## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 988

Session of 1997

INTRODUCED BY HECKLER, HOLL AND AFFLERBACH, MAY 15, 1997

REFERRED TO EDUCATION, MAY 15, 1997

## AN ACT

Amending the act of July 31, 1968 (P.L.805, No.247), entitled, 2 as amended, "An act to empower cities of the second class A, 3 and third class, boroughs, incorporated towns, townships of the first and second classes including those within a county 5 of the second class and counties of the second through eighth classes, individually or jointly, to plan their development 7 and to govern the same by zoning, subdivision and land development ordinances, planned residential development and 8 9 other ordinances, by official maps, by the reservation of 10 certain land for future public purpose and by the acquisition of such land; to promote the conservation of energy through 11 12 the use of planning practices and to promote the effective 13 utilization of renewable energy sources; providing for the establishment of planning commissions, planning departments, 14 15 planning committees and zoning hearing boards, authorizing them to charge fees, make inspections and hold public 16 17 hearings; providing for mediation; providing for transferable 18 development rights; providing for appropriations, appeals to 19 courts and penalties for violations; and repealing acts and 20 parts of acts, " providing for an educational impact fee.

- 21 The General Assembly of the Commonwealth of Pennsylvania
- 22 hereby enacts as follows:
- 23 Section 1. The act of July 31, 1968 (P.L.805, No.247), known
- 24 as the Pennsylvania Municipalities Planning Code, reenacted and
- 25 amended December 21, 1988 (P.L.1329, No.170), is amended by
- 26 adding an article to read:

1	<u>ARTICLE V-B</u>
2	Educational Capital Improvement
3	Section 501-B. Purpose The imposition of educational
4	impact fees is an alternative school district's need to insure
5	that a school district will be reimbursed for the incremental
6	costs associated with additional students imposed on a school
7	district as a result of additional residential development in
8	the district without burdening current residents with such
9	costs.
10	Section 502-B. Definitions The following words and phrases
11	when used in this article shall have the meanings given to them
12	in this section unless the context clearly indicates otherwise:
13	"Affordable," as defined in section 502-A.
14	"Educational impact fee," a charge or fee computed for each
15	new dwelling unit by multiplying the incremental cost of each
16	new student by a student housing factor and imposed by a school
17	district against new residential development in order to
18	compensate the school district for the start-up costs associated
19	with increased student enrollment due to such new development.
20	"Educational impact statement," a report or statement
21	required in conjunction with all building permit applicants to
22	disclose the impact of new construction or development on
23	educational costs and services in the affected school district.
24	"Incremental cost," the cost attributable to adding one new
25	student to the student base in existence at the later of the
26	time the educational impact fee is imposed or the time this cost
27	factor is reviewed as required hereunder.
28	"Residential development," dwelling units constructed for
29	single-family or multi-family occupation, to be either leased or
30	owned.

- 1 "Student housing factor," the average number of students
- 2 <u>expected to occupy each new residential dwelling unit based on</u>
- 3 the size, type and total cost of the structure as determined and
- 4 established in a scale set by the school board.
- 5 Section 503-B. Establishment and Calculation of Impact
- 6 Fees.--(a) The educational impact fee shall be determined for
- 7 each dwelling unit by multiplying the incremental cost by the
- 8 student housing factor:
- 9 (1) School districts may impose an educational impact
- 10 <u>fee and require the filing of educational impact statements</u>
- 11 <u>at the discretion of the board of school directors.</u>
- 12 (2) The decision not to impose an educational impact fee
- at any time shall not preclude requiring the filing of
- 14 <u>educational impact statements.</u>
- 15 (3) An educational impact fee may be imposed based on
- the submission of a specific educational impact statement.
- 17 Such imposition shall be valid as applied to any dwelling
- 18 unit, provided it becomes effective prior to the issuance of
- 19 the building permit for that specific unit.
- 20 (b) The incremental cost of each new student shall be
- 21 <u>calculated by using the following factors:</u>
- 22 (1) One-time administrative costs necessary to enroll
- 23 additional students.
- 24 (2) Pro rata cost of instructional salary.
- 25 <u>(3) Cost of instructional material.</u>
- 26 (4) Pro rata cost based on the impact to the physical
- 27 plant in accommodating additional students.
- 28 (5) Cost of additional insurance.
- 29 <u>(6) Pro rata cost of transportation.</u>
- 30 (7) Actual cost of initial student evaluation.

