COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES

HUMAN SERVICES COMMITTEE

WORKFORCE ISSUES RELATED TO CARE FOR PEOPLE WHO HAVE DISABILITIES

HARRISBURG, PENNSYLVANIA 60 EAST WING, MAIN CAPITOL BUILDING

WEDNESDAY, DECEMBER 6, 2017

BEFORE:

HONORABLE GENE DIGIROLAMO, MAJORITY CHAIRMAN

HONORABLE ANGEL CRUZ, MINORITY CHAIRMAN

HONORABLE ALEXANDER CHARLTON

HONORABLE BUD COOK

HONORABLE MICHAEL CORR

HONORABLE CRIS DUSH

HONORABLE JONATHAN FRITZ

HONORABLE RICH IRVIN

HONORABLE AARON KAUFER

HONORABLE NICK MICCARELLI

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HONORABLE ERIC ROE

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HONORABLE MAUREEN MADDEN

HONORABLE JOANNA McCLINTON

HONORABLE DANIEL MILLER

HONORABLE MARK ROZZI

HONORABLE MIKE SCHLOSSBERG

HONORABLE BRIAN SIMS

HONORABLE PERRY WARREN

Pennsylvania House of Representatives Commonwealth of Pennsylvania

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MAJORITY CHAIRMAN DIGIROLAMO: Good morning, everyone. Good morning and welcome.

I would like to call this meeting of the Human Services Committee to order. Good to see everybody. Welcome.

For the first order of business, I would ask everyone to stand for the Pledge of Allegiance to the flag.

(Pledge of Allegiance was recited.)

MAJORITY CHAIRMAN DIGIROLAMO: If I could ask Pam to take roll call.

(Roll call was taken.)

MAJORITY CHAIRMAN DiGIROLAMO: Okay. A quorum being present.

Before we commence with our very important hearing today, we have one bill that we want to move out of Committee. That is SB 728, which is Senator Yaw's bill.

Do I have a motion and a second to move the bill?

Motion by Representative Murt; second by Representative Nelson.

Just for the information of the members,

this is a bill -- it was my bill. It's exactly the same language in the bill that we moved out of the Committee a while ago. We brought it up for a vote on the House floor. It passed out unanimously and went over to the Senate.

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I've been working with Senator Yaw. He had the bill in the Senate. He sent it over here. This is the easiest way to get this bill done, so I'm going to bring his bill up. It's a very important bill for people that have epilepsy.

It removes the two or three drugs that are in the database, our prescription drug database. They are schedule 5 drugs. They are non-addictive and non-narcotic. The only use of it is to treat epilepsy. The Epilepsy Foundation and many of the families around the State would like to have those drugs removed from the database, and I agree wholeheartedly with them. I think it's a good idea.

If we can get this bill out of Committee, onto the floor and to the Governor's desk, that would be the final stage, without any more amendments.

Any questions or concerns on the bill as

it is? 1 2 Representative Dush. REPRESENTATIVE DUSH: 3 Thank you, Mr. Chairman. 4 Just a quick clarification. This is 5 just removing the requirement for the physicians 6 7 to check the database, correct? MAJORITY CHAIRMAN DiGIROLAMO: Correct. 8 9 This removes --REPRESENTATIVE DUSH: The pharmacists 10 still have to --11 MAJORITY CHAIRMAN DIGIROLAMO: 12 This 13 removes the requirement of the physicians 14 entering this information or -- it's not the physicians; the pharmacists have the requirement 15 16 of entering the information in the database. REPRESENTATIVE DUSH: Yes. 17 MAJORITY CHAIRMAN DiGIROLAMO: 18 So this removes the requirement for the pharmacists to 19 2.0 enter these three drugs in the database when they fill the prescription. 21 22 REPRESENTATIVE DUSH: Okay. I was under 23 the impression it was the doctors, rather than 24 the pharmacists. 25 MAJORITY CHAIRMAN DiGIROLAMO: Go ahead,

Melanie. 1 2 UNIDENTIFIED SPEAKER: The bill actually 3 removes the requirement for the physician who wants to write one of these three drugs from 4 checking the database for that patient before 5 6 they write it. 7 The medication will still be one of the scheduled drugs that the pharmacist will input. 8 9 REPRESENTATIVE DUSH: Thank you. That's what I -- that's the way I 10 11 understood it. 12 Thank you. 13 MAJORITY CHAIRMAN DiGIROLAMO: Any other 14 questions? Representative Kaufer. 15 REPRESENTATIVE KAUFER: 16 Thank you, Mr. Chairman. 17 18 I just wanted to make a couple of comments. I think this is a very good bill. 19 Ι 2.0 think this is something that we have to move 21 forward. 22 In talking with some of the lobbying 23 community, yourself and others, I know we've

been asked to move this forward without

amendment. I do believe that there are other

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changes that we need to do to our ABC-MAP Program.

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Out of respect to that, and trying to get this done for the epilepsy and our seizure community, people that suffer from seizures, I'm going to move this forward. But I think we need to have a broader discussion on other changes that we need to be doing to our ABC-MAP Program.

With that said, I will support the bill today. Thank you.

MAJORITY CHAIRMAN DiGIROLAMO: Thank you.

Any other questions or comments?

Okay. Seeing none.

Are there any negative votes on the bill?

Seeing no negative votes, the bill is then reported out of Committee unanimously. Congratulations to the individuals that are here that find this bill very, very important, as I do.

So with that, we're going to move on to our very important hearing agenda today. The hearing is related to care for people who have disabilities and the people who give that care.

This has been an issue that has been out there for a very, very long time.

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The caregivers of these people who have disabilities do an incredible, amazing job in taking care of these individuals. The pay has not been that good. We would like to see the pay for these people, these direct support professionals -- we want to see that their wages go up. That's important to me, and I think important to a lot of other people in the General Assembly.

I mean, it's sad to think that some of these direct support professionals actually have to go on welfare or Medicaid to make sure that they can support their families. That should not happen because the work that they do is incredible; it's extremely valuable. It's important to the families who have people with disabilities. So that is the focus and the reason of our hearing today.

Representative Cruz, do you have any comments before we get started?

MINORITY CHAIRMAN CRUZ: No. I'm fine, Mr. Chairman.

MAJORITY CHAIRMAN DiGIROLAMO: Okay

Seeing none, I'm going to call our first panel up, Study Presentation by authors.

We have Nicholas Torres, who is the CEO of Social Innovations Partners. If you would just come right up to the desk.

And also, Scott Spreat, who is the President of Woods Research and Evaluation Institute at Woods Services, which is located right next to my legislative district in Bucks County.

Gentlemen, welcome. Just a couple of ground rules. First, I know some of you are still standing. There are some chairs off to the side there, if you would like to grab a chair, get a seat and come around the side of the room.

Also, I remind everybody that we are being filmed. I believe this is going to be on PCN, maybe live, and then replayed later.

Just to set the ground rules, we have to be done with this hearing by 11 o'clock, according to our House Rules. We are in session at 11 o'clock.

I know a lot of you have traveled a long distance. So we're going to take testimony from

all of the people who are here to testify first.

I know we have a film at the end, which is very important. I want to see it.

If there is any time at the end, I will open it up for questions from the members.

Okay?

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With that, gentlemen, you can begin whenever you would like.

DR. SPREAT: Well, good morning and thank you very much for allowing us to address the Committee today.

We're here today to summarize results and implications of a study that we conducted regarding wages for direct support professionals. These are the individuals who work directly with people with intellectual disabilities, providing them with care and training and the basic support needed to become part of the community.

We're going to describe current conditions, and I'm going to review the impact of increasing their compensation. Over the last 35 years, there have been a number of studies on compensation for direct support professionals done at different times and in different States

by different researchers. They came up with a uniform similar answer, they're not paid all that well.

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Now, that's not too surprising. There are always going to be jobs at the low end of the wage spectrum. The difference that we see now is coming from the subjective reports of the providers who hire these individuals.

The providers say they can't hire enough direct support professionals. They say the staff turnover is too great. They say that overtime is killing them. They say that many new hires are not sufficiently qualified to do the job.

These concerns characterize the staffing crisis that currently besets the field of intellectual disability. It's also compounded by the fact that a recent study that was published showed that one-third of providers in Pennsylvania lose money each year.

Now, Nick and I are both researchers.

We've learned to question anecdotes and subjective reports of what's going on. In fact, there's an old scientific adage that says the plural of anecdote is not evidence.

So we're interested in how we go about quantifying the staffing crisis that is going on in Pennsylvania now. Fortunately, a number of provider associations were willing to allow us to do that.

Through the cooperation of, initially, seven provider organizations and then three separate provider organizations that funded a further analysis, we were able to get 121 provider agencies in Pennsylvania to voluntarily provide us data on direct support professional compensation and retention.

Now, while 121 is a pretty good number for a study -- that's unbelievable for the number -- but the bigger number and the more important number is that these 121 agencies employ over 34,000 direct support professionals. So the numbers that I'm going to give you in a minute have a pretty good basis, if we're dealing across 34,000 direct support professionals.

This study was a basic survey. It just asked for a variety of information. We learned the following.

