## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1175 Session of 1983

INTRODUCED BY FRYER, SWEET, STUBAN, A. C. FOSTER, JR. AND LEVI, JUNE 7, 1983

AS AMENDED ON THIRD CONSIDERATION, IN SENATE, SEPTEMBER 26, 1984

## AN ACT

Amending the act of December 31, 1965 (P.L.1257, No.511), 2 entitled "An act empowering cities of the second class, 3 cities of the second class A, cities of the third class, 4 boroughs, towns, townships of the first class, townships of 5 the second class, school districts of the second class, 6 school districts of the third class and school districts of 7 the fourth class including independent school districts, to 8 levy, assess, collect or to provide for the levying, assessment and collection of certain taxes subject to maximum 9 10 limitations for general revenue purposes; authorizing the 11 establishment of bureaus and the appointment and compensation 12 of officers, agencies and employes to assess and collect such taxes; providing for joint collection of certain taxes, 13 14 prescribing certain definitions and other provisions for 15 taxes levied and assessed upon earned income, providing for 16 annual audits and for collection of delinquent taxes, and 17 permitting and requiring penalties to be imposed and enforced, including penalties for disclosure of confidential 18 19 information, providing an appeal from the ordinance or 20 resolution levying such taxes to the court of quarter 21 sessions and to the Supreme Court and Superior Court, " 22 excluding from the authority to levy realty transfer taxes 23 transfers between brothers and sisters or their spouses. AMENDING THE ACT OF APRIL 13, 1972 (P.L.184, NO.62), ENTITLED 24 25 "AN ACT GIVING MUNICIPALITIES THE RIGHT AND POWER TO ADOPT 26 HOME RULE CHARTERS OR ONE OF SEVERAL OPTIONAL PLANS OF 27 GOVERNMENT AND TO EXERCISE THE POWERS AND AUTHORITY OF LOCAL 28 SELF-GOVERNMENT SUBJECT TO CERTAIN RESTRICTIONS AND 29 LIMITATIONS; PROVIDING PROCEDURES FOR SUCH ADOPTION AND DEFINING THE EFFECT THEREOF, " FURTHER PROVIDING FOR 30 31 CLARIFYING THE TAXATION OF RESIDENTS AND NONRESIDENTS BY

- 1 TAXING AUTHORITY OF HOME RULE MUNICIPALITIES.
- 2 The General Assembly of the Commonwealth of Pennsylvania
- 3 hereby enacts as follows:
- 4 Section 1. Section 2(1) of the act of December 31, 1965
- 5 (P.L.1257, No.511), known as The Local Tax Enabling Act, amended

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- 6 July 1, 1981 (P.L.184, No.53) and June 23, 1982 (P.L.593,
- 7 No.168), is amended to read:
- 8 Section 2. Delegation of Taxing Powers and Restrictions
- 9 Thereon. The duly constituted authorities of the following
- 10 political subdivisions, cities of the second class, cities of
- 11 the second class A, cities of the third class, boroughs, towns,
- 12 townships of the first class, townships of the second class,
- 13 school districts of the second class, school districts of the
- 14 third class, and school districts of the fourth class, in all
- 15 cases including independent school districts, may, in their
- 16 discretion, by ordinance or resolution, for general revenue
- 17 purposes, levy, assess and collect or provide for the levying,
- 18 assessment and collection of such taxes as they shall determine
- 19 on persons, transactions, occupations, privileges, subjects and
- 20 personal property within the limits of such political
- 21 subdivisions, and upon the transfer of real property, or of any
- 22 interest in real property, situate within the political
- 23 subdivision levying and assessing the tax, regardless of where
- 24 the instruments making the transfers are made, executed or
- 25 delivered or where the actual settlements on such transfer take
- 26 place. The taxing authority may provide that the transferee
- 27 shall remain liable for any unpaid realty transfer taxes imposed
- 28 by virtue of this act. Each local taxing authority may, by
- 29 ordinance or resolution, exempt any person whose total income
- 30 from all sources is less than five thousand dollars (\$5,000) per

