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FINANCE COMMITTEE HEARING

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IRVIS OFFICE BUILDING ROOM G50

TUESDAY, APRIL 23, 2013 8:32 A.M.

PRESENTATION ON HB 898 INNOVATE PA PROGRAM FINANCE COMMITTEE

BEFORE:

HONORABLE KERRY BENNINGHOFF, MAJORITY CHAIRMAN HONORABLE GEORGE DUNBAR HONORABLE ELI EVANKOVICH HONORABLE MATTHEW GABLER HONORABLE KEITH GREINER HONORABLE SETH GROVE HONORABLE LEE JAMES HONORABLE FRED KELLER HONORABLE JOHN LAWRENCE HONORABLE DUANE MILNE HONORABLE MIKE PEIFER HONORABLE KATHY RAPP HONORABLE BRAD ROAE HONORABLE PHYLLIS MUNDY, MINORITY CHAIRMAN HONORABLE TIM BRIGGS HONORABLE MARY JO DALEY HONORABLE MADELEINE DEAN HONORABLE JORDAN HARRIS HONORABLE SID MICHAELS KAVULICH HONORABLE BILL KORTZ HONORABLE RICHARD MIRABITO HONORABLE ADAM RAVENSTAHL

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1 PROCEEDINGS 2 3 MAJORITY CHAIRMAN BENNINGHOFF: If you could find your 4 5 seats, I'd like to get things started. 6 As an editorial comment, I'll remind the Members of the 7 Committee as well as the audience, if you have cell phones, please turn them off or turn them on vibrate. This is being 8 9 recorded. 10 Those who will speak or testify or ask questions, please 11 hold the microphones and speak right into the microphones, and some of them work better than others. 12 13 I do want to welcome everyone here. This meeting is officially open. And this is a hearing on Representative 14 15 Warren Kampf's bill called Innovate Pennsylvania. This is a 16 program that creates a deferred tax credit, creates the funds 17 that generate auction insurance premium tax credits. 18 Representative Kampf, I believe, is here. If you would like to 19 join us, Representative Mundy, if you have some opening comments, we'll start with you. And Representative Kampf, when 20 21 she's done, if you're comfortable, we will proceed with the 22 other testifiers. 23 MINORITY CHAIRMAN MUNDY: Just looking forward to the 24 testimony today. A very complex bill and I'm very interested 25 in the details.

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MAJORITY CHAIRMAN BENNINGHOFF: Thank you, Chairwoman Mundy. No disrespect for you, sometimes members have competing meetings going on, so if they will be coming and going, this is no reflection of your presentation and know that that the information will be disseminated to the members otherwise. When you're comfortable, feel free. If you would like to introduce your counterpart.

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8 REPRESENTATIVE KAMPF: Thank you, Mr. Chairman. I'd like to 9 introduce Representative Joe Hackett, my better half. Joe and 10 I are essentially co-lead sponsors on this legislation. And 11 thank you, Chairman Benninghoff, Chairman Mundy, and Members of 12 the Committee for holding this hearing. I guess, I would like 13 to start out by talking about what this bill does not do as a 14 way to describe it.

15 If you have your agenda in front of you, if you just pull it 16 This legislation, Innovate PA, is essentially the name. out. 17 It's not creating any new programs at all. Let me say that 18 again, it is not creating any new programs. Looking at your 19 agenda, we are talking about programs that have a tired and 20 true record here in the State of Pennsylvania. The first, 8:45 21 to 9:00 slot is an explanation of how a program like this has 22 worked in Maryland and in other places; 9 to 9:40, those are 23 the Ben Franklin partnerships that have been around for more 24 than 30 years; 9:40 to 10:20, those are the Ben Franklin 25 Venture Investment Program -- programs that have been around

for at least 12 years; 10:20 to 10:45, those are the Life 1 2 Science Greenhouses that have been around the same period of time as the investment program since 2001. And then 10:45 to 3 11:00, those are the prep partners, essentially the industrial 4 5 resource councils, the local economic development councils. 6 And my point in showing you that is that in all our districts, at least some, if not all of these entities for going back 7 almost 30 years, have been providing resources to our 8 constituents to start-ups, to technology-based start-ups, to 9 10 Life Sciences based start-ups, to manufacturers with, I 11 believe, enormous success. But they're going to come before 12 you and talk to you about that and convince you of that, I am 13 sure. All right. So that's the basic background.

What are we trying to do here and why? Essentially, we are 14 15 trying to get these entities more resources at a critical time. We fund all of these entities, but there are four basic reasons 16 why now is a critical time to provide more resources to them. 17 18 First of all, as I said, they provide seed-stage funding for 19 technology companies, for start-up companies in the tech sector 20 and the Life Sciences sector and other places. Seed-stage 21 funding around the country is either drying up or dried up, so 22 this is a critical time for that reason. It's also a critical time because in our country, actually, start-ups, particularly 23 24 in these areas are in decline. I think back in the 1980's 25 almost 50 percent of firms were in this category of new and

sort of seed-stage companies. And we're down in the teens, so the same phenomenon, I believe, is going on here in Pennsylvania as we speak. Thirdly, we are in the fight of our life in these areas with other states around the country and with other nations. There are a number of other states that are doing these sorts of things, providing resources from the taxpayer, from the state, in order to help with these start-ups, and we're competing against them.

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At the very time when the competition is stiffest, 9 10 Pennsylvania, over the last five or six years has actually 11 reduced it's funding to these entities by significant amounts. 12 At the very time when we should be investing and trying to get 13 these entities, which have a proven track record, we are not able to do that, so we've got four reasons why we should try to 14 15 get more resources to them. And finally, how do we get more 16 resources to them? The concept here is to target the insurance 17 companies and to take resources that they give in the next, 18 say, year in a tax-credit auction for their future tax 19 liabilities. So they're still going to be on the hook for 20 their current tax liability for next year's tax liability, but 21 for future tax liability that they have they can put dollars in 22 today and we're hoping to raise with this tax-credit auction, 23 something in the neighborhood of \$140, 160 million dollars, 24 which will then be deployed out through these proven programs 25 that I described, but they cannot redeem those tax credits

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until the future and they can only do it in increments. I believe the first year that they can redeem them is 2015. They can only do it in one-fifth increments so that they won't be able to redeem all of them until 2020. And the concept there is we get the dollars in now, we deploy them and then those dollars get out into the economy, start to generate tax revenue and jobs so that there is no future impact on the General Fund except positive impact.

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9 So that's fundamentally what Innovate PA is. And with that,
10 I will end my remarks.

MAJORITY CHAIRMAN BENNINGHOFF: Thank you, Representative Kampf. Does your counterpart like to add anything to that? And that was actually a very interesting preadaptation.

14 REPRESENTATIVE HACKETT: Thank you, Chairman. Good morning, 15 Chairman Benninghoff and Chairman Mundy and Members of the 16 Committee and thank you for hosting today's hearing on Innovate 17 Pennsylvania.

18 We all know that Pennsylvania's economy has long been 19 associated with the coal and natural gas industries, but 20 there's another strong industry making a mark on Pennsylvania's 21 economic landscape; the high tech and innovative industry. 22 This industry in Pennsylvania is developing new products in 23 Life Sciences, new processes in Marcellus Shale industry, cutting-edge electronics and much, much more. Innovation 24 25 technology and business creation are flourishing in the 21st

Century, particularly in Pennsylvania. We have the universities, the workforce, the talent to become a leader in this industry. I believe that the potential growth in all those businesses and ideas is limitless and represents the future of our economy.

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We must face the reality that states throughout the country are working hard to promote economic development by luring these companies away from Pennsylvania. The competition is growing and must act -- attract new employers and create new 10 jobs. That's why my colleague, Representative Kampf, and I 11 have developed the Innovate Pennsylvania Program to not only 12 keep the high-paying jobs in Pennsylvania, but to encourage 13 growth and competition with other states.

Representative Kampf said this program would work in 14 15 partnership with the Ben Franklin Partners, whose programs have a proven track record of success and boasts an incredible three 16 to one investment to tax return as a result of commitments made 17 18 to support new and innovative businesses. By partnering with 19 the Ben's to offer the Innovate Pennsylvania Program, we hope 20 to encourage businesses to not only stay here and expand, but 21 to relocate new businesses in Pennsylvania.

22 This program is a unique and outside-of-the-box proposal. 23 And exactly the type of thinking that we need to embrace in 24 order to compete in today's economy and bring Pennsylvania back 25 to the economic glory it enjoyed not too long ago.

Mr. Chairman, as you stated before, we do have other hearings and I do have a voting committee hearing, but I appreciate the Committee listening to the programs that we have here today. And I'm sure I'll be -- well, you'll be in good hands with Representative Kampf here to answer any future questions.

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MAJORITY CHAIRMAN BENNINGHOFF: We are going to ask if both of you have time to take some questions now, I appreciate both Representative Hackett and Kampf's innovative ideas. Members of the Committee, questions? Chairwoman Mundy to start.

11 MINORITY CHAIRMAN MUNDY: Thank you, Mr. Chairman. Good 12 morning. And thank you for bringing forward what I think, you 13 know, I've long been a fan of the Ben Franklin Partnerships. In fact, I've served on their advisory committee. But in 14 15 recent years, their budgets have been cut from \$76 million in 16 2010 to about \$28 million today. In fact, Governor Corbett has 17 proposed cutting it again this year by another \$9 million. So 18 I have to assume that this is a way to reverse those 19 investments. But I'm confused as to why not just use General 20 Fund money instead of this somewhat convoluted insurance 21 premium tax credit. Can you sort of explain your rationale, 22 because in the end, all of this money comes out of the general 23 fund. So why not just use the General Fund to supply venture 24 capital to Ben Franklin?

REPRESENTATIVE KAMPF: Representative Mundy, you know, there

1 is some success, and I think you'll hear about this from 2 Maryland in this particular program, so know that there is that. As well, the problem we face is that if we draw on the 3 4 General Fund today, that, like many other things, has an impact 5 on all the other line items, all the other things that are 6 important in this state. So, my own personal belief is that 7 this is a good balance in the sense that we don't draw on 8 today's General Fund or increase taxes or other forms of fees 9 or revenues which have an impact on economic growth in the 10 Commonwealth. And over time, by spreading out the impact on 11 the General Fund from 2015 to 2020, and, in fact, you can redeem these tax credits out to 2026 under the current draft of 12 13 the program, there is a smoothing effect. And since you mentioned the Ben Franklin Partnerships and Mr. Representative 14 15 Hackett pointed out, I think their track record to three to one, a dollar down by the state, three dollars in return. 16 So 17 we're pretty confident that over that period of time, not only 18 will whatever resources come out with the tax credits be 19 replaced, but there will be many more dollars.

20 MINORITY CHAIRMAN MUNDY: Well, that's always a theory, but 21 I'm beginning to wonder, you know, yesterday we voted on a bill 22 that will cut the CNI and other taxes by some \$815 million in 23 future years, long after this Governor is not in office 24 anymore. And here we're talking about 2020, 2026. Is it 25 really good public policy to defer instead of pay as you go, is

it good public policy to continue to defer these hits to the 1 2 General Fund in hopes that tax cuts, tax credits, tax incentives will generate the jobs that we -- and that's the 3 theory that it will generate jobs, but it's an unproven theory. 5 And in the two years that this Governor has been in office, 6 we've done a lot of that, and we still have the highest 7 unemployment rate, one of the highest unemployment rates in the nation. So I do have a problem with the notion that we're 8 going to defer the hits to the General Fund to future governors 9 10 and future legislatures who might have to make up that revenue 11 loss to fund public education and other human services by a tax 12 increase. So I do really have some concerns about that.

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13 Can I ask a specific question? You referenced the 2020 and the 2026, but your House Bill 898 states that for tax years 14 15 beginning after June 30, 2015, and ending before July 1, 2020, a taxpayer may claim a premium tax credit against its insurance 16 17 premium tax liability. But then the bill goes on to state 18 further that premium tax credits expire no later than June 30, 19 2026. So I'm wondering, is this a drafting error or how do you 20 reconcile those two statements?

21 REPRESENTATIVE KAMPF: Chairman, the way I read the language 22 in the bill, you can redeem, as I said in the opening, 23 one-fifth per year, so we're not talking about the entire amount being redeemed in, say, 2015. It's one-fifth per year 24 25 between 2015 and 2020; however, there is a concept of

1 carryovers. I believe that the concept is if a particular 2 holder of the tax credit is not redeeming all of the tax credit of a particular year, that can be carried over. And I believe 3 the carryover ends in 2026. Whether there will be any 4 5 carryover, we will not know until 2020. 6 MINORITY CHAIRMAN MUNDY: So it is not a drafting error. 7 Your intent is that the credits would carry over out until 2026? 8 REPRESENTATIVE KAMPF: You have --9 10 MINORITY CHAIRMAN MUNDY: It could carry over till 2026? 11 REPRESENTATIVE KAMPF: Some carry over could go beyond 2020, 12 yes. 13 MINORITY CHAIRMAN MUNDY: Okay. Can you tell me how your bill differs from Senator Blake's bill that was before this 14 15 Committee, although we never took it up, what, last session? REPRESENTATIVE KAMPF: Senator Blake's bill last session 16 17 was, I believe, simply for -- because I just looked at it --18 it's simply for the Ben Franklin Partnerships and the Ben 19 Franklin Venture Investments Program last session. Okay. This 20 session the bill has the Venture Investment Program and also 21 has the Ben Franklin Partners. In addition to that, it has 22 resources for DCD to administer the program. I use that term 23 generally. It also has some resources for the Life Sciences Advisory Council, which this administration created in order to 24 25 sort of create a roadmap going forward for Life Sciences in

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1 Pennsylvania. And then it also has resources for the PREP 2 Partners, the local economic development councils, the sort of incubators and small business advisors, the manufacturing aids 3 that have, you know, fairly well been long existed -- long in 4 5 existence in Pennsylvania. So those -- and then our bill, as it currently stands, has the Ben Franklin Partners, the Ben 6 7 Franklin Investment Program, the Life Science Greenhouses, which receive tobacco settlement money and it's just those 8 three. So could there be some amendments and changes in working 9 10 together? Absolutely. I met with Senator Blake last week on 11 that subject. 12 MINORITY CHAIRMAN MUNDY: And the funding source? 13 REPRESENTATIVE KAMPF: Same thing. His tax credit bill, I think, has a cap of \$225 million --14 15 MINORITY CHAIRMAN MUNDY: But he uses the premium tax, 16 insurance premium tax? 17 REPRESENTATIVE KAMPF: Same mechanism, yes. And then, I 18 think, ours is a cap of \$175 million. 19 MINORITY CHAIRMAN MUNDY: So the cap is just different? 20 REPRESENTATIVE KAMPF: Yes. 21 MINORITY CHAIRMAN MUNDY: You know, I'm glad that you're at 22 -- you acknowledged in your opening statement that hits to the 23 General Fund create difficulties for public education and other 24 line items. Any thoughts as to what cuts might be necessary 25 when you're taking -- I mean, yesterday, \$815 million, today

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another \$35 million? Where is all this money going to come from unless, as you hope, as you believe, it's going to generate just loads of jobs?

