THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1333 Session of 1977

INTRODUCED BY MESSRS. RHODES, SCIRICA, BERSON, IRVIS, DOYLE, PRATT, DEMEDIO, MILLER, BITTINGER, KATZ, D. S. HAYES, HOPKINS, D. M. FISHER, SPENCER, WHITE, RICHARDSON, HOEFFEL AND WILLIAMS, JUNE 15, 1977

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, SEPTEMBER 13, 1978

AN ACT

1 2 3 4	Establishing the Pennsylvania Commission on Crime and Delinquency, providing for its powers and duties establishing several advisory committees within the commission and providing for their powers and duties.
5	The General Assembly finds and declares that:
б	(a) crime and delinquency are essentially State and local
7	problems;
8	(b) crime and delinquency are complex social phenomena
9	requiring the attention and efforts of the criminal justice
10	system, State and local governments, and private citizens alike;
11	(c) the establishment of appropriate goals, objectives and
12	standards for the reduction of crime and delinquency and for the
13	administration of justice must be a priority concern;
14	(d) the functions of the criminal justice system must be
15	coordinated more efficiently and effectively;
16	(e) the full and effective use of resources affecting State
17	and local criminal justice systems requires the complete

1 cooperation of State and local government agencies; and

2 (f) training, research, evaluation, technical assistance and 3 public education activities must be encouraged and focused on 4 the improvement of the criminal justice system and the 5 generation of new methods for the prevention and reduction of 6 crime and delinquency.

7 The General Assembly of the Commonwealth of Pennsylvania8 hereby enacts as follows:

9 Section 1. Definitions.

10 The following words and phrases when used in this act shall 11 have, unless the context clearly indicates otherwise, the 12 meanings given to them in this section:

13 "Commission." The Pennsylvania Commission on Crime and 14 Delinquency.

Section 2. Pennsylvania Commission on Crime and Delinquency.
(a) Establishment.--There is hereby established the
Pennsylvania Commission on Crime and Delinquency as an
administrative commission of the Executive Department. IN THE

19 GOVERNOR'S OFFICE.

20 (b) Composition.--The commission shall consist of 18 members 21 as follows: <-----

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22 (1) The Attorney General.

23 (2) The Chief Justice of the Supreme Court of24 Pennsylvania.

25 (3) The Court Administrator of Pennsylvania.

26 (4) A judge of a court of common pleas.

27 (5) Commissioner of State Police.

28 (6) THE CHAIRMEN OF THE HOUSE AND SENATE MAJORITY
 29 APPROPRIATIONS COMMITTEES.

30 (6) (7) Four members of the General Assembly, of whom 19770H1333B3704 - 2 - one shall be designated by, and serve at the pleasure of the
 President Pro tempore of the Senate, one by the Minority
 Leader of the Senate, one by the Speaker of the House of
 Representatives and one by the Minority Leader of the House
 of Representatives.

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6 (7) (8) Five members appointed by the Governor, one representative of local law enforcement agencies, one 7 8 representative of juvenile correctional or rehabilitative 9 agencies which shall also serve as Chairman of the Juvenile 10 Advisory Committee and one representative of adult 11 correctional rehabilitative agencies, one representative of 12 local elected officials and one district attorney 13 representative.

14 (8) Four (9) SEVEN private citizens appointed by the
15 Governor, at least two of which serve on the Juvenile
16 Advisory Committee.

17 (c) Judicial appointment. -- The judge of a court of common 18 pleas and the district justice or municipal court judge shall be 19 appointed by the Governor from a list of no less than three 20 nominees for each position submitted by the Chief Justice. If 21 the Chief Justice cannot or does not choose to serve, an 22 Associate Justice of the Supreme Court of Pennsylvania shall be 23 appointed by the Governor from a list of no less than three nominees submitted by the Chief Justice. If the Court 24 25 Administrator cannot or does not choose to serve, another 26 appropriate judicial administrative officer of the State shall 27 be appointed by the Governor from a list of no less than three 28 nominees submitted by the Chief Justice.

29 (d) Term of office.--Except for the Chief Justice of the 30 Supreme Court members shall serve for a four year term, and may 19770H1333B3704 - 3 - be appointed for no more than one additional consecutive term.
 The terms of those members who serve by virtue of the public
 office they hold shall be concurrent with their service in the
 office from which they derive their membership.

