## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1483

Session of 1981

INTRODUCED BY BITTLE, KOWALYSHYN, GEIST, LASHINGER, NOYE, BURD, GANNON, CESSAR, COLE, CAPPABIANCA, WASS, MICHLOVIC, J. L. WRIGHT, SNYDER, GRUPPO, SIEMINSKI, ARTY, GLADECK, DAVIES, MANMILLER, BOYES, REBER, NAHILL, SWIFT, BURNS, BELFANTI, RYBAK, W. W. FOSTER, ZWIKL, HEISER, MOEHLMANN, SIRIANNI, SAURMAN, CORNELL, HAGARTY, STEIGHNER, STEWART, LETTERMAN, GREENWOOD, ITKIN, KANUCK AND McCALL, JUNE 3, 1981

## REFERRED TO COMMITTEE ON CONSERVATION, JUNE 3, 1981

## AN ACT

1 2 3	Amending Title 32 (Forests, Waters and State Parks) of the Pennsylvania Consolidated Statutes, adding provisions relating to water resources management and making repeals.
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- 29 § 5707. Application review criteria for existing withdrawals.
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- 1 withdrawals.
- 2 § 5709. Criteria for competing applications.
- 3 § 5710. Emergency permits.
- 4 § 5711. Permit conditions.
- 5 § 5712. Nature of water rights authorized by permit.
- 6 § 5713. Duration and renewal of permits.
- 7 § 5714. Review and modification of permits.
- 8 § 5715. Voluntary sales and transfers of permit water rights.
- 9 § 5716. Eminent domain.
- 10 Chapter 59. Water Resources Emergencies
- 11 § 5901. State Water Resources Emergency Plan.
- 12 § 5902. Local water supply emergency planning.
- 13 § 5903. Emergency management actions.
- 14 Chapter 61. Administration and Enforcement
- 15 Subchapter A. Regulations and Administration
- 16 § 6101. Regulations and standards.
- 17 § 6102. Applications, permits and records.
- 18 § 6103. Public hearings.
- 19 § 6104. Administrative procedure and judicial review.
- 20 § 6105. Investigation and searches.
- 21 § 6106. Water Resources Fund.
- 22 Subchapter B. Enforcement
- 23 § 6111. Unlawful conduct.
- 24 § 6112. Enforcement orders.
- 25 § 6113. Civil remedies.
- 26 § 6114. Civil penalties.
- 27 § 6115. Criminal penalties.
- 28 § 6116. Summary proceedings.
- 29 § 6117. Preservation of rights and remedies.
- 30 The General Assembly of the Commonwealth of Pennsylvania

- 1 hereby enacts as follows:
- 2 Section 1. Title 32, act of November 25, 1970 (P.L.707,
- 3 No.230), known as the Pennsylvania Consolidated Statutes, is
- 4 amended by adding a part to read:
- 5 TITLE 32
- 6 FORESTS, WATERS AND STATE PARKS
- 7 Part
- 8 III. Water Resources Management
- 9 PART III
- 10 PART III. WATER RESOURCES MANAGEMENT
- 11 Chapter
- 12 51. General Provisions
- 13 53. Water Resources Planning
- 14 55. Withdrawals by Public Water Supply Agencies
- 15 57. Withdrawals in Protected Areas
- 16 59. Water Resources Emergencies
- 17 61. Administration and Enforcement
- 18 CHAPTER 51
- 19 GENERAL PROVISIONS
- 20 Subchapter
- 21 A. Preliminary Provisions
- 22 B. Intergovernmental Cooperation
- 23 SUBCHAPTER A
- 24 PRELIMINARY PROVISIONS
- 25 Sec.
- 26 5101. Short title of part.
- 27 5102. Definitions.
- 28 5103. Statement of legislative findings.
- 29 5104. Policy and purposes.
- 30 § 5101. Short title of part.

- 1 This part shall be known and may be cited as the "Water
- 2 Resources Management Code."
- 3 § 5102. Definitions.
- 4 The following words and phrases when used in this part shall
- 5 have, unless the context clearly indicates otherwise, the
- 6 meanings given them in this section:
- 7 "Acquire." To obtain, secure or become vested with water
- 8 rights by purchase, agreement, lease, gift, devise, adverse
- 9 possession, prescription, eminent domain, waiver of damages,
- 10 settlement of damages, appropriation or other lawful method.
- 11 "Acquisition." The act of acquiring or the water rights
- 12 acquired.
- "Board." The Environmental Quality Board of the
- 14 Commonwealth.
- 15 "Department." The Department of Environmental Resources of
- 16 the Commonwealth.
- 17 "General permit." A permit issued by the department pursuant
- 18 to this part for which the holder need not file an individual
- 19 application.
- "Ground water." Water beneath the surface of the ground,
- 21 whether or not flowing through known and definite channels,
- 22 including all water contained in aquifers, artesian and
- 23 nonartesian basins, underground water courses and other bodies
- 24 of water below the surface of the earth.
- 25 "Person." Any natural person, partnership, association,
- 26 corporation, municipality, municipal authority, receiver or
- 27 trustee and any department, board, commission or authority of
- 28 the Commonwealth or of the Federal Government, or any other
- 29 legal entity whatsoever which is recognized by law as the
- 30 subject of rights and duties. Whenever used in a section

- 1 prescribing and imposing a penalty or sanction, the term
- 2 "person" includes the members of an association and the officers
- 3 of a corporation, municipality or municipal authority.
- 4 "Public water supply agency." Any person, partnership,
- 5 association, corporation, municipality, municipal authority,
- 6 district or other entity supplying or authorized to supply water
- 7 to the public.
- 8 "Reasonable and beneficial use." The use of water for a
- 9 useful and productive purpose which is reasonable and consistent
- 10 with the public interest, in such quantity and manner as is
- 11 necessary for efficient utilization. Beneficial uses include,
- 12 but are not limited to, domestic, agricultural, industrial,
- 13 commercial, power, municipal, navigation, fish and wildlife and
- 14 recreational uses.
- 15 "Residential domestic use." The use of water for personal
- 16 need and household purposes including drinking, bathing,
- 17 cooking, laundry and sanitation, heating and cooling of
- 18 residences, maintenance of pets and livestock used for household
- 19 sustenance and maintenance of residential gardens, orchards and
- 20 grounds.
- 21 "Secretary." The Secretary of Environmental Resources of the
- 22 Commonwealth.
- "State water resources plans." Plans for the management of
- 24 water quantity and quality prepared by the Department of
- 25 Environmental Resources, or its predecessor agencies, pursuant
- 26 to this part, section 1904-A of the act of April 9, 1929
- 27 (P.L.177, No.175), known as "The Administrative Code of 1929,"
- 28 section 5 of the act of June 22, 1937 (P.L.1987, No.394), known
- 29 as "The Clean Streams Law," or other laws applicable as of the
- 30 effective date of this part.

- 1 "Stream" or "watercourse." Any distinct body of water
- 2 flowing in a defined channel, bed and banks, whether natural or
- 3 artificial, with perennial or intermittent flow, including any
- 4 river, creek, slough or canal.
- 5 "Surface water." Water on the surface of the earth
- 6 including, but not limited to, water in any river, stream, water
- 7 course, lake, reservoir, pond, spring, swamp or marsh and
- 8 diffused surface water, whether natural or artificial.
- 9 "Water resources." All water on or beneath the surface of
- 10 the ground including all surface waters and ground waters.
- 11 "Water resources of this Commonwealth." All water resources
- 12 wholly or partly within, or forming part of the boundary of,
- 13 this Commonwealth.
- 14 "Water rights." The privilege to withdraw, take, divert or
- 15 use water resources of this Commonwealth.
- 16 "Withdraw" or "withdrawal of water." The diversion, removal
- 17 or taking of water from surface or ground waters.
- 18 § 5103. Statement of legislative findings.
- 19 The General Assembly finds that:
- 20 (1) The water resources of this Commonwealth are public
- 21 natural resources held in trust by the Commonwealth for the
- 22 benefit of all of the people. As trustee of these resources,
- 23 the Commonwealth has a duty to protect, conserve and manage
- the waters of this Commonwealth for the use and enjoyment of
- 25 all Pennsylvanians, including generations yet to come.
- 26 (2) Without adequate planning and management of water
- 27 resources, recurring periods of drought and uncontrolled
- 28 development of limited resources in some areas threaten to
- 29 create water shortages. These shortages render water supplies
- incapable of meeting essential needs, cause conflicts between

- 1 competing users of the common resource, disrupt or damage
- 2 economic activities and utility services and contribute to
- 3 pollution and unsanitary conditions; all of which are
- 4 detrimental to the health, safety and welfare of the people
- 5 of Pennsylvania.
- 6 (3) The agriculture, employment, industry, economic
- development, environmental quality and government of the
- 8 entire Commonwealth and the health, safety and welfare of its
- 9 people are and will continue to be vitally affected by the
- 10 use, conservation and management of Pennsylvania's water
- 11 resources.
- 12 (4) Ground and surface waters are interconnected and
- part of a single hydrologic resource. Uncoordinated
- development and use of those resources, following separate
- and often illogical and inconsistent laws, fosters conflicts
- between competing users, discourages investment and economic
- 17 development and prevents the most efficient utilization of
- 18 valuable water resources.
- 19 (5) The multiple uses of these resources, for municipal,
- 20 industrial and agricultural water supply, navigation,
- 21 hydroelectric power and energy production, recreation, water
- 22 quality maintenance and conservation of fish and wildlife,
- are interdependent.
- 24 § 5104. Policy and purposes.
- 25 The policy and purpose of this part are to:
- 26 (1) Assure comprehensive and systematic planning and
- 27 management of the Commonwealth's water resources recognizing
- that water resources are both finite and renewable.
- 29 (2) Develop, use and manage water resources to provide
- 30 the best possible accommodation and balance among multiple