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REPRESENTATIVE KAMPF: So I mean, I cannot emphasize enough 4 5 that a 30-year history in good times and in bad of three to one 6 return on investment is pretty hard to ignore. I think we all 7 recognize that we are still in a difficult economic time, so using proven tools in order to try to improve things in our 8 economy in the state and nationally, I don't think any of us 9 10 can ignore. But at the same time, we also have to recognize 11 that going to the General Fund, whether it's by cuts to others 12 or other line items or by increasing revenue in some way, also 13 has significant impact. I think this is a creative way, something that has been tried, I know of at least in one other 14 15 state successfully, in Maryland, this tax-credit auction, a 16 creative way to do both; to be fiscally responsible, to worry 17 about the impact on our job creators now, but to also to give 18 them the tools that going forward are going to be helpful to us 19 to get out of this and to generate revenue for the General 20 Fund, but also good paying jobs for Pennsylvanians.

21 MINORITY CHAIRMAN MUNDY: Well, I certainly hope you're 22 right. I just -- I do worry that these cuts to public 23 education that we've seen year after year and the resulting 24 shift to the local property taxes that we're going to have the 25 workforce we need. You know, the jobs may be there, but who's going to fill them unless we have an educated and highly skilled workforce, which my employers are already complaining about. The dropout rate in my communities is increasing. There are tons of problems that we have to deal with and, you know, again, take money out of the General Fund and we continue to cut things that are important in terms of workforce development. Thank you, Mr. Chairman.

8 MAJORITY CHAIRMAN BENNINGHOFF: Thank you, Chairwoman Mundy.
 9 Representative Kortz.

10 REPRESENTATIVE KORTZ: Thank you, Mr. Chairman, and thank 11 you, gentlemen for bringing this to the Committee. Two quick 12 questions: You mentioned that the goal was \$140 to \$160 13 million, now is that a one-time shot or is that every year 14 going forward?

15 REPRESENTATIVE KAMPF: Representative, it's a one-time shot. 16 Essentially the dollars from the insurers come in right away 17 and are deployed, but then the tax credits are redeemed over 18 time.

19 REPRESENTATIVE KORTZ: Thank you. And the last question: 20 Is there any restrictions on the insurance companies that have 21 applied for this? For example, if some of them are into 22 problems, tax issues, or there's fines or fees or something is 23 going on and they're having some financial issues, is there any 24 restrictions to those companies that can get involved in the 25 program? Any restrictions at all? REPRESENTATIVE KAMPF: Not in the legislation, no. REPRESENTATIVE KORTZ: Okay. Thank you. Thank you, Mr. Chairman.

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MAJORITY CHAIRMAN BENNINGHOFF: Thank you. Representative 4 5 Kampf and Representative Hackett, I just had a quick two 6 questions: Number 1, earlier in your comments you talk about 7 these resources are drying up all across the United States. 8 This is not limited to Pennsylvania. Obviously, the recession that we've been through, are in, or continued experience has 9 10 not been in the last two years. This has been going on for 11 quite some time. I'm curious if the funding drying up in some 12 of the other states is economy related, bad-decision making. 13 When Governor Corbett came into office, obviously, he inherited \$4 and a half billion dollars worth of debt and some other very 14 15 tough challenges that no one likes to have to cut a budget and our budget is 85 percent education and human services, it 16 doesn't give us a lot of options. I'm just curious if you've 17 18 seen different things across other states in the country and 19 why are they're seeing the same challenges that we are in these 20 funds drying up.

21 REPRESENTATIVE KAMPF: Thank you, Chairman Benninghoff. I 22 believe the decline in funding for the programs in Pennsylvania 23 were goes back beyond 2010. This is, I think a long term -- a 24 longer term trend. And it's certainly other states around the 25 country may be doing some of the same things, but I, in looking

at this, a particular proposal, have noticed places like 1 2 California, Texas, Massachusetts, Indiana and a couple of others recognize that this particular area, let's just call it 3 high tech and Life Sciences for the sake of argument, is one 4 5 where they are in this time going to invest and invest more. 6 And the problem with that is that, you know, just taking Life 7 Sciences in Pennsylvania, we have a very good Life Sciences industry here. It contributes \$8 billion in payroll to the 8 State of Pennsylvania. But it's going through some 9 10 difficulties and some turmoil. Those other states, 11 Massachusetts, California, Texas, they are actively trying to 12 get these businesses to go there or the refugees from those 13 businesses to go there.

MAJORITY CHAIRMAN BENNINGHOFF: Thank you very much. Ι 15 appreciate that. And follow-up, I was just curious, what's the overall loop, interest-level buys from the insurance companies 16 and are they limited to only Pennsylvania insurance companies? 17

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18 REPRESENTATIVE KAMPF: They are -- it's not limited to only 19 Pennsylvania insurance companies. It's anybody who writes 20 premiums in Pennsylvania. And there are particular rules on 21 that are not within the -- in this bill there actually, you 22 know in other statutes. And then I believe that the insurers 23 have indicated that this is a program that interests them. And 24 if I -- it's a program that interests them, I can say that. 25 MAJORITY CHAIRMAN BENNINGHOFF: And I am reminded that the

Insurance Federation actually did send a letter of support of that. It's my miss on that. Thank you, Michael. Representative Dean has a question. Thank you for your response, Representative Kampf.

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REPRESENTATIVE DEAN: Thank you, Mr. Chairman. Thank you, Representatives for bringing this Innovate PA Program to us. Two quick questions: Can you explain how the mechanism works of the tax credits of the auction process?

9 REPRESENTATIVE KAMPF: Representative Dean, I know that in a 10 very short period of time after the effective date of the 11 legislation essentially bids are submitted by the insurers for 12 a particular credit. I think the minimum credit is \$500 13 thousand. And once the, essentially, the credits are awarded, they have to be paid, the dollars have to be paid in within 90 14 15 days, so that then those dollars can be deployed through these programs that we've been talking about. And then, as I said, 16 17 starting in 2015, they can be redeemed in one-fifth increments. 18 There is -- something we haven't talked about. There is a 19 minimum threshold, I believe, the minimum is 80 percent of the, essentially, the tax liability. So if the program is \$175 20 21 million, the idea is to give the dollars today, the insurers 22 would get some sort of a discount, right, but we don't want 23 that discount to be so low. In an ordinary auction, it could be as low as it was, right, it's just a bid. But there is a 24 25 floor. And I think that floor for us is 80 percent of the tax

liability, so there's a pretty good chance we're going to get, if there is sufficient interest, we're going to get \$140, \$150 million.

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REPRESENTATIVE DEAN: And my follow-up question, because I do see the tremendous benefit and the engine that the Ben's can be for innovation and I applaud what you're trying to do, but in light of what the Administration has done in terms of cutting the budget to Benjamin Franklin Technology Development Authority, what position does the Administration have on this creative program?

11 REPRESENTATIVE KAMPF: I mean, again, Representative Dean, I 12 believe that the record here is that for some time the 13 resources available to the Ben Franklins have been in decline, 14 so I just -- that's my sense of the history here. I don't know 15 the position of the Administration on this legislation. I know 16 it has bipartisan support in both chambers and I'm hopeful 17 that, Representative Hackett and I are hopeful that when it's 18 presented to the Administration it will be signed. 19 REPRESENTATIVE DEAN: Thank you very much. 20 MAJORITY CHAIRMAN BENNINGHOFF: Thank you, Representative 21 Seeing no further questions, I want to thank you. I Dean. 22 think you guys are very reflective of what the Ben Franklins 23 and a lot of these innovative organizations do and we look 24 forward to the future testimony. 25 REPRESENTATIVE KAMPF: Thank you, Mr. Chairman.

MAJORITY CHAIRMAN BENNINGHOFF: Have a good day. Next, we have Dan Schmisseur, Founding Member of Cromwell Schmisseur, LLC. If you have others with you, if you'll introduce them when you get to the microphone, that would be helpful. MR. SCHMISSEUR: Good morning. My name is Dan Schmisseur. And --

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MAJORITY CHAIRMAN BENNINGHOFF: Apologies for messing up your name. Go ahead.

9 MR. SCHMISSEUR: Accept all pronunciations, it's a challenging one today. Thank you, Chairman Benninghoff, 10 11 Chairman Mundy, the Members of the Committee for the 12 opportunity to testify for you today in favor of House Bill 13 898. My firm was retained to help advise the proponents on the financing mechanism that was designed to match the physical 14 15 impact with the expected maturation of the investments in 16 early-stage high potential small businesses. Insurance premium 17 tax credits have been used in many states for more than 15 18 years to fund venture capital investment programs. Criticisms 19 of other old models were that the states were not allowed to 20 participate in the financial upside of successful investments. 21 Another criticism from long-ago programs was that the process 22 of selling the tax credits to the insurance companies was a 23 very inefficient process. Tennessee, where my firm was based, was the first state in 2009 to significantly improve the old 24 TNInvestco created 146 million of investment capital 25 model.

for a funded funds program from \$200 million of insurance premium tax credits. It allowed for the state to have a realistic opportunity to recover the costs of those tax credits by participating in the financial returns from the invested capital.

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6 In 2010, the Maryland venture fund contacted us to help them design a program like TNInvestco. We advised them on how to 7 8 remove several of the inefficiencies of the Tennessee model and the result is the new best practice for state venture programs 9 10 that \$84 million invest Maryland program, which began making 11 investments in funds just this last year. Compared to 12 Tennessee, just on the financing mechanism, Maryland saved an 13 estimated \$11 million in financing costs by the method that they've now done and which is comparable to what we're 14 15 proposing here. Compared to the old model, Maryland saved more than \$30 million of financing costs. 16

So House Bill 898, further improves on the Maryland model 17 18 and the process is very simple. First of all, the Department 19 of Revenue would retain a financial services firm to help them 20 advise in the process of auctioning these tax credits to 21 insurance companies. In fact, Maryland actually hired a 22 Pennsylvania-based fund -- or firm to help them in that process 23 and they were very pleased with the results. So it was what's 24 called a dutch auction. The insurance companies are told about 25 the bill with the perspectives over a period of time and then

they go online and they submit their bids and the lowest bid above the amount that's being auctioned is the price that everyone gets. And so Maryland began with a floor of 70 cents on the dollar and the actual price ended up being 84 cents on the dollar.

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So in this Bill, 7 percent of the proceeds from the tax credit auctions will be distributed to the regional biotechnology centers in Pennsylvania, 93 percent to the Ben Franklin Technology Development Authority. And of that 93 10 percent, 40 percent goes to the Ben's Technology Partners for 11 their venture development operations, 60 percent to a venture 12 capital funded funds programs.

13 So just a couple of summary points, this is simply a smart way for government to use tax credits to achieve the policy 14 15 objective to finance these types of investments programs that have investments that take a while to mature. It's simply a 16 17 matter of matching the timing of the tax credit -- the fiscal 18 impact of the tax credits with the expected maturation of the 19 investments.

20 Also, House Bill 898 should generate positive financial 21 returns to the Commonwealth, so with any investment programs, 22 returns cannot be quaranteed. The results are ultimately 23 depend on the quality of the investments made by the venture 24 capital funds that would be selected through a competitive 25 process to compete and to participate in the funded funds

program. But it's reasonable to expect the funds on average to generate two times proceeds from their investments from what they invested. And if that holds true, as combined with the returns from the Ben Partners and their returns that they've provided to you, the programs should return a positive financial results to the state over the 10-year period. So with that, I'll thank you for this opportunity to testify and I'll take your questions.

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MAJORITY CHAIRMAN BENNINGHOFF: Thank you very much. If
you're as efficient in your investments as you are in your
testimony, I'm with you. Questions from the Members?
Representative Jordan Harris?

13 REPRESENTATIVE HARRIS: Thank you, Mr. Chairman. Could you 14 give us over that 10-year time the return or the perspective 15 return that we could anticipate?

16 MR. SCHMISSEUR: Okay. So of the 100 -- say \$140 million, 17 which would be the 80 percent of the \$175 tax credits, so 18 that's from the financing process and then that capital is 19 divided 7 percent to the work of the regional biotechnology 20 firms and then the Ben's and what they do, which their studies 21 show a three and a half return in tax revenues from the 22 comprehensive economic development activity of their firms. 23 But on the venture side, which would receive, you know, roughly 24 55 percent of the \$140 million. Venture funds typically 25 project a two to two and a half times the amount that you

invest with them, that's what they expect to return. If you 1 2 return two times invested capital, let's say, 7 percent rate of return, which is very low for what the venture funds expect. 3 Venture returns can very widely a successful fund might return 4 5 five or six times the amount of invested capital. There have 6 been several funds that have not returned the invested capital. 7 And in a factor of the returns that you can expect, nationally depends on the supply of capital. The more the supply is, when 8 you think back about 15 years ago to the dot com boom era, 9 10 there was an over supply of venture capital and capital raised 11 in that era was competing, you know, too much money chasing too 12 -- not enough deals and the returns from funds in that era were 13 not very good. But historically in eras where the capital supply is low as it is today, the funds that began today have 14 15 historically have done well.

And so, again, the -- my firm would not be involved in the 16 17 process for selecting the funds or things like that that the 18 authority actually has experience doing that. And there is, 19 you know, funds here that will testify later today about their 20 returns expectations on the future, but the belief is that 21 across your portfolio of funds, which would be matched by other 22 capital coming in and investing only in Pennsylvania companies 23 for the capital from this program that you can get at least a two times the amount return. So if there was \$90 million in 24 25 the venture capital funded funds program, the expectation would be that the authority would receive \$180 million at the end of that 10-year period.

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REPRESENTATIVE HARRIS: So are you saying -- are you talking about \$280 million, well, at a minimum?

5 MR. SCHMISSEUR: I'm saying that of the \$175 million in tax credits that the portion that goes to the technology centers 6 and to the Ben's, their studies will show that historically 7 they received three, three and a half times of their invested 8 capital because of their role in the ecosystem of helping to 9 10 nuture high potential small businesses, help them create jobs, 11 retain capital and so on that their activity will return three 12 to three and a half times to the state, to the Commonwealth 13 what they are -- what is invested. On the venture side, there are indirect economic returns also from venture investing. But 14 15 the venture side is looking specifically at direct financial 16 returns; cash-invested cash returns. And they're expectation 17 would be two and a half, you know, times. They would -- their 18 proposals will suggest two and a half to three times invested 19 capital, on average that will probably be around two.

