## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1512 Session of 1981

## INTRODUCED BY J. L. WRIGHT, SWEET, STAIRS AND ITKIN, JUNE 3, 1981

REFERRED TO COMMITTEE ON MINES AND ENERGY MANAGEMENT, JUNE 3, 1981

## AN ACT

1	Amending the act of July 31, 1968 (P.L.805, No.247), entitled,
2	as amended, "An act to empower cities of the second class A,
3 4	and third class, boroughs, incorporated towns, townships of the first and second classes including those within a county
5	of the second class and counties of the second class A
6	through eighth classes, individually or jointly, to plan
7	their development and to govern the same by zoning,
8	subdivision and land development ordinances, planned
9	residential development and other ordinances, by official
10	maps, by the reservation of certain land for future public
$11^{10}$	purpose and by the acquisition of such land; providing for
$12^{11}$	the establishment of planning commissions, planning
13	departments, planning committees and zoning hearing boards,
$14^{-1}$	authorizing them to charge fees, make inspections and hold
15	public hearings; providing for appropriations, appeals to
16	courts and penalties for violations; and repealing acts and
17	parts of acts," providing for the promotion of energy
18	conservation through planning practices.
19	The General Assembly of the Commonwealth of Pennsylvania
20	hereby enacts as follows:
21	Section 1. The title, act of July 31, 1968 (P.L.805,
22	No.247), known as the "Pennsylvania Municipalities Planning
23	Code," amended June 1, 1972 (P.L.333, No.93), is amended to
24	
24	read:

To empower cities of the second class A, and third class, 1 2 boroughs, incorporated towns, townships of the first and 3 second classes including those within a county of the second 4 class and counties of the second class A through eighth 5 classes, individually or jointly, to plan their development 6 and to govern the same by zoning, subdivision and land 7 development ordinances, planned residential development and 8 other ordinances, by official maps, by the reservation of certain land for future public purpose and by the acquisition 9 10 of such land; to promote the conservation of energy through 11 the use of planning practices designed to reduce energy consumption and to provide for maximum utilization of 12 13 renewable energy sources; providing for the establishment of 14 planning commissions, planning departments, planning 15 committees and zoning hearing boards, authorizing them to 16 charge fees, make inspections and hold public hearings; providing for appropriations, appeals to courts and penalties 17 18 for violations; and repealing acts and parts of acts. 19 Section 2. Section 105 of the act, amended June 1, 1972 20 (P.L.333, No.93), is amended to read: 21 Section 105. Purpose of Act .-- It is the intent, purpose and 22 scope of this act to protect and promote safety, health and 23 morals; to accomplish a coordinated development of municipalities, other than cities of the first and second class; 24 25 to provide for the general welfare by guiding and protecting 26 amenity, convenience, future governmental, economic, practical, and social and cultural facilities, development and growth, as 27 28 well as the improvement of governmental processes and functions; 29 to guide uses of land and structures, type and location of 30 streets, public grounds and other facilities; to promote the - 2 -19810H1512B1755

conservation of energy through the use of planning practices 1 designed to reduce energy consumption and to provide for maximum 2 3 utilization of renewable energy sources; and to permit 4 municipalities, other than cities of the first and second class, 5 to minimize such problems as may presently exist or which may be foreseen. It is the further intent of this act that any 6 recommendations made by any planning agency to any governing 7 body shall be advisory only. 8 9 Section 3. Section 107 of the act is amended by adding a 10 clause to read: 11 Section 107. Definitions. -- As used in this act, except where the context clearly indicates otherwise, the following words or 12 13 phrases have the meaning indicated below: \* \* \* 14 15 (18.1) "Renewable energy sources," any method, process or 16 substance whose use does not diminish its availability or abundance, including, but not limited to, biomass conversion, 17 18 geothermal energy, solar energy, wind energy, and hydroelectric 19 power. \* \* \* 20 21 Section 4. Clause (6) of subsection (b) of section 209.1, added June 1, 1972 (P.L.333, No.93), is amended to read: 22 23 Section 209.1. Powers and Duties of Planning Agency .--\* \* \* 24 The planning agency at the request of the governing body (b) 25 may: \* \* \* 26 27 (6) Prepare and present to the governing body of the municipality an environmental study; such study to include a 28

