## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 67

Session of 1989

INTRODUCED BY PRESTON, ROBINSON AND GIGLIOTTI, JANUARY 23, 1989

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, FEBRUARY 6, 1989

## AN ACT

Amending the act of June 3, 1937 (P.L.1333, No.320), entitled "An act concerning elections, including general, municipal, 3 special and primary elections, the nomination of candidates, primary and election expenses and election contests; creating 4 5 and defining membership of county boards of elections; 6 imposing duties upon the Secretary of the Commonwealth, 7 courts, county boards of elections, county commissioners; imposing penalties for violation of the act, and codifying, 8 9 revising and consolidating the laws relating thereto; and repealing certain acts and parts of acts relating to 10 elections," further providing for the creation of new 11 election districts; providing for the number of signers for 12 13 the nomination petition for the office of district council 14 member in a city of the second class and providing for the fee for filing the petition; AND further providing for 15 assistance in voting.; and further providing for absentee 16 17 ballots.

18 The General Assembly of the Commonwealth of Pennsylvania

19 hereby enacts as follows:

20 Section 1. Section 502 of the act of June 3, 1937 (P.L.1333,

21 No.320), known as the Pennsylvania Election Code, amended

22 February 19, 1986 (P.L.29, No.11), is amended to read:

23 Section 502. Court to Create New Election Districts. --

24 Subject to the provisions of section 501 of this act, the court

25 of common pleas of the county in which the same are located, may

- 1 form or create new election districts by dividing or redividing
- 2 any borough, township, ward or election district into two or
- 3 more election districts of compact and contiguous territory,
- 4 having boundaries with clearly visible physical features and
- 5 wholly contained within any larger district from which any
- 6 Federal, State, county, municipal or school district officers
- 7 are elected, or alter the bounds of any election district, or
- 8 form an election district out of two or more adjacent districts
- 9 or parts of districts, or consolidate adjoining election
- 10 districts or form an election district out of two or more
- 11 adjacent wards, so as to suit the convenience of the electors
- 12 and to promote the public interests: Provided, however, That a
- 13 vacancy in the office of district committeeperson which is
- 14 <u>created as a result of the partial or total redistricting of a</u>
- 15 county OF THE SECOND CLASS shall be filled by election at the
- 16 next regular general primary election following the creation of
- 17 the vacancy by the redistricting and may not be filled,
- 18 temporarily or otherwise, by appointment. Election districts so
- 19 formed shall contain between six hundred (600) and eight hundred
- 20 (800) registered electors as nearly as may be. No election
- 21 district shall be formed that shall contain less than one
- 22 hundred (100) registered electors. When a school district
- 23 crosses county lines, the regions of the school district shall
- 24 be composed of contiguous election districts.
- 25 Section 2. Sections 912.1 and 913(b.1) of the act, added
- 26 December 12, 1984 (P.L.968, No.190), are amended to read:
- 27 Section 912.1. Number of Signers Required for Nomination
- 28 Petitions of Candidates at Primaries. -- Candidates for nomination
- 29 of offices as listed below shall present a nominating petition
- 30 containing at least as many valid signatures of registered and

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- 1 enrolled members of the proper party as listed below:
- 2 (1) President of the United States: Two thousand.
- 3 (2) United States Senate: Two thousand.
- 4 (3) Governor: Two thousand including at least one hundred
- 5 from each of at least ten counties.
- 6 (4) Lieutenant Governor: One thousand including at least one
- 7 hundred from each of at least five counties.
- 8 (5) Treasurer: One thousand including at least one hundred
- 9 from each of at least five counties.
- 10 (6) Auditor General: One thousand including at least one
- 11 hundred from each of at least five counties.
- 12 (7) Attorney General: One thousand including at least one
- 13 hundred from each of at least five counties.
- 14 (8) Justice of the Supreme Court: One thousand including at
- 15 least one hundred from each of at least five counties.
- 16 (9) Judge of the Superior Court: One thousand including at
- 17 least one hundred from each of at least five counties.
- 18 (10) Judge of the Commonwealth Court: One thousand including
- 19 at least one hundred from each of at least five counties.
- 20 (11) For any other office to be filled by the vote of the
- 21 electors of the State at large or for any other party office to
- 22 be elected by the electors of the State at large: One thousand
- 23 including at least one hundred from each of at least five
- 24 counties.
- 25 (12) Representative in Congress: One thousand.
- 26 (13) Senator in the General Assembly: Five hundred.
- 27 (14) Representative in the General Assembly: Three hundred.
- 28 (15) Public or party offices to be filled by a vote of the
- 29 electors in counties of the first class at large: One thousand.
- 30 (16) Public or party offices to be filled by a vote of the

