1	HOUSE OF REPRESENTATIVES COMMONWEALTH OF PENNSYLVANIA
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4	Hotel Tax and Tourist Promotion Agency Funding
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6	House Tourism (Degreetiesel Development Committee
7	House Tourism & Recreational Development Committee
	Main Capitol Building
8	Room 418
	Harrisburg, Pennsylvania
9	
	Thursday, November 15, 2007 - 9:00 a.m.
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	BEFORE:
12	DEFORE.
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	Honorable Thomas Tangretti, Majority Chairman
13	Honorable Ron Buxton
	Honorable Gary Haluska
14	Honorable Nick Kotik
	Honorable Mark Longietti
15	Honorable John Pallone
	Honorable Tony Payton, Jr.
16	Honorable Chris Sainato
10	Honorable Steve Samuelson
17	Honorable Dante Santoni, Jr.
Ι/	Honorable Jerry Nailor, Minority Chairman
1.0	
18	Honorable Tom Creighton
	Honorable Brian Ellis
19	Honorable Will Gabig
	Honorable Keith Gillespie
20	Honorable Julie Harhart
	Honorable David Millard
21	Honorable Dan Moul
	Honorable John Payne
22	Honorable Mario Scavello
	Honorable Curtis Sonney
23	Honorable Richard Stevenson
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1	ALSO PRESENT:	
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3	Angela Stalnecker Majority Executive Director	
4	Michael Hillman	
5	Majority Research Analyst	
6	Sharon Snell	
7	Majority Legislative Assistar	
8	Allen Taylor	
9	Minority Executive Director	
10	Joann Drabenstadt	
11	Minority Legislative Assistant	
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- 1 CHAIRMAN TANGRETTI: Good morning,
- 2 everybody. We're going to call this hearing to
- 3 order. As you know, we've had an opportunity
- 4 to discuss a number of things dealing with
- 5 funding for tourism and related aspects of
- 6 tourism, tourism dollars and how they're spent
- 7 and distributed and used by those who get them,
- 8 especially as it relates to the hotel tax.
- 9 That was essentially the primary
- 10 motivation for this hearing, my motivation and
- 11 members of the committee, because there seems
- 12 to be a definite disconnect between the
- 13 Matching Fund Law that says the states are
- 14 supposed to match one for one which was passed
- 15 long before the hotel tax was passed.
- 16 DEPUTY SECRETARY ROWLEY: Two for
- 17 one.
- 18 CHAIRMAN TANGRETTI: Two for one.
- 19 Excuse me, Mickey. Obviously, that can't
- 20 happen because there's never enough money to do
- 21 that. So this is an inevitable discussion that
- 22 had to happen at some point, I think, and I'm
- 23 glad that we're going to initiate that now.
- In addition to that, we've had some
- 25 discussions with the Department about the

- 1 distribution of the funds, among the various
- 2 TPAs and changing of the guidelines, the
- 3 discussion about changing of the guidelines,
- 4 meetings that took place between the Department
- 5 and PA boards about how we need to do that, and
- 6 the fact that we're going to take an additional
- 7 amount of time, you all are going to take an
- 8 additional amount of time to try to work that
- 9 out. All of that I think is subject for
- 10 discussion today, or anything else, by the way,
- 11 that you all may have on your mind as it
- 12 relates to tourism, tourism dollars and
- 13 recreational use.
- 14 This is going to be very informal,
- 15 notwithstanding our stenographer being here.
- 16 It's going to be a very informal process, to
- 17 the extent we're going to hear testimony from
- 18 the people listed. We've asked them to keep it
- 19 very brief, relatively speaking. Then we're
- 20 going to open it up for questions, not only the
- 21 members and individual panel members, but also
- 22 anybody who has an interest in the -- who
- 23 aren't sitting at the table, so that they may
- 24 have an opportunity to ask a question or to
- 25 offer a comment.

