THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1417

Session of 1978

INTRODUCED BY SWEENEY, EARLY AND GEKAS, APRIL 11, 1978

REFERRED TO STATE GOVERNMENT, APRIL 11, 1978

AN ACT

1 2 3 4	Establishing a Code of Conduct for Public Officials and Employees in all areas of public service, creating a Public Servant's Ethics Commission and defining its powers and duties, and providing for its enforcement and for penalties.	
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- 25 Section 504. Certain additional standards permitted.
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- The General Assembly of the Commonwealth of Pennsylvania
- 29 hereby enacts as follows:
- 30 CHAPTER 1

- 2 Section 101. Short title.
- 3 This act shall be known and may be cited as the "Code of
- 4 Conduct for Public Officials and Employees."
- 5 Section 102. Statement of purpose.
- 6 The Legislature hereby recognizes that there is a real need
- 7 for the legislative establishment of a code of conduct for
- 8 public officials and public employees because the holding of any
- 9 public office or position is a public trust. This act is
- 10 designed and intended, therefore, to strengthen the faith and
- 11 confidence of the people of the Commonwealth in their government
- 12 and to establish guidelines of conduct in order to provide
- 13 protection for honest public officials and honest men and women
- 14 having business with them and in order to provide remedies and
- 15 penalties with respect to those persons who may violate the
- 16 standards of conduct established in this act.
- 17 Section 103. Scope.
- 18 This act shall apply to the conduct of any and all elected
- 19 and appointed public officials or public employees in all
- 20 branches and sectors of government for the State or its
- 21 political subdivisions.
- 22 Section 104. Definitions.
- 23 The following words and phrases when used in this act shall
- 24 have, unless the context clearly indicates otherwise, the
- 25 meanings given to them in this section:
- 26 "Agency." Any branch or department of State government or a
- 27 political subdivision thereof including the executive,
- 28 legislative or judicial and all sectors thereof and thereunder,
- 29 and any division, board, bureau, commission, institution,
- 30 tribunal or other instrumentality within such branch or

- 1 department of government, and any independent authority,
- 2 district, commission, instrumentality or agency.
- 3 "Assist." To act, or agree to act, in such a way as to help,
- 4 aid, advise, furnish information to, or otherwise provide
- 5 assistance to another person believing that such action is of
- 6 help, aid, advice, or assistance to such person and with intent
- 7 to so assist such person.
- 8 "Business entity." An enterprise, activity, profession,
- 9 vocation, trade, joint venture, commerce or any other
- 10 undertaking of any nature when engaged in as a commercial
- 11 enterprise and conducted for profit or ordinarily conducted for
- 12 profit, whether by an individual, partnership, association,
- 13 other unincorporated entity, or a corporation organized for
- 14 profit. The term "business" shall include a professional
- 15 service.
- 16 "Commission." The Public Servant's Ethics Commission.
- "Compensation." Any thing of economic value, however
- 18 designated, which is paid, loaned, granted, given, donated or
- 19 transferred, or to be paid, loaned, granted, given, donated or
- 20 transferred for or in consideration of personal services to any
- 21 person, official or to any agency of the State or a political
- 22 subdivision thereof.
- 23 "Disclosure statement." A statement of economic and other
- 24 interests held by a public employee or public official.
- 25 "Gift." Any thing of economic value with the exception of
- 26 public awards, insignificant nonpecuniary gifts, political
- 27 contributions for which an accounting is required by and is made
- 28 pursuant to the election laws, or compensation or gifts not
- 29 connected with or related to either the governmental processes
- 30 or the donee's services as a public official or employee.

