## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1112

Session of 1983

INTRODUCED BY WILT, REIBMAN, CORMAN, SNYDER, EARLY, SHUMAKER, BRIGHTBILL, RHOADES, LINCOLN, HELFRICK, KELLEY, ANDREZESKI, MELLOW, BODACK, STAPLETON, HAGER AND HOPPER, OCTOBER 25, 1983

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, OCTOBER 25, 1983

## AN ACT

- 1 Regulating the practice of speech-language pathologists,
- audiologists and teachers of the hearing impaired; creating
- 3 the State Board of Examiners in Speech-Language and Hearing
- 4 with certain powers and duties; and prescribing penalties.
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- 11 The General Assembly of the Commonwealth of Pennsylvania
- 12 hereby enacts as follows:
- 13 Section 1. Short title.
- 14 This act shall be known and may be cited as the Speech-
- 15 Language and Hearing Licensure Act.
- 16 Section 2. Declaration of policy.
- 17 It is declared to be the policy of the Commonwealth that, in
- 18 order to safeguard the public health, safety and welfare; to
- 19 protect the public from being misled by incompetent,
- 20 unscrupulous and unauthorized persons; to protect the public
- 21 from unprofessional conduct on the part of qualified speech-
- 22 language pathologists, audiologists and teachers of the hearing
- 23 impaired; and to assure the availability of the highest possible
- 24 quality of speech-language and hearing services to the
- 25 communicatively handicapped people of this Commonwealth, it is
- 26 necessary to regulate persons offering speech-language and
- 27 hearing services to the public and persons functioning under the
- 28 direction of these specialists.
- 29 Section 3. Definitions.
- The following words and phrases when used in this act shall

- 1 have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 "Audiologist." Any person who is qualified by training and
- 4 experience to engage in the practice of the evaluation,
- 5 counseling, habilitation and rehabilitation of individuals whose
- 6 communicative disorders center in whole or in part in the
- 7 hearing function. For the purposes of this paragraph the words
- 8 "habilitation" and "rehabilitation" include, but are not limited
- 9 to, hearing aid evaluation, fitting, recommendation and
- 10 prescription, speech reading, auditory training and similar
- 11 activities. A person is deemed to be or to hold himself out as
- 12 being an audiologist if he offers such services to the public
- 13 under any title incorporating the words audiology, audiologist,
- 14 audiological consultant, hearing consultant, aural
- 15 rehabilitationist, hearing audiologist or any similar title or
- 16 description of service.
- 17 "Board." The State Board of Examiners in Speech-Language and
- 18 Hearing.
- 19 "Person." Any individual, organization, association,
- 20 partnership, company, trust or corporate body, except that any
- 21 reference in this act to a licensed person shall mean a natural
- 22 individual person.
- "Speech-language pathologist." Any person who is qualified
- 24 by training and experience to engage in the practice of the
- 25 evaluation, counseling, habilitation and rehabilitation of
- 26 individuals whose communicative disorders involve the function
- 27 of speech, voice or language. A person is deemed to be or to
- 28 hold himself out as being a speech-language pathologist if he
- 29 offers such services under any title incorporating the words
- 30 speech-language pathologist, speech consultant, speech

- 1 therapist, speech correctionist, speech clinician, speech
- 2 specialist, language pathologist, logopedist, communication
- 3 therapist, voice therapist, aphasia therapist, aphasiologist,
- 4 communicologist, or any similar title or description of service.
- 5 "Teacher of the hearing impaired." Any person who is
- 6 qualified by training and experience to engage in the practice
- 7 of providing evaluation and instruction in curriculum-based
- 8 material and communication skills appropriate for individuals
- 9 whose cognitive and educational development have been affected
- 10 primarily by impaired hearing sensitivity. A person is deemed to
- 11 be or to hold himself out as being a teacher of the hearing
- 12 impaired if he offers such services under any title
- 13 incorporating the words teacher of the hearing impaired, teacher
- 14 of the acoustically handicapped, teacher of the deaf, teacher of
- 15 the acoustically impaired, hearing teacher, teacher of the
- 16 aurally handicapped, hearing tutor, tutor of the auditorily
- 17 impaired, educator of the deaf or any similar title or
- 18 description of service.
- 19 Section 4. Creation of board; appointment and term of members;
- 20 officers.
- 21 (a) Board created.--There is hereby created a departmental
- 22 administrative board to be known as the State Board of Examiners
- 23 in Speech-Language and Hearing which shall be in the Bureau of
- 24 Professional and Occupational Affairs of the Department of
- 25 State. It shall consist of nine members, all of whom shall be
- 26 residents of Pennsylvania for a three-year period immediately
- 27 prior to appointment. At the first meeting the appointed members
- 28 shall determine by lot, three members to serve three-year terms,
- 29 three members to serve two-year terms and three members to serve
- 30 one-year terms.

