## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1138 Session of 1985

INTRODUCED BY SWEET, PICCOLA, PRATT, HAGARTY, MOEHLMANN, KUKOVICH, GREENWOOD, CORDISCO, PRESSMANN, BALDWIN, McVERRY, GALLAGHER, HAYES, FREIND, REBER, FOX AND MAYERNIK, MAY 1, 1985

SENATOR GREENLEAF, JUDICIARY, IN SENATE, AS AMENDED, JUNE 25, 1985

## AN ACT

Amending the act of November 26, 1975 (P.L.438, No.124), 1 2 entitled, as amended, "An act establishing child protective 3 services; providing procedures for reporting and 4 investigating the abuse of children; establishing and 5 providing access to a Statewide central register and pending complaint file on child abuse; investigating such reports; 6 7 providing for taking protective action including taking a 8 child into protective custody; placing duties on the 9 Department of Public Welfare and county children and youth social service agencies; establishing child protective 10 services in each county children and youth social service 11 agency; and providing penalties, " further providing for the 12 13 provision and regulation of child care services and 14 recordkeeping duties and immunity from liability; and 15 requiring certain persons to furnish information of criminal 16 history.

17 The General Assembly of the Commonwealth of Pennsylvania

18 hereby enacts as follows:

22

Section 1. The definition of "child care" in section 3 of the act of November 26, 1975 (P.L.438, No.124), known as the Child Protective Services Law, is repealed.

Section 2. Section 3 of the act is amended by adding

1 definitions to read:

2 Section 3. Definitions.--As used in this act:

3 \* \* \*

30

19850H1138B1859

4 "Child care services" means child day care centers, group and 5 family day care homes, foster homes, adoptive parents, boarding homes for children, juvenile detention center services or 6 7 programs for delinquent or dependent children; mental health, mental retardation and drug and alcohol services for children; 8 9 and any other child CARE services which are provided by or <-----10 subject to approval, licensure, registration or certification by 11 the Department of Public Welfare or the Department of Health or <----a county social services agency or which are provided pursuant 12 13 to a contract with these departments or a county social services 14 agency. The term shall not include such services or programs 15 which may be offered by public and private schools, intermediate 16 units or area vocational-technical schools. \* \* \* 17 18 "Cooperation with an investigation" shall include, but shall not be limited to, a school or school district which permits 19 20 authorized personnel from the department or child protection 21 services to interview a student while the student is in 22 attendance at school. 23 \* \* \* 24 Section 3. Sections 11 and  $\frac{14(i)}{14(H)}$  14(H) AND (I) of the act, <-----25 amended June 10, 1982 (P.L.460, No.136), are amended to read: 26 Section 11. Immunity from Liability. -- Any person, hospital, 27 institution, school, facility or agency participating in good faith in the making of a report, cooperating with an 28 investigation or testifying in any proceeding arising out of an 29 instance of suspected child abuse, the taking of photographs, or

- 2 -

1 the removal or keeping of a child pursuant to section 8, shall 2 have immunity from any liability, civil or criminal, that might 3 otherwise result by reason of such actions. For the purpose of 4 any proceeding, civil or criminal, the good faith of any person 5 required to report pursuant to section 4 shall be presumed. 6 Section 14. Record Keeping Duties of the Department.--\* \* \*