Median salary for direct support

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professionals in Pennsylvania is \$11.50 an hour. It ranged from \$8.23 an hour, up to \$19.24 an hour.

Now, the \$19.00 is a real outlier.

That's why I used median instead of mean for -it's one agency. I actually went and checked to
see if they really were paying it, and they
were, but they're an outlier.

Ninety-six percent of the direct support professionals in Pennsylvania get health care through their job. It's a shared process. They pay part and their provider -- their employer pays part. Ninety-five percent have dental care. And it's, similarly, a joint funded service.

Paid time off averages about 20 days per year. Sixteen percent had pension plans, probably less now because my employer just froze its pension plan. So that will take it down to 14 percent, probably.

Ninety-five percent have defined contribution plans, 403(b)s, things of that sort. These are almost always a joint funded sort of process, where the employer puts some money in and the employee does, as well.

Key figures: turnover, 26 percent per year. That's actually lower than what had been reported in the literature prior to the 2008 recession, still pretty high, though.

Vacancy rates, about 12 percent; sixteen percent for part-time employees. It's really hard to find part-time employees in the field.

Now, think about the 12 percent. On one hand, that doesn't sound all that horrible.

It's not unusual to be asked to reduce a budget by X percent, and we're able to do that.

But you've got to remember that in the intellectual disability field, every direct support professional slot has to be filled that day. If somebody -- if I call out sick today or tomorrow, it doesn't matter. I just have more work to do when I come back the next day, but a direct support professional has to be there. If the person is not there, we have to find somebody else to take his spot because they're providing care for people.

So think of it this way, a 12-percent vacancy rate, 8-percent of time for paid time off, vacation or sick leave, 2 percent for required training per regulations, maybe 3

percent for holidays and some unknown amount for family medical leave.

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The typical first line supervisor who's trying to staff his program for a given day, about one out of every four slots is a zero, it's an empty. He's got to find some way to fill it, whether it's overtime or whether it's hiring an agency staff to come and do that. It's a big challenge.

Picture also the consumer, the individual who's receiving the services, because with that, many people are being pulled to do overtime, agency staff coming in -- one of our agencies conducted a study last year of how many people a given consumer might experience working with them over the course of the year. The number was over 300.

So Nick will probably talk a little bit about program continuity, but you can see, if I'm dealing with 300 people in a year -- admittedly, that's an extreme number -- that's not program continuity.

Eleven dollars and fifty cents an hour, roughly \$24,000 a year, isn't a living wage.

Even if you're living in your mother's basement,

it's not a living wage.

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The MIT living wage calculator suggests that a living wage for a Philadelphian with one child is about \$23.00 to \$24.00 an hour. Our most typical employee is a single parent that fits into that category.

So I'm going to turn the microphone over to Professor Torres, and he's going to talk about social implications of low wages and the likely impact of increasing DSP salaries.

MR. TORRES: Good morning.

So I think what -- in terms of a number of people we're talking about, my understanding is that we're talking about a half percent of the population of Pennsylvania, which is -- so we're talking about affecting the lives of about 600,000 people in terms of the quality of care.

We're looking at that as, if we care about these most vulnerable people, we have to care about the services that we provide. So when you're talking about that 12 percent vacancy rate and the turnover rate, we're saying, when you have those rates of turnover, we can't provide quality care because it affects their networks, the program continuity and their

ability to provide those services.

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But before we went into the financial implications of it, what we realized is that we needed to look at sort of who are these people and how do they support their families. That took us into public benefits.

What we realized is that there is this phenomenon that's well-known as the benefits cliff. So as your wages go up, your benefits decrease. So when we're looking at what we're paying now, which is about \$12.00 an hour, you know, most of these individuals in direct support services are both participating in the workforce, but they are also participating in public benefits. So society is paying for these costs on both sides of the spectrum.

So it kind of led us to this idea, which was a reinforcement of the Economic Policy
Institute, that says, you know, for every dollar increased for workers earning up to \$12.16 an hour, the share relying on public assistance is predicted to decline. So we kind of took this approach and said, you know, we either pay on the front end or we pay on the back end.

But in the middle, we're sacrificing

quality of care for why we're all here today, which is really looking at those services for people with intellectual and developmental disabilities.

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What we also realized is that if they don't participate in public benefits, that's because they're working time and a half.

They're working overtime, which again decreases quality of care because they're working too many hours.

So the number of people we're talking about -- we're talking about the 600,000 people, approximately, that receive our services, but then we're talking about 74,000 people who provide these services. Then we looked at another study that actually said, because we can't provide them a quality of work -- there are additional repercussions on them, which are their families and their children.

So we also saw that children of low wage parents are more likely to face educational difficulties and a lot of other repercussions out there that we did not calculate in the study, but that are considered, so 74,000 people and their families.

Then we took the approach and said, well, ultimately, what are the implications for the State of Pennsylvania and the taxpayers?

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So we played out the scenario and said, what if we increased the wages to \$15.00 an hour from the average of around \$12.00 an hour?

That would cost an additional \$475 million, but we have to consider that half of that would be paid by Medicaid Waiver work so the actual cost for Pennsylvania would be about \$237 million to increase the wages to an average of \$15.00 an hour. But those costs, those additional costs, are offset by savings.

So we looked to sort of literature and said, where are the savings?

Well, the providers save about \$43
million in recruitment and training costs
because of that 26 percent vacancy or attrition
and 12 percent vacancy, there are a lot of costs
that are related to getting the quality of care.
Then we looked at, there's a large amount,
\$187 million, that is paid for overtime. So
again, we're playing with these different
scenarios, but that's a direct savings to the
provider network also.

But ultimately, when you take and consider public benefits -- and although it's not an exact science because public benefits are a complicated issue, we worked with a benefits data trust to actually find out what they look like. And then, in this study, we gave three case scenarios.

But we're estimating about \$260 million would be saved on the public benefits side. So again, that is almost equal to -- so it's almost a zero-out for the State of Pennsylvania in terms of how much we're paying by just raising it to \$15.00 an hour.

So again, you know, the benefits again are the taxpayer savings, as we just listed. The employee pride and the ability to provide quality services is important, but also to their families and the people they serve, which are 74,000 people, plus their families. And then ultimately, why we're here is to increase the quality of care for the individuals we care about most.

In conclusion, you know, we recommended that we should move towards \$15.00 an hour, just because it makes economic sense; it makes

quality of service sense; and it affects the families that we serve. Nobody really loses. It's a win-win situation for everybody.

Ultimately, we would like to see it move up to \$18.00 an hour because we also noticed that, you know, the State-run developmental centers, that's about what they're paying and they don't have, necessarily, the same attrition or the same vacancy rates.

So again, we have a model out there that actually shows that it does work, so we should take the consumer -- or the direct providers into that network also. Thank you very much.

MAJORITY CHAIRMAN DiGIROLAMO: Okay, gentlemen. I appreciate your testimony.

If you're able, if you could stay till the end in case some questions come up, we would really appreciate it.

We have the second panel. We actually have three people that are going to testify in the second panel from SpArc, a service provider and direct support professional. Mia McGuire, who is the Director of Admissions; and Samira Gray, who is a direct support professional; and also, Ray Jefferson, who is a direct support

professional in the mental health field.

Is Ray here?

2.0

I think we're going to get started. Welcome.

Good morning. You can begin whenever you're ready.

MS. McGUIRE: Thank you. Good morning.

Thank you for having me here today. The reason I'm here is because it is of the utmost importance that we fix the DSP crisis in Pennsylvania. Without highly trained professional staff in these crucial roles, the quality of life for people with diabilities will suffer.

My name is Mia McGuire, and I am here from SpArc Services. We are a provider organization that supports nearly 500 people with intellectual disabilities and autism. We are located in North Philadelphia and support people within our own neighborhood and the entire southeast region.

To best serve the participants in our programs, SpArc Services employs 80 direct support professionals. Each DSP is responsible for anywhere from one to 15 people at a given

time and is responsible for providing support services for individuals across all types of programs.

The job of the DSP is multi-faceted.

Not only are DSPs responsible for providing a safe environment for the people that they support, but they are also charged with knowing and understanding the individual's health-care needs, their dietary restrictions, their medication needs, the risk factors that they have, personal care needs and behavioral concerns and triggers of the people that they support.

And if that isn't enough, DSPs also implement the strategies that have been developed to help people obtain their outcomes and goals in multiple settings, and within the greater community. The job of the DSP does not end when the participants go home. DSPs are also responsible for reporting on daily progress of goals, participating in meetings for the people that they support and completing the multitude of training requirements to ensure that people in these roles feel knowledgeable and confident in their abilities.

As a provider who recruits and needs to retain qualified staff to continue providing support to the participants in our programs, the challenge to maintain staff seems insurmountable, primarily due to the salary, which is tied to the rates set forth by the State.

2.0

In addition, the people who live and work in Philadelphia -- sorry.

It is these rates, based on State appropriations, that pay poverty level wages in our system. In addition, the people who live and work in Philadelphia have an added burden, due to higher cost of housing, higher cost of basic necessities and an added city wage tax.

The job responsibilities for the DSP positions are great. It is unfortunate that the salary is low and inequitable to the value they add to the lives of so many.