- 1 (b) Vacancies.--When the term of each member of the board
- 2 ends, the Governor shall appoint his successor for a term of
- 3 three years. Any vacancy occurring on the board shall be filled
- 4 by the Governor by appointment for the unexpired term. Board
- 5 members shall continue to serve until their successors are
- 6 appointed and qualified.
- 7 (c) Qualifications of board. -- The board shall consist of one
- 8 member who at the time of appointment is engaged in rendering
- 9 professional services in speech-language pathology, one member
- 10 who at the time of appointment is engaged in rendering
- 11 professional services in audiology, one member who at the time
- 12 of appointment is engaged in rendering professional services as
- 13 a teacher of the hearing impaired, two members at large who are
- 14 either speech-language pathologists, audiologists or teachers of
- 15 the hearing impaired, however, each profession shall not be
- 16 represented by more than two board members, two members who are
- 17 physicians licensed to practice medicine in this Commonwealth,
- 18 at least one of whom specializes in otolaryngology, and two
- 19 members of the public appointed by the Governor from nominations
- 20 submitted by the governing boards of groups advocating for the
- 21 welfare of the speech-language and hearing handicapped. Of the
- 22 initial members, the speech-language pathologists, audiologists
- 23 and teachers of the hearing impaired shall possess the necessary
- 24 qualifications for licensure under this act. Thereafter, the
- 25 members of the board who are speech-language pathologists,
- 26 audiologists and teachers of the hearing impaired shall be
- 27 licensed under this act. No public member appointed under the
- 28 provisions of this section shall be affiliated in any manner
- 29 with professions or occupations providing health or corrective
- 30 communications services or products to communicatively impaired

- 1 persons. The public members shall be qualified pursuant to law,
- 2 including section 813 of the act of April 9, 1929 (P.L.177,
- 3 No.175), known as The Administrative Code of 1929. In addition,
- 4 no member of the board shall at the same time be an officer or
- 5 agent of any Statewide association or organization representing
- 6 the professions or occupations under the jurisdiction of this
- 7 board.
- 8 (d) Reappointment.--A member of the board shall be eligible
- 9 for reappointment. A member shall not be appointed to serve more
- 10 than two consecutive terms.
- 11 (e) Compensation; expenses. -- The members of the board, other
- 12 than the Commissioner of Professional and Occupational Affairs,
- 13 shall receive reimbursement for reasonable expenses and \$30 per
- 14 diem when actually engaged in the performance of their official
- 15 duties.
- 16 (f) Meetings of board. -- The board shall hold a meeting
- 17 within 150 days after the effective date of this act and
- 18 annually thereafter in the month prescribed by the board and
- 19 elect a chairman, vice chairman and secretary. The board shall
- 20 meet at such other times as deemed necessary and advisable by
- 21 the chairman or by a majority of its members. Reasonable notice
- 22 of all meetings shall be given in the manner prescribed by the
- 23 board. A majority of the board shall constitute a quorum at any
- 24 meeting or hearing.
- 25 Section 5. Powers and duties of board.
- 26 The board shall have the power and its duties shall be:
- 27 (1) To approve the qualifications and fitness of
- 28 applicants for licensure, and to adopt and revise rules and
- 29 regulations requiring applicants to pass examinations
- 30 relating to their qualifications as a prerequisite to the

1 issuance of a license.