- 1 So with that, I'm going to ask my
- 2 fellow chairman and lame ducker, my good
- 3 friend, Jerry Nailor, Chairman Nailor to offer
- 4 a few comments.
- 5 REPRESENTATIVE NAILOR: Thank you,
- 6 Tom. Lame duck sounds good.
- 7 I'm impressed this morning because I
- 8 think we have a who's who here from the travel
- 9 tourism industry in Pennsylvania, in this
- 10 industry I think the best of them. The state
- 11 has to be aware of just how important you folks
- 12 are and what you do for us in Pennsylvania, and
- 13 we have to do from the state level what we can
- 14 to help you achieve success. When we do that,
- 15 we all achieve success statewide.
- 16 And I think a lot of exciting things
- 17 are happening. At the Governor's tourism
- 18 partnership meeting just the other day, things
- 19 are happening that didn't before with matching
- 20 grants. We're working together, government and
- 21 industry to come to a solution. Many
- 22 agreements have come to be already, the major
- 23 agreements. Hopefully, the compromises and
- 24 what is reached the next year or so will set a
- 25 foundation, a formula we can live by for years

- 1 into the future. I'm so happy to see the
- 2 cooperation there and that we're moving in that
- 3 direction.
- 4 One of my major concerns over the
- 5 years -- And I've been on the Tourism Committee
- 6 since its inception. Since the room tax has
- 7 been enacted, initially for just certain
- 8 counties and then we gave the blanket approach
- 9 and included everyone, all over the state the
- 10 room taxes are being used for some great
- 11 purposes to promote tourism in their local
- 12 counties. Hopefully -- And I support the more
- 13 regional concept of using those funds.
- 14 There also are blatant abuses of
- 15 those taxes being used for things other than,
- 16 not even indirectly connected to the tourism
- 17 industry. And those are some of the issues
- 18 that I also would like to discuss today as we
- 19 go along.
- I know some of you have busy
- 21 schedules, I'm not going to talk too long here
- 22 today. I want to thank all of you for being
- 23 here, because again, you represent the
- 24 industry. You're the power folks. You have to
- let us know what we're doing right, what we're

- 1 going wrong, and we'll try to go from there.
- 2 Thank you very much. Thank you, Tom.
- 3 CHAIRMAN TANGRETTI: Thank you,
- 4 Jerry. Just for the purposes of -- Even
- 5 though they have a name tag in front of them,
- 6 I'd appreciate if the members starting on my
- 7 far right would identify themselves and where
- 8 they're from.
- 9 REPRESENTATIVE MOUL: Good morning.
- 10 Representative Dan Moul from Adams and Franklin
- 11 countries.
- 12 REPRESENTATIVE BUXTON:
- 13 Representative Ron Buxton, Dauphin County.
- 14 REPRESENTATIVE ELLIS: Representative
- 15 Brian Ellis from Butler County.
- 16 REPRESENTATIVE PAYNE: Representative
- 17 John Payne, Dauphin County.
- 18 REPRESENTATIVE KOTIK: Nick Kotik,
- 19 Allegheny County.
- 20 REPRESENTATIVE SONNEY: Curt Sonney,
- 21 eastern Erie County.
- 22 REPRESENTATIVE SCAVELLO: Mario
- 23 Scavello, Monroe County.
- 24 REPRESENTATIVE HARHART: Julie
- 25 Harhart, Lehigh and Northampton County.

- 1 REPRESENTATIVE MILLARD: David
- 2 Millard, Columbia County.
- 3 REPRESENTATIVE STEVENSON: Dick
- 4 Stevenson, Mercer and Butler counties.
- 5 REPRESENTATIVE GABIG: Will Gabig,
- 6 Cumberland County.
- 7 REPRESENTATIVE CREIGHTON: Tom
- 8 Creighton, Lancaster County.
- 9 REPRESENTATIVE SAINATO: Chris
- 10 Sainato, Lawrence and part of Beaver County.
- 11 REPRESENTATIVE LONGIETTI: Mark
- 12 Longietti from Mercer County.
- 13 CHAIRMAN TANGRETTI: Thank you very
- 14 much. I appreciate the members attendance
- 15 today. We have a nice turn out and I'm sure
- 16 we'll have a good discussion.
- 17 With that we start with Deputy
- 18 Secretary Mickey Rowley for DCED, Tourism.
- 19 Mickey, it's all yours.
- 20 DEPUTY SECRETARY ROWLEY: Thank you,
- 21 Mr. Chairman, and I'll be real brief for the
- 22 opening remarks and look forward to the
- 23 Q-and-A section.
- 24 CHAIRMAN TANGRETTI: I think what we
- 25 want to do is, let everybody speak first before

