## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 319

Session of 2003

INTRODUCED BY GREENLEAF, ERICKSON, SCHWARTZ, KITCHEN, LEMMOND, RHOADES, BOSCOLA, PILEGGI, TARTAGLIONE, RAFFERTY AND THOMPSON, FEBRUARY 13, 2003

AS AMENDED ON THIRD CONSIDERATION, APRIL 21, 2003

## AN ACT

- 1 Authorizing the Commonwealth of Pennsylvania to join the
- 2 Interstate Compact for Juveniles; providing for the form of
- 3 the compact; imposing additional powers and duties on the
- 4 Governor, the Secretary of the Commonwealth and the Compact;
- 5 establishing the State Council for Interstate Juvenile
- 6 Supervision; and making a repeal.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. Short title.
- 10 This act shall be known and may be cited as the Interstate
- 11 Compact for Juveniles Act.
- 12 Section 2. Authority to execute compact.
- 13 The Governor of Pennsylvania, on behalf of this State, is
- 14 hereby authorized to execute a compact in substantially the
- 15 following form with any one or more of the states of the United
- 16 States and the General Assembly hereby signifies in advance its
- 17 approval and ratification of such compact:
- 18 THE INTERSTATE COMPACT FOR JUVENILES
- 19 ARTICLE I

1 PURPOSE

2 The compacting states to this Interstate Compact recognize 3 that each state is responsible for the proper supervision or 4 return of juveniles, delinquents and status offenders who are on 5 probation or parole and who have absconded, escaped or run away from supervision and control and in so doing have endangered 6 their own safety and the safety of others. The compacting states 7 8 also recognize that each state is responsible for the safe return of juveniles who have run away from home and in doing so have left their state of residence. The compacting states also 10 11 recognize that Congress, by enacting the Crime Control Act, 4 U.S.C. § 112 (1965), has authorized and encouraged compacts for 12 13 cooperative efforts and mutual assistance in the prevention of 14 crime. It is the purpose of this compact, through means of joint and 15 16 cooperative action among the compacting states to: (A) ensure 17 that the adjudicated juveniles and status offenders subject to 18 this compact are provided adequate supervision and services in 19 the receiving state as ordered by the adjudicating judge or 20 parole authority in the sending state; (B) ensure that the public safety interests of the citizens, including the victims 21 of juvenile offenders, in both the sending and receiving states 22 23 are adequately protected; (C) return juveniles who have run away, absconded or escaped from supervision or control or have 24 been accused of an offense to the state requesting their return; 25 26 (D) make contracts for the cooperative institutionalization in public facilities in member states for delinquent youth needing 27 28 special services; (E) provide for the effective tracking and supervision of juveniles; (F) equitably allocate the costs, 29

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benefits and obligations of the compacting states; (G) establish

- 1 procedures to manage the movement between states of juvenile
- 2 offenders released to the community under the jurisdiction of
- 3 courts, juvenile departments, or any other criminal or juvenile
- 4 justice agency which has jurisdiction over juvenile offenders;
- 5 (H) insure immediate notice to jurisdictions where defined
- 6 offenders are authorized to travel or to relocate across state
- 7 lines; (I) establish procedures to resolve pending charges
- 8 (detainers) against juvenile offenders prior to transfer or
- 9 release to the community under the terms of this compact; (J)
- 10 establish a system of uniform data collection on information
- 11 pertaining to juveniles subject to this compact that allows
- 12 access by authorized juvenile justice and criminal justice
- 13 officials, and regular reporting of Compact activities to heads
- 14 of state executive, judicial, and legislative branches and
- 15 juvenile and criminal justice administrators; (K) monitor
- 16 compliance with rules governing interstate movement of juveniles
- 17 and initiate interventions to address and correct noncompliance;
- 18 (L) coordinate training and education regarding the regulation
- 19 of interstate movement of juveniles for officials involved in
- 20 such activity; and (M) coordinate the implementation and
- 21 operation of the compact with the Interstate Compact for the
- 22 Placement of Children, the Interstate Compact for Adult Offender
- 23 Supervision and other compacts affecting juveniles particularly
- 24 in those cases where concurrent or overlapping supervision
- 25 issues arise. It is the policy of the compacting states that the
- 26 activities conducted by the Interstate Commission created herein
- 27 are the formation of public policies and therefore are public
- 28 business. Furthermore, the compacting states shall cooperate and
- 29 observe their individual and collective duties and
- 30 responsibilities for the prompt return and acceptance of

- 1 juveniles subject to the provisions of this compact. The
- 2 provisions of this compact shall be reasonably and liberally
- 3 construed to accomplish the purposes and policies of the
- 4 compact.
- 5 ARTICLE II
- 6 DEFINITIONS
- 7 As used in this compact, unless the context clearly requires
- 8 a different construction:
- 9 A. "By-laws" means: those by-laws established by the
- 10 Interstate Commission for its governance, or for directing or
- 11 controlling its actions or conduct.
- 12 B. "Compact Administrator" means: the individual in each
- 13 compacting state appointed pursuant to the terms of this
- 14 compact, responsible for the administration and management of
- 15 the state's supervision and transfer of juveniles subject to the
- 16 terms of this compact, the rules adopted by the Interstate
- 17 Commission and policies adopted by the State Council under this
- 18 compact.
- 19 C. "Compacting State" means: any state which has enacted the
- 20 enabling legislation for this compact.
- D. "Commissioner" means: the voting representative of each
- 22 compacting state appointed pursuant to Article III of this
- 23 compact.
- 24 E. "Court" means: any court having jurisdiction over
- 25 delinquent, neglected, or dependent children.
- 26 F. "Deputy Compact Administrator" means: the individual, if
- 27 any, in each compacting state appointed to act on behalf of a
- 28 Compact Administrator pursuant to the terms of this compact
- 29 responsible for the administration and management of the state's
- 30 supervision and transfer of juveniles subject to the terms of

