

COMMONWEALTH OF PENNSYLVANIA
HOUSE OF REPRESENTATIVES

FINANCE COMMITTEE HEARING

STATE CAPITOL
HARRISBURG, PA

MAIN CAPITOL BUILDING
ROOM 60 EAST WING

MONDAY, SEPTEMBER 24, 2012
10:05 A.M.

PRESENTATION ON HB 2626
PROMOTING EMPLOYMENT ACROSS PENNSYLVANIA
(PEP) PROGRAM

BEFORE:

HONORABLE KERRY A. BENNINGHOFF, MAJORITY CHAIRMAN
HONORABLE RYAN P. AUMENT
HONORABLE SCOTT W. BOYD
HONORABLE JIM COX
HONORABLE GORDON DENLINGER
HONORABLE GEORGE DUNBAR
HONORABLE ELI EVANKOVICH
HONORABLE MATT GABLER
HONORABLE C. ADAM HARRIS
HONORABLE FRED KELLER
HONORABLE DUANE MILNE
HONORABLE KATHY L. RAPP
HONORABLE MARIO M. SCAVELLO
HONORABLE PHYLLIS MUNDY, DEMOCRATIC CHAIRMAN
HONORABLE MATTHEW D. BRADFORD
HONORABLE MADELEINE DEAN
HONORABLE FLORINDO J. FABRIZIO
HONORABLE SID MICHAELS KAVULICH
HONORABLE RICK MIRABITO

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*Pennsylvania House of Representatives
Commonwealth of Pennsylvania*

ALSO IN ATTENDANCE:

HONORABLE LYNDA SCHLEGEL CULVER
HONORABLE TINA M. DAVIS
HONORABLE DICK HESS
HONORABLE KURT A. MASSER
HONORABLE MIKE TOBASH

COMMITTEE STAFF PRESENT:

TAMARA LYNN FOX
MAJORITY EXECUTIVE DIRECTOR
JERI G. DAVIS
MAJORITY LEGISLATIVE ADMINISTRATIVE ASSISTANT

CHARLES W. QUINNAN
DEMOCRATIC EXECUTIVE DIRECTOR
KRISTEN M. BERNARD
DEMOCRATIC COMMITTEE LEGISLATIVE ASSISTANT
KATHRYN L. ZERFUSS
DEMOCRATIC RESEARCH ANALYST

I N D E X

TESTIFIERS

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SUBMITTED WRITTEN TESTIMONY

* * *

STEVE KELLY DEPUTY SECRETARY, KANSAS DEPARTMENT OF COMMERCE	
MARVIN G. KLEEB KANSAS STATE REPRESENTATIVE, 48 TH DISTRICT; VICE CHAIRMAN, HOUSE TAXATION COMMITTEE	

1 P R O C E E D I N G S

2 * * *

3 MAJORITY CHAIRMAN BENNINGHOFF: I call this
4 meeting to order.5 Representative Evankovich, if you would like to
6 take roll, we will proceed.7 REPRESENTATIVE EVANKOVICH: I seem to be
8 conveniently missing the roll sheets.

9 MAJORITY CHAIRMAN BENNINGHOFF: In the interim---

10 REPRESENTATIVE EVANKOVICH: I can do it from
11 memory, but that would probably be rather ugly.12 MAJORITY CHAIRMAN BENNINGHOFF: As we have
13 technical difficulties, I also want to let the Members know
14 that we're going to try a little technology advancements
15 here. We have some gentlemen from Kansas who are going to
16 come in by phone, if I can operate this little stealth
17 fighter or whatever it is over here. But we've got some
18 great testimony, I believe, that they're going to share on
19 this legislation, along with the CEO of the State College
20 Chamber.21 But before that, now that we have our technical
22 difficulty taken care of, Representative Evankovich, feel
23 free to take roll.24 REPRESENTATIVE EVANKOVICH: We are ready to go.
25 Thank you, Mr. Chairman.

1 (Roll was taken.)

2

3 MAJORITY CHAIRMAN BENNINGHOFF: Thank you very
4 much. Having a quorum, we will proceed.

5 We are here to discuss HB 2626. I appreciate
6 everyone joining us. I know it's a crazy morning, and I
7 welcome you all back. The Finance Committee likes to
8 continue to be busy, even though we're waning down the
9 session.

10 We are joined by several other Members:
11 Mr. Tobash, Representative Culver, and Representative
12 Masser, the nicest gentleman I could ever meet, who I just
13 embarrassingly forgot his name. I apologize.

14 MINORITY CHAIRMAN MUNDY: It's age.

15 MAJORITY CHAIRMAN BENNINGHOFF: As a senior
16 member of the Finance Committee, we welcome you.

17 We are also now joined by Representative
18 Kathy Rapp. Thank you, Kathy.

19 HB 2626 is a bill to do with economic
20 development. As you know, all of us have been working
21 diligently to try to find different ways to entice
22 businesses; one, to stay here and to grow their business;
23 but more importantly, hopefully to come into the
24 Commonwealth to establish new businesses and with hopes of
25 greater employment and good family-sustaining jobs.

1 HB 2626, it's a little bit different type of
2 incentive program. In the past, we have used either tax
3 credits or tax forgiveness of some sort. What we're trying
4 to do is encourage people to bring a company to
5 Pennsylvania by allowing them to keep a portion of the
6 payroll tax and reinvesting it within their company to grow
7 jobs within that company.

8 Now, this is specifically for companies that are
9 not presently in Pennsylvania. We're enticing them to come
10 to Pennsylvania and enjoy all the other wonderful amenities
11 here, including our workforce and our geography, our
12 infrastructure, et cetera. But this would also encourage
13 them and actually in some ways require that they have to
14 earn this benefit, because they do not get it unless they
15 establish in the Commonwealth, and more importantly, unless
16 they grow the jobs. The incentive is based on the number
17 of jobs, and that is also based on the type or size county
18 that they have to the minimum amount of jobs that they
19 would have to produce.

20 These jobs are not minimum-wage jobs. They have
21 to be on a county average wage. We're also providing
22 50 percent of the benefits for their health care. We want
23 to have good, strong, family-sustaining jobs through this
24 legislation.

25 Now, this is not costing the taxpayers money up

1 front in order to entice them to come here; it's
2 encouraging companies to earn their way by investing in
3 Pennsylvania, staying in Pennsylvania, and growing more
4 jobs. The incentive obviously grows as they create more
5 jobs, and I would ask for your serious consideration.

6 Vern Squier is the CEO of our Chamber in Centre
7 County. He comes from the State of Kansas, and he is going
8 to give us a presentation of their results and what they
9 did in the State of Kansas. We're honored to have him here
10 today. We're honored to have him as our CEO in Centre
11 County. We will also be joined by some other individuals
12 on line momentarily.

13 Vern, if you could join us in that one lonely
14 chair up front there, and when you're comfortable, there is
15 a microphone. Just push the center button and proceed at
16 your will, and then the Members will probably take some
17 questions afterwards. Thank you.

18 MR. SQUIER: Thank you.

19 Good morning, Committee Members. Thank you,
20 Representative Benninghoff, for allowing me to speak this
21 morning.

22 We do have some information on the screen we're
23 going to be showing you, in addition to the bill language
24 that you have at your stations. Just a couple of
25 housekeeping comments very quickly.

1 As the Representative mentioned, there are going
2 to be two people joining us. The first will be a gentleman
3 named Dennis Donovan. Dennis is a consultant, a longtime
4 veteran in the industry of economic development. He has
5 advised companies and States and major companies alike in
6 his endeavors, but a well-respected, highly respected
7 individual.

8 At the latter part of the presentation, we're
9 going to hear from a gentleman named John Lenio. John is
10 with the world's largest real estate firm, who has a
11 section that deals exclusively with economic development
12 opportunities, economic development incentives, and he
13 analyzes those and really helps factor those on behalf of
14 their clients. So he sees the gamut nationwide as to
15 what's going on from the competitive standpoint, and again,
16 he'll be joining us around the back end of this program.

17 There are two people that are submitting
18 testimony in the packets from the State of Kansas -- as the
19 Representative mentioned, the Representative's counterpart
20 in Kansas who helped author the bill and put it out in
21 front of the Legislature. His name is Marvin Kleeb.

22 MR. DONOVAN: Good morning.

23 MAJORITY CHAIRMAN BENNINGHOFF: Hi.

24 Representative Benninghoff. We met before in Centre
25 County.

1 Vern is just giving his preliminary remarks.

2 You're welcome to stay on and listen.

3 Is John on?

4 MR. SQUIER: John will not be on until the later
5 part.

6 MAJORITY CHAIRMAN BENNINGHOFF: John is scheduled
7 for 11 o'clock.

8 Do you want to stay on, Dennis, and listen to
9 Vern's presentation?

10 MR. DONOVAN: Well, you tell me. What's the best
11 way?

12 MAJORITY CHAIRMAN BENNINGHOFF: We just as soon
13 he do it now.

14 MR. DONOVAN: Okay.

15 MAJORITY CHAIRMAN BENNINGHOFF: Thank you very
16 much, Dennis.

17 MR. DONOVAN: My pleasure.

18 MAJORITY CHAIRMAN BENNINGHOFF: Dennis Donovan, a
19 Partner and Consultant.

20 MR. SQUIER: Okay. And again, in your packets
21 you have two letters. You'll have one from Representative
22 Marvin Kleeb of the 48th District in Kansas. He helped
23 author the bill, which ran in its first year in 2009.
24 We'll be talking a little bit about its life cycle here in
25 the presentation. And then the Deputy Secretary of

1 Commerce for the State of Kansas -- his name is Steve Kelly
2 -- there's a letter in your packet from Steve.

3 So with that, let's get started in the program.
4 I just want to make a couple of introductory comments
5 before we turn to Dennis, and if we could change the slide.
6 One more, please.

7 The "Incentive Spectrum" slide we have up here,
8 as we talk about incentives -- and I know we're compressed
9 for time here. Again, I appreciate your indulgence. The
10 notion, though, when we talk about incentives and
11 competitiveness as it relates from a State-to-State
12 competition for economic development opportunities, we have
13 to realize essentially what that competition can look like,
14 and it really is this spectrum.

15 On one end, it can be those types of enticements
16 or inducements or incentives -- call them what you will --
17 that a State can put out to try to attract business to look
18 at that respective State and to make that decision to put
19 jobs and wealth creation and investment into their locales,
20 and they can take the form of tax credits.

21 Tax credits are now an aging tool, still can be
22 effective, but tax credits are not always usable by the
23 company, depending on their tax liabilities. They're not
24 always monetizable in certain States, and they're harder,
25 in fact, for the companies to really calculate what the net

1 benefit is. The trend today is that companies will
2 calculate the net present value of all the benefits, all
3 the incentives, all the tools you put on the table.
4 They're going to calculate that down to a bottom line. In
5 the lower right corner of the spreadsheet it's going to say
6 how we stack up against Virginia or Ohio or New York or
7 whatever State we're competing against. That's where it
8 goes, and tax credits are difficult for them to do that
9 with.

10 On the far end of the spectrum, you see the other
11 side -- cash; outright cash. Many States now -- in fact, a
12 growing number of States -- have cash-based tools and an
13 outright cash tool often in the form of a Governor's deal-
14 closing fund or some derivative of that. Texas is the
15 State in the nation that leads the pack in that arena.
16 Arkansas is in the top five. You see that Michigan has in
17 recent years tried to create or I think has created a
18 deal-closing fund. But it's their decision and their
19 change, if you will, in their respective inventories to get
20 away from some of the older tools and try to get to
21 something that's more meaningful to the companies that is
22 helping win deals and make the decisions happen more
23 cleanly and more clearly.

