1	PENNSYLVANIA HOUSE OF REPRESENTATIVES
2	TRANSPORTATION COMMITTEE HEARING
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9	CLARION UNIVERSITY
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22	DATE: June 17, 2010
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24	REPORTER: Evelyn S. Perry Court & Deposition Reporter
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1	COMMITTEE MEMBERS PRESENT:
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3	Representative Joseph Markosek, Chairman
4	Representative Richard Geist, Co-Chairman
5	Representative John Payne
6	Representative Jeff Pyle
7	Representative Mike Carroll
8	Representative Donna Oberlander
9	Representative Scott Hutchison
10	Representative Bradley Roae
11	Representative Kathy Rapp
12	Representative John Hornaman
13	Representative Paul Costa
14	Representative Mark Longietti
15	Representative Joseph Petrarca
16	Representative Mike Sturla
17	Representative Jerry Stern
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1	TRANSCRIPT OF PROCEEDINGS
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3	2:38 o'clock, p.m.
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5	REPRESENTATIVE MARKOSEK: Good afternoon and
6	welcome to the joint Pennsylvania House Transportation and
7	Republican and Democrat Policy Committee Hearings.
8	To start off this afternoon, I'd like to call on
9	our Post Legislator, Donna Oberlander, to lead us in the
10	Pledge of Allegiance.
11	(Pledge of Allegiance recited)
12	REPRESENTATIVE MARKOSEK: Thank you very much and
13	thank you all for appearing here today. I would like to
14	introduce very briefly the members who are here today, and
15	we have a very nice crowd here of members.
16	First of all, to my far right, Representative John
17	Payne from Dauphin County; Representative Jeff Pyle from
18	Armstrong County; Representative Mike Carroll from Luzerne
19	County; to my immediate left is Co-Chairman Rich Geist
20	from Blair County; and of course, Donna Oberlander from
21	right here in Clarion County; Representative Mark
22	Longietti from Mercer County; Representative Joe Petrarca
23	from Westmoreland County; Representative Scott Hutchinson
24	from Venango County; Representative Kathy Rapp from Warren
25	County; Representative Brad Roae from Crawford County;

1 Representative John Hornaman from Erie County; and I know

2 Representative Paul Costa from Allegheny County is here.

3 Did I miss anybody? Is anybody else here? (no response)

I expect that folks will be coming in as we move along

5 because some of them have to leave a little bit earlier.

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Before we start the initial hearing, I'd just like to point out that this is in conjunction with the policy committees of both Chambers or I should say of both caucuses in the Pennsylvania House of Representatives along with the Transportation Committee, and the idea is as we all know with the calling of the special session on Transportation that Rick and I decided to take the Committee around kind of a barnstorming trip if you will throughout Pennsylvania 7 regions of the Commonwealth to not only educate our own members in some cases but the public as to the major, major, vast problem that we have with transportation funding in Pennsylvania, and we're happy to be here today representing the northwest section of the Commonwealth in Clarion and I know I've been here a couple of times in the past and starting to feel like a native, and they've always treated me very well here and I'm very glad to be back again. I'm glad we could get the Committee together.

With that, I'd like to offer Representative Rick Geist for a few comments, please.

1 REPRESENTATIVE GEIST: Thank you very much, Joe,
2 and thank you for everyone who has come out to testify
3 today. We have one more of these left tomorrow in
4 Pittsburgh in Joe's District and I can't praise him enough
5 for the work that his staff and our staff have put into
6 making these happen.

The information that has come out State wide clearly shows the enormity of the distressed bridge problem and the miles and miles of Pennsylvania highways that must be rebuilt and reclaimed, and we've had great testimony and I'm looking forward to learning alot more today.

Thank you.

REPRESENTATIVE MARKOSEK: Okay, thank you, Rick.
Also before we get started, I'd like a big thank you to
the folks here at Clarion University for the use of this
wonderful facility and all of their great hospitality, and
I'd like to thank as Rick mentioned the staff that have
been so hard working at this and also PCN and other
Republican video folks are here as well, so I want to
thank all of them for helping us get the word out here
today.

With that, I'd like to start, and by the way, we have a time limit for each speaker. We don't have a time limit for the members, at least not an official one, and

we'd certainly ask the members to use their best judgment relative to that, but we have a time limit for the folks who are speaking, and in some cases, we have several people who will all come up and testify, but there will be one and they'll have a 5-minute time limit, for example, for the group, and generally, it means one spokesperson.

We do have technology here that monitors time and I'll use that phrase. I don't want to sound too harsh here, but a green light appears as you're speaking, and when you have one minute left, a yellow indicates to sum up your talk, and a red light flashes, so with the little buzzer when time is up and everybody in the audience can yell and scream and throw things when a person's time is up and they go over, but no, we haven't been that quite obnoxious about it, but certainly, with the cooperation of everybody here, if you can try to watch the time because in many cases, there will be followup questions.

With that, the first group is the Pennsylvania
Public Transportation Association, and Mr. Tim Geibel, who
is the Executive Director of the Crawford Area
Transportation Authority, Mr. Mike Imbrogno, Chief
Executive Officer, Area Transportation Authority of North
Central PA (ATA), Mr. John Kanyan, Executive Director,
Indiana County Transit Authority, and Mr. Dennis Solensky,
General Manager, Erie Metropolitan Transit Authority.

1 Gentlemen, it's about 5 minutes for the group. 2 Which one will be the spokesperson? MR. GEIBEL: I will be. 3 REPRESENTATIVE MARKOSEK: And you are? 4 5 MR. GEIBEL: Tim Geibel. 6 REPRESENTATIVE MARKOSEK: Okay, thanks, Mr. 7 Geibel, and our stenographer today is Evelyn, so make sure if somebody speaks, you need to identify yourself for her, 8 so with that, Mr. Geibel, you have 5 minutes and you may 9 10 commence when you're ready. 11 Representative Pyle just reminded me that it's very 12 warm in here, so any members that want to remove their outer garments may do so. We don't necessarily need to 13 14 follow house rules here today, so you be the judge of 15 that. Mr. Geibel? 16 Thank you very much for hearing us MR. GEIBEL: today and I also want to recognize Tom Tulip from Mercer 17 18 County who is also here in the audience representing 19 Transit. 20 We recognize that there's an immense challenge that 21 Pennsylvania faces in the midst of what is truly a 22 transportation funding crisis. What we're here to do 23 today is to help you understand better what public transportation means for rural Pennsylvania. 24

Public transportation is provided in all 67

counties of the Commonwealth, and within our region here
alone, we do over five million trips a year and over
800,000 of those trips are for seniors and for persons
with disabilities on our Shared Ride Program. Many
seniors and persons with disabilities in rural
Pennsylvania only receive transportation options one to
three days each week, but this is truly a vital service.

It's the difference between getting to a doctor's

appointment or getting a hot meal.

Now the State of Pennsylvania has not seen a funding increase for public transportation in over 3 years, and just within the last 2 weeks, we were all notified by PennDOT that our current year grants were being cut by 3.7 per cent, so we're actually receiving less operating funding now than we did 3 years ago.

Without an adequate inflation sensitive funding that is called for in the TAC report and Act 44, we're all facing major, major service reductions.

I wanted to take just a quick minute and tell you a few stories about some of our passengers and put a face on what transit means.

In Titusville, Donna Winger is a 72-year old cancer survivor. She uses a powered scooter and an oxygen tank. She relies on CATA to and from the doctor. Without our services, she would be forced to ride her powered scooter

across town to get to her doctor's appointment.

And there's also the story of Sergeant Michael

Avery of Indiana. He's a disabled veteran of Operation

Iraqi Freedom. He served this country very proudly and

continues to do so in the National Guard. He cannot get

to work if it's not for the bus service in Indiana County.

Every small town in this region, whether it's Albion, Clarion, Kittanning or Smicksburg, they all have public transportation options, but this is only half the story.

The other half is our capital needs, and the TAC report indicated that in 2011, there will be \$484,000,000 to fund that capital need across the State for transit. What this means is that we are spending more money off our operating systems to replace our vehicles and to maintain our vehicles.

In Indiana County, John Kanyan, he operates on a daily basis 4 vehicles that were purchased in 1999 with an 8-year life span, so those vehicles should have been replaced in 2007, but there is no capital funding to do so, so we're spending more of our operating assistance to maintain fleets that should have been replaced.

And finally, before I turn it over to Dennis
Solensky, I just want to mention that in our region alone,
public transportation works with over one thousand

- Pennsylvania businesses from buying tires, from buying
 maintenance supplies to janitorial services, and ATA
 alone, they invest over 4 million dollars in the local
 communities just to help run their operations, and with
- that, I'm going to defer the remainder of my time to
- 6 Dennis Solensky.
- 7 MR. SOLENSKY: Hi, again, my name is Dennis
- 8 Solensky and I'm Executive Director of the Erie
- 9 Metropolitan Transit Authority in Erie, Pennsylvania.
- 10 I've been asked to speak to you briefly on behalf of our
- 11 region and northwestern Pennsylvania relative to urban
- 12 transit in our region.
- Currently, the Erie system provides 3.3 million
- rides and employs 249 employees, operates 136 vehicles of
- which 45 have reached their useful life and are in need of
- replacement.
- Briefly, to those of you who have not yet had a
- visit to Erie recently, you should know that Erie has its
- own zoo, it has indoor/outdoor water parks, it has 5
- 20 colleges and universities that we service, it has its own
- 21 casino, and it has Bust Out Bay with 3 million visitors a
- 22 year. It is a very vibrant, stand alone city within the
- 23 Commonwealth.
- 24 And I guess what I'd like to impress upon you today
- is how important the Erie Transit Authority is to

- economic, the economic development obviously going on in our region, and how important it is, the growing booster and tourism business.
 - Erie is blessed for the City of its size to have alot of amenities that this side and across the country don't have, and that makes our Transit Authority that much more valuable to the region that we serve.

We may be smaller than Pittsburgh and we may be smaller than Philadelphia, but we offer all these same amenities of our own. We have our own downtown. We have our own Playhouse. We have our own orchestra. We have all the cultural amenities that the City provides as well and the Transit Authority assists all of them, so I guess my reminder is that alot of the smaller cities in the Commonwealth have the same problems as the larger ones.

Thank you.

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REPRESENTATIVE MARKOSEK: Okay, great, right on time, questions from the panel members? Any of the representatives have questions?

20 REPRESENTATIVE GEIST: I do.

21 REPRESENTATIVE MARKOSEK: Chairman Geist?

22 REPRESENTATIVE GEIST: One of the things that
23 we've been hearing in Crawford County, how many of your
24 Shared Ride trips are to the hospital?

25 MR. GEIBEL: Approximately, we do approximately

the hospital for what we call medical appointments, we 2 3 would say 65 per cent of those are trips for that. REPRESENTATIVE GEIST: That's 65 per cent? 5 MR. GEIBEL: Correct, with the rest being trips to local senior centers or persons with disabilities having 6 7 work transportation. REPRESENTATIVE GEIST: And how many agencies across 8 9 the county provide ride services? 10 MR. GEIBEL: We are the only public transportation. REPRESENTATIVE GEIST: What about nursing homes? 11 12 There are various nursing homes that MR. GEIBEL: may have their own vehicle. I know Westbury and Living 13 14 Home that has their own transportation. I would say there 15 are probably three that I know of that have their own 16 private vehicle to transport their residents. 17 REPRESENTATIVE GEIST: So basically, if the service 18 is cut, those people are all trapped? 19 MR. GEIBEL: Correct. 20 REPRESENTATIVE GEIST: Thank you. 21 REPRESENTATIVE PYLE: Representative Jeff Pyle, 22 you had mentioned vehicle replacement, fleet replacement. 23 Is there any discussion thus far of utilizing CNG power units possibly? 24

Yes, CNG has been used -- I'm Mike

MR. IMBROGNO:

40,000 Shared Ride trips a year in Crawford County, and to

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Imbrogno and I'm the General Manager of the Area
Transportation Authority.

- We purchased our first fleet of CNG busses in We used them until very recently when the size of bus that we used no longer was produced in the United States. We are confined by the Buy America provisions, and therefore, we're locked out of procuring CNG vehicles at this point. Quite frankly, we would purchase them if they were available. We found them to be very reliable, economical, and acceptable as far as the public was concerned.
 - REPRESENTATIVE PYLE: Maybe we can talk later, but my question is with this great glut of Marcellus gas and everyone looking for ways to unload what is already in the pipeline so we can develop more -- (inaudible as four persons are talking at once)
 - MR. SOLENSKY: We operate CNB buses in Erie and we found them to be reliable as well, and in the last quarter, the cost of compressed natural gas was very attractive relative to the diesel vehicles we operate so all new technology is the direction we're trying to move in.
 - REPRESENTATIVE PYLE: Thank you. Mr. Chairman, if
 I could make a request. I think it would behoove this
 Committee to have the knowledge of what the operating cost

- 1 for a regular diesel bus is, which is a dirtier bus, if
- 2 you must know, versus a CNG powered bus. Let's make these
- 3 resources more effective.
- 4 REPRESENTATIVE MARKOSEK: Thank you, I think we can
- 5 get that information.
- 6 Next, Representative Brad Roae.
- 7 REPRESENTATIVE ROAE: Thank you, Mr. Chairman.
- 8 Good afternoon, gentlemen.
- 9 The State spends about a billion dollars a year on
- mass transit funding, and it's something like 87 per cent
- of it, of the funding for all the mass transit systems are
- 12 Federal and State money, and something like 13 per cent is
- 13 local money.
- 14 With that being said, alot of mass transit systems,
- they charge a dollar to get on a bus or two dollars. I'm
- 16 more familiar with CATA, but what is the rate for a fixed
- 17 route service?
- 18 MR. SOLENSKY: A regular fare is \$1.10.
- 19 REPRESENTATIVE ROAE: There's alot of low income
- 20 people that live in rural areas that don't have bus
- 21 service that ride their own private vehicles to and from
- 22 work, and they spend several dollars a day on gasoline and
- 23 maintain vehicles.
- 24 Has there been a look at increasing the bus fair to
- 25 make it more comparable to what other low income people

would pay who don't have bus service? If people paid \$2
or \$3 to ride the bus, it would be more comparable to what
other people with the same income made that don't have bus
service, and that way the State wouldn't have to spend a
billion dollars a year in bus service and it might only be
for million, and we'd have that other 500 million to fix
bridges with.

Has there been any consideration of having customers pay for more of the actual charge of what it actually costs to operate the buses?

MR. SOLENSKY: Fare prices are something that's considered daily in our industry and certainly our Transit Authority as well. We are always giving our fare rates consideration.

There's always a dichotomy that exists in charging fairs relative to those individuals who can't afford to pay a fare themselves or are low income.

A significant portion of the service that we provide is to those individuals who can't provide transportation for themselves, and equitable, fair rates for those individuals that are able to provide their own services versus those who don't have it sometimes are difficult to achieve, so oftentimes, we don't raise fares because we don't want certain individuals to fall through the cracks, so there's a combination of considerations out

1 there regarding that.

We in Erie achieve a very high return relative to

overall cost in terms of revenue and it's something we've

been very conscious of. Not only do the people pay fares

who ride the bus, but we've created alot of relationships

with agencies in the community that pay on behalf of those

riders.

We have financial relationships with the colleges and universities, school systems, and other folks in the community, social service agencies, who pay on their behalf, and that tends to keep folks from being harmed who are riding the bus, so we achieve in multiple ways not just the amount that somebody drops in the bus when they get on, but also having other folks in the community pay on people's behalf.

Needless to say, we subsidize the cost of the service, but it limits the need for those agencies to provide service for their own, which they'd have to do, and that's one of the reasons we've been a successful, ongoing service in Erie as we have particularly in the last 5 years.

- REPRESENTATIVE ROAE: Okay, thank you.
- 23 REPRESENTATIVE MARKOSEK: Representative
- 24 Hutchison?
- 25 REPRESENTATIVE HUTCHISON: My question is sort of a

followup to what you were just saying.

- Do the casinos pay to help get their patrons to your facilities?
- MR. SOLENSKY: Limitedly. We provide very little
 transportation service for patrons. The majority of our
 service is only to employees, particularly low income and
 disabled individuals working at the casino. We offer
 limited service to the casino for people who are going to
 patronize the casino to gamble.
- 10 REPRESENTATIVE HUTCHISON: How do you limit it to 11 just employees?
 - MR. SOLENSKY: The only route we run comes from the downtown and goes straight out, and the casino is located in the outskirts of the community. All of our routes don't go there. The only route that goes there is the one that goes directly from the downtown, which is where the majority of the low income employees that find employment there are able to ride.
- REPRESENTATIVE MARKOSEK: Representative Hornaman?

 REPRESENTATIVE HORNAMAN: The trolleys that run,

 they are run completely free of the public, is that

 correct?
 - MR. SOLENSKY: Yes, there is no fare charge at the box, but we have many of the downtown patrons in the community subsidizing the cost of the route to keep the

fare free, and the convention center authority pays us the
-- the Port Authority pays us as well as several other
groups who utilize the system. They capture money through
the visitors who come to patronize their organization.

For instance, the convention center and hotel that is located on the Bay Front isn't large enough to house all the people at the convention center and will have to use hotels throughout the community, so they subsidize the cost of running the trolleys so that they can compete with other convention centers across the country to have better, higher numbers of hotel space there, so our ability to keep the fare down in the downtown area for economic development purposes is based on our ability to achieve subsidies from other groups in the community. We're being paid indirectly for that as well.

We've offered many service expansions in the last 5 to 7 years in Erie at a very low cost by partnering with these organizations and pulling our resources, but I do want to be clear that that only takes you so far.

We're very dependent on Act 44 and we're very dependent on having it fixed, a subsidy that increases, you know, regularly with the cost of living, so while we've been very successful in maintaining a stable and low fare because of all the moneys we've been able to achieve with these agreements, we still rely on subsidies from the

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REPRESENTATIVE HORNAMAN: So under the given economic situation that we have, if we weren't able to meet the expectations under Act 44, have you considered in the future a possible scenario where you would have to actually charge the public for the trolley rides?

MR. SOLENSKY: Yes, we certainly have. As a matter of fact, I met within the last two weeks representatives of PennDOT, representatives of the Parking Authority, and we're always trying to balance the cost of parking versus the cost of transit in the downtown area and we've done studies relative to that specific issue.

The cost of transit defers people one way or the other from specific parking areas as does the cost of parking, and so these things -- you know, it's kind of like a Rubik's Cube to be frank, and these things are interrelated.

You know, our goal from a congestion factor is to get people to utilize transit in order to reduce the burden on downtown parking, the parking decks, and space used for parking that is, you know, one level parking lots, and so the attractive cost of the fare considers alot of those issues and not just the operating cost of the system.

25 REPRESENTATIVE HUTCHISON: Thank you.

1	REPRESENTATIVE MARKOSEK: Representative Kathy
2	Rapp?
3	REPRESENTATIVE RAPP: Thank you, Mr. Chairman, and
4	thank you, gentlemen, for your testimony here today.
5	I heard one of you say that 87 per cent of your
6	funds come from Federal and State, and so at the local
7	level, can you give me an actual dollar amount of what
8	you're spending at the local level?
9	MR. IMBROGNO: You mean collectively?
10	REPRESENTATIVE RAPP: I'll just ask Erie.
11	MR. SOLENSKY: You want to know what our total
12	budget is?
13	REPRESENTATIVE RAPP: Right.
14	MR. SOLENSKY: Between the two systems, it's
15	approximately 20 million and operating and then capital
16	purchases and buses and things along that line would be
17	additional to that.
18	REPRESENTATIVE RAPP: And I've been to Erie many
19	times being from Warren County, and Erie certainly has
20	alot of tourism attractions and I'm sure you have alot of
21	people visiting Erie on a daily basis and the fantastic
22	casinos, but I've never been there, but certainly, I've
23	been down to Waldemere and other places.

I am amazed though that the $\ensuremath{\text{--}}$ and I think you do a

wonderful job with the senior citizens and people with

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- disabilities. I know in Warren County, many of those
 folks can receive a ride, you know, a special ride for an
- 3 appointment, you know, and the bus will actually go and
- 4 pick you up at the door.
- 5 I want to echo what Representative Roae said about a \$1.10, and when I compare that -- and I don't know what 6 7 the fare is in Warren County -- but I have some concerns because I know that when we're looking at transportation, 8 9 it's always easy to say, you know, just raise the price 10 and put a higher tax at the pump, and I know that my 11 people who have to drive to work every day purchase a car, 12 purchase a registration, license, tires, maintain their vehicle to go to and from employment, and I'm sure they're 13 14 paying way more than \$1.10 a day.
 - I do appreciate the service and I think in most cases, they're provided a very needed service for our seniors and people with disabilities.
- 18 Thank you very much.

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- MR. SOLENSKY: Just in response one last time if I may to the fare question.
 - Remember that in transit across the country that every minimal change in fare rate has a very significant drop in transit use, and it's surprising when you actually, you know, look at the numbers in detail, and to increase fares only moderately will result in a

significant loss in transit ridership, which will result then in a significant increase in people driving, which will result then in a significant increase in traffic congestion and the need to build and pave more roads.

Certain areas of Erie County like the Bay Front
Highway, which is only a two-lane road, absolutely
couldn't withstand anymore traffic pressure on it than it
currently has, and so not only -- you know, if we're
trying to move people from their cars to transit, and they
have a choice, one of the considerations in transit fares
has to do with paying one way or the other, and so by
considerably driving up the transit fare, we will
dramatically drop transit use, which will have an adverse
effect on other areas like transportation network.

REPRESENTATIVE RAPP: And if I may, when we raise the price at the pump, people are still going to have to drive to get to and from work, so they're not going to give up their car just because the gasoline goes up 10 more cents and they're going to pay that 10 more cents.

MR. SOLENSKY: You know, I spent 18 years doing this. For 17 years or 16 years, the newspapers called me everytime gas went up a quarter and said, have you seen any raise in transit ridership, and my answer was always very minimally because people are so, you know, hooked on riding in their car that that really often doesn't affect

our ridership, but over the last two years for the first time, I'm seeing gas prices get to such a meaningful level for people that they're actually choosing to ride the bus instead of driving their car.

When gas went from \$1.00 to \$1.50 early in my career, the newspaper called and asked me, how did that affect our buses, and I told them, very little. It went from \$2.00 to \$2.50, they called me, and I told them, very little.

When it went from \$2.00 to \$4.50, you can't believe the spike in ridership that we saw on the buses, so there's a threshold for people to utilize buses more frequently, and we really have reached that threshold.

We're reaching the point where gas prices and parking prices comparatively are driving up people's desire to ride, and our ridership coupled with all the improvements we've made in Erie increased in the last five years.

In the event that that continues, an increased transit fare is a very strong possibility. In the event that that doesn't continue, driving up the transit fare would only push people back away from transit and back in their cars and then present another problem for us.

MR. GEIBEL: If I could make one additional comment on the issue of transit fares, there are two

1	fundamental programs in Pennsylvania: One is the fixed
2	route service and our shared ride services. A prime
3	example here is if you're a senior citizen, you get to
4	ride the fixed route service for free from the lottery,
5	but if you're a senior citizen and you want to use the
6	door-to-door service, you pay anywhere in Crawford
7	County if you live in Springboro and the closest doctor's
8	office is in Meadville, which is over 20 miles away, that
9	senior is going to pay over \$7 round trip for a
10	door-to-door trip to the doctor's appointment.

So the fare discussion is on two levels: There's the fixed route fares and there's another shared ride program, which all of our counties here represented fares for senior citizens and persons with disabilities on their program would be anywhere between \$2 and \$10 per trip.

MR. SOLENSKY: And our fare is represented the same way. Our transit fare is much higher than our fixed route share as well.

REPRESENTATIVE RAPP: Thank you, Mr. Chairman.

CHAIRMAN MARKOSEK: Okay. The Chair would like to recognize Representative Jerry Stern from Blair County, who has arrived, Jerry, welcome, and Representative Jeff Pyle had a followup question.