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- 3 inconsistent with the law as may be necessary to implement
- 4 the provisions of this act. These rules and regulations shall

To adopt and revise rules and regulations not

- 5 include, but not be limited to, codes of ethics for speech-
- 6 language pathologists, audiologists and teachers of the
- 7 hearing impaired. The codes of ethics shall provide further
- 8 that whereas speech-language pathologists, audiologists and
- 9 teachers of the hearing impaired provide nonmedical and
- 10 nonsurgical services, medical diagnosis and medical treatment
- 11 by these persons are specifically to be considered unethical
- 12 and illegal.
- 13 (3) To examine for, deny, approve, issue, revoke,
- 14 suspend or renew the licenses of speech-language pathologist,
- audiologist and teacher of the hearing impaired applicants.
- 16 (4) To conduct hearings upon complaints of violations of
- this act and the rules and regulations adopted pursuant to
- this act, and to prosecute and enjoin all such violations.
- 19 (5) To spend funds necessary for the proper performance
- 20 of its assigned duties in accordance with the fiscal and
- other laws of this Commonwealth and upon approval by the
- 22 Commissioner of Professional and Occupational Affairs.
- 23 (6) To waive examination and educational requirements
- and grant a license as provided in sections 6 and 7.
- 25 (7) To establish standards of eligibility for license
- 26 renewal.
- 27 (8) To promulgate rules and regulations regarding
- 28 persons functioning under the direction of audiologists,
- 29 speech-language pathologists and teachers of the hearing
- impaired.

- 1 Section 6. License required; persons and practices not
- 2 affected; exclusions.
- 3 (a) Licenses.--Except as provided in subsection (b), no
- 4 person may practice or hold himself out as being able to
- 5 practice as an audiologist, speech-language pathologist or
- 6 teacher of the hearing impaired in this Commonwealth unless he
- 7 holds a current, unsuspended, unrevoked license issued by the
- 8 board. Licensure shall be granted separately in speech-language
- 9 pathology, audiology and teaching of the hearing impaired.
- 10 (b) Exclusions. -- Nothing in this act shall be construed as
- 11 preventing or restricting:
- 12 (1) Any person licensed or registered in this
- 13 Commonwealth from engaging in the profession or occupation
- for which he is licensed or registered, including:
- 15 (i) A physician or surgeon from engaging in the
- 16 practice of medicine.
- 17 (ii) A licensed physician or surgeon or a trained
- individual under the direction of a licensed physician
- 19 from doing hearing testing in the office or clinic of the
- 20 physician.
- 21 (iii) A hearing aid dealer from engaging in the
- 22 business of selling and fitting hearing aids, as provided
- 23 in the act of November 24, 1976 (P.L.1182, No.262), known
- as the Hearing Aid Sales Registration Law.
- 25 (2) A person who holds a valid credential issued by the
- 26 Department of Education in the area of speech or hearing and
- 27 who is employed in public or private elementary and secondary
- 28 schools approved by the Department of Education or chartered
- 29 by the Commonwealth, or a person who is employed by the
- 30 Commonwealth or the Federal Government as a speech-language

- 1 pathologist, audiologist or teacher of the hearing impaired
- from engaging in his profession or occupation, if the person
- 3 performs his services solely within the scope of his
- 4 employment, or a person performing hearing testing under
- 5 section 1402 of the act of March 10, 1949 (P.L.30, No.14),
- 6 known as the Public School Code of 1949.
- 7 (3) The activities of a student or trainee who is
- 8 pursuing a program of study supervised by a person licensed
- 9 under this act or otherwise exempt by this section which lead
- 10 to a degree in audiology, teaching the hearing impaired or
- 11 speech-language pathology at an accredited college or
- 12 university, if such individual is designated by a title
- 13 clearly indicating his student or training status.
- 14 (4) The practice of speech-language pathology, audiology
- or teaching the hearing impaired in this Commonwealth by any
- 16 person not a resident of this Commonwealth who is not
- 17 licensed under this act if the person meets the
- 18 qualifications and requirements for licensure described in
- 19 section 7, or who is licensed under the law of another state
- 20 having licensure requirements determined by the board to be
- at least equivalent to those established by section 7, and if
- the services are performed for no more than five days in any
- 23 calendar year in cooperation with a speech-language
- 24 pathologist, audiologist or teacher of the hearing impaired
- 25 licensed under this act.
- 26 (5) A corporation, partnership, trust, association,
- 27 company or other similar form of organization from engaging
- in the practice of speech-language pathology, audiology or
- teaching the hearing impaired without a license if it employs
- 30 licensed individuals in the direct practice of speech-

