## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2586 Session of 1990

INTRODUCED BY PIEVSKY, MAY 23, 1990

REFERRED TO COMMITTEE ON APPROPRIATIONS, MAY 23, 1990

## AN ACT

- 1 Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain
- 3 provisions applicable as well to private and parochial
- 4 schools; amending, revising, consolidating and changing the
- 5 laws relating thereto, "further providing for funding
- 6 programs for exceptional children.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. Section 2509 of the act of March 10, 1949
- 10 (P.L.30, No.14), known as the Public School Code of 1949,
- 11 amended December 29, 1972 (P.L.1732, No.373), is amended to
- 12 read:
- 13 Section 2509. Payments on Account of Courses for Exceptional
- 14 Children.--[Annually, before] (a) Before the first day of July,
- 15 of every year up to and including 1990, every school district or
- 16 joint board of school directors planning to conduct classes or
- 17 schools for [the] exceptional children shall submit, for prior
- 18 review and approval to establish the amount on which
- 19 reimbursement will be paid by the Department of Education, an

- 1 estimate of the cost of classes or schools for exceptional
- 2 children to be operated by the district or joint board during
- 3 the ensuing school year, and for transportation of pupils to and
- 4 from classes and schools for exceptional children conducted by
- 5 the district or joint board of school directors. [Every school
- 6 district, regardless of classification, shall be paid by the
- 7 Commonwealth for the school term 1953-1954, the sum of twenty
- 8 dollars (\$20) per pupil in average daily membership in a course
- 9 or courses for mentally handicapped children, and the sum of
- 10 thirty dollars (\$30) per pupil in average daily membership in a
- 11 course or courses for physically handicapped children, approved
- 12 by the Secretary of Education.] Beginning with the school term
- 13 of 1954-1955 [and for every school term thereafter] up to and
- 14 <u>including the 1990-1991 school term</u>, every school district,
- 15 regardless of classification, shall be paid by the Commonwealth
- 16 an amount to be determined by multiplying the average daily
- 17 membership in a course or courses for exceptional children, (1)
- 18 at the elementary level, by an amount determined by subtracting
- 19 the "instruction cost per elementary pupil," as defined in
- 20 section 2561 of this act, from the "instruction cost per special
- 21 class pupil, " as hereinafter defined, for the preceding school
- 22 term, or from the instruction cost per special class elementary
- 23 pupil as approved for reimbursement by the Department of
- 24 Education in the budget for classes or schools for exceptional
- 25 children for the school year in which the class is operated,
- 26 whichever is the lesser, (2) at the secondary level, by an
- 27 amount determined by subtracting the "instruction cost per high
- 28 school pupil," as defined in section 2561 of this act, from the
- 29 "instruction cost per special class pupil," as hereinafter
- 30 defined, for the preceding school term, or from the instruction

- 1 cost per special classes secondary pupil as approved for
- 2 reimbursement by the Department of Education in the budget for
- 3 classes or school for exceptional children for the school year
- 4 in which the class is operated, whichever is the lesser.
- 5 (b) To find the "instruction cost per special class pupil,"
- 6 add (1) salaries of directors and supervisors of special
- 7 education, public school psychologists, principals of special
- 8 schools and assistants, teachers of approved special classes for
- 9 exceptional children, clerks and assistants employed in the
- 10 district's program for special education, (2) the district's
- 11 contribution to the retirement fund on behalf of directors and
- 12 supervisors of special education, public school psychologists,
- 13 principals of special schools and assistants, teachers of
- 14 approved special classes for exceptional children, clerks and
- 15 assistants employed in the district's program for special
- 16 education, (3) the cost of textbooks and supplies of the second
- 17 class used in the district's special education classes or
- 18 schools, (4) the cost of telephonic system equipment which
- 19 enables handicapped children to remain in their homes and still
- 20 participate in classroom activities. Divide the sum of (1), (2),
- 21 (3), and (4) on that part thereof which is approved by the
- 22 Department of Education for reimbursement by the total number of
- 23 pupils, including those pupils who have available for use
- 24 telephonic system equipment whereby they may remain at home and
- 25 still participate in classroom activities, in average daily
- 26 membership in the district's approved special classes for
- 27 exceptional children. The quotient so obtained shall be the
- 28 "instruction cost per special class pupil."
- 29 <u>(c)</u> The average daily membership of speech correction
- 30 classes shall be calculated by multiplying (1) the average