All of these factors contribute to the high turnover rate that plagues this role and the industry as a whole. We can talk about the cost that it has on the organization, but the highest cost is the effect that it has on the people who are supported firsthand by DSPs.

The keystone to health and safety for individuals with disabilities is consistency. Consistency of staffing is of the utmost importance.

I have seen the agony firsthand when a DSP has to make the decision between staying at a job they love and supporting the people they care about, so that they can provide for their families. The true losers of this occurrence are the individuals they support.

It is unfortunate that it is a regular occurrence and happens so often that the people we support, their families and the teams of support professionals have become accustomed to progress and regression due to changing in staffing. This shouldn't be the case.

I could go on about the challenges that DSPs face within this field and when they leave to go home, but I think it's more important that you hear about it firsthand from someone who lives it every day.

Samira Gray, who is sitting right next to me, is one of the dedicated staff who works at SpArc. She's here to tell her story.

Thank you.

2.0

MS. GRAY: Good morning.

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A day in the life of a Direct Support Professional has many challenges. To effectively do my job, it requires patience, determination and perseverance. The objective is to create a therapeutic learning environment and to influence the participants' independence.

Each participant attempts to convey
their independence in different ways.

Difficulties arise when a DSP has to discover
what those indicators are. Direct Support

Professionals are not psychologists. Patience
is the one essential characteristic that aids
the DSP and the participant on a personal level.

I have a passion for this line of work
because I believe it's essential to convey to
the world that people with any form of
disability are human, too. While I'm at work, I
am happier than when I am at home alone.
Because while at work, I feel no different than
I do with my family and friends.

Working with people with disabilities opens my mind to a world that most people overlook because they're afraid of the unknown.

I do not fear the unknown. For me, knowledge is power.

2.0

The people that I work with have vibrant and witty personalities that make working with them like a home away from home. Individuals with disabilities are not easily accepted in the community. Oftentimes, while working as a DSP, I've felt alienated and prejudged.

People look at people with disabilities and act like they're abnormal. This is very upsetting and is why I chose this profession.

It is my role to help integrate people with disabilities into the community so that all people are more comfortable.

DSPs are the frontline people who work to instill independence within participants' daily lives by redirecting when things are done improperly, by teaching morals and values and explaining things that one does not understand. With the aid of a DSP, participants become more independent and we are able to accomplish goals that are important to them.

I have a client by the name of Joe, who is non-verbal and deaf, which makes it hard to convey things to him. Prior to me working with

Joe, others had to help him transition from one task to the next very often. Now, he's more aware of the transitions and can do them with little or no assistance. To many, that may seem minute, but it's a huge step towards Joe's goal and means that I am doing my job well and helping him gain his independence.

Each DSP has a different ratio of participants whom they're expected to know all about. They have to know the needs and the goals of each person that they serve, knowing their risks, their healthy history, their health needs, their behavioral health needs, how to deescalate situations and what to do in the case of an emergency. This is a lot of information and work.

Also, it is required that DSPs complete daily progress notes for each participant.

Daily notes account for their attendance, units of service, and what progress they have made toward their goals. Although the daily struggles of a DSP are abundant, I still would not choose any other profession.

However, when I return home, I'm faced with life's most difficult challenges. I have

rent, utilities, cell phone bills, toiletries, food and clothing expenses, all accounted for on a DSP's salary. The hourly wage isn't enough for me to sustain life's daily necessities. My rent alone is \$650, and I haven't made that in one check.

I'm in school furthering my education in this field because of my commitment to my clients. However, this is an expense, since I do not have a car and I must use money on public transportation to and from school.

On a DSP's salary, I have to sometimes decide what will and what will not get paid monthly. I may have to do my homework in the dark one month just to be able to maintain the roof over my head.

I am thankful for the Federal
Supplemental Nutrition Assistance Program
because I am able to receive food stamps. In
order to qualify for SNAP benefits, one must
prove that they are unable to feed themselves.
I have to provide proof: bills, statements,
lease, et cetera, things that I am unable to
meet, the basic needs to get through a month
without borderline being homeless.

We also pay for our own health care. 1 Ιf 2 we aren't healthy, who is going to take 3 care of the participants? I believe in this line of work. 4 T t. should not be so hard to stay in a job that you 5 6 love, and you should not have to choose to stop 7 serving people who need you so that you can have a roof over your head. 8 9 This struggle is not mine alone. Almost every one of my coworkers is in the 10 11 same situation of having to decide which bill gets paid and which does not. This is not a 12 13 good way to live, especially since you work hard 14 doing the right thing every day for people with disabilities. 15 16 MAJORITY CHAIRMAN DIGIROLAMO: Samira, 17 that was terrific testimony. 18 Thank you. 19 MS. GRAY: Thank you. 20 MAJORITY CHAIRMAN DiGIROLAMO: Next we have Ray Jefferson. 21 22 MR. JEFFERSON: Yes. 23 MAJORITY CHAIRMAN DIGIROLAMO: He is 24 also a direct support professional.

You can begin whenever you would like.

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MR. JEFFERSON: Good morning -- good afternoon, rather.

2.0

My name is Raymond Jefferson. I am 23 years old, and I live in West Philadelphia with my mother. I have worked in the mental health profession for about two years. I'm a mental health direct support professional working and assisting COMHAR Corporation in North Philadelphia.

I work in a program that is called CRR, Community Rehabilitation Residents.

Can you hear me now?

I work in a program that is called CRR, Communication Rehabilitation Residents, for people who live with mental health illnesses.

CRRs are specifically designed to assist people with chronic psychiatric disabilities to live as independently as possible through the training and assistance and the skills of communication for living and by serving as focus for rehabilitation.

The illnesses of our consumers include:

psychiatric bipolar disorder, major depressions

and psychosis. My job duties include monitoring

consumers' medication. This involves making

sure that they are taking their medication and that they are in adequate supply of their medication. I complete the program medication records for each client as their medication is given.

My other duties include: crisis

prevention; leading our consumers in learning

skills, such as cooking nutritious meals; making

sure that their hygiene is maintained; making

sure that their rooms and everything else is

clean and safe.

I complete daily documentation, in which I record behavior of our consumers and assignments of their status. I have to make sure that their medication needs are addressed as they arise. I drive our consumers in our 15-passenger van to community outings and medical appointments.

I run AA meetings with our clients, as well as community meetings. I provide our consumers with counseling when they are in need, and emotional support.

The requirements for this job include a tremendous amount of training, including training in CPR and first aid, crisis control,

confidential control, management, deescalation and many more. I also have training in the medical terminology field.

2.0

In addition to these trainings, to do
the work that I have just described for you, it
also requires: patience, stability,
dependability, good judgment and willingness to
work very hard. Although I have tremendous
respect for our consumers because of their
ability to maintain a positive outlook despite
all of the problems that they may face, this
work can also be very challenging due to their
symptoms.

Our clients can become agitated, suicidal, dangerous to others or can present as intoxicated. This requires a great deal of knowledge, cool-headedness and skills to manage.

As I previously stated, I perform this challenging work in Philadelphia, where the average salary for a direct service provider, DSP, is often between \$12.00 to \$14.00 per hour. My hopes for myself are like those of any other American. I would like to have, at some point in my life, a nice house, a wife and kids, a nice car and to take care of my responsibilities

to a family and my community. I would also like to have an opportunity to help those who are less advantaged than me.

I am now working to achieve these goals by taking college courses within criminal justice. The cost of my education, along with everyday costs, such as gas, phone, utilities, food -- excuse me -- medical expenses and helping my family's expenses, can be difficult to cover.

My salary now is just enough to make ends meet. My wage would not provide me with the resources to meet the unexpected expenses or to afford anything beyond.

I have a certain consumer who I work with that I would like to tell you about. I call him Red. Red, no matter what his condition is, no matter what he has been through, he always finds the ability to just smile, glow and make a joke.

I taught Red how to cook as well as dealing with his other people skills. It is great to see how much he interacts with other people and how much he has grown.

In order to help other people like Red,

it is important that DSPs are available to meet 1 their needs. In order to ensure the abilities 2 of a DSP, it is necessary to pay a salary that 3 4 attracts the best people in this field. It would make me very sad to think of one of the 5 others like Red to not have the help that he 6 7 needs. I, therefore, respectfully request that 8 9 you offer more for the people in this field. 10 Thank you. 11 MAJORITY CHAIRMAN DIGIROLAMO: 12 Ray. Good job. 13 To the three of you, really good job. If I could ask you just to stick around 14 15 at the end in case there are some questions that come up, we would appreciate it. 16 17 With that, I'm going to bring up the next panel, the third panel, family members. 18 First, Cheryl Dougan, who is a parent; 19 20 M.J. Bartelmay, Jr., who is a parent and the past president of The Arc of PA. 21 22 To the both of you, welcome. Please, 23 you can start whenever you would like. 24 MS. DOUGAN: Thank you, 25 Chairman DiGirolamo, Minority Chairman Cruz and

Committee members for your time today -- we really appreciate it -- on this issue.

2.0

My name is Cheryl Dougan. I am a resident of Bethlehem, Northampton County. I'm honored to speak with you today about Pennsylvania's direct support professional workforce crisis. It is affecting our Commonwealth's most vulnerable citizens, including our son, Renzo.

