

COMMONWEALTH OF PENNSYLVANIA
HOUSE OF REPRESENTATIVES

EDUCATION COMMITTEE
PUBLIC HEARING

STATE CAPITOL
HARRISBURG, PA

MAIN CAPITOL BUILDING
ROOM 140

TUESDAY, MARCH 22, 2022
9:34 A.M.

PRESENTATION ON CYBER CHARTER SCHOOL
APPLICATION AND RENEWAL PROCESS

EDUCATION COMMITTEE MEMBERS PRESENT:

HONORABLE CURTIS G. SONNEY, MAJORITY CHAIRMAN
HONORABLE MARK M. GILLEN
HONORABLE BARBARA GLEIM
HONORABLE MEGHAN SCHROEDER
HONORABLE JESSE TOPPER
HONORABLE MARK LONGIETTI, DEMOCRATIC CHAIRMAN
HONORABLE MARY ISAACSON

EDUCATION COMMITTEE MEMBERS PRESENT VIRTUALLY:

HONORABLE VALERIE GAYDOS
HONORABLE DAVID HICKERNELL
HONORABLE ANDREW LEWIS
HONORABLE ROBERT MERCURI
HONORABLE CRAIG STAATS
HONORABLE TIM TWARDZIK
HONORABLE JOSEPH CIRESI
HONORABLE GINA CURRY
HONORABLE CAROL HILL-EVANS
HONORABLE PATTY KIM
HONORABLE NAPOLEON NELSON
HONORABLE MICHAEL ZABEL

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*Pennsylvania House of Representatives
Commonwealth of Pennsylvania*

COMMITTEE STAFF PRESENT:

CHRISTINE SEITZ

MAJORITY EXECUTIVE DIRECTOR

DANIEL GLATFELTER

MAJORITY RESEARCH ANALYST

MITCHELL ROSENBERGER

MAJORITY RESEARCH ANALYST

CHRISTINE CRONE

MAJORITY ADMINISTRATIVE ASSISTANT II

ERIN DIXON

DEMOCRATIC EXECUTIVE DIRECTOR

ALYCIA LAURETI

DEMOCRATIC SENIOR RESEARCH ANALYST

BOB BROWNAWELL

DEMOCRATIC SENIOR LEGISLATIVE ASSISTANT

MARLENA MILLER

DEMOCRATIC LEGISLATIVE ASSISTANT

I N D E X

TESTIFIERS

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SUBMITTED WRITTEN TESTIMONY

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(See submitted written testimony and handouts online.)

P R O C E E D I N G S

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3 MAJORITY CHAIRMAN SONNEY: I'd like to welcome
4 everyone to this hearing of the House Education Committee.
5 I'd like to remind everyone that this hearing is being
6 recorded and livestreamed, so the public can watch. If we
7 experience any technical difficulty, we will recess the
8 hearing until those technical difficulties can be
9 addressed.

10 In addition to the Committee Members here in
11 person, we are joined by other Members on the virtual
12 platform.

13 We'll have introductions of the in-person Members
14 now. I'm Representative Curt Sonney. I'm the Majority
15 Chairman of the House Education Committee and I represent
16 the 4th Legislative District.

17 MINORITY CHAIRMAN LONGIETTI: Good morning. Mark
18 Longietti. I represent the 7th District in Mercer County
19 and I serve as the Minority Chairman of the House Education
20 Committee.

21 REPRESENTATIVE ISAACSON: Hi. I'm Representative
22 Mary Isaacson, 175th District in Philadelphia County.

23 REPRESENTATIVE GILLEN: Representative Mark
24 Gillen, Southern Berks County.

25 REPRESENTATIVE GLEIM: Barb Gleim from 199th in

1 Cumberland County.

2 REPRESENTATIVE TOPPER: Jesse Topper, 78th
3 District, Bedford, Fulton, and Franklin Counties.

4 REPRESENTATIVE SCHROEDER: Meghan Schroeder, 29th
5 District in Bucks County.

6 MAJORITY CHAIRMAN SONNEY: Attending virtually
7 today are Representatives Gaydos, Representative
8 Hickernell, Representative Mercuri, Representative
9 Twardzik, Representative Hill-Evans, Representative Kim,
10 Representative Lewis, Representative Zabel, Representative
11 Staats, and Representative Nelson.

12 We have received numerous questions and concerns
13 with the Department's Cyber Charter Application and Renewal
14 Process such as the inaction of the Department on cyber
15 charter renewals, third party contractor involvement in the
16 cyber charter school renewal, and whatever involvement that
17 the Governor has had throughout this process.

18 Therefore, I called for this public hearing for
19 the Committee to receive a comprehensive overview from the
20 Department on the cyber charter school application and
21 renewal process, the Charter School Appeals Board or CAB,
22 and third party contractors.

23 I'm looking forward to hearing from the
24 Department on its new cyber charter application, review,
25 and the evaluation process and the rubrics, assessments,

1 and standards used by PDE and/or a third party contractor
2 to review and renew.

3 So at this time, we have with us, Dr. Sherri
4 Smith, Deputy Secretary of Elementary and Secondary
5 Education and Adam Schott, Special Assistant to the
6 Secretary of Education. I'd like to thank you both for
7 being here today and could you please stand and raise your
8 right hand?

9

10 [The witnesses were sworn.]

11

12 MAJORITY CHAIRMAN SONNEY: Thank you. And Dr.
13 Smith, you can begin.

14 DR. SMITH: Good morning. And thank you for
15 inviting us here today. A little closer? Okay. Sure.

16 So good morning, Chairman Sonney, Chairman
17 Longietti, and Honorable Committee Members.

18 I'm Dr. Sherri Smith, Deputy Secretary for the
19 Office of Elementary and Secondary Education at
20 Pennsylvania Department of Education. And I'm joined here
21 today by Adam Schott, our Special Assistant to Secretary
22 Ortega to discuss the Department's work as the authorizer
23 of statewide cyber charter schools.

24 To set context as Deputy Secretary, I oversee the
25 Department's Division of Charter Schools, a four member

1 team that provides general technical assistance to
2 Pennsylvania's 179 public charter schools, brick and mortar
3 and cyber alike, and helps coordinate more differentiated
4 and targeted technical assistance to our 14 statewide cyber
5 charters.

6 Mr. Schott, as a Special Assistant is delegated
7 certain duties of the Secretary of Education concerning
8 oversight of cyber charter schools. This division of
9 functions preserves Secretary Ortega's ability to serve as
10 the final decision-maker on cyber charter school renewals,
11 non-renewals, and revocations.

12 It's our understanding that a focus of today's
13 discussion regards the fact that 11 of 14 currently
14 operating cyber charter schools are awaiting a charter
15 renewal decision from the Department. This is true. And
16 we know that statistic is a concern for Members of the
17 General Assembly and the charter school community. It's a
18 concern we share. So let's start there with some
19 background.

20 Under Pennsylvania's Charter School Law, a
21 charter remains in full effect until number one, it's
22 renewed in form of a new five charter -- year charter. Or
23 two, non-renewed or revoked by the charter school's
24 authorizer and the charter school's considerable appeal
25 rights before the Charter Appeal Board and in the courts

1 are exhausted.

2 This binary choice between a lengthy renewal term
3 that may not be supportable based on the school's financial
4 conditions, organizational viability, and student outcomes,
5 or a costly or litigious process that is enormously
6 disruptive for schools and families results in the
7 unfortunate status quo. That is, too many cyber charter
8 schools operating under antiquated charter terms.

9 Notwithstanding the limitations of Pennsylvania's
10 Charter School Law, the Department has made progress in
11 authorizing nativities over the past three years; renewing
12 the highest performing cyber charter schools in the sector,
13 three public schools that collectively educate nearly
14 15,000 students; securing the closure of the lowest
15 performing cyber charter school in the state, while issuing
16 a notice to close a second school after the school in
17 question rebuffed multiple efforts by the Department in
18 negotiating a gradual winddown of school operations.

19 Designating all 14 cyber charter schools for
20 either comprehensive or targeted supports on the basis of
21 federally required accountability determinations and
22 resuming the renew -- review process for four additional
23 cyber schools with charter terms that came due just prior
24 or to or during the pandemic and issuing decisions, denials
25 on all, on five proposals for new statewide cyber charter

1 schools. More on these denials shortly.

2 Additionally, the Department commissioned at no
3 cost to taxpayers, cutting edge research by the Center for
4 Research on Education Outcomes, CREDO, at Stanford
5 University on the performance of Pennsylvania Cyber Charter
6 Schools relative to brick and mortar counterparts.

7 The CREDO's report found overwhelmingly negative
8 results from online charter schools, any potential benefits
9 of online schooling such as student mobility and
10 flexibility in curriculum are drowned out by the negative
11 impacts on academic growth.

12 Based on this research, CREDO urged state leaders
13 to assess and strengthen oversight practices, a charge the
14 Department takes seriously and that informed the Agency's
15 engagement in a competitive process to identify an R1
16 institution, ultimately, Temple University, to support
17 authorizing nativities.

18 Researchers from Temple bring expertise and
19 advance quantitative techniques, charter school management,
20 and educator preparation to the renewal process to
21 compliment the work of Public Financial Management in
22 evaluating schools financial and operational domains.

23 Next, the Department has made substantial efforts
24 to evaluate whether other cyber charters beyond the three
25 higher performing schools referenced above, might be

1 recommended to the Secretary for renewal. While we cannot
2 reveal specific information related to individual schools
3 discussed under terms of possible settlement, the
4 Department has outlined a host of issues that if satisfied,
5 would allow more schools to move towards charter renewal.

6 One such issue is an enrollment parameter or cap
7 for cyber charter schools that perform among the bottom 5
8 percent of all public school statewide and/or fail to
9 graduate one-third of students and that have exhibited
10 these performance challenges over multiple years.

11 Enrollment caps or parameters are commonplace
12 across the higher performing brick and mortar sector and
13 have been identified as the best practice nationally by an
14 array of policy, research, and other charter school
15 advocacy organizations.