29 statement regarding the feasibility and practicality of using

30 <u>renewable energy sources, in certain places;</u>

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1 \* \* \*

2 Section 5. Section 301 of the act, amended June 1, 1972
3 (P.L.333, No.93), is amended to read:

Section 301. Preparation of Comprehensive Plan.--The
comprehensive plan, consisting of maps, charts and textual
matter, shall indicate the recommendations of the planning
agency for the continuing development of the municipality. The
comprehensive plan shall include, but need not be limited to,
the following related basic elements:

10 (1) A statement of objectives of the municipality concerning11 its future development;

12 (2) A plan for land use, which may include the amount, 13 intensity, and character of land use proposed for residence, 14 industry, business, agriculture, major traffic and transit 15 facilities, public grounds, flood plans and other areas of 16 special hazards and other similar uses;

17 (3) A plan for movement of people and goods, which may 18 include expressways, highways, local street systems, parking 19 facilities, mass transit routes, terminals, airfields, port 20 facilities, railroad facilities and other similar facilities or 21 uses;

(4) A plan for community facilities and utilities, which may include public and private education, recreation, municipal buildings, libraries, water supply, sewage disposal, refuse disposal, storm drainage, hospitals, and other similar uses; [and]

27 (5) A map or statement indicating the relationship of the28 municipality and its proposed development to adjacent

29 municipalities and areas; and

30 (6) An energy conservation plan element which systematically 19810H1512B1755 - 4 -

analyzes the impact of each other component and element of the 1 comprehensive plan on the present and future use of energy in 2 3 the municipality, details specific measures contained in the 4 other plan elements designed to reduce energy consumption, and 5 proposes other measures that the municipality may take to reduce energy consumption and to provide for the maximum utilization of 6 7 renewable energy sources. 8 In preparing the comprehensive plan the planning agency shall make careful surveys and studies of existing conditions and 9 10 prospects for future growth in the municipality. 11 Section 6. Section 503 of the act is amended by adding a 12 clause to read: 13 Section 503. Contents of Subdivision and Land Development 14 Ordinance. -- The subdivision and land development ordinance may 15 include, but need not be limited to: 16 \* \* \* 17 (6) Provisions, within the limits of practicality and 18 feasibility, regulating: (i) the height, location, setback, orientation, and use of structures; (ii) the height and location 19 of vegetation with respect to boundary lines; (iii) the type and 20 21 location of energy systems or their components; (iv) the design 22 and construction of structures to encourage or require the use 23 of renewable energy systems; and (v) easements to ensure access to sunlight and climatic and microclimatic consideration. 24 Section 7. Sections 603 and 604 of the act are amended by 25 26 adding clauses to read: 27 Section 603. Ordinance Provisions. -- Zoning ordinances may permit, prohibit, regulate, restrict and determine: 28 \* \* \* 29 30 In addition, zoning ordinances may contain:

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1 \* \* \*

2 (6) Provisions for the reduction in energy consumption and
3 the maximum utilization of renewable energy sources.

4 Section 604. Zoning Purposes.--The provisions of zoning5 ordinances shall be designed:

6 \* \* \*

7 (4) To encourage or require the use of renewable energy

8 systems through site orientation, building siting, landscaping,

9 easements to ensure access to sunlight and climatic and

10 microclimatic consideration.