24 Can we change the slide?

25 This is an aging study here, but it does frame up

1 a little bit of what I'm talking about. It's 2007. A
2 regional accounting firm in the Kansas City area did a
3 study, looked at incentives nationwide, and came up with
4 the following. I've taken two slides out of her total
5 presentation.

6 Next.

7 This is an older slide here. Just, again,
8 because of its age, 2007, the numbers are a bit hard for
9 you to see. But in 2007, those were the top 10 States --
10 shaded -- for expansion, and that recipe has changed a
11 little bit. But you look at the competition around us, and
12 that is kind of what we're dealing with here as we talk
13 about enhancing our abilities as the Commonwealth.

14 Go to the next slide.

15 These States that are listed up there, and that
16 list has enhanced a little bit -- I'll give you an update
17 in just a moment -- but these are the States trying to deal
18 with a payroll-based incentive or a cash-equivalent
19 incentive. When we use that term "cash equivalent," if we
20 think back to that line graph just a moment ago, tax
21 credits on one end, cash on the other, cash-equivalent
22 programs can fall midpoint in that spectrum.

23 What do I mean by that? Well, cash programs are
24 just as they sound. Pure cash programs require a
25 disbursement from the Commonwealth outbound to the company,

1 or whatever State. It requires that allocation of funds.
2 A cash equivalent program can be a cash program to the
3 company, but it does not always require a disbursement.
4 That is the beauty of HB 2626. There is no money allocated
5 or doled out, if you will, but it is an earn-as-you-go from
6 the company that would come in, and we'll talk about the
7 details of the program in just a minute.

8 In fact, the States now that have a similar
9 payroll-based program that are of note -- this is a quick
10 list and a short list -- Ohio, Kansas, Missouri, Oklahoma,
11 Louisiana, Arkansas, Mississippi, Georgia, South Carolina,
12 North Carolina, New Jersey, New York, and Kentucky are but
13 a few that have that type of program. Others have various
14 derivatives trying to achieve a balance between not having
15 to put cash out and yet developing and enhancing their
16 inventories from where they have been in times past.

17 With that, I'd like to turn to Dennis, now that
18 he's listening to us and on line, and I'd like Dennis to
19 comment to you a little bit about where we stand as the
20 Commonwealth in terms of our rank in competitiveness and
21 what we can do in general terms to become stronger in our
22 ability to get jobs and investment to locate here to the
23 Commonwealth.

24 Dennis?

25 MAJORITY CHAIRMAN BENNINGHOFF: Dennis, if you

1 can hear me, this is Kerry Benninghoff.

2 MR. DONOVAN: Kerry, Dennis Donovan. How are
3 you?

4 MAJORITY CHAIRMAN BENNINGHOFF: Good. Just one
5 second.

6 I just want to let everyone know that the
7 Commerce Chairman, Dick Hess, has also joined us. We're
8 trying to have a multitude of people listening and
9 observing.

10 Dennis Donovan, you have the floor, and we'll let
11 you know if we can't hear you, but the microphone is on.

12 MR. DONOVAN: Thank you very much again.

13 I'm Dennis Donovan of Wadley-Donovan-Gutshaw
14 Consulting. We're a national site-selection firm based out
15 of New Jersey. We work throughout the country and in a
16 variety of industries for industrial and office operations
17 with a client base of about a third of the Fortune 500.

18 We're very familiar with Pennsylvania. Some of
19 our recent projects were the Gardner Denver headquarters
20 relocation to suburban Philadelphia; Lowe's DC in the
21 Lehigh Valley; ADP shared services in Pittsburgh;
22 wire/plastics in central Pennsylvania, so I have a pretty
23 good feel for this.

24 I'm here today really to discuss the criticality
25 of expeditiously passing HB 2626. You know, why do I say

1 this? Well, Pennsylvania definitely has many competitive
2 advantages. This includes talent base, transportation,
3 education, and on balance, moderate costs, particularly in
4 the northeast part of the country. In short, I believe
5 Pennsylvania is a value proposition, so this means that it
6 is an attractive tool of a variety of industries.

7 You have to remember that other locations also
8 have impressive locational resources. So, you know, the
9 short list on projects tends to be, usually when you get
10 three to five locations, and they may spend various fates,
11 tends to be fairly even. So with projects among
12 well-qualified locations -- again, well qualified --
13 incentives come into play, and they can be influential in
14 the ultimate selection of a particular location.

15 Today, I believe Pennsylvania is marginally
16 competitive on incentives -- marginally. In my opinion,
17 deal flow and success closing rates, I can't prove it, but
18 I strongly believe that they could be significantly
19 increased by implementing the Job Creation Tax Credits
20 Program.

21 Now, what's the rationale here for me saying
22 this? Well, HR costs are by far the most important
23 geographically variable expense item. They typically
24 represent well over 60 percent of costs. The proposed
25 legislation is modeled after the Kansas program, which is

1 meaningful. We're seeing out there today programs such as
2 Kansas, Oklahoma, or whatever, up to 5 percent of payroll,
3 cash-based up to 10 years. This is a significant
4 incentive. And the beauty of it is a win-win incentive.
5 You don't get this incentive until you meet the performance
6 metrics. So it's a win-win.

7 I believe that instead of 95 percent, it should
8 be 100 percent, because the income tax rate at the State
9 level -- this doesn't include local, I take it -- is only
10 3.07 percent. That is good, but it also lowers the
11 incentives, so I would call for 100 percent of a cash
12 rebate. Most States have higher rates, like Missouri,
13 6 percent; Kansas, almost 5 percent.

14 About 20 States have this kind of a program.
15 They range from competitive States in the region --
16 New York and New Jersey -- to other States that you might
17 compete on for high-technology projects such as Kansas,
18 Missouri, Indiana, and Ohio.

19 Down the road I would consider, and I didn't see
20 this in the legislation, but I do believe that there should
21 be a retention component as well, particularly in States in
22 the Northeast. Down the road, you may want to consider
23 including this in some kind of a discretionary program for
24 industry retention.

25 I really commend Vern and other ED pros and

1 government leaders for being at the forefront here. This,
2 to me, is overdue in Pennsylvania. I know incentives have
3 not really been recalibrated for many years. Other States
4 have done so. I applaud you for doing it. There probably
5 are some other incentives that I would recommend you
6 consider, but clearly this is an influential win-win type
7 of incentive, and I would urge its passage as soon as
8 possible.

9 So I'm available for any questions if you'd like.

10 MAJORITY CHAIRMAN BENNINGHOFF: Thank you,
11 Dennis, and I think we'll take questions from the Members
12 at this point, if you are gracious enough to answer those.

13 MR. DONOVAN: Absolutely.

14 MAJORITY CHAIRMAN BENNINGHOFF: I think
15 Representative Chairwoman Mundy -- she's my counterpart;
16 she's a former businesswoman herself -- I think she has
17 several questions.

18 MR. DONOVAN: Sure.

19 MINORITY CHAIRMAN MUNDY: Thank you, Mr. Donovan
20 and Mr. Squier, for being here this morning and for making
21 this presentation.

22 Can I just -- Mr. Donovan, you're a partner in
23 Wadley-Donovan-Gutshaw Consulting?

24 MR. DONOVAN: Yes, ma'am.

25 MINORITY CHAIRMAN MUNDY: So you help companies

1 with site selection?

2 MR. DONOVAN: That is our core specialty. That's
3 what we've been doing for 35 years. Yes.

4 MINORITY CHAIRMAN MUNDY: Okay. Obviously
5 HB 2626, the result of it would be to take money out of our
6 General Fund and use it in this fashion. So I guess I'm
7 curious as to what you believe the role of an educated
8 workforce plays in site selection, because in the last
9 two budgets we have had to reduce our funding for public
10 education, K through 12 and early childhood among them, and
11 also we have given less to college, to our PHEAA college
12 program. So basically education in Pennsylvania has, I
13 believe, suffered in the last couple of years.

14 So I'm curious as to what you believe an educated
15 workforce, educated and well-trained workforce, what are we
16 letting ourselves in here for as we have less money in the
17 General Fund to educate our children to make sure that
18 they're prepared for success in the workforce?

19 MR. DONOVAN: Well, Madam Chairwoman, I'm not an
20 expert on this, but in my opinion, because we study this
21 around the country, clearly a well-prepared workforce with
22 business-ready skills is absolutely essential. From what I
23 can discern, this is not about funding. Pennsylvania is
24 well funded and a lot of other States are well funded and
25 we still have underperforming in education, so I think

1 there are other issues at play.

2 I see a major problem, not only in Pennsylvania,
3 but we have a lack of skilled labor. This is a major issue
4 relative to particularly manufacturing, and it isn't
5 because the programs aren't there, we do not have the
6 students going through the programs. So to me, one of the
7 roles of government -- this doesn't cost a lot of money;
8 it's attitudinal change -- I think there needs to be a
9 promotional campaign of business and government
10 demonstrating the socioeconomic value of technical careers
11 so we can get more people into the workforce. There are a
12 lot of jobs now going vacant in Pennsylvania, not because
13 of your funding in education but because we don't have the
14 right mix of skills in the market. That is absolutely
15 critical.

16 So I think there are a lot of things that should
17 be done in public education from consolidation and other
18 issues that I don't know how much the funding has been
19 curtailed, but I do know one thing: You can do all the
20 things you want in public education; if you don't have the
21 jobs, then it really is for not, because education is
22 supposed to teach people to get good careers and advance.

23 To me, this legislation creates more and better
24 quality jobs. And you're not giving money away, because
25 basically, you know, it's earned by the companies as they

1 go. So as they're paying into the system, it's taken out.
2 And I believe that incentives are, you know, it's a fact of
3 life here in every industry, incentives -- every industry.
4 I don't care; Mercedes-Benz. Every capitalistic industry
5 -- and it's not going to change -- needs to have incentives
6 to close deals, and Pennsylvania needs to have this or
7 something similar to be able to close deals to provide the
8 jobs so that the kids can get a good education.

9 But again, I can't stress enough the mismatch of
10 you've got great community colleges, decent vocational
11 high schools, depending on where you go, and we're not
12 getting the students into the system. That's a failing on
13 the part of leadership, in my opinion.

14 MINORITY CHAIRMAN MUNDY: I missed that part.

15 MAJORITY CHAIRMAN BENNINGHOFF: We missed the
16 last sentence you said there.

17 MR. DONOVAN: Say again?

18 MAJORITY CHAIRMAN BENNINGHOFF: We missed the
19 last sentence.

20 MR. DONOVAN: Oh, yeah. To me, that's a failure
21 of leadership -- I think we all, all of us -- and it
22 requires an attitudinal change. And in my opinion, if
23 we're all at a cocktail party and we're saying our son or
24 daughter is going into the plumbing business and we're not
25 proud of it, then we haven't done our jobs in terms of

1 changing the attitudes necessary to get the true put in
2 these technical programs, and that is going to curtail the
3 ability to create R and D and manufacturing jobs.

4 MAJORITY CHAIRMAN BENNINGHOFF: Thank you for
5 that clarification.

6 MR. DONOVAN: Sure.

7 MINORITY CHAIRMAN MUNDY: Well, I would hope that
8 we're not only talking about manufacturing jobs. I would
9 hope that we're talking about skilled employment, maybe
10 financial services, medical services, all kinds of other
11 high-tech, well-educated skills. But I couldn't agree more
12 that an educated and well-trained workforce is a huge part
13 of what I consider to be the infrastructure of the
14 Commonwealth.