- uses and functions in order to assure the greatest benefits
- 2 to the people of Pennsylvania.
- 3 (3) Provide for the conjunctive management of ground and
- 4 surface waters which comprise a single hydrologic system.
- 5 (4) Establish a management system to assure reasonably
- 6 secure, quantified water rights in delineated protected
- 7 areas.
- 8 (5) Protect, conserve, develop and utilize water
- 9 resources in a manner consistent with the Commonwealth's
- duties as trustee of natural resources and the people's right
- 11 to pure water and the preservation of the natural, scenic,
- 12 historic and aesthetic values of the environment.
- 13 (6) Provide a coordinated framework for cooperation
- between Federal, interstate, state and local government
- agencies in the planning and management of water resources.
- 16 SUBCHAPTER B
- 17 INTERGOVERNMENTAL COOPERATION
- 18 Sec.
- 19 5111. Intergovernmental cooperation and coordination.
- 20 5112. Administrative agreements with other agencies.
- 21 § 5111. Intergovernmental cooperation and coordination.
- The department shall cooperate and coordinate with
- 23 appropriate river basin commissions and Federal, interstate,
- 24 state, local and other agencies for the purpose of assuring
- 25 efficient planning and management of water resources.
- 26 § 5112. Administrative agreements with other agencies.
- 27 The department may enter into administrative agreements with
- 28 appropriate river basin commissions and Federal, interstate and
- 29 other agencies for the following purposes:
- 30 (1) To facilitate the submission and coordinated review

- 1 of permit applications.
- 2 (2) To avoid unnecessary duplication of staff functions
- 3 and hearings.
- 4 (3) To provide for coordinated inspection, monitoring
- 5 and enforcement of applicable laws and regulations.
- 6 (4) To accept delegations of authority from any river
- 7 basin commission or Federal or interstate agency relating to
- 8 the planning regulation and management of water resources.
- 9 CHAPTER 53
- 10 WATER RESOURCES PLANNING
- 11 Sec.
- 12 5301. State Water Plan.
- 13 5302. State Water Plan contents.
- 14 5303. Regional Water Plan advisory committees.
- 15 5304. State Water Resources Policy Advisory Committee.
- 16 5305. Adoption and periodic review of State Water Plan.
- 17 5306. Water use registration and reporting system.
- 18 § 5301. State Water Plan.
- 19 (a) Preparation and adoption of plan. -- The department shall
- 20 prepare and the board shall adopt a comprehensive State Water
- 21 Plan for the immediate and long range development, conservation,
- 22 use and management of the water resources of this Commonwealth.
- 23 (b) Matters considered.--The State Water Plan shall include
- 24 all elements of water quantity and quality management in order
- 25 to assess and formulate that combination of policies, programs
- 26 and projects which can address the total water quantity and
- 27 quality needs and objectives of the Commonwealth in the most
- 28 cost-effective manner with due consideration of significant
- 29 economic, social and environmental impacts.
- 30 § 5302. State Water Plan contents.

1 (a) General rule.--The State Water Plan shall include:

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- 2 (1) A complete inventory of the water resources of this 3 Commonwealth including an assessment of their reliable yields 4 for instream and withdrawal uses during periods of drought.
  - (2) An identification of instream use needs including flows required to support and sustain navigation, fisheries, wildlife, a balanced aquatic environment, important recreational uses, hydroelectric generation, waste assimilative capacity and the values of streams included within the State or Federal wild and scenic rivers systems.
  - (3) An assessment and projection of existing and future withdrawal use demands for domestic, public water supply, agricultural, electric generation and energy production, commercial, industrial and other uses.
  - (4) An analysis of the water quality of the water resources of this Commonwealth including point and nonpoint sources of pollution, waste treatment needs and the impact of water quality on the supply and uses of such waters.
  - (5) An assessment of flood damage and storm water management problems.
  - (6) An assessment of navigation needs and the means for restoration, development and improvement of transportation by water.
  - (7) An assessment of potential opportunities to develop and improve hydroelectric power generation at existing and new dams and reservoirs and policies to assure equitable distribution of power derived from water resources of this Commonwealth.

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29 (8) An assessment of water resources needs to serve 30 environmental and ecological purposes including the

- 1 protection of important wetlands.
- 2 (9) An assessment of both structural and nonstructural
- 3 alternatives to address identified problems or needs
- 4 including an economic and environmental evaluation and
- 5 screening of potential Federal, State, regional or other
- 6 projects affecting water resources of this Commonwealth.
- 7 (10) A review and evaluation of laws, regulations,
- 8 policies and institutional arrangements for the development,
- 9 use, conservation, distribution, marketing and management of
- 10 water resources.
- 11 (11) Recommendations for policies, programs, projects
- and other mechanisms to implement the provisions of the plan.
- 13 (b) Basin water budgets.--The State Water Plan shall include
- 14 a basin water budget for each significant hydrologic unit within
- 15 which existing or future demands are found or projected to
- 16 approach or exceed the limits of available water resources.
- 17 (1) Each basin water budget shall include:
- 18 (i) A balanced combination of instream and
- 19 withdrawal water uses.
- 20 (ii) The quantities of water available for each
- 21 major category of use in the foreseeable future.
- 22 (iii) Reserves for future water uses in order to
- 23 provide flexibility in addressing changes in water use
- 24 patterns over the effective life of the State Water Plan.
- 25 (2) The balanced combination of uses and water budget
- 26 allocations for categories of use shall reflect the needs and
- 27 priorities of the Commonwealth and the affected region.
- 28 § 5303. Regional Water Plan advisory committees.
- 29 (a) Membership.--A regional water plan advisory committee
- 30 shall be established in each major region. Each such committee

- 1 shall be composed of a balanced membership of persons, appointed
- 2 by the secretary, representing county and local government
- 3 officials, agriculture, industry, labor, professional,
- 4 conservation, environmental and citizen interests. The secretary
- 5 shall seek suggestions and nominations for membership on each
- 6 committee from appropriate officials, agencies and organizations
- 7 which represent such interests.
- 8 (b) Powers and duties.--Each regional water plan advisory
- 9 committee shall advise the department regarding development of
- 10 the State Water Plan in the region. Utilizing an open process
- 11 for public participation, each committee shall periodically
- 12 consider and provide to the department guidance and
- 13 recommendations regarding regional interests and priorities and
- 14 provisions of the State Water Plan relating to the region.
- 15 Unless inconsistent with overriding Statewide interests and
- 16 priorities, regional interests and priorities should be
- 17 reflected in the State Water Plan and applicable basin water
- 18 budgets for the region.
- 19 § 5304. State Water Resources Policy Advisory Committee.
- 20 (a) Membership.--The State Water Resources Policy Advisory
- 21 Committee shall be composed of not more than 50 members,
- 22 appointed by the secretary for terms of two years, representing
- 23 a balance of interests concerned with water resources, including
- 24 Federal, State and local government officials; industry, energy,
- 25 commercial and public water supply operators; labor,
- 26 professional organizations, conservation, public health,
- 27 environmental, recreational and civic organizations and private
- 28 citizens. The secretary shall seek suggestions and nominations
- 29 for membership on the committee from appropriate officials,
- 30 agencies and organizations which represent such interests.

- 1 (b) Duties.--The committee shall:
- 2 (1) Discuss and advise the department regarding legal,
- 3 institutional and policy issues relating to water resources
- 4 planning and management.
- 5 (2) Review and advise the department on all significant
- 6 elements of the State Water Plan and proposed rules,
- 7 regulations, standards and procedures issued pursuant to this
- 8 part.
- 9 (3) Serve as liaison between the Commonwealth and
- 10 persons interested in water and assist in focusing public
- awareness and discussion of important water resources
- 12 management issues.
- 13 § 5305. Adoption and periodic review of State Water Plan.
- 14 (a) Adoption.--Following provision to the affected regional
- 15 water plan advisory committees and State Water Resources Policy
- 16 Advisory Committee of an adequate opportunity to review, comment
- 17 and submit recommendations, and after notice and public hearing,
- 18 the board shall adopt and periodically amend the State Water
- 19 Plan.
- 20 (b) Periodic review and revision. -- The State water planning
- 21 process shall be continuous and the State Water Plan shall be
- 22 updated on a regular annual basis, and more often as necessary,
- 23 to reflect changing conditions. At least once every ten years,
- 24 following each census, the State Water Plan shall be
- 25 comprehensively reviewed and revised.
- 26 (c) Acceptance of existing plans and studies. -- Pending
- 27 development and adoption of plans following the process set
- 28 forth in this chapter, those water quality and quantity plans
- 29 and studies adopted or in preparation pursuant to other laws
- 30 applicable as of the effective date of this chapter shall be