REPRESENTATIVE HARRIS: Okay. Thank you, Mr. Chairman.
MAJORITY CHAIRMAN BENNINGHOFF: Thank you. Other questions?
I have to ask, as a novice to this, I'm just kind of curious of
the process. You said that the state would hire someone to run
the auction. Would that be a firm like yourselves? And if
not, then what would your role be later on, a company like

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yours -- pardon me.

2 MR. SCHMISSEUR: My firm would be is a small consultancy that we have experience managing and also advising 3 technology-based programs like the Ben's, but we have clients 4 5 that include the US Treasury and their state small business 6 credit initiative, the Reserve Bank of Atlanta. We're really 7 more on the policy side and we can do some advice on the 8 implementation, but actually there's financial services firms. 9 The group that helps sell the tax credits in Maryland is Grant 10 Street Group out of Pittsburgh. And they have software that 11 manages sales of municipal tax credits and other types of 12 things to municipal bonds, so it's a very specialty-niche type 13 of firm that you would -- the Department of Revenue would competitively bid that process out, but there are firms that 14 15 are capable of doing that and doing it efficiently.

MAJORITY CHAIRMAN BENNINGHOFF: So that would kind of be the first step in some job creations using somebody in the private sector to help run these auctions and facilitate, you make maybe a smaller Ben participant may consult with you on how to become a participant or a recipient of those dollars?

21 MR. SCHMISSEUR: You know, really there's not really a role 22 for my firm in the future. This is kind of what we do, really, 23 on the advising states on the policies and what other states 24 have done and how to do them. That's really kind of our role, 25 but this is not a pass this bill and my firm will be bidding on future work. That's not the --

2 MAJORITY CHAIRMAN BENNINGHOFF: We appreciate your candor. 3 One last question from me, I was just curious, you talked about from the Tennessee experience to the Maryland experience, there 5 was a change in maybe some how or what they invested in, but 6 they actually sold pretty quick \$11 million savings. I'm kind 7 of curious about what was done differently and --

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MR. SCHMISSEUR: Sure.

MAJORITY CHAIRMAN BENNINGHOFF: And is that something we need to keep our eye on as a Commonwealth?

11 MR. SCHMISSEUR: The old programs would -- the state Sure. 12 would provide the tax credits to private funds that would bid 13 on the tax credits based on their ability to sell the tax credits to the private investors. So it was the states would 14 15 rely on the private sector to do their own deals with the 16 insurance companies. The challenge is that those bills would 17 include call-back provisions and other things that insurance 18 companies -- because the insurance companies are not really 19 investing in the venture funds, they're really just buying the tax credit at a discount as an investment. So they would 20 21 require a lot of inefficient things, a lot of legal work, 22 guarantees from default insurance and other types of things 23 that would drive up the financing costs. And so that was a big problem with the old model, the proponents of the old model 24 25 prefer that method because it gives them control over the

process and also it's such a challenge logistically to do it 1 2 that there's a few number of firms that really specialize in it and they kind of have a competitive advantage in that space. 3 So we are in Tennessee, we were the first ones to say really, 4 5 the states should be doing this, the state of Tennessee decided 6 not to go all the way, they assisted, but still left it up to 7 the private sector. So there was still some inefficiencies. 8 Tennessee sold their tax credits on average for 73 cents on the dollar, which was a high improvement. But when Maryland 9 contacted our firm about doing something like Tennessee, we 10 11 said, Well, look, if the state, this is really just a smart way 12 for the state to finances these programs. And, sir, if I could 13 interject because one of your earlier discussions points about why doing deferred tax credits instead of a general 14 15 appropriation of funds, the reason is because the nature of 16 these things, especially, the funded funds, you're pooling 10 17 years of investment capital upfront and committing it to the 18 funds so that they can go out and make investments in companies 19 and nuture the companies over a 10-year process, so it's very 20 difficult to make a current year fiscal appropriation that 21 covers 10 years of activity.

And so the idea that these old models would come to states and say no fiscal impact today or next year or the year after that, but you will pay for it later. That's what a dozen states gravitated to and Maryland looked to us and said that 1 looks like a good deal, too. But we said, Look, you can do it 2 better if the state were sell the tax credits directly. It 3 cuts out the middleman, and reduces the call-back risk. It's 4 simply a financing mechanism, and that's why we were able to 5 help Maryland do so much better.

> MAJORITY CHAIRMAN BENNINGHOFF: And get some efficiencies. MR. SCHMISSEUR: Yes.

8 MAJORITY CHAIRMAN BENNINGHOFF: Chairman Mundy asked about 9 what the Maryland bill passed.

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MR. SCHMISSEUR: The Maryland bill passed, I believe, in 10 11 And they took until March of 2012 to finish the sale of 2011. 12 their tax credits. And the reason was they did not have the 13 oversight mechanism in place that they needed. They had to create the Maryland Venture Capital Authority as an oversight 14 15 mechanism. Pennsylvania has the Ben Franklin Technology 16 Development Authority in place. And so the belief is that this 17 is an immediate solution that the capital process could be 18 completed in three to four months post legislation.

And one more thing on the -- another question Chairman Mundy asked about the expiration date and why that's in there. Insurance companies have specific accounting rules related to whether they can treat these types of tax credits as an investment on their returns that they submit to the Commonwealth's Department of Insurance.

One of those rules for tax credits, if the tax credit alone

1 is allowed to be created as an investment, the tax credit has 2 to have -- it has be saleable, transferrable to other insurance companies and it has to have an expiration date. That's just 3 kind of in their accounting principles. That's why that was 4 5 put in there. There's no expectation that any insurance 6 company would hang on and carry forward these tax credits 7 because every year they don't use it when they could use it, 8 they're losing money, especially if they can sell it somebody 9 else. So those were some minor tweaks that we hoped, put in 10 the legislation and it's designed to make the product something 11 an insurance company can buy as an investment efficiently. And 12 therefore, the more efficiently the insurance companies can do 13 it, the more bidders on the auction. The more bidders in the auction, the higher the price they're willing to pay, the more 14 15 capital that's available for these programs. So we're very much focused on trying to make the insurance 16

17 companies that pay the most for these tax credits because 18 that's more capital for the program purposes.

MAJORITY CHAIRMAN BENNINGHOFF: Thank you. I think
Representative Mundy had another question and Representative
Mirabito.

22 MINORITY CHAIRMAN MUNDY: Yes. I'd just like follow-up 23 now, the Maryland tax credits were just sold recently.

MR. SCHMISSEUR: Yes.

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MINORITY CHAIRMAN MUNDY: How about Tennessee? When did

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they sell theirs?

MR. SCHMISSEUR: Tennessee did it in two launches. The first was in -- the first \$120 million, the Bill was passed in 2009 and they were sold in January of 2010. And there was an immediate follow-up where another \$80 million was committed the following year and those were sold soon after the legislation passed, I believe in August or September of 2010.

8 MINORITY CHAIRMAN MUNDY: So very recently this, these two 9 states sold their tax credits, I'm sure it's much too soon to 10 tell what the results have been?

11 MR. SCHMISSEUR: Right. Well, the process of selling the 12 tax credits to the insurance companies is complete with that 13 sale because the insurance companies are not involved in the 14 investments --

MINORITY CHAIRMAN MUNDY: I understand.

MR. SCHMISSEUR: Right. So once they basically the insurance company is making an investment, it's a bond without the -- they're buying a tax credit and they're paying cash for it today.

20 MINORITY CHAIRMAN MUNDY: I totally understand the notion 21 of tax credits. We do tax credits every time we meet.

MR. SCHMISSEUR: Yes, ma'am.

23 MINORITY CHAIRMAN MUNDY: But I'm interested in the 24 results, you know, we are buying into a pig in a poke here 25 unless you can demonstrate to me that -- and it's too soon to tell what happened in Tennessee and Maryland. Have any other states invested in this way? Hey, I get it that the insurance companies get a tax credit.

MR. SCHMISSEUR: Right.

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MINORITY CHAIRMAN MUNDY: And that they're making out. My question is where are the jobs and how do we know that we'll get them?

MR. SCHMISSEUR: Well, the results from this program would 8 come from a combination of the Ben Franklin Technology Partners 9 10 and so they've presented testimony on their historic returns 11 from their activities. And then the other major component is 12 for future venture capital investments. So the funds that were 13 started in Tennessee received their investments, made their initial investments, so a lot of the capital has been invested 14 15 It's way too early to determine if those returns in Tennessee. 16 will come in. Maryland is just now selecting the funds, so unfortunately, you have historical financial returns for the 17 18 venture capital industry in general to go off of and that can 19 very, very much depending on really the area that you're 20 investing in. I believe that because venture capital is at 21 such a low point nationally right now that this is a great time 22 to a start venture fund and compare it to other times. 23 MINORITY CHAIRMAN MUNDY: Thank you. 24 MAJORITY CHAIRMAN BENNINGHOFF: Thank you. Representative Mirabito? 25

REPRESENTATIVE MIRABITO: Thank you. Thank you for coming today. I understand that you advise from a policy perspective. Can you tell us in terms of access to capital what's happened in the last, say, 40 years -- 4 years with the changes in the economy and the banking regulations that have made access to capital for some of these companies harder to obtain?

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7 MR. SCHMISSEUR: Sure. These companies have always been outside of the banking realm. These companies tend to be 8 9 venture capital are your small businesses that are projecting 10 very high growth. They're not borrowing on capital that can be 11 collateralized. And so the banking industry is not into this 12 high-risk business. This is the venture capital industry. And 13 in venture capital over the last five years, at least since 2008, year over year, that the amount of capital that funds 14 15 have been able to raise has been less than the amount of 16 capital these funds have been investing. So imagine a lake 17 that has five consecutive years of rainfall below the average. 18 The lake levels very low. And that's what's happening 19 nationally, the supply of capital available. There's also been 20 an extreme concentration of venture capital where historically 21 California and Massachusetts combined have been around 50 22 percent of the venture capital under management. It's now over 23 60 percent in the last five years. And so the way that venture 24 capital is invested with these ten-year investments and most of 25 the institutional capital that goes in is from pension funds,

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endowments from universities, wealthy families and so on, you 1 2 know, in the last five years, liquidity in those areas has been very challenging. So they've had a call-back on the amount of 3 their investments. When the equity markets dove down in 2008, 4 a lot of pension funds found themselves over allocated in 5 venture capital, so they cut back on their allocation. So it's 6 7 been a kind of a perfect storm for the venture industry that the supply is really at a low point that we haven't seen since 8 the mid-'90s. 9

10 REPRESENTATIVE MIRABITO: As a quick follow-up to that, 11 compare what's happened with China and with the Asian 12 countries.

MR. SCHMISSEUR: Really my expertise is not in that area, but I really couldn't answer that intelligently. Thank you. MAJORITY CHAIRMAN BENNINGHOFF: And I think our last question comes from Eli Evankovich.

17 REPRESENTATIVE EVANKOVICH: Thank you, Mr. Chairman. I'll
 18 wave off until the next testifiers.

MAJORITY CHAIRMAN BENNINGHOFF: Thank you very much. Your presentation is very important to us and we appreciate you sharing your policy experience.

22 MR. SCHMISSEUR: Thank you, Chairman and Members of the 23 Committee.

24 MAJORITY CHAIRMAN BENNINGHOFF: Our next presenters are
 25 Steve Brawley, President/CEO Ben Franklin Partners of Central

Pennsylvania and Northern PA, Todd Erdley, President and CEO of Videon Central, Incorporated and Jim Pietropaolo, hopefully. You're welcome to correct me on any those. I apologize. When you're comfortable, feel free to start. You can go in whatever order is best for you. Thank you, again, for joining us today. MR. BRAWLEY: Great. Good morning. Thank you, Chairman Benninghoff and Chairwoman Mundy and Members of the Committee. My name is Steve Brawley. I'm the President and CEO of Ben Franklin Technology Partners of Central and Northern Pennsylvania.

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11 Our footprint, as you know, we're one of four independent 12 Ben Franklin Technology Partners across the state. The 13 customers that I serve, the footprint that I serve, is a 32-county region, going from the Harrisburg, Lancaster, York 14 15 market through State College, Altoona, Johnstown, Dubois, and up to Erie and Northwest Pennsylvania. There's a similar 16 17 operation in Pittsburgh, serving Pittsburgh and the contiguous 18 counties, Ben Franklin in the southeast serving the 19 Philadelphia Metropolitan area and Ben Franklin of Northeaster 20 Pennsylvania, serving the Lehigh Valley up through the 21 Scranton/Wilkes Barre area.

We're here today in support of the Innovate PA Program and to tell you a little bit about our experience in Central Pennsylvania with the great support that we've received from the Commonwealth and how we're currently facing a problem that we believe the Innovate PA Program can help us to solve and insure that we're optimizing and maximizing the types of companies and the types of job opportunities Pennsylvania citizens are going to have, five years and ten years down the road.

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6 As many folks have said already in their testimony, we're 7 celebrating our 30th year in business at Ben Franklin Technology Partners. Due to the wisdom and the foresight of 8 the first the Thornburgh Administration and the legislature and 9 10 each subsequent Administration and legislature, we have been 11 receiving ongoing support from the Commonwealth through the Ben 12 Franklin Technology Development line item in the General Fund 13 budget.

For us, in Central Pennsylvania as with each of the other 14 15 four Ben Partners, that has -- the funding has historically amounted to approximately \$7 million a year of support that we 16 were able to turn around and invest in both cash and in 17 18 services to early-stage technology companies in our region. 19 Unfortunately, due to the pressures on the General Fund for the 20 last several years, that number has gone down dramatically, as 21 Chairwoman Mundy noted earlier, to the point that for the 22 32-county region that I represent and those customers, we're 23 currently receiving about \$3.5 million a year in operating 24 support from the General Fund, which sadly allows us to support 25 about half the number of start-up entrepreneurs and companies

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that we have historically been supporting in the region.

So I'm viewing this problem as really eating our seed corn. We're not going to have the next generation of companies, such as those that you will hear from today, employing citizens in Pennsylvania unless we really make a concerted effort to get some additional resources back into the pipeline of entrepreneurship.

Ben Franklin has an international reputation which is great. 8 We have visitors that come to look at the Ben Franklin Program 9 10 from other states, from other counties and see what 11 Pennsylvania did in setting up this structure, setting up a 12 group of independently managed operations with private sector 13 boards of directors to make early-stage investments. It is not our job to provide all the capital that a start-up company in 14 15 Pennsylvania needs. It's not our job to be a cheaper deal, to 16 replace private capital, to replace investment or banks. But what we are really tasked with doing is making those very high 17 18 risk early-stage investments when founders and entrepreneurs 19 are maxxing out their credit cards and cashing in their 20 pensions and mortgaging their houses. We are making a very 21 high risk front-end investment on behalf of you and on behalf 22 of the Commonwealth to move those companies, those 23 entrepreneurs, those with their opportunities along far enough 24 that initial risks are played -- paid down, that initial questions and barriers have been resolved so that our 25

entrepreneurs and companies can go to subsequent sources of capitals and make good informed pitches for funding.