5 (e) Vacancies. -- Should any member cease to be an officer or employee of the agency he is appointed to represent, his 6 membership on the commission shall terminate immediately and a 7 new member shall be appointed in the same manner as his 8 9 predecessor to fill the unexpired portion of a term. Other 10 vacancies occurring, except those by the expiration of a term, 11 shall be filled for the balance of the unexpired term in the same manner as the original appointment. 12

13 (f) Initial appointments. -- Of the members first appointed by 14 the Governor after the effective date of this act, one-half 15 shall serve for a term of two years, one quarter shall serve for a term of three years, and one-quarter shall serve for a term of 16 17 four years; provided that a member appointed to succeed another member whose term has not expired shall be appointed for the 18 period of the unexpired term, and subsequently may be appointed 19 20 for a four-year term.

(g) Chairman.--The chairman shall be chosen from among the members by a majority of the commission and shall serve a twoyear term. A vice chairman shall be designated by the chairman and shall preside at meetings in the absence of the chairman. (h) Quorum.--Ten members shall constitute a quorum and a vote of the majority of the members present shall be sufficient for all actions.

(i) Termination of appointment.--Three consecutive unexcused
 absences from regular monthly meetings, except for temporary
 illness, or failure to attend at least 50% of the regularly
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called meetings in any calendar year shall be considered cause
 for termination of appointment.

3 (j) Compensation and expenses.--Members who are not 4 Commonwealth officers or State, county, or municipal employees 5 shall be paid \$75 a day for attendance at any official meeting. Reasonable expenses incurred by members shall be allowed and 6 7 paid upon the presentation of itemized vouchers therefor. 8 (k) Executive director. -- An executive director shall be 9 appointed by the chairman upon the advice and consent of a 10 majority of the members. The executive director and associate 11 directors shall be paid such compensation as the commission may

12 determine.

13 (1) Employees. -- The executive director may employ such 14 personnel and contract for such consulting services as may be 15 necessary and authorized to carry out the purposes of this act. 16 The executive director shall appoint the deputy directors upon 17 the advice and consent of a majority of the advisory committee 18 members. Personnel EXCEPT FOR PERSONNEL EMPLOYED AT THE REGIONAL LEVEL FOR PERFORMING DUTIES FOR THE REGIONS OF THE GOVERNOR'S 19 20 JUSTICE COMMISSION ON THE EFFECTIVE DATE OF THIS ACT WHO SHALL 21 NOT BE SUBJECT TO THE PROVISIONS OF THE ACT OF AUGUST 5, 1941 22 (P.L.752, NO.286), ALL OTHER PERSONNEL employed for the purposes 23 of carrying out the duties prescribed in this act for advisory 24 committees shall be appointed with the consent of the associate directors for those committees. Staff other than the executive 25 26 director, and associate directors for the advisory committees, 27 shall be employed in accordance with and subject to the provisions of the act of August 5, 1941 (P.L.752, No.286), known 28 as the "Civil Service Act." 29

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30 (m) Advisory committees.--The commission may establish such 19770H1333B3704 - 5 - 1 advisory committees, in addition to those provided for in this
2 act, as it deems advisable but only the commission may set
3 policy or take other official action. Members of advisory
4 committees shall serve without compensation but may be
5 reimbursed for necessary travel and other expenses in accordance
6 with applicable law and regulations.

(n) Meetings.--All meetings of the commission and of its
advisory committees, at which formal action is taken, shall
conform to the act of July 19, 1974 (P.L.486, No.175), referred
to as the Public Agency Open Meeting Law.

(o) Records.--The commission and any advisory committee established for the purposes of this act shall provide for public access to all records relating to its functions under this act, except such records as are required to be kept confidential by any provision of State or Federal law.

(p) State Planning Agency.--The commission is hereby designated as the State Planning Agency for the purposes of the Omnibus Crime Control and Safe Streets Act of 1968 (Public Law 90-351), as amended, and the Juvenile Justice and Delinquency Prevention Act of 1974 (Public Law 93-415), as amended.

21 Section 3. Powers and duties of the commission.

The commission shall have the power and its duty shall be: (1) To prepare and periodically update a comprehensive juvenile and criminal justice plan on behalf of the Commonwealth based on an analysis of the Commonwealth's criminal justice needs and problems, including juvenile justice and delinquency prevention.