There was a really blissful time of life when I was oblivious to this critical and often invisible workforce; no more. My son's life depends upon direct support professionals, DSPs, every hour of every day.

Our story begins on May 21st, 1998. It was the first really beautiful spring day. I mean, the skies were pure blue and everything in life just seemed to be going our way. We were just beginning to feel secure about our future. My husband, Tony, had received tenure the month before at Lehigh University, and I had begun work on my Master's degree.

Our only child, Renzo, was fourteen and already taller than both of us. He relished in that achievement. We, on the other hand, were

proud of his more hard-won accomplishments.

He was about to graduate tenth in his eighth grade class. He loved playing jazz on his saxophone, but was quickly becoming enamored with the guitar, so he could set his poetry to music, like his idol, Bob Dylan. He loved playing soccer and lacrosse. He just loved life. He was an amazing, amazing son.

I received a phone call from Renzo's school around 2:30 that afternoon, telling me that he had been rushed to the emergency room.

I was there within minutes. Renzo was unconscious, his body writhing in seizures.

Medical personnel surrounded him, one rhythmically pumping air into his lungs through a ventilation mask. His clothes were cut away, right through his leather belt. His chest was wired with electrodes.

I clutched at his bare feet, the only space left unattended, and really struggled to remain calm so they wouldn't throw me out.

I learned that Renzo had suffered a cardiac arrest while undergoing presidential fitness testing in gym class.

His coach and a police officer had

attempted CPR, but not until the EMTs arrived to use an electronic defibrillator did his heart regain its beat. It was too late to prevent a severe anoxic brain injury.

2.0

Renzo was medevaced to a Philadelphia hospital, where he remained in a coma for nearly one month. His prognosis, likely to remain in a persistent vegetative state.

After nearly three months of hospitalization, we brought Renzo home. Our dining room was transformed with a hospital bed and an array of medical equipment. Our son could no longer walk, talk, eat or control any of his bodily functions. He couldn't even smile. He didn't have the muscle tone, the control; neither could we.

Friends and community rallied to see to our every need. They not only raised enough money to build an accessible addition and to buy a van, but they even delivered meals for the next year, allowing us time to construct Renzo's room and adjust to circumstances.

Weighed down by immeasurable sorrow, we turned to face the future. Renzo's care became my full-time job. I sought out and secured the

right medical specialists to support Renzo's long-term needs and accompanied him to all of his appointments.

I struggled to make sense of the fragmented service system upon which our son's future would now depend. I felt compelled to learn everything that I could about special education, health and social services, legal and financial implications and resources, employer-based and Medicaid-based health insurances and so on.

It was years before I realized that I had taken on the impossible challenge.

Government systems are inherently subject to radical change as political administrations shift. They will never be stabilized or understood.

I know now that Renzo's well-being does not rest in the fluctuating budgets, regulations, program silos with their separate requirements or a plethora of services requiring endless and often redundant paperwork; rather, Renzo's life depends upon a competent, ethical and compassionate direct support professional workforce. They have made all the

difference.

2.0

Eventually, Renzo regained his smile.

It speaks volumes, while his speech remains still difficult to understand. His smile does not always tell the truth. In fact, his perpetual smile is part of his brain injury. He can no longer cry.

As Renzo continued to heal, he felt the loss of all that he had been. Through that really beautiful smile, he begged for nearly two years, kill me, kill me, I can't think. Renzo has survived those years of depression, as have we, largely because of some remarkable DSPs who gave him reason to live.

Renzo's dearest DSP, Jenn O'Brien, has remained committed to him for seventeen years.

Jenn began supporting Renzo when her own two children were two and four years old. Her youngest, Keegan, just graduated from high school. Already, he has a part-time job earning more per hour than his mother, whose salary has remained relatively stagnant.

There has been no increase in pay to reward Jenn for her long tenure, no merit pay for the invaluable work she does or even a

cost-of-living raise. It's wrong.

2.0

Jenn is a skilled worker, credentialed in medication management, CPR with AED. To maintain employment, she completes a number of annually required training courses. Jenn competently assists Renzo at medical, dental and therapy appointments, monitors his health and cares for him when he is sick.

In warm weather months, she assists him at equine therapy. He regained his balance with horseback riding in three weeks' time. It's an amazing therapy. In the winter, she helps him to exercise in a warm water therapy pool.

Jenn tends to all of Renzo's personal needs, including showering and toileting, trimming his beard, cutting his nails, arranging hair cuts, maintaining his dental hygiene. Jenn even helps Renzo shop for his clothes on sale or secures barely worn hand-me-downs.

After my husband's unexpected open heart surgery in 2005, it seemed more urgent that we secure Renzo's living situation for the long term. We decided to withdraw the equity from our home in order to purchase a little house for our son around the corner.

At age 34, he relishes his sense of independence. Renzo returns to our house every Sunday evening. He's sweet, and he loves my cooking, but he's always happy to get back to his house and to his cherished DSPs.

2.0

Renzo's DSPs make it possible for him to live on his own. They take him grocery shopping, cook his meals, do his laundry, keep his house clean. When needed, they even shovel snow in the winter, so they can get him into his wheelchair-accessible van and to work or other appointments on time.

Renzo has become a valued and contributing citizen of our community, only because of innovative DSPs who have supported him to seek his potential. Renzo -- and this is a kid with the prognosis likely to remain persistently vegetative; I just want you to reflect on that -- he has received awards for his volunteer work with children at Easter Seals Preschool Program and for vocational achievement as a dedicated employee of Martin Guitar & Co. -- remember that guitar he loved -- where he has worked for over 15 years.

Renzo also shows up to vote in most

elections. The poll workers know him by name. His vote canceled mine out in a recent election. Somehow, amid the DSPs' busy and physically demanding day supporting Renzo's every need, they now must carve out time to complete an absurd amount of documentation that is required by the system.

2.0

As recordkeeping moves to electronic verification, this profession is growing even more complex. This work has become far more demanding, while wages have not only stagnated, but have actually decreased, when calculated with the cost of living.

Renzo lost several good DSPs this past year due to crisis, burnout or the need to make a living wage. Since fewer quality people are applying to do this demanding work without commensurate pay, there are a lot more open shifts at Renzo's.

Jenn is doing her best to maintain a lot of overtime. Several weeks lately, she has done more than 80 hours a week. Too often, Tony or I are called to cover open shifts. Honestly, as we near age seventy, it's becoming difficult for us to give our son the level of physical support

that he needs. We collapse in exhaustion and unbearable sadness after spending an eight-hour shift with him.

2.0

Not all that long ago, Renzo had a dynamic team of DSPs who cared not only about Renzo, but also each other. Joe was a member of that team for seven years. He shares his story in a video that you will see shortly.

Jenn is the only remaining member of that team. She is able to continue this job that she loves -- that pays too little -- only because her husband is able to help support their family needs and to provide health insurance.

Sadly, Renzo is experiencing more bouts of depression. It seems he is having trouble adjusting to so many new people as they orient to doing his most intimate care. Imagine the number of people in his life who have seen him naked and in the shower and helped with -- I mean, it's heartbreaking.

They don't yet know how to assist him at medical visits, support him to do volunteer work, to meet up with friends in the community, to work out in the pool, to help him work on

walking, talking or feeding himself. They can't understand his speech patterns, his non-verbal communication.

Renzo's life is falling apart at the seams, and I feel really powerless to help. I am so tired. It will be 20 years May 21st, 2018. This isn't the life that we dreamed for our son.

Simply put, people with disabilities need a stable and secure direct support professional workforce in order to survive and to take their rightful place as contributing members of our communities. The best way to establish system-wide security for lifetimes -- my concern, as all parents of children with disabilities -- is what happens to our son when we die?

My son's life is dependent upon his DSPs. It is not dependent upon the government as it shifts and changes and goes through, always, the unexpected.

The people who are there on the frontline every day, those are the people that I trust and believe in, that they will nurture and support my son for the long term. They need to

be provided a living wage. I need them to be there for years to come.

As a mother, I sincerely thank you for your time and consideration of this issue that is so dear to my heart and so critical to my son.

Thank you. Thank you. Thank you.

MAJORITY CHAIRMAN DiGIROLAMO: Cheryl, thank you for that very, very powerful testimony.

MR. BARTELMAY, JR.: Good morning,
Chairman DiGirolamo, Chairman Cruz, Committee
members and quests.

I'm also here to share how direct support professionals have had an impact on my family, and in particular, my son.

I'm a single father of two children,
ages 23 and 25. Our oldest child, MJ, III -- I
call him M or M-er -- has the
diagnosis of down syndrome and is on the autism
spectrum.

My ex-wife, Theresa, and I share joint guardianship and co-parent M. His disability creates significant challenges and barriers to living the normal independent life of a

25-year-old man.

2.0

He is non-verbal, has virtually no self-help skills and no self-preservation or safety skills. He requires 24/7 care and support.

Standardized testing categorizes him as having no measurable IQ. In reality, he is a bright, engaging young man that requires specific and different interactions to develop a relationship. That said, he's a healthy, happy member of our society and is active in his community.

He attends church with his family, shops for groceries and household items, practices pre-vocational skills and continues to develop the life skills that will allow him to be as independent as possible.

