COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

LABOR AND INDUSTRY COMMITTEE
SUBCOMMITTEE ON EMPLOYMENT
AND UNEMPLOYMENT
PUBLIC HEARING

STATE CAPITOL HARRISBURG, PA ROOM 60 EAST WING

MONDAY, NOVEMBER 22, 2021 10:30 A.M.

BEFORE:

HONORABLE KATE KLUNK, MAJORITY CHAIRWOMAN HONORABLE JIM COX, MAJORITY CHAIRMAN HONORABLE DAVID DELLOSO, MINORITY CHAIRMAN HONORABLE DAWN KEEFER HONORABLE LORI MIZGORSKI HONORABLE MORGAN CEPHAS HONORABLE BARBARA GLEIM

Pennsylvania House of Representatives Commonwealth of Pennsylvania

1	COMMITTEE STAFF PRESENT:
2	JOHN SCARPATO MAJORITY EXECUTIVE DIRECTOR
3	JONAS RICCI RESEARCH ANALYST
4	MCCLAIN FULTZ RESEARCH ANALYST
5	JENNIFER DODGE ADMINISTRATIVE ASSISTANT
6	HALEY SALERA
7	MINORITY EXECUTIVE DIRECTOR EVAN FRANZESE-PETERSON
8	RESEARCH ANALYST
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MAJORITY CHAIRWOMAN KLUNK: Good morning. I would like to call to order the House Labor and Industry Subcommittee Hearing on Employment and Unemployment on the Office of Vocational Rehab, Vocational Rehab Service Provider, and the Employment First Oversight Commission.

If you would all join me as able -- and join me in the Pledge of Allegiance, please.

MAJORITY CHAIRWOMAN KLUNK:

Thank you.

(whereupon, the Pledge of Allegiance was recited.)

Thank vou.

I would like to announce that this meeting is being recorded. And members and guests, I would ask that you please silence your cell phones and any other electronic devices at this time. I called this hearing to provide our subcommittee members with an update on the Office of Vocational Rehab and the Employment First Oversight Commission.

This morning, we will hear from the Office of Vocational Rehab, as well as OVR service providers. Then, we will receive an overview of the 2021 EFOC annual Report from two

EFOC Commissioners.

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It is well known that we are facing a workforce shortage here in this Commonwealth and across our nation. The public and policymakers alike often discuss what can be done to fill the ever-growing number of jobs that are available in our economy. Far too often in these conversations, little is said about the untapped resource that we have in this Commonwealth with those who have disabilities.

They are certainly eager to join our workforce and gain competitive employment. And today we are here to hear about the variety of trading opportunities and support services that are available for those individuals with disabilities who are already a part of our workforce and those who are eager to join it. The workforce shortage is a problem that affects each and every one of us, and it's going to take all of us to do something about it.

with that, I would like to turn it over to my Chairman, Representative Delloso, for opening remarks.

MINORITY CHAIRMAN Delloso: I'll be brief. I'm looking forward to the testimony

today and I'm anxious to get going.

Thank you.

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MAJORITY CHAIRWOMAN KLUNK: And I would like to recognize -- we have some members here in attendance. Some are online and some will be joining us as the hearing progresses, both in person and online.

And I would like to recognize

Representative Barb Gleim from Cumberland County.

She is not a Committee member on the

Subcommittee, but a member of the larger Labor

and Industry Committee and we just appreciate her

coming today.

Also online, we have Representative Lori Mizgorski from Allegheny County. Thank you so much for joining us.

With that, I will introduce our first

Office of Vocational Rehabilitation and

vocational rehabilitation service providers who

will be presenting here to the Subcommittee.

After all of the panelists have testified, we

will then open it up for questions.

Again, I would ask our panelists to stick to, you know, your talking points. You don't have to read directly from the testimony that you

have provided to us. We have those. And we would certainly love extra time for questions.

So with that, we have on our first panel the Department of Labor and Industry Office of Vocation Rehabilitation, Shannon Austin, the Executive Director; from Cambria County Association for the Blind and Handicapped, John Stahl, who is their Director of Rehabilitation, Ken Biter, Senior Assistant Director of Rehabilitation; and then from the Pennsylvania Statewide Independent Living Council, we have Jeff Iseman, Public Policy and Outreach Coordinator.

So with that, I will turn it over to Shannon Austin, Executive Director. Thank you, Shannon, for joining us.

And if you can, please press the button in the middle of your microphone and pull the microphone towards you so that we can hear. Sometimes it's hard to pick up, but we want to make sure those who are watching at home can hear you. And when you're done speaking, just turn the button off.

MS. AUSTIN: Perfect. Can you guys hear
me now?

MAJORITY CHAIRWOMAN KLUNK: Yes.

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MS. AUSTIN: Okay. I think I can hear myself talking.

So it's a pleasure to be here with the Committee today and just being able to give an overview of what OVR has been up to and how we've been busy implementing services throughout the Commonwealth.

OVR has been extremely busy. We have currently nine priorities that we have really focused on as an agency in implementing our services. I'm going to give you those nine priorities and maybe focus on a couple of them during my allotted time.

One, the first priority that we have been focused on is really maximizing employment outcomes for individuals with disabilities and making sure they have opportunity, equity, and independence in seeking after job opportunities within the Commonwealth. As we know that 69 percent of individuals that have disabilities are currently without -- are not in the labor market and we want to try to increase those outcomes as we work with them to make sure that they are independent within the Commonwealth.

The second priority is really recruitment and retention and trying to get and engage a competent professional workforce. We've had some barriers over the last year, year and a half with staffing issues, but we want to make sure that we're getting competent people. So there are some things that we're doing behind the scenes to

try to rectify some of the things with the

staffing shortages.

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Area three, optimize technology to better advance the work that the Agency is doing, making sure that we have accessible platforms for working with individuals we work with, making sure that there's automation when necessary, and that we can increase the internal and external controls with communication and working with the governing stakeholders as an agency.

We have found during the pandemic that we've been able to utilize various technologies during this time, and we're still continuing to procure those, and impacts so many areas beyond just face-to-face that a lot of our customers have access to. Everything from DocuSign, cutting down windows of time, whether it's that application time, eligibility, or plan, we are

also in the process of procuring Zoom, going through that process to make sure that we have a platform, so whether we are doing internal meetings with those that need interpreters or have vision loss, that it's a better experience for them, or even working with stakeholders externally, having meetings, whether it's individual consults or group work, that we have platforms to make it more accessible for them.

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We also have really focused and continue to focus on providing or making our customer service experience more robust within the Agency for our customers, employers, stakeholders, and employees within the Commonwealth. We know historically there has been a delay in timeliness at times with our customers, but also, it's something that we know that trying to create consistency across the State is something that we're trying to do by looking at our systems currently that we have within the Commonwealth to improve those outcomes for our customers.

we have been doing a lot of continuous improvement within the Commonwealth and looking at all our systems that we currently have in place, whether it's our application process, how

people are deemed eligible within our system, how we're on-boarding staff. One of the things that we have found that, you know, being in this State, systems can be very -- there's a lot of bureaucracy. There's a lot of -- one of the things I tell my staff, if you have a one-page document and you need a three-page document in order to fill out the form, then we probably need to lessen and streamline it a little bit.

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So we're looking at a lot of the systems that are currently in place, for one reason or another, whether it was last administration, things that we need to realign in the Agency, going from WIA to WIOA, when we had the change back in 2015 to make sure that we're more in sync with how we're serving people and that there's access.

The thing that we've probably been spending about a year and a half looking at RSA monitoring Report. We are resolving and trying to remediate and correct any type of actions that we have findings because of the RSA monitoring Report that came in August of 2019. We were issued a corrective action plan November of last year, and we continue to want work through that

with the findings. It had everything to do with timeliness on eligibility standards.

There was some policy and training issues that were at the forefront. There were issues also that had to do with the fiscal management of our grant. And then there were areas and us not having an MOU in place with the Department of Education. So from the time they came here in August of 2019 to current, we still continue to work through that. Some of those things have been remediated, and then some we continue to work through.

with that being said, we also, because of the monitoring Report, we continue to have bimonthly meetings with RSA to make sure that we're getting technical assistance. We have three comprehensive technical agreements with the tech centers, which are centers that have very -- specialization that are being funded by RSA. So we have agreements in place to look at everything from quality assurance, fiscal issues, policy development.

One of those I think you guys heard from Carole Clancy just a month and a half ago, I think, where she talked about the MOU between the

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Department of Education and OVR. That was a two-year process in which we utilized one of the tech centers to shepherd the MOU and place and

implement that in March of this year.