REPRESENTATIVE PYLE: You described about fare increases, and I'm aware of the corresponding sliding

- scale between increased ridership and lower fares versus
- 2 higher fares and losing ridership, but how often do you
- 3 find at least in Erie or Crawford or whatever -- whoever
- 4 wants to answer it -- how often do you adjust your fare
- 5 upward to adjust for maintenance, labor contracts, fuel
- 6 costs? What's typical is my question?
- 7 MR. GEIBEL: I can answer that question because
- 8 half of our services on the door-to-door, which is the
- 9 shared ride service, that service is funded by the lottery
- 10 like 85 per cent of the trip cost.
- Now all of us here today that provide shared ride
- services, the reimbursement that we get from lottery in
- 13 addition to the Medical Assistance payments and what the
- 14 passengers pay don't even begin to cover the cost of the
- program.
- 16 REPRESENTATIVE PYLE: Slip and shared ride, which I
- 17 know is kind of a whole different story within the mass
- transit scenario, a big bus, a standard bus line crosstown
- 19 in Erie.
- 20 MR. SOLENSKY: We review it annually, raise the
- 21 fair infrequently.
- 22 REPRESENTATIVE PYLE: When is the last time that
- happened?
- 24 MR. SOLENSKY: We had a 30-year ridership loss in
- 25 Erie from 1970s to my arrival 9 years ago. We went from

7.8 million riders on the Erie Transit Authority to 2.8
million riders. We lost ridership at a 3 per cent clip
for a 30-year period.

Our goal in the 9 years that I've been there has been to recapture lost ridership and drove the Authority in concert with our partnership with PennDOT, and so I think our fare structure in Erie is probably not consistent with what you'd seen in the rest of the State given the circumstances in Erie over that 30-year period.

REPRESENTATIVE PYLE: I think you'd find, and I'm sorry to interrupt you, but there are alot of transit systems that are very reticent to raise their fares. I've gotten into knock-down-drag-out fights with a number of them about what do you mean, you haven't raised fares for 9 years? You know, you come to the State and you want more money, more money, more money, and what are you doing to help yourself?

The question is to adjust for inflation, carrying costs, fuel maintenance, labor contracts, how often is reasonable to look at raising local shared fares?

MR. SOLENSKY: Not to evade your question, it's reasonable to look at raising fares every year relative to the budget, and your fare structure should be a constant consideration.

To stand before you and say how frequently you

1	should raise fares on average with an economic situation
2	as it is, you know, would involve me predicting the
3	economic downturns or changes in the economy and the
4	manufacturing base in Erie and all the considerations that
5	go into that, and in a perfect world, you know, you might
6	raise fares every year by 2 1/2 per cent, which is the
7	cost of living adjustment, and if ridership increases the
8	whole time and people are utilizing the system and they're
9	happy with it and there are more people are
10	matriculating using buses and not using cars and
11	congestion isn't a problem and parking rates are going up
12	accordingly, you know, in a perfect world, that's
13	reasonable from a business perspective. That's very
14	reasonable.

All the counter balances, again, the Rubik's Cube effect, and your astute questions relative to, you know, fuel usages and whether we want people riding transit instead of driving their cars because we're using CNG vehicles and they're no longer using fossil fuels, all those type of things should be consideration in the fare equation, and I'm truly not trying to evade your question.

In a perfect world with 2 to 3 per cent increase in the fare adjustment would be reasonable from a business perspective.

REPRESENTATIVE PYLE: Annually?

1	MR. SOLENSKY: Annually, but in our world, with
2	all these other considerations, that's not reasonable
3	whatsoever. It's certainly not in Erie and I guess I'm
4	not capable of speaking on behalf of the country.
5	I would tell you that Erie, Pennsylvania, that
6	would drive ridership into the ground and create
7	tremendous problems for the folks you're going to hear
8	from an hour after I'm done, the folks repairing bridges
9	and roads and doing things downtown.
10	If Erie were to raise fares at that level, we would
11	need just beaucoups of money to improve roads in the
12	downtown road access, and the Bay Front Highway would need
13	multiple additional new lanes, and I could go on and on
14	relative to land use and the routes to the universities
15	and the whole 9 yards.
16	REPRESENTATIVE MARKOSEK: Representative Payne?
17	REPRESENTATIVE PAYNE: Thank you, Mr. Chairman.
18	You're entitled to two words to answer me back, and I
19	swear that you must have run for public office on a
20	15-minute response without answering the question.
21	What year was the last year you raised your fare?

25 REPRESENTATIVE PAYNE: Eight years. I can

MR. SOLENSKY: I believe it's been 8 years on the

Give me the year.

fixed bus route.

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23

- 1 guarantee you that it hasn't been 8 years that public
- 2 transit hasn't come into the State and asked for more
- 3 money.
- 4 How many times -- and just a number -- in the last
- 5 20 years have you raised your fares?
- 6 MR. SOLENSKY: I can't answer that.
- 7 REPRESENTATIVE PAYNE: Thank you, Mr. Chairman.
- 8 REPRESENTATIVE MARKOSEK: Gentlemen, thank you very
- 9 much. I appreciate it very much.
- 10 REPRESENTATIVE RAPP: Mr. Chairman, I just want to
- make a statement to let everybody know that natural gas is
- 12 a fossil fuel.
- 13 REPRESENTATIVE MARKOSEK: Thank you. Mr. Dennis
- Hameister, Board Member of the Pennsylvania State
- Association of Township Supervisors, PSATS, and I see that
- Dave Senko is with him today.
- 17 Gentlemen, whenever you're ready. Mr. Hameister,
- you'll be the spokesman and you may proceed when you're
- 19 ready, sir, and you need to speak into at least one of the
- 20 microphones there. Five minutes, sir.
- 21 MR. HAMEISTER: Chairman Markosek and members of
- 22 the House Transportation Committee and the House
- Democratic and Republican Policy Committees, good
- 24 afternoon. My name is Dennis Hameister and I am a
- Township Supervisor in Harris Township, Centre County, and

- an executive board member for the Pennsylvania State
 Association.
- Thank you for the opportunity to be with you.

 With me is David Senko, Executive Director of our

Association.

The Association believes that local roads, State highways, and mass transit comprise a single transportation network for the Commonwealth's traveling public. Pennsylvania has 117,000 total miles of roads and two-thirds of these are owned by local government. It also maintains more than 6400 local bridges over 20 feet.

These local roads and bridges are a vital link in our transportation network and provide children with safe transportation to school, workers with reliable access to jobs, patients with transportation to doctors, and farmers with a means to move food to consumers across the State and country. As such, the Association believes that local government is an essential partner with the State in maintaining our transportation system.

Local governments are responsible for the maintenance and operation of traffic signals on State roads but cannot receive any funding for this responsibility. The Transportation Advisory Committee's recent recommendation for \$182 million annually to implement a Statewide modernization and operation program

would help us with this expense. However, we do not believe that it would cover the cost of maintenance and

electricity.

The maintenance of drainage structures on State
highways has been a point of contention with
municipalities for some time. Instead of accepting
responsibility for permitted structures in its
right-of-way, PennDOT has attempted to hold the
municipalities responsible for these structures.

The Association maintains that PennDOT should be responsible for these facilities. The cost to replace storm water drainage pipes and inlets in one busy highway located in five Centre County municipalities is estimated at \$15 million and the State wide estimate to do that is \$250 million.

In 2008, municipalities in District 1 spent \$77.5 million on local roads and bridges, yet only received \$21.5 million in liquid fuel funds. District 1 has 555 local bridges of which 44 per cent are currently posted with a weight limit.

Of all local bridges in District 1, 16 per cent are posted at 10 tons or less and another 5.5 per cent are currently closed. Many of the municipalities in District 1 are located in the snow belt and some are facing major impacts from drilling in the Marcellus Shale region.

L	Franklin Township, Erie County, has an annual road
2	budget of \$350,000. The Township needs to replace a plate
3	arch crosspipe that will cost \$100,000. Other crosspipes
1	in the Township need to be replaced, and they will cost
5	\$70,000. In addition, the Township must spend \$120,000
6	graveling its roads this year just to maintain the current
7	thickness.

Finally, the Township needs to replace a worn-out berm mower, backhoe, and truck with a combined value of \$180,000.

In 2008, municipalities in District 10 spent \$54.5 million on local roads and bridges, yet only received \$17.5 million in liquid fuel funds. Also, District 10 has 432 local bridges of which 50 per cent are currently posted.

Farmington Township, Clarion County, has been significantly impacted by the lack of transportation funding. Farmington has nearly 56 miles of roads and its budget tightens every year. Because of the reduction in funds, the Township has had to end its paving program for a couple years now.

Additional examples of transportation needs in District 1 are included in the printed copy of this testimony.

The Association believes the local roads, State

_	nighways, and mass cransic comprise a single
2	transportation system and that the Commonwealth must
3	maintain a predictable and reliable method for this
4	funding.
5	PSATS has gone on record supporting a gas tax,
6	realigning the cap on the oil franchise tax, tying
7	Pennsylvania's registration fee to the consumer price
8	index and the use of public private partnerships.
9	We believe that the General Assembly should also
10	take action to reduce the number of State mandates that
11	increase the cost of maintaining transportation
12	infrastructure.
13	In closing, the time for action, to take action is
14	now and PSATS supports local government, adequate funding
15	for its growth.
16	I have a white paper from the Centre Region Council
17	of Governments that expands on the Stormwater Policy, and
18	that was distributed to the Committee.
19	Thank you for this opportunity to testify before
20	the Committee today and I will attempt to answer questions
21	if you have any.
22	REPRESENTATIVE MARKOSEK: Thank you. Any
23	questions, ladies and gentlemen?
24	(No response)

REPRESENTATIVE MARKOSEK: I don't see any so thank

1 you very much.

2 MR. HAMEISTER: Thank you, sir.

REPRESENTATIVE MARKOSEK: Next is the Association

Pennsylvania Constructors, and we have Bob Latham, Mr.

Michael Palo, who will also be up here with him, and Todd

6 Arnold with Glenn O. Hawbaker is here.

MR. LATHAM: Mr. Chairman, my name is Bob Latham and I represent an organization that represents highway construction companies. We try to get our work done on time and under budget, and so in the interest of fair play here, we're going to accelerate our construction schedule and get you back on track because that's what we do.

You have my written testimony and I'm going to hit some of the highlights and then I'm going to hopefully reserve most of our time for the gentlemen who are with me who are actually in the business and can talk to some real world experiences.

We're also part of the Keystone Funding Coalition, and that's a rather broad-based coalition, some of whom you would think are not very much interested in transportation, but we have members such as the AAA, AARP, the Hospital Association, and others who are very much dependent on transportation. We work very closely with the public transit industry, so we are a broad-based group, and we've looked at the need, we've looked at the

TAC, Transportation Advisory Committee report or the TAC report, and their recommendations, and we endorse them.

One of the things that we would like to get on the table in Pennsylvania is that we have a situation where because of not investing on a timely basis, we have a \$3.5 billion shortfall. We're not talking about backing and filling in the money from Act 44 as a result of a loss of tolls.

If you were to do that, we have a study that was commissioned by the American Road and Transportation Builders Economics Department that would show that if we increased funding to that extent, we would increase employment in the Commonwealth by 50,000 jobs or reduce unemployment in the Commonwealth by 10 per cent and that is one of the benefits that you would see as a result of that kind of an investment, and the thing that is interesting about that study is first of all, it's the first time one that's been Pennsylvania specific, and secondly, nearly 60 per cent of those jobs are not in our industry.

They're across the board in an economic spectrum anywhere from health care, manufacturing, to retail because all of those things are driven as a result of having a good transportation system.

We have some statistics that talk about what we

would hear in Clarion County alone that are involved in that report, and we would have a very positive impact on this county and this region as well, so we urge you to consider some of the downstream economic benefits of investing in transportation capital construction.

Thank you for your time.

MR. PALO: My name is Michael Palo. I'm the CEO of Francis J. Palo in Clarion, a local highway and bridge constructor, and the employer of about 200 local craftsmen and women. I am here to voice my total support for the positions of the transportation construction industries and the Keystone Transportation Funding Coalition that Bob mentioned and the construction program they're proposing.

I am also here as the employer of 200 local craftsmen. I'm here to tell you about these hard-working people, mortgage paying, car and truck buying neighbors of ours that you see every day going to work.

There's 50 Palo pick-ups, more than 50, on the roads right now, and we're in 6 different PennDOT districts, 28 counties of western and central Pennsylvania, with an annual payroll of over \$10 million that we're putting to local Pennsylvania citizens, money that stays here.

Add expenditure of another \$20 million per year to

the local economy for purchases of concrete, steel rebar,
which means more people stay working.

By the way, those pick-ups were bought at Seidle's and the trucks are bought at Hunter's or Zacherl or Shaw Mack. We buy equipment from Cleveland Brothers, Anderson, and Highway Equipment, and these are all local companies that have local salesmen, local mechanics, and local people here supplying local employment.

We buy over a million dollars of fuel from Saterly in Punxsutawney, from Shortway Filter in Reynoldsville, and we buy gasoline for those pick-ups at QuikFill here in Pennsylvania or we buy from Sheetz, a local employer.

We purchase concrete from Glenn, J & J, DuBrook, and Marion Center, other contract suppliers in western and central Pennsylvania. We keep the money that's been spent here in Pennsylvania, a million pounds of rebar fabricated and furnished from Franklin, Pennsylvania, at Titusville Fabricators.

We have 25 to 30 local owner/operator truck drivers who are working every day on a Palo job somewhere, local people, local economies, fixing their trucks, keeping themselves employed, buying the fuel for their trucks for this company, and they're keeping local people employed doing that.

There is a tremendous need for highway, bridge, and

- transit repairs in Pennsylvania, and there are many tremendously capable construction teams to put that work in place right now. We have the people.
- People build these projects, construction people.

 Teams of construction people build projects better because they work together, and they work more efficiently, more safely, and they will produce a higher quality project at reduced costs.

Experienced teams work even better. It takes a long time to put experienced construction crews together, and once construction crews are put together, the savings that they bring back to the Commonwealth all reflect in our next bid.

Our cost on the last job gets better. It gets competitively bid on the next project, and all of our work is competitively bid, so the Commonwealth reaps the benefits of experienced teams, putting work in place, and it's better than it would if these teams weren't in place.

These teams take a long time to build, and if they're taken apart, it's going to be a long time until they're put together. These people are reliable, proud of their work, dedicated, productive, and willing to travel to the next project site.

They're also a very trusting group of people,

L	willing to base their entire yearly income on the PennDOT
2	construction program, which is typically only 8 or 9
3	months of the year. They don't know yet where they'll be
1	working, how long the project may last or how far they may
5	travel, but they will work, and I guarantee you that
6	they're sitting by the phone in the spring, waiting for
7	that phone call.

It will be a very sad day in Pennsylvania for thousands of good people and skilled construction teams when that phone call doesn't come. This will trickle down to the people that work directly for us and all the ancillary and subsidiary people that keep employed through the construction programs now.

Without a continuity of transportation funding, these efficient, experienced teams will dissolve and move to another industry. Currently, the construction industry has been adding to its work force from those unemployed from other closed businesses.

From the business owner's standpoint, it is difficult to justify and maintain an expensive, current fleet without the prospect of a long-term, continuous investment into our transportation systems.

Pennsylvania has the needs and we have the skilled craftsmen, construction people, to do that right now.

Increased funding is critically needed for the

repairs to Pennsylvania's aging transportation systems, urban and rural, and to delay taking action would be disruptive to thousands of local families and actually defies logic from a fiduciary standpoint.

There is real value when looking at today's replacement costs versus future replacement cost, which accelerates and progressively increases that building the projects at today's costs is very justified and more economical.

Pennsylvania needs a dedicated, inflation adjusted funding stream for transportation that will reduce the number of deficient bridges, failing highways and transit systems, a continuous funding stream that will allow projects to reduce congestion and to get you home safely and with less travel time.

That is the message that the construction people who build the transportation projects that we wish to convey, and we thank you for that opportunity.

MR. ARNOLD: My name is Todd Arnold with Glenn O. Hawbaker and I represent a heavy construction company that has almost 1300 employees employed across the State of Pennsylvania, and just to summarize my thoughts and make it concise, I believe that it's all about the economy.

The key purpose in my opinion of government is to

1	facilitate an environment in which business can prosper
2	and grow. The infrastructure facilities that companies
3	like Glenn O. Hawbaker and Palo build are key elements in
4	promoting a good business environment and ultimately
5	flourishing economy.

The significant reduction that we're facing in transportation funding with the end of stimulus money, the end of Act 44 money, is not consistent with promoting a vibrant economy in the State of Pennsylvania.

Thank you.

REPRESENTATIVE MARKOSEK: Thank you very much,

Todd, and I couldn't have summed it up better. It's all
about the economy.

Any questions . . . Representative Oberlander?

REPRESENTATIVE OBERLANDER: Thank you, Mr.

In your earlier testimony, you mentioned that the Transportation Advisory Council and the KTFC vision of a 21st century offer some suggestions nearly doubling the expenditure of the transportation.

Chairman, and this is specifically for Mr. Latham.

Did they look at any specific funding sources for that funding?

MR. LATHAM: Yes, and I think there are a number of ways that you can go with that.

25 First of all, you have the oil company franchise

- tax, which was established in 1981. There is a cap on the oil company franchise tax currently at \$1.25 per gallon, and obviously, the cost of fuel is much higher than that
- 4 if you look at lifting that cap and in an inflationary
- 5 measure.

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- If you look at the comparable registration fees that we have in the Commonwealth, they're quite low in relation to other areas. Those are just two ways that you could get started with that.
- And then I would also mention the fact that from the Motor License Fund currently more than \$500 million is being used to pay for the operations of the State Police. In fact all of the increased costs to the State Police's budget over the last 6 years have come from the Motor License Fund and zero has come from the General Fund. That's equivalent to 9 cents per gallon of the gas tax.
 - I think those 3 methods right there get you about halfway or more than halfway to the 2.5 billion dollar increase.
- 21 REPRESENTATIVE OBERLANDER: Thank you.
- 22 REPRESENTATIVE MARKOSEK: Thank you. Okay,
- 23 Representative Mike Carroll.
- 24 REPRESENTATIVE CARROLL: Thank you, Mr. Chairman.
- 25 Bob, in Harrisburg and at some of these other hearings

Т	that I we attended, I we heard some suggest that we can			
2	wait because the Federal Government will come to our			
3	rescue and reauthorize the transportation bill.			
4	Can you share with us your opinion on what the			
5	likelihood is of that reauthorization occurring?			
6	MR. LATHAM: I would say that the action in			
7	Washington on reauthorization is deplorable at best. That			
8	bill was supposed to be reauthorized a year ago. The			
9	Senate didn't even act on getting any staff work put			
10	together.			
11	On the House side, Chairman Oberstar has			
12	legislation ready to go that would in fact increase			
13	transportation funding as was recommended by several			
14	commissions and so on and so forth, but the big problem			
15	now is that it is not a priority, and the Obama			
16	administration has in fact indicated that they think it			
17	can wait for another 18 months.			
18	We simply have to take matters into our own hands			
19	here in Pennsylvania and not wait for Washington to bail			
20	us out.			
21	REPRESENTATIVE CARROLL: Thank you very much.			
22	REPRESENTATIVE MARKOSEK: Representative			

REPRESENTATIVE HUTCHISON: Thank you, Mr. Chairman.

I just wanted to follow up on something.

Hutchison?

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I actually worked with the folks at Hawbaker over the years, and something that is not a direct ask for money, but it's certainly a redirection of our resources and a cost inflater for your projects, and that would be some undue environmental regulations and hurdles which your company has had to jump through and continues to jump through to get your plans going and to get your projects under way.

I wanted to know if any of you could comment on those types of things that we should be doing to decrease the cost of getting projects completed.

MR. LATHAM: I'll make a brief comment on that. If you look at the timeline for a typical, what I would call more than just a paving project, a major reconstruction project, obviously, we have to perform these projects with all due sensitivity and attention to the environment and not disrupt the environment, not disrupt streams, not disrupt the landscape as much as possible.

And its DEP's job and some of the other agencies to make sure that that happens, but 75 per cent of the timeline from when a project is okayed, I guess, if you will, on a 4-year TIP to the actual completion of the construction, is that permitting an environmental process?

We work very hard with PennDOT to shorten the time

- of construction from advertising to award and getting those jobs done on the design and construction side. I would say that anything you could do to either help DEP in terms of staffing or streamlining or something, you know, because we hear just like from other agencies, we don't have enough people to process the permits and so on and That permitting process does take quite some so forth. time.
 - REPRESENTATIVE MARKOSEK: Representative Pyle?

 REPRESENTATIVE PYLE: Thank you, Mr. Chairman, and Mr. Latham, you're always a pleasure to work with and Mr. Palo, and I truly appreciate the work of hiring, and I don't want to belabor the Committee, and I appreciate Hawbaker as well.

There is an issue pending, and I believe Chairman Hutchison is on that right now, House Bill 2405, that can significantly increase the cost of asphalt and building materials, and if I could grab you outside this meeting later, that would be helpful.

MR. LATHAM: Sure.

REPRESENTATIVE MARKOSEK: Thank you. All right, gentlemen, thank you very much.

The Chair would like to recognize Chairman Mike
Sturla, who is here today, and he's the Chair person of
the House Policy Committee, which is a joint host of these

- 1 hearings. Mike is in the building somewhere . . . okay,
- 2 hi, Mike.
- Next we have the American Concrete Pavement
- Association, and Mr. Clay Stahl, Mr. Tom Hunt, and Mr.
- 5 Mark Snyder.
- 6 Children's Hospital submitted testimony for the
- 7 record.
- 8 MR. HUNT: Good afternoon. I would like to thank
- 9 the members of the House Transportation and Policy
- 10 Committees for allowing me to testify at this hearing.
- 11 My name is Tom Hunt and I'm the Senior Sales
- 12 Manager in western Pennsylvania for Cemex, which is a
- 13 world-wide producer of cement, ready-mix concrete, and
- 14 aggregates. With me today is Dr. Mark Snyder, who is
- the Vice President of the Pennsylvania Chapter of the
- 16 American Concrete Pavement Association, and my company is
- 17 also represented on the Board of Directors of the
- 18 Association.
- 19 Cemex, an Energy Start Partner, today employs
- 20 approximately 70 local men and women at our cement
- 21 terminals located in Wampum and Neville Island,
- 22 Pennsylvania, and at a concrete products plant in
- 23 Pittsburgh.
- 24 The American Society of Civil Engineers recently
- graded Pennsylvania at a D minus for roads. Unemployment

in the highway construction industry is significantly
higher than for the rest of the society. Our economy is
stumbling and we continue to lose some of our brightest
college graduates as they move to other States where jobs
and other opportunities are more plentiful. We cannot

6 continue down this path.

For long-term, sustained growth in our economy, we first need to put our highway infrastructure and Pennsylvania workers back on the road to recovery. We need legislation that provides a long-term solution to the transportation funding crisis. The Transportation Construction Industries and the Keystone Coalition estimate that Pennsylvania needs \$4.8 billion annual transportation infrastructure program to support this level of funding as well as the development of a reasonable, reliable plan for achieving this funding in the future.

What can we accomplish with a long-term funding solution to fund our infrastructure?

We can get away from the short-term "band-aid" fixes and include a mix of medium-term and long-term fixes as part of our approaches to asset and pavement management. Pennsylvania is currently constructing with stimulus funds its first medium thickness concrete overlay on an existing asphalt pavement. This medium term

solution is but one alternative approach to the conventional short-term fixes generally used.

With a long-term funding solution, we can also make a commitment to long-term infrastructure solutions. The Transportation Advisory Committee stated that closing the funding gap will allow pavements to be improved that were on a 50-year cycle with appropriate interim treatments. We recognize that this is a big step in the right direction, but why limit ourselves to 50-year cycles for pavements with interim treatments, especially when we hear talk about 75 and 100-year bridges? Why connect those long-life bridges with pavements that are designed with significantly shorter lives?

For this reason and others, there are States that have developed and implemented high-performance paving specifications that are intended to result in pavements that last for 60 years and longer with minimal maintenance and rehabilitation. These States have found that it often costs less than 10 per cent more initially to more than double the life of the pavement.

