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2	COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES	
3	HOUSE TRANSPORTATION COMMITTEE	
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6	ROOM 60	
7	EAST WING HARRISBURG, PENNSYLVANIA	
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9	WEDNESDAY, MARCH 25, 2009	
10	9:05 A.M.	
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12	HEARING ON IGNITION INTERLOCK	
13		
14		
15	BEFORE:	
16	HONORABLE JOSEPH F. MARKOSEK, CHAIRMAN	
17	HONORABLE RICHARD A. GEIST HONORABLE MIKE CARROLL	
18	HONORABLE PAUL COSTA HONORABLE JOHN R. EVANS	
19	HONORABLE MARK GERBER HONORABLE GARY HALUSKA	
20	HONORABLE R. TED HARHAI HONORABLE DICK L. HESS	
21		
22		
23		

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1	(CONT'D)	
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3	HONORABLE DICK L. HESS HONORABLE DAVID S. HICKERNELL	
4	HONORABLE MARK K. KELLER HONORABLE BRYAN R. LENTZ	
	HONORABLE MARK LONGIETTI	
5	HONORABLE RON MARSICO HONORABLE RON MILLER	
6	HONORABLE JOSEPH A. PETRARCA HONORABLE TINA PICKETT	
7	HONORABLE JOHN P. SABATINA, JR.	
8	HONORABLE JOHN SIPTROTH HONORABLE THOMAS J. SOLOBAY	
9	HONORABLE KATHARINE M. WATSON	
10		
	ALSO PRESENT:	
11	HONORABLE PAUL CLYMER	
12	HONORABLE TOM HOUGHTON ROBERT MUSTIN, LEGAL CONSULTANT	
13		
14	STACIA RITTER, EXECUTIVE DIRECTOR (D) ERIC BUGAILE, EXECUTIVE DIRECTOR (R)	
15	ANNE BALOGA, LEGAL INTERN AMANDA WOLFE, LEGISLATIVE ASSISTANT	
	Immedia wolle, allocation in the control of the con	
16		
17	BRENDA S. HAMILTON, RPR REPORTER - NOTARY PUBLIC	
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5	MS. SARAH LONGWELL, MANAGING DIRECTOR AMERICAN BEVERAGE INSTITUTE	3 4	
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PROCEEDINGS

CHAIRMAN MARKOSEK: Okay. Good
morning, everybody. Welcome. Welcome to the
Pennsylvania House Transportation Committee
meeting today.

The first order of business is we will have the executive director of the Transportation Committee, Stacia Ritter, lead us in the pledge of allegiance.

(Pledge of allegiance.)

CHAIRMAN MARKOSEK: Stacia has to run to another meeting here shortly and Anne Baloga is filling in ably here with the committee today.

And I also want to welcome back

Representative Bryan Lentz who has been away

from us for a while for some family issues,

and, Bryan, welcome back. Hope everything is

okay.

All right. This is a hearing on the interlock -- ignition interlock issue, and we have two bills in the legislature currently.

One submitted by Representative Paul Clymer similar to the one he had last session. He

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1
     asked us to do a hearing last session and we
      just didn't have time. So we're honoring
2
 3
      that.
 4
               And also Representative Tom Houghton
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     has a bill in as well. And I'm told they're
     slightly different, although today we're not
 6
     really going to talk specifically about either
7
     bill but rather just the interlock issue in
8
9
     general.
10
               And I think we have a very good team
11
     of testifiers here today to help us with
12
     that.
               Before we say anything else, I'd like
13
     to ask Chairman Geist if he has any questions
14
15
     or comments.
16
               REPRESENTATIVE GEIST: None. I'm
17
     just anxious to learn.
18
               CHAIRMAN MARKOSEK: Okay. Great.
                                                   Wе
19
     might as well -- Amanda, can we take roll?
20
     Please take the roll.
21
               MS. WOLFE: Markosek.
22
               CHAIRMAN MARKOSEK: Here.
23
               MS. WOLFE: Carroll.
24
               REPRESENTATIVE CARROLL: Here.
25
               MS. WOLFE: Costa.
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		6
1	REPRESENTATIVE COSTA: Here.	
2	MS. WOLFE: Gerber.	
3	Haluska.	
4	REPRESENTATIVE HALUSKA: Here.	
5	MS. WOLFE: Harhai.	
6	Lentz.	
7	REPRESENTATIVE LENTZ: Here.	
8	MS. WOLFE: Longietti.	
9	REPRESENTATIVE LONGIETTI: Here.	
10	MS. WOLFE: Payton.	
11	Petrarca.	
12	Sabatina.	
13	Siptroth.	
14	REPRESENTATIVE SIPTROTH: Here.	
15	MS. WOLFE: Solobay.	
16	REPRESENTATIVE SOLOBAY: Here.	
17	MS. WOLFE: Wagner.	
18	Wheatley leave.	
19	Geist.	
20	REPRESENTATIVE GEIST: Present.	
21	MS. WOLFE: Evans.	
22	REPRESENTATIVE EVANS: Here.	
23	MS. WOLFE: Harper leave.	
24	Hess.	
25	REPRESENTATIVE HESS: Here.	

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1
               MS. WOLFE: Hickernell.
2
               REPRESENTATIVE HICKERNELL: Here.
               MS. WOLFE: Keller.
 3
               REPRESENTATIVE KELLER: Here.
 4
5
               MS. WOLFE: Maher leave.
              Marsico.
 6
7
               REPRESENTATIVE MARSICO: Here.
8
              MS. WOLFE: Miller.
9
               REPRESENTATIVE MILLER: Here.
10
              MS. WOLFE: Pickett.
11
              Watson.
12
               REPRESENTATIVE WATSON: Here.
13
               CHAIRMAN MARKOSEK: Okay. Thank
     you. We're not going to take any votes today,
14
15
     and I think some folks will be in and out
16
     anyway. So we'll mark them as they come in.
17
               With that we'll get started. Our
18
      first person to testify is Dr. Robert Voas.
     Dr. Voas, are you here?
19
20
               He's a Senior Research Scientist;
21
     Alcohol, Policy, and Safety Research Center;
22
     Pacific Institute for Research and
23
     Evaluation. I assume that's near the Pacific
24
     Ocean.
25
               DR. VOAS: As a matter of fact, our
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1 offices are in Washington.

2 CHAIRMAN MARKOSEK: Oh, okay.

DR. VOAS: It's a cover. We live off the federal government, but we don't want to advertise it.

CHAIRMAN MARKOSEK: Well, Dr. Voas, thank you for being here, and you may proceed, sir.

DR. VOAS: Thank you, Chairman Markosek and Chairman Geist and the committee.

It's a real privilege for a researcher to be able to speak to the action team. We work very hard to develop new methods, new technologies, and we talk to each other about them, but they're of no use unless they get written into the law.

And it's here that they get written into the law, and you're the action team, and we rarely get to talk to you. So it's a real privilege for me this morning.

Now, I'm not going to spend any time on the problem of drinking and driving because I know you all know as much about that as I do. And we're all aware that at the last full

count -- year that we could count, 1997 -- I'm sorry -- 2007, there were 500 Pennsylvanians killed by drunk drivers.

So that's a major problem, and we have a technology that I want to talk about and that is the subject of this hearing, which is interlocks, and let me tell you a little bit about why they may be a useful solution for part of the problem.

The first interlock that I saw was in 1969 on a General Motors car. It was 40 years ago, and it prompted me to write the first article that was ever written on interlocks.

But it took 20 years for that technology to be perfected. It had to be such that it could not be circumvented, it had to be reliable, and it had to be rugged.

And so it wasn't until about 1990 that it began to spread across the country.

But we now have about 20 years of experience with this device, and it is an experience which indicates that it is effective in reducing the impaired driving DUI offenders.

Now, each year -- each year in the

United States there's about 1.4 million individuals arrested for drunk driving. And we calculate at the moment that there are about 150,000 interlocks in use.

So about one in ten of the current offenders are on interlocks across the country, but that is increasing. For example, in New Mexico they have almost 50 percent of their convicted drunken drivers on interlocks.

Now, why do interlocks work and how do we know they work? Well, the research studies that look at the effectiveness of interlocks compare drinking with -- convicted drinking drivers who are fully suspended; that is, they're not supposed to be driving at all; with individuals who are similar -- similar offenders, but drive on interlocks.

And there's been at least a dozen such studies, and the most recent and a reliable summary of those indicates that those on the interlocks have 65 percent less recidivism events; that is, less subsequent offenses.

So the interlock is more effective

for convicted offenders than taking their
license.

Now, why is that? Taking their license is important. And it still works.

Because if you don't have a license, we know that those offenders drive somewhat less and they drive somewhat more carefully. So it does help in and of itself.

But that's a system that we've been using for a century, since 1910 when we began to enforce drunk driving. And it's sort of an awkward system because what it does is it prevents the offender from doing any driving in order to keep him from doing drinking and driving.

The interlock is much more targeted. It prevents only the drinking and driving so that it allows the offender to continue to drive, not -- does not threaten his job, allows the offender to do driving for the family, so it's easier on the offender.

But it's also safer for other drivers because it reduces -- compared to complete prohibition of driving, it reduces their recidivism.

Now, why isn't our hundred-year-old system working better? Well, it worked initially on our farms where there were a few people in town and only the bank president had a car.

But now we have millions of cars on our highways. Traffic is congested. Police cannot stop a vehicle just to check whether someone is licensed. That's prohibited by the Fourth Amendment. So they can only stop when they see an offense.

And the result of that is they're not arresting enough individuals who are suspended driving -- driving while suspended, to deter them.

And we know this because when we interview drinking drivers, convicted drinking drivers, they tell us, 75 percent of them admit that they do continue to drive despite being fully suspended.

Furthermore, when we send out undercover observers and look for their driving, that time we see approximately the same number are actually driving. We can catch them doing that driving. It's

frequently in a number of studies where people come to see their probation officers and they drive up and they're fully suspended and the police stand outside to ticket them.

So we know that despite being suspended, three-fourths, at least, of the individuals continue to drive.

And another evidence that this is the case is that they continue to be arrested for drinking and driving. And that's why our traditional system is not as effective as say it was 50 years ago or say a hundred years ago.

So we've developed this technology, which is the interlock, and the beauty of the interlock is as follows:

First of all, it does allow the offender to continue to drive. So we're not threatening his job. We're not threatening the family. But, more importantly, it is a greater benefit to the innocent drivers on the roadway because it actually reduces the driving of individuals who are fully suspended.

Another major feature is that the

offender pays for this. If we were to try to enforce that law against driving while suspended, we would have to devote a great many more police resources to the -- to trying to catch those that are driving while suspended.

And police resources, as you all know, are in short supply. In fact, I think the morning paper was talking about the possibility of a fee for cities in Pennsylvania to help the police with their resource problem.

So what's happening is we're not able to enforce as well as we would like the full suspension that worked for us in the past.

But we have a new technology, which is the interlock, which we show works much better, which is more targeted, it's more effective in preserving the working of conditions for the offender, but it's also -- and this is the key -- more effective for the public.

So I would urge you to seriously consider the bills before you and I stand ready to answer any questions you may have.