- 1 "Government funds." Any money or tangible or intangible
- 2 property, having value and which is the property of any agency
- 3 of the State or a political subdivision or to which such agency
- 4 may be entitled to make disposition of in the course of
- 5 governmental activities.
- 6 "Immediate family." The public employee or official and his
- 7 or her spouse and their parents, children, brothers and sisters.
- 8 "Indirect interest in real estate." An ownership interest in
- 9 a person whose assets consist of 80% of the real estate or more.
- 10 "Official action." Any decision or action in a particular
- 11 matter or in the enactment of legislation.
- 12 "Official responsibility." The direct administrative or
- 13 operating authority, whether immediate or final, and either
- 14 exercisable alone or with others, and whether personal or
- 15 through subordinates, to approve, disapprove or otherwise direct
- 16 action involving a State, county or municipal agency.
- 17 "Participate." To act or take part in agency action or in a
- 18 particular matter personally and substantially as a public
- 19 official or public employee, through approval, disapproval,
- 20 decision, recommendation, the rendering of advice, investigation
- 21 or otherwise including the failure to act or perform a duty.
- 22 "Particular matter." Any judicial or other proceeding,
- 23 application, submission, request for a ruling or other
- 24 determination, contract, claim, controversy, charge, accusation,
- 25 arrest, decision, determination, finding, but excluding
- 26 enactment or general legislation by the General Assembly.
- 27 "Person who has been selected." Any person who has been
- 28 nominated or appointed to be a public official or public
- 29 employee or has been officially informed that he will be so
- 30 nominated or appointed.

- 1 "Personal economic interest." A direct or indirect financial
- 2 interest exceeding \$5,000 or 5% of the equity at fair market
- 3 value in a business entity, or exceeding \$5,000 or 5% of the
- 4 gross receipts of a business entity.
- 5 "Public agency of the same class." Any agency of the State
- 6 or political subdivision which by virtue of its branch or sector
- 7 of government and classification is of the same classification
- 8 as the classification of governmental agency with which the
- 9 public official or public employee is affiliated.
- 10 "Public consultant." A person who, as an independent
- 11 contractor, performs professional, scientific, technical or
- 12 advisory service for an agency of the State or a political
- 13 subdivision thereof, and who receives a fee, honorarium or
- 14 similar compensation for such service.
- 15 "Public employee." An employee in the service of any agency
- 16 of the State or political subdivision who receives a salary or
- 17 wage for such service.
- 18 "Public official." A person, other than a public employee,
- 19 performing services for or holding an office, position or
- 20 membership in any agency of the State or a political subdivision
- 21 whether by election or appointment.
- 22 "Special public official." A public official:
- 23 (1) who is performing services or holding an office,
- 24 position, employment or membership for which no compensation
- is provided; or
- 26 (2) who is not an elected official and occupies a
- 27 position which, by its classification in the public agency
- 28 involved or by the terms of the contract or conditions of
- 29 employment, permits personal or private employment during
- 30 normal working hours, or who in fact does not earn

- 1 compensation as a public employee or official for an
- 2 aggregate of more than 800 hours during the preceding year.
- 3 For this purpose compensation by the day shall be considered
- 4 as equivalent to compensation for seven hours per day.
- 5 "Substantial financial interest." An interest held by a
- 6 person which is:
- 7 (1) an ownership interest of not less than 25% held by
- 8 such person or a member of his immediate family; or
- 9 (2) a directorship, officership or partnership in a
- 10 business entity by such person or member of his immediate
- 11 family.
- 12 "Thing of economic value." Any money or other thing having
- 13 economic value except food, drink, or refreshments consumed by
- 14 an official including reasonable transportation and
- 15 entertainment incident thereto, while the personal quest of some
- 16 person, and includes without limiting the generality of the
- 17 foregoing:
- 18 (1) any loan, except a bona fide loan made by a duly
- 19 licensed bank or savings and loan association at the normal
- 20 rate of interest, any property interest, interest in a
- 21 contract, merchandise, service and any employment or other
- 22 arrangement involving a right to compensation;
- 23 (2) any option to obtain real or personal property or
- valuable rights of ownership, whether direct or indirect,
- 25 irrespective of the conditions to the exercise of such
- option; and
- 27 (3) any promise or undertaking for the present or future
- delivery or procurement of real or personal property or
- valuable rights of ownership, whether direct or indirect.
- 30 In the case of an option, promise or undertaking, the time of