(2) To apply for, contract for, receive, allocate,
 disburse and account for funds, grants-in-aid, grants of
 services and property, real and personal, particularly those
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1 funds made available pursuant to the Omnibus Crime Control 2 and Safe Streets Act of 1968 (Public Law 90-351), as amended, 3 and the Juvenile Justice and Delinquency Prevention Act of 4 1974 (Public Law 93-415), as amended.

5 (3) To receive applications for financial assistance 6 from State agencies, units of general local government and 7 combinations thereof, private nonprofit organizations and 8 other proper applicants, and to disburse available Federal 9 and State funds to such applicants in accordance with the 10 provisions of applicable statutes and regulations and in 11 conformity with the comprehensive plan.

12 (4) To establish such fund accounting, auditing, 13 monitoring and evaluation procedures as may be necessary to 14 assure fiscal control, proper management and disbursement of 15 grant funds and to establish such procedures as may be 16 necessary to assure compliance with nondiscrimination 17 requirements.

18 (5) To audit the books and records of recipients of 19 financial assistance and of their contractors and, for the 20 purpose of such audits, to have access to all pertinent books and records required to be kept by recipients of financial 21 22 assistance and by their contractors. The commission shall 23 have the power to subpoena witnesses, books, records and 24 papers in the execution of its auditing responsibilities and, upon certification to it of failure to obey and such 25 26 subpoena, the Commonwealth Court is empowered after hearing 27 to enter, when proper, an adjudication of contempt and such 28 other order as the circumstances require.

29 (6) To monitor and evaluate program effectiveness, 30 funded in whole or in part by the Commonwealth through the 19770H1333B3704 - 7 - commission aimed at reducing or preventing crime and
 delinquency and improving the administration of justice as
 deemed appropriate.

4 (7) To define, develop and correlate programs and
5 projects and establish priorities for crime prevention and
6 for improvement in law enforcement and criminal justice,
7 including juvenile justice and delinquency prevention,
8 throughout the Commonwealth.

9 (8) Provide for an ongoing forum in which leaders and recognized professionals of juvenile and criminal justice 10 11 programs for both the public and private sectors to discuss 12 major issues and philosophical concerns confronting the 13 Commonwealth's justice system. The forum shall serve to promote communications and coordination between the agencies, 14 but shall not be involved in the direct disposition nor 15 management of applications for State or Federal assistance. 16 17 The chairman of the Pennsylvania Commission on Crime and 18 Delinquency shall serve as the chairman of the forum and 19 shall appoint no more than 30 members from a list of three 20 names submitted by each organization or agency. The forum 21 shall meet at the call of the chairman but not less than four 22 times a year.

23 To cooperate with and render technical assistance to (9) 24 the General Assembly or a standing committee of the General 25 Assembly, State agencies, units of general local government 26 and public and private agencies relating to the improvement 27 of the criminal and juvenile justice system, including the implementation of special conferences or workshops relating 28 29 to special issues or professional improvement of criminal 30 justice organizations.

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(10) To establish, and the chairman of the commission appoint, such subcommittees as it deems proper.

3 (11) To submit an annual report to the Governor and the 4 General Assembly concerning its work during the preceding 5 fiscal year. Other studies, evaluations and reports may be 6 submitted to the Governor or the General Assembly as deemed 7 appropriate.

8 (12) To promulgate such rules and regulations as the 9 commission deems necessary for the proper administration of 10 this act.

Section 4. Duties of the commission relative to criminal
 statistics.

13 The commission shall have the power and its duty shall be:
14 (1) To obtain data necessary from all persons and
15 agencies listed in section 5 and from any other appropriate
16 source.

17 (2) To prepare and distribute to all such persons and 18 agencies, cards or other forms used in reporting data to the 19 commission. Such cards or forms may, in addition to other 20 items, include items of information needed by Federal bureaus 21 or departments engaged in the development of national and 22 uniform criminal statistics.

(3) To request the form and content of records which
must be kept by such persons and agencies in order to insure
the correct reporting of data to the commission.

26 (4) To instruct such persons and agencies in the
27 installation, maintenance and use of such records and in the
28 reporting of data to the commission.