- 1 we start any questions, if that's okay with the
- 2 members. Then we'll go to the Q and A after
- 3 that. Sorry, go ahead.
- 4 DEPUTY SECRETARY ROWLEY: Current
- 5 status of the Hotel Tax and Matching Funds
- 6 programs are both critical issues that impact
- 7 the marketing and promotion of Pennsylvania and
- 8 her destinations. I will not be submitting
- 9 extensive testimony, but rather will be
- 10 available to join this impressive panel of
- 11 tourism professionals to my right to answer any
- 12 questions the committee members may have.
- 13 Speaking about this panel as a quick
- 14 aside, allow me to introduce one professional
- 15 that we have arranged to come in today that we
- 16 flew up here from South Carolina to be
- 17 available to you on the committee. He does
- 18 have to leave early. He's got an 11 o'clock
- 19 flight, so to my immediate right is Professor
- 20 Rich Harrill from the University of South
- 21 Carolina, and particularly well known on the
- 22 national level for his research on various
- 23 tourism funding mechanisms across the country,
- 24 so he can give a good national perspective, so
- 25 take advantage of his time. We are paying him.

- 1 Earlier this year I appeared before
- 2 this committee to address issues surrounding
- 3 the various hotel tax bills and amendments that
- 4 are now, quote, in force. From the first hotel
- 5 tax bill in 1977 for Allegheny County,
- 6 additional legislation has expanded taxing
- 7 authority to additional counties or increase
- 8 the amount of tax rate. In 1999 and 2000,
- 9 final legislation allowed all counties the
- 10 ability to have a hotel tax. And at this
- 11 point, I think all but two, possibly three have
- 12 enacted a hotel tax, with Monroe and Carbon
- 13 recently enacting a hotel tax.
- 14 The current legislation is a
- 15 confusing terrain of terms and conditions that
- 16 may benefit from some revisions. I would urge
- 17 the committee to give consideration in cleaning
- 18 up the myriad hotel tax bills in the
- 19 Commonwealth.
- 20 In July of this year, the Tourism
- 21 Office issued guidelines for the Matching Funds
- 22 and Set-Aside programs, as well as the Regional
- 23 Marketing Initiative Grants. Based on feedback
- 24 from the tourism promotion agency community,
- 25 swift and a lot of feedback, the guidelines

- 1 were suspended by Secretary Dennis Yablonsky of
- 2 DCED. Since that time, the Tourism Office has
- 3 been working very closely with the executive
- 4 committee of the Pennsylvania Association of
- 5 Convention and Visitor Bureaus to develop new
- 6 funding guidelines. And we believe that this
- 7 has been an incredibly value process.
- But as a result of this review, DCED
- 9 has recommended for fiscal year '07-08, the
- 10 year we're in, the current, or '06-07 version
- 11 of the guidelines be utilized to award and
- 12 allocate Matching Fund grants. This position
- 13 was, indeed, supported by the Pennsylvania
- 14 Association of Convention and Visitor Bureaus.
- 15 Act 50, the Tourism Promotion Law,
- 16 which established the Matching Funds Program
- 17 was enacted in 1961. This was before any
- 18 county had a hotel tax and before there were
- 19 49 tourism promotion agencies around the
- 20 Commonwealth to share in this appropriation.
- 21 Since at least 1980, the
- 22 appropriation has not been able to fully match
- 23 eligible expenses. In 1982-83 the program on
- 24 that two-to-one match ratio matched about
- 25 74 percent of total eligible expenses across

- 1 the Commonwealth. Last year that number was
- 2 24 percent. So the appropriation is only
- 3 matching what the law would suggest it should,
- 4 to the level of 24 percent.
- We believe it's time to review and
- 6 amend this legislation so that this program can
- 7 best serve the needs of the tourism industry of
- 8 today and the 49 outstanding tourism sales
- 9 professionals, as well as our visiting public.
- 10 We look forward to working with the committee
- 11 and with the Governor's Tourism Partnership on
- 12 drafting new legislation.
- 13 And before I yield the floor or the
- 14 microphone, I'd like to acknowledge something
- 15 real quick for a moment. And that is, today we
- 16 are all in the midst of a giant. Certainly for
- 17 all of my 15 years in the Pennsylvania tourism
- 18 marketing and, in fact, for some years before
- 19 that, my time in Washington D.C., I have heard
- 20 of and been somewhat familiar with the work of
- 21 Bob Uguccioni at the Pocono Mountains, a giant.
- Bob has put the Pocono Mountains on
- 23 the map as a premier tourism destination in
- 24 Pennsylvania and in the country. Bob has
- 25 dedicated over 40 years of his life promoting