- 1 electors in counties of the second class at large: Five hundred.
- 2 (17) Public or party offices to be filled by a vote of the
- 3 electors in cities of the first class at large: One thousand.
- 4 (18) Public or party offices to be filled by a vote of the
- 5 electors in counties of the second class A at large: Two hundred
- 6 fifty.
- 7 (19) Public or party offices to be filled by a vote of the
- 8 electors in counties of the third class at large: Two hundred
- 9 fifty.
- 10 (20) Public or party offices to be filled by a vote of the
- 11 electors in counties of the fourth class at large: Two hundred
- 12 fifty.
- 13 (21) Public or party offices to be filled by a vote of the
- 14 electors in cities of the second class at large: Two hundred
- 15 fifty.
- 16 (22) Public or party offices to be filled by a vote of the
- 17 electors in cities of the second class A at large: One hundred.
- 18 (23) Public or party offices to be filled by a vote of the
- 19 electors in cities of the third class at large: One hundred.
- 20 (24) Public or party offices to be filled by a vote of the
- 21 electors in counties of the fifth class at large: One hundred.
- 22 (25) Public or party offices to be filled by a vote of the
- 23 electors in counties of the sixth class at large: One hundred.
- 24 (26) Public or party offices to be filled by a vote of the
- 25 electors in counties of the seventh class at large: One hundred.
- 26 (27) Public or party offices to be filled by a vote of the
- 27 electors in counties of the eighth class at large: One hundred.
- 28 (28) Office of judge of any court of record other than a
- 29 Statewide court or a court in a county of the first or second
- 30 class: Two hundred fifty.

- 1 (29) District delegate or alternate district delegate to a
- 2 National party convention: Two hundred fifty.
- 3 (30) Member of State committee: One hundred.
- 4 (31) Office of district council member in a city of the
- 5 first class: Seven hundred fifty.
- 6 (31.1) Office of district council member in a city of the
- 7 second class: One hundred.
- 8 (32) Office of district justice: One hundred.
- 9 (33) Office of judge of election: Ten.
- 10 (34) Inspector of elections: Five.
- 11 (35) All other public and party offices: Ten.
- 12 Section 913. Place and Time of Filing Nomination Petitions;
- 13 Filing Fees.--\* \* \*
- 14 (b.1) Each person filing any nomination petition shall pay
- 15 for each petition, at the time of filing, a filing fee to be
- 16 determined as follows, and no nomination petition shall be
- 17 accepted or filed, unless and until such filing fee is paid by a
- 18 certified check or money order or also by cash when filed with
- 19 the county board. All moneys paid on account of filing fees
- 20 shall be transmitted by the county board to the county treasurer
- 21 and shall become part of the General Fund. Certified checks or
- 22 money orders in payment of filing fees shall be made payable to
- 23 the Commonwealth of Pennsylvania or to the county, as the case
- 24 may be, and shall be transmitted to the State Treasurer or to
- 25 the county treasurer and shall become part of the General Fund.
- 26 1. If for the office of President of the United States, or
- 27 for any public office to be filled by the electors of the State
- 28 at large, the sum of two hundred dollars (\$200.00).
- 29 2. If for the office of Representative in Congress, the sum
- 30 of one hundred fifty dollars (\$150.00).

- 1 3. If for the office of judge of a court of record,
- 2 excepting judges to be voted for by the electors of the State at
- 3 large, the sum of one hundred dollars (\$100.00).
- 4 4. If for the offices of Senator or Representative in the
- 5 General Assembly, for any office to be filled by the electors of
- 6 an entire county, for the office of district councilman in a
- 7 city of the first or second class and for any office to be
- 8 filled by the electors of an entire city other than school
- 9 district office, the sum of one hundred dollars (\$100.00).
- 10 5. If for any borough, town, or township of the first class,
- 11 not otherwise provided for, the sum of five dollars (\$5.00).
- 12 6. If for the office of delegate or alternate delegate to
- 13 National party convention, or member of National committee or
- 14 member of State committee, the sum of twenty-five dollars
- 15 (\$25.00).
- 16 7. If for the office of constable, the sum of ten dollars
- 17 (\$10.00).
- 18 8. If for the office of district justice, the sum of fifty
- 19 dollars (\$50.00).
- 20 \* \* \*
- 21 Section 3. Section 1218(a) and (b) of the act are amended to
- 22 read:
- 23 Section 1218. Assistance in Voting.--
- 24 (a) No voter shall be permitted to receive any assistance in
- 25 voting at any primary or election, unless there is recorded upon
- 26 his registration card his declaration that, [because of
- 27 illiteracy] by reason of blindness, disability, or inability to
- 28 <u>read or write</u>, he is unable to read the names on the ballot or
- 29 on the voting machine labels, or that he has a physical
- 30 disability which renders him unable to see or mark the ballot or