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It it our hope to turn companies over to the Angel Capital community, the venture capital community and even banks and more conventionals types of lending in some markets and have our companies be able to leverage the following capital they need to truly grow and accelerate. So there really is a market failure that occurs at the point in time where the Ben Franklin funds are engaged.

10 To give you a little bit of data behind what I'm talking 11 about, I'd like to cite a couple of things that have been 12 talked about previously, but just to reinforce them. Every 13 five years at Ben Franklin, we find it very important to do an outside assessment of the effectiveness and the efficiency of 14 15 the Ben Franklin programs. So the most recent of those was in 16 2009, Pennsylvania Economy Leaks study of the performance of 17 companies in the Ben Franklin portfolio against companies of 18 similar size, of a similar age, in similar sectors that had not 19 received Ben Franklin investment. The study did not use any of our data on employment, on revenues; but actually went to the 20 21 Department of Labor and Industry and other third-party sources 22 of information on the growth and performance of those 23 companies. That study came up with some really great 24 performance numbers that we've been talking about as part of 25 this process and this hearing, including the fact that the Ben

Franklin companies have boosted the economy in Pennsylvania by over \$9 billion in their collective revenues that three and a half dollars of tax revenue came back to the Commonwealth from the employees and the companies that we've invested in for each dollar that the Commonwealth put into these types of early-stage investments.

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7 The Ben Franklin companies employ on average five more new hires, five more jobs every year than their peers that had not 8 received Ben Franklin funding and assistance and the jobs that 9 10 are within the Ben Franklin companies pay on average 33 percent 11 more than the wages in the control group in the folks that hadn't received the investment. So we believe that continuing 12 13 to have that type of third-party validation gives us some confidence in not predicting the future, I won't tell you that 14 15 I have a crystal ball, but in at least saying that for every dollar that you've invested to date, there -- someone else 16 17 besides me has said that there's been a good return on those 18 investments and our expectation would be that that would 19 continue in the future, both with the General Fund revenues that we ever received from you as well as any additional funds 20 21 that may come to make up our 50 percent reduction from the 22 Innovate PA Program.

When we talk about venture capital and talk about
entrepreneurship and innovation, a lot of folks think about
Philadelphia and think about Pittsburgh and some of the larger

metropolitan areas, but I want to let you know that innovation and entrepreneurship is also a very important part of rural Pennsylvania. While the types of investments may look a bit different from market to market, part of the wisdom in setting up the Ben Franklin Program and structure through regional boards and regional delivery systems, was the ability to customize the types of services and the types of funding that are needed in each of the markets regardless of what is happening in the other areas.

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10 So for example for us, just to give you an example from a 11 company that couldn't be here today, a company called Drucker 12 and QBC Diagnostics that we provided with management assistance 13 and funding through Ben Franklin to help them solve some very specific technical issues now employs over 100 people in rural 14 15 Phillipsburg, Pennsylvania. We find that in manufacturing positions, technology-oriented products to be a great win for 16 17 us and there are companies like that all across the 18 Commonwealth. So this program is not limited to your 19 conventional thinking of high technology opportunities in more 20 metropolitan areas, but really has a broader reach and ability 21 to affect more folks across the Commonwealth of Pennsylvania. 22 Some specific results for us in Central PA that I would like 23 to share from the last five years were that our companies have 24 created and retained over 3,000 jobs. They have generated over 25 \$400 million in revenues, so those are dollars often largely

coming in from outside the Commonwealth into those companies. They have created and commercialized 343 new products and new processes that are coming out of the creativity and the innovation of entrepreneurs and technical folks here in Pennsylvania. And those companies have attracted over \$300 million in follow-on investment from the other sources in capital that we have been talking about.

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8 The irony of being in the lead and really getting into this 9 game early in Pennsylvania, I mean, I don't know if the wisdom 10 of creating a program like this came from the fact that the 11 steel industry was under incredible pressure and our economy 12 was really taking it on the chin, but we were first. And the 13 irony now is the states around us are actually passing us, not in terms of their capabilities and not in terms of the 14 15 infrastructure and the tools in their tool kit, but they are making large significant investments which make the decision as 16 17 to whether an entrepreneur hangs their hat out in Mercer County or bumps across the border into Ohio, a more difficult decision 18 19 for that entrepreneur because Ohio has made considerable 20 significant new investment in entrepreneurship, innovation and 21 equity investment. So we really see the Innovate PA Program as 22 way to restore some of the horsepower that we've had 23 historically in our system here in Pennsylvania and change the 24 dynamics so that I don't have to say no to good opportunities 25 or underfund existing opportunities in the hopes that by being

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frugal we can somehow get to the finish line as fast and as well as we would have.

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So I would just like to reiterate any support that you can 3 give to the Innovate PA Program will be very meaningful to us 4 5 at the Ben Franklin Partners and allow us to better serve the 6 customers, the entrepreneurs, the employers who create job 7 opportunities and wealth across the Commonwealth. I'd like to 8 stop at this point and turn over to a couple of quests from our 9 portfolio that I think their stories of growing their 10 businesses and creating new products and employment in 11 Pennsylvania are a lot more compelling that anything I have to 12 say.

MAJORITY CHAIRMAN BENNINGHOFF: We're anxious to hear your stories if they're hopefully not verbatim by word because I think we would rather hear it, obviously, gets some investments have been made of Todd's story about his father's investment and I think dad got a pretty good return on that investment. If we could just not read it, that would be helpful, just to keep us on time.

20 MR. ERDLEY: No, that would actually be much appreciated. I 21 would rather go extemporaneous any way. So first and foremost, 22 Chairman Benninghoff, thank you so much for the time. 23 Representative Mundy, thank you for the time. Members of the 24 Committee, thank you so much for listening to my story. My 25 story is one that is very, very simple. You have the written

1 word. You have the background what I am all about. I'm a 2 company that would not be sitting here today if it were not for the money from Ben Franklin. It really is that simple. 3 То borrow \$3500 from my father and go to Silicon Valley and try to 4 5 start a company is a challenging opportunity to say the least. 6 But to do that with the help of Ben Franklin, not only from a 7 financial perspective, but from a management assisted perspective, from a marketing perspective, from helping me with 8 9 my finances and figure out how to really do a balance sheet. 10 These are all things that go way beyond what you might think of 11 when you think of just money going in. It's not just a 12 management team, it's a partnership team. To have people like 13 Steve Brawley, John Vidmar, people like that, help me out on a regular basis has been absolutely critical. We've achieved a 14 15 lot of firsts here in this area. We've achieved first with providing the first DVD products to the industry 15 years ago. 16 We've achieved first with providing the first Blu-Ray products 17 18 to the market. We've achieved first with the first Google TV 19 products. That's happening in State College, Pennsylvania. 20 That's happening in Central Pennsylvania. We are a Google TV 21 kind of company that should be located in Silicon Valley, but 22 we chose to be here. We chose to be here and pump in \$100 23 million revenue and nearly \$40 million of wages because we have 24 a great workforce. That workforce is a dedicated workforce. 25 It's workforce we don't have to worry about where they go. We

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are able to grow and we are able to do amazing things. And because of that, we have great confidence. And most recently, if you're an optical disk company, and I would ask you mentally to say, when's the last time that you bought a Blu-Ray player or a Blu-Ray disk and it might not be as often as what I would otherwise wish, so business is a little challenging, we had to make a pivot. We had to make a hard pivot.

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How do you take 80 people and set them up for further 8 success? And so we did the logical thing. We went back to Ben 9 10 Franklin. And we said we're going to make this pivot and we 11 need your help and they were there to help us. And so with 12 their help, we've made the pivot and now we're a streaming 13 media company. And we are on a path to grow to be a \$30 million company over the next five years and pump another \$100 14 15 million of revenue and another \$40 million of taxable income 16 back into this state.

17 This is a wonderful position to be in. And so with Ben 18 Franklin's help, with the help of these people, we are able to 19 even extend our reach and start to meet people from entities like DCED who took me on a trip to India. India was a great 20 21 mission. Great, great, great mission where people were envious 22 of what we were doing. I am able now because of what Ben 23 Franklin has shown me to say, you know what, I should take 24 their lead, I should be representative in the same way, helping 25 entrepreneurs in the community. So I formed the Center Reach

and Entrepreneurial Network. With that network, we're now lifting up what I call the new breed, the new breed in State College area. We've lost a lot of jobs. People like Corning, C-Cor, Raython, these companies are effectively gone in our area. It's time for myself and other entrepreneurs that have seen in done and with Ben Franklin, to lift the area back up.

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So our goal is really, really big here today, ladies and 7 gentleman. You have a chance to make a difference. People 8 9 before you made a difference. I'm asking you to make a 10 difference. I'm asking you to make a difference for those 11 people that are going to follow on me. These are exciting 12 times for exciting people in Pennsylvania. And so I appreciate 13 the time that you're providing me today. I appreciate the chance that I could go extemporaneous much, much comfortable 14 15 with that. I wish you best luck making your decisions. Thank 16 you very much.

17 MAJORITY CHAIRMAN BENNINGHOFF: Thank you very much for that 18 and I enjoyed reading through that. We've seen some of your 19 blossoming living in the same area and we're very, very 20 thankful for that. It's easy to get caught up and demonize 21 some of these programs at times, and well, the government 22 shouldn't be involved in these of things. And I'm the first to 23 say I don't think government creates jobs, but I think we can 24 be facilitators to help encourage and incentivize other 25 organizations to do that. And we would be lost without small

companies like yourselves to do that. I think that's really what some of these tax credit programs are about. In fact, the insurance companies won't take a little bit of risk putting some of their own money out, again, I see our role as being a catalyst of trying to stimulate that. Do you want add something to that?

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MR. PIETROPAOLO: Yes, good morning --

8 MAJORITY CHAIRMAN BENNINGHOFF: We're glad to fire questions 9 otherwise.

10 MR. PIETROPAOLO: Good morning. My name is Jim Pietropaolo 11 and I am the COO of a Ben Franklin and a Life Science 12 Greenhouse Funded Ophthalmic medical device company. We're 13 based in Hershey, Pennsylvania. In fact, our technical founder is a researcher in the ophthalmology department at Penn State 14 15 Medical Center. And we have developed a new diagnostic 16 instrument for the detection, the diagnosis of age-related macular degeneration or AMD. Now, AMD is the leading cause of 17 18 adult blindness. It affects some 30 million people around the 19 world. And it has a particular diagnostic challenge associated 20 with it, and that is, that this disease in its early stages, 21 which can last up to eight years is asymptomatic. People do 22 not know they have it. And there is no good way for the 23 disease to be diagnosed. That's where Maculogix has come in. 24 We have invented a new five-minute test that will allow 25 clinicians to identify early stage AMD, valuate early-stage

AMD.

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2 So this product is a product that is going to help a large number of people and it will be the foundation for us to be 3 able to build a successful medical device company right here in 4 5 Central Pennsylvania. So what I would like to do is explain to 6 you the way in which Ben Franklin has helped and supported our 7 development. All right. The Ben Franklin Organization does a lot of different things for start-up companies, but for us, 8 they really have done two things that have been critically 9 10 important. And our perception is these are the two fundamental 11 things that they do. The first was associated with funding and 12 second was associated with providing us with management and 13 business support as our business grew.

So I'll give you some specific examples of both of those 14 15 things. From the funding standpoint, initially, we were kind 16 of a typical Ben Franklin company in that we received about two 17 years of funding from the program that allowed us to move 18 forward and hit milestones and develop the product and continue 19 to move forward. But in addition to that, Ben Franklin did 20 another thing for us. And Steve referred to this in his 21 comments, which is some companies that come through the Ben 22 Franklin Program are not going to be able to exist strictly on 23 economic development funding. They are going to have to go out 24 and raise funds from either angel groups or venture capital. 25 And we are such a company. You can't have a medical device

company, requires a lot of capital.

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2 So what the Ben Franklin folks did for us during this first couple of years was help to bring us along to a point where we 3 4 were ready to go out and try to raise money from angel 5 investors and part of that was they helped to educate us about 6 that process of what it took to put your business plans 7 together, what it takes to go out and raise angel money. They 8 connected us with a number of angel groups in the state and 9 venture fairs that were transpiring. And that then took us to 10 a point where we actually had a group of Philadelphia-based 11 angels form a syndication and came to us to make an investment 12 in the company. We spent months working with them on 13 due-diligence where right up to the point when there was a term sheet. And in about two years ago is when this transpired. 14 15 That was right before the Christmas/New Year break. We said, well, we'll come back there, come back after New Years and 16 17 we'll finish up the term sheet. When we came back after New 18 Years, and they gave us a phone call and said, Sorry, we've 19 decided not to fund you. And the reason for that was we were 20 still one year away from commercialization and their decision 21 was that's too much risk for us to take, you're too far away 22 from sales.

23 So what happened at that point in time, the company was in a 24 very difficult situation. We were out of money and what 25 happened then was Ben Franklin and the Greenhouse really rode in kind of on their white horses and said, we cannot let -- you guys have too much potential. We are not going to let you die. And they provided us with another round of funding. That funding lasted us for about 15 months and allowed us to move forward far enough so that we were actually able to at the end of that point in time go out and close around of venture capital funding. We raised \$2.5 million of new venture capital into the company and now have strong investors that have deeper pockets that will be prepared to make future investments as we move forward. So that incremental funding from the Ben's and the Greenhouse was critically important to keep us alive.

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12 On the management support side of things, I'll quickly 13 mention three different things that they did for us, so you 14 have an example of the types of things that the Ben's will do. 15 First is our managers in the company are all technical people. So what the Ben Franklin team did is they helped us develop our 16 17 sales marketing commercialization go-to-market plan. And it 18 was critically important, A, for the business to understand how 19 we're going to the market and then, B, to be able to get the --20 to be able to talk to investors and give them a sense of you 21 know how you're going to take this product to market and earn 22 sales. So that was one thing.

23 Secondly, early on what we developed as a company was a very 24 crude, really sheet metal prototype device. Not a device that 25 you could take as a finished medical product and go out to

So we had to figure out how we were going to redesign 1 sell. 2 this prototype into a finished commercial product. So what the Ben Franklin Program did was they did a search for medical 3 device engineering firms in the State of Pennsylvania that had 4 5 the qualifications to help redesign our product. They found a 6 firm for us. They helped us cut a deal, and then we spent the 7 next year with the firm. It's called -- the name escapes me at 8 the moment -- Edge. So in any event, this firm went and completed the design of the product. At that point in time, we 9 10 are now at a point where we had to make a decision how are we 11 going to manufacture this product. Now, we had a finished 12 design. And at that point, we could have taken that design 13 anywhere in the country or frankly anywhere in the world. But we worked again together with the Ben Franklin team and what 14 15 they did for us similarly was they located a number of medical device contract manufacturers based in Pennsylvania and we 16 17 actually found a couple of them of the quality that could build 18 this device for us. And because of Ben Franklin's finding this 19 Pennsylvania-based manufacturer, and frankly a sense a loyalty 20 out of the company because of the support that had been 21 provided from the state, we made a decision that we would 22 manufacture it in the State of Pennsylvania. And we now are 23 working with a company called Interprod based in Eaglesville, 24 PA, who is the manufacturer.