1 CHAIRMAN MARKOSEK: Okay. Thank you 2 very much. We do have some questions. I have one myself. 3 4 DR. VOAS: Yes, sir. 5 CHAIRMAN MARKOSEK: And perhaps just I didn't pick up exactly what you said. But 6 when you talked about the recidivism rate with 7 interlocks, I think you mentioned it's a 65 --8 9 65 percent reduction? 10 DR. VOAS: Yes. It's a 65 percent 11 reduction compared to the convicted drunk driver who is fully suspended and not supposed 12 to be driving at all. I believe it's up to a 13 year for second offenders in Pennsylvania, for 14 example. Well, they're not supposed to drive 15 16 at all. 17 If you compare that person then with 18 the same type of offender but someone who has an interlock on their car, that person with 19 20 the interlock on the car will have a 65 21 percent lower chance of being re-arrested. 22 They're not out on the road at a high BAC. 23 Have I made that clear? CHAIRMAN MARKOSEK: Well, yeah. 24

-- that -- and my question then is why

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1
      wouldn't it be a hundred percent if you have
2
      an interlock system?
               DR. VOAS: Well, unfortunately the
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4
      things we develop, none of them are a hundred
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     percent.
               Actually we have studies which show
 6
7
      that the reduction is as high as 90 percent.
8
      I gave you a very conservative figure at -- at
9
      65 percent.
10
               But there's always the case where
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      individuals find a way to get around the
     problem and get themselves in trouble.
12
               The one limitation on the interlock
13
      is that if the individual drives another car,
14
15
      that is, not the one with the interlock on it,
16
      then, of course, they're guilty of driving
17
      while suspended; and most of the cases where
      interlock individuals are re-arrested is in a
18
     vehicle that is without an interlock; that is,
19
20
      they've used someone else's car.
21
               CHAIRMAN MARKOSEK: Okay.
22
     Representative Costa.
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23 REPRESENTATIVE COSTA: Thank you, 24

Mr. Chairman.

25 Is it Dr. Voas or Mr. Voas? Ι apologize.

2 DR. VOAS: Doctor.

REPRESENTATIVE COSTA: I saw a movie this week. And I don't understand how interlocks work. But I saw a movie this weekend where the young lady was drunk and she handed the guy -- she said, have you drunk today? And he said, no, I haven't had any drinks. And she said, good, here, blow on this.

Is that possible?

DR. VOAS: It's possible with some of the older systems. Now, there is a standard that's been issued by the National Highway

Traffic Safety Administration and the interlocks that meet that standard are generally very difficult to circumvent.

The system, first of all, requires
the breath test discharge and then there's
what's called a rolling retest. So, for
example, if you've got the parking lot
attendant to get you started, you would have
to put him on the right-hand seat because when
you go down the road a little ways you have to
take another test.

If the driver has someone in that right-hand seat and has them riding along, it would be possible for them to blow as you do this rolling retest.

However, most companies also have a system to prevent that which involves a -- a coded blow you might say. You have to practice a good deal in order to make the blow correctly. It doesn't really add to the time once you've learned it, but it keeps a person who is not -- who has not learned that from being able to start.

And, more recently, we now have photo systems which show who is blowing. So if that happened, that would be detected.

REPRESENTATIVE COSTA: Can you explain again about the rolling testing? If I'm on the highway, do I -- how do I do it?

Do I pull over or do I get so much time?

DR. VOAS: What happens is there's a round of -- a timing system and you get a warning light that you'll need to make a blow in the next two or three minutes and what you are expected to do is pull over to the side of the road in a safe place and do the blow and

then proceed.

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It's possible to do it while moving, but that's not what's recommended. 3

REPRESENTATIVE COSTA: What happens if you -- the two minute expires? Does the car shut down or does it give you another warning?

DR. VOAS: If -- if you're -- most companies -- I want to make -- make clear, of course, that there are a number of providers. So the companies handle this somewhat differently.

But basically what happens is if you do not respond to the rolling retest or if your response is one which is over the limit, you're not prevented from driving -continuing to drive if -- you don't want get yourself stuck in the middle of the road. But a signal goes out -- out to the interlock company and you have to get in within 24 hours and have the interlock checked and explain why you were drink -- drinking or why you didn't respond.

REPRESENTATIVE COSTA: Okay. you.

1 Thank you, Mr. Chairman. 2 CHAIRMAN MARKOSEK: Chairman Marsico. 3 4 REPRESENTATIVE MARSICO: Thank you, Mr. Chairman. 5 Thank you, doctor, for being here. 6 7 appreciate your testimony. 8 I guess just a basic question. The 9 cost of these interlock systems and who would 10 pay for those systems? 11 DR. VOAS: Well, the offender pays. That is, there is about a two dollar a day or 12 \$70 a month charge. The offender pays that. 13 That's one of the benefits, in a way, 14 to the state because absent that we have --15 16 the state would have to fund more police or 17 more probation officers or something to 18 prevent offenders from being able to drive while impaired. So that cost shifts 19 principally to the offender. 20 21 Now, there is a monitoring cost for 22 the probation office or for the motor vehicle 23 department. That is, often in a number of 24 states, handled by having the offender have an

up-front fee which will reimburse the state,

25

which is the motor vehicle department, or the court, for the cost of doing the monitoring.

What happens is the provider sends to the probation officer or to the motor vehicle department a report on the last month's driving, highlighting any problems, such as

department a report on the last month's

driving, highlighting any problems, such as

being locked out and unable to start the car,

and then this calls it to the attention of the

authorities and they can take further action.

But -- so most of the monitoring, what the interlock does, in a way, is put a probation officer in the right seat 24/7. But we couldn't afford to do that, of course.

But most of the costs in the interlock -- with interlock has shifted to the offender. Does that answer the question?

REPRESENTATIVE MARSICO: Yes. You're saying though there could be some additional administrative costs for the counties and the bureau of --

DR. VOAS: We're --

REPRESENTATIVE MARSICO: Department of Transportation?

DR. VOAS: Well, the kind of costs that will arise is that now the probation

officers will get this report which they would not have if there were not an interlock. They would get this report on each of their cases each month.

This may take them some additional time to examine the report, maybe to call in the offender if there's been a problem. So that's an expense that the government still has to pay.

But some states have provided that there be an up-front fee to reimburse the probation department or the motor vehicle department, whoever is paying.

REPRESENTATIVE MARSICO: Okay. Thank you. Just one more question. I don't know if you can answer this question.

But with this handout, is this your handout?

DR. VOAS: Yes. I quess.

REPRESENTATIVE MARSICO: The ignition interlock handout, the one paragraph, it says -- explains the interlock device and the ignition interlock device is an electronic breath alcohol test or analyzer that connects to the vehicle's ignition via the starter

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      system or other on-board computer systems of a
     motor vehicle.
2
               Do all cars now have computer
 3
      systems? I don't even know that. Do they?
4
5
               DR. VOAS: Well, the interlocks can
      adapt to one whether they don't or they do.
 6
7
               REPRESENTATIVE MARSICO: Okay.
8
               DR. VOAS: I can't speak to whether a
9
     vehicle -- all vehicles have computers.
10
               REPRESENTATIVE MARSICO: So it would
11
     adapt either way?
12
               DR. VOAS: I beg your pardon?
               REPRESENTATIVE MARSICO: It would
13
14
     adapt either way?
15
               DR. VOAS: Yes.
16
               REPRESENTATIVE MARSICO: Okay.
17
               DR. VOAS: That's a requirement. It
18
     must be able to interfere with the ignition of
     the vehicle, not --
19
               REPRESENTATIVE MARSICO: I was
20
21
     thinking about the older cars that may not
22
     have computer systems. But it will adapt?
23
               DR. VOAS: Yes. They would adapt.
24
     Twenty years ago, when they began to be
25
     present, there were some cars without
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1
     computers.
2
               REPRESENTATIVE MARSICO: Okay.
     you very much.
 3
 4
               CHAIRMAN MARKOSEK: Okay.
                                          Thank
 5
      you.
               I see representative Tom Houghton has
 6
7
      arrived. And welcome, Tom. Tom is one of the
8
      sponsors of one of the bills. Welcome.
9
               Representative Mike Carroll.
10
               REPRESENTATIVE CARROLL: Thank you,
11
     doctor.
              Or thank you, Mr. Chairman.
12
               Doctor, did I hear your testimony
     correctly that you're advocating ignition
13
      interlock in lieu of a suspension on the first
14
15
     offense?
16
               DR. VOAS: Yes. I am. Let me tell
17
     you why. There is a tendency to believe that
18
     a first offense was really the first time;
     that is, here's someone that's been driving 40
19
20
     years and one night goes to a stag party or
21
     something and for the first time in his life
2.2
     he's over the limit and he gets caught.
23
               Unfortunately our studies just show
24
     that's a myth. We have studied in a number of
25
     cases how the -- the frequency with which
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someone is likely to be arrested. And that

shows us, unfortunately, that the number is -
your chances of being arrested if you're

drinking and driving and you're over the limit

is one in 88 to one in 200.

So the individuals that are first offenders are not the first timers. It may be 88. It could be 60. It could be 200. But the fact is that they've been drinking and driving quite frequently.

Now, when we look at their backgrounds, we study them. We study the backgrounds of the people that have two offenses and three offenses, we don't see a lot of difference.

And we know those first offenders, a third to 50 -- a half will re-offend before -- in their lifetime.

So this is not a low risk group. In fact, these individuals are four times more likely to be the drunk driver in the fatal crash than the average driver.

So, yes, we do recommend having interlocks on first offenders, and we have studies that show that interlocks are just as

effective for first offenders as for multiple offenders.

REPRESENTATIVE CARROLL: Are you aware of any other states that have gone to an ignition interlock penalty for a first offense in lieu of a suspension on a first offense?

DR. VOAS: The -- yes. A number of states. Now, it's not always completely in lieu. I want to make sure you're accurate here.

Often what the states do is they have a short period in which the first offender is fully suspended and then for the remainder of the period they put the interlock on the car.

West Virginia has done this. New Mexico, for example, you can get an interlock on the day you're arrested rather than be fully suspended under their ALR law.

So there are a number of states which have first offender interlock programs and when we're able to study those and -- for example, in New Mexico we find that interlocks are highly effective with first offenders just as it is with multiple.

REPRESENTATIVE CARROLL: It -- it

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1
      seems to me that it's a little bit more
2
      complicated with respect to the graduated
 3
      system that we have with BAC in Pennsylvania
4
      and the varying levels that exist in terms of
5
      the penalty that's imposed.
               I don't know that I'm ready right
 6
7
      away to sign up for a suspension-free sanction
8
      on a first offense DUI. I'll give that some
9
      serious thought.
               Thank you, Mr. Chairman.
10
11
               CHAIRMAN MARKOSEK: Okay. Thank you,
12
               Representative Kathy Watson.
13
               REPRESENTATIVE WATSON: Thank you,
      Mr. Chairman.
14
15
               Sir, if -- in following up on the
16
      Representative's previous question, will I be
17
      correct -- let me back up, sir.
18
               Are you familiar with Pennsylvania's
19
      graduated DUI system?
20
               DR. VOAS: No, I wouldn't say I am
21
      familiar with the Pennsylvania system.
22
               REPRESENTATIVE WATSON: All right.
23
     Are you at least familiar with what we call an
24
      occupational limited license?
25
               DR. VOAS: Well, I know about the
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1 | limited licenses, yes.

REPRESENTATIVE WATSON: What I was trying to get at was I was trying to -- from what I've listened to you say, would you say then that the interlock is used -- would be used in lieu really of an occupational limited license?