He has friends and enjoys bowling and swimming with them. None of this would be possible without the support of his family and DSPs.

We have been beneficiaries of various

DSP services throughout his life. It began with

early intervention as an infant and continues

today with habilitation aide and companion

services through a local provider of Medicaid Waiver services in Mercer County.

2.0

Unquestionably, he would not be where he is today without the involvement of these professionals in his life. Over the course of the past 25 years, he has had in excess of 20 different DSPs working with him. This doesn't include school personnel, such as teachers and aides. Much of the reason for the large number of staff has been related to the high turnover rate.

By far, the vast majority of these folks have been outstanding in their ability to work with M. They have all been minimum wage or slightly above minimum wage employees.

Fortunately, we have been able to find great people to work at this wage.

Unfortunately, we have been unable to keep these folks on board for any length of time.

The impact of staff turnover cannot be overstated. Because of my son's lack of communication skills, a great deal of time is required to build a relationship and establish the trust that allows progress to occur. High turnover is the enemy of this process.

Each time that a new person begins a relationship with my son, the long process of developing trust starts over. Initially, he will resist being left in a one-on-one situation with new staff. Like many individuals with autism, trust is something that comes with great difficulty. We're currently experiencing this struggle.

Over the course of a couple years, M had developed a great relationship with a young woman named Heather at Professional Habilitation Services, a local provider agency. We watched our son grow and thrive in this relationship.

We saw it reflected in his behavior at home and in community situations. He was as happy as we had seen him since he left the Hickory High School system four years ago -- the Hickory School System.

This was also the longest continual relationship with a staff person that he had enjoyed. Unfortunately, she felt it necessary to find other employment to allow her to provide for her family.

While employed at PHS, Heather was paid slightly more than minimum wage. PHS is an

outstanding organization that we could not speak more highly of. We understand that the salary rates are constrained by the rate a provider can bill for Medicaid Waiver services.

2.0

Our son's normal week consists of approximately seven hours a day of pre-voc. training with his hab. aide. These activities occur Monday through Friday.

Additionally, he works on life skills, such as shopping, toileting, laundry and other personal care skills. All of these are done in conjunction with my ex-wife and myself. It is critical that we are consistent in the care and training that our son receives.

We have worked closely over the years in developing his individualized service plan to ensure that all parties involved in his life are on the same page. Again, for the most part, this has been very successful, but problems occur with staff turnover when we have to begin anew each time new staff comes on board.

It is very difficult, if not impossible, for M.J. to understand why turnover occurs. He doesn't just experience a new staff member; he experiences the breaking of a bond of trust that

has taken time to develop. The impact that this has on his development has been enormous. It is not unusual for us to see him regress in some of his skill development.

2.0

Additionally, we can see changes in behavior. He will not leave home or work with new staff until the relationship is developed. This is a time-consuming process for him, as it is for all of us. Trust does not come overnight.

On a more positive note, relationships, such as the one he has had with Heather, have been a blessing to my family in more ways than I can share in our limited time. He has had the opportunity to experience life in the community to the fullest possible extent because of these relationships.

He has had the opportunity to develop friendships, not only with peers from the agency, but with community members at large. The impact on him directly, and my family indirectly, cannot be adequately conveyed. Had we not had quality staff to work with our son, we would not even have been able to experience everyday activities as a family.

I wanted to share a couple more positive aspects. As I mentioned, Theresa and I are divorced. We would both not be able to work or manage our homes, if not for direct care support. It is during the hours that support is provided that we are able to work, see health-care providers and take care of other necessities of life.

2.0

Furthermore, we would have missed out on activities involving our son, Charley. That support and care has allowed us to attend events and activities that would have been virtually impossible with our other son's limited mobility and self-help skills.

Additionally, they've been invaluable in helping us to create the skills necessary for our son to thrive in the community. Social skills and appropriate behavior are just one of the many benefits we've received.

I want to close with the statements from the Office of Developmental Programs document entitled Everyday Lives: Values In Action.

1. We value what is important to people with disabilities and their families who are striving for an everyday life. An everyday life

is about opportunities, relationships, rights and responsibilities. It is about being a member of the community, having a valued role, making a contribution to society and having one's rights as a citizen fully respected. It is a vision that we should all be working toward together.

2. People with disabilities have a right to an everyday life, a life that is no different than that of all other citizens. This continues to be the truest statement on which we can build our work.

These statements are the embodiments of everything we hope for and desire for our son.

Quality direct service professionals have allowed us to work towards an everyday life for M.

Thank you for your time and consideration as you weigh the impact of the salary of direct support professionals, and more importantly, the people that are served, like my son.

MAJORITY CHAIRMAN DiGIROLAMO: Thank you both.

M.J., did I hear -- where's home at,

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1
      Mercer County?
              Is that where you live?
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              MR. BARTELMAY, JR.: Pardon me?
              MAJORITY CHAIRMAN DiGIROLAMO: Where's
4
      your home at, in Mercer?
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              MR. BARTELMAY, JR.: Mercer County,
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7
      Hermitage.
              MAJORITY CHAIRMAN DiGIROLAMO: Cheryl,
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      Bethlehem, is that where you're from?
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              MS. DOUGAN: Yes.
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              MAJORITY CHAIRMAN DiGIROLAMO: Okay.
      Welcome.
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              Maybe I could ask -- we're going to go
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      to the video now. Maybe the both of you could
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      just stay right there.
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              MR. BARTELMAY, JR.: Certainly.
              MS. DOUGAN: Yes.
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              MAJORITY CHAIRMAN DiGIROLAMO: After the
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      video, we are going to open it up for questions
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20
      and answers from members of the Committee.
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              So with that, Judy, I think you're ready
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      to start the video.
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              (Video was played.)
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              REPRESENTATIVE MURT: Good morning,
25
      everyone.
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Chairman DiGirolamo had to leave and -- he might be back -- he has asked me to run the meeting in his absence.

If you're a direct support professional, could you raise your hand, please?

Could we give these people a round of applause?

(Applause.)

2.0

I just want you to know that both myself and my colleagues that are here, we are very, very grateful for your devotion and your dedication to your mission and to the clients whom you serve.

Yesterday there was a direct support professional here at the Capitol. She was responsible for two middle-aged men. The two men were in the restroom right down the hall.

She was a female. Her clients were males, and they were using the lavatory. They were struggling, and she could not go in to assist them. She asked me to go in, just to see if they were okay.

We had to close the restroom so she could go in and assist them. I know this is not an unusual event if you're a direct support

professional; this is a struggle that you face every day. I just want you to know how grateful we are for the great work that you do.

2.0

This is a crisis. This is a tragedy that we are paying these professionals a salary, a wage, that's not a whole lot higher than what they might get at Burger King or McDonald's.

That is -- that is just shameful.

We are going to commence with some questions. So to the panel members that have spoken thus far, if you don't mind coming forward and maybe sitting at the end of the table there, so you're close to a microphone in case there is a question for you.

I just have a couple of questions. I'm going to ask Representative Kinsey to ask a few, if he doesn't mind.

I think I know the answer here, but for the direct support professionals that work for the various agencies, this position does require comprehensive background checks; is that correct?

UNIDENTIFIED SPEAKER: Yes.

REPRESENTATIVE MURT: In addition to that, we heard about a great deal of training

that is required for this position, very, very comprehensive training. I do have a question about the various agencies.

For a direct support professional who wants to go to college or get a graduate degree, is there any kind of tuition remission or tuition payment that is afforded to the direct support professionals?

DR. SPREAT: Tom, it depends on the provider agencies. Some providers do provide tuition remission. Some have instituted unanimous collaboration with universities, specifically to provide additional training, but it is not a uniform situation at all.

REPRESENTATIVE MURT: Doctor, would you say it's half of the agencies?

DR. SPREAT: I would probably say it's less than half. Yeah.

REPRESENTATIVE MURT: Okay. I'm going to recognize Representative Kinsey for some questions.

REPRESENTATIVE KINSEY: Thank you, Mr. Chairman.

I want to first thank each and every one of you for coming up and sharing what you shared

this morning. It's very touching to hear some of these stories.

2.0

Mr. Torres, I wanted to start with you.

When you talked about increasing the minimum wage, I think in your testimony, you mentioned going to \$15.00 per hour and then increasing it up to \$18.00 per hour.

This particular legislature has had some problems with even discussing an increase of minimum wage, raising the minimum wage. We're going to continue to work on that, but you know, we recognize that there are some problems in trying to get folks to understand the purpose of it.

So in your testimony, I took it that you were talking about raising the pay wage to \$15.00 immediately, but even when you talked about the \$18.00, how did you -- like, in your mind, when did you foresee that coming on board, the increase from \$15.00 to \$18.00?

MR. TORRES: I mean, we looked at the situation and we just wanted to provide two different scenarios. So we did provide a \$15.00 scenario and an \$18.00 scenario.

Again, the logic kind of goes into this

that the public either pays at the front end or they pay at the back end through public subsidies. I know there are different pots of money of how this is; it's not an exact correlation in terms of that, but either way, it's public tax dollars.

2.0

We originally thought that \$18.00 an hour would be the ideal situation. We actually compared it to the State-run agencies, which don't have as high of an attrition and turnover rate or vacancy rate.