15 MR. DONOVAN: Madam Chairwoman, to me, that's the
16 number-one factor. An abundance of qualified labor would
17 be, at a moderate price, would be the number-one locational
18 consideration.

19 MINORITY CHAIRMAN MUNDY: Well, we certainly
20 agree on that.

21 MR. DONOVAN: Yes.

22 MINORITY CHAIRMAN MUNDY: And then the other
23 thing that I would ask, you know, just this past Friday I
24 was in a meeting with some of my economic development
25 professionals in Luzerne County in Pennsylvania---

1 MR. DONOVAN: Sure.

2 MINORITY CHAIRMAN MUNDY: ---who really, they
3 were trying to promote government funding for an arts
4 project, a venue in Greater Wilkes-Barre, that is
5 deteriorating and needs some funding. And one of the
6 things, you know, I asked the man who was leading the tour,
7 I asked him, you know, how does this play into job creation
8 and what are your thoughts on that, and one of the things
9 that he talked about was you have to have a place where
10 people want to live; it's not just about taxation. In
11 fact, he thinks taxation is rather low on the list when it
12 comes to job creation. And he has had many CEOs come to
13 Wilkes-Barre and say, oh, you know, you have an arena; you
14 have some great arts and culture here; I can see me and my
15 family living here and I can see bringing my CEOs here.

16 So they believe that it's not just about taxation
17 or incentives or tax credits or tax breaks, that it's also
18 about community development, and I'm wondering if you could
19 again -- you see, I see that as part of the infrastructure
20 of Pennsylvania, an important part of it, so could you
21 comment on that, please?

22 MR. DONOVAN: I can't disagree. It's all part of
23 the package. You know, to me, what companies are looking
24 for is moderate taxation. Pennsylvania is pretty good
25 except for the corporate net income tax, which is just way,

1 way too high. But companies are looking for moderation in
2 taxation. They're looking for win-win propositions and
3 incentives. And you've got to have a good cultural
4 infrastructure. In fact, I think there's a lot of
5 technology that's being used in the arts today that is also
6 transferable and directly linked into business. So I see a
7 real establishment there, not just for quality of life but
8 also business development. So I think it's very important.

9 Yeah; I mean, it has got to be a place where
10 people want to live, not only to CEOs -- most of them have
11 families -- but you want to be able to attract young,
12 vibrant talent to areas as well and with really a live
13 downtown and culture and arts. It can be done. So it's
14 very important, no question.

15 MINORITY CHAIRMAN MUNDY: Well, thank you very
16 much. I certainly agree with you on those two points. I
17 guess my only concern is that every time we offer more tax
18 breaks, tax incentives, and tax credits to companies, we
19 reduce the amount of money available for just this very
20 thing, education and community development, among many,
21 many other things. So that really is one of my big
22 concerns with these types of bills.

23 You may be aware that we had another hearing last
24 week, a package of tax credit bills, and I shared my same
25 concerns. I would personally like to see more tax fairness

1 in Pennsylvania. We still use the Delaware loophole, or
2 allow companies, I should say, to use the Delaware loophole
3 to avoid taxation, and if we would close that and do some
4 other things, perhaps we could reduce taxes on all the
5 businesses in Pennsylvania, both the existing and in luring
6 new businesses here.

7 So thank you again. I appreciate your testimony
8 very much.

9 MR. DONOVAN: Thank you, ma'am. Those were very
10 insightful comments on your behalf. I appreciate it.

11 MAJORITY CHAIRMAN BENNINGHOFF: Dennis, we have
12 another gentleman: Representative Scott Boyd out of
13 Lancaster County, Pennsylvania.

14 REPRESENTATIVE BOYD: Thank you, Mr. Chairman.

15 I just wanted to follow up on the gentlelady from
16 Luzerne's comments. I guess one of the things, and I want
17 to make sure I understand this bill correctly, there's no
18 existing revenue that would be taken from the General Fund,
19 there's no revenue that goes to, there's no incentive
20 unless there's a new job created, which is new tax dollars
21 that would generally be coming into the State, but because
22 of this incentive, it would go back to the employer. Do I
23 understand the text of the bill correctly?

24 MR. DONOVAN: Yeah. The incentive is that you
25 have to earn the incentive.

1 REPRESENTATIVE BOYD: Right; okay.

2 MR. DONOVAN: You don't get credit just for
3 showing up. You have to come, establish yourself, create
4 the jobs, and then you get the incentive.

5 REPRESENTATIVE BOYD: And it's strictly PIT.

6 MR. DONOVAN: Correct.

7 REPRESENTATIVE BOYD: Okay. So those individuals
8 who would move into the area conceivably, or not
9 necessarily move, who would now be employed, would be
10 spending money and buying things which generates sales tax.
11 It's quite possible that with the way the wage is
12 structured on this, they may actually be able to get into
13 their first home.

14 MR. DONOVAN: Correct.

15 REPRESENTATIVE BOYD: That would be generating
16 property taxes. So there would be a net revenue gain to
17 both local and the State Treasury if this was implemented
18 on a broad scale and created hundreds or even thousands or
19 tens of thousands of new jobs. So I want to emphasize that
20 point.

21 The second point that I want to bring up is, as a
22 small employer before I got elected, one of my biggest
23 frustrations was, and I'm going to probably stir a little
24 controversy here, but I would suggest that the education
25 system, both at the pre-K, K-12 level and at the university

1 level, is not in fact preparing people for the workforce,
2 and I would suggest that while we're concerned about the
3 dollars spent on pre-K to 12 education, we should be
4 focusing on skills that are more job ready.

5 I don't know of any employer that I've talked to
6 through the last decade or decade and a half who feels that
7 the workers who are coming out of school are prepared for
8 the tasks, the simple, basic tasks that are necessary in
9 the modern-day workforce. And in fact the Commonwealth
10 spends millions, tens of millions, arguably hundreds of
11 millions of dollars on job-training programs, that if in
12 fact there was an integration between the public education
13 institution and the corporate world where they were
14 actually working together, I think we would be able to take
15 some of those dollars that go into job-training programs
16 and actually go into the K-12 education and the
17 postsecondary education system and not have to have
18 employers sort of retraining the workforce. So I don't
19 think that it's the amount of dollars that we spend on
20 education; I think that it's the way those dollars are
21 spent and what the focus of those dollars are spent on. So
22 I just wanted to make those two comments. I think this is
23 a unique approach.

24 One question I have and one concern that I want
25 to express on it: Basically, this is just for new

1 companies who relocate to Pennsylvania. Am I understanding
2 this correct?

3 MR. DONOVAN: Yes, sir.

4 REPRESENTATIVE BOYD: Because one of my concerns
5 is you're basing the tax incentive or the tax credit based
6 on wages. So if in fact they pay 100 percent of the county
7 average wage, they get a certain tax incentive, 110 percent
8 and 120 percent if I understand the bill correctly.

9 Here's my concern: I'm an existing employer who
10 has lived in Pennsylvania my whole life and I'm paying -- I
11 helped establish that average wage, and now my competition
12 is going to set up shop next door, and he's going to get to
13 keep his taxes and really is going to trump my wage base
14 and going to raise my existing costs. So while I'm all
15 about attracting new business to Pennsylvania, and I like
16 it, Kerry, it's a great idea, I think you're slapping some
17 of us that have been here for 25, 30, 50 years upside the
18 head, and I think we ought to talk about maybe providing us
19 a little tax incentive since we've been faithful and loyal
20 to the Commonwealth for the last 30 years. Just a little
21 comment on the side.

22 Thanks, Mr. Chairman.

23 MAJORITY CHAIRMAN BENNINGHOFF: Are you going to
24 bail me out on this one, Dennis?

25 MR. DONOVAN: Well, here's the thing: I mean,

1 this is designed strictly for new employment that is
2 generated by a company. So everybody is entitled to it,
3 whether the company moves to Pennsylvania or they move some
4 other place.

5 And quite frankly, I believe that a company
6 coming in, yes, maybe, you know, you're not going to make
7 shoes anymore in northeast Pennsylvania, things do change,
8 but as companies move in and create a greater need for
9 suppliers and customers and support services and education,
10 everybody does benefit. And if we do our job in terms of
11 training the workforce, you know, the whole idea is you
12 want to have a good supply -- and that's really critical --
13 a good supply of ready workers in the market so that we
14 don't get into this imbalance of supply and demand. And
15 Pennsylvania, I think, has enough communities that are
16 represented across the spectrum that not everybody has got
17 to go to the same location and drive up the cost and a
18 shortage of labor. So I believe it is fair, because if you
19 don't add new employment, you don't get it.

20 Now, this is totally off the subject and I don't
21 want to screw it up, but I hear what you're saying,
22 Representative Boyd, and my opinion is that all States need
23 to have tax credits similar to this for investment in
24 technology, in lean manufacturing and robotics, to be
25 competitive globally. That's a different situation.

1 That's how I would address that.

2 But this one here, to me it's fair, because it's
3 only new jobs. So if you create new jobs or a new company
4 creates new jobs, it doesn't matter, you all get it. And
5 the beauty of this, too, you need to remember that this is
6 designed for businesses that, they're not local; you know,
7 you're not going to get into retail. In other words,
8 you're serving outside markets. Typically if you're a back
9 officer or a manufacturer, you're going to create another
10 one to two jobs, spinoff jobs. They're not getting an
11 incentive for this. So those jobs are going to be created,
12 and there's nothing given to those jobs that are being
13 created; it's only to the direct job being created. So
14 usually when you run the cost benefit analysis on these
15 programs---

16 MAJORITY CHAIRMAN BENNINGHOFF: You raise good
17 points there, Dennis. And I would also say to
18 Representative Boyd that I'm first in line to vote for any
19 other good tax policies that help preexisting businesses.
20 I think we're trying to do that here in the Commonwealth by
21 phasing out the capital stock and franchise tax, but
22 there's plenty of room to do more.

23 MR. DONOVAN: Yep.

24 MAJORITY CHAIRMAN BENNINGHOFF: Other Members?

25 I also want to acknowledge Representative Harris

1 has joined us, Representative Tina Davis, Representative
2 Matt Gabler, and Representative Jim Cox. I apologize,
3 Dennis, but Mondays are crazy days down here. We're
4 struggling between different committee meetings.

5 The Chairwoman has an additional comment or
6 question she'd like to make.

7 MINORITY CHAIRMAN MUNDY: Yes. I'd like to ask
8 Mr. Squier -- if you don't mind, Mr. Squier?

9 I notice that in the bills in other States or the
10 programs in other States that employees are not notified---

11 MAJORITY CHAIRMAN BENNINGHOFF: I was trying to
12 do just Dennis first.

13 MINORITY CHAIRMAN MUNDY: Oh, I'm sorry. Okay.
14 Well, maybe Mr. Donovan can speak to that, too. But I'm
15 noticing that in the programs in other States, there is no
16 notification of the employees that their withholding is
17 being kept by their employer, and I'm wondering if there's
18 a reason for that? Is there a rationale for not notifying
19 employees that the boss is keeping their PIT?

20 MR. SQUIER: Well, I'll take a stab at that.

21 I don't know of any particular reason or anything
22 draconian as to why that's not listed, but let's go down
23 the path of the taxes that they're paying to current
24 employers at this time. You know, let's take John Doe and
25 Jane Doe. They're paying their taxes in. Those moneys are

1 coming through the State system to go all kinds of places,
2 including education. But let's say some of it, or let's
3 note, actually, that some of those are going to DCED for
4 current economic development programs, so their employer
5 could be the recipient of a PIDA loan, a grant, a tax
6 credit. And so I guess the challenge back in reverse would
7 be, are we in fact notifying all employees of all segments
8 of, you know, the State tools that are being utilized by
9 their employer and to what degrees, and I think that answer
10 is no. So this program is no different than our existing
11 programs in that regard. If you want to insert that,
12 that's something certainly you could take a look at.