Because I heard you say something about other states where there was a time of suspension and then moving to an ignition interlock which in effect for some of our drivers, they have the opportunity, after a suspension, 60, 90 days, if they qualify, to have this limited license which would allow them to drive to work and so forth.

I'm -- what I'm hearing is that
you're suggesting a substitution really of an
ignition interlock to do -- to do that kind of
thing. Is that it?

DR. VOAS: Yes. I am. And let me explain why.

First of all, of course, the limited or vocational license has been a feature of most state laws for years, because we did not want to interfere with the ability of

offenders to hold their jobs.

The problem for the police is that individuals who have those licenses, it's very hard for the police to enforce it. They get out on the road. If they do get stopped, there's an argument over whether, in fact -- because often those licenses, aside from going to and from work, a lot of them are going to church or to treatment or various other things.

The interlock is much more efficient for the police because what it's preventing is the drinking and driving, which is what we all want to prevent.

It's also less of a limit on that offender because, aside from going to and from work, he can take children to school, classes, do family things, because he's prevented from being able to drink and drive.

So the use of a vocational license, as we have in the past, would actually I think be strengthened if instead of that we had them on interlock rather than on what's normally called the vocational license.

So that's the reason behind that.

1 REPRESENTATIVE WATSON: All right. 2 And a follow-up, because I had a question that 3 I quess Chairman Marsico asked and it was related to cost. 4 5 Am I correct though that you see most of these companies do a monthly charge? 6 7 Because I thought originally people were complaining it was 12 or \$1500 for the 8 9 interlock. 10 But you're saying it's a monthly 11 It just goes on depending on how long charge? 12 you're suspended? DR. VOAS: Yes. And I want to be 13 careful here because I don't represent any 14 15 companies. 16 REPRESENTATIVE WATSON: 17 understand. DR. VOAS: And I'm not and I can't 18 19 speak for them. 20 But the standard across the country 21 generally is to have sometimes an installation 22 charge. This tends to run maybe \$75 or so and 23 then, in general, it's two dollars a day which 24 would be paid monthly, something like that. 25 So if there's 31 days, it's 60 to \$70 for the

1 day [sic].

Now, there's competition here and it varies by the company that's providing it.

So -- but basically that's the cost. It's about two dollars a day.

So that's about one meal for an offender a day. And so it's relatively low cost for the offender and it's no cost for the government because the offender is paying it.

REPRESENTATIVE WATSON: Thank you,
Mr. Chairman.

CHAIRMAN MARKOSEK: Okay. Thank you. Representative Tim Solobay.

REPRESENTATIVE SOLOBAY: Thank you,
Mr. Chairman.

Doctor, I guess a lot of the comments and questions I have kind of touched on what my concern is or my question was.

But in your opinion then based upon an aggressive interlock program, it appears that this could be a very -- cost savings to counties and -- and locals and even the individual offender himself, based on the fact of lost time -- or the lost time by them being in a county lockup for -- for continued,

repetitive drunk driving charges.

Also may be families saving for the fact that now that individual utilizing an interlock device may not lose their job, may be able to continue to function even though they're still serving a penalty.

And, I guess, lastly, has it truly shown to reduce deaths and accidents based on the fact that the devices are in place in a more aggressive manner?

DR. VOAS: Yes. We -- we do have evidence that it is reducing crashes. Most of our evidence comes from showing that it's reducing repeat drunk driving because that's something we can measure more easily.

that it's saving lives as well as saving money. And it is important for the offenders to be able to maintain their economic system rather than go to jail and particularly those that wind up -- because they get repeated offenses and wind up in our jails. We know how expensive it is to place them in jail and how destructive it is to the lives of those offenders in terms of coming back.

1 Another feature that happens is that 2 in our old system of just taking the license, we find that a number of people just 3 4 disappear. They never come back. They go. 5 And so we think it's much more important to keep monitoring these people 6 7 through the year or two years, whatever their 8 sentence is, at this low cost, allowing them 9 to go on with their lives and preventing 10 drinking and driving. 11 REPRESENTATIVE SOLOBAY: Well, like you said, not only do they not necessarily 12 come back with the suspension, but they 13 continue to drive regardless --14 15 DR. VOAS: Yeah. 16 REPRESENTATIVE SOLOBAY: -- and they 17 continue to have access and continue to hurt 18 people and continue to cause problems both financially and emotionally for families. 19 20 DR. VOAS: Yes. 21 REPRESENTATIVE SOLOBAY: Okay. 22 DR. VOAS: That's our -- that's what 23 research shows us. 24 REPRESENTATIVE SOLOBAY: Thank you. 25 CHAIRMAN MARKOSEK: Okay. Doctor,

1 thank you very much. 2 DR. VOAS: Thank you, sir. CHAIRMAN MARKOSEK: We appreciate 3 4 that. And very good testimony. 5 Next is Sarah Longwell, the managing director of the American Beverage Institute. 6 Ms. Longwell, welcome. 7 8 MS. LONGWELL: Hi. I was just 9 telling Rebecca Shaver from Mothers Against 10 Drunk Driving that when I walked in I saw a 11 group being led on a tour and I remember that 12 the last time I was in this building was as a sixth grader from Greenwood Elementary being 13 taken on a tour, because I grew up in Perry 14 County and then graduated from Harrisburg 15 16 Academy across the bridge in Wormleysburg. 17 REPRESENTATIVE KELLER: Good academy. 18 MS. LONGWELL: Hi. Nice to see you. 19 CHAIRMAN MARKOSEK: What really gets 20 to you is when I have my constituents back 21 home who are working in a store, or whatever, 22 who say, you know, Representative, I was in 23 sixth grade and you took us on a tour. 24 MS. LONGWELL: I don't think you gave

25

me my tour. Actually --

1 CHAIRMAN MARKOSEK: When you've been 2 around awhile, you know, those things happen. Welcome. 3 4 MS. LONGWELL: Thank you. 5 CHAIRMAN MARKOSEK: And you may proceed. 6 MS. LONGWELL: Well, yes. My name is 7 8 Sarah Longwell, and I'm the managing director 9 of the American Beverage Institute. 10 We're a trade association of 11 restaurants in Washington, D.C. and, you know, we are -- I don't want to say we're opposed to 12 interlock bills, because we're not opposed to 13 them outright. 14 15 There is -- there are two versions of 16 this bill, as was discussed, and HB 914 is a 17 bill that we would be in support of. And it's because it focuses on what we consider to be 18 19 the drunk driving problem, high BAC and repeat 20 offenders. 21 The difference between these two 22 bills is that Representative Clymer's bill 23 eliminates the judge's ability in the case of 24 low BAC with first-time offenders. So

somebody at .08 up to .149, that's a low BAC

25

first-time offender. Because I'm going to keep using these phrases and I want to make sure it's clear. And then a high BAC would be .150 and above or anybody with multiple offenses.

So Representative Clymer's bill would mandate that, regardless of your BAC level, on your first offense, you would get the interlock, mandatory, judge has no say, there's no judicial discretion.

Now, that means a 120-pound woman who has had two six-ounce glasses of wine over a two hour period could reach .08.

Now, if she drives, she automatically gets the interlock. That's her punishment.

And you've heard in previous testimony there was some talk of a stag party and that being just a myth. That this doesn't happen. Well, of course, it happens. Of course, somebody can reach .08 after drinking, not excessively, and should they drive, they should absolutely be punished, but they shouldn't be punished to the same degree as somebody who has had ten drinks prior to driving and then gotten in the car.

We talked before, too, about
graduated penalties. That's what graduated
penalties are for. It's the reason that if
you get caught driving five miles over the
speed limit, you're not punished the same way
that you are if you're driving 30 miles over
the speed limit. Those are graduated

penalties. And Clymer's bill essentially,

yeah, eliminates that.

Now, the average BAC of somebody in a fatal accident is .18. It's extremely high.

I testify on these bills all across the country. They're very frequently named after victims of drunk driving, and it's devastatingly sad to sit and hear these families' testimonies.

But the drunk drivers are uniformly and without exception people who have three, four, five offenses and who were at levels like .333. I mean places where a normal person wouldn't be -- wouldn't be awake, alive. And so we're talking about extreme offenders.

So how do we solve that problem?

Because that's the problem we need to solve.

Why is somebody still on the road if they've got four offenses?

We have a problem with enforcing existing laws, and in the face of that the response shouldn't be let's expand laws to marginal first-time offenders. It doesn't -- it doesn't make sense.

I mean -- there's a huge problem right now. We talked about New Mexico. In New Mexico a big part of the reason -- you know, I think the number was 65 percent. We normally hear that it cuts down on recidivism by 60 percent.

The fact is that study was done of first-time offenders who installed the interlock. But what we didn't hear is that a majority of people who were told to put the interlock in just didn't install it.

So the study only focused on what we're going to call the responsible drunk drivers, the people who were willing to go get the interlock.

And also when we're talking about recidivism, this study didn't focus on recidivism like twenty years down the road.

It's -- it is just while they had the interlock. So you don't know whether or not there is recidivism once the interlock is off.

The other thing that I want to mention is that when you're talking about .08, a number of studies have shown that you are more dangerous driving talking on a hands-free cell phone than you are at .08.

University of Utah, University of
Virginia, they both did studies about levels
of impairment. Talking on a hands-free cell
phone, there's somebody here with a Bluetooth
in their ear, you know, driving around with
that in your ear having a conversation, you're
more dangerous than you are at .08.

That's the level at which we're talking about mandating this technology in all cars.

Now, a couple of questions were asked about the technology, about its reliability, about the costs, and I want -- I want to answer a couple of those preemptively, because there were some things that were said previously that are incorrect.

First of all, talking about the cost

of the interlock. The interlocks do range -there's an up-front cost for installation of
between a thousand and \$1500. It does vary
across companies, but there is an up-front
cost.

And then the \$70 a month is to maintain and keep them calibrated. Now, that is a prohibitive cost to many people and it may be the reason when you're talking about New Mexico that you see a majority of people not even installing the technology to begin with. Because they simply can't afford it.

The other -- quickly, another statistic -- and let me ask. Let me ask you that any statistic you hear, whether it's from me or whether it's from somebody else, ask them to back it up.

Because I hear -- I hear a lot of statistics coming out of our opposition that I know that aren't true. The 87 times you've heard, actually the way that it was put was I think one out of 88 or one out of every 200 chances of catching a drunk driving driver. The way it's normally said is that the average drunk driver drives 87 times prior to being

caught. That's the number we hear coming out of Mothers Against Drunk Driving and even that -- the NHTSA people repeat it and the media repeats it constantly and it's becoming a fact.

And it's taken from a study done 14 years ago that was self-reported data which means basically that they said to a drunk driver how many times would you say you've driven drunk? And they said, I don't know. A couple hundred. Then they got the average of 87 times.

There's no proof. There's no conclusive study. There's no good study. The all -- the study -- the study's own authors in that case called the study crude and said the numbers couldn't be reliable. So we can't use that as fact.

The other thing about the technology that's interesting is that it fails. It fails frequently. You know, smoking a cigarette right before -- right before you blow into it, having -- using mouthwash, even people on the Atkins diet, there's something about the whole ketosis thing that develops alcohol in

your body that trips up the interlock.

And if you get -- if you have two false starts, using most of this -- most of this technology, you actually have to have somebody come out and recalibrate it, which is also at your cost.