- language pathology, audiology or teaching the hearing
- 2 impaired.
- 3 Section 7. Requirements for licensure.
- 4 (a) In general.--Except as provided in subsections (b) and
- 5 (c), to be eligible for licensure by the board as a speech-
- 6 language pathologist, audiologist or teacher of the hearing
- 7 impaired, an applicant shall pay a fee as established by the
- 8 board, be of good moral character to the satisfaction of the
- 9 board, pass an examination and:
- 10 (1) For the license in speech-language pathology,
- 11 possess a master's degree in speech-language pathology or its
- 12 equivalent from an accredited academic institution. In
- 13 addition, the applicant must have at least one year of
- 14 supervised professional experience in the field of speech-
- 15 language pathology.
- 16 (2) For the license in audiology, possess a master's
- degree in audiology or its equivalent from an accredited
- 18 academic institution. In addition, the applicant must have at
- 19 least one year of supervised professional experience in the
- 20 field of audiology.
- 21 (3) For licensure as a teacher of the hearing impaired,
- 22 possess a master's degree in education of the hearing
- 23 impaired or its equivalent from an accredited academic
- institution. In addition, the applicant must have at least
- one year of supervised professional experience in the field
- of teaching the hearing impaired.
- 27 (b) Waivers.--The board may waive the examination and
- 28 educational requirements for any of the following:
- 29 (1) Applicants who present proof of current
- 30 certification or licensure in a state which has standards

- determined by the board to be at least equal to those for
- 2 licensure in this Commonwealth.
- 3 (2) Applicants who hold a currently valid and
- 4 appropriate Certificate of Clinical Competence from the
- 5 Council of Professional Standards of the American Speech-
- 6 Language and Hearing Association.
- 7 (3) Applicants who hold a currently valid professional
- 8 certificate issued by the Council on Education of the Deaf in
- 9 compliance with its standards for the certification of
- 10 teachers of the hearing impaired and who have completed an
- additional ten graduate academic credits established by the
- board to be appropriate for licensure as a teacher of the
- 13 hearing impaired.
- 14 (c) Requirements for current practitioners.--The board shall
- 15 waive the examination and educational requirements for any
- 16 applicant who, on the effective date of this act:
- 17 (1) has at least a bachelor's degree with a major in
- speech-language pathology, audiology or teaching the hearing
- 19 impaired from an accredited college or university, and who
- 20 has been employed as a speech-language pathologist,
- 21 audiologist or teacher of the hearing impaired for at least
- 22 nine consecutive months within three years prior to the
- 23 effective date of this act; and
- 24 (2) files an application with the board providing bona
- 25 fide proof of the degree and employment together with the
- application fee prescribed in section 8.
- 27 Section 8. Application and fees.
- 28 (a) Fee.--An application for examination and license shall
- 29 be accompanied by a nonrefundable application fee in an amount
- 30 determined by the board.