13 MINORITY CHAIRMAN MUNDY: Well, I do think it's
14 different. If I'm an employee of the Commonwealth, I know
15 that my taxes are going into the General Fund, and then
16 through the State budget each year, I know how that General
17 Fund is being allocated. In this particular case, the
18 money is not going into the General Fund, it's an incentive
19 to the business that I work for to come here, and it just
20 seems to me that it would be wise to notify employees of
21 that.

22 MR. SQUIER: Well, again, I can't disagree in
23 concept. I think the truism, though, is some small portion
24 of all of our State withholding taxes is going to
25 incentives to companies today, prior to this bill.

1 MINORITY CHAIRMAN MUNDY: Thank you.

2 MR. SQUIER: Thank you.

3 MAJORITY CHAIRMAN BENNINGHOFF: I would add to
4 that, keep in mind that when the money goes to the
5 Commonwealth we have less control of where that's heading,
6 and some of that money could actually go to these
7 employees' competitive businesses. So at least they know
8 that their payroll taxes, which are going to be withdrawn
9 anyhow from their payrolls, are going to be reinvested into
10 their own company, in their own neighborhoods, to sustain
11 jobs in their own communities.

12 Any additional questions for Dennis?

13 Seeing none, Dennis, we can't thank you enough
14 for joining us. We look forward to meeting with you later
15 and continuing to update you on our progress.

16 MR. DONOVAN: Well, my pleasure. Good luck to
17 you.

18 MAJORITY CHAIRMAN BENNINGHOFF: Thank you,
19 Dennis.

20 MR. DONOVAN: Thank you. Have a good day.

21 MAJORITY CHAIRMAN BENNINGHOFF: You, too.

22 I'm going to turn this back to Vern, and then we
23 have another gentleman coming on shortly. Vern?

24 MR. SQUIER: Okay. Thank you, Representative
25 Benninghoff.

1 As we flip the slide to Representative
2 Marvin KleeB, as we're making this transition in the slide,
3 I'd like to note or point out a couple of the comments,
4 maybe help fill in a blank or two. If you have questions,
5 perhaps we can deal with those either now or later, at the
6 Representative's wish, at the Chairman's wish.

7 One of the questions or thoughts was, what types
8 of businesses and industries could this in fact transcend,
9 the manufacturing and the industrial component that has
10 been, you know, a lone part of the Commonwealth's approach
11 to economic development: It works for all. It works for
12 manufacturing; it works for industrial. It can work for
13 the service sectors and, as Representative Mundy just
14 talked about, the finance sector, the insurance sector,
15 back office. Those types of jobs are eligible.

16 In fact, it is only a small list in this bill
17 that are not eligible, and they would be retail; public
18 administration and educational services, the quasi-
19 governmental types; utility companies; food service
20 companies, et cetera. But there's a list of NAICS codes
21 and/or we can get you the list of actual company categories
22 that are not eligible. So it would in fact broaden
23 handsomely the opportunities here in our State, and let's
24 talk a little bit about that.

25 We talk about employment opportunities for folks.

1 I live in State College. At Penn State, there are new
2 officials in place, some of whom I've come to know. My
3 significant other, my spouse, and their spouses fall in the
4 same category. There are a number of people, numbers in
5 the thousands in the community, that are either
6 underemployed or not employed at this time because as a
7 trailing spouse or a trailing significant other, they're
8 swept along in the tide, they come to that community, and
9 those types of nonmanufacturing and nonindustrial-based
10 jobs are not present in sufficient numbers to take care of
11 the opportunities. In fact, it makes the recruitment
12 process for the university that much more difficult. So as
13 we talk about supporting education, as we talk about
14 nurturing the economy and nurturing the Commonwealth, we
15 really need to think about what we're offering, you know,
16 to a family unit that's trying to come into the State,
17 whether they're part of an existing company or not. So
18 there is that comment.

19 On the issue of the higher/lower wages that
20 Representative Boyd talked about, I guess, you know, it
21 becomes a pretty short discussion, in my mind, but it's a
22 pretty rough cut. It's a tough discussion, I understand,
23 but do we as a State want higher wages ultimately, a trend
24 upward either to stable or higher wages, or do we want a
25 trend to stable to lower wages? I think this trend would

1 be to ultimately have higher. And I know that will provoke
2 a response here, but the idea is this program -- the
3 neighboring company, as the Representative pointed out,
4 that may enjoy this program may already be enjoying, again,
5 a grant program, a tax credit, a PIDA loan, various kinds
6 of programs that are already assisting that company, and
7 that all transcends ultimately to the bottom line.

8 I would also mention the issue of just the new
9 jobs coming in. To help existing in-State companies, this
10 bill can be amended. In fact, that is the transition that
11 the Kansas bill went through. In the year 2010 it was
12 discussed further, ultimately accomplished in '11, that
13 in-State companies who are creating new jobs in certain
14 scenarios could have the benefits of this program. So I
15 just wanted to mention those things.

16 But ultimately, underemployment is a phenomenon.
17 This bill will help us with -- and unemployment -- it will
18 help us with solving both solutions.

19 Mr. Chairman?

20 MAJORITY CHAIRMAN BENNINGHOFF: Representative
21 Boyd has a question for you, Vern.

22 MR. SQUIER: Sure.

23 REPRESENTATIVE BOYD: Yeah; and I appreciate, I
24 like direct, you know, exchanges, not being political.

25 MR. SQUIER: Sure.

1 REPRESENTATIVE BOYD: You build in an assumption
2 that existing employers have the capacity to raise wages.
3 You know, I think NFIB, the average member of NFIB, their
4 annual sales are 400,000 bucks a year and their net margin
5 is less than 3 percent. So it's not like there's a lot of
6 fat in small companies that they can just arbitrarily take
7 wages up. I'm all for higher wages. I want people to make
8 as much money as they can. I mean, ultimately I believe
9 that that's a sound model. But when a company sets up shop
10 next door and they get to keep the taxes that their
11 employees pay, to a company that doesn't get to keep that
12 money, it is a disproportionate disadvantage to the
13 existing company. Whatever the transition was in Kansas
14 for existing companies has to be considered as a part of
15 this bill. I mean, we can't take the existing employer
16 base---

17 And I will comment that, you know, there are a
18 lot of programs that are out there. Generally speaking,
19 particularly anything that has to do with RCAP, anything
20 that has to do with a lot of, you know, like the Chairwoman
21 brought up the Delaware loophole, generally speaking,
22 people who are driving through the Delaware loophole are
23 the big guys. They're not us small guys. So, you know,
24 all I'm saying is that a part of this -- and I believe the
25 Chairman, you know, it's a great idea, I love the concept,

1 but you can't set something up that's going to create an
2 incentive for a company to set up shop and cherry-pick your
3 best employees.

4 Representative Denlinger and I were just talking
5 about situations where some of our companies, mine in
6 particular that I'm no longer the principal of, but my
7 design guys were my most important component -- well, not
8 the most important. If any of my other employees are
9 listening, you're all important. I loved you all; you were
10 all important. But they were critical to come up with new
11 and innovative designs of programs, all right? So I have
12 two or three design guys on staff who somebody could come
13 in, and within my geographic area there are probably five
14 or six of us, because typically you'll find industries
15 breed offshoots. You know, people start and they will all
16 kind of stem from one family tree, and now you'll have six
17 competitors. Well, you know, creating an incentive for
18 somebody to start one of those startups and take an
19 employee that I'm paying \$65,000, \$70,000 a year to as a
20 designer, and all of a sudden you can increase that by
21 20 percent, who's not going to jump for a 20-percent
22 increase? And, you know, that potentially can exist in
23 this bill the way it's currently drafted. I'm just
24 suggesting that whatever additional info was done in Kansas
25 to help existing employers, and then that gets to the

1 Chairwoman's issue of now you are going to be taking
2 existing tax dollars away. So, I mean, I think that this
3 needs to have a little bit more conversation.

4 I'm a pro-business guy. I want to see these
5 types of incentives; I want to see jobs created in
6 Pennsylvania, but I don't want to see them done at the
7 expense of those of us who have struggled through 8, 9 --
8 you know, we took a workforce. In 2009, we had
9 32 full-time employees when the bottom dropped out, and I
10 watched sales go and drop close to 50 percent. I looked at
11 my CEO and I said, "Here's the list of 32 employees." I
12 said, "Pick 10." He said, "You mean 10 that we're going to
13 lay off?" I said, "No, 10 that you're going to keep." We
14 survived, and it wasn't pretty, so now to create an
15 incentive for people to set up shop next to us and
16 potentially pull employees really has me a little
17 concerned.

18 I just want to make sure that that point doesn't,
19 you know -- higher wages, you assume we can carry higher
20 wages. Some of our companies are breaking even now.

21 MR. SQUIER: Well, if I may respond,
22 Mr. Chairman.

23 MAJORITY CHAIRMAN BENNINGHOFF: Go ahead.

24 MR. SQUIER: Thank you.

25 I would respectfully agree with some of your

1 concepts and respectfully disagree with the others, and
2 here's the breakdown.

3 In the bill, the percentages that I believe you
4 cited earlier, the 100, 110, 120, 130 percent, that is what
5 the company is going to represent to DCED that they're
6 paying that wage base out away from us at this point in
7 time or what they're willing to pay when they come into the
8 State. But once they set that bar, that is what they're
9 going to be held to, and that establishes their length of
10 time and length of endurance in this program.

11 On the issue of companies and what they choose to
12 pay, it is true, companies can choose to pay whatever they
13 wish, but the companies that we're talking about, they're
14 being assisted by folks like Dennis Donovan and the
15 consultant you're going to hear in a moment. When they
16 come into a community, their whole issue from a business
17 model is to not pay 1 cent more than they have to pay in
18 that market to get their talent or they will bring talent
19 with them, okay? But they're not just arbitrarily going to
20 pay. There's no indexing that says they have to pay
21 120 percent of local wage or whatever compared to you.
22 They're talking about to the county average. That whole
23 feature is built into this, because in Kansas what we try
24 to do is not build the model that incented low-paying jobs.
25 That's all. And so competition is competition.

1 There's nothing to say, though -- and this is the
2 part, I guess, where we diverge a little bit -- the
3 neighboring company to your business, again, if they were
4 enjoying that PIDA loan, that tax credit, that MELF loan,
5 any of our State tools, they were being incented and it was
6 to their advantage, and in your case, in your example back
7 to us, it's to your disadvantage. That's already
8 happening. So what we're talking about here is a tool
9 that's actually fairer. It is not your tax money going to,
10 your direct tax money that you paid in back through those
11 loans and grants. This one is simply the company has to
12 come in and perform. That's all.

13 MAJORITY CHAIRMAN BENNINGHOFF: Thank you,
14 Representative Boyd. Thank you, Vern.

15 I would also remind people that these companies
16 are looking to locate, and they're looking to locate
17 somewhere, and I would prefer that they locate in the
18 Commonwealth as we try to address some of these other
19 concerns.