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We also have a priority to increase referrals and increase our outreach efforts to make sure that we are working with diverse populations throughout the State. Those that are very specialized, like the deaf/blind, we're working very vigorously to try to engage with them, to outreach with them. We're also trying to work with those that have English as a secondary language that we're trying to engage with and working with various liaison sites, community rehab programs across the State so that we increase our outreach to various populations.

And then also, we have been -- there's been a focus on business service and outreach division, where we are trying to get presence throughout the State to make sure that we have -- in our system, we have a dual customer system. We have customers coming in the door to access our services, but then our other customer is our employers. We're trying to bridge that gap with them.

We usually serve and work with anywhere close to 3,000 employers annually in placing individuals into employment. So we're trying to strengthen that and make sure that as we are recovering in the economy that we're supporting employers with initiatives, WOIT tax credits, on-the-job training, making sure that they have talent from individuals that have disabilities, and also potentially to retain current employees that they currently have that they want to retain. And we consult on several cases with that.

And then finally, to try to create some consistency with our pre-employment transition services. As you know, with the reauthorization of WIOA, we -- we are serving students from 14 to 21 years of age. So we -- even with the MOU and working with the LEAs across the State, we are continuing to expand that program, even more so to touch more students, attend IPE meetings, to work with the school districts and create work-based learning experiences for those students so that they're successful as they transition from -- to post-secondary education or employment.

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So I'm going to pause right there and yield the floor.

MAJORITY CHAIRWOMAN KLUNK: Thank you so much, Shannon.

With that, we'll turn it over to the Cambria County Association for the Blind and Handicapped, John and Ken.

MR. STAHL: Good morning. We have some handouts if anybody would like a copy of the testimony.

MAJORITY CHAIRWOMAN KLUNK: I just want to make a comment. If you pull that closer -- our closed captioning online is actually dependent on this feed. So the closer you make it, the better.

Thank you.

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MR. STAHL: We have handouts, brochures, and a copy of our testimony. If anyone would like that at this point or after the session, you're welcome to that.

The Cambria County Association for the Blind and Handicapped -- and I will hereby refer to us as CCABH -- we're pleased to testify before the House Labor and Industry Committee, the Subcommittee on Employment and Unemployment and

we appreciate and thank you for the invitation to share our thoughts and our concerns regarding an overview of our services for individuals with a variety of disabilities and then importantly, the challenges that we are facing.

My name is John Stahl. I am the Director of Rehabilitation at CCABH. I have approximately 45 years of experience with our agency. And I'm here with my colleague, Ken Biter, the Senior Assistant Director of Rehabilitation, who has been with our company approximately 10 years.

Some background information regarding CCABH. We are a private nonprofit corporation whose mission is to develop and support an environment for persons with a variety or disabilities, which promotes vocational and employment training, independence, and community involvement through rehabilitative, recreation and low-vision services, and also education for the prevention of blindness.

CCABH unites vocational training and a manufacturing business process in which we produce quality products that offer employment for persons with disabilities while ensuring worldwide customer satisfaction. Our

organization employs approximately 385 total individuals working at two sites in Cambria County, which are both state of the art manufacturing sites. Since 2017, both sites have been approved as Competitive Integrated Employment Work Centers by the Office of Vocational Rehabilitation.

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A few of the employment opportunities in our manufacturing settings include: assembly, metals bending and fabricating, welding, sorting, solar cabling systems that we manufacture, sewing machine operators, trimming, janitorial, and material handling. CCABH is a prime manufacturer of sewn products that are produced for the Commonwealth of Pennsylvania, such as Class 2 and Class 3 Safety Vests, as well as chaps, pants, leggings, arm-leg bands, and sweatshirts. Ιn cooperation with the State unique source agency, we also produce protective/reflective bags, covers, we sew industrial mops heads, produce patient gowns, clothing protectors, terry cloth robes, laundry bags, and pajamas.

CCABH has diversified and developed and manufactured its own product line of high-quality hooks and hangers that are used in the mining

industry to carry electrical and communication wires. These hangers and hooks are used in mines, utilities, and shipyards nationwide and are shipped internationally to over 38 foreign countries.

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More recently, CCABH has designed, engineered, and manufactured a patented custom cabling manufacture -- or management system, excuse me, for the solar industry, which provides a safe, strong, and durable support for all types of wiring in utility scale, ground-mount, and solar power plants. CCABH offers training, supervision, and job modifications at our sites to ensure individuals with disabilities can productively work in our work centers.

In the past, CCABH has received ongoing referrals from the Office of Vocational Rehabilitation, OVR, and the Bureau of Blindness and Visual Service, BBVS. In 2015, CCABH stopped receiving referrals from those agencies. Our organization inquired about the cessation of referrals, and we were told by representatives of these agencies that OVR and BBVS could no longer refer individuals to our sites as we were deemed, at that time, as not being a Competitive

Integrated Employment opportunity.

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We continued to operate and seek out individuals with disabilities within our community without the support of OVR and BBVS referrals. In 2017, we formally requested an on-site review by OVR and BBVS to deem our organization a Competitive Integrated Employment setting in hopes of reestablishing the referrals of disabled individuals for employment to our organization.

Some of the challenges and concerns that I'd like to speak on. On December 15, 2017, we had an initial CIE on-site review. The CCABH facilities were, in fact, deemed as a CIE setting. This was conducted by the BBVS Bureau Director, local BBVS District Administrator and Assistant District Administrator, the OVR Western Business Services and Outreach Specialist, and also CCABH Staff.

The on-site review at that time included meeting with CCABH Staff, tour of the sites, review of job descriptions, and observation of individuals performing the job duties. It was determined at that time that our positions and job descriptions met the definition of CIE. And

then, we expected to then start getting referrals from OVR and BBVS.

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In addition, we also had a meeting at that time with the Johnstown OVR Office, the OVR District Manager, and an OVR Supervisor to discuss our newly-acquired CIE status. We continued to provide BBVS additional job descriptions to our CIE jobs. Since 2015, and since -- let me repeat, since 2015, CCABH has only received one referral in that time from OVR, BBVS. This is one individual in six years.

Since the initial on-site review and other subsequent visits by OVR and BBVS staff, we have been continued to be told that they will notify the OVR Supervisors and the Vocational Counselors of our CIE status. In 2020, our organization was approached by the Johnstown Regional Area Industries, known as JARI, to potentially partner with the Hiram G. Andrews Center, HGA, in Johnstown.

JARI facilitated a dialogue hoping to assist with employment opportunities at our sites for HGA students in need of a job. Our understanding, there had been conversation at that time between JARI and HGA, and that was one

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of the issues or concerns that HGA was asking

JARI for assistance. CCABH's follow-up e-mail to

two representatives at HGa, along with an e-mail

from JARI fell on deaf ears, no response.

As an organization, we've continued to grow since 2015. We've persevered in filling open positions. To date, since that time, we've filled approximately 100 new positions at our sites. We have filled these positions with referrals from temporary job service companies, by word-of-mouth self-referrals from our current employees to friends looking for work and also advertising.

These positions have been filled by both disabled and non-disabled employees. Currently, we do not receive any type of funding for approximately 250 individuals at our company. Plainly, I can just basically say we continue to be very discouraged and frustrated with the lack of any referrals from OVR, BBVS, and HGA. We're essentially in the same business. We're trying to provide employment opportunities for individuals with disabilities.

In fact, a lot of phone calls occur during the week of individuals seeking

employment. And when I get a self-referral for our disabled employment, the individuals disclose that they have a disability, one of the questions I ask them are are you a current or past customer

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of OVR?

Individuals have disclosed to use that they either have or are a customer of OVR.

However, when they seek information from their counselor for assistance, they've been told, we do not send people to CCABH. So the word is not getting out there.

Interestingly though, recently we've had three site visits within the last few weeks from OVR and BBVS to both of our sites. Upon notification of the request for our organization to participate in this hearing, we have to wonder, is this coincidental or why after all of these years are they suddenly interested in us?

During these tours, representatives
stressed to CCABH that there's been an ongoing
communication problem in OVR that counselors
would be allowed to refer a customer for a CIE
job at CCABH. In addition, it was quite
frequently stated that the counselors have either
not been told of our CIE status or they simply

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have a preconceived opinion about our work centers and they have not taken the time to tour with us or even call us and view the many potential job opportunities we have for individuals with disabilities.

In closing, our organization will continue to recruit and hire individuals with disabilities with or without the assistance of OVR and BBVS. Our mission is to employ and offer as many individuals a possibility to work within our community. We will continue to think outside the box as we have in the last six years the best avenues to reach these individuals. We do want to assist them with their employment choices, and we're just not really being considered as an employment choice.

Thank you for this opportunity to testify this morning and hear our concerns and frustrations. We sincerely hope the honest dialogue today at this hearing will benefit those individuals with disabilities looking for employment opportunities within the Commonwealth of Pennsylvania.