- 1 receipt of the thing of economic value shall be deemed to be,
- 2 respectively, the time the right to the option becomes fixed,
- 3 regardless of the conditions to its exercise, and the time when
- 4 the promise or undertaking is made, regardless of the conditions
- 5 to its performance.
- 6 "Transaction involving a public agency." Any proceeding,
- 7 application, submission, request for a ruling or other
- 8 determination, contract, claim, case or other such particular
- 9 matter before an agency of the State or a political subdivision
- 10 which the official in question believes, or has reason to
- 11 believe:
- 12 (1) is, or will be the subject of official action;
- 13 (2) is one to which the particular agency or the State
- or political subdivision is or will be a party;
- 15 (3) is one in which the particular agency or the State
- or political subdivision has a direct interest.
- 17 CHAPTER 2
- 18 STANDARDS OF CONDUCT
- 19 Section 201. Conflicts of interest.
- 20 (a) No public official or public employee shall participate
- 21 as a principal in any transaction involving any agency of the
- 22 State or political subdivision in which he, any member of his
- 23 immediate family, or any business entity of which he is an
- 24 officer, director, trustee, partner or employee has a personal
- 25 economic interest.
- 26 (b) No public official or public employee nor any business
- 27 entity with which such official or employee has an ownership
- 28 interest in excess of 5% or is an officer, director, employee or
- 29 partner shall enter into any contract with:
- 30 (1) Any State agency if he is a State employee or

- 1 official.
- 2 (2) Any agency of a political subdivision if he is an
- 3 official or employee of the same political subdivision or any
- 4 of its agencies, which contract is to be paid in whole or in
- 5 part out of government funds unless the contract has been
- 6 awarded through a process of public notice and competitive
- 7 bidding but subject to the limitations of section 506, act of
- 8 April 9, 1929 (P.L.177, No.175), known as "The Administrative
- 9 Code of 1929," or the applicable codes of the political
- 10 subdivision.
- 11 Section 202. Disqualification by reason for former employment.
- 12 (a) No Commonwealth public official or public employee,
- 13 after his public employment has ceased, shall knowingly act as
- 14 an agent or attorney for anyone other than the Commonwealth in
- 15 connection with any transaction involving the Commonwealth in
- 16 which he is participated during the course of his public
- 17 employment.
- 18 (b) No public official or public employee within one year
- 19 after his public employment has ceased, shall appear personally
- 20 before any court or State agency in connection with any
- 21 transaction involving the Commonwealth which was, if still
- 22 employed, under his official responsibility.
- 23 Section 203. Confidential information and other information
- 24 acquired in the course of duty.
- 25 (a) No public official or public employee, shall disclose or
- 26 use, for private gain information which by law or practice is
- 27 not available to the public and acquired by him solely by virtue
- 28 of his position. Nothing in this section shall be construed to
- 29 extend or increase any prohibitions or penalties in law
- 30 prohibiting public officers or employees, in the absence of any

- 1 private gain, from providing information to the public. No
- 2 information described in this section shall be disclosed by a
- 3 public official or public employee to others for purposes of
- 4 their use for private gain, in circumstances where the use of
- 5 such information by the public official or public employee would
- 6 violate this section.
- 7 (b) No public official or public employee shall accept
- 8 employment or engage in any business or professional activity
- 9 which will require him to disclose confidential information
- 10 which he has gained by reason of his official position or
- 11 authority.
- 12 (c) No public official or public employee shall receive
- 13 compensation or anything of economic value for consultation, the
- 14 subject matter of which is devoted substantially to the
- 15 responsibilities, programs, or operations within his official
- 16 responsibility or draws substantially upon official data or
- 17 ideas which have not become part of the body of public
- 18 information.
- 19 Section 204. Use of position to secure unwarranted privileges.
- 20 No public official or public employee shall use or attempt to
- 21 use his official position to secure unwarranted privileges or
- 22 exemptions for himself or others but this section shall not be
- 23 deemed to prohibit the making of an inquiry of a public agency
- 24 for information on behalf of a person.
- 25 Section 205. Gifts.
- 26 No public official or public employee shall knowingly
- 27 solicit, accept or receive any gift or compensation, other than
- 28 that provided by law, which is intended to influence the
- 29 performance of his official duties or which would influence the
- 30 performance of his official duties.

