1	COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES
2	CHILDREN AND YOUTH
3	COMMITTEE HEARING
4	STATE CAPITOL HARRISBURG, PA
5	
6	MAIN CAPITOL BUILDING ROOM 60 EAST WING
7	TUESDAY, NOVEMBER 12, 2013 10:38 A.M.
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9	PUBLIC HEARING
10	PRESENTATION ON HOUSE BILL 642 STANDING FOR VISITATION FOR SIBLINGS
11	STANDING FOR VISITATION FOR STBLINGS
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15	BEFORE: HONORABLE KATHY WATSON, MAJORITY CHAIRMAN HONORABLE DAN MOUL, VICE CHAIRMAN
16	HONORABLE DAVID MALONEY HONORABLE TOMMY SANKEY
17	HONORABLE TARAH TOOHIL, SECRETARY HONORABLE LOUISE BISHOP, MINORITY CHAIRMAN
18	HONORABLE MICHELLE BROWNLEE, VICE CHAIRMAN HONORABLE STEPHEN KINSEY
19	HONORABLE STEPHEN MCCARTER HONORABLE DANIEL MILLER
20	HONORABLE KEVIN SCHREIBER HONORABLE MARK ROZZI, SECRETARY
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25	Pennsylvania House of Representatives Commonwealth of Pennsylvania

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1	COMMITTEE STAFF PRESENT:
2	JOHN SCARPATO EXECUTIVE DIRECTOR, CHILDREN AND YOUTH -
3	REPUBLICAN RESEARCH MEREDITH SCHULER
4	ADMINISTRATIVE ASSISTANT - REPUBLICAN CAUCUS
5	ROSEANN CADAU EXECUTIVE DIRECTOR - DEMOCRATIC CAUCUS
6	HEATHER WALSH LEGISLATIVE ASSISTANT - DEMOCRATIC
7	CAUCUS VALERIE WHITNEY
8	RESEARCH ANALYST - DEMOCRATIC CAUCUS
9	ALSO PRESENT:
10	HONORABLE ROSITA YOUNGBLOOD - PRIME SPONSOR OF HB 642
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PROCEEDINGS 1 \* \* \* 2 CHAIRMAN WATSON: Good morning. I'd like to call to 3 order then the -- this hearing for the House Children and 4 Youth Committee. For those who wouldn't know our testifiers, 5 my name is Katharine Watson, Kathy, and I'm Chairman of this 6 Committee and Co-Chairman with Representative Louis Bishop. 7 This meeting is being recorded and we would ask if you would 8 9 please silence your cell phone. I refer to it as put it on stun, but whatever you need to do with your electronic 10 device, if you would take care of that. 11 12 We will have the Secretary call the roll and then because we will have members who have to go in and out 13 because there are other meetings, you always pick the day 14 when session doesn't start till 1 to hold meetings, so some 15 16 of you have two or three places to be. So I have one announcement. We normally save them for the end. I'm going 17 18 to do those announcements at the beginning to make sure they get the widest audience. 19 Let's begin with Secretary, would you please call 20 the roll. 21 22 (Roll was taken.) 23 CHAIRMAN WATSON: Thank you very much. And if I might then just divert a little from our normal order of 24

business. Members, I don't really -- they wrote it down for

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me, you need to be reminded -- you don't need to be reminded about what we've done and how hard you've worked on the Child Protection BillS. We've been working and particularly our Chairman -- I'm sorry -- Executive Director John Scarpato, but we've been working with meetings with both the Senate and with DPW to finalize the package to get the language exactly so, and of course, you know to decide who gets named first on a particular bill.

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9 So we are going to hold a meeting on the morning, if you would circle the calendar and your friends who are not 10 here on the Committee, remind them they really need to be 11 It will be on November -- the morning of November 12 here. We will move then, we hope part of the whole package. 13 19th. 14 This gets it ready for the final vote and then to go to the Governor for signature. You know, we set the target date 15 16 that unlike what's been done before and actually, it was your work that did it, we would get Child Protection bills done 17 within the year's time, within the time from January through 18 December of 2013. We kept on track with that, not without 19 some prodding that Mr. Scarpato is very good at working with 20 21 the Senate, but we have done that. So please mark your 22 calendar. It will be November the 19th. The time should be, 23 we think, I believe, it's probably 10 o'clock -- 9, is it? All right. But would you mark your calendar because that 24 will be an important voting meeting. And particularly for 25

all you who have worked so hard you ought to be there to cast your vote. So that will be important.

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Now, back to today's business, the business at hand. 3 We're holding a discussion about Representative Youngblood's 4 HB642, which would give standing for some types of custody to 5 siblings or the parents of siblings. Now, please note you 6 have your meeting packets, you got information via email. 7 Several pieces of testimony are written only. We don't have 8 9 someone here to talk about it, but we want you then to 10 consider all pieces of testimony on Representative Youngblood's HB642. 11

We particularly want to thank those who were kind enough not just to prepare testimony, but to come and give it voice. And we will get to our testifiers in a moment.

15 Representative Bishop, would you like to have some16 opening remarks?

I'd like to remind everyone that 17 CHAIRMAN BISHOP: this relationship can be a most supportive factor for 18 children compared to other relationships that they may have 19 in their lifetime. It is one of the most highly regarded 20 21 relationships in a child's development. Actually, it's next 22 to a parent/child relationship. It has been said that 23 siblings' relationships provide a context for social development. Each sibling teaches to others social skills 24 through the long-term interaction and from this reaction, the 25

child can develop a foundation of later learning and personal
 development.

Nothing can equal or replace the emotional and biological bond that exists with siblings. There are also memories that are experienced between siblings and ongoing supportive network between them. Very few states allow sibling visitation and in some states, siblings must go through the court system and the decision is left up to the judge.

Today, we have the opportunity to hear the testimony on just how much the law needs to be changed or if at all in the State of Pennsylvania. You have that opportunity today to make some valuable statements, we're going to listen carefully to the testimony. Thank you.

15 CHAIRMAN WATSON: Thank you. Let us begin and 16 certainly, we would begin with the Prime Sponsor, 17 Representative Rosita Youngblood from Philadelphia to talk 18 about HB642. Representative Youngblood.

19 REPRESENTATIVE YOUNGBLOOD: Good morning, everyone. 20 Thank you, Chairwoman Watson and Chairwoman Bishop for 21 hosting today's public hearing on my proposed House Bill 642 22 that would look to strengthen state laws regarding sibling 23 visitation rights. And thank you to the members of this 24 committee who are here after a holiday weekend to hear 25 testimony from a great panel of testifiers. Madam Chairwoman, I won't take up much of the Committee's time. I'm as eager as you are to hear from the professionals that what they have to say on this important topic. As you now HB642 would provide standing in court to siblings who wish to petition for partial physical custody or supervised physical custody better known as visitation of another sibling.

8 Many studies have shown increased importance of 9 sibling relationships in development and growth and the bond 10 that siblings have.

My legislation would recognize the importance of 11 12 these relationships and simply allow siblings who may be separated from their brother or sister as a result of 13 14 divorce, death of a parent, to have an opportunity to go before the court and seek visitation rights. Traditional 15 16 families are changing and evolving. There are also many examples of complicated families with many different layers 17 added to the family dynamic, but the bond among siblings 18 19 whether they are half brother or half sisters, stepbrothers or stepsisters, or adopted brothers or adopted sisters, is 20 21 extremely important.

Madam Chairwoman, I'd like to thank all the testifiers who have agreed to be here today to shed some light on my legislation. I personally want to thank Dr. Avidan Milevsky. As I began to do research on sibling

visitation, I came across some great articles by Dr. Milevsky 1 2 regarding the importance of sibling relationships. And when I found out he was a professor at Kutztown University just a 3 few miles upstate 81 from Harrisburg, I knew that I had to 4 reach out to him for his expertise, so I thank you today, Dr. 5 Milevsky for being here to share your knowledge on the topic. 6 Once again, thank you, Chairwoman Watson, thank you 7 Chairwoman Bishop and Members of the Committee. I want to 8 9 thank you for focusing on this important issue. CHAIRMAN WATSON: Thank you, Representative 10 Youngblood. You are nothing, if not very formal with each 11 other. Rosita, thanks a lot. 12 REPRESENTATIVE YOUNGBLOOD: You're welcome. 13 14 CHAIRMAN WATSON: In any event, but it's a serious subject. Though, I must say when I was listening to and we 15 are all talking about something that is important and our 16 testifiers will, the bond between siblings, brothers and 17 sisters and so forth, and I know those of you with brothers 18 and sisters were sitting there thinking, yeah, it's true. 19 But going back to younger days when you hit your brother or 20 21 your sister and all of stuff, but we'll deal with Child 22 Protection on the 19th, but very seriously what we know is 23 that that bond that is formed in all that roughhousing and all that is critically important. And somehow, it has to be 24 25 fostered. And how do we do it when we don't have a family

all together living in one household and how do we keep that
 part of family together.