20 Other questions to Vern?

21 MR. SQUIER: Okay. Let's go ahead and go on, if
22 we can, through the presentation.

23 Representative Marvin Kleeb -- again, the
24 counterpart to Representative Benninghoff in that State --
25 you have a letter from him. I don't need to go through the

1 extended slides here; rather to say that what he frames out
2 here in the succeeding slides is the environment that the
3 State found itself in, which was an aging toolbox, if you
4 will; a cash-incentive program that was needed here, or an
5 incentive program was needed.

6 In that particular State, in this next slide --
7 if you go up here; one more -- the top bullet in this one,
8 in that State there had been a program where 2 percent of
9 the State income tax withholdings financed an upfront cash-
10 based program. We in fact wanted to phase that out.

11 As an example, we had a company, General Motors.
12 In the early life of that particular State's program,
13 called PEAK, they had a choice between that aging cash
14 upfront program or this program, the equivalent to HB 2626,
15 and they chose HB 2626, that equivalent, and the reason is,
16 they knew they could control their own destiny by what they
17 chose to pay their employees in wages versus what they
18 would have to do and comply with relative to the upfront
19 cash restrictions. So they saw it as a way to earn their
20 way, control their destiny, versus to not be able to do
21 that.

22 So let's go through a little bit to the slide
23 that says "Overview."

24 Again, I'll be quick about this. This is just to
25 show you, in full disclosure, the details of that

1 particular State's program as they were brought into this
2 one and refined as a result of the staff efforts and
3 efforts by the Representative here to make this work even
4 better for the Commonwealth. But again, the program was
5 passed in '09, amended in the years '10 and '11. The
6 approval in that State was required by the Commerce
7 Secretary to get the program into being.

8 Let's flip slides.

9 In that State, very similar profiles. There was
10 one differential between that State's program and HB 2626:
11 Not-for-profits of a certain nature were allowed, and that
12 is not contemplated here in HB 2626.

13 Let's go to the next slide that says "Benefits."

14 There are basically two streams of qualifying
15 companies in these. In the basic stream, you have if a
16 company meets or exceeds the county average wage, there are
17 actually three tiers of county structures in the State here
18 in this program as far as job creation. But it's a
19 combination of job creation and minimum number of jobs
20 produced. Here in Pennsylvania, it would be 15 in the top
21 three tiers, the top three county tiers, and then 10 and
22 then 3 -- or 10 and 5; I'm sorry -- 15, 10, and 5. In that
23 State, there was just a simple breakdown between 5 new jobs
24 in nonmetro areas and 10 jobs in the metro area, of which
25 there were 6.

1 And then the time factor in the basic structure.
2 Five years was the time the company could enjoy if they met
3 100 percent of the county median wage and then went 6 and
4 7 years, and that's where it topped out.

5 If the company was a high-impact company, in the
6 next slide we'll see where it says "a minimum of 100 new
7 jobs." That feature is also in HB 2626. The bar picks up
8 at 7 years, goes 7, 8, 9, 10. You can go up to 10 years if
9 they achieve at the 140 percent or more county median wage
10 level.

11 You might see, as an example, a research
12 organization or really a specialized company paying at that
13 level. In our community's case, we have a company that
14 does polymer coatings, and they would have some high-end
15 individuals associated with that that can drive up their
16 average wage, or median wage in this case.

17 There are other features embedded in that program
18 that are not in 2626. I'm not going to take the time to go
19 into that.

20 Ultimately, one feature on this next page that
21 says "Requirements," the bottom line where it's underlined,
22 it's an application-based program, and that's a key thing
23 to mention. It's not an as-of-right program. It's not an
24 entitlement program. Basically in that State they were
25 required to make application to the Secretary of Commerce.

1 Here it would be the Secretary of DCED.

2 This next page I'll sit on just a moment -- the
3 "Kansas PEAK Bill. Vote Count." This is something that
4 might be of interest to you. Bear in mind 2009. That was
5 immediately the first session past the recession, the onset
6 of the recession. We were told at the time that we ran
7 this bill in Kansas, having the same kind of conversation
8 to not do it, they said, "Don't you try it. You're not
9 going to get it through. It will not pass. This is not
10 the time to do it given the economic pressures in the news
11 we're hearing across the country." This is the vote
12 record, and you will see, in 3 years total, two opposing
13 votes for all 3 years combined in the Senate, and we see
14 45 opposing votes in the House -- all 3 years combined.
15 This is the voting record on this bill equivalent in that
16 State.

17 And the bill became more complex. In its first
18 year, it very much mirrored this bill here. The second
19 year, there were different features added to accommodate
20 basic industry form such as warehousing that couldn't
21 establish itself or compare to some of the county average
22 wages and median wages that were going on in some counties
23 that had high service-sector jobs. So we provided for
24 those in a way that gave fairness and equity to those
25 manufacturing jobs and warehousing jobs as they compared to

1 peer groups but not to the county average wage or median
2 wage. So we did some things of that nature.

3 And in the third year is when we induced the
4 notion of, to a certain amount, energy being created for
5 in-State jobs to retain certain companies at the
6 Secretary's discretion. And we've had, as an example in
7 the State of Kansas, aircraft companies would get marketed
8 and sought after, solicited by other States, and there
9 would need to be a tool to respond to that, as an example.
10 So there are some of those specialized instances. But
11 these vote counts are almost unheard of, even in ordinary
12 times, let alone a brand-new economic development bill.

13 The next page, the report card. Let's look at
14 the report card.

15 What you see in your deck is an older slide.
16 We've updated it since. Over the weekend, we got some new
17 numbers. So if you want to think of it this way, look at
18 the evolution between what's in your paper slide and what's
19 on the screen. What's on the screen, you'll show -- and
20 I'll turn to talk about this -- the projected new jobs. So
21 this is the Department of Commerce reporting out, and they
22 have to do so every year to the legislative post audit
23 group in that State. Other States have a similar feature.
24 The projected new jobs, over 10,000; total new payroll
25 annually, \$781 million; estimated PEAK benefits per year,

1 \$26, almost \$27 million; almost \$14 million actual PEAK
2 benefits realized by companies to date, meaning it has had
3 a fairly quick start to it; and the projected capital
4 investment, \$1.44 billion.

5 Now, this project and this tool have been used at
6 the discretion of the department. It is not used in every
7 case. Again, it is not an entitlement program, but I can
8 tell you, I have worked projects in the community that I
9 came from where this was the deciding factor. This kept us
10 in the competition between, in that market, States like
11 Texas or Illinois or Ohio. We were always in competition
12 against those States. Here in Pennsylvania, we're going to
13 be in competition with Virginia and Ohio, the Carolinas, to
14 a lesser degree and different degree New York, New Jersey,
15 depending on the type of industry that we're seeking. This
16 program works, and it is, as you'll hear from the next
17 consultant, something that really makes a difference in the
18 bottom line.

19 In fact, I wish Representative Boyd were still
20 here; this program can actually negate the need or lessen
21 the need for some of the traditional programs to be used,
22 as we have seen them, out of the General Fund. It actually
23 slows the use of that and turns it more to this type of
24 opportunity here.

25 Yes, sir?

1 REPRESENTATIVE MIRABITO: Let me ask you a quick
2 question about this slide.

3 What was the cost to create this [inaudible]?

4 MR. SQUIER: Oh; you're looking---

5 REPRESENTATIVE MIRABITO: In other words, how
6 much can you add up the amount of personal income taxes
7 with -- I'm trying to get the costs of the job. How much
8 was it to create these jobs [inaudible]?

9 MR. SQUIER: I don't have that number at hand,
10 because I think it goes actually to the case that was built
11 by Dennis, or another Representative, the notion being that
12 if you do a cost-benefit ratio, it's to the positive.

13 Now, our revenue department there had to do that
14 as we talked through the legislative process, the notion
15 being if that company, Company X, that's outside the State
16 currently comes in tomorrow, let's say they come into my
17 area, between the employees -- You know, again, it's the
18 waterfall -- buying homes, paying the taxes, the local
19 income tax, et cetera, including 5 percent that's coming to
20 the State that the State didn't have. All the revenue and
21 all taxes, all purchases, all fuel, all everything is brand
22 new to the State, and that's the point of the program. So
23 does it offset this? Yes. Can I quantify that exactly how
24 much it costs? No, because I would have to understand each
25 of the costs of the wages of each of the companies.

1 Further complicating Kansas, we had a staggered
2 income tax structure.

3 REPRESENTATIVE MIRABITO: The reason I asked is
4 because we know, for example, in 2010 there were 510,000
5 jobs created by businesses that had less than
6 9 employees, over half a million jobs created by very small
7 business people. And I'm concerned, and this is a great
8 idea to try to bring business in, but I'm concerned that
9 maybe we're targeting people who don't necessarily need the
10 incentive and that we're not getting the bang for the buck.

11 In other words, if you took the same money and
12 you invested it in smaller entities that are creating more
13 jobs, they're not as high-wage jobs. That's probably, you
14 know, a factor, and I appreciate your concern about trying
15 to ever increase the wage rate. But I'm just concerned
16 whether we're actually giving money to entities that are
17 going to come anyway or go somewhere, and some of that has
18 to do with the question about the factors that entice them.

19 I guess I have some of the concerns that
20 Representative Boyd had also. But if you could get that
21 number, it would be helpful to just sort of understand.

22 MR. SQUIER: Okay; we can do that.

23 Quickly, I'll just reference my own community.
24 We have lost a number of employers throughout the years,
25 but two I'll name: one is Corning, and one is Jostens, so

1 just those two alone. What we're seeing in our community
2 is a slow collapse of the corporate infrastructure, and
3 specifically some service-sector jobs that we used to have,
4 and we're just not seeing those be replaced.

5 So as we talk about, you know, all the fairness
6 and equity issues, I really do sympathize. And this is not
7 a bill to increase wages de facto; it is a bill that is not
8 meant to incent low wages. That's all. But it's saying if
9 you're going to come in and you're going to do good, we
10 want you here. That's all.

11 REPRESENTATIVE MIRABITO: Just one last comment
12 about it.

13 You know, we struggled -- I have so many
14 businesses that come to me about the collecting sales over
15 the Internet, the taxes. We just struggled to get large
16 companies to collect the sales tax, and that's, you know,
17 like a 6-percent difference. And as I was listening to
18 Representative Boyd, I was thinking to myself, are we
19 creating now a situation where there's another disincentive
20 for our long-term bricks-and-mortar businesses that have
21 been here against competition? That's my only concern.

22 MR. SQUIER: Well, if I could---

23 REPRESENTATIVE MIRABITO: Just a quick question
24 for you.

25 MR. SQUIER: Sure.

1 REPRESENTATIVE MIRABITO: This bill would apply
2 to the medical field?

3 MR. SQUIER: Yes.

4 REPRESENTATIVE MIRABITO: Okay. So if a for-
5 profit MediExpress or some type of entity that came
6 provided health care, brought over 100 employees, paid
7 those wages, they would actually be in direct competition
8 with our local nonprofits, which happen to have a large
9 presence in our counties across the State, health-care
10 facilities. They would actually be eligible for this?

11 MR. SQUIER: They would be eligible, but it would
12 be up to the Secretary of Commerce or DCED here in
13 Pennsylvania to approve the agreement.

14 REPRESENTATIVE MIRABITO: Okay.

15 MR. SQUIER: But one thing I would mention again,
16 remember, that same enterprise could be in a building that
17 was built with PIDA moneys. It could have a MELF grant or
18 a MELF loan to help them.

19 REPRESENTATIVE MIRABITO: Right.

20 MR. SQUIER: We are fueling, as Pennsylvania,
21 millions of dollars through DCED to be competitive and to
22 engage in economic development. For every dollar we do
23 that with, it's a tax dollar in its source, by definition.
24 So that type of energy is already out there.