So I mean, ideally, we said \$18.00 an hour would be great, but you know, we also looked at things incrementally and said, okay, maybe we start with \$15.00 an hour. We landed at \$15.00 an hour because of the similar legislation that we're looking at for nursing assistants, and they were recommending the \$15.00 an hour.

So we kind of went along with that, saying that, you know, they're also in the same situation. So that was sort of our logic for that.

REPRESENTATIVE KINSEY: Great. Thank you.

Mia, in your testimony, you talked about the need to retain and recruit qualified staff. I think I knew some of this, you know, back in my previous life, but I know that things have changed over the course of time. What are the basic qualifications when

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you interview somebody, a prospective individual who wants to be employed?

What are the basic qualifications that the individual has to have, you know, when they come to you looking for employment?

MS. McGUIRE: So to be a DSP, I mean, there are some qualifications that are regulated by --

> REPRESENTATIVE KINSEY: Is that on? Push the button.

MS. McGUIRE: Hi. Sorry.

REPRESENTATIVE KINSEY: That's okay.

MS. McGUIRE: There are some requirements for that position, the DSP position, that are required. So like through the State, you need to have a high school diploma. Then there are some other qualifications.

When we hire, we look for people who

are, you know, who can do the job. So there are some physical things you would have to be able to do to get that job.

2.0

You also need to be able to complete some training requirements, as well. You have to be kind and open-minded. And really, we look for people who are dedicated.

It's not an easy job. Being a DSP is a really difficult job. It requires a lot. So I don't know if there are -- if there is any set of requirements that we're always looking for. I mean, there are some basic ones that people have to fulfill.

The biggest thing is we need people who are really willing to do the job, who are willing to do it well because they're taking -- DSPs take care of people with disabilities.

They are supporting them. They have to help them with their goals.

REPRESENTATIVE KINSEY: Right.

MS. McGUIRE: You have to be able to do that.

REPRESENTATIVE KINSEY: So the individuals, at the very minimum, must have at least a high school diploma?

MS. McGUIRE: They must have at least a 1 2 high school diploma, yes. 3 REPRESENTATIVE KINSEY: All right. Also, the next part of my question is, 4 the hours of required training -- I think I used 5 to know that it used to be 24 hours. 6 7 Has that changed, or is it still 24 hours? 8 9 MS. McGUIRE: It is still 24 hours. REPRESENTATIVE KINSEY: Annually? 10 MS. McGUIRE: Annually. 11 REPRESENTATIVE KINSEY: And in most 12 13 cases, the agencies pay for that out of their 14 budget or do you outsource for training, as 15 well? MS. McGUIRE: We -- I don't know what 16 17 other organizations do. My assumption would be 18 that organizations pay for the training. We, at 19 SpArc, pay for the training for the people who 2.0 are -- for the 24 hours of training. 21 Some of the training we provide 22 in-house, other training opportunities we might 23 send someone for. And there are 24 hours of 24 training.

REPRESENTATIVE KINSEY:

Samira -- just

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my last question, Mr. Chairman. 1 Samira, when you testified -- again, I 2 3 appreciate all that you shared in regards to your commitment and dedication. 4 How long have you worked in this 5 6 particular arena? 7 MS. GRAY: For the past two and a half, 8 almost three years. 9 REPRESENTATIVE KINSEY: About three 10 years? 11 MS. GRAY: Yes, about three years. REPRESENTATIVE KINSEY: Have all of your 12 13 years been with SpArc or have you gone and --14 MS. GRAY: No, I used to work for a 15 company called Devereux. 16 REPRESENTATIVE KINSEY: Yes. MS. GRAY: Yeah, I used to work for 17 18 Devereux. 19 REPRESENTATIVE KINSEY: In your case --20 and maybe when you talk among your peers -- are 21 folks leaving one company to go to another 22 company because one company pays higher? 23 I mean, there might be other factors, such as location and so forth, but --24 25 MS. GRAY: Well, in my case, leaving

1 Devereux, I took a pay cut. 2 REPRESENTATIVE KINSEY: Took a pay cut? MS. GRAY: I took a pay cut. 3 4 REPRESENTATIVE KINSEY: Okav. MS. GRAY: However, I left Devereux 5 6 because I was in school and the commute was too 7 costly for me. REPRESENTATIVE KINSEY: All right. 8 9 MS. GRAY: However, transitioning from Devereux to SpArc, I chose to take a different 10 11 pathway coming to SpArc because of me having to 12 leave my client at Devereux. It was kind of 13 like heartbreaking for me. REPRESENTATIVE KINSEY: Okay. 14 MS. GRAY: So I chose to do it with a 15 16 community of people at their workforce, rather 17 than on a personal level at home. Because in 18 the event that I have to leave SpArc, God forbid, for whatever reason, I would rather it 19 2.0 be from a colleague standpoint versus like a personal, brother, sister, daughter, son view. 21 REPRESENTATIVE KINSEY: 22 Thanks. 23 I know I said last one, but, Ray, I want 24 to just congratulate you also.

You're 23 years old. You live in West

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Philly, but you travel to North Philly?
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              MR. JEFFERSON: Yeah.
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              REPRESENTATIVE KINSEY: I'm from
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      Germantown, so I'm familiar with the city of
      Philadelphia.
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              I think you said you've worked in this
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      field for how long?
              MR. JEFFERSON: Two years, but I was
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9
      trained in this field for the past three years
      in high school prior.
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              REPRESENTATIVE KINSEY: What high school
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      did you go to?
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              MR. JEFFERSON: Paul Robeson High School
      for Human Services.
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15
              REPRESENTATIVE KINSEY: Great. And you
      worked in there for how long?
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              MR. JEFFERSON: Two years.
              REPRESENTATIVE KINSEY: But you started
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      in, you said, criminal justice?
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2.0
              MR. JEFFERSON: Previously -- yeah, I'm
      in school for criminal justice.
21
22
              REPRESENTATIVE KINSEY: All right.
23
              MR. JEFFERSON: But I previously was
24
      trained in this field three years prior, before
25
      I started working here.
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REPRESENTATIVE KINSEY: Right. 1 2 So let me just ask you this question. And this is, you know, coming from Philadelphia, 3 4 you know, just asking this question. So you're studying criminal justice. 5 Do you plan to continue to work in this 6 7 field, I mean, or are you going to get involved in --8 9 MR. JEFFERSON: Yeah, it was like a juggle. I went from -- I originally wanted to 10 11 go to school for criminal justice, but then I went to high school and developed in the program 12 13 for human resources, which taught me everything in this field. 14 15 Then going towards college, my college that I got chosen to play football at, they 16 17 didn't have human resources, so I took criminal 18 justice. REPRESENTATIVE KINSEY: What school are 19 20 you at? 21 MR. JEFFERSON: I went to Cheyney. 22 REPRESENTATIVE KINSEY: I went to 23 West Chester. 24 MR. JEFFERSON: For real?

REPRESENTATIVE KINSEY: I just want to

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let you know that, okay.

2.0

All right. But listen, I want to thank you all for being up here this morning.

Thank you, Mr. Chairman.

REPRESENTATIVE MURT: Before we recognize Representative Rozzi, I just wanted to remind the members that Kathy Brown McHale, President and CEO of SPIN, Special People in the Northeast, has submitted written testimony, which is very powerful. So if you get an opportunity, read it.

Representative Rozzi.

 $\label{eq:rozzi:} \mbox{ REPRESENTATIVE ROZZI: } \mbox{ Thank you,} \\ \mbox{ Representative Murt.}$

I just want to thank all of the DSPs here for coming here today and supporting your speakers and hearing these powerful stories.

Cheryl, that was amazing, bringing tears to my eyes.

I guess I have a question that's going to go back off of Kinsey's \$15.00-\$18.00 an hour question, but before I start that, I just want to say that, you know, I come from the business sector. You know, my father started his own business in 1969.

One of the things that -- and he was very fiscally conservative, very fiscally conservative. In fact, he said when I went to college that I came back a bleeding heart liberal. I'm proud of that, and I know he's proud of that.

2.0

Even though he was fiscally conservative, he was very smart and realized that if he would spend the money up front, that you're not going to spend that money on the back end to constantly keep training employees over and over and over. Your business just does not function properly if you're constantly bringing in new people.

We talked about the \$15.00 an hour. And you gave amounts of what that would cost. But to be honest with you, \$15.00 an hour is still a disrespect for the people in this room and the work that they are doing.

Eighteen dollars an hour, what is the cost?

Did you work up those numbers at all, what the cost would be?

MR. TORRES: Yeah. So the \$18.00 an hour, we have basically said, it's the same

amount -- so you're paying the \$18.00 an hour --1 2 so \$467 million in taxpayer cost versus the 3 \$237 million. The savings remains the same 4 because we assumed \$43 million in recruiting and training. 5 6 We assumed that was about a 60-percent 7 decrease, that attrition. There's -- so \$187 million dollars in overtime savings. 8 9 REPRESENTATIVE ROZZI: Right. That's because of the crisis, right? 10 11 MR. TORRES: Right. That crisis, it's 12 interesting to note, you know, why does a DSP, 13 you know -- why do we pay so much in overtime 14 costs? 15 Well, one is, they don't have enough people, so they have to, you know, put that 16 17 opportunity out. But on the other side, why do 18 DSPs take advantage of that overtime costs? Because they have to pay their bills. 19 20 So it's this catch-22 situation. 21 REPRESENTATIVE ROZZI: So the numbers you did give were for the \$18.00 an hour earlier 22 23 in your presentation? 24 MR. TORRES: Right. 25 REPRESENTATIVE ROZZI: I just thought

they were for the \$15.00.

