THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1828

Session of 1975

INTRODUCED BY DiCARLO, OCTOBER 14, 1975

REFERRED TO COMMITTEE ON HEALTH AND WELFARE, OCTOBER 15, 1975

AN ACT

1 2 3 4 5	Providing for the entry of the Commonwealth into a compact with the States of New York and New Jersey concerning drug trafficking; creating the Tri-State Drug Trafficking Policy and Control Commission and prescribing the membership function, powers and duties of said commission.
6	The General Assembly of the Commonwealth of Pennsylvania
7	hereby enacts as follows:
8	Section 1. Short TitleThis act shall be known and may be
9	cited as the "Tri-State Drug Trafficking Policy and Control
10	Compact."
11	Section 2. Tri-State Drug Trafficking Policy and Control
12	Compact The Tri-State Drug Trafficking Policy and Control
13	Compact is hereby enacted into law and entered into by this
14	State with the other states legally joining therein in the form
15	substantially as follows:
16	Tri-State Drug Trafficking Policy and Control Compact
17	ARTICLE I
18	Findings and Purpose
19	The party states find that the problem of drug abuse in the
20	compact region is one of the severest problems of drug abuse in

- 1 the Nation and that because of the drug traffic between the
- 2 party states, especially the geographical area extending from
- 3 New York City and North Jersey to Camden and Philadelphia, there
- 4 is a vital need for the development of greater inter-
- 5 jurisdictional cooperation to stem drug traffic between the
- 6 party states as a means of controlling drug abuse.
- 7 The purposes of this compact are to develop interstate policy
- 8 to stem drug trafficking between the party states as a means of
- 9 controlling drug abuse in the respective party states, to
- 10 recommend interstate policy which might lead in the party states
- 11 to legislative support of methods to stem drug trafficking
- 12 between the party states, to provide close and effective
- 13 cooperation and assistance between the party states in
- 14 developing means to detect and prevent interstate drug
- 15 trafficking, and to gather, evaluate and disseminate to the
- 16 appropriate offices of the party states information concerning
- 17 drug trafficking between the party states.
- 18 ARTICLE II
- 19 Definitions
- 20 For the purpose of this compact, unless the context plainly
- 21 requires a different meaning:
- 22 "Commission" means the Tri-State Drug Trafficking Policy and
- 23 Control Commission.
- "Compact region" means all of the geographical area of the
- 25 Commonwealth of Pennsylvania and the States of New Jersey and
- 26 New York.
- 27 "Concurrent legislation" means a statute enacted by one of
- 28 the party states which is concurred in by the other party states
- 29 in the form of enactments having like effect.
- 30 "Party states" mean the States of New Jersey, New York and

- 1 the Commonwealth of Pennsylvania.
- 2 ARTICLE III
- 3 Compact and Commission
- 4 The Commonwealth of Pennsylvania hereby agrees with the
- 5 States of New York and New Jersey upon enactment by each of them
- 6 of legislation having the same effect as this section, to the
- 7 following compact:
- 8 The party states, for the purposes of (1) developing
- 9 interstate policy to stem drug trafficking between the party
- 10 states as a means of controlling drug abuse in the respective
- 11 party states, (2) recommending interstate policy which might
- 12 lead in the party states to legislative support of methods to
- 13 stem drug trafficking between the party states, (3) providing
- 14 close and effective cooperation and assistance between the party
- 15 states in developing means to detect and prevent interstate drug
- 16 trafficking, and (4) gathering, evaluating and disseminating to
- 17 the appropriate offices of the party states information
- 18 concerning drug trafficking between the party states, do hereby
- 19 establish and create the Tri-State Drug Trafficking Policy and
- 20 Control Commission.
- 21 ARTICLE IV
- 22 Commission Organization
- 23 The commission shall be an interstate body, both corporate
- 24 and politic serving as a common agency of the party states and
- 25 representing them both collectively and individually in the
- 26 exercise of its powers and duties.
- 27 (a) The commission shall be composed of not more than 12
- 28 members representing the party states and apportioned as
- 29 follows:
- 30 (1) Four representatives from each of the party states;