And I'll just conclude by saying we would like to be invited back to a similar hearing, if

we could, a year from now. And I would like to Report that the results of this hearing were successful and that we can renew a revived partnership with OVR and BBVS with common mission of employing people with disabilities.

Thank you.

MAJORITY CHAIRWOMAN KLUNK: John, thank you very much for your testimony.

Ken, do you have anything to add?
Thank you.

All right. With that then, I will turn it over to Pennsylvania Statewide Independent Living Council staffer here, Jeff Iseman, who is the Public Policy and Outreach Coordinator.

You can start at any time. And again, please make sure the microphone is up close for the closed captioning.

Thank you.

MR. ISEMAN: Thank you. Good morning.

My name is Jeff Iseman, and I'm the Public Policy and Outreach Coordinator for the Pennsylvania Statewide Independent Living Council or PA SILC. A number of you are familiar with us, through either me or my boss, our Executive Director Matt Sealy, or visits from Independent

Living during budget times and others through participating in OVR's quarterly board meetings, the Rehab Council, and other such endeavors.

Every state, and our six U.S.

Territories, under the Federal Rehabilitation Act of 1973 as amended, and more recently the workforce Innovation Opportunity Act of 2014, 2016 regulations have SILCs. SILC's mission is to use our collective power and legal mandate to develop and secure public policies that ensure civil rights and expand options for all people with disabilities in every aspect of life. We do this through execution of our State Plan for Independent Living, also referred to as our SPIL, S-P-I-L. And that's based on comments we get from holding public forums every three years, or as needed, across Pennsylvania, and that guides our focus.

Pennsylvania SILC partners with the 17

Centers for Independent Living, or CILs, C-I-Ls, as needed, and other disability organizations and public entities to empower people with disabilities to live, work, and play in our communities. Disability employment is one of our priorities.

As mentioned earlier, we participate in a number of statewide meetings, like with OVR, Rehab Council, also the -- we participate nationally with the National Council for Independent Living, N-C-I-L, NCIL. And they have an Employment and Social Security subcommittee. And systems advocacy is one of the core functions of SILC's.

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In terms of funding, we partner with OVR. They serve as what's called a Designated State Entity, or DSE. And every SILC has to go through a DSE. It's a federal requirement for our funding. Ninety percent of our funding is federal. It comes from the Federal Health and Human Services Administration on Community Living, often referred to as ACL. And ten percent of that is a State match from OVR.

So in that -- and we appreciate the assistance we've gotten from members of the General Assembly in the past to help get our funds in a timely manner from OVR. And sometimes we've also had issues with the Comptroller. Those funds have to go through that way. And we've appreciated the assistance, but unfortunately, we still continue to experience

these challenges.

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So I mentioned a little bit about

Centers for Independent Living. We have a strong
network in rural, urban, and suburban communities
in Pennsylvania. In terms of our disability
statistics, at least 1.7 million out of 13.1
million Pennsylvanians have a disability. So
we're looking at about 15 percent of our
population that has a disability.

In terms of our CIL network, About half are State-funded through a Labor and Industry line item. The other half are federally through the Administration on Community Living. We actually have one that receives both federal and State funding. And basically, in terms of State -- we've had issues -- or CILs have had issues with State funding, similar to what we have.

And compared to working with other entities in State government or private sector organizations, it's been a challenge. The paperwork and some of the -- it seems to be more rigorous in terms of getting funding through OVR, as the other organization here mentioned. So we also have the issue of just in terms of like a

lot of organizations, just the funding.

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Going back to between 2008 and 2012, we wound up getting State budget cuts during the recession. The last increase the CILs got was in 2019, two percent. In addition, there's also what's called basically an administration services fee, which has been in effect since the 2012 State budget, where it ranges from two to four percent. CILs don't see the full item funded. Basically, it's the item minus the two percent. It goes for administrative costs for staffing the grants.

So there is a solution our network recommends to address this, and it's HB 87, which Dan Miller, who's been on this Committee in the past, from Allegheny County is the sponsor. We think our -- the base funding for CILs was enacted in Act 139 of 1994. How many of you can say you're using the same level of funding since 1994? Let's be honest.

In terms of disability employment, with CILs locally, we work with OVR district offices. We work with local Social Security offices on Ticket to Work. Some of you are familiar with that. And we do agree that one size doesn't fit

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all. Different people have different needs and interests. So that's really important. CILs also work with the Department of Human Services. We have some folks that are in the Office of Long Term Living that get those services, so you get through those waivers.

We have some that work with ODP, Office of Developmental Programs, through the waivers, where the waivers have employment as a service and they subcontract there. We submitted some questions. And I think Shannon has addressed a number of those questions. There may be others that your members want to ask here or maybe at a follow-up meeting afterwards.

Again, thank you for the time. And I'll be here for the duration if you have any questions. Thank you again.

MAJORITY CHAIRWOMAN KLUNK: Thank you so much for your testimony. And thanks to the panel for your honest and frank words. That's why we're here. We need to have a frank and honest conversation about how we are providing services to those with disabilities across the Commonwealth.

So with that, I am going to see if there

are any questions for our panel.

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MR. ISEMAN: Thank you.

MINORITY CHAIRMAN DELLOSO: I don't know if it's startling testimony. It's certainly disturbing that there doesn't seem to be a work-together type attitude. So what is the genesis of that?

I mean, when CCABH is looking for candidates, and they can't get candidates from our State agencies? What is the genesis of that? How does that happen?

MR. STAHL: The only thing I can say in response to that is we've continued the lines of communication, whether it be phone calls, tours, e-mails. The immediate response at those person-to-person meetings or phone calls, we get patted on the back. You're doing a great job. This is a great opportunity. We will get the word out. So there's an initial elation of maybe we've finally got over that mountain and it will occur, but it just drops at that point.

To be blunt about it, short of us going and having a sit-in or whatever at the Johnstown District Office or Altoona District Office or storming Harrisburg or whatever, we've maintained

a professional, courteous attitude towards this.

And if my statements today were blunt, it was

only to show the urgency and I think the

discouragement that we're experiencing at this

point.

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So I don't think it's a lack of anything. And not to place blame, but somebody can inform us if we're doing something, or need to do something in addition to what we've had done to facilitate getting individuals from OVR. And I just wanted to clarify. We're not asking for any type of funding from OVR. We're asking for employment-ready individuals who have either been trained or are customers of OVR that are ready to join the workforce.

So you know, we're not looking to go through or jump through any hoops or rings or OVR saying it's going to take this amount of time to qualify you for some type of funding. We're not looking for that. We're just looking for individuals to be referred. And I think perhaps in the testimony -- I'm not sure if it was Jeff or whatever -- we're not all things for all people. But what we're saying is, we're a good opportunity that I think is falling through the

cracks and it's just another tool in the tool bag for OVR, I think, to give their customers a look-see, an opportunity to say, hey, I don't know if this would be a good fit for you, if you would be interested in this, but we have a CIE-certified site in Johnstown and Ebensburg in Cambria County, the sites where you could come

And as I tell people -- I'm not a used cars salesman. I don't get commissions if we hire somebody or that, but we just are looking desperately to complete our mission of trying to offer as many people with disabilities the opportunity to work. And a lot of people will come in and say, I never heard about this. I went to the temp agency and they said you might be interested in this.

So we're just asking for maybe a renewal of the relationship with OVR and that maybe Shannon can facilitate that the from your level and your seat down through the district office to help us with the common mission.

MAJORITY CHAIRWOMAN KLUNK: Turn your microphone on, Shannon.

MS. AUSTIN: We do have a new director

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and do a tour.

over BVBS, in particular. So we have six locations, of course, that are co-located with that. I would love to see you guys talk that through and connect with Rod Acedonis [phonetic] concerning that.

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The other thing is that within OVR, when we're required to do our service delivery model, no matter who you are coming through our system, we're required to do options. So with that being said, no matter what service that is, when it comes to, you know, assessments, when it comes to training programs, when it comes to job opportunities, we're required to give options.

So with that in mind, if we have someone that has a set goal -- we also have to set goals when someone comes through our system. We set those goals. And based on those goals, we begin to give instructions in where they can potentially go to work. And with that being the case, depending on the employment goal, we're required to give at least three options or more on where they may want to be placed.

So with that process that we have, that is not not through OVR, that is through RSA and how we do our funding. So anyone and everyone,

our job here is to get people to work. We work with several facilities that offer, you know, competitive integrated employment opportunities. We've certified, just like we did in the past, but I would -- this is the first time I'm hearing from you. And I've been in this role for two and a half years.