- 1 this compact, the rules adopted by the Interstate Commission and
- 2 policies adopted by the State Council under this compact.
- 3 G. "Interstate Commission" means: the Interstate Commission
- 4 for Juveniles created by Article III of this compact.
- 5 H. "Juvenile" means: any person defined as a juvenile in any
- 6 member state or by the rules of the Interstate Commission,
- 7 including:
- 8 (1) Accused Delinquent a person charged with an
- 9 offense that, if committed by an adult, would be a criminal
- 10 offense;
- 11 (2) Adjudicated Delinquent a person found to have
- committed an offense that, if committed by an adult, would be
- 13 a criminal offense;
- 14 (3) Accused Status Offender a person charged with an
- offense that would not be a criminal offense if committed by
- 16 an adult;
- 17 (4) Adjudicated Status Offender a person found to have
- 18 committed an offense that would not be a criminal offense if
- 19 committed by an adult; and
- 20 (5) Non-Offender a person in need of supervision who
- 21 has not been accused or adjudicated a status offender or
- 22 delinquent.
- 23 I. "Non-Compacting state" means: any state which has not
- 24 enacted the enabling legislation for this compact.
- J. "Probation or Parole" means: any kind of supervision or
- 26 conditional release of juveniles authorized under the laws of
- 27 the compacting states.
- 28 K. "Rule" means: a written statement by the Interstate
- 29 Commission promulgated pursuant to Article VI of this compact
- 30 that is of general applicability, implements, interprets or

- 1 prescribes a policy or provision of the Compact, or an
- 2 organizational, procedural, or practice requirement of the
- 3 Commission, and has the force and effect of statutory law in a
- 4 compacting state, and includes the amendment, repeal, or
- 5 suspension of an existing rule.
- 6 L. "State" means: a state of the United States, the District
- 7 of Columbia (or its designee), the Commonwealth of Puerto Rico,
- 8 the U.S. Virgin Islands, Guam, American Samoa, and the Northern
- 9 Marianas Islands.
- 10 ARTICLE III
- 11 INTERSTATE COMMISSION FOR JUVENILES
- 12 A. The compacting states hereby create the "Interstate
- 13 Commission for Juveniles." The commission shall be a body
- 14 corporate and joint agency of the compacting states. The
- 15 commission shall have all the responsibilities, powers and
- 16 duties set forth herein, and such additional powers as may be
- 17 conferred upon it by subsequent action of the respective
- 18 legislatures of the compacting states in accordance with the
- 19 terms of this compact.
- 20 B. The Interstate Commission shall consist of commissioners
- 21 appointed by the appropriate appointing authority in each state
- 22 pursuant to the rules and requirements of each compacting state
- 23 and in consultation with the State Council for Interstate
- 24 Juvenile Supervision created hereunder. The commissioner shall
- 25 be the compact administrator, deputy compact administrator or
- 26 designee from that state who shall serve on the Interstate
- 27 Commission in such capacity under or pursuant to the applicable
- 28 law of the compacting state.
- 29 C. In addition to the commissioners who are the voting
- 30 representatives of each state, the Interstate Commission shall

- 1 include individuals who are not commissioners, but who are
- 2 members of interested organizations. Such non-commissioner
- 3 members must include a member of the national organizations of
- 4 governors, legislators, state chief justices, attorneys general,
- 5 Interstate Compact for Adult Offender Supervision, Interstate
- 6 Compact for the Placement of Children, juvenile justice and
- 7 juvenile corrections officials, and crime victims. All non-
- 8 commissioner members of the Interstate Commission shall be ex-
- 9 officio (non-voting) members. The Interstate Commission may
- 10 provide in its by-laws for such additional ex-officio (non-
- 11 voting) members, including members of other national
- 12 organizations, in such numbers as shall be determined by the
- 13 commission.
- 14 D. Each compacting state represented at any meeting of the
- 15 commission is entitled to one vote. A majority of the compacting
- 16 states shall constitute a quorum for the transaction of
- 17 business, unless a larger quorum is required by the by-laws of
- 18 the Interstate Commission.
- 19 E. The commission shall meet at least once each calendar
- 20 year. The chairperson may call additional meetings and, upon the
- 21 request of a simple majority of the compacting states, shall
- 22 call additional meetings. Public notice shall be given of all
- 23 meetings and meetings shall be open to the public.
- 24 F. The Interstate Commission shall establish an executive
- 25 committee, which shall include commission officers, members, and
- 26 others as determined by the by-laws. The executive committee
- 27 shall have the power to act on behalf of the Interstate
- 28 Commission during periods when the Interstate Commission is not
- 29 in session, with the exception of rulemaking and/or amendment to
- 30 the compact. The executive committee shall oversee the day-to-