- 1 Section 206. Supplementary employment.
- 2 No public official or public employee shall accept or engage
- 3 in private employment or render services for private interests
- 4 when such employment or service is incompatible or in conflict
- 5 with the proper discharge of his or her official duties or would
- 6 tend to impair his or her independence, judgement or action in
- 7 the performance of his or her official duties. Supplementary
- 8 employment may be undertaken only when not in conflict with the
- 9 conditions of employment regulations as may be promulgated by
- 10 the Public Servant's Ethics Commission.
- 11 Section 207. Abuse of privileges of employment.
- 12 (a) No public official or public employee shall use or
- 13 attempt to use his official position to secure privileges,
- 14 benefits or exemptions of his employment or official position
- 15 for wholly or primarily his own personal use and enjoyment or
- 16 the use and enjoyment of other persons outside the primary
- 17 purposes for which such privileges, benefits, or exemptions
- 18 where intended.
- 19 (b) No public official or public employee shall give the
- 20 appearance that he is engaged in any action, inaction or conduct
- 21 described in subsection (a).
- 22 Section 208. Supplemental provisions.
- 23 (a) No public official or public employee shall by his
- 24 conduct give reasonable basis for the impression that any person
- 25 can improperly influence him or unduly enjoy his favor in the
- 26 performance of his official duties, or that he is unduly
- 27 affected by kinship, rank, position or influence of any party or
- 28 person.
- 29 (b) No public official or public employee shall pursue a
- 30 course of conduct which will raise suspicion among the public

- 1 that he is likely to be engaged in acts that are in violation of
- 2 his trust.
- 3 (c) No public official or public employee shall obtain for
- 4 himself or others public services which are available only for
- 5 compensation or which are unavailable for nongovernmental
- 6 purposes. A public official or employee violates this subsection
- 7 if, having control or authority over the disposition of the
- 8 public service, he diverts such services to his own benefit or
- 9 to the benefit of another not entitled thereto.
- 10 Section 209. Limitations on transactions with firms subject to
- 11 the authority of a supervisory agency.
- 12 No public official or public employee of any agency of the
- 13 State or any political subdivision nor any business entity in
- 14 which he has a substantial financial interest shall contract,
- 15 lease or sell any goods or services, directly or indirectly,
- 16 with or to any person or business entity which is subject to the
- 17 authority of a public agency of the same class of which he is an
- 18 official or employee.
- 19 CHAPTER 3
- 20 PUBLIC SERVANT'S ETHICS COMMISSION
- 21 Section 301. Creation of commission, qualifications, removal.
- 22 (a) The Public Servant's Ethics Commission is hereby
- 23 established as an independent commission within the Executive
- 24 Branch of the Commonwealth. The commission shall consist of
- 25 seven members of outstanding character and reputation not more
- 26 than four of whom shall be from the same political party. All
- 27 members of the commission shall be appointed by the Governor
- 28 with the consent of a majority of the members of the Senate. At
- 29 least one such member shall be an elected official of county
- 30 government and at least two such members shall be elected