So let us begin. We're going to hear from, as Representative Youngblood said, a professor from Kutztown University, Avidan Milevsky. And you have done extensive research on sibling relationships and we're going to ask you to take all of that extensive research and condense it into something that is small in time, but certainly meaningful. Please begin.

DR. MILEVSKY: Thank you. Good morning, Chairwoman Kathy Watson and other distinguished members of the Children and Youth Committee. As someone who has researched and worked with children for many years it is a particular honor for me to be presenting here today. Allow me to begin by thanking Representative Youngblood for inviting me to offer testimony on this important piece of legislation.

My name is Dr. Avidan Milevsky, hard to pronounce. I am an Associate Professor of Developmental Psychology at Kutztown University of Pennsylvania and a family therapist at Wellspring Counseling in Towson, Maryland. I have published extensively on sibling and family issues including my most recent book by Columbia University Press on sibling relationships in childhood and adolescence.

After being contacted by Representative Youngblood about offering my assistance with this legislation, I had the opportunity to delve into sibling issues in the law, which is something I haven't done up to this point. I was disappointed to learn about the minimal role played by siblings in family law. It seems as though the majority of domestic-relations law focuses on the parental and matrimonial dyads with little attention given to the sibling bond.

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Even grandparents have greater leverage in family 8 9 law issues than siblings. Now, although grandparents are 10 beloved and they clearly are important support providers for children, their role pales in comparison to the role played 11 by siblings, as we will see. I'm sure comparison to the 12 grandparents piece will be made several times today, so it's 13 important to note that the literature is overwhelming about 14 how much more important the sibling bond is than the 15 16 grandparent bond. I've seen that there are a lot of advocates for grandparents in these buildings, but not much 17 is being done in terms of advocating for siblings. 18 And I'm 19 glad Representative Youngblood is advocating for siblings finally. The limited focus on siblings is particularly 20 21 disturbing considering the overwhelming scientific evidence 22 highlighting the importance of the sibling relationship 23 throughout life.

Let me elaborate: Over fifty years of research on families has indicated that warm family relations in

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childhood and adolescence is associated with multiple
positive outcomes including happiness, emotional maturation,
close social connections, and even academic achievement.
These studies have shown effects across gender, ethnicity,
religion, and race.

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Within this complex web of family dynamics, a 6 relationship that has been receiving considerable attention 7 in more recent psychological literature is the sibling bond. 8 9 The inimitable and vital role played by siblings throughout 10 life is becoming more evidence by family researchers and clinicians. This evolving focus on siblings is being 11 12 perpetuated by several factors. First, recent statistics suggest that close to 90 percent of western individuals have 13 14 some type of sibling. Furthermore, and I think more importantly, is the most long-lasting and enduring 15 16 relationship an individual can develop. Considering the average proximity of age between siblings and the fact that 17 the relationship between siblings begins early in life, a 18 sibling bond may exist a lifetime. 19

The sibling bond early in life serves as the foundation for learning about future relationships with friends and with significant others. Fostering the sibling relationship in childhood can create a bond that is particularly supportive as the siblings develop through their adolescent and adult years and is a true lifetime gift. Studies have even indicated that successful aging is linked with a close bond between siblings.

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Empirical investigations by myself and others have 3 revealed that children who have a positive relationship with 4 siblings show greater emotional understanding, greater 5 cognitive abilities, greater social understanding, greater 6 moral sensibilities, and even better psychological 7 adjustment. These positive findings have been replicated in 8 9 studies with adolescents and adults. For example, one of the 10 many children we interviewed in our ongoing studies on siblings noted, "I love my brother dearly. He is my other 11 12 half. He completes me. Without my brother I don't know what I would do. I love him more than the world. He is like my 13 right hand and I am his." 14

Beyond the advantages of sibling support in normative situations, researchers and clinicians are beginning to appreciate the advantages of sibling warmth for non-normative family situations and disadvantaged youth as well.

20 Known in the literature as experiencing ecological 21 risk, this risk includes a myriad of personal, family, 22 neighborhood and community risk factors. Studies have 23 pointed to the multiple negative cognitive, social, 24 emotional, and psychological outcomes resulting from being 25 raised in these adverse conditions. However, research on sibling relationships and ecological risk suggests that positive sibling relationships may buffer against the negative outcomes found in children experiencing these elevated levels of risk.

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For example, in a series of studies known as sibling 5 compensation research, the topic of my doctoral dissertation, 6 sibling relationships have been found to compensate for the 7 absence of parental emotional and psychological support. 8 9 When siblings grow up in a family which is not offering them 10 an ideal parental relationship, children are often forced to form their own supportive social structure including an 11 intensification of the sibling bond. 12

Furthermore, studies have shown that for children 13 under high family stress conditions having a close sibling 14 bond is associated with less emotional disruptions. More 15 16 specifically, and critically relevant to the legislation being considered here today, several studies have focused on 17 sibling support as a buffer from the risk associated with 18 19 parental marital dissatisfaction and divorce. Children with a close relationship with siblings have been found to have 20 21 lower levels of emotional and behavorial problems during the 22 divorce process and after. These positive findings of 23 sibling relationships have been seen in studies even after a ten-year follow-up. Clinical accounts of the post-divorce 24 25 transition have reported on many sibling dyads who felt the

need to take care of each other as a response to the familial turmoil. Similarly, this protective effect of siblings has been seen in studies that examine joint sibling placement in foster care.

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Hence, examining the aggregate of studies on the 5 buffering effects of sibling support indicates that siblings 6 may offer protection for children and adolescents 7 experiencing elevated levels of ecological risk. Siblings 8 9 have been shown to serve as a buffer for children and 10 adolescents experiencing family distress, living in single-parent homes, and those placed in foster homes. As an 11 adolescent participant in one of my studies indicated about 12 her sister "I think the biggest reason why we are so close is 13 because growing up our family had problems. So we both 14 realized that we had to be each other's supporters in life. 15 16 As of today, my sister is the greatest sister and is also my best friend, I could not ask more from her." 17

Legislation to allow for siblings to seek partial 18 custody or visitation when appropriate is a natural extension 19 of the overwhelming scientific evidence highlighting the 20 21 critical and unmatched role played by siblings throughout 22 life. By definition, this legislation is going to be 23 impacting children who have experienced some type of family turmoil. Allowing for the sibling relationship in these 24 25 circumstances to offer warmth, support, and comfort is

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clearly in the best interest of children.

2 The extent of the application of my work on siblings has been limited to the benefit derived from my publications 3 and books by clinicians integrating sibling issues in family 4 therapy and my own clinical work. The potential of applying 5 my work on siblings to public policy, as this legislation 6 does, is profoundly gratifying and will enhance the lives of 7 countless children in meaningful and long-lasting ways. I 8 9 commend this committee for considering such important 10 legislation.

Thank you for this opportunity to present here today and for your continued work and efforts on behalf of the children of the Commonwealth of Pennsylvania.

I will be glad to take your questions.

15 CHAIRMAN WATSON: Questions from members? I'm happy 16 to go with whoever wants to go first. I'm going to go.

Professor, what I wanted to ask, both the quotes 17 that you do or that you gave in your testimony certainly 18 shows that bond, but I wonder when children then the optimum 19 would be that situation children need to be removed 20 21 altogether. I know it's difficult to find foster parents who 22 can take two children or three children, whatever that might 23 be. Do you find that the bond can be deepened, in other words, separating children, are we weakening that sibling 24 bond or do you feel that whatever time they spent together, 25

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there is still that need to bring them together.

2 DR. MILEVSKY: So there is definitely potential once you split them for the bond to deteriorate and the objective 3 would be that if there is that close bond and you allow that 4 to continue with visitation, you're really going to be 5 providing this lifelong opportunity of support. Because, 6 again, studies do show that siblings who are close early in 7 life, they're going to be continuing that closeness 8 9 throughout life and it's going to impact them in profound 10 ways throughout many transitions in life.

11 CHAIRMAN WATSON: And what I'm hearing is that from 12 the point at which the children are taken from their families 13 today, it would be in the best interest of those siblings, 14 if, indeed, they could stay together; and if not, then the 15 discussion should be with Representative Youngblood's bill 16 that would be while they live in different homes, there is 17 that opportunity to be brought --

DR. MILEVSKY: Absolutely. I think what's an 18 important component to this is that you have to take each 19 case on an individual basis, which I understand is done 20 21 anyway. If their relationship is a positive and supportive 22 relationship, then it -- it can continue offering these many 23 psychological benefits. If there's negativity in the relationship, unfortunately often happens while we're dealing 24 with turmoil in the family, then just forcing the siblings on 25

each other is just going to continue that negativity. So given that there's a positive relationship between the siblings, they had that early on, then it can be profoundly impactful throughout this turmoil.