- 1 deemed to constitute the State Water Plan for purposes of this
- 2 part.
- 3 § 5306. Water use registration and reporting system.
- 4 (a) General rule. -- In order to provide accurate information
- 5 as a basis of future water planning, the board may by regulation
- 6 establish requirements for:
- 7 (1) The registration of existing and new ground or
- 8 surface water withdrawals which equal or exceed an average
- 9 rate of 10,000 gallons per day in any 30-day period.
- 10 (2) The maintenance of records and submission of
- 11 periodic reports on actual water withdrawals and uses by
- 12 persons responsible for withdrawals subject to registration.
- 13 (b) Confidentiality of information. -- Upon cause shown by any
- 14 person that a record or information provided to the department
- 15 under this section, if made public, would disclose production
- 16 methods or data, sales figures or processes unique to that
- 17 person, or would adversely affect the competitive position of
- 18 that person by revealing trade secrets, the department shall
- 19 consider such records or information confidential. Nothing in
- 20 this part shall be construed to prevent disclosure of any record
- 21 or information:
- 22 (1) To a Federal, State or river basin commission agent
- as necessary for purposes of administering any Federal or
- 24 State water resources management law or compact.
- 25 (2) When relevant, in any proceeding under this part or
- 26 other State law.
- 27 CHAPTER 55
- 28 WITHDRAWALS BY PUBLIC WATER SUPPLY AGENCIES
- 29 Sec.
- 30 5501. Scope of chapter.

- 1 5502. Permit requirement.
- 2 5503. Existing withdrawals and water rights.
- 3 5504. General permits.
- 4 5505. Application review criteria for existing uses.
- 5 5506. Application review criteria for new uses.
- 6 5507. Criteria for competing applications.
- 7 5508. Emergency permits.
- 8 5509. Permit conditions.
- 9 5510. Nature of water rights authorized by permit.
- 10 5511. Duration and renewal of permits.
- 11 5512. Review and modification of permits.
- 12 5513. Eminent domain.
- 13 § 5501. Scope of chapter.
- 14 The provisions of this chapter shall apply to the withdrawal
- 15 of water resources of this Commonwealth by public water supply
- 16 agencies and to the acquisition of water rights by public water
- 17 supply agencies.
- 18 § 5502. Permit requirement.
- 19 No public water supply agency may withdraw water resources of
- 20 this Commonwealth, or acquire any water rights, without a prior
- 21 written individual or general permit from the department.
- 22 § 5503. Existing withdrawals and water rights.
- 23 (a) Agencies with prior approvals. -- Any public water supply
- 24 agency which on the effective date of this chapter holds a valid
- 25 permit, order of confirmation or approval to withdraw water
- 26 resources or to acquire water rights issued pursuant to the
- 27 following acts or compacts shall be deemed to comply with the
- 28 permit requirements of section 5502 (relating to permit
- 29 requirement).
- 30 (1) The act of June 14, 1923 (P.L.704, No.294), entitled

- 1 "An act relating to limited power permits and limited water
- 2 supply permits from the Water Supply Commission of
- 3 Pennsylvania and the conditions thereof, to the flooding and
- 4 use by holders of limited power permits of islands owned by
- 5 the Commonwealth, to the unlawful use for water or steam
- 6 power development of dams and changes in streams hereafter
- 7 constructed or made otherwise than under limited power
- 8 permits, and to proceedings for the enforcement of this act."
- 9 (2) The act of June 24, 1939 (P.L.842, No.365), entitled
- 10 "An act relating to the acquisition of rights to divert water
- from rivers, streams, natural lakes, and ponds, or other
- 12 surface waters within the Commonwealth or partly within and
- partly without the Commonwealth; defining various words and
- 14 phrases; vesting in the Water and Power Resources Board
- certain powers and authorities for the conservation, control
- and equitable use of the waters within the Commonwealth in
- the interests of the people of the Commonwealth; making
- 18 available for public water supply purposes, water rights
- 19 heretofore or hereafter acquired but not used; providing for
- 20 hearings by the Water and Power Resources Board and for
- 21 appeals from its decisions; fixing fees; granting to all
- 22 public water supply agencies heretofore or hereafter created
- 23 the right of eminent domain as to waters and the land covered
- 24 by said waters; repealing all acts or parts of acts
- inconsistent herewith, including Act No. 109, Pamphlet Laws
- 26 152, approved April 13, 1905, Act No. 307, Pamphlet Laws 455,
- approved June 7, 1907, Act No. 64, Pamphlet Laws 258,
- 28 approved April 8, 1937."
- 29 (3) The Delaware River Basin Compact, authorized under
- 30 the act of July 7, 1961 (P.L.518, No.268), known as the

- 1 "Delaware River Basin Compact."
- 2 (4) The Susquehanna River Basin Compact, authorized
- 3 under the act of July 17, 1968 (P.L.368, No.181), referred to
- 4 as the Susquehanna River Basin Compact Law.
- 5 Within the time limits established by regulation adopted by the
- 6 board, the department shall review all such existing withdrawals
- 7 and water rights pursuant to section 5505 (relating to
- 8 application review criteria for existing uses) and issue to each
- 9 public water supply agency a new or modified permit reflecting
- 10 all applicable provisions of this chapter.
- 11 (b) Agencies without prior approvals.--
- 12 (1) Any public water supply agency which on the
- effective date of this chapter withdraws water resources or
- has previously acquired water rights but does not as of that
- date hold a valid permit, order of confirmation or approval
- pursuant to the acts listed in subsection (a) shall within
- two years of the effective date of this part apply for a
- 18 permit. The permit applications shall be reviewed pursuant to
- 19 section 5505.
- 20 (2) Failure of a public water supply agency to apply for
- 21 a permit to continue an existing withdrawal or water rights
- 22 within two years of the effective date of this part, shall be
- deemed to constitute an abandonment of the withdrawal,
- 24 diversion or water rights. To revive the withdrawal or water
- 25 rights, the public water supply shall apply for and obtain a
- 26 permit under the provisions of section 5506 (relating to
- application review criteria for new uses).
- 28 (c) Compliance with chapter.--All such existing withdrawals
- 29 and the use by public water supply agencies of all existing
- 30 water rights shall comply with the operating, monitoring and all

- 1 other provisions of this chapter.
- 2 § 5504. General permits.
- 3 (a) Basis for issuance. -- In accordance with rules adopted by
- 4 the board, the department may issue general permits on a
- 5 watershed, basin, regional or Statewide basis for any category
- 6 of withdrawal or acquisition of water rights if the department
- 7 determines that the withdrawal or acquisition can be adequately
- 8 regulated and managed utilizing standardized specifications and
- 9 conditions or will have an insignificant effect upon water
- 10 resources.
- 11 (b) Content.--General permits shall specify such siting,
- 12 operating and other conditions as are necessary to conserve and
- 13 manage water resources and to protect water rights, health,
- 14 safety and the environment under which withdrawals and
- 15 acquisitions of water rights can be developed and operated
- 16 without applying for and obtaining individual permits.
- 17 (c) Registration of rights. -- The department shall require
- 18 the registration of any withdrawal or acquisition of water
- 19 rights developed or operated pursuant to a general permit.
- 20 (d) Publication. -- Any general permit shall be published in
- 21 the Pennsylvania Bulletin at least 30 days prior to the
- 22 effective date of the permit.
- 23 § 5505. Application review criteria for existing uses.
- 24 (a) General rule. -- The department shall issue a permit for
- 25 the continuation of an existing withdrawal and water rights if
- 26 the department determines:
- 27 (1) The existing withdrawal or exercise of water rights
- is a reasonable and beneficial use and is reasonably
- 29 necessary for the present and future needs of the area served
- 30 by the public water supply agency.

- 1 (2) There is sufficient water available for all existing
- 2 uses including existing withdrawals by other public water
- 3 supply agencies.
- 4 (3) The withdrawal or acquisition of water rights was
- 5 allowable under statutory or common law of this Commonwealth.
- 6 (4) The public water supply agency is implementing, or
- 7 will implement within a specified period, reasonable water
- 8 conservation measures.
- 9 (b) Limitation on withdrawals and rights.--Where the
- 10 department finds that the quantity of existing withdrawals
- 11 exceeds the reliable yield of the affected water resources or
- 12 that water rights held by two or more public water supply
- 13 agencies are otherwise in conflict, the department may require
- 14 adjustments in the quantities withdrawn, condition withdrawals
- 15 and modify the water rights as necessary to assure that the
- 16 water resources are equitably shared and efficiently used in the
- 17 public interest.
- 18 § 5506. Application review criteria for new uses.
- 19 Prior to issuing an individual or general permit for a new or
- 20 increased withdrawal or acquisition of new or additional water
- 21 rights, the department shall determine that:
- 22 (1) The proposed withdrawal or acquisition of water
- rights is a reasonable and beneficial use and is reasonably
- 24 necessary for the present and future needs of the area served
- 25 by the public water supply agency, considering the most
- 26 efficient use of existing sources of water supply.
- 27 (2) The proposed withdrawal or acquisition of water
- 28 rights is consistent with the State water resources plans and
- any applicable river basin plans adopted by a river basin
- 30 commission created by interstate compact.

