THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1390

Session of 1986

INTRODUCED BY HOLL, HANKINS, PECORA, LOEPER, SALVATORE, STAUFFER, LEWIS, SCANLON, O'PAKE AND HELFRICK, FEBRUARY 18, 1986

REFERRED TO BANKING AND INSURANCE, FEBRUARY 18, 1986

AN ACT

Amending the act of December 14, 1967 (P.L.746, No.345), 2 entitled "An act relating to and regulating the business of savings associations heretofore designated under other acts 4 and special charters variously as building and loan associations and savings and loan associations; defining the 6 rights, powers, duties, liabilities, and immunities of such 7 associations; affecting persons engaged in the business of 8 savings associations; affecting the members, account holders 9 and borrowers of such associations; affecting Federal savings and loan associations whose principal office is located in 10 the Commonwealth; prohibiting the transaction of business in 11 12 this Commonwealth by foreign savings associations; conferring 13 powers and imposing duties on certain departments and officers of the Commonwealth and on the courts, recorders of 14 15 deeds; creating a Savings Association Board and defining its 16 powers and duties; prohibiting certain actions and imposing 17 penalties, and repealing certain acts," providing for 18 nationwide branching by savings associations, regional, 19 reciprocal interstate banking for savings associations and 20 expanding investment powers; and making repeals. 21 The General Assembly makes the following findings as a basis 22 for this act: 23 The rapid development in recent years of interstate 24 operations of financial institutions can be expected to 25 continue and to have significant effects on the business of 26 savings associations in this Commonwealth by reason of the

- 1 economic, regulatory, financial and technological forces that
- 2 affect the business.
- 3 (2) It is in the best interests of the economy of this
- 4 Commonwealth and its public to enable savings associations in
- 5 this Commonwealth to remain sound, strong and competitive
- 6 with financial institutions located elsewhere.
- 7 (3) As an increasing number of states authorize
- 8 financial institutions in their states to conduct interstate
- 9 operations in some form, savings associations and their
- 10 holding companies in this Commonwealth would be disadvantaged
- if not permitted to branch in any location and to combine on
- 12 a regional, reciprocal basis with thrift institutions in
- 13 other states.
- 14 The General Assembly of the Commonwealth of Pennsylvania
- 15 hereby enacts as follows:
- 16 Section 1. The act of December 14, 1967 (P.L.746, No.345),
- 17 known as the Savings Association Code of 1967, is amended by
- 18 adding sections to read:
- 19 Section 114. Authorization of Reciprocal Regional Operations
- 20 of Savings Associations. -- (a) The following words and phrases
- 21 when used in this section shall have, unless the context clearly
- 22 indicates otherwise, the following meanings:
- 23 (1) "Acquire," to acquire (as defined in section 212(a)(1))
- 24 five percent or more of the voting stock of an entity and shall
- 25 <u>also mean a merger or consolidation or a purchase of assets and</u>
- 26 <u>an assumption of liabilities, other than in the regular course</u>
- 27 of business.
- 28 (2) "Bank holding company," the same meaning as that term
- 29 has under the Bank Holding Company Act of 1956, 12 U.S.C. §
- 30 1841(a).

- 1 (3) "Branch," an office which performs the functions
- 2 described in section 102(5).
- 3 (4) "Control," the power, directly or indirectly, to direct
- 4 the management or policies of an entity or to vote twenty-five
- 5 percent or more of any class of voting securities of an entity.
- 6 (5) "Entity," any corporation, partnership, association or
- 7 <u>similar organization</u>, <u>including banks and thrift institutions</u>.
- 8 (6) "Pennsylvania association," an association as defined in
- 9 section 102(3) and a Federal association, as defined in 12
- 10 U.S.C. § 1462(d), that is located in Pennsylvania.
- 11 (7) "Pennsylvania association holding company," an entity
- 12 which controls one or more Pennsylvania associations and is
- 13 <u>located in Pennsylvania</u>.
- 14 (8) "Pennsylvania savings bank," a savings bank as defined
- 15 <u>in section 102(x) of the Banking Code of 1965.</u>
- 16 (9) "Pennsylvania thrift institution," a Pennsylvania
- 17 <u>savings bank or a Pennsylvania association.</u>
- 18 (10) "Pennsylvania thrift institution holding company," an
- 19 entity which controls one or more Pennsylvania thrift
- 20 <u>institutions and is located in Pennsylvania.</u>
- 21 (11) "Region," the States of Delaware, Kentucky, Maryland,
- 22 New Jersey, Ohio, Virginia and West Virginia, and the District
- 23 of Columbia.
- 24 (12) "Regional association," a savings and loan association
- 25 or building and loan association located in and organized and
- 26 operating under the laws of a state in the region and a Federal
- 27 association, as defined in 12 U.S.C. § 1462(d), that is located
- 28 in the region.
- 29 (13) "Regional association holding company" an entity which
- 30 controls one or more regional associations and is located in a