This is the kind of investment that we can undertake with a long-term funding solution. This long-term approach to the infrastructure management will help Pennsylvania reduce annual highway expenditures and it would help reduce the number and frequency of work

1	zones along with work zone-related accidents and			
2	fatalities. Long-term, sustainable solutions to the			
3	infrastructure will help us make the best use of our			
4	natural resources.			
5	With a long-term solution to the transportation			
6	funding crisis and a commitment to investment in long-life			
7	infrastructure projects, people will be put back to work			
8	immediately, and the resulting improvements in			
9	transportation efficiency and reduced congestion will pay			
10	dividends to Pennsylvania's economy for generations to			
11	come.			
12	Thank you for giving me this opportunity to speak			
13	and I'll be happy to answer any questions.			
14	REPRESENTATIVE MARKOSEK: Okay, thank you, any			
15	questions?			
16	(No response)			
17	You did such a great job and you've come to all of			
18	our hearings, and we appreciate it and thank you very			
19	much.			
20	MR. HUNT: Thank you very much.			
21	REPRESENTATIVE MARKOSEK: Okay, Mr. Steve			
22	Schrecengost, Greater Pennsylvania Regional Council of			

Carpenters. Steve, welcome, and after Steve will be the

Pennsylvania Chamber of Business and Industry.

1 MR. SCHRECENGOST: Hello, everyone. I'll be short 2 and sweet.

I work for the Heavy Highway Carpenters' Union and I'm a Council Rep. We have over a thousand carpenters, men and women, in our Local that make their livelihood from building bridges and working on the roads.

Our carpenters work seasonal from spring to fall. For these carpenters, they are the breadwinners of their families. I've worked construction for 25 years. It's a good career as long as we keep having funding and work.

We also have a training apprenticeship program with both being good for, with work being good for the last few years, we've helped alot of men and women that have lost their jobs because of the economy. Up around Clarion, it's been the trailer factories, and down my way, around Armstrong County, we've had Elger, alot of machine shops have been slow.

We took alot of these good men and women and got them in our four-year apprenticeship program. In our apprenticeship program, they go to school one month a year in the winter when they're laid off and then in the summers, they work, they train, and they get paid while they learn.

In this industry, funding means everything. If we have funding, we have jobs. With lack of funding, less

- jobs.
- If we don't have funding and work gets bad, we have
- 3 a chance of losing alot of good, trained and experienced
- 4 carpenters, foremen, and most of all companies.
- 5 I'd like to take a quick second to thank PennDOT 6 for the great job they did with all the stimulus money,
- 7 getting all these jobs, shovel ready, and everything went
- 8 smooth, and there's alot of good work out there.
- 9 Alot of people don't realize this, but I hit alot
- of jobs and I see decks that they take off and it's just
- 11 crumbling. There's all these bridges and they need fixed,
- and with the funding, we can do it.
- With the correct result of extra stimulus money,
- our jobs have increased 30 per cent, so if tolling I-80 or
- gas tax, whatever it takes to keep us in funding, we need
- to keep fixing our deficient bridges and highways.
- I just read an article not long ago that said our
- bridges was ranked a "C" in western Pennsylvania. That's
- only because we've been after it fixing them. If we don't
- come up with the funding, it's not long before you're down
- 21 to a "D" or an "F."
- Thank you.
- 23 REPRESENTATIVE MARKOSEK: Okay, Steve, thank you
- very much. Any questions?
- 25 (No response)

1 REPRESENTATIVE MARKOSEK: I don't see any hands. 2 You did a great job and I thank you for coming. 3 MR. SCHRECENGOST: Okay, thank you. REPRESENTATIVE MARKOSEK: Next is Pennsylvania 5 Chamber of Business and Industry. We have Mr. Peter 6 Rigney, General Manager of Scrubgrass Generation. 7 Go ahead, Pete, and you can identify your partner there, please. 8 This is Mr. Alex Rahn. 9 MR. RIGNEY: He's one of 10 my Associates. REPRESENTATIVE MARKOSEK: Okay, gentlemen, you have 11 12 5 minutes. You may proceed. 13 Good afternoon, gentlemen, Chairman MR. RIGNEY: 14 Markosek and others on this panel. I submitted my written 15 testimony and there's some boiler plate in that. 16 I run the Scrubgrass Generating Plant located in 17 Venango County in Representative Hutchison's district. 18 We're a waste coal burner. We clean up the gob piles, and 19 if you drove across I-80 today, you saw some of the 20 remnants of that with the orange ooze coming into the 21 highway in certain spots. 22 We've been at it since 1993 with the Scrubgrass 23 Generating Plant. We supply power to under contract to Penelec and we employ 53 people at the power plant, and in 24

total with Scrubgrass Generating, five of those are

located in Clearfield County at a waste coal site we have out there, which is an old gob pile up there.

Additionally, we take coal from the Rentin pile in Plumborough in the Chairman's district, and it started out, I believe, at close to 20 million tons of gob. This is the acid mine drainage problem that the whole State deals with and it's one of about 14 plants located in the State of Pennsylvania almost all of which transport their fuel by truck, and some are closer, some are farther.

In our case, our farthest site is the Clearfield site, which is 93 miles, so transportation is of vital importance to us.

One thing I would like to say is that around here as a Chamber, our views represent Scrubgrass Generating and not necessarily those of the Chamber just so that's clear.

We went through the battles on I-80 tolling, which pitted one part of the city against the other, and we hope that we don't have to revisit that again. In our case, that would have cost our company over \$300,000 a year had that gone through.

What I would like to get to though is the activities that go on that impact our business, that each time a bridge is derated, and we've heard a little bit about that here, that impacts somebody and somebody's

- business, and in the case of business, that's done with little or no notice. The signs go up, the police are posted, and tickets are written.
- For business, it can be substantial, and just as a couple of real life examples, we had one bridge down in Westmoreland County, Route 366. It was going to be posted. It was posted and we re-routed our trucks mid day.

- The cost of that re-routing over a two-year period would have been \$750,000 to our company alone. One company was looking at \$14,000 a month.
- Additionally, when PennDOT is permitting or getting to do work, they'll pull special permits. We have permitted heavy hauls. When they pulled those permits in most recent cases, we had to reapply for those permits even though they were just obtained over the year, and depending on where the truck came on line, they would have to get new permits as if they never had a permit before.
- Now to PennDOT's credit, the last time we've had it, they are trying to suspend them for the time the work is being done and that we appreciate.
- My point is that there are unintended consequences of people trying to do good things and trying to do their jobs that don't necessarily understand the impact of those

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1	actione	α n	business.

Additionally, there was one bridge in Butler County which re-routed our trucks from about Route 38 to Route 8.

The de-rating was a 15,000 lb. de-rating. We could haul 95,000 and they de-rated it to 80,000. That change alone increased our cost by \$150,000 a year. Again, good intentions, ultraconservative, I believe, evaluation criteria.

After what happened in the Midwest, and I don't blame the civil engineers that are putting their PE stamps on these things for de-rating bridges very quickly, but some better coordination for private/public funding between these and letting businesses know that have hauls on those roads, and I'm not sure how we go about that. If there's special permits, that's easy to do. With the other ones, it's less easy to do.

But in the case of the Westmoreland bridge, we met at the bridge, and it cost \$7,000 in materials, the bridge was temporarily repaired, and it was fixed, and industry was glad to step up because we do an economic analysis. How much is the alternative to doing this?

Granted, we could be opening ourselves up, you know, to being held hostage and everything and I understand that, but we have to have dialogue about reasonable and rational fixes.

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There is not a bottomless pit of money and industry
can't continue to react everytime a bridge sign goes up,
so with that, I'll end my statement and take any questions
that you may have.
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REPRESENTATIVE MARKOSEK: Representative Geist? REPRESENTATIVE GEIST: I would like to thank you for the testimony because all over the State, we have been hearing about the cost of detours, and when Bill gets up here and shows the map with all the green stars on it and we get the list in this region of the State with all the 3-ton and 10-ton limits, there's a consequence to it, whether it's the milk truck or the oil truck or in some cases a larger ambulance or the school bus that has to stop and the kids walk across first. There are real true consequences, and Mike Carroll asked a question of the one that kind of floored me because some of these, there aren't any detours because that bridge is the only way in and out of the Valley, and we've been trying to drive that home and I thought you did an excellent job of it today.

21 MR. RIGNEY: Thank you.

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- 22 REPRESENTATIVE MARKOSEK: Representative, Chairman
 23 Mike Sturla.
- 24 REPRESENTATIVE STURLA: Thank you, Mr. Chairman.
- Sir, I have a couple questions about your testimony

- because I'm not sure I understand something.
- 2 The first thing you said was that tolling on I-80 would have cost you \$300,000 a year?
- 4 MR. RIGNEY: Had the tolls gone through.

- REPRESENTATIVE STURLA: Well, as I understood it, the way the tolling proposal was, you would have been able to drive a hundred miles on I-80 without paying a toll because anybody who was local would have had to at least pass through one, and they would have passed through one tolling station without paying toll.
- 11 MR. RIGNEY: When we had to run our analysis on
 12 the impact of that, there was -- we had to use the basic
 13 Turnpike mileage fees calculated from exit to exit,
 14 entrance to exit, and that's what we based it on.
- 15 REPRESENTATIVE STURLA: But that wasn't the proposal.
 - MR. RIGNEY: It would have been close to that by the time we were done, I believe. I can't say that for sure, but when it started up on the 3 battles we had over that, it was approaching that number for us on the amount of materials we were hauling and tractor trailers.
 - REPRESENTATIVE STURLA: Okay. As I understand the proposal that was submitted to the Federal Government, anybody with a Pennsylvania license plate would have been able to get a sticker, which would have exempted them

- 1 after one tolling booth.
- 2 MR. RIGNEY: And our trucks have Nevada plates.
- REPRESENTATIVE STURLA: Aha! So you're not paying
- 4 any taxes on the registration of the vehicle --
- 5 MR. RIGNEY: No, no, that's not true, sir. It's
- 6 paid on the fuel. The fuel is bought in Pennsylvania.
- 7 REPRESENTATIVE STURLA: You don't pay registration
- fees on your trucks in Pennsylvania?
- 9 MR. RIGNEY: It's an apportionment. We contract
- with the transportation company. It's a long-term
- 11 contract.
- 12 REPRESENTATIVE STURLA: You don't register the
- 13 trucks in Pennsylvania?
- 14 MR. RIGNEY: They're Interstate trucks.
- 15 REPRESENTATIVE STURLA: Aha, okay. There's a loop
- hole there, folks.
- 17 MR. RIGNEY: It is not a loop hole, sir. You
- still get the money. The miles they drive in
- 19 Pennsylvania, they pay the Pennsylvania apportionment so
- 20 they have to pay. There's no Get Out of Jail Free Card.
- 21 Nobody gets a free ride.
- 22 REPRESENTATIVE STURLA: So you're paying a
- registration fee in Pennsylvania. What we have to make
- sure is when we do toll I-80, that we make sure that
- anybody who is using their truck in Pennsylvania that

- 1 100 per cent of the time gets to get that free pass across 2 the tolling booth.
- MR. RIGNEY: Fair is fair, you know, depending on
 whatever tolls get set up. If we want tolls, then toll
 Pittsburgh and Philadelphia, and then of course that
 affects people on mass transit because it will be too
 expensive to drive and you'll solve two problems.

REPRESENTATIVE STURLA: That's my next question, I guess. The part that I can't figure out is the roads in Pennsylvania that generate the most liquid fuel tax are the ones that have the highest amount of traffic on them.

So, for instance, I-95, which runs through Philadelphia, has 180,000 cars a day, and that generates on a per mile basis a thousand times more liquid fuel tax than a road that gets 1800 cars a day.

Would you agree with that?

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MR. RIGNEY: Okay, so what is your point?

REPRESENTATIVE STURLA: So I guess my question then is why would we then add additional tolls on a road that already generates alot of liquid fuel tax with it?

Wouldn't it make more sense to toll roads that have fewer cars on it?

MR. RIGNEY: Do you want to get more tax?

24 REPRESENTATIVE STURLA: Well, what I want to do is 25 have it be more fair in terms of there's enough cars that 1 travel on --

- MR. RIGNEY: If you want to be fair, I think a registration fee would be fair which spreads it across everybody in the State, so that you share as well as if you look at the management practices of all the agencies that are requesting this money.
 - One of the other presenters talked about replacing equipment at 9 years, and I can tell you in industry, the first thing you usually get from a manufacturer is we're not going to support this piece of equipment.
 - In my case at a power plant, they told us 10 years ago that they're not going to support our control system.

 I said, fine, thank you very much. We're not going to buy a new one.
 - We're still running with that same control system and it's approaching 20 years old beyond that now, and we're making it work because we get spare parts from others. We don't just accept what the manufacturer says or what someone puts a standard on, you know, for which, you know, they have an interest in selling you a product, so --
 - REPRESENTATIVE STURLA: I guess the question I have relates to this notion that you're for tolling in parts of the State where you don't operate?
- MR. RIGNEY: No, no. I'm not -- if we're going to

- put tolling, then do it throughout the State. You know,
 if you're going to do it, if you did it throughout the
 entire State, first of all, the entire Commonwealth, you
 could lower -- you know, everybody pays a little as
- 5 opposed to some paying alot.

My concern is that you've got a small plant that is getting a \$300,000 bill. If I went to Philadelphia and went to a trucking firm and said, oh, by the way, I want another \$300,000 plus I'm taking \$150,000 because I'm re-routing your trucks, I think you'd hear a human cry from them.

REPRESENTATIVE STURLA: See, I'm not from

Philadelphia, but I use the Pennsylvania Turnpike alot,

and the last time I drove to Philadelphia, which is about

80 miles away from me, I paid a \$3.25 toll to drive on the

Turnpike to get to Philadelphia, and my truck gets about

15 miles to the gallon, so I bought 5 gallons of gas to

get there, and I paid an additional \$3.25, which if I put

that in terms of a gas tax, it would have been about 60

cents a gallon to get there.

Now today, I drove longer than that on I-80 and I didn't have to pay anything and I'm trying to figure out --

MR. RIGNEY: But you're saying the Federal

Interstate highway system, which was built as a free toll

- or a toll free road back when Eisenhower started it, and
- 2 the Turnpike was supposed to go out of business when it
- was built when it was paid off for its bonds, but somehow
- 4 remains, and that's an interesting fact.
- 5 Why is something that was supposed to -- if you
- look at the original documents, I believe they say we're
- 7 going to go away. It never went away.
- 8 REPRESENTATIVE STURLA: We use the tolls on the
- 9 Pennsylvania Turnpike to fund roads all across the State.
- 10 Are you suggesting that we remove the tolls from the
- 11 Pennsylvania Turnpike?
- 12 MR. RIGNEY: Is the capital bond paid off?
- 13 REPRESENTATIVE STURLA: Yeah.
- MR. RIGNEY: What was the original genesis of the
- 15 Turnpike Committee?
- 16 REPRESENTATIVE MARKOSEK: Okay, thank you.
- 17 Representative Longietti?
- 18 REPRESENTATIVE LONGIETTI: Thank you, Mr.
- 19 Chairman. Thank you for your testimony and I understand
- 20 your testimony and I listened to the oral version, and it
- 21 appears that you believe, and I think it's true, that we
- have a very significant funding need in Pennsylvania when
- it comes to roads and bridges in the Commonwealth, and
- hopefully we're past the I-80 decision and certainly
- there's a split on people's views on that, but I think

1 we're past that at this point in time.

In your testimony you mentioned that increases in vehicle registration fees and a gas tax potentially is a more fair solution.

Are you able to tell us today what you believe is a fair increase in the gas tax and/or the registration fees so that we can meet this funding need that you've identified in your testimony?

MR. RIGNEY: No, sir, I can't. What I base that on is a simple notion that it's a State-wide problem and it's a State-wide solution, and in the last event, to pit one part of the State against another part of the State was decisive. It went nowhere, and what would be reasonable -- I think if it was fairly across the State, whatever the number comes up to be based on the need, I don't think that we could argue that if it's fairly applied.

REPRESENTATIVE LONGIETTI: I certainly appreciate that and a gas tax and registration fees are across the board, across the State, and I know I'm stealing a little bit of Representative Carroll's thunder from previous hearings and he's done an excellent job at putting out, you know, where we're at and what we need to do, and part of that is asking the folks that are abdicating, you know, that the need is there and the need needs to be met and to

step up and say, you know, this is what the Chamber 1 2 supports, and I know to some degree, the Chamber has done 3 that, but to really quantify it and say, you know, we support X cents a gallon on the gas tax or an increase of 5 X in the registration fee because after all, you're asking us to vote on that and we need -- Representative Carroll 6 7 has made this point time and again at the hearings, you know, that we need partners to stand with us if we're 8 9 going to do some heavy lifting here and come out and say 10 that our membership supports this and we will stand with 11 you and we will go to the public and say this is what 12 needs to be done because otherwise, it's hard to get the job done, and I think your testimony does recognize the 13 14 need, and I believe that the need is there to fix our 15 roads and bridges.

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MR. RIGNEY: Personally, I've lived in 6 States and I paid alot more for car registration. I've paid somewhat less in other places, but mainly more, and I have to say that I'm speaking for Scrubgrass Generating and not the Chamber.

REPRESENTATIVE LONGIETTI: I understand that and appreciate it. I'm just, you know, being another member to convey that message that's been conveyed at other hearings, and you know, hopefully, the Chamber has the message and I believe they do. I appreciate your

- 1 testimony.
- 2 REPRESENTATIVE MARKOSEK: Representative Carroll?
- REPRESENTATIVE CARROLL: Thank you, Mr. Chairman,
- 4 and for the benefit of both the panel and for
- 5 Representative Longietti, the Pennsylvania Chamber
- 6 testified at the last hearing in Scranton in support of an
- 7 8-cent a gallon gas tax, and that was the Pennsylvania
- 8 Chamber's testimony.
- 9 They had testified in Hershey in the abstract in
- support of the gas tax, but they later testified in
- support of 8 cents a gallon just so that the member knows
- and that the panel knows, and you know, I said in Scranton
- and I'll say here, I doubt that the Pennsylvania Chamber
- arrived at that decision without careful thought, and it
- seems that the Pennsylvania Chamber is not one
- 16 organization that would come forward with an increase in
- 17 the gas tax without carefully calculating its impact on
- business, and so I just mention that for the sake of the
- 19 panel and also the members.
- Thank you.
- 21 REPRESENTATIVE MARKOSEK: Okay, I don't see any
- other questions so gentlemen, thank you very much.
- MR. RIGNEY: Thank you.
- 24 REPRESENTATIVE MARKOSEK: Gladys Knox, Pennsylvania
- 25 Motor Truck Association. Gladys, welcome. Okay, Ms.

1 Knox, you may proceed. Five minutes, please.

MS. KNOX: Good afternoon. My name is Gladys Knox and I'm the President and Co-Owner of Wright Knox Motor Lines. We're a second generation family owned trucking company and we've been in business for 28 years. We employ 70 people and we have 3 main shippers in western Pennsylvania, which is Specialty Tires of America, Orell Windows located in Indiana, and we also have Kennametal based in Latrobe. We're a long-standing member of PMTA and we support many of the issues that they have, and I want to thank you for the opportunity to actually come here and talk to you about your transportation system.

Now it's important to all the Pennsylvania citizens that we do operate on a safe, efficient transportation system and it is evident to most of the motoring public who realizes that we do need major repair and updating to continue meeting economic growth and the basic needs of our citizens.

In my area, there are several bridges that need attention, and I will say that with safety being a paramount concern in the trucking industry, we routinely will travel extra miles just to make sure that we can avoid the areas that have extreme congestion, restricted bridges or there might be low underpasses or some high

1 accident corridors.

One example of that which you probably all realize is the one around Pleasantville and that was the scene of an accident where there were two truck drivers killed with three cars involved, and then we do have another area that is close to United High School, and that's also next to the elementary school and lots of buses, and we've had the cars slide off the road there in the winter with the ice, and there's lots of trucks. We get over 600 coal trucks that come through Armagh every day so we're exposed to alot of truck traffic.

Now while we choose to be safe, it's still costly to be safe, and the newer environmentally designed engines only get about 6.5 miles per gallon with the fuel out there. We do govern our trucks at 65, and that speed limit is way below alot of the others which are 70, 75 in the Midwest and less that we do travel in.

The two highest expenses that we do have in our industry is the fuel and the drivers, and that's closely followed by the maintenance of our original equipment and that's an investment which has risen about 46 per cent in the last 10 years. We've gone from \$85,000 on a truck to \$104,000, and they're telling us our next truck is going to be \$120,000.

For example, the cost out of route for us just in

the Pleasantville Mountain area alone costs approximately \$85,000 a year, and to add to that, it's extra miles which is extra time. You have congestion, you have accidents, and anything that is going to hold a driver up is going to take time off his log book, and the log book of course is the 10 hours that we're allowed to sleep, 11 drive, and 14 for total hours on duty.

Whenever that affects the driver, that means he's going to have less income. We're going to move less loads for the year. We're going to have less revenue for our company and we're going to have less service for these companies that we hire for, so in other scenarios, we can add drivers and we're lucky if we can find drivers when we're working with the CSA 2010 and restrictions on that.

There's more trucks on the highway and then we're going to have an increase cost of goods and materials that we provide to our shippers, which in the end, it flows to all of our citizens.

Now while we say that we believe it's important to Pennsylvania to maintain a structurally sound transportation system, we also know that that's a very costly endeavor, and we know that the funds are limited, and in some cases, there's nonexistent money for some of the projects.

But inaction will result in continued decay, and we're going to have problems with economic growth, safety hazards, accidents, and people are not going to want to come here and build, live or work, so all of that is unacceptable.

Therefore, we feel it is the responsibility of our legislature to ensure that there are funds so that we can adequately maintain our transportation system for our future growth and for the development of our citizens, and without that action, we feel that we're -- without action to avert the funding crisis, goods and services delivered by transportation companies such as ours and used by citizens will fall into jeopardy.

Now in reference to the cost question that was on the paperwork, I don't want to assume that District 10 has any greater needs than any other district in the State because we travel in all Pennsylvania districts, and I mean to tell you that the total infrastructure is important to our trucking industry.

The most recent articles that I've read and studies show that we need \$3 billion for highway and transit annually, and those funds are needed now.

All I want to say is that I believe they must be fairly accessed and equitable to all stakeholders and the funds must be easily collected. That would mean in our

Τ	current time that it would be good to use the sources that
2	are already currently in place, and of those, we're
3	talking about lifting the artificial cap on wholesale cost
4	of fuel, increasing fuel taxes, reducing the disparity on

5 the tax between gas and diesel, and a combination of any

6 current revenue generators.

7 Would you like to hear the rest?

8 REPRESENTATIVE MARKOSEK: I just want you to just 9 very quickly sum it up.

MS. FOX: Overall, we're saying that we know all Pennsylvania citizens do use the highway in some fashion whether on or not and somebody services them some way, and therefore, they should all pay for a portion of this until we get there.

REPRESENTATIVE MARKOSEK: Any questions?
Representative Carroll?

REPRESENTATIVE CARROLL: Thank you very much, Mr. Chairman, and thank you for your testimony and similarly with the Pennsylvania Motor Truck Association and your company, it's compelling testimony for someone to sit at a podium, at a microphone, and abdicate for additional funds including the motor fuel tax. It can't be an easy proposition, but the fact of the matter is I applaud you for taking that brave position and for sharing the view that we need to add more money to this pot because it's

- vitally important. I think you for your testimony and
 similar testimony was relayed by others in your industry
 at all the hearings we've been at throughout the State and
- 4 so it's a universal opinion at least among the

- 5 Pennsylvania Motor Truck Association and folks who
- 6 testified and so I can tell you that you're not alone.
- 7 REPRESENTATIVE MARKOSEK: Thank you very much. I 8 appreciate it, very good.
 - Next is Pennsylvania Asphalt Pavement Association and I see our good friend, Mr. Gary Hoffman is here, and Gary, 5 minutes, and I would ask Gary and all the other folks who are testifying that rather than reading verbatim all their testimony, if they could just sum it up, and I think that would make things go quicker. We're getting a little bit behind here and we want to get PennDOT on, but we want to give everybody a chance, so we appreciate everybody's cooperation including the members, and Mr. Hoffman, you may introduce yourself.
 - MR. HOFFMAN: Yes, Mr. Chairman, I have with me Mr. Frank Colello, and Frank is a consultant to the Association and he's also former CEO with Lindy Paving of New Castle.
 - Chairmen Markosek, Geist, Sturla and members of the House and House Transportation Policy Committees, thank you for the opportunity of allowing me to testify, and I

intended to paraphrase the written testimony that I submitted to you earlier.