Section 8. Sections 617, 701, subsection (f) of section 705, clause (1) of section 706, clause (4) of section 707 and clause (2) of subsection (b) of section 709 of the act are amended to read:

15 Section 617. Enforcement Remedies. -- In case any building, 16 structure, landscaping, or land is, or is proposed to be, 17 erected, constructed, reconstructed, altered, converted, 18 maintained or used in violation of any ordinance enacted under 19 this act or prior enabling laws, the governing body or, with the 20 approval of the governing body, an officer of the municipality, 21 in addition to other remedies, may institute in the name of the 22 municipality any appropriate action or proceeding to prevent, restrain, correct or abate such building, structure\_ 23 24 landscaping, or land, or to prevent, in or about such premises, 25 any act, conduct, business or use constituting a violation. 26 Section 701. Purposes. -- In order that the purposes of this act be furthered in an era of increasing urbanization and of 27 growing demand for housing of all types and design; to insure 28 that the provisions of Article VI which are concerned in part 29 30 with the uniform treatment of dwelling type, bulk, density, site 19810H1512B1755 - 6 -

orientation, building siting, landscaping, easements to ensure 1 access to sunlight and climatic and microclimatic consideration, 2 3 and open space within each zoning district, shall not be applied 4 to the improvement of land by other than lot by lot development 5 in a manner that would distort the objectives of that Article VI; to encourage innovations in residential development and 6 7 renewal so that the growing demand for housing may be met by greater variety in type, design and layout of dwellings and by 8 the conservation and more efficient use of open space ancillary 9 10 to said dwellings; so that greater opportunities for better 11 housing and recreation may extend to all citizens and residents of this State; and in order to encourage a more efficient use of 12 13 land and of public services and to reflect changes in the 14 technology of land development so that economies secured may 15 enure to the benefit of those who need homes; and, in aid of 16 these purposes, to provide a procedure which can relate the 17 type, design and layout of residential development to the 18 particular site and the particular demand for housing existing 19 at the time of development in a manner consistent with the 20 preservation of the property values within existing residential areas, and to insure that the increased flexibility of 21 22 regulations over land development authorized herein is carried 23 out under such administrative standards and procedures as shall encourage the disposition of proposals for land development 24 25 without undue delay, the following powers are granted to all 26 municipalities.

27 Section 705. Standards and Conditions for Planned 28 Residential Development.--Every ordinance adopted pursuant to 29 the provisions of this article shall set forth all the 30 standards, conditions and regulations by which a proposed 19810H1512B1755 - 7 - 1 planned residential development shall be evaluated, and said 2 standards, conditions and regulations shall be consistent with 3 the following provisions:

4 \* \* \*

5 (f) The authority granted a municipality by Article V to establish standards for the location, width, course and 6 7 surfacing of streets, walkways, curbs, gutters, street lights, shade trees, water, sewage and drainage facilities, easements or 8 rights-of-way for drainage and utilities, reservations of public 9 10 grounds, regulations for the height, location, setback, orientation and use of structures, regulations for the height 11 and location of vegetation with respect to boundary lines, 12 13 regulations for the type and location of energy systems or their components, regulations for the design and construction of 14 15 structures to encourage or require the use of renewable energy 16 systems, easements to ensure access to sunlight and climatic and microclimatic consideration, and other improvements, shall be 17 18 vested in the governing body or its designated agency for the 19 purposes of this article. The standards applicable to a particular planned residential development may be different than 20 or modifications of, the standards and requirements otherwise 21 22 required of subdivisions authorized under an ordinance adopted 23 pursuant to Article V, provided, however, that an ordinance adopted pursuant to this article shall set forth the limits and 24 25 extent of any modifications or changes in such standards and 26 requirements in order that a landowner shall know the limits and 27 extent of permissible modifications from the standards otherwise 28 applicable to subdivisions.