- 1 state in the region.
- 2 (14) "Regional savings bank," a savings bank located in and
- 3 organized and operating under the laws of a state in the region.
- 4 (15) "Regional thrift institution," a regional savings bank
- 5 <u>or a regional association.</u>
- 6 (16) "Regional thrift institution holding company," an
- 7 entity which controls one or more regional thrift institutions
- 8 and is located in a state in the region.
- 9 (17) "Savings and loan holding company," the same meaning as
- 10 defined in 12 U.S.C. § 1730a(a)(1)(D).
- 11 (18) "State," includes the District of Columbia.
- 12 (19) State in which an entity is "located":
- (i) with regard to a thrift institution, the state in which
- 14 its deposits are largest; and
- 15 (ii) with regard to a thrift institution holding company, an
- 16 <u>association holding company, a bank holding company or a savings</u>
- 17 and loan holding company, the state in which the total deposits
- 18 of its subsidiaries, including commercial banks, are largest:
- 19 Provided, That an entity or its legal successor that is located
- 20 <u>in Pennsylvania on the effective date of this legislation shall</u>
- 21 <u>be deemed thereafter to be located in Pennsylvania regardless of</u>
- 22 the location of its deposits or the deposits of its subsidiaries
- 23 if said entity has not been either acquired by an entity located
- 24 <u>outside of Pennsylvania or a party to a merger or consolidation</u>
- 25 transaction in which the holders of its voting shares
- 26 <u>immediately prior to the transaction held less than fifty</u>
- 27 percent of the voting shares of any class of stock in the entity
- 28 <u>surviving after</u>, or resulting from, the merger or consolidation.
- 29 (b) A regional thrift institution or a regional thrift
- 30 institution holding company may acquire a Pennsylvania

- 1 association or a Pennsylvania association holding company if:
- 2 (1) The law of the state where the acquiring thrift
- 3 institution or thrift institution holding company is located and
- 4 the law of the state where any bank holding company or savings
- 5 and loan holding company which, directly or indirectly, owns or
- 6 controls the power to vote five percent or more of its shares is
- 7 located satisfies, in each case, the reciprocity requirement of
- 8 subsection (e);
- 9 (2) The acquiring thrift institution or thrift institution
- 10 holding company and any bank holding company or savings and loan
- 11 holding company which, directly or indirectly, owns or controls
- 12 the power to vote five percent or more of its shares is, in each
- 13 case, located in a state in the region or in Pennsylvania; and
- 14 (3) Approval has been received from the department.
- 15 (c) A regional association may, with the prior written
- 16 approval of the department, maintain as a branch any office
- 17 <u>acquired as part of an acquisition effected under this section</u>
- 18 or section 117 of the Banking Code of 1965.
- 19 (d) A regional association may establish and maintain
- 20 branches in this Commonwealth if:
- 21 (1) The state in which the association is located and the
- 22 state in which any bank holding company or savings and loan
- 23 holding company which, directly or indirectly, owns or has the
- 24 power to vote five percent or more of its shares is located
- 25 <u>satisfies</u>, in each case, the reciprocity requirement of
- 26 subsection (e);
- 27 (2) The association and any bank holding company or savings
- 28 and loan company which, directly or indirectly, owns or controls
- 29 the power to vote five percent or more of its shares is, in each
- 30 case, located in a state in the region or in Pennsylvania; and