So I would love to connect with you, with Rod. But do understand, we're working with many service providers, hundreds across the Commonwealth, in looking at employment opportunities. We are working -- we have to give our consumers options when they come through our door. No matter what the relationship outside, you know, of OVR, we have to make sure, whatever that goal is, that we're giving them options on where they're going to work, where they want to work, see if it's a good fit for them based on their disability, any impediment to employment. And we work through that with the consumers that we work with, so --

MR. STAHL: Could I just respond to that also?

And that's all we're really asking is that we're considered to be an option. And we

have a number of individuals who we've learned, either directly or indirectly, that have been past OVR customers and their case has been closed maybe due to lack of success, maybe their employment goals were not able to be met where they would like to work, and we're just saying, maybe as a back-door option, anything there, just to say we know you want to be a jewelry repair person, but there's not a whole lot of jobs in the Cambria County area for that and you were trained for that. Would you consider broadening your horizons a little bit?

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And it doesn't have to be your lifetime job, but if you're looking for employment, you want to make money -- we pay benefits. Our individuals gets pension plan, hospitalization, holidays, vacation, sick leave. So it's the full gamut there. And like I said, I think the thrust of our testimony is that we just want this as an option to the individual. And it might be to be used as a stepping stone if they haven't had any good work experience before for on a resumé.

An employer right now, even with unemployment being the way it is within the State of Pennsylvania, the majority of employers in the

State of Pennsylvania are not rehabilitation providers. They want a person who is absolutely work-ready and has the soft skills that are necessary to be employed. You can have the particular training, but if you haven't had the opportunity for any other type of work on a resumé, an employer may not want to continue your employment if you make some mistakes. We're also in the rehabilitation business, so a person can make those mistakes, learn and be trained in not only the job skills, but the soft skills that are necessary.

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We -- we just absolutely enjoy to see a person who's come to us, developed skills and abilities and maybe improved their confidence and move on somewhere else. That is fantastic. That is win-win. We have a couple personal stories like that that we've provided training to individuals with CAD training, other things like that, operating robotic machines to do different types of work. And our individuals are very prod.

But all I'm really asking is give us an opportunity to show this to your customers, people with -- individuals with disabilities to

give them the option. They may want to take that option; they may not want to. But right now, they're not given that option to even see or be aware of it.

Thank you.

MAJORITY CHAIRWOMAN KLUNK: Thank you very much.

And I echo the concerns of my colleague, Chairman Delloso. I do hope that out of this, again, it's bringing everyone to the table so we can have these honest discussions about, you know, what programs are out there, is the Department working with these programs and how can there be better communication between our service providers across the State, those that are, you know, where the rubber meets the road matching those individuals with disabilities with those employers or being their employer, and the Department. So again, it's great for you guys to be here so we can have these conversations.

I'm informed that Representative Mizgorski, who has joined us online, has a question.

Representative Mizgorski, you're in order.

REPRESENTATIVE MIZGORSKI: Thank you, Madam Chair.

And thank you to everyone for taking the time to testify today. This question touches everyone across the board. And it is really how has the pandemic affected your providing of services?

What services have been more in demand?
Which ones may have been less?
How have you handled this?

Has the pandemic brought forth new challenges that you didn't have before, or did it just sort of make previous issues larger?

Just what is the overall situation of how the pandemic has affected services?

Thank you.

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MR. BITER: Hello.

So the COVID pandemic initially did require us to lay off some of our employees due to the State. ODP required us to lay off probably two-thirds of our workforce because they are funded by ODP. Our work was deemed essential because of the work that we produce, the products that we produce for the energy sector. So we did not close. We remained open.

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As soon as we were able to bring those -excuse me -- those individuals back, they were
back to work. Since about January of this year,
we have had everyone return to work. Some of the
interesting and some of the obstacles, things
that we've had is with the social distancing and
the masking, things like that. However, our
employees have been very excited to get back to
work.

They would drive by whenever the State had forced us to lay them off and they would say, hey, we see vehicles in the parking lot. Why aren't we back to work yet? So our people wanted to come back to work, and we were eager to have them come back to work. Maybe the regular workforce you might not see that, but our people love to work. So that was some of the -- some of the obstacles and the struggles, but we have continued to serve our customers and produce our products and to keep those customers happy and those products going out the door.

So we haven't seen a huge obstacle, maybe some hiccups, but we have our people right back to work.

MS. AUSTIN: With OVR, we have similar,

some of the same experiences that we are -- that we had to push through because of the pandemic. Of course we've had staffing issues too with the pandemic. We've had probably about 80-plus employees go through requirement or through promotion. So that -- and we were on a hiring freeze, so that was an issue.

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And dealing with our providers, in particular, some of them had to lay off individuals or some did not recover because of the economic issues of the pandemic where they just weren't either essential or they could not sustain themselves during the pandemic, or they had to lessen their staff and laid off individuals. So that meant for OVR that where we had agreements with various providers, we weren't able to, you know, give referrals to them or work with them because they just did not have the staff in order to work with them.

Unlike DHS, who was able to give providers a retainer, according to our grant, we do not have the ability to do that. It's more of a reimbursement grant. So they have to implement services, then we do services. We also -- I think there's been a huge discussion when it

comes to the technological divide, especially with individuals with disabilities in particular, where they don't have the technology. So as much as we are in this virtual space and teleworking, we have to be somewhere in the middle, where we're able to offer some of that, but also face to face.

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Technologically, if consumers don't have it, you know, we have to work with them where they're at -- we also -- every platform is not accessible. There's accessibility issues with some of the platforms for a lot of our customers. So we've been really fighting, you know, to try to procure the things that we need and making sure that we're engaging with customers where they can have the best customer service.

The other thing that we have that we have seen, our referrals have dropped. Some of it is because of the pandemic. Some of the individuals that we work with have secondary health issues, so they chose to kind of opt themselves out, or their family is like, you know, we're not going to engage. We're going to pause with employment because it was health and safety first. And that includes those that were in 14C facilities, that

are mostly significantly disabled, but also, you know, those that had current cases. They kind of pauses with services or they just, you know, I don't want services at this time.

So we've seen referrals drop. We've also seen open cases, you know, where they just pause, they weren't ready. And some of them are starting to, with it opening up more and people are, you know, vaccinated, we're seeing more people wanting to access services and begin to look for work again.

I think the harvest is plentiful for those that want to work. We have an abundance of employers at this point where wages are rising. We see that we're having more employers outreach to the Agency for opportunities for employment because there is a shortage of those going into various things. And there's at-home opportunities where people can telework from home. And for those that were -- transportation was a huge issue, that's one of the top three things for individuals with disabilities and getting to jobs. They have an option to work from home, where that option may not have been available, especially in rural areas, where

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there's limited transportation in order for them to get to and from work.

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So those are just a few of the things that we've seen, you know, with the Agency.

MR. ISEMAN: I think something else that has compounded is just the order section of the OVR waiting list, which has been -- I believe it's been reopened, I think, effective July 1 of this year. So you've had that as well as COVID. We hear mixed things. Some district offices, it's like we're going forward. Others seem to still be on pause.

Just to echo a comment that was made earlier, we have some Centers for Independent Living that work well with the OVR district offices. We've also heard some comments where they're doing what the Cambria County organization is seeing. They're looking at private employers or temp agencies to try to get some of the populations that they serve employed.

For the record, we are -- we're supportive of getting rid of 14C in terms of just more competitive, integrated employment. So it's -- and COVID has made that a challenge. There's no question. You know, I think all the models,

everything that was talked about, we need to continue to look at doing different models.

We're willing to work with OVR and with others to do that on any level.

Thank you.

MAJORITY CHAIRWOMAN KLUNK: Thank you.

A quick follow-up to that, Ms. Austin. You were talking about that technical divide for those with disabilities during the pandemic and that as we see increase with telework, there are still some challenges with that with different platforms maybe not being as accessible. I know you said that the Department was looking at on-boarding Zoom as an option.

So what platforms out there are the best, the gold standard, if you will, for those with disabilities so that, you know, those listening at home know, you know, what options are out there. And what have you guys seen for businesses and employers if they're looking at integrating technology and encouraging those to work from home, which ones are the best for those with disabilities?