25 I really do applaud and understand the question.

1 The question is, are we going to be competitive against
2 other States or not? Because what's happening, in our
3 current situation, we're falling further and further
4 behind.

5 MAJORITY CHAIRMAN BENNINGHOFF: Thank you,
6 Representative Mirabito.

7 Representative Fabrizio.

8 REPRESENTATIVE FABRIZIO: Thank you,
9 Mr. Chairman.

10 Thank you, Mr. Squier. And obviously there are a
11 lot of compelling arguments supporting the merits of this
12 particular bill, and I appreciate your concern.

13 I'm going back to, just for my own curiosity, to
14 page 2 in your PowerPoint here. The two charts, the top
15 10 States for expansion projects and those that are using
16 State incentives, I noticed that New York, Texas, Florida,
17 and Tennessee are in the top 10 for expansion, but they're
18 not listed, you know, in the other group that have cash and
19 credit incentives based on new payroll. And I'm just
20 wondering, do you have any idea what kind of combination
21 they use in their expansion programs? Do they incorporate
22 this along with some other things, or is it a more
23 expansive program, one of their expansion projects?

24 MR. SQUIER: That's a terrific question. Thank
25 you. And the fact is, and I'll cite Texas as an example,

1 but in the top five you would have seen -- and this is in
2 the old days -- but for a long period of years in economic
3 development, Texas, North Carolina, Georgia were in the top
4 three, and certainly in the top five. Texas has the
5 strongest Governor's deal-closing fund in the country.
6 It's \$100 million plus. So they use other sources and
7 other tools, if you will, other avenues, to accomplish the
8 economic development goal instead of relying only on or so
9 heavily on a program like this. They have a more robust,
10 you know, inventory of tools or programs to use. So you
11 don't see them mentioned as much as being a driver with a
12 singular tool like this, or they may not need it at all
13 because of their ability to compete in other ways.

14 REPRESENTATIVE FABRIZIO: That leads me to my
15 concern then. It leads me to think that maybe, you know,
16 we should look beyond just this and develop a whole toolbox
17 that these other States -- and I don't know what the answer
18 for New York's expansion project is. I like the idea, and
19 as I said, there have been compelling arguments for this
20 particular vehicle, but there are also some concerns that
21 have been brought up today that make some sense to me. And
22 I'm just wondering if there's, with all due respect to the
23 Chairman, if there's a group of arrows that go into the
24 quiver instead of just one arrow that goes into the quiver
25 to help bring this new industry in and help those, you

1 know, to retain those businesses such as Mr. Boyd runs.

2 MAJORITY CHAIRMAN BENNINGHOFF: Well, this is an
3 additional arrow in that quiver, and I think it's an
4 opportunity to do it without having to use current funding
5 within the Commonwealth's budget rather than letting them
6 reinvest with payroll taxes, and that's why we're trying to
7 offer that. And as I think you saw in Kansas, they built
8 on their own former bill and they added to it and enhanced
9 it, and I would encourage---

10 REPRESENTATIVE FABRIZIO: And that may be how it
11 evolved.

12 MAJORITY CHAIRMAN BENNINGHOFF: Right. And I
13 think you've got some good ideas, and if you're willing, we
14 could have you draft some additional legislation in the
15 future and continue to build on that.

16 Vern, I'm not sure, but I think John might be
17 with us.

18 MR. SQUIER: Okay. We'll go to John in just a
19 moment. I do want to say one more thing.

20 MR. LENIO: Yes; I've joined.

21 MAJORITY CHAIRMAN BENNINGHOFF: Okay. Thanks,
22 John. We'll be right with you. Thank you for your
23 patience.

24 MR. SQUIER: Thank you, John.

25 As you talk about such a review of the programs

1 that we have in this State, I think that would be actually
2 a fantastic thing to do. That's really one of the things
3 we try to engage in, and Kansas and I know other States are
4 going through this right now trying to understand, are
5 their tools useful, competitive, or are they modern, if you
6 will, or have they aged in such a way that they need to be
7 reviewed?

8 REPRESENTATIVE FABRIZIO: [Inaudible].

9 MR. SQUIER: Right. So this is not a fix-all,
10 but this gets us back in the game. But we have other work
11 to do.

12 MAJORITY CHAIRMAN BENNINGHOFF: And makes us
13 attractive, hopefully, to those companies that want to go
14 to some other States. Bring them here.

15 At this point, I think we're going to go on to
16 John Lenio, the Economist and Managing Director of
17 CB Richard Ellis.

18 Vern, is there any additional intro you need
19 there?

20 MR. SQUIER: Well, as I mentioned earlier, John
21 works extensively in the area of incentives, projects, has
22 a nationwide scope. CBRE is the world's largest real
23 estate conglomerate. But it's in this section of CBRE that
24 John manages that and excels in his field, again, with a
25 nationwide perspective, and I'd like him to share some

1 thoughts with us about Pennsylvania and our competitive
2 stance.

3 John?

4 MAJORITY CHAIRMAN BENNINGHOFF: If you can hear
5 us, John, you're on.

6 MR. LENIO: I can. Can you guys hear me okay?

7 MAJORITY CHAIRMAN BENNINGHOFF: Very well. Thank
8 you.

9 MR. LENIO: You're welcome.

10 Good morning, and thanks for listening to my
11 voice.

12 To kind of follow up on Vern's intro, for CBRE,
13 we have a consulting practice of economists and management
14 consultants that really only work with economic developers
15 throughout every State and every community in terms of
16 crafting these public-private partnerships together. So we
17 are often brought in with CBRE's corporate clients who have
18 come down to a short list of States, but it kind of tends
19 to average three to five States. And then our charge
20 ultimately is to build a spreadsheet that helps them
21 identify the pros and cons of locating in, let's say, you
22 know, Pennsylvania, Ohio.

23 Ultimately, we will look at a number of
24 nonincentive data points, like labor costs or
25 infrastructure costs, State and local taxes. Inventory or

1 gross receipts taxes tend to be on the list for
2 distribution, and, you know, real estate costs are a part
3 of that equation. When we start to sift through all those
4 kind of cost data points, "incentives" becomes a line item
5 at the end of the process. So I want to kind of make it
6 understood that as we go through corporate site selection -
7 - and it's not just a Pennsylvania thing; it's throughout
8 the U.S. -- incentives very rarely drive the bus, but
9 ultimately there are kind of two vantage points.

10 For the corporation, economic incentives at
11 either the State or local level can help either level the
12 playing field between Pennsylvania and a compelling
13 alternative or it can sway the business case so much in
14 your favor that you give the company no choice but to want
15 to, you know, hire people and spend their money on new
16 facilities within the Commonwealth.

17 From the economic development point of view,
18 incentives sometimes are used to, again, have a tool to try
19 to control that you can win economic development projects,
20 whether it's a 100-job call center, whether it's a 500-job
21 distribution center, because the reality is, nearly every
22 State around you, and even throughout the U.S. for the most
23 part, is aggressively using their tax and incentive tools
24 to try to basically bring business their way.

25 So kind of a couple of vantage points just to

1 kind of bring everything down into the Commonwealth level.
2 You know, we recently worked with PetSmart, who announced
3 that they were building an 850,000-square-foot distribution
4 center in Bethel Township. That was announced in July. So
5 I can give you really a live feedback into how well the
6 Community and Economic Development Department and the
7 Governor's Action Team are really doing.

8 I think from a business development point of
9 view, the Governor's Action Team is highly responsive and
10 they are quick to review any requests for incentives and
11 provide, you know, basically offers. And usually the only
12 two programs that are really being used widely right now
13 are the Job Creation Tax Credits Program, which is
14 corporate income tax credits, and the Pennsylvania First
15 Program, which basically is a discretionary cash-grant
16 program.

17 From a competition point of view, those two items
18 are, I think, competitive. You kind of look at
19 competitiveness on a spectrum from being not competitive at
20 all to being highly aggressive. So we rank Pennsylvania as
21 kind of being in the middle of the pack, but oftentimes
22 what is happening around you is that States are becoming
23 wiser, and I saw Vern probably cover this a little bit at
24 the beginning. They're trying to become wiser year in and
25 year out, session by session, to try to either use an

1 existing program or create new ones, like the PEP Program,
2 to continue to be more aggressive. Because what's
3 happening around your borders is, like Ohio and Kansas and
4 New York -- and I'll get to New York in a minute --
5 Virginia, Indiana, Kentucky, they're making tweaks to their
6 programs to try to be more financially significant to
7 companies who are looking at multiple States. And so
8 what's happening is, just from our point of view,
9 Pennsylvania seems to be falling behind the curve just a
10 little bit in terms of being highly aggressive and
11 creative.

12 We reviewed the PEP Program that Vern was kind
13 enough to share with us in terms of the draft legislation,
14 and I think from our perspective the PEP Program will keep
15 you from falling behind and actually, you know, put the
16 Commonwealth into what we consider an aggressive category.
17 Aggressiveness, from our point of view, it revolves around
18 the ability to provide, and I'll just generally say
19 financially significant incentive options, both at the
20 State and local level. Tax credits that are not refundable
21 have fallen by the wayside State by State, because
22 companies are basically telling State economic development
23 officials that they have no benefit, or corporate income
24 tax credits tend to have very little benefit, because it
25 all depends on how a company apportions their corporate

1 income. So if you have a sales operation located in
2 Harrisburg, for example, and if they project to have no new
3 corporate income tax to the Commonwealth, then tax credits
4 are, even if I'm offered a million dollars, I have no tax
5 liability, and then I basically value that million dollars
6 as zero.

7 So what some States are deciding to do is to be
8 more aggressive with programs that we'll call generally
9 payroll rebate programs. This is the PEP Program, where
10 periodic cashed checks, whether its quarterly or annual,
11 are paid to companies who bring quality jobs into a State,
12 and ultimately, you know, these subsidies or incentives are
13 directly tied to new personal income taxes that would be
14 generated to the Commonwealth. So the way the PEP Program,
15 as I read it, is structured, it is intended to be revenue
16 positive so that as, let's say, we bring in \$1 million of
17 gross personal income taxes, 95 percent is returned to that
18 qualified company and the Commonwealth still keeps 5 cents
19 on the dollar.

20 So other States have -- there are about 13 States
21 right now that have these kinds of payroll rebate programs.
22 So you'll see that it's a combination of some States that
23 do a percentage of gross payroll or others that follow what
24 the PEP Program is intended, which is a percent of
25 withholding tax. Either way, it's kind of the same

1 structure. You're just saying "potato/potato" differently.

2 The intention, just from a competitiveness point
3 of view, there are two vantage points. From the company's
4 point of view, these kinds of payroll rebate programs have
5 significant value on the pro forma, because they're actual
6 dollars that can be relied upon if the company fulfills its
7 promises, which is create above-average-paying jobs, invest
8 a certain amount of capital investment. And from the
9 State's point of view, most of these programs are set up so
10 that, as Vern was mentioning, they're not entitlements, so
11 they're not guaranteed to any company that can fog up the
12 mirror like a tax credit. There's actually some rigor in
13 the background that evaluates the economics behind a
14 corporate site selection, meaning these payroll rebate
15 programs, and our recommendation for PEP is to limit it to
16 those companies that provide sufficient proof of, you know,
17 non-Pennsylvania competition.

