## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2015 Session of 1987

INTRODUCED BY RICHARDSON, DORR, PISTELLA, WAMBACH, KUKOVICH, JADLOWIEC, STUBAN, DOMBROWSKI, LLOYD, DAVIES, G. SNYDER, NOYE, BLACK, SEMMEL, LEH, FOX, LASHINGER, JOHNSON, ROBBINS, FARGO, S. H. SMITH, HESS, DISTLER, FARMER, COWELL, COY, O'DONNELL, ITKIN, FREEMAN, PRESTON, DeWEESE AND ARTY, NOVEMBER 24, 1987

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, DECEMBER 8, 1987

## AN ACT

Amending the act of April 9, 1929 (P.L.177, No.175), entitled 1 2 "An act providing for and reorganizing the conduct of the 3 executive and administrative work of the Commonwealth by the 4 Executive Department thereof and the administrative 5 departments, boards, commissions, and officers thereof, including the boards of trustees of State Normal Schools, or 6 7 Teachers Colleges; abolishing, creating, reorganizing or 8 authorizing the reorganization of certain administrative 9 departments, boards, and commissions; defining the powers and duties of the Governor and other executive and administrative 10 officers, and of the several administrative departments, 11 12 boards, commissions, and officers; fixing the salaries of the 13 Governor, Lieutenant Governor, and certain other executive and administrative officers; providing for the appointment of 14 15 certain administrative officers, and of all deputies and other assistants and employes in certain departments, boards, 16 and commissions; and prescribing the manner in which the 17 18 number and compensation of the deputies and all other 19 assistants and employes of certain departments, boards and commissions shall be determined, " further providing for the 20 Department of Aging, for the Pennsylvania Council on Aging 21 and for services and programs for older citizens; and 22 23 reestablishing the Department of Aging.

24 The General Assembly of the Commonwealth of Pennsylvania

25 hereby enacts as follows:

26 Section 1. Sections 2202-A, 2203-A, 2204-A, 2205-A, 2206-A,

2207-A, 2208-A, 2209-A, 2210-A and 2212-A of the act of April 9, 1 1929 (P.L.177, No.175), known as The Administrative Code of 2 3 1929, added June 20, 1978 (P.L.477, No.70), are amended to read: 4 Section 2202-A. Definitions.--As used in this article: 5 "Area agency" means the single local agency designated within each planning and service area to administer the delivery of a 6 7 comprehensive and coordinated plan of social and other services 8 and activities.

"Area plan" means the plan submitted to the department by an 9 10 area agency describing the methods by which it will ensure a 11 coordinated and comprehensive plan of social and other services and activities in the planning and service area. 12

13 ["Boarding home" means any institution or facility, however 14 named which is operated for profit or otherwise and which is 15 advertised, announced or maintained for the express or implied 16 purpose of providing shelter, services or supervision for two or more persons, unrelated to the proprietor of the facility, who 17 18 require some level of supervision or assistance in carrying out 19 daily routine activities, but who are not so ill, aged or disabled as to require institutionalization in a facility 20 21 providing a higher level of care.]

22 "Council" means the Pennsylvania Council on Aging.

23 "Department" means the Department of Aging.

24 "Domiciliary care" is a protected living arrangement in the community which [includes room, board and services for persons 25 26 eighteen and older who cannot live independently because of 27 their social and economic situation] provides a safe, 28 supportive, homelike residential setting for three or less adults who are unrelated to the domiciliary care provider, who 29 cannot live independently in the community, and who are placed 30 - 2 -19870H2015B2642

by a designated placement agency. 1

"Federal Older Americans Act of 1965" means Public Law 89-73, 2 3 79 Stat. 218.

4 ["Local authority" means the county commissioners.] 5 "Long-term care" means those services designed to provide diagnostic, therapeutic, rehabilitative, supportive and 6 maintenance services for individuals who have chronic functional 7 8 impairments in a variety of institutional and noninstitutional 9 care settings, including the home.