MS. AUSTIN: I think it really depends probably on the disability, you know, that they

may have. We have seen that Teams has been very 1 successful with working with individuals that are 2 deaf and hard of hearing and that are blind and 3 have vision impairment because of the 4 accessibility things being baked into the system. 5 So a lot of our board meetings, we have those 6 type of things, especially since it's open to the 7 8 public. Teams could be beneficial to utilize. DocuSign, we've heard that has raised to the top. 10 Sales Force has raised to the top. When I hear 11 and engage with other stakeholders on -- those 12 are very accessible platforms for individuals to 1.3 14 use. MAJORITY CHAIRWOMAN KLUNK: Thank you. 15 Good information to know. 16 I know we had hit on the wait list for 17 services. So where are we, you know, with wait 18 19 lists? Are there current wait lists? If so, for 20 what services? 21 So Ms. Austin, if you could talk about 22 that. 23 Thank you. 24

MS. AUSTIN: So as you guys know, on July

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2019, the order was closed, so we had a waiting list at that time. As of July 1 of 2021, we have no waiting list. We were able to open up the order. So if people are applying, they're directly -- you know, they're going to the district office requesting services, they're either going online, they're doing it through the

phone, doing a pre-application, or they're being

connected to a counselor right away.

So there is no waiting list. We are serving currently those most significantly disabled at this time. And then bimonthly we're assessing if we can work with SD and NSD customers that may be on the list, so that we can take -- and historically, we have never really worked with those populations, but because of where our referrals are, we want to make sure that we're serving those individuals during this time.

MAJORITY CHAIRWOMAN KLUNK: And then for those here, how does that order then impact your delivery of services, if you could talk about that?

MS. AUSTIN: While it was closed or while it was open?

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MAJORITY CHAIRWOMAN KLUNK: Both. You know, before and after.

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So are things better now? How is that impacting your service delivery?

MR. BITER: Well, as John has said in our testimony, we haven't received -- we've only received one referral since 2015. So that's prior to the close of the order of selection, and then we've received one since.

So can't really speak to that.

MR. ISEMAN: Yeah, I still think it's slow for the Independent Livings that we work with and our disability organizations, between the pandemic and the order of selection. So I think there's still a lot of work to -- work to be done there, so -- thanks.

MAJORITY CHAIRWOMAN KLUNK: So with the pandemic, have there been services that are more sought after? You know, has -- it sounds like things have changed a little bit, but what -- coming out of the pandemic, where are we?

You know, what are those services that are needed now? Maybe 2019 things were different. It's 2021, and what do you foresee in the future or where we are going, so that we can

properly adapt?

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MS. AUSTIN: So one of the things that we have -- one of our priorities that we are going to be focussing on as an Agency is our referrals period. When I look at the tracking of our referrals over the last four years, you know, prior to the pandemic, prior to the order selection, we see that our referrals are half of where they were prior within the Agency and with new applications that are coming into the system.

So we are -- we are really working on implementing a strategy to increase and get more robust referrals for the Agency, so they can access services. We also are going to doing a campaign to say, hey, we're here. We want to work with you to really kind of support transitioning individuals into those potential jobs where we can bridge the gap with on-the-job training for employers since they're another customer within the Agency.

When I think about the referrals -- when I think about -- so a couple of things. During the pandemic, we did see a pause in some of the services. So we did -- prior to that, we did not allow for virtual services. But during that

time, starting in like March or April, we started allowing for virtual services, where historically we had not done that. Everything was done face-to-face. There was some lag time with anything that was community-based because a lot of employers during that time were not allowing extra people with all the safe distancing, with all the mitigation measures that were in place for their places of employment. So they weren't bringing anyone extra into the place.

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I think some of that, because it's being lifted and they're trying to get back to somewhat normal, you know, they're allowing people to go on site. It also impacted our youth, where they were getting work-based learning experience, job shadowing experiences. There was a lag in that because they definitely was not trying to bring a youth on site with no work history.

So some of those are starting to come back. And we're able -- we were able to implement provider agreements with some of the programs to give the young people experiences that they needed to get them ready for, you know, potential jobs. Some of the services that we see increasing within the Agency is going to be

training. I -- I think there's going to be an emergence of really apprenticeships.

We have identified within OVR that this is going to be an area that we're going to spend some time. And we have some staff in our business services that are being trained to create apprenticeships for individuals with disabilities as an option. Historically, we have paid for training, which is good, but virtual is not the best platform for some of our folks. They need hands-on.

So we're trying to create an environment where they can do more hands-on and develop more employer partnerships so that they can get trial work periods and get on-the-job training in order to get on-boarded with the employer.

MAJORITY CHAIRWOMAN KLUNK: So with that, what are you doing within OVR to sell yourselves, sell the services to these employers?

Are you partnering with organizations
like the NFIB, the Chamber, local Chambers of
Commerce, other, you know, Manufacturers
Association, to get the word out that you have
people who are ready, willing and able to work?

MS. AUSTIN: So all of the above. When

it comes to letting employers know, we have -- I think certain areas have stronger business service teams locally within their offices.

We're trying to make sure that we have single points within all our district offices. Because of the staffing shortages or because we were on a hiring freeze, that was not the case. So we are definitely trying to grow staff in this space.

we're also trying to grow our business service division out of our central operations to really have some plug-and-go type things that we can implement across our footprint in order to outreach to employers. With that said, we hire specialists to do apprenticeships. We also hired a specialist to do summer programming with some of the youth that we're working with, but we are doing a vigorous campaign internally to really stretch out to employers more than ever because of just the opportunities that are just -- when I say we get a lot of contact from employers, I cannot stress enough that we're getting a lot of -- we had an initiative -- and we're doing a lot of partnering. That's the other thing.

So like during the pandemic, you know, one of the things we had the opportunity to do is

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work with Inspire-Tech, in particular, where we -- during the spring, where they had temporary employment, we were able to place close to 325 people within a short period of time, making \$15.00 an hour, which was amazing. So we're finding ourselves being able to partner with employers because they have telework opportunities.

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So we're just -- we're just trying to keep ourselves open to, you know, all the different opportunities when it comes to employers.

MAJORITY CHAIRWOMAN KLUNK: So with the apprenticeship option, which is fantastic -- I'm so happy to hear that -- you know, this summer we had a number of meetings on apprenticeships and ratios. Some of the concerns were that in some of the non-traditional areas, those ratios are a problem with the trying to, you know, bring on individuals.

And I could foresee this happening, potentially, in this space where, you know, you have a number of people who would love to gain employment, gain training through apprentice, but potentially, because the ratios might not be able

to do so. So what type of areas are you looking at for expanding apprenticeship programs?

Are these non-traditional apprentice industries?

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Where are you looking at the apprentice program?

MS. AUSTIN: So I want to step back just a little bit and talk through what you just said. So I think, on the front end, because of who we serve and working with employers, our first engagement with employers a lot of time is education and awareness, disability etiquette, to inform employers, you know, the various scope of what disabilities are, so that they're not opting people out of employment before they opt them in.

So like, there may be certain barriers to individuals going into certain industries. That is true, you know, because of health and safety. But there are various disabilities that there's no impact. So like, you know, a lot of it on the front end, when we're working with, you know, apprenticeships with the Council, we have a seat at the table when we're having that conversation. When we're dealing with employers, we're having that conversation about, you know,

accommodations. We're having that about disability etiquette. We're talking about having a talent pool. And then we're making sure we're really matching the customer with an employer that makes sense, where there's success that's going to take place, so there's not a chance for failure to take place.

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But a lot of what we have to do with employers to make sure because of the stigma, because of the perception of what people with disabilities can and can't do, we really have to inform employers of the abilities of individuals with disabilities on the onset, you know, before even the referral. And so that takes time, depending on the industry. But I think as we get more success, that we're going to have more success, especially in the area of apprenticeship.

what area? I think apprenticeships is just wide open. I know we have a lot, but we need to continue to kind of broker that relationship more. This is a new space for OVR. Have we sent people to apprenticeship programs and supported them? Yes, we have. Some people have trained and retrained in apprenticeships,

but we want to increase our efforts in that space, knowing that everyone does not want to go through, you know, post-secondary education or go -- you know, they want to learn and they want to get paid while they're learning.

So like, there's a definite audience for young people that are tired of school and that really want to go to work to learn a craft and get paid while they're doing that. So we want to make sure that that definitely is an option for those individuals, young people, individuals that want to transition into the apprenticeships.

MAJORITY CHAIRWOMAN KLUNK: Thank you.

One other question about unemployment.

So as John and Ken were talking about, a number of our folks who have disabilities who go through OVR for services are unemployed. Did OVR track those who are unemployed?

And was there a particular, you know, task force within OVR to try and focus on those who are unemployed to get them back into the workforce?

What were the efforts on that front?

MS. AUSTIN: Can you give me a little bit
more detail on that? Because every -- a lot of

people that come there, you're not required to be unemployed. You could be under employed coming to the Agency for help.

MAJORITY CHAIRWOMAN KLUNK: So those that might have been unemployed during the pandemic, was there a task force, if you will, for those? Because we saw it, you know, we received hundreds if not thousands of calls in our individual offices for our constituents, but that subset, since you have that relationship with those folks, did they come back to you?