- 1 day activities of the administration of the compact managed by
- 2 an executive director and Interstate Commission staff;
- 3 administers enforcement and compliance with the provisions of
- 4 the compact, its by-laws and rules, and performs such other
- 5 duties as directed by the Interstate Commission or set forth in
- 6 the by-laws.
- 7 G. Each member of the Interstate Commission shall have the
- 8 right and power to cast a vote to which that compacting state is
- 9 entitled and to participate in the business and affairs of the
- 10 Interstate Commission. A member shall vote in person and shall
- 11 not delegate a vote to another compacting state. However, a
- 12 commissioner, in consultation with the state council, shall
- 13 appoint another authorized representative, in the absence of the
- 14 commissioner from that state, to cast a vote on behalf of the
- 15 compacting state at a specified meeting. The by-laws may provide
- 16 for members' participation in meetings by telephone or other
- 17 means of telecommunication or electronic communication.
- 18 H. The Interstate Commission's by-laws shall establish
- 19 conditions and procedures under which the Interstate Commission
- 20 shall make its information and official records available to the
- 21 public for inspection or copying. The Interstate Commission may
- 22 exempt from disclosure any information or official records to
- 23 the extent they would adversely affect personal privacy rights
- 24 or proprietary interests.
- 25 I. Public notice shall be given of all meetings and all
- 26 meetings shall be open to the public, except as set forth in the
- 27 Rules or as otherwise provided in the Compact. The Interstate
- 28 Commission and any of its committees may close a meeting to the
- 29 public where it determines by two-thirds vote that an open
- 30 meeting would be likely to:

- 1 1. Relate solely to the Interstate Commission's internal
- personnel practices and procedures;
- Disclose matters specifically exempted from
- 4 disclosure by statute;
- 5 3. Disclose trade secrets or commercial or financial
- 6 information which is privileged or confidential;
- 7 4. Involve accusing any person of a crime, or formally
- 8 censuring any person;
- 9 5. Disclose information of a personal nature where
- 10 disclosure would constitute a clearly unwarranted invasion of
- 11 personal privacy;
- 12 6. Disclose investigative records compiled for law
- enforcement purposes;
- 14 7. Disclose information contained in or related to
- examination, operating or condition reports prepared by, or
- on behalf of or for the use of, the Interstate Commission
- 17 with respect to a regulated person or entity for the purpose
- of regulation or supervision of such person or entity;
- 19 8. Disclose information, the premature disclosure of
- 20 which would significantly endanger the stability of a
- 21 regulated person or entity; or
- 22 9. Specifically relate to the Interstate Commission's
- 23 issuance of a subpoena, or its participation in a civil
- 24 action or other legal proceeding.
- J. For every meeting closed pursuant to this provision, the
- 26 Interstate Commission's legal counsel shall publicly certify
- 27 that, in the legal counsel's opinion, the meeting may be closed
- 28 to the public, and shall reference each relevant exemptive
- 29 provision. The Interstate Commission shall keep minutes which
- 30 shall fully and clearly describe all matters discussed in any

- 1 meeting and shall provide a full and accurate summary of any
- 2 actions taken, and the reasons therefore, including a
- 3 description of each of the views expressed on any item and the
- 4 record of any roll call vote (reflected in the vote of each
- 5 member on the question). All documents considered in connection
- 6 with any action shall be identified in such minutes.
- 7 K. The Interstate Commission shall collect standardized data
- 8 concerning the interstate movement of juveniles as directed
- 9 through its rules which shall specify the data to be collected,
- 10 the means of collection and data exchange and reporting
- 11 requirements. Such methods of data collection, exchange and
- 12 reporting shall insofar as is reasonably possible conform to up-
- 13 to-date technology and coordinate its information functions with
- 14 the appropriate repository of records.
- 15 ARTICLE IV
- 16 POWERS AND DUTIES OF THE INTERSTATE COMMISSION
- 17 The commission shall have the following powers and duties:
- 18 1. To provide for dispute resolution among compacting
- 19 states.
- 20 2. To promulgate rules to effect the purposes and
- 21 obligations as enumerated in this compact, which shall have the
- 22 force and effect of statutory law and shall be binding in the
- 23 compacting states to the extent and in the manner provided in
- 24 this compact.
- 25 3. To oversee, supervise and coordinate the interstate
- 26 movement of juveniles subject to the terms of this compact and
- 27 any by-laws adopted and rules promulgated by the Interstate
- 28 Commission.
- 4. To enforce compliance with the compact provisions, the
- 30 rules promulgated by the Interstate Commission, and the by-laws,