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So now we have a scenario that as Maculogix grows in the

future years, it just won't be the entity of Maculogix growing, 1 it will also be the contract manufacturer here in the state. So both the financial support and the management support that 3 we've received from the Ben's and from the Greenhouse have been critically important in the survival of the company. My personal opinion is without that support, Maculogix might not exist today and if it existed, it would be in some other state because somebody bought the intellectual property from us. So we are extremely grateful to the program. We're real believers 10 and advocates for it.

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11 MAJORITY CHAIRMAN BENNINGHOFF: That's quick evident and we 12 appreciate your testimony on it. You're doing a great job and 13 we're glad you invested and reinvested in Pennsylvania. Ι think our first question comes from Representative Evankovich. 14 15 REPRESENTATIVE EVANKOVITCH: Thank you, Mr. Chairman. Ι have a relatively simple question. I'm obviously, very 16 17 supportive of what Representative Kampf is trying to do. I'm a 18 co-sponsor of the Bill. I think it's a great idea. In hearing 19 a little bit in my experience learning about what the Ben 20 Franklin Institute does, what is the -- is there an advantage 21 or a drawback to rather than creating the tax credit auction to 22 just allowing the insurance companies to invest directly with 23 the Ben Franklin Institute and then having you return their 24 money through your success, which is kind how a typical venture 25 capital company works, you have investment and you get a return

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on your investment because of the growth and the risk that you took. Is there a reason why that's a worse or a better model? As I was listening to your testimonies, it was just a thought that just popped into my head.

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5 MR. BRAWLEY: And I can answer an element of your question. I'm not an expert on the insurance/finance side, so I really 6 7 can't go too far down that path. But what I can tell you is that at the state that the Ben Franklin's invest, typical 8 traditional investors are not going to participate. 9 There's 10 too many risks at this age of company, at this level of 11 technology innovation. So there really is a private investment 12 market failure at the stage in which we operate. Down the 13 road, once the companies have been proven out, once they have revenues under their belt, often considerable revenues under 14 15 their belt be truly become investable. But at the earliest 16 stages, there really isn't an option for that type of direct insurance investment. 17

18 REPRESENTATIVE EVANKOVICH: Another thought, Mr. Chairman, 19 does the Ben Franklin Institute hold shares of the companies 20 that do have monumental successes where you invest early and 21 take major risk? Do you hold shares and substantial ownership 22 of those companies?

23 MR. BRAWLEY: Not substantial ownership. We do own an 24 equity position in some of the companies we invest. We really 25 look at each individual business or each individual opportunity and then make a decision as to whether it's better to hold equity in that position or whether it's better to have the money in there as a note, which is really determined by what type of exit you think that the company is going to be facing, but generally, yes, we do have the option to participate in an equity event.

7 REPRESENTATIVE EVANKOVICH: Thank you, Mr. Chairman. MAJORITY CHAIRMAN BENNINGHOFF: Next, Representative Mundy 8 -- Chairwoman Mundy, pardon me, and then Representative Daley. 9 10 MINORITY CHAIRMAN MUNDY: Thank you. I just want to 11 congratulate Ben Franklin for its successes. I am a fan of Ben 12 Franklin Partnerships and, in fact, the company I worked for 13 the ten years before I was elected was a beneficiary of a Ben 14 Franklin grant.

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MR. BRAWLEY: That's awesome.

16 MINORITY CHAIRMAN MUNDY: It didn't work out, but it was a 17 worthy undertaking. At any rate, I think what you gentlemen 18 have highlighted through your experiences with Ben Franklin is 19 what -- is this strong point of Ben Franklin because they don't 20 only invest, they nuture. And they guide and they help success 21 in these small companies. And of all these tax credits that 22 we've done and the tax breaks that we've done in this 23 committee, which seem to have benefited the biggest, 24 multi-state, multi-national corporations, this is the one that 25 I think benefits small business. So again, I congratulate you,

1 Mr. Brawley, for Ben Franklin's successes and you, gentlemen, 2 for your success as entrepreneurs. I have the highest regard for entrepreneurship. And I thank you and look forward to 3 hearing more good things about your companies. Thank you. 4 5 MAJORITY CHAIRMAN BENNINGHOFF: Representative Daley. REPRESENTATIVE DALEY: Thank you, Chairman. And thank you 6 7 very much, it was -- I have to say that I'm very impressed by your testimony. I'm delighted to hear about streaming media 8 because I'm a big fan of that and --9 10 MR. ERDLEY: Thank you. Buy more, please. 11 REPRESENTATIVE DALEY: And so, let's see, Mr. Brawley, in 12 the testimony, the written testimony that you provided, you 13 have a graph of the funding levels since fiscal 2007/2008 through to 2012/2013 and there's a severe drops of it. 14 In 15 looking at this, it looks like it's less than \$15 million a 16 year from the state. MR. BRAWLEY: \$14.5, currently. 17 18 REPRESENTATIVE DALEY: \$14.5, so and in listening to the 19 potential for receiving, I think it was \$84 million through 20 this program? I believe -- those are obviously estimates of 21 what could be anticipated if the program to go the way that it 22 was described earlier. I do realize that. I'm not trying to 23 pin you down on numbers. But I'm just curious if Ben Franklin 24 would then be willing to give up what it gets from the General 25 Fund if this program were approved?

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1 MR. BRAWLEY: Thank you for question. Right now as I 2 mentioned and as you pointed out from the graph, we're operating at about 50 percent of our conventional historic 3 funding at the regional level. The Bill that you're 4 5 considering and the program, as I understand it, would just 6 restore us back to what we had traditionally been getting. So 7 for us, we went from \$7 million to \$3.5. The program as currently, the Innovate PA Program is currently proposed would 8 restore just the \$3.5 that had been withdrawn, so it would not 9 10 really be a windfall for us, nor could it replace a 11 conventional general funds appropriation that we get. It would 12 just take us from \$3.5 back to \$7 again for the next three 13 years, I believe. So it actually wouldn't be a windfall nor 14 would it be enough to really take away the General Fund 15 Appropriation, we would then just have a different \$3.5, 16 instead of the money that we currently have. 17 So unfortunately, no, we couldn't exchange them. 18 REPRESENTATIVE DALEY: Thank you. The concern, obviously, 19 with the General Fund is there are so many pressures on it and 20 competing really good programs for a very limited resources, so

that's why I was curious about that. Thank you.

MR. BRAWLEY: Absolutely.

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23 MAJORITY CHAIRMAN BENNINGHOFF: You guys have been very 24 thorough. I'm going to take ten seconds to ask a question. 25 I'm curious as to Ben Franklin organization and it's length of its existence, do you have any kind of an alumni association where there's encouragement for those successful members to kind of give back economically that that money can also be used for reinvestments within the organization? If not, is that something that you might consider?

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6 MR. BRAWLEY: We absolutely have very vigorous alumni that 7 give back in lots of ways. Principally, what our folks have 8 done an amazing job and, actually, I think, Todd is a spokesperson for this in the State College market. What our 9 10 alumni have done is been incredibly giving of their time, 11 effort, expertise, serve as mentors, put thousands of thousands 12 into the next generation of entrepreneurs and supporting 13 entrepreneurship in their respective regions. So while currently, I haven't gone with a tin cup out to necessarily get 14 15 additional financial support from those alumni, what we are getting is a lot of their efforts in running entrepreneurship 16 events, doing clubs, judging competitions and providing 17 18 mentorship. So they have been taking pressure off of our 19 budget by providing those services for our companies as opposed 20 to giving us direct investment capital.

21 MAJORITY CHAIRMAN BENNINGHOFF: I think I was a witness to 22 one of those programs.

MR. BRAWLEY: I think you were.

24 MAJORITY CHAIRMAN BENNINGHOFF: I left there so confused, I 25 thought, geez, I'm not really very smart compared to these people, but it's really great to have that kind of innovation across the country and here in the State of Pennsylvania. And we appreciate that. We will be tapping on you later. We appreciate your testimony today and for taking the time, not only to share your insight, but your innovation and success. Keep those employees growing. I can't thank you enough.

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MR. BRAWLEY: Thank you, Mr. Chairman. Thank you all very
much. Have a wonderful day.

9 MAJORITY CHAIRMAN BENNINGHOFF: You, too. Our next panel to 10 share with us is Dean Miller, the managing director for Novitas 11 Capital, also Michael Stubler, Managing Director and Co-founder 12 of Draper Triangle, and Adam Dakin, CEO and Founder/Partner of 13 Bioconnect Systems, Incorporated. Gentlemen, we appreciate you being here. Feel free to proceed in the order that you wish. 14 15 If you have written testimony, we will be reviewing that. Today's video will also be provided to the Members. And if you 16 17 can kind of paraphrase your comments, we'll keep things 18 rolling. Thank you.

MR. MILLER: Good morning. My name is Dean Miller. And I am, as you said, Managing Director with Novitas Capital, an early-stage venture capital firm, headquartered in Southeastern PA. I'm also the President and CEO of the Greater Philadelphia Alliance for Capital and Technologies, which is the largest business association in Southeaster PA representing the venture capital industry as well as emerging growth entrepreneurs.

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2 I want to thank you, Chairman Benninghoff and Chairwoman Mundy, thank you, Representative Kampf and Hackett for their 3 support of this legislation. We're honored here to be in front 4 5 of you today to testify for and in favor of this legislation. 6 I'm joined by Mike Stubler, partner with Draper Triangle 7 Ventures out in Pittsburgh, who is also the head of the Venture Capital Association in Pittsburgh; and Adam Dakin, a 8 9 Southeastern PA based entrepreneur, who has been growing a 10 medical device firm. And you'll hear from him shortly. 11 We collectively represent over 90 percent of the venture 12 capital dollars that are currently and historically invested in 13 the Commonwealth of PA. I can tell you personally I have invested, led investments, successful investments across the 14 15 Commonwealth in places like Danville, PA, Cranberry Township; 16 Southeastern PA, Philadelphia over the past 15 years. You 17 heard -- and I actually wanted to point and you asked the 18 gentleman, the consultant, what his interest was. My interest 19 is not here for more capital. I am not here in a self-serving position to say that I want a big piece of this capital that 20 21 we're asking you to approve. I'm not. I'm here in support of 22 this because I've seen what the venture capital industry has 23 done for Pennsylvania over the past 15 years and I lead, again, 24 a business association that represents that industry at large 25 and I've seen the good that it's done and created from a job

perspective from a wealth perspective in our great Commonwealth.

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Our previous speaker mentioned that maybe an analogy that we 3 don't fund something it's similar to the lake that doesn't get 4 5 water or sufficient water, it's below the average. Well, you certainly heard from Ben Franklin that their budgets have been 6 7 They're still getting some money, but they've been cut. cut. I can tell you the venture capital industry is dry. 8 It's received no capital from the Commonwealth, very little capital, 9 10 if anything, over the past 5, 6 years. I'm not going to read 11 my testimony, but I will look down to give you some specific 12 facts and figures that help to support that. Pennsylvania has 13 been a catalyst for the venture capital industry for many, many years, certainly, Ben Franklin over the past 30 years, but even 14 15 prior to that, Pennsylvania and its pension funds, for example, 16 were very early investors in venture capital. But a lot has 17 changed.

At one point in time, Pennsylvania was in the top 5 nationally in venture capital investments. In 2012, Pennsylvania hit a low, a low in venture capital investment since 1996. The lowest number of investments made, the least amount of capital since 1996. That was in 2012.

MAJORITY CHAIRMAN BENNINGHOFF: Not to interrupt, you're
 speaking of the Commonwealth itself, not private investors?
 MR. MILLER: Commonwealth venture capital investments, the

1 whole Pennsylvania-wide. 2 MAJORITY CHAIRMAN BENNINGHOFF: By the Commonwealth as --3 MR. MILLER: No, no, not by the state, by venture capital investment firms in Pennsylvania. It's the lowest point since 4 1996. 5 6 MAJORITY CHAIRMAN BENNINGHOFF: Yeah, I want to clarify 7 that. MR. MILLER: No, thank you. I appreciate that. Feel free 8 if you to interrupt me along the way if you have any questions. 9 10 MAJORITY CHAIRMAN BENNINGHOFF: I don't like to do that, but 11 just for not only the audience, but ourselves, we just want to 12 make sure we're getting those details. Thank you. 13 MR. MILLER: The venture capital industry has been hampered and what we're talking about here truly is the early stage 14 15 side. You heard about Ben Franklin, talking about seed capital. We're representing early stage venture capital. 16 Those first dollars that follow the Ben Franklin's that help 17 18 those companies to grow further. So it's been certainly 19 hampered. A couple of other statistics, Pennsylvania as a 20 group at one point represented over 3 percent of the venture 21 capital nationwide. It may not sound like a big number, but 22 when you take out, obviously, California, Massachusetts, it's 23 still a considerable amount of investment. It's down to less 24 than 2 percent. Pennsylvania, I mentioned, was in the top 5,6 25 nationally for a good period of time. It's now out of the top

10. So Pennsylvania, as a state, despite, again, it's size is 1 2 out of the top 10 in terms of venture capital investment. And I can tell you, it's not from a lack of innovation or 3 great quality entrepreneurs like Adam Dakin, sitting to my 4 5 We have terrific universities. We have terrific right. 6 entrepreneurs and what the issue is early-stage venture 7 capital. We are competing with proximate states. There was 8 some discussion about California, Massachusetts, but there are 9 options for our entrepreneurs very proximate and you've heard 10 that from other folks; Ohio, Maryland, where a lot of this 11 legislation was carried over from. New York, New Jersey, there 12 are options for entrepreneurs. And I can tell you that just in 13 the past four years with a handful of companies in Philadelphia, there were six technology companies that were 14 15 lost to neighboring states that now are valued over a billion 16 dollars. Those companies left because the early-stage capital is not here for them. Over a billion dollars just with six 17 18 Those are examples and I can certainly go into companies. 19 greater detail of far more than just those.