Did you track that? Is there a tracking system within L&I, where if somebody pulls up, oh, this person is unemployed, but they're also an OVR client, you know, was there an ability to share that information so you could better serve them?

MS. AUSTIN: So we don't have that as a tracking mechanism within Labor and Industry to show that they're an OVR customer and they're unemployed. But we do know that if they apply for unemployment, we can -- it will disclose if they have a disability. So they are looking for that.

There were several times I worked with

Bill Trusky, where we're able to look at the numbers. We did some level of outreach. We were working across programs. But our biggest dilemma that we had during the pandemic that I -- literally, I could do one whole hour and talk about was the impact of the closed order of selection. So here we are, as much as we wanted to help individuals with disabilities, we had a closed order, where there was a waiting list that we had to get approval to remove people financially from that waiting list. That was a barrier for the Agency.

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MAJORITY CHAIRWOMAN KLUNK: Thank you.

Again, just checking to see if there are any other questions.

I can continue on, but I know we have another panel here. I would certainly love to continue this conversation with the Department on this. I think this is a very important area that we need to pay some attention to.

Like I said in my opening remarks, we have a workforce shortage here. We have plenty of employers who are looking for employees. I think the service providers who are here today are set to deliver and place them. And I really

truly hope that out of this, we can have better working relationships between those working providers, OVR, the legislature if there are areas where, you know, we can improve on the legislative front. If there's a bureaucratic red tape piece that we need to cut, let us know. But with that, I just would certainly ask to continue this conversation between John and Ken and the

Department and just really appreciate you guys

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being here today.

With that, we're going to close this particular panel. And we will begin with our second panel here, which is actually going to be virtual. So thank you so much for joining us here today. We're going to start with our second panel.

And we also have a couple of members who have joined us online. I do believe Chairman Jim Cox is with us online as well as Representative John Keefer. So thank you so much for joining us to those members who are joining us virtually.

Our second panel today comes to us from the Employment First Oversight Commission.

They're joining us remotely today, and we have two EFOC Commissioners. First, we have Dr. Josie

Badger, who is the president of J Badger

Consulting. She's also the campaign manager of
the I Want to Work Campaign through the United

Wav of Southwestern PA.

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And I just want to give Dr. Badger a shoutout and thank her so much for her work with me and Senator Mensch and Representative Dan Frankel on the Mod legislation that we were able to pass earlier this year.

Our second testifier is Steve Suroviec

-- I apologize if I messed up that name; I'm

doing my best -- who is the chair of the

Commission. And he is the President and CEO of

Achieva.

So thank you so much, Steve and Dr. Badger, for joining us here today.

Dr. Badger, if you would like to start -- DR. BADGER: Absolutely.

MAJORITY CHAIRWOMAN KLUNK: -- you can go right ahead.

DR. BADGER: Thank you all. Thank you,
Representative and Chairwoman Klunk, the
Subcommittee members and staff for allowing us to
speak here today on the Employment for Oversight
Commission, or I may refer to it as EFOC. It's a

established under the Employment First
Legislation, which was Act 36 of 2018. I have
the honor, as was mentioned, of being the
campaign manager of the #I Want to Work campaign
for United Way Southwestern Pennsylvania, which
has worked both on the Mod bill, which we are so

In this position, I've been able to work with the General Assembly on moving amazing bills

grateful for, and also on this Employment First

forward, which I think this Subcommittee and this hearing today is really in the spirit of the work that we have been working on in the past few years. And the Employment First legislation was passed two years after the original Employment First Executive Order of 2016-03, that was signed by Governor Wolf. The Executive Order was a precursor to the Act and had many of the elements

in is. It was establishes as a policy of the Commonwealth.

It is grounded in a philosophy that raises expectations for everyone, which makes unemployment or segregated, sub-minimum wage jobs the exception rather than the assumption,

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particularly for people with disabilities. The purpose of the Employment First Act is to ensure that individuals with a disability be given the opportunity to achieve economic independence through jobs that pay competitive wages in community-integrated settings.

So I -- we've talked about this a lot before on these panels, but competitive wages refers to an individual at least earning minimum wage. And integrated refers to working alongside people with and without disabilities in a typical job in the community. The Act provides structure and better oversight to increase competitive employment in an integrated setting in State, county, and local agencies for those individuals with disabilities.

The Act addresses several key principles of Employment First regarding access for all Pennsylvanians with disabilities and insists on policies which number one, includes competitive integrated employment, which is the preferred outcome for all Pennsylvanians with disabilities, especially those receiving publicly-supported services.

Number two, any State and county agency

and entities using public funds -- and that might include education, training and employment-related services, or long-term support services, is required to make sure that Employment First is effectively implemented.

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And then three, State and county agencies are to work together to ensure that resources are managed and allocated effectively for the support of Employment First. Further, this Act, number one, requires that the State make an effort to ensure that seven percent or more of its staff are people with disabilities. The second, it requires the Governor to issue an annual Report to the legislature -- legislation and legislators -- about this progress. And three, it creates the Governor's Disability Cabinet.

As constructed, a key to the success of the statute was the creation of the Pennsylvania Employment First Oversight Commission, which is built of executive and legislative appointees.

I'm one of them. Steve was one of them, but we are celebrating our third year -- and so a full term -- on our Commission. So we are now awaiting new and renewed appointments from the executive and legislative branches to fill these

important roles on our Commission.

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The EFOC is charged to track the measurable progress of public agencies in the implementing of this Act with the full cooperation of State agencies and issue an annual Report on October 1 -- so we just released one -- of each year. This Report details the progress of each of the measurable goals and objectives during the preceding year and include recommendations to the Governor and the General Assembly for effective strategies and policies that support the implementation of Employment First.

The annual reports are the Commission's effort to collect data from those agencies responsible for implementing the Act. It has been an ongoing process. And while data is constantly being collected and analyzed to fit the needs of changes that we're seeing, the Commission has been able to establish various measurable goals and objectives and formulate recommendations to assist the State and local agencies to meet the obligations under the Act.

So thank you all for listening to a little bit of the history of the EFOC, of the

Act, and what we're working for.

Now I will turn it over to Steve Suroviec to talk more about the Report.

Thank you.

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MR. SUROVIEC: Thanks, Josie.

My name is Steve Suroviec. I'm the current Chair of the Employment First Oversight Commission. I want to thank chairman -- Chairwoman Klunk for holding this hearing this morning to learn more about the Commission and the Commission's annual Report, which was just issued over a month ago.

You have my full testimony before you.

And what I'm going to try to do now is to try to summarize the testimony in the interest of time.

My full testimony attempts to summarize the Report that we just issued as well as highlight the Report's key recommendations.

So as a reminder, Act 36 specifically charges the Commission with issuing an annual Report that, A, details the progress made on measurable goals and objectives during the preceding fiscal year; and B, includes recommendations to the Governor and to the General Assembly for effective strategies and

policies needed to support the implementation of the Act.

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The Commission's October 1st Report is the third such Report issued by the Commission since its inception. And after three years, the Commission believes that the enactment of Act 36 of 2018 has been very positive and has succeeded in generating debate and activity in areas of State government that heretofore had been lacking or dormant.

At the same time, the Commission believes much more progress can be made and that the potential act -- the potnetial of Act 36 is far from being realized. The Commission's October Report also drives attention to some themes or trends that seem to be developing after three years. First, the Commission does not have an adequate sense of whether all provisions of Act 36 are actually being implemented. This is something the Commission will work with the Governor's Office on during 2022.

Second, the Commission also includes in the Report its sense of how certain State agencies are doing in terms of implementing Employment First policy as required by Act 36.

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DHS's Office of Long Term Living, quote, continues to make little to no progress as it relates to people with employment outcomes for people with disabilities through Community Health Choices, end quote.

DHS's Office of Developmental Programs has taken Employment First seriously and has a number of things in place to increase competitive integrated employment outcomes for its participants. The Commission commends the Bureau of Special Education Director, Carole Clancy, for steps she's been taking to improve data collection and her work with OVR. However, what's less clear is whether those in positions of leadership above the Special Education Bureau within the Department of Education are taking Act 36 seriously and challenging Pennsylvania's 500 individual school districts to do better when it comes to transitioning students with disabilities into jobs when they leave high school.

The Commission also believe that the Governor's Office of Administration has the opportunity to make Pennsylvania's State government a model employer and national leader

in the area of disability hiring. And while OA has initiated some steps to advance disability employment, the Commission believes there is much more that could be done with greater sense of urgency. And with respect to OVR, the Commission believes OVR has employees who are competent and passionate about their mission, but that the Agency's complicated processes and lengthy delays

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Moving onto measurable goals and objectives. We included 11 goals and objective in the Report. They're all included in my written -- my written testimony. In the interest of time, I will not go through all of them now.

continue to plague OVR.