CHAIRMAN WATSON: All right. Thank you. Representative Miller, do you have questions?

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REPRESENTATIVE MILLER: Thanks. I -- I guess I'm 7 not sure if you can help me with this or not. When I was 8 9 just reading this, I did not see this applicable in 10 dependency settings. When I was looking at this, I was seeing this as more of an adult family, adult custody issues. 11 12 My impression has always been that siblings have right to visitation with dependency matters already. Now, one can 13 maybe argue whether or not that's enough or not. But when I 14 was reading this, I was seeing this as more of an issue for 15 16 custody disputes that may separate the children that way.

Are you seeing this or am I wrong in believing that this was way more of a family custody issue rather than a dependency matter?

DR. MILEVSKY: I think that kind of question would be more appropriately answered by those who are more familiar with the law aspect of it. I'm here for the sibling relationship part of it only.

24 REPRESENTATIVE MILLER: One other point, I 25 appreciate the relationship that you described clearly you've come up with a lot of good information that I think all of us probably agree with. One of the things in your comments that caught me was that you seem to make reference to when bad situations are made may come up in the family or were separate. And I guess what kind of caught me and I imagine that you read this section that we're -- of the bill. Right? DR. MILEVSKY: Yes. Yes.

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REPRESENTATIVE MILLER: Yeah. See when you do the 8 9 grandparents standing section which you made reference to people bringing up, grandparents standing of 5325(a) brings 10 up one, two, three, sort of defining areas to which this 11 would be applicable in, it kind of sets the framework to when 12 grandparents actually would have a standing to seek partial 13 physical custody and supervised physical custody. So for 14 example, said when a parent/child is deceased, when they've 15 16 been separated for more than six months and so forth, going through limiting the scope of that standing, but, indeed, 17 from what I can take a look at the sibling -- as written, it 18 seems to apply open-endedly to say siblings, those types of 19 requirements would not matter in that siblings can bring 20 21 emotion for partial and physical custody basically if I'm 22 reading it, open-ended so at any time of the day. Is that 23 how you read it or not?

24 DR. MILEVSKY: No, I think under certain 25 circumstances sibling visitation should be appropriate. I guess the grandparents have their own piece and they needed their own caveats and I think siblings are also need. It's not across the board, obviously, there should be several elements that are added into the picture that would make this more advantageous.

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REPRESENTATIVE MILLER: I appreciate, Doctor, that I know that you pointed to the attorneys to your right, but I'm guessing in your reading of the bill, did you see limitations that would have come up where a sibling would be able to bring this petition?

DR. MILEVSKY: So it's my understanding it's a 11 12 living, breathing process of actually making this -- the terminology that's appropriate once it's actually legislated, 13 so I think it's extremely important and based on some of the 14 readings that I've done with some of the upcoming testimony, 15 it seemed there should be some component that need to be 16 integrated into the piece to make it a bit more -- to make it 17 18 tighter. But if grandparents have it, siblings clearly should have it because the research is just overwhelming and 19 in fact, given grandparents, I think it's an important piece 20 21 to go in there. The literature is overwhelming about how 22 much more important siblings are than grandparents. So if 23 grandparents have this potential without having to jump through hoops to make them into, I don't know, en loco 24 parentis kind of piece, siblings should have that as well 25

because the research is overwhelming about how much more 1 2 important siblings are than grandparents are. **REPRESENTATIVE MILLER:** Thank you. 3 CHAIRMAN WATSON: Representative Maloney. 4 REPRESENTATIVE MALONEY: Thank you, Chair. 5 Just a quick question, I strongly support the family and the glue 6 that I think holds us together in, quite frankly, many trials 7 and tribulations that we may not understand whys, especially 8 9 as a young person. I think my question to you is and it 10 might be for the others also would be that what do we see 11 with respect to your examples and those that we will hear 12 when it comes to stepchildren or half brothers and half sisters? 13

DR. MILEVSKY: So the literature is a bit limited 14 concerning the lack of the samples out there in terms of 15 16 these kind of other dimensions, but what is available out there is that when we talk about the sibling relationship, 17 we're not talking about the biological sibling necessarily, 18 19 the full biology. The literature is pretty clear that very similar dynamics exist in half siblings and step siblings 20 21 once they're in there together in a family unit, they're 22 calling themselves siblings, they're having the similar kind 23 of interactions that full siblings would have. So these positive outcomes are existent in all these other kinds of 24 25 sibling dimensions as well. Absolutely.

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REPRESENTATIVE MALONEY: Thank you.

CHAIRMAN WATSON: Thank you very much. Are there any other questions? Representative Toohil?

REPRESENTATIVE TOOHIL: Thank you, Madam Chair. 4 Т think that this -- the intention of this bill is very good 5 and I am -- I definitely look forward to strengthening the 6 sibling relationship through law and giving some sort of 7 rights. And I just hope that, perhaps, when the judge 8 9 testifies or when we have other people testify as we can go over hypotheticals and then real implications that the bill 10 11 would have because when Representative Maloney just raised 12 that where you have these broken families. And today we have so many broken families and so many integrated families that 13 14 we want to be careful. Under which situations are you going to be able to have a half brother or a half sister than going 15 after and seeking rights and that at some point you start 16 violating the rights of another family member in a way that 17 18 you're going to be interfering with their family. And I looked at maybe you could have older siblings that no longer 19 live in the home, going after some sort of visitation with 20 21 their younger sibling, but -- and then I think we have 22 addressed some of this with foster care when we were looking 23 for the kinship contacts, so we've started to remedy some of this because in my personal experience in life, it is always 24 been with these foster children that were separated that 25

shouldn't have been separated. And that's what I see the 1 most -- I think we've remedied that to some extent. So I just wanted to comment on that that both of the representatives that had spoken on this side of the table, I thought that they had raised some good concerns.

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DR. MILEVSKY: If I may respond, and I know it 6 wasn't really a question, but I think the question is what 7 should be the default? The default is the sibling 8 9 relationship that is extremely important for lifelong 10 development. Then we have to start dealing with what other concerns, kinds of cases and then step families and different 11 12 kinds of alternative families, we have to start thinking about that. But the default is that that crucial 13 14 relationship and it should be accounted for in the law.

CHAIRMAN WATSON: All right. And that is our point 15 16 today, I think, with Representative Youngblood, figuring out if there are some additions we need to make to the bill later 17 18 that will account for that, but I think your point is very well taken and certainly, Professor, I thank you very much 19 20 for your testimony.

21 There is always a lawyer in the group as there 22 should be, so we're going to -- and we had some questions that probably only a lawyer can ask -- can answer along with 23 the judge, so we've covered it all today. We're going to 24 25 hear testimony from J. Paul Helvy, and Mr. Helvy is a family

law attorney, which must make for some really interesting days for you, sir, with McNees, Wallace & Nurick. So Mr. Helvy, without further ado, you can straighten us out on all matters on family law, please.

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MR. HELVY: I'm not sure I'm able to do that, Madam 5 Just a word or two about myself, I've been 6 Chairman. practicing family law for 25 years. I chair the family law 7 practice group of McNees, Wallace & Nurick. I've been very 8 9 active in all aspects of family law and very, very active in the custody component of family law. I'm currently the chair 10 elect of the Pennsylvania Bar Association Family Law section 11 and have done an awful lot of teaching and research on this 12 topic. And it's something that is very near and dear to me. 13

I am here just sort of on special assignment because Drew Taylor, who wrote the document and the testimony that you may have in front of you was unable to make it. But I echo many of his comments, but I'm going to put a little bit of my own twist on some of it.

19 CHAIRMAN WATSON: Could you just move your20 microphone a little closer, please, sir?

MR. HELVY: Yes.

CHAIRMAN WATSON: All right. Thank you so much.

23 MR. HELVY: First of all, I don't believe that there 24 is any debate, any real debate that can be had over the 25 importance of sibling relationships. I think everybody in this room understands and recognizes the importance of those relationships and, you know, to me, we don't need to spend a lot of time on that. It's clear and obvious. What I would say is that the legislation that we have in front of us is in my view overbroad. In that, it doesn't have limitations on exactly when a sibling or that sibling's guardian or parent can come in and assert standing in a custody matter. And that is somewhat concerning.

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9 The existing statute would allow a, say, for example, 19-year-old sibling who may have been dissatisfied 10 with the parenting that they received to come into an intact 11 family and assert standing to obtain certain custody rights. 12 And I think you also have to look at just what are those 13 custody rights that that sibling could assert or again, 14 sibling's quardian could assert. And those custody rights 15 16 are really anything up to 49 percent of the time with the child, which is pretty substantial. And so I would say that 17 there are a couple of instances where the legislation as 18 19 crafted is overbroad.