MR. TORRES: Well, the ultimate -- so at the end of the day -- and then it's in the report that there's \$109 million for the \$15.00-an-hour savings to the taxpayers. And then, ultimately, there's a \$31 million cost to the taxpayers if you went to the \$18.00 an hour.

REPRESENTATIVE ROZZI: You know, to me, this is just sad for Pennsylvania. It seems like, I mean, I go from hearing to hearing and I just sat through the State-Of-The-Job report for Pennsylvania, where it's the exact same thing.

You know, the people who are taking care of our most vulnerable, we are paying nothing, you know. And up here, us legislators up here, we're making \$86,000 a year. To me, that is sick that the people that are doing this kind of work, that are putting, you know, their life on the line, going into situations that are dangerous, you know, putting their life and love into their job, and the amount of money they're making is so disrespectful, you know.

I just want you guys to know that I know this Committee will work hard to make sure that

we do the right thing here for you guys. 1 2 Thank you, Mr. Chairman. REPRESENTATIVE MURT: Thank you, 3 4 Representative Rozzi. Representative Kaufer. 5 REPRESENTATIVE KAUFER: Thank you, 6 7 acting-Chairman Murt. Let me just say, credit to the 8 9 Committee, because for once -- this is the only time I ever think a committee schedule actually 10 ran ahead of time. Congrats to 11 Chairman DiGirolamo who got this moving. 12 13 But let me just say thank you to all of 14 the DSPs that are here. I did want to ask a couple of questions 15 16 in regards to the study, gentlemen. And I 17 appreciate you coming up with it. 18 So I'm looking at it and you're showing that, overall, there is a benefit to taxpayers 19 2.0 if you're looking at the \$15.00-an-hour 21 scenario. There is a \$31 million cost if we're 22 looking at the \$18.00-an-hour scenario. 23 So I know you're saying that this is 24 strictly Pennsylvania dollars, right, so that's 25 not taking into account any Federal money.

is specific Pennsylvania moneys/savings that we're looking at.

2.0

So in that regard, why do you think that -- so now that this is out there and we're talking about this, you know, obviously we are in a cash-strapped State and we are looking at a way of raising wages for people in this room and all across the Commonwealth that would actually be a way of saving money to the taxpayers of Pennsylvania.

What hurdles do you see there being in implementing this or what do you guys -- why wouldn't we implement this today?

What are the shortfalls that I'm missing of just looking at this dollars and cents-wise, why it doesn't make sense?

MR. TORRES: Well, I think we're arguing it does make sense, but sometimes you have to take the risk. You know, I have a colleague who runs an anti-poverty organization. He said, how can we pay people poverty wages when we're running anti-poverty?

So he said, we're going to take a risk. We're going to pay people \$15.00 an hour. And on the back end, I'm going to save all my money

on attrition and retention. Ultimately, he was right, but he had to put the money up front.

It's a risk.

2.0

So we provided the logic of why it will make sense and why it will benefit the taxpayers, but the State of Pennsylvania does have to take that first step forward to take that risk to put the money up front.

Based upon these projections and assumptions, the money will come back to the taxpayers on the back end. So we're -- we don't think there are barriers. It's really people's fear that they won't get paid back in the end.

REPRESENTATIVE KAUFER: So the devil's advocate of this is the risk on the front end is really what you foresee there being the problem?

MR. TORRES: Correct. I think, you know, even provider agencies are afraid to take that risk, too, because they're looking at their bottom line, too. Let's say a provider agency put out \$15.00 or \$18.00 an hour with the idea that they were going to save on overtime costs or so. It's a risk; and people are risk adversive.

But, you know, the best place to start

with the risk is with the state of the -- you know, who is funding these provider agencies.

2.0

REPRESENTATIVE KAUFER: I wanted to get back to one other question. You guys mentioned that you had an outlier in what you were looking at with the \$9.24 an hour, when you were talking about the median versus the mean.

I was wondering if that model that you looked at had a remarkably different model than other programs in the State or why they would be so much different than other programs.

DR. SPREAT: Afraid I can't give you that detail. It came up as, what's your average salary, and we saw the number, questioned it, called to find out is it real, and it was real, but we didn't explore what they were doing differently.

REPRESENTATIVE KAUFER: Just as a way of following up, obviously, I'm curious to see what they're doing in a sense of how they're able to raise wages for their workers. I'm very curious to see how they got to those numbers and --

DR. SPREAT: That's probably a good idea. We could do that because I can identify who it was, but --

REPRESENTATIVE KAUFER: I would love if you could follow up with our --

DR. SPREAT: Yeah.

REPRESENTATIVE KAUFER: -- Committee and give that information. I think that's worthwhile information, to know what people are doing.

Just in -- and Mr. Chairman, I will finish up my thoughts here. But, you know, one of the big initiatives that our Caucus has been doing within our Policy Committee over the last -- our last three policy chairs have been trying to address the cycles of poverty. It started with who's our current Speaker, Speaker Turzai. He talked about some programs we could look at.

Our Majority Leader currently,

Dave Reed, looked at how we can do sort of more

of a softer angle on breaking that cycle of

poverty, addressing the benefits cliff here in

Pennsylvania.

Our current Policy Chairman,

Kerry Benninghoff, has put a focus on this, on
how we can tie those two perspectives together.

This is something we have been working on,
something that I had been involved in

spearheading within our Caucus and something that we are getting ready to talk about and make some announcements policy-wise here over the next month.

2.0

I really believe this is something that should absolutely be tied into this program. I see this as being something that does develop the cycle of poverty amongst people within the DSP community.

Just in saying that, I just -- this is such an issue that I hear back at home. And I know I have people here from my home area.

Thank you, Don, for being here.

But I know there are people that are here from northeastern Pennsylvania. This couldn't have been a bigger issue to address in our community, not only statewide, about getting people to be self-sufficient. I think you hit the nail on the head, to be able to speak within our Caucus about how we can move an initiative like this forward. I appreciate the work and testimony of everyone that is here today.

Thank you, Mr. Chairman.

REPRESENTATIVE MURT: I want to recognize Representative Mark Longietti, who joined us.

I have a couple of questions, if the testifiers don't mind.

What is the best way to do this?

Do we need to do it legislatively?

Do we need to do it administratively?

Do we need -- is the call made by the

Secretary of Human Services?

Is the call made by ODP?

How do we do this as quickly as

possible?

2.0

MR. BARTELMAY, JR.: I'm not professing to be an expert, but having served as president of the Arc of Pennsylvania in the past, most of the DSPs in the State are paid through the Medicaid Waiver Program. As you folks are well aware, that's a partnership with Federal dollars, CMS dollars.

Rates are set by ODP for what can be charged for the service. Units are arrived at -- most of the units of service that my son receives are measured in 15-minute increments.

I believe -- and I'm working from memory; and I haven't looked at these numbers in quite some time -- but I believe, for example, the one category of DSP, it's charged at a rate of \$6.37

a unit. So if we extrapolate that, we're 1 2 somewhere around \$25.00 an hour. We've got to cover all of the various overhead that's related 3 to it. 4 So really, it's through what's set by 5 It kind of trickles down to, here's what's 6 7 left after we do administrative costs. I did serve as the president of the board of directors 8 9 of a provider agency a number of years ago, and this was a constant battle. We were a union 10 11 shop. The DSPs were unionized, but they were well aware of the battle. 12 13 REPRESENTATIVE MURT: Where was that? MR. BARTELMAY, JR.: Mercer County, 14 15 Pennsylvania. 16 REPRESENTATIVE MURT: And what was 17 that --18 MR. BARTELMAY, JR.: The agency was MCAR. 19 20 REPRESENTATIVE MURT: Okay. 21 MR. BARTELMAY, JR.: They're a 22 subsidiary agency of the Arc of Mercer County. 23 And it's a challenge, it remains a challenge.

This is not a new problem, the high turnover

rates. It's been forever.

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As minimum wage is increased, we haven't even necessarily -- we've seen the salaries draw closer to minimum wage, not even increase in a proportionate amount. And that's hurt us with turnover, it's been my experience.

But as I said, I stepped away from that role for a couple of years now, a few years, but I don't think things have materially changed.

REPRESENTATIVE MURT: Scott and Mr. Torres, do you concur with that?

MR. TORRES: Go ahead.

DR. SPREAT: Well, let me give you a little context, as well.

About 80 percent of any provider's budget is spent on employees. So agreeing entirely with what the gentleman said, there is not a lot of money left over to play with because you're already spending 80 percent of it. Included in the compensation -- we talked about a mean/median wage of about \$11.50 -- there's also about 28 percent that goes to employee benefits, not necessarily great benefits, but benefits.