20 Representative Mundy, you asked about what are the results, 21 how do we know this is going to work? What is Tennessee, what 22 is Maryland? And I would say to you that the corollary that 23 you should be looking at is what you're hearing from today, 24 which is the experience in the Ben Franklin Program over 30 25 years and what I'm about to share with you, in part, from the

1 venture capital program because we're not talking about doing things differently. We're talking about putting money into the hands of professionals that have many, many years of experience in investing in early-stage technology and life sciences companies. It's no different. It's just a different supply of capital. And in PA, as I mentioned, we've been at the forefront for many, many years. We've different catalysts. Whether it's through the Ben Franklin Program, through TSIB, through CFA, through the BFTDA and through SERS, through our 10 pension funds. Again, that has dried up, but we have a lot of 11 experience in and can demonstrate the kind of returns. Ben 12 Franklin mentioned \$3.50 in tax revenue for every dollar spent. 13 That's obviously a very important number to consider when you're talking about bridging that General Fund divide.

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15 But let me talk to you about jobs for a minute. You heard, again, from Ben Franklin that they demonstrate that the jobs 16 17 that they create are the salaries of those jobs are 33 percent 18 greater than the average job or median job that is created in 19 We show that it is even larger than that in terms of the PA. 20 high-paying jobs that venture capital creates. When you look 21 historically, and I've got data that's 40 years old, so for 40 22 years in PA, \$13.5 billion have been invested in about 1200 23 companies. That's 40 years of data. That is created 24 currently. These are current jobs that have been created by 25 companies that are still sustained, that are still here. Eight hundred thousand jobs, 800 thousand jobs with companies that are generating upwards of \$240 billion of revenue. That's pretty long data in terms of the types of returns that we're talking about.

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5 One US job was created for every \$17,000 of venture capital 6 invested. Again, this is sustainable jobs, so you invest 7 \$17,000 in venture capital that job, again, that I talked about is very sustainable. The multiple that we see there from the 8 venture capital invested just to the revenue that's created is 9 10 a 16X multiple. And, again, this comes -- those returns come 11 in multiple ways, and I think that's important for the 12 Committee to consider. There is certainly the investment. And 13 some folks have talked about, well, what's the investment for those venture capital dollars? There's also the tax revenue 14 15 from the companies created, the payroll taxes, the taxes and 16 other state-based fees that those companies pay to be in 17 existence in the Commonwealth. But there's also the multiplier 18 effect, because these companies don't just create jobs within 19 their own company, and you'll hear about this from Adam, they 20 create jobs outside their company, other support jobs that help 21 them do what they need to do. So the multiplier is very wide 22 and very deep.

Again, some more facts and figures, as I mentioned again that \$13.5 billion of investment over 40 years led to \$238 billion in revenue. Well, those companies that are represented

1 that were created back then are companies like Smith Kline, 2 Glaxxon Smith Kline, they are companies like Comcast, like Airgas, West Boronics. These are household names in many parts 3 of Pennsylvania, that without venture capital, may not have 4 5 been created and you certainly heard from others, might not be 6 And there are example after example of companies today here. 7 that might be those in the future that are getting attracted, they are getting pulled away to places like Ohio and Maryland 8 9 and New Jersey and New York. We're here to testify to you that 10 we need to bridge that gap. We need to bridge that dearth for 11 venture capital and this is a program that we believe 12 accomplishes that, helps to accomplish that and puts dollars 13 into the hands of the professional investors that know how to 14 get a return.

15 Just in the past 13 years, since 2000, there have been over 16 800 venture capital investments in PA. And I know one of the 17 questions is Well, how do we know these aren't all going to go 18 out of business? Again, we need to look at the data. Over the 19 past 13 years, out of those over 800 companies, upwards of 80 20 percent of them still exist here in PA and collectively have 21 raised over \$11 billion in venture capital in that 13-year 22 period. Some of that money comes from the Commonwealth, from 23 the venture capital firms, like my firm and like Mike's firm, 24 but upwards of over 80 percent of it comes from outside the 25 Commonwealth, which a real positive when you think about it.

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So these are firms in California and Massachusetts that are 1 2 taking dollars that they raised and putting it into the Commonwealth. In other words, we need to be attractors of 3 outside capital as well as fund the early-stage capital that's 4 5 here. Again, it brings more money, which fuels more job growth 6 and more revenue growth here in the Commonwealth. Those 7 companies just in those past 13 years have created hundreds of 8 thousands of jobs. Again, not created and gone away, but 9 sustained because as I mentioned out of those over 800 10 companies, over 80 percent are still in existence, still here 11 today. Several of those have gone on to be public companies, 12 approximately 28 of them and another handful have gone to be 13 acquisitions. I shared investment with Mike in a company out in Cranberry Township that was acquired and still is building 14 15 and growing in Cranberry Township. Again, many great examples of what venture capital has done for the Commonwealth over the 16 17 years.

In short, again, we have a need. We have a need for early-stage venture capital. And I'll now turn over the mike to my counterpart from Pittsburgh, Mike Stubler.

21 MR. STUBLER: Good morning. Thank you for the opportunity 22 to speak with you today about this important initiative. I'm 23 Mike Stubler. I'm a founder and managing director of Draper 24 Triangle Ventures. We're a Pittsburgh-based early-stage 25 venture capital firm. I've been working around the start-up technology community in Pittsburgh for almost 30 years. I'm a director of the Pittsburgh Venture Capital Association and the past president of that organization as well. I'm also on the Board of Directors of Innovation Works, which is the Ben Franklin partner/organization in Southwestern Pennsylvania, so I have very good view of the ecosystem in Southwestern Pennsylvania around technology start-ups.

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As Dean mentioned, our firms invest after someone like one 8 of the Ben Programs, in my case, Innovation Works, my firm has 9 10 been the most active early-stage investor in Southwestern 11 Pennsylvania over the past 12 years. We've invested over \$80 12 million in 26 start-up companies in Southwestern Pennsylvania We've leveraged that for additional investment from 13 area. other firms outside of the region in an excess of \$300 million. 14 15 And you start looking at how the leverage works, you know, in our funds. We were fortunate in our second fund to have 16 17 support of both the Commonwealth Financing Authority and the 18 And the leverage that we had investment BFTDA venture program. 19 from those programs, we were able to raise six or seven times that from other sources to put that money to work. And I've 20 21 already mentioned the leverage from out of state in terms of 22 the investments that we've made.

I guess one of the things that Dean talked about that the critical shortage of venture capital and I wanted to speak specifically to Western Pennsylvania because we're really in a

state of crisis and in my testimony, I had a few graphs that I 1 2 put in that were some information gathered from Innovation If you go back and look at 2011, there's a chart there 3 Works. that shows the amount of early-stage venture capital that is 4 5 based in Southwestern Pennsylvania. You saw it in 2011, it was 6 at a historic low going back to 1983 for a lot of different 7 macro conditions. It did bump up a little bit in 2012, and see why does that matter? Certainly, good companies will always 8 9 get -- will find investment in dollars and that's correct. But 10 the issue is at the stage where we invest is the companies are 11 highly mobile. And if there isn't venture capital that's 12 local, nearby, the companies can easily move. In Pittsburgh we 13 see it more often. You have students who come to Carnegie Mellon or Pitt. They're not from -- certainly in the case of 14 15 Carnegie Mellon, they're not from Pittsburgh. They graduate. 16 They launch an enterprise. They'd love to stay there, but they 17 need to get funding, but they're highly mobile if they can't. 18 In fact, that was part of the genesis of the formation of our 19 initial fund back in 1999 where we had seen a number of 20 start-up companies come out of Carnegie Mellon, Lykos is 21 probably the most -- the biggest example. They got funding 22 from a venture capital firm in Boston and moved to Boston and 23 the company went public. Carnegie Mellon had a great economic 24 windfall, but the region never benefitted from it other than 25 the money. So that was part of the reason of my fund was

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2 Unfortunately, what we started to see is in some cases, 3 we're starting to see companies to leave the area again because they can't get venture capital. They come through some of the 4 5 program like the Ben's and Alpha Lab and others. And they're 6 at the point where they're looking for capital. They're highly 7 mobile and without local venture capital, they're easily, easily able to relocate. So that's matched at a time, I have 8 9 another chart in my presentation where the opportunity to 10 invest venture capital is at an all-time high. You can see the 11 deal flow that's coming out of Alpha Lab and Innovation Works. 12 It's at all-time highs based on the innovation that's happening 13 at the institutions, Pitt, and Carnegie Mellon. And so from an investment standpoint, there's no better time to have money to 14 15 invest and I'm glad my funds were fortunate to just close on our third fund and we're back in the market investing in 16 17 Pittsburgh, but it's a great time to be investing because the 18 deal flow has never been better at a time when we're at 19 historical lows in the amount of venture capital in the region. 20 And we're just concerned long term for the health of the region 21 we've come so far in the past 30 years in Pittsburgh, 22 developing a technology community. What we've seen -- I've 23 also invested in the Midwest and we've seen our neighboring 24 states to the west who also now have copied Pennsylvania and 25 the things that we've done here. There was some mention of

Ohio, but some of the venture funds, funded funds that have been formed in these states to attract venture capital. Ohio has multiple programs, a program managed by a \$100 million fund. Venture Michigan, too, has a \$150 million program to attract more as following, \$200 million of other programs in their state. In Indiana, just in March, announced \$150 million funded funds to attract venture capital firms to their state.

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8 So my concern is as a region, speaking for Western 9 Pennsylvania that we're losing to our neighbors to the west in 10 terms of being able to attract local venture capital that's 11 going to retain these start-up companies in our community. So 12 thank you for your consideration.

MAJORITY CHAIRMAN BENNINGHOFF: We appreciate your testimony.
I'm curious as to why you chose to work in Pittsburgh?

15 MR. STUBLER: Well, I grew up in Oil City, Pennsylvania and 16 I graduated from Notre Dame. I wasn't sure where to go, so 17 coming back to Pittsburgh sounded like the right thing to do. 18 And I met some entrepreneurs that actually some of my partners 19 and I have been together for almost 30 years and went to work 20 in a start-up company back in 1984 and got the bug and we 21 started multiple companies after that, so we've been -- you 22 know, started companies and started investing in companies and 23 then we put a fund together to invest, kind of institutionally 24 in other funds, so it's kind of home, so it seemed like the 25 right place to go.

MAJORITY CHAIRMAN BENNINGHOFF: Well, we're glad you did and hope that energy is contagious to others out there. Adam, would you like to add to that?

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MR. DAKIN: I would. Thank you to the Members of the Committee for this opportunity and to discuss what I think is a very important program.

So my name is Adam Dakin. I'm often euphemistically described as a serial Med-tech entrepreneur. My entire career has been focused on the venture capital back life sciences industry. I've co-founded three companies, been in senior management roles in a number of others, raised about \$30 million in seed stage and early-stage financing.

Let me tell you that the mid-tech industry, life science industry is bound by the universal belief that what we do matters. Improving the health of others is or the endeavor. I currently serve as a CEO of Bioconnect Systems, a company that I co-founded in 2007, located in Amwood, Pennsylvania.

18 We're developing an entirely new method for microvascular 19 suturing. Our initial product will improve outcomes in the 20 quality of life in over 2 million end stage renal disease 21 patients worldwide. As you may know, end stage renal disease 22 is growing at an alarming rate due to its contributors such as 23 hypertension, diabetes and obesity. If it wasn't for venture 24 capital, my company would not exist. I can tell you based on 25 my almost 30 years in life science venture space, access to

capital for -- access to early-stage capital as you've heard 1 over and over again today, has never been more challenging. Here's just -- yesterday, I had decided to just take a look at 3 recent press releases in this space. Here is three articles 5 just from the last couple weeks. Headlines, Device Company 6 Venture Capital Funding continues its plunge. Where has all 7 the Med-tech venture capital gone? Med-tech venture investing declines in the fourth quarter. It's not getting any friendlier out there for guys like me looking for funding for 9 10 their next venture.

11 In fact, turns out in the fourth quarter of 2012, venture 12 funding in Med-tech dropped by 30 percent. That was a drop 13 from a little over \$700 million to \$500 million, so the dollars are very real and very significant. There are a lot of reasons 14 15 for that, some of which have been touched on today. I can tell 16 you difficulties getting FDA approvals are contributing to that 17 and an overall contraction in venture capital as an asset class 18 is contributing to that. There are a number of other forces 19 that I won't go into that truly have created a perfect storm 20 for early-stage life science investing.

21 MAJORITY CHAIRMAN BENNINGHOFF: While you're there, I just 22 want to ask --

MR. DAKIN: Yeah, go ahead.

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24 MAJORITY CHAIRMAN BENNINGOFF: If you were sitting in five 25 of our neighboring states, would you be telling me the same

story in those articles that you brought up?

MR. DAKIN: Well, I'm not --

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MAJORITY CHAIRMAN BENNINGHOFF: Well, I'm trying to make sure that this is not just pinpointed to Pennsylvania and, obviously, the articles that you raise saying that the venture capital is drying up, if you were sitting in one of the neighboring states outside Pennsylvania, would you probably be testifying somewhere along the same lines?

9 Well, that's hard for me to say because I don't MR. DAKIN: 10 know what life is like in those other states. I grew up in, 11 you know, over the bridge in South Jersey, a number of my 12 Med-tech ventures have been Pennsylvania or Philadelphia based. 13 I think to some degree the question might be asked a little bit differently and I'll get to that article further in my 14 15 comments. So the funding from the PA Innovate Program really is very critical. The \$500 thousand that my company received 16 my Ben Franklin technology partners enabled us to hire 17 18 additional employees, these are highly compensated employees, and to conduct what we achieved a number of mission critical 19 20 milestones with that funding including completion of a very 21 important clinical trial.

We've raised a total of about \$12 million dollars. About \$8 million of that has been deployed specifically within the Commonwealth. So to address your comment, I think I'll close by saying that Pennsylvania has a global reputation for life science innovation, but as any investor knows, innovation requires management, technology and capital. Without capital, this innovation will cease, the high-paying jobs that go with it will also go away. Neighboring states that are providing more aggressive and more generous economic support, we'll see those companies migrate or those start-ups begin in those places.

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8 Therefore, I think it's very important that this important 9 program get your support. And with that, I will open it up to 10 questions.

11 MR. MILLER: Chairman Benninghoff, I can supplement that. 12 From a state perspective, you asked if he was in a neighboring 13 state, I mentioned a statistic that said Pennsylvania was at one point was in the top 5 of venture capital investment as a 14 15 state as a Commonwealth in comparison to other states around the country. We're now out of the top 10. Those other states 16 17 that have leapfrogged us are in large part our neighboring 18 states, like New Jersey for example, that we used to 19 consistently be ahead of that's now pretty more in venture 20 capital than we are.