29 (5) To process, tabulate, analyze and interpret the data30 obtained from such persons and agencies.

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(6) To supply, at their request, to Federal bureaus or
 departments engaged in the collection of national criminal
 statistics data they need from this Commonwealth.

4 (7) To present to the Governor and the members of the 5 General Assembly on or before July 1 of each year a report 6 containing the criminal statistics of the preceding calendar 7 year and to present at such other times as the commission 8 deems necessary reports on the special aspects of criminal 9 and juvenile statistics. The annual report shall contain 10 statistics showing:

11 (i) the number and types of offenses known to the 12 public authorities;

(ii) the personal and social characteristics ofcriminals and delinquents; and

(iii) the administrative actions taken by law
enforcement, judicial, penal and correctional agencies in
dealing with criminals or delinquents.

18 (8) The commission, at the request of any of the
19 following, may assist or advise in a statistical and research
20 capacity the Bureau of Correction, the Pennsylvania Board of
21 Probation and Parole, the Pennsylvania State Police, the
22 Juvenile Court Judges' Commission and the State Court
23 Administrator.

2.4 It shall be the duty of the commission to give (9) 25 adequate interpretation of such statistics and so to present 26 the information that it may be of value in guiding the 27 policies of the commission and of those in charge of the 28 apprehension, prosecution and treatment of the criminals and 29 delinguents, or concerned with the present state of crime and 30 delinguency. The report shall include also statistics which - 10 -19770H1333B3704

are comparable with national uniform criminal statistics
 published by Federal bureaus or departments heretofore
 mentioned.

4 (10) The commission shall take advantage of all
5 available Federal funds and establish new programs as well as
6 undertake a continuous analysis of future data needs.
7 Section 5. Duties of public agencies and officers in reporting
8 criminal statistics.

9 It shall be the duty of every constable, chief of police, county police force, sheriff, coroner, district attorney, chief 10 11 probation officer and of the Bureau of Correction in the Department of Justice, the Pennsylvania Board of Probation and 12 13 Parole, the Pennsylvania State Police, the State Court 14 Administrator, the Juvenile Court Judges' Commission, the 15 Department of Public Welfare, State Fire Marshal, Pennsylvania 16 Liquor Control Board, the Philadelphia Municipal and Traffic 17 Courts, justices of the peace, county prison wardens, and every 18 other person or agency dealing with crimes or criminals or with 19 delinquency or delinquents, when requested by the commission:

(1) To install and maintain records and recording
systems needed for the correct reporting of statistical data
required by the commission.

23 (2) To report statistical data to the commission at such
24 times and in such manner as the commission prescribes.

(3) To give to the staff of the commission access to
statistical data for the purpose of carrying out the duties
of the commission relative to criminal statistics.
Section 6. Juvenile Advisory Committee.

29 (a) Establishment and membership.--There is hereby 30 established the Juvenile Advisory Committee within the 19770H1333B3704 - 11 -

commission. The members of the committee shall be appointed by 1 2 the Governor and shall include representation of units of local 3 government, law enforcement and juvenile justice agency 4 probation personnel, juvenile court judges, public and private 5 agencies and organizations concerned with delinguency prevention or treatment and services to delinquency prevention or treatment 6 and services to dependent children, community-based prevention 7 in-treatment programs, organizations concerned with the quality 8 9 of juvenile justice or that utilize volunteers to work with 10 delinquent or dependent children, businesses employing youth, 11 youth workers involved with alternative youth programs, and persons with special experience and competence in addressing the 12 13 problem of school violence and vandalism and the problem of learning disabilities. 14

15 (b) Number and qualifications.--The committee shall consist 16 of 25 members, all of whom shall have had training or experience 17 in juvenile justice. A majority of the members shall not be 18 full-time employees of the Federal, State or local governments. At least one-third of the membership shall be under the age of 19 20 26 at the time of appointment. At least three of those members 21 of the committee under 26 years of age at the time of 22 appointment shall have been or are currently under the jurisdiction of the juvenile justice system. 23

(c) Conditions of appointment.--The committee and its members are subject to the same limitations and conditions imposed upon the commission as prescribed in section 2(d), (e),(f),(i),(n) and (o).