10 ["Nonprofit sponsor" means any nonprofit corporation 11 designated as an area agency on aging or as the sponsor of any aging service or activity.] 12

"Older <u>adults, older</u> persons, aged, aging, <u>elderly</u>" [means] 13 14 mean those persons residing within Pennsylvania who are age sixty or over, [or, as the secretary may determine appropriate, 15 16 persons below this age] or as otherwise authorized by law.

17 ["Personal care home for adults" means any premises operated 18 for profit in which food, shelter and personal assistance or 19 supervision are provided for a period exceeding twenty-four 20 hours for more than two adults who are not relatives of the 21 operator and who require assistance or supervision in such 22 matters as dressing, bathing, diet or medication prescribed for 23 self administration.]

"Planning and service area" means the geographic unit within 24 25 the State, as authorized by the Federal Older Americans Act of 26 1965, as amended, for allocation of funds for the delivery of 27 social services.

28 "Secretary" means the Secretary of Aging.

"Sole State agency" means that State agency as designated 29 30 under the Federal Older Americans Act of 1965, as amended. 19870H2015B2642

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1 "Unit of general purpose local government" means, as used
2 with reference to the designation of area agencies on aging, a
3 county or other unit which carries general government authority
4 for an area designated as a planning and service area under this
5 act or a combination of such units.

Section 2203-A. Powers and Duties in General.--(a) The 6 Department of Aging hereinafter referred to in this article as 7 the department shall, subject to any inconsistent provisions in 8 this act contained, have the power and its duty shall be to: 9 10 (1) Evaluate the need for services for the aged within the 11 State and determine the extent to which public and private programs meet such a need with special emphasis on the needs and 12 13 participation of the minority elderly.

14 (2) [Develop, in consultation with the council and
15 administer a comprehensive State plan for services, programs,
16 and activities for the aging furnished by State agencies.]
17 Assist with planning and provide consultation to State agencies
18 with respect to services, programs and activities which they may
19 furnish to older citizens.

20 (2.1) Develop and periodically update a comprehensive plan for coordinating all major Commonwealth services, programs and 21 activities which are directed towards persons with chronic 22 23 physical or mental impairments which necessitate long-term care. 24 (3) Provide for services to the aging through area agencies 25 for the aging and other appropriate agencies, organizations and 26 institutions authorized in accordance with the Federal Older 27 Americans Act of 1965, related Federal acts, and applicable 28 State law and to stimulate services and opportunities for the aging which are not otherwise available. 29

30 (4) Function as the sole State agency to receive and 19870H2015B2642 - 4 - disburse Federal funds under the Older Americans Act of 1965 and
 State funds made available for providing services to older
 persons.

4 (5) [Administer] <u>Develop and administer</u> the State plan for 5 the aging required by Federal law.

6 (5.1) Administer the act of November 4, 1983 (P.L.217,
7 No.63), known as the "Pharmaceutical Assistance Contract for the
8 Elderly Act."

9 (6) Serve as an advocate for the aging at all levels of 10 government and to provide consultation and assistance to 11 communities and civic groups developing local services for older 12 persons.

13 (7) Maintain a clearinghouse of information related to the 14 interests of older persons and provide technical assistance and 15 consultation to all agencies, both public and private with 16 respect to programs and services for older persons.

17 (8) Provide an annual budget as may be reasonably required
18 by the Pennsylvania Council on Aging[, the four] and its
19 regional councils [on aging and the Technical Advisory
20 Committee].

(9) Promote community education regarding the problems of older persons through institutes, publications, and use of communications media.

(10) Cooperate with agencies of the Federal Government in studies and conferences designed to examine the needs of the aging population and to assist in preparing programs and developing facilities to meet those needs.