- 1 (3) The methods of development and use will incorporate
- 2 reasonable conservation practices and measures and be
- 3 consistent with efficient utilization of water resources.
- 4 (4) The proposed withdrawal will not interfere with
- 5 navigation, conflict with rights held by other public water
- 6 supply agencies or adversely affect public health and safety.
- 7 (5) Other presently existing legal uses of water will be
- 8 adequately protected or compensated.
- 9 (6) The proposed withdrawal is consistent with the
- 10 public interest and the reasonable protection of public
- 11 natural resources and the environment.
- 12 § 5507. Criteria for competing applications.
- 13 (a) General rule. -- If two or more applications which
- 14 otherwise comply with the criteria of section 5506 (relating to
- 15 application review criteria for new uses) are pending and in
- 16 competition for water resources which are inadequate to serve
- 17 both or all, or for any other reason are in conflict, preference
- 18 shall be given to the use or combination of uses which best
- 19 serves the public interest.
- 20 (b) Determining public interest. -- In determining which use
- 21 best serves the public interest, the department shall consider:
- 22 (1) The economic, social and environmental values and
- impacts of the proposed use.
- 24 (2) Any alternative sources of supply available to each
- of the competing public water supply agencies.
- 26 § 5508. Emergency permits.
- 27 In the event of an emergency requiring immediate action to
- 28 protect health, safety or the public interest or to avoid
- 29 substantial injury to persons or property, and the circumstances
- 30 do not allow a complete review of applications and

- 1 determinations as required by this chapter, the department may
- 2 issue an emergency permit authorizing such withdrawals or
- 3 acquisition of water rights as it deems necessary and proper
- 4 under the circumstances, pending review and determination as
- 5 otherwise required by this chapter.
- 6 § 5509. Permit conditions.
- 7 (a) General rule. -- The department may impose such permit
- 8 terms and conditions regarding development, operation and
- 9 monitoring of withdrawals and acquisition of water rights as are
- 10 reasonably necessary to protect the public interest in water
- 11 resources and to assure compliance with this chapter and other
- 12 laws administered by the department and any river basin
- 13 commission created by interstate compact.
- 14 (b) Limitation on rights in emergency. -- The withdrawal and
- 15 use of water or exercise of water rights authorized by permit
- 16 may be suspended or made subject to special limits or conditions
- 17 in the event of an emergency declared pursuant to the applicable
- 18 emergency provisions of this part, the provisions of Part V of
- 19 Title 35 (relating to emergency management services) or any
- 20 interstate compact.
- 21 § 5510. Nature of water rights authorized by permit.
- 22 (a) Quantity, source and use.--Permits issued to public
- 23 water supply agencies shall authorize the withdrawal of or
- 24 acquisition of water rights in specified quantities of water
- 25 from designated sources at specific locations for use in
- 26 specified service areas.
- 27 (b) Time limitations.--Permits may be issued authorizing
- 28 withdrawals only during specified time periods or seasons, or
- 29 under specified flow or ground water conditions, where such
- 30 conditional use would promote more efficient utilization of

- 1 water resources.
- 2 (c) Granting special rights. -- Without regard to common law
- 3 rules applicable prior to the effective date of this chapter,
- 4 permits may authorize a public water supply agency to withdraw,
- 5 transport and use surface water beyond riparian land, and to
- 6 withdraw, transport and use ground water beyond overlying land,
- 7 if the withdrawal and use otherwise complies with the
- 8 requirements of this chapter. The holder of any water rights
- 9 damaged by such withdrawal, transport and use shall be entitled
- 10 to compensation from the public water supply agency in
- 11 accordance with the act of June 22, 1964 (1st Sp.Sess., P.L.84,
- 12 No.6), known as the "Eminent Domain Code," or through the
- 13 provision of alternative water supplies in accordance with
- 14 conditions imposed on the permit issued to the public water
- 15 supply agency.
- 16 § 5511. Duration and renewal of permits.
- 17 (a) Duration.--Each individual and general permit granted to
- 18 a public water supply agency shall be issued for a specified
- 19 period, not exceeding 50 years, determined in accordance to
- 20 regulations adopted by the board.
- 21 (b) Criteria for determining duration. -- In determining the
- 22 appropriate duration of permits, the following factors shall be
- 23 considered:
- 24 (1) The time period required to repay and retire bonds
- and loans used to finance the public water supply facilities
- or to amortize investments made in such facilities.
- 27 (2) The source of supply and time periods applicable to
- 28 permits held by other users of the same water resources.
- 29 (c) Renewal.--Applications for renewal of permits shall be
- 30 filed within the time periods established by regulation adopted

- 1 by the board.
- 2 § 5512. Review and modification of permits.
- 3 (a) Periodic review.--The department shall conduct a
- 4 periodic review, at least once every ten years, of all
- 5 outstanding permits to public water supply agencies in each
- 6 basin or watershed for the purpose of determining that:
- 7 (1) Each authorized withdrawal is being utilized for the
- 8 purposes and areas intended and in accordance with the terms
- 9 and conditions of the permit.
- 10 (2) The water withdrawn is not wasted and reasonable
- 11 conservation measures are being implemented.
- 12 (3) Any conflicts or impacts previously unforeseen are
- identified and resolved.
- 14 (b) Modification.--The department may at any time modify,
- 15 suspend or revoke a permit or impose additional conditions to
- 16 the extent the department determines is necessary to:
- 17 (1) Respond to new information or changed hydrologic
- 18 conditions.
- 19 (2) Protect the public interest.
- 20 (3) Assure compliance with this chapter or other laws
- administered by the department or any river basin commission
- 22 created by interstate compact.
- 23 § 5513. Eminent domain.
- 24 (a) General rule.--Except as provided in subsection (b), any
- 25 public water supply agency incorporated under the laws of this
- 26 Commonwealth which holds a permit issued by the department under
- 27 this chapter shall have the power and may exercise the right of
- 28 eminent domain in accordance with the act of June 22, 1964 (1st
- 29 Sp.Sess., P.L.84, No.6), known as the "Eminent Domain Code," to
- 30 condemn and appropriate any waters, water rights, lands or other

- 1 property necessary to implement the withdrawal or diversion
- 2 authorized by the permit.
- 3 (b) Limitation.--The right of eminent domain shall not be
- 4 exercised to condemn or appropriate waters or water rights which
- 5 serve an existing and continuing residential domestic use unless
- 6 the public water supply agency provides to the domestic user an
- 7 adequate alternate supply of potable water.
- 8 CHAPTER 57
- 9 WITHDRAWALS IN PROTECTED AREAS
- 10 Sec.
- 11 5701. Scope of chapter.
- 12 5702. Determination of protected areas.
- 13 5703. Management plan and regulations.
- 14 5704. Withdrawal permits.
- 15 5705. Existing withdrawals.
- 16 5706. General permits within protected area.
- 17 5707. Application review criteria for existing withdrawals.
- 18 5708. Application review criteria for new or increased
- 19 withdrawals.
- 20 5709. Criteria for competing applications.
- 21 5710. Emergency permits.
- 22 5711. Permit conditions.
- 23 5712. Nature of water rights authorized by permit.
- 24 5713. Duration and renewal of permits.
- 25 5714. Review and modification of permits.
- 26 5715. Voluntary sales and transfers of permit water rights.
- 27 5716. Eminent domain.
- 28 § 5701. Scope of chapter.
- 29 The provisions of this chapter shall apply to the declaration
- 30 and delineation of protected areas and to the management of

- 1 water withdrawals in protected areas.
- 2 § 5702. Determination of protected areas.
- 3 (a) General rule. -- In accordance to the procedures set forth
- 4 in this section, the board may determine and delineate as a
- 5 protected area a watershed or hydrogeologic unit where the board
- 6 finds that demands upon ground or surface water resources have
- 7 developed or threaten to develop to such a degree as to:
- 8 (1) Exceed the reliable yield of the water resources.
- 9 (2) Create a shortage of water having sufficient quality 10 to meet needs.
- 11 (3) Impair or have substantial adverse impacts upon
- instream uses, water quality or the environment.
- 13 (4) Conflict with the requirements or effectuation of
- 14 State water resources plans giving due consideration to both
- water quantity and quality impacts.
- 16 (b) Procedures.--The following procedures shall be followed
- 17 in the determination and delineation of protected areas:
- 18 (1) Proposals for determination of a protected area may
- 19 be initiated by any of the following:
- 20 (i) The department as a result of State water
- 21 resources plans or other information.
- 22 (ii) Request from a county, municipality or regional
- water resources advisory committee.
- 24 (iii) Recommendation from an interstate river basin
- commission created by compact or Federal or State law.
- 26 (iv) Concurrent resolution adopted by the General
- 27 Assembly.
- 28 (2) Following investigation by the department and after
- 29 public notice and public hearing, the board shall:
- 30 (i) Determine whether conditions warrant declaration

- 1 and delineation of a protected area.
- 2 (ii) Delineate the appropriate geographic limits of
- 3 the protected area and water resources to be protected.
- 4 (iii) Forward its findings and management plan to
- 5 the Governor.
- 6 (3) The determination and delineation of a protected
- 7 area shall become effective upon approval by the Governor.
- 8 § 5703. Management plan and regulations.
- 9 (a) Adoption.--Within delineated protected areas, the board
- 10 shall adopt a management plan and regulations to manage water
- 11 withdrawals in a manner designed to:
- 12 (1) Assure development, use and conservation of limited
- water resources consistent with State water resources plans
- and policies and purposes of this part.
- 15 (2) Protect the just and equitable interests of all
- 16 users of the water resources.
- 17 (3) Balance and reconcile alternative and conflicting
- uses.
- 19 (b) Content. -- The management plans and regulations may
- 20 include but shall not be limited to:
- 21 (1) A water withdrawal permit system for significant
- 22 withdrawals as provided in sections 5704 (relating to
- 23 withdrawal permits) through 5714 (relating to review and
- 24 modification of permits).
- 25 (2) A water budget for the balanced use of available
- 26 resources.
- 27 (3) Standards for surface and ground water development
- and well-spacing.
- 29 (4) Standards for conservation measures to be
- implemented by water users.