The Pennsylvania Asphalt Paving Association
represents about 130 companies around the State employing
either directly or indirectly Union and nonUnion over
10,000 people, Pennsylvanians, in the asphalt paving
industry.

I want to focus today on that work force and also on the importance of smooth pavements. PAPA member companies have plants in all counties with the exception of maybe less than a handful, at least one asphalt production plant in all counties.

I have to say that many of these companies are multi-generational, family-owned companies right there in Pennsylvania.

Good quality smooth roads are important to all Pennsylvanians. They are important because they are safe, vital to our quality of life, reduce vehicle operating and maintenance costs, and are necessary to spur the economic competitiveness and vitality in Pennsylvania.

Today I want to focus on smoothness, and when it comes to smoothness of pavements, it matters, and it matters alot. It matters because we know that a smooth road provides better fuel efficiency, and actual tests show that a truck running on smooth pavements gets 4 to 5

- per cent better fuel efficiency, and if you translate that to an average automobile driver at today's prices, you could save \$150 a year on fuel costs.
- It makes a difference on the operating and vehicle
 repair costs, and a National report indicated that a
 report looking at all the States indicated that
 Pennsylvania could save \$346 a year on vehicle maintenance
 costs with things like wheel alignments, shocks, hub-cap
 replacement, mufflers, et cetera, because of driving on
 rough roads.

- Smooth roads matter because smooth roads last longer, and deterioration of roads is not a straight line. It's related to the roughness of the pavement, and let me use an example.
- Let's say you have a truck running over a smooth pavement road versus a truck running over a rough pavement. It's like taking a piece of tile and tapping it with a ball-peen hammer. That's a truck running over a smooth pavement.

When that same truck, same loading, axle wheel loading, runs over a rough pavement, you start to get bouncing, and that bouncing translates into a dynamic load, so it's like taking a 16-lb. ball-peen hammer and tapping that same piece of tile, and we all know what's going to happen when you do that, so it's important to

1 keep smooth roads smooth as long as possible.

There's alot of statistics out that show that it costs 5 to 10 times more over the life cycle, and we heard folks talk about life cycles of pavement, 5 to 10 times more if you let that pavement deteriorate and you have to totally reconstruct it than if you do periodic preservation treatments like grinding or milling of the pavement to keep it smooth or an overlay or whatever to extend the life of that pavement than if you let it deteriorate and have to reconstruct the whole thing from the bottom up, so it makes sense to do the right treatment at the right time.

And you'll here PennDOT talk, I'm sure, as they have in the past about roads getting out of cycle, and what that means is you start deferring roads, and there's a right treatment, preservation treatment at the right time in the life of that pavement, and if you let it go beyond that, it's like -- I used the example before -- not putting a roof on your, re-roofing your house at a 25-year cycle or a 35-year, whatever, shingles you put on your roof.

If you don't do that at the right time, then all of a sudden, now you're replacing the sheeting, you're replacing the drafters and everything, and the same thing with the pavements, so you can't put it off is the bottom

- line. If you can't afford to fix it today, you're never going to afford to fix it, and it's going to get to the point where you have to totally reconstruct it.
 - So let me tell you that because of the nature of PAPA and the type of our industry, men and women, Pennsylvanians, can be put to work all over the State as pavement infrastructure projects, preservation projects are awarded. These are good paying, rewarding jobs that cannot be shipped overseas, and a survey of our membership indicates that there's nearly a one-to-one correlation increase in funding to increase in work force just because of the type of business that we're in.

So for all of the above reasons, the Association strongly supports a comprehensive funding solution, a solution that addresses all the needs of all transportation modes, and a solution that is predictable and sustainable long term and not just a fix to replace the I-80 tolling funding losses.

19 Thank you.

- 20 REPRESENTATIVE MARKOSEK: Thank you, Gary.
- 21 Representative Kathy Rapp?
- 22 REPRESENTATIVE RAPP: Thank you, Mr. Chairman, and thank you for your testimony, Mr. Hoffman.
- Could you tell me about approximately how many tons
 of asphalt Pennsylvania uses per year?

Τ	MR. HOFFMAN: That is a good question and I don't
2	have it off the top of my head. I think it's somewhere in
3	the range of 3 to 4 to 5 million tons a year.
4	REPRESENTATIVE RAPP: Three to four to
5	MR. HOFFMAN: I can get that exact number for you.
6	REPRESENTATIVE RAPP: I was given a quote of the
7	price of asphalt as anywhere, depending on the market,
8	from \$325 to \$375 per ton. Would you say that that's
9	about the range?
10	MR. HOFFMAN: No. You're talking about the liquid
11	asphalt?
12	REPRESENTATIVE RAPP: Yes, the liquid asphalt.
13	MR. HOFFMAN: Currently, and there is a price
14	adjustment factor in place for liquid asphalt and the
15	current price in Pennsylvania is about \$490 a ton of
16	liquid asphalt. That is up about \$100 from where it was
17	about a year ago, but it's going back down and it tracks
18	not immediately, but there is a little lag time, but it
19	tracks the price of crude oil because it's what's left
20	over at the bottom of the barrel after they go through the
21	refining process.

Typically, the asphalt is the sticky stuff that glues -- it's a binder that glues the aggregate and sand together in the mix, and it's typically anywhere from 4 1/2 to 5 1/2 per cent by volume of the total mix.

1	REPRESENTATIVE RAPP: Is most of the asphalt that's
2	used in Pennsylvania and manufactured I don't know that
3	manufactured is the correct term is it produced in
4	Pennsylvania?

MR. HOFFMAN: Most of the asphalt that's used in Pennsylvania is bought from companies that are in Pennsylvania. Maybe, Frank, you can answer this more directly.

In the western part of the State, there are asphalts that come up from the Gulf or come up through the Ohio River and the western part of the State.

REPRESENTATIVE RAPP: And there were a couple questions regarding a couple other issues earlier. We are looking at some environmental bills down the road in the State House and I know that most asphalt plants do have carbon emissions.

Do you see any of these pieces of legislation -you said that asphalt is \$490 a ton. How is anything with
regard to -- if you have to, your plant, the asphalt
plant, has to sequester that carbon, how is it going to
affect the price of asphalt down the road?

MR. HOFFMAN: Let me tell you that I can't answer that directly. There will be an impact for sure, and as somebody testified earlier, I am all for protecting the environment and doing reasonable things.

1	At the same time, we're in an economic crisis today
2	not only in Pennsylvania but the United States, and we
3	can't do something foolish. You know, we have to weigh
4	our priorities at this point in time, and we can't do
5	something foolish for the sake of protecting the

environment and destroying the economy.

It's like the trunk of the tree. I mean, if you cut off the top, the branches are going to die, too, so let's be reasonable with all of these things.

REPRESENTATIVE RAPP: But this would potentially have an impact of greatly increasing the cost of making those nice smooth highways that you are recommending by making sure that the asphalt and our roads are maintained and updated. If the asphalt plants would have to sequester that carbon, it's going to definitely increase the price of asphalt above this \$490.

MR. HOFFMAN: There is no question that it will. The extent of that, I can't tell you without making some additional analysis. I'm sure there's some analyses being done at the National level with our parent organization, National Asphalt Pavement Association.

REPRESENTATIVE RAPP: Thank you very much. I appreciate your testimony.

MR. HOFFMAN: You're welcome.

25 REPRESENTATIVE MARKOSEK: Gentlemen, thank you very

- 1 much.
- Next we have 10,000 Friends of Pennsylvania, and
- 3 Mr. Grant Ervin, and the other 9,999 couldn't make it, I
- 4 quess!
- 5 Could you summarize your testimony, sir?
- 6 MR. ERVIN: Certainly.
- 7 REPRESENTATIVE MARKOSEK: Keep it to 5 minutes,
- 8 please.
- 9 MR. ERVIN: Thank you, Chairman Markosek,
- 10 Representative Geist, and other members of the Committee,
- and I apologize for the other 10,000 or 9,999 couldn't be
- 12 here today!
- The 10,000 Friends of Pennsylvania is an
- organization to improve in all of Pennsylvania's
- 15 communities including cities, suburbs, small towns, and
- 16 rural areas.
- 17 We pursue State polices to help keep these
- 18 communities vibrant and economically healthy, and we
- 19 believe our transportation infrastructure is vital to the
- 20 well being to the State's communities and the economy as
- 21 well as the economic prosperity, personal safety, and
- 22 mobility of the residents of the Commonwealth.
- That's why we support a comprehensive solution of
- 24 our current transportation crisis which includes issues
- 25 that we believe should solve the crisis, which is fixing

our crumbling roads, bridges and other infrastructures,

creation of sustainable, predictable, and growing sources

of revenue for public transit as well as strategic

investments in the system that provide residents with

mobility choices and encourage our communities in existing

assets.

We support the recommendations of the Transportation Advisory Committee's \$3.5 billion levy in need to identify to bring the system to a state of good repair.

As the Commonwealth, we can no longer kick the can down the road any longer, and we need to approach real solutions to this problem by not placing band-aids or creating stop gap measures. We need bold leadership, sustainable solutions, and the ability to leverage investments in our infrastructure as a means to foster investment in our existing communities and economic growth for all our residents.

Therefore, we'd like to propose several principles to apply when deciding the wisest, most equitable and most efficient means of addressing the funding crisis.

First, we believe that we must fix our existing infrastructure first and fix the right infrastructure right now.

25 Second, we must link our transportation investments

to the responsible land use decisions based on local, regional, and community plans.

Third, we must create a growing and sustainable source of revenue for the State's public transit systems.

Increasing fuel prices and creating pressure on everyone's household budget is straining the consumer as well as the elderly and the infirmed and increasingly require a menu of mobility choices for the members of our community. Thus investing in the State's public transit system is good for rural and urban communities alike.

In terms of funding fixes, we recognize that raising the necessary revenue is not easy. However, doing nothing, taking short-term, incremental steps will actually cost more over time and thus does greater disservice to the residents of the Commonwealth.

We know that the Federal funding we receive will never be enough to solve this problem, but in fact this is a solution that the residents of Pennsylvania need to step up to. In fact, we need strategic investments in the infrastructure that lay the foundation for economic growth.

Private investment will follow public infrastructure investment, so consider investment in our transportation system an investment in the State's prosperity.

1		In	terms	of	these	funding	needs,	we'd	like	to	offe:
2	these	oppo	ortuni	ties	5:						

First, we must use our existing resources smart.

This includes maximizing the benefit from existing

transportation dollars, investing in the use of

information technology, and utilizing techniques such as

design build contracting.

Second, the new funding formula that we devise must be brought in its menu of consisting of multiple sources. The scale and scope of this additional investment we must make in the transportation infrastructure is simply too great to be secured by a single source or even some of the traditional sources that we have in hand.

Third, the solutions chosen must be inflation sensitive. The cost of constructing contracts and the operating system is skyrocketing in recent years and we must keep pace.

Fourth, regions should be able to generate revenue for regional systems or projects that benefit multiple municipalities. Municipalities are severely strained and the local roads and signals that they maintain are in severe disrepair.

Finally, we'd like to offer up that we should make flexible, inflative use of new and existing funding strategies. Tools include expanding the use of

- 1 public/private partnerships, which were if they were to
- 2 flourish could attract significant new private investment
- in transportation systems.
- Also, we recommend the judicious use of responsible
- 5 and strategic borrowing by PennDOT and link dedicated
- 6 revenue sources to help finance this debt.
- 7 These challenges are critical that we face, but now
- is not the time to retract the advancements made by the
- 9 legislature in the last several years or the
- 10 administration. Now is the time to build upon these
- investments and we recommend that we do not miss the train
- on this one.
- 13 Thank you.
- 14 REPRESENTATIVE MARKOSEK: Thank you.
- 15 Representative Jeff Pyle?
- 16 REPRESENTATIVE PYLE: Thank you, Mr. Chairman. You
- 17 had mentioned in your opening statement that we must not
- miss out on the opportunity to invest in the right
- 19 projects.
- What are the right projects?
- 21 MR. ERVIN: The right projects are the ones, I
- think, that benefit the residents of the communities that
- you represent.
- If you talk to your constituents, and one of the
- things I can say about 10,000 Friends is that we don't

- represent a specific interest group or an industry per se,

 but we represent communities and the residents of
- In our opportunity to travel around the State, we
 hear time and time again about the ability to invest in
 our existing assets whether that's the roads along Main
 Street or the corridors that handle alot of congestion in
 suburban shopping districts or in small towns and villages
 across Pennsylvania. It's the places where we have
 existing infrastructure that need the investment the
 most.
- REPRESENTATIVE PYLE: You had also mentioned that
 mass transit is good for both urban and rural areas, and
 how so for rural in your perspective?
 - MR. ERVIN: From rural communities, we heard some comments today that I think drive it home. It's not just about having a bus access that you might have in Pittsburgh or Philadelphia, but it's shared ride programs.

REPRESENTATIVE PYLE: Shared ride and mass transit are usually separated within those operating systems, so I think it's fair to separate shared ride from "big bus" maintenance.

MR. ERVIN: Sure.

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communities.

- 24 REPRESENTATIVE PYLE: Would you agree?
- 25 MR. ERVIN: I agree with that and I understand the

- differences. I guess what I could say is that mass
- 2 transit is different for every community whether that's
- 3 catching a train, a separate train in Philadelphia, or
- 4 having the opportunity to take Amtrak across the State
- 5 even. Whether you live in towns like Mount Joy or
- 6 Elizabethtown or Altoona, it's the ability to connect
- 7 people most efficiently at the best costs.
- 8 REPRESENTATIVE PYLE: Efficiently? I'd love to
- 9 have you into Kittanning. We could ride the bus together
- and you could pick any seat you wanted!
- 11 Next question, Mr. Chairman, and then I'll
- 12 conclude.
- 13 REPRESENTATIVE MARKOSEK: All right.
- 14 REPRESENTATIVE PYLE: You had mentioned the
- progress we've made over the last couple of years. Please
- 16 identify that. I've been on the Transportation Committee
- for a while and I'd like to know what you consider
- 18 progress.
- 19 MR. ERVIN: Progress in terms of -- I could give
- 20 you two examples: One is the opportunity that we've had
- or the ability that we've had to reduce the number of
- 22 structurally deficient bridges. We have a massive amount
- of bridges, more so than any other State, but we've placed
- 24 a dent in that.
- 25 Given more resources, we have the opportunity, I

- think, to catch up and create a system that is workable and helps to facilitate commerce.
- Another thing that I'd offer up that's been also
 beneficial to community investment is a program, a pilot
 program, that PennDOT has created called the Community
 Transportation Initiative, a strategic investment program
 that links land use decisions made at the local level with
 transportation investments.
 - You'll see examples across the Commonwealth, but
 I'll offer you a couple. One is in Beaver County and
 Rochester where the Beaver County Transit Authority has
 worked with PennDOT and the local Borough of Rochester to
 create a round-about to help facilitate thru-traffic
 through the community of Rochester as well as to link up
 with the transit station and links together with its Main
 Street and Elm Street program offered by the Department of
 Community Economic Development.
- 18 REPRESENTATIVE PYLE: In Beaver County?
- 19 MR. ERVIN: In Beaver County, correct.
- 20 REPRESENTATIVE PYLE: I wanted to be clear on that,
- 21 thank you.

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MR. ERVIN: Another great example of the community
transportation initiative here in western Pennsylvania is
Point Park University where in the heart of downtown
Pittsburgh, they've linked together a program that they

- have created called their academic village, which is the creation of a campus along the Boulevard of the Allies and Wood Street.

 The Community Transportation Initiative is focusing
 - The Community Transportation Initiative is focusing on the rebuilding or the reconstruction of the Boulevard of the Allies and Wood Street, so by providing better pedestrian access and safety amenities as well the facilitation of auto and other pedestrian access.
 - REPRESENTATIVE PYLE: Thank you very much.
- 10 MR. ERVIN: Thank you.
- 11 REPRESENTATIVE MARKOSEK: Thank you very much.
- 12 Representative Sturla?

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- 13 REPRESENTATIVE STURLA: Mr. Ervin, you talk about
 14 the need for \$3.5 billion dollars and that's each year,
 15 and I know you said that it should be from a variety of
 16 sources, but I think people always go, well, okay, so if
 17 we did a, you know, 5 cent gas tax and we doubled the cost
 18 of motor license or, you know, registration fees.
 - Can you give us, just so the people understand the magnitude of this, if we were just to do a gas tax increase to do the \$3.5 billion, how much would we need to raise the gas tax per gallon?
- MR. ERVIN: Alot more than the public would probably be willing to accept.
- 25 REPRESENTATIVE STURLA: I understand that, but do

- 1 you know what the number is?
- MR. ERVIN: I believe the number is between 10 and
- 3 18 cents.
- 4 REPRESENTATIVE STURLA: No, I think it's closer to
- 5 50 or 60 cents a gallon, and the only reason I say that is
- 6 because I think people need to understand the magnitude of
- 7 the problem we have here. That I know.
- For instance, it was pointed out with Chamber and
- 9 they said they would settle for 8 cents a gallon, and
- that's about one-sixth of the way there or one-seventh of
- 11 the way there.
- 12 And I'm not sure what I'm looking for -- and I
- appreciate the fact that you said we need to do a
- 14 multitude of things -- what I'm looking for from the
- 15 testifiers is how we get to that equivalent of 50 cents a
- gallon because I don't think we can do 50 cents a gallon,
- 17 but I'm trying to figure out how we get to a point where
- we can do the right projects.
- And in terms of your comments about the right
- 20 projects, would you agree that it might behoove us to do a
- 21 cost benefit analysis on projects so that we could see
- 22 whether in fact we were actually getting anything back for
- 23 our investment?
- 24 MR. ERVIN: Yes, we would agree with that, yes, and
- I think there's two things:

1 I think with regard to the funding question, the 2 Transportation Advisory Committee recommends several of what I'll call big bang or big opportunity levies 3 including the moving of the State Police funding to the 5 General Fund, which is a general benefit that all 6 Pennsylvanians experience. However, it's currently 7 financed by what some folks might consider a transportation resource. That would get us north of 500 8 9 plus million, 550, 575 million dollars right there. 10 Likewise, adding an additional or reducing the ceiling 11 with the oil company gas and franchise tax also creates 12 another major source of revenue.

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And then having the opportunity, I think, to work around the margins so to speak and some other items such as the motor license or motor vehicle registration or emission stickers can be used in increments to get, you know, other pieces to the equation.

Just by raising the vehicle registration fund from \$36 to \$40 spreads alot of, you know, not alot of revenue, but spreads it out across all users.

In terms of targeting projects, I think inside of the TIPs in the region and the State TIPs, there's alot of opportunity in which we can allocate resources more efficiently, so by looking at where the State is spending other resources, whether it's through the Department of

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1 Environmental Protection or the Community and Economic
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- 2 Development or the Commonwealth Finance Agency, where are
- 3 we marshalling our other resources and how does
- 4 transportation leverage those projects as well?
- 5 REPRESENTATIVE STURLA: Just one comment. I would
- 6 agree with you on the Pennsylvania State Police funding
- 7 out of the Motor License Fund although the one part I
- 8 would disagree with you on is it doesn't benefit all
- 9 Pennsylvanians because we already fund about half of the
- 10 State Police budget out of the General Fund. The half
- 11 that we fund out of the Motor License Fund only goes to
- 12 road patrols in areas that don't have a local police
- department, so only 20 per cent of the State's population
- 14 actually benefits from that half billion dollar a year
- 15 line item.
- MR. ERVIN: You're correct.
- 17 REPRESENTATIVE STURLA: Thank you.
- 18 REPRESENTATIVE MARKOSEK: Okay, Representative
- 19 Kathy Rapp.
- 20 REPRESENTATIVE RAPP: Thank you, Mr. Chairman, and
- 21 thank you for being here, Mr. Ervin.
- 22 REPRESENTATIVE MARKOSEK: Speak into the mike,
- 23 Kathy.
- 24 REPRESENTATIVE RAPP: Pardon me?
- 25 REPRESENTATIVE MARKOSEK: Speak into the mike.

1	REPRESENTATIVE RAPP: You stated that you
2	would, I'm assuming, support the gas tax and increases for
3	registration. With the gas tax, then you would also be
4	supportive of raising the fares for Pennsylvanians to use
5	mass transit.

MR. ERVIN: I think one of the things that's been beneficial through the Act 44 process is that the State took alot of positive steps in terms of recognizing how to structure a transportation financing system that is able to both raise revenue but also create awareness around how to operate systems better.

You know, while it's much maligned, I point to the Port Authority of Allegheny County, for example, who has raised fares, who has streamlined their system, still has structural problems related to decisions made, you know, in years past, but they have raised fees and they have achieved greater ridership numbers.

REPRESENTATIVE RAPP: So you would be in favor of that as well?

MR. ERVIN: I think in terms of both drivers and in terms of mass transit users, there's a user fee that should be assessed to all users of the system.

I mean, the thing about transportation is it's not a free service, so what we have to figure out as users and as the Commonwealth is what's the right level of

- investment for the system that we want to have?
- 2 A high level system of transportation is a great
- 3 economic generator and it's an investment in ourselves.
- 4 REPRESENTATIVE RAPP: Can you give me a yes or no
- 5 answer?
- 6 MR. ERVIN: Yes.
- 7 REPRESENTATIVE RAPP: Thank you, and thank you, Mr.
- 8 Chairman.
- 9 REPRESENTATIVE MARKOSEK: Mr. Ervin, thank
- 10 you very much.
- MR. ERVIN: It was a yes, too, yes.
- 12 REPRESENTATIVE MARKOSEK: Okay, I wanted to move
- things along a little bit here.
- 14 The next person is Mr. Steven Bloser from the
- 15 Center for Dirt & Gravel Roads, Pennsylvania State
- University, and I'd like to have the Southwestern
- 17 Pennsylvania Commission with Mr. Rod Ruddock, and also the
- 18 International Union of Operating Engineers with Mr. James
- 19 Kunz, and I'd like them to all come up now.
- 20 Each of them will still get the 5 minutes, but
- 21 we'll save some of the congestion in getting people up and
- down from the stage, if they could do that, please.
- You're Mr. Bloser?
- MR. BLOSER: Yes.
- 25 REPRESENTATIVE MARKOSEK: Okay, Mr. Bloser, you

- 1 have 5 minutes, sir.
- 2 MR. BLOSER: My name is Steve Bloser and we need
- 3 more money!
- 4 My name is Steve Bloser and I'm with Penn State
- 5 University. I'm here today not on behalf of the
- 6 University but on behalf of perhaps the most efficient and
- 7 successful publicly funded transportation program in the
- 8 State that you've probably never heard of, the Dirt and
- 9 Gravel Road Maintenance Program.
- I'd also like to point out that I'm going to
- 11 briefly skim through this, and I thought I had 10 minutes
- when I got here this morning, and so I'll just hit the
- highlights, so I encourage you to read the written
- 14 testimony.
- The Dirt and Gravel Road Maintenance Program was
- 16 established in 1997 to implement environmentally sound
- 17 maintenance strategies on unpaved roads. Today in 2010,
- Pennsylvania still has over 20,000 miles of unpaved public
- 19 roads. These are owned by municipalities, State forests,
- gamelands, that kind of thing.
- 21 The idea of the program is to put environmentally
- 22 sound maintenance practices on these roads to try to
- reduce the amount of sediment pollution coming from the
- roads and also to have a more, improve the roads and have
- 25 a longer last, less maintenance road. In short, the

purpose of the program is to create a more environmentally and economically sustainable rural road system.

Each year since 1997, the program received \$5 million, and I want to speak to the \$4 million of that that goes towards Pennsylvania's municipalities today.

The structure of the program is housed under the PA

Department of Agriculture under the State Conservation

Commission. It's run at the County level through

Pennsylvania network of 65 out of 67 Soil and Water

Conservation Districts and local municipalities and

applied to the Conservation District for funding.

One of the things that made the program unique is that it really is about local control, putting power in the hands of the County and the Township, and using things like education and quality control efforts to make sure that what they're doing meets the program guidelines.