16 For cyber charter schools enrollment parameters
17 ensure number one, a focus on student outcomes. Number
18 two, orderly manage student enrollment across the sector.
19 And three, equitable distribution of resources, including
20 state weighted, student weighted federal school improvement
21 grants.

22 Any enrollment parameter would be removed once
23 the school satisfied federal accountability targets. In no
24 instance would an enrollment parameter require a cyber
25 charter school to reduce its current student population

1 from current pandemic-driven levels or to cut staffing
2 levels.

3 Finally, it must be said that a subset of charter
4 schools is or has been subject to more -- one or more
5 proceedings initiated by governmental agencies other than
6 the Department. And the results of these evaluations or
7 investigations will bear on any possible renewal decisions.
8 Of course, any cyber charter school that is subject to non-
9 renewal or revocation procedures that rely in whole or in
10 part on the findings from such investigations would be
11 afforded due process as set forth in charter school law,
12 including through the courts.

13 Each of the authorizing challenges outlined
14 above, the blunt authorizing tools, the inability to issue
15 provisional or short-term charter renewals, the inability
16 to reach mutually agreeable charter terms, and operational
17 and other concerns that have drawn the attention of outside
18 bodies would be mitigated by the Governor's proposed
19 amendments to Pennsylvania's Charter School Law.

20 The charter school law, requires the Department
21 to act on new cyber charter applications within a certain
22 timeframe, meaning new applications must be prioritized
23 over renewals and assistance to current schools. For this
24 reason, it is especially crucial that the General Assembly
25 enact a moratorium on proposals for new cyber charter

1 schools given the steady influx of woefully deficient
2 applications that consume thousands of hours Department
3 staff spend reviewing the applications, holding public
4 hearings, and writing exhaustive decisions to protect
5 students and families from programs such as these.

6 On your -- on our written testimony are three
7 examples of some of the applications and their -- what
8 they've brought to us as a part of their applications over
9 the last three years. I'll just read one and then the
10 others are for the Committee to review.

11 But the one, the applicant fails to cite any
12 assessment system. Fails to discuss high school graduation
13 rate goals. And fails to articulate any post-secondary
14 success goals. The applicant includes a roughly half page
15 swot analysis that is essentially indecipherable. This
16 discussion appears to be premised on the operations of a
17 Saint Paul Community Charter School that does not exist.
18 In one goal, the applicant does advance to attract loads of
19 students for the first day we open our doors.

20 Wait, I lost it. Here are we. The Department
21 regrets that the current charter school law requires us to
22 provide what's essentially free technical assistance to
23 applications that have proposed inappropriate, illogical,
24 and unlawful programs for our most vulnerable student
25 populations. This is doubly true when these applications

1 are backed by large for profit, out-of-state management
2 providers. Such reviews necessarily detract from our core
3 functions of an agency, including the provisions of
4 meaningful, technical assistance to existing cyber charter
5 schools.

6 To conclude, Pennsylvania's Charter School Law is
7 promised -- premised on the notion of a subset of public
8 schools sparking innovation for others. There's an
9 inherent contradiction between a law based on innovation
10 and a law that is a quarter century old.

11 It's also true that the pandemic has
12 fundamentally altered the state cyber school charter
13 sector. How these schools operate, the students and
14 families they serve, and how they account for student
15 performance and progress.

16 Accordingly, we urge the General Assembly to act
17 on bipartisan reform such as Representative Ciresi's House
18 Bill 272 to allow the Department to improve accountability
19 within the cyber charter sector, to better manage student
20 growth in schools exhibiting significant academic and other
21 challenges, to issue charter renewals that reflect leading
22 authorizing practices nationally, and to improve school
23 choice for Pennsylvania students and families.

24 Thank you for the chance to set this background
25 and for today's discussion. We're happy to take your

1 questions.

2 MAJORITY CHAIRMAN SONNEY: Thank you. And I'll
3 begin with the first question.

4 Do you think that charter schools should be
5 thought of differently than our traditional public schools
6 when it comes to evaluating their performance and -- when
7 it comes to evaluating the performance of the school? Do
8 you think that the processes should be pretty much the same
9 or do you think that cybers are basically a different
10 animal and need to be treated differently?

11 DR. SMITH: Thank you for that question,
12 Chairman. That's a really good question.

13 So should charters be treated differently I think
14 was the first subset of that. There are public schools
15 paid by public taxpayers and for our students. So there
16 should be accountability that is equal across all of our
17 public schools in that facet.

18 Cyber charter schools provide -- we're an
19 authorizer to them. So by nature, our interactions with
20 them is very different from any other sector as their
21 authorizers. And, you know, they have a catchment across
22 the Commonwealth which is the only sector that has that
23 ability to draw students across the whole Commonwealth.

24 So it -- there are ways that cyber charters just
25 as all charters are same as all public schools and held

1 accountable, but cyber charter schools do bring challenges
2 that sometimes we have to look at them slightly different
3 than the others.

4 MAJORITY CHAIRMAN SONNEY: And also, you
5 mentioned in your testimony of asking for a moratorium. Do
6 you think that that would lead to our traditional public
7 schools asking for a moratorium to give them relief from
8 the brick and mortar charters that are trying to operate
9 within their districts?

10 You know, you cited that you're basically
11 spending a lot of hours training people how to apply, I
12 guess. And so, you don't think that our traditional public
13 schools are going through that same process that you are
14 with the cybers every day?

15 DR. SMITH: That's a -- Chairman, that's an
16 interesting question.

17 So, number one, yeah, our schools -- I'll say
18 this as a past superintendent and now having afforded the
19 opportunity the last four years to work from this lens is,
20 you know, being an authorizer is nothing that any of our
21 school districts were ever trained to do.

22 You know, when charter schools came out, we
23 became authorizers. I remember as a superintendent when
24 that came through, there was no written handbook on how to
25 authorize a charter school. So we've got to get better at

1 that, I think, even with our school districts as
2 authorizers to our schools.

3 Again, I'll say it differently. We have 14 cyber
4 charter schools across the Commonwealth that any student
5 can apply to across the Commonwealth. That's not
6 necessarily true for a regional or a local brick and mortar
7 school. So there may be areas of the Commonwealth where
8 there's parents or there is an organization that desires to
9 have a brick and mortar that's close to their area.

10 And again, that's the difference, I think, the
11 one difference that I draw the difference on is cybers are
12 across the Commonwealth and can draw any student from any
13 district.

14 MAJORITY CHAIRMAN SONNEY: Representative Gillen?

15 REPRESENTATIVE GILLEN: Thank you very much.

16 Great to see you again, my friend.

17 My family is from Philadelphia, so I'll just give
18 some reflections on my perspective Philadelphia base. My
19 mother actually lives in South Philadelphia on the same
20 street that she was born on in 1926, so I have a strong
21 frame of reference there.

22 Thirty-six percent of the Philly students -- and
23 what I did was I looked back at a non-COVID influenced
24 period of time, school year 18-19. Thirty-six percent of
25 the students did -- were not meeting proficiency in the

1 English language arts and 22% were actually proficient in
2 match.

3 How much does the charter school reflect the
4 feeder school community? In other words, when a student
5 comes out of an educational environment where 22% are
6 proficient in math and they come into a charter school is
7 this more reflective of where they came from versus where
8 they are at?

9 You talked about student outcome and I think it's
10 an important measuring stick. And we mentioned oversight
11 practices. How are they being employed in a school
12 district where 36% are proficient in language arts and 22%
13 are proficient in math?

14 Could you -- this is a two-sided question here.
15 Could you let us know the same practices which you've
16 esteemed highly and I think are important as far as
17 measuring charter schools. How are these practices and
18 student outcome measuring sticks being applied in the
19 school district where the overall test scores are so low?
20 And how do you effectively evaluate somebody who comes out
21 of that 22% proficient environment and then comes into a
22 charter school? Is the measure more reflective of the
23 feeder school or where they're actually at?

24 DR. SMITH: Thank you. I think I'm going to try
25 to hit all areas of your question there, Representative.

1 So, certainly, we look at accountability for any
2 of our schools. We're a local control state. We know
3 that. So where accountability comes in is through our
4 federal accountability of ESSA.

5 Again, the identification of our schools that are
6 comprehensive support and improvement, additional targeted
7 support and improvement, and targeted support and
8 improvement. And through there, we offer once schools are
9 designated in that area and schools that are, you know,
10 performing at the level you are, I would think that are at
11 least in line to be designated under that. We do have
12 greater oversight of them and we provide them support. And
13 we do quarterly kind of updates on their performance and
14 how they're moving forward.

15 Additionally, when you're talking about the
16 performance of our brick and mortars compared to the
17 schools that most of the students come from to that brick
18 and mortar, the CREDO study did a really great job of
19 looking at that. They designated it based on the local
20 metrics for the school compared to what the charter, the
21 brick and mortar charter schools did. And there was great
22 comparison, obviously, in that regard.

23 And if -- I don't want to misspeak, but I would
24 tell you generally, I think the most part that in some
25 areas they performed, you know, at least at the same if not

1 a bit better in some instances.

2 So I definitely think that locally for a brick
3 and mortar, the feeder schools really have a difference in
4 how you look at the performance of those schools based on
5 the area they're in.

6 REPRESENTATIVE GILLEN: So in some cases, you're
7 indicating they actually performed better?

8 DR. SMITH: In some cases, yes.

9 REPRESENTATIVE GILLEN: Okay. Is it a fair
10 comparison to look at statewide taking, encompassing all of
11 the suburban and rural schools and then statically
12 comparing it to the urban feeder school looking at that
13 individual charter school and say this is how they measure
14 against state scores. Would it not be fairer to take it on
15 a more a zip code basis? As you described, they're
16 performing in some cases as well or better.