- 1 (5) Requirements for the interconnection of users in
- 2 order to facilitate sharing and most effective utilization of
- 3 limited supplies.
- 4 § 5704. Withdrawal permits.
- 5 (a) General rule. -- Within any delineated protected area, no
- 6 person shall, without a prior written individual or general
- 7 permit from the department, develop, operate or expand:
- 8 (1) Any ground water withdrawal where the total of all
- 9 withdrawals developed or used by the person from a single
- 10 ground water basin equals or exceeds an average of 10,000
- gallons per day in any 30-day period.
- 12 (2) Any surface water withdrawal where:
- (i) the total of all withdrawals developed or used
- 14 by the person from a surface water source equals or
- exceeds an average of 10,000 gallons per day in any 30-
- 16 day period; or
- 17 (ii) the withdrawal, in combination with withdrawals
- by all users of a surface stream, exceeds at any location
- 19 5% of the seven-day, ten-year low flow of the stream.
- 20 (b) Public water supply agencies. -- Any withdrawal within a
- 21 delineated protected area by a public water supply agency
- 22 commenced after the effective date of a protected area
- 23 delineation shall be subject to the permit requirements of this
- 24 chapter. Any withdrawal permit issued to a public water supply
- 25 agency under this chapter shall also constitute a permit
- 26 pursuant to Chapter 55 (relating to withdrawals by public water
- 27 supply agencies).
- 28 § 5705. Existing withdrawals.
- 29 (a) General rule.--
- 30 (1) Any person who on the effective date of a protected

- 1 area determination has developed and commenced a withdrawal
- 2 subject to the permit requirements of section 5704 (relating
- 3 to withdrawal permits) shall apply for a permit within two
- 4 years of the effective date of the protected area
- 5 determination. The permit applications shall be reviewed
- 6 pursuant to section 5707 (relating to application review
- 7 criteria for existing withdrawals).
- 8 (2) Failure to apply for a permit within two years of
- 9 the effective date of the protected area determination shall
- 10 be deemed to constitute an abandonment of the withdrawal. To
- 11 revive the withdrawal, a permit shall be obtained under the
- 12 provisions of section 5708 (relating to application review
- criteria for new and increased withdrawals).
- 14 (b) Public water supply agencies. -- Any permit issued to a
- 15 public water supply agency pursuant to Chapter 55 (relating to
- 16 withdrawals by public water supply agencies) for a withdrawal
- 17 commenced prior to the effective date of a protected area
- 18 determination shall be deemed to constitute a permit under
- 19 section 5704. Any such permit shall be subject to such
- 20 modification or the imposition of additional conditions as the
- 21 department finds are necessary to implement the management plan
- 22 for the protected area.
- 23 (c) Compliance with chapter.--All such existing withdrawals
- 24 shall comply with the operating, monitoring and all other
- 25 provisions of this chapter.
- 26 § 5706. General permits within protected area.
- 27 (a) Basis for issuance. -- In accordance with rules adopted by
- 28 the board, the department may issue general permits within a
- 29 protected area for any category of withdrawal if the department
- 30 determines that the withdrawal can be adequately regulated and

- 1 managed utilizing standardized specifications and conditions or
- 2 will have an insignificant effect upon water resources in the
- 3 protected area.
- 4 (b) Content.--General permits shall specify such siting,
- 5 operating, monitoring and other conditions as are necessary to
- 6 conserve and manage water resources in the protected area and to
- 7 protect water rights, health, safety and the environment under
- 8 which withdrawals can be developed and operated without applying
- 9 for and obtaining individual permits.
- 10 (c) Registration of withdrawal. -- The department shall
- 11 require the registration of any withdrawal developed or operated
- 12 pursuant to a general permit.
- 13 (d) Publication.--All general permits shall be published in
- 14 the Pennsylvania Bulletin at least 30 days prior to the
- 15 effective date of the permit.
- 16 § 5707. Application review criteria for existing withdrawals.
- 17 (a) General rule. -- The department shall issue an initial
- 18 permit for the continuation of an existing withdrawal if the
- 19 department determines:
- 20 (1) The existing withdrawal is a reasonable and
- 21 beneficial use.
- 22 (2) The withdrawal was allowable under the common law or
- 23 prior statutory law of this Commonwealth.
- 24 (3) There is sufficient water available for all existing
- 25 withdrawals.
- 26 (4) The user is implementing, or will implement within a
- 27 specified period, reasonable water conservation measures.
- 28 (b) Limitation on withdrawals.--Where the quantity of
- 29 existing withdrawals in a protected area is found to exceed the
- 30 reliable yield of resources in the area, the department shall

- 1 require adjustments in the quantities withdrawn and condition
- 2 withdrawals as necessary to assure that limited water resources
- 3 in the protected area are equitably shared in accordance with
- 4 the management plan for the protected area.
- 5 (c) Compensation for reduced water supply. -- In the event
- 6 that the department refuses to issue a permit upon timely
- 7 application for an existing withdrawal which was allowable under
- 8 the common law of this Commonwealth, where the user has
- 9 implemented or will implement reasonable conservation measures
- 10 and for which there are available adequate water resources to
- 11 supply all existing withdrawals, the user shall be entitled to
- 12 reasonable compensation based upon damages sustained in the
- 13 lessening of the user's water supply.
- 14 § 5708. Application review criteria for new or increased
- 15 withdrawals.
- 16 Prior to issuing an individual or general permit for a new or
- 17 increased withdrawal within a protected area, the department
- 18 shall determine that:
- 19 (1) The proposed withdrawal is a reasonable and
- 20 beneficial use and is reasonably necessary to serve the
- 21 present and future needs of the applicant.
- 22 (2) There is sufficient water available for the proposed
- 23 withdrawal and other presently existing legal use of water in
- the protected area will be adequately protected.
- 25 (3) The proposed withdrawal is consistent with the
- 26 management plan for the protected area, State water resources
- 27 plans and any applicable river basin plans adopted by a river
- 28 basin commission created by interstate compact.
- 29 (4) The methods of development and use will incorporate
- 30 reasonable conservation practices and measures and be

- 1 consistent with efficient utilization of water resources in
- 2 the protected area.
- 3 (5) The proposed withdrawal and use is consistent with
- 4 the reasonable protection of public natural resources and the
- 5 environment.
- 6 § 5709. Criteria for competing applications.
- 7 (a) General rule.--If two or more applications which
- 8 otherwise comply with the criteria of section 5708 (relating to
- 9 application review criteria for new or increased withdrawals)
- 10 are pending and in competition for water resources which are
- 11 inadequate to serve both, or for any other reason are in
- 12 conflict, preference shall be given to the use or combination of
- 13 uses which best serves the public interest.
- 14 (b) Determining public interest. -- In determining which use
- 15 best serves the public interest, the department shall consider:
- 16 (1) The economic, social and environmental values and
- impacts of the proposed uses.
- 18 (2) Any alternative sources of supply available to each
- of the competing applicants.
- 20 (3) The overall balance of water uses in the protected
- 21 area.
- 22 § 5710. Emergency permits.
- 23 In the event of an emergency requiring immediate action to
- 24 protect health, safety or the public interest or to avoid
- 25 substantial injury to persons or property, and the circumstances
- 26 do not allow a complete review of applications and
- 27 determinations as required by this chapter, the department may
- 28 issue an emergency permit authorizing such withdrawals as it
- 29 deems necessary and proper under the circumstances, pending
- 30 review and determination as otherwise required by this chapter.