- 1 officials of municipal government or a school district.
- 2 (b) Of the original members, all of whom shall be appointed
- 3 within 45 days after the effective date of this act, two shall
- 4 be appointed for a term or one year. Two for a term of three
- 5 years, and three for a term of five years or until a successor
- 6 is appointed and qualified. Thereafter each appointment shall be
- 7 for a term of five years or until a successor is appointed or
- 8 qualified.
- 9 (c) Each member of the commission shall receive actual
- 10 traveling expenses and per diem compensation at the rate of \$100
- 11 per day for the time actually devoted to the business of the
- 12 commission.
- 13 (d) Any person appointed as a member of the commission shall
- 14 be a citizen and legal resident of the Commonwealth for a period
- 15 of not less than a year.
- 16 (e) The Governor may only remove a member of the commission
- 17 for malfeasance in office or for neglect of duty. The Governor
- 18 shall provide such member with a statement in writing of the
- 19 charges against him, and shall afford him, after notice of not
- 20 less than ten days, an opportunity of making a written answer
- 21 and, upon request, being publically heard in person or by
- 22 counsel. A copy of the charges and answer to the Governor's
- 23 findings and a transcript of the record shall be filed with the
- 24 executive director of the commission.
- 25 Section 302. Powers and duties of the commission.
- 26 The commission shall have the following powers and duties:
- 27 (1) The commission shall be authorized to establish,
- 28 adopt and amend such rules and regulations, in accordance
- 29 with the act of July 31, 1968 (P.L.769, No.240), known as the
- 30 "Commonwealth Documents Law," as are necessary to implement

- 1 the provisions of this act.
- 2 (2) The commission may render advisory opinions to 3 public officials and public employees or any public agency 4 with respect to the interpretation, applicability, or scope
- 5 of this act.

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- 6 (3) The commission shall receive and consider charges 7 concerning alleged violations of this act, make
- 8 investigations, and hold hearings.
- 9 (4) The commission may subpoen witnesses, administer
 10 oaths, and take testimony relating to matters before it and
 11 require the production for examination of any books or papers
 12 relative to any matter under investigation or in question
 13 before it.
 - of investigation and taking appropriate action on alleged violations of this act during the term of appointment or employment of a public official or public employee and for a period of two terms after a public official or public employee has left his position with an agency of the State or any political subdivision.
 - (6) The commission may, subject to its budgetary limitations, distribute its publications without cost to the public and shall initiate and maintain programs with the purpose of informing the citizenry and public servants on matters of ethics in government employment.
- 26 (7) The commission shall have the authority to employ 27 such other personnel including investigative help, as is 28 necessary to implement the provisions of this act; and the 29 commission shall be authorized to fix the compensation of 30 personnel it employs, subject to its budgetary limitations.

- 1 (8) Upon request of the commission, the State Police,
- 2 the Attorney General, local police and district attorneys
- 3 shall provide the commission with reasonable assistance not
- 4 inconsistent with the orderly operation of their respective
- 5 departments or offices.
- 6 (9) The commission shall have the power to administer
- 7 and carry out the provisions of this act and to take any
- 8 other action authorized by this or any other law.
- 9 (10) The commission, in addition to any other officials
- 10 with appropriate jurisdiction, shall have the power to make
- determinations with respect to section 516, of the act of
- 12 April 9, 1929 (P.L.177, No.175), known as "The Administrative
- Code of 1929," or the codes and laws of any political
- 14 subdivision and to make recommendations not inconsistent with
- the penalties provided by such acts.
- 16 Section 303. Procedure upon receipt of initiation of complaint
- by commission.
- 18 (a) A charge may be initiated by a sworn complaint charging
- 19 a violation under this act signed by a citizen of the
- 20 Commonwealth, the commission shall notify in writing any person
- 21 against whom a charge is initiated or received, hereinafter
- 22 referred to as the person charged and afford him an opportunity
- 23 to explain the conduct alleged to be in violation of the act.
- 24 The commission shall investigate all charges on a confidential
- 25 basis, having all the powers herein provided.
- 26 (b) If the commission determines that the charges warrant
- 27 further action, a copy of the charge and a further statement of
- 28 the alleged violation shall be personally served upon the person
- 29 charged. Such person shall have 20 days after service thereof to
- 30 respond in writing to the charge and statement. All proceedings

