## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2315

Session of 1988

INTRODUCED BY RUDY, APRIL 6, 1988

REFERRED TO COMMITTEE ON EDUCATION, APRIL 6, 1988

## AN ACT

1 2 3 4 5 6 7	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," further providing for the reorganization of certain school districts into smaller school districts.
8	The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
10	Section 1. Article II of the act of March 10, 1949 (P.L.30,
11	No.14), known as the "Public School Code of 1949," is amended by
12	adding a subdivision to read:
13	ARTICLE II.
14	SCHOOL DISTRICTS.
15	* * *
16	(j) Reorganization of School Districts.
17	Section 290-A. Reorganization Plan Any school district or
18	combination thereof which became or is part of a reorganized
19	district under subdivision (i) of this article may be
20	reorganized into two or more smaller school districts pursuant

- 1 to the provisions of this subdivision.
- 2 <u>Section 291-A. Preparation of Plan for Reorganization.--(a)</u>
- 3 A plan for the reorganization of a school district may be
- 4 prepared by either the existing district's board of directors or
- 5 by a resident or a group of residents of one or more of the
- 6 former school districts which were merged into the existing
- 7 school district pursuant to subdivision (i) of this article. The
- 8 school district shall within thirty (30) days make available any
- 9 public information, requested in writing by a resident or
- 10 residents, for the preparation of a plan. The costs of obtaining
- 11 any copies of the public information shall be borne by the
- 12 person requesting the information. Each proposed plan shall
- 13 conform to the requirements of subsection (b) and section 292-A.
- 14 (b) The plan shall take into account the following factors:
- 15 <u>(1) Topography.</u>
- 16 (2) Pupil population.
- 17 (3) Community characteristics.
- 18 (4) Transportation of pupils.
- 19 (5) Use of existing school buildings.
- 20 <u>(6) Existing administrative units.</u>
- 21 (7) Projected population changes.
- 22 (8) The capability of providing a comprehensive program of
- 23 education.
- 24 (c) Every plan for reorganization prepared by a resident or
- 25 group of residents shall be accompanied by a petition signed by
- 26 a majority of the registered electors residing within the
- 27 boundaries of any one or more of the proposed new school
- 28 <u>districts</u>. The petition shall be accompanied by a concise
- 29 <u>summary of the proposal plan highlighting its major provisions.</u>
- 30 The petition must be signed and completed within forty-five (45)

- 1 days of its initial circulation. Petitions may be obtained at
- 2 the county board of elections and shall be certified to and
- 3 filed with such county board of elections. Upon obtaining the
- 4 necessary signatures, the plan and copies of the petition shall
- 5 be presented to the board of directors of the existing school
- 6 <u>district</u>.
- 7 Section 292-A. Contents of Plan. -- (a) The proposed
- 8 reorganization plan shall include for the present district:
- 9 <u>(1) The current budget.</u>
- 10 (2) The current school millage rate and the adjusted millage
- 11 rate for each attendance area.
- 12 (3) The district audit report for the previous two (2)
- 13 years.
- 14 (4) An explanation of all bonded debts, other debts and
- 15 <u>rental agreements.</u>
- 16 (5) The student population by grade and by building for the
- 17 past three school years.
- 18 (6) A description of all buildings and other facilities.
- 19 (7) A map showing the district boundaries and the location
- 20 of all facilities.
- 21 (8) A statement of the number of and assignment of employes.
- 22 (9) A description of all current subsidies.
- 23 (b) The proposed reorganization plan shall include for the
- 24 proposed new district or districts:
- 25 (1) The projected millage rate for each new district for the
- 26 <u>next three (3) years.</u>
- 27 (2) The projected budget for each new district for the next
- 28 three (3) years.
- 29 (3) The projected balance sheet for each new district.
- 30 (4) An explanation of the apportionment of all bonded debts.

- 1 other debts and rental agreements to each new district.
- 2 (5) A three-year projected student population by grade and
- 3 by building for each new district.
- 4 (6) A description of all buildings and other facilities in
- 5 each new district.
- 6 (7) A map showing the boundaries of each new district and
- 7 the location of all facilities in each new district.
- 8 (8) A statement of the number of and assignment of employes
- 9 <u>in each new district in accordance with existing seniority,</u>
- 10 <u>tenure and pension rights.</u>
- 11 (9) A description of all additional facilities and personnel
- 12 which will be required as a result of the proposed
- 13 <u>reorganization</u>.
- 14 (10) The justification for implementation of the
- 15 <u>reorganization</u>.
- 16 (11) The proposed schedule for implementation of the
- 17 reorganization.
- 18 (12) The projected subsidies under current formula for each
- 19 new district.
- 20 <u>Section 293-A. Submission to School Board.--(a) Every plan</u>
- 21 presented to the board of directors of the existing school
- 22 district shall be acted on by such board within ninety (90) days
- 23 following submission.
- 24 (b) On a plan submitted by the resident or group of
- 25 residents, the board shall take action that will recommend
- 26 approval of the plan as submitted, recommend approval of the
- 27 plan with proposed modification or recommend rejection of the
- 28 plan. The board shall not change the plan but may make
- 29 recommendations thereto.
- 30 Section 294-A. Submission to State Board.--(a) Every plan