17 So if we're looking at state scores and then
18 transposing them into the urban core which I'm referring to
19 here, would that be a fairer comparison to say the charters
20 with a high-density of being in the Philadelphia area
21 compare unfavorably with state scores?

22 MR. SCHOTT: So, Representative, the federal
23 accountability system that Dr. Smith referenced includes
24 multiple measures that are derived from multiple years.

25 Eleven of our 14 cyber charter schools are

1 designated for federal accountability under those rules
2 that fairly compare traditional public schools with cyber
3 charter schools. The measures do include achievement.
4 They include graduation rate. They include a measure of
5 regular attendance. But they also include a student growth
6 measure which calculates the expected achievement for a
7 student based on their prior testing history.

8 So that is encompassed in our accountability
9 system and it looks at all public schools, again, brick and
10 mortar or virtual using that same -- using that measure
11 along with other measures derived from multiple years.

12 REPRESENTATIVE GILLEN: Thank you. And if the
13 Chairman could indulge me for a moment.

14 So the metrics are looking at individual student
15 achievement and then actual growth of the individual
16 student? So you -- the data is that succinct, and precise,
17 and surgical to follow individual students and where they
18 were at and their growth when they arrive at the charter
19 school?

20 MR. SCHOTT: That's what the system's designed to
21 do, it's used for --

22 REPRESENTATIVE GILLEN: I understand what it's
23 designed to do, I'm just looking at the efficacy, that's
24 really the nature of my question, whether it is producing
25 that kind of accuracy and data.

1 MR. SCHOTT: So, yes. We have a robust student
2 growth system in the state that is used for both federal
3 accountability, so it's subject to peer review. It is also
4 used for educator evaluation and using that measure, 11 of
5 the 14 cyber charter schools have been designated for
6 federal accountability.

7 REPRESENTATIVE GILLEN: Okay. And just to
8 follow-up, just so I understand with the oversight
9 practices, and measuring sticks, and student outcome and so
10 on, are we satisfied with the progress in the brick and
11 mortar in the Philadelphia School District?

12 MR. SCHOTT: I think Dr. Smith and I don't
13 typically talk about it in this way, but it must be said
14 that there is no sector of public education in Pennsylvania
15 that performs in the way that cyber charter schools do.

16 REPRESENTATIVE GILLEN: Thank you very much.

17 Thank you, Mr. Chairman.

18 MAJORITY CHAIRMAN SONNEY: Thank you.

19 We have been joined by Representative Curry on
20 the virtual platform.

21 And Representative Isaacson?

22 REPRESENTATIVE ISAACSON: Well, it's certainly
23 fitting that I get to go next since I actually am from
24 Philadelphia. And I appreciate your mother's still
25 residing there and I appreciate your interest in the

1 schools and the funding across Pennsylvania, considering
2 Philadelphia is the largest school district and it is also
3 the school district that manages the most charters than any
4 place else.

5 In fact, the charter schools in Philadelphia
6 under their management is larger than even Allegheny County
7 or Pittsburgh. And we certainly have our troubles and
8 struggles. And I, personally, in my district, have
9 numerous blue ribbon schools afforded by the federal
10 government for their high performing achievement.

11 So the education system in Philadelphia is
12 certainly working. It just doesn't mean that we are going
13 to take a negative tone because there are areas that have
14 trouble, have socioeconomic issues, have language barriers,
15 and we certainly have plenty of first generation citizens
16 that need to be educated. And perhaps if there was more
17 support from Pennsylvania, considering we have the highest
18 poverty congressional district in the entire country
19 located in Philadelphia, there needs to be more support
20 from the -- here in Harrisburg.

21 So while we take all these things into account as
22 we're educating our children in Philadelphia, we also have
23 the charter schools which again, I have some high
24 performing charter schools in my district. I'm not
25 necessarily anti-charter. I certainly think that a law

1 that hasn't been revised or touched upon in 20 years needs
2 to be revisited.

3 But that being said, to address some of the
4 things that were brought up. When we're talking about
5 proficiency, you mentioned 11 of the 14 are targeted.
6 Could you talk about the proficiency of -- and the goal
7 meeting of the cyber charters with regard to educating
8 children, regardless of where they're coming from in the
9 Commonwealth?

10 DR. SMITH: Could you restate the question?

11 REPRESENTATIVE ISAACSON: The proficiencies that
12 -- what goals are they meeting?

13 DR. SMITH: Okay. So based if they are targets,
14 once you're designated, your targets are based on where
15 your deficiencies are upon your identification. So if your
16 achievement and growth are the first step in designating
17 any of the schools. It's a combination of those two
18 things. So obviously, student achievement and student
19 growth. Growth on their academics is something that is a
20 metric that all of our schools that are designated work on.

21 But if they were designated for graduation, low
22 graduation rate, then that certainly one of their targets
23 and are one of the goals that they need to work on and
24 address to be honest with you, to exit out of designation
25 or to stop being redesignated in the next round of the

1 designations which by just by nature happens to be coming
2 this fall.

3 And also, it's the EL growth. How your English
4 language proficiency of your student group. It's your
5 career readiness performance, your attendance are all
6 secondary metrics that are if they're -- that's one of the
7 reasons why they're designated is what their goals are
8 built upon for proficiency.

9 REPRESENTATIVE ISAACSON: Okay. So we're having
10 these issues and let's publicly state here their
11 reimbursement per student is the same amount per student
12 per school district of any brick and mortar. Am I correct
13 on that? So they're getting the same amount of money to
14 educate the students within their registration who are
15 mostly working virtually from their homes and their
16 proficiencies are challenged, even with all the money
17 they're receiving without having to maintain a brick and
18 mortar school for the children to attend. Correct?

19 DR. SMITH: That would be correct.

20 REPRESENTATIVE ISAACSON: Okay. So they get all
21 that money and we're not meeting the benchmarks is what
22 we're saying. Thank you very much.

23 MAJORITY CHAIRMAN SONNEY: Chairman Longietti?

24 MINORITY CHAIRMAN LONGIETTI: Thank you, Chairman
25 Sonney.

1 And thank you for the testimony and for appearing
2 here today and answering questions.

3 So from what I hear from you all is that
4 additional flexibility would be important. So as I
5 understand it, you're saying that under current law, you've
6 got two options. Renew for a five year term or revoke.

7 You know, probably not the best analogy, but I
8 can't help but think of a sports analogy. Those that are
9 Pittsburgh Steeler fans know they brought in Mitch
10 Trubisky. Been in the league five years. Not stellar
11 results. But they didn't give him a five year contract,
12 they gave him a two year contract and they put some
13 stipulations in there which seems to make sense, right?

14 So I just want you to explore a little bit
15 further exactly what that flexibility ought to look like in
16 your point of view. And under the current system, how does
17 it work, you know, is the Department able to say look,
18 we're not so sure we're going to renew because we have some
19 concerns here. And we might renew if you would agree to
20 the following things and how that process works and what
21 the additional flexibility ought to look like.

22 DR. SMITH: Thank you, Chairman Longietti for
23 that question.

24 So, certainly, I think what you just presented
25 would be an option that would be very helpful to us. So if

1 we're looking at a renewal of a charter meeting with them
2 and they're not meeting or falling under the charter school
3 law provisions which is our responsibility to ensure that
4 they're following that law. And we have provisions that we
5 say they need to fix having maybe a one year in term for
6 them to reach that and then come back to us would be one
7 very helpful component of that.

8 Secondly, you know, and I'll speak broader than
9 just the cybers, but the brick and mortar charters is, you
10 know, if they're high performing and doing well, you know,
11 it probably would be a benefit to our charter sector to
12 have, you know, a longer term than that, as long as they're
13 continuing to meet their performance level and doing well.

14 But having only two options and knowing that, you
15 know, as an authorizer, you are to hold them accountable to
16 exactly what's in that charter school law and the
17 requirements, ties us to any opportunity other than, you
18 know, here's a charter with all the things you need to fix
19 and you have to feel confident that they have the financial
20 and the operational viability for five more years. That's
21 a huge issue. These are taxpayer dollars. We take that
22 job very responsibly.

23 And to allow a school to continue to drop in a
24 year or two and not be able to financially have, even have
25 the wherewithal, much less the academic performance is not

1 something that we feel that we can, you know, provide for
2 them. But maybe if you had a year opportunity to provide
3 for them, to show that growth or whatever that's a part of
4 the charter school law, maybe that would help us to have
5 options, rather than an all or nothing.

6 MINORITY CHAIRMAN LONGIETTI: Thank you. And I
7 just want to, you know, revisit your testimony. You talked
8 about student growth. And you talked about the CREDA
9 report from Stanford University and then engaging Temple
10 University.

11 And so if I understand what you're saying CREDO
12 in their report indicated, because we hear sometimes from
13 some cybers, look, you know, we're receiving students that
14 are very challenging. And I'm sure that they are. And so,
15 they haven't been performing well perhaps at the
16 traditional public school and now they come to us and this
17 is what we have to try to deal with.

18 But the CREDO report is talking about student
19 growth, right? And so, it's recognizing that. It's
20 recognizing where that student is at this particular time,
21 but ought to be able to if I have them for a year, be able
22 to hit a certain growth level. And they're finding that
23 that's not happening by and large, not everywhere, but by
24 and large it's not happening online cyber charter schools.

25 So I just want to affirm that. And then, what

1 exactly do you see Temple University doing to help?

2 DR. SMITH: Thank you for that question.

3 And we're actually, I think, very proud of that
4 component of it. You know, again, I've been at the work
5 now for four years at the Department. And we want to get
6 better at what we're doing as the authorizer. You know,
7 again, we've taken that job very -- I think very seriously
8 and we want to do a good job. We want to do a good job for
9 our cyber charter schools. We want to do a good job for
10 our students and our families.

11 And so, the one thing that, you know, Temple
12 provides for us is expertise that we don't have internally
13 to PDE to be able to analyze sometimes and look at what
14 their operations are. They have the quantitative and
15 qualitative abilities to be able to look at that. We want
16 it to be not just a five year, you know.

