## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1166 Session of 1985

INTRODUCED BY LEVIN, COHEN, PERZEL, TELEK, BURNS, BELFANTI, RYBAK, HARPER, PISTELLA, EVANS, WESTON, KOSINSKI, DONATUCCI, CESSAR, STEWART, DEAL, FREEMAN, BOYES, GANNON, KENNEY AND PETRONE, MAY 7, 1985

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, JUNE 23, 1986

## AN ACT

- 1 Relating to the protection of the occupational health and safety of public employees; providing penalties; and making an
- appropriation.

## 4 TABLE OF CONTENTS

- 5 Section 1. Short title.
- 6 Section 2. Declaration of policy.
- 7 Section 3. Definitions.
- 8 Section 4. Application of health and safety standards.
- 9 Section 5. Employer's duties.
- 10 Section 6. The Work Environment Board.
- 11 Section 7. Grants for hazard abatement.
- 12 Section 8. Work environment inspectors.
- 13 Section 9. Work environment committees.
- 14 Section 10. Work environment representative.
- 15 Section 11. Inspections.
- 16 Section 12. Recordkeeping.
- 17 Section 13. Adverse action against employees.

- 1 Section 14. Right to work under safe conditions.
- 2 Section 15. Rights of affected employees.
- 3 Section 16. Enforcement.
- 4 Section 17. Variances.
- 5 Section 18. Civil and criminal penalties.
- 6 Section 19. Right to sue.
- 7 Section 20. Severability.
- 8 Section 21. Appropriation.
- 9 Section 22. Effective date.
- 10 The General Assembly of the Commonwealth of Pennsylvania
- 11 hereby enacts as follows:
- 12 Section 1. Short title.
- 13 This act shall be known and may be cited as the Public
- 14 Employee Occupational Safety and Health Act.
- 15 Section 2. Declaration of policy.
- 16 (a) Declaration. -- The General Assembly declares that it is a
- 17 basic right of all employees to work in an environment that is
- 18 as free from hazards and risks to their safety and health as is
- 19 possible. It is the intent of the General Assembly to ensure
- 20 that this right is afforded to all employees of the
- 21 Commonwealth, its counties, cities, incorporated towns,
- 22 boroughs, and other public employers who serve the people of
- 23 this Commonwealth.
- 24 (b) Finding.--A significant percentage of all of those
- 25 employed in this Commonwealth are employed by the Commonwealth
- 26 or by one of its political subdivisions. Many of these public
- 27 employees perform job functions comparable to those performed by
- 28 workers in the private sector. In the Occupational Safety and
- 29 Health Act of 1970 (Public Law 91-596, 29 U.S.C. § 651 et seq.),
- 30 Congress deemed it necessary to protect the safety and health of

- 1 workers employed in the private sector. The Occupational Safety
- 2 and Health Act of 1970 was enacted to "assure so far as possible
- 3 every working man and woman in the Nation safe and healthful
- 4 working conditions to preserve our human resources. The General
- 5 Assembly of the Commonwealth of Pennsylvania hereby exercises
- 6 its statutory authority to establish and enforce standards and
- 7 regulations protecting the health and safety of all employees of
- 8 Pennsylvania State or local governments and their subdivisions.
- 9 The General Assembly has further determined that a safe place in
- 10 which to work is economically advantageous to employers. Work-
- 11 related accidents and injuries, and the absences caused thereby,
- 12 decrease employee productivity and increase workers'
- 13 compensation costs. Unsafe premises increase the risk of
- 14 financial liability for injuries to members of the public who
- 15 frequent our public buildings. Occupational illness depletes the
- 16 pool of human resources and increases medical expenditures. For
- 17 employees and their dependents, occupational accidents and
- 18 illnesses pose a serious threat to finances, security, and
- 19 mental and physical well-being.
- 20 (c) Police power.--The General Assembly, in an exercise of
- 21 the Commonwealth's police power, charges the Work Environment
- 22 Board with the responsibility to ensure that all public
- 23 employees in Pennsylvania are afforded a safe and healthful work
- 24 environment.
- 25 (d) Application. -- Notwithstanding any other provision in
- 26 this act, a safety or health standard promulgated under this act
- 27 shall apply only to employees not covered by a Federal
- 28 occupational safety or health standard promulgated under section
- 29 6 of the Occupational Safety and Health Act of 1970, or
- 30 amendments thereto. EMPLOYEES OF THE UNITED STATES GOVERNMENT

- 1 AND EMPLOYEES OVER WHOSE WORKING CONDITIONS FEDERAL AGENCIES,
- 2 OTHER THAN THE UNITED STATES DEPARTMENT OF LABOR, EXERCISE
- 3 STATUTORY AUTHORITY TO PRESCRIBE OR ENFORCE STANDARDS OR
- 4 REGULATIONS AFFECTING OCCUPATIONAL SAFETY AND HEALTH SIMILAR TO
- 5 THE OCCUPATIONAL STANDARDS ISSUED BY THE OCCUPATIONAL SAFETY AND
- 6 HEALTH ADMINISTRATION SHALL NOT BE SUBJECT TO SAFETY OR HEALTH
- 7 STANDARDS PROMULGATED UNDER THIS ACT.
- 8 Section 3. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- 12 "Adverse action." Any action by an employer which adversely
- 13 affects a worker with respect to any terms or conditions of
- 14 employment or opportunity for promotion. The term includes, but
- 15 is not limited to, the action of dismissal, layoff, suspension,
- 16 demotion, transfer of job or location, reduction in wages,
- 17 changes in hours or conditions of work, or reprimand.
- 18 "Authorized employee representative." An employee authorized
- 19 by the employees to represent them, or the designated
- 20 representative of an employee organization recognized or
- 21 certified to represent the employees.
- 22 "Board." The Work Environment Board.
- 23 "Committee." A work environment committee.
- 24 "Employee." A person who engages to furnish his services
- 25 subject to the direction and control of an employer.
- 26 "Employer." The Commonwealth, any political subdivision of
- 27 this Commonwealth, a public authority or any other governmental
- 28 agency or instrumentality thereof; any bi-state authority, such
- 29 as the Delaware River Port Authority; or anyone contracting to
- 30 perform services for the Commonwealth or any political

- 1 subdivision or instrumentality thereof.
- 2 "Executive Director." The Executive Director of the Work
- 3 Environment Board.
- 4 "Harmful agent." An agent that presents DETERMINED BY THE
- 5 BOARD TO PRESENT a risk to worker health or safety, or imminent