18 As one of the gentlemen was asking, well, you
19 know, why should we give incentives away when we know
20 certain companies don't need them? And that's a valid
21 point. You know, from a policy perspective, it's hard to
22 pass that face test when we might be awarding these
23 discretionary incentives to companies who have to be in
24 Pennsylvania. So these could be like the retailers. It
25 could be those who feed from local activity. But for those

1 companies that have choices and are indifferent in terms of
2 the number of States that they locate to, whether it's
3 Ohio, New York, Texas, or Kansas, when the Commonwealth can
4 adequately see that there's competition and there's a cost
5 disadvantage or some type of gap to cover, that's when
6 having this payroll rebate tool in your toolbox is helpful,
7 because you can actually control your destiny a little bit.
8 Because ultimately, you can't control what market labor
9 costs are; you can't control what real estate costs are; in
10 the short term, you cannot control what your corporate
11 income tax rate is. So these discretionary programs are a
12 tool that the Commonwealth can have and use when it needs
13 to, ultimately.

14 There was a comment on New York. In the last
15 2 years, New York has upped its toolbox. It used to be
16 heavily reliant on the Empire Zone, which was nonrefundable
17 tax credits. For the most part, they wiped that away and
18 they created the Excelsior Program, which has two
19 components. Just to give you a comparison, they do a
20 payroll rebate up to 6.8 percent of gross payroll over 5 to
21 10 years, and so these are characterized as "refundable"
22 tax credits, just like Ohio offers. But New York went
23 through the same exercise that you're going through right
24 now to figure out, how do they tweak what otherwise was,
25 you know, a heavy tax credit program into something that

1 was monetizable? So they started that process in 2010, and
2 from our perspective, they're seeing a lot of hits -- in
3 terms of that map that you saw in the beginning of the
4 presentation? -- you know, they're seeing some hits,
5 because that's actually bringing business in and winning it
6 once it gets in the game.

7 The 30,000-foot view here in terms of reviewing
8 the PEP Program or any other tools in your toolbox is kind
9 of twofold: How does Pennsylvania get in the game? How do
10 you figure out you're on the short list? And then once you
11 know you're on the short list, how do you win the deal?
12 And so these creative incentive tools can be used to
13 increase business activity, and it can be used to help
14 increase the conversion rate of business activity to actual
15 announced projects.

16 So I'll stop there just for a second and ask if
17 there are any questions or observations that we can
18 potentially offer.

19 MAJORITY CHAIRMAN BENNINGHOFF: Thank you, John.

20 I was just sitting here thinking, what would you
21 respond to somebody if they said, what happens if
22 Pennsylvania just doesn't do anything?

23 MR. LENIO: I think, because other States around
24 you and even throughout the U.S. are continuing to tweak
25 their programs every year, every other year, I think you

1 start to become noncompetitive. Because ultimately, let's
2 say you were trying to compete for a computer manufacturing
3 outfit who wanted to build a million-square-foot campus and
4 the short list was between Pennsylvania, Ohio, Kentucky,
5 and, you know, let's say Arkansas for that matter. Those
6 other States have the ability to put more incentive options
7 on the table to sway the business case away from
8 Pennsylvania.

9 Your toolbox right now has a degree of
10 inflexibility, and just to be bluntly honest, Pennsylvania
11 would not even be able to compete with Ohio, for that
12 matter, because, let me give you two observations.

13 The Job Tax Credits Program? You know, the first
14 thing that's on an offer sheet?

15 MAJORITY CHAIRMAN BENNINGHOFF: Yeah.

16 MR. LENIO: Well, that's limited to \$1,000 a job,
17 and there's some discretion in terms of the number of years
18 a company can take that. Well, if a certain company won't
19 have new tax liability in the Commonwealth, then I would
20 have to value that program as zero.

21 Pennsylvania First is usable, but from my
22 observation and in terms of working projects in the
23 Commonwealth, there's limited funding right now. There are
24 a lot of requests to participate in that program. So, you
25 know, in cases where you're going after a hotly competitive

1 pursuit, because of the budgetary constraints on that
2 program, it might be hard to be flexible. So, you know, a
3 potential tweak obviously is the PEP Program or figuring
4 out kind of a policy solution where more funding could be
5 available for Pennsylvania First.

6 But even beyond that, because that program
7 basically is cash up front, the PEP Program is a little bit
8 more, has more fiscal appetite, especially when you go
9 through your legislative analysts who are going to write a
10 fiscal note, because the payroll rebate program is intended
11 to be a pay-for-performance. So a company creates new
12 payroll, generates taxes, new tax revenue to the
13 Commonwealth, and then in turn, the Commonwealth writes a
14 check. So from a "subsidy out and revenue in" perspective,
15 it's positive.

16 The challenge that you sometimes have at the
17 fiscal and analytical perspective on cash-grant programs
18 like Pennsylvania First is you have to frontload your
19 incentive and then have clawbacks should a company not
20 fulfill on its promises. That's a certain choice that you
21 can make. There are some States that like to do cash up
22 front and not cash over time, like Virginia is an example,
23 Texas is an example.

24 So there is some gray area here in terms of how
25 you tweak existing programs or create new ones to be

1 competitive and to get in the game and then balancing that
2 with, how do you get it past legislative counsel just in
3 terms of how they score the bill from a fiscal perspective?

4 MAJORITY CHAIRMAN BENNINGHOFF: I appreciate your
5 candor on that question, and the comment you made that
6 strikes most in my mind is when you said it could put
7 Pennsylvania on the short list for site selection. The
8 reality is that these companies that are looking, they're
9 not going to sit around and wait for us to find new funding
10 to put into PA First if other States are offering different
11 incentives, and that's why I like the PEP Program. I think
12 it requires the companies to have a little more skin in the
13 game and a lot less risk for the taxpayers of the
14 Commonwealth.

15 MR. LENIO: I agree.

16 MAJORITY CHAIRMAN BENNINGHOFF: Other questions
17 by the Members?

18 Representative Mirabito.

19 REPRESENTATIVE MIRABITO: Can you just quantify
20 for us say the top five factors that companies look at when
21 relocating? And if you could give us on a matrix of like
22 100 percent, what percent is an educated workforce? What
23 percent is the ability to get their goods to market? What
24 percent is infrastructure and so forth? And then what
25 percent, you know, is tax incentives?

1 MR. LENIO: Sure.

2 So there will be two answers to that question,
3 because there are two types of industries you tend to
4 attract. There are labor-intensive industries and
5 capital-intensive industries.

6 So labor-intensive industries are those that have
7 a lot of belly buttons or a lot of people and not a lot of
8 new investment in, say, furniture and equipment. These
9 could be headquarters, outsourcing operations, so like
10 customer-contact centers, shared-services centers where
11 some companies are setting up, they're consolidating their
12 like finance, accounting, IT, and legal all into an office
13 type of development. So they're typically office
14 developments at the end of the day.

15 For these companies, labor rates account for
16 70 to 80 percent of their operating expenses. So first and
17 foremost, for these types of companies that can be
18 anywhere, they're really looking at the depth and breadth
19 of the local labor market and actual market costs of
20 salaries for the skillsets that they're hiring. So even if
21 you were, you know, to flash a \$1 million check for these
22 companies, if a particular operation is incurring
23 \$5 million in higher labor costs every year, let's say
24 compared to New Mexico, that million-dollar incentive is
25 going to get wiped away very quick because of the

1 labor-cost disadvantage.

2 So once you get past the labor-cost component for
3 these industries, your real estate costs will tend to be
4 probably about 10 to 15 percent. Taxes at the end of the
5 day are really, you know, single digits, below 5 percent,
6 and so what incentives can do is twofold. It can help
7 reduce any cost disadvantage that the Commonwealth has. So
8 for these office types of developments, if you have a
9 labor-cost disadvantage, well, then the PEP Program or any
10 other program can help offset that disadvantage and make
11 the Commonwealth and the region that the company is looking
12 at, you know, more palatable at the end of the day.

13 For capital-intensive industries -- these are
14 like manufacturers, data centers, distribution centers to
15 an extent -- these companies have a lot more investment in
16 real estate, more investment in machinery and equipment,
17 computers, servers, sometimes power consumption. These
18 companies are primarily focused on transportation,
19 logistics, and how much it costs to get goods into their
20 facilities and out to their customers in the region. So
21 transportation and inventory costs tend to be about 65 to
22 75 percent of ongoing operating costs. You know, that line
23 item is viewed first before tax incentives are looked upon.
24 Real estate comes in after that at about the same level as
25 the labor-intensive operations.

1 And ultimately, incentives can come in at the end
2 of the day. It kind of goes back to, do you have a cost
3 gap? Are your real estate taxes higher than your
4 surrounding States? And sometimes to an extent there might
5 be a labor-cost disadvantage, so incentives help offset
6 those disadvantages that you don't have control over.

7 But to directly answer your question, it's
8 difficult to give an idea on what percent of total cost
9 incentives would be, because it kind of offsets kind of the
10 differentials that you see in a business case. What I can
11 also apply to you all is, what's good in capital-intensive
12 industries is, you know, the Commonwealth, you don't charge
13 [inaudible] taxes on machinery and equipment. That's a
14 value add that only nine States in the U.S. actually have.
15 It just turns out that New York, Ohio, and New Jersey
16 around you do the same thing.

17 Does that kind of make sense in terms of how
18 costs and incentives interplay together?

19 REPRESENTATIVE MIRABITO: Yeah; absolutely.
20 Thank you very much.

21 Thank you.

22 MAJORITY CHAIRMAN BENNINGHOFF: Any other
23 Members?

24 Seeing none, John, we can't thank you enough for
25 your insight and your words of advice. If you think of

1 anything else we need to know, let us know, but we'll
2 continue to massage your comments as part of our overall
3 portfolio.

4 MR. LENIO: Great. Can I offer one other
5 comment, if I may?

6 MAJORITY CHAIRMAN BENNINGHOFF: Absolutely.

7 MR. LENIO: So depending on what direction you
8 all take, you know, whether it's with the PEP Program or if
9 it's tweaking what you have existing, the bigger component
10 that I would recommend that you consider is how to improve
11 the processing within the Community and Economic
12 Development Department, because ultimately you can have the
13 greatest hammer in the toolbox, but if you don't have
14 carpenters out there selling your goods that are doing a
15 good job, ultimately your incentive tool, you know, would
16 be useless.

17 So I think continuing to have good business
18 development from the Governor's Action Team and even into
19 the Community and Economic Development Department is
20 important, because if these folks don't have either the
21 funding or the direction from a policy perspective to be
22 aggressive, to get in front of clients, to actually do
23 business development, then your tool might not have as
24 sharp teeth as you want to build into it.

25 And I'll just kind of give you some of what we're

1 hearing on the ground -- and I don't know; I'll express
2 this in third hand, so please correct me or just disregard
3 my comments if they're not true -- but we sense that some
4 folks in Community and Economic Development and the
5 Governor's Action Team, I sense some ambivalence to
6 actually trying to be aggressive because of some fear that
7 they're going to be losing their jobs. So there's a degree
8 of fear that they're working on that we, as consultants,
9 have to work through just to try to get some responses. So
10 I just wanted to tell you that in terms of what we're
11 sensing internally when we're engaging your business
12 development teams.

13 And then lastly, we would recommend, you know,
14 additional exploration in how to improve processing within
15 DCED, so that once a company signs an offer letter -- I'll
16 give you an example. On a project we're working on, we
17 signed an offer letter in May, followed all the application
18 requirements, and even as of today, we haven't seen a draft
19 agreement through Pennsylvania First. This literally is
20 taking over 4 months to go through whatever internal
21 processes are set up and to actually send the client a
22 commitment agreement. And I bring this up because other
23 States are improving their internal approval processes so
24 that, you know, once there's an approval of business terms
25 on an incentive program, then within 30 days, draft

1 agreements are being sent out.