- 1 (b) Affidavit. -- Each application shall be accompanied by an
- 2 affidavit or affirmation of the applicant as to its verity. Any
- 3 applicant who knowingly or willfully makes a false statement in
- 4 his application shall be subject to prosecution for perjury.
- 5 (c) Examinations.--The board shall offer at least two
- 6 examinations for licensure each year. Notice of examinations
- 7 shall be given at least 60 days prior to their administration.
- 8 (d) Record of examination scores. -- The board shall maintain
- 9 a permanent record of all examination scores.
- 10 (e) Disposition and use of fees.--Fees shall be collected by
- 11 the board through the Bureau of Professional and Occupational
- 12 Affairs and shall be paid into the Professional Licensure
- 13 Augmentation Account established pursuant to and for use in
- 14 accordance with the act of July 1, 1978 (P.L.700, No.124), known
- 15 as the Bureau of Professional and Occupational Affairs Fee Act.
- 16 Section 9. Examinations.
- 17 (a) Preparation of examinations. -- All written examinations
- 18 shall be prepared and administered by a qualified professional
- 19 testing organization under contract with the Bureau of
- 20 Professional and Occupational Affairs and approved by the board,
- 21 except that national uniform examinations or grading services or
- 22 both shall be used if available. No board member shall have a
- 23 financial interest in a professional testing organization. This
- 24 section shall not apply to any oral, practical or other
- 25 nonwritten examination which may be required by the board.
- 26 (b) Cost of examinations.--The board shall have the
- 27 discretionary power to charge a fee for the cost of each
- 28 examination. The purpose of this fee is to insure that the
- 29 applicant's fees cover the entire cost of the examination and
- 30 administration. Cost is all contractual charges relating to the

- 1 preparing, administering, grading and recording of the
- 2 examination.
- 3 Section 10. Refusal to issue; revocation; etc.
- 4 The board may refuse to issue and may suspend or revoke a
- 5 license of any person or applicant by a vote of at least a
- 6 majority of the members of the board for any of the following
- 7 reasons:
- 8 (1) The practice of any fraud, misrepresentation or
- 9 concealment in obtaining or attempting to obtain a license or
- 10 renewal thereof.
- 11 (2) A violation of this act or noncompliance with the
- rules and regulations promulgated by the board under this
- 13 act.
- 14 (3) Aiding or abetting any person in the violation of
- this act or noncompliance with the rules and regulations
- 16 promulgated by the board.
- 17 (4) Being convicted of a felony or misdemeanor of the
- 18 first or second degree in any court of the United States or
- 19 of any state within ten years prior to the date of
- 20 application for licensure.
- 21 (5) Unprofessional conduct as defined by the rules and
- regulations adopted by the board.
- 23 (6) The practice of fraud or deceit in connection with
- services rendered as an audiologist, speech-language
- 25 pathologist or teacher of the hearing impaired.
- 26 Section 11. Hearing; restoration to practice.
- 27 (a) Hearings.--Any person licensed by the board or an
- 28 applicant for licensure by the board who is affected by action
- 29 of the board for any of the reasons referred to in section 10,
- 30 shall be cited by the board with a copy of the reasons and

- 1 shall, upon request, have a hearing before the board or before a
- 2 hearing officer appointed by the board.
- 3 (b) Procedure.--At any hearing the licensed person or
- 4 applicant shall have the right to appear personally with or by
- 5 legal counsel, to cross-examine witnesses appearing against him
- 6 and to produce witnesses and evidence in his own behalf. The
- 7 board may subpoena witnesses and documentary evidence on its own
- 8 behalf, and, if requested by the licensed person or applicant,
- 9 shall subpoena witnesses and documents on his behalf. The board
- 10 may administer oaths, examine witnesses and compel testimony. A
- 11 record of the hearing shall be made by the board and a copy
- 12 furnished to the licensed person or applicant upon payment of a
- 13 reasonable charge.
- 14 (c) Decision. -- The revocation or suspension for any cause of
- 15 a license issued by the board may be removed when it shall
- 16 appear to the board to be just and proper. Upon any removal of
- 17 the revocation or suspension of license by the board, the name
- 18 of the licensed person shall be restored and replaced upon the
- 19 record in the office of the board.
- 20 Section 12. Requirement of a medical examination.
- 21 (a) Medical examination. -- Before an audiologist initiates
- 22 aural rehabilitation for an individual, there shall be a medical
- 23 examination verifying that there are no diseases of the ear
- 24 requiring medical or surgical treatment.
- 25 (b) Waiver.--This section does not apply if an individual
- 26 signs a written waiver as set forth in this section. The waiver
- 27 must be read and explained in such a manner that the individual
- 28 will be thoroughly aware of the consequences of signing the
- 29 waiver. The waiver form shall read as follows:
- I have been advised by (audiologist's name) that the

- 1 Commonwealth of Pennsylvania has determined that my best
- 2 health interest would be served if I had a medical
- 3 examination by a licensed physician before the initiation of
- 4 aural rehabilitation. I do not wish a medical examination
- 5 before the initiation of aural rehabilitation.