28 (11) Promote and support programs, studies and policies, in 29 cooperation with the Departments of Labor and Industry, 30 Education, Commerce, Public Welfare and other agencies, which 19870H2015B2642 - 5 - will enhance the opportunity for continued work, education and
 training for older persons and for preretirement assistance
 where appropriate.

4 (12) Promote, through direct grants, contracts and technical
5 assistance, the development of independent senior centers,
6 service organizations, clubs, associations and organizations
7 dedicated to the rights and needs of older persons [and
8 providing activities] when these are not in conflict with State
9 or area plans for the aging.

10 (13) Make recommendations for legislative action to the 11 Governor and the General Assembly.

12 (14) In coordination with the council, develop and conduct 13 research, demonstration programs and training programs to 14 advance the interests of older persons.

15 (15) Publish a description of the organization and function 16 of the department so that all interested agencies and 17 individuals may be better able to solicit assistance from the 18 department.

19 (16) Administer and supervise a domiciliary care program for20 adults.

(17) Conduct, in cooperation with appropriate State and local public and private agencies [yearly] studies and evaluations pertaining to the quality of life, health and social needs, civil rights and status of older persons residing in [boarding homes,] personal care homes and similar residencies and report such findings and recommendations to the General Assembly [annually].

28 (17.1) In cooperation with Federal, State and local 29 organizations and agencies, work toward the development of a 30 continuum of community-based service and housing options for 19870H2015B2642 - 6 -

1	impaired and chronically ill older persons designed to maintain	
2	them in the community and avoid or delay institutional care.	
3	System development activities shall include, but not be limited	
4	to, coordinating the Commonwealth's plans for the provision,	
5	expansion and effective administration of:	
б	(i) A wide array of personal care and health-related	
7	services provided to adults in their homes.	
8	(ii) A wide array of housing options such as service	
9	assisted housing options and personal care homes.	
10	(iii) Special supports to caregivers who care for impaired	
11	<u>older persons.</u>	
12	(iv) Adult day-care services, respite services and other	
13	community-based services to support care by caregivers.	
14	(v) The promotion of informal community supports.	
15	(vi) Geriatric assessment and nursing home screening	
16	programs.	
17	(vii) Special services to protect the health, safety and	
18	welfare of older persons who lack the capacity to protect	
19	themselves.	
20	(viii) Special advocacy efforts to promote greater awareness	
21	of, and more effective response to, the problems of persons with	
22	Alzheimer's disease and other related brain disorders.	
23	To the extent that the needs of other adults involve and overlap	
24	the needs of older persons addressed by this paragraph, the	
25	department shall serve as an advocate for adults of any age.	
26	(17.2) IN COOPERATION WITH THE DEPARTMENT OF PUBLIC WELFARE, $<$	
27	DEVELOP AND ADMINISTER A SYSTEM OF PREADMISSION ASSESSMENT FOR	
28	PERSONS WHO ARE AT RISK OF NEEDING INSTITUTIONAL CARE, IF THE	
29	DEPARTMENT FINDS SUCH A SYSTEM COST EFFECTIVE.	
30	(17.3) DEVELOP AND ADMINISTER A SYSTEM OF MANAGED COMMUNITY-	
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<u>BASED LONG-TERM CARE FOR PERSONS WHO ARE ASSESSED AS BEING</u>
 <u>CLINICALLY ELIGIBLE FOR NURSING HOME CARE AND WHO CAN BE CARED</u>
 <u>FOR WITHIN COST OF CARE GUIDELINES ESTABLISHED BY THE</u>
 <u>DEPARTMENT, IF THE DEPARTMENT FINDS SUCH A SYSTEM COST</u>

5 <u>EFFECTIVE</u>.

6 (18) Review all proposed Commonwealth program plans and 7 policies, and administrative regulations that are published in 8 the Pennsylvania Bulletin for their impact on older persons. 9 Where the secretary believes that they have an impact on older 10 persons, he shall comment in accordance with the provisions of 11 the Commonwealth Documents Law.