2 So I bring that up because, you know, I certainly
3 care about how the Commonwealth is portrayed. You can be
4 very aggressive on the incentives front, but then I'd like
5 you to avoid that black eye in the background that once you
6 start the process, if it takes 6 to 7 months to see an
7 agreement or get an approval letter, that kind of
8 invalidates all the good work that you're doing right now.

9 So I'll leave you with that. But it's an
10 important component when we're working with clients,
11 because we want to make sure that they're happy with their
12 decision to land in the Commonwealth and any township or
13 county that they're choosing. So making sure that even
14 through, you know, the courting stage, once you're married,
15 making sure that that process continues to be smooth and
16 void of red tape is also highly valuable.

17 MAJORITY CHAIRMAN BENNINGHOFF: Those are some
18 very, very valuable comments. We appreciate your candor on
19 them. There is a representative from the Department of
20 Revenue here, but I will make sure that the Governor's
21 Office, the Governor's Action Team and others, are apprised
22 that, you know, the perception could be that Pennsylvania
23 needs to light a little more fire and discontinue the
24 inertia once we get an interested client.

25 MR. LENIO: Our pleasure. So I appreciate the

1 time this morning, and certainly we're available for
2 questions, certainly through Vern or other contacts. So
3 feel free to kind of rely on us as you need it.

4 MAJORITY CHAIRMAN BENNINGHOFF: Well, thank you
5 again. And as we might have said earlier, this is a global
6 market we're dealing in with technology. We're working
7 from multiple places across the globe, and we want
8 Pennsylvania to be on that short list, as you mentioned.

9 Thank you again for joining us.

10 MR. LENIO: My pleasure. Have a good day.

11 MAJORITY CHAIRMAN BENNINGHOFF: Thank you.

12 Back to Vern.

13 MR. SQUIER: Thank you. Just a comment or two,
14 quickly.

15 John was one of three consultants that we
16 actually paid, because of their time and demands. His
17 office is in Phoenix, Arizona. It took him about 2 ½ to
18 3 days out of work, but we had him come to State College to
19 talk to our local officials, and there were several things
20 that really came of that.

21 One, John's comment -- and Representative
22 Benninghoff was there at the presentation -- but his
23 comment to the crowd was, during his 6 years with CBRE in
24 this position, he had never worked a project in
25 Pennsylvania. However, he had been called by companies

1 that they contract with to take companies out of
2 Pennsylvania. That was their work product up until this
3 project with PetSmart that he mentioned, and he's having
4 difficulty with that one, as he's telling you. But the
5 notion is, that consultant's view of us is how it can take
6 away from the Commonwealth, not bring into the
7 Commonwealth.

8 So all the frustration is that this is uncanny,
9 because this is the very conversation we went through in
10 our State. When you crack open the economic development
11 toolbox and how does all this work, it becomes frustrating.
12 Some of it's counterintuitive; some of it's counter-
13 emotional. We don't want to treat people unfairly or
14 whatever. If we think in our personal lives, though, we
15 buy cars with incentives; we go to the grocery store and we
16 buy the gallon of milk on sale. We engage in this every
17 day. It's all around us. In fact, in our own State, we
18 give discounts and exemptions from tax. You know, the
19 process is what it is. But if we're going to be
20 competitive and try to restore our economies -- again, one
21 more example of State College in Centre County.

22 Raytheon is slowly diminishing. Jostens, both
23 the professional service and manufacturing component there;
24 Corning, primarily manufacturing; Raytheon, exclusively
25 professional jobs -- those are being diminished, and we

1 have no means to replace them at our own disposal. Here's
2 the deal: Communities cannot do this alone, folks. They
3 have to have the State's assistance to be competitive in
4 today's economic development game when it's going to be a
5 State-to-State competition.

6 So with that, let's wrap up. Let's look at
7 HB 2626. We've talked about so many of these things. I'll
8 just breeze very quickly through them.

9 Again, at this point in time, this is based on
10 new jobs only. It doesn't require disbursement by the
11 State. It allows the company to retain a percentage, by
12 agreement, of payroll withholding. It does not reward
13 low-paying jobs. This is a county-by-county threshold. So
14 again, everybody is being treated as fairly as they can be,
15 and there's not a one-size-fits-all mentality.

16 The next page.

17 It requires a minimum number of new jobs. There
18 are three tiers or three strata associated with this
19 program. It can be used with other program offerings but
20 not necessarily all, but it can be paired with others, just
21 as our current programs can be twinned up, if you will, or
22 used in a multiplex form. The benefit period, 5 to 10
23 years, depending, again, on the performance and size of the
24 company. It's a discretionary program at this point in
25 time and subject to audit and verification by DCED and the

1 Department of Revenue.

2 This is a game changer, folks, and you've heard
3 some of the consultants and site selectors. Those are
4 interchangeable terms. Those are the people -- John and
5 Dennis -- that advise companies on where to spend their
6 money and where to make their decisions.

7 So that's it. I'll take any remaining questions
8 that anyone has.

9 MAJORITY CHAIRMAN BENNINGHOFF: Thank you, Vern.
10 That's been very informative, very helpful.

11 Madam Chairwoman, I believe, has a couple of
12 questions that she wanted to raise.

13 MINORITY CHAIRMAN MUNDY: Well, actually, my
14 questions are really about the technical aspects of the
15 bill.

16 MAJORITY CHAIRMAN BENNINGHOFF: Well, we could do
17 that in a sidebar after the meeting, if you wish, unless
18 they're specific to Vern.

19 MINORITY CHAIRMAN MUNDY: Well, if he's
20 completely familiar with the provisions of this 2626 and
21 can answer them, fine.

22 MAJORITY CHAIRMAN BENNINGHOFF: No, that's fine.

23 MINORITY CHAIRMAN MUNDY: But otherwise--

24 MAJORITY CHAIRMAN BENNINGHOFF: Vern, are you
25 open?

1 MR. SQUIER: I'll try. Yeah; we'll give it a go.

2 MINORITY CHAIRMAN MUNDY: Okay.

3 I kind of want to get back to Representative
4 Boyd's question, and I'm curious, if for the purposes of
5 this program a new job is considered eligible for this
6 program, if I'm merely recruiting the employee from one of
7 my competitors who is already in Pennsylvania, is that
8 considered a new job for purposes of this bill?

9 MR. SQUIER: Well, I think there are two premises
10 in there. One is, let's say ABC Company is coming into
11 Pennsylvania. If that company were to locate in the
12 community where Representative Boyd's company is, they can
13 do one of two things. They'll be having to create or bring
14 to life a number of jobs that they have certified to DCED.
15 So let's say it's 100 jobs. That 100-job representation
16 that they're going to have to make to DCED before they even
17 get here is going to have to specify what types and kinds
18 of jobs and what payrolls are going to be associated with
19 each of those, okay? And I'll give you a real-life case.

20 By the way, of Kansas's 10,000 job production, I
21 had almost 30 percent of that in my community, or actually
22 over 30 percent of that in the community that I came here
23 from, and so I've used this program extensively. But I had
24 an actual example of a company that had 100 jobs, and they
25 had 88 that met the threshold -- at that time, the county

1 median threshold in our program -- and there were 12 that
2 did not meet that. The company made the decision -- from
3 afar -- to raise those 12 jobs up and into the program.
4 Now, those were custodial, administrative, support-type
5 positions, and so forth, but they were willing to pay those
6 positions a better wage, more of a living wage, if you
7 will, to get the company into full compliance.

8 Other States run the program differently.
9 Missouri is an example. They'll aggregate all---

10 MINORITY CHAIRMAN MUNDY: Please, we're running
11 short on time.

12 MR. SQUIER: Okay.

13 MINORITY CHAIRMAN MUNDY: I really just need an
14 answer to my question.

15 MR. SQUIER: Okay.

16 MINORITY CHAIRMAN MUNDY: And again, it was
17 Representative Boyd's issue. I am ABC Company and I am
18 located in Wilkes-Barre, Pennsylvania, and I am employing
19 people to manufacture my product. Now CDE Company is
20 recruited to Pennsylvania, doing exactly the same kind of
21 manufacturing that I am doing. They locate in the Greater
22 Wilkes-Barre area, and all they are doing is hiring my
23 employees away from me. Arguably, the way I read the bill,
24 it would be up to DCED to decide whether those are new jobs
25 or not and whether they meet the criteria and whether I

1 want to give them this -- enroll them in this program, I
2 guess I should say. But where does that leave the
3 companies that are losing employees, maybe highly skilled,
4 well-trained employees who have been with me a long time?
5 Do you understand what I'm saying?

6 MR. SQUIER: I do.

7 MINORITY CHAIRMAN MUNDY: So then it's really not
8 a new job unless the ABC Company that has been there for a
9 long time hires more workers.

10 MR. SQUIER: Two quick responses.

11 That phenomenon exists today, okay? If they move
12 from ABC to CDE or DEF Company, that's what is happening
13 today.

14 MINORITY CHAIRMAN MUNDY: But the State today is
15 not subsidizing those jobs.

16 MR. SQUIER: Not necessarily true, because
17 ABC Company could be getting, as we just talked about
18 earlier, the litany of State programs that are out there
19 right now -- the MELFs, the PIDAs, the Jobs First, the
20 retraining funds.

21 MINORITY CHAIRMAN MUNDY: I understand your
22 point. Okay.

23 Now, Chairman Benninghoff, if you could answer a
24 couple of these technical questions.

25 MAJORITY CHAIRMAN BENNINGHOFF: I would prefer

1 anything we're going to do, I mean, there's no need to be
2 doing it in the form of the hearing. I think we can do
3 that as Committee Members. I'd like to let Vern finish up.

4 MINORITY CHAIRMAN MUNDY: Oh, sure. Well, I
5 thought Vern was finished.

6 MAJORITY CHAIRMAN BENNINGHOFF: Well, you said
7 you wanted to ask him questions.

8 MINORITY CHAIRMAN MUNDY: No; I said I wanted to
9 ask questions, technical questions, about the bill.

10 MAJORITY CHAIRMAN BENNINGHOFF: Okay. Well, on
11 the technical things, I think we can discuss that with
12 staff people subsequent to the hearing.

13 MINORITY CHAIRMAN MUNDY: But the problem is,
14 we're voting on the bill tomorrow morning at 10 o'clock.
15 So it is now a quarter to 12---

16 MAJORITY CHAIRMAN BENNINGHOFF: Well, we're going
17 to adjourn the meeting, and I'll be glad to sit here with
18 you.

19 MINORITY CHAIRMAN MUNDY: All right. All right.
20 Will Tammy sit here as well, and Chuck?

21 MAJORITY CHAIRMAN BENNINGHOFF: Sure.

22 MINORITY CHAIRMAN MUNDY: Okay.

23 MAJORITY CHAIRMAN BENNINGHOFF: Or we can
24 reconvene at a time that's convenient.

25 At this point, I think we're going to adjourn the

1 hearing. We appreciate the testimony.

2 And again, Vern, thank you for coming down and
3 helping to coordinate all this, and to the staff who put
4 all these things together.

5 This meeting is adjourned. Thank you.

6

7 (The hearing concluded at 11:46 a.m.)

1 I hereby certify that the foregoing proceedings
2 are a true and accurate transcription produced from audio
3 on the said proceedings and that this is a correct
4 transcript of the same.

5
6
7 Debra B. Miller

8 Committee Hearing Coordinator/

9 Legislative Reporter

10 Notary Public

11
12 Jessica J. Zook

13 Transcriptionist