- 6 danger of death or serious physical harm to an employee. The
- 7 term includes, but is not limited to, radiation (whether
- 8 ionizing or nonionizing), stress, heat, cold, noise, vibration,
- 9 repetitive motion, hypobaric pressure, hyperbaric pressure, poor
- 10 illumination, poor ergonomic design, dust, fumes, biological
- 11 hazards such as molds and allergens, inadequate ventilation, and
- 12 indoor air pollution. THE BOARD SHALL CONSULT THE SCIENTIFIC
- 13 LITERATURE AND RELY ON EPIDEMIOLOGIC AND CASE STUDY REPORTS
- 14 BROUGHT TO ITS ATTENTION IN MAKING SUCH DETERMINATIONS FOR
- 15 AGENTS WHICH ARE NOT GENERALLY RECOGNIZED AS HARMFUL AGENTS.
- 16 "Hazardous substance." Any chemical or mixture defined as
- 17 hazardous under section 3 of the act of October 5, 1984
- 18 (P.L.734, No.159), known as the Worker and Community Right-to-
- 19 Know Act, and any other substance deemed DETERMINED TO BE
- 20 hazardous by the board. THE BOARD SHALL CONSULT THE SCIENTIFIC <-
- 21 LITERATURE AND RELY ON EPIDEMIOLOGIC AND CASE STUDY REPORTS
- 22 BROUGHT TO ITS ATTENTION IN MAKING SUCH DETERMINATIONS FOR
- 23 SUBSTANCES NOT DEFINED AS HAZARDOUS UNDER THE ACT OF OCTOBER 5,
- 24 1984 (P.L.734, NO.159), KNOWN AS THE WORKER AND COMMUNITY RIGHT-
- 25 TO-KNOW ACT.
- 26 "Imminent danger." A hazard or condition which could
- 27 reasonably be expected to cause death or serious physical harm
- 28 immediately or before the imminence of the danger can be
- 29 eliminated through the enforcement procedure under section 16.
- 30 "Infectious agent." Infectious agents shall include, but not

- 1 be limited to, bacteria, viruses, fungi, parasites, rickettsia
- 2 and protozoa determined by the board to cause substantial acute
- 3 or chronic illness or permanent disability as a direct or
- 4 indirect result of exposure to the infectious agent by employees
- 5 whose workplaces include, but are not limited to, hospitals;
- 6 morgues; laboratories; clinics; prisons; homes or institutions
- 7 for the aged and the mentally, physically, or psychologically
- 8 impaired; schools; day care facilities; shelters; zoos or other
- 9 animal-handling operations; water and waste treatment plants;
- 10 and also those public health and social service employees who
- 11 may be exposed to infectious agents in the course of home or
- 12 office visits. THE BOARD SHALL CONSULT THE SCIENTIFIC LITERATURE
- 13 AND RELY ON EPIDEMIOLOGIC AND CASE STUDY REPORTS BROUGHT TO ITS
- 14 ATTENTION IN MAKING SUCH DETERMINATIONS FOR AGENTS WHICH ARE NOT
- 15 GENERALLY RECOGNIZED AS INFECTIOUS AGENTS.
- "Interested person." Any affected person; a representative
- 17 of any organization of employers or employees; a nationally
- 18 recognized standards producing organization; a State board,
- 19 commission or department; a professional organization concerned
- 20 with occupational safety or health; a representative of a public
- 21 interest organization; or a member of a department or college or
- 22 university engaged in research related to occupational safety or
- 23 health.
- 24 "Occupational safety and health specialist." A person who,
- 25 because of professional or technical education, training, or
- 26 experience, understands the health and safety risks and the
- 27 necessary precautions associated with the hazardous substances,
- 28 harmful agents, infectious agents and safety hazards which the
- 29 person is hired to address and to which public employees are
- 30 exposed. The board shall adopt a standard which specifies the

- 1 criteria to be considered in determining whether or not a person
- 2 is a technically qualified individual.
- 3 "Public employee." Any employee of this Commonwealth, a
- 4 political subdivision of this Commonwealth, a public authority
- 5 or any other governmental agency or instrumentality thereof.
- 6 "Recognized hazard." Any hazardous substance, harmful agent,
- 7 infectious agent, or safety hazard as defined in this act.
- 8 "Safety hazard." A hazard arising out of or encountered in
- 9 the course of employment that presents a risk to employee
- 10 safety. Areas to be monitored for safety hazards shall include,
- 11 but not be limited to, confined spaces, electrical wiring, fire
- 12 safety, vehicle safety, job-site preparation, machine guards,
- 13 walking and working surfaces, traffic control, firefighting
- 14 equipment and breathing apparatus, and trenching and shoring.
- 15 "Work environment inspector." An occupational safety and
- 16 health specialist hired for the purpose of enforcing all THE
- 17 provisions of this act.
- 18 "Workplace." A building site, structure, mobile vehicle or
- 19 other premises or location, whether indoors or outdoors in which

- 20 an employee is engaged in work.
- 21 Section 4. Application of health and safety standards.
- 22 A safety or health standard promulgated under this act shall
- 23 apply to every public employer, and the board shall have
- 24 authority to enforce the standard in accordance with this act,
- 25 notwithstanding any other safety or health standard or any other
- 26 provision in this act or in any other general, local or special
- 27 law or charter.
- 28 Section 5. Employer's duties.
- 29 Employers shall have the following duties:
- 30 (1) An employer shall furnish, to each of its employees,

- employment and a workplace which are safe and healthful for the employees. Such employment and workplace shall be free from recognized hazards that cause or may cause death, serious physical harm, or illness to employees.
  - (2) No employer shall occupy, maintain or permit an employee to be in a workplace that is not safe and healthful.
  - (3) An employer shall comply with the safety and health standards promulgated under this act. These requirements shall be included in all leases of the employer and in all contracts with individuals and contractors who provide services to the employer.
  - (4) An employer shall refrain from any restraint on the right of the work environment inspector to inspect the employer's place of business. An employer shall assist the work environment inspector in the performance of inspection duties by supplying or making available information dealing with exposure reports, general safety and health records, and other records required by this act which are necessary to comply with the purposes and goals of this act.
  - (5) An employer shall provide information to employees, their authorized representatives and committee members in the following ways, as prescribed by authorized regulations:
    - (i) Posting information regarding protections and obligations of employees under occupational safety and health laws at areas in the work place easily accessible to all employees.
    - (ii) Posting prominently each citation issued under this act, or a copy or copies thereof, at or near each place a violation referred to in the notice of violation occurred and at areas in the workplace easily accessible

1 to all employees.

(iii) Providing timely access to all industrial hygiene information and other surveys and reports.

Whenever a work environment inspector or any other representative of the employer engages in activities related to the monitoring, measuring, and other means of assessment conducted to assess employee exposure to hazards, the inspector or employer representative shall be accompanied by employee representatives and committee members as provided in section 11(g).

- (iv) Allowing access by employees and their representatives to accurate records of employee exposures to hazardous substances, infectious agents, harmful agents or safety hazards.
- (v) Notifying any employee who has been or is being exposed to hazardous materials, harmful agents, or infectious agents, and informing any employee so exposed of corrective action being taken.
- (vi) Allowing access by employees and their representatives to relevant medical records and posting a summary of relevant medical data in a timely manner.
- (6) An employer shall consult and work cooperatively with the committees at the workplace for the purpose of resolving concerns on matters of health, safety and welfare at the worksite. Every employer shall be responsible for providing the committee with any information the employer receives pursuant to section 5 of the act of October 5, 1984 (P.L.734, No.159), known as the Worker and Community Right-to-Know Act, and also for furnishing any information requested by the committee under rights quaranteed in

- 1 subsection (d) of said section and under any provision of
- 2 this act.
- 3 (7) An employer shall provide education and training for
- 4 employees exposed to hazardous substances, harmful agents,
- 5 infectious agents, and safety hazards, with respect to the
- 6 hazardous substances, harmful agents, infectious agents, and
- 7 safety hazards found in their workplace, pursuant to
- 8 regulations promulgated by the board. Employees shall receive
- 9 normal wages and benefits from the employer while attending
- 10 such programs. Additional instruction shall be provided
- whenever the potential for exposure to hazardous substances,
- harmful agents, infectious agents, or safety hazards is
- 13 altered or whenever new information is received by the
- employer concerning the hazards of the substances, agents, or
- 15 safety hazards.
- 16 Section 6. The Work Environment Board.
- 17 (a) Establishment.--The Work Environment Board is hereby
- 18 established as an independent administrative board.
- 19 (b) Purpose. -- The purpose of the board shall include, but
- 20 not be limited to, the following:
- 21 (1) Establish, maintain and enforce standards and issue
- 22 orders for the protection of the health and safety of public
- 23 employees in the Commonwealth of Pennsylvania.
- 24 (2) Administer and enforce this act and all regulations
- 25 related thereto.
- 26 (3) Either alone or in conjunction with the Workmen's
- 27 Compensation Appeal Board of the Department of Labor and
- Industry, or the Department of Health, prepare and maintain
- 29 morbidity and accident statistics relating to public
- 30 employees.