- 1 operate the voting machine, or to enter the voting compartment
- 2 or voting machine booth without assistance, the exact nature of
- 3 such [disability] condition being recorded on such registration
- 4 card, and unless the election officers are satisfied that he
- 5 still suffers from the same [disability] condition. [Before he
- 6 shall be permitted to receive assistance, such voter shall state
- 7 distinctly and audibly under oath or affirmation, which shall be
- 8 administered to him by the judge of election, the reason why he
- 9 requires assistance.]
- 10 (b) Any elector who is entitled to receive assistance in
- 11 voting under the provisions of this section shall be permitted
- 12 by the judge of election to select a [registered elector of the
- 13 election district] person of the elector's choice to enter the
- 14 voting compartment or voting machine booth with him to assist
- 15 him in voting, such assistance to be rendered inside the voting
- 16 compartment or voting machine booth <u>except that the elector's</u>
- 17 employer or an agent of the employer or an officer or agent of
- 18 the elector's union shall not be eligible to assist the elector.
- 19 \* \* \*
- 20 Section 4. Sections 1302.1, 1302.2, 1306(a) and 1308(a) of
- 21 the act, amended December 11, 1968 (P.L.1183, No.375), are
- 22 amended to read:
- 23 Section 1302.1. Date of Application for Absentee Ballot.
- 24 Applications for absentee ballots unless otherwise specified
- 25 shall be received in the office of the county board of elections
- 26 not earlier than fifty (50) days before the primary or election
- 27 and not later than [five o'clock] 5:00 P.M. of the first Tuesday
- 28 prior to the day of any primary or election: Provided, however,
- 29 That in the event any elector otherwise qualified who is so
- 30 physically disabled or ill on or before the first Tuesday prior

- 1 to any primary or election that he is unable to file his
- 2 application or who becomes physically disabled or ill after the
- 3 first Tuesday prior to any primary or election and is unable to
- 4 appear at his polling place or any elector otherwise qualified
- 5 who because of the conduct of his business, duties or occupation
- 6 will necessarily be absent from the State or county of his
- 7 residence on the day of the primary or election, which fact was
- 8 not and could not reasonably be known to said elector on or
- 9 before the first Tuesday prior to any primary or election, shall
- 10 be entitled to an absentee ballot at any time prior to [five
- 11 o'clock] 8:00 P.M. on the [first Friday preceding any] primary
- 12 or election day upon execution of an Emergency Application in
- 13 such form prescribed by the Secretary of the Commonwealth.
- 14 In the case of an elector who is physically disabled or ill
- 15 on or before the first Tuesday prior to a primary or election or
- 16 becomes physically disabled or ill after the first Tuesday prior
- 17 to a primary or election, such Emergency Application shall
- 18 contain a supporting affidavit from his attending physician
- 19 stating that due to physical disability or illness said elector
- 20 was unable to apply for an absentee ballot on or before the
- 21 first Tuesday prior to the primary or election or became
- 22 physically disabled or ill after that period.
- 23 In the case of an elector who is necessarily absent because
- 24 of the conduct of his business, duties or occupation under the
- 25 unforeseen circumstances specified in this subsection, such
- 26 Emergency Application shall contain a supporting affidavit from
- 27 such elector stating that because of the conduct of his
- 28 business, duties or occupation said elector will necessarily be
- 29 absent from the State or county of his residence on the day of
- 30 the primary or election which fact was not and could not

- 1 reasonably be known to said elector on or before the first
- 2 Tuesday prior to the primary or election.
- 3 Section 1302.2. Approval of Application for Absentee
- 4 Ballot.
- 5 (a) The county board of elections, upon receipt of any
- 6 application filed by a qualified elector not required to be
- 7 registered under preceding section 1301, shall ascertain from
- 8 the information on such application, district register or from
- 9 any other source that such applicant possesses all the
- 10 qualifications of a qualified elector other than being
- 11 registered or enrolled. If the board is satisfied that the
- 12 applicant is qualified to receive an official absentee ballot,
- 13 the application shall be marked approved such approval decision
- 14 shall be final and binding except that challenges may be made
- 15 only on the ground that the applicant did not possess
- 16 qualifications of an absentee elector. Such challenges must be
- 17 made to the county board of elections prior to [5:00 o'clock]
- 18 8:00 P. M. on the [first Friday prior to the election] primary
- 19 or election day. When so approved, the county board of elections
- 20 shall cause the applicant's name and residence (and at a
- 21 primary, the party enrollment) to be inserted in the Military,
- 22 Veterans and Emergency Civilians Absentee Voters File as
- 23 provided in section 1302.3, subsection (b): Providing, however,
- 24 That no application of any qualified elector in military service
- 25 shall be rejected for failure to include on his application any
- 26 information if such information may be ascertained within a
- 27 reasonable time by the county board of elections.
- 28 (b) The county board of elections, upon receipt of any
- 29 application filed by a qualified elector who is entitled, under
- 30 the provisions of the Permanent Registration Law as now or