12 (19) Make and enforce rules and regulations necessary and13 proper to the performance of its duties.

14 After July 1, 1979 and at the option of the secretary, (20)15 to administer those provisions of the act of January 22, 1968 16 (P.L.42, No.8), known as the "Pennsylvania Urban Mass 17 Transportation Assistance Law of 1967," which relate to [free 18 local transit for the elderly] <u>special transit programs for the</u> 19 elderly. The secretary shall confer with the Department of 20 Transportation in order to insure that the regulations 21 promulgated by the Department of Aging do not conflict with 22 those promulgated by the Department of Transportation. 23 Serve as an advocate for the needs of the adult (21) 24 handicapped as such needs involve and overlap the needs and 25 services of older persons.

26 (22) Cooperate with the Pennsylvania Office of Planning in
27 the development of local, regional and Statewide solutions to
28 the needs of older persons.

29 (23) Review the activities of regulatory [and] agencies of 30 the Commonwealth which affect the full and fair utilization of 19870H2015B2642 - 8 - State and community resources for programs and benefits for
 older persons and initiate programs which will help assure such
 utilization.

4 (24) Conduct, in cooperation with the Department of Health
5 and the Department of Public Welfare, [yearly] periodic studies
6 and evaluations pertaining to the quality of care and related
7 services for [nursing home patients] consumers of long-term care
8 services and report such findings to the General Assembly
9 [annually].

10 (24.1) Conduct, in cooperation with the Department of
11 Health, an ongoing Statewide prescription drug education program
12 designed to inform older adults of the dangers of prescription
13 drug abuse and misuse.

14 (24.2) Establish and administer a State Long Term Care 15 Ombudsman Program, including providing resources to area 16 agencies on aging or other contractors to investigate and 17 resolve complaints related to the health, safety or rights of 18 older individuals who are residents of long-term care facilities (such as nursing homes and personal care homes) and to prepare 19 20 an annual report containing data and findings regarding the 21 types of problems experienced and complaints investigated. 22 (25) Collaborate with the Department of Community Affairs 23 and the Pennsylvania Housing Finance Agency in the location, 24 design, management and services of housing built for older 25 persons and upon request provide technical assistance to local 26 housing authorities, nonprofit housing and community groups, redevelopment authorities, and other groups with a special 27 28 emphasis on programs on utility costs, rehabilitation and 29 maintenance of the homes of older persons.

30 (26) Review and comment on all rules, regulations, 19870H2015B2642 - 9 -

eligibility or payment standards issued by the Departments of 1 2 Public Welfare, Environmental Resources, Health or Labor and 3 Industry relating to the licensure and regulation of nursing homes, hospitals, and other health facilities; medical 4 5 assistance, supplemental security income; homemaking and homehealth care or residential care facilities for older adults. 6 7 Said rules, regulations and standards shall not take effect until they have been submitted to the department for comment. 8 9 (27) Review and comment on rules, regulations, eligibility 10 standards, or contract provisions issued by the Departments of Revenue and Transportation relating to activities financed in 11 whole or in part by the Pennsylvania Lottery. Said rules, 12 13 regulations, eligibility standards and contract provisions shall 14 not take effect until they have been submitted to the department 15 for comment.

16 (28) Review and comment on rules, regulations, eligibility 17 standards or contract provisions issued by the Department of 18 Transportation relating to specialized transportation needs of 19 the elderly and the handicapped in rural and urban areas. Said 20 rules, regulations, eligibility standards or contract provisions 21 shall not take effect until they have been submitted to the 22 department for comment.

23 (29) Provide for services to adults under age sixty whose
24 needs for services are similar to those for which the department
25 is responsible with respect to older persons and as may be
26 authorized by law.

27 (b) In filling vacancies authorized to the department, the 28 secretary shall assure that preference is given to persons sixty 29 years of age or older.