- 1 (4) Provide assistance to persons concerned with
- 2 occupational health and safety and provide services to assist
- 3 committees, employers, and public employees in maintaining
- 4 standards for the protection of the health and safety of
- 5 public employees.
- 6 (5) Promote or conduct studies and research projects in
- 7 connection with problems relating to the health and safety of
- 8 public employees.
- 9 (6) Conduct educational programs, including seminars and
- 10 courses of training for promoting the health and safety of
- 11 public employees and for improving the qualifications of
- 12 persons involved in the promotion of occupational health and
- 13 safety.
- 14 (7) Appoint advisory committees to assist in the
- 15 administration of this act.
- 16 (8) Make grants for any of the purposes mentioned in
- 17 this section.
- 18 (c) Membership. -- The board shall consist of five members.
- 19 The following officials shall each appoint one member to the
- 20 board:
- 21 (1) The President pro tempore of the Senate.
- 22 (2) The Minority Leader of the Senate.
- 23 (3) The Speaker of the House of Representatives.
- 24 (4) The Minority Leader of the House of Representatives.
- 25 (5) The Governor.
- 26 The initial appointees of the President pro tempore of the
- 27 Senate and the Minority Leader of the Senate shall serve terms
- 28 of three years. The initial appointees of the Speaker of the
- 29 House of Representatives and the Minority Leader of the House of
- 30 Representatives shall serve terms of two years. The initial

- 1 appointee of the Governor shall serve a term of four years.
- 2 Thereafter, terms of office shall be for four years. The board
- 3 shall elect a chairman from among its members for a term of four
- 4 years.
- 5 (d) Duties.--The board shall promulgate a plan for the
- 6 development and enforcement of occupational safety and health
- 7 standards with respect to public employers and employees. The
- 8 board shall also have the following powers and duties:
- 9 (1) The board shall review the safety and health
- 10 standards promulgated under the Occupational Safety and
- 11 Health Act of 1970 (Public Law 91-596, 29 U.S.C. § 651 et
- seq.), which are in effect on the effective date of this act,
- and shall adopt, by rule, those standards which the board
- deems to provide maximum protection to the lives, safety and
- 15 health of public employees. In addition, the board may, at
- its discretion, adopt at its own, any standards and
- 17 regulations currently in existence in Pennsylvania State law.
- 18 THE STANDARDS ADOPTED BY THE BOARD SHALL BE AT LEAST AS
- 19 EFFECTIVE AS STANDARDS ADOPTED BY THE OCCUPATIONAL SAFETY AND

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- 20 HEALTH ADMINISTRATION.
- 21 (2) The board shall have the authority to adopt health
- 22 and safety standards and promulgate regulations for any and
- 23 all hazardous substances, harmful agents, infectious agents
- 24 and safety hazards regardless of whether standards and
- 25 regulations have been enacted or proposed by OSHA or other
- 26 Federal governmental agencies, or State or local health
- 27 codes. Interested persons may petition the board to adopt
- standards and promulgate regulations under this paragraph.
- 29 (3) No standards shall be adopted for products
- 30 distributed or used in interstate commerce which are

- different from Federal standards for such products unless
  such standards are required by compelling local conditions
  and do not unduly burden interstate commerce.
- 4 (4) In the event of an emergency or unusual situation,
  5 the board shall provide for an emergency temporary standard
  6 to take immediate effect upon publication in newspapers of
  7 general circulation in Philadelphia, Pittsburgh, Harrisburg,
  8 Wilkes-Barre/Scranton and Erie, in accordance with 1 Pa. Code
  9 § 13.74 (relating to effectiveness prior to publication), if
  10 the administrator deems that:
  - (i) employees are exposed to grave danger from exposure to substances or agents determined to be toxic or physically harmful or from new hazards; and
- 14 (ii) such emergency standards are necessary to
  15 protect employees from such danger.
- Such emergency standards shall be in effect no longer than
  17 120 days, or, if renewed in compliance with this section, not
  18 longer than 60 additional days. On or before the expiration
  19 date of the emergency standards or renewal thereof, the
  20 administrator shall develop a permanent standard to replace
  21 the emergency standard.
  - (5) The board, in accordance with 1 Pa. Code Ch. 7

    (relating to procedure for adoption or change of regulations), shall promulgate such rules and regulations as may be deemed necessary to carry out the purposes and responsibilities of the board and to enforce the provisions of this act.
- 28 (6) The board shall engage in inspections and
  29 investigations and shall take necessary action to ensure
  30 compliance by public employers with the provisions of this

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- act and rules, regulations and standards established by the board.
  - (7) The board shall employ an executive director and may employ assistants, experts, inspectors, hearing officers, consultants, occupational safety and health specialists, and other employees sufficient to carry out the purposes of this act. All such personnel of the board shall be under the supervision of the executive director, to whom the board delegates such responsibility.
    - (8) In accordance with the powers and duties described and established in this act and effective immediately, as a first order of business, the board shall promulgate and establish an asbestos abatement program which shall include, but not be limited to, the following provisions:
      - (i) The board shall, within one year of the effective date of this act, promulgate regulations relating to and requiring the abatement of asbestos hazards from all worksites. ASSESSMENT OF ASBESTOS HAZARDS IN ALL WORKPLACES AND THE DEVELOPMENT OF AN ASBESTOS HAZARD ABATEMENT PLAN FOR ALL WORKPLACES WHERE ASBESTOS EXISTS.
        - (ii) All public employers shall, within one year after the effective date of this act:
          - (A) Conduct building inspections to determine the presence of asbestos HAZARD in all facilities.

            Such inspections shall be conducted by occupational safety and health specialists.

- (B) Maintain records of the findings.
- 29 (C) Notify the employees, employee
  30 representatives and committees of the results of

1 inspections and release to said individuals and groups the records from the inspections. Members of 2 3 the public shall have access to the records of 4 inspections of public buildings.