- 1 annum from the per capita or similar head tax, occupation tax
- 2 and occupational privilege tax, or earned income tax, or any
- 3 portion thereof, and may adopt regulations for the processing of
- 4 claims for exemptions. Such local authorities shall not have
- 5 authority by virtue of this act:
- 6 (1) To levy, assess and collect or provide for the levying,
- 7 assessment and collection of any tax on the transfer of real
- 8 property when the transfer is by will or mortgage or the
- 9 intestate laws of this Commonwealth or on a transfer by the
- 10 owner of previously occupied residential premises to a builder
- 11 of new residential premises when such previously occupied
- 12 residential premises is taken in trade by such builder as part
- 13 of the consideration from the purchaser of a new previously
- 14 unoccupied single family residential premises or on a transfer
- 15 between corporations operating housing projects pursuant to the
- 16 housing and redevelopment assistance law and the shareholders
- 17 thereof, or on a transfer between nonprofit industrial
- 18 development agencies and industrial corporations purchasing from
- 19 them, or on transfer to or from nonprofit industrial development
- 20 agencies, or on a transfer between husband and wife, or on a
- 21 transfer between persons who were previously husband and wife
- 22 but who have since been divorced; provided such transfer is made
- 23 within three months of the date of the granting of the final
- 24 decree in divorce, or the decree of equitable distribution of
- 25 marital property, whichever is later, and the property or
- 26 interest therein, subject to such transfer, was acquired by the
- 27 husband and wife, or husband or wife, prior to the granting of
- 28 the final decree in divorce, or on a transfer between parent and
- 29 child or the spouse of such a child, or between parent and
- 30 trustee for the benefit of a child or the spouse of such child,

- 1 or on a transfer between a grandparent and grandchild or the
- 2 spouse of such grandchild, or on a transfer between brother and
- 3 sister or brother and brother or sister and sister or the spouse
- 4 <u>of such brother or sister, or on a transfer to a conservancy</u>
- 5 which possesses a tax exempt status pursuant to section
- 6 501(c)(3) of the Internal Revenue Code, and which has as its
- 7 primary purpose the preservation of land for historic,
- 8 recreational, scenic, agricultural or open space opportunities,
- 9 by and between a principal and straw party for the purpose of
- 10 placing a mortgage or ground rent upon the premises, or on a
- 11 correctional deed without consideration, or on a transfer to the
- 12 United States, the Commonwealth of Pennsylvania, or to any of
- 13 their instrumentalities, agencies or political subdivisions, by
- 14 gift, dedication or deed in lieu of condemnation, or deed of
- 15 confirmation in connection with condemnation proceedings, or
- 16 reconveyance by the condemning body of the property condemned to
- 17 the owner of record at the time of condemnation which
- 18 reconveyance may include property line adjustments provided said
- 19 reconveyance is made within one year from the date of
- 20 condemnation, leases, or on a conveyance to a trustee under a
- 21 recorded trust agreement for the express purpose of holding
- 22 title in trust as security for a debt contracted at the time of
- 23 the conveyance under which the trustee is not the lender and
- 24 requiring the trustee to make reconveyance to the grantor
- 25 borrower upon the repayment of the debt, or in any sheriff sale
- 26 instituted by a mortgagee in which the purchaser of said sheriff
- 27 sale is the mortgagee who instituted said sale, or on a
- 28 privilege, transaction, subject, occupation or personal property
- 29 which is now or does hereafter become subject to a State tax or
- 30 <del>license fee;</del>

- 1 \* \* \*
- 2 Section 2. This act shall take effect in 60 days.
- 3 SECTION 1. SECTION 102 OF THE ACT OF APRIL 13, 1972
- 4 (P.L.184, NO.62), KNOWN AS THE HOME RULE CHARTER AND OPTIONAL