- 1 the Pocono Mountains, and much of what we are
- 2 discussing today, Matching Funds, the Tourism
- 3 Office budget, various funding mechanisms, Bob
- 4 Uguccioni probably had a hand in it over the
- 5 years.
- 6 Bob will be retiring in the coming
- 7 weeks. And on behalf of the Pennsylvania
- 8 Tourism Office, we salute your many years of
- 9 service to our industry, Bob. We are grateful
- 10 for your work and untiring dedication to the
- 11 industry and the Commonwealth.
- 12 You can probably wallpaper the walls
- 13 of your study at home with the many deserved
- 14 citations you will be receiving, but we hope
- 15 our citation here from the Pennsylvania Tourism
- 16 Office earns a special place on your wall, Bob,
- 17 because your work for the Commonwealth
- 18 certainly has earned a special place in the
- 19 annals of Pennsylvania history.
- 20 (Applause.)
- 21 CHAIRMAN TANGRETTI: Don't sit down
- 22 yet, Bob, because our good friend, Mario
- 23 Scavello, wants to also have the opportunity on
- 24 behalf of our committee.
- 25 MR. UGUCCIONI: I'm starting to feel

- very old this morning.
- 2 CHAIRMAN TANGRETTI: Mario.
- 3 MR. UGUCCIONI: Thank you.
- 4 REPRESENTATIVE SCAVELLO: I just want
- 5 to echo Mickey's words. You know, the Pocono
- 6 Mountains are one of the 10 best and top
- 7 destinations in the country. Am I correct,
- 8 Bob?
- 9 MR. UGUCCIONI: In the Trip Advisor.
- 10 REPRESENTATIVE SCAVELLO: In the Trip
- 11 Advisor, in the top 10, 40 years. We've got a
- 12 great product in the state. I have to tell
- 13 you, it's men like Bob Uguccioni that's made
- 14 tourism our number 2 industry here in the
- 15 Commonwealth.
- You know, we have the product, but we
- 17 need to be able to bring people to that
- 18 product. One thing that you have done, Bob,
- 19 you've done that, not just for us in Monroe
- 20 County, but for the Commonwealth of
- 21 Pennsylvania.
- I passed out a bio to the members.
- 23 If you can pass some of them on down the other
- 24 side. I'm not going to read the bio, and
- 25 believe me, it's an abbreviated bio. There's

- 1 much, much more that's not on there. He's
- 2 received almost every award you can think of
- 3 when it comes to the tourism industry. And
- 4 like Mickey said, he is a giant in the
- 5 industry. You will sorely be missed, my
- 6 friend, but don't retire too long. I know it's
- 7 for about six months.
- I have a citation here from the
- 9 Commonwealth of Pennsylvania, and it's
- 10 sponsored by myself, Chairman Tangretti and
- 11 Chairman Nailor, and the legislators from
- 12 Monroe County. And it is my honor, Bob, to
- 13 present you with this citation.
- MR. UGUCCIONI: Thank you very much.
- 15 (Applause).
- 16 REPRESENTATIVE SCAVELLO: I'll even
- 17 give you an envelope.
- 18 MR. UGUCCIONI: It is raining. Thank
- 19 you.
- 20 REPRESENTATIVE SCAVELLO: He just
- 21 received another one last night, by the way.
- 22 The Chamber honored him last night.
- 23 CHAIRMAN TANGRETTI: Oh, that's
- 24 terrific. Thank you, Bob. Representative
- 25 Nailor.