First of all, it makes no distinction between full blood siblings as opposed to siblings who are not blood relations at all. It does not address specifically with regard to standing whether the siblings had ever lived together, spent time together, formed this important bond that's been talked about. And it also doesn't indicate or

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segregate or differentiate between an intact family on sort of one end of the spectrum and on a dependency situation on the other. And all those are concerns that I have with the statute.

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One of the things that I've learned in reading an 5 awful lot of studies and you can -- if you go out there and 6 you do the research, you could find a study that will support 7 almost any position that you want to take in custody. It's 8 9 critical that dads have time. It's critical that moms have 10 time. It's critical that grandparents have time. And it's critical that siblings have time. You can find a study that 11 12 will support any position you want to take.

The one thing that I think that has kind of risen up 13 above everything else, which is one of the single biggest 14 determiners, and I'd be interested in hearing the 15 professional's view on this, because this is what I believe 16 and I've read. But one of the single biggest determiners of 17 18 how children in a separated family will do is the level of conflict that they are exposed to. The higher the level of 19 conflict, the worst the kids will do. The less the level of 20 21 conflict, the better they do. And that is one of the things 22 that I firmly believe, and I think that most family law practitioners, most judges, I believe would believe. It is 23 that conflict that can do an incredible amount of damage. 24 25 My concern is that with the statute or a bill like

this, if it were to pass into law, I believe that we in an effort to do something very good, which is to promote sibling relationships, we may actually be doing more harm because it would almost certainly increase the amount of litigation and I know of no litigation that doesn't increase the amount of conflict between families. When people are litigating each other against each other, it is inordinately difficult for them to co-parent or cooperate with one another. And this legislation brings that out.

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And the Judge is going to speak on this and I will just mention that the notion that the current law gives minimal or little attention to sibling relationships, I don't believe is an accurate notion. And the Judge's comments reflect that. She can go into detail on that and I won't. But I believe that there are current protections in the law for sibling relationships.

And just -- I quess my final comment on this is that 17 the current statute makes no reference to the 16 factors that 18 19 are set forth in the existing law that courts are to take into consideration when making any determination regarding 20 custody. It has a series of 5 factors. And it doesn't 21 22 reference the 16 factors that are currently in the law. And 23 I think that, again, any kind of redraft of this bill should reference those factors because those are well thought out 24 25 and significant factors in any custody determination that is

being made. So that is just a summary of the concerns that I 1 have with the legislation as drafted. 2 CHAIRMAN WATSON: Thank you, Mr. Helvy. 3 Representative Moul, do you have questions? 4 REPRESENTATIVE MOUL: Thank you, Madam Chair. 5 Thank you, Paul, was it? 6 7 MR. HELVY: Yes. REPRESENTATIVE MOUL: Thank you for your insight. 8 And you mentioned that the legislation is too broad. How 9 would we narrow the scope given the fact that every case is 10 different, each and every case a judge is going to have to 11 look over, or someone is going to have to look at and it's 12 got different parameters, different home settings, people are 13 different, you know, aren't these all judgment calls? 14 MR. HELVY: They really are judgment calls. And I 15 16 think that while -- I spent a lot of time on the other side of the table looking at what you folks do and trying to 17 interpret it and apply it to a given set of facts. I don't 18 spend a lot of time doing what you folks do, which is draft 19 these things, which I think is enormously challenging job. 20 21 A few thoughts would be to reference the fact that 22 there may be differences between a full blood relationship or 23 a non-blood relationship or if you don't buy into that notion, that there could be people that have standing under 24 the way it's currently -- the statute currently reads, or the 25

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bill currently reads that really have never any time together 1 2 and don't have that relationship. I think that putting some type of criteria in the standing component of this that that 3 relationship actually exists and make that a sort of a 4 threshold determination that this relationship that we are 5 seeking to protect actually exists before you allow people to 6 get into what inevitably turns out to be knocked down, 7 dragged out litigation because emotions run very high in 8 9 these types of cases. So that's one suggestion that I would make. 10

An another one, a very concrete suggestion is make reference to the 16 factors that are already in the custody statute that no determination should be made without reference to those. So those are just two concrete examples or suggestions I would give.

16 REPRESENTATIVE MOUL: So that really means that we 17 can't hardly narrow the scope of the legislation because each 18 one is different and there are so many different factors that 19 have to be considered.

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MR. HELVY: I think it's difficult.

21 REPRESENTATIVE MOUL: What age range in your opinion 22 and I'm going to ask the Judge the same question later on, if 23 I can make it that long, do we take these relationships into 24 account? Obviously, a newborn hasn't developed those bonds 25 with siblings yet, so at what age do we start and then once you're starting to get up into the teens, at what point do you say, you know, you grew up with each other, you'll figure it out? What are the ranges that you're generally seeing?

MR. HELVY: Well, just looking at the two ends of 4 the spectrum, you know, if you have a newborn, although the 5 newborn may not be able to articulate the nature of that 6 relationship, I believe that exists. And if you have an 7 older sibling, that relationship with that newborn is very 8 9 important to them, so I don't think I would in any way minimize the importance of that relationship on at an 10 11 early-age basis.

12 By the same token, I think when they get up to be in their late teens, that relationship exists because by 13 14 definition, we're talking about the relationship between two different people, so you may have somebody that's 17 years 15 16 old and have a relationship with a younger sibling that could be very, very important. So I have -- on an age basis, I 17 would have trouble even beginning to imagine language that 18 would address that issue. And I think that it's different --19 it's really a case-by-case basis. So I don't know if I would 20 21 go at it from an age base, but approach really more of a 22 relationship base and the time that the siblings have spent 23 together in the relationship that they have. I think that is more important that any age. 24

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I will say that once kids get to be beyond 15, it's

very difficult to tell them what kind of relationship they're going to have. I mean, just from practical experience. I'm sure the Judge would say the same thing, so that's certainly a factor out there, but I don't know how you would legislate that.

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REPRESENTATIVE MOUL: I wouldn't either. Thank you. 6 7 CHAIRMAN WATSON: Thank you. We have two more folks, but if I might interject because I was going to wait 8 9 till the end to ask you the question, but you touched on it. 10 You're saying then all it would really be based on the individually family by family on the kind of relationship 11 that the siblings had, but earlier on in discussing the 12 testimony, you talked about full blood siblings should have 13 more, more standing. And I get that... 14

MR. HELVY: If I gave the impression that I was 15 16 advocating a particular position then I apologize, because that was not my intent. It's simply to point out that there 17 18 may very well be a difference in the nature of the relationship based on the exact relationship between the 19 siblings. And whether it be a blood one or a level of 20 21 contact or something like that, I would leave that to learned 22 individuals to give you guidance on that. As an attorney, I 23 wouldn't try to delve into that, but I think that that's the current legislation or proposed legislation doesn't address 24 that at all. And I think it's something that ought to be 25

considered.

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2 CHAIRMAN WATSON: Understand. And I was just trying to if we then consider it, how in the world would we frame 3 that as a consideration, what would we use for criteria? 4 Would we use on the fact that they had some kind of a, as you 5 use, full blood relationship versus being children who are 6 adopted in a family? I mean, they may not have a blood 7 relationship, but they're brother and sister, they're brother 8 9 and sister.

MR. HELVY: And that may be an instance where looking, you know, their exact familial relationship, they're blood relationship is irrelevant. It's just something that I thought should be considered. And really, I think, my personal opinion is that the nature and the quality of the relationship is more than important than they're actual biological relationship.

And it just -- when you're thinking about these 17 things, I would just point out and this may be obvious, but 18 we're really looking at two different tests that you have to 19 put this through. And the first is that initial test of are 20 21 we going to give this person standing or not? And I think that there's got to be more specific criteria that are 22 23 applied to that initial test. And then the next test is once you get beyond that barrier, what are the criteria that are 24 going to be applied to determining the amount of time that 25

the sibling is going to be given or not given.

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And I'd like to see the legislation really kind of carve that out a little more carefully.

CHAIRMAN WATSON: All right. Thank you very much. My question. Mr. Maloney, question?

REPRESENTATIVE MALONEY: Thank you again, Madam 6 Chair. Paul, I appreciate what your conflict is here. I 7 quess what I keep hearing, which seems to be coming back up 8 9 is this balance between a relationship and blood. It seems to be that's evidently what you're struggling with. And I 10 11 quess going back to something that you used as the 16 12 factors, staying on the subject of this particular conflict, would you suggest one or more of the 16 factors that would 13 address this? 14

MR. HELVY: I would suggest all of them. I think 15 16 that a thorough review of those factors is really a critical component to making a determination in a given custody case. 17 Now, in Case A, it may be that factors 2, 4 and 6 are 18 completely inapplicable. But in Case B, those are critical 19 factors. And I think that a lot of time and energy went into 20 21 coming up with those 16 factors, which gives you sort of a 22 universe of things that you can look at and a judge can look 23 at and should look at in making a determination. In fact, the last one is sort of a catch-all, any other relevant 24 factor. But I think that that is -- any statute that talks 25

about custody needs to reference those 16 factors. I think it would be a mistake to do otherwise, in my opinion.