- 1 using all necessary and proper means, including but not limited
- 2 to the use of judicial process.
- 3 5. To establish and maintain offices which shall be located
- 4 within one or more of the compacting states.
- 5 6. To purchase and maintain insurance and bonds.
- 6 7. To borrow, accept, hire or contract for services of
- 7 personnel.
- 8 8. To establish and appoint committees and hire staff which
- 9 it deems necessary for the carrying out of its functions
- 10 including, but not limited to, an executive committee as
- 11 required by Article III which shall have the power to act on
- 12 behalf of the Interstate Commission in carrying out its powers
- 13 and duties hereunder.
- 9. To elect or appoint such officers, attorneys, employees,
- 15 agents, or consultants, and to fix their compensation, define
- 16 their duties and determine their qualifications; and to
- 17 establish the Interstate Commissions personnel policies and
- 18 programs relating to, inter alia, conflicts of interest, rates
- 19 of compensation, and qualifications of personnel.
- 20 10. To accept any and all donations and grants of money,
- 21 equipment, supplies, materials, and services, and to receive,
- 22 utilize, and dispose of it.
- 23 11. To lease, purchase, accept contributions or donations
- 24 of, or otherwise to own, hold, improve or use any property,
- 25 real, personal, or mixed.
- 26 12. To sell, convey, mortgage, pledge, lease, exchange,
- 27 abandon, or otherwise dispose of any property, real, personal or
- 28 mixed.
- 29 13. To establish a budget and make expenditures and levy
- 30 dues as provided in Article VIII of this compact.

- 1 14. To sue and be sued.
- 2 15. To adopt a seal and by-laws governing the management and
- 3 operation of the Interstate Commission.
- 4 16. To perform such functions as may be necessary or
- 5 appropriate to achieve the purposes of this compact.
- 6 17. To report annually to the legislatures, governors,
- 7 judiciary, and state councils of the compacting states
- 8 concerning the activities of the Interstate Commission during
- 9 the preceding year. Such reports shall also include any
- 10 recommendations that may have been adopted by the Interstate
- 11 Commission.
- 12 18. To coordinate education, training and public awareness
- 13 regarding the interstate movement of juveniles for officials
- 14 involved in such activity.
- 15 19. To establish uniform standards of the reporting,
- 16 collecting and exchanging of data.
- 17 20. The Interstate Commission shall maintain its corporate
- 18 books and records in accordance with the By-laws.
- 19 ARTICLE V
- 20 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION
- 21 Section A. By-laws
- 1. The Interstate Commission shall, by a majority of the
- 23 members present and voting, within twelve months after the first
- 24 Interstate Commission meeting, adopt by-laws to govern its
- 25 conduct as may be necessary or appropriate to carry out the
- 26 purposes of the compact, including, but not limited to:
- 27 a. Establishing the fiscal year of the Interstate
- 28 Commission;
- 29 b. Establishing an executive committee and such other
- 30 committees as may be necessary;

- c. Provide for the establishment of committees governing
- any general or specific delegation of any authority or
- 3 function of the Interstate Commission;
- 4 d. Providing reasonable procedures for calling and
- 5 conducting meetings of the Interstate Commission, and
- 6 ensuring reasonable notice of each such meeting;
- 7 e. Establishing the titles and responsibilities of the
- 8 officers of the Interstate Commission;
- 9 f. Providing a mechanism for concluding the operations
- of the Interstate Commission and the return of any surplus
- 11 funds that may exist upon the termination of the Compact
- 12 after the payment and/or reserving of all of its debts and
- obligations.
- 14 g. Providing "start-up" rules for initial administration
- of the compact; and
- 16 h. Establishing standards and procedures for compliance
- and technical assistance in carrying out the compact.
- 18 Section B. Officers and Staff
- 19 1. The Interstate Commission shall, by a majority of the
- 20 members, elect annually from among its members a chairperson and
- 21 a vice chairperson, each of whom shall have such authority and
- 22 duties as may be specified in the by-laws. The chairperson or,
- 23 in the chairpersons absence or disability, the vice-chairperson
- 24 shall preside at all meetings of the Interstate Commission. The
- 25 officers so elected shall serve without compensation or
- 26 remuneration from the Interstate Commission; provided that,
- 27 subject to the availability of budgeted funds, the officers
- 28 shall be reimbursed for any ordinary and necessary costs and
- 29 expenses incurred by them in the performance of their duties and
- 30 responsibilities as officers of the Interstate Commission.

- 1 2. The Interstate Commission shall, through its executive
- 2 committee, appoint or retain an executive director for such
- 3 period, upon such terms and conditions and for such compensation
- 4 as the Interstate Commission may deem appropriate. The executive
- 5 director shall serve as secretary to the Interstate Commission,
- 6 but shall not be a Member and shall hire and supervise such
- 7 other staff as may be authorized by the Interstate Commission.
- 8 Section C. Qualified Immunity, Defense and Indemnification
- 9 1. The Commission's executive director and employees shall
- 10 be immune from suit and liability, either personally or in their
- 11 official capacity, for any claim for damage to or loss of
- 12 property or personal injury or other civil liability caused or
- 13 arising out of or relating to any actual or alleged act, error,
- 14 or omission that occurred, or that such person had a reasonable
- 15 basis for believing occurred within the scope of Commission
- 16 employment, duties, or responsibilities; provided, that any such
- 17 person shall not be protected from suit or liability for any
- 18 damage, loss, injury, or liability caused by the intentional or
- 19 willful and wanton misconduct of any such person.
- 20 2. The liability of any commissioner, or the employee or
- 21 agent of a commissioner, acting within the scope of such
- 22 person's employment or duties for acts, errors, or omissions
- 23 occurring within such person's state may not exceed the limits
- 24 of liability set forth under the Constitution and laws of that
- 25 state for state officials, employees, and agents. Nothing in
- 26 this subsection shall be construed to protect any such person
- 27 from suit or liability for any damage, loss, injury, or
- 28 liability caused by the intentional or willful and wanton
- 29 misconduct of any such person.
- 3. The Interstate Commission shall defend the executive