17 One of the things that I will tell you that I
18 don't think is an effective practice, whether it's a brick
19 and mortar with the school districts or for us as a
20 department with our cybers is to only look at them every
21 five years when it's time for renewal, right? That's
22 not -- to be honest with you, I don't think that's fair of
23 the charter school. And it's certainly, we need to look at
24 a yearly, how are they doing? How are they performing?
25 And what kind of support and professional development and

1 those types of things can we help them in this environment?

2 You know, 25 years ago, cyber education was new.
3 And I think we're get -- we should be getting better at it.
4 And the fact that in many areas we're not seeing that
5 growth, challenges us all. And our researchers and others
6 to be able to help support how do we get that growth for
7 our students that choose a virtual environment for them to
8 learn in?

9 So that's what Temple provides for us. I think
10 they, you know, they separate themselves from us on biases
11 as they review and meet with them and work them because no
12 matter what, we have that dual purpose of an authorizer and
13 their supporter and that's hard sometimes. Even in the
14 relational aspect of it which makes me sad because I care
15 about all teachers. I care about all schools. And I care
16 about all students.

17 And so, you know, Temple provides that
18 opportunity to go in, build those relationships.
19 Hopefully, do some additional professional development,
20 research and helping them.

21 So that's our intent of it. And not to be a five
22 year review, but on a yearly annual basis so that when it
23 comes renewal time, it's more systematic and it's more
24 natural as to the next steps in the process.

25 MINORITY CHAIRMAN LONGIETTI: Very good. Well, I

1 think that makes sense. I certainly commend you for, you
2 know, we have some wonderful world class higher education
3 institutions in the Commonwealth and Temple is among them.
4 And it makes sense for us to partner with organizations
5 like that. And so I certainly commend you for doing that
6 and it makes sense too to have more regular and systematic
7 review and contact with our cyber charter schools. Thank
8 you.

9 MAJORITY CHAIRMAN SONNEY: Okay. Representative
10 Curry, I believe had a question. Her hand was up, but I'm
11 not sure if she's there. Are you there, Representative?

12 REPRESENTATIVE CURRY: Yes. Good morning.

13 MAJORITY CHAIRMAN SONNEY: Good morning. Go
14 ahead.

15 REPRESENTATIVE CURRY: So I was curious to know
16 not being fully versed in the cyber charter law around the
17 renewals. If there is a renewal every five years, which is
18 my understanding, how is the student population informed if
19 PDE decides that they're not going to keep that particular
20 charter, cyber charter. Like is there a communication that
21 goes back-and-forth to the school population because
22 they're not brick mortar? I was just curious how that
23 process works. How's the -- how are the families involved
24 in this process with a renewal?

25 MR. SCHOTT: Representative, that's a great

1 question.

2 Just as backdrop, I want to underscore that until
3 a charter would be revoked and a charter school would have
4 exhausted all of its appeal rights, the charter remains
5 active and valid, so charters can continue, brick and
6 mortar or cyber, they can continue to enroll students.
7 They can continue to employ staff and run all of their
8 programs.

9 As the authorizer of statewide virtual schools,
10 we have not gotten to the point yet where a school has
11 exhausted those rights, but we always stand ready to
12 support a school that would be going through a non-renewal
13 procedure and winding down operations to help them
14 communicate transparently with parents to help students
15 find other educational settings.

16 REPRESENTATIVE CURRY: Thank you.

17 MAJORITY CHAIRMAN SONNEY: Would you say that you
18 give the same supports to the charter community schools
19 that you do to the traditional public schools? I find that
20 interesting that you have to hire an outside agency to do
21 evaluation work on the charter schools when you don't do
22 that for the traditional public schools, yet you're using
23 the same federal guidelines to measure all of the schools.
24 Correct?

25 DR. SMITH: So, Chairman, I think the difference

1 is we're the authorizers for the cyber charters. So it's
2 not brick and mortars. We don't use Temple for any of the
3 brick and mortars as we're not their authorizers. We use
4 them to assist us with the cybers or our reviews of their
5 renewals as that. So that's the difference.

6 MAJORITY CHAIRMAN SONNEY: But you're still
7 looking at the same metrics. Correct? Student
8 performance, financially viable, student outcomes, right,
9 that you -- it's still the same type of metrics that you
10 would use on their traditional schools. Of course, you're
11 not authorizing them. You know, they are the public
12 system. But, of course, charter schools are public
13 schools. Would you say that you have given the charter
14 schools whether brick and mortar or cyber charters, you
15 know, the same type of developmental help that you --

16 DR. SMITH: Yes.

17 MAJORITY CHAIRMAN SONNEY: -- continually, you
18 know, give our traditional schools, you know, daily? We,
19 obviously, know that our traditional public schools, they
20 aren't all superior in everything that they do.

21 MR. SCHOTT: Right. So there are approximately
22 90 schools statewide that are designated for comprehensive
23 support and improvement under our ESSA state plan. 11 of
24 14 cyber charters are so designated, but there's robust
25 technical assistance for all of those schools, whether a

1 traditional public school, a brick and mortar charter, or a
2 virtual school. As Dr. Smith said, the difference is that
3 we are the authorizer, so we have specific additional
4 responsibilities to the 14 cybers and there are specific
5 requirements under the law that we need to meet relative to
6 their renewal procedures.

7 MAJORITY CHAIRMAN SONNEY: But when it comes to,
8 you know, shutting one down, which obviously, nobody likes
9 to do, you know, you only do that if you absolutely believe
10 it's necessary, right? But you can't shut down a
11 traditional public school or can you?

12 MR. SCHOTT: There are requirements under the
13 charter school law that relate to the operations of a cyber
14 charter. Traditional public schools do close, but that's
15 not within our authorizing responsibility.

16 MAJORITY CHAIRMAN SONNEY: Thank you.

17 Representative Topper?

18 REPRESENTATIVE TOPPER: Good morning. And Dr.
19 Smith, good to see you again. We've been spending a lot of
20 time together in these hearings between Appropriations and
21 Education and I appreciate your time.

22 In light of just some of the questions that we've
23 heard, including the conversation that was -- we just had
24 with Chairman Sonney, are you comfortable with PDE being an
25 authorizer or is it time to move to a more independent

1 model for cyber charters?

2 I mean, it seems that, you know, when I read
3 things in the testimony that the charter school law
4 requires us to provide what's essentially free technical
5 assistance to applicants that have proposed inappropriate,
6 illogical, and unlawful programs, I mean is it time to take
7 that and have a different authorizer or do you feel that
8 you're still able to accomplish your mission and act in
9 this facility?

10 MR. SCHOTT: Representative, we feel strongly
11 that we are a high quality authorizer doing difficult work.
12 And we believe that given the vast sum of public resources
13 that flow to these schools, that it is a public
14 responsibility that ought to be held by a public agency.

15 REPRESENTATIVE TOPPER: All right. So now let's
16 talk about the authorizers in terms of the brick and
17 mortar, even though I know this hearing is centered around
18 cyber charters. But Dr. Smith, something that you said
19 caught my ear which is that you believe that many of the
20 authorizing school districts, the traditional K thru 12
21 buildings are not prepared. That they would need, you
22 know, they would need training to become effective
23 authorizers. Is it time to move to at the very least, a
24 standardized brick and mortar application process which we
25 have talked about during the past 20 years?

1 I mean, I want to be very clear that one of the
2 reasons -- there are many reasons why this law hasn't been
3 updated in 20 years, but certainly lack of trying in this
4 body in the House of Representatives has not been one of
5 them. I mean, we've passed charter reform bills, I believe
6 in every section that I've been here and I've been here for
7 nine and, you know, working on more.

8 So is that, does that need to be part of the
9 conversation with -- if school districts are perhaps not --
10 I mean, if they're not trained, if they're not ready, at
11 least having a standardized application, would that be
12 something that the Department would consider? A little
13 closer, please.

14 DR. SMITH: There we go. Thank you. I guess I'm
15 button challenged this morning.

16 So absolutely do agree. And, you know, an
17 application that actually through regulations yesterday is
18 what we discussed is just that common expectation that
19 sometimes happen between an authorizer and a charter think
20 will help our authorizers, I think to, hopefully, you know,
21 know their responsibilities a little bit better to the
22 charters and build better relationships.

23 And so, I think some of the conformity of those
24 types of things helps to lessen some of the stress and the
25 frustrations that, to be quite honest with you, I hear

1 whether I'm talking to school districts and I hear from our
2 charter colleagues when they try to engage.

3 And so, obviously, there's some things in law
4 such as the financing of charter schools that I think
5 causes a lot of frustration between our charters and our
6 schools. That's something beyond our control, obviously,
7 as a Department, but what can we do within those
8 constraints such as, you know, an application.

9 And we actually, a few years ago, developed --
10 and to be honest with you, COVID got in the way. We
11 developed an authorizer tool kit to try to help support how
12 do you, you know, look at yearly. How do you look at when
13 it's time for renewal. How do you look at a new
14 application that comes through for our schools.

15 Obviously, we have some systems that have many
16 charters in such as Philadelphia and Pittsburgh are more
17 used to. How to engage with our charters, but for our
18 school districts across the Commonwealth that have one
19 charter and such, they could probably use the support and
20 some of the training to be able to know how appropriately
21 engage and work with their charters.

22 REPRESENTATIVE TOPPER: That's encouraging. And
23 hopefully, the standardized application for brick and
24 mortars will continue to be part of the conversation as we,
25 you know, work to negotiate a better solution in terms of

1 updating our charter law.

2 How do you see, how have you seen the role of
3 cyber charters change, if at all, during the pandemic? I
4 mean, we talk about the test scores that just came out
5 which reflected that, you know, obviously, when our
6 traditional brick and mortar, K thru 12's went to virtual
7 learning, it did not go well. So was the stability of the
8 cyber charters important during the pandemic?