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REPRESENTATIVE MALONEY: Okay. I quess what is not 3 clear to me is that I know legislatively it's very difficult 4 to help society when we have a total breakdown, which I 5 really call a meltdown of a family. And as a former school 6 director, I saw this on many levels. I see it on many levels 7 on athletes out in the field, how they behave or what affects 8 9 them in their life. My father was raised in an orphanage. Most people do not know that. As a matter of fact, it was in 10 West Philadelphia. And I think -- I think what would be 11 12 important for me is to make sure that we are honest with how we are dissecting the particular circumstance and that 13 14 lawyers and judges are not using some form of one particular piece of this factor that may impact this child adversely 15 16 down the road anyway.

That's why I think I have a conflict with this. I 17 18 think my conflict is that we know that blood and family is so 19 important, but we also know that in real life, there's so many other factors involved with where and who's going to 20 21 take care of and how's the safety of this child going to be and all those different things. I think we all get that. I 22 23 just don't want to be playing law games with children's lives and I think that's why I keep going back to this point of 24 these 16 factors. 25

MR. HELVY: And really, I -- when I think about 1 2 things that you're saying, I actually go even before that to the standing issue. Because the 16 factors are relevant 3 after you get over the standing hurdle. So to me, right now, 4 there's in the existing legislation, there's no distinction 5 between an intact family and a dependency situation. 6 That causes me concern with or without regard to whether we think 7 that blood relationships are important or other types of 8 9 relationships are important. It seems that most people would say -- my analysis is going to be a little different if I'm 10 dealing with an intact family and I have somebody from the 11 outside, be it a sibling wanted to come in to address that 12 intact family and take time away from the way these two 13 parents are deciding to raise their children, also raises 14 Constitutional issues. 15

I think most people think of that differently from a situation where you have a dependency situation where the kids are going to be placed with third parties anyway. And I just think some recognition of that is necessary in the legislation.

21 REPRESENTATIVE MALONEY: Well, I appreciate that. 22 Thank you, Madam Chair.

CHAIRMAN WATSON: Thank you. Representative Miller.
 REPRESENTATIVE MILLER: Thank you. I want to thank
 you for framing something better than I did. And I think

you're -- when you're talking about the standing part to 1 2 that, I had referenced in my previous comments how the grandparent standing kind of had some limitations that kind 3 of set the ball field out of play. And I kind of felt that 4 the sibling was missing sort of that ballpark when it's 5 applicable. I actually think that the standing is the most 6 important part to kind of add to this discussion here, is how 7 does it -- when does somebody have the right to do it? And to 8 9 be honest, I don't find any difference between the blood distinction to me is not necessary because once you get the 10 standing part correct, you're gaging the relationship whether 11 it's half, whole, blood or three quarters. The more impact I 12 think is, is that person a sibling by the family. And I know 13 you said intact, but is that child, is that half sibling, 14 half sibling a sibling and what -- so I think that putting 15 16 the ball field in about how somebody gets to play is the first part that we're missing there. 17

And I know that you referenced some criteria, the 16 -- I think you're saying 16 -- I did kind of see the -- I thought they kind of addressed a bit of that or at least some factors in the D Section of the 5328. It seemed to be referencing at least five factors -- I'm sorry -- yes, yes, some -- at least some considerations on how to go.

24 My point being is that I always look at number five. 25 Every time I see a factor, a list of factors, there's always the best interest catch-all that is always there to give, I think, discretion to the judges and my experience has always been that you want that family judge to have discretion on how they evaluate the factors or any consideration they may come across and I've never known a judge to find something that would majorly impact the consideration and best interest, just because it wasn't enumerated, they didn't consider it. Just to address that point.

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9 MR. HELVY: I don't think the problem is with judges 10 not taking best interest in consideration. The problem is, I 11 believe, litigants and lawyers not presenting the evidence 12 that a judge would like to have to make the determination if 13 they don't have a list like this in front of them. I tried 14 cases for years against all sorts of folks, some great 15 lawyers and some not so great.

16 REPRESENTATIVE MILLER: With respect, though, 17 wouldn't that also -- I mean, have you not had a situation 18 where a judge has told you, I'd like to know the answer to A, 19 go find it?

MR. HELVY: Judges have said that --

21 REPRESENTATIVE MILLER: Or if I may give you another 22 one real quick, is it not common practice to have a judge 23 say, I'd like to see a family evaluation of that 24 relationship, give me an outside, you know, therapist, 25 outside physiatrist or psychologist, let me know the strength of the bond that we're talking about so I can properly gage, is that not something that the judge will commonly ask for?

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MR. HELVY: Some judges will. Some judges won't. 3 You will have some judges that will be very activist like 4 you're speaking about that I think that's very helpful in 5 these cases. You know, if other judges who see this as just 6 one more custody case that's clogging up their docket and 7 they want to get through it as quickly as they possibly can 8 9 and the only reason they're handling this custody case is because they happen to be the junior judge on the bench and 10 they got assigned custody cases. And I'm not saying that 11 that's uniformly true, but it exists out there. And having a 12 list like this is very helpful to everybody involved. 13

14REPRESENTATIVE MILLER: All right. You would at15least agree that the best interest catches everything?

16 MR. HELVY: I do, but it doesn't provide much 17 guidance as to what evidence to present to the court.

REPRESENTATIVE MILLER: Let me ask you and I wanted 18 to emphasize a point that I think that type of evaluation 19 again that I don't think, in my opinion, I don't think you 20 need to distinguish between sibling, half siblings, so forth. 21 22 I would say to treat them all the same if they have standing 23 to get in and then let the judge and maybe a third party evaluator decide if the bond is strong enough to weigh 24 against the parental interest of how you get from 2 percent 25

or 49 percent of the partial custody issue. 1 Just one other question, now I believe you were 2 going on a strain of thought that I had brought up, again, I 3 think you were doing -- maybe you were doing better with 4 intact family, something that you kept referencing. 5 Yes. MR. HELVY: 6 REPRESENTATIVE MILLER: And I just want to be clear 7 with it, because I had asked a dependency question going in, 8 are you reading this as written to be applicable in 9 dependency matters? 10 MR. HELVY: Yes. 11 12 REPRESENTATIVE MILLER: You are? I believe this is applicable to 13 MR. HELVY: I am. all matters, whether they be dependency or otherwise. 14 REPRESENTATIVE MILLER: Can I ask you, Is there 15 16 something in here as written now that you see as different than what with sibling rights are in dependency as they exist 17 today? 18 MR. HELVY: This legislation would provide far more 19 expansive rights to siblings than currently exist in the 20 21 dependency legislation. Judge Horn addresses this in her 22 comments and it goes into pretty significant detail. Some of 23 these questions may be helpful after you hear the Judge's 24 comments. 25 REPRESENTATIVE MILLER: Besides from making it

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1	easier for siblings to get in, the result as far as partial
2	visitation I'm sorry unsupervised visitation or
3	supervised visitation, those are two possibilities that
4	siblings have now when they're when another sibling is
5	dependent. Right?
6	MR. HELVY: Correct. Except under this would
7	give folks up to 49 percent and I don't believe a current
8	dependency legislation provides siblings to that level of
9	contact if they're placed in separate homes. I believe it's
10	twice per month.
11	REPRESENTATIVE MILLER: I thought isn't twice per
12	month the minimum, not the maximum?
13	MR. HELVY: I believe it is the minimum, yes.
14	REPRESENTATIVE MILLER: So it is possible?
15	MR. HELVY: I guess it is possible, yes.
16	REPRESENTATIVE MILLER: Thank you.
17	CHAIRMAN WATSON: Thank you very much. And
18	certainly thanks to our testifiers and any questions at all
19	when we move down and, Your Honor, I thought that you did a
20	good job herewith two lawyers going back and forth. We will
21	try to make you feel right at home with your presentation,
22	you're a great presenter. Here is my gavel, you could have
23	interrupted me at any time. But we are very honored to have
24	Judge Carol Van Horn. Judge Van Horn, a member of the Court
25	of Common Pleas in Franklin and Fulton Counties and

specializes in family law and children custody cases and will be happy, so happy to provide a judicial perspective and that is something that we need to hear from. We went from a professor and a lawyer to the Judge to say what they feel the issues that we need to deal with what's the way best way to come up with the language that is best for the children.