So there is not a lot of blood left in the stone is the problem. The rates are set by

ODP. If they went up -- I wouldn't recommend a specific rate, a salary for DSP, I'd say raise the rates so that we can afford to pay people better salaries.

2.0

REPRESENTATIVE MURT: I guess my question is, is that something that's best accomplished administratively by ODP or do we have to pass a law?

What is the best way to make that happen?

MR. TORRES: So without answering that question, you know, in this study, we also noted that, you know, roughly two-thirds of the DSPs in the non-profit sector, the provider makes about two-thirds of what is paid by the State centers. So you know, when you look at those, there's already a precedent set about we should be paying them \$18.00 an hour, so I'd say, maybe look into that.

But the other idea is, you know, before answering the question, is it a law or is it administratively, because that actually increases then the State budget in terms of going to that. You could also, you know, do a pilot or a few pilots and structure it like a

pay for success bond. So if one of the providers said, you know what, let's take this, let's take this recommendation. Let's pay people \$15.00 or \$18.00 an hour, it would play itself out. And if they're successful, by decreasing the amount they pay out in overtime and the decrease of retention/attrition, then the government pays back the investor. So it could be structured like that, in a pilot type of scenario, like it pays for success. There's precedent in terms of that.

2.0

I'm not an expert of whether it should be a law or whether it should be handled administratively because, ultimately, it is a paying out of the State to -- but if the State assumes the risks, then the providers are more likely to do it, as long as they are not going to lose their shirt in terms of trying to understand sort of how this would go through.

REPRESENTATIVE MURT: Before I recognize Representative Kinsey, I want to mention to everyone, we're currently debating HB 1401, which is a tax on the extraction of natural gas in Pennsylvania. If that bill comes to fruition, some of that funding will go to help

this mission. We wrote that in there. So we're hopeful that comes to fruition.

Representative Kinsey.

2.0

REPRESENTATIVE KINSEY: Thanks again, Mr. Chairman.

For the parents, again, your stories are touching. And we receive a lot of information as parents start to age, you know, and have the concern for the care of their sons or daughters.

What options have been presented to you, like lifesharing? Is that an option that has been discussed among family groups?

You know, again, I know you talked about the house around the corner from you, but like is lifesharing an option that might be of worth to families and/or are there other options that parents might be looking at as you talk about the future of your child and as you become older and not able to provide the care that you deem necessary for the individual that you love?

MS. DOUGAN: There are a lot of options. And this past year, more options have been added by the Office of Developmental Programs. It really is unique to the individual, to the family.

For our son, to place him in a lifesharing situation would mean moving him out of the community where he grew up, you know, so much a part of everyday lives and playing a part in the community. So if the lifesharing situation might be a long-term commitment to community, great; but if it takes him out of community -- or I've known parents who've, you know, lifesharing works over here for a while and then the lifesharing -- it's the same thing with the family, they age, whatever, so they get put in an another place. So for us, it was about consistency.

There is also the self-direction model, where a parent, family member or somebody can become the employee of record. I did that for almost five years. It's an unpaid position.

Under that, you're able to pay higher wages to DSPs, but you are not able to provide them with insurance, benefits, overtime, you know, all of the other perks that you get through an agency. And it was well over 40 to 60 hours a week for me, at times.

When I looked at that option, it sort of -- if I drop off the face of the earth tomorrow,

it's not sustainable. So for us, the choice was, how do we make our son's life the most sustainable if I got hit by a truck tomorrow; and it's keeping him in community where people know him.

2.0

I mean, his neighbors came and gardened for him this summer. I mean, they are still really involved. If there's a crisis, they are all right there. So there are options.

I think -- I also, on just a side note, since I have the microphone. I really personally -- and I don't want to go against my colleagues. As a parent, I really do want the rate of pay to be focused on DSPs, an increase, and not necessarily at the determination of different provider agencies.

It's been a problem in the past -- I know years ago, the last cost of living, which was -- when was that, 2008 or something, that they were even given a cost of living?

Some agencies chose to give that on to direct support people, other agencies didn't.

And my primary advocacy in order of importance is my son; second are the DSPs. I really -- I want there to be some insurance to them that

their rates will be increased in this discussion across the State, maybe other options considered. I don't know if our State universities can do something with tuition that allows DSPs to -- I mean, it's so much bigger than just the money.

2.0

How are we treating these people, this workforce? Is there a career ladder?

You know, is it, welcome to the dead-end job; we'll get this raise for you, but you may not get another raise in two years, three years, four years?

So this is just the beginning, I think, to increase the wage. And then next is to look to how we professionalize this workforce and give them a code of ethics, give them the tools to stay in this as a chosen profession for a long time. The people who work at Burger King, Walmart, I don't know that they see that as a profession, their service.

This is not a service, although it's in the service industry. It's human beings and the need to keep people alive and have good lives.

I wanted to also add that the rate of pay in our State centers is higher. The DSPs in those

State centers do not have the level of 1 2 responsibility that they do have in community, where they are making so much less money. 3 People in the State centers -- there is 4 someone else measuring the medication, someone 5 6 else doing the housekeeping, someone else --7 they are just doing -- and if someone is sick, there is an automatic replacement. 8 9 If you're in home and community -- and in my son's case, vulnerable -- you really need 10 11 a well-trained, well-paid workforce, at least on 12 par with our State centers. 13 REPRESENTATIVE KINSEY: Mr. Chairman, I 14 think State centers are State employees, though, is that correct? 15 Is that what it is? 16 17 REPRESENTATIVE MURT: That's correct, 18 the five State centers, yes. 19 REPRESENTATIVE KINSEY: Well, again, 20 thank you. MR. BARTELMAY, JR.: I'd like to -- I 21 22 couldn't agree more with Cheryl's comments. 23 Lifesharing certainly presents an option, but on

perspective, we still have a waiting list in

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the other side of this, from the family

Pennsylvania. There are literally thousands of families waiting to receive any services. Many won't receive services for their loved one until they pass, themselves. So it's not simply the options. We have a tiered system.

You can receive services at the PFDS,

Person Family Directed Supports Waiver; and

that's capped at thirty-some-thousand dollars a

year. That doesn't go very far in providing the

level of care somebody like our children need.

There's a middle waiver and then
there's, of course, the consolidated waiver, but
that is -- that is not an easy thing to achieve,
unfortunately. So that plays a big impact on
it, but we have -- I agree with Cheryl, we have
a plethora of options, but you have to remember,
we're taking very vulnerable people -- and I
can't speak highly enough for these folks.

My son has had over 20 different people bathe him, care for him, the most intimate things imaginable, and he can't communicate back. It's scary. It's something we live with every day. The quality of the people that we have just amazes me because it's far beyond the job.

You don't do what these folks do because you want a job or a paycheck, because quite frankly, they could go to Walmart, they could go to Burger King. They could go to many places and do just as well without changing the diaper of a 170-pound man and cleaning him and some of the things that folks do. I can't speak highly enough. I just can't imagine why we -- sir, what you said about the most vulnerable; that just staggers me.

2.0

And I am a -- I am also a fiscal conservative and have been my whole life, but you know, there are times that we just have to take a look at who we are as a society, who we are as a community and step forward and do what's right.

REPRESENTATIVE MURT: I want to recognize Representative Warren for rejoining us.

I'm not the chairman, and I'm going to conclude the meeting, but I'm going to ask
Chairman DiGirolamo and Chairman Angel Cruz to draft a letter to ODP to address some of these issues that were raised today.

Mr. Bartelmay made a good point about

the people on the waiting list. There are people on the waiting list -- there are families, literally, where there are parents both living, 90 years old, caring for a son or daughter, with some of our DSPs, that might be 60 or 65 years old.

2.0

The parents are struggling with their own age and health-related issues, and here they are caring for a son or daughter on a daily basis, on the emergency waiting list for a waiver.

I will be very honest with you, my blood pressure goes up when I see someone can snap finger and build a soccer stadium someplace in the Commonwealth and they make these families wait years, sometimes decades, for this funding that they need. This has to be addressed.

We've been making some progress, but not enough. It's been underfunded for literally decades. We'll try it again during the Appropriations hearing.

Any of my colleagues have anything to mention?

DR. SPREAT: Mr. Murt, one more thing -REPRESENTATIVE MURT: I want to thank

our testifiers. 1 2 Yes. 3 DR. SPREAT: I understand that this Committee will be considering a set of 4 regulations coming to this Committee and that 5 6 it's an opportunity to look at how those 7 regulations would impact pay rates and funding 8 rates for people working as direct support 9 professionals, so that's something to keep in 10 mind as you guys are reviewing it. REPRESENTATIVE MURT: It would be a good 11 12 idea to check in with Gene DiGirolamo about 13 that. 14 DR. SPREAT: I will. I will bring it to his attention. 15 16 REPRESENTATIVE MURT: Okay. That will conclude our meeting. 17 18 Thank you, everybody, for attending. 19 Keep up the great work. God bless you. 2.0 MR. BARTELMAY, JR.: Thank you. 21 (Whereupon, the hearing concluded 10:44 a.m.) 22 23 24 25

CERTIFICATE I hereby certify that the proceedings are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same. Tiffany L. Mast Tiriany L Mast, Reporter Notary Public