- 1 shall on the ninety-first day following submission be
- 2 transmitted to the State Board of Education by the secretary of
- 3 the school board along with a certified copy of the transcript
- 4 which sets forth, in detail, the action taken by the school
- 5 board.
- 6 (b) The State board shall, within thirty (30) days of
- 7 receipt of the proposed plan, fix a day and time within ninety
- 8 (90) days of receipt of the plan for a hearing within the
- 9 <u>district at which the State board may hear and consider</u>
- 10 testimony from all interested parties. Five or more members of
- 11 the State board shall constitute a quorum for the State board
- 12 for any hearing held hereunder. A verbatim transcript of the
- 13 hearing shall be made by the State board and a copy thereof
- 14 provided to the school district. Public notice of the hearing
- 15 shall be given within the district not later than twenty (20)
- 16 days before the date of the scheduled hearing.
- (c) The State board shall, within ninety (90) days,
- 18 subsequent to the public hearing provided for in subsection (b),
- 19 prepare a written decision including its finding of facts and
- 20 <u>conclusions thereon and enter an appropriate order either</u>
- 21 approving the plan as submitted by the school district,
- 22 approving a plan modified by the State board, or disapproving
- 23 any plan for reorganization into smaller administrative units.
- 24 (d) The State board shall not approve any plan where it is
- 25 determined by the State board that:
- 26 (1) The millage differential between the proposed new
- 27 districts is excessive and the new millage rate is beyond the
- 28 <u>capacity of the proposed new districts.</u>
- 29 (2) The plan is racially discriminatory.
- 30 (3) The plan is an evasion of any desegregation order of the

- 1 Human Relations Commission.
- 2 <u>Section 295-A. Appeals.--(a) A school district or resident</u>
- 3 or group of residents which is aggrieved by a decision of the
- 4 State board under this subdivision may take an appeal therefrom
- 5 in the manner provided in Title 2 of the Pennsylvania
- 6 Consolidated Statutes (relating to administrative law and
- 7 procedure).
- 8 (b) The burden of proof shall be on the appealing party to
- 9 show that the State board's decision is not in the best interest
- 10 of the students and taxpayers in each of the affected proposed
- 11 <u>new districts.</u>
- 12 (c) The court, after hearing such additional testimony as
- 13 the parties may wish to present, and upon a consideration of the
- 14 entire record, shall enter an order either affirming the plan
- 15 submitted by the school district, the plan as approved by the
- 16 State board, uphold the action of the State board or, in its
- 17 discretion, creating a plan consisting of a combination of the
- 18 elements of both plans that together are in the best interest of
- 19 the students and taxpayers of the entire undivided larger
- 20 <u>district</u>. The order of the court shall be a final order.
- 21 Section 296-A. Contents of Order of State Board.--An order
- 22 of the State board approving a plan of reorganization shall set
- 23 forth all necessary quidelines for the formation of the new
- 24 <u>districts including a timetable for implementation, including</u>
- 25 any necessary transition periods wherein certain facilities of
- 26 the existing district are shared by two or more of the new
- 27 districts until alternate facilities can be acquired or
- 28 <u>constructed</u>.
- 29 <u>Section 297-A. Allocation of Property and Rights of</u>
- 30 Creditors.--The plan for division shall include an allocation of

- 1 the real and personal property of the district to the new school
- 2 <u>districts</u>. All rights of creditors against the former school
- 3 <u>district shall be preserved against the new school districts.</u>
- 4 All property theretofore vested in the former school district,
- 5 and all debts and taxes owing to the former school district,
- 6 uncollected in the former school district, and all moneys,
- 7 unexpended balances, surpluses and reserves in the treasury of
- 8 the former school district shall be paid to the appropriate
- 9 treasurers of the newly constituted school districts.
- 10 <u>Section 298-A. Referendum.--(a) Upon final approval of the</u>
- 11 plan by the State board or the court, the plan shall be
- 12 <u>certified within five (5) days by the Secretary of the State</u>
- 13 Board of Education to the county board of elections who shall
- 14 place the following question on the ballot at the next primary,
- 15 <u>municipal or general election occurring more than sixty (60)</u>
- 16 <u>days after such certification:</u>
- 17 Shall the school district be reorganized in accordance with
- 18 the reorganization plan as approved?
- 19 (b) If a majority of the electors voting thereon within the
- 20 geographic boundaries of the existing district approve the
- 21 question, the school district shall be reorganized in accordance
- 22 with the resolution.
- 23 (c) Any school district that has reorganized pursuant to
- 24 this act shall not be combined with any other school district.
- 25 <u>Section 299-A. Public Notice and Copies of Plans.--(a) At</u>
- 26 <u>least two (2) weeks but not more than six (6) weeks prior to the</u>
- 27 consideration of the question by the electorate, public notice
- 28 shall be given of the essential elements of the proposed
- 29 reorganization plan by publishing notice once in a newspaper of
- 30 general circulation, as defined by 45 Pa.C.S. § 101 et seq.

- 1 (relating to legal notices), which is published and circulated
- 2 <u>in the school district</u>, or such newspaper of general circulation
- 3 which has a bona fide paid circulation equal to or greater than
- 4 any newspaper published in the school district in each of the
- 5 <u>three (3) months immediately preceding the submission of the</u>
- 6 guestion to the electorate.
- 7 (b) In addition, a complete copy of the reorganization plan
- 8 shall be available to the general public for inspection or
- 9 copying during normal business hours in the school district
- 10 <u>administration building and the main office of each school</u>
- 11 <u>building in the district during the entire period subsequent to</u>
- 12 its certification to the county board of elections and prior to
- 13 the consideration of the question by the electorate. The cost of
- 14 any copies made shall be borne by the person requesting same.
- 15 <u>Section 299-A.1. School Directors.--Incumbent school</u>
- 16 directors of the former school district who reside in the newly
- 17 formed district shall be school directors of the newly formed
- 18 school district for the remainder of their terms. The offices of
- 19 school directors not filled by incumbents shall be filled in the
- 20 <u>manner prescribed for the filling of vacancies.</u>
- 21 Section 2. This act shall take effect September 30, 1988.