THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2296

Session of 1978

INTRODUCED BY PRATT AND MILLIRON, APRIL 5, 1978

REFERRED TO COMMITTEE ON EDUCATION, APRIL 5, 1978

AN ACT

- 1 Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain
- 3 provisions applicable as well to private and parochial
- 4 schools; amending, revising, consolidating and changing the
- 5 laws relating thereto, "further providing for referendum and
- 6 public hearings prior to certain construction or leasing.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. Section 701.1, act of March 10, 1949 (P.L.30,
- 10 No.14), known as the "Public School Code of 1949," added June
- 11 27, 1973 (P.L.75, No.34), is amended and sections are added to
- 12 read:
- 13 Section 701.1. [Referendum or Public Hearing Required Prior
- 14 to Construction or Lease. -- Except where the approval of the
- 15 electors is obtained to incur indebtedness to finance the
- 16 construction of a school project, the board of school directors
- 17 of any school district of the second, third or fourth classes,
- 18 shall not construct, enter into a contract to construct or enter
- 19 into a contract to lease a new school building or substantial
- 20 addition to an existing school building without the consent of

- 1 the electors obtained by referendum or without holding a public
- 2 hearing as hereinafter provided. In the event that a new school
- 3 building or a substantial addition to an existing building is to
- 4 be constructed or leased, the school board shall, by a majority
- 5 vote of all its members, authorize a maximum project cost and a
- 6 maximum building construction cost to be financed by the
- 7 district or amortized by lease rentals to be paid by the
- 8 district. Building construction cost shall consist of the cost
- 9 of all building construction including general construction
- 10 costs, plumbing, heating, electrical, ventilating and other
- 11 structural costs, equipment and fixtures and architectural and
- 12 engineering fees relating thereto, but not including costs for
- 13 site acquisition and development, rough grading to receive the
- 14 building, sewage treatment facilities or equivalent capital
- 15 contributions, and architectural and engineering fees relating
- 16 thereto. In all cases, a public hearing shall be held not later
- 17 than thirty (30) days before the school district submits the
- 18 initial building construction cost estimates to the Department
- 19 of Education for approval. Notice of the hearing shall be given
- 20 not later than twenty (20) days before the date of the scheduled
- 21 hearing. In the event that the maximum building construction
- 22 cost authorization exceeds the aggregate building expenditure
- 23 standard hereinafter specified, the aforesaid authorization of
- 24 the school board shall be submitted to the electors of the
- 25 school district for their approval within six (6) months prior
- 26 to submission of the final building construction cost bids to
- 27 the Department of Education for approval. Such referendum shall
- 28 be held in the same manner as provided by law for the approval
- 29 of the incurring of indebtedness by referendum. The question as
- 30 submitted shall specify the maximum project cost, the maximum

- 1 building construction cost and the annual sinking fund charge or
- 2 lease rental to be incurred by the school district and the
- 3 portion of such charge or rental expected to be reimbursed by
- 4 the Commonwealth. If the final building construction cost bids
- 5 to be submitted to the Department of Education for approval are
- 6 less than the aggregate building expenditure standard hereafter
- 7 specified but exceed by eight (8) per cent or more the initial
- 8 building construction cost estimates submitted to the Department
- 9 for approval, a second public hearing shall be held before the
- 10 Department shall give its final approval.
- 11 The applicable aggregate building expenditure standard shall
- 12 be a total amount calculated for each building or substantial
- 13 addition by multiplying the rated pupil capacity under the
- 14 approved room schedule by the following: two thousand eight
- 15 hundred dollars (\$2,800) for each pupil of rated elementary
- 16 capacity; four thousand two hundred dollars (\$4,200) for each
- 17 pupil of rated secondary capacity in grades seven, eight and
- 18 nine and five thousand two hundred dollars (\$5,200) for each
- 19 pupil of rated secondary capacity in grades ten, eleven and
- 20 twelve and five thousand two hundred dollars (\$5,200) for each
- 21 pupil of rated vocational-technical capacity in grades ten,
- 22 eleven and twelve to not include the cost of equipment and
- 23 fixtures in such vocational-technical schools: Provided,
- 24 however, That each of the preceding per pupil amounts shall be
- 25 adjusted by the Department of Education on July 1, 1974; and
- 26 annually thereafter by multiplying said amounts by the ratio of
- 27 the composite construction cost index compiled and published by
- 28 the United States Department of Commerce for the preceding
- 29 calendar year to such index for the next preceding calendar
- 30 year. Rated elementary pupil capacity or rated secondary pupil