- Where asbestos exists in a facility, the employer shall file an asbestos abatement plan with the board. This plan shall conform to all practices recommended by the Environmental Protection Agency for abatement of asbestos. THIS PLAN SHALL DETAIL ALL RELEVANT ASPECTS OF ABATEMENT, INCLUDING, BUT NOT LIMITED TO, THE METHODS OF ABATEMENT, THE TIME FRAME OF ABATEMENT AND THE IDENTITY AND QUALIFICATIONS OF ANY PROFESSIONAL ASBESTOS ABATEMENT PERSONNEL INVOLVED IN THE ABATEMENT. Abatement plans shall be subject to approval of the committees at the affected locations. Within 30 days of receipt of the plan, the board shall review the plan and assign a date on which abatement is to commence. NOTHING <----IN THIS ACT MANDATES THE BOARD TO REQUIRE REMOVAL OF ASBESTOS IN WORKPLACES WHERE ASBESTOS EXISTS.
- The board shall promulgate regulations that, within two years, eliminate the use of all asbestos brakes and clutch facings in all vehicles owned, leased, or otherwise used by this Commonwealth and its political subdivisions.
- (10) The board shall promulgate regulations providing timely access to all industrial hygiene and other surveys and reports. Employers shall provide the opportunity for employees and their representatives to walk around with work environment inspectors and all representatives of the employer engaged in activities related to the monitoring, measuring, and other means of assessment, to observe

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- monitoring, measuring, and other means of assessment

  conducted to assess employee exposure to hazards pursuant to

  standards promulgated under this act.
- 4 (11) The board shall provide for the preparation of
  5 regulations or standards requiring proper work procedures,
  6 employee training and provision of any necessary vaccinations
  7 or inoculations at employer expense for any employee
  8 regularly exposed to infectious diseases in the course of his
  9 or her employment.
  - (12) The board shall promulgate regulations and standards requiring safe staffing patterns for firefighting and correctional personnel and individuals employed in mental health or mental retardation facilities to insure the public safety and protect the health and lives of the employees performing those services. In order to carry out this paragraph:
- 17 The board shall appoint a five-member Fire 18 Fighters Safety Advisory Committee, comprised of members knowledgeable in fire safety, for the purposes of 19 20 recommending standards of adequate staffing levels which will insure the safety of fire-fighting personnel covered 21 22 by this act. Before making its recommendations, the 23 committee shall consider such factors as community size, 24 population and building patterns. The committee shall make its recommendations and deliver its final report not 25 26 later than one year after the effective date of this act. 27 The board shall review and act upon adoption of a 28 standard within 90 days of receipt of the committee's 29 report.
- 30 (ii) The board shall appoint a five-member Safety

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Advisory Committee for Correctional Facilities for the purposes of recommending standards of adequate staffing levels which will insure the safety of correctional personnel covered by this act. The committee shall make its recommendations and deliver its final report not later than one year after the effective date of this act. The board shall review and act upon adoption of a standard within 90 days of receipt of the committee's report.

- (iii) The board shall appoint a five-member Safety Advisory Committee for Mental Health and Mental Retardation Facilities for the purpose of recommending standards of adequate staffing levels which will insure the safety of employees employed in such facilities covered by this act. The committee shall make its recommendations and deliver its final report not later than one year after the effective date of this act. The board shall review and act upon adoption of the standard within 90 days of receipt of the committee's report.
- (13) The board shall assess the public employee health and safety programs and report on the operation and effectiveness of this act:
  - (i) The board shall examine the incidence of work-related injuries, the incidence of injuries or occupational illness to the public, and the effect of this act upon insurance costs of public employers.
- (ii) The board shall issue an interim report to the General Assembly and the Governor one year after the effective date of this act. A final report shall be issued two years after the effective date of this act.

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- 1 Section 7. Grants for hazard abatement.
- 2 (a) General.--The board shall receive, review and act upon
- 3 applications for funding of capital projects designed to abate
- 4 occupational health and safety hazards. The board shall have the
- 5 authority to fund 75% of the cost of any capital abatement
- 6 project necessary to comply with an order issued by the board
- 7 under this act.
- 8 (b) Discretion.--The board may require, as part of an
- 9 application, such information as it deems necessary and shall
- 10 act upon the application within a reasonable time. The board
- 11 shall furnish the Budget Secretary, Secretary of Labor and
- 12 Industry, Auditor General, President pro tempore of the Senate
- 13 and the Speaker of the House of Representatives with a copy of
- 14 each application within three days following receipt thereof by
- 15 the board.
- 16 (c) Factors determining recipients of grants.--In
- 17 determining which applicants shall receive grants from the fund
- 18 and the amount of funding, the board shall consider the
- 19 following factors:
- 20 (1) The degree of possible physical harm which the
- 21 hazard to be abated could inflict on the public employees and
- 22 other citizens at risk.
- 23 (2) The imminent nature of the possible infliction of
- 24 harm.
- 25 (3) The number of public employees and other citizens at
- 26 risk.
- 27 (4) The ability of the applying public employer to fund
- 28 the capital abatement project out of its own funds.
- 29 (5) The total amount of debt for capital construction
- 30 projects for which the applying public employer is

- 1 responsible and the ability of the applying public employer
- 2 to meet its annual debt service.
- 3 (d) Duty to abate violation. -- The fact that a public
- 4 employer has applied for funds pursuant to this act shall not
- 5 relieve that employer of the obligation to abate a violation of
- 6 this act.
- 7 Section 8. Work environment inspectors.
- 8 (a) Appointment.--The executive director shall appoint work
- 9 environment inspectors to ensure that the provisions of this act
- 10 are adequately enforced. HIRING AND EMPLOYMENT OF INSPECTORS
- 11 SHALL BE ACCOMPLISHED AND CONDUCTED IN ACCORDANCE WITH THE
- 12 APPLICABLE PROVISIONS OF THE ACT OF AUGUST 5, 1941 (P.L.752,
- 13 NO.286), KNOWN AS THE CIVIL SERVICE ACT.
- 14 (b) Duties.--Under the direction of the executive director
- 15 and pursuant to the authority of the board, duties of inspectors
- 16 shall include, but not be limited to, the following:
- 17 (1) At any time, with or without prior notification, to
- 18 enter and inspect any premises or workplace and take any
- 19 samples and photographs and make any examinations the
- 20 inspector considers necessary to accomplish the purposes and
- 21 goals of this act. IN THE EVENT THAT ENTRY IS DENIED, THE
- 22 INSPECTOR SHALL NOTIFY THE BOARD WHICH MAY COMPEL SUCH ENTRY

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- 23 THROUGH THE APPROPRIATE LEGAL PROCESS. THE BOARD SHALL BE
- 24 EMPOWERED TO SECURE AN ORDER COMPELLING ENTRY BY PETITIONING
- 25 THE COMMONWEALTH COURT TO GRANT SUCH PETITION UPON A SHOWING
- 26 THAT ENTRY HAS BEEN DENIED.
- 27 (2) To require the employer to produce for inspection by
- the work environment inspector, books, records, documents, or
- any other material maintained by the employer, to assist the
- inspector in making determinations and in enforcing this act.

- 1 (3) TO CONDUCT PRIVATE INTERVIEWS WITH, OR SOLICIT
- 2 STATEMENTS FROM, EMPLOYEES.
- (3) (4) To perform all other duties as authorized by the <---
- 4 board.
- 5 (c) Coverage. -- Work environment inspectors shall be entitled
- 6 to benefits under the act of June 28, 1935 (P.L.477, No.193),
- 7 referred to as the Enforcement Officer Disability Benefits Law.
- 8 (d) Cooperation. -- Work environment inspectors shall
- 9 cooperate with the work environment committees.
- 10 Section 9. Work environment committees.
- 11 (a) Purpose and establishment.--To best assure that the
- 12 health and safety of the public employees of this Commonwealth
- 13 are protected, work environment committees, consisting of
- 14 representatives of employees and employers, shall be established
- 15 under this section. Nothing in this section shall diminish the
- 16 employer's responsibility to assure a safe and healthful work
- 17 environment.
- 18 (b) Formation. -- An employer, except as provided in
- 19 subsection (c), shall cause a work environment committee to be
- 20 established:
- 21 (1) at a workplace where at least 25 or more employees
- are regularly employed; and
- 23 (2) at an individual workplace or at classes of
- workplaces which the board may designate.
- 25 (c) Exemption.--
- 26 (1) Notwithstanding the provisions of subsection (b),
- 27 the board may designate individual workplaces or classes of
- 28 workplaces where a work environment committee is not required
- to be established until the number of employees exceeds 50.
- 30 (2) Employers who employ more than 400 employees covered