And so when they're so fallible -they're set really low. They're set at .02,
which is why cough syrup and all these other
things can set them off. And so if you have
two of those times, you have to have somebody
come out and -- and, you know, get your car
back up and running.

It's a lot of expense. It's a lot of trouble for somebody who is a marginal first-time offender.

Now, that isn't to say that we don't think that a first-time offender below .15 ever deserves interlock. That may very well be the case.

All we think is that in the case of a low BAC first-time offender a judge should have the ability to decide whether or not they ought to get the interlock. That it should be at the judge's discretion.

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1
               And that's why we think that HB 914
2
      truly addresses the drunk driving problem.
 3
     goes after people who are high BAC and repeat
     offenders, and it allows traditional
 4
5
     discretion in the case of these marginal
      first-time offenders.
 6
7
               Thank you very much.
8
               CHAIRMAN MARKOSEK: Okay. Thank
9
     you.
               Any questions?
10
11
               MS. LONGWELL: Oh, you've got to have
      questions. I'm the only one here speaking
12
     against the interlocks and if you're not going
13
     to ask questions, because there's some things
14
15
     I held back, because --
16
               CHAIRMAN MARKOSEK: Okay. Let me
17
     throw -- throw one out.
18
               You mentioned the two drinks for a
      120-pound woman.
19
20
               MS. LONGWELL: Yes.
21
               CHAIRMAN MARKOSEK: Okay. And we've
22
     heard other statistics from MADD and others
23
     that would suggest that that would not be
24
     true.
25
               MS. LONGWELL: Uh-huh.
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CHAIRMAN MARKOSEK: You -
MS. LONGWELL: You have -- okay.

Would you like me to tell you where I got it?

CHAIRMAN MARKOSEK: No, I'm looking for a question here, you know. Yeah. What's your response to that?

MS. LONGWELL: Well, it's -- it's -- it's an average and we actually -- we came up with it back during the .08 debate, and we were trying to illustrate how little it could take for somebody to reach .08.

And so we went back and forth with NHTSA trying to reach a conclusion about what we both would agree upon is the way somebody can reach .08 that's a -- that's reasonable.

And after some back and forth, this is the number that the people over at the National Highway Traffic Safety Administration said, yes, a 120-pound woman after two six-ounce glasses of wine over a two-hour period would reach .08. That's an accurate representation of what .08 is.

And so that is -- that's irrefutable, and it's not our number. It's a -- well, it is, but NHTSA agreed to it.

The other thing that was interesting about the previous testimony -- and I'm sure you'll hear it, it's a language thing, but we keep hearing about drinking and driving, that you want to stop people from drinking and driving.

It is legal to drink and drive in all 50 states. What is illegal is drunk driving, and we're losing some perspective on what is moderate, legal, and safe consumption prior to driving versus what is criminal and, you know, impairing behavior.

And so I just -- it's -- it's something that I -- I hear a lot from our opposition where they say, you know, we -- we lost it, you know, ten years ago when we stopped saying don't drive drunk and you stopped saying -- and you started saying don't drink and drive.

We've lost the distinction between what is reasonable social behavior and what is crime. And we have to maintain that balance, otherwise, you know, we got something in the -- the dysfunctional legal system.

You know, there was a question

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1
     before, too, since you're not going to ask me
     questions, I'll just preempt the --
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 3
               CHAIRMAN MARKOSEK: We have some
4
     now.
 5
               MS. LONGWELL: Okay. Great.
               CHAIRMAN MARKOSEK: Representative
 6
7
     Lentz.
8
               REPRESENTATIVE LENTZ: This is more
9
     of a comment, and that is you had raised the
10
      issue of the statistic about one in 88, one in
     200 --
11
12
               MS. LONGWELL: Yeah.
13
               REPRESENTATIVE LENTZ: -- not being
     accurate. I can tell you, I've both
14
     prosecuted and defended people who have been
15
     arrested and charged with DUI and absolutely
16
17
      it is my experience that it is not the result
18
     of people's bad luck.
19
               In most cases, after the fact, when
20
     the interviews are done, et cetera, exactly
21
     what the previous witness said is the case.
22
               The other thing is, your criticism of
23
     that study is that people self-reported a
24
     number. We -- we -- we would expect, based on
25
     human nature, that if they self-reported 88,
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they probably did it twice that amount of

times or maybe even three times that amount of

times. So it's -- I don't think it's fair to

dismiss that statistic.

I also was -- would point out that
when you talk about the person who is the,
quote, first-time offender having to be
subject to this, my experience is most people,
that their biggest concern when they get a

DUI, is having their license suspended. And
if you said to them, here's a mechanism by
which you can continue to drive as soon as
you leave the courtroom and get your car
outfitted, I would think they would prefer
that.

And as was pointed out by a previous question, I would think that would be preferable to everybody associated with them, their family members, their employers, et cetera.

So I think those are a couple of comments that should be made in response to your testimony.

MS. LONGWELL: Well, I thank you for that. First of all, you know, with the 87

times number, I'm -- my criticism is really on it as a scientific fact but I'm just meaning as a legitimate study. You know, they've sampled a very small amount of people and the own authors have sort of disavowed it. And so it's just -- it's being reported as a fact, as absolute, that 87 is the number of times, and I just don't think that can be held true.

I understand that you have anecdotal experience. But something else you said allows me to bring up another point which I -- which is very important.

Our opposition to this, we have opposition to low BAC first-offender bills on their merits, but we also have a longer term opposition that involves -- you know, the goal of Mothers Against Drunk Driving, which has been clearly stated, the goal of some people at NHTSA, of the interlock manufacturers, even of Dr. Voas -- and his coauthor of the study is Dick Roth -- these -- these people are activists when it comes to interlocks.

They're pro interlock activists.

And they don't just want them in the cars of low BAC first offenders. They want

1 | them in your car. They want them in my car.

They want the technology to come as standard equipment in all cars set below .08.

This is stated. They go on the record saying this is their ultimate goal.

They are working -- they just asked -- in the 2009 highway reauthorization, they're asking Congress for \$30 million to help develop the technology further so that it can come as

standard equipment.

They got -- you know, right now

the -- the technology is very rudimentary.

But they've got incredibly sophisticated

technology now that reads your alcohol level

through the sweat in your hands. They have

retina scans. They have sniffers that come

out of the seats of your car. They're already

optional equipment on some Nissans and

Toyotas.

And for this campaign to eliminate drunk driving, which is MADD's campaign, this is an incremental step. This is how you normalize the technology in the eyes of the public and it's how you normalize it in the eyes of -- of the legislature.

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               And so that's the ultimate goal and
     this -- this for them is an incremental step.
2
 3
               CHAIRMAN MARKOSEK: Okay. I'd like
 4
     to -- before I recognize Chairman Marsico who
5
     has a question, I'd like, Representative
     Houghton, if you'd like, you're welcome to
 6
7
     come up here and share in the questioning and
8
     whatnot.
9
               Represent -- Chairman Marsico.
               REPRESENTATIVE MARSICO: Thank you,
10
11
     Mr. Chairman.
12
               You had mentioned that your
     organization supports House Bill 914 and what
13
     was the bill that you do not support? We
14
15
     don't have the bills.
16
               MS. LONGWELL: It's Representative
17
     Clymer's bill. It's HB 1006.
18
               REPRESENTATIVE MARSICO: It's the
      section --
19
20
               MS. LONGWELL: Yeah.
21
               REPRESENTATIVE KELLER: How about
22
      639, House Bill 639. Clymer's is 639.
23
               REPRESENTATIVE LENTZ: No.
24
               MS. LONGWELL: I've got
25
     Representative Clymer's bill as 1006.
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1
               Interestingly, Clymer did introduce a
     universal bill the first time he introduced
2
 3
      it. He wanted every single car in
 4
      Pennsylvania to come standard with this
5
     technology in 2007.
               REPRESENTATIVE MARSICO: Okay. Do
 6
     you still live in Perry County?
7
8
               MS. LONGWELL: I don't still live in
9
     Perry County. I live in Washington, D.C.
10
               REPRESENTATIVE MARSICO: Well, you
11
      should, because you have a really good
12
     representative over there.
13
               MS. LONGWELL: Yeah?
14
               REPRESENTATIVE MARSICO: Now,
      seriously now, the installation cost though
15
16
     that you talked about, which was not discussed
17
     earlier. You said -- what was the amount you
18
     said a year?
19
               MS. LONGWELL: Between a thousand and
20
     1500.
21
               REPRESENTATIVE MARSICO: And then --
22
               MS. LONGWELL: Then there's the $70
23
     fee to maintain and keep it calibrated.
24
               REPRESENTATIVE MARSICO: Do you have
25
     back-up for that?
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MS. LONGWELL: Well, I mean, short of telling you the name of people I know who had the interlock.

REPRESENTATIVE MARSICO: Right.

MS. LONGWELL: But, yeah, I mean if you -- if you look at some of the main manufacturers, call them. You know, Smart Start, True Lock, or any of them, and ask them, I want the interlock, you know, go and say I want to get the interlock and see how much it costs.

Because at the end of the day when you talk about the installation, maintaining and keeping them calibrated, then the -- there was another -- a monitoring cost, that's an additional cost.

And then the infrastructure. I don't know if I made this point clearly enough when I was talking about the -- the New Mexico study. There's no infrastructure in any of the states to make sure that people are actually installing the technology.

You know, it's like it's left up to the DMV pretty much. And so there's no one -- there would have to be an investment in

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1
      infrastructure if you were going to make sure
2
     that the interlocks were getting installed.
               Because it is different from
 3
4
     monitoring someone who is just not driving
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     on suspended -- or who is driving on a
     suspended license.
 6
7
               You could monitor whether or not
8
      someone is actually putting this in the car,
9
     but you've got to invest in the infrastructure
10
     that can do that.
11
               REPRESENTATIVE MARSICO: Okay. Thank
12
     you, Mr. Chairman.
13
               CHAIRMAN MARKOSEK: Representative
     Sabatina.
14
15
               REPRESENTATIVE SABATINA: Thank you,
16
     Mr. Chairman.
17
               I -- I'm asking this guestion. I
18
     think I already know the answer to it. But
     there's nothing -- or there's no technology in
19
20
     the interlock that would catch someone using
21
     narcotics and getting behind the wheel. Is
22
     that correct?
23
               MS. LONGWELL: There's not. There's
24
     not. No.
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REPRESENTATIVE SABATINA: Okay.

1 Thank you.

MS. LONGWELL: There is technology -interestingly enough, though, the number one
cause of fatalities on the highway is
speeding. And there is technology that would
cap speeds, the speed at which we could go.
Nobody tries to put that in a car. Wonder why
that is?

CHAIRMAN MARKOSEK: Representative Houghton.

REPRESENTATIVE HOUGHTON: Thank you,
Mr. Chairman. I just have one comment. I
want to second Representative Lentz in his
comments.

I have never been a prosecutor, but I mean I do handle criminal defense, minor criminal defense cases, and I think first offenders from my experience -- now, you know, admittedly there may be situations where they just got back from their mother's funeral or their father's funeral or something that really shakes them in life and, you know, they may have an occasion to drink a little too much and get on the road.

So, you know, there is -- there are

situations that I've experienced that are like that.

But generally the first offenders are just lucky in my experience compared to multiple offenders. So I just wanted to make that comment.

MS. LONGWELL: But -- but certainly it's not true in all cases, right? I mean, you know, the BAC level was just lowered about five years ago from .10 to .08.