<-----

7 (H) WHEN A REPORT OF SUSPECTED CHILD ABUSE IS DETERMINED BY 8 THE APPROPRIATE CHILD PROTECTIVE SERVICE TO BE A FOUNDED REPORT 9 OR AN INDICATED REPORT, THE INFORMATION CONCERNING SUCH REPORT 10 OF SUSPECTED CHILD ABUSE SHALL BE EXPUNGED FORTHWITH FROM THE 11 PENDING COMPLAINT FILE AND AN APPROPRIATE ENTRY SHALL BE MADE IN THE STATEWIDE CENTRAL REGISTER. NOTICE OF SUCH DETERMINATION 12 13 MUST BE GIVEN TO THE SUBJECTS OF THE REPORT OTHER THAN THE 14 ABUSED CHILD ALONG WITH AN EXPLANATION OF THE IMPLICATIONS OF 15 SUCH A FINDING AND, UPON REQUEST, TO A PERSON REQUIRED TO REPORT 16 SUSPECTED ABUSE WHO HAS A CURRENT AND ONGOING RELATIONSHIP WITH 17 THE CHILD OR WITH A SIBLING OF THE CHILD. NOTICE GIVEN TO 18 SUBJECTS OF THE REPORT SHALL INCLUDE NOTICE THAT THEIR ABILITY TO OBTAIN EMPLOYMENT IN A CHILD CARE FACILITY OR PROGRAM MAY BE 19 20 ADVERSELY AFFECTED BY ENTRY OF THE REPORT IN THE STATEWIDE 21 CENTRAL REGISTER. THE NOTICE SHALL ALSO INFORM THE SUBJECT OF 22 THE REPORT OF HIS RIGHT, AT ANY TIME, TO REQUEST THE SECRETARY 23 TO AMEND, SEAL OR EXPUNGE INFORMATION CONTAINED IN THE STATEWIDE 24 CENTRAL REGISTER AND HIS RIGHT TO A HEARING IF THE REQUEST IS 25 DENIED. WHEN A REPORT OF SUSPECTED CHILD ABUSE IS DETERMINED BY 26 THE APPROPRIATE CHILD PROTECTIVE SERVICE TO BE AN UNFOUNDED 27 REPORT, THE INFORMATION CONCERNING SUCH REPORT OF SUSPECTED 28 CHILD ABUSE SHALL BE EXPUNGED FROM THE PENDING COMPLAINT FILE 29 WITHIN 12 MONTHS OF THE DATE THE REPORT WAS RECEIVED BY THE 30 DEPARTMENT AND NO INFORMATION OTHER THAN THAT AUTHORIZED BY - 3 -19850H1138B1859

SUBSECTION (K), WHICH SHALL NOT INCLUDE ANY IDENTIFYING
INFORMATION ON ANY SUBJECT OF SUCH REPORT, SHALL BE RETAINED BY
THE DEPARTMENT.

4 (i) The Statewide central register shall include and shall 5 be limited to the following information: the names, social 6 security numbers, age and sex of the subjects of the reports; 7 the date or dates and the nature and extent of the alleged instances of suspected child abuse; the home addresses of 8 9 subjects of the report; the county in which the suspected abuse 10 occurred; family composition; the name and relationship to the 11 abused child of the person or persons responsible for causing the abuse; the source of the report; services planned or 12 13 provided; whether the report is a founded report, an indicated 14 report; and the progress of any legal proceedings brought on the 15 basis of the report of suspected child abuse.

16 \* \* \*

17 Section 4. Section 14.1 of the act is repealed.

18 SECTION 5. SECTION 19 OF THE ACT IS AMENDED TO READ: 19 SECTION 19. ANNUAL REPORTS; CIVIL PENALTIES.--(A) NO LATER 20 THAN APRIL 15 OF EVERY YEAR, THE SECRETARY SHALL PREPARE AND 21 TRANSMIT TO THE GOVERNOR AND THE GENERAL ASSEMBLY A REPORT ON 22 THE OPERATIONS OF THE CENTRAL REGISTER OF CHILD ABUSE AND THE 23 VARIOUS CHILD PROTECTIVE SERVICES. THE REPORT SHALL INCLUDE A 24 FULL STATISTICAL ANALYSIS OF THE REPORTS OF SUSPECTED CHILD 25 ABUSE MADE TO THE DEPARTMENT TOGETHER WITH A REPORT ON THE 26 IMPLEMENTATION OF THIS ACT AND ITS TOTAL COST TO THE 27 COMMONWEALTH, THE SECRETARY'S EVALUATION OF SERVICES OFFERED 28 UNDER THIS ACT AND RECOMMENDATIONS FOR REPEAL OR FOR ADDITIONAL 29 LEGISLATION TO FULFILL THE PURPOSES OF THIS ACT. ALL SUCH 30 RECOMMENDATIONS SHOULD CONTAIN AN ESTIMATE OF INCREASED OR 19850H1138B1859 - 4 -