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JUDGE VAN HORN: Thank you. Thank you very much for 7 allowing me the opportunity to be present and express my 8 9 viewpoint. I do want to say I've had 16 years of practice as a family law attorney before completely now 14 years on the 10 bench where I have done a lot of domestic relations work 11 12 covering all types of family issues, not just custody and family law, but also the juvenile delinquency and dependency 13 and I think there is a lot of crossover in this pending 14 legislation between those two very different bodies of law. 15

Let me assure you from the outset, I am not going to 16 read my testimony and I probably gave you more than you might 17 have wanted, but I wanted to provide the framework before 18 offering some suggestions maybe for improvement. And I 19 wanted to start with that dependency field. The question was 20 21 Does this apply to dependency and to family law asked: I believe as written, it does. The question is, 22 cases? 23 Should it? And I'm not sure that it should. Dependency law has really evolved most recently in the last 15, 20 years to 24 absolutely put a huge emphasis on the value of sibling 25

relationships. And at every phase of dependency proceedings, the court is required to consider sibling relationships from the very first time when a child is removed from a home, consideration must be given at that very first court contact as to what will the contact be between siblings if they're not in the same home.

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There are times in dependency court where for very 7 good reasons, one sibling needs to be removed but others do 8 9 not have to be removed from the home. And I know as the Judge, I absolutely ensure the contact. The regulations 10 require the minimum of two visits per month. I can tell you 11 that's not acceptable by many judges, certainly not by me. 12 We're looking at very frequent contact particularly with very 13 14 young children. The research shows that more frequent may be lesser duration, but more frequent contact is most important 15 16 and that's why we've developed advocacy centers and places where there can be family-like visitation for children who 17 18 are brought into the dependant system.

And what we're looking at is three, four, five times a week to be getting siblings together as we work very quickly to try to reunify families as much as we can. And again, sticking with the dependency area of law, at every review hearing and that occurs officially every three months, we're looking at what has the sibling contact been, have there been issues with it, do we need to do more. And I also want to emphasize that now with the new laws and rules in place that children in dependency cases have guardians ad litum who are looking out for their best interest and advocating for the visits for siblings. So it's not that siblings are being ignored at all. I'd say that's on a very top factors for consideration in dependency court how are the siblings doing in this time of turmoil for the family. So I wanted to emphasize that.

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9 And now, turning into the actual custody field. We have two areas of law where siblings very much are noted in 10 the current legislation as being a factor for a court 11 12 decision. If a parent wishes to relocate from an area, sibling contact is one of the factors that must be considered 13 14 by the court in making a determination as to whether children should be separated, whether one parent is permitted to move 15 16 with one child, whether it be whole blood, half blood, adopted siblings. 17

And when I make that point that I'm suggesting that 18 19 the legislation clarify the definition of sibling, I'm not arguing that whole blood is more than half blood or adopted. 20 21 I'm just saying clarify that. I'm suggesting please clarify 22 that in the legislation so we don't have cases about that 23 matter. So in relocation law of custody, sibling contact is absolutely a very important part. And then when you get into 24 25 the current custody legislation, again, one of the 16 factors

that Attorney Helvy references is which parent is going to be encouraging continuing contact among siblings. And I've given you some case examples that you can see just how the law has handled that.

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5 The case law provides that siblings help provide 6 continuity and stability to a child's development. And as 7 the Doctor indicated, that's probably more important when 8 their children are going through a period of turmoil and the 9 family is going through turmoil. So the sibling contact in a 10 custody case is a very important factor for a judge.

The 16 factors are not given in any certain order for priority or importance. They're all of equal weight, but I can tell you that sibling contact is right up at the top when a judge is considering how to determine dividing time among parents.

The current law has the policy of keeping siblings together. And we refer to that as the Family Unity Doctrine and there must be compelling reasons raised to upset that family unit doctrine. And that's a very high burden. So I just wanted to emphasize that the current statutes do very much look at the importance of siblings.

Another point I wanted to make was the existing law and I went into it about the en loco parentis cases. The existing law highly values the right of parents to raise their children. And there's a very high bar for any third party, whether it be an aunt, uncle, grandparent, unrelated person or sibling to come in and say We want to intrude in the family and tell a mother and father how to further divide time of a child, so it's a very high bar that exists. And I think for good reason. We've got to be careful that we're balancing the rights of parents here and managing their families through difficult times when we're thinking of expanding the concept of standing to others.

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9 The Supreme Court of the United States has said that the due process clause of the 14th Amendment protects the 10 11 fundamental rights of parents to make decisions concerning 12 the care, custody and control of their children. And likewise, here in Pennsylvania, the Superior Court has stated 13 that we, Pennsylvania Courts, similarly recognize that the 14 law protects the natural parents relationship with his or her 15 16 child and will not interfere unnecessarily with that relationship even at the expense of the estrangement to the 17 18 extended family.

So the importance of parents cannot be overemphasized in this discussion. Natural parents have a clear and strong right to raise their children as they see fit and that's a hard one for a judge, I can tell you. I'm blessed to have children and many times I sit and think of the family context as a parent, but we have to remember that natural parents do have a right to raise their children as

they see fit. And we, the State, through the courts, do not
 want to intrude on that unnecessarily. Any court
 interference with parental custody rights should be and has
 been only in rare and exceptional circumstances.

So I wanted to give that background now before we look at the proposed legislation. Again, I have put some examples into the testimony from case law. But I wanted to talk about some practical examples next.

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Mention has already been made of the expansion of 9 standing to grandparents in certain circumstances and I can 10 tell you that that has very difficult practical effects on 11 litigation and on family units that are often in a time of 12 turmoil when grandparents enter into a relationship. I gave 13 the example in my testimony where I had grandparents, it was 14 a grandmother come in asking for custodial rights and the 15 16 fight was who was going to get to take that child to Disney World first, grandmother, who's son was deceased or mother of 17 18 the child, who was remarried to someone that paternal grandmother did not like. Are those matters that we really 19 want to open the door to subjecting families to litigation 20 21 and turmoil?

Another example I gave is a situation where a parent had deceased and the grandparent stepped in and wanted to have rights. And we gave rights and opportunity, but then the relationship that began between the grandparent and the child was not a healthy one because it attacked the relationship between the child and the biological parents. And we tried to limit, we tried to lecture, we tried to encourage, we tried to do counseling. And we finally we had to end that relationship with the grandparents because it was affecting that parent/child relationship, which, again, I would argue, should be paramount in these kinds of situations.

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9 So I've been trying to determine why and in what 10 circumstance these very well intentioned goals of sibling 11 contacts have risen to this level of proposed relationship 12 because in dependency court it is there a factor with 13 representation so that it's not someone that isn't aware of 14 their rights. In custody court existing, it's there, sibling 15 relationships are considered.

16 So as it's drafted, the part that concerns me the most is giving the standing to guardians of minor siblings. 17 Guardians may be a stepparent. Guardians may be a formal 18 19 intimate partner of one of the parents now suing on behalf of the child, supposedly but is it really on behalf of that baby 20 against the intact family to get rights to siblings? I'm 21 trying to determine what scenario would be best served by the 22 23 proposal of giving this blanket kind of standing to siblings. As Attorney Helvy said, as drafted, it's very broad 24

to allow the siblings in the door. And I can tell you with

custody court, we try to handle those matters very quickly to 1 settle down very high emotions in family cases. And now 2 under existing law, we could have mom and dad, two sets of 3 grandparents and there are stepgrandparents that get into the fray as well, and now add to it representation for siblings 5 that want to get into it and this child only has so much time 6 to be divided among a whole host of individuals. So I'm concerned about the automatic expansion of standing without 8 limitation to situations perhaps where a parent is deceased 10 or perhaps where the sibling is not a minor but an adult and 11 for some reason is being denied contact with another sibling.

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12 I think it's very important that we look at those kinds of possible refinement to the pending language of the 13 14 legislation so that we don't create unnecessary consequences and I will absolutely echo what Attorney Helvy said, I have 15 yet to see a custody case that is not trauma to everybody 16 involved, particularly the children. We do our best to not 17 18 have the children involved, but you can sense the atmosphere when the court were required to speak with the child if 19 they're of any age to have a conversation and you can sense 20 21 the tension that that child is living. When they're with a 22 judge for a few moments, just imagine even having to come to 23 talk to a judge, estranged with other people around. So I'm concerned that this expansion of standing would also increase 24 25 the level of trauma for children by allowing more litigation.

And another -- and I'll finish with this, because 1 I'll then be open to questions. Another thing to consider is 2 the vast majority of litigants in custody cases are 3 self-represented. We used to call them pro se, but now the 4 terms seems to be self-represented litigants, SRL's. We have 5 individuals trying to navigate the law on their own without 6 the benefit of legal counsel. So I'm concerned about 7 self-represented individuals taking this legislation without 8 9 having that legal lens understand what is a case that's appropriate to actually bring into the courtroom, what is a 10 case that would merit all of the consideration factors. By 11 giving automatic standing, you're getting them in the door 12 and the litigation has started that tension has been 13 increased and we have self-represented people who are not 14 really considering, do they have a case that would really 15 16 merit the trauma that's filing a document of litigation would absolutely provide. 17

So I applaud the efforts and the attention to 18 19 sibling relationships. I just wanted to highlight that I believe siblings very much are considered both in dependency 20 21 and in custody at the existing time, but if you're going to 22 be doing consideration to moving this legislation forward 23 then I would consider making it only for adult siblings, not have guardians have the rights to have automatic standing and 24 25 clarify the definition of sibling.