And so you're talking about somebody who could be one sip over that. Of course that happens when people are caught. There's all the sobriety check points catching people who are below the legal limit all the time and they are arrested and convicted of levels below .08 and that -- those are points at which now we're talking about putting an interlock in their car, with their costs, with their fallibility, with their intrusiveness.

We just think it's too far.

REPRESENTATIVE HOUGHTON: Just saying what I'm just saying, if I may, Mr. Chairman, that's why my bill does not require ignition interlock on first year -- first offense.

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               MS. LONGWELL: And we certainly
      support that bill.
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 3
               CHAIRMAN MARKOSEK: Okav.
4
      Ms. Longwell, thank you very much.
5
      Interesting testimony.
               Next we have Mr. Stephen Erni, who is
 6
7
      the Executive Director of the Pennsylvania
8
      Driving Under The Influence Association.
9
               MR. ERNI: Good morning, sir.
10
               CHAIRMAN MARKOSEK: Is it Stephen or
11
      Stefan?
               It's Stefan, right?
12
               MR. ERNI: It's Stephen but it's
13
      okay.
14
               CHAIRMAN MARKOSEK: Okay.
15
               MR. ERNI: Somehow it makes my annual
16
      salary larger or whatever.
17
               Ladies and gentlemen, I'm the one
18
      that has killed quite a few trees and have
19
      given you enough information to spend the
20
      weekend on ignition interlock, whatever you
     would like to know, anywhere from the
21
22
     technology of where it currently is and where
23
      it's heading, the statistics of what we have
24
      accomplished here in the state of
25
      Pennsylvania.
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Now, I do have a testimony that I would like to -- to give to you this morning. However, if it is okay, I'm just going to pitch it because there's been several different topics that have been brought up here as far as ignition interlock or, as a matter of fact, it turned out to be even an attack on .08 that I think my constituents, meaning my membership, would be probably disappointed if I don't take the opportunity

to at least make some comments.

First of all, with regards to the .08, just so we can put this to rest, you know, we can calculate alcohol in 12 ounces of beer or four ounces of wine or one-and-a-half ounces of 80 proof liquor.

Now, granted, there's a lot of variations in wines, so it became a practice to perhaps accept it as five ounces and now, of course, with some of the -- some of the examples that are given, now it's six ounces.

Well, ladies and gentlemen, I'm six six, 300 pounds, and I, too, can get a DUI on two glasses of wine. Mine just happens to be 22 ounces each.

ounces would be nine glasses of wine just to follow that example that has been given. I don't think that you would want me to be your dentist, your doctor, or certainly you would not want me to drive your loved ones around after consuming that much alcohol.

And with that I would like to move on and start discussing some of the stuff as far as ignition interlock.

I actually have to disagree with not supporting House Bill 1006 from the perspective where it says that this takes away the judge's discretion.

Ladies and gentlemen, I have -- I want you to know that 81 percent of the probation departments in the state of Pennsylvania do not allow alcohol consumption while a person is on probation, ARD for DUI.

So, in fact, what you are actually doing is you are, in fact, enforcing a court order which is that they should not be consuming alcoholic beverages.

And, of course, where do I get that statistic from? That would be the constant

contact that I've sent out to every chief probation officer in the past few days to gather that data.

With regards to the actual DUI offender, 62 percent of DUI offenders here in the state of Pennsylvania are self-admitted problem drinkers. This would be from the court reporting network.

Where do I get this data? I get it from the Department of Transportation, the uploaded data that we do an assessment on every DUI offender. So, again, going back to the fact that they were arrested for the DUI, it may just be that it's the first time that they got caught. And it's very lucky that, in fact, they have done so.

And then, finally, the other comment

I have, before I get into some of the good

stats with regard to ignition interlock, would

be the notion of the cost for ignition

interlock.

The ignition interlock in Pennsylvania, we do have several vendors. It runs from a thousand to \$1200 total, and what it basically is is you have the installation

fee and then you have a monthly fee that you are paying for the lease of this equipment.

And where do I get this data from?

Of course, I do have the list of every one of the providers of what they are charging for the ignition interlock in the state of Pennsylvania.

So if any of you are interested I am able to pass this on.

What we have here in Pennsylvania is 54,000 DUI arrests. We have about 1200 or so -- 12,000 alcohol-related crashes and about 535 fatalities.

Last year we have seen 4,336

Pennsylvanians have ignition interlock in their vehicles. Now, that's an actual increase of 14 percent from the year before.

And basically these individuals that have the ignition interlock on their vehicle combined have driven 49.3 million sober miles. That's what ignition interlock does.

It basically separates the drinker from his vehicle and allows for the rest of us that are traveling on the Commonwealth's roadways, that we know that when they aren't

driving, they're not in their vehicles.

And some of the raw counts that we

have had -- and, by the way, these devices

they have blown into about 9 million times,

and 39,000 times it has locked them out with a

BAC .025 or above. But, most importantly,

1,860 times the interlock locked them out with

a BAC of .08 or more.

So as you can see, there is -
technology is there and, in fact, it's working

pretty well here in the state of

Pennsylvania. And, in fact, we'd like to

think that, in fact, we're making some form of

a difference in removing these impaired

drivers from our roads.

As far as the states that already
have these laws, there are eight states,
Alaska, Arizona, Colorado, Illinois, Nebraska,
New Mexico, Washington, Louisiana that have
enacted first-time ignition interlock
legislation regardless of the BAC level.
Then, of course, we have six states,

Florida, Hawaii, Kansas, New Hampshire,
Virginia, and West Virginia that have it for
offenders of BAC .16 or above.

1 And I'm willing to entertain any of 2 your questions that -- that you may have with regards to this technology that we use. 3 4 CHAIRMAN MARKOSEK: Representative Siptroth. 5 Thank you, REPRESENTATIVE SIPTROTH: 6 7 Mr. Chairman. One question that I'd like to pose is 8 9 what effect does the interlock -- installation of the interlock have on the manufacturer's 10 11 warranty of an automobile or of a vehicle? 12 MR. ERNI: It pretty much -- you should be looking at an ignition interlock, it 13 almost would be if you're replacing your radio 14 or you're for -- getting anything else that 15 you're putting on, Sirius radio or anything of 16 17 that nature, it does not affect the warranty. I do not believe that we have had an 18 19 instance nationwide, but certainly not here in 20 Pennsylvania, where anybody's warranty was 21 affected. 22 REPRESENTATIVE SIPTROTH: So there's 23 no hard wiring? It's just on --24 MR. ERNI: It's pretty much, yes. 25 For -- for lack of a better terms -- and,

again, please, disregard the -- the ignition interlock, basically what it is is it trips the starter wire so you're not able to start up the car.

And, again, I'm breaking it down to the lowest common denominator. It's a lot more complicated than that. But for the most part that's what it is. You're not able to start up the vehicle without blowing into the device that can measure the amount of alcohol.

And one other thing that -- that we have mentioned here that was mentioned earlier with regards to, you know, some of the false starts, Pennsylvania, when the specs were written in 2001, basically the -- there's two types -- two types of technologies that were -- that were in existence in the past. One would be of -- of -- of what was described as a Taguchi cell, T cell. This is the one where if you had yeast or things of that nature you may, in fact, have some false readings. Pennsylvania has never used it.