<-----

1	DECREASED COSTS RESULTING THEREFROM. THE REPORT SHALL ALSO	
2	INCLUDE AN EXPLANATION OF SERVICES PROVIDED TO CHILDREN WHO WERE	
3	THE SUBJECTS OF FOUNDED OR INDICATED REPORTS OF CHILD ABUSE	
4	WHILE RECEIVING CHILD CARE SERVICES AS DEFINED IN SECTION 3 OF	
5	THIS ACT. THE DEPARTMENT SHALL ALSO DESCRIBE ITS ACTIONS IN	
6	RESPECT TO THE PERPETRATORS OF THE ABUSE.	
7	(B) AN ADMINISTRATOR, OR OTHER PERSON RESPONSIBLE FOR	
8	EMPLOYMENT DECISIONS IN A CHILD CARE FACILITY OR PROGRAM, WHO	
9	FAILS TO COMPLY WITH THE PROVISIONS OS SECTION 23.1 COMMITS A	
10	VIOLATION OF THIS ACT AND SHALL BE SUBJECT TO CIVIL PENALTY AS	
11	PROVIDED IN THIS SECTION.	
12	(1) THE DEPARTMENT SHALL HAVE JURISDICTION TO DETERMINE	
13	VIOLATIONS OF SECTION 23.1 AND MAY, FOLLOWING A HEARING, ASSESS	
14	A CIVIL PENALTY NOT TO EXCEED \$2,500.	
15	(2) THE CIVIL PENALTY SHALL BE PAYABLE TO THE COMMONWEALTH.	
16	Section 5 6. The act is amended by adding a section to read:	<-
17	Section 23.1. Background Checks of Prospective Employees.	<-
18	(a) This section shall apply to all prospective employees of	
19	child care services, including independent contractors and their	
20	employees and foster parents except those employees and	
21	independent contractors and their employees who have no direct	
22	contact with children and prospective self employed family day	
23	<u>care_providers.</u>	
24	(b) Administrators of child care services shall require	
25	prospective employees to submit with their applications for	
26	employment, the following information, which shall be no more	
27	than one year old:	
28	SECTION 23.1. INFORMATION RELATING TO PROSPECTIVE CHILD CARE	<-
29	PERSONNEL(A) THIS SECTION SHALL APPLY TO ALL PROSPECTIVE	
30	EMPLOYEES OF CHILD CARE SERVICES, PROSPECTIVE FOSTER PARENTS,	
100	50H1138B1859 - 5 -	

- 5 -

1	PROSPECTIVE ADOPTIVE PARENTS AND OTHER PERSONS SEEKING TO	
2	PROVIDE CHILD CARE SERVICES AS REGULAR VOLUNTEERS OR UNDER	
3	CONTRACT WITH A CHILD CARE FACILITY OR PROGRAM. THIS SECTION	
4	SHALL NOT APPLY TO ADMINISTRATIVE OR OTHER SUPPORT PERSONNEL	
5	UNLESS THEIR DUTIES WILL INVOLVE DIRECT CONTACT WITH CHILDREN.	
6	(B) ADMINISTRATORS OF CHILD CARE SERVICES SHALL REQUIRE	
7	APPLICANTS TO SUBMIT WITH THEIR APPLICATIONS THE FOLLOWING	
8	INFORMATION OBTAINED WITHIN THE PRECEDING SIX-MONTH PERIOD:	
9	(1) A PURSUANT TO 18 PA.C.S. CH. 91 (RELATING TO CRIMINAL	<—
10	HISTORY RECORD INFORMATION), A report of criminal history record	
11	information from the Pennsylvania State Police or a statement	
12	from the Pennsylvania State Police that the STATE POLICE central	<—
13	repository contains no such information relating to that person.	
14	Such criminal history record information shall be limited to	
15	that which is disseminated pursuant to 18 Pa.C.S. § 9121(b)(2)	
16	(relating to general regulations).	
17	(2) A certification from the department as to whether the	
18	applicant is named in the central register as the perpetrator of	
19	a founded or indicated report of child abuse: Provided, That an	
20	indicated report shall not be included until the department	
21	adopts regulations specifying the manner in which the	
22	investigation required by section 17 of this act is to be	
23	conducted.	
24	(3) Where the applicant is not a resident of this	
25	Commonwealth, administrators shall require the applicant to	
26	submit with the application for employment a report of Federal	
27	criminal history record information pursuant to the Federal	
28	<u>Bureau of Investigation appropriation of Title II of Public Law</u>	
29	92-544, 86 Stat. 1115, and the department shall be the	
30	intermediary for the purposes of this section.	
100	504112801850 - 6 -	