(d) Quorum.--A majority of the members shall constitute a
quorum and a vote of the majority of the members present shall
be sufficient for all actions.

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1 (e) Chairman.--The members of the committee shall choose by 2 majority vote a chairman from among the committee which shall serve a two-year term. A vice chairman shall be designated by 3 4 the chairman and preside at meetings in the absence of the 5 chairman. The committee shall meet at the call of the chairman, but not less than four times a year. 6 Section 7. Powers and duties of the Juvenile Advisory 7 8 Committee. 9 The Juvenile Advisory Committee shall have the power, and its 10 duty shall be: 11 (1) All responsibilities and duties of the commission prescribed in section 3 insofar as they relate to juvenile 12 13 justice and delinquency prevention, except: 14 (i) Those functions related to the direct approval and disbursement of financial assistance shall be in an 15 16 advisory capacity only, but shall include reviewing and 17 commenting on such applications within 30 days. 18 (ii) Those functions prescribed in section 3(5) and 19 (12).20 (2) Advise the commission on any other matters relating 21 to juvenile justice and delinquency prevention not contained in section 3. 22 23 To develop methods and procedures for evaluating (3) services for delinquent and dependent children. 24 25 Section 8. Judicial Advisory Committee. 26 (a) Establishment and composition. There shall be a 27 Judicial Advisory Committee within the commission which shall 28 consist of at least 12 but no more than 15 members appointed by 29 the chief justice and serve at his pleasure. The composition of 30 the committee shall include at least the following: 19770H1333B3704 - 13 -

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1	(1) Chief justice.
2	(2) Two Supreme Court justices.
3	(3) President judge of Superior Court.
4	(4) President judge of Commonwealth Court.
5	(5) State court administrator.
6	(6) Two judges of the court of common pleas.
7	(7) Judge from the Juvenile Court Judges Commission.
8	(8) Representative from the district attorneys'
9	association.
10	(9) Representative from the public defenders'
11	association.
12	(b) Conditions of appointment. The committee and its
13	members are subject to the same limitations and conditions
14	imposed upon the commission prescribed in section
15	2(d),(e),(f),(i),(n) and (o).
16	(c) Quorum. A majority of the members shall constitute a
17	quorum and a vote of the majority of the members present shall
18	be sufficient for all actions.
19	(d) Chairman. The chief justice shall serve as the chairman
20	and shall designate a vice chairman to preside at meetings in
21	his absence. The committee shall meet at the call of the
22	chairman, but not less than four times a year.
23	Section 9. Powers and duties of the Judicial Advisory
24	-Committee.
25	The Judicial Advisory Committee shall have the power, and its
26	duty shall be:
27	(1) All responsibilities and duties of the Pennsylvania
28	Council on Crime and Delinquency prescribed in section 3
29	insofar as they relate to planning and administration of
30	judicial responsibilities, except:
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1	(i) those functions related to the direct approval
2	and disbursement of financial assistance shall be in an
3	advisory capacity only but shall include reviewing and
4	commenting in such applications within 60 days;
5	(ii) those functions prescribed in section 3(5) and
6	(14).
7	(2) Establish priorities for the improvement of the
8	courts.
9	(3) Develop an annual plan for the improvement of the
10	courts to be included in the comprehensive plan.
11	(4) Advise the commission in other matters relating to
12	the planning or administration of judicial responsibilities.
13	(5) To appoint an associate director by the chairman
14	upon the advice and consent of a majority of the members.
15	Section 10. 8. Regional Advisory Committees. <
16	(a) Establishment and compositionThere shall be Regional
17	Advisory Committees within the commission which shall consist of
18	not more than 25 members appointed by the Governor.
19	(b) Membership
20	(1) A majority of the members shall be representatives
21	of units of local governments.
22	(2) The other members shall consist of the following:
23	(i) a judge of the court of common pleas;
24	(ii) a juvenile court judge;
25	(iii) a district attorney;
26	(iv) a defense attorney;
27	(v) four private citizens, two of which have
28	experience or special knowledge of the juvenile justice
29	system;
30	(vi) one representative of law enforcement agencies;
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(vii) one representative of juvenile correctional or rehabilatative agencies;

3 (viii) one representative of adult correctional or
4 rehabilatative agencies; and

5 (ix) one representative of educational institutions6 or programs.