- 1 hereinafter enacted by the General Assembly, to absentee
- 2 registration prior to or concurrently with the time of voting as
- 3 provided under preceding section 1301, shall ascertain from the
- 4 information on such application or from any other source that
- 5 such applicant possesses all the qualifications of a qualified
- 6 elector. If the board is satisfied that the applicant is
- 7 entitled, under the provisions of the Permanent Registration Law
- 8 as now or hereinafter enacted by the General Assembly, to
- 9 absentee registration prior to or concurrently with the time of
- 10 voting and that the applicant is qualified to receive an
- 11 official absentee ballot, the application shall be marked
- 12 "approved." Such approval decision shall be final and binding
- 13 except that challenges may be made only on the ground that the
- 14 applicant did not possess the qualifications of an absentee
- 15 elector prior to or concurrently with the time of voting. Such
- 16 challenges must be made to the county board of elections prior
- 17 to [5:00 o'clock] 8:00 P. M. on the [first Friday prior to the
- 18 election] primary or election day. When so approved, the county
- 19 board of elections shall cause the applicant's name and
- 20 residence (and at a primary, the party enrollment) to be
- 21 inserted in the Military, Veterans and Emergency Civilian
- 22 Absentee Voters File as provided in section 1302.3 subsection
- 23 <del>(b).</del>
- 24 (c) The county board of elections, upon receipt of any
- 25 application of a qualified elector required to be registered
- 26 under the provisions of preceding section 1301, shall determine
- 27 the qualifications of such applicant by comparing the
- 28 information set forth on such application with the information
- 29 contained on the applicant's permanent registration card. If the
- 30 board is satisfied that the applicant is qualified to receive an

- 1 official absentee ballot, the application shall be marked
- 2 "approved." Such approval decision shall be final and binding,
- 3 except that challenges may be made only on the ground that the
- 4 applicant did not possess the qualifications of an absentee
- 5 elector. Such challenges must be made to the county board of
- 6 elections prior to [5:00 o'clock] 8:00 P. M. on the [first
- 7 Friday prior to the election] primary or election day. When so
- 8 approved, the registration commission shall cause an absentee
- 9 voter's temporary registration card to be inserted in the
- 10 district register on top of and along with the permanent
- 11 registration card. The absentee voter's temporary registration
- 12 card shall be in the color and form prescribed in subsection (e)
- 13 of this section:
- 14 Provided, however, That the duties of the county boards of
- 15 elections and the registration commissions with respect to the
- 16 insertion of the absentee voter's temporary registration card of
- 17 any elector from the district register as set forth in section
- 18 1302.2 shall include only such applications and emergency
- 19 applications as are received on or before the first Tuesday
- 20 prior to the primary or election. In all cases where
- 21 applications are received after the first Tuesday prior to the
- 22 primary or election and before [five o'clock] 8:00 P. M. on the
- 23 [first Friday prior to the] primary or election day, the county
- 24 board of elections shall determine the qualifications of such
- 25 applicant by comparing the information set forth on such
- 26 application with the information contained on the applicant's
- 27 duplicate registration card on file in the General Register
- 28 (also referred to as the Master File) in the office of the
- 29 Registration Commission and shall cause the name and residence
- 30 (and at primaries, the party enrollment) to be inserted in the

