## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 590

Session of 1989

INTRODUCED BY ARGALL, FREEMAN, ALLEN, J. L. WRIGHT, RYBAK,
BOYES, GODSHALL, NOYE, JOHNSON, DISTLER, TIGUE, J. TAYLOR,
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PISTELLA, ANGSTADT, D. W. SNYDER, LASHINGER, LEH, McHALE,
WOZNIAK, VROON, DIETTERICK, RAYMOND, McCALL AND BISHOP,
FEBRUARY 15, 1989

REFERRED TO COMMITTEE ON STATE GOVERNMENT, FEBRUARY 15, 1989

## A JOINT RESOLUTION

- 1 Proposing an amendment to the Constitution of the Commonwealth
- of Pennsylvania, establishing criteria to be followed by the
- 3 Legislative Reapportionment Commission in performing its
- 4 duties.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby resolves as follows:
- 7 Section 1. The following amendment to the Constitution of
- 8 Pennsylvania is proposed in accordance with Article XI:
- 9 That sections 16 and 17 of Article II be amended to read:
- 10 § 16. Legislative districts.
- 11 The Commonwealth shall be divided into 50 senatorial and 203
- 12 representative districts, which shall be composed of compact and
- 13 contiguous territory as nearly equal in population as
- 14 practicable. Each senatorial district shall elect one Senator,
- 15 and each representative district one Representative. Unless
- 16 absolutely necessary no county, city, incorporated town,

- 1 borough, township or ward shall be divided in forming either a
- 2 senatorial or representative district. To the extent consistent
- 3 with other requirements, district lines shall be drawn to
- 4 coincide with the boundaries of local political subdivisions.
- 5 The number of instances where any county, city, incorporated
- 6 town, borough or township is split into more than one district
- 7 <u>shall be as few as possible. No incorporated town, borough or</u>
- 8 township shall be divided among more than two districts. Where
- 9 there is a choice between dividing local political subdivisions,
- 10 the more populous political subdivision shall be divided before
- 11 the less populous as much as practical. To the extent consistent
- 12 <u>with other requirements, the Legislative Reapportionment</u>
- 13 <u>Commission shall consider neighborhood integrity, historical</u>
- 14 recognition of communities, the present district boundaries,
- 15 topography and artificial and natural boundaries in drawing the
- 16 <u>districts</u>. No district shall be drawn for the purpose of
- 17 <u>diluting the voting strength of any language or racial minority</u>
- 18 group.
- 19 § 17. Legislative Reapportionment Commission.
- 20 (a) In each year following the year of the Federal decennial
- 21 census, a Legislative Reapportionment Commission shall be
- 22 constituted for the purpose of reapportioning the Commonwealth.
- 23 The commission shall act by a majority of its entire membership.
- 24 (b) The commission shall consist of five members: four of
- 25 whom shall be the majority and minority leaders of both the
- 26 Senate and the House of Representatives, or deputies appointed
- 27 by each of them, and a chairman selected as hereinafter
- 28 provided. No later than 60 days following the official reporting
- 29 of the Federal decennial census as required by Federal law, the
- 30 four members shall be certified by the President pro tempore of

- 1 the Senate and the Speaker of the House of Representatives to
- 2 the [elections officer] <u>Secretary</u> of the Commonwealth who under
- 3 law shall have supervision over elections.
- 4 The four members within 45 days after their certification
- 5 shall select the fifth member, who shall serve as chairman of
- 6 the commission, and shall immediately certify his name to such
- 7 elections officer. The chairman shall be a citizen of the
- 8 Commonwealth other than a local, State or Federal official
- 9 holding an office to which compensation is attached.
- 10 If the four members fail to select the fifth member within
- 11 the time prescribed, a majority of the entire membership of the
- 12 Supreme Court within 30 days thereafter shall appoint the
- 13 chairman as aforesaid and certify his appointment to such
- 14 elections officer.
- Any vacancy in the commission shall be filled within 15 days
- 16 in the same manner in which such position was originally filled.
- 17 (c) No later than 90 days after either the commission has
- 18 been duly certified or the population data for the Commonwealth
- 19 as determined by the Federal decennial census are available,
- 20 whichever is later in time, the commission shall file a
- 21 preliminary reapportionment plan with such elections officer.
- 22 Within one week of its filing, the preliminary reapportionment
- 23 plan with an accompanying report of the commission shall be
- 24 published by the Secretary of the Commonwealth. Any deviation
- 25 from the criteria prescribed by this section and section 16 of
- 26 this article shall be set forth in the report accompanying the
- 27 plan and the reasons for any such deviation shall be stated.
- 28 The commission shall have 30 days after filing the
- 29 preliminary plan to make corrections in the plan.
- Any person aggrieved by the preliminary plan shall have the

- 1 same 30-day period to file exceptions with the commission in
- 2 which case the commission shall have 30 days after the date the
- 3 exceptions were filed to prepare and file with such elections
- 4 officer a revised reapportionment plan. If no exceptions are
- 5 filed within 30 days, or if filed and acted upon, the
- 6 commissions's plan shall be final and have the force of law.
- 7 (d) Any aggrieved person may file an appeal from the final
- 8 plan directly to the Supreme Court within 30 days after the
- 9 filing thereof. If the appellant establishes that the final plan
- 10 is contrary to law, the Supreme Court shall issue an order
- 11 remanding the plan to the commission and directing the
- 12 commission to reapportion the Commonwealth in a manner not
- 13 inconsistent with such order.
- 14 (e) When the Supreme Court has finally decided an appeal or
- 15 when the last day for filing an appeal has passed with no appeal
- 16 taken, the reapportionment plan shall have the force of law and
- 17 the districts therein provided shall be used thereafter in
- 18 elections to the General Assembly until the next reapportionment
- 19 as required under this section 17.
- 20 (f) The General Assembly shall appropriate sufficient funds
- 21 for the compensation and expenses of members and staff appointed
- 22 by the commission, and other necessary expenses. The members of
- 23 the commission shall be entitled to such compensation for their
- 24 services as the General Assembly from time to time shall
- 25 determine, but no part thereof shall be paid until a preliminary
- 26 plan is filed. If a preliminary plan is filed but the commission
- 27 fails to file a revised or final plan within the time
- 28 prescribed, the commission members shall forfeit all right to
- 29 compensation not paid.
- 30 (g) If a preliminary, revised or final reapportionment plan

- 1 is not filed by the commission within the time prescribed by
- 2 this section, unless the time be extended by the Supreme Court
- 3 for cause shown, the Supreme Court shall immediately proceed on
- 4 its own motion to reapportion the Commonwealth.
- 5 (h) Any reapportionment plan filed by the commission, or
- 6 ordered or prepared by the Supreme Court upon the failure of the
- 7 commission to act, shall be published by the elections officer
- 8 once in at least one newspaper of general circulation in each
- 9 senatorial and representative district. The publication shall
- 10 [contain] set forth the plan and the report of the commission,
- 11 which shall include a map of the Commonwealth showing the
- 12 complete reapportionment of the General Assembly by districts,
- 13 and a map showing the reapportionment districts in the area
- 14 normally served by the newspaper in which the publication is
- 15 made. The publication shall also state the population of the
- 16 senatorial and representative districts having the smallest and
- 17 largest population and the percentage variation of such
- 18 districts from the average population for senatorial and
- 19 representative districts. <u>It shall also state all instances</u>
- 20 where any county, city, incorporated town, borough or township
- 21 was divided into more than one district. Any other deviations
- 22 from the criteria prescribed by this section and section 16 of
- 23 this article shall be set forth, and the reasons for such
- 24 <u>deviation shall be stated.</u>