- 1 by this act and who are employed at more than 15 workplaces
- 2 maintained by the employer may apply to the board for a
- 3 modification from the requirements of subsection (b) and
- 4 section 10(a). It shall be the employer's responsibility to
- 5 submit to the board for approval an alternative plan for the
- 6 formation of work environment committees which plan shall
- 7 otherwise conform to this section. In considering the
- 8 alternative plan of an employer, the board shall solicit and
- 9 consider evaluations of the plan from the bargaining agents
- 10 representing employees of the employer.
- 11 (3) Notwithstanding subsection (b) and section 10(a),
- employers who employ less than 25 employees, regardless of
- the number of workplaces maintained by the employer, shall
- cause one employee to be designated as a work environment
- representative in accordance with section 10(b). The work
- 16 environment representative under this paragraph shall have
- the powers, duties and training required under section 10 and
- shall represent employees of the employer employed at all
- 19 workplaces.
- 20 (d) Membership committees.--
- 21 (1) The committee shall consist of not less than 4 or
- 22 more than 12 persons as follows:
- 23 (i) For 25 through 49 employees 4 members.
- 24 (ii) For 50 through 100 employees 6 members.
- 25 (iii) For each 100 employees beyond 100 2
- additional members. Additional members under this
- subparagraph may not exceed 12.
- 28 (2) Membership shall be equally divided between
- employee-selected members and employer-selected members.
- 30 (3) Employee members of work environment committees

- shall be appointed by the employee organizations recognized
- 2 or certified as the employee representatives (bargaining
- 3 agents) for the employees at the workplace. In the event that
- 4 there is more than one bargaining agent, employee members
- 5 shall be selected from the three largest bargaining agents in
- 6 accordance with regulations promulgated by the board. In the
- absence of a recognized or certified employee representative,
- 8 "public employees," as defined in section 301(2) of the act
- 9 of July 23, 1970 (P.L.563, No.195), known as the Public
- 10 Employe Relations Act, shall elect their representatives.
- 11 (4) The employer shall post prominently in the workplace
- the names of all committee members.
- (e) Powers and duties. -- The powers and duties of work
- 14 environment committees shall include, but not be limited to, the
- 15 following:
- 16 (1) Regularly inspect the workplace to identify
- 17 hazardous conditions and to check for compliance with the
- 18 general intent of this act and the standards and regulations
- 19 promulgated under this act.
- 20 (2) Receive, consider and dispose of concerns and
- 21 complaints respecting the safety and health of the employees.
- 22 (3) Maintain records in connection with the receipt and
- disposition of concerns and complaints and other committee
- 24 activities.
- 25 (4) Investigate imminent danger situations, accidents
- and unusual environmental conditions.
- 27 (5) When it determines that an imminent danger exists,
- order the dangerous activity to cease and request the
- immediate presence of a work environment inspector. Once
- 30 activity has ceased, it may not resume until the work

- environment inspector deems it safe. An affected party may
  appeal the determination of the work environment inspector to
  the board. In the event the committee is unavailable, either
  of the cochairpersons of the committee may take action under
  - (6) Review health and safety records to monitor incidents of accidents and illnesses and to identify problem areas.
  - (7) Develop and promote measures to protect the safety, health and welfare of individuals in the workplace and to check the effectiveness of those measures.
    - (8) Cooperate with a work environment inspector exercising duties under this act.
    - (9) Develop and promote programs for education and information concerning safety and health in workplace.
- 16 (10) Suffer no loss in pay, benefits or accrual of 17 seniority for time spent on committee business.
  - (11) Receive from the employer, at least 60 days in advance of implementation, notice concerning a change in workplace technology or process or an introduction into the workplace of a substance or material suspected of being a hazardous substance, harmful agent, infectious agent or safety hazard.
  - or disabilities which may arise out of or in the course of employment, including illnesses or disabilities resulting from or contributed to by exposure to hazardous substances, harmful agents, infectious agents or safety hazards. The board shall promulgate regulations necessary to protect the confidentiality of employees.

this paragraph.

- 1 (f) Meetings.--
- 2 (1) Committees shall hold regular meetings at least once
- 3 each month. The meetings of a committee shall be held during
- 4 ordinary working hours unless otherwise agreed upon.
- 5 Additional meetings shall be held as necessary.
- 6 (2) There shall be two committee cochairpersons, one
- 7 selected by employee members of the committee and one
- 8 selected by employer members of the committee.
- 9 (3) Decisions shall be made by a majority of committee
- 10 members present and voting. In case of a deadlock, a work
- 11 environment inspector shall be called in to resolve the
- 12 issue.
- 13 (4) Minutes of all meetings shall be taken, and the
- approval of each cochairperson shall be indicated by
- 15 signature.
- 16 (5) A copy of the minutes shall be posted prominently in
- 17 the workplace.
- 18 (g) Training. -- Every committee member shall be entitled to
- 19 not less than 24 hours of occupational health and safety
- 20 training annually. Training shall be provided at employer
- 21 expense. The form, nature and location of the training shall be
- 22 approved by the committee. Participating employees shall receive
- 23 their regular rate of pay and benefits while attending such
- 24 training.
- 25 (h) Nonliability. -- The bargaining representatives and work
- 26 environment committees, and individual members of such
- 27 committees, shall not be held liable for any work-connected
- 28 injuries, disabilities or diseases which may be incurred by
- 29 employees.
- 30 Section 10. Work environment representative.

- 1 (a) Designation.--An employer shall cause an employee to be
- 2 designated as the work environment representative:
- 3 (1) at a workplace where a work environment committee is
- 4 not required but where five or more employees are regularly
- 5 employed; and
- 6 (2) at an individual workplace or classes of workplace
- 7 which the board may designate.
- 8 (b) Appointment.--
- 9 (1) The work environment representative shall be
- appointed by the employee organization recognized or
- certified as the employee representative (bargaining agent)
- for the employees at the workplace. In the event that there
- is more than one bargaining agent, the work environment
- representative shall be appointed by the largest bargaining
- agent. In the absence of a recognized or certified employee
- representative, the employees shall elect the work
- 17 environment representative.
- 18 (2) The employer shall post prominently in the workplace
- 19 the name of the work environment representative.
- 20 (c) Powers and duties. -- The work environment representative
- 21 shall, in cooperation with a representative of the employer,
- 22 perform the same duties and have the same powers and rights as
- 23 set out for the work environment committee in section 9(e).
- 24 (d) Training.--A work environment representative shall be
- 25 entitled to not less than 24 hours of occupational health and
- 26 safety training annually. Training shall be provided at employer
- 27 expense. The form, nature and location of the training shall be
- 28 acceptable to the representative who receives it.
- 29 (e) Nonliability.--The work environment representative shall
- 30 not be held liable for a work-connected injury, disability or

