THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1062 Session of 2005

INTRODUCED BY BOYD, SCAVELLO, DeWEESE, CAPPELLI, CALTAGIRONE, HARRIS, TRUE, CAWLEY, NAILOR, BAKER, ROSS, HENNESSEY, REICHLEY, CRAHALLA, T. STEVENSON, GRELL, HARHAI, RAPP, ARMSTRONG, KIRKLAND, BARRAR, JAMES, SCHRODER, FRANKEL, BALDWIN, MANDERINO, TURZAI, E. Z. TAYLOR, HICKERNELL, GOODMAN, KILLION, MANN, GABIG, RUBLEY, YOUNGBLOOD AND YUDICHAK, MARCH 21, 2005

AS REPORTED FROM COMMITTEE ON FINANCE, HOUSE OF REPRESENTATIVES, AS AMENDED, MAY 11, 2005

AN ACT

- 1 Providing for a tax credit program to support community-based 2 mental retardation services in this Commonwealth.
- 3 The General Assembly finds and declares as follows:
- 4 (1) In July 1999, the Supreme Court issued the Olmstead
- 5 v. L.C. decision that clearly challenges Federal, state and
- 6 local governments to develop more opportunities for
- 7 individuals with disabilities through more accessible systems
- 8 of cost-effective community-based services.
- 9 (2) The Olmstead decision interpreted Title II of the
- Americans with Disabilities Act of 1990 (Public Law 101-336,
- 11 104 Stat. 327) and its implementing regulation, requiring
- 12 states to administer their services, programs and activities
- in the most integrated setting appropriate to the needs of
- 14 qualified individuals with disabilities.
- 15 (3) In Pennsylvania, services for individuals with

- mental retardation are evolving from a system comprised of large public and private residential facilities to a system of community supports and services so that individuals may remain in their homes and communities.
 - (4) Community services include a variety of residential and day support services which are either administered or operated by county mental health and mental retardation offices, contracted private residential intermediate care facilities for persons with mental retardation (ICF/MR) and contracted private providers of community-based services.
 - (5) In 1999, the Office of Mental Retardation of the Department of Public Welfare released a report with a long-term plan to address the waiting list for mental retardation services in Pennsylvania.
 - (6) The waiting list is comprised of three categories: the emergency category, for individuals who need services immediately; the critical list, for individuals who will need services within one year; and the planning category, for individuals who will need services in five years.
 - (7) In 1999, a total of 14,083 persons were on the waiting list for services. As of December 2004, the Office of Mental Retardation reported that there are 20,652 individuals on the waiting list for mental retardation services. Of that group, 2,180 individuals are in the emergency category; 8,000 individuals are in the critical category and 10,000 individuals are in the planning category.
 - (8) Since 2001, decreasing revenues and rising Medicaid costs have impacted state budgets across the United States with the results that Federal and State funding has been insufficient to meet the needs of the growing number of

- 1 individuals with mental retardation waiting for community-
- based services.
- 3 (9) It is critical to access other sources of revenue to
- 4 address the waiting list for services.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Mental
- 9 Retardation Services Tax Credit Act.
- 10 Section 2. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Business firm." An entity authorized to do business in this
- 15 Commonwealth and subject to taxes imposed under Article III, IV,

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- 16 VI, VII, VII A VIII, IX or XV of the act of March 4, 1971
- 17 (P.L.6, No.2), known as the Tax Reform Code of 1971.
- 18 "Contribution." A donation of cash, personal property or
- 19 services, the value of which is the net cost of the donation to
- 20 the donor or the pro rata hourly wage, including benefits, of
- 21 the individual performing the service.
- 22 "Department." The Department of Community and Economic
- 23 Development of the Commonwealth.
- 24 "Individual." An individual who is eligible for community-
- 25 based services funded through the Office of Mental Retardation
- 26 of the Department of Public Welfare.
- 27 "Provider." A nonprofit entity that:
- 28 (1) Provides community-based services to individuals
- 29 with mental retardation, including, but not limited to,
- 30 community residential options and nonresidential services,