- 1 (8) Pro rata cost of student special services.
- 2 (9) Pro rata cost of hiring and training.
- 3 (c) The educational impact fee shall not be based on any of
- 4 the following:
- 5 (1) Pro rata cost of voluntary curriculum instruction
- 6 <u>salaries or materials.</u>
- 7 (2) Cost of hiring or training necessary State-funded
- 8 staff, including the intermediate units.
- 9 (3) Pro rata shares of special education costs.
- 10 (4) Pro rata costs for any contracted services, except
- direct instructional and maintenance costs.
- 12 (5) The costs of complying with local codes and
- 13 <u>regulations</u>.
- 14 (6) Costs which are reimbursed by another governmental
- unit.
- 16 (d) (1) The educational impact fee shall be subject to
- annual adjustments by the school district, based on changes
- 18 in the Consumer Price Index for All Urban Consumers.
- 19 (2) The incremental cost of each new student and the
- 20 <u>student housing factor shall be reviewed at least once every</u>
- 21 <u>three years and be subject to upward or downward revision.</u>
- 22 (e) Prior to initial passage of any resolution imposing an
- 23 educational impact fee under the authority granted hereunder,
- 24 the school district shall give public notice of the intention to
- 25 pass such resolution. The notice shall set forth the substantial
- 26 nature of the fee to be imposed by the resolution, the reason
- 27 which, in the judgment of the board of school directors,
- 28 necessitates the imposition of the fee, and the amount of
- 29 revenue estimated to be derived therefrom. Publication of the
- 30 notice shall be made by advertisement once a week for three

- 1 weeks in a newspaper of general circulation within the school
- 2 <u>district if there is a newspaper and, if there is not,</u>
- 3 <u>publication shall be made in a newspaper of general circulation</u>
- 4 in the county in which the advertising school district is
- 5 located.
- 6 <u>Section 504-B. Administration of Educational Impact Fees.--</u>
- 7 (a) (1) Educational impact fees shall be collected by the
- 8 school district.
- 9 (2) The educational impact fee shall be payable in full
- 10 prior to the time of the issuance of a building permit for
- 11 <u>residential development.</u>
- 12 (3) No municipality shall issue a building permit within
- the boundaries of a school district which has imposed an
- 14 educational impact fee without proof of payment of the
- 15 <u>educational impact fee to that school district.</u>
- 16 (b) The educational impact fee shall be waived for building
- 17 permits issued for the replacement of existing dwelling units,
- 18 even if the permits are nonconcurrent.
- 19 (c) The school district may reduce, eliminate or otherwise
- 20 <u>negotiate over the educational impact fee applicable to</u>
- 21 <u>affordable housing.</u>
- 22 Section 505-B. Educational Impact Statement.--(a) An
- 23 educational impact statement must be submitted to the
- 24 appropriate school district for all proposed development in
- 25 <u>conjunction with the building permit process. It shall be</u>
- 26 presented prior to submission by the builders of any subdivision
- 27 plan or other preliminary documents that may require municipal
- 28 approval. The municipality shall not accept the subdivision plan
- 29 or other preliminary documents without proof that the
- 30 educational impact statement has been filed with the school

- 1 district.
- 2 (b) The educational impact statement shall include the
- 3 following:
- 4 (1) The type of unit or units to be developed.
- 5 (2) The target market that the building permit applicant
- 6 <u>hopes to reach.</u>
- 7 (3) The size of the units by distribution.
- 8 (4) The estimated initial student population broken down
- 9 according to elementary, middle and senior grade levels.
- 10 (5) A time frame for achievement of the student
- 11 population.
- 12 (6) The estimated student population by grade level at
- both five years and ten years from the date of the issuance
- of the last building permit.
- 15 Section 2. This act shall be applicable beginning with the
- 16 first full fiscal year of a school district, commencing at least
- 17 60 days after the effective date of this act.
- 18 Section 3. This act shall take effect immediately.