- 1 director or the employees or representatives of the Interstate
- 2 Commission and, subject to the approval of the Attorney General
- 3 of the state represented by any commissioner of a compacting
- 4 state, shall defend such commissioner or the commissioner's
- 5 representatives or employees in any civil action seeking to
- 6 impose liability arising out of any actual or alleged act, error
- 7 or omission that occurred within the scope of Interstate
- 8 Commission employment, duties or responsibilities, or that the
- 9 defendant had a reasonable basis for believing occurred within
- 10 the scope of Interstate Commission employment, duties or
- 11 responsibilities, provided that the actual or alleged act, error
- 12 or omission did not result from intentional or willful and
- 13 wanton misconduct on the part of such person.
- 14 4. The Interstate Commission shall indemnify and hold the
- 15 commissioner of a compacting state, or the commissioner's
- 16 representatives or employees, or the Interstate Commission's
- 17 representatives or employees, harmless in the amount of any
- 18 settlement or judgment obtained against such persons arising out
- 19 of any actual or alleged act, error, or omission that occurred
- 20 within the scope of Interstate Commission employment, duties, or
- 21 responsibilities, or that such persons had a reasonable basis
- 22 for believing occurred within the scope of Interstate Commission
- 23 employment, duties, or responsibilities, provided that the
- 24 actual or alleged act, error, or omission did not result from
- 25 intentional or willful and wanton misconduct on the part of such
- 26 persons.
- 27 ARTICLE VI
- 28 RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION
- 29 A. The Interstate Commission shall promulgate and publish
- 30 rules in order to effectively and efficiently achieve the

- 1 purposes of the compact.
- 2 B. Rulemaking shall occur pursuant to the criteria set forth
- 3 in this article and the by-laws and rules adopted pursuant
- 4 thereto. Such rulemaking shall substantially conform to the
- 5 principles of the "Model State Administrative Procedures Act,"
- 6 1981 Act, Uniform Laws Annotated, Vol. 15, p.1 (2000), or such
- 7 other administrative procedures act, as the Interstate
- 8 Commission deems appropriate consistent with due process
- 9 requirements under the U.S. Constitution as now or hereafter
- 10 interpreted by the U.S. Supreme Court. All rules and amendments
- 11 shall become binding as of the date specified, as published with
- 12 the final version of the rule as approved by the Commission.
- C. When promulgating a rule, the Interstate Commission
- 14 shall, at a minimum:
- 1. publish the proposed rule's entire text stating the
- reason(s) for that proposed rule;
- 17 2. allow and invite any and all persons to submit
- 18 written data, facts, opinions and arguments, which
- 19 information shall be added to the record, and be made
- 20 publicly available;
- 3. provide an opportunity for an informal hearing if
- 22 petitioned by ten or more persons; and
- 23 4. Promulgate a final rule and its effective date, if
- 24 appropriate, based on input from state or local officials or
- 25 interested parties.
- D. Allow, not later than sixty days after a rule is
- 27 promulgated, any interested person to file a petition in the
- 28 United States District Court for the District of Columbia or in
- 29 the Federal District Court where the Interstate Commission's
- 30 principal office is located for judicial review of such rule. If

- $1 \,\,$  the court finds that the Interstate Commission's action is not
- 2 supported by substantial evidence in the rulemaking record, the
- 3 court shall hold the rule unlawful and set it aside. For
- 4 purposes of this subsection, evidence is substantial if it would
- 5 be considered substantial evidence under the Model State
- 6 Administrative Procedures Act.
- 7 E. If a majority of the legislatures of the compacting
- 8 states rejects a rule, those states may, by enactment of a
- 9 statute or resolution in the same manner used to adopt the
- 10 compact, cause that such rule shall have no further force and
- 11 effect in any compacting state.
- 12 F. The existing rules governing the operation of the
- 13 Interstate Compact on Juveniles superceded by this act shall be
- 14 null and void twelve (12) months after the first meeting of the
- 15 Interstate Commission created hereunder.
- 16 G. Upon determination by the Interstate Commission that a
- 17 state-of-emergency exists, it may promulgate an emergency rule
- 18 which shall become effective immediately upon adoption, provided
- 19 that the usual rulemaking procedures provided hereunder shall be
- 20 retroactively applied to said rule as soon as reasonably
- 21 possible, but no later than ninety (90) days after the effective
- 22 date of the emergency rule.
- 23 ARTICLE VII
- 24 OVERSIGHT, ENFORCEMENT AND DISPUTE RESOLUTION BY THE INTERSTATE
- 25 COMMISSION
- 26 Section A. Oversight
- 27 1. The Interstate Commission shall oversee the
- 28 administration and operations of the interstate movement of
- 29 juveniles subject to this compact in the compacting states and
- 30 shall monitor such activities being administered in non-