I'll be happy to take questions as well. 1 2 CHAIRMAN WATSON: Judge, thank you very much for your testimony. And I suspect that at some of this will be 3 -- we'll have to ponder all this to come up with questions. 4 We may not have as many right now, but I -- as I looked 5 through things, I went, I don't know, I have to go back and 6 look at that to be able to ask an intelligent question, but 7 luckily we have a few people who do have something. 8 9 Representative Maloney, you had a question? REPRESENTATIVE MALONEY: Thank you, Madam Chair. 10 Actually, I don't have a question. What I'm actually going 11 12 to do is make a couple comments and I think I said a few things that I did before to some of the other questions that 13 14 I asked expressing my concern, which I feel, you only verified, Judge, with respect to the family unit. So I think 15 16 my comment basically is, I appreciate your parental piece, the fact that that's paramount. And I think that going back 17

to some of the experiences that I have had and have seen, that's obviously, probably the most important element of this predicament that we're in where we try to figure out what is best for the child.

22 So the second part of my comment is that I was 23 always -- I was just concerned early on with the fact the 24 sibling -- and you well stated that it should be defined that 25 the sibling wasn't being considered. So that's my comment

and the fact that I really think you did a tremendous job in 1 2 outlining really want the mission is. And to me, what I keep hearing about the mission is the fact that the family unit is 3 in stress and really what's the best way that we can approach 4 those children and who would see them and who would be with 5 them and really who would have the authority over them. 6 So I appreciate -- I really appreciate that. And that's why I 7 said I really didn't have a question. I had more of a 8 9 comment.

But I think that as you did well state that there are circumstances that come into play here where siblings should be considered in how we move forward with the complicated issues that we have. So that's really all I had to say. Thank you, Madam Chair.

15 CHAIRMAN WATSON: Thank you. Representative Miller,16 you had a question.

17 REPRESENTATIVE MILLER: Thank you. Thank you. 18 Thank you for your testimony, Judge. A couple quick 19 questions and points.

You had in your testimony mentioned delinquency and we had not discussed that previously. I guess my thought again, I think I may have been looking at this applicability in too narrow of a sense, but can you give any thoughts as to going down this path would be a plus or minus in relation to dealing with the delinquency questions?

JUDGE VAN HORN: Well, delinquency, siblings do not play as big as a role as dependency in juvenile court. Dependency, I'm sure you're all aware, is when a child is removed through really virtually no fault of their own unless there are incorrigible issues.

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But delinquency issues is when the child commits a 6 crime. And if a child is in a placement facility because of 7 delinquency, there are other factors that come into play. 8 9 Normally, that child needs some kind of treatment, if they're 10 in delinquency court. And the facilities that may be providing that treatment has policies regarding contact with 11 12 siblings. When we review those cases, just as we do with dependency, we do inquire how are siblings kept in touch with 13 14 the child who may be in a mental health placement or in a restricted residential treatment facility. 15 Those 16 relationships absolutely are valued, but generally the needs of the child, the delinquent youth at that time, are more 17 paramount in making sure that that child is safe before we 18 introduce other siblings. 19

I can give you an example I have, five siblings in a group that are now both parental rights have been terminated looking for adoptive home and we have one now. That's the good news. But one of those youths has severe mental health issues got into delinquency court and was in a facility about three hours away and a requirement at any foster placement for the other four was we want to make sure you're going to take those four children, all under the ages of seven, to go visit that delinquent youth at least twice a month. And that's a pretty big ask of a foster parent, but it is viewed so strongly that the sibling relationships continue even into delinquency court.

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REPRESENTATIVE MILLER: In my head, I was thinking 7 that delinquency matters -- again, I was -- I don't know how 8 9 this would apply so much in delinquency matters. If you had a dual case, you have dependents, a child and a delinquent 10 child, obviously, I guess that takes it to another level of 11 12 questioning. But on delinquency matters where I quess the only time that I could imagine a scenario where you would not 13 14 have a dual case, I quess would be if some child had a condition or release for a phone matter, now that they needed 15 16 a monitoring system when they were released from a facility and maybe that brought up a question of another person's home 17 besides the parents, but otherwise, I couldn't see it. 18

So it sounds like, though, if I got it straight that you also would agree that for whatever reason this is not something likely to be applicable or that would be practically -- would be practical to in apply in delinquency matters?

JUDGE VAN HORN: Yes, I do not think this would be applicable in juvenile court, dependency and delinquency.

REPRESENTATIVE MILLER: Okay. So you would also say 1 for sure that you don't believe this would work or is it 2 redundant in your mind --3

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JUDGE VAN HORN: Yes. I think that those concerns are absolutely paramount. And at the top of not only is it in the regulations and statues, but it is being implemented across the state now, thanks to a lot of the work out of the offices of children and families and the courts lead by Justice Baer. There's a lot of attention paid to sibling relationships in all of juvenile court. 10

11 REPRESENTATIVE MILLER: My first question that I 12 gave to you, the Professor, earlier started off with the idea of whether or not this was just a family -- adult family 13 14 courtroom matter. Okay. So I'm kind of looking back to the circle of that. I went to your questioning or your analysis 15 16 of how would this come about? What scenario would this work in? And I do agree with Paul that there are some scenarios 17 perhaps where maybe your experience, Your Honor, in how you 18 analyze matters is not always what every family judge would 19 come across and sometimes I'm sure even the best intentions 20 21 of courtrooms occasionally things get missed. But I was 22 thinking that why I think this draft could work in the adult 23 side is just the ability of -- I think this goes a little bit to Paul, what Paul's saying is, who actually can come forth 24 and present their set of facts. Who has a way in that's not 25

through somebody else? And I was thinking along those lines and I was concerned a little bit with the minor issue, the guardian issue that you brought up, but would you not -- is it not possible that or would you give some weight to the possibility that by giving adult siblings the way in to adult family court matters that it might allow for a more complete picture of the family dynamic in regarding the best interest of the child?

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9 JUDGE VAN HORN: I would acknowledge that. And now 10 the burden as they said is so high for any third party to 11 come into a custody action. And you have to establish that en 12 loco parentis relationship saying that I've acted as a 13 parent. Well, there very well may be that 19, 21, 23 year 14 old sibling who hasn't acted as a parent, but may be a really 15 good resource for that child. So I do acknowledge that.

REPRESENTATIVE MILLER: So going back, again, I'm going to use Paul's logic because I think it made more sense, the standing, the standing question, in relation to siblings and I know you're right now focusing on adult siblings, if we were to craft an adult sibling bill that included the limitations of ways in, do you find that standing component to be something that it would be important or not so much?

JUDGE VAN HORN: Yes. If it's better defined. I think with limitations instead of just broad. Subsection D does give five factors to look towards, but it's after they've been let in the door.

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REPRESENTATIVE MILLER: After, yeah.

3 JUDGE VAN HORN: So I think that determination 4 should be made --

REPRESENTATIVE MILLER: And the last question, and I 5 apologize, is in relation to the -- I think my colleague and 6 you have back and forth regarding the definition of sibling, 7 and obviously, I think I understand the definitions help in 8 9 law. My reasoning or my look at this here was it's was one 10 that to which siblings should be as all encompassing as possible to reflect the unique dynamics or realities of many 11 families have are in now, so in relation to defining the 12 term, I wonder if you would also share the broad sense of 13 making that such a definition to be applicable to all the 14 possible sibling relationships that exist or are you 15 16 suggesting a more limited approach to that definition?

JUDGE VAN HORN: No. Broader, but perhaps include in the definition section for sibling for these purposes, a sibling with whom a substantial relationship has already been established. Put that right in the definition and then it really doesn't matter if it's whole blood, half blood or whatever.

REPRESENTATIVE MILLER: Thank you.

24 CHAIRMAN WATSON: Thank you very much. Chairman 25 Bishop?

CHAIRMAN BISHOP: Thank you very much, Madam Chair. 1 2 I don't often get the opportunity to talk with one who's a judge, a parent in children and youth and one who has spent 3 25 years as a lawyer and one who's, I suppose, I sense a 4 psychologist who has studied, so when we get the three of you 5 together, I want to ask one question and it has come up at 6 least seven times and every time it comes up, I sort of choke 7 because I've experienced this. So I want to put this 8 9 question in, Do you think, Judge, do you think, Lawyer, do you think, Psychologist, that we have properly identified 10 11 children correctly when we identify them as being half blood, 12 whole blood or adopted? As a twelve member family and the oldest, I remember saying to my sisters and brothers, we are 13 14 not of the the same parent, I wonder half sister, therefore, ten of you, two of us, you make the decision. And my sisters 15 and brothers absolutely went beserk because you're not a half 16 sister, you are our sister. That is our brother. And you 17 have as much right to have an opinion in this as we do. 18 That 19 was years ago.