9 DR. SMITH: I don't think we can question that.
10 So, you know, they had set programs and providing
11 confidence for some of our parents to make that choice for
12 their students rather than some schools that were moving to
13 charters -- or excuse me, moving to a virtual environment
14 for the first time for all their students.

15 So we saw an increase of about 6 to 7% of our
16 students moving to some of our cyber choices over the last
17 two years and that's maintained. We have seen that around
18 60,000 of our students have chosen cyber charters across
19 the Commonwealth.

20 So I forget your second part of your question,
21 sorry.

22 REPRESENTATIVE TOPPER: No, that was the
23 question. And my second part I hadn't asked yet, so you
24 were right on track with --

25 DR. SMITH: Okay.

1 REPRESENTATIVE TOPPER: -- answering it. It
2 would be about the waiting list. So we see that that has
3 continued. Almost every cyber charter has a waiting list
4 of some kind. And, of course, many of our brick and
5 mortars do as well, but specifically, cyber charter. Does
6 that impact as you look at the evaluation of a cyber
7 charter, look at the waiting list as part of the metrics or
8 not?

9 In other words, people vote with their feet. So
10 if there's a lot of people looking to get into a program,
11 does that make a difference as PDE is looking at that
12 calculation?

13 MR. SCHOTT: A waiting list wouldn't be a
14 consideration in a renewal decision. And, in fact, we
15 would have significant concerns about a cyber charter
16 school having a wait list. We believe that all students
17 have a right to timely enrollment in a public school. A
18 traditional public school needs to timely enroll a student.

19 REPRESENTATIVE TOPPER: Well, but wait a minute
20 now. Cyber charters do have caps, do they not?

21 MR. SCHOTT: One of 14 cyber charter schools has
22 a transparent data derived enrollment parameter.

23 REPRESENTATIVE TOPPER: All right.

24 MR. SCHOTT: Many of the other cybers report to
25 us that they are -- that they have difficulty enrolling

1 students. Our challenge has been that some of these
2 schools also advertise aggressively to parents and families
3 in a period of significant upheaval and then cannot enroll
4 those students, basically.

5 REPRESENTATIVE TOPPER: What is the cap per --
6 for each cyber charter school is that negotiated in part of
7 the renewal process?

8 MR. SCHOTT: For a -- excuse me. For a cyber
9 charter school that is designated as a comprehensive
10 support and improvement school, one element that we would
11 discuss in the renewal process is an enrollment parameter.
12 It wouldn't be -- it wouldn't -- it would never effectuate
13 a cut in student enrollment, it would just manage the
14 growth going ahead until the school came out of the --

15 REPRESENTATIVE TOPPER: I mean, even in the
16 virtual world, we would all agree that a teacher, an
17 educator has only so much bandwidth and so many students.
18 And again, we don't have to imagine what that would look
19 like in the traditional educational world because we saw it
20 take effect. And I had many teachers who were my friends
21 who said look, it was just, you know, we're still managing,
22 we still can only manage a certain amount of students, even
23 through an online platform.

24 Representative Isaacson brought up the -- some of
25 the challenges and I think Representative Gillen as well in

1 the urban environment, but looking to more my area which is
2 Port Royal/Appalachia which has many of actually those same
3 challenges that maybe our different from the suburbs.

4 One of the challenges is as we look at it, what
5 happens if the Supreme Court comes back and says, you know,
6 hold harmless is done. Has the Department looked at what
7 would be the effect of many school districts in rural
8 Pennsylvania closing, which would happen. There would be
9 consolidation. You would have districts that would close
10 day one if the Court comes out and says that. What impact
11 would that have in terms of consolidation and then how much
12 more of a part would cybers play in rural Pennsylvania,
13 should that happen? Has the Department looked at that at
14 all?

15 DR. SMITH: Representative, unfortunately, we
16 can't answer any of those questions because it's pending
17 litigation. So, and to be honest with you, I wouldn't even
18 be able to answer that question for you without that at
19 this point. I just couldn't answer that.

20 REPRESENTATIVE TOPPER: All right. Well, let me
21 try it another way. Let's take the court case out of the
22 equation. And let's just say if anything would cause
23 consolidation or the elimination of school districts in
24 rural Pennsylvania, would you see the need for cyber
25 charters grow or decrease?

1 DR. SMITH: I don't know how -- yeah, I'm not
2 sure how we could speculate that. I would think that, you
3 know, it wouldn't just be cyber. There would probably be
4 some desires for brick and mortar charter or other options
5 for parents in that area to the rural school because of
6 location. So yeah, that would all be speculation as to
7 what would occur in that regard.

8 But, you know, to be honest with you, I think
9 that one of the things that we recognize and I recognized
10 in my own students as a superintendent, had a virtual
11 option for my students within my school district is there's
12 a sector of students that do well in virtual, but it's a
13 small sector and there's a lot of students that need that
14 in-person instruction, that touch to be able to learn.
15 It's a reality of how students learn.

16 And so, you know, I think certainly, any time a
17 school would close, you know, a cyber option may be
18 something more those parents would reach out to. They
19 might also reach out to more private. They may reach out
20 to more brick and mortar charters.

21 REPRESENTATIVE TOPPER: I mean, and for instance,
22 I represent ten school districts. Currently, in the
23 district I represent, there are no brick and mortar
24 charters. There are no private school options. I mean,
25 this is the reality of rural Pennsylvania which is --

1 DR. SMITH: Exactly.

2 REPRESENTATIVE TOPPER: -- far different than,
3 quite frankly, even an urban setting or suburban area. And
4 so, I think that needs to be, you know, in the mix of what
5 it means, you know, to take a bus two hours, you know, for
6 an elementary school student or to have the, you know, have
7 a possibility that there are no other private school
8 options available. And even if there were some, the
9 affordability factor in a place that has a high poverty
10 level would not necessarily be reachable.

11 And you brought up district cyber programs that
12 have started. What are some of the comparisons, if any,
13 and maybe there is not because many of those are fairly new
14 of the success of those programs or in line with more cyber
15 programs that have been out there or is it about the same?
16 In other words, the kids who are going to thrive virtually
17 can thrive virtually whether it's CCA or whether it's a
18 Northern Bedford cyber program.

19 DR. SMITH: So as a Department for data
20 collection as our school districts that have virtual
21 schools, they report -- that's a program, it's not a
22 separate school. So we don't get to poll the data from
23 there. I will just give you an example, Representative.

24 As a superintendent, I had like 67 students were
25 full virtual. They were a program. So they were -- their

1 data wasn't polled differently at the state level, they
2 were just reported as the full group of the high school. I
3 can tell you how my students performed in that virtual
4 because I followed them closely and can make that
5 comparison, but I'm not sure that's fair, that's four-
6 years-old. And --

7 REPRESENTATIVE TOPPER: No. but I would say that
8 most superintendents would probably follow what you did and
9 follow that closely to see how that program was doing.

10 DR. SMITH: Absolutely. Absolutely, very
11 closely.

12 REPRESENTATIVE TOPPER: Yeah. And, look, that
13 brings us back, we got a lot of points and I know, you
14 know, Chairman Sonney probably wants me to shut up, but
15 there are many ways that we have talked about evaluating
16 student performance. And, you know, when I worked on the
17 teacher evaluation updating that model, the move was let's
18 kind of get away from just using standardized testing as
19 such a big metric.

20 DR. SMITH: Absolutely.

21 REPRESENTATIVE TOPPER: Well, I think it's -- I
22 think we need to the same all the way around. Again,
23 people vote with their feet. What is actually happening
24 when people are going to a cyber charter and what is
25 happening to those students when they leave? Are they

1 getting jobs? Are they staying in Pennsylvania? These are
2 the kind of metrics that I want to see across public
3 education to be used as a little more of a standard.

4 Now I know and understand that as an authorizer,
5 that's difficult. And again, there's a reason why
6 standardized testing is also used by the federal
7 government, even though we would like a little less
8 reliance on it because it is a standard and I understand
9 that. But if we're looking at transforming the whole
10 system, then I think that's part of the conversation as
11 well is can we do that better? Can we look at maybe give
12 flexibility, more flexibility in the metrics that we use to
13 decide what schools are high performing and not in every
14 sector. And I think that's part of our ongoing challenge.

15 I mean, look, I don't think anybody can argue
16 that public education will be forever different since
17 COVID-19.

18 DR. SMITH: That's correct.

19 REPRESENTATIVE TOPPER: And so, we need to
20 instead of seeing that as a negative, take that as an
21 opportunity.

22 And I also agree with you that once certain
23 things are fixed, maybe form -- through the formula, maybe
24 we can see a better relationship between all of our public
25 schools and take some of the toxic nature of the

1 relationship out because that doesn't serve anyone well.

2 It doesn't serve --

3 DR. SMITH: Right.

4 REPRESENTATIVE TOPPER: -- our kids well, it
5 doesn't serve our families well, it doesn't serve -- and
6 they're our number one stakeholders are the students that
7 we're trying to educate. So, thank you for your time.

8 Thank you, Mr. Chairman.

9 MAJORITY CHAIRMAN SONNEY: Representative Nelson?

10 And he is virtual.

11 REPRESENTATIVE NELSON: Thank you. Yes,
12 absolutely. Thank you very much. I appreciate the time.

13 For my edification, we've mentioned this several
14 times. You mentioned it even in your testimony, the
15 importance of separating the head of PDE from the process
16 of application approval for his own ability to act
17 impartially.

18 Could you talk a little bit about what the rest
19 of the Department is able to do? How are you structured to
20 distinguish between the -- those who have approval
21 responsibilities versus those who have general oversight
22 responsibilities for both our cyber charters and all of our
23 school systems. Do you all keep any sort of a firewall
24 that is able to protect and isolate those responsibilities
25 that you all have?

1 DR. SMITH: Do you want --

2 MR. SCHOTT: Sure. Thanks for the question,
3 Representative.

4 There are important walls of divisions and
5 functions throughout the agency. For instance, the State
6 Charter Appeal Board which is comprised of volunteer
7 members nominated by the Governor and confirmed by the
8 State Senate. They have their own legal counsel and staff
9 who advise them as schools move through that process.