- 1 Military, Veterans and Emergency Civilian Absentee Voters File
- 2 as provided in section 1302.3, subsection (b). In addition, the
- 3 local district boards of elections shall, upon canvassing the
- 4 official absentee ballots under section 1308, examine the voting
- 5 check list of the election district of said elector's residence
- 6 and satisfy itself that such elector did not cast any ballot
- 7 other than the one properly issued to him under his absentee
- 8 ballot application. In all cases where the examination of the
- 9 local district board of elections discloses that an elector did
- 10 vote a ballot other than the one properly issued to him under
- 11 the absentee ballot application, the local district board of
- 12 elections shall thereupon cancel said absentee ballot and said
- 13 elector shall be subject to the penalties as hereinafter set
- 14 forth.
- 15 (d) In the event that any application for an official
- 16 absentee ballot is not approved by the county board of
- 17 elections, the elector shall be notified immediately to that
- 18 effect with a statement by the county board of the reasons for
- 19 the disapproval.
- 20 (e) The absentee voter's temporary registration card shall
- 21 be in duplicate and the same size as the permanent registration
- 22 card, in a different and contrasting color to the permanent
- 23 registration card and shall contain the absentee voter's name
- 24 and address and shall conspicuously contain the words "Absentee
- 25 Voter." Such card shall also contain the affidavit required by
- 26 subsection (b) of section 1306.
- 27 Section 1306. Voting by Absentee Electors. (a) At any time
- 28 after receiving an official absentee ballot, but on or before
- 29 [five o'clock] 8:00 P. M. on the [Friday prior to the] primary
- 30 or election day, the elector shall, in secret, proceed to mark

- 1 the ballot only in black lead pencil, indelible pencil or blue,
- 2 black or blue black ink, in fountain pen or ball point pen, and
- 3 then fold the ballot, enclose and securely seal the same in the
- 4 envelope on which is printed, stamped or endorsed "Official
- 5 Absentee Ballot." This envelope shall then be placed in the
- 6 second one, on which is printed the form of declaration of the
- 7 elector, and the address of the elector's county board of
- 8 election and the local election district of the elector. The
- 9 elector shall then fill out, date and sign the declaration
- 10 printed on such envelope. Such envelope shall then be securely
- 11 sealed and the elector shall send same by mail, postage prepaid,
- 12 except where franked, or deliver it in person to said county
- 13 board of election:
- 14 Provided, however, That any elector, spouse of the elector or
- 15 dependent of the elector, qualified in accordance with the
- 16 provisions of section 1301, subsections (e), (f), (q) and (h) to
- 17 vote by absentee ballot as herein provided, shall be required to
- 18 include on the form of declaration a supporting declaration in
- 19 form prescribed by the Secretary of the Commonwealth, to be
- 20 signed by the head of the department or chief of division or
- 21 bureau in which the elector is employed, setting forth the
- 22 identity of the elector, spouse of the elector or dependent of
- 23 the elector:
- 24 Provided further, That any elector who has filed his
- 25 application in accordance with section 1302 subsection (e) (2),
- 26 and is unable to sign his declaration because of illness or
- 27 physical disability, shall be excused from signing upon making a
- 28 declaration which shall be witnessed by one adult person in
- 29 substantially the following form: I hereby declare that I am
- 30 unable to sign my declaration for voting my absentee ballot

without assistance because I am unable to write by reason of my 1 illness or physical disability. I have made or received 2 3 assistance in making my mark in lieu of my signature. 4 <del>----- (Mark)</del> 5 ..... <del>(Date)</del> 6 ...... 7 (Signature of Witness) 8 ...... 10 (Complete Address of Witness) \* \* \* 11 12 Section 1308. Canvassing of Official Absentee Ballots. 13 (a) The county boards of election, upon receipt of official 14 absentee ballots in such envelopes, shall safely keep the same 15 in sealed or locked containers until they distribute same to the 16 appropriate local election districts in a manner prescribed by 17 the Secretary of the Commonwealth. Official absentee ballots 18 received later than 5:00 P. M. on the Friday immediately preceding the primary or election day shall be immediately 19 20 canvassed by the county board of elections. 21 The county board of elections shall then distribute the 22 absentee ballots received prior to 5:00 P. M. on the Friday 23 immediately preceding the primary or election day, unopened, to the absentee voter's respective election district concurrently 24 25 with the distribution of the other election supplies. Absentee 26 ballots shall be canvassed immediately and continuously without 27 interruption until completed after the close of the polls on the day of the election in each election district. The results of 28 the canvass of the absentee ballots shall then be included in 29 and returned to the county board with the returns of that

- 1 district. No absentee ballot shall be counted which is received
- 2 in the office of the county board of election later than [five
- 3 o'clock] 8:00 P. M. on the [Friday immediately preceding the]
- 4 primary or November election day.
- 5 \* \* \*
- Section 5 4. (a) Section 1 (section 502) of this act shall <--6
- be retroactive to March 27, 1987.
- 8 (b) Section 2 (sections 912.1 and 913(b.1)) of this act
- shall be retroactive to February 13, 1989, if enacted after that
- 10 date.
- Section 6 5. This act shall take effect immediately. 11

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