- 1 § 5711. Permit conditions.
- 2 (a) General rule. -- The department may impose such permit
- 3 terms and conditions regarding development, operation and
- 4 monitoring of withdrawals and uses as are reasonably necessary
- 5 to protect the public interest in the water resources of the
- 6 protected area and to assure compliance with this chapter and
- 7 other laws administered by the department or any river basin
- 8 commission created by interstate compact.
- 9 (b) Limitation on rights in emergency. -- The withdrawal,
- 10 development, operation and use of water authorized by permit may
- 11 be suspended or made subject to special limits or conditions in
- 12 the event of an emergency declared pursuant to the applicable
- 13 emergency provisions of this part, the provisions of Part V of
- 14 Title 35 (relating to emergency management services) or any
- 15 interstate compact.
- 16 § 5712. Nature of water rights authorized by permit.
- 17 (a) Quantity, source and use.--Permits issued under this
- 18 chapter shall authorize the withdrawal of specified quantities
- 19 of water from designated sources at specific locations for
- 20 specified uses including the authorized amount of consumptive
- 21 and nonconsumptive uses.
- 22 (b) Time limitations.--Permits may be issued authorizing
- 23 withdrawals only during specified time periods or seasons, or
- 24 under specified flow or ground water conditions, where such
- 25 conditional use would promote more efficient utilization of
- 26 water resources.
- 27 (c) Granting special rights. -- Without regard to common law
- 28 rules applicable prior to the effective date of a protected area
- 29 determination, permits issued under this chapter may authorize
- 30 the withdrawal and use of surface water beyond riparian land, or

- 1 the withdrawal and use of ground water beyond overlying land, if
- 2 such withdrawal and use otherwise complies with the requirements
- 3 of this chapter.
- 4 § 5713. Duration and renewal of permits.
- 5 (a) Duration. -- Each individual and general permit under this
- 6 chapter shall be issued for a specified period determined in
- 7 accordance with regulations adopted by the board. The duration
- 8 of an initial permit issued for any use, other than a public
- 9 water supply or public utility, shall not exceed 30 years. The
- 10 duration of an initial permit for a public water supply or
- 11 public utility shall not exceed 50 years.
- 12 (b) Criteria for determining duration.--The duration of
- 13 permits shall be based on a reasonable system of classification
- 14 according to type of use. In determining the appropriate
- 15 duration of permits, the following factors shall be considered:
- 16 (1) The time period required to repay and retire loans
- 17 and bonds used to finance the facilities and the general
- 18 amortization periods for investments in each type of use.
- 19 (2) The source of supply and time periods applicable to
- 20 permits held by other uses of the same water resources.
- 21 (c) Renewal.--Applications for renewal of permits shall be
- 22 filed within the time periods established by regulations adopted
- 23 by the board.
- 24 § 5714. Review and modification of permits.
- 25 (a) Periodic review. -- The department shall conduct a
- 26 periodic review, at least once every five years, of all
- 27 outstanding permits in a protected area for the purpose of
- 28 determining that:
- 29 (1) Each authorized withdrawal is being utilized for the
- 30 purposes intended and in accordance with the terms and

- 1 conditions of the permit.
- 2 (2) The water withdrawn is not wasted and reasonable
- 3 conservation measures are being implemented.
- 4 (3) Any conflicts or impacts previously unforeseen are
- 5 identified and resolved.
- 6 (b) Modification. -- The department may at any time modify,
- 7 suspend or revoke a permit or impose additional conditions to
- 8 the extent the department determines is necessary to:
- 9 (1) Respond to new information or changed hydrologic
- 10 conditions.
- 11 (2) Protect the public interest.
- 12 (3) Assure compliance with this chapter or other laws
- administered by the department or any river basin commission
- 14 created by interstate compact.
- 15 § 5715. Voluntary sales and transfers of permit water rights.
- 16 (a) General rule. -- Prior to the expiration of any permit
- 17 under this chapter, the holder of a permit may sell or transfer
- 18 any portion of the unexpired permit water rights to another user
- 19 subject to the written approval of the department.
- 20 (b) Approval by department. -- The department shall review any
- 21 proposed sale or transfer of permit water rights and approve the
- 22 sale or transfer, including any change in the type or location
- 23 of use, if it finds that:
- 24 (1) The sale, transfer or change will not cause injury
- 25 to another water user.
- 26 (2) The withdrawal and new use is a reasonable and
- 27 beneficial use.
- 28 (3) The transfer and new use are consistent with the
- 29 management plan for the protected area, State water resources
- 30 plan and any river basin plan adopted by a river basin

- 1 commission created by interstate compact.
- 2 § 5716. Eminent domain.
- 3 (a) General rule. -- Except as provided in subsection (b), any
- 4 government agency or public utility created by or incorporated
- 5 under the laws of this Commonwealth which holds a permit under
- 6 this chapter authorizing a withdrawal and use to serve the
- 7 public shall have the power and may exercise the right of
- 8 eminent domain in accordance with the act of June 22, 1964 (1st
- 9 Sp.Sess., P.L.84, No.6), known as the "Eminent Domain Code," to
- 10 condemn and appropriate any waters or water rights, including
- 11 water rights granted by a permit previously issued pursuant to
- 12 this chapter, necessary to implement a withdrawal and use
- 13 authorized by the permit.
- 14 (b) Limitation.--The right of eminent domain shall not be
- 15 exercised in a protected area to condemn or appropriate waters
- 16 or water rights which serve an existing and continuing
- 17 residential domestic use unless the government agency or public
- 18 utility provides to the domestic user an adequate alternative
- 19 supply of potable water.
- 20 CHAPTER 59
- 21 WATER RESOURCES EMERGENCIES
- 22 Sec.
- 23 5901. State Water Resources Emergency Plan.
- 24 5902. Local water supply emergency planning.
- 25 5903. Emergency management actions.
- 26 § 5901. State Water Resources Emergency Plan.
- 27 (a) Adoption.--The department, in consultation with the
- 28 Pennsylvania Emergency Management Agency, the Public Utility
- 29 Commission and other interested agencies, shall develop and
- 30 adopt a State Water Resources Emergency Plan for effective

- 1 response to periods of drought or other water emergency
- 2 conditions which may cause a water supply shortage threatening
- 3 the health, safety, welfare or economic well-being of the
- 4 citizens of this Commonwealth.
- 5 (b) Contents.--The plan shall include but shall not be
- 6 limited to:
- 7 (1) Criteria for identifying the onset of a water
- 8 emergency and various stages of severity based upon such
- 9 factors as stream flows, ground water levels, available
- 10 reservoir storage, precipitation and season.
- 11 (2) Provisions establishing the relative priorities of
- water uses in various stages of an emergency based upon a
- reasonable system of classification according to type of use,
- 14 water sources, method of withdrawal and other relevant
- 15 factors.
- 16 (3) Management actions to be taken at various stages of
- an emergency to assure equitable sharing of available
- supplies and conservation of water resources.
- 19 § 5902. Local water supply emergency planning.
- 20 The board may by regulation establish requirements for:
- 21 (1) The development and submission of emergency
- 22 contingency plans by public water supply agencies and by
- 23 significant water users who operate withdrawals of ground or
- surface waters in excess of 500,000 gallons per day in any
- 25 30-day period.
- 26 (2) The minimum content of such plans including
- 27 provisions to identify emergency conditions which might
- threaten a water shortage, to implement conservation programs
- and to implement effective measures to respond to a
- 30 threatened shortage in a manner consistent with the State

- 1 Water Resources Emergency Plan.
- 2 (3) The review of such emergency contingency plans by
- 3 the department.
- 4 § 5903. Emergency management actions.
- 5 (a) General rule. -- Whenever a drought, water resources or
- 6 water supply emergency is declared by the Governor pursuant to
- 7 Part V of Title 35 (relating to emergency management services)
- 8 or by a river basin commission pursuant to an interstate
- 9 compact, the department may undertake the emergency management
- 10 actions to assure equitable sharing of available supplies and
- 11 conservation of water resources necessary to meet essential
- 12 needs in a manner consistent with the State Water Resources
- 13 Emergency Plan.
- 14 (b) Measures authorized.--Emergency management actions may
- 15 include but are not limited to the following measures:
- 16 (1) Order the temporary reduction or suspension of
- 17 nonessential and low-priority water uses.
- 18 (2) Order temporary modification of conditions in
- 19 existing water withdrawal permits including restrictions in
- 20 the timing or quantity of water use.
- 21 (3) Supervise the storage and release of water in all
- 22 public and private reservoir facilities subject to State
- 23 regulation.
- 24 (4) Cooperate with Federal agencies responsible for
- 25 operation of Federal reservoir facilities to develop and
- 26 implement emergency schedules for storage and release of
- waters.
- 28 (5) Require the emergency interconnection of public and
- 29 private water systems and prescribe the delivery of water
- 30 through such interconnections.

- 1 (6) Mandate implementation of specific water
- 2 conservation measures.
- 3 (7) Regulate the diversion and withdrawal of waters in
- 4 designated emergency areas in excess of such quantities as
- 5 may be prescribed by order or regulation including the
- 6 establishment of requirements for emergency withdrawal
- 7 permits.
- 8 (c) Cooperation with other agencies.--The department shall
- 9 cooperate with appropriate Federal, interstate and other
- 10 agencies to plan and implement effective responses to any water
- 11 resources emergency and the department may accept the delegation
- 12 of authority from any river basin commission or Federal or
- 13 interstate agencies relating to emergency management of water
- 14 resources in this Commonwealth.
- 15 CHAPTER 61
- 16 ADMINISTRATION AND ENFORCEMENT
- 17 Subchapter
- 18 A. Regulations and Administration
- 19 B. Enforcement
- 20 SUBCHAPTER A
- 21 REGULATIONS AND ADMINISTRATION
- 22 Sec.
- 23 6101. Regulations and standards.
- 24 6102. Applications, permits and records.
- 25 6103. Public hearings.
- 26 6104. Administrative procedure and judicial review.
- 27 6105. Investigation and searches.
- 28 6106. Water Resources Fund.
- 29 § 6101. Regulations and standards.
- 30 (a) Adoption.--The board shall adopt such regulations and