- 1 capacity for any school building shall be the rated pupil
- 2 capacity determined on the basis of the method used by the
- 3 Department for school building reimbursement purposes during the
- 4 school year 1971-1972.
- 5 For purposes of this section:
- 6 (1) "Site acquisition" includes the cost of land and mineral
- 7 rights, demolition and clearing, rights-of-way and related
- 8 utility relocations, surveys and soils analysis, and the cost of
- 9 all fees relating thereto.
- 10 (2) "Site development" includes excavation, grouting or
- 11 shoring, special foundations for buildings, access roads to
- 12 site, utilities on site, extension of utilities to site.
- 13 (3) "Equipment and fixtures" means property fixed or movable
- 14 which is incidental and necessary to conduct the educational
- 15 program, and includes, but is not limited to movable equipment
- 16 such as desks, chairs, tables, portable physical education
- 17 equipment, audio-visual equipment and science, homemaking,
- 18 industrial art and business equipment and instructional
- 19 materials and fixtures such as casework, laboratory equipment,
- 20 kitchen equipment, auditorium seating and any other special
- 21 fixtures or equipment required to conduct a particular
- 22 educational program.
- 23 (4) "Substantial addition" means more than twenty (20) per
- 24 centum of the area and replacement value of the structure to
- 25 which the improvement is to be added.] <u>Definitions.--The</u>
- 26 <u>following words and phrases when used in sections 701.2, 701.3</u>
- 27 and 701.4 shall have, unless the context clearly indicates
- 28 otherwise, the meanings given in this section:
- 29 "Building construction cost" means the cost of all building
- 30 construction including general construction costs, plumbing,

- 1 heating, ventilating, electrical and other structural costs,
- 2 <u>equipment and fixtures and architectural and engineering fees</u>
- 3 relating thereto. The term does not include rough grading to
- 4 receive the building, sewage treatment facilities or equivalent
- 5 capital contributions, or architectural and engineering fees
- 6 relating thereto.
- 7 <u>"Equipment and fixtures" means property fixed or movable</u>
- 8 which is incidental and necessary to conduct the educational
- 9 program and includes, but is not limited to, movable equipment
- 10 such as desks, chairs, tables, portable physical educational
- 11 equipment, audio-visual equipment and science, homemaking,
- 12 industrial art and business equipment; instructional materials
- 13 and fixtures such as casework, laboratory equipment, kitchen
- 14 equipment, auditorium seating; and any other special fixtures or
- 15 <u>equipment required to conduct a particular educational program.</u>
- 16 <u>"Site acquisition" includes the cost of land and mineral</u>
- 17 rights, demolition and clearing, rights-of-way and related
- 18 utility relocations, surveys and soil analyses, and the costs of
- 19 all fees relating thereto.
- 20 "Site development" includes excavation, grouting and shoring,
- 21 access roads to site, utilities on site, and extension of
- 22 utilities to site.
- 23 <u>Section 701.2. Authorization of Maximum Project and Building</u>
- 24 Costs. -- In the event that a site is to be acquired, new school
- 25 <u>building or a building is to be constructed or leased in a</u>
- 26 school district the board of directors shall authorize a maximum
- 27 project cost and a maximum site acquisition cost or building
- 28 construction cost to be financed by the district or amortized by
- 29 <u>lease rentals to be paid by the district and shall determine any</u>
- 30 tax increase that will result.

- 1 <u>Section 701.3. Public Hearing Prior to Acquisition</u>
- 2 Construction Remodeling, Addition or Lease. -- (a) The board of
- 3 school directors of any school district shall not acquire a
- 4 <u>building site or construct, alter, remodel or enter into a</u>
- 5 contract to construct or enter into a contract to lease a
- 6 <u>building for school purposes or add to an existing school</u>
- 7 building when as a direct result of the acquisition,
- 8 construction, remodeling, addition or lease there would be a
- 9 direct tax increase within twelve (12) months after the first
- 10 regular payments therefor are due without the consent of the
- 11 <u>electors obtained by referendum or without holding a public</u>
- 12 <u>hearing as provided herein.</u>
- 13 (b) The public hearing shall be held after the board of
- 14 school directors has complied with the provisions of section
- 15 701.2. The public hearing shall be held not less than thirty
- 16 (30) days before the school district submits initial building
- 17 construction cost estimates to the department for approval or
- 18 thirty (30) days before the election whichever is appropriate.
- 19 (c) Notice of the public hearing shall be given not less
- 20 than twenty (20) days before the date of the hearing.
- 21 Section 701.4. Referendum Prior to Acquisition Construction
- 22 Remodeling, Addition or Lease. -- (a) When, in a school district
- 23 of the second class, the acquisition, construction, remodeling,
- 24 <u>addition or lease would result in a tax increase within twelve</u>
- 25 (12) months after the first regular payments therefor are due,
- 26 the board of school directors shall submit its authorization to
- 27 the electors of the school district for their approval within
- 28 six (6) months prior to submission of the final building cost
- 29 bids to the department for approval. Referenda shall be held as
- 30 provided by law for the approval of incurring indebtedness by

- 1 referendum.
- 2 (b) The question submitted shall specify the estimated
- 3 <u>annual tax increase resulting from the acquisition</u>,
- 4 construction, remodeling, addition or lease in the school
- 5 <u>district</u>.
- 6 (c) If a majority of the electors voting in the school
- 7 district vote "yes," the board of school directors may proceed
- 8 with the acquisition, construction, remodeling, addition or
- 9 <u>lease</u>. If a majority of the electors voting on the question vote
- 10 "no," the school board shall take no further action on the
- 11 <u>acquisition</u>, <u>construction</u>, <u>remodeling</u>, <u>addition</u> <u>or lease that</u>
- 12 would result in a tax increase. The question shall not be
- 13 resubmitted to the electorate more often than once in four (4)
- 14 years.
- 15 Section 2. This act shall take effect immediately.