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7 Signature Date

- 8 Section 13. Renewal fees; records.
- 9 Renewal of licenses shall be on a biennial basis. The fee for
- 10 renewal of a license shall be as determined by the board. A
- 11 record of all speech-language pathologists, audiologists and
- 12 teachers of the hearing impaired licensed to practice in this
- 13 Commonwealth shall be maintained in the office of the board and
- 14 published at the discretion of the board. The board shall
- 15 suspend any license for nonpayment of fees until the license is
- 16 renewed properly.
- 17 Section 14. Limitation of renewal time; new license.
- 18 Any person who fails to renew his license within five years
- 19 after the date of its expiration may not renew it, and it may
- 20 not be restored, reissued or reinstated thereafter, but the
- 21 person may apply for and obtain a new license if he meets the
- 22 requirements of this act.
- 23 Section 15. Display of license.
- 24 A license issued under this act shall be posted conspicuously
- 25 at all times in the office or place of business of the licensee.
- 26 Section 16. Certification to the board.
- 27 Every organization or corporation which engages in the
- 28 practice of speech-language pathology, audiology or teaching of
- 29 the hearing impaired by the employment of individuals licensed
- 30 under the provisions of this act shall file with the board, on a

- 1 form approved by the board, a certification that it submits
- 2 itself to the rules and regulations of the board and the
- 3 provisions of this act which the board shall consider applicable
- 4 to it.
- 5 Section 17. Enforcement of certification to board.
- 6 No license or renewal of license shall be issued by the board
- 7 to any individual engaging in the practice of speech-language
- 8 pathology, audiology or teaching of the hearing impaired with a
- 9 corporation, partnership, trust, association, company or other
- 10 similar forms of organization which have failed to comply with
- 11 section 16.
- 12 Section 18. Penalties.
- Whoever violates any provision of this act is guilty of a
- 14 misdemeanor, shall be prosecuted by the board or its agents and
- 15 upon conviction shall be sentenced to imprisonment for not more
- 16 than six months or to pay a fine of not less than \$100 nor more
- 17 than \$1,000, or both. Each violation shall be deemed a separate
- 18 offense. Fines collected under the provisions of this act shall
- 19 be paid into the State Treasury for the use of the Commonwealth.
- 20 Section 19. Injunction against unlawful practice.
- 21 After 12 months from the effective date of this act, it shall
- 22 be unlawful for any person to practice or attempt to offer to
- 23 practice audiology, speech-language pathology or teaching the
- 24 hearing impaired without holding a valid unrevoked and
- 25 unsuspended license issued under this act. The unlawful practice
- 26 of audiology, speech-language pathology or teaching the hearing
- 27 impaired may be enjoined by the courts on petition of the board
- 28 or its agents. In any proceeding it shall not be necessary to
- 29 show that any person is individually injured by the complained
- 30 of actions. If the respondent is found guilty of the unlawful

- 1 practice, the court shall enjoin him from practicing until he
- 2 has been duly licensed. Procedure in these cases shall be the
- 3 same as in any other injunction suit. The remedy by injunction
- 4 is in addition to criminal prosecution and punishment.
- 5 Section 20. Appropriation.
- The sum of \$75,000, or as much thereof as may be necessary,
- 7 is hereby appropriated from the Professional Licensure
- 8 Augmentation Account within the General Fund to the Bureau of
- 9 Professional and Occupational Affairs, in the Department of
- 10 State for the establishment and operation of the State Board of
- 11 Examiners in Speech-Language and Hearing.
- 12 Section 21. Effective date.
- 13 This act shall take effect in 60 days.