- 1 number of pupils in speech correction classes per week by (2)
- 2 the number of periods per week that speech correction is
- 3 provided for the individual pupil by (3) the number of minutes
- 4 per period in speech correction class. Divide the product of
- 5 (1), (2) and (3) by the total number of minutes spent in all
- 6 classes weekly by the average pupil. The quotient thus obtained
- 7 will be the "average daily membership for pupils in speech
- 8 correction classes."
- 9 (d) For the school term of 1972-1973 [and for the school
- 10 term of each school year thereafter] up to and including the
- 11 1988-1989 school term, such payments shall consist of an amount
- 12 payable in two equal installments during the year of operation,
- 13 with adjustments to be made during the next succeeding school
- 14 year. The amount to be paid in equal installments on or about
- 15 the first day of August and on or about the first day of January
- 16 of the operating year shall be the sum of the products
- 17 determined by multiplying the anticipated equivalent full-time
- 18 average daily membership in courses for exceptional children as
- 19 reported on the approved budget for the operating year (1) at
- 20 the elementary level times an amount determined by subtracting
- 21 the estimated instruction cost per elementary pupil, as defined
- 22 in section 2561 of this act, for the preceding school term from
- 23 the budgeted instruction cost per special class elementary pupil
- 24 as approved by the Department of Education for the operating
- 25 year and (2) at the secondary level times an amount determined
- 26 by subtracting the estimated instruction cost per high school
- 27 pupil, as defined in section 2561 of this act, for the preceding
- 28 school term from the budgeted instruction cost per special class
- 29 secondary pupil as approved by the Department of Education for
- 30 the operating year.

- 1 (e) The adjustment to be made during the school year
- 2 immediately succeeding the operating year shall be determined by
- 3 subtracting the payments made during the preceding year from the
- 4 actual amount of reimbursement which would have been payable for
- 5 said year if calculated as during the year 1954-1955 through
- 6 1971-1972. When determined, the adjusted amount, if positive,
- 7 shall be paid promptly to the district and, if negative, shall
- 8 be withheld from any moneys due to such district out of any
- 9 State appropriation.
- 10 Section 2. Section 2509.1 of the act, amended July 8, 1989
- 11 (P.L.253, No.43), is amended to read:
- 12 Section 2509.1. Payment on Account of Transportation,
- 13 Classes and Schools for Exceptional and Institutionalized
- 14 Children.--[Annually, before] (a) Before the first day of July,
- 15 of every year up to and including 1990, every intermediate unit
- 16 shall submit, for prior review and approval by the Department of
- 17 Education, an estimate of the cost of operating and
- 18 administering classes or schools for exceptional and
- 19 institutionalized children, including the cost of such fiscal
- 20 controls as auditing and necessary treasurer's and secretary's
- 21 bonds to be operated by the intermediate unit during the ensuing
- 22 school year, and for transportation of pupils to and from
- 23 classes and schools for exceptional children, whether or not
- 24 conducted by the intermediate unit. On or before the first day
- 25 of August of every year up to and including 1989, the
- 26 Commonwealth shall pay to the intermediate unit a sum equal to
- 27 one-half of the approved estimated annual cost of operation and
- 28 administration of classes and schools for exceptional and
- 29 institutionalized children and transportation for exceptional
- 30 children and, on or before the first day of January <u>of every</u>

- 1 year up to and including 1990, shall pay an equal sum, or a
- 2 lesser sum as may be shown to be necessary by an adjusted budget
- 3 based upon expenditures during the first half of the school
- 4 term.
- 5 (b) For the 1990-1991 school term, such payments shall
- 6 consist of an amount payable in five installments during the
- 7 1990-1991 school year as follows: in August, thirty percent
- 8 (30%) of the approved estimated cost, in November, twenty
- 9 percent (20%) of the approved estimated cost, in January, twenty
- 10 percent (20%) of the approved estimated cost, in March, twenty
- 11 percent (20%) of the approved estimated cost and in June, the
- 12 balance determined by subtracting the payments made during July,
- 13 November, January and March from the actual cost. At the end of
- 14 each school year all unexpended funds shall be credited to the
- 15 Commonwealth. Payments due for the succeeding school year on
- 16 account of the operation of such classes or upon direction of
- 17 the Secretary of Education shall be returned to the
- 18 Commonwealth. All such funds returned are hereby specifically
- 19 appropriated to the Department of Education for support of
- 20 schools and classes, and transportation for exceptional
- 21 children. For each school year up to and including 1989-1990,
- 22 for each child enrolled in any special class or school for
- 23 exceptional children operated by an intermediate unit, the
- 24 school district in which the child is resident shall pay to the
- 25 Commonwealth a sum equal to the "tuition charge per elementary
- 26 pupil" or the "tuition charge per high school pupil," as
- 27 determined for the schools operated by the district or by a
- 28 joint board of which the district is a member, for the same year
- 29 in which the special class or school is operated, as provided
- 30 for in section two thousand five hundred sixty-one of the act to