Years later, when mom died and their father had died and my father was not part of the family, we find that they still have that feeling today. We are sisters and brothers, so since we're making law and we're lawmakers and we are involved with it are we doing children justice when we refer to them early in life as being half blood, as being whole

blood, as being foster, as not being like everyone else? And 1 2 when I have to deal with issues in my district with children who are having problems I wonder if some of it is not caused 3 by the fact that we have misdiagnosed them and made them 4 different and made them become trouble to society because 5 they don't belong to anyone. I just wanted to put that out. 6 7 I'm dying to get it out, so someone can take it and say, Look, they're sisters, they're brothers, they're children, 8 9 they're adopted and that's where it should stop.

JUDGE VAN HORN: Language is powerful, both positively and negatively so I would just encourage a definition that is all-encompassing, but it does need to be defined in terms of all relationships among siblings.

14 MR. HELVY: My reaction to that is that your story shows that it's the relationship that matters, not 15 16 necessarily what the biological relationship is. It's the emotional relationship and the time that they've spent 17 18 together, but I agree with what the Judge said is that when you have people that are looking at this legislation, they're 19 going to have to know just what is a sibling. It has to be 20 defined in some way. I think once you cross that sibling 21 22 barrier, you never look again as to exactly what the exact 23 biological relationship is. Then you turn and you start looking at what the nature of their actual relationship is. 24 25 That would be my take on it.

DR. MILEVSKY: I think those labels are more appropriate for a Harry Potter series not really for reality as we have it today. Labels are very disruptive very often from a very young age you label a kid as that self-fulfilling prophecy so I 100 percent agree with your sentiment.

6 CHAIRMAN WATSON: Yes. Thank you for your comments. 7 Representative Youngblood?

REPRESENTATIVE YOUNGBLOOD: I've sat here today and 8 9 I think out of anybody in this room, including the three panelists, I've been a foster parent, I've been a stepmother, 10 I've been an adoptive parent and I have biological child, 11 12 I've never distinguished on anything as far as my relationship, I am their mother. They are sister and 13 brother. My daughter I received when she was four years old 14 when I had saved the children in ECU in that ravage-torn 15 country. I brought her into my house. I had to teach her 16 English. And I told my son, This is your sister. My child 17 that is 20, I got him when he was two day's old, 18 19 crack-addicted baby, never made any difference from my stepdaughter, never, ever made a difference or a distinction 20 21 about children. I am currently raising my grand -- identical 22 twin grandsons that are 10 month's old.

I think part of the problem is the judicial system does not look in depth when some of the judges are handling cases or making determination on the welfare of a child and what determines a relationship with a child. I can speak from experience and sitting here today listening to the distinction about this child is this and this, I've been to court many a times for all the children and with an attorney, never by myself for all the children that I just named. I have been in family court, know the law inside out. And also am the author of Kinship Care, which is not being followed to the letter.

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9 CHAIRMAN WATSON: Thank you. Thank you, Representative Youngblood. Last question, if I might indulge 10 myself and ask you some questions and it was based I think on 11 12 something that Representative Youngblood touched on and that is, Judge, and certainly to the attorney, when I listen to 13 you folks, and I understand and we reviewed a lot about the 14 law, I know how, and I firmly believe how you follow the law 15 16 and practice the law.

I guess what I don't know and I'm very familiar with 17 Justice Baer and his work, what I don't know is, Do we have 18 any ways -- and this could be my ignorance, but do we have 19 ways of checking that indeed all those throughout the 20 21 Commonwealth's judicial system when working in family court 22 follow the laws that we already have. I think sometimes when 23 you see here is because people have come to a legislator or a number of legislators and said, Here's what the experience 24 25 was, here's what happened. Now, please understand we all

have been around enough time that we know we don't get the whole story, so you try to do your due diligence to check that most of what you were told was accurate as best you can, but I think we've even seen headlines in Pennsylvania where, indeed, though it was in juvenile court, criminal, but we haven't had things followed as they were designed to happen or in the best interest of children.

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And short of some kind of a special commission that 8 9 gets created, do we have a way, and again, Your Honor, of checking that, indeed, the 16 factors are considered to this? 10 You heard someone say, one of our members, well, we'd almost 11 12 like a list. And I will tell you that even in Child Protection, we have heard from people I want discretion of 13 14 judges, I will always come down personally on that side. But we have constantly heard, we want some kind of a list, not 15 16 limited to, but including, so that perhaps the general public and everybody gets a sense of, in this case, what was 17 child abuse, what constitutes child abuse? 18

I'm hearing here they're looking for some kind of -and I don't think you can because it's case by case, but they want some kind of a list or basic criteria that must be followed. And I'm not sure if it's that or it's just that as you're describing it, and I believe you. It may not be followed in every court throughout the Commonwealth. And frankly, if that's the case, I don't know how we legislate 1 that one. But do we have a way of checking? Are we talking 2 about that?

JUDGE VAN HORN: Two things I would say: First, on Common Pleas level, Appellate Court has the ultimate authority. There's always the right to appeal to a higher court. Practically speaking, I know that can't happen in every case.

So the second part is education. And seriously 8 9 within the last five years in my professional career I've seen the most education and focus ever for judges on these 10 issues and very importantly attention being paid to the 11 12 gathering of data so that we have numbers and cannot just talk about these very important issues anecdotally, but 13 actually look at numbers to analyze how are we doing. I'm 14 all for that. How can we do things better? I am aware that 15 16 things are not uniform across the state and I don't know how a legislature can fix that or I don't know how we, as judges, 17 can fix that. Judges are elected. So that's -- you don't 18 fire judges. Judges are elected. So the best we can do, I 19 believe, is educate, pay attention to data and making good 20 21 policy decisions for the future.

22 CHAIRMAN WATSON: Thank you. Mr. Helvy, did you 23 have anything to add?

24 MR. HELVY: Just to say that I have never seen a 25 judge that didn't do their level best to make a decision

regarding the best interest of the children. I mean, there are judges that have varying levels of sophistication and endeavoring to make that determination, but I've never seen a judge that just didn't care. So that -- I feel comfortable on that and I practice all over the state.

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I can also tell you that I do believe that giving a 6 list of criteria that a judge can take into consideration 7 It helps people coming in, knowing this is what a 8 helps. 9 judge is going to look at, this is what a judge is going to pay attention to. I'm not going to have a judge say that the 10 preference of a child is irrelevant because it's a statutory 11 factor. And so, I know that when I try a custody case, I'm 12 going to hit every single one of these points and because of 13 14 this statute that currently exists, I know that a judge is going to consider every one of those points and when they 15 write an opinion, they are generally going to address every 16 one of these points. And it brings some level of objectivity 17 to the process. 18

Judges still have a wide degree of latitude and a great deal of discretion. And again, the last factor on this list is any other relevant factors. So no one is tying the judge's hands and saying you can only look at these things. I think risks like this are very helpful. And so I think that's one way to do it and just in terms of how can you tell if a judge is doing his job, generally they are and, you

know, you look at the appeals and the decisions, you know, some custody cases get overturned. The judge cited a few, but most of them don't and because the trial judges generally usually do a good job.

Thank you. And certainly on 5 CHAIRMAN WATSON: behalf of Representative Bishop and myself and our Committee, 6 we want to thank you for taking the time to come to 7 Harrisburg, to share your expertise with us. This is, as our 8 9 most of our bills, this is a work in progress. We value your opinion and your insight and we will then go from there. 10

We're very strong, particularly in this Committee, 11 12 on getting it right for children, so we really use the committee process where we will get a bill, then talk about 13 14 amendments, this and that. It may not be quite ready for Primetime yet, but we will, indeed, work on it. And please 15 16 know that we will be working on it because you were here and you testified and gave us your opinion. And that means we 17 might even call you up at some point and get more free 18 We'd like to soften that blow before we get there. 19 advice.

Again, for the Committee, we know we'll have a 20 21 meeting on the 19th for all of you who are able to come in 22 early or stay and forego other meetings, we thank you. And 23 for our testifiers, thank you very much. We're adjourned. 24

(Hearing adjourned at 12:10 p.m.)

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1	CERTIFICATE
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3	I hereby certify that the proceedings are contained
4	fully and accurately in the notes taken by me from the video
5	recording of the foregoing cause and that this is a correct
6	transcript of the same.
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11	Denise M. McCartney, Reporter
12	Notary Public in and for the
13	Commonwealth of Pennsylvania
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15	Mu commission cunince
16	My commission expires April 17, 2016.
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