- 1 disease which may be incurred by an employee.
- 2 Section 11. Inspections.
- 3 (a) Request for inspection. -- Any person who believes that a
- 4 violation of a safety or health standard exists, or that an
- 5 imminent danger exists, may request an inspection by giving
- 6 notice to the board of the violation or danger.
- 7 (b) Manner of request. -- Requests for inspections may be made
- 8 orally or in writing and shall set forth the grounds for the
- 9 request. The board shall, upon request of the complaining party,
- 10 keep confidential the name of the person making the complaint.
- 11 (c) Action on request. -- Whenever the board receives a
- 12 request for inspection of an imminent danger or where the board
- 13 is aware of the likelihood of an imminent danger, an inspection
- 14 shall be made immediately. In all other cases, inspections shall
- 15 be made as soon as possible but at least within five days IF THE <-
- 16 BOARD DETERMINES THERE ARE REASONABLE GROUNDS TO BELIEVE A
- 17 RECOGNIZED HAZARD EXISTS. IF THE BOARD DETERMINES THERE ARE NO
- 18 REASONABLE GROUNDS TO BELIEVE THAT A RECOGNIZED HAZARD EXISTS,
- 19 THE BOARD SHALL NOTIFY THE EMPLOYEES OR REPRESENTATIVE OF THE
- 20 EMPLOYEES, IN WRITING, OF SUCH A DETERMINATION WITHIN FIVE DAYS
- 21 OF A REQUEST FOR AN INSPECTION. The board shall provide a copy
- 22 of the inspection report and any order or agreements made to the
- 23 individual making the complaint, to the employee's
- 24 representative and to the committee and the employer. PRIOR TO
- 25 OR DURING ANY INSPECTION OF A WORKPLACE, ANY EMPLOYEES OR
- 26 REPRESENTATIVE OF EMPLOYEES EMPLOYED IN SUCH WORKPLACE MAY
- 27 NOTIFY THE BOARD OR ANY REPRESENTATIVE OF THE BOARD RESPONSIBLE
- 28 FOR CONDUCTING THE INSPECTION, IN WRITING, OF ANY VIOLATION OF
- 29 THIS ACT WHICH THEY HAVE REASON TO BELIEVE EXISTS IN SUCH
- 30 WORKPLACE. THE BOARD SHALL, BY REGULATION, ESTABLISH PROCEDURES

- 1 FOR INFORMAL REVIEW OF ANY REFUSAL BY A REPRESENTATIVE OF THE
- 2 BOARD TO ISSUE A CITATION WITH RESPECT TO ANY SUCH ALLEGED
- 3 VIOLATION AND SHALL FURNISH THE EMPLOYEES OR REPRESENTATIVE OF
- 4 EMPLOYEES REQUESTING SUCH REVIEW A WRITTEN STATEMENT OF THE
- 5 REASONS FOR THE BOARD'S FINAL DISPOSITION OF THE CASE.
- 6 (d) Inspection without notice. -- Inspections may be made
- 7 without any notice to the employer or the employees.
- 8 (e) Accessibility of locations.--Inspectors of the board
- 9 shall have immediate access to any location in which there is a
- 10 suspected hazard or condition for the purposes of conducting an
- 11 inspection.
- 12 (f) Intermittent inspections.--The board shall determine
- 13 those occupations and workplaces where there is a possibility of
- 14 health or safety hazards to employees or the public and shall
- 15 conduct regular unannounced inspections of these workplaces.
- 16 (g) Escort of inspector. -- A representative of the employer
- 17 and an authorized employee representative shall accompany the
- 18 inspector for the entire inspection whenever the inspector
- 19 conducts an inspection in accordance with this act. In addition,
- 20 the work environment committee may designate one committee
- 21 member to accompany the inspector, the representative of the
- 22 employer, and the authorized employee representative on any or
- 23 all parts of the inspection which address, but are not limited
- 24 to, work areas and processes of which the committee member or
- 25 committee members have firsthand knowledge. The authorized
- 26 employee representatives and designated committee members shall
- 27 attend all opening, interim and closing conferences pertaining
- 28 to the inspection. Authorized employee representatives and
- 29 committee members shall receive full employment benefits for all
- 30 time spent on such activities.

- 1 (h) Inspection regardless of complaint. -- The authority of
- 2 the board to inspect a premises pursuant to an employee
- 3 complaint shall not be limited to the alleged violation
- 4 contained in the complaint. The board may inspect any other
- 5 areas of the premises.
- 6 (i) Inspection of public employer's premises.--The board
- 7 may, upon its own initiative, conduct an inspection of any
- 8 premises occupied by a public employer.
- 9 Section 12. Recordkeeping.
- 10 (a) Records required.--In accordance with the board's
- 11 regulations, each employer shall make, keep and preserve, and
- 12 make available to the board, the records regarding his
- 13 activities relating to this act as the board deems necessary or
- 14 appropriate for developing information regarding the causes and
- 15 prevention of occupational accidents and illness. The
- 16 regulations may include provisions requiring employers to
- 17 conduct periodic inspections. The board shall also issue
- 18 regulations requiring that employers, through posting of
- 19 notices, training or other appropriate means, keep their
- 20 employees informed of their rights to protection.
- 21 (b) Regulations concerning reports. -- The board shall
- 22 prescribe regulations requiring employers to maintain accurate
- 23 records and to make public, monthly reports and biannual
- 24 summaries of work-related deaths and injuries and illnesses,
- 25 medical treatment, loss of consciousness, assaults on employees,
- 26 restrictions of work or motion, or transfers to other jobs.
- 27 (c) Examination of reports.--Employers, the authorized
- 28 representative of the employees, and the committee shall, upon
- 29 request, have the right to examine and copy any and all such
- 30 reports.

- 1 (d) Regulations concerning records. -- The board shall issue
- 2 regulations requiring employers to maintain accurate records of
- 3 employee exposures to potentially hazardous substances, harmful

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- 4 agents, infectious agents, or safety hazards. The regulations
- 5 shall make appropriate provisions for each employee or former
- 6 employee to have access to his exposure records. Each employer
- 7 shall immediately notify any employee who has been or is being
- 8 exposed to hazardous substances, harmful physical agents, or
- 9 infectious agents. Employees exposed to such hazards shall be
- 10 informed by the employer of the corrective action proposed and
- 11 the time limit for implementation, and shall immediately be
- 12 scheduled for participation in the medical surveillance program.
- 13 Section 13. Adverse action against employees.
- 14 (a) Prohibition. -- No adverse action shall be taken against
- 15 any employee by reason of the employee's participation in or
- 16 association with any functions of a committee; by reason of the
- 17 employee's inquiry about or utilization of any rights or
- 18 responsibilities he may have under this act; or for any other
- 19 reasons having to do with exercising any rights granted under
- 20 provisions of this act.
- 21 (b) Presumption. -- Where an adverse action is taken against
- 22 any employee who has, in the prior 12 months, in any way been
- 23 involved with the enforcement or protection of any rights
- 24 granted under this act, it shall be presumed that the action was
- 25 taken in violation of this act and it shall be the burden of the
- 26 employer to prove that the action was not taken for improper
- 27 reasons described in subsection (a) or for reasons otherwise
- 28 contrary to the policies and provisions of this act.
- 29 Section 14. Right to work under safe conditions.
- 30 (a) General rule.--

- 1 (1) An employee may not be compelled to work at a workplace if all of the following apply:
- (i) A reasonable employee would believe, in good faith, that performing assigned work at the workplace would involve a danger of death or serious injury or illness.
- 7 (ii) The employee is unable to obtain correction of the condition by the employer.
- 9 (iii) There is insufficient time to eliminate the
  10 danger through resort to regular statutory or contractual
  11 enforcement procedures.
- 12 (2) If paragraph (1) applies, an employee may refuse to
  13 perform assigned duties in the workplace until the work
  14 environment inspector has investigated the matter and advised
  15 the employee, in writing, that a hazard no longer exists.
- 16 (b) Adverse action barred.--No adverse action shall be taken 17 against any employee by reason of the fact that the employee has 18 exercised the right conferred upon him by subsection (a).
- 19 (c) Presumption.--Where adverse action is taken against an 20 employee who has exercised the right conferred upon him by 21 subsection (a), there shall be the presumption in favor of the 22 employee that the action was taken against him for that reason 23 and it shall be the burden of the employer to prove that the 24 action was not taken for improper reasons.
- 25 (d) Temporary assignments.--Notwithstanding any other 26 provision of this act, temporary assignment to alternative work 27 shall be at no loss of pay, benefits or contractual or 28 noncontractual rights to the employee until the matter mentioned 29 in subsection (a) is resolved, and shall be deemed not to 30 constitute adverse action within the meaning of this act.