- 1 compacting states which may significantly affect compacting
- 2 states.
- 3 2. The courts and executive agencies in each compacting
- 4 state shall enforce this compact and shall take all actions
- 5 necessary and appropriate to effectuate the compact's purposes
- 6 and intent. The provisions of this compact and the rules
- 7 promulgated hereunder shall be received by all the judges,
- 8 public officers, commissions, and departments of the state
- 9 government as evidence of the authorized statute and
- 10 administrative rules. All courts shall take judicial notice of
- 11 the compact and the rules. In any judicial or administrative
- 12 proceeding in a compacting state pertaining to the subject
- 13 matter of this compact which may affect the powers,
- 14 responsibilities or actions of the Interstate Commission, it
- 15 shall be entitled to receive all service of process in any such
- 16 proceeding, and shall have standing to intervene in the
- 17 proceeding for all purposes.
- 18 Section B. Dispute Resolution
- 19 1. The compacting states shall report to the Interstate
- 20 Commission on all issues and activities necessary for the
- 21 administration of the compact as well as issues and activities
- 22 pertaining to compliance with the provisions of the compact and
- 23 its bylaws and rules.
- 24 2. The Interstate Commission shall attempt, upon the request
- 25 of a compacting state, to resolve any disputes or other issues
- 26 which are subject to the compact and which may arise among
- 27 compacting states and between compacting and non-compacting
- 28 states. The commission shall promulgate a rule providing for
- 29 both mediation and binding dispute resolution for disputes among
- 30 the compacting states.

- 1 3. The Interstate Commission, in the reasonable exercise of
- 2 its discretion, shall enforce the provisions and rules of this
- 3 compact using any or all means set forth in Article XI of this
- 4 compact.
- 5 ARTICLE VIII
- 6 FINANCE
- 7 A. The Interstate Commission shall pay or provide for the
- 8 payment of the reasonable expenses of its establishment,
- 9 organization and ongoing activities.
- 10 B. The Interstate Commission shall levy on and collect an
- 11 annual assessment from each compacting state to cover the cost
- 12 of the internal operations and activities of the Interstate
- 13 Commission and its staff which must be in a total amount
- 14 sufficient to cover the Interstate Commission's annual budget as
- 15 approved each year. The aggregate annual assessment amount shall
- 16 be allocated based upon a formula to be determined by the
- 17 Interstate Commission, taking into consideration the population
- 18 of each compacting state and the volume of interstate movement
- 19 of juveniles in each compacting state and shall promulgate a
- 20 rule binding upon all compacting states which governs said
- 21 assessment.
- 22 C. The Interstate Commission shall not incur any obligations
- 23 of any kind prior to securing the funds adequate to meet the
- 24 same; nor shall the Interstate Commission pledge the credit of
- 25 any of the compacting states, except by and with the authority
- 26 of the compacting state.
- 27 D. The Interstate Commission shall keep accurate accounts of
- 28 all receipts and disbursements. The receipts and disbursements
- 29 of the Interstate Commission shall be subject to the audit and
- 30 accounting procedures established under its by-laws. However,

- 1 all receipts and disbursements of funds handled by the
- 2 Interstate Commission shall be audited yearly by a certified or
- 3 licensed public accountant and the report of the audit shall be
- 4 included in and become part of the annual report of the
- 5 Interstate Commission.
- 6 ARTICLE IX
- 7 THE STATE COUNCIL
- 8 Each member state shall create a State Council for Interstate
- 9 Juvenile Supervision. While each state may determine the
- 10 membership of its own state council, its membership must include
- 11 at least one representative from the legislative, judicial, and
- 12 executive branches of government, victims groups, and the
- 13 compact administrator, deputy compact administrator or designee.
- 14 Each compacting state retains the right to determine the
- 15 qualifications of the compact administrator or deputy compact
- 16 administrator. Each state council will advise and may exercise
- 17 oversight and advocacy concerning that state's participation in
- 18 Interstate Commission activities and other duties as may be
- 19 determined by that state, including but not limited to,
- 20 development of policy concerning operations and procedures of
- 21 the compact within that state.
- 22 ARTICLE X
- 23 COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT
- A. Any state, the District of Columbia (or its designee),
- 25 the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam,
- 26 American Samoa and the Northern Marianas Islands as defined in
- 27 Article II of this compact is eligible to become a compacting
- 28 state.
- 29 B. The compact shall become effective and binding upon
- 30 legislative enactment of the compact into law by no less than 35

- 1 of the states. The initial effective date shall be the later of
- 2 July 1, 2004 or upon enactment into law by the 35th
- 3 jurisdiction. Thereafter it shall become effective and binding
- 4 as to any other compacting state upon enactment of the compact
- 5 into law by that state. The governors of non-member states or
- 6 their designees shall be invited to participate in the
- 7 activities of the Interstate Commission on a non-voting basis
- 8 prior to adoption of the compact by all states and territories
- 9 of the United States.
- 10 C. The Interstate Commission may propose amendments to the
- 11 compact for enactment by the compacting states. No amendment
- 12 shall become effective and binding upon the Interstate
- 13 Commission and the compacting states unless and until it is
- 14 enacted into law by unanimous consent of the compacting states.
- 15 ARTICLE XI
- 16 WITHDRAWAL, DEFAULT, TERMINATION AND JUDICIAL ENFORCEMENT
- 17 Section A. Withdrawal
- 18 1. Once effective, the compact shall continue in force and
- 19 remain binding upon each and every compacting state; provided
- 20 that a compacting state may withdraw from the compact by
- 21 specifically repealing the statute which enacted the compact
- 22 into law.
- 23 2. The effective date of withdrawal is the effective date of
- 24 the repeal.
- 25 3. The withdrawing state shall immediately notify the
- 26 chairperson of the Interstate Commission in writing upon the
- 27 introduction of legislation repealing this compact in the
- 28 withdrawing state. The Interstate Commission shall notify the
- 29 other compacting states of the withdrawing state's intent to
- 30 withdraw within sixty days of its receipt thereof.