- 1 at this stage by the commission shall be confidential.
- 2 Section 304. Procedure for determination of a violation.
- 3 (a) Twenty days following personal service, the commission
- 4 shall set a time and place for a hearing giving notice to the
- 5 complainant and to the party charged.
- 6 (b) All parties shall have an opportunity to be heard, to
- 7 subpoena witnesses and require the production of any books or
- 8 papers relative to the proceedings, to be represented by
- 9 counsel, and to have the right of cross examination. All
- 10 hearings shall be in accordance with the act of June 4, 1945
- 11 (P.L.1388, No.442), known as the "Administrative Agency Law."
- 12 Witnesses shall testify under oath and the hearings shall be
- 13 closed to the public unless the party charged requests an open
- 14 hearing. All testimony and other evidence taken at the hearing
- 15 shall be recorded.
- 16 (c) A decision by the commission adverse to the party
- 17 charged shall contain relevant findings of fact and shall be
- 18 made public. All other records, documents, and papers including
- 19 investigative reports and hearings transcripts shall remain
- 20 confidential except with respect to transmission to the
- 21 appropriate authorities in accordance with the provisions of
- 22 this act.
- 23 Section 305. Orders and recommendations of the commission.
- 24 A decision by the commission adverse to the party charged,
- 25 which decision shall be published in the Pennsylvania Bulletin,
- 26 shall contain any one or more of the following recommendations
- 27 or orders, where applicable:
- 28 (1) A recommendation for criminal prosecution which
- 29 shall be referred to the Attorney General or appropriate
- 30 district attorney for appropriate action. The Attorney

- 1 General or appropriate district attorney shall, within 60 2 days of receipt of such recommendation, make and transmit to the commission in writing a decision whether to prosecute the 3 party charged, which decision shall be published in the 4 5 Pennsylvania Bulletin. The Attorney General or any district attorney may initiate prosecution upon his own motion. 6
- 7 A recommendation for dismissal directed to the (2) 8 appropriate appointing authority, which, in the case of 9 public employees under civil service, shall be referred to 10 the Civil Service Commission. In those cases involving public employees under civil service the appropriate Civil Service 12 Commission shall make a written decision within 60 days as to 13 whether to institute dismissal proceedings in accordance with the act of August 5, 1941 (P.L.752, No.286), known as the 14 "Civil Service Act," which decision shall be published in the 15 16 Pennsylvania Bulletin. The appropriate appointing authority shall in all other cases make a written decision within 60 17 18 days as to whether to dismiss such public employee or public official which decision shall be published in the 19 20 Pennsylvania Bulletin.
 - A recommendation of dismissal in the case of elected public officials shall be referred to the appropriate governmental agency for the institution of impeachment or removal from office proceedings. In such cases the appropriate governmental agency shall act upon such recommendation of dismissal with all deliberate speed.
 - (4) An order requiring the party charged to divest himself of any interest deemed in violation of this act or requiring the party charged to conform his conduct to the provisions of this act. Any party aggrieved by such order

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- 1 shall be entitled to judicial review in accordance with the
- procedures set forth in the act of June 4, 1945 (P.L.1388,
- 3 No.442), known as the "Administrative Agency Law."
- 4 (5) Such other orders as are necessary and appropriate
- 5 and as are consistent with the intent and purpose of this
- 6 act.
- 7 Section 306. Advisory opinions.
- 8 (a) Any person uncertain as to his proper course of conduct
- 9 with respect to any provision in this act may request an
- 10 advisory opinion from the commission. Any request submitted or
- 11 opinion rendered pursuant to this section shall be confidential,
- 12 unless made public at the request of the person seeking the
- 13 opinion. The commission shall respond to such request with a
- 14 written opinion or a request for additional information within
- 15 45 days of receipt of a request.
- 16 (b) No conduct of any person in reliance upon an advisory
- 17 opinion issued pursuant to this section shall be the basis for
- 18 or subject to sanctions or penalties set forth in this act.
- 19 (c) The advisory opinion may be published but in no event
- 20 shall the identity of the parties be disclosed.
- 21 CHAPTER 4
- 22 DISCLOSURE AND ACCOUNTABILITY
- 23 Section 401. Policy.
- 24 It is the policy of the General Assembly that public
- 25 officials and public employees should be encouraged to disclose
- 26 to the extent not expressly prohibited by law, improper
- 27 government actions.
- 28 Section 402. Improper government action.
- 29 Improper government action means any action by a public
- 30 official or public employee which is undertaken in the