- 1 such as supported employment, training and recreation,
- 2 mobility training, employment training and opportunities and
- 3 adult day care.
- 4 (2) Is exempt from Federal taxation under section
- 5 501(c)(3) of the Internal Revenue Code of 1986 (Public Law
- 6 99-514, 26 U.S.C. § 1 et seq.).
- 7 Section 3. Mental retardation services tax credit program.
- 8 (a) Establishment.--A mental retardation services tax credit
- 9 program is hereby established to supplement, not supplant,
- 10 existing Federal and State funding for community-based services
- 11 for individuals with mental retardation in this Commonwealth.
- 12 (b) Information.--In order to qualify under this act, a
- 13 provider must submit information to the department that enables
- 14 the department to confirm that the provider is exempt from
- 15 taxation under section 501(c)(3) of the Internal Revenue Code of
- 16 1986 (Public Law 99-514, 26 U.S.C. § 1 et seq.).
- 17 (c) Provider application.--
- 18 (1) An application submitted to the department by the
- 19 provider must describe the community-based services it
- 20 provides to individuals with mental retardation on a form
- 21 provided by the department.
- 22 (2) The department shall consult with the Department of
- 23 Public Welfare as necessary to determine that the provider
- 24 provides community-based services for individuals with mental
- 25 retardation. The department shall review and approve or
- 26 disapprove the application.
- 27 (d) Notification. -- The department shall notify the provider
- 28 that the provider meets the requirements of this act for that
- 29 fiscal year not later than 60 days after the provider has
- 30 submitted the application required under this section.

- 1 (e) Publication.--The department shall annually publish a
- 2 list of each provider qualified under this section in the
- 3 Pennsylvania Bulletin. The list shall also be posted and updated
- 4 as necessary on the publicly accessible Internet website of the
- 5 department.
- 6 Section 4. Availability of tax credits.
- 7 (a) Application.--A business firm shall apply to the
- 8 department for a tax credit under section 5 (relating to grant
- 9 of tax credits). A business firm shall receive a tax credit
- 10 under this act if the provider that receives the contribution
- 11 from the business firm appears on the list under section 3(e)
- 12 (relating to mental retardation services tax credit program).
- 13 (b) Availability of tax credits.--Tax credits under this
- 14 section shall be made available by the department on a first-
- 15 come-first-served basis within the limitation established under
- 16 section 6(a) (relating to amount of tax credits).
- 17 (c) Contributions.--A contribution by a business firm to a
- 18 provider shall be made no later than 60 days following the
- 19 approval of an application under subsection (a).
- 20 Section 5. Grant of tax credits.
- 21 (a) General rule. -- In accordance with section (6)(a)
- 22 (relating to amount of tax credits) the Department of Revenue
- 23 shall grant a tax credit against a tax liability owed to the
- 24 Department of Revenue by a business firm that provides proof of
- 25 a contribution to a provider in the taxable year in which the
- 26 contribution is made. The business firm may apply the credit
- 27 against any tax due under Article III, IV, V, VI, VII, VIII, IX <
- 28 or XV of the act of March 4, 1971 (P.L.6, No.2), known as the
- 29 Tax Reform Code of 1971.
- 30 (b) Limitation.--The tax credit shall not exceed 50% of the

- 1 total amount contributed by a business firm to a provider during
- 2 the taxable year of the business firm. The tax credit shall not
- 3 exceed \$100,000 annually per business firm.
- 4 (c) Additional amount.--
- 5 (1) A business firm that contributes to a provider in
- 6 two or more consecutive years shall qualify for a 75% tax
- 7 credit for the contributions made in the second year and
- 8 every consecutive year of making a contribution to a
- 9 provider.
- 10 (2) Nothing in this section shall be construed to
- 11 require a business firm to contribute to the same provider
- every year in order for the business firm to qualify for a
- 13 tax credit under this subsection.
- 14 Section 6. Amount of tax credits.
- 15 (a) General rule. -- The total aggregate amount of all tax
- 16 credits approved shall not exceed \$30,000,000 in a fiscal year.
- 17 (b) Activities.--No tax credit shall be approved for
- 18 activities that are part of a business firm's normal course of
- 19 business.
- 20 (c) Tax liability.--A tax credit granted for any one taxable
- 21 year may not exceed the tax liability of a business firm.
- 22 (d) Use.--A tax credit not used in the taxable year the
- 23 contribution was made may not be carried forward or carried back
- 24 and is not refundable or transferable.
- 25 Section 7. Report to General Assembly.
- 26 The Department of Revenue shall provide a list of all
- 27 providers receiving contributions from business firms granted a
- 28 tax credit under this act to the General Assembly by June 30th
- 29 of each year.
- 30 Section 8. Effective date.

1 This act shall take effect in 60 days.