In addition to the measurable goals and objectives, the Commission's October Report includes 25 specific recommendations to the executive branch and six specific recommendations to the legislature. I won't go through all the 25 recommendations in the interest of time, but they are enumerated in my written testimony.

I would, however, like -- I'd like to briefly walk through at least five of the recommendations contained in the Report for the General Assembly. And they are as follows:

first, the Commission recommends that a legislative hearing be held on Section 4, Subsection H of Act 36 to hear testimony from the Governor's Office of administration, the Civil Service Commission, and to learn about the efforts they are making to employ people with disabilities, and the actual number of employees with disabilities in State government.

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Act 36 outlines very specific things that these agencies are supposed to be doing. And while the Commission, you know, can highlight progress, or a lack there of, in its annual Report, you know, it's really the General Assembly that can hold their feet to the fire to make sure Act 36 is being followed.

Second, the Commission recommends that a hearing be held to examine employment data, employment service utilization, and employment outcomes for working-age participants in a Community Health Choices program. According to data provided by OLTL, very few participants in Community Health Choices are working or receiving employment services. There are 53,243 working age people enrolled in Community Health Choices, but only 803 participants have an employment goal

in their individualized service plan, and only 74 are receiving an employment service. And in all, only 266 people of the 53,000-plus working-age participants in Community Health Choices have competitive integrated employment, which is less than a percentage -- actually, it's 0.5 percent.

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Third, the Commission recommends that the General Assembly pass a Resolution directing the Legislative Budget and Finance Committee to study and report on the return on investment of OVR's Hiram G. Andrews Center. Approximately \$23 million is directed from OVR's budget to fund this 24/7 campus operation.

OVR's per customer cost for HGAC is significantly higher than its traditional customers, yet it's unclear what value graduates of HGAC are getting as compared to non-HGAC customers of OVR or those OVR customers who attend traditional post-secondary education programs. The review should consider whether the \$23 million could be effectively redirected to traditional OVR services or regional or county career technical programs or community colleges where individuals with disabilities could learn alongside other students without disabilities.

Fourth, the Commission urges the General Assembly to pass legislation that would require each school district to have a full-time, dedicated and highly qualified transition coordinator. Currently, transition coordinators usually have other full-time duties and cannot dedicate the time and effort into the transition coordinator job that it requires and that students with disabilities deserve.

And fifth, the Commission recommends that Act 36, or the recent Civil Service Reform Act, be amended to make it easier for qualified applicants with disability to be hired by State government agencies. There were specific ideas outlined in the Report, including creating something similar to the Federal government's Schedule A process and creating a customized employment job classification.

On behalf of the members of the Employment First Oversight Commission, I want to thank the Subcommittee for holding this hearing and shining a light on the Employment First policy and the work of the Commission.

This concludes the summary of my written testimony.

MAJORITY CHAIRWOMAN KLUNK: Thank you, Steve and Josie, for your testimony and the summation of this Report.

I have to say, when I was going through the Report, there were a lot of things that I was excited about, but also some things that made me quite concerned.

And one of those, Steve, you highlighted in one of your recommendations to us as policy makers here in Harrisburg to hold a hearing on the Community Health Choices Program and the Office of Long Term Living. Those numbers are startling when you look at them -- that there are 53,248 working-age people enrolled in Community Health Choices, but only 803 participants have an employment goal. And then, only 74 are actually receiving an employment service. So then only 266 of those 53,000 working-age participants have a competitive integrated employment opportunity, which is only .5 percent.

This is so incredibly startling when we know that out of those 53,000 people there are so many people within that category who could be taking advantage of the opportunity to have an employment goal in their individualized service

plan. So I think that that is certainly something we need to hold our feet, you know, the feet to the fire with Community Health Choices and those programs to see what is going on there and where are those gaps.

That is certainly something that we need to take a look at. So thank you so very much for bringing that to our attention.

with that, I know that there are questions. And I will turn it over toll Chairman Delloso.

MINORITY CHAIRMAN Delloso: I just -Mr. Suroviec, in reading your testimony, past
legislation that requires each school district to
have a full-time, dedicated and highly qualified
and/or credentialed transition coordinator.

what is the -- how is that currently handled in most of our school districts, the transition coordinator position?

MR. SUROVIEC: And again, I'll be speaking on behalf of the Commission and I'll do my best to answer some of the technical questions. If we can't -- if I can't answer them, we will certainly be happy to get the experts on the Commission who can drill down more

deeply into some of these. But generally speaking, transition coordinator positions, you know, they're required by both Federal and State regulations.

And my understanding is, you know, could there be a few school districts out there that have full-time, dedicated transition coordinators? I suppose there could be, but generally speaking, my understanding of what happens typically is that someone else who is already employed with the school district, perhaps a special educator or someone else in the administration, will have this transition coordinator duty added onto their other duties.

And so, you know, technically they're complying with the rules to have a transition coordinator, but they're basically spread thin and they're doing other things. That's my understanding of how most school districts do this.

DR. BADGER: May I -- may I jump in real quick?

And I want to just add onto what Steve said. Like I've seen it both ways. By training, I'm a vocational rehab counselor. So during my

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rotations, I've worked in a school district that had a full-time transition coordinator. And I can tell you, looking back at that time and continuing to talk to some of the students that graduated from that program -- or from that school -- and had that transition counselor, the success rate and the employment rate of those individuals is significantly higher.

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And I'm, you know, I can't give you exact data, but working with schools across the State for so many years, there is an obvious support that is provided by this individual that connects them to counseling, connects them to -- (AUDIO/VIDEO MALFUNCTION) -- have them, but it's pretty rare.

MAJORITY CHAIRWOMAN KLUNK: Thank you for that.

And I will actually turn it over to OVR.

Shannon, if you would like to talk about what the

-- what OVR is doing in that particular space and
your work with PDE in developing those
relationships at our school districts.

MS. AUSTIN: So I'm going to circle back a little bit because that's what I was. I'm a rehab counselor by trade, so I went up the ranks,

but one of the things that Steve and Josie are talking about -- so what happens is we have counselors that go into the school districts to work with them for referrals for a lot of the students that we have. And if they don't have a designated coordinator in the schools, they're working with multiple special ed teachers. So you can really feel the impact when you're going in there because you're dealing with all different teachers and trying to work with them to get students into the system.

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The other thing is -- and you can tell the difference with whenever someone has that coordinated or if it's a piece of their job because the bandwidth, and for them to do that, usually they have a class and then they're trying to do that during one period during the day to try to transition it. And if the school is huge and you're talking about a three or a quad school trying to manage all the students with disabilities, the level of support that they need is just not there for that.

So that being said, that is some of the framework that's there. So I understand the recommendation with that, as a counselor that has

went in and staffed -- going in to school districts every day to engage to get students to, you know, enact transition services.

Some of the work that we -- Carol has been amazing to work with. I think historically, prior to me and her, the relationship between OVR and the Department of Education has been really absent. There was -- I don't know why, but it just was that way. And we came together about two years ago, both of us new to our positions. And that's when we began to work on the MOU between us and BSC.

With that in mind, we had -- we met every two weeks to make sure that, along with the tech center to kind of broker the MOU that we developed. Because of that, it became more robust because of that two-year process that we went through to develop the MOU. And it was intentional. We are committed in so many areas just beyond a piece of paper, just you know, communication.

So when we rolled it out, we had three webinars that were implemented. There's a lot of supporting documentation on how to show up, who's doing what, who's paying for what, we rolled out

a comprehensive website that has to do with education. And you know for families, stakeholder, there's tons of resources on Pennsylvaniasecondaryeducation.org, where you can get resources. And we continue to work together through that process.

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We are in the process of rolling out team navigators that are going to be imbedded, one transition navigator in all the IEU units across the State. So 29 positions, and then there's going to be two positions that are dedicated to working with those that are Hispanic-speaking across the State. So we're able to work with those students transitioning, realizing that we need to engage with families a little bit more to break down some of the communication barriers that we have.

We are also working very closely with them on the youth ambassador position, where students are going to have an opportunity to work within special education units in the IU units in particular. During the school year, working anywhere from 10 to 20 hours a week, making \$10.35 an hour for those students. So they're going to be able to get a work-based learning

experience. And we just continue to go on and on.

we're rebranding and bringing back the employment connection with us, BSC, and with Department of Aging ODP. So we're at the table and you're going to see that kind of roll out quarterly. And that is a lot of capacity, building stuff that's going to happen with transition and employment and working with providers in those areas. It's going to be virtual as we roll that out. And then we're going to go back to face to face as the original intent of that.