The National Highway Traffic Safety

Administration, in fact, recommends that

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1
      everybody has fuel cell technology, which
2
     basically means that cigarette smoke, yeast,
 3
      things of that nature does not affect the
 4
      device.
 5
               REPRESENTATIVE SIPTROTH:
                                         Thank you.
               Thank you, Mr. Chairman.
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7
               CHAIRMAN MARKOSEK: Representative
8
      Carroll.
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               REPRESENTATIVE CARROLL: Thank you,
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     Mr. Chairman.
11
               Can you share with me the cost for an
      ignition -- ignition interlock for a
12
13
     motorcycle?
               MR. ERNI: For a motorcycle, it would
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     be the same exact, the same exact cost. Now,
15
      as far as a motorcycle, quite a few of the
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     manufacturers, for lack of a better term, have
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      shied away, only because, again, with ignition
19
      interlock what we're hoping for is that the
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      individual actually pulls over and then takes
21
      the test.
22
               Now, obviously, as, you know, has
23
     been testified before, you are able to do it.
24
     You can go ahead and drive and still take the
25
      test. We don't recommend it, but you're able
```

to do it.

2.2

Since, you know, there would be individuals that would try to -- would try to -- to, in fact, take a rolling breathe test while riding their bikes. Quite a few of their manufacturers, in fact, do not make it a practice.

But there is one in Pennsylvania that does, in fact, allow for it, so you would have to go to -- because we have several vendors here in Pennsylvania and the cost would be the exact same amount as it would be for a car.

REPRESENTATIVE CARROLL: Thank you.

14 CHAIRMAN MARKOSEK: Representative
15 Petrarca.

REPRESENTATIVE PETRARCA: Thank you, Mr. Chairman.

Quick question. In the states that require the interlock regardless of blood alcohol for first-time offenders, are there problems or issues that you can speak to and we should be aware of?

MR. ERNI: Well, I think what you need to decide is how you would like to go about ignition interlock. Okay?

1 And I'll give you an example here.

2 | If you just want the individual -- to stop

3 | them from getting into their car after they're

4 consuming alcoholic beverages, that's one

5 | issue. And I believe the technology is

6 there.

The other issue is do you want to utilize ignition interlock as a behavioral modificational tool?

Now, obviously if you have it for six months, that may not be a behavioral modificational tool. However, if you're looking at some of the language that has been described by individuals that perhaps are violating and then you're extending their ignition interlock on the part of the Department of Transportation, then I would believe it would have an even greater value because now what you're doing is -- again, I'm simplifying things. You have about six times a day a reminder that when you are driving, you know, you shouldn't be consuming alcoholic beverages.

So it is a great behavioral modificational tool. But, once again, it's --

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1
      it's a -- the time period is where it may be
2
     too short, six months.
               REPRESENTATIVE PETRARCA: But there
 3
4
     are no, again, problems in these states or are
5
     there --
               MR. ERNI: I'm not sure --
 6
7
               REPRESENTATIVE PETRARCA: -- anything
8
     unusual --
9
               MR. ERNI: I'm not sure. What kind
10
     of problems --
11
               REPRESENTATIVE PETRARCA: Or -- or
     backlash.
12
               MR. ERNI: -- are you looking for?
13
               REPRESENTATIVE PETRARCA: Or, you
14
     know, how is it going? Is there an outcry in
15
16
     some of these states that it should not be
17
     used for first-time offenders? Maybe that
18
     depends on who you talk to.
               MR. ERNI: Obviously from the tobacco
19
20
      industry, there is an outcry from them.
21
     are some outcries perhaps from some DUI
22
     offenders and -- and I do have in your packets
23
     that you have, you know, some surveys we have
24
      sent out.
25
               We run a project with the Department
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68 1 of Transportation for ignition interlock. That's where a lot of this data is coming 2 3 from. 4 And the majority of them are very satisfied with the experience that they have. 5 They do receive -- they do receive courteous 6 7 professional service. And, again, if they do 8 not, we are immediately there investigating 9 and then reporting back to the Department of 10 Transportation. 11 As far as convenience and delivery, here in the state of Pennsylvania we have 137 12 centers that provide this kind of service. 13 In fact, it is a specification by the 14 Department of Transportation that there would 15 16 have to be one -- there would have to be a 17 center by each one of the manufacturers within 18 a 50-mile radius. So it is actually, you 19 know, a very convenient thing. People don't 20 have to drive hours just to have this 21 installed in their vehicles. 22 REPRESENTATIVE PETRARCA: Thank you.

23 Thank you, Mr. Chairman.

24

25

CHAIRMAN MARKOSEK: Representative Mark Keller.

1 REPRESENTATIVE KELLER: Thank you, 2 Mr. Chairman. 3 A question I have is after the 4 individual has used the interlock system, 5 there's no need for it anymore, what happens then? 6 7 Do the companies take it back? And 8 is there -- is the consumer paid a fee for 9 returning -- it looks to me as though it's a 10 rental-type thing. MR. ERNI: It is. It is. They are 11 12 leasing. They are leasing the equipment for -- in this case, it would be for twelve 13 months. And then when the time is up, it 14 would be removed by the technician 15 16 representing these manufacturers and then the 17 person can go on. 18 Now, we have had about two instances 19 last year where individuals would like to keep 20 it on their vehicle. So that's a possibility, 21 too, that -- that they would continue to pay a 22 leasing fee. 23 REPRESENTATIVE KELLER: My question, 24 though, is the companies -- maybe you can't

answer this. Is the consumer then charged a

1 fee for taking the unit out or if -- the way I understand, there's been all kinds of numbers 2 been thrown out here as far as --3 4 MR. ERNI: The total costs -- I'm 5 sorry. REPRESENTATIVE KELLER: -- what the 6 7 costs are. You know, a thousand, 1500 to have 8 it installed. 9 Now we're going to have it taken out 10 of the vehicle. Is there a charge to take it back out of the vehicle? And also is there 11 some kind of fee involved in there to 12 reimburse the individual back for the initial 13 setup fee? 14 15 MR. ERNI: Basically the cost that I have quoted you that the manufacturers have 16 17 for a year includes both the installation and the removal. 18 19 REPRESENTATIVE KELLER: Okay. MR. ERNI: And, again, for -- to make 20 it -- to kind of simplify things again, the 21 22 monthly fee, of what you're paying for, is 23 calibration for the most part.

The device, this fuel cell that I was telling you about, is the exact same

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1
     technology that is in the portable
2
     breathalyzer that police officers have. So
 3
     naturally, you know, you would want to have it
4
     calibrated so it always reads correctly.
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               So that would also be a cost if
     they're drinking and they're knocking out the
 6
     calibration.
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8
               REPRESENTATIVE KELLER: Okay.
                                              Thank
9
     you.
               Thank you, Mr. Chairman.
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11
               CHAIRMAN MARKOSEK: Thank you.
                                               I see
     Representative Clymer is here. We're going to
12
      invite him to come up here as well.
13
               I have a question. I don't think
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      it's been asked yet here. Relative to the
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     other drivers or family members in a household
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     that have a vehicle that has an interlock
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     system, you know, how is -- have you had any
      feedback on that in terms of, you know, how
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     they feel about it?
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21
               You know, if I -- if it's a spouse,
22
     say, and -- but it's also my vehicle or the
23
     only vehicle I have available to me, I have to
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MR. ERNI: That is correct.

blow into the interlock --

CHAIRMAN MARKOSEK: -- system? Now, you know, if I don't have a drinking problem, it's no problem. The car starts up. But now I have to, of course, go through the dead man switch every, you know, half hour or whatever.

You know, plus, you know, my neighbors might see me getting into the car and say, oh, you know, Joe's got a drinking problem when it's actually somebody else in my household.

So there's a stigma with me even though I'm innocent. You know, is there some comment that you can have on --

MR. ERNI: Well, you might want to have -- you might want to have a discussion with your spouse about her drinking then.

No. Look, this is how -- this is what -- what you need to look at. It gives the opportunity for people to go to work. It gives them the opportunity to pay their fines, you know, so there's little disruption in the family.

As far as -- you're absolutely correct, if there's only one vehicle and the

DUI offender is required to have this, yes, the spouse would have to, in fact, comply with 2 the exact same regulations. 3

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Again, the way you look at it is -and the -- and the feedback that I can give you is if in family -- and I don't want to get into the --the addiction or intervention or any of that side because, again, we're here for ignition interlock.

But I would venture to say that if -if we have a spouse that has a drinking problem that has this ignition interlock, you know, the spouse actually would be supportive because they'd want to have some form of change in this individual's life which would then translate into, you know, a better marriage or happier marriage and so -- but, yes, the families would have to pay the same price. If they want to drive that car, they would have to blow into that vehicle.

CHAIRMAN MARKOSEK:

Questions? Eric?

EXECUTIVE DIRECTOR BUGAILE: Is it not the case if I owned the car, I own four cars and I have four people in the family, all

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1
      four cars have to have interlock?
               MR. ERNI: That is correct.
2
               EXECUTIVE DIRECTOR BUGAILE:
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4
      that's four thousand --
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               MR. ERNI: Four vehicles --
               EXECUTIVE DIRECTOR BUGAILE: -- eight
 6
      hundred dollars that has to be on there and
7
8
      all four people have to learn how to blow into
9
      that that rhythmic component?
10
               MR. ERNI: If all four of those
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      vehicles are in your name, yes, that would be
     the answer.
12
               EXECUTIVE DIRECTOR BUGAILE:
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14
               CHAIRMAN MARKOSEK: Representative
      Houghton or Representative Clymer, do you have
15
16
      a question or comments?
17
               REPRESENTATIVE CLYMER: Well, yeah.
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      Thank you, Mr. Chairman.
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               And, Mr. Erni, it's good to see you.
      We've been communicating over the last couple
20
21
      of weeks and thank you for your testimony.
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               I didn't get to hear your testimony,
23
     but I know your position on this interlock and
24
      I guess my comment would be if, yes, in
25
      response to the last question, it's going to
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cost \$4,000 but -- if the person has four cars and each of those cars are titled in that one person's name.

However, when you consider the alternative, you know, you're looking at potentially saving a life, having a person not be seriously injured, if the person does get in a serious accident while DUI, then their insurance rates go up so they're going to have to pay more and it's the mental scars that that person who is driving the car involved in the accident would have to bear for the rest of his or her life.

So really, in balance, this is something that -- that needs to be played out; that is, this legislation that would create interlock, ignition interlock, a breathalyzer system for the first-time DUI.

So I think that's -- we have to look at the full range of effects when a person DUI gets in -- involved in a serious accident that takes the life or causes serious injury.

Thank you.

CHAIRMAN MARKOSEK: Representative Houghton.

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               REPRESENTATIVE HOUGHTON: Chairman
2
     Markosek, not at this time. I have no further
 3
     questions -- or no questions for this
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     witness. Thank you.
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               CHAIRMAN MARKOSEK: Thank you.
     Seeing no other questions, Mr. Erni, thank you
 6
     very much. Appreciate --
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               MR. ERNI: Thank you.
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               CHAIRMAN MARKOSEK: -- your
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     testimony.
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               And we have next our good friend, who
     has been an all star testifier here before the
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     committee before, Kurt Myers, who is the
     Deputy Secretary for Safety Administration,
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15
     the Pennsylvania Department of
16
     Transportation.
               Kurt, welcome again. Thank you for
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     coming by, and it's good to hear what you have
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     to say.
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               DEPUTY SECRETARY MYERS:
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     Mr. Chairman, thank you.
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               I -- I noted to Sarah that we have
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      something in common. We're both graduates of
24
     Kenyon College and I find that's -- that's
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      interesting because we're a relatively small
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school so we don't get an opportunity to see a lot of graduates around the area.

3 CHAIRMAN MARKOSEK: I think 4 Representative Frankel is, too.