We'll take a quick minute to talk about the kind of projects we're actually putting on the ground. To date we have 2,000 projects that you see there put on the ground.

Project lengths vary for more than a mile to less than 100 feet. They'll average the length of about 2500 feet. In 2009, the average cost was \$22,000 per site.

The program established an inventory of over 17,000 additional sites where public, unpaved roads are affecting

- 1 water quality and they're called work sites.
- 2 So what is actually put on the ground of these
- 3 sites? One of the biggest things we advocate is drainage
- disconnection, try to disconnect the rural stormwater
- 5 system and try to disperse water and encourage
- 6 infiltration.
- 7 One of the simplest things to do is add culverts.
- 8 The program has added over 6,500 crosspipes or culverts
- 9 under the roads of Pennsylvania.
- 10 Pipes are just the beginning though. There are
- 11 thoughts of other practices such as filling the road to
- 12 get rid of ditches altogether to eliminate and concentrate
- on drainage and give the municipality a better road.
- I wish I had more time. We have many, many
- practices and we have entire two-day training full of
- 16 practices, so I'm just going to skip over that for
- 17 now.
- One quick note though, the program does not pay for
- 19 paving roads, and we are about creating a more
- sustainable, rural road in the infrastructure system, not
- 21 necessarily paving them because the municipalities can't
- afford to keep maintaining that pavement.
- The Dirt and Gravel Road Program is fairly
- 24 efficient. Speaking for the \$4 million that goes to
- Conservation Districts, over \$3 million or three-quarters

of that is used to pay directly for on-the-ground projects in the form of materials, equipment and labor.

In addition to that, the program also averages 37 cents on the dollar of in-kind money from municipalities even though no in-kind is required, which means the Dirt and Gravel Road Maintenance Program receives \$4 million a year and puts \$4.1 million per year on the ground in the form of materials, equipment, and labor.

So why am I here? I'm here because the Dirt and Gravel Road Program is in danger of being marginalized as the value of its annual \$5 million allocation continues to erode since 1997. The program has alot more work to do.

About 11 per cent of the 17,000 identified pollution sites have been addressed for the past 13 years. At the current rate of funding, the program will never have enough money to address the currently identified sites, not to mention readdressing sites as they age.

So I am here to ask you to consider additional funding for the Dirt and Gravel Road Maintenance Program. There's some scenarios if it was increased to \$10 million to \$15 million per year on the work sites to be addressed. Again, it doesn't account for re-addressing completed sites.

I also would like to talk about the Marcellus impact because it's having a large impact on our rural

L	road	system,	and	I'm	going	to	skip	over	that	for	now
	becar	ise of t	ime.								

One of the things I do want to say is I realize that compared to many of the other funding requests you hear and compared to any transportation funding packets, I realize that we're small potatoes at \$5 million, but hopefully I've illustrated how the program has taken that small allocation and put it to the best possible use.

I'd like to summarize by just saying, who benefits from this? Conservation Districts benefit, rural municipalities benefit, and they're the ones that are actually learning and putting these things on the ground and getting their problem sites fixed.

Alot of what we focus on is roads they've had problems with because of washouts for whatever reason.

Road users benefit whether it's public or private. Local businesses benefit and buy alot of limestone from quarries, alot of pipes, alot of fabric as you can see there and use alot of local contractors.

And lastly, the Pennsylvania's streams and the public benefits. And on a final note, I would like to say, don't take my word for it. Ask your local County Conservation District, ask a local rural township in your District, and see how the program is working for them.

25 Thank you.

1	REPRESENTATIVE MARKOSEK: Thank you. Chairman
2	Sturla?
3	REPRESENTATIVE STURLA: Just one comment. As an
4	urban legislator, this is probably one of the most cost
5	effective programs that there is and I actually think that
6	it should be used as a model of what we should do with
7	about 20,000 miles worth of paved roads in the State of
8	Pennsylvania.
9	These are controlled locally. They're done in a
10	cost effective way where the locals actually understand
11	what needs to be done, when and how and where, and do it
12	at a cheaper price than we can running it as part of the
13	State system, and I think that there's about 20,000 miles
14	of roads that are paved that have less than 2,000 cars a
15	day. If we have a similar system where we work with the
16	locals to do the maintenance on those roads, I think we
17	can be much more cost effective in the way we do those
18	roads, so I commend your topic and program, and here's one
19	urban legislator you can count on for support for that.
20	MR. BLOSER: Thank you.
21	REPRESENTATIVE MARKOSEK: Okay, thank you very
22	much.

Next, we have Mr. Rod Ruddock from the SPC,
Southwestern Pennsylvania Commission, and Rod, thank you
for driving up here today to the northwest.

1	MR. RUDDOCK: Thank you very much. Good
2	afternoon. As stated, I am Rod Ruddock, Chairman of the
3	Indiana County Commissioners and also Vice Chairman of the
4	Southwestern Pennsylvania Commission.

The State Transportation Advisory Committee Funding Study, May 2010, did an excellent job, I believe, on detailing the extensive maintenance of needs of roads and bridges for our backlog of transportation concerns.

Our focus, of course, falls upon the shoulders of Districts 10, 11, and 12 and our transit partners. I might add that transit agencies also have a bridge problem -- PennDOT and locally owned bridges in Allegheny County, for instance, the Port of Allegheny County owns and maintains 80 bridges, many of which are major structures and more than half of them over 40 years of age, 50 years of age.

And we also want to say that other programs that we have accountability for as an SPC are the State Rail Freight Assistance Program, and we want to recognize the contributions and support that the Commonwealth continues to provide to that important program.

Keep in mind that the rail system is integral to the Southwestern Pennsylvania Commission in terms of its economic move, high volumes of freight, which lessens highway congestion and saves roads from additional wear

- 1 and tear.
- On a personal note, personally, I think we gave up
- 3 way too soon on transit rail movement in our cross country
- 4 transportation.
- 5 As we all know, there is a serious funding gap. It
- 6 shouldn't be a surprise to anyone. It didn't happen
- 7 overnight and will not be solved overnight. The money
- 8 that is currently provided falls woefully short of our
- 9 needs.
- 10 Multiple attempts have been made to close the
- 11 funding gap, but until the State or Federal Governments
- 12 agree on a sizable revenue increase, the backload of
- deficiencies will continue to grow. More simply put, past
- revenue measures have not measured up.
- We seem to be doing an excellent job on good
- highways and keeping them in good condition. Preservation
- 17 work is working. However, the other key funding
- priorities are not being met. Significantly more money is
- 19 required each year just to stay even with the aging and
- 20 crumbling roads, bridges, buses, and transit facilities,
- 21 but the biggest need of all is addressing the backload of
- 22 deficient roads and bridges, the ones that we patched
- instead of rebuilding because there wasn't enough money at
- 24 this time.
- 25 Estimates show that preservation needs for bridges

- and roads in the SPC region are about \$232 million

 annually. Rebuilding facilities that wear out each year

 is another \$276 million, and that's \$508 million annually.

 We get an average of about \$450 million a year. That's

 just to fall short of our expectation to manage those
- We actually have about another \$402 million a year on top of all of that for those roads and bridges that are not being supported in long-range upgrades.

roads.

Attacking this accumulated maintenance burden with a budget that is short on resources compromises each of these three maintenance areas and leads to faulty outcomes. When preservation is short changed, roads and bridges deteriorate sooner than their design life, but let us also not forget that we need to address our need for new construction. This would extend to growing congestion, safety improvements, county and municipal roads and bridges, and traffic upgrades just to name a few.

The TAC report, and I have to be careful going into this because I know alot of questions are coming up about how do we pay for all of this.

The point is that there are many opportunities. In think the TAC report did a great job in identifying the high yield/low yield cost opportunities out there. You

1 know, you fall, and it seems reasonable to do gas sharing, 2 revenue sharing, but maybe we need to revisit the tolling

Maybe that's part of the whole process.

plan.

The key here to the whole process though is, the key here is that we have to justify what we do. In supporting revenue increases, we all know that most people don't distinguish who owns a particular road or bridge. They just want to know what are being maintained responsibly and in the most efficient way possible, and I might say this -- and I'm going to go right to the end because this is an important comment and I know that my time is getting short.

As a rural County Commissioner, we must find a way to increase the liquid fuel allocation to our townships and boroughs. Local roads and bridges provide transportation links for our employed to travel often across county boundaries to seek and maintain quality jobs. The local roads and bridges they travel are seriously deficient.

When it becomes necessary for the State to call upon the public to increase their tax or other proposed revenues, we must keep in mind that this is a community sector which will be judging our effort on the basis of improvements to local roads, local bridges, as well as State owned and low bridges.

	Thank	17011
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REPRESENTATIVE MARKOSEK: Thank you, Commissioner, and I appreciate that and I know that Chairman Geist and I are on the same line, that anything we do, we have to include the locals. You know, we have not given them enough money over the years and we need to do that.

But let me just ask you kind of elected official to elected official here.

MR. RUDDOCK: Okay.

REPRESENTATIVE MARKOSEK: You know, we're all in the political cauldron together, at least you and I and the rest of us here on the panel, and getting this money, you know, I mean, we can hear all the testimony we want about all the needs and everything, but of course, to actually raise this money, somebody is going to have to put up some votes somewhere, and some of those votes are going to be very difficult in a very difficult, political and economic year.

You're an elected official. What kind of support are you willing to give your State elected officials, your State House member, your State Senator, relative to them making some very, very difficult, tough votes, perhaps having to vote to raise fees, taxes, whatever? What kind of political help do you think, you know, you and your County Commissioners are able to supply to us and to your

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1
         local State House and Senate members?
 2
                MR. RUDDOCK:
                               Well, I can say for Indiana County
 3
         specifically where I'm elected, we have a great team of
         legislators who are there, and one of them
 5
         representatives, Jeff Pyle is here, Sam Smith, Dave Reed,
         and Senator Don White.
 6
                What is key is that we have to be on the same sheet
         of music. If we all believe in a particular direction
 8
 9
         that we need to take, we have always sat down, discussed
10
         it, and supported each other. We may not always believe
         in each other's plans, but we support each other's intent,
11
12
         and that's really critical, I think, to sell product to
         the State of Pennsylvania. If we believe in it, we have
13
14
         to collectively sell it and collectively support it.
15
                Would I personally? I would support my legislative
16
         team if that's the direction they wanted to go.
                REPRESENTATIVE MARKOSEK: You would do that
17
18
         publicly?
19
                MR. RUDDOCK: Absolutely.
20
                REPRESENTATIVE PYLE: Good answer!
21
                                          Thank you, Commissioner
                REPRESENTATIVE MARKOSEK:
22
         Ruddock.
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Our good friend, Jim Kunz, from the International

Union of Operating Engineers, Local 66, from my area

located in Monroeville.

23

24

1		MR.	KUNZ:	Not	anymore	actually.	I'm	in	Pittsburgh
2	now	Ramar	mhar t	MA MAT	76d2				

REPRESENTATIVE MARKOSEK: That's right. You're social climbing now. Thanks for driving up here today.

MR. KUNZ: No problem.

REPRESENTATIVE MARKOSEK: And we do appreciate it.

MR. KUNZ: Chairman Markosek, members of the House Transportation Committee, my name is James Kunz, Jr. I'm a business manager of the International Union of Operating Engineers, Local 66, representing about 7,000 men and women in 33 Pennsylvania counties in the construction, pipeline, utility and heavy equipment service industries here in Pennsylvania.

They use Pennsylvania roads and bridges to travel to work and play. They depend on bridge, highway, and other construction for their jobs. My members are taxpaying, voting Pennsylvania residents who are willing to work hard to create the best economic environments for Pennsylvania.

I am here today to speak in support of dedicated funding sources to not only fill the \$472 million funding shortfall that resulted with the failure to toll I-80 but to also generate the long-term funding needed to both maintain Pennsylvania's deteriorating transportation

1	infrastructure	and	also	increase	its	capacity	to	meet
2	future needs.							

We will support increasing the gasoline tax, increasing the cap on the oil franchise tax, increasing vehicle registration and driver's license fees, the use of State bonds, the revisiting of the tolling of Pennsylvania's Interstate highways or any combination of these proposals. We are also open to other suggestions.

We are not opposed to the privatization of Pennsylvania roads or bridges or to other public/private partnerships, but we are concerned about the details.

Many questions need to be answered. Will a lease result in diminished resources to the public? What effect will the lease have on current public employees? Is foreign control of a public asset wise? And what safeguards can be put in place to maintain transparency and accountability in toll road operations to name a few?

At several of the hearings, a few have recommended the elimination of State prevailing wages on public projects to reduce the cost. We believe this would not deliver the suggested savings but would in fact have a negative effect.

Pennsylvania's State prevailing Wage Act is the easiest way to guarantee that these State funded

- 1 construction projects employ Pennsylvania taxpayers.
- 2 There is no incentive for a contractor to use out-of-State
- 3 workers or illegal aliens to perform this work when he has
- 4 to pay the prevailing wage, that is, the rate of pay most
- 5 commonly paid in the State for this type of work.
- 6 We believe that eliminating the State prevailing
- 7 wage would result in a dramatic increase in the use of
- 8 out-of-State and illegal workers in Pennsylvania.
- 9 Out-of-State workers do not pay Pennsylvania State
- income taxes but instead that money goes to another State.
- 11 Illegal workers pay none. In addition, transient workers
- do not buy houses here, cars or make other major
- 13 purchases. In fact they spend little of their disposable
- income when traveling but instead send that money home.
- 15 Again, the State as well as local communities lose.
- 16 A 2006 study showed that the elimination of
- 17 prevailing wages in Minnesota would cut income tax and
- sales tax to the State. Other studies have shown that in
- 19 States that have repealed prevailing wage laws workers'
- access to health insurance drops by 79 per cent and injury
- 21 rates increase by as much as 14 per cent. These costs
- 22 would be shifted to Pennsylvania taxpayers.
- When you look at these dollars needed to maintain
- and improve Pennsylvania's transportation infrastructure,
- 25 we see a huge cost.

1	We need to see it as an investment in Pennsylvania
2	that will produce a steady return for Pennsylvanians. It
3	is jobs for Pennsylvanians, both construction and
4	permanent. It is a reduction in traffic congestion that
5	would allow Pennsylvanians to travel to work or to shop
6	with ease and allow Pennsylvania goods to get to customers
7	quickly and at a reasonable cost.

Better roads and bridges lead to reduced transportation costs that will give Pennsylvania business an edge in competing in the global marketplace. The good jobs that result from investing in our transportation infrastructure and the economic development that follows allow Pennsylvania workers to give back to the State and their communities through increased spending, taxes, and community involvement. Everyone wins.

You are faced with the daunting task of identifying a responsible course of action and determine how to fund our future transportation needs. No one likes to pay more, but doing nothing now will only cost the State significantly more later. We need to invest in Pennsylvania's future and we need to invest now.

Thank you.

REPRESENTATIVE MARKOSEK: Thank you, perfect timing. Representative Roae?

25 REPRESENTATIVE ROAE: Thank you, Mr. Chairman.

There has been alot of research, alot of different studies regarding the prevailing wage, and those studies usually indicate 10 per cent, 20 per cent, 30 per cent of the cost can be saved with that prevailing wage. It is about concern about out-of-State workers.

But what if we passed a law that basically, you know, did away with the prevailing wage, but you had to hire Pennsylvania workers for on those construction sites?

MR. KUNZ: I can give you at least 50 studies that show exactly the opposite, which is significantly more than those used to use this 30 per cent, which is sort of a number pulled out of the sky.

If you look at a typical road -- and actually, some of those studies were based on building homes, which are a bit more labor intensive and have lower material costs in the construction.

When you look at road and bridge construction and you look at the total cost and that of labor in relation to the materials, the fuel, the equipment costs, et cetera, and then what you have to look at is what is the prevailing wage, what would the wage go to with the elimination of prevailing wage, what's the difference in those two wages, and you'll find in reality that that's probably only about a one per cent savings in the project,

where you would have that increased cost as we have shown
where employees go without health care that gets passed on
to State and any number of other costs.

We believe in the long run that it would cost the State of Pennsylvania more money as a State if you don't have prevailing wages.

REPRESENTATIVE ROAE: Well, with all due respect, I think there is alot of research that shows that prevailing wage actually increases the cost.

You are correct that there is also research that shows it decreases. I guess you have to look at who is funding the studies. I'm sure some of the studies on both sides are probably biased to come up with an answer that people are looking for, but I think it's important as we look at things that we look at all possible angles.

I know that alot of local governments are concerned. They used to be able to do road maintenance, you know, like throw in some sealer on the road or throw in a thin layer of blacktop on top of an existing road. They used to be able to just do that.

Well, now that's considered construction and they have to do prevailing wage now. That's added to the cost of alot of local townships. The same guys are still doing the work, the same companies, but now it's a higher cost so I don't know, you know.

There's already evidence that prevailing wage costs more on some projects. I just think that it's something we have to look at. We have to either increase the limit of what projects qualify for prevailing wage, adjustment for inflation, completely eliminating it, and maybe doing a trial period. Go one year and have a one-year moratorium on it and see, does it save money or does it cost money?

Would you actually be willing to look at any of those things?

MR. KUNZ: Well, I'm willing to look at anything, but I would respectfully disagree with some of the studies you're using, and I would ask you to take a look at an evaluation of prevailing wage in Minnesota, which is one of the more recent studies from 2006 by a Dr. Lisa Jordan, and actually, the firm that did the study came out of North Carolina, and it was an independent study paid for by the State of Minnesota when they looked at whether they should eliminate the prevailing wage, which they decided not to do after this study was taken.

So I mean, we could probably throw studies back and forth all day. I think sometimes it's philosophical, but we think that based on all the studies that I have looked at -- and I'd be more than happy to get you a list of those -- that the cost to the State in the long term will

- 1 be significantly higher than the initial savings, what
- 2 initial savings occur by the elimination of prevailing
- 3 wage.
- 4 REPRESENTATIVE ROAE: Well, we could go on all day
- 5 talking about this, but we're going to have to agree to
- 6 disagree, I think. Thank you, sir.
- 7 MR. KUNZ: Thank you.
- 8 REPRESENTATIVE MARKOSEK: Thank you.
- 9 Representative Sturla?
- 10 REPRESENTATIVE STURLA: Just one quick question on
- 11 the issue of prevailing wage.
- What percentage of a job is typically materials
- 13 versus labor?
- MR. KUNZ: It depends upon the type of jobs, but
- oftentimes, the actual labor cost might be 15 to 20, maybe
- 30 per cent, and that's the total cost of labor on a
- 17 construction job, which is roads and bridges, and therein
- 18 lies the rub.
- You would have to eliminate the entire wage package
- in order to get to a 30 per cent savings on that job
- 21 because steel, on a bridge, steel, the costs are driven
- 22 by steel and concrete and alot of other factors, not
- labor.
- 24 REPRESENTATIVE STURLA: Thank you.
- 25 REPRESENTATIVE MARKOSEK: Okay, gentlemen, thank

- 1 you, all three of you, very good.
- Okay, we'll get the next group here: Mr. Fred
- 3 Harding, who is a volunteer with AARP, and our good
- friend, Tom Bice, came up from URS Corporation today, and
- 5 the Clarion County Economic Development Corporation with
- 6 Bill Henry.
- 7 MR. HARDING: If I go first, I'm going to be very
- 8 brief.
- 9 REPRESENTATIVE MARKOSEK: Okay, Mr. Harding, you
- 10 have five minutes.
- MR. HARDING: Five minutes, all right. You said
- 12 you all have this copy, right?
- 13 REPRESENTATIVE MARKOSEK: Right.
- MR. HARDING: So there's no sense in me trying to
- read it through my bifocals, right?
- 16 REPRESENTATIVE MARKOSEK: Yes, we will agree with
- 17 that.
- 18 MR. HARDING: Let me tell you my story on roads.
- In 19 -- I guess it would have been '20 some, I saw the
- first road paved in Lawrence County. It was Route 18.
- 21 Before that, we had mud roads and we had stone roads and
- 22 we had macadem roads.
- I went to the World's Fair in 1938 and I went to
- this magnificent thing of showing me the roads of the
- 25 future. They have off ramps and on ramps, and I said,

nobody would be able to do it, but it's changed. You've changed it so much, and it's such a necessity to us, to older people.

And I'll represent that I heard somebody say about 10,000 or something. I'm representing a million, 900 thousand, and we're not asking for anything. We're asking you in your conviction to take into consideration some of the problems that elderly people face.

And admit it. Most of them is trying to live in their own home rather than go to a nursing home or assisted living home, and we've been pushing that because they're more comfortable. However, in the past 50 years, they moved out of the cities and now they're suburbanites. Now you got old, old suburbanites, and they need cars and they're too old to drive. I have my driver sitting over there because I slept on the way up.

The point I'm trying to make is it's very, very important that we find some type of public transit for these people that live in the county that don't have anything and they can't get anywhere.

If I want to go to a store, I have to call a taxi or I have to drive. Now they don't want me on the road today because I'm 91 and I'm a little shaky, but the point I'm trying to make is this is important to seniors, and you'll be a senior some day, remember this, and you'll

- 1 have the same problem.
- I know you have big time, hard time road problems.
- 3 They're beautiful, beautiful highways. Hey, you know,
- some deteriorate a little bit, but when you're taking into
- 5 consideration setting up a program, I would please hope
- 6 that you would look at a way that you could get more fast
- 7 moving -- what do I want to say -- where people can catch
- a bus or catch a trolley or something within maybe 5
- 9 minutes or a 5-minute walk from where they live.
- 10 That's what we want to see and that's very, very
- 11 hard because I don't think you have the money for that
- kind of a program, but keep it in mind when you're
- planning your future, too, because with the aging
- 14 population, it's really getting bigger, and if you take a
- look at the aging population in that note or on those
- 16 forms there, it's outrageous. We'll have one of the
- 17 largest -- what is it -- somewhere around 40 per cent in
- 18 2020 will be over 65. Do you realize that? When you go
- over 65, you move pretty fast towards 90, I'm telling you.
- 20 I'm dead serious.
- 21 What I would like to make sure that you understand
- on that proposal is we can't give you anything. We have
- 23 to ask you to take this into consideration when you're
- doing your overall planning to think of the senior
- population. It's very, very important and I can't say

- 1 anything more about it.
 2 I'll answer any questions you have.
- REPRESENTATIVE MARKOSEK: You did wonderful. Out

 of all the hearings we've had, I don't know that we've had

 as good a hearing or as good of testimony as yours. It

 was wonderful, so I appreciate that.
- 7 Any questions from anybody?
- 8 (No response)
- 9 Okay, thank you. You can just stay there for a 10 bit, sir, and we'll listen to Mr. Bill Henry from the 11 Clarion County Economic Development Corporation.
- MR. HENRY: I'll defer to John Stroup.
- REPRESENTATIVE MARKOSEK: Okay, John Stroup, you're qoing to fill in?
- 15 MR. STROUP: Yes.
- REPRESENTATIVE MARKOSEK: You're with the Clarion

 Area Chamber of Business & Industry and becoming close

 to my favorite Chamber, not quite, with Monroeville and

 --
- 20 MR. STROUP: I will try to be brief and stay on
 21 course on some of this, but I do appreciate the House
 22 Transportation Committee and Policy Committees for
 23 holding this hearing and allowing Clarion to voice their
 24 opinion. Obviously, you've been here a couple times and
 25 it's a good thing.

You are correct that inaction is not acceptable,

but also we know that what has happened in the last 3

years is probably not acceptable either. We knew that

Interstate, the tolling proposal set forth by the Turnpike

Commission, did not follow Federal regulations and that's

what we're saying, and all along the last couple years,

there's no Plan B or this is Plan B. Well, that's behind

us now. We've got to move forward.

There's no doubt that the people here had been steadfast in it, and I must commend the Committee and the leadership, Mr. Markosek and Mr. Geist, for listening to the citizens today. The hearing is important and for the first time, we can be heard as a voice.

Various meetings we talked about, and you have my information there, and we talked about it before, but the biggest thing was the December 2008 meeting that you were here, Mr. Markosek, that we talked about some of the alternatives.

I do have the disk of that meeting. I know that our Representative, Donna Oberlander, did give it to you. Hopefully, you can review it so I don't have to go into it today, some of the ideas that they had there.