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- 5 PLANS LAW, IS AMENDED BY ADDING DEFINITIONS TO READ:
- 6 SECTION 102. AS USED IN THIS ACT:
- 7 \* \* \*
- 8 <u>"NONRESIDENT" MEANS ANY PERSON OR ENTITY NOT A RESIDENT</u>
- 9 WITHIN THE MEANING OF THIS ACT.
- 10 \* \* \*
- 11 "RATE OF TAXATION" MEANS THE AMOUNT OF TAX LEVIED BY A
- 12 <u>MUNICIPALITY ON A PERMISSIBLE SUBJECT OF TAXATION.</u>
- 13 <u>"RESIDENT" MEANS ANY PERSON, OR ANY CORPORATION, PARTNERSHIP,</u>
- 14 ASSOCIATION, JOINT STOCK ASSOCIATION OR OTHER ENTITY: LIVING IN <-
- 15 OR MAINTAINING A PERMANENT OR FIXED PLACE OF ABODE IN A
- 16 MUNICIPALITY AND CONDUCTING OR ENGAGING IN A BUSINESS FOR PROFIT
- 17 WITHIN A MUNICIPALITY AND PERFORMING WITHIN A MUNICIPALITY AND
- 18 DISCHARGING ALL OR PART OF THE AFFAIRS OF A BUSINESS FOR PROFIT.
- 19 (1) LIVING IN OR MAINTAINING A PERMANENT OR FIXED PLACE OF
- 20 ABODE IN A MUNICIPALITY; OR
- 21 (2) CONDUCTING OR ENGAGING IN A BUSINESS FOR PROFIT WITHIN A
- 22 MUNICIPALITY.
- 23 "SUBJECT OF TAXATION" MEANS ANY PERSON, BUSINESS,
- 24 CORPORATION, PARTNERSHIP, ENTITY, REAL PROPERTY, TANGIBLE OR
- 25 <u>INTANGIBLE PERSONAL PROPERTY, PROPERTY INTEREST, TRANSACTION, OR</u> <---
- 26 OCCURRENCE, PRIVILEGE, TRANSFER, OCCUPATION OR ANY OTHER LEVY
- 27 WHICH IS DETERMINED TO BE TAXABLE BY THE GENERAL ASSEMBLY. THE <-
- 28 TERM SHALL NOT BE CONSTRUED TO MEAN THE RATE OF TAX WHICH MAY BE
- 29 <u>IMPOSED ON A PERMISSIBLE SUBJECT OF TAXATION.</u>
- 30 <u>"UNIFORM ACT" MEANS AN ACT OF THE GENERAL ASSEMBLY APPLICABLE</u> <

- 1 OR INTENDED TO BE APPLICABLE THROUGHOUT THE COMMONWEALTH AND
- 2 WHICH APPLIES OR IS INTENDED TO APPLY TO EACH AND EVERY
- 3 MUNICIPALITY OF THE COMMONWEALTH WITHOUT EXCEPTION IN THE SAME
- 4 MANNER AND TO THE SAME EXTENT. FOR THE PURPOSES OF THIS
- 5 DEFINITION, THE TERM "MUNICIPALITY" SHALL MEAN ALL COUNTIES,
- 6 CITIES, BOROUGHS, INCORPORATED TOWNS AND TOWNSHIPS WITHIN THE
- 7 COMMONWEALTH.
- 8 SECTION 2. SECTION 302 OF THE ACT, AMENDED JULY 3, 1974
- 9 (P.L.421, NO.148), IS AMENDED TO READ:
- 10 SECTION 302. (A) [THE] <u>WITH RESPECT TO THE FOLLOWING</u>
- 11 <u>SUBJECTS, THE</u> HOME RULE CHARTER ADOPTED IN ACCORDANCE WITH THE