- 1 (3) The branch is approved by the department in the same
- 2 manner, and subject to the same conditions as are applicable to,
- 3 de novo branches of Pennsylvania associations under sections 403
- 4 and 404.
- 5 (e) (1) The law of another state is reciprocal under this
- 6 section to the extent the department determines it to be so. The
- 7 department's determination under this subsection shall include,
- 8 but is not limited to:
- 9 (i) with regard to acquisitions, whether the law of that
- 10 other state authorizes Pennsylvania associations and
- 11 Pennsylvania association holding companies to acquire regional
- 12 thrift institutions and regional thrift institution holding
- 13 <u>companies located in that state on terms and conditions</u>
- 14 reasonably equivalent to those applicable to acquisitions by
- 15 regional thrift institutions and regional thrift institution
- 16 holding companies of Pennsylvania associations or Pennsylvania
- 17 association holding companies and whether the law of that other
- 18 state imposes conditions on the acquisition by Pennsylvania
- 19 associations or Pennsylvania association holding companies of
- 20 regional thrift institutions or regional thrift institution
- 21 holding companies located in that state that are substantially
- 22 more onerous than those imposed on the same acquisitions by
- 23 thrift institutions or thrift institution holding companies
- 24 located in that state; and
- 25 (ii) with regard to branching, whether the law of that other
- 26 <u>state authorizes Pennsylvania associations to establish or</u>
- 27 maintain branches in that state on terms and conditions
- 28 reasonably equivalent to those applicable to the establishment
- 29 or maintenance of branches in Pennsylvania by associations
- 30 located in that state and on terms and conditions reasonably

- 1 equivalent to those applicable to the establishment of branches
- 2 <u>in that state by an association located in that state.</u>
- 3 (2) The department need not determine that the law of
- 4 another state fails to meet the reciprocity requirement of this
- 5 section solely by reason of the fact that that law does not
- 6 <u>allow Pennsylvania associations or Pennsylvania association</u>
- 7 holding companies to engage in a particular type of branching or
- 8 acquisition or imposes conditions on such branching or
- 9 <u>acquisition that are substantially more onerous than those</u>
- 10 imposed on the same activities of thrift institutions or thrift
- 11 <u>institution holding companies located in that state. However, in</u>
- 12 such circumstances, the department shall find reciprocity only
- 13 after imposing on the thrift institutions and thrift institution
- 14 holding companies located in that state conditions and
- 15 <u>limitations on branching and acquisitions in Pennsylvania</u>
- 16 <u>substantially similar to those imposed on branching and</u>
- 17 <u>acquisitions in that state by Pennsylvania associations and</u>
- 18 association holding companies.
- 19 (3) The department may determine that the law of another
- 20 <u>state is not reciprocal regarding a particular type of branching</u>
- 21 or acquisition if the law of that other state does not allow all
- 22 Pennsylvania associations or, alternatively, all Pennsylvania
- 23 association holding companies to engage on equal terms with each
- 24 other in the particular type of branching or acquisition. The
- 25 department shall determine that the law of another state is not
- 26 reciprocal regarding a particular type of branching or
- 27 acquisition if the law of that other state does not allow
- 28 <u>federally chartered Pennsylvania associations (or federally</u>
- 29 <u>chartered Pennsylvania associations converted from State-</u>
- 30 chartered Pennsylvania associations or Pennsylvania savings

- 1 banks) or their holding companies to engage in the particular
- 2 type of branching or acquisition on equal terms with State-
- 3 <u>chartered Pennsylvania associations or their holding companies.</u>
- 4 (f) In addition to the powers granted elsewhere in this
- 5 section and in other provisions of Pennsylvania law, the
- 6 <u>department is authorized to impose any conditions or</u>
- 7 requirements it deems appropriate, in light of the purposes of
- 8 this act, on thrift institutions and thrift institution holding
- 9 <u>companies acquired or operating, directly or indirectly, in</u>
- 10 Pennsylvania under this section. Such conditions or requirements
- 11 <u>include</u>, but are not limited to, provisions for examinations,
- 12 reports and the payment of fees. The department is encouraged,
- 13 whenever appropriate, to rely on the reports, if available, of
- 14 other state or Federal regulators of the institutions in
- 15 question.
- 16 (g) If a regional thrift institution or regional thrift
- 17 institution holding company located in another state which has
- 18 acquired a Pennsylvania association or a Pennsylvania
- 19 association holding company or has established a branch in
- 20 <u>Pennsylvania under this section shall have a change of</u>
- 21 <u>circumstances so that it no longer satisfies the conditions of</u>
- 22 subsections (b) and (c) (either by reason of a change in the
- 23 place in which it is located or by reason of acquisition by a
- 24 bank holding company or a savings and loan holding company
- 25 located in a state which does not satisfy the conditions of
- 26 <u>subsection (b) or (c) of five percent or more of its voting</u>
- 27 shares, or the power to vote those shares) said regional thrift
- 28 <u>institution or regional thrift institution holding company shall</u>
- 29 <u>divest each Pennsylvania association, association holding</u>
- 30 company and branch it has acquired or established prior to