- 1 standards for the development, management, use and conservation
- 2 of water resources and administration of the water management
- 3 program as necessary and proper to carry out the purposes of
- 4 this part. The regulations shall include but are not limited to
- 5 rules establishing:
- 6 (1) Criteria and procedures for obtaining permits.
- 7 (2) Requirements for the content of permit applications.
- 8 (3) Requirements for monitoring, inspection and
- 9 reporting of water withdrawals, diversions and usage by
- 10 regulated water users.
- 11 (4) Reasonable registration, permit application and
- annual permit fees for the purpose of reimbursing the
- 13 Commonwealth for the costs of administration of this part.
- 14 (b) Matters considered.--In adopting regulations pursuant to
- 15 this part, the board shall consider:
- 16 (1) The conjunctive use and management of ground and
- surface waters as part of a single hydrologic system within
- 18 watersheds as a whole.
- 19 (2) The application of sound resource management
- 20 principles and reasonable conservation practices.
- 21 (3) The state of scientific, hydrologic, geologic and
- technological knowledge.
- 23 (4) The economic, social and environmental impact upon
- this Commonwealth and its citizens.
- 25 § 6102. Applications, permits and records.
- 26 (a) Public records.--Except as provided in subsection (b) or
- 27 in the act of June 21, 1957 (P.L.390, No.212), referred to as
- 28 the Right-to-Know Law, all registrations, permit applications,
- 29 permits, reports and other information obtained by the
- 30 department under the provisions of this part shall be a matter

- 1 of public record and shall be available for inspection at the
- 2 department's offices.
- 3 (b) Confidentiality of information. -- Upon cause shown by any
- 4 person that a record or information to which the department has
- 5 access under this part, if made public, would disclose
- 6 production methods or data, sales figures or processes unique to
- 7 that person or would adversely affect the competitive position
- 8 of that person by revealing trade secrets, the department shall
- 9 consider such records or information confidential in the
- 10 administration of this part. Nothing in this part shall be
- 11 construed to prevent disclosure of any record or information:
- 12 (1) To a Federal, State or river basin commission agent
- as necessary for purposes of administering any Federal or
- 14 State water resources management law or interstate compact.
- 15 (2) When relevant, in any proceeding under this part or
- 16 other State law.
- 17 § 6103. Public hearings.
- 18 The department may, at its discretion, hold a public hearing
- 19 on any permit application under Chapter 55 (relating to
- 20 withdrawals by public water supply agencies) or 57 (relating to
- 21 withdrawals in protected areas), or on any other action taken
- 22 under this part, for purposes of obtaining information and
- 23 public comment.
- 24 § 6104. Administrative procedure and judicial review.
- 25 (a) General rule. -- Any person aggrieved by any action of the
- 26 department under this part shall have the right within 30 days
- 27 of receipt of notice of such action to appeal to the
- 28 Environmental Hearing Board. Any appeal of a general permit
- 29 issued pursuant to section 5504 (relating to general permits) or
- 30 5706 (relating to general permits within protected area) shall

- 1 be filed within 30 days of the date of publication of the
- 2 general permit in the Pennsylvania Bulletin. Hearings under this
- 3 part and any appeal shall be in accordance with section 1921-A,
- 4 act of April 9, 1929 (P.L.177, No.175), known as "The
- 5 Administrative Code of 1929, and Title 2 (relating to
- 6 administrative law and procedure).
- 7 (b) Supersedeas. -- An appeal to the board of any action of
- 8 the department shall not act as a supersedeas. A supersedeas may
- 9 be granted by the board upon a showing by the petitioner:
- 10 (1) That irreparable harm to the petitioner or other
- interested parties will result if the supersedeas is denied.
- 12 (2) That there is a likelihood of the petitioner's
- 13 success on the merits.
- 14 (3) That the grant of a supersedeas will not result in
- irreparable harm to the Commonwealth.
- 16 The board may grant a supersedeas subject to such security as it
- 17 may deem proper.
- 18 § 6105. Investigation and searches.
- 19 (a) General rule. -- The department is authorized to make such
- 20 inspection, conduct such tests or sampling or examine books,
- 21 papers and records pertinent to any matter under investigation
- 22 pursuant to this part as it deems necessary to determine
- 23 compliance with this part. For this purpose, the duly authorized
- 24 agents and employees of the department are authorized at all
- 25 reasonable times to enter and examine any property, facility,
- 26 operation or activity.
- 27 (b) Cooperation of person in charge. -- The owner, operator or
- 28 other person in charge of the property, facility, operation or
- 29 activity, upon presentation of proper identification and purpose
- 30 for inspection by the agents or employees of the department,

- 1 shall give the agents and employees free and unrestricted entry
- 2 and access.
- 3 (c) Compelling entry and inspection. -- Upon refusal to grant
- 4 entry or access, the agent or employee may obtain a search
- 5 warrant or other suitable order authorizing entry and
- 6 inspection. It is sufficient probable cause to issue a search
- 7 warrant authorizing examination and inspection if there is
- 8 probable cause to believe that the object of the investigation
- 9 is subject to regulation under this part and access, examination
- 10 or inspection is necessary to enforce the provisions of this
- 11 part.
- 12 (d) Application for search warrant.--Application for such
- 13 warrant or order may be made to any district justice or court
- 14 each of which is hereby given jurisdiction to issue a search
- 15 warrant or other suitable order authorizing such entry and
- 16 inspection.
- 17 § 6106. Water Resources Fund.
- 18 (a) Establishment and use. -- All fines and civil penalties
- 19 collected under this part shall be paid into the State Treasury
- 20 into a special fund known as the Water Resources Fund which
- 21 shall be administered by the department for the following
- 22 purposes:
- 23 (1) To protect the citizens of this Commonwealth from
- 24 water shortages and to respond to droughts and other water
- 25 resources emergencies.
- 26 (2) To assist in financing water resources planning and
- 27 conservation programs.
- 28 (b) Disbursements.--Disbursements from the fund shall be
- 29 made in accordance to regulations adopted by the board.
- 30 SUBCHAPTER B

- 2 Sec.
- 3 6111. Unlawful conduct.
- 4 6112. Enforcement orders.
- 5 6113. Civil remedies.
- 6 6114. Civil penalties.
- 7 6115. Criminal penalties.
- 8 6116. Summary proceedings.
- 9 6117. Preservation of rights and remedies.
- 10 § 6111. Unlawful conduct.
- 11 (a) General rule.--It is unlawful for any person to:
- 12 (1) Violate or assist in the violation of any of the
- provisions of this part or of any rules and regulations
- 14 adopted under this part.
- 15 (2) Fail to comply with any order by the department.
- 16 (3) Develop, increase or operate a water withdrawal or
- 17 acquire water rights contrary to the terms and conditions of
- a general or individual permit issued under this part.
- 19 (4) Attempt to obtain a permit by misrepresentation or
- 20 failure to disclose all relevant facts.
- 21 (b) Applicability of other law.--Nothing in this part shall
- 22 be construed to affect the application of 18 Pa.C.S. § 5101
- 23 (relating to obstructing administration of law or other
- 24 governmental function).
- 25 § 6112. Enforcement orders.
- 26 (a) Issuance. -- The department may issue such orders as are
- 27 necessary to aid in the enforcement of the provisions of this
- 28 part. The orders shall include but shall not be limited to
- 29 orders modifying, suspending or revoking permits and orders
- 30 requiring persons to cease any activity which is in violation of

- 1 the provisions of this part. An order may be issued if the
- 2 department finds that a person is in violation of any provision
- 3 of this part or of any rule or regulation issued under this
- 4 part. The department may, in its order, require compliance with
- 5 such terms and conditions as are necessary to effect the
- 6 purposes of this part.
- 7 (b) Effective date. -- An order issued under this section
- 8 shall take effect upon notice unless the order specifies
- 9 otherwise.
- 10 (c) Contempt. -- Any person violating or failing to comply
- 11 with any order of the department shall be deemed to be in
- 12 contempt of such order. Upon petition by the department, the
- 13 Commonwealth Court or the court of common pleas of the county
- 14 where the unlawful conduct occurred or is occurring shall, if it
- 15 finds after hearing or otherwise that the respondent is not in
- 16 compliance with the order, adjudge the respondent in contempt of
- 17 the order and shall assess civil penalties in an amount not less
- 18 than \$100 nor exceeding \$10,000 per violation plus an amount not
- 19 exceeding \$500 for each continuing day of violation. Where the
- 20 respondent has not as of the date of hearing before the court
- 21 complied with the order of the department or board, the court
- 22 shall specifically order the respondent to immediately and fully
- 23 comply with the order and may issue any further order as may be
- 24 appropriate.
- 25 (d) Other remedies preserved.--The right of the department
- 26 to issue an order under this section is in addition to any
- 27 penalty which may be imposed or any action taken pursuant to
- 28 this part. The failure to comply with any such order is hereby
- 29 declared to be unlawful conduct and a nuisance.
- 30 § 6113. Civil remedies.