- 6 -

1	(c) For the purposes of this section, an applicant may	
2	submit a copy of the required information with his or her	
3	application for employment. Administrators SHALL MAINTAIN A COPY	<—
4	OF THE REQUIRED INFORMATION AND shall require applicants to	
5	produce the original document prior to employment.	
6	(d) In determining suitability of an applicant for	
7	employment based on criminal history record information,	
8	administrators shall comply with regulations promulgated by the	
9	department. Such regulations shall be promulgated prior to the	
10	effective date of this act.	
11	<u>(e) In no case shall an administrator hire an applicant</u>	
12	where the department has verified that the applicant is named in	
13	the central register as the perpetrator of a founded report of	
14	child abuse COMMITTED WITHIN THE FIVE-YEAR PERIOD IMMEDIATELY	<—
15	PRECEDING VERIFICATION PURSUANT TO THIS SECTION.	
16	(F) IN NO CASE SHALL AN ADMINISTRATOR HIRE AN APPLICANT IF	
17	THE APPLICANT'S CRIMINAL HISTORY RECORD INFORMATION INDICATES	
18	THE APPLICANT HAS BEEN CONVICTED, WITHIN FIVE YEARS IMMEDIATELY	
19	PRECEDING THE DATE OF THE REPORT, OF ONE OR MORE OF THE	
20	FOLLOWING OFFENSES UNDER TITLE 18 OF THE PENNSYLVANIA	
21	CONSOLIDATED STATUTES:	
22	CHAPTER 25 (RELATING TO CRIMINAL HOMICIDE).	
23	SECTION 2702 (RELATING TO AGGRAVATED ASSAULT).	
24	SECTION 2901 (RELATING TO KIDNAPPING).	
25	SECTION 2902 (RELATING TO UNLAWFUL RESTRAINT).	
26	SECTION 3121 (RELATING TO RAPE).	
27	SECTION 3122 (RELATING TO STATUTORY RAPE.	
28	SECTION 3123 (RELATING TO INVOLUNTARY DEVIATE SEXUAL	
29	INTERCOURSE).	
30	SECTION 3126 (RELATING TO INDECENT ASSAULT).	

- 7 -

1	SECTION 3127 (RELATING TO INDECENT EXPOSURE).
2	SECTION 4303 (RELATING TO CONCEALING DEATH OF CHILD BORN
3	OUT OF WEDLOCK).
4	SECTION 4304 (RELATING TO ENDANGERING WELFARE OF
5	<u>CHILDREN).</u>
6	SECTION 4305 (RELATING TO DEALING IN INFANT CHILDREN).
7	<u>A FELONY OFFENSE UNDER SECTION 5902(B) (RELATING TO</u>
8	PROSTITUTION AND RELATED OFFENSES).
9	SECTION 5903(C) OR (D) (RELATING TO OBSCENE AND OTHER
10	<u>SEXUAL MATERIALS).</u>
11	SECTION 6301 (RELATING TO CORRUPTION OF MINORS).
12	SECTION 6312 (RELATING TO SEXUAL ABUSE OF CHILDREN).
13	THE DEPARTMENT MAY PROMULGATE SUITABILITY REGULATIONS RELATING
14	TO ADDITIONAL CRIMES DIRECTLY RELATED TO ABUSE OF CHILDREN.
15	(G) WITH REGARD TO PROSPECTIVE ADOPTIVE OR PROSPECTIVE
16	FOSTER PARENTS, THE FOLLOWING SHALL APPLY:
17	(1) IN THE COURSE OF CAUSING AN INVESTIGATION TO BE MADE
18	PURSUANT TO 23 PA.C.S. § 2535(A) (RELATING TO INVESTIGATION), AN
19	AGENCY OR PERSON DESIGNATED BY THE COURT TO CONDUCT SUCH
20	INVESTIGATION SHALL REQUIRE PROSPECTIVE ADOPTIVE PARENTS TO
21	SUBMIT THE INFORMATION SET FORTH IN SUBSECTION (B)(1) AND (2)
22	FOR REVIEW BY THE FOSTER FAMILY CARE AGENCY IN ACCORDANCE WITH
23	THIS SECTION.
24	(2) IN THE COURSE OF APPROVING A PROSPECTIVE FOSTER PARENT,
25	A FOSTER FAMILY CARE AGENCY SHALL REQUIRE PROSPECTIVE FOSTER
26	PARENTS TO SUBMIT THE INFORMATION SET FORTH IN SUBSECTION (B)(1)
27	AND (2) FOR REVIEW BY THE FOSTER FAMILY CARE AGENCY IN
28	ACCORDANCE WITH THIS SECTION.
29	$\frac{(f)}{(H)}$ (H) The department shall, in the manner provided by law,
30	promulgate the regulations necessary to carry out this section.