- 1 which this is an amendment. In the event that any school
- 2 district has not established such "tuition charge per elementary
- 3 pupil" or "tuition charge per high school pupil," the Secretary
- 4 of Education shall fix a reasonable charge for such district for
- 5 the year in question. In addition, the district shall pay on
- 6 account of transportation by the intermediate unit of pupils to
- 7 and from classes and schools for exceptional children, whether
- 8 or not conducted by the intermediate unit, an amount to be
- 9 determined by subtracting from the cost of transportation per
- 10 pupil the reimbursement due the district on account of such
- 11 transportation in order to facilitate such payments by the
- 12 several school districts. [The] <u>During each school year up to</u>
- 13 and including 1990-1991, the Secretary of Education shall
- 14 withhold from any moneys due to such district out of any state
- 15 appropriation, except from reimbursements due on account of
- 16 rentals as provided in section two thousand five hundred eleven
- 17 point one of the act to which this is an amendment, the amounts
- 18 due by such school districts to the Commonwealth. All amounts so
- 19 withheld are hereby specifically appropriated to the Department
- 20 of Education for the support of public schools. [The cost of
- 21 operating and administering classes and schools for
- 22 institutionalized children, including the cost of necessary
- 23 fiscal controls, shall be paid by the Commonwealth.] Annually,
- 24 before the first day of July 1991 and each year thereafter
- 25 <u>intermediate units shall submit for prior review and approval by</u>
- 26 the Department of Education, an estimate of the cost of
- 27 operating and administering classes or schools for
- 28 institutionalized children during the ensuing school year and
- 29 for transportation of pupils to and from classes and schools for
- 30 <u>exceptional children</u>, whether or not conducted by the

- 1 intermediate unit. The approved estimated cost of operating and
- 2 administering classes and schools for institutionalized
- 3 <u>children</u>, including the cost of necessary fiscal controls, and
- 4 for transportation shall be paid by the Commonwealth. For each
- 5 <u>child enrolled in an intermediate unit operated class or school</u>
- 6 for institutionalized children, the school district in which the
- 7 child is resident shall pay to the Commonwealth a sum equal to
- 8 the "tuition charge per elementary pupil," or the "tuition
- 9 <u>charge per high school pupil," as determined for the schools</u>
- 10 operated by the district or by a joint board of which the
- 11 <u>district is a member, based upon the costs of the preceding</u>
- 12 school term as provided for in section two thousand five hundred
- 13 sixty-one of the act to which this is an amendment. In the event
- 14 that any school district has not established such "tuition
- 15 <u>charge per elementary pupil" or "tuition charge per high school</u>
- 16 pupil, " the Secretary of Education shall fix a reasonable charge
- 17 for such district for the year in question. In addition, the
- 18 district shall pay on account of transportation by the
- 19 intermediate unit of pupils to and from classes and schools for
- 20 <u>exceptional children</u>, whether or not conducted by the
- 21 intermediate unit, an amount to be determined by subtracting
- 22 from the cost of transportation per pupil the reimbursement due
- 23 the district on account of such transportation in order to
- 24 <u>facilitate such payments by the several school districts. The</u>
- 25 Secretary of Education shall withhold from any moneys due to
- 26 <u>such district out of any State appropriation, except from</u>
- 27 reimbursements due on account of rentals as provided in section
- 28 two thousand five hundred eleven point one of the act to which
- 29 this is an amendment, the amounts due by such school districts
- 30 to the Commonwealth. All amounts so withheld are hereby

- 1 specifically appropriated to the Department of Education for the
- 2 <u>support of public schools.</u>
- 3 Section 3. Section 2509.4 of the act, added July 8, 1989
- 4 (P.L.253, No.43), is amended to read:
- 5 Section 2509.4. Payments on Account of Special Education
- 6 Services.--(a) For the school year 1989-1990, the following
- 7 provisions shall apply to the Commonwealth's payments of funds
- 8 to school districts and intermediate units for the provisions of
- 9 special education services.
- 10 (1) On or before the first day of August, the Commonwealth
- 11 shall pay to school districts and intermediate units an amount
- 12 which represents fifty percent (50%) of the total State funds
- 13 available for such programs operated in the school year 1989-
- 14 1990.
- 15 (2) On January 1, 1990, a second payment shall be made to
- 16 school districts and intermediate units consisting of one-fourth
- 17 (1/4) of the total State funds available for such programs
- 18 operated in the school year 1989-1990.
- 19 (3) If, by March 1, 1990, the State Board of Education has
- 20 adopted revisions to Chapter 13 Special Education regulations
- 21 and/or the 22 Pa. Code Ch. 341 standards, the final payment
- 22 shall consist of the remaining State funds available for such
- 23 programs operated in the school year 1989-1990. If, on March 1,
- 24 1990, the State Board of Education has not adopted revisions to
- 25 Chapter 13 Special Education regulations and/or 22 Pa. Code Ch.
- 26 341 standards, but the Secretary of the Budget determines that
- 27 sufficient progress has been made, a one-time waiver in order to
- 28 make an additional payment of no more than one-eighth (1/8) of
- 29 the total State funds available for such programs operated in
- 30 the school year 1989-1990 may be made.