We had also had a meeting in 2007 about the Turnpike Commission. They came to us when they first introduced this proposal, and they told us that they were

going to go ahead and do a study to show what the economic impact was. Well, that never happened, never saw anything, so we actually commissioned the study ourselves and we did see that it had a large impact on us.

Also, the other study that has to be mentioned is the 2006 Governor's Transportation Funding & Reform Commission report that talked about what was going on, what were some of the options. Tolling Interstate 80 was not one of the options, so keep that in mind that those were some of the things.

Along the way, most of the arguments that were being made about 80, and we've heard today, is that it's got to pay for itself. Well, through apportionments, we estimate, we see roughly 130 million to 240 million historically have come back to the State coffers through this apportionment, that 240 million have come back to the State coffers on this, and roughly, historically again, we've only spent \$80 million on maintenance of Interstate 80, and those are coming actually from PennDOT's own budgets and stuff, so there are things that we see that we are paying for. It's paying for itself. Now what do we do with the side roads and everything else? That's a whole different story.

We do know -- I bring a simple message to the Committee today. We must examine how highway funds are

1	actually being allocated.	Recent media accounts have
2	shown the remorse by SEPTA	and PAT over the Federal
3	rejection of I-80 tolling,	so obviously, we know the
4	tolling was directly or ind	directly tied to those fundings,

5 so that has to be looked at.

Do not get me wrong. The Commonwealth needs transit. Without it, the economy would slow, but the legislature must find ways of making transit sustainable. Additionally, full and transparent revenue sources and expenses must be delineated in this year's budget.

Other ideas will be presented and have been presented today, but I hope that lawmakers will consider that they need to repeal Act 44. As long as Act 44 is still law, there will be problems meeting its funding obligations.

Mr. Chairman, if I can leave you this, with one message today, and it is the message that I-80 tolling should no longer be part of the equation. The region has spoken and the Federal Government has spoken on numerous occasions. A regional band-aid is not a Commonwealth-wide solution.

This is your job and I wish you luck in solving it. Thank you very much.

24 REPRESENTATIVE MARKOSEK: Okay, thank you.

25 Representative Carroll?

1	REPRESENTATIVE CARROLL: Thank you, Mr. Chairman,
2	and it's crystal clear to me that the Clarion Area Chamber
3	of Commerce opposes the tolling of 80. What is less clear
4	to me is whether or not the Clarion Chamber supports
5	additional funding sources, and I did not see the disk in
6	the presentation.
7	Can you share with me the Clarion Chamber's
8	position with respect to a gas tax increase?
9	MR. STROUP: We have talked about different revenue
10	sources and it's not a matter of us agreeing with I'm
11	not going to speak for the Chamber, and I know the
12	Pennsylvania Chamber has talked about it and we talked
13	about it the other day, they've endorsed it, yes, so we
14	have not put forth an endorsement of it. We know there's
15	got to be something done, and so if that's part of it,
16	that's going to have to be part of it.
17	REPRESENTATIVE CARROLL: Let me phrase the question
18	differently then. Does the Clarion Chamber oppose a gas
19	tax increase?
20	MR. STROUP: No.
21	REPRESENTATIVE CARROLL: Secondly, you mentioned a
22	repeal of Act 44. Does that suggest then that you are
23	eager to have the Turnpike fees reduced to their pre-Act
24	44 limits or amounts?

MR. STROUP: I don't know. I really haven't

1 thought of that position.

REPRESENTATIVE CARROLL: Well, the Turnpike fees
were increased 25 per cent the first year and 3 per cent
each subsequent year, and those funds do find a way back
to counties like Clarion, Monroe, and Luzerne, and I
represent the latter two.

So if we were to repeal Act 44 in its entirety, then would we even have a greater role to fill?

MR. STROUP: I have seen the Turnpike Commission in the past raise these with or without Act 44s. They've always had that ability to do it without the Act also and plus the fees, you know, and I have to see where they're coming from and what they do because I looked at the Pennsylvania Turnpike budget and I don't see where all that money other than what they funded lately through the bill, the loans they've had taken out and bond issues, and that's where that funding it coming from right now.

REPRESENTATIVE CARROLL: I think you may want to take a second look at that really because it's a case of being careful what you wish for here. I'm not sure that a total repeal of Act 44 would be in the best interest of Clarion County and some of the other counties in the northern half of the State, and so I'll stop there.

But ask the Clarion Chamber to take a close look at revenue sources because at the end of the day as was

mentioned before, we're going to have 150 or more each 1 2 year, and it's easy to say, do it, and it gets really hard when you get to the details, and so the fact of the matter 3 is that I have a feeling that we're going to hear the 5 District Engineer from PennDOT for Clarion County talk 6 about all the road and bridge needs in this County and 7 Counties surrounding Clarion, and those needs are going to be significant, and we're going to have to find a way to 8 9 pay for them because right now, the current funding levels 10 will not support a program that provides a safe and 11 efficient transportation that worked for this town or 12 other things, so I'll stop there.

REPRESENTATIVE GEIST: I just want to add an editorial comment. When you say repeal Act 44, alot of the stuff in Act 44 is excellent. The funding formula that's in there is of real benefit for Clarion, Crawford, all these counties. That was long in coming, and I think that the PennDOT people and the people on our staff did a good job with the mechanics, so we have to make sure that alot of that good stuff stays, so if you're going to repeal it, make sure you have another law ready to put the good stuff back in.

MR. STROUP: I don't disagree with that. That's right.

25 REPRESENTATIVE GEIST: Thank you.

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1	REPRESENTATIVE MARKOSEK: Chairman Sturla?
2	REPRESENTATIVE STURLA: Thank you, Mr. Chairman.
3	Sir, you talked about the gas tax revenues for I-80 being
4	enough to pay for the maintenance of I-80, and then you
5	said, but I'm not so sure about the other roads around
6	it.
7	MR. STROUP: Well, obviously, the other roads
8	around it are like any other State roads and stuff.
9	Obviously, the 240 million against the 80 million is
10	enough to set some of those off. I guess I didn't finish
11	my statement on that.
12	REPRESENTATIVE STURLA: When I look at roads in
13	Pennsylvania, there are about 40,000 miles that the State
14	maintains, and about 20,000 of those miles get less than
15	2,000 cars a day, and that level of cars on those roads
16	means that there's not enough gas tax generated to
17	maintain those roads, so those roads are subsidized by the
18	ones that are traveled more heavily.
19	MR. STROUP: Like 80?

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REPRESENTATIVE STURLA: Right, and I guess I would caution you to say, don't toll a road if it's already earning enough money because the ones that aren't earning enough money, the other option then would be to shut those down.

 $\mbox{MR. STROUP:} \ \mbox{And that's another option is the}$ 25

- fairness of just tolling and 80 gets all the other roads.
- I mean, everything's on the table we've talked about here,
- 3 so I mean, if we're doing 80, what about 79, 83, 81, and
- 4 95, and you know, again it smooths out that heavy burden
- 5 of one group.
- 6 REPRESENTATIVE STURLA: So are you saying that if
- 7 we toll the other Interstates in the State which they're
- 8 having proposal to do that, you would then be okay with
- 9 the tolling of I-80?
- 10 MR. STROUP: We would have to look at the overall
- 11 proposal, yes.
- 12 REPRESENTATIVE STURLA: One other thing, you
- 13 talked about mass transit and you pointed out about SEPTA,
- and just for your information kind of thing, the subsidy
- provider on SEPTA, State and Federal subsidies, is about
- 16 \$2 per rider. The subsidy for rider in some of the rural
- parts of the State is between \$15 and \$22 per rider.
- MR. STROUP: That is a problem. We have to
- 19 question what is going on with those transportation
- 20 systems and where we're going.
- I know across the county, alot of money for their
- 22 transportation, too, for the needy and different people,
- and I can defer to our Commissioner on that, but we have
- other sources of public transportation, and when you see
- that bus running around with one or two people on it, I

- 1 question it as a citizen.
- 2 REPRESENTATIVE STURLA: And I fully understand
 3 that. When I see some of the SEPTA buses where there's
- 4 people, every seat filled, and there's people standing and
- 5 people criticizing the fact that they're not doing a good
- job, I question that also.
- 7 On the cost benefit analysis that I talked about
- 8 earlier when the gentleman from 10,000 Friends spoke, do
- 9 you support a cost benefit analysis in terms of which
- 10 roads we repair? Should we be doing the ones that help
- 11 business the most first?
- MR. STROUP: I think as a business, you have to
- 13 look at that, yes.
- 14 REPRESENTATIVE STURLA: Okay, thank you.
- 15 REPRESENTATIVE MARKOSEK: Representative Roae?
- 16 REPRESENTATIVE ROAE: Thank you, Mr. Chairman.
- 17 When I look at transportation funding, I get very
- frustrated. I see the State spending so much money
- 19 foolishly that we could spend on transportation.
- 20 For instance, would you guys support instead of the
- 21 State using slot machine tax money to build sports
- 22 stadiums and to build or expand the Philadelphia
- Convention Center, and we're talking hundreds of millions
- of dollars for those projects, you know, Welfare fraud,
- and there's just a whole host of things that the State,

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you know, does a poor job spending money, and do you think

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2
         we should look at maybe not doing those types of things
3
         and using the money for more important, vital things such
         as fixing bridges?
5
                MR. STROUP:
                             I hope we're constantly trying to do
         that, yes.
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                REPRESENTATIVE ROAE:
                                      I appreciate the answer, but
         I guess it's frustrating when the public knows that our
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9
         roads and bridges are falling apart, and everybody up
10
         there agrees that we need to do alot of work on those, but
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         when we see money that could be used to fix roads and
12
        bridges and expand a convention center or build a sports
13
         stadium for teams that pay their players, you know, $2
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         million or $3 million a year each, when you see all this
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         Welfare fraud going on, you know, I don't think the
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         conversation necessarily has to be about tolling roads or
17
         raising taxes. I think if we got our priorities in line
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         and spent money where it needs to be spent, you know, I
19
         don't know that we'd have to raise taxes.
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- 20 MR. STROUP: Enough said.
- 21 REPRESENTATIVE ROAE: Thank you.
- MR. STROUP: Thank you.
- 23 REPRESENTATIVE MARKOSEK: Okay, there being no
- 24 further questions, the next testifier --
- MR. HENRY: Bill Henry.

1	REPRESENTATIVE MARKOSEK: Okay, Mr. Henry.
2	MR. HENRY: I'm going to try to be as brief as I
3	can because we have covered some of the issues here, but I
4	am Bill Henry, President of the Clarion County Economic
5	Development Corporation. Our mission is to create and
6	keep family sustaining jobs in Clarion County.
7	I am speaking here today because we need smart
8	taxing bodies in Pennsylvania. We need a strong
9	infrastructure and there are problems with our highways,
10	roads and bridges, and we need intelligent solutions to
11	this problem.
12	Cutting spending should be the consideration we use
13	first. In our economy, our Government needs to use our
L 4	money more wisely. We need to utilize information that is
15	available to us. As legislators, you have a duty to make
16	informed decisions and review reforms suggested by the
L 7	2006 Transportation Report. This report made
18	recommendations that could save \$20 million per year for
19	bridges and highways, and for mass transit, it could save
20	\$60 million per year.
21	Review all State-mandated costs such as
22	environmental reviews and prevailing wage. The
23	environment is very important to our existence, but if the

environment is only going to be temporarily

inconvenienced, we should let nature recover at its own

24

1	pace. We	must use common	sense with our	projects and not
2	increase t	the cost so much	that it causes	a waste of
3	taxpayer d	dollars.		

Prevailing Wage: The prevailing wage rates set by the State Department of Labor & Industry are frequently 20 per cent higher than the average wage for similar work.

I think that discussion went on just a little bit earlier.

I believe the free market system will provide family sustaining wages on road projects, so setting an artificial rate for wages is increasing the cost to our taxpayers. A 20 per cent reduction would reduce labor costs by hundreds of millions of dollars.

Eliminate duplication in our State transportation system by eliminating the Pennsylvania Turnpike

Commission. Turn the Turnpike over to the Pennsylvania

Department of Transportation.

The Pennsylvania Turnpike Commission is drastically overstaffed. For every mile of Turnpike, the Turnpike Commission has more than 4 employees and one senior level manager. PennDOT has only one employee for every 3 miles of roadway. If you exclude toll operations, the Turnpike has nearly 3 employees per mile.

Let's think about that for a minute. For 100 miles of road, the Turnpike Commission has 300 employees.

PennDOT has 33 employees, so 267 less people to do the

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Keep taxes in the coffers they belong to. Keep the gas tax to repair roads and bridges. Require State legislators to review the governor's request to flex Federal tax dollars from highways and bridges to other uses such as mass transit or State Police.

Between 2004 and 2007, Governor Rendell flexed over \$412 million in Federal Interstate Maintenance funds for nonhighway use such as transit in Philadelphia and Pittsburgh.

Enact legislation to make it harder for the Government to flex this money. We need to take control of this crisis. The funds have been mismanaged and we need to correct this problem ourselves.

Replace the existing public transportation program with one that is run by local municipalities and enact legislation that would allow municipalities to raise additional, local and dedicated revenues and decide if public transportation is best for their communities.

Tolling: No tolling unless the Interstate meets the criteria set down by Federal law. The law is specific to incorporate failing infrastructure into the program and to correct specific problems and to not send money to other areas of the State. If we consider tolling, then to comply with Federal law and look at the tolling of

Interstates that need improvements and/or major repairs such as I-95.

Alternative Fuels and Outside the Box: The use of alternative fuels and getting outside the box, let's look at the long term.

Promote the use of natural gas as an alternative fuel for trucks and cars. We need to move forward without thinking, and the only way to do things as a nation, we need to be less dependent on foreign oil.

Pennsylvania could be the first State in the nation to move forward with a natural resource we have found to be literally in our back yard. Our Government and leaders need to be forward thinking. The next logical step for fuel and transportation funding needs is natural gas, not electric or solar.

We need time for the technology to catch up to the ideas. Let's promote natural gas by compressing natural gas that can then be used in all current vehicles on the road. They're easily converted and the cost of fleets, both Government and private, can be less which in turn saves the citizens of this Commonwealth money.

By putting together public/private partnerships, we can create jobs and create a tax base through employment and the next logical evolution of the automobile. It's better for the environment and creates jobs local, which

- will make a larger tax base. Let's be business friendly
 to make PA the best place to be forward thinking in our
 use of this natural resource.
- In conclusion, I believe there are two simple solutions:
 - (1) Let's first look at our expenses and trim the fat. Eliminate the Pennsylvania Turnpike Commission, saving us added expenses of a duplicate system, review our mass transit systems to see where money is going, and let the local communities decide how best to use it and fund it and place the money where it belongs by not flexing hundreds of millions of dollars to other needs.
 - (2) Look for the new and innovative sources of revenue by creating jobs in our communities and creating a business friendly climate to the employers. The more people at work, the more taxes available to the Government, and the more people will spend to improve our economy.

Thank you for your time.

REPRESENTATIVE MARKOSEK: Okay, Bill, thank you very much. Just for everybody's information, the fuel tax and the licensing fees that goes in the Motor License Fund, that's already constitutionally guarded. It can only be -- it can't be used for other General Fund purposes, so that is roads and bridges essentially, so

just for the interest of members.

24

25

2	Chairman Sturla?
3	REPRESENTATIVE STURLA: Thank you. Mr. Henry, as I
4	understand your testimony, you said, no tolling fees
5	should go to places other than where the road is located,
6	is that correct?
7	MR. HENRY: According to what I understand by the
8	Federal Government, the way that they will allow tolling
9	is if it's used for that specific highway and repairs on
10	that specific road, so if we're going to do tolling, we
11	should do it for roads unlike I-80 that have a deficit for
12	repairs that are needed on them.
13	REPRESENTATIVE STURLA: So would you advocate for
14	the Turnpike tolls to go only to the counties that the
15	Turnpike runs in?
16	MR. HENRY: I don't know that my understanding
17	is that I don't know where the Turnpike tolls actually go
18	now. My understanding is that the Turnpike is paying a
19	lease fee right now to the State based on the bonds that
20	they funded. I don't think the tolls go outside of the
21	Turnpike right now.
22	REPRESENTATIVE MARKOSEK: Yes. Under Act 44,
23	Turnpike tolls do go for, on the main line for road and

bridge work as well as mass transit under Act 44.

REPRESENTATIVE STURLA: Throughout the State.

1	REPRESENTATIVE MARKOSEK: Yes. I think what
2	Representative Sturla is getting at is, you know, under
3	Act 44 now, you're actually getting some mainline Turnpike
4	toll money that my constituents are paying, and it is
5	coming up to this region, so I guess his question

REPRESENTATIVE STURLA: I guess my question is would you advocate for none of the money coming here?

If you will, I would be glad to hear that because we can keep it in those counties.

MR. HENRY: I would advocate for first, that the Turnpike Commission trim the fat because there could be more money coming out to the coffers or the tolls could be reduced to help people in your locale.

As far as where the money goes, I mean, you guys are paid the big bucks to make that decision of what's fair and what's just.

REPRESENTATIVE STURLA: Okay. On your analysis, I had a working analysis before the number of workers on the Turnpike versus the number of workers on PennDOT, although as I pointed out earlier, 20,000 miles of PennDOT roads get less than 2,000 cars a day and don't require alot of workers. The Turnpike is getting 2,000 cars an hour or more.

Does your analysis include actual vehicle miles traveled?

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1
                MR. HENRY: It's not vehicle miles traveled, but in
 2
         that analysis or I shouldn't say it shouldn't be in this
 3
         analysis, but I've seen PennDOT's transportation charts.
         It was in one of the meetings that the Turnpike Commission
 5
         actually put on, and they showed which highways in the
         State get more use, so the bold red line, I-80 was about
 6
 7
         that thick and the Turnpike was about that thick (witness
         indicates).
 8
 9
                 So as you go to a cost-benefit analysis, if the
10
         road is getting much less use, then there's probably much
11
         less maintenance required for that road also.
12
                REPRESENTATIVE STURLA: And that's what I'm saying
13
         though is you're only looking at I-80 and the Pennsylvania
14
         Turnpike. Remember, I-80 is what, 300 or 400 mile long?
15
                MR. HENRY: Yes.
16
                REPRESENTATIVE STURLA: There's 40,000 miles of
         State roads --
17
18
                MR. HENRY: Yes.
19
                REPRESENTATIVE STURLA: -- outside the Turnpike,
20
         40,000, so those aren't the big fat lines. Those are the
21
         ones that are so narrow that you can't even see them on a
22
         map.
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REPRESENTATIVE STURLA: So I'm just trying to --

when you talk about your analysis of how many workers

MR. HENRY: Correct.

23

24

there are on PennDOT -- I'm not defending PennDOT or the
Turnpike Commission -- but you're comparing a road that is
getting alot of cars a day to 40,000 miles worth of roads

and 20,000 of which get virtually no cars a day.

MR. HENRY: But then we're down. We're decreasing —— we're only using 10 per cent of the work force for what you're calling half the roads then, so that increases us to 20 per cent, so you're still, the Turnpike Commission is still spending over 80 per cent more than our other services.

REPRESENTATIVE STURLA: Okay, thanks.

REPRESENTATIVE MARKOSEK: Chairman Geist?

REPRESENTATIVE GEIST: I don't want to see the argument devoted away from what the need is here. I think that you're going to hear in Clarion from the District Engineer the tremendous need we have in this area to fix bridges, and I have no idea how many bridges you have with a weight limit of 3 ton and 10 ton. I have no idea how many spans in local government under 20 feet that you have that are in terrible shape, but we know that there are alot. I have no idea how many miles you have in Clarion of roads that are past the point of maintaining them and have to be rebuilt, but it's alot.

Our job is to try to find those moneys State wide to fix up each of our areas in a manner that's good, and

not going to help do that.

1	the business of kicking the Turnpike or kicking Lancaster
2	County just doesn't work. We have to put together a
3	consensus in the General Assembly to get all of this stuff
4	done, and I know that the northwest has a tremendous
5	deficit when it comes to maintenance projects, and we've
6	got to get the House rebuilt. We've got to get it back up
7	to order, and all the divergent arguments that we have are

This area has a tremendous transportation problem, a tremendous problem. Whether we don't like SEPTA or whether we don't like shared ride in Crawford County, we have to fix it and make it work, and I'm in total praise of this whole business of doing this as a bipartisan with Joe and the Transportation Committee and two policy committees because I think what we're doing is absolutely the Lord's work when it comes to politics.

Our system is broken. We're at a terrible deficit, and we got to get about the business of fixing it.

Now I know that Bill Petit doesn't have any bad bridges or roads up here, but we're going to hear from him, I think, next.

REPRESENTATIVE STURLA: No . . .

REPRESENTATIVE GEIST: He's way down the line, but this thing has to get done. We're way past these petty arguments.

1	I was on the Reform Commission and spent two years
2	all over the State, and we have done every 12-year plan
3	hearing from ad infinitum, all over, and people keep
4	coming in with the same projects for 30 years.

Our 12-year plan now is the 36-year plan. We were really broken. The wheels have come off and we really need to fix it.

I'm not scolding you or scolding Mike or somebody else, but whether Lancaster County gets X or Blair County gets X, it's almost meaningless. The problem is immense and we need to get about the business of fixing it.

We have to provide in the General Assembly the means for our District Engineers to do that job, do the projects in legislators' districts because nobody knows their district like a legislator does, and then our other function is the audit function, but past that, we've got a good Department of Transportation. They just don't have anything to work with.

19 I'm done.

20 REPRESENTATIVE MARKOSEK: Well said, well said,
21 Rick. (People are clapping!)

MR. HENRY: And I agree with you, and the basic essence of our statement is we need to trim the fat and look for alternative sources of revenue, I mean, really and for the entire State, not just one area.

1	REPRESENTATIVE MARKOSEK: Okay, with that
2	gentlemen, thank you.
3	(Court Reporter requests a break at this time)
4	
5	(AFTER RECESS)
6	5:44 o'clock, p.m.
7	
8	REPRESENTATIVE MARKOSEK: Thank you very much. We
9	had a little break there.
10	Bill Petit, District Engineer, District 1, correct?
11	MR. PETIT: Yes.
12	REPRESENTATIVE MARKOSEK: And Bill and I met up
13	here in Clarion for the first time a year and a half ago,
14	so, Bill, you may proceed.
15	MR. PETIT: Thank you, Mr. Chairman. I have the
16	privilege of presenting to you two presentations today,
17	one on behalf of Secretary Allen Beihler, and the second
18	will represent our regional issues in District 1, and by
19	the way, District 1 represents Erie, Mercer, Venango,
20	Warren, and Forest Counties, and Venango County if I
21	didn't say that.
22	A quick run through, just a snapshot of some
23	bridges that are heavily deteriorated. It's no big
24	surprise to us in the industry, but does the traveling
25	public, the motoring public, the general public understand

- the gravity of this particular situation? Well, I doubt it. The riding is smooth.
- Here's a couple examples of some roadways in

 districts throughout the Commonwealth that also have signs

 of significant deterioration.

One of the big problems that we have in our industry is the huge spike in the Big Price Index, the BPI represented by the green line on the graphic. That graphic has gone up or that indicator has gone up about 80 per cent since 2003, and it's largely on the back of the commodities that we use, asphalt for bituminous mixes, steel for our structures and our reinforcing bars, cement for concrete, et cetera.

But look at it in comparison to the construction cost index and the consumer price index, significantly higher.

So what does that mean? How does that translate into our ability to support general highway maintenance? Obviously a significant loss in buying power to the tune of in this representation of 8 years about 1.6 billion dollars in buying power loss. That's equivalent to one-year's program, an entire program where you stand down.

Just a little reflection on where the money goes: Well, 74 per cent of moneys, revenues, generated into the

transportation industry are given back to the private
sector to complete road projects to support the industry
at large, a significant investment in local and State
industries.

Take a look at Capacity Adding Projects. This is a great graphic, and it shows you the change in philosophy in PennDOT over the last three TIP update cycles. You can see that 2003, 2006, were somewhere around 23.

There wasn't much of a decline in '05, '08, but look at the dramatic increase since then, and it doesn't reflect the recent TIP update which would probably mirror that 5 per cent mark, and it's simple -- we just don't have the financial horsepower to put highway capacity projects on the program. We've got bridges that have to be maintained.