- 1 entering into a voluntary combination which causes such change
- 2 of circumstances or within one year (or such longer period of
- 3 <u>not more than an additional year as the department may allow, in</u>
- 4 writing) after the occurrence of an event other than a voluntary
- 5 combination, which causes the change in circumstances.
- 6 (h) The purpose of this section is solely to authorize
- 7 regional, reciprocal operations by associations and savings
- 8 banks, and this section shall not be construed to authorize any
- 9 acquisition or the establishment of any branch by any entity
- 10 located in another state except as expressly provided in this
- 11 <u>section</u>. In the event that any limitation on the geographical
- 12 <u>location of entities granted acquisition or branching powers by</u>
- 13 this section is held to be invalid by a final order of a court
- 14 which is not subject to further review or appeal, the
- 15 <u>authorization of this section shall terminate immediately. Any</u>
- 16 acquisition or branch establishment consummated pursuant to this
- 17 section prior to such termination shall not be affected thereby.
- 18 Section 212.1. Prohibition Against Certain Acquisitions.--
- 19 (a) Except as provided in section 114, it shall be unlawful for
- 20 <u>a commercial bank, a bank holding company, a thrift institution,</u>
- 21 or a thrift institution holding company to acquire a
- 22 Pennsylvania association unless the acquiring entity, and any
- 23 savings and loan holding company or bank holding company which
- 24 <u>directly or indirectly owns or controls the power to vote five</u>
- 25 percent or more of its shares, is located in Pennsylvania.
- 26 (b) The terms in subsection (a) shall have the same
- 27 definitions as those terms have in section 114.
- 28 (c) The prohibition in subsection (a) shall not affect any
- 29 acquisition effected prior to the effective date of this act.
- 30 Section 2. Section 403(b) of the act, amended April 9, 1982

- 1 (P.L.334, No.94), is amended to read:
- 2 Section 403. Authorization of New Branches.--* * *
- 3 (b) Except as provided in subsection (a) of this section, an
- 4 association may establish a branch after the effective date of
- 5 this act anywhere in Pennsylvania and anywhere in the United
- 6 States upon compliance with the following requirements:
- 7 (1) The proposed branch shall be authorized by resolution by
- 8 its board of directors.
- 9 (2) If the location of the proposed branch is outside of the
- 10 city, incorporated town, borough or township in which the
- 11 principal place of business of the association is located, the
- 12 association shall give notice of the filing of the application
- 13 by advertisement in the county in which the proposed branch is
- 14 to be located.
- 15 (3) The branch shall be approved by the department.
- 16 Section 3. Section 922 of the act is amended by adding a
- 17 clause to read:
- 18 Section 922. Securities and Obligations. -- An association may
- 19 invest its funds:
- 20 * * *
- 21 (s) With the prior approval of the department, in up to one
- 22 hundred percent of the stock of a bank, a bank and trust
- 23 company, a trust company, a bank holding company, a savings
- 24 bank, a regional thrift institution or a regional thrift
- 25 <u>institution holding company as those terms are defined in the</u>
- 26 Banking Code of 1965 and in section 114.
- 27 Section 4. Section 1101 of the act is amended by adding a
- 28 subsection to read:
- 29 Section 1101. Mergers, Consolidations and Conversions.--* *
- 30 *

- 1 (b.1) Upon compliance with the requirements of this article,
- 2 one or more associations may merge or consolidate with a
- 3 regional thrift institution as defined in, and subject to any
- 4 applicable limits of, section 114.
- 5 Section 5. Section 1301(a) of the act is amended to read:
- 6 Section 1301. Foreign Corporations. -- (a) [Foreign] Except
- 7 <u>as provided in section 114, foreign</u> corporations shall not
- 8 transact the business of an association within this
- 9 Commonwealth, nor maintain an office within this Commonwealth
- 10 for the purpose of transacting such business. It shall be
- 11 unlawful for any person to engage in the business of soliciting
- 12 or receiving within this Commonwealth subscriptions to the
- 13 shares or savings accounts of such corporations or payments
- 14 therefor, or of granting loans within this Commonwealth on
- 15 behalf of such corporations, or of soliciting applications
- 16 therefor, or of receiving within this Commonwealth on behalf of
- 17 such corporations, interest, premiums, fees or payments of any
- 18 kind or of transacting business in any manner within this
- 19 Commonwealth on behalf of such corporation.
- 20 * * *
- 21 Section 6. All acts and parts of acts are repealed insofar
- 22 as they are inconsistent with this act.
- 23 Section 7. This act shall take effect in 30 days.