- 1 (b) From the funds appropriated in the 1989-1990 fiscal year
- 2 and notwithstanding the provisions of subsection (a)(1), (2) and
- 3 (3), fifty million dollars (\$50,000,000) shall be paid on August
- 4 1, 1989, to school districts for programs operated in school
- 5 year 1988-1989 with the additional payment of forty-nine million
- 6 dollars (\$49,000,000) of the funds due the school districts for
- 7 the programs operated in school year 1988-1989 to be paid on or
- 8 before December 1, 1989. Any adjustments to these payments may
- 9 be made in June 1990 on the basis of actual data.
- 10 (c) During the school term of 1990-1991, the Commonwealth
- 11 shall pay to each school district the balance due on account of
- 12 approved special education programs operated by each school
- 13 <u>district during the 1989-1990 school term. Such payments shall</u>
- 14 consist of an amount payable in five installments as follows: in
- 15 August of 1990, thirty percent (30%) of the estimated balance
- 16 <u>due</u>, in November of 1990, twenty percent (20%) of the estimated
- 17 <u>balance due</u>, in <u>January of 1991</u>, twenty percent (20%) of the
- 18 estimated balance due, in March of 1991, twenty percent (20%) of
- 19 the estimated balance due and in June 1991, the remainder,
- 20 <u>determined by adding the payments made under subsection (a) to</u>
- 21 the payments made during August, November, January and March and
- 22 subtracting the result from the actual reimbursable amount
- 23 earned for the 1989-1990 school term.
- 24 Section 4. The act is amended by adding sections to read:
- 25 <u>Section 2509.5. Special Education Excess Costs.--(a) During</u>
- 26 the school term of 1991-1992 and each school term thereafter,
- 27 the Commonwealth shall pay to each school district the excess
- 28 costs earned by the district pursuant to this section for
- 29 approved special education programs and services provided during
- 30 the immediately preceding school term by the district, or by

- 1 intermediate units or by other school districts, or by consortia
- 2 of school districts or by other approved public educational
- 3 agencies to exceptional students who are school district
- 4 residents. Such payments shall consist of an amount payable in
- 5 <u>five installments as follows: in August, thirty percent (30%) of</u>
- 6 the estimated amount, in November, twenty percent (20%) of the
- 7 <u>estimated amount, in January, twenty percent (20%) of the</u>
- 8 <u>estimated amount, in March, twenty percent (20%) of the</u>
- 9 <u>estimated amount and in June, the balance due, determined by</u>
- 10 <u>subtracting the payments made during August, November, January</u>
- 11 and March from the actual excess costs earned by the school
- 12 <u>district</u>.
- 13 (b) The excess costs earned by each school district for
- 14 approved special education programs and services shall be
- 15 <u>determined according to the following formula: For the 1990-1991</u>
- 16 <u>school year and each school year thereafter school districts</u>
- 17 shall be paid by the Commonwealth on account of the excess costs
- 18 for special education of the district's pupils an amount to be
- 19 determined by multiplying the district's market value/income aid
- 20 ratio or .3750, whichever is greater, by the excess cost factor
- 21 and by the average daily membership of resident pupils enrolled
- 22 in approved special education programs and services. For the
- 23 school year 1990-1991 and each school year thereafter, the
- 24 excess cost factor used to compute school district entitlements
- 25 to payments pursuant to this section shall be nine thousand
- 26 <u>twenty-five dollars (\$9,025).</u>
- 27 For the purpose of this subsection, resident pupils in
- 28 <u>average daily membership (ADM) in approved special education</u>
- 29 programs and services during the 1990-1991 school year and each
- 30 school year thereafter shall be determined as follows:

