THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 415

Session of 1983

INTRODUCED BY SWEET, SPENCER, HOEFFEL, McVERRY, MICHLOVIC, HAGARTY, BLAUM, COLAFELLA, J. L. WRIGHT, PERZEL AND GEIST, MARCH 16, 1983

REFERRED TO COMMITTEE ON JUDICIARY, MARCH 16, 1983

A JOINT RESOLUTION

- 1 Proposing an amendment to the Constitution of the Commonwealth 2 of Pennsylvania, providing for a Judicial Qualifications
- 3 Commission and judicial appointments by the Governor.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby resolves as follows:
- 6 Section 1. The following amendments to the Constitution of
- 7 Pennsylvania are proposed in accordance with Article XI:
- 8 (1) That section 8(b) of Article IV be amended to read:
- 9 ARTICLE IV
- 10 THE EXECUTIVE
- 11 § 8. Appointing power.
- 12 * * *
- 13 (b) The Governor shall fill vacancies in offices to which he
- 14 appoints, including appointments made pursuant to section 13(d)
- 15 of Article V, by nominating to the Senate a proper person to
- 16 fill the vacancy within 90 days of the first day of the vacancy
- 17 and not thereafter except that, in the case of appointments made

- 1 pursuant to section 13(d) of Article V, the Governor shall
- 2 nominate a person to fill the vacancy within 90 days of the
- 3 first date he receives a list of qualified persons submitted by
- 4 the Judicial Qualifications Commission. The Senate shall act on
- 5 each executive nomination within 25 legislative days of its
- 6 submission. If the Senate has not voted upon a nomination within
- 7 15 legislative days following such submission, any five members
- 8 of the Senate may, in writing, request the presiding officer of
- 9 the Senate to place the nomination before the entire Senate body
- 10 whereby the nomination must be voted upon prior to the
- 11 expiration of five legislative days or 25 legislative days
- 12 following submission by the Governor, whichever occurs first. If
- 13 the nomination is made during a recess or after adjournment sine
- 14 die, the Senate shall act upon it within 25 legislative days
- 15 after its return or reconvening. If the Senate for any reason
- 16 fails to act upon a nomination submitted to it within the
- 17 required 25 legislative days, the nominee shall take office as
- 18 if the appointment had been consented to by the Senate. The
- 19 Governor shall in a similar manner fill vacancies in the offices
- 20 of Auditor General, State Treasurer, [justice,] judge, justice
- 21 of the peace and in any other elective office he is authorized
- 22 to fill. In the case of a vacancy in an elective office, a
- 23 person shall be elected to the office on the next election day
- 24 appropriate to the office unless the first day of the vacancy is
- 25 within two calendar months immediately preceding the election
- 26 day in which case the election shall be held on the second
- 27 succeeding election day appropriate to the office.
- 28 * * *
- 29 (2) That sections 12(a), 13 and 14 of Article V be amended
- 30 to read:

1 ARTICLE V

- 2 THE JUDICIARY
- 3 § 12. Qualifications of justices, judges and justices of the
- 4 peace.
- 5 (a) Justices, judges and justices of the peace shall be
- 6 citizens of [the] this Commonwealth. Justices and judges, except
- 7 the judges of the traffic court in the City of Philadelphia,
- 8 shall be members of the bar of the Supreme Court. Justices and
- 9 judges of statewide courts, for a period of one year preceding
- 10 their [election or] appointment and during their continuance in
- 11 office, shall reside within [the] this Commonwealth. Other
- 12 judges and justices of the peace, for a period of one year
- 13 preceding their election or appointment and during their
- 14 continuance in office, shall reside within their respective
- 15 districts, except as provided in this article for temporary
- 16 assignments.
- 17 * * *
- 18 § 13. Election and appointment of justices, judges and
- justices of the peace; vacancies.
- 20 (a) [Justices, judges] <u>Judges</u> and justices of the peace,
- 21 other than justices and judges of statewide courts, shall be
- 22 elected at the municipal election next preceding the
- 23 commencement of their respective terms of office by the electors
- 24 of [the] this Commonwealth or the respective districts in which
- 25 they are to serve.
- 26 (b) A vacancy in the office of [justice,] judge or justice
- 27 of the peace, other than justices and judges of statewide
- 28 courts, shall be filled by appointment by the Governor. The
- 29 appointment shall be with the advice and consent of two-thirds
- 30 of the members elected to the Senate, except in the case of

- 1 justices of the peace which shall be by a majority. The person
- 2 so appointed shall serve for a term ending on the first Monday
- 3 of January following the next municipal election more than ten
- 4 months after the vacancy occurs or for the remainder of the
- 5 unexpired term, whichever is less, except in the case of persons
- 6 selected as additional judges to the Superior Court, where the
- 7 General Assembly may stagger and fix the length of the initial
- 8 terms of such additional judges by reference to any of the
- 9 first, second and third municipal elections more than ten months
- 10 after the additional judges are selected. The manner by which
- 11 any additional judges are selected shall be provided by this
- 12 section for the filling of vacancies in judicial offices.
- 13 (c) The provisions of [section 13(b)] <u>subsection (b)</u> shall
- 14 not apply either in the case of a vacancy to be filled by
- 15 retention election as provided in section 15(b), or in the case
- 16 of a vacancy created by failure of a justice or judge to file a
- 17 declaration for retention election as provided in section 15(b).
- 18 In the case of a vacancy occurring at the expiration of an
- 19 appointive term under [section 13(b)] subsection (b), the
- 20 vacancy shall be filled by election as provided in [section
- 21 13(a)] <u>subsection (a)</u>.
- 22 [(d) At the primary election in 1969, the electors of the
- 23 Commonwealth may elect to have the justices and judges of the
- 24 Supreme, Superior, Commonwealth and all other statewide courts
- 25 appointed by the Governor from a list of persons qualified for
- 26 the offices submitted to him by the Judicial Qualifications
- 27 Commission. If a majority vote of those voting on the question
- 28 is in favor of this method of appointment, then whenever any
- 29 vacancy occurs thereafter for any reason in such court, the
- 30 Governor shall fill the vacancy by appointment in the manner