DEPUTY SECRETARY MYERS: Yes. In fact, he was in my class, as a matter of fact.

However, I have to say that, although that is common ground for Sarah and myself,

I'm afraid that there are other areas where we disagree when it comes to issues associated with ignition interlock and impaired driving.

And I say that because, as an administrator of a program and overseeing this in the Department of Transportation, I see many of the crash reports that come across my desk and the opportunity to see names of individuals, ages of individuals, families who have been torn apart.

And in point of fact, 2007, 535 lives were lost in the Commonwealth because of drunk driving. It's a serious issue when you consider the fact that of that -- of that same year there were 1500 deaths total.

And with that, I think it's important

that I go through some of the history of the
legislation as it's been developed over the
years because I want to point out some of the
areas within the current legislation that I

So on behalf of Secretary Biehler, I appreciate the opportunity to discuss House Bill 639.

think we need to address as we move forward.

And as you are aware, ignition interlock is a device that is installed on motor vehicles to prohibit individuals under the influence of alcohol from operating a vehicle. And over the past nine years, Pennsylvania's ignition interlock law has certainly evolved.

Act 63 of 2000 required an individual convicted of second or subsequent DUI offenses, regardless of the date that the offense occurred, to have an approved ignition interlock device installed in each motor vehicle and maintain the device on their vehicle for one year before eligible to apply for an unrestricted driver's license.

The law also said that individuals who did not install the ignition interlock

device on their vehicle would be required to serve an additional year's suspension.

As the law was written, it not only required the court to order ignition interlock for second and subsequent offenses, but it made ignition interlock a requirement individuals had to meet in order to have their driving privileges restored.

There were instances where the courts failed to order ignition interlock for second and subsequent offenses, but because it was also a restoration requirement, individuals had to comply to be restored.

As a result, the law was challenged in 2003 and the Pennsylvania State Supreme

Court ruled that it was unconstitutional for the court to order ignition interlock.

In addition, it was determined that although PennDOT could not require the ignition interlock device be installed, we could require individuals to obtain ignition interlock driver's licenses before restoring their driving privileges.

Act 24 of 2003 clarified the existing law putting the onus on PennDOT to require

ignition interlock as a restoration 2 requirement and made it mandatory that every 3 second or subsequent DUI offender have an 4 ignition interlock device installed in their 5 vehicle, thereby eliminating the provisions that an individual could serve an additional 6 one-year suspension in lieu of obtaining an 7 8 ignition interlock device.

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Act 211 of 2004 defined and required a ten-year look-back period for counting DUI offenses for determining ignition interlock. Prior to this change, individuals with a second or subsequent DUI offense, regardless of when it occurred, were required to comply with the ignition interlock before their driving privileges could be restored.

Looking forward, PennDOT supports the concept requiring ignition interlock for first-time DUI offenders in order to reduce the number of repeat offenders. As an example, of the approximately 84,000 DUI convictions in Pennsylvania from 2006 to 2008, 57 percent, or approximately 48,000, were second or subsequent offenses. Had the ignition interlock for first-time DUI

offenders been required, it is our belief that the percentage of second or subsequent DUI offenses would have been reduced.

While there is limited data to support the effectiveness of ignition interlock in reducing the number of repeat offenders at this time, we do know that the Insurance Institute of Highway Safety estimates that ignition interlock reduces the number of repeat offenders by nearly two-thirds.

In addition, our numbers show that the state of New Mexico experienced a 26 percent reduction in alcohol-related facilities after passing a mandatory ignition interlock law for all DWI offenders in 2005.

While PennDOT supports the concept of requiring ignition interlock for first-time

DUI offenders, we have some serious concerns with House Bill 639 since it has what we believe are negative and unintended consequences.

At a high level, the legislation as currently written would require driving sanctions to be reduced for DUI offenders, it

- 1 would create an administrative burden on 2 PennDOT to conduct hearings for reduced 3 suspension terms and is, in the opinion of 4 PennDOT's Chief Counsel Office, in violation 5 of a prior state Supreme Court ruling. We believe amendments to this 6 7 legislation alone cannot address these issues. To be specific, our first concern 8 9
 - regards placing the ignition interlock requirement in Section 3804 of the Pennsylvania Vehicle Code.

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- This would be in direct conflict with a 2003 Pennsylvania Supreme Court case, Commonwealth versus Mockaitis, where the original ignition interlock law passed in 2000 was found to be unconstitutional because it required the court to order ignition interlock.
- Mandating ignition interlock as part of sentencing will cause extensive litigation, as did similar provisions of the original law.
- While the requirements defined in House Bill 639 are less intrusive on the judiciary than the provisions of the original

law, they would still require action by the judiciary.

Today ignition interlock is a restoration requirement, which motivates an individual to comply in order to have his or her driving privileges restored. As written, House Bill 639 would require ignition interlock for individuals who do not receive license suspensions. It can only be assumed that these individuals would be less motivated to comply with the requirement and, further, there is no provision in this legislation to address noncompliance.

In 2008, for example, approximately 5100 first-time DUI offenders in Pennsylvania did not receive a license suspension because their blood alcohol content was between .08 and .099.

House Bill 639 includes a provision that would mandate PennDOT to consider allowing even the most serious DUI offenders, meaning individuals with a high, .10 to .159, and highest, .16 and higher, blood alcohol content to reduce an individual's term of suspension from 12 to 18 months to as little

as 45 days. This would erode the
effectiveness of Pennsylvania's DUI law as it
exists today and potentially increase the
number of DUI-related crashes and fatalities,
as it would seriously reduce the disincentive

to drive under the influence.

In addition, this would require a burdensome and cost-prohibitive administrative process to be developed to determine when the term could be reduced, not to mention that it could result in individual case litigation should PennDOT not reduce suspensions for serious DUI offenders.

Lastly, because of the inconsistencies in this legislation, it would be feasible that an individual accepted into the ARD program with a blood alcohol content of .08 to .15 would not be required to comply with a ignition interlock.

In 2008 approximately, 16,100 individuals with a blood alcohol level of .08 to .15 were accepted into ARD.

Again, while we support the ignition interlock for first-time DUI offenders, we recognize that there are operational and cost

impacts that need to be balanced with safety.

We recommend that this legislation be rewritten and, that if this concept moves forward, a committee of subject matter experts from all disciplines work collectively to draft legislation that would effectively address first-time DUI offenders while maintaining the integrity of the current law.

I would also like to mention that we reviewed House Bill 914 which would require ignition interlock for first-time DUI offenders with a blood alcohol content of .10 or higher. We have no concerns with this legislation as written.

However, if we are committed to reducing the number of repeat DUI offenders, we should consider legislation that mandates ignition interlock for all first-time offenders regardless of their level of impairment.

At this time, I'm available to take any questions that you might have. Thank you.

CHAIRMAN MARKOSEK: Okay. Thank you very much.

25 Just -- I think if I understand some

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      of what you had mentioned there as objections
      to the first bill have been rewritten or
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      there's some other legislation floating
      around. So some of that has been addressed.
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     Maybe not all of it.
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               But I see Representative Haluska.
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               REPRESENTATIVE HALUSKA:
                                        Thank you,
8
      sir.
           Thank you, Mr. Chairman.
9
               As I understand your testimony, right
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      now if you get arrested for your first DUI
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     between .08 and .15, they have the option of
     not suspending your license and giving you
12
     ARD?
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               DEPUTY SECRETARY MYERS:
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                                         That is
15
      correct.
16
               REPRESENTATIVE HALUSKA:
                                        And PennDOT
17
      doesn't agree with that?
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               DEPUTY SECRETARY MYERS: Well, we're
      simply saying, based upon this law, that there
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20
      are opportunities here to change the -- the
21
     process and improve what in our opinion would
22
     be advantageous from the standpoint of
23
      allowing for the ignition interlock to be put
24
      on for somebody who is that .0 -- .08 to
25
      .99 [sic].
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REPRESENTATIVE HALUSKA: Well, in my opinion, I think that is -- that gives them some leeway to address first-time DUI's. I appreciate that part of the law.

I -- I would personally not want to

vote on a bill that would do anything to change that. I think you're looking at the .15 and above maybe for a first-time offender but, you know, I think you need that leeway for that person that just happens to slip, happens to have one too many wines or one too many beers and is .09 or something like that.

And I personally like, you know, the ability to judge and to look at that person and give them the ARD and not go through all this expense for an interlock system for a -- a little slip-up.

CHAIRMAN MARKOSEK: Okay. Thank you very much. Representative Carroll.

REPRESENTATIVE CARROLL: Thank you, Mr. Chairman.

Thank you for your testimony.

PennDOT does issue a very unique ignition

interlock license when somebody secures an

interlock license, don't they?

DEPUTY SECRETARY MYERS: This is -
that is correct.

REPRESENTATIVE CARROLL: Okay. And

with that knowledge, then if somebody were to

interlock a police officer would have a clear
ability to determine that they're in violation
based on the license?

be driving with a vehicle without an ignition

DEPUTY SECRETARY MYERS: That is correct.

REPRESENTATIVE CARROLL: Would the department then with that knowledge support the -- a change in the law that would allow for ignition interlock for just one vehicle for a family to consider what Representative -- or Mr. Bugaile mentioned earlier, in the scenario where people have multiple vehicles in a family. You know, if -- it seems silly to me that we're going to go through the expense of installing ignition interlock in multiple vehicles or go through the exercise of the title switcharoo that occurs with ownership.

Why not just have the ignition interlock installed in one vehicle owned by

the family?

DEPUTY SECRETARY MYERS: Let me go back just for a second from an administrative standpoint and explain part of the process.

The ignition interlock companies that are in Pennsylvania -- and I believe that there are eight at this point in time -- have access to PennDOT's vehicle systems.

So when an individual comes in, they're able to check to see how many vehicles are titled to that particular individual.

You are absolutely right. What -what people certainly can do is change the
title of the vehicle to someone else. That is
one way that they don't have to put the
ignition interlock into that -- into all their
vehicles.

In addition to that, we also have hardship cases where individuals can come to the department and petition the department based on their income levels for the purposes of -- of only installing this in -- in one unit, even though they may own multiple units.

REPRESENTATIVE CARROLL: So that sounds like a yes.

1 DEPUTY SECRETARY MYERS: I'd need to 2 look at the actual language and see how it's put together. I'm simply saying that we know 3 for a fact that there are individuals that --4 that certainly transfer titles to other names 5 for the purposes of -- of avoiding -- putting 6 7 that in the -- the ignition interlock into 8 their vehicles. 9 But you are absolutely right that the driver's license is well marked. 10 11 REPRESENTATIVE CARROLL: And the other names would be the spouse or somebody 12 else that lives in the exact same household? 13 DEPUTY SECRETARY MYERS: That is 14 15 correct. 16 CHAIRMAN MARKOSEK: Representative 17 Longietti. 18 REPRESENTATIVE LONGIETTI: Thank you, Mr. Chairman. 19 20 Thank you for your testimony. 21 Do we have any statistics indicating 22 at what point in time folks are getting their 23 subsequent DUI's? In other words, we've heard 24 if we had ignition interlock we could prevent

people from having subsequent DUI's.

And I'm -- two thoughts go through my mind. One is, as I understand it, the ignition interlock does not come into play until somebody is either convicted of a DUI or they've been accepted into the Accelerated Rehabilitative Disposition.

I know in my county, for example, from the point of time that you would get arrested until that disposition occurs, you're looking at between eight and twelve months.

So there's going to be a significant period of time when the ignition interlock is not there.

On the other side of the story, if we had the ignition interlock, it doesn't happen forever. It happens for a period of time and then that obligation is completed. So then we're going to have folks that were the first-time or second-time or whatever offenders to continue to drive.

Do we know, when are these people getting their second and subsequent offenses?

DEPUTY SECRETARY MYERS: I don't know the answer, but I would certainly look into it and get back to the committee with an answer

for you if we're able to put that information together.

REPRESENTATIVE LONGIETTI: I'm always interested. I understand, you know, what New Mexico is able to show, but I'm always interested in trying to explain what those statistics mean. What is it?

It's one thing for those two things to correlate and it's another thing for one to explain that this is what is happening, it is because of ignition interlock.

And I'm not sure how long New

Mexico -- I'll have to look back at the

testimony -- how long New Mexico has had that,

but I think over time you do a better study.