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- 12 PROVISIONS OF THIS ACT SHALL NOT GIVE ANY POWER OR AUTHORITY TO
- 13 THE MUNICIPALITY CONTRARY TO, OR IN LIMITATION OR ENLARGEMENT OF
- 14 POWERS GRANTED BY ACTS OF THE GENERAL ASSEMBLY WHICH ARE
- 15 APPLICABLE TO A CLASS OR CLASSES OF MUNICIPALITIES [ON THE
- 16 FOLLOWING SUBJECTS:
- 17 (1) THE FILING AND COLLECTION OF MUNICIPAL TAX CLAIMS OR
- 18 LIENS AND THE SALE OF REAL OR PERSONAL PROPERTY IN SATISFACTION
- 19 THEREOF.
- 20 (2) THE PROCEDURES IN THE EXERCISE OF THE POWERS OF EMINENT
- 21 DOMAIN, AND THE ASSESSMENT OF DAMAGES AND BENEFITS FOR PROPERTY
- 22 TAKEN, INJURED OR DESTROYED.
- 23 (3) BOUNDARY CHANGES OF MUNICIPALITIES.
- 24 (4) REGULATION OF PUBLIC SCHOOLS.
- 25 (5) THE REGISTRATION OF ELECTORS AND THE CONDUCT OF
- 26 ELECTIONS.
- $\pm$  (6) THE FIXING OF SUBJECTS OF TAXATION.
- 28 (7) THE FIXING OF THE RATES OF NONPROPERTY OR PERSONAL TAXES
- 29 LEVIED UPON NONRESIDENTS.
- 30 (8) THE ASSESSMENT OF REAL OR PERSONAL PROPERTY AND PERSONS

- 1 FOR TAXATION PURPOSES.
- 2 (9) DEFINING OR PROVIDING FOR THE PUNISHMENT OF ANY FELONY

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- 3 OR MISDEMEANOR.
- 4 (10) MUNICIPAL PLANNING UNDER THE PROVISIONS OF THE ACT OF
- 5 JULY 31, 1968 (P.L.805, NO.247), KNOWN AS THE "PENNSYLVANIA
- 6 MUNICIPALITIES PLANNING CODE."
- 7 (A.1) NOTWITHSTANDING ANY OTHER PROVISIONS OF THIS ACT OR
- 8 THE PROVISIONS OF ANY ACT OF THE GENERAL ASSEMBLY TO THE
- 9 CONTRARY, A MUNICIPALITY WHICH HAS ADOPTED A HOME RULE CHARTER
- 10 SHALL HAVE, WITHOUT LIMITATION, THE POWER AND AUTHORITY TO ENACT
- 11 AND ENFORCE LOCAL TAX ORDINANCES UPON ANY SUBJECT OF TAXATION
- 12 GRANTED BY THE GENERAL ASSEMBLY TO THE CLASS OF MUNICIPALITY OF
- 13 WHICH IT WOULD BE A MEMBER BUT FOR THE ADOPTION OF A HOME RULE
- 14 CHARTER, AT ANY RATE OF TAXATION DETERMINED BY THE GOVERNING
- 15 BODY UNLESS PROHIBITED BY THE CONSTITUTION OF PENNSYLVANIA, ITS
- 16 HOME RULE CHARTER, OR THE PROVISIONS OF THIS SUBSECTION. ACT.
- 17 THE GOVERNING BODY OF A HOME RULE MUNICIPALITY SHALL NOT BE
- 18 SUBJECT TO ANY LIMITATION ON THE RATES OF TAXATION IMPOSED UPON
- 19 RESIDENTS.
- 20 (1) SUCH MUNICIPALITY IS DENIED ANY POWER AND AUTHORITY TO
- 21 FIX A SUBJECT OF TAXATION OR IMPOSE A TAX UNLESS SUCH POWER AND
- 22 AUTHORITY HAS BEEN GRANTED BY THE GENERAL ASSEMBLY TO THE CLASS
- 23 OF MUNICIPALITY OF WHICH IT WOULD BE A MEMBER BUT FOR THE
- 24 ADOPTION OF A HOME RULE CHARTER.
- 25 (2) SUCH MUNICIPALITY SHALL NOT ESTABLISH OR LEVY A RATE OF
- 26 TAXATION UPON NONRESIDENTS WHICH IS GREATER THAN THE RATE WHICH
- 27 THE MUNICIPALITY WOULD HAVE BEEN AUTHORIZED TO LEVY ON
- 28 NONRESIDENTS BUT FOR THE ADOPTION OF A HOME RULE CHARTER. NO
- 29 <u>LIMITATION ON RATE OF TAXATION SHALL APPLY TO RESIDENTS AS</u>
- 30 <u>DETERMINED BY THE GOVERNING BODY.</u>