So along comes Act 44 and it created public partnership. What did it mean? It meant generally over its life, we'd see about 950 million hours supporting highway and bridge investment and also for public transit. That was the plan.

What does an insolvent component of Act 44, i.e., the lack of the ability to toll I-80, what does that mean? Well, it means on the highway and bridge side, we're going to flatten out starting July 1 of this year to about a \$200 million incremental investment to PennDOT and about

- 1 \$250 million for public transportation.
- Next is Improving Poor Roads: Since 1996 going all
- 3 the way to 2009, we dropped poor roads from 18,000 miles
- 4 to about 7,000 miles. It's a great thing for me to
- 5 advocate, but it also is part of our problem as we sit
- 6 here and discuss it today. The general public just
- 7 doesn't realize that we have a growing problem on our
- 8 hands because they're riding on smoother and smoother
- 9 roads and their expectations of us are growing as part of
- 10 that.
- 11 Structurally Deficient Bridges: We've talked about
- 12 it alot here, even today. Two years ago, the Governor put
- together an accelerated bridge program. That accelerated
- bridge program was intended to resolve 1,045 structurally
- deficient bridges over a three-year time frame. We are
- 16 well on our way to realizing that particular deliverable,
- 17 so PennDOT can deliver.
- With a huge up TIC in our investment by every
- 19 district, not just District 1 in northwest Pennsylvania,
- 20 but every district, we've been able to drop the number of
- 21 structurally deficient bridges Statewide from about 6,000
- 22 to about 5600.
- But take a look at that. Even on this graphic, in
- that 8-year time frame, we're still not at the level we
- 25 were at 8 years ago, even with that huge investment.

So concluding the Secretary's component of the presentation here today, there were a few items and I skipped over one, but the Transportation Funding and Reform Commission report basically said you had a need to sustain the existing system of about \$1.7 billion in addition to moneys we already received, and that included public transportation.

The Transportation Advisory Committee report that came out in May of this year indicated that need was actually about \$3.5. Some of that is due to that Big Price Index that I shared with you and some of it's because we have better assets and planning tools that we're taking a look at, so the need continues to grow.

Part of what we're not going to be able to deliver as a consequence of an insolvent Act 44 are 444 unfunded highway and bridge projects throughout the Commonwealth.

Take a look at the comparison between a fully loaded Act 44, which I had already indicated our intent was to drive down the structurally deficient bridge problem statement in Pennsylvania from just over 6,000 to about 3,000 in the year 2033.

But what happens with a base allocation now at \$200 million a year? It translates into us basically reconciling about 1,000 structurally deficient bridges, and actually, it starts moving up after the year 2018, and

- I guess I just covered the November 2006 component, and
- 2 that's the \$1.7 billion of need that came out of the
- 3 Transportation Funding and Reform Commission report.
- 4 About a billion of that was to highway and bridges.
- 5 Again, we never even came close even with Act 44. Even
- 6 with the good intent of Act 44, we never came close to
- 7 that \$1.7 billion reconciliation component.

On a more regional level, again, I represent the

- 9 6 counties in northwest Pennsylvania identified here. We
- 10 have similar issues related to needs. Here's a couple of
- 11 our bridge problem statements with some obvious and some
- 12 not so obvious.
- We have 323 structurally deficient bridges. That
- represents a little over 15 per cent of 2,058 bridges that
- we are obligated to maintain in northwest Pennsylvania.
- 16 Take a look at fixing our structurally deficient
- bridge problem. We're at about 15.1 per cent in the
- middle of the graphic here with restored Act 44 funds.
- 19 If we had that ability, we could drive that down in 2014
- to about 12.3 per cent.
- 21 If you look at the blue line, the current funding,
- i.e., with a lesser Act 44 component, that would be about
- 23 13.8 per cent, and of course, our goal is a 40 per cent
- reduction by the year 2018.
- The question has come up, what does our problem

1	statement look like for closed and posted bridges in
2	northwest Pennsylvania, the 6 counties in northwest
3	Pennsylvania?

You can see we have 4 closed bridges. We have two bridges that are posted between 3 ton and 10 ton, and we have three bridges posted at 3 ton. It's not huge numbers but certainly an impediment to commerce delivery.

The Needs on the Highway: Route 66 or 666 in Forest County where the deer and the buffalo roam, still they're Interstate in that neck of the woods, a vital link, Interstate 80, a little bit of that, and Route 5 in Erie County.

There's 296 miles of poor roads in northwest

Pennsylvania. About 275 miles of that are on the

secondaries on those less than 2,000 ADT roads, so we're

doing a real good job. We've got to focus investment

strategies on the Interstates and the NHS system, but our

secondaries continue to need alot of attention for us.

Take a look at Mercer County. I only want to point it out because you see almost no poor roads in Mercer County, and I would share with you that I believe it's part of our recycling program in Mercer, which was incubated really in Mercer County.

We have 1351 pavement miles that are out of cycle.

I think Gary Hoffman from PAPA did a real good job of

showing what out of cycle really means. It means we're delaying unnecessary investment. When you prolong that investment, the costs grow, and the solution becomes a little more complex, so this is a huge problem statement for us because it represents a quarter to a third of our network that is out of cycle today as we speak.

We have 31 unfunded projects as a consequence of the insolvency of Act 44, representing about \$59 million in investment in our 6-county area.

So we analyze this and you take a look at it, our bridge and pavement needs, and when you post it up against our current funding levels, we have a shortfall of about \$202 million.

The last item that I wanted to share with you relates to our transit agencies, some of which were deep in discussion with all of you here today about 3 hours ago, related to what their ridership is and the investment that comes from State subsidies. You can see it for yourself. The Erie Metropolitan Transit Agency is certainly the big player in our area with lesser investments, but we continue our dialogue with our motile partners because there are solutions that possibly could help support a greater public transportation presence in northwest Pennsylvania, and I'm ending with a quick reference to the web site that hopefully everyone can get

- on board and take a look at, so with that, I open it up for any questions you might have.
- 3 REPRESENTATIVE MARKOSEK: Any questions?
- 4 Representative Longietti?

REPRESENTATIVE LONGIETTI: Thank you, Mr. Chairman.

It's really just in the nature of a comment more than

anything, but I just want to publicly acknowledge the good

work that Mr. Petit does in our region as well as his

staff.

And as he pointed out in Mercer County, some of the forward thinking we heard today about some ways to stretch our dollars further to save money, the recycling program, which has made a big difference in our County, it's very forward thinking to use that pavement over again, but also recognizing, too, that as good as our roads are in Mercer County, and I'm sure as I sit here today, someone is probably watching on TV, thinking the roads aren't that good because they're thinking of some of our local roads that need attention as well, and that's part of our funding problem, but also the slide on the out-of-cycle roads.

Some of those roads may be good today, but it won't be too long before they need attention because they're out of cycle in their maintenance and so the need to always keep an eye on it is there.

- It's more of a comment and I just wanted to

 acknowledge and appreciate the good work that you do for

 our regions.
- 4 REPRESENTATIVE MARKOSEK: Any questions? Okay, 5 Chairman Geist.
- REPRESENTATIVE GEIST: Thank you very much, Bill, excellent job.

- We've been trying to get a handle on how many of the local bridges are under 20 and under 10-foot spans and the condition that they're in, and the answers that have come back are pretty frightening.
- Have your people in the District done any kind of inventory with their local government people?
 - MR. PETIT: I can't tell you the exact number below 20 feet. I can tell you that the local bridge system as was already recognized by another person who gave testimony here earlier today, but about 555, and we have about 37 1/2 per cent of which are structurally deficient. It is a huge problem statement.
 - Quite frankly, even if their share is 5 per cent, it's still a huge problem statement. Local governments right now largely base those decisions on inspection reports that we get. They're on a two-year cycle just like PennDOT is, but they don't have the financial horsepower either. They're getting about \$2318 a mile

- plus \$1352 per capita to match up to our 80 per cent
 Federal share or 15 per cent State share.
- 3 The problem statement goes beyond the financial.
- 4 Most of them don't have a local engineer at their
- 5 disposal. Especially in rural Pennsylvania, it is a
- 6 problem so they have to contract out for those types of
- 7 services. Most of them haven't gone through our process
- 8 to get Federal dollars, which means we have to be
- 9 compliant with NIPA. We have to exercise due diligence in
- terms of mitigating environmental issues. We have to
- follow Federal law related to any property that might be
- 12 required.
- Alot of local governments need that education. We
- can continue to offer that up and we continue to put our
- best foot forward, but the fact is, there just isn't
- 16 enough financial horsepower to make a real dent in it.
- 17 REPRESENTATIVE GEIST: And then finally, the last
- part of that is do you know how many miles of detours you
- 19 have because of bad bridges?
- MR. PETIT: Oh, my, miles of detours. That's an
- interesting question. I don't.
- 22 REPRESENTATIVE GEIST: It's come up in other places
- across the State and how expensive those detours are.
- MR. PETIT: They're tremendously expensive. I can
- tell you this. We've more than doubled our through put on

- 1 bridge delivery, and last year, we delivered about 74
- 2 bridges and we intend to do another 74 or so this year.
- Now 74 bridges, that means alot of inconvenience because
- 4 generally, we're not building temporary roads or
- 5 runarounds for those bridges to be delivered, so
- 6 certainly, we're putting commerce around a detour route.
- 7 REPRESENTATIVE GEIST: Did you ever get those
- 8 mollusks worked out?
- 9 MR. PETIT: You don't have enough time today!
- 10 REPRESENTATIVE MARKOSEK: Bill, thank you very much
- 11 -- oh, I'm sorry. Do you have a quick question,
- 12 Representative Carroll?
- 13 REPRESENTATIVE CARROLL: Thanks, Bill, for your
- 14 testimony. I'm wondering, Bill, if you believe -- the
- question about timing, let me rephrase the question that
- 16 way.
- 17 There are those that believe that we need to solve
- this problem now as far as filling the funding gap at
- 19 least left by Act 44 and those who believe that we can
- 20 wait. Where do you fall in that spectrum?
- 21 MR. PETIT: Oh, my, way to the latter side. We
- absolutely have to act now. The problem continues to
- grow. I think alot of the testimony leading up to our
- time up here would indicate the same thing. The
- investment needs are absolutely critical.

1	You know, there's a term called predictable
2	surprises. We know what's coming, we absolutely know, so
3	it shouldn't be a surprise. There's going to be
4	significant deterioration. It's continuing right now.
5	We did a marvelous job by refocusing our attention
6	on bridges in Pennsylvania, but by the same token, we have
7	to continue our investment in those roadways that we now
8	are starting to see improved.
9	You saw the graphic. We've driven it down from
10	18,000 to 7,000. That's good, but there's the
11	expectation. The new bar for Pennsylvania is 7,000.
12	Let's drive it down further. The public has an
13	expectation that continues to grow, and frankly, they
14	probably take some of that for granted.
15	REPRESENTATIVE CARROLL: And finally, you breezed
16	through this pretty quickly, but I just jotted it down
17	31 projects unfunded in your District as a result of lack
18	of funding from Act 44.
19	Those 31 projects, how critical are those projects,
20	Bill?
21	MR. PETIT: I think they are very critical. It's
22	probably more important to back up one slide further and

you look at 1351 lane miles of pavement that are out of

cycle. That means again that we're going to be investing

more as to what we should be doing today, but we might be

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- doing it 2, 3, 4, 5 years from now and you're going to
- 2 feel it as they're driving over those same roads.
- 3 REPRESENTATIVE CARROLL: Your testimony is
- 4 consistent with the testimony we've heard in other
- 5 regions. Thank you.
- 6 MR. PETIT: Thank you.
- 7 REPRESENTATIVE MARKOSEK: Okay, Bill, thank you
- 8 very much. Mr. Dan Gracenin?
- 9 MR. GRACENIN: I'll try to keep this as quick as
- 10 possible. My name is Dan Gracenin and I'm the Executive
- Director with the Mercer County Regional Planning
- 12 Commission. We also have the role of the responsibility
- of running the Mercer County MPO also.
- 14 First off, I would like to say thank you to
- 15 Majority Chairman Markosek and Minority Chairman Geist for
- 16 allowing any other Committee members also and for allowing
- me to speak before the Committee today on behalf of the
- 18 Mercer County MPO.
- I'll keep my comments short and to the point of
- 20 today's discussion and would be willing and happy to
- answer any questions you have during my testimony.
- I'd like to start off my testimony today by
- specifically addressing the 5 questions which were
- identified in your May 14th, 2010, letter, which
- identified the purpose of today's hearing.

First, do we belive that our public transportation and State highway and bridge system are in a financial crisis?

The simple answer to this question is yes. How we arrived at this crisis is a question that is not so easily answered. Within the Mercer County MPO, we have long taken the position to make asset management a top priority, even to the point of some past MPO voting members disagreeing with this approach. On the highway side of transportation we have been able to maintain our system relatively well as shown in the slides by our engineer, but we still do not have the funds to fully maintain the existing roadways on the State system.

Mercer County like many other areas of the State in the last year and a half used the Federal ARRA funding to bolster our asset management priorities also so that's why we have a little bit less also. We put all of our ARRA funds basically into the resurfacing program.

But without this infusion of money, Mercer County would not have had the resources necessary to provide basic maintenance on many important roadways. The issue of local roadways is another problem that we have been hearing throughout the testimony here today.

During the course of our regularly scheduled MPO meetings, we have had many elected officials state that

the State liquid fuel allocations are inadequate to meet local needs, and as a result, it is evident that many small municipalities within Mercer County have roadways that are inadequate and potentially unsafe.

As a Planner, I believe that growth is needed to sustain our communities, but that where and how this growth occurs impacts our infrastructure needs and therefore should be carefully examined to ensure that we can support new growth areas in the future. Although this may not be a direct question for today's hearing, the issue of local road and bridge needs also impacts the abilities of our communities to provide safe and efficient systems for residents as well as existing and potentially new economic development.

Question No. 2: How has Pennsylvania's deficient infrastructure directly or indirectly impacted your ability to improve transportation in your region?

Our region has been impacted as I would expect every other region in Pennsylvania has because we all have deficiencies in our systems. We all suffer from the lack of adequate funding to complete what is necessary to maintain the system let alone attempt to build new capacity adding projects. This is evident in Mercer County in that our TIP for the last 2 to 3 cycles have been dominated by the addition of structurally deficient

bridges into the TIP listings, which is a priority of ours
as well as PennDOT's but does not allow the MPO much of
any ability to promote projects which local officials view
as vital for the safety of our residents or the ability to
promote economic development in the County where road
infrastructure improvements would be necessary.

Within Mercer County, 72 out of 422 State bridges have been identified as being structurally deficient, equating to 17 per cent, which is lower than the State percentage of 22 per cent, but is still too high of a percentage to allow us to say our infrastructure is adequate.

An example of how these deficiencies have affected our ability to improve the transportation system is seen in our current draft 2011-2014 TIP. The draft TIP for Mercer County has a projected funding level of 77.1 million of which 42.7 million or 55 per cent will go toward bridges. Because we are funding these bridges at such high levels, which I support due to the need, it does impact our ability to improve our transportation system in other areas such as highway improvements, pedestrian needs, rail, and so forth.

Question No. 3: Is inaction acceptable?

The answer to this question is simply no. It is my belief that should the Commonwealth not be able to identify

1	alternative funding sources to provide additional funding
2	to the MPOs/RPOs, we as residents will suffer with
3	highways, bridges and transit issues which will lead to a
4	system that will become unsafe and not efficient for
5	residents and businesses alike.

The example I would like to -- I'll skip the example -- I was going to mention the detour issue and that is an issue causing congestion on other roadways.

Inadequate funding also puts Pennsylvania at a disadvantage when attempting to attract new businesses and keep existing ones. Inaction now will only lead to larger problems in the future. Had we all in the past maintained our system before expanding our systems, we would not be having this discussion today. Nonetheless, we are all in this together and we must find a way to resolve this issue.

Question No. 4: If inaction is not acceptable, what level of additional funding is necessary for the improvements you are advocating?

This question is a difficult question to answer because our current plans are developed to be fiscally constrained as required by Federal law. On this issue of Bridge Funding, PennDOT has better explained this issue already and that we need additional bridge funding.

As for Highway projects, one project that has been

- a top priority for our MPO was studied back in 1999.
- 2 It's the Broadway corridor through the Shenango Valley
- 3 community. Due to its size and its cost, we have had to
- 4 split this into smaller projects over the course of the
- 5 last 11 years to maintain our fiscal responsibility.

On this one project alone, we need an estimated

7 additional \$9.4 million to complete the second phase of

8 the project. This, however, would complete just half of

9 the envisioned project of 11 years ago but not moved

10 forward due to the lack of the funding.

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There were numerous other projects listed in our Long Range Transportation Plan that would also benefit for additional funding, but my view is that additional funding is needed primarily just to bring us up to acceptable standards while still attempting to provide additional projects which will promote economic development within Mercer County.

Question No. 5: What additional improvements could be accomplished in the region if funding were enhanced?

Additional funding will allow us to simply continue to catch up on our structurally deficient bridges and allow us to move ahead with projects that promote economic development.

As mentioned previously, numerous projects have

been identified in the Long Range Plan and additional
funding would just allow these to move forward in a timely
manner.

I have attempted here today to answer the questions which were posed to us by providing some examples of needs within Mercer County. The one question that was not asked, however, is where the additional funding would come from especially since the tolling of I-80 has been rejected by the Federal Highway Administration.

I do not have a single answer for this issue, but I believe it may need to come from a variety of sources such as user fees.

As I stated in my STC or State Transportation

Committee hearing last year, a short-term fix may require
an increase in the gas tax as unpopular as that may be,
but this is a short-term fix in my mind. With vehicles
becoming more fuel efficient and hydrids coming on to the
market, the amount of funding available through gas taxes
will probably not be able to keep up with the future
infrastructure needs.

If Pennsylvania is to provide additional revenue to the MPOs/RPOs, it will need to come from somewhere, i.e., increased registration fees, gas tax increases, or other sources that have been discussed today. On this issue, I ask that whatever funding mechanisms may be identified

- that they are equally applied to all residents of the Commonwealth.
- Once again, I thank you for your time in allowing
 me to speak here today and I would be happy to answer any
 guestions.
- 6 REPRESENTATIVE MARKOSEK: Okay, thank you.
- 7 Representative Mark Longietti?

REPRESENTATIVE LONGIETTI: Thank you, Mr. Chairman.

I also want to recognize Mr. Gracenin from my Mercer

County Regional Planning Commission and the work that you

do. I'm a regular attender of the MPO meetings when I'm

available.

As you indicated, it takes so long to get these projects on the TIP and completed because of the lack of funding. You know, as an example right now in the City of Sharon, you kind of touched upon it. Right now there are three bridges in the midst of being replaced, and believe me, I spent some time underneath those bridges at clean-up days on Earth Day, and the need was certainly there. In fact it's scary to think about how much truck traffic traverses those bridges and the fact that it's now finally being done and it will be done at the end of the year.

And that traffic has diverted to other roads in the City of Sharon as we both know. Most people probably wouldn't realize that those are local roads that are not

L	under PennDOT's jurisdiction but desperately also need to
2	be repaired, so I applaud the Chairman in mentioning
3	earlier in the hearing that part of our solution also has
1	to be funding for local roads as well, so the need is
5	certainly there in our County, which you demonstrated, and
5	I just wanted to highlight it.

REPRESENTATIVE MARKOSEK: Representative Carroll?

REPRESENTATIVE CARROLL: Thank you. Dan, you

mentioned real briefly the Broadway project in the

Shenango Valley. Is that a capacity adding project?

MR. GRACENIN: It is a capacity adding project, but it's more than just a road project. That funding was tied to our Federal HUD funding which was received by the City of Farrell to tear down older, Federally subsidized housing. There were brand new homes that were built in that area, single family, multi-family also.

We received Federal money from Senator Santorum at the time also to help with that project. That Broadway project was envisioned not only as a road project but as an economic development project in a community that is an Act 47 community in Pennsylvania, and I believe the first Act 47 community in Pennsylvania. It's an old steel mill town.

We are trying to use roadway, an improved roadway to help, you know, spur on economic development in that

- area and reuse roadways that were existing for the last 100 years rather than expanding out into more rural areas
- 3 potentially.

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- I believe the rural areas also need economic

 development and that's important, but the Broadway project

 is one of the top priorities for the MPO.
 - REPRESENTATIVE CARROLL: Well, I'm glad you said that because I've stated on more than one occasion that if we're going to be serious about transportation funding, it's more than just trying to maintain roads and bridges.
 - There are certain projects in this State that are worthy projects that add capacity in various regions, and it seems to me that if we're serious, we have to address that capacity problem as well. To help places like that that are Act 47, economic development is closely tied to transportation and there's a direct link there, so thank you.
- REPRESENTATIVE MARKOSEK: Okay, thank you very

 much. Next is the Crawford County Planning Commissioners,

 Morris Waid and Jack Lynch.
- MR. WAID: I had to change something because I had morning.
- 23 REPRESENTATIVE MARKOSEK: It might be morning when we get out of here!
- 25 MR. WAID: My name is Morris Waid and I'm Chairman

of the Crawford County Board of Commissioners. I've served 18 plus years across the County and I witnessed first hand the importance of transportation planning and what it means for the overall economic valley of the royal communities, and succinctly, we all understand the importance of good road networks coupled with a healthy bridge system for those of us who actually do planning on these related systems.

At the same time, we are increasingly aware that the same transportation network is becoming even more critical for the growing segment of the local economy, travel and tourism. As rural communities strive to redefine themselves in a struggling economy climate that has been steadily declining for a number of years, tourism and various spinoffs from a couple of people to get into their cars and head out to see the vast landscape across the Commonwealth is witnessed by steady growth despite recent declines in manufacturing and the current economic struggles. We would be entirely remiss in our efforts not to address this feature as we plan for our communities and the spotty networks of roads and bridges that connect them.

Over the past several years, I have been directly involved in the Pennsylvania Route 6 Association and the publication that bears that name. Crawford County is a

(inaudible) position and western host of the Commonwealth
for Route 6 network as a gateway into Pennsylvania. It
connects Linesville Spillway, Pymatuning State Park,
Conneaut Lake, Conneaut Lake Park, Woodcock Lake, Crawford
Park, the Meadville Market House, the Baldwin Reynolds
House Mansion, and the Erie Wildlife Refuge just to name a
few.

As more adversities come along Route 6, both Crawford County and across the Commonwealth, those of us who have been involved from the ground up recognize the emerging importance and interplay between strong transportation networks and a viable emerging tourist industry along that route.

I am recommending here though that we have a stronger tie between the RPOs and the MPOs that travel across Route 6 for projects that will be taking place where they can be scheduled in advance and we know where the money is for those projects.

And I would just like to highlight briefly here with the Route 6, the PA Route 6 Heritage Corridor.

Route 6 attracts 3.5 million travelers a year who spend approximately \$91.1 million supporting over 2,000 jobs across Route 6 with over 60 per cent of those staying overnight in hotels, motels, Bed and Breakfasts or campgrounds. They're averaging on Route 6 an average of

- 1 2.9 days on that road, so through that process, we're
- 2 pulling tourists in and using it, and we can see the
- dollar value that's helping the northern tier across
- 4 Pennsylvania in small struggling communities.
- 5 REPRESENTATIVE MARKOSEK: Thank you. Okay, Jack
- 6 Lynch.
- 7 MR. LYNCH: My name is Jack Lynch and I'm the
- 8 Planning Director in Crawford County.
- 9 REPRESENTATIVE MARKOSEK: Speak into the mike
- there.
- 11 MR. LYNCH: My name is Jack Lynch and I'm the
- 12 Planning Director in Crawford County.
- I want to talk a little bit and take a few of Mr.
- Waid's comments and go in the direction of some of the new
- technologies and efficiencies, and I think we've been
- doing that all day in terms of we all understand
- intuitively the problems on both the inside and the
- outside with the inside meaning of how do we redo some of
- the things we're doing to create some better efficiencies
- 20 from within.
- One of the things that we're keen on in planning is
- 22 the fact that we recognize that the face of technology is
- changing. We're not so sure that we're doing the best
- that we can in Pennsylvania to harness some of the brain
- power.