21 MAJORITY CHAIRMAN BENNINGHOFF: Is that a tax dollar 22 investment or private sector and tax dollar?

23 MR. MILLER: It's a combination. And I think that's 24 important for you to understand and I think another thing I 25 wanted to share, one of the panel members who is no longer

present asked a question, Well, why don't the insurance 1 2 companies just invest in Ben Franklin directly? And you might ask the same question, why aren't the insurance companies or 3 other companies, private investors, just invest in Mike's or my 4 5 fund directly? Some of them do, but very few do. Again, 6 early-stage venture capital is very different than the 7 Blackstones of the world that are raising billions of dollars. And most of the institutional capital goes towards those 8 massive vehicles that are doing leverage buyouts or investing 9 10 in very late-stage companies. We're focused on very innovative 11 early-stage companies. And that private capital is much, much 12 less available. So innovative programs that have historically 13 existed in Pennsylvania, again, BFTDA, CFATSIB, even the 14 pension fund investments, as well as similar programs that have 15 been now been copycatted from PA in places like Ohio, Maryland, 16 Indiana, New Jersey, have become increasingly large funders for 17 early-stage venture capital because it doesn't come directly from those other entities. 18

19 MAJORITY CHAIRMAN BENNINGOFF: And the private sector dollar 20 investment diminishing is probably because it's a lot higher 21 risk in some of the start-ups.

22 MR. MILLER: It's not just that. It's the volume of 23 dollars, so a large insurance company has billions to invest. 24 They can't efficiently manage a small \$5 million investment of 25 my firm or Mike Stubler's firm. They need to put \$50 or \$500

1 million into a fund. We're not raising 500 or a billion plus 2 dollar funds. We're raising \$50 million, \$100 million to efficiently invest in early-stage companies. So they can't 3 efficiently invest in it. It's not just a matter of risk. 4 5 It's a matter of putting money efficiently into investments. 6 Again, it would be similar to you as an individual saying, 7 I'm going to go out and put \$10 into every public security in 8 the country. It's an inefficient way to go, so we put it into 9 funds. 10 MAJORITY CHAIRMAN BENNINGHOFF: I appreciate that 11 explanation. I think Chairwoman Mundy had a question. 12 MINORITY CHAIRMAN MUNDY: I do. Thank you. The states of 13 California and Massachusetts have been referenced repeatedly, and I'm wondering if you can tell me if you know what their 14 15 state governments are doing to encourage venture capital investment? 16 MR. MILLER: So those two states are Number 1 and Number 2. 17 18 California is a complete anomaly. Right, California in 2011 19 alone was over \$14 billion in venture capital. It's a multiple 20 over everybody else combined in the country. And we don't have 21 enough time today for me to go into the historics of how that 22 has happened over the years. But it's been early 23 entrepreneurship that has resulted. 24 MINORITY CHAIRMAN MUNDY: Excuse me, but when you talk about 25 this massive investment, is that public investment from

California State government? Is it a combination or is it mostly private venture capital?

The California pension funds are some of the 3 MR. MILLER: leading venture capital investors historically in the country. 4 5 So it's been a combination. So those public dollars have 6 fueled the creation of a lot of innovated companies that then 7 have reinvested in California and continually reinvested in new entrepreneurs and have created this volume of investment. 8 9 Similar things have happened in Massachusetts. And again, 10 they're -- we're not dissimilar in Pennsylvania in terms of 11 innovation assets. When you look at our universities, when you 12 look at our entrepreneurs, like the Adam Dakins of the world, 13 it's not too much different. There's just more volume than those based upon the size of the early investments that were 14 15 made in those states.

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MINORITY CHAIRMAN MUNDY: Thank you.

17 MR. DAKIN: I could add maybe just a little bit and say, I 18 think they may need to frame the question maybe just a little 19 bit differently. I mean, we have an ecosystem. It's an 20 overused term, but we have a network of entrepreneurs and 21 innovators and consultants and supporting organization and 22 vendors who are experts in these early-stage companies in 23 supporting these early-stage companies. And I don't think I'm 24 overstating it when I say, you know, the early-stage capital 25 markets are in crisis. This capital doesn't just -- I could

not have started my company today. I was able to raise capital 1 2 very fortunately when I started the company in 2007. I'm almost certain that capital wouldn't be available today except 3 for organizations like Ben Franklin. So I understand how the 4 5 question's being asked, and we're worried about, Hey, if I was 6 in another state, how would I be responding to these similar 7 questions, but I think you have to realize if you want to keep this ecosystem alive in Pennsylvania, not only grow it, but 8 just keep it here, because it will go elsewhere and there will 9 10 be a much smaller life science industry. The quys that I've 11 worked with over the years, you know, when a company succeeds 12 it doesn't succeed, but these folks get the skills and what do 13 they do? They go on to start their own companies. And it continues and so on and so on. So I think it's very important 14 15 that you feed that ecosystem with the knowledge that you need 16 to keep it alive, you need to support it and guess what? It's 17 unfortunate, but, but programs like this step in and fill a 18 huge gap that exists in the early-stage funding space at the 19 That may change over time, but right now, it is one of moment. the only sources to get that capital. 20

21 MAJORITY CHAIRMAN BENNINGHOFF: We appreciate that 22 delineation, and I think our concern in some of the questions 23 we were asking as policymakers, obviously, we generally only 24 have control over the state budget dollars, which are somebody 25 else's tax dollars that they've earned. We know that the banks are getting tighter as far as their lending in requiring more money down, which we saw the results of not doing that, so I;m not criticizing that, but I think it's important for us to differentiate what is private sector dollars versus public dollars. And we appreciate you clarifying that. I think Representative Roae has a question.

7 REPRESENTATIVE ROAE: Thank you, Mr. Chairman. This is very busy day at the Capitol, a lot of meetings going on, a lot of 8 us are coming back and forth from different meetings. 9 But 10 right when I was coming back in the room, I think -- I want to 11 make sure I heard the number right. I think somebody had 12 stated that in the last 13 years, something like 80 percent of 13 the companies that received this type of funding are still in business. Is that what was said? 14

MR. MILLER: That is correct.

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REPRESENTATIVE ROAE: That just seems to be a really high number, which is good. I mean, I'm glad it's that high because I think if you look at most businesses that were around 13 years ago, you know all businesses combined, I don't think 80 percent of them are still in business. So I just think it's a good sign that everybody testifying today might be onto something about the importance of this.

23 My next question is really more of a comment than a 24 question, but in the past, I've always been kind of skeptical 25 about this type of thing, but the more I hear about it, the

1 more I'm starting to realize that I think it probably is 2 something that we should seriously look at. And as far tax 3 credits and things like that go, I guess we have to decide as a Commonwealth, do we want to have more money to give people for 4 5 different government programs to help people support themselves 6 that can't support themselves or do we want to make more money 7 available to help create jobs so people can support themselves and not need the government programs. So I think the proposal 8 on the table today should be seriously considered. Thank you. 9 10 MAJORITY CHAIRMAN BENNINGHOFF: Gentlemen, as an editorial 11 note, you don't realize you've made -- moved mountains to have 12 Representative Roae move in that direction and position and we 13 appreciate his willingness to have an open mind. He's one of 14 our good frugal bean counters. For you to incentivize him to 15 be open-minded to that is -- you've made monumental milestones today. We can't thank you enough for your testimony, your life 16 17 examples of what you're doing and we are taking this serious. 18 And the fact that the author of the Bill was still with us, I 19 think he knows he can draw on you as resources as well as Steve 20 and his group. So thank you very much for that testimony. 21 MR. MILLER: We appreciate your time. 22 MAJORITY CHAIRMAN BENNINGHOFF: Your's as well. Thank you 23 for your investment in Pennsylvania. 24 Our next panel is Mel Billingsly, PhD, President and CEO of 25 Life Sciences Greenhouse of Central Pennsylvania, Maureen

Mulvihill, President and CEO of Actuated Medical, Incorporated. You two want to decide who goes first?

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MR. BILLINGSLY: I will go first and I will not read from the binder so you will be pleased from that. And thanks to the Committee and the Chair people for inviting us.

6 I represent the Life Sciences Greenhouse of Central 7 Pennsylvania, but I am speaking on behalf of the other Life 8 Sciences Greenhouses in the state, BioVance in Philadelphia and the Pittsburgh Life Sciences Greenhouse. We are really want to 9 10 echo the importance of the role of seed and venture capital in 11 growing innovation and wealth creation around the life 12 sciences. So the life sciences are slightly different, and as 13 Representative Kampf knows as being one of the chairs of the Life Sciences Caucus, they do not only produce economic 14 15 development but they are focused in on producing cures. And I'd like to echo some of the cures that these companies have 16 achieved under the Life Sciences Greenhouses Program. 17

There are over 2,000 life sciences establishments in 18 19 Pennsylvania that run the gambit from the start-up to the big, 20 80,000 jobs earning roughly \$8.15 billion in wages, average 21 wage in this industry is around \$90,000, and there's a 22 multiplier effect on the funds, somewhere in the neighborhood 23 of six to one for every dollar that's spent. So, indeed, the life sciences a key driver. In fact, it's underscored by the 24 25 fact that the Governor and most of our colleagues are at the

international Bio Convention today, leaving me behind to testify, which is the International gathering in Chicago, so it is a very important keystone of our economy.

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I think the employment and the growth of the wealth creation 4 5 only tells a little bit of the story, and if you look at some of the companies that the greenhouses have supported, you'll 6 7 see -- and I've given you a couple one-pagers that outline some of the companies -- we have companies that are actually 8 producing novel innovative therapies that change the health 9 10 care for the better for not only Pennsylvanians, but for the 11 world. Let me just give you a couple examples. One is 12 Pittsburgh-based Alon Technologies, which is using a novel 13 hollow fiber extraction technology for oxygenating blood and removing carbon dioxide which may obviate the need of a 14 15 ventilator and it's currently in clinical trials in Canada and 16 has a CE mark in Europe. This could be a game-changer. In 17 Philadelphia, the Avid Ria Pharmaceuticals, started out in the 18 University of Pennsylvania fostered by organizations, such as 19 BioAdvance, the Greenhouse there, and venture capital companies 20 in the Southeast region. They developed the first imaging 21 technology, which is now approved by the FDA to image 22 Alzheimer's plaques and was acquired by Lilly recently and is 23 still has that arm operating in Philadelphia. It's a major 24 game-changer. We have a company called Inrange Technologies, 25 which has developed, a remote medication management device that

was adopted by Walter Reed for controlling the medicines that are taken by Army vets coming back with PTSD, so they don't overdose accidentally or fail to take their medicines.

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So these are the types of companies that we're investing in, 4 so they're not only economically development plays, but these 5 young companies are the ones that provide the game-changers. 6 7 But clearly, the difference is that this requires a large amount of time and funding and patience, not only our 8 early-stage capital, but also venture capital. Without this, 9 10 capital source, these companies will, first of all, dry up, go 11 to other places. And it's not just other states, it's the 12 world. That's our competition. When you go to Bio, you're not 13 just seeing Maryland, Pennsylvania, Ohio, you see Singapore, China, India and the rest. All of whom would like to have what 14 15 we have, so it really is ours to lose. But as we all know, 16 you've all heard the echos of reports, recent reports from Fenwick and West and others have all confirmed what we all know 17 18 in the industry and that is that early-stage capital, which is 19 that first stage of capital, you've heard from the Ben's who 20 invest early. We invest a little bit later and a little bit 21 more and then the venture folk that either invest with us or 22 and then beyond us. This capital is drying up. Why? Because 23 of the perfect storm that's been described in the venture community. LP's, like pension funds in an fiduciary role are 24 25 asking for greater returns because that's their mandate and

they're lowering their allocation to things like venture.

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2 At the same time, it's taking longer and longer to get these companies approved because of the FDA process, clinical trials 3 that take seven to ten or longer years to get product on the 4 5 So this is a long-term bet, indeed. And so when you market. 6 think of this type funding environment what's its done is put 7 tremendous pressures on organizations like the greenhouses. In part because we have to fund these companies longer. And you 8 9 heard from Jim Pietropaolo of Maculogix, one of our regional 10 investments. We actually led their A round, which was lucky 11 enough to get some other venture capital and they're launching 12 the company, but this is where we've had to step in and kind of 13 anchor A rounds and these early stages of formal funding so these companies have the capital to grow and develop. And 14 15 hopefully, they'll be a highly successful company with the test for the leading cause of blindness, so that's a very important 16 differentiator. 17

So in sum, we really want to provide, you know, all right, 18 19 the difference in the greenhouse and from all the other 20 perspectives, I think is worth mentioning is first and 21 foremost, we were started with tobacco funds back in 2001, \$100 22 million divided roughly equally. We were set up in an 23 evergreen model where we basically reinvest our equity that 24 we'd taken primarily what we do is we provide some business 25 services and other stuff, but we primarily do direct investment in the form of convertible debt or equity to get the company along. And so the funds that we received back as a non-profit, we simply churn and do this again and again and again. However, as we know, the times have been tight. That being said, of the investments that we've made so far, the greenhouses collectively have brought on follow-on emanate funding of greater than \$2.7 billion, which is a leverage of 40 to 1, which would match anywhere. And these are companies that have real impact, not only in the economics of Pennsylvania, but also in the health care of Pennsylvania, so these are things to be proud of.

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12 So we want to leave you with this notion that investing in 13 the life sciences and health care will be important for the 14 future and important to the future of our economy in the state. 15 And so we encourage you to consider this and other bills 16 because after all, there are only a handful of ways to get 17 money into early-stage investment. You can use vehicles like 18 tax credits, such as this, special purpose funds or other 19 sources such as bond-backed initiatives like Ohio, Texas, and 20 others have done. But we are at risk for losing what we have. 21 So thank you very much.

MS. MULVIHILL: Good morning, Chairman Benninghoff and distinguished members of the House Policy Committee. My name is Maureen Mulvihill and I'm President and CEO of Actuated Medical. Founded in 2006, Actuated Medical is a medical device

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company that focuses on innovated motion for clearing obstructive medical tubes inpatient, penetrating tissue and enabling emerging MRI-guided surgical procedures. We are a full service FDA compliant, which means we are ISO-13485, which means we can manufacture under our name. We are company based in Bellefonte, Pennsylvania, and we do the design, development and manufacturing of our medical devices.

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Our innovations improve patient outcomes in ultimately 8 reduce healthcare costs. Our commercial successes are due to 9 10 the entrepreneurial spirit of taking risks and always keeping 11 focus on the end goal. That's FDA clear device with a real 12 market in a clinical need. In just five years, Actuated 13 Medical's Tube clear, our first device was cleared by the FDA and CE Mart. We even have sales in Europe, so this small 14 15 20-person company in Bellefonte, Pennsylvania is international.

16 Tube Clear's first inpatient study was a 27-year old 17 soldier, so what an emotional day for our company. Not only 18 did we succeed in approving a patient's life, but it was a 19 soldier, our first patient. Actuated Medical has been 20 recognized as an flourishing entrepreneurial company by Ernst 21 and Young, by Central Pennsylvania Business leaders and most 22 recently the Governor's Impact Awards. Actuated Medical, we 23 provide family-sustaining salaries and enhance benefits so that 24 our talented team of Pennsylvanians are focused on designing 25 and manufacturing innovative technologies, core to our mission

of improving patient outcomes.