- 1 prescribed in this subsection. Such appointment shall not
- 2 require the consent of the Senate.
- 3 (e) Each justice or judge appointed by the Governor under
- 4 section 13(d) shall hold office for an initial term ending the
- 5 first Monday of January following the next municipal election
- 6 more than 24 months following the appointment.]
- 7 (d) Justices and judges of the Supreme, Superior and
- 8 Commonwealth Courts and all other statewide courts hereafter
- 9 created shall be appointed by the Governor from a list of
- 10 persons qualified for the offices submitted to him by the
- 11 <u>Judicial Qualifications Commission. Whenever any vacancy occurs</u>
- 12 thereafter for any reason in any of these courts, the Governor
- 13 shall fill the vacancy by appointment in the manner prescribed
- 14 <u>in this subsection. The appointment shall require the consent of</u>
- 15 <u>a majority of the members elected to the Senate in the manner</u>
- 16 prescribed by section 8 of Article IV.
- 17 (e) Each justice or judge appointed by the Governor under
- 18 subsection (d) shall hold office for an initial term ending the
- 19 first Monday of January following the next municipal election
- 20 more than 24 months following the appointment.
- 21 § 14. Judicial Qualifications Commission.
- 22 [(a) Should the method of judicial selection be adopted as
- 23 provided in section 13(d), there shall be a Judicial
- 24 Qualifications Commission, composed of four non-lawyer electors
- 25 appointed by the Governor and three non-judge members of the bar
- 26 of the Supreme Court appointed by the Supreme Court. No more
- 27 than four members shall be of the same political party. The
- 28 members of the commission shall serve for terms of seven years,
- 29 with one member being selected each year. The commission shall
- 30 consider all names submitted to it and recommend to the Governor

- 1 not fewer than ten nor more than 20 of those qualified for each
- 2 vacancy to be filled.
- 3 (b) During his term, no member shall hold a public office or
- 4 public appointment for which he receives compensation, nor shall
- 5 he hold office in a political party or political organization.
- 6 (c) A vacancy on the commission shall be filled by the
- 7 appointing authority for the balance of the term.]
- 8 (a) There shall be a Judicial Qualifications Commission,
- 9 <u>composed of four non-lawyer electors appointed by the Governor</u>
- 10 and three non-judge members of the bar of the Supreme Court
- 11 <u>selected by members of the bar of the Supreme Court in the</u>
- 12 manner prescribed by rules of the Supreme Court. No more than
- 13 four members shall be of the same political party. The members
- 14 of the commission shall serve for terms of seven years with one
- 15 member being selected each year. The commission shall consider
- 16 all names submitted to it and recommend to the Governor a list
- 17 of names containing not fewer than five nor more than ten of
- 18 those qualified for each vacancy to be filled. The Governor
- 19 shall select a nominee from the list and shall not request that
- 20 the commission submit additional names.
- 21 (b) During his term, no member shall hold a public office or
- 22 public appointment for which he receives compensation nor shall
- 23 he hold office in a political party or political organization.
- 24 (c) A vacancy on the commission shall be filled by the
- 25 appointing authority for the balance of the term. The respective
- 26 appointing authority may only remove a member for cause. For the
- 27 purpose of removal, the Supreme Court shall be deemed to be the
- 28 appointing authority of members of the commission selected by
- 29 members of the bar.
- 30 <u>(d) The General Assembly may enact laws, not inconsistent</u>

- 1 with this section, to implement its provisions.
- 2 (3) That sections 23 and 28 of the Schedule to Article V be
- 3 amended to read:
- 4 SCHEDULE TO JUDICIARY ARTICLE
- 5 § 23. Judicial Qualifications Commission.
- 6 [The selection of the first members of the Judicial
- 7 Qualifications Commission provided for in section 14(a) of this
- 8 article shall be made as follows: The Governor shall appoint the
- 9 four non-lawyer members for terms of, respectively, one year,
- 10 three years, five years and seven years, no more than two of
- 11 whom shall be members of the same political party. The Supreme
- 12 Court shall appoint the three non-judge members of the bar of
- 13 the Supreme Court of Pennsylvania for terms, respectively, of
- 14 two years, four years and six years, no more than two of whom
- 15 shall be members of the same political party.]
- 16 The selection of the first members of the Judicial
- 17 Qualifications Commission provided for in section 14(a) of
- 18 Article V shall be made as follows: The Governor shall appoint
- 19 the four non-lawyer members for terms of, respectively, one
- 20 year, three years, five years and seven years, no more than two
- 21 of whom shall be members of the same political party. The
- 22 members of the bar of the Supreme Court shall select the three
- 23 non-judge members of the bar of the Supreme Court for terms,
- 24 respectively, of two years, four years and six years, no more
- 25 than two of whom shall be members of the same political party.
- 26 [§ 28. Referendum.
- 27 The officer of the Commonwealth who under law shall have
- 28 supervision over elections shall cause the question provided for
- 29 in section 13(d) of this article to be placed on the ballot in
- 30 the 1969 primary election throughout the Commonwealth.]