- 1 Section 15. Rights of affected employees.
- 2 An employee who believes that adverse action has been taken
- 3 against him in violation of section 13 or 14 may, within 180
- 4 days after he becomes aware of such action, file a complaint
- 5 with the board alleging the adverse action. Upon receipt of the
- 6 complaint, the board shall make an investigation and shall, if
- 7 requested, withhold the name of the complainant from the
- 8 employer. Whenever the board determines that this act has been
- 9 violated, it shall bring an action in Commonwealth Court against
- 10 the employer alleged to have violated this act. In the event of
- 11 a finding of adverse action, the employer shall:
- 12 (1) Cease the adverse action and reinstate the employee
- to his former employment without loss of pay, contractual and
- 14 noncontractual rights, or benefits.
- 15 (2) Pay to the worker any wages and benefits the worker
- 16 would have earned had he not had adverse action taken against
- 17 him.
- 18 (3) Remove any reprimand or other reference to the
- 19 matter from the employer's records on the employee.
- 20 Section 16. Enforcement.
- 21 (a) Order of the board. -- Whenever the board or a work
- 22 environment inspector determines that an employer has violated
- 23 this act, or a health or safety standard or regulation
- 24 promulgated under this act, the board shall, within five SEVEN

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- 25 days, issue to the employer a citation, which shall describe
- 26 particularly the nature of the violation, including a reference
- 27 to the provision of this act, standard, regulation or order
- 28 alleged to have been violated, and any corrective action
- 29 required. The board shall fix a reasonable time for compliance,
- 30 not to exceed  $\frac{24}{72}$  hours, unless the employer can demonstrate

- 1 to the board that the violation cannot be remedied within that
- 2 time.
- 3 (b) Imminent danger.--Whenever and wherever a work
- 4 environment inspector concludes that an activity being carried
- 5 on or scheduled to commence involves or will involve a risk of
- 6 serious personal injury or harm and that the risk of such injury
- 7 or harm is imminent, the inspector shall require that the work
- 8 cease. The inspector may stop work-related and nonwork-related
- 9 activities in the vicinity of the imminent danger if such action
- 10 is needed to protect the health and safety of other persons. If,
- 11 upon inspection, the work environment inspector finds an
- 12 imminent danger to exist, the inspector shall order the
- 13 immediate abatement of the dangerous situation. Before the
- 14 employer may recommence the activity, the inspector must certify
- 15 that the employer has come into compliance with this act.
- 16 (c) Posting of citation.--Whenever the board issues to an
- 17 employer a citation, the employer shall post the citation or a
- 18 copy of the citation in a conspicuous place, at or near each
- 19 place of violation cited in the citation, where it is clearly
- 20 visible to the affected employees. The board shall furnish
- 21 copies of such citation to employee representatives and the
- 22 committee.
- 23 (d) Appeals.--Any party affected by a determination of the
- 24 board issued under this act may petition the Commonwealth Court
- 25 for review of the determination. Judicial review by the
- 26 Pennsylvania Labor Relations Board may be obtained by any party
- 27 affected by the decision in the manner provided in Title 2 of
- 28 the Pennsylvania Consolidated Statutes (relating to
- 29 administrative law and procedure). The order or citation shall
- 30 remain in full force and effect during pendency of an appeal.

- 1 (e) Proceedings by the board. -- Whenever the time for
- 2 compliance with an order or citation of the board has elapsed
- 3 and the employer has not complied with the order or citation,
- 4 the board shall immediately seek judicial enforcement, by
- 5 injunction and other appropriate remedies, of such order or
- 6 citation, by commencing a proceeding in Commonwealth Court,
- 7 which shall have jurisdiction to enforce a lawful order of the
- 8 board, and by levying additional fines and penalties under
- 9 section 18.
- 10 (f) Injunctive relief.--The Commonwealth Court shall, upon
- 11 petition of the board or any affected party, restrain any
- 12 conditions or practices in any place of public employment which
- 13 could be expected to cause death or physical harm. An order
- 14 issued under this section may require such steps to be taken as
- 15 may be necessary to avoid, correct or remove an imminent danger
- 16 and prohibit the employment or presence of an individual in
- 17 locations or under conditions where an imminent danger exists,
- 18 except individuals whose presence is necessary to avoid, correct
- 19 or remove the imminent danger or to maintain the capacity of a
- 20 continuous process operation to resume normal operations without
- 21 a complete cessation of operations, or, where a cessation of
- 22 operations is necessary, to permit it to be accomplished in a
- 23 safe and orderly manner.
- 24 (g) Failure of the board to act.--Whenever the board fails
- 25 to seek relief under this section within five days of being
- 26 notified of such condition, any employee who may be injured by
- 27 reason of the failure, or the authorized employee representative
- 28 of such employee or the committee, may seek injunctive relief,
- 29 as provided in this section or any other appropriate remedies.
- 30 In the event that such an action is successful, the employer

- 1 shall pay the costs and legal fees of the petitioning parties.
- 2 (h) Follow-up inspection.--If at the time of or after
- 3 inspection or investigation, the inspector or board issues an
- 4 order for a violation, the board shall conduct a reinspection at
- 5 the end of the period fixed for abatement of the violation. No
- 6 employer shall be given advance warning of a reinspection by any
- 7 authorized representative of the board. Any authorized
- 8 representative of the board who gives advance notice of any
- 9 inspection to be conducted commits a misdemeanor and shall, upon
- 10 conviction, be punished by a fine of not more than \$1,000 or by
- 11 imprisonment for not more than six months, or both.
- 12 Section 17. Variances.
- 13 (a) Application for exception. -- An employer may apply to the
- 14 board for a temporary order granting an exception from a
- 15 standard promulgated under this act. The temporary order may be
- 16 granted only if the employer files an application which meets
- 17 the requirements of this section and establishes that the
- 18 employer:
- 19 (1) Is unable to comply with a standard by its effective
- 20 date because of the unavailability of professional or
- 21 technical personnel or of materials and equipment needed to
- 22 come into compliance with the standard or because necessary
- 23 construction or alteration of facilities cannot be completed
- 24 by the effective date.
- 25 (2) Is taking all available steps to safeguard employees
- against the hazards covered by the standard.
- 27 (3) Has an effective program for coming into compliance
- with the standard as quickly as possible.
- 29 (b) Temporary orders.--A temporary order issued under this
- 30 section shall prescribe the practices, means, methods,