- 1 (3) NO MUNICIPALITY SHALL ASSESS THE VALUE OF REAL OR
- 2 <u>PERSONAL PROPERTY OR ASSESS PERSONS FOR TAXATION PURPOSES UNLESS</u>
- 3 AUTHORIZED BY AN ACT OF THE GENERAL ASSEMBLY WHICH APPLIES TO
- 4 THE CLASS OF MUNICIPALITY OF WHICH IT WOULD BE A MEMBER BUT FOR
- 5 THE ADOPTION OF A HOME RULE CHARTER.
- 6 (B) NO MUNICIPALITY SHALL (I) ENGAGE IN ANY PROPRIETARY OR
- 7 PRIVATE BUSINESS EXCEPT AS AUTHORIZED BY THE GENERAL ASSEMBLY,
- 8 (II) EXERCISE POWERS CONTRARY TO, OR IN LIMITATION OR
- 9 ENLARGEMENT OF POWERS GRANTED BY ACTS OF THE GENERAL ASSEMBLY
- 10 WHICH ARE {APPLICABLE IN EVERY PART OF THE COMMONWEALTH} ---
- 11 ACTS, (III) BE GIVEN THE POWER TO DIMINISH THE RIGHTS OR
- 12 PRIVILEGES OF ANY FORMER MUNICIPAL EMPLOYE ENTITLED TO BENEFITS
- 13 OR ANY PRESENT MUNICIPAL EMPLOYE IN HIS PENSION OR RETIREMENT
- 14 SYSTEM, (IV) ENACT OR PROMULGATE ANY ORDINANCE OR REGULATION
- 15 WITH RESPECT TO DEFINITIONS, SANITATION, SAFETY, HEALTH,
- 16 STANDARDS OF IDENTITY OR LABELING PERTAINING TO THE MANUFACTURE,
- 17 PROCESSING, STORAGE, DISTRIBUTION AND SALE OF ANY FOODS, GOODS
- 18 OR SERVICES SUBJECT TO ANY COMMONWEALTH LAWS OR REGULATIONS
- 19 UNLESS SUCH MUNICIPAL ORDINANCE OR REGULATION IS UNIFORM IN ALL
- 20 RESPECTS WITH SUCH COMMONWEALTH LAWS AND REGULATIONS. NOTHING
- 21 HEREIN CONTAINED SHALL BE CONSTRUED TO IN ANY WAY AFFECT THE
- 22 POWER OF ANY MUNICIPALITY TO ENACT AND ENFORCE ORDINANCES
- 23 RELATING TO BUILDING CODES OR ANY OTHER SAFETY, SANITATION OR
- 24 HEALTH REGULATION PERTAINING THERETO, NOR (V) ENACT ANY
- 25 PROVISION INCONSISTENT WITH ANY STATUTE HERETOFORE ENACTED BY
- 26 THE GENERAL ASSEMBLY AFFECTING THE RIGHTS, BENEFITS OR WORKING
- 27 CONDITIONS OF ANY EMPLOYE OF A POLITICAL SUBDIVISION OF THE
- 28 COMMONWEALTH.
- 29 (C) ACTS OF THE GENERAL ASSEMBLY IN EFFECT ON THE EFFECTIVE
- 30 DATE OF THIS ACT THAT ARE UNIFORM {AND APPLICABLE [THROUGHOUT]