- 1 (a) Availability of remedies for abatement of nuisances.--
- 2 Any activity or condition declared by this part to be unlawful
- 3 conduct shall be restrained or prevented in the manner provided
- 4 by law or equity for abatement of public nuisances and the
- 5 expense thereof shall be recoverable from the violator in such
- 6 manner as may now or hereafter be provided by law.
- 7 (b) Actions by government units.--In addition, suits to
- 8 restrain or prevent any unlawful conduct as defined in this part
- 9 or to compel action to discontinue any unlawful conduct may be
- 10 instituted in equity or at law in the name of the Commonwealth
- 11 upon relation of the Attorney General or upon relation of any
- 12 district attorney of any county or upon relation of the
- 13 solicitor of any affected municipality after 30 days' notice has
- 14 first been served upon the Attorney General of the intention of
- 15 the district attorney or solicitor to so proceed. The
- 16 proceedings may be prosecuted in the Commonwealth Court or in
- 17 the court of common pleas of the county where the activity has
- 18 taken place or the public is affected. Except in cases of
- 19 emergency where, in the opinion of the court, immediate
- 20 abatement of the unlawful conduct is required to protect the
- 21 public interest, the court may in its decree fix a reasonable
- 22 time during which the person responsible for the unlawful
- 23 conduct may abate and correct the violation. The expense of the
- 24 proceedings shall be recoverable from the violator in such
- 25 manner as may now or hereafter be provided by law.
- 26 (c) Damages recoverable by private citizens. -- Any person
- 27 injured by the unlawful development or operation of a withdrawal
- 28 which violates the provisions of Chapter 55 (relating to
- 29 withdrawals by public water supply agencies), 57 (relating to
- 30 withdrawals in protected areas) or 59 (relating to water

- 1 resources emergencies) may, in addition to any other remedy
- 2 provided under this part, recover damages caused by the
- 3 violation from the person operating the withdrawal.
- 4 § 6114. Civil penalties.
- 5 (a) Assessment.--The Environmental Hearing Board, in an
- 6 action instituted before it by the department, may assess a
- 7 civil penalty upon any person for:
- 8 (1) A violation of Chapter 55 (relating to withdrawals
- 9 by public water supply agencies) or 57 (relating to
- 10 withdrawals in protected areas) or any rule, regulation or
- 11 permit issued under those chapters.
- 12 (2) A violation of any order of the department.
- 13 (3) A violation of any regulation or order relating to
- 14 water resources management issued under Chapter 59 (relating
- to water resources emergencies) or Part V of Title 35
- 16 (relating to emergency management services).
- 17 The penalty may be assessed whether or not the violation was
- 18 willful. The civil penalty assessed shall not exceed \$10,000,
- 19 plus \$500 for each day of continued violation. In determining
- 20 the amount of the civil penalty, the board shall consider the
- 21 willfulness of the violation, damage or injury to the water
- 22 resources and other water users, the cost of restoration of the
- 23 water resources, the cost to the Commonwealth of enforcing the
- 24 provisions of this part against such person and other relevant
- 25 factors. The assessment of the civil penalty shall be made after
- 26 hearing unless hearing is specifically waived by the respondent.
- 27 (b) Collection.--Civil penalties shall be payable to the
- 28 Commonwealth and shall be collectible in any manner provided by
- 29 law for the collection of debts. If any person liable to pay any
- 30 penalty neglects or refuses to pay the penalty after demand, the

- 1 amount, together with interest and any costs that may accrue,
- 2 shall be a lien in favor of the Commonwealth upon the property,
- 3 both real and personal, of that person but only after the amount
- 4 of the lien has been entered and docketed of record by the
- 5 prothonotary of the county where the property is situated. The
- 6 board may, at any time, transmit to the prothonotaries of the
- 7 respective counties certified copies of all such liens and it
- 8 shall be the duty of each prothonotary to enter and docket the
- 9 liens of record in his office and to index the liens as
- 10 judgments are indexed, without requiring the payment of costs as
- 11 a condition precedent to their entry.
- 12 (c) Liability of officers of corporation, etc.--Any officer
- 13 of any corporation, association or municipality, who knowingly,
- 14 willfully, recklessly or with gross negligence engages in or
- 15 authorizes unlawful conduct as defined in this part shall be
- 16 subject to the imposition of civil penalties in accordance with
- 17 subsection (a). Any civil penalty imposed upon the officer shall
- 18 be in addition to and separate from any civil penalty imposed
- 19 upon the corporation, association or municipality. Nothing in
- 20 this subsection shall be construed to affect the liability or
- 21 duty of any officer of a corporation, association or
- 22 municipality for the purposes of criminal penalties imposed
- 23 under this part or for the purposes of any other rights or
- 24 remedies.
- 25 (d) Other remedies preserved.--The right of the department
- 26 to seek and of the hearing board to assess civil penalties shall
- 27 be in addition to any other remedy available at law or equity
- 28 for such violations or unlawful conduct.
- 29 § 6115. Criminal penalties.
- 30 (a) Penalty for unlawful conduct.--Any person who engages in

- 1 unlawful conduct as defined in this part commits a summary
- 2 offense and, upon conviction, shall be sentenced to pay a fine
- 3 of not less than \$50 nor more than \$1,000 for each separate
- 4 offense and, in default of the payment of such fine, to
- 5 imprisonment for a period of not more than 60 days.
- 6 (b) Subsequent offenses. -- Any person who, within two years
- 7 after a conviction of a summary offense as provided in
- 8 subsection (a), engages in unlawful conduct as defined in this
- 9 part is guilty of a misdemeanor of the third degree and, upon
- 10 conviction, shall be sentenced to pay a fine of not less than
- 11 \$500 nor more than \$5,000 for each separate offense or to
- 12 imprisonment for a period of not more than one year, or both.
- 13 (c) Separate offenses. -- Each day of continued violation of
- 14 any provision of this part or any rule or regulation or order of
- 15 the department issued pursuant to this part shall constitute a
- 16 separate offense under subsections (a) and (b).
- 17 § 6116. Summary proceedings.
- 18 (a) Venue.--All summary proceedings under the provisions of
- 19 this part may be brought before any district justice of the
- 20 county where the unlawful conduct has occurred or the public
- 21 affected.
- 22 (b) Appeals.--In the case of any appeal from any such
- 23 conviction, the district attorney of the county shall represent
- 24 the interests of the Commonwealth.
- 25 § 6117. Preservation of rights and remedies.
- 26 (a) Penalty not estoppel to other remedies.--The collection
- 27 of any penalty under the provisions of this part shall not be
- 28 construed as estopping the Commonwealth, any municipality or
- 29 other authorized agency from proceeding in courts of law or
- 30 equity to abate unlawful conduct or nuisances under existing

- 1 law.
- 2 (b) Remedies additional and cumulative. -- It is declared to
- 3 be the purposes of this part to provide additional and
- 4 cumulative remedies to protect the public interest in water
- 5 resources of this Commonwealth.
- 6 Section 2. (a) The following acts and supplements thereto
- 7 are repealed:
- 8 The act of June 14, 1923 (P.L.700, No.293), entitled "An act
- 9 authorizing the condemnation and appropriation of lands, waters,
- 10 and other property by public service companies holding limited
- 11 power permits and limited water supply permits granted by the
- 12 Water Supply Commission of Pennsylvania, and providing a method
- 13 for the assessment of damages arising from such appropriation,"
- 14 insofar as it relates to public water supply agencies, water
- 15 supply projects and limited water supply permits.
- 16 The act of June 14, 1923 (P.L.704, No.294), entitled "An act
- 17 relating to limited power permits and limited water supply
- 18 permits from the Water Supply Commission of Pennsylvania and the
- 19 conditions thereof, to the flooding and use by holders of
- 20 limited power permits of islands owned by the Commonwealth, to
- 21 the unlawful use for water or stream power development of dams
- 22 and changes in streams hereafter constructed or made otherwise
- 23 than under limited power permits, and to proceedings for the
- 24 enforcement of this act," insofar as it relates to water supply
- 25 agencies, water supply projects and limited water supply
- 26 permits.
- 27 The act of June 24, 1939 (P.L.842, No.365), entitled "An act
- 28 relating to the acquisition of rights to divert water from
- 29 rivers, streams, natural lakes, and ponds, or other surface
- 30 waters within the Commonwealth or partly within and partly

- 1 without the Commonwealth; defining various words and phrases;
- 2 vesting in the Water and Power Resources Board certain powers
- 3 and authorities for the conservation, control and equitable use
- 4 of the waters within the Commonwealth in the interests of the
- 5 people of the Commonwealth; making available for public water
- 6 supply purposes, water rights heretofore or hereafter acquired
- 7 but not used; providing for hearings by the Water and Power
- 8 Resources Board and for appeals from its decisions; fixing fees;
- 9 granting to all public water supply agencies heretofore or
- 10 hereafter created the right of eminent domain as to waters and
- 11 the land covered by said waters; repealing all acts or parts of
- 12 acts inconsistent herewith, including Act No. 109, Pamphlet Laws
- 13 152, approved April 13, 1905, Act No. 307, Pamphlet Laws 455,
- 14 approved June 7, 1907, Act No. 64, Pamphlet Laws 258, approved
- 15 April 8, 1937."
- 16 (b) All other acts or parts of acts inconsistent with this
- 17 act are repealed to the extent of such inconsistency.
- 18 Section 3. The provisions of this act shall not affect any
- 19 suit or prosecution pending or to be instituted to enforce any
- 20 right or penalty or punish any offense or abate any violation
- 21 under the authority of any act or part thereof repealed by this
- 22 act.
- 23 Section 4. This act shall take effect in 60 days.