30 Section 2204-A. Pennsylvania Council on Aging.--(a) There 19870H2015B2642 - 10 -

is hereby created in the Office of the Governor the Pennsylvania 1 Council on Aging which shall consist of [nineteen] twenty-one 2 persons at least [ten] <u>eleven</u> of whom shall be [fifty-five] 3 4 sixty years of age or older, and [of] which [four] shall [be] 5 include, as ex officio members, the chairpersons of the regional [council] <u>councils</u> on aging [and twelve alternate members]. 6 7 The members of the council shall be appointed by the (b) Governor and shall represent, as far as possible, different 8 9 geographical sections of the Commonwealth. The members shall be 10 appointed on staggered terms of one to three years. Members 11 shall be eligible for reappointment.

12 (c) The council shall provide for its organization and 13 procedure including the selection of a chairman and such other 14 officers as deemed necessary.

15 (d) The citizen members of the council shall receive no 16 compensation for their services on the council but shall be 17 reimbursed by the department for any ordinary and necessary 18 expenses incurred in the performance of their duties.

(e) The council shall meet at least six times per year to
review and comment upon all reports of the Department of Aging
to the Governor and the General Assembly.

(f) The council shall have the following powers and duties:
(1) Assist the department in the preparation of the [annual]
State plan on aging.

(2) To review and comment on rules and regulationspromulgated by the department.

27 (3) To prepare and submit to the Governor, the General 28 Assembly, the Secretary of the Department of Aging and the 29 public [an annual] reports evaluating the level and quality of 30 services and programs provided to the aging by Commonwealth 19870H2015B2642 - 11 - agencies together with recommendations for improved, expanded or
 additional programs and services for the aging.

3 (4) To carry out public hearings on matters affecting the 4 rights and interests of the aging including matters involving 5 cases of neglect, abuse and age discrimination against older 6 persons in the administration of the laws of the Commonwealth 7 and its political subdivisions.

8 To carry out [comprehensive] studies in the areas of age (5) 9 discrimination, health care, <u>Medical Assistance program policies</u> 10 affecting the elderly, duration of stay contracts for nursing 11 homes, health-related insurance increases and, as appropriate, other major issues affecting the aging [housing, utility costs, 12 13 taxation, income support and transportation] and to report to 14 the Governor, the General Assembly, the secretary and the public 15 its findings and recommendations in regard to appropriate action 16 and a long-term strategy for [the aging in each of these respective areas of study within one year of the effective date 17 18 of this act] dealing with these issues. [In each succeeding year, the council shall engage in similar studies and reports on 19 20 major issues affecting the aging.]

21 (6) Consult with the secretary regarding the operations of22 the department.

(7) To establish [at least four] <u>no more than five</u> regional councils on aging which shall consist of fifteen citizen members and concerning which the composition, members' terms of offices, organization and duties and responsibilities shall be determined by the council.

(8) Employ, with such funds as are provided by the
department, sufficient staff and services to carry out these
duties and powers as well as the duties and powers of the
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regional councils. 1

Section 2205-A. Planning and Service Area.--[The 2 3 Commonwealth shall be divided into district planning and service 4 areas as determined by the secretary, pursuant to the Federal Older Americans Act of 1965, as amended.] The Commonwealth is 5 currently divided into planning and service areas. These 6 geographical subdivisions are established by the authority of 7 8 the secretary under the Federal Older Americans Act of 1965, and 9 may only be changed by order of the secretary under provisions 10 set forth by the department for combining or dividing 11 geographical areas to bring about more effective and efficient planning and service delivery. 12 13 Section 2206-A. Designated Area Agencies. -- For each planning 14 and service area there shall be an area agency [established] 15 designated by the department in accordance with the Federal 16 Older Americans Act of 1965, as amended, to serve as a focal point in the community for the coordination of services for 17 18 older people and for the issues and concerns of aging. [Such] An 19 area agency so designated must be (i) an established office of aging; (ii) any office or agency of the [local authority] unit 20 21 of general purpose local government, which is designated for 22 this purpose by the chief elected officials of the [local 23 authority] <u>unit of general purpose local government</u>; (iii) any 24 office or agency designated by the chief elected officials of a 25 combination of [local authorities] units of general purpose 26 local government to act on behalf of such combination for this 27 purpose; or (iv) any public or nonprofit private agency in a planning and service area which is under the supervision or 28 29 direction for this purpose of the designated State agency and 30 which can engage in the planning or provision of a broad range 19870H2015B2642 - 13 -