- 1 performance of such person's official duties (whether or not
- 2 such action is within the scope of his employment) and which is
- 3 in violation of any Federal, State or local law, rule or
- 4 regulation, or which is economically wasteful.
- 5 Section 403. Use of official influence.
- 6 (a) No public official may use or attempt to use, directly
- 7 or indirectly, his or her official authority or influence for
- 8 the purpose of intimidating, threatening, coercing, commanding,
- 9 influencing or attempting to intimidate, threaten, coerce,
- 10 command or influence any individual to disclose to the
- 11 governmental agency, the Public Servant's Ethics Commission, or
- 12 any other responsible party any matters within the jurisdiction
- 13 of this act: Provided, however, That if the disclosure of a
- 14 violation of this act would result in the disclosure of
- 15 information required by law to be confidential in nature, then
- 16 such disclosure shall be made only to the appropriate appointing
- 17 authority or to the Public Servant's Ethics Commission.
- 18 (b) For purposes of this section "use of official authority
- 19 or influence" shall include:
- 20 (1) promising to confer or conferring any benefit (such
- 21 as compensation, grant, contract, license or ruling) or
- 22 effecting or threatening to effect any reprisal (such as
- deprivation of any compensation, grant, contract, license or
- 24 ruling); or
- 25 (2) taking, directing others to take, recommending,
- 26 processing or approving any personnel action (such as an
- appointment, promotion, transfer, assignment, reassignment,
- reinstatement, restoration, reemployment, performance
- evaluation, or any adverse action under this act, suspension
- for 30 days or less, or other disciplinary action).

- 1 (c) Nothing in this section shall be construed to authorize
- 2 an individual to disclose information otherwise prohibited by or
- 3 under law.
- 4 Section 404. Rights of employee who discloses improper
- 5 government actions.
- 6 (a) Any employee:
- 7 (1) who in good faith provides specific information of a
- 8 violation of this act; and
- 9 (2) who is subjected to any personnel action undertaken
- during the period beginning on the day after the date on
- which such information was provided and ending on the date
- 12 which is two years after the last official action is taken on
- 13 such information;
- 14 shall be entitled to seek judicial review of such personnel
- 15 action, notwithstanding the fact that administrative review of
- 16 such action has not occurred. In any such action, the reviewing
- 17 court may provide for the awarding of reasonable attorney fees.
- 18 (b) In any case in which the Public Servant's Ethics
- 19 Commission has received information from a public official or
- 20 public employee about a violation of this act and in which the
- 21 commission believes that there is probable cause that, in fact,
- 22 a violation of this act has occurred, the commission shall, by
- 23 rule, establish a program which provides that during the two-
- 24 year period after such a report to the commission, it will
- 25 contact the public official or employee who provided specific
- 26 information involved on at least a quarterly basis for purposes
- 27 of determining if any changes in such official's or employee's
- 28 work situation exist which are related to his or her having
- 29 provided such information. If the commission has reason to
- 30 believe that such a change in work situation has occurred, it

- 1 shall investigate and report on such matter to the appropriate
- 2 appointing authority or Civil Service Commission, and, if deemed
- 3 appropriate, to the Attorney General or local district attorney.
- 4 (c) For the purpose of this section, "personnel action"
- 5 means:
- 6 (1) an appointment;
- 7 (2) a promotion;
- 8 (3) an adverse action, suspension for 15 days or less,
- 9 or other disciplinary or corrective action;
- 10 (4) a transfer, assignment or reassignment;
- 11 (5) a reinstatement;
- 12 (6) a restoration;
- 13 (7) a reemployment;
- 14 (8) a performance evaluation; or
- 15 (9) any action resulting in loss of staff assistance,
- office space or equipment, or similar benefit.
- 17 CHAPTER 5
- 18 REMEDIES AND ENFORCIBILITY
- 19 Section 501. Civil remedies.
- 20 (a) Upon appropriate official action, any agency as defined
- 21 herein having authority to approve or execute a contract between
- 22 the governmental entity and a private party may cancel or
- 23 rescind any such contract without further liability to the
- 24 governmental entity where it is found that a violation of this
- 25 act has influenced the making of the said contract.
- 26 (b) Appropriate official action shall be made in accordance
- 27 with the act of June 4, 1945 (P.L.1388, No.442), known as the
- 28 "Administrative Agency Law," and shall be subject to judicial
- 29 review, provided that the agency may suspend the contract
- 30 pending determination of the merits of the controversy.