29 \* \* \*

30 Section 706. Enforcement and Modification of Provisions of 19810H1512B1755 - 8 -

the Plan.--To further the mutual interest of the residents of 1 2 the planned residential development and of the public in the 3 preservation of the integrity of the development plan, as 4 finally approved, and to insure that modifications, if any, in 5 the development plan shall not impair the reasonable reliance of the said residents upon the provisions of the development plan, 6 7 nor result in changes that would adversely affect the public interest, the enforcement and modification of the provisions of 8 9 the development plan as finally improved, whether those are 10 recorded by plat, covenant, easement or otherwise shall be 11 subject to the following provisions:

12 (1) The provisions of the development plan relating to (i) 13 the use, bulk and location of buildings and structures, (ii) the 14 quantity and location of common open space, except as otherwise 15 provided in this article, and (iii) the intensity of use or the 16 density of residential units, <u>and (iv) site orientation</u>,

building siting, landscaping, and easements to ensure access to sunlight and climatic and microclimatic consideration, shall run in favor of the municipality and shall be enforceable in law or in equity by the municipality, without limitation on any powers of regulation otherwise granted the municipality by law.

22 \* \* \*

23 Application for Tentative Approval of Planned Section 707. 24 Residential Development. -- In order to provide an expeditious 25 method for processing a development plan for a planned 26 residential development under the terms of an ordinance adopted 27 pursuant to the powers granted herein, and to avoid the delay and uncertainty which would arise if it were necessary to secure 28 29 approval, by a multiplicity of local procedures, of a plat of 30 subdivision as well as approval of a change in the zoning - 9 -19810H1512B1755

1 regulations otherwise applicable to the property, it is hereby
2 declared to be in the public interest that all procedures with
3 respect to the approval or disapproval of a development plan for
4 a planned residential development and the continuing
5 administration thereof shall be consistent with the following
6 provisions:

7 \* \* \*

8 (4) The ordinance shall require only such information in the 9 application as is reasonably necessary to disclose to the 10 governing body or its designated agency: (i) the location, size 11 and topography of the site and the nature of the landowner's interest in the land proposed to be developed; (ii) the density 12 13 of land use to be allocated to parts of the site to be 14 developed; (iii) the location and size of the common open space 15 and the form of organization proposed to own and maintain the 16 common open space; (iv) the use and the approximate height, bulk 17 and location of buildings and other structures; (v) the 18 feasibility of proposals for the disposition of sanitary waste 19 and storm water; (vi) the substance of covenants, grants of 20 easements or other restrictions proposed to be imposed upon the 21 use of the land, buildings and structures including proposed 22 easements or grants for public utilities; (vii) the provisions 23 for parking of vehicles and the location and width of proposed 24 streets and public ways; (viii) the required modifications in 25 the municipal land use regulations otherwise applicable to the 26 subject property; (viii.1) the feasibility of proposals for the requirement of the use of renewable energy systems through site 27 28 orientation, building siting, landscaping, easements to ensure access to sunlight and climatic and microclimatic consideration; 29 30 and (ix) in the case of development plans which call for 19810H1512B1755 - 10 -

development over a period of years, a schedule showing the proposed times within which applications for final approval of all sections of the planned residential development are intended to be filed and this schedule must be updated annually, on the anniversary of its approval, until the development is completed and accepted;

7 \* \* \*

8 Section 709. The Findings.--\* \* \*

9 The grant or denial of tentative approval by official (b) 10 written communication shall include not only conclusions but 11 also findings of fact related to the specific proposal and shall set forth the reasons for the grant, with or without conditions, 12 13 or for the denial, and said communication shall set forth with 14 particularity in what respects the development plan would or 15 would not be in the public interest including but not limited to 16 findings of fact and conclusions on the following:

17 \* \* \*

18 (2) The extent to which the development plan departs from 19 zoning and subdivision regulations otherwise applicable to the 20 subject property, including but not limited to density, bulk and 21 use, <u>site orientation, building siting, landscaping, easements</u> 22 <u>to ensure access to sunlight and climatic and microclimatic</u> 23 <u>consideration, and the reasons why such departures are or are</u> 24 not deemed to be in the public interest;

25 \* \* \*

26 Section 9. Except for the provisions of section 301 which 27 shall take effect in six months, this act shall take effect in 28 60 days.