of social services within such planning and service area; and 1 must provide assurance, found adequate by the department, that 2 3 it will have the ability to develop and administer an area plan. 4 The secretary may [redesignate] or designate new area agencies <----5 [based on established regulations {which shall be issued within <---one hundred twenty days of the effective date of this act +. Such 6 <----regulations shall include criteria of efficiencies, 7 8 appropriateness and equity and shall provide for public hearings on redesignation conducted in the affected planning and service 9 10 areas. Any such determinations of redesignation shall be 11 executed not less than one hundred days prior to the beginning of the fiscal year of the local authority.]. A designation or 12 <-13 redesignation may occur when changes are made in established 14 planning and service area boundaries, when a currently 15 designated area agency is unable or unwilling to continue as the 16 area agency, when removal of an area agency designation is <----17 requested by the local authority or when the department 18 determines that a currently designated area agency is incapable 19 of carrying out its approved area plan. Any THE removal of an <area agency designation and the designation of a new area agency 20 21 shall be carried out under regulations promulgated by the 22 department and consistent with the Federal Older Americans Act 23 of 1965. For the purpose of this section, the term "local <-24 authority" shall mean county commissioners or county council. 25 Section 2207-A. Area Agencies; Powers and Duties.--(a) The area agency shall have the authority to act as an advocate at 26 27 all levels of government and within the community at large for 28 the interests of older persons within the planning and service 29 area. It shall develop a comprehensive area plan to coordinate 30 services for older persons within its planning and service area 19870H2015B2642 - 14 -

as the department may prescribe by regulation. The area plan
 shall make provision for:

3 (1) Information and referral, advocacy programs.

4 (2) Social service case management and casework services
5 including protective [placement and] services <u>and placement</u>
6 <u>services</u>.

7 (3) Transportation services.

8 (4) Legal counseling and representation.

9 (5) In-home services including [residential repair,
10 homemaker, home chore services, and congregate and home
11 delivered meals] personal care and health-related services.
12 (6) Assistance to secure adequate housing and health
13 services.

14 (7) Other services required by Federal law and other such 15 services and activities designated by the department or 16 identified as critical needs by the area agency and the area 17 agency advisory board. The State plan on aging and grants and 18 contracts provided by the department shall reasonably 19 accommodate such locally designated priorities and critical 20 needs.

The establishment of an affiliated network of 21 (8) 22 multiservice centers and neighborhood centers for older persons. 23 Each center shall provide those services required by the 24 department in accordance with regulations adopted by the 25 department, which regulations shall provide for the maximum 26 involvement of members of such centers and sponsoring 27 organizations in the identification and prioritization of 28 services and activities to be conducted in such centers. (a.1) The development, in cooperation with State and local 29 30 organizations and agencies, of a continuum of community-based 19870H2015B2642 - 15 -