DEPUTY SECRETARY MYERS: Yes. I believe the data that I quoted was from 2005.

REPRESENTATIVE LONGIETTI: The other question that I had is -- but -- and I'm trying to remember the bills, but the young person that is out there, they are driving a vehicle that is owned by mother or father, they do not have any vehicles titled in their name, they get a DUI, what happens to them?

Let's say this ignition interlock is

put into place. Are they going to have a vehicle titled into their name?

DEPUTY SECRETARY MYERS: If they don't own a vehicle, under -- under those circumstances, they're -- they're not in a position to be able to -- to -- to drive.

From -- moving forward. Let's -let's see here. From a detail standpoint, I
believe, and my understanding is, that if an
individual has -- does not own a vehicle, and
that could be for anybody at any age, they
have to certify to the department that they
don't own a vehicle at that point in time.

But the requirement for them to be driving a vehicle with an ignition interlock, if they were to acquire a vehicle at that point in time, they would have to put the ignition interlock on that vehicle. They would not be able to operate a vehicle without an ignition interlock.

So if they don't own one, obviously they can't be required to put -- put something on something that doesn't exist. But -- but once they do own a vehicle, they have to put it on and they can't operate a vehicle without

it.

2.2

2 REPRESENTATIVE HARHAI: But their 3 license would still show it, as Mike said.

REPRESENTATIVE LONGIETTI: Yeah. Let me follow up on that just so I understand.

Okay. They don't own a vehicle. Are they going to be able to drive mother or father's car and have an ignition interlock installed in their car or are they just going to be out of luck and not have transportation available to them?

DEPUTY SECRETARY MYERS: Oh, my understanding would be is that they can -- they can certainly put the ignition interlock onto those vehicles. There's nothing that precludes them putting the ignition interlock on those vehicles.

REPRESENTATIVE LONGIETTI: I thought I -- and I may be wrong -- I thought I read somewhere in this legislation that in order for you to be able to continue to have a license to drive that you had to have a vehicle registered in your name.

No? Okay. I'm wrong on that. Okay. Thank you.

1 CHAIRMAN MARKOSEK: Okay. 2 Representative Watson. REPRESENTATIVE WATSON: Thank you, 3 4 Mr. Chairman. 5 And it turns out, I guess I'm really going to follow up on Representative 6 7 Longietti. 8 If you go to your testimony, sir --9 and thank you for it. But Page 3, where 10 you -- in your top paragraph where you are 11 quoting statistics. 12 DEPUTY SECRETARY MYERS: Uh-huh. 13 REPRESENTATIVE WATSON: It says, as an example, of the approximately 84,000 DUI 14 15 convictions in Pennsylvania in year 2006 to 16 2008, 57 percent, 48,000, were second or 17 subsequent offenses. 18 Do you -- do you have somewhere a 19 breakdown of that 48,000 in terms of so many 20 of those that were second offenses were people who was .08 to .10 or .15 to -- that would be 21 22 very helpful to get an idea and I think might 23 get to something that Representative Longietti

was asking and I think where I've heard some

things about where do you set the limit, the

24

bar or whatever?

DEPUTY SECRETARY MYERS: Yeah. I know we have that information. I don't have it with me here but I would be happy to get it to the committee.

REPRESENTATIVE WATSON: If you would provide that to us, I think that might be just a helpful statistic to take a look at. For one group or the other.

DEPUTY SECRETARY MYERS: Sure.

REPRESENTATIVE WATSON: But it's got to be a helpful statistic.

DEPUTY SECRETARY MYERS: Sure.

with something Representative Longietti just asked you and I had -- and I may be in error, too, but I thought, if we stick with the younger person who does not own a vehicle per se, I thought that to get it they had to have it on the vehicle. If they're with their parents or whatever, they have to have insurance. So the insurance is on -- mom and dad are paying it if they don't own their own vehicle. If a young person doesn't, it's on their -- on mom and dad's insurance policy. I

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     thought then, because they have access and
2
      insurance to a vehicle, they have to have the
 3
      interlock.
 4
               DEPUTY SECRETARY MYERS: Yes.
 5
               REPRESENTATIVE WATSON: Right?
               MR. ROBERT MUSTIN: They do. Same
 6
7
     thing with a employer, too.
8
               REPRESENTATIVE WATSON: Right. The
9
     same thing with the employer, too.
                                          That's
10
     what I meant. When you were saying that, yes,
11
     they would. They don't own it, but the bottom
     line is that they've got insurance on
12
     somebody's policy because they're a driver.
13
     Well, guess what? Then mom and dad -- mom and
14
15
     dad have two vehicles but at least on one of
     them for access they have to have it.
16
17
               DEPUTY SECRETARY MYERS: Yeah, there
18
     are some exceptions to that.
19
               REPRESENTATIVE WATSON: Right.
20
               DEPUTY SECRETARY MYERS: For example,
21
     as an employer, if you're a delivery driver --
22
               REPRESENTATIVE WATSON: Yes.
23
               DEPUTY SECRETARY MYERS: -- there are
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     exceptions for that. Whereas, if your
25
     employer supplies you a car that you use to
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commute back and forth, you would need -- you would need to have the ignition interlock on that vehicle.

REPRESENTATIVE WATSON: Okay. The point is that it is a fact that, yes, we all know, regardless, and not playing a game with the title or whatever, if you are going to drive, you don't own it. That's the point, if you're going to drive, we need to make sure that you are not driving and drinking.

And I guess -- and I'm sorry. I had to go to another voting meeting and vote and come back. I'm sorry I missed Ms. Longwell's testimony, I guess, because there are some things I wondered.

PennDOT, I'm looking, something about -- she talked about criminalizing moderate social drinking.

Does PennDOT have a position on criminalizing moderate social drinking or do you even define that?

DEPUTY SECRETARY MYERS: Well, we define it either as impaired or a .08 or above.

25 | REPRESENTATIVE WATSON: Yes.

1 DEPUTY SECRETARY MYERS: I'm not sure 2 we're defining moderate social drinking. REPRESENTATIVE WATSON: Okav. 3 4 DEPUTY SECRETARY MYERS: That's for others to do. 5 REPRESENTATIVE WATSON: I found that 6 7 to be an interesting -- the English teacher --8 but the choice of terms and I always say, we 9 honestly don't care if you can be -- excuse my 10 expression -- but drunk as a skunk but the 11 bottom line is you don't get in an automobile. 12 I do recognize, when I looked at 13 this, and that's where your position as 14 PennDOT it should be on every vehicle, I do 15 understand the difference of a 120-pound 16 17 woman. Yes, I used to be that myself. Not 18 now but there was a time. And I -- I don't 19 take a drink very often so I'm not real good 20 at this. 21 But I certainly have seen the testing 22 and I understand. I understand why you want 23 it on everything. I do recognize that there

and I understand. I understand why you want
it on everything. I do recognize that there
are those at .08, that when they do that, they
have no concept that the two drinks in two

1 hours would make them blow a .08.

I would submit to you, though, that as you move up you very well know that you are impaired to get behind that wheel. And I'm sorry. I don't think we should be forgiving in any way, shape, or form because you actually know that you shouldn't drive. You know if you fumble with the key or you have real physical impairments that you know exist, too. So that then becomes a choice on your part to do that.

I do recognize, and I know that's where our discussion is going to center as this goes forward on the area in there, because of people whose -- would say to you I honestly had no idea and I thought because I had a meal and I had two drinks and I've seen that done. I mean I've been to some of the demonstrations. I've seen that.

DEPUTY SECRETARY MYERS: Just one point of clarification --

REPRESENTATIVE WATSON: Yes.

DEPUTY SECRETARY MYERS: -- because I know that it was mentioned in Ms. Longwell's testimony.

1 What we have said, what the 2 department said, is we support the concept of ignition interlock for first-time offenders. 3 4 The department has never said, and it has not been addressed by us, that we support 5 the idea of ignition interlock -- interlock 6 7 for everybody, as in every vehicle out there. So -- and that was a comment that was made 8 9 that this is a progression to that point. 10 We're talking here specifically about 11 supporting the concept of first-time offenders with ignition interlock. 12 13 REPRESENTATIVE WATSON: Thank you 14 very much. 15 Thank you, Mr. Chairman. 16 CHAIRMAN MARKOSEK: Again, thank 17 I -- before I recognize Chairman Clymer, 18 I just had a question. Maybe somebody 19 mentioned this already. 20 But rental cars, if I -- if I get a 21 DUI and I have to have an interlock and call 22 the rental car folks, they deliver the car to 23

the house and I hop in. I know my license in my pocket would have -- have on there that I have to have an interlock, but unless somebody

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1
      pulled me over and looked at that, and maybe
2
     even if the rental car people didn't look hard
      enough and I got by that --
 3
 4
               DEPUTY SECRETARY MYERS: Well, the
      rental car normally -- and every time I've
 5
      rented a rental car takes my driver's license,
 6
7
      takes a picture of it. So I would be under
     the assumption that that's how, and they would
8
9
      certainly question it.
10
               CHAIRMAN MARKOSEK: They don't have
11
      those to rent, I guess the interlock?
               DEPUTY SECRETARY MYERS: Not to the
12
13
     best of my knowledge, but they may.
               CHAIRMAN MARKOSEK: Well, if somebody
14
     could make a buck, they'd do it.
15
16
               Representative Harhai.
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               REPRESENTATIVE HARHAI: Mr. Chairman,
18
      thank you.
19
               What type of mark is there on the
      actual license and is it very visible?
20
21
      very conspicuous that they would be able to
22
      see that?
23
               DEPUTY SECRETARY MYERS: I have an
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      example I'd be happy to pass around here.
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      That would give you -- actually --
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               REPRESENTATIVE HARHAI: I've always
2
     heard about it, but I've not seen one.
 3
               DEPUTY SECRETARY MYERS: Oh, you have
 4
     one?
 5
               REPRESENTATIVE WATSON: Yeah. It's
      in the packet.
 6
7
               CHAIRMAN MARKOSEK: It's in the
8
     packet I guess.
9
               REPRESENTATIVE WATSON: Yes.
10
               DEPUTY SECRETARY MYERS: It's -- it's
11
     a very large area in the driver's license in
     the lower right corner that very clearly --
12
               REPRESENTATIVE HARHAI: It would be
13
     the words.
14
15
               DEPUTY SECRETARY MYERS: Very clearly
16
      says. And you will also notice as well not
17
     only does it say ignition interlock to the far
     right but also to the left of the driver's
18
     license which is normally a bluish color or
19
20
     yellow color on the driver's license is in
21
     red. So it clearly stands out.
22
               REPRESENTATIVE HARHAI: Once you
23
     completed that, served your term, so to speak,
24
     paid your dues so to speak, that is removed?
25
               DEPUTY SECRETARY MYERS: That's
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1 correct. We issue you --REPRESENTATIVE HARHAI: A new? 2 DEPUTY SECRETARY MYERS: Yes, we 3 4 issue you --5 REPRESENTATIVE HARHAI: Now are you then again liable or eligible to pay to get 6 7 another license or is it automatically your 8 license -- say you're in the middle of your 9 four-year term of your license. Do you pay 10 again to get this license back or --11 DEPUTY SECRETARY MYERS: You would --12 you would pay. If you were in the middle, you would pay a \$12 fee. If you were close to 13 14 renewing, you could pay for your renewal as well, along with your restoration fees. 15 16 REPRESENTATIVE HARHAI: One other 17 comment. I would just like to say that I 18 would rather err on the side of safety and if a person is .06 or .08 or .10, whatever, I'd 19 20 rather see it done. 21 How many times has someone been out 22 and had a drink and nothing has happened and 23

then had a first-time DUI? Maybe that's just the first time they got caught. So my feeling is I would rather see an err to the side of

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safety, as Representative Watson commented, and go from there.

Thank you.

CHAIRMAN MARKOSEK: Chairman Clymer.

REPRESENTATIVE CLYMER: Well, thank you, Mr. Chairman, and thank you for holding this very informative and very helpful discussion on first-time DUI's and the ignition interlock breathalyzer.

I think this discussion is very important. And while, Mr. Myers, you did mention some of the reasons that we may have to improve on the legislation that has been proposed, I certainly appreciate the fact that PennDOT recognizes and supports first-time DUI ignition interlocks. I think that's very commendable and it shows that an experienced organization that has dealt with these problems truly understands the issue and therefore we need to move forward on this issue.

And while there are some -- some issues that we need to resolve obviously because we want to make this as palatable for all people, unfortunately statistics are on

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1
      our side and that is I say they're on our side
2
     because these deaths are going to continue,
 3
      serious injuries are going to be out there,
4
      unless we can send a very strong message that
5
      drinking while intoxicated is totally
      unacceptable, period.
 6
               Thank you, Mr. Chairman.
7
8
               CHAIRMAN MARKOSEK: You're welcome.
9
               Representative Houghton.
10
               REPRESENTATIVE HOUGHTON:
11
     Mr. Chairman, I would also like to thank you
      and the committee for holding this hearing
12
      today on such an important matter.
13
               Mr. Myers, you did testify that in
14
15
      today's current law that there is no
16
      suspension on first offense between .08 and
17
      .159?
18
               DEPUTY SECRETARY MYERS: .08 and
      .099.
19
20
               REPRESENTATIVE HOUGHTON: So there is
21
      for the -- for the second tier?
22
               DEPUTY SECRETARY MYERS: Yes.
23
               REPRESENTATIVE HOUGHTON: I just
24
      wanted to make that clarification.
25
               CHAIRMAN MARKOSEK: So I guess the
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last word. Representative Myers -- Secretary
1
     Myers, thank you.
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               DEPUTY SECRETARY MYERS: Thank you,
3
     Mr. Chairman.
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5
               CHAIRMAN MARKOSEK: Thank you,
     committee. Very good questions from the
6
     members. And the meeting is adjourned. Thank
7
8
     you.
               (The proceedings were concluded at
9
10
      10:47 a.m.)
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I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same.

Brenda S. Hamilton, RPR Reporter - Notary Public