10 As Dr. Smith said, we have a division of charter
11 schools that provides an array of technical assistance to
12 all charter schools, virtual and brick and mortar alike.
13 Really, the division of functions that the Deputy Secretary
14 referenced this morning, they relate to if there are
15 significant concerns about the operations of an existing
16 cyber charter school, some responsibilities are delegated
17 from the Secretary to me to proceed through that process so
18 that the Secretary's role is preserved to be the ultimate
19 decision-maker at the agency level on whether or a non-
20 renewal -- on whether a cyber charter school would continue
21 to operate based on a notice of charges, all of the
22 school's due process rights, and then that would reach the
23 Secretary's office.

24 REPRESENTATIVE NELSON: It is a self-serving
25 question to ask and so, you know, I kind of ask it to

1 please put the greatest tad of impartiality on this
2 question as possible. That structure seems like it's still
3 an awful lot of interplay amongst a relatively important
4 SWAT team of sorts in providing oversight to our -- to the
5 approval process for our charter schools, particularly, our
6 cyber charter schools.

7 I am also very concerned that those who are
8 educating our students in whatever form are provided the
9 most equitable process for their applications, for their
10 approval, for their review, and for their improvement
11 steps. And I'm not yet certain that that is what we are
12 seeing in PDE.

13 Are there improvement steps that you all have
14 made over the past many years? How has PDE learned from
15 their experiences and learned from what has been modeled in
16 other states to ensure that our processes for providing
17 both oversight and approval of our charter, our public
18 schools, and our cyber is ideal and equitable to the
19 students who are attending those facilities? So it's --
20 I'm not asking what are the barriers, but why have they
21 changed? Where have they changed over the past several
22 years.

23 DR. SMITH: I think I'll speak to that again. I
24 -- Representative, I think we've made significant
25 improvements in all of that. First of all, the division of

1 charter schools is only four years in the making. And that
2 was to, to be honest with you, to provide a conduit
3 technical support for our charters to feel more comfortable
4 with their contact to the Department and that has
5 significantly assisted us in our relationships with not
6 just our cybers, but our brick and mortar charters.

7 Know that in any kind of renewal or discussion on
8 that, those decisions are not made by anybody that's at a
9 part of that division or bureau, those decisions are made
10 at a higher level with Adam, the Deputy Secretary and such
11 to make the determination as to the areas of improvement.

12 Know that whenever we review all the information
13 we collect from special education, we collect from EL, we
14 collect from federal programs, we collect from our school
15 improvement team, we collect all the data that we can and
16 we put that stuff together into a presentation and we meet
17 with the cyber that we're reviewing and give them full
18 opportunity to respond to any of the questions or any of
19 the concerns that we've had in regards to that.

20 And so, I can honestly say is that I think that
21 the process that we've established is fair and we give any
22 benefit of the doubt that we can. But again, remember the
23 circumstances of which that we have to operate and it's
24 really not because it's in the department, it's because we
25 have only two choices which are outlined in charter school

1 law.

2 REPRESENTATIVE NELSON: Thank you.

3 MAJORITY CHAIRMAN SONNEY: I'd like to follow-up
4 on that just a little bit. Could you explain, I'm assuming
5 that all of these schools have been renewed at least once
6 in the past. Is that accurate?

7 MR. SCHOTT: Some have never been renewed.

8 MAJORITY CHAIRMAN SONNEY: Some have never been
9 renewed. So some of the current 14 are up for their very
10 first time on being renewed?

11 MR. SCHOTT: Yes.

12 MAJORITY CHAIRMAN SONNEY: Some of the current 14
13 that have not been renewed today have in the past been
14 renewed?

15 MR. SCHOTT: Some.

16 MAJORITY CHAIRMAN SONNEY: And so what has
17 changed? In other words, what has changed within the
18 Department from the inception of these charter schools and
19 the renewal process over the course of the last 20 years?

20 I think that Dr. Smith, you mentioned that was it
21 four years ago you, you know, enacted a separate
22 department, I guess, to handle those. So who was handling
23 it before that in other -- you know, you could explain a
24 little bit about what has changed within the Department
25 that has led us to the current state that we're in today

1 that, obviously, didn't exist in the past.

2 MR. SCHOTT: So, I'm not sure we're in a position
3 to speak to the authorizing practices of the prior
4 administration. It's been the direction of our team that
5 charter schools are public schools and cyber charter
6 schools are also public schools. We want to have quality
7 authorizing. We recognize -- talk to any charter school,
8 talk to any cyber charter school administrator and they
9 will tell you that they serve high numbers of very high
10 need kids, including a lot of families in distress.

11 And so, we think it is a core function of our
12 agency to make sure that those programs are functioning
13 well. That those schools are well-situated to serve
14 families and kids. That students make progress when they
15 go to these schools, that they have prospects for post-
16 secondary and life success. And so, we have a fair system
17 for evaluating these schools.

18 Again, a very, very significant number fall in
19 the bottom 5% of all public schools in the Commonwealth.
20 We believe that these schools should get better before they
21 get larger in many cases. We believe that we've got an
22 obligation as an authorizer to be in regular communication
23 with these schools as a technical assistance partner in
24 addition to being their authorizer. And our --

25 MAJORITY CHAIRMAN SONNEY: So would you say under

1 this administration that you have been treating everyone
2 the same for the entire course of this administration or
3 would you say that you've developed additional processes
4 along the way to get us to where we're at today?

5 MR. SCHOTT: Since we designated all public
6 schools across the Commonwealth for federal accountability
7 based on our state's ESSA plan, so a common set of rules of
8 the road, our authorizing practices have been entirely
9 consistent since we set that baseline through our state
10 ESSA plan, through Future Ready PA, and believe that our
11 inclination to support these schools is clear in that we
12 have renewed all of the higher performing schools that
13 collectively educate 15,000 students while not as of yet
14 revoking any cyber charter.

15 MAJORITY CHAIRMAN SONNEY: And so, what would
16 have been the need then as of late to hire outside agencies
17 to assist you in these evaluations? In other words, why
18 didn't -- had -- did you hire them ten years ago? Have
19 they always been there to assist?

20 DR. SMITH: We weren't under this administration
21 then. We've only been there four years.

22 So Chairman, I think that the answer to that
23 question is that, you know, the Department of Education is
24 a very small department anymore. And the Office of
25 Elementary and Secondary Education, what used to be the

1 practice is that we would have to poll for our English
2 language lead, our mathematics lead, our science lead, our
3 EL lead, our school improvement leads to do the reviews and
4 it was only a very small portion of their job, their
5 overall jobs.

6 So polling them regularly when we have the bank
7 of cybers that we need to do is just not feasible and it's
8 not going to do a good job. It's not going to do a good
9 job for the cybers, it's not going to do a good job from
10 our perspective of how we need to do our work because it
11 takes away from their other responsibilities. We just
12 really, the capacity wasn't there. Their knowledge base of
13 how you educate virtually sometimes really wasn't there
14 because -- and that's what the research and the expertise
15 and those types of things coming to Temple provided for us.
16 And hopefully, expedites our ability to do the work with
17 some outside expertise to help us to do that, absolutely.

18 MR. SCHOTT: If I could just add one thing. So,
19 Dr. Smith said we weren't here ten years ago, but it's our
20 understanding that the Department had a partnership with
21 Public Financial Management ten years ago.

22 So there was always a recognition that given the
23 size of the sector, we have one of the largest virtual
24 charter school sectors in the country. It was a
25 recognition that the Department did need additional

1 expertise to support these schools.

2 There's been a longstanding relationship across
3 administrations with PFM, but given the shift from a system
4 that looked really just at standardized tests, to a system
5 that looks at achievement in student growth and progress in
6 moving English learners to proficiency, and graduation
7 rate, and regular attendance, and school climate, all of
8 these required elements of school quality and progress in
9 addition to the fact that as the Committee has been
10 attentive to, we have a historic teacher shortage in the
11 Commonwealth.

12 So it made sense to bring in a higher education
13 partner that has experience doing original research in all
14 of those areas, how to improve student outcomes across the
15 board while also preparing educators because the educator
16 shortage that we have in the Commonwealth it's not unique
17 to traditional public schools, we're seeing it across
18 virtual charter schools, brick and mortar charter schools,
19 and traditional public schools.

20 MAJORITY CHAIRMAN SONNEY: And so you'll look to
21 those agencies for every renewal?

22 MR. SCHOTT: Right now we have -- there's a
23 standing agreement between the Commonwealth and Public
24 Financial Management. They serve a variety of agencies, I
25 think, across state government and we plan to continue

1 partnering with Temple University through at least the end
2 of this administration.

3 MAJORITY CHAIRMAN SONNEY: But you didn't answer
4 the question whether you'll use them for every one of the
5 renewals that are in front of you today.

6 MR. SCHOTT: Yes. For every renewal --

7 MAJORITY CHAIRMAN SONNEY: You will.

8 MR. SCHOTT: -- that we would be in a position to
9 treat before the end of the administration, it's the -- it
10 is the same criteria, the same partners, the exact same
11 process.

12 MAJORITY CHAIRMAN SONNEY: And why -- the
13 Department was unable to -- well, not to renew, but was --
14 the CAB was ineffective because it was not -- only seated,
15 correct, for a period of time. And so, the appeals process
16 was basically shut down for a while. Correct? And does
17 that relate in any way to the renewals of the cyber charter
18 schools? In other words, why are we backlogged on the
19 renewals?

20 MR. SCHOTT: So, the Deputy Secretary and I
21 really can't answer questions about the CAB because that is
22 a separate process, separate staff. A cyber charter school
23 applicant that would be denied by the Department, we have
24 the ability to go there, but again, we're walled off from
25 that process.