1	service and housing options for impaired and chronically ill	
2	older persons designated to maintain them in the community and	
3	avoid or delay institutional care. System development activities	
4	shall, include, but not be limited to, coordinating area plans	
5	for the provision, expansion and effective administration of:	
6	(1) A wide array of personal care and health-related	
7	services provided to adults in their home.	
8	(2) A wide array of housing options such as service-assisted	
9	housing and personal care homes.	
10	(3) Special supports to caregivers who care for impaired	
11	<u>older persons.</u>	
12	(4) Adult day-care services, respite services and other	
13	community-based services to support care by caregivers.	
14	(5) The promotion of informal community supports.	
15	(6) Geriatric assessment and nursing home screening	
16	programs.	
17	(7) Special services to protect the health, safety and	
18	welfare of older persons who lack the capacity to protect	
19	themselves.	
20	(8) Special advocacy efforts to promote greater awareness	
21	of, and more effective response to, the problems of persons with	
22	Alzheimer's disease and other related brain disorders.	
23	To the extent that the needs of other adults involve and overlap	
24	the needs of older persons addressed by this provision, the area	
25	agency shall serve as an advocate for adults of any age.	
26	(b) The area agency shall give priority of services to older	
27	persons with the greatest needs and least resources. Factors	
28	identifying older persons who are entitled to priority are:	
29	(1) Functional disability, i.e., severe restriction of	
30	ability to carry out daily activities.	
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(2) Aloneness, i.e., living alone in a private apartment or
 home unaccompanied by a related adult.

3 (3) Advanced age, i.e., seventy-five years of age or above.
4 (4) Low income.

5 (5) Services to minorities in proportion to their numbers6 consistent with the provisions of the Human Relations Act.

7 (6) Inadequate housing.

8 (7) Lack of access to recreational and social activities. In carrying out this section, the area agency shall 9 (C) 10 provide preference in filling all jobs for persons of age 11 [fifty-five] sixty and above [and shall require such preference in all sub-contracts utilizing funds provided by the 12 13 Commonwealth. The Department of Aging shall issue regulations 14 pursuant to this section within one hundred fifty days of the 15 effective date of this act] in accordance with the regulations 16 promulgated by the department.

17 (d) [The] <u>Consistent with the Older Americans Act of 1965</u>, 18 as amended, and provisions set forth by the department, the area 19 agency may grant to or contract with any public[,] or private 20 [or nonprofit] agency for the [provisions] provision of social 21 services. The area agency is authorized to use, with their 22 consent, the services, equipment, personnel and facilities of 23 Federal and State agencies, with or without reimbursement, and 24 on a similar basis to cooperate with other public and private 25 agencies, and instrumentalities, in the use of services, 26 equipment and facilities.

27 Section 2208-A. Area Agency Advisory [Boards] <u>Councils</u>.--In 28 each planning and service area, an advisory [board] <u>council</u> of 29 at least fifteen members shall be appointed to <u>advise</u> the area 30 agency[. The department shall issue regulations designating the 19870H2015B2642 - 17 -

selection process, composition and powers of advisory boards 1 within one hundred eighty days of the effective date of this 2 3 act. Such regulations shall provide for a majority of such 4 boards to be composed of persons above the age of sixty; maximum 5 possible involvement of such boards in determining local programs and policies and advocacy roles within area agency 6 7 programs and local communities as well as for administrative funds to carry out their functions.] with regard to the needs of 8 9 older persons residing in the planning and service area and the 10 area agency's responses to those needs. The composition and 11 responsibility of the area agency advisory council shall be consistent with the provisions of the Federal Older Americans 12 13 Act of 1965 and the regulations of the department. As a minimum, 14 these regulations shall require that each council be composed of 15 a majority of persons above the age of sixty. Such councils 16 shall be given the maximum possible opportunity to influence 17 local programs and policies and advocacy roles within area 18 agency programs and local communities. Area agencies shall provide advisory councils with the funds necessary to carry out 19 20 their functions.

21 Section 2209-A. Area Agencies; Reports and Plans.--[(a) The 22 area agency shall submit to the Department of Aging an annual 23 report describing and evaluating its programs and services 24 within thirty days after the close of the area agency's fiscal 25 year.