1	<u>Speech</u> .05
2	<u>Itinerant Room</u> <u>.20</u>
3	Resource Room .40
4	<u>Part-time</u> .70
5	<u>Full-Time</u> <u>1.00</u>
6	times the ADM as reported by the school district.
7	(c) The provisions of subsection (a) notwithstanding, the
8	Commonwealth's payment to each school district shall not exceed
9	the prior year base amount by greater than nine percent (9%).
10	(d) The prior year base amount for the payments made during
11	the 1991-1992 school year shall be the sum of the school
12	district's excess cost for 1990-1991 of classes or schools for
13	exceptional children pursuant to section 2509 of this act, plus
14	the Commonwealth's payment to the intermediate unit, as
15	determined by the Department, on account of special education
16	provided to school district resident exceptional children during
17	1990-1991 pursuant to section 2509.1 of this act, less the
18	school district's total tuition charges for elementary students
19	and secondary students in special classes or schools for
20	exceptional children operated by the intermediate unit pursuant
21	to section 2509.1 of this act.
22	(e) For any school district whose revenue available for the
23	1991-1992 school year is less than the revenue available to the
24	school district in the 1990-1991 school year, that school
25	district shall be paid by the Commonwealth during the 1991-1992
26	school year, the school district's earned reimbursement under
27	subsection (a) for the 1991-1992 school year plus the difference
28	between the revenue available for 1990-1991 less the revenue
29	available for 1991-1992. The payment under this subsection shall
30	be made pursuant to the same installment payment schedule as set

- 1 <u>out in subsection (a).</u>
- 2 (f) For purposes of subsection (e), the revenue available to
- 3 <u>a school district during the 1990-1991 school year shall be the</u>
- 4 Commonwealth's payment to each school district during the 1990-
- 5 1991 school year pursuant to section 2509.4(c) of this act, plus
- 6 the Commonwealth's payment to the intermediate unit during the
- 7 1990-1991 school year, as determined by the Department of
- 8 Education, on account of school district resident exceptional
- 9 students provided special education by the intermediate unit,
- 10 pursuant to section 2509.1 of this act plus the 1990-1991 school
- 11 year equivalent full-time average daily membership in school
- 12 district elementary special education classes multiplied by the
- 13 <u>"elementary tuition charge" under section 2561 of this act and</u>
- 14 the 1990-1991 school year equivalent full-time average daily
- 15 membership in school district secondary special education
- 16 classes multiplied by the "high school tuition charge" under
- 17 section 2561 of this act.
- 18 (q) For purposes of subsection (e), the revenue available to
- 19 a school district during the 1991-1992 school year shall be the
- 20 <u>school district's earned excess costs under subsection (a), plus</u>
- 21 the amount of the tuition that would have been withheld from the
- 22 school district for the 1991-1992 school year pursuant to
- 23 section 2509.1 of this act, plus the 1991-1992 school year
- 24 equivalent full-time average daily membership in school district
- 25 elementary school special education classes multiplied by the
- 26 <u>"elementary tuition charge" under section 2561 of this act and</u>
- 27 the 1991-1992 school year equivalent full-time average daily
- 28 <u>membership in school district special education classes</u>
- 29 <u>multiplied by the "high school tuition charge" under section</u>
- 30 <u>2561 of this act.</u>

- 1 <u>Section 2509.6. Extraordinary Special Education Program</u>
- 2 Expenses. -- The Department of Education shall for the 1991-1992
- 3 school year and each school year thereafter set aside one
- 4 percent (1%) of the State special education appropriation for
- 5 <u>extraordinary expenses approved by the Secretary of Education to</u>
- 6 <u>be incurred in providing a special education program or service</u>
- 7 to an exceptional student. The Secretary of Education shall
- 8 <u>establish guidelines for the application, approval and</u>
- 9 <u>expenditure of these funds and shall report annually to the</u>
- 10 General Assembly on such expenditures.
- 11 <u>Section 2509.7. Director Support of Intermediate Unit</u>
- 12 <u>Services for Exceptional Children.--The Department of Education</u>
- 13 shall, for the 1991-1992 school year and each school year
- 14 thereafter, pay two percent (2%) of the State special education
- 15 appropriation for special education to intermediate units in
- 16 August of the school year to facilitate the cooperative
- 17 provision of special education services and programs for
- 18 students with low-incidence handicaps, and to provide regional
- 19 planning, training, technical assistance, data collection and
- 20 program evaluation in special education. Each intermediate unit
- 21 shall be entitled to an amount equal to two percent (2%) of the
- 22 amount paid from the State special education appropriation to
- 23 its member school districts pursuant to section 2509.5 of this
- 24 act. No intermediate unit shall receive less than one hundred
- 25 thousand dollars (\$100,000) annually on account of this section.
- 26 Section 5. This act shall take effect immediately.