- The withdrawing state is responsible for all assessments,
- 2 obligations and liabilities incurred through the effective date
- 3 of withdrawal, including any obligations, the performance of
- 4 which extend beyond the effective date of withdrawal.
- 5 5. Reinstatement following withdrawal of any compacting
- 6 state shall occur upon the withdrawing state reenacting the
- 7 compact or upon such later date as determined by the Interstate
- 8 Commission.
- 9 Section B. Technical Assistance, Fines, Suspension, Termination
- 10 and Default
- 11 1. If the Interstate Commission determines that any
- 12 compacting state has at any time defaulted in the performance of
- 13 any of its obligations or responsibilities under this compact,
- 14 or the by-laws or duly promulgated rules, the Interstate
- 15 Commission may impose any or all of the following penalties:
- 16 a. Remedial training and technical assistance as
- directed by the Interstate Commission;
- b. Alternative Dispute Resolution;
- 19 c. Fines, fees, and costs in such amounts as are deemed
- to be reasonable as fixed by the Interstate Commission; and
- d. Suspension or termination of membership in the
- 22 compact, which shall be imposed only after all other
- 23 reasonable means of securing compliance under the by-laws and
- 24 rules have been exhausted and the Interstate Commission has
- 25 therefore determined that the offending state is in default.
- 26 Immediate notice of suspension shall be given by the
- 27 Interstate Commission to the Governor, the Chief Justice or
- 28 the Chief Judicial Officer of the state, the majority and
- 29 minority leaders of the defaulting state's legislature, and
- the state council. The grounds for default include, but are

- 1 not limited to, failure of a compacting state to perform such
- 2 obligations or responsibilities imposed upon it by this
- 3 compact, the by-laws, or duly promulgated rules and any other
- 4 grounds designated in commission by-laws and rules. The
- 5 Interstate Commission shall immediately notify the defaulting
- 6 state in writing of the penalty imposed by the Interstate
- 7 Commission and of the default pending a cure of the default.
- 8 The commission shall stipulate the conditions and the time
- 9 period within which the defaulting state must cure its
- 10 default. If the defaulting state fails to cure the default
- 11 within the time period specified by the commission, the
- defaulting state shall be terminated from the compact upon an
- affirmative vote of a majority of the compacting states and
- 14 all rights, privileges and benefits conferred by this compact
- shall be terminated from the effective date of termination.
- 16 2. Within sixty days of the effective date of termination of
- 17 a defaulting state, the Commission shall notify the Governor,
- 18 the Chief Justice or Chief Judicial Officer, the Majority and
- 19 Minority Leaders of the defaulting states legislature, and the
- 20 state council of such termination.
- 21 3. The defaulting state is responsible for all assessments,
- 22 obligations and liabilities incurred through the effective date
- 23 of termination including any obligations, the performance of
- 24 which extends beyond the effective date of termination.
- 25 4. The Interstate Commission shall not bear any costs
- 26 relating to the defaulting state unless otherwise mutually
- 27 agreed upon in writing between the Interstate Commission and the
- 28 defaulting state.
- 29 5. Reinstatement following termination of any compacting
- 30 state requires both a reenactment of the compact by the

- 1 defaulting state and the approval of the Interstate Commission
- 2 pursuant to the rules.
- 3 Section C. Judicial Enforcement
- 4 The Interstate Commission may, by majority vote of the
- 5 members, initiate legal action in the United States District
- 6 Court for the District of Columbia or, at the discretion of the
- 7 Interstate Commission, in the federal district where the
- 8 Interstate Commission has its offices, to enforce compliance
- 9 with the provisions of the compact, its duly promulgated rules
- 10 and by-laws, against any compacting state in default. In the
- 11 event judicial enforcement is necessary the prevailing party
- 12 shall be awarded all costs of such litigation including
- 13 reasonable attorneys fees.
- 14 Section D. Dissolution of Compact
- 15 1. The compact dissolves effective upon the date of the
- 16 withdrawal or default of the compacting state, which reduces
- 17 membership in the compact to one compacting state.
- 18 2. Upon the dissolution of this compact, the compact becomes
- 19 null and void and shall be of no further force or effect, and
- 20 the business and affairs of the Interstate Commission shall be
- 21 concluded and any surplus funds shall be distributed in
- 22 accordance with the by-laws.
- 23 ARTICLE XII
- 24 SEVERABILITY AND CONSTRUCTION
- 25 A. The provisions of this compact shall be severable, and if
- 26 any phrase, clause, sentence or provision is deemed
- 27 unenforceable, the remaining provisions of the compact shall be
- 28 enforceable.
- 29 B. The provisions of this compact shall be liberally
- 30 construed to effectuate its purposes.