- 8 -

<-----

1 These regulations shall:

-		
2	(1) Set forth criteria for unsuitability for employment in a	
3	child care service in relation to criminal history record	
4	information WHICH MAY INCLUDE CRIMINAL HISTORY RECORD	<
5	INFORMATION IN ADDITION TO THAT SET FORTH ABOVE. Such criteria	
6	shall be reasonably related to the prevention of child abuse.	
7	(2) Set forth sanctions for administrators who wilfully hire	
8	applicants in violation of subsection (d) or in violation of the	
9	regulations promulgated hereunder.	
10	(3) Provide for the confidentiality of information obtained	
11	pursuant to subsection (b).	
12	(g) (I) The department shall require persons seeking to	<
13	operate child care services to comply with subsection (b).	
14	(h) (J) The department may charge a fee not to exceed \$10 in	<
15	order to conduct the certification as required in subsection	
16	<u>(b)(2).</u>	
17	(i) (K) The department shall comply with certification	<
18	requests no later than ten days from the receipt of the request.	
19	(j) (L) The department shall develop a procedure for the	<—
20	voluntary certification of child caretakers, to allow persons to	
21	apply to the department for a certificate indicating the person	
22	has met the requirements of subsection (b). The department shall	
23	also provide for the annual BIENNIAL recertification of such	<—
24	persons.	
25	(k) The Department of Health shall promulgate regulations	<—
26	setting forth sanctions for administrators of services approved,	
27	certified or licensed by that department who wilfully hire	
28	applicants in violation of subsection (e) or in violation of the	
29	regulations promulgated under subsection (f).	
30	(M) THE DEPARTMENT SHALL SET FORTH CRITERIA FOR IDENTIFYING	<—
100		

19850H1138B1859

- 9 -

1	THOSE REGULAR CHILD CARE VOLUNTEERS WHO ARE SUBJECT TO THIS	
2	SECTION.	
3	(N) NO PERSON EMPLOYED IN CHILD CARE SERVICES ON THE	
4	EFFECTIVE DATE OF THIS SECTION SHALL BE REQUIRED TO OBTAIN THE	
5	INFORMATION REQUIRED IN SUBSECTION (B)(1) AND (2) AS A CONDITION	
6	OF CONTINUED EMPLOYMENT. ANY PERSON WHO HAS ONCE OBTAINED THE	
7	INFORMATION REQUIRED UNDER SUBSECTION (B)(1) AND (2) MAY	
8	TRANSFER TO ANOTHER CHILD CARE SERVICE ESTABLISHED AND	
9	SUPERVISED BY THE SAME ORGANIZATION AND SHALL NOT BE REQUIRED TO	
10	OBTAIN ADDITIONAL REPORTS BEFORE MAKING SUCH TRANSFER.	
11	(1) (0) The requirements of this section shall not apply to	<—
12	employees of child care services who meet all the following	
13	requirements:	
14	(1) The employees are under 21 years of age.	
15	(2) They are employed for periods of 90 days or less.	
16	(3) They are a part of a job development and/or job training	
17	program funded in whole or in part by public or private sources.	
18	Once employment of a person who meets these conditions extends	
19	beyond 90 days, all requirements of this section shall take	
20	<u>effect.</u>	
21	<del>(m)</del> (P) Self-employed family day care providers who apply	<—
22	for a certificate of registration with the department after the	
23	effective date of this act shall submit with their registration	
24	application a report of criminal history record information and	
25	shall also obtain certification from the department as to	
26	whether the applicant is named in the central register as the	
27	perpetrator of a founded report of child abuse.	
28	Section 6. Section 19 of the act is amended to read:	<—
29	Section 19. Annual Reports. No later than April 15 of every	
30	year, the secretary shall prepare and transmit to the Governor	
1 0 0	F011120D10F0 10	

- 10 -

and the General Assembly a report on the operations of the 1 central register of child abuse and the various child protective 2 3 services. The report shall include a full statistical analysis 4 of the reports of suspected child abuse made to the department together with a report on the implementation of this act and its 5 total cost to the Commonwealth, the secretary's evaluation of 6 services offered under this act and recommendations for repeal 7 8 or for additional legislation to fulfill the purposes of this act. All such recommendations should contain an estimate of 9 10 increased or decreased costs resulting therefrom. The report shall also include an explanation of services provided to 11 12 children who were the subjects of founded or indicated reports 13 of child abuse while receiving child care services as defined in 14 section 3 of this act. The department shall also describe its 15 actions in respect to the perpetrators of the abuse. 16 Section 7. (a) Sections 1 and 4 of this act shall take 17 effect immediately. 18 (b) The remainder of this act shall take effect January 1,

19 1986, or immediately, whichever is later.