1 Know the issue is that all of these charters are
2 still active and valid across the cyber charter school
3 sector, but it's our belief that a renewal should relate to
4 close evaluation of the criteria under the law and a signal
5 of quality in the school or at least a trajectory for
6 improved performance.

7 As Chairman Longietti mentioned, it also should
8 relate to a set of assurances built into the charter that
9 give us confidence as an authorizer and position the school
10 for success, but given the current charter school law, if a
11 cyber charter school or any other charter school is averse
12 to considering those quality standards, then we're stuck.

13 MAJORITY CHAIRMAN SONNEY: And how many charters
14 today are up for renewal?

15 MR. SCHOTT: There are 11 that are currently
16 operating under a charter term that expired.

17 MAJORITY CHAIRMAN SONNEY: And how many of the 11
18 are you currently looking at, in other words, going through
19 the process for renewal?

20 DR. SMITH: Currently in process with five.

21 MAJORITY CHAIRMAN SONNEY: With five. And are
22 those the five that have been waiting the longest or not
23 necessarily?

24 MR. SCHOTT: A mix.

25 DR. SMITH: A mix of them.

1 MAJORITY CHAIRMAN SONNEY: Yes?

2 DR. SMITH: It's a mix.

3 MR. SCHOTT: It's a mix.

4 MAJORITY CHAIRMAN SONNEY: It's a mix? And is
5 there a specific reason why you chose those five?

6 MR. SCHOTT: So it -- I want to be careful here.
7 Part of the -- it is a mix for some of the reasons outlined
8 in the testimony. Either there were perhaps opportunities
9 for renewal, but a subset of schools was unwilling to
10 consider certain quality assurances built into the charter
11 and there are also cases where an entity beyond the
12 Department would be looking at the performance of the
13 school and we would need that process to play out.

14 MAJORITY CHAIRMAN SONNEY: So would it be fair to
15 say to sum it up by saying that you picked those first
16 because they probably needed the most intervention? It
17 doesn't necessarily mean you're not going to reauthorize,
18 it just simply means that you're going to, you know,
19 tackle, basically, tackle the toughest first. You know,
20 why would you choose those five?

21 MR. SCHOTT: We are --

22 MAJORITY CHAIRMAN SONNEY: You know, why wouldn't
23 you just say who's been waiting the longest, okay, they're
24 first on the list? But you didn't do that.

25 MR. SCHOTT: I -- that's what we can't get into

1 today, unfortunately. So we are doing all we can as fast
2 as we can with schools that have demonstrated through their
3 renewal application and a willingness to sit with us and
4 explore a charter renewal, we are doing all we can as fast
5 as we can.

6 MAJORITY CHAIRMAN SONNEY: And is there a
7 timeframe or a time limit on how long this can take? You
8 know, the renewal process.

9 MR. SCHOTT: No, there is no time limit. Again,
10 we would like to be further along and it is certainly our
11 goal to renew as much of the sector as possible where
12 there's -- where schools exhibit quality and a commitment
13 to equity in student outcomes. We're going to do all we
14 can over the course of the next several months.

15 MAJORITY CHAIRMAN SONNEY: Representative Gillen?

16 REPRESENTATIVE GILLEN: Thank you.

17 Thank you for your distinguished testimony.
18 You've been very poised throughout. You've been very
19 direct and I really appreciate the hard work that you all
20 do.

21 If I could return to the city that I love. I was
22 on Passyunk Avenue celebrating with my mother her 96th
23 birthday with some cannoli's, eggplant, and pizza, so I
24 spent a lot of time in the city. And it's a community that
25 my family not only was raised in, but was educated in. And

1 I'm greatly appreciative.

2 The effects of charter schools on student
3 outcomes in Pennsylvania was a paper report to the
4 Pennsylvania Department of Education. And uniquely enough,
5 it was from the College of Education, Temple University.
6 And a lot of contemporary work there has been done by Dr.
7 Cordes, Sarah Cordes. And I'm just going to read a one
8 line quote from her paper. It was prepared again by the
9 Department of Education for the Pennsylvania Department of
10 Education and this was the Temple University School of
11 Education which had, I don't know if this award is still
12 available from the Pennsylvania Department of Education,
13 but they had received the Excellence Research and
14 Evaluation Scholar Award. Something that Pennsylvania
15 Department of Education at least gave out a couple of years
16 ago. I quote from the executive summary. "Black,
17 Hispanic, and economically disadvantaged students appear to
18 benefit most from charter school attendance."

19 Would you concur with that research executive
20 summary from the College of Education, Temple University,
21 commissioned by the Pennsylvania Department of Education?

22 MR. SCHOTT: Representative, I have to confess, I
23 have not read the full report. I saw it, but it does --
24 what I did see of it does corroborate much of what was in
25 the CREDO study in 2019. That for historically

1 disadvantaged student populations, charter schools can make
2 a difference. And the CREDO report found that brick and
3 mortar charter schools often do outperform other public
4 school options, but I don't believe that those findings
5 generalize to the virtual sector.

6 REPRESENTATIVE GILLEN: You don't believe --
7 what's that last part? I didn't hear that.

8 MR. SCHOTT: I don't believe that the findings
9 around benefits for certain student groups, that you could
10 generalize those to the virtual or cyber charter school
11 sector. There are some promising gains and outcomes in
12 brick and mortar charter schools. Those are often drowned
13 out when you consider the outcomes of the virtual school
14 sector, just to be direct as you said.

15 REPRESENTATIVE GILLEN: Do you not have concerns
16 if there was a non-renewal of charters relative to the
17 disadvantaged and minority community? Are there any
18 concerns at all?

19 DR. SMITH: I'm sorry, could you restate the
20 question?

21 REPRESENTATIVE GILLEN: If there were non-renewal
22 of charters is there any possible fallout to the minority
23 or disadvantaged communities?

24 MR. SCHOTT: Not --

25 DR. SMITH: From -- we can only speak to the

1 cyber, so there's not been one for cyber.

2 REPRESENTATIVE GILLEN: Pardon?

3 DR. SMITH: There's not been, you know, a closure
4 of a cyber.

5 REPRESENTATIVE GILLEN: Okay. If we're talking
6 about non-renewal one level here of charters. Correct?

7 DR. SMITH: So not having a current charter, but
8 continuing to operate?

9 REPRESENTATIVE GILLEN: Right.

10 DR. SMITH: Is that what you're asking?

11 REPRESENTATIVE GILLEN: Right.

12 DR. SMITH: There's no change for that for
13 students and families. They can continue to use that
14 charter or that cyber at any time.

15 REPRESENTATIVE GILLEN: Okay. Thank you very
16 much.

17 Thank you, Mr. Chairman.

18 MAJORITY CHAIRMAN SONNEY: Representative
19 Isaacson?

20 REPRESENTATIVE ISAACSON: Hi. I actually had a
21 follow-up with regard to what Representative Topper was
22 talking about with you regarding the standardization of an
23 authorizer.

24 I guess the question becomes that I came from --
25 the conversation considering he has a rural district and I

1 have an urban district is how do you standardize the needs
2 of the two different school settings that you would have
3 and the economic backgrounds and the -- all -- everything
4 that would go into consideration under authorization.
5 Would a standardized authorizer be able to meet that,
6 especially considering school -- the school boards, I mean,
7 what is there 501 school boards in Pennsylvania? And
8 certainly, we've heard a lot about school boards wanting to
9 have their individual curriculums. How would a
10 standardizer over charter schools and cyber charter schools
11 be able to deal with that?

12 DR. SMITH: Representative, thank you for that
13 question.

14 And I'm going to make sure I'm clear in this. I
15 think what Representative Topper and I were discussing was
16 a standardization of an application. How a charter applies
17 or what their program looks like would be different per
18 charter and/or per what was needed in the community.

19 So it would be a standardization of the
20 application, but how they built their program and such
21 would be specific to their area and to what their charter
22 wants to align to.

23 So yeah, I mean, it would still be obviously tied
24 to locally the board and their approval.

25 REPRESENTATIVE ISAACSON: Okay. And I understand

1 that with regard to the application is what you're saying
2 rather than the -- I guess my question is if you're going
3 to have a standardized application, well how do you have a
4 standardized authorizer because that was the word that
5 stuck -- struck me was how does somebody authorize
6 something in a standardized manner equally when you don't
7 have the same situations in all the different areas, rural,
8 urban, suburban, et cetera, across the school districts.

9 DR. SMITH: So, again, it's a process. It's not
10 necessarily content in those. So, you know, again, even
11 under application, I want to make sure that I'm clear on
12 this. A local school could also ask additional questions
13 if they so needed. I mean, the whole idea is to understand
14 and build that relationship beside what the charters are
15 providing for students and that relationship with the
16 authorizer as the school district.

17 As far as an authorizer tool kit, what we're
18 looking at again is more process. Do they know that they
19 should be yearly engaging in talking about, you know, the
20 student outcomes, the attendance of the students, is
21 attendance staying up? How are they doing on performance
22 measures? How, you know, how are they doing financially,
23 solvent and operationally in those types of just constant
24 conversations.

25 So that again, so it's building relationships

1 instead of separating and dividing between the authorizers
2 and the charters.

3 So it's not necessarily -- they can look very
4 different, right? I taught urban, I taught suburban, I
5 taught rural and, you know, I understand the differences of
6 what communities needs are based on the students that we
7 get the pleasure of teaching. And so, it's going to look
8 different, our charters across the Commonwealth.

9 REPRESENTATIVE ISAACSON: Yes, certainly. As
10 following up to Representative Gillen, we did in
11 Philadelphia, have to take away a charter and relocate the
12 students and that was done on the local school level, not
13 through the Department of Education.

14 But I understand -- and the reason I was asking
15 about the standard authorizers if we do do legislation
16 finally and somehow get some reforms through, I would be
17 very cautious with that language is what I wanted to get
18 to.

19 And I also agree with you that I think it's a
20 great thought to have a probationary period rather than the
21 five year renewal and do an annual authorization. Thank
22 you very much.