7 (c) Conditions of appointment.--The committee and its
8 members are subject to the same limitations and conditions
9 imposed upon the commission prescribed in section

10 2(d),(e),(f),(i),(n) and (o).

11 (d) Quorum.--A majority of the members shall constitute a 12 quorum and a vote of the majority of the members present shall 13 be sufficient for all actions.

(e) Chairman.--The chairman shall be chosen by a majority of the members of the advisory committee and shall serve a two-year term. The chairman shall designate a vice chairman to preside at meetings in his absence. The committee shall meet on the call of the chairman, but not less than four times a year.

19 (f) Boundaries.--In establishing the boundaries of the 20 regional advisory committees, the commission shall insure that 21 each county is represented through an advisory committee.

(g) Applicability.--Those counties of a population of 23 250,000 or more who establish an advisory committee for the 24 county and which complies with the provisions of this section 25 shall be designated the regional advisory committee for that 26 county. In such instances, the chief executive shall appoint the 27 members of the advisory committee.

28 (H) APPOINTMENT OF STAFF. -- ALL PERSONNEL PERFORMING DUTIES
 29 FOR THE REGIONS OF THE GOVERNOR'S JUSTICE COMMISSION ON THE
 30 EFFECTIVE DATE OF THIS ACT WHO ARE NOT SUBJECT TO THE CIVIL
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SERVICE ACT OF AUGUST 5, 1941 (P.L.752, NO.186), SHALL REMAIN IN
 THEIR POSITION UNLESS IT CAN BE DETERMINED THAT THEY HAVE BEEN
 NEGLIGENT OR INCOMPETENT IN THE PERFORMANCE OF THEIR DUTIES.

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4 Section 11. 9. Powers and duties of the Regional

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Advisory Committees.

6 The Regional Advisory Committees shall have the power and its 7 duty shall be:

8 (1)To review and evaluate the problems and needs of the juvenile and criminal justice system in their region and to 9 10 provide the commission with an annual report of their 11 findings and recommendations which shall be considered by the 12 commission in preparing the State Comprehensive Plan. In 13 formulating their findings and recommendations for the commission the regional advisory committees shall conduct at 14 15 least one public hearing. The annual report shall contain 16 priorities for the improvement of the juvenile and criminal 17 justice systems for the region.

18 (2) To review and advise the commission on all 19 applications for financial assistance for the improvement of 20 the juvenile or criminal justice system solely within the 21 region within 60 days of receipt of the application from the 22 commission.

(3) To advise local juvenile and criminal justice
agencies and organizations in the development of programs to
improve the juvenile and criminal justice systems in the
region.

27 (4) To promote the coordination of juvenile and criminal28 justice programs in the region.

29 Section 12. 10. Cooperation by other departments.
30 It shall be the duty of the various administrative

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departments, boards and commissions to cooperate so far as 1 practicable with the commission in the performance of its duties 2 3 under this act, except as provided in sections 4 and 5. 4 Section 13. 11. Transfer of personnel, assets and appropriations. <----5 All personnel, allocations, appropriations, equipment, files, records, contracts, agreements, obligations, and other materials 6 7 which are used, employed or expended by the Governor's Justice Commission in connection with the powers, duties or functions 8 exercised under this act by the commission are hereby 9 10 transferred to the commission with the same force and effect as 11 if the appropriation's had been made to and said items had been the property of the commission in the first instance and as if 12 13 said contracts, agreements and obligations had been incurred or 14 entered into by said commission. Section 14. 12. Abolition of Justice Commission. 15 <---16 The Governor's Justice Commission is hereby abolished. 17 Section 15. 13. Termination of commission. <----18 On December 31, 1980 the commission shall be abolished. The Judiciary Committees of the House of Representatives and Senate 19 20 shall conduct a review of the performance and effectiveness of 21 the commission and make public a report of their findings, 22 conclusions and recommendations, including proposed legislation for such extension or reorganization of the commission as deemed 23 24 appropriate. Such review shall be conducted not later than nine 25 months prior to the termination. 26 Section 16. 14. Repealer.

27 Section 924, act of April 9, 1929 (P.L.177, No.175), known as28 "The Administrative Code of 1929," is repealed.

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29 Section 17. 15. Effective date.

30 This act shall take effect December 31, 1978.

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