- 1 REPRESENTATIVE NAILOR: I just got a
- 2 quick comment. Not only is Mario dedicated, I
- 3 almost ran over the guy this morning. He was
- 4 out in the middle of the street out here in the
- 5 rain trying to park Bob.
- 6 CHAIRMAN TANGRETTI: Thank you, Bob,
- 7 for accepting our invitation to be part of this
- 8 panel. Your years of wisdom and knowledge I
- 9 know will be important for this committee to
- 10 hear. So thank you very much, and
- 11 congratulations.
- MR. UGUCCIONI: Thank you.
- 13 CHAIRMAN TANGRETTI: I failed to
- 14 introduce Richard Bonds, who's the Executive
- 15 Director of the Tourism Marketing Bureau for
- 16 the Department. Richard, do you have any
- 17 comments at this point?
- MR. BONDS: I'm here to answer
- 19 questions and to facilitate stuff.
- 20 CHAIRMAN TANGRETTI: Thank you very
- 21 much. Again, as Mickey mentioned, they have
- 22 hired as a consultant to the Department Doctor
- 23 Rich Harrill who has seen fit to travel in this
- 24 horrible weather to be with us. He's the
- 25 Director of the Alfred P. Sloan Foundation

- 1 Travel & Tourism Industry Center; Director,
- 2 International Tourism Research Institute,
- 3 University of South Carolina. So, Doctor
- 4 Harrill, without further ado if you would kindly
- 5 proceed. Thank you.
- 6 DOCTOR HARRILL: Good morning and
- 7 thank you. It's an honor to be here, to be
- 8 with you and talk about such serious issues
- 9 that affect the quality of life for us all.
- 10 It's not my first visit to
- 11 Pennsylvania. About 15 years ago I was living
- 12 in Akron, Ohio, and I took a beat-up
- 13 Thunderbird across the state into Pennsylvania,
- 14 driving across the state to, I've forgotten
- 15 where. It's not important anymore. But I was
- 16 able to see the state, the beautiful houses,
- 17 farms, communities, valleys. I came away from
- 18 that trip --
- In those days I wasn't in a hurry, so
- 20 I was able to get out and talk to people. I
- 21 was very impressed about what I saw and the
- 22 hospitality of the people in your state. Those
- 23 memories of that trip have always stayed with
- 24 me, so it's good to be back.
- Things are changing in terms of

- 1 tourism. I don't have to tell anyone. That's
- 2 no news to anyone in the room. Globalization
- 3 is changing everything; is that, we're no
- 4 longer competing against our regional neighbors
- 5 for tourism dollars. Globalization has made it
- 6 to where we're competing against other
- 7 countries; other states in the United States
- 8 and other countries for tourism visitors.
- 9 That competition is squeezing every
- 10 bit of inefficiency and ineffectiveness out of
- 11 the tourism -- is wringing it slowly out of the
- 12 tourism system, and it's extremely competitive
- 13 out there for tourism dollars. And the people
- 14 that are capitalizing on this are moving toward
- 15 greater efficiency.
- I've been asked to work with other
- 17 states. One of them is Rhode island, 48 miles
- 18 long, 37 miles wide, seven tourism regions. On
- 19 any given Sunday, advertising from each of
- 20 those seven tourism regions could be found in
- 21 seven different ads in the New York Times.
- 22 That's brand confusion. And what it led to was
- 23 an overall -- that people didn't have --
- 24 potential visitors not only had a neutral
- 25 image, but that many ads resulted in a negative

- 1 tourism image for the state, which led to -- is
- 2 leading to decreasing tourism dollars for that
- 3 state.
- 4 I've been asked to talk about funding
- 5 models for states. What are the states doing
- 6 in terms of tourism funding? There's many
- 7 different ways under the sun that states fund
- 8 their tourism, but there's three major models
- 9 that I've come across; three models based on
- 10 equity, which is fairness; consensus and
- 11 accountability, which is a performance model.
- 12 CalTour, the State of California,
- 13 they're the equity model; fairness. Let's find
- 14 a way to fund tourism in the state which
- 15 emphasizes everyone contributing the same --
- 16 everyone feels like they are being treated
- 17 fairly in what they give to state marketing
- 18 efforts. This is a self-assessment. A hundred
- 19 fifty dollars per \$1 million in tax revenue is
- 20 what they ask of their tourism businesses.
- 21 If you don't want to disclose what
- 22 you make, and sometimes we don't want to tell
- 23 people how much we make, then they can pay a
- 24 maximum of a quarter of a million dollars
- 25 assessment if they don't want to disclose.