23 MAJORITY CHAIRMAN SONNEY: Representative Ciresi
24 has joined us on the virtual platform.

25 The next question will be from Representative

1 Gleim.

2 REPRESENTATIVE GLEIM: Hello. Thank you for
3 attending today.

4 I just had a quick question. Is there generally
5 a higher percentage of special needs students per total
6 population in a cyber charter than other schools?

7 DR. SMITH: Yes. So generally, we can say yes,
8 they have a higher level of students with special needs
9 that are attending virtual, but they -- but that would be
10 for the Level 1 types of students, their level into 2 and
11 3, the one -- the students who need additional supports are
12 less likely in a cyber environment.

13 REPRESENTATIVE GLEIM: Okay. And do the cybers
14 have the same access to the intermediate unit help or is
15 there like a pecking order of sorts? Do public school --
16 brick and mortars get the help from the intermediate units
17 first and then cyber get the help?

18 DR. SMITH: So I'll just speak for
19 Representative, what I can speak to.

20 So as a Department, we work with our intermediate
21 units, the state system of support work through all of our
22 intermediate's to provide support to all of our public
23 schools, whether there our CTC's, there our school
24 districts, there our charters or cybers. So that level of
25 support should be consistent.

1 I would tell you that I would think to be quite
2 honest with you, that our brick and mortar charters
3 probably are -- access more of the intermediate unit work
4 than cybers, but I do know that over the -- particularly,
5 over the past two years, we actually identified an IU to
6 provide support directly to our cybers because we know
7 again, there's a difference in how you educate and what
8 their supports are sometimes compared to an in-person
9 instruction model.

10 So we, you know, we have looked at that to make
11 sure that we're trying to provide equity in their access.

12 REPRESENTATIVE GLEIM: Okay. Thank you.

13 I just would hope that when you are looking at
14 these applications for renewal, that you take into
15 consideration that what I am hearing and experiencing from
16 my constituents is that there is a barrier there to get the
17 help that they need that then impacts their level of their
18 performance. So that's just a, I guess, a comment more
19 than a question, but I would definitely take that into
20 consideration.

21 DR. SMITH: I would certainly take that into
22 consideration. I'll earmark again our cyber schools that
23 have been designated, 11 out of the 14 have the same level
24 of support for school improvement. They have an advisor in
25 a coudre [ph] of our intermediate unit folks that work with

1 them on their plans and their implementation once they're
2 identified. So they receive the same support, ma'am.

3 MR. SCHOTT: If I could just add one thing,
4 Representative.

5 Another instance of that was during the global
6 pandemic when all schools were transitioning in their
7 programs. Some of the cyber charter schools did raise
8 their hand and asked for additional support from an
9 intermediate unit because they're not in a specific
10 geographic area. They didn't have a logical IU to go to.
11 So the Deputy Secretary arranged for one of our
12 intermediate units to provide services specifically to
13 cyber charters during that time.

14 REPRESENTATIVE GLEIM: Okay. And were all the
15 cybers, did all of them know about that?

16 MR. SCHOTT: Yes. We provided a communication to
17 them.

18 REPRESENTATIVE GLEIM: Okay.

19 MR. SCHOTT: A direct line of communication with
20 one of the intermediate units for that technical
21 assistance.

22 DR. SMITH: And we, all of our schools, charter,
23 and our school districts all receive the same information
24 and all the guidance documents and such. They're on the
25 same mailing orders as everybody else is.

1 REPRESENTATIVE GLEIM: Thank you.

2 MAJORITY CHAIRMAN SONNEY: Representative Curry?
3 She'll be on virtual.

4 REPRESENTATIVE CURRY: Sorry about that. Thank
5 you, Chair.

6 I just had a quick question. I know Rep Gillen
7 was talking about the minority, the black and brown. I
8 believe it was Rep Gillen.

9 Is there in looking at the impact, because I did
10 pull up the charter school, the cyber school, Charter
11 School Impact Report from 2019. How is that evaluated?
12 Because I know he just said that he referred to the fact
13 that students do better, the minority students do better
14 when they're in the cybers, the ones that have been
15 recorded.

16 I'm just wondering how that impact is reflected
17 and how we are looking at that in terms of the renewal.
18 How various students are impacted when they do go to the
19 cyber charters.

20 The main reason for me asking the question is
21 because I've seen students come back into the districts
22 after being in the cyber charters and the data that is --
23 that comes out, looks like there are a lot of deficits that
24 come back into the public school districts after being in
25 cyber charters.

1 So I was just wondering from PDE, how that is
2 evaluated or if it is in terms of the renewals.

3 MR. SCHOTT: Thank you, Representative.

4 I have not read Dr. Cordes reports so I don't
5 want to go much further on that.

6 In terms of the CREDO report, the way in which
7 the researchers designed the study was they assigned a
8 virtual twin for students currently enrolled in virtual
9 schools. So they found a virtual twin in another setting
10 that accounted for students prior testing history, level of
11 poverty, student demographics. And all of those factors
12 were applied to see whether there was an outcome in one
13 setting or another that you could attribute to the
14 educational program.

15 And that design works much the same way as our
16 state's value added or growth measure which is a component
17 again of educator evaluation and federal accountability
18 that looks both at the achievement level in a building, but
19 also the level of progress that students have made across
20 an academic year given their prior testing history.

21 REPRESENTATIVE CURRY: Thank you. I appreciate
22 that.

23 I just want to make sure that, you know, as we
24 talk about the diversity equity and inclusion spaces around
25 education, that those are spaces that we really do need to

1 look at as well being that charter and cybers are heavily
2 utilized not only in the rural areas, but in urban areas
3 and minority areas where students definitely need to be --
4 have evaluations, in my opinion, of how they're being
5 educated in the cyber charters because then they're coming
6 back into the public school districts and the public school
7 districts then have to navigate, you know, bringing the
8 students up to where they need to be to then be in those
9 schools.

10 So I just think that it's something that we need
11 to be looking at. I don't know if it's in terms of
12 renewals, but we do need to have that data.

13 DR. SMITH: Thank you. We share your commitment
14 to that.

15 MAJORITY CHAIRMAN SONNEY: Representative Topper?

16 REPRESENTATIVE TOPPER: Thank you, Mr. Chairman.

17 The Appropriations Committee Member in me is
18 coming out and I just have to know. What exactly is the
19 cost with the Temple contract? Do you have that readily
20 available?

21 MR. SCHOTT: For the current term, it would be
22 \$480,000.

23 REPRESENTATIVE TOPPER: For the -- per year?

24 MR. SCHOTT: Yes.

25 REPRESENTATIVE TOPPER: Okay. Was that a bid

1 process or was that just --

2 MR. SCHOTT: That's a very good question, thank
3 you for it.

4 So the Commonwealth has master agreements with
5 various research universities and individual departments
6 can sort of tether back to those master agreements whether
7 Temple University or another research university to perform
8 specific work in the agency.

9 So we could have done that, but we wanted to go a
10 step further in the interest of transparency, so we did
11 have a bid process. We met with two universities. They
12 submitted proposals. We had a committee score them. Both
13 were very strong. Temple's came out a bit ahead and then
14 our procurement staff negotiated down the cost of the
15 contract.

16 REPRESENTATIVE TOPPER: And the reports that come
17 from this contract are they available for the public in any
18 way or at the very least, do they go -- are they available
19 for the cybers, the cyber community to look at or is that
20 something that only PDE sees?

21 MR. SCHOTT: They are pre-decisional documents.
22 But to be clear, any element from any of those reports that
23 would factor in our renewal decision we share that
24 information with the school. We provide them a chance to
25 check our data and assumptions. We provide a follow-up

1 communication, but those have been consistently found to be
2 pre-decisional documents. We're the authorizer, not
3 Temple, not PFM.

4 REPRESENTATIVE TOPPER: So it's a -- the 480,000
5 a year is the contract sort of for their -- as a
6 consultant, but you're still the authorizer, so you'll take
7 what they say if I'm understanding you correctly. And if
8 something that they say in the report impacts a decision in
9 terms of authorization, that is when the school would be
10 notified of that. Is that correct?

11 MR. SCHOTT: We check every single data element
12 with the school, provide them an opportunity for
13 correction. Typically, an extension for the opportunity to
14 correct. That's absolutely right.

15 REPRESENTATIVE TOPPER: And I would say -- thank
16 you.

17 And then to Representative Curry brings up a good
18 point in terms of the transitioning, you know, back-and-
19 forth whether it be coming in from a cyber school, a
20 charter school, a private school, or even it's the same
21 thing the school districts need to do in transient areas
22 where kids are moving from school district to school
23 district. That's always going to be challenge. Not every
24 school district is alike, including the traditional K
25 through 12's when they receive a student from another

1 school district, there very well could be a gap or some
2 kind of remediation that needs to take place to catch them
3 up to that particular district.

4 So, Mr. Chairman, thank you very much. And thank
5 you to our testifiers.

6 MAJORITY CHAIRMAN SONNEY: Well I can say that
7 was the last question.

8 So I'm sure that this Committee is probably going
9 to want to revisit some of this in the future. You know,
10 obviously, you are at the present time very active in
11 moving forward with reauthorizations and I think it would
12 be very interesting in the future to have this conversation
13 again. I think we are all very interested in any law
14 changes that we can make to make this process better.

15 And so, I thank both of you, Dr. Smith and Mr.
16 Schott for being here with this morning. And --

17 DR. SMITH: Thank you for the opportunity.

18 MR. SCHOTT: Thank you.

19 DR. SMITH: And any questions, feel free to reach
20 out to us, we'll be there for you.

21 MAJORITY CHAIRMAN SONNEY: And we will. Thank
22 you. This hearing's adjourned.

23

24 (The hearing concluded at 11:08 a.m.)

1 I hereby certify that the foregoing proceedings
2 are a true and accurate transcription produced from audio
3 on the said proceedings and that this is a correct
4 transcript of the same.

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