1 ARTICLE XIII

## 2 BINDING EFFECT OF COMPACT AND OTHER LAWS

- 3 Section A. Other Laws
- 4 1. Nothing herein prevents the enforcement of any other law
- 5 of a compacting state that is not inconsistent with this
- 6 compact.
- 7 2. All compacting states laws other than state Constitutions
- 8 and other interstate compacts conflicting with this compact are
- 9 superseded to the extent of the conflict.
- 10 Section B. Binding Effect of the Compact
- 1. All lawful actions of the Interstate Commission,
- 12 including all rules and by-laws promulgated by the Interstate
- 13 Commission, are binding upon the compacting states.
- 14 2. All agreements between the Interstate Commission and the
- 15 compacting states are binding in accordance with their terms.
- 3. Upon the request of a party to a conflict over meaning or
- 17 interpretation of Interstate Commission actions, and upon a
- 18 majority vote of the compacting states, the Interstate
- 19 Commission may issue advisory opinions regarding such meaning or
- 20 interpretation.
- 21 4. In the event any provision of this compact exceeds the
- 22 constitutional limits imposed on the legislature of any
- 23 compacting state, the obligations, duties, powers or
- 24 jurisdiction sought to be conferred by such provision upon the
- 25 Interstate Commission shall be ineffective and such obligations,
- 26 duties, powers or jurisdiction shall remain in the compacting
- 27 state and shall be exercised by the agency thereof to which such
- 28 obligations, duties, powers or jurisdiction are delegated by law
- 29 in effect at the time this compact becomes effective.
- 30 Section 3. When and how compact becomes operative.

- 1 (a) General rule. -- When the Governor executes the Interstate
- 2 Compact for Juveniles on behalf of this State and files a
- 3 verified copy thereof with the Secretary of the Commonwealth and
- 4 when the compact is ratified by at least thirty-five other
- 5 states, then the compact shall become operative and effective
- 6 between this State and such other states. The Governor is hereby
- 7 authorized and directed to take such action as may be necessary
- 8 to complete the exchange of official documents between this
- 9 State and any other state ratifying the compact.
- 10 (b) Notice in Pennsylvania Bulletin.--The Secretary of the
- 11 Commonwealth shall publish a notice in the Pennsylvania Bulletin
- 12 when the conditions set forth in subsection (a) are satisfied
- 13 and shall include in the notice the date on which the compact
- 14 became effective and operative between this State and any other
- 15 states in accordance with this act.
- 16 Section 4. State council and compact administrator.
- 17 (a) State council.--
- 18 (1) Consistent with Article IX of the Interstate Compact
- 19 for Juveniles, there is hereby established the State Council
- 20 for Interstate Juvenile Supervision. The council shall
- 21 consist of nine ELEVEN members, seven of whom shall be
- 22 appointed by the Governor. At least two members shall be
- 23 judges of courts of record of this Commonwealth and at least
- one shall be a county chief juvenile probation officer, a
- 25 representative from the Executive Branch of Government, a
- 26 representative of victims groups and the compact
- 27 administrator. The President pro tempore of the Senate and,
- THE MINORITY LEADER OF THE SENATE, the Speaker of the House
- of Representatives AND THE MINORITY LEADER OF THE HOUSE OF
- 30 REPRESENTATIVES shall each appoint a member of the General

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- 1 Assembly to serve as a member of the council.
- 2 (2) The term of a member of the council hereafter
- 3 appointed, except to fill a vacancy, shall be four years and
- 4 until a successor has been appointed, but in no event more
- 5 than 90 days beyond the expiration of the appointed term. The
- 6 term of a member of the council who is appointed by virtue of
- 7 serving as a member of the General Assembly, as a judge or as
- 8 a county chief juvenile probation officer shall continue only
- 9 as long as the individual remains in that office.
- 10 (3) A vacancy occurring in an office of a member of the
- 11 council for any reason shall be filled by the appointing
- 12 authority for the remainder of the term.
- 13 (b) Appointment of administrator. -- The compact administrator
- 14 shall be appointed by the Governor and shall serve as a member
- 15 of the State Council for Interstate Juvenile Supervision and
- 16 shall serve on the Interstate Commission for Juveniles
- 17 established pursuant to the Interstate Compact for Juveniles.
- 18 (c) Compensation and expenses of administrator. -- The compact
- 19 administrator who represents this State under the Interstate
- 20 Compact for Juveniles shall not be entitled to any additional
- 21 compensation his duties and responsibilities as compact
- 22 administrator but shall be entitled to reimbursement for
- 23 reasonable expenses actually incurred in connection with his
- 24 duties and responsibilities as compact administrator in the same
- 25 manner as for expenses incurred in connection with other duties
- 26 and responsibilities of his office or employment.
- 27 Section 5. Repeal.
- 28 Sections 731, 731.1, 732, 733, 734 and 735 of the act of June
- 29 13, 1967 (P.L.31, No.21), known as the Public Welfare Code, are
- 30 repealed.

- 1 Section 6. Effective date.
- 2 This act shall take effect as follows:
- 3 (1) Section 5 shall take effect on the date on which the
- 4 compact becomes effective and operative between this State
- 5 and any other states; such date to be published in accordance
- 6 with section 3(b).
- 7 (2) The remainder of this act shall take effect
- 8 immediately.