- 1 provided, however, in the case of the State of New York, at
- 2 least one of the representatives shall be a resident of the City
- 3 of New York and in the case of the Commonwealth of Pennsylvania
- 4 one of the representatives shall be a resident of the City of
- 5 Philadelphia.
- 6 (2) The representatives of the party states shall consist of
- 7 two State legislators, one to be appointed from the membership
- 8 of the House of Representatives by the Speaker, and one to be
- 9 appointed from the membership of the Senate by the President of
- 10 the Senate in Pennsylvania; one to be appointed from the
- 11 membership of the General Assembly by the Speaker, and one to be
- 12 appointed from the membership of the Senate by the President of
- 13 the Senate in New Jersey and one to be appointed from the
- 14 membership of the General Assembly by the Speaker, and one to be
- 15 appointed from the membership of the Senate by the President of
- 16 the Senate in New York; and the remaining two representatives
- 17 from each state shall consist of the Attorney General or his
- 18 designate and the Secretary of Health or his designate in
- 19 Pennsylvania; the State Attorney General or his designate and
- 20 the Commissioner of the State Department of Health or his
- 21 designate in New Jersey and the State Attorney General or his
- 22 designate and the Commissioner of the State Department of Health
- 23 or his designate in New York. Each member shall serve and be
- 24 subject to removal in accordance with the laws of the State
- 25 which he represents. The commission shall elect a chairman from
- 26 among its members.
- 27 (b) The commission's functions shall be performed and
- 28 carried out by its members, advisory committees and panels
- 29 representative of citizens and political subdivisions and other
- 30 governmental agencies in the compact region as may be

- 1 established by the commission, and by such officers, agents and
- 2 employees as may be appointed by the commission, subject to its
- 3 direction and control. All such officers, agents and employees
- 4 shall hold office at the pleasure of the commission, which shall
- 5 prescribe their powers, duties and qualifications and fix their
- 6 compensation and other terms of their employment.
- 7 (c) A quorum of the commission for the purpose of
- 8 transacting business at any commission meeting shall exist only
- 9 when there are present, in person, at least three members from
- 10 each of the party states. No action of the commission shall be
- 11 effective or binding unless a majority of each party state's
- 12 representatives who are present at such commission meeting shall
- 13 vote in favor thereof.
- 14 (d) The members of the commission shall receive no
- 15 compensation for their services pursuant to this compact but
- 16 they shall be entitled to be paid the expenses actually and
- 17 necessarily incurred by them in the performance of their duties.
- 18 (e) No member of the commission who is otherwise a public
- 19 officer or employee shall suffer a forfeiture of his office or
- 20 employment, or any loss or diminution in the rights and
- 21 privileges appertaining thereto, by reason of such membership.
- 22 ARTICLE V
- 23 Commission Function
- 24 The function of the commission shall be to act as an official
- 25 comprehensive interstate drug trafficking policy and control
- 26 agency of the party states for the compact region. It shall
- 27 conduct surveys, make studies, hold private and public hearings
- 28 and prepare plans to develop interstate policy to stem drug
- 29 trafficking between the party states, recommend interstate
- 30 policy which might lead in the party states to legislative

- 1 support of programs to stem drug trafficking, provide close and
- 2 effective cooperation and assistance between the party states in
- 3 developing means to detect and prevent interstate drug
- 4 trafficking, and gather, evaluate and disseminate to the
- 5 appropriate offices of the party states information concerning
- 6 drug trafficking between the party states.
- 7 ARTICLE VI
- 8 Powers and Duties
- 9 (a) The commission shall have power to:
- 10 (1) Adopt a corporate seal and to enter into contracts.
- 11 (2) Apply for and receive and accept grants of property,
- 12 money and services and other assistance offered or made
- 13 available to it by any person, government, or agency whatever,
- 14 which it may use to meet necessary expenses and for any other
- 15 use within the scope of its functions, and to negotiate for the
- 16 same upon such terms and conditions as may be necessary or
- 17 advisable.
- 18 (3) Hire, lease, acquire and dispose of property to the
- 19 extent necessary to carry out its functions, powers and duties
- 20 as the same may be constituted from time to time.
- 21 (4) Without diminution of its general power to contract, to
- 22 contract with any government or agency whatever, including the
- 23 respective departments of the party states, for the performance
- 24 of services by the commission which relate to its functions,
- 25 powers and duties, and to accept compensation or reimbursement
- 26 therefor.
- 27 (5) Expend, or to authorize the expenditure of, funds
- 28 appropriated to it or for its purposes by the party states but
- 29 such expenditures shall at all times be within the terms of an
- 30 annual budget to be adopted by the commission, by resolution, in