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2 In 2008 and 2009, Actuated Medical received initial seed 3 funding through the Commonwealth. At our start, private investor for not interested in funding entrepreneurs with the 4 5 novel idea of bring motion to medicine. With Commonwealth funding, we conducted background research, prototype testing 6 7 and submitted two small business innovation research grants. One to the National Institute of Health and one to the National 8 9 Science Foundation. From these two grants, Actuated Medical 10 has been awarded by NSF, NIH and just most recently USDA over 11 \$10 million in federal grants. What an incredible return on the 12 investment for the Commonwealth, \$320,000 was invested in us 13 and we turned it into \$10 million being invested in Pennsylvania and in Pennsylvanians. 14

15 Actuated Medical also utilized the Keystone Innovation Zone 16 Tax Credit Program. For the last four years, we have sold the 17 credits in an effort to garner the capital needed to support 18 our indirect cost, such as legal and patent fees. To date, 19 Actuated Medical has been awarded three US patents and we have 20 several moving through the US and International patent offices. 21 Our intellectual property portfolio and valuation continues to 22 grow.

23 Until July of 2012, Actuated Medical had no private 24 investment beyond family, friends, the Commonwealth and those 25 SBIR grants. Everything changed after Tube Clear, our first

product, received FDA clearance. I am proud to share that Actuated Medical currently has more than \$500,000 received and impending from Strategic Partners with more to come. Due to our recent growth and momentum, we are exploring purchasing a building and doubling our footprint in Central Pennsylvania. We do love living there.

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Funding from the Commonwealth not only helped to sustain Actuated Medical during our early years, but also helped leverage additional public and private follow-on funding. The 10 financial assistance and inherent valuation of our research, 11 which accompanied it, helped grow Actuated Medical to where we 12 are today. I am here today to tell you my story and let you 13 know that Actuated Medical strongly supports Innovate PA.

As a means of providing influx of early-stage capital to 14 15 Pennsylvania's young research and development companies like Actuated Medical, we would not be here if it weren't for that 16 17 initial investment from the Commonwealth. As you know the life 18 science industry in the Commonwealth is a significant economic 19 In Pennsylvania, there is over 2,000 life sciences driver. 20 businesses directly employing over 80,000 Pennsylvanians. This 21 ranks Pennsylvania among the top states in employers in the 22 four major life science sub-sectors.

23 As President and CEO of a rapidly expanding business in 24 Pennsylvania, I am happy to share to my experience and answer 25 your questions on the importance of capital in my industry.

Protecting our patents, ensuring compliance in our heavily regulated industry and purchasing state of the art equipment requires significant upfront costs. And before a company like mine could become profitable, not only does the influx of capital, as outlined in Innovate PA, help attract and grow businesses like mine, but perhaps, more importantly investments in Commonwealth serves to validate new technologies and leverage significant follow-on investment.

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This early-stage funding is essential for companies like 9 10 mine to survive and become profitable. I appreciate this 11 opportunity you've provided me today to address this Committee. 12 As a key sector of Pennsylvania's economy, life sciences 13 industry continues to fuel the innovation pipeline, retain and expand the number of family-sustaining jobs in the Commonwealth 14 15 and deliver novel therapies to fill unmet patient needs. Many of these innovations produce significant cost savings in the 16 17 healthcare system while improving the lives of the patients 18 around the world. Collectively, we must ensure Pennsylvania 19 remains an attractive location to open and grow life sciences 20 business and the future economy depends on it. Thank you.

21 MAJORITY CHAIRMAN BENNINGHOFF: Well, Mel and Maureen, great 22 testimony. We appreciate your experience. Maureen, obviously, 23 you're in our area. I'd like to keep you in that area, so that 24 bigger leap that you're going to take for students in the 25 Bellefonte area. But I have to tell you I remember when I first met you and went through your business, I walked out of there, thinking, My gosh, how does this woman going to eat. And to see your success and the growth that you've done since then is very impressive and it's exciting. And as policymakers we are dependent on people like yourselves and Mel and some of the other testifiers, but I don't want to understate the importance of your investment and let you know that we do appreciate them.

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One comment or, actually a question that I had kind of came 9 10 to my mind in some of the other testimonies, but I've not heard 11 a whole lot regarding regulations. And I'm curious -- I 12 actually saw you shake your head a little bit earlier and was 13 curious if that was a yes or a no, but how much of a deterrent is in either the state or the federal regulatory process in 14 15 your growth or ability to expand or taxing on you as far as time? 16

MS. MULVIHILL: It's very taxing financially and - MAJORITY CHAIRMAN BENNINGHOFF: I read your head nod
 correctly then.

MS. MULVIHILL: You did, yes. Yes. The FDA process is a long and arduous one. Our first device is a very simple device, so we actually got clearance in a year, using a 510K process, yes, very quick actually.

24 MAJORITY CHAIRMAN BENNINGHOFF: I was going to say that's 25 faster than we can get permits through the PennDOT, but go

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MS. MULVIHILL: Yes, very quick, very quick. But it was a nonsignificant risk device. Had we had something more complex so the devices were developing, so the company right now is developing about six different devices. And the first one is the device that clears clogs feeding tubes; a simple process. The next device is an epidural insertion device. Now, we're going into tissue near the spine, it's going to be a much more arduous process.

MR. BILLINGSLEY: I would echo that at times all the 10 11 companies that we deal with virtually all of them have -- used 12 to be that the risks, there was a technical risk doesn't work, then the clinical risk doesn't work in the clinic. And then 13 the third risk was the regulatory barrier, will the FDA approve 14 15 it based on the clinics. And now the fourth risk was will 16 somebody pay for it. So that's really added to it. And if you 17 ask almost anybody in the venture community, the FDA itself, 18 not because -- the FDA's job is to make sure that drugs and 19 devices are safe and effective, it's the uncertainty that has 20 been introduced into that coupled with the reimbursement 21 process that makes the regulation one of the biggest barriers. 22 So most of the venture reports will tell you that the drop, you 23 know, the significant drop that's occurred in the areas of 24 regulated medical products in no small way has to do with the 25 FDA and they're routinely brought forth as an example, how can

you speed this up, because significant dollars are spent in the regulatory, clinical and approval process.

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MAJORITY CHAIRMAN BENNINGOFF: And your time is money, so you'd rather be innovating versus filling our paperwork.

5 MS. MULVIHILL: And the process, being a young company, I never projected to be burning the capital to keep my employees 6 7 going for the year that it took to get through the FDA. So as we're talking about this seed money and companies, you know, at 8 that point and what I tried to say here is, nobody was 9 10 interested in investing in us until we had FDA approval. Now, 11 they're interested. And now we have FDA approval. But there 12 was a year that we had to burn because I wasn't losing any of 13 my key people. And that's one of the big problems that happens even in the pharmaceutical industry because they're burning for 14 15 two, five, ten years, where I was burning for a year. MAJORITY CHAIRMAN BENNINGHOFF: Define the word "burning?" 16 17 MS. MULVIHILL: You're paying people's salaries, paying 18 their health insurance, you're paying for them to be there 19 because you don't want to lose them.

20 MAJORITY CHAIRMAN BENNINGHOFF: While you're not making any 21 money?

MS. MULVIHILL: While you're not making money.

23 MAJORITY CHAIRMAN BENNINGHOFF: I assume that was some kind 24 of an analogy towards pain, but that would be a painful 25 process. 1 2

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MS. MULVIHILL: It is.

MAJORITY CHAIRMAN BENNIINGHOFF: Chairwoman Mundy has a question.

MINORITY CHAIRMAN MUNDY: This may sound a little bit 4 5 far-afield of the topic, but I don't think it is because we've 6 heard from a couple of the different testifiers about the 7 difficulties in getting the FDA to approve these new technologies or new equipment and I'm just wondering is that a 8 result of budget cuts? Is that because the FDA doesn't have 9 10 the personnel necessary to expedite reviews of clinical trials 11 or whatever is required? Or is that simply a function that the 12 FDA wants to be overly cautious because of some of the failures 13 on the part of the FDA in the past to prevent problems as a result of drugs or medical equipment that has not proven to be 14 15 safe? So I'm just interested in your take on that.

16 MR. BILLINGSLEY: Well, I think the default parameter of the 17 FDA is you can always ask for more information and more time so 18 that you're certain in your ascertainment something is safe. Ι 19 don't think anybody at the FDA ever got fired for waiting a 20 little too long. That being said, there's a cost of innovation 21 to the patient. And that cost of innovation is an unmet 22 medical needs are not met, so you have this really convergence 23 of interest at the FDA where safety is important, but yet, 24 Europe gets stuff out a little quicker, so I think Maureen is a 25 good example where a product -- and we have a number of

1 companies, particularly device companies who do their first 2 trials in Europe because they're quicker to approve initial 3 human use, but monitor more carefully what happens after that product is first being used in humans. So it's not just the 4 5 money, the personnel and the budget cuts, it's really the 6 approach towards safety and monitoring. I think we as a 7 culture insist that we want the most innovated products, we want them to be the safest and we want somebody else to pay for 8 them, too. You can't have it all. You got to give on some of 9 10 that.

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MINORITY CHAIRMAN MUNDY: So you --

MR. BILLINGSLEY: You have to accept the fact that unmet medical needs are going to have to come with some risk for the patient. The patient groups are very active at that. They want these things. They'll tell you we need a feeding tube cleaner, we need a new device to get people off ventilators, but if you look --

MINORITY CHAIRMAN MUNDY: Again, your response to my very specific question would be that it's the process, not the lack of dollars in the system to have personnel to expedite or monitor, do what is needed to prove that these drugs and equipment are safe?

23 MR. BILLINGSLEY: Yes. And, in fact, it's more complex even 24 if the FDA has fiduciary user fees where the reviewed companies 25 provider user fees to the FDA for the right to be reviewed. But I think we all agree we want safe and effective drugs. We just want them a little more quickly, a lot more quickly.

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MAJORITY CHAIRMAN BENNINGHOFF: Thank you. And I would encourage you and some of the previous testifiers if there's additional stuff you want to share with us that you weren't able to get out today, whether it's in reflection on other people's testimony, feel free to do that. We're all available on the web and our email addresses are all very similar. I think you both -- yes.

MS. MULVIHILL: Can I make one more comment? MAJORITY CHAIRMAN BENNINGHOFF: Sure.

12 MS. MULVIHILL: A couple comments that happened today, just 13 sitting here listening to the testimonies. We have been approached by Ohio, Michigan and I can't remember the name --14 15 there's another state. So there are other states that are 16 trying to get even a company of my age out of Pennsylvania, but 17 as we can agree, we all do love Central Pennsylvania or a lot 18 of us do. And I always tell my brain trust is there and what 19 we are doing as an innovated company, we're developed innovated 20 devices. So in the sense of having very well educated 21 population, we draw a lot out of the Penn State group because 22 we're about six miles from Penn State. But you had mentioned 23 earlier about the educated workforce and that is a concern of 24 mine, it's a very large concern about what Pennsylvania is 25 doing. Okay. Thank you very much.

MAJORITY CHAIRMAN BENNINGHOFF: Thank you both for your testimony. Remember, you have a good relationship with your state rep in that area, too, that being a good incentive to stay there.

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Our last, but not least, testifier is Kevin Abrams, Executive Director of Norther Tier Regional Planning and Development. Kevin, when you're ready, we're ready. We appreciate your patience.

Thank you, Mr. Chairman and Members of the 9 MR. ABRAMS: 10 Committee. As the Chairman indicated, I'm Kevin Abrams. I'm 11 the Executive Director of the Northern Tier Regional Planning 12 Development Commission, which is the local development district 13 that serves Bradford, Sullivan, Susquehanna, Tioga and Wyoming 14 Counties. However, today I'm here to appear from you on behalf 15 of all the partners involved and the Partners for Regional and 16 Economic Performance more commonly known as PREP. And with me 17 today in the audience is one of our PREP partners from the 18 local economic development groups, Dave Black, from the 19 Harrisburg Regional Chamber.

Let me provide you a little bit of a background on the evolution of PREP. Prior to the Corbett Administration, the industrial and economic development corporations and industrial resource centers, the local development districts and the small business development centers all had their own respective line item within DCD's budget and all implemented their own respective work plans. PREP consolidated the four line items into one and created one work plan per region for all four of the previous made mentioned service providers. This is a result of a totally new approach to approach the customer and has produced several success stories in the region that I represent as I'm sure as other regions as well. That's the good news.

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7 The bad news is that these four service providers have experienced approximately 62 percent reduction in DCD funding 8 since 2005, and the level of services that we're able to 9 10 provide has declined proportionately. To further compound the 11 situation in many instances, state funding is used to match or 12 leverage federal funding, so these losses have been in some 13 cases even double that 62 percent. The PREP partner's view Innovate PA as a wonderful opportunity to, one, reactivate the 14 15 services that we provide for our clients, develop new and 16 creative programs and services, and when I say that over the 17 years, we have successfully on a periodic basis developed new 18 and innovative ways to approach the customers in conjunction 19 with DCED and I should add that several DCED's executive staff 20 are in the audience today. And three, to provide those 21 resources to prove the federal funding by having adequate 22 matching funds.

In closing, I would like to request the Committee consider amending the House version of the Bill to include PREP into the Innovate PA similar to the Senate version. PREP partners would be very appreciative of that. And finally closing, Mr. Chairman, too, I'm positive that the question of our results impact fees, etc., impact reports is going to come up. What I would like to do is as a follow-up submit to you a composite of all four service providers and the results they've had over the past, say, three or four years, so you can consider that in your amendment.

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8 MAJORITY CHAIRMAN BENNINGHOFF: That would be very 9 beneficial and if you get to our office, we would be glad to 10 disseminate to all the members present and those that serve on 11 the Committee.

MR. ABRAMS: I'd be happy to answer any additional questionsthat anyone has.

MAJORITY CHAIRMAN BENNINGHOFF: Warren, do you anything?
 REPRESENTATIVE KAMPF: No questions.

16 MAJORITY CHAIRMAN BENNINGHOFF: And your comments about 17 adding them to legislation, the author is here. I suspect that 18 he's heard that and I think we'll continue that dialogue. Ιt 19 may have just been an oversight on his part. And that's what 20 the process is about. It's one of the reasons we have these 21 hearings to gather information, get the intelligence on it. We 22 appreciate your testimony. And we will adjourn this hearing. 23 Thank you everyone for their time.

(The hearing concluded at 10:54 a.m.)

1	CERTIFICATE
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3	I hereby certify that the proceedings are contained
4	fully and accurately in the notes taken by me from the video of
5	the foregoing cause and that this is a correct transcript of
6	the same.
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11	Denise M. McCartney, Reporter
12	Notary Public in and for the Commonwealth of Pennsylvania
13	controllwearen or rennsyrvanita
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15	My commission expires
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