We've got some of the largest land grant colleges such as Penn State to bring trust that is there to sort of make these creative relationships between what is happening at Penn State, their ACE Division for the students that go into engineering. There's even groups like Ashley that try to strengthen those trades, those relationships, so that we can take the greatest efficiencies of stakeholders who are directly involved in this process. We're not so sure that we're doing some of those things and that we could be doing better.

The other thing that I wanted to talk about when we talk about efficiencies from within -- and we talked about this in our District -- I think we do a very good of planning projects. I don't think there's a problem with that. I think we have a rational process. We've had projects -- I'm talking at the local level -- and that's primarily between the counties and their local municipalities.

I can tell you in our case that it's anywhere from 2 to 8 years to get that project matriculated into the 12-year program. In other words, it takes that long to get that bridge, that local bridge, that municipal bridge on the 12-year program and get to the TIP eventually.

By the time we get through the planning stage, if we can rationally defend everything we do on that level,

you're into the programming world, and that's when you're
in the TIP and you get that all important EMS number for
that project. It can take at a minimum, you would think,
4 years between preliminary engineering, final design,
right of way, and all of the mechanisms that it goes
through in terms again of that bridge getting funded and
getting to the all important point where it's actually
implemented.

Then you have all the delivery issues, and that is the latter part of the TIP, and that is the myriad of permitting; it is the myriad of overlapping jurisdictional kind of things which are dictated by Federal Highways.

We have one example in Crawford and it's an extreme example to be sure, but it's an instructive example. It's the Meade Avenue Bridge that first appeared in the 12-year program in 1993, and I believe it's scheduled to be let or delivered in 2013.

MR. PETIT: No, it would be 2012.

MR. LYNCH: So that's a period of 19 years and that is an extreme example, but an illustrative example of what the problem is, (inaudible words), but we understand for that \$750,000 rehab or million dollar replacement, we're talking a lag of by the time that that is identified as an issue locally to the time it's being delivered is anywhere from 10 to 12 years nominally.

So if you take a look at what that costs us in terms of process, in terms of the permitting, that each bridge or each project is its own entity and has its own permitting requirements, if there's not some way internally that we can develop a white paper from within and maybe submit it to the State TAC through the Northwest District, if there's something that we can do to try to shove these projects along a little quicker to build efficiencies into our projects.

It's not so much a failure of planning these things as the whole process when you're talking about your loss of buying power being in the billions, flat lining your dollars to come into the system, as long as the big numbers, and in our case 441 unfunded projects, and we're sort of flat lining, and there's so much hard work on the construction of the bridges and we see the problem clearly, and there's got to be ways that we can do this.

I'll just close by saying I wear a dual hat. I'm also the manager of Port Meadville Airport. One of the things if you know anything about general aviation or even aviation is it's an extreme case of metrics that don't work if you understand it. There's an old adage, how do you make tens of millions of dollars in aviation? You start out with hundreds of millions of dollars in aviation.

But the reality is that we try to squeeze so much efficiency into what we do on those fields and we really take a look critically at which projects make money and which projects sustain the field, and that's a delicate balance particularly for things that are so marginal, and they're like in many ways a bridge. You know, it's a bridge that you finance and it creates, it feeds the economy, and it gets people places, but at the end of the day, it's a piece of infrastructure and it's always a delicate balance.

So we know the kind of efficiency that we try to squeeze out of these places and I'm not so sure we're not doing that at least from a procedural side in the transportation planning.

MR. LYNCH: Thank you.

MR. WAID: I have one more thing if I could before we close.

We found a bridge and it's kind of different. It's an inflatable bridge, and it's inflatable in the process of putting it together, and then once it's put together, you put your matting down, you put your rebar in, you pour your concrete, you put your wearing surface on top of that, and what they're saying here is that this whole process is 11 days from demolition of the bridge to completion of the project, and we just wanted to make you

L	aware of that because we define to take this and get it
2	off to an engineering school, civil engineering, so they
3	could evaluate it to see if something like this could be
4	used in Pennsylvania, which may help the local
5	municipalities with these small bridges they have on these
6	secondary roads on their behalf, so I just wanted to

present it here today.

REPRESENTATIVE MARKOSEK: Okay, that's a fascinating concept and I'm sure others will be listening intently about those kinds of things, but I just have to ask you my elected official question here. You were probably here earlier and --

MR. WAID: I heard it before. I just want to let you know that I'm not running for office again!

REPRESENTATIVE MARKOSEK: You know, the folks that represent you in Harrisburg need to know, you know, that if they have to be called on to make some tough votes here, that other elected officials are going to back them on it and not grandstand and those kinds of things, and you and I understand how that is because the folks here have to run and we know what that atmosphere is like out there and these are very touchy decisions that have to be made in a very tough economic and political times, so I guess I would ask you, you know, how are you personally and how would the rest of your Commission feel about

- publicly supporting efforts for us to get more money for PennDOT and others here?
- MR. WAID: Well, I made the comment before that I

 always felt the gas tax was kind of a user fee, and if I

 want to drive a Humvee that gets 4 miles to a gallon, I

 have a right to do that; if I want to be more

 conservative, I can run a 4-cylinder Hybrid to conserve

 that fuel, and I have that right as an individual, so I've

 never been a strong opponent against the gas tax.

The only thing I do know is that the gas tax, once you pass it, it's dead after that. There's no recurring of 2 per cent or 3 per cent a year, and that's the trouble we're into now. We've gone so many years without an increase that PennDOT workers and the State can't get the work done because it's not there with the increase in labor cost and increase in the cost of equipment to do the job.

REPRESENTATIVE MARKOSEK: Well, we do have ways of making the gas tax a little more yield, a little franchise tax, and by raising the cap incrementally. Those kinds of things can all work to increase over time the amount of gas tax, so I'll put you down as a yes for something like that.

MR. WAID: And I agree with Brad as well when he talked about where is the wasteful spending in the State

of Pennsylvania because when I first ran for office, I put a thing in the paper about all the mandates, and a lady wrote a letter in and said, you have to clean your own house first, and we took a look at alot of things, put alot of things out to bid, organized alot of things, and we saved almost \$4 million a year, so we went 10 years without raising taxes, but again, all those other things kept increasing, the cost of heat, the cost of electric, and you know, it finally ate it up over time, so I agree with what Brad said as well.

REPRESENTATIVE MARKOSEK: Okay. We cut about, I don't know, about 2 billion last year and it looks like we'll cut at least a billion, if not more, this year so, you know, we have been cutting on a State level. I know it's never enough for some folks, but we're trying to move in that direction.

I know that PennDOT 20 some years ago had over 20,000 people and they have about 11,000 today, and I saw the slide that said 74 per cent of all the Motor License Fund is outsourced, so I mean, alot of those things don't get enough, unfortunately don't get enough play, and you know, everybody talks about what you can cut instead of what has been cut, so just speaking for myself, I don't think we can cut money on road and bridge work when we have such an old geriatric system, but you know, just to

- cut funding means essentially to shut the bridge down or shut the road down, so I'll leave it at that.
- MR. WAID: I can only say for Crawford County, but

 I think years ago alot of this stuff that we're dealing

 with today was neglected back then and we're trying to

 play catch up.
- 7 REPRESENTATIVE MARKOSEK: We agree with that.
 8 Brad, Representative Roae.

REPRESENTATIVE ROAE: Thank you, Mr. Chairman.

This is probably more of a comment than a question, but

Morris touched on it briefly, but sometimes if the

citizens get kind of impatient waiting for projects to get

done, it's important to reiterate the fact that alot of

the delay in alot of these projects, it's the Federal

Government.

I've gone to bridge meetings before and there's over 30 Federal laws when you're dealing with bridges, you know, like if we have a new bridge. There's a law for fish, for wetlands, for historical preservation, for all kinds of different things, and just all the roadblocks the Federal Government puts up and PennDOT has to follow all the Federal laws, the Counties have to follow the Federal and State laws, so alot of times Counties kind of get beat up a little bit for the bridges, what it takes to fix them and things like that, and I just wanted it to be on the

- 1 record that the Federal laws are what's really, you know,
- 2 hurting alot of these things.
- Thank you.

- 4 REPRESENTATIVE MARKOSEK: Thank you. Mr. Jake 5 Welsh.
 - MR. WELSH: Thank you and good afternoon. I'm Jake Welsh and I'm Director of the Erie County Department of Planning and I also act as Secretary to the Erie MPO and body responsible for the transportation planning in Erie County.

As we all know -- before I get started, I'm going to try not to read the written testimony, and I do have some other comments to make in relation to what some of the other speakers with me right now have said in relation to District 1, but in getting started, I mean, we all know that transportation investments play an essential role in facilitating the vision for any region's future.

Speaking as a planner, our County's land use plan, community facilities and utilities, housing, historic and natural resource plans, all of which express the vision for the future of a region and all provide guidance and direction for making sound infrastructure and development investments throughout the region, they're all tied to the region's transportation system, so really when I look at comprehensive planning really it's the transportation plan

that's the most important component of any region's
comprehensive plan. It really drives the rest of the
growth of the area.

With that recognition of that relationship between land use, economic development aspirations, and transportation, obviously adequate funding to implement any of the improvements that are needed, it's critical.

It's critical to sustaining our existing systems and supporting future growth that we're trying to realize.

Erie County, in many ways, I look at it as a microcosm of the Commonwealth. Our land use is diverse as is the Commonwealth's. We have an urban core. We have large suburban areas, small rural villages, large agricultural areas, and undeveloped areas much as the Commonwealth.

Most of our population is concentrated along the I-90/Lake Erie shore line. We have about 50 miles of shore line. About 80 per cent of our population, over 200,000 people, are along that I-90 corridor, so obviously the relationship between the Interstate system and the highway system, it's a key link in serving the population of Erie County.

However, one of the things I did notice when Bill was showing some of the slides that showed some of the out-of-cycle segments, many of those were located along

that corridor, and many of those -- obviously they're not the Interstate system, but some of the secondary State routes, some of the other Federal aid routes, where a large majority of Erie County's traffic is, they're out of cycle. They're in dire need of repair, and unfortunately with the focus being on the Interstate system and the major arterial survey of the Commonwealth, and many of those small communities that I referred in Erie County, those secondary roads are really the first to suffer, but they're still seeing alot of traffic.

Even though the population in Erie County is pretty stable, we're not a growing county in population. Land use has continued to occur primarily along that I-90 corridor and also along the I-79 corridor. Direct relationship between the transportation amenities and where land use and development is still occurring even without any population change, it's stable, and it's directly tied to the transportation amenities.

As far as employment and industry in Erie County, Erie's always been recognized as a manufacturing center. We still do in fact even though the manufacturing employment has fallen for the last 3 decades, we still are above the State average and we have over roughly 15 per cent of the work force still employed in that industry, so it's still an important core function that not only the

highway system serves but also the railway system, the port, to a lesser extent the airport, so Erie is again an interesting microcosm of the Commonwealth because we're very much a multi-motile county and very active commercially and industrially in each of those modes.

There's some other employment sectors that are growing in Erie County, which is a good thing for us, as manufacturing has declined, education, health care, and social assistance, retail services.

We're still in the top 10 counties in PA. Our fruits and vegetables operations, most people are familiar with it.

We have grape growing in Erie County and it's about 95 per cent of the State's grapes, and I think we're either second or near there in potato production, which I would never guess, so we have a strong agricultural history in Erie County, and again, that type of activity needs to be supported by the transportation system.

And then one thing that's been growing in Erie
County, it's always been there, but now it's becoming a
more growing sector of our economy is tourism. I
mentioned the lakeshore. We're host to the Great Lakes
Seaway Trail and also the Route 6 Heritage Corridor passes
through Erie County, and the millions of dollars that are
flowing through the County because of those two corridors,

which are highway corridors, and they're internationally recognized in the case of Great Lakes Seaway Trail.

It's critical that the maintenance on those roadways is up to snuff, and one thing that PennDOT had started many years ago with the Seaway Trail is to try and make the Seaway Trail in Pennsylvania. It's a 500-mile corridor that stretches through New York and winds up with Ohio's coastal trail but to make Pennsylvania's portion of that corridor more bike/ped friendly, and we recognize that, and we recognize the value of those bicycle and pedestrian facilities as part of the transportation system, and unfortunately, with regards to the funding realities, many of those types of projects never hit the ground. We're not able to do things like widen shoulders so that they're safe enough for bicycle travel and things of that nature.

So much of what I'm saying might be kind of on the fringe of what you've been hearing all day as far as the need for transportation dollars, but there are other needs out there to support poor communities.

I think that our planning, as Jack mentioned, our core planning and our relationship that the planning agencies have with PennDOT, particularly in District 1, I think, is phenomenal, and I think that the planning end of identifying improvements and doing things --

You mentioned cost benefit. We're heavily involved in doing land use transportation studies, and that's how we are really gearing the identification of transportation improvements in Erie County. We're not just looking at a travel demand model. We are really doing corridor studies that really identify land use patterns and what appropriate improvements need to be made to accommodate growth in that community to keep it sustainable, and those are the types of things that are happening not only in Erie County but throughout the District and throughout the Commonwealth, I'm sure.

So when that demand is thrown out there that these -- you know, it's a real demand. It's not a manufactured demand. There's alot of good, local, grass roots planning taking place that's identifying these transportation needs.

As far as our long-range transportation plan, our revenue projections are dramatically different than they were 4 years ago. The last time we updated our Comp plan, we estimated over a billion dollars of need in Erie County over 20 years, and as Dan mentioned, the requirement to fiscally constrain your long-range plan, we identified revenues, and with the Act 44 revenue, which in 2007 we projected to be nearly \$170 million, we were able to balance roughly 1.3 billion long-range planning in Erie

- 1 County.
- 2 With the revised projections, we're nowhere being
- 3 able to support what our 2007 long-range plan indicated,
- so we're close to \$700 million short of that goal with
- 5 some of the trends in funding and where we see the funding
- 6 going, so I wanted to throw that out there as well.
- With that, I'll take any questions, thank you.
- 8 REPRESENTATIVE MARKOSEK: Thank you very much. Any
- 9 questions?
- 10 (No response)
- 11 REPRESENTATIVE MARKOSEK: Gentlemen, all of you,
- 12 thank you very much.
- Joe, thank you for waiting and also Susan. You're
- the last people to come up here but you're first in our
- 15 hearts! Thank you and we really appreciate you waiting,
- so Joe, you can proceed.
- MR. DUBOVI: I'll be as quick as I can, and I don't
- 18 know about you guys. I give you alot of credit for doing
- this 5 and 6 times that you're going to go through. I'm
- 20 pretty hungry about now. My stomach is on a clock, and
- 21 when your wife has you watching what you're eating, that
- kind of food doesn't go as far as the good food!
- 23 I'm Joe Dubovi, District Executive for District 10,
- 24 which encompasses Armstrong, Butler, and Indiana Counties
- 25 in the SPC region. It includes Clarion County in the

northwest region and Jefferson County in the north central region.

We have over 3100 linear miles of State highways including 81 miles of Interstate on I-79 and I-80 and our bridges number over 1600.

Our needs are numerous as these example photos show. We've managed our system with the funding provided using the trunk-of-the-tree approach for many years. We focus on the trunk first, which would correlate to our Interstate system. Then we work to the larger branches or our NHS system, and then the smaller branches, which are the nonNHS, greater than 2,000 vehicles, and finally, we address the smallest branches, our roadways with ADTs less than 2,000 vehicles.

The problem for us is that we rarely get off the Interstate's NHS system. We hold the rest of our system together with some cyclical maintenance type work, which would be things like shoulder cutting, cracked sealing, seal coating and patching, so that's how we proceed with the rest of the system.

Just speaking to the bridges first, we have 470 structurally deficient bridges out of 1600, and that's more than a quarter of our bridges are SD. We only have 12 of them on the Interstate, 46 on the NHS system, 134 that are on the nonNHS system greater than 2,000 ADT, and

- 278 on the less than 2,000 ADT. We have 28 posted bridges, one at 3 tons, one at 10 tons, 19 at greater than 10 tons, and then 7 that are posted for one truck at a
- 4 time.

None of the posted bridges are on the Interstates or the NHS system in our District, but within the past several weeks, we've had to restrict lanes on 3 different bridges on the Interstate system or the NHS system due to deterioration of those structures, so we go in and do the repairs as quickly as we can on those types.

Of the 470 structurally deficient bridges, 117 of them are programmed on the draft TIP or are under construction right now, and you know, that's about a quarter of what we have there. That's less than 30 a year though. It's not bad, but the problem is due to the deterioration of the rest of the bridges out there, and we add approximately 31 structurally deficient bridges a year, so we take 30 off and add 31 on without making much progress.

At the current funding level, we will once again begin to lose ground after we've made some good headway over the past several years.

On the roadway pavement side, we have 887 miles of highway rated in the poor category. The majority of it or 852 miles is on our secondary system, those with less than

2,000 ADT. There are 29 miles on the nonNHS with an ADT
greater than 2,000; 4 miles on the NHS system; and 2 miles
on the Interstate system. You can see again our
philosophy of addressing our needs by the trunk of the
tree reflected in these numbers.

Actually, with the current funding levels, we won't get off of the trunk or our core roadways and to the secondaries. We need to maintain our primary routes on cycles or we'll slip back into the 1970s where potholes on all our roads were the norm.

You can see from this slide that we have over 1200 miles of our 3100 miles out of cycle. We're showing approximately 26 miles of paving per year on the TIP for the next 4 years, which won't even keep us on cycle for our primary routes.

We presently have 19 unfunded projects for \$49 million within the District which cannot be delivered due to the decrease in the Act 44 funds. They include 11 structurally deficient bridges, 6 paving projects for about 31 1/2 miles, and 2 safety projects, and at this point I'm sure we all realize we're coming up short.

This is a visual of how big the gap is for the District based on the numbers developed by the TAC report. Truthfully, I think those, our number is higher. The estimates per mile that are in there for the secondary

- system were based on a minimum treatment, and as I said, that's where most of our problem is.
- Our secondary system is like Gary Hoffman

 described. It's beyond the minimum maintenance repair, so

 we need more than a minimum treatment on our secondary

 system to get it back in shape.

Again, this just shows the typical slide from each District on the Transit Authorities and what they've been receiving over the years. Obviously, a cut in the funds they're receiving is going to have major impacts, and as a District, we try to work in cooperation with them to support minor things that we can through funding. We have like Park and Rides and enhancements through SEMAC funds and things like that, so that's it for what we have to say here, short and sweet.

REPRESENTATIVE MARKOSEK: Well, thank you very much, Bill, or Joe, excuse me. Representative Mike Carroll?

REPRESENTATIVE CARROLL: Thank you, Mr. Chairman, and Joe, this is a question that I've asked alot of other folks. In the spectrum in terms of timing, there's those who believe we can wait and those who believe that it needs to be done immediately.

For District 10, what's the answer?

25 MR. DUBOVI: Immediately obviously. We are losing

- 1 ground on the bridges as it is now.
- 2 REPRESENTATIVE MARKOSEK: Thank you very much, Joe,
- and while we're getting ready, I just want to say that you
- 4 and Bill, and we're going to talk to Dan and Joe Shahura
- 5 tomorrow morning, and we've talked to all of them
- 6 throughout the State, and you guys are just all top notch.
- 7 Our District Executive core is really as good as I've ever
- 8 seen it, and you guys really do a great job with a limited
- 9 number of resources, and you're all to be applauded.
- MR. DUBOVI: Thank you.
- 11 REPRESENTATIVE MARKOSEK: Susan Smith.
- MS. SMITH: Yes, the best for last!
- 13 REPRESENTATIVE MARKOSEK: You've had plenty of time
- to practice, so welcome.
- MS. SMITH: Yes. Well, I listened to the whole
- 16 thing. I want to thank you so much for giving me the
- opportunity to testify.
- Again, my name is Sue Smith and I work at the
- 19 Northwest Commission and serve as the Northwest RPOs
- 20 regional partner, and I really applaud you for taking the
- 21 time to come across the State to hear everybody's
- testimony. It is alot of work and it's alot of time
- invested, and after traveling across the State and
- listening to the testimony, I doubt if there's anything
- 25 that you're going to hear from me that you haven't heard

1 already, but I will share that with you.

The Northwest RPOs cover the 4 Counties of the District 1 and one County of District 10, so Clarion, of course, is in District 10 with the other 4 in District 1.

This is where our funding was allocated and where we're being proposed funding. You can see that it's a drastic reduction, and over the next 10 years and beyond, unless we take some action, we're going to experience roughly \$10 million in cuts per year, which of course is incremental over those 4 years, looking at \$40 million.

The total project, the total funding crisis projects that we're looking at, comes up to \$29 million. There they are broken down into each of the individual counties that we serve. This list, of course, only continues to grow with every year, and of course, the products to maintain those roads go up. More highways are going to be identified each year and more bridges will become deficient as each year passes.

Now I also went to the PennDOT web site, and this is a snapshot of all the funding crisis projects across the Commonwealth. The Northwest RPOs is identified there and highlighted. The poor pavement within our District is in red.

This doesn't include just the crisis projects that we're looking at. These are the projects that have been

identified in addition to them.

Next, we have the structurally deficient bridges
that have been identified and that's within the Northwest
RPOs and here's them together, and as you can see, that 29
million isn't going to touch anywhere near the projects
that we have identified, and those numbers continue to
grow.

Lastly, of course there's no question that we have a financial crisis in transportation, and actually, this is a difficult decision for all of you to make. I appreciate the fact that you are keeping informed or want to be informed as far as the impact on those projects. Please consider all the information that you're being given and make the best possible decision that you can.

Thank you and I'll answer any questions that you have.

REPRESENTATIVE MARKOSEK: Thank you. In that second-to-the-last slide, the one, I think, that had the map with the deficient bridges on it from PennDOT, every district has had the so-called, I like to call it the measles map, where you put it up there and all the dots show the deficient bridges, and it's just astounding when you see it visually like that of how bad, how vast our deficient bridge system and roads and everything else are,

2 Representative Carroll? 3 REPRESENTATIVE CARROLL: Thank you, Mr. Chairman. Susan, has your Board suggested or come up with a list of 4 5 recommendations of where we can find funding to try and solve some of those problems? 6 7 MS. SMITH: Actually, no, we haven't discussed funding those projects. In my opinion, it's going to take 8 9 alot of different approaches. You're going to have to 10 take in all the information you received and consider that. 11 12 Of course, we're not sitting at your table so you have more information than we're privileged to know where 13 you can find that funding, and while it's a hard decision 14 15 for elected officials, I respect what you're doing. 16 REPRESENTATIVE CARROLL: Thanks. 17 REPRESENTATIVE MARKOSEK: You have on the RPOs, you 18 have County Commissioners as part of that? 19 MS. SMITH: Yes. 20 REPRESENTATIVE MARKOSEK: That's a local elected 21 official? 22 MS. SMITH: Yes. 23 REPRESENTATIVE MARKOSEK: How do you think that 24 most of them, I mean, given this picture, do you think

most of them would support -- not that they had to do it

and it just boggles my mind.

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1	but they would support their legislators and senators
2	in Harrisburg, you know, putting up some
3	MS. SMITH: I think the people sitting at our TAC
4	understand the issue that we have in front of us and that
5	it's going to take action. Not doing anything is not an
6	option. We have safety in mind. There's alot to consider
7	here.
8	REPRESENTATIVE MARKOSEK: Any other questions,
9	members, no?
10	(No response)
11	REPRESENTATIVE MARKOSEK: Susan and Joe, thank you,
12	and thank you to all our testifiers here today. Wow! It
13	was a great hearing!
14	At this point in time, I'd like to thank the
15	members and staff, of course, PCN, Evelyn, and last but
16	not least Clarion University.
17	One announcement: Our last hearing is tomorrow at
18	11 o'clock at Gateway High School in Monroeville, my home
19	town, and it's going to be another long one and probably
20	another good one, so with that, meeting adjourned.
21	(Meeting was adjourned at 6:50 o'clock, p.m.)
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5	CERTIFICATION
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8	I HEREBY CERTIFY that the within proceedings are a
9	true and correct transcription of the steno notes reported
10	by me to the best of my knowledge, information, and
11	belief.
12	
13	
14	Evelyn S. Perry Court & Deposition Reporter
15	Court a popolition Reported
16	Dated: June 22, 2010
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