(b) The area agency shall submit to the department for approval an area plan ninety days prior to the start of the area agency's fiscal year. The area agency shall conduct, prior to the submission of the area plan to the department for approval, a public hearing on the area plan. If the department approves 19870H2015B2642 - 18 -

the area plan, or fails to act within sixty days, the area plan 1 shall go into effect at the beginning of the fiscal year. If the 2 3 department disapproves the area plan, it shall forward the 4 reasons for disapproval to the area agency which shall have 5 twenty days to resubmit an amended area plan. If the department approves the resubmitted area plan, it shall be effective at the 6 7 beginning of the fiscal year. If the resubmitted area plan is disapproved, the department shall forward its revised area plan 8 9 for implementation by the area agency at the beginning of the 10 fiscal year, provided that the department shall hold a hearing 11 in the area prior to such action and that the department may authorize the continuation of the provision of services under 12 13 the current area plan for a period not to exceed ninety days.] 14 (a) Under provisions set forth by the department, the area 15 agency shall submit to the department a comprehensive area plan 16 on aging which clearly explains the area agency's objectives for providing services to the aging of the planning and service 17 18 area. This plan may be submitted as part of a coordinated county human service plan, provided that the format is approved by the 19 20 <u>department</u>.

(b) Each area agency, under provisions set forth by the
department, shall submit an annual self-evaluation report which
describes and evaluates its programs and services after the
close of each year of funding by the department.

25 Section 2210-A. Allocation of Resources.--(a) The area 26 agency shall receive a basic allocation of resources, consisting 27 of State and Federal funds weighted by the proportion of older 28 poor persons who reside in the planning and service area in 29 relation to the total number of older poor persons who reside in 30 the Commonwealth of Pennsylvania utilizing poverty threshold 19870H2015B2642 - 19 - income standards as determined by the United States Office of
 Management and Budget except that each area agency shall be held
 harmless to the amount of [such] <u>State</u> funds received in the
 <u>preceding</u> program year [in which this act becomes effective].

5 (b) The department may allocate additional resources to area agencies based upon the total number of older persons who reside 6 within the planning and service area, the availability of 7 transportation services, the rural-urban distribution of older 8 persons, and attendant rural program cost differentials, the 9 10 need for social and medical services, the amount of funds 11 devoted by county commissioners for older persons and other special circumstances as determined by the secretary. 12

13 (c) Funds appropriated to carry out the purposes of this act 14 shall be distributed to the local authorities or nonprofit 15 agencies as grants <u>OR COST REIMBURSEMENT</u> for services to the 16 aging, if there is an acceptable plan in accordance with section 17 2209-A.

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18 [(d)] The Department of Public Welfare shall transfer, for three State fiscal years immediately subsequent to the effective 19 20 date of this act, to the Department of Aging a proportion of the State allotment under Title XX of the Social Security Act at 21 22 least equal to the proportion of such funds, including training and administrative funds, allocated to the office for the aging 23 in relation to the State's total allotment in the same fiscal 24 25 year as the effective date of this act.]

Section 2212-A. Demonstration Programs.--In recognition of the need for expanded knowledge and experience concerning the status of older persons in Pennsylvania, the Secretary of Aging may provide for research and demonstration programs for the purpose of:

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(1) Studying current living conditions and needs of older
 persons, with special emphasis on persons with low income,
 functional disabilities, advanced age and isolated living
 situations.

5 (2) Studying existing methods and alternatives for providing
6 services, programs and opportunities to older persons.

7 (3) Identifying those factors of particular detriment or8 benefit to the welfare of older persons.

9 (4) Developing new approaches and alternatives for living 10 arrangements, social services, institutional care, health 11 services, legal representation and the coordination of community 12 services for older persons.

Section 2. All acts and parts of acts are repealed insofaras they are inconsistent with this act.

Section 3. (a) This act shall constitute the legislation necessary to reestablish the Department of Aging under the act of December 22, 1981 (P.L.508, No.142), known as the Sunset Act. (b) The Department of Aging shall terminate December 31, 19 1997, unless reestablished pursuant to the Sunset Act. Section 4. This act shall take effect immediately.