MR. BITER: Could I speak also on that?

In our local area, we have what we call school-to-work program that we've developed. And we work within the local school districts to -- you know, that are in that education, special education realm that are looking for work, and kind of to teach them some of those soft skills.

So part of their day, maybe one day a week, two days a week, whatever that may be, they leave that program and they come over to our program and they're working. And they're paid for that work at at least minimum wage. And it

doesn't say that they have to remain at our agency after graduation. It just simply gives them an idea of what work is, some of those soft

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skills.

And I'll be honest, we've had some communication with that, as well some problems with that, with the Department of Education.

They've kind of -- they've given us some trouble and the school district some trouble on what is allowed. Because again, we're CIE, so those students can come and work for us, but they've had some misunderstanding, I think, with funding as far as what they're allowed to send students to do for work.

So we continue to reach out to those school districts, let them know that we're an option. But again some of those school districts are very hesitant on sending those students for that work-based experience.

MAJORITY CHAIRWOMAN KLUNK: So just a quick follow-up to that.

When you say they're unsure about what is allowed, can you elaborate on that. With funding -- you know, what are they saying isn't allowed versus is allowed?

MR. BITER: I think they get held up on the CIE, even though we are an approved CIE location. They get hung up on that, that maybe it's too segregated or it's not -- it's not CIE, even though it is CIE. So we have that hiccup and the educators are just -- the Department of Education, I'm not sure what the language barrier

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MR. SUROVIEC: I can -- I can fill in a little bit more on that, as well.

some of their students.

is there, but they're hesitant to open that up to

The WIOA, the Workforce Innovations and Opportunities Act, was passed -- I think it was passed in 2014. There was a provision in there that prohibits school districts from contracting directly with basically segregated workshop providers. I don't want to speak for the -- whatever dynamics are going on with CCABH, but I do know that prior to 2014, school districts would often have arrangements with sheltered workshops, which are basically segregated employment places where people typically would be paid sub-minimum wage.

And WIOA specifically included a provision where those agreements were no longer

allowed because Congress basically decided that 1 those relationships were leading to essentially a 2 pipeline from school right to segregated 3 sub-minimum wage jobs. So WIOA eliminated that 4 and requires that students receive pre-employment 5 condition services and also visit, you know, 6 their state's respective location for 7 Rehabilitation System if they're under age -- I 8

believe it's under age 26.

And before -- they have to go through all of that before they can actually go to a segregated program. Again, I don't want to speak for whatever dynamics are going on with the provider at the panel -- in the previous panel.

But generally speaking, that has led to schools ending their relationships, the direct relationships with those providers, and has resulted in, you know, referrals going to those programs ending because of the Federal law.

MAJORITY CHAIRWOMAN KLUNK: Thank you.

I think Jack had a comment.

MR. ISEMAN: Yes.

We agree with what's been recommended, the Employment First. In fact, we have at least one SILC Board member on the Employment First

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Commission currently. The 29 IUs is a nice starting place, but I would agree that it needs to be all 500 school districts, we have more integrated classrooms. And it's got to be all disabilities.

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In terms of the -- in the Report, I noted the Office of Mental Health and Substance Abuse, they hired a staff from OVR. I won't name the person, but very good staff who knows their -- and they actually came to our Board and did a great presentation.

Unfortunately, we haven't seen a lot from -- in terms of employment. In terms of the Office of Long Term Living, I would agree, particularly on Community Health Choices. However, don't forget the people that are in the waiver in the Act 150 and the people in the Act 150 do -- are employed. So there's, like anything else, there still needs to be improvement.

There have been presentations at the MLTSS, Managed Long-Term Services and Supports.

That's -- I guess the question is with the MCOs, the managed care organizations, what's the role of the supports coordinator in all of this in

supporting someone that wants employment?

And some of those include employment, but go beyond that. And I think we also -- I won't get into it now, but veterans with disabilities. I know OVR, in the past, had an MOU, memo of understanding, on veterans. Which years ago, great concept, that's another untapped resource. We have younger folks who have just come back from overseas. We have people who have been in the system for a while who are veterans, another place we could untap.

And then, I know this isn't the workforce Subcommittee, but Workforce Investment Boards. The participation for people with disabilities, it varies. You have some places where you have disability organizations at the table. I think we would probably like to see that more, both in terms of the State and in terms of the regional workforce investment boards, particularly in community and integrated employment models, as we're moving toward that direction.

Thank you.

MAJORITY CHAIRWOMAN KLUNK: Thank you.

Just checking to see if there are any online questions. I don't believe there are any.

I just wanted to highlight a couple of things out of the Report. It sounds like some of the goals and objectives, Josie and Steve, you're still waiting on some information from the administration and still trying to work through those; is that correct?

And since OVR is here, do you have a particular ask of them, coming out of this Report on that front?

MR. SUROVIEC: Well, the -- I mean, Josie, you can jump in if you would like.

The answer to your question is, yes, we are still waiting for certain data from the administration. You know, I will say it's our third year. There was some kind of growing pains, like any time you have a new Commission like this with new requirements.

we've had -- we get staff support from the Governor's Office. I want to, you know, compliment the staff that are -- that have been working with us from the Governor's Policy Office, but it's very difficult to get data sometimes because of the timing. So you know, sometimes data is a calendar year period.

Sometimes it's a State fiscal year period.

Sometimes it's a Federal fiscal year period.

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And our mandate in Act 36 was to issue a Report on October 1st. So sometimes if the data is coming from a State agency that's ending, you know, June 30th, that agency has to get it, collect it, scrub it, send it to the Governor's Office, and it comes to us. So there's often, a lot of times, there's delays.

we're still getting -- you know, we're still trying to get into a good rhythm where we're getting the data elements pursuant to our measurable goals and objectives in a format that, you know, we can look at to see the most current data as opposed to the last two or three years. So I think, you know, the administration has made a valiant effort, as we get some data, but I wouldn't say it's perfect yet. And I think there's a commitment to try and make that process better over time.

MAJORITY CHAIRWOMAN KLUNK: Great.

MR. SUROVIEC: And in terms of OVR, we get data from OVR. I don't have a specific ask. I mean, obviously, again, we're trying to fine tune the timeliness and the presentation of the data. I mean, the Commissioners are -- we're all

volunteers. We have other -- we have other jobs that, you know, during the day that we do.

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And so, you know, if there was one ask -it wouldn't just be for OVR, it would be for all
State agencies, to really get the data in a way
that's presented so that the Commissioners can
easily, you know, look at it, digest it, and then
consider it and make recommendations from it, but
that's not an OVR-specific request. That's more
of an overall general request.

MAJORITY CHAIRWOMAN KLUNK: Thank you, Steven.

It sounds like Shannon and the Department are really truly willing to work with all of us on this coming out of this hearing. And hopefully they can get you the data, and again, across State agencies, so that you can deliver us a Report next year hopefully with some additional good information.

I know COVID really threw a monkey wrench into a lot of this. So I think, you know, we're going to need some asterisks on some of the data point from 2020 to 2021. But hopefully coming out of this we can get some new data and hopefully we're all moving and growing in the

right direction.

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Just a couple of things to wrap up. I certainly would love to do a follow-up hearing in the future on where the State stands with the Office of Administration, Civil Service Commission, and other agencies to learn about what the State is doing in our governmental agencies in this space with hiring. So certainly looking forward to a potential hearing in the future on that.

Also, just wanted to thank the Commission for your Report. There's a lot of really good information here as policymakers that we can take back, have some internal discussions within the Committee to see, you know, what we can do in this space. And I do think the one point that you brought up about moving that Report due date is something that we can certainly can look into to make that a bit easier. Because sometimes we pick dates, we don't understand how that's all going to play out once you are in the weeds with all the data. So that's certainly something that we can talk about and look forward to working with you on.

With that, I don't see any additional

questions, but I think this was a really good hearing where we can, you know, all take something from it. I think we all, you know, learned a little bit more about what is happening in this. I think there's a lot of room for work on all of our parts for, you know, encouraging those with disabilities to get out there and work.

I think they're a wonderful untapped resource in our Commonwealth. We have the support systems available across the Commonwealth, so many great people working in this space. We just need to make sure that we have better connections, better communication so that we can untap all of those resources and really unleash that potential that's out there.

So thank you so much for everyone that joined us today. I look forward to continuing conversations on this topic. And with that, we are adjourned.

Thank you.

(whereupon, the proceedings concluded
 at 12:15 p.m.)

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CERTIFICATE

I hereby certify that the proceedings are contained fully and accurately in the notes taken by me from audio of the within proceedings and that this is a correct transcript of the same.

Tiffany L. Mast

iffany L. Mast

Court Reporter