- 1 (c) The governmental agency, the Attorney General or a
- 2 district attorney of a county in which all or a substantial part
- 3 of the contract was transacted may bring a civil action against
- 4 any public official or public employee who shall have committed
- 5 a violation of this act resulting in an economic gain to himself
- 6 or an economic loss to the governmental agency which was a party
- 7 of such contract.
- 8 (d) The civil damages assessable against such public
- 9 official or public employee may include as compensatory damages
- 10 the amount of any economic gain realized by the public official
- 11 or public employee, punitive damages as may be determined by the
- 12 trier of fact, as well as court costs, the investigative costs
- 13 incurred by the agency, Attorney General, Public Servant's
- 14 Ethics Commission and/or district attorney, and any other
- 15 related legal expenses including attorneys' fees or compensation
- 16 for the review, preparation and trial of the case. All such
- 17 damages referred to herein are intended to be cumulative with
- 18 any other damages which may be cognizable at law or in equity.
- 19 Section 502. Penalties.
- 20 (a) Any person who willfully violates any provisions of this
- 21 act and the amount involved exceeds a value of \$500 shall be
- 22 guilty of a felony of the third degree, and upon conviction
- 23 thereof, be sentenced to pay a fine of not more than \$5,000 or
- 24 to imprisonment for not more than seven years, or both.
- 25 (b) Any person who willfully violates any provisions of this
- 26 act not within the provisions of subsection (a) shall be guilty
- 27 of a misdemeanor of the first degree, and upon conviction
- 28 thereof, be sentenced to pay a fine of not more than \$1,000 or
- 29 to imprisonment for not more than two years, or both.
- 30 (c) The penalties provided herein shall be construed to be

- 1 cumulative to any other actions or remedies authorized to be
- 2 taken under this act.
- 3 (d) For purposes of this section the phrase "the amount
- 4 involved shall be deemed to be the highest value, by any
- 5 reasonable standard, of the property and/or the services
- 6 affected by the action or inaction of the public official or
- 7 public employee.
- 8 Section 503. Limitation of actions.
- 9 No action shall be commenced under this act after the
- 10 expiration of five years following the termination of service of
- 11 the public official or public employee.
- 12 Section 504. Certain additional standards permitted.
- 13 (a) Nothing in this act shall be construed to prevent
- 14 qualified members of professions from adopting and enforcing, on
- 15 their own, independent codes of ethics or standards of conduct.
- 16 (b) Any government agency may adopt supplemental
- 17 requirements or standards of conduct, but any such requirement
- 18 or standard shall in no way lessen the standard of conduct
- 19 imposed on public officials or public employees by this act.
- 20 Section 505. Repealer.
- 21 (a) The following acts or parts of acts are hereby repealed:
- 22 Section 516 of the act of April 9, 1929 (P.L.177, No.175),
- 23 known as "The Administrative Code of 1929."
- 24 The act of July 19, 1957 (P.L.1017, No.451), known as the
- 25 "State Adverse Interest Act."
- 26 The act of July 10, 1968 (P.L.316, No.154), known as the
- 27 "Legislative Code of Ethics."
- 28 (b) All acts or parts of acts inconsistent with the
- 29 provisions of this act are repealed to the extent of the
- 30 inconsistency.

- 1 Section 506. Effective date.
- This act shall take effect in 60 days.