- 1 advance of each fiscal period of the commission, which budget
- 2 may be amended or modified from time to time: Provided, however,
- 3 That each of the party states reserves the right to require such
- 4 audit or audits as such state may from time to time consider
- 5 proper.
- 6 (b) The commission shall have such additional powers
- 7 incidental to the express powers granted to it by this compact,
- 8 as may be necessary or proper for the effective performance of
- 9 its functions.
- 10 ARTICLE VII
- 11 Availability of Existing Materials
- 12 To avoid duplication of effort and in the interests of
- 13 economy the commission shall make use of existing studies,
- 14 surveys, plans, data and other materials in the possession of
- 15 the governmental agencies of the party states and their
- 16 respective political subdivisions. Each such agency is hereby
- 17 authorized to make such materials available to the commission
- 18 and otherwise to assist it in the performance of its functions.
- 19 At the request of the commission, each such agency which is
- 20 engaged in developing plans to stem the distribution and sale of
- 21 illicit drugs, or which is charged with the duty of stemming the
- 22 distribution and sale of illicit drugs, is further authorized to
- 23 provide the commission with information regarding its plans and
- 24 programs affecting the compact region so that the commission may
- 25 have available to it current information with respect thereto.
- 26 The officers and personnel of such agencies, and of any other
- 27 government or agency whatever, may serve at the request of the
- 28 commission upon such advisory committees and panels as the
- 29 commission shall determine to create; and such officers and
- 30 personnel may serve upon such committees and panels without

- 1 forfeiture of office or employment and with no loss or
- 2 diminution in the status, rights and privileges which they
- 3 otherwise enjoy.
- 4 ARTICLE VIII
- 5 Funds; Grants; Immunity and Reports
- 6 (a) Subject to the availability of funds appropriated
- 7 pursuant to the applicable laws of the respective party states,
- 8 the cost and expense of supporting, administering and operating
- 9 the activities of the commission shall be equally apportioned
- 10 among the party states. In the case of an experimental project,
- 11 all expenses for and related thereto, but not inclusive of the
- 12 cost and expense of supporting, administering and operating the
- 13 commission, and less any Federal aid or other contributions
- 14 received therefor, shall be for the account of the party state
- 15 in which any such project is conducted and shall be paid out of
- 16 appropriations made available by such party state.
- 17 (b) The commission may accept advances from one or more of
- 18 the party states or from the Federal Government; but it may not
- 19 otherwise borrow money nor may it issue notes or bonds. It shall
- 20 not incur any obligation in excess of the amounts appropriated
- 21 or otherwise available to it or for its purposes and each of its
- 22 expenditures shall be within the terms of the annual budget
- 23 hereinbefore mentioned.
- 24 (c) The commission is declared to be an instrumentality of
- 25 the party states exercising a governmental function. It shall
- 26 enjoy the sovereign immunity of the party states and may not be
- 27 sued in any court or tribunal whatsoever; nor shall it have the
- 28 power to pledge the credit of the party states or any of them,
- 29 or to impose any liability upon them, or any one of them,
- 30 directly or indirectly, either by tort, contract or otherwise.

- 1 (d) The commission shall report annually to the Governors
- 2 and Legislatures of the party states with respect to its
- 3 operations and finances and shall provide such financial reports
- 4 as shall be required from time to time under the laws of the
- 5 party states.
- 6 ARTICLE IX
- 7 Construction; Withdrawal; Amendments
- 8 (a) This compact shall be construed liberally to effectuate
- 9 its purposes. Nothing herein shall be deemed in any way to limit
- 10 or restrict the power of one or more of the party states, by law
- 11 or otherwise, to deal independently with respect to any matter
- 12 within the scope of this compact.
- 13 (b) Any party state may withdraw from this compact by
- 14 enacting a statute repealing the same, but no such withdrawal
- 15 shall take effect until two years after the executive head of
- 16 the withdrawing state has given notice in writing of the
- 17 withdrawal to the executive heads of all other party states. No
- 18 withdrawal shall affect any liability already incurred by or
- 19 chargeable to a party state prior to the time of such
- 20 withdrawal.
- 21 (c) Amendments and supplements to this compact to implement
- 22 the purposes thereof may be adopted by concurrent legislation of
- 23 the party states.
- 24 (d) If any part or provision of this compact or the
- 25 application thereof to any person or circumstance be adjudged
- 26 invalid by any court of competent jurisdiction, such judgment
- 27 shall be confined in its operation to the part, provision, or
- 28 application directly involved in the controversy in which such
- 29 judgment shall have been rendered and shall not affect or impair
- 30 the validity of the remainder of this compact or the application

- 1 thereof to other persons or circumstances, and the party states
- 2 hereby declare that they would have entered into this compact or
- 3 the remainder thereof had the invalidity of such provision or
- 4 application thereof been apparent.
- 5 Section 3. Effective Date. -- This act shall take effect upon
- 6 the enactment into law by the State of New York and the State of
- 7 New Jersey of legislation having a substantially similar effect
- 8 as this act, but if such legislation is already enacted, this
- 9 act shall take effect immediately.