- 1 operations and processes which the employer must adopt and use
- 2 while the order is in effect and state in detail compliance
- 3 requirements. The temporary order may be granted only after
- 4 notice to employees, employee representatives, and the
- 5 committee, and after an opportunity for a hearing. The board
- 6 may, however, issue one interim order to be effective until a
- 7 decision is made on the basis of the hearing. A temporary order
- 8 shall not be in effect for longer than the period needed by the
- 9 employer to achieve compliance with the standard, or one year,
- 10 whichever is shorter. An order may be renewed not more than
- 11 twice, if the requirements of this section are met and if an
- 12 application for renewal is filed at least 90 days prior to the
- 13 expiration date of the order. An interim renewal of an order
- 14 shall remain in effect no longer than 180 days.
- 15 (c) Contents of application for temporary order.--An
- 16 application for a temporary order shall contain:
- 17 (1) A specification of the standard or portion thereof
- from which the employer or owner seeks a variance.
- 19 (2) A representation by the employer, supported by
- 20 representations from qualified persons who have first-hand
- 21 knowledge of the facts represented, that the employer is
- 22 unable to comply with the standard or portion thereof and a
- detailed statement of the reasons therefor.
- 24 (3) A statement of the steps the employer has taken and
- will take, with dates specified, to protect employees against
- the hazard covered by the standard.
- 27 (4) A statement of when the employer expects to be able
- 28 to comply with the standard and what steps the employer has
- 29 taken and will take, with dates specified, to come into
- 30 compliance with the standard.

- 1 (5) A certification that the employer has informed his
- 2 employees of the application by giving a copy of the
- 3 application to their authorized representative and committee;
- 4 by posting a statement giving a summary of the application
- and specifying where a copy may be examined at the place or
- 6 places where notices to employees are normally posted; and by
- other appropriate means. A description of how employees have
- 8 been informed shall be contained in the certification. The
- 9 information to employees shall also inform them of their
- 10 right to petition the board for a hearing.
- 11 (d) Rights of affected employer or employee.--Affected
- 12 employees shall be given notice of each application for a
- 13 variance and an opportunity to participate in a hearing. The
- 14 board shall issue an order if it determines, on the record,
- 15 after opportunity for an inspection, where appropriate, and a
- 16 hearing, that the proponent of the variance has demonstrated by
- 17 a preponderance of the evidence that the conditions, practices,
- 18 means, methods, operations or processes used or proposed to be
- 19 used by an employer will provide employment and workplaces which
- 20 are as safe and healthful as those which would prevail if he
- 21 complied with the standard. The order shall prescribe the
- 22 conditions the employer must maintain and the practices, means,
- 23 methods, operations and processes which he must adopt and
- 24 utilize to the extent they differ from the standard in question.
- 25 An order may be modified or revoked upon application by an
- 26 employer, any employee or employee representative, or by the
- 27 board on its own motion, in the manner prescribed for its
- 28 issuance under this section, at any time after six months from
- 29 its issuance.
- 30 (e) Time limit for challenge.--A person who may be adversely

- 1 affected by an order issued under this act may challenge the
- 2 validity or applicability of the order within 120 days from the
- 3 date of issuance as provided in section 16(d).
- 4 Section 18. Civil and criminal penalties.
- 5 (a) Civil penalties. -- In accordance with 2 Pa.C.S. Ch. 5,
- 6 Subch.A (relating to practice and procedure of Commonwealth
- 7 agencies), and Ch. 7, Subch. A (relating to judicial review of
- 8 Commonwealth agency action), the board has the authority to
- 9 assess the penalties set forth in this subsection, giving due
- 10 consideration to the appropriateness of the penalty with respect
- 11 to the size of the business of the employer being charged, the
- 12 gravity of the violation, the good faith of the employer and the
- 13 history of previous violations. Penalties collected shall be
- 14 deposited in a fund maintained, administered and distributed by
- 15 the board for programs approved under section 7. Penalties are
- 16 as follows:
- 17 (1) Except as provided in paragraphs (3) and (4), an
- 18 employer who has received a citation for a violation of
- 19 section 5 or of a standard, rule, regulation or order
- 20 promulgated or issued under this act may be assessed a civil
- 21 penalty of not more than \$1,000 for each violation.
- 22 (2) In addition to the penalties provided in paragraphs
- 23 (3) and (4):
- 24 (i) An employer who willfully or repeatedly violates
- 25 section 5 or a standard, rule, regulation or order
- 26 promulgated or issued under this act may be assessed a
- civil penalty of not more than \$10,000 for each
- violation.
- 29 (ii) An employer who fails to correct a violation
- for which a citation has been issued within the period

permitted for its correction may be assessed a civil

penalty of not more than \$1,000 for each day during which

the violation continues.

- (3) An employer who has received a citation for a serious violation of section 5 or of a standard, rule, regulation or order promulgated or issued under this act shall be assessed a civil penalty of not more than \$1,000 for each violation. For purposes of this paragraph, a serious violation shall be deemed to exist in a workplace if there is a substantial probability that death or serious physical harm could result from a condition which exists, or from one or more practices, means, methods, operations or processes which have been adopted or are in use in the workplace unless the employer did not and could not, with the exercise of reasonable diligence, know of the presence of the violation.
- (4) An employer who violates posting requirements prescribed or established under this act shall be assessed a civil penalty of not more than \$1,000 for each violation.
- (b) Criminal penalties. -- Criminal penalties are as follows:
- (1) If an employer intentionally violates this act or a standard, rule, regulation or order promulgated or issued under this act and if the violation causes the death of an employee, the employer commits a misdemeanor of the third degree and shall:
  - (i) Upon conviction for the first offense, be sentenced to pay a fine of not more than \$10,000 or to imprisonment for not more than six months, or both.
- (ii) Upon conviction for a subsequent offense, be sentenced to pay a fine of not more than \$20,000 or to imprisonment for not more than one year, or both.

- 1 (2) A person who, without authority from the executive
- director or a designee, gives advance notice of an inspection
- 3 to be conducted under this act commits a misdemeanor of the
- 4 third degree and shall, upon conviction, be sentenced to pay
- a fine of \$1,000 or to imprisonment for not more than six
- 6 months, or both.
- 7 (3) A person who knowingly makes a false statement,
- 8 representation or certification in an application, record,
- 9 report, plan or other document filed or required to be
- 10 maintained under this act commits a misdemeanor of the third
- degree and shall, upon conviction, be sentenced to pay a fine
- of \$10,000 or to imprisonment for not more than six months,
- or both.
- 14 Section 19. Right to sue.
- 15 (a) Standing. -- A person may bring a civil action on the
- 16 person's own behalf against an employer for a violation of this
- 17 act or of a rule or regulation promulgated under this act or
- 18 against the board for failure to enforce this act or a rule or
- 19 regulation promulgated under this act.
- 20 (b) Costs and fees.--A court of competent jurisdiction may
- 21 award, whenever it deems appropriate, costs of litigation,
- 22 including reasonable attorney and expert witness fees.
- 23 Section 20. Severability.
- 24 The provisions of this act are severable. If any provision of
- 25 this act or its application to any person or circumstance is
- 26 held invalid, the invalidity shall not affect other provisions
- 27 or applications of this act which can be given effect without
- 28 the invalid provision or application.
- 29 Section 21. Appropriation.
- The sum of \$3,000,000 is hereby appropriated to the Work

- 1 Environment Board to carry out the purposes of this act.
- 2 Section 22. Effective date.
- 3 This act shall take effect in 60 days.