- 1 <u>IN EVERY PART OF</u> THE COMMONWEALTH<del>] <u>ACTS</u></del> SHALL REMAIN IN EFFECT <—
- 2 AND SHALL NOT BE CHANGED OR MODIFIED BY THIS ACT. ACTS OF THE
- 3 GENERAL ASSEMBLY ENACTED AFTER THE EFFECTIVE DATE OF THIS ACT
- 4 THAT ARE UNIFORM {AND APPLICABLE [THROUGHOUT] IN EVERY PART OF <-
- 5 THE COMMONWEALTH] ACTS SHALL SUPERSEDE ANY MUNICIPAL ORDINANCE <-
- 6 OR RESOLUTION ON THE SAME SUBJECT.
- 7 (D) NO MUNICIPALITY WHICH ADOPTS A HOME RULE CHARTER SHALL
- 8 AT ANY TIME THEREUNDER DETERMINE DUTIES, RESPONSIBILITIES OR
- 9 REQUIREMENTS PLACED UPON BUSINESSES, OCCUPATIONS AND EMPLOYERS,
- 10 INCLUDING THE DUTY TO WITHHOLD, REMIT OR REPORT TAXES OR
- 11 PENALTIES LEVIED OR IMPOSED UPON THEM OR UPON PERSONS IN THEIR
- 12 EMPLOYMENT, EXCEPT AS EXPRESSLY PROVIDED BY ACTS OF THE GENERAL
- 13 ASSEMBLY, WHICH ARE {APPLICABLE IN EVERY PART OF THE
- 14 COMMONWEALTH OR WHICH ARE APPLICABLE TO ALL MUNICIPALITIES OR TO

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- 15 A CLASS OR CLASSES OF MUNICIPALITIES | UNIFORM ACTS: PROVIDED,
- 16 HOWEVER, THAT THIS SUBSECTION SHALL NOT BE CONSTRUED AS A
- 17 LIMITATION IN FIXING PERMISSIBLE SUBJECTS AND RATES OF TAXATION
- 18 ON PERMISSIBLE SUBJECTS OF TAXATION.
- 19 (E) NO MUNICIPALITY SHALL ENACT ANY ORDINANCE OR TAKE ANY
- 20 OTHER ACTION DEALING WITH THE REGULATION OF THE TRANSFER,
- 21 OWNERSHIP, TRANSPORTATION OR POSSESSION OF FIREARMS.
- 22 (F) NOTHING CONTAINED HEREIN SHALL LIMIT OR TAKE AWAY ANY
- 23 RIGHT OF A MUNICIPALITY WHICH ADOPTS A HOME RULE CHARTER FROM
- 24 LEVYING ANY TAX WHICH IT HAD THE POWER TO LEVY HAD IT NOT
- 25 ADOPTED A HOME RULE CHARTER.
- 26 (G) NO PROVISION OF THIS OR ANY OTHER ACT OF THE GENERAL
- 27 ASSEMBLY SHALL LIMIT A MUNICIPALITY WHICH ADOPTS A HOME RULE
- 28 CHARTER FROM ESTABLISHING ITS OWN RATES OF TAXATION UPON ALL
- 29 <u>AUTHORIZED SUBJECTS OF TAXATION EXCEPT THOSE SPECIFIED IN</u>
- 30 SUBSECTION (A)(7) HEREIN.

- 1 SECTION 3. SECTION 8 OF THE ACT OF DECEMBER 31, 1965
- 2 (P.L.1257, NO.511), KNOWN AS THE LOCAL TAX ENABLING ACT, IS
- 3 REPEALED INSOFAR AS IT RELATES TO LIMITATIONS ON RATES OF TAXES
- 4 IMPOSED ON RESIDENTS OF HOME RULE MUNICIPALITIES.
- 5 SECTION 4. THIS ACT SHALL BE RETROACTIVE TO APRIL 13, 1972.
- 6 SECTION 5. THIS ACT SHALL TAKE EFFECT IMMEDIATELY.