- 1 This is the equity model, emphasizing fairness,
- 2 everybody pays the same thing.
- 3 The second model is built on
- 4 consensus. This is VisitFlorida, based on
- 5 partnership models. Businesses related to
- 6 tourism belong to VisitFlorida. In exchange
- 7 for their membership fees, partners receive
- 8 services from VisitFlorida. This VisitFlorida
- 9 model is intended to get everybody together;
- 10 let's all get together and put in some money to
- 11 fund tourism. It's not as compulsory as
- 12 California tourism. They have to match what
- 13 the state gives.
- 14 The state funds a designated share,
- 15 15.75 percent of the state's two-dollar-per-day
- 16 rental car surcharge. So the private sector is
- 17 matching what the state puts in. And everybody
- 18 gets together and puts in their bit to help the
- 19 state marketing and to help match those funds
- 20 that are coming. That's consensus.
- 21 The third one comes from Missouri.
- 22 This is a model that I like a lot because it's
- 23 a performance model. I like to get in front of
- 24 people and say, let me show you what tourism
- 25 can do. It's an accountability model, funding

- 1 from visitors spending in tourism sectors such
- 2 as food, beverage, and lodging and
- 3 entertainment. Those sectors, those SIC codes
- 4 become the basis for the funding, based on the
- 5 conservative assumption that tax revenue
- 6 generated by tourism-related businesses will
- 7 grow at least three percent annually. That's
- 8 considered a normal growth rate.
- 9 Anything over that, they get to keep
- 10 a portion of it. So they're putting their
- 11 money where their mouth is, is that -- So the
- 12 Missouri model is based on performance and
- 13 accountability. If they do well, they do well
- 14 in terms of funding.
- 15 Let's get back to Rhode Island, and
- 16 I'll finish my testimony. Rhode Island
- 17 recognized that there was a problem. They
- 18 created a Rhode Island Tourism Development
- 19 Advisory Council. That council came to the
- 20 conclusion that systematic change, including
- 21 some marketing consolidation, was required to
- 22 better plan and execute an efficient and
- 23 productive strategic direction for Rhode Island
- 24 tourism. They looked at all of these models.
- 25 They liked Florida and they also liked the

- 1 Missouri performance model.
- 2 They wanted to create a new system
- 3 stressing accountability, performance, new
- 4 funding sources and greater marketing
- 5 consolidation and coordination. By looking at
- 6 Florida and Missouri, they came up with a
- 7 consensus accountability hybrid model--You can
- 8 borrow from each if you would like--that would
- 9 generate an additional 11 million in funding
- 10 towards the marketing for the state.
- It was unanimously adopted by the
- 12 committee, got stopped in politics and that
- 13 state's legislature. They're still losing
- 14 money, they're still losing visitors. They're
- 15 still open to the increasing global
- 16 competition, and nothing is going to change
- 17 soon.
- 18 My recommendation to you is for a
- 19 more efficient allocation of resources and
- 20 brand development, and any investment -- You
- 21 should seriously consider making -- Your
- 22 investments of your dollars should be made on a
- 23 regional level, and that you should fund
- 24 alliances among CVBs and DMOs under a common
- 25 brand so you don't end up with lots of

- 1 different advertisements in any newspaper on
- 2 any given Sunday. Thank you.
- 3 CHAIRMAN TANGRETTI: Thank you very
- 4 much, Doctor Harrill. I'm going to resist the
- 5 temptation based on my own limitations on when
- 6 we're going to ask questions. And I know we're
- 7 under a time constraint with respect to your
- 8 travel arrangements, so hopefully, we'll have
- 9 some time at the end of the testimony. I'm
- 10 sure there's going to be some questions for
- 11 you.
- 12 I'd next like to introduce my
- 13 favorite TPA director, Annie Urban, from the
- 14 Laurel Highlands, who I've known for 150 years.
- MS. URBAN: At least.
- 16 CHAIRMAN TANGRETTI: Annie, thank
- 17 you. You may proceed.
- 18 MS. URBAN: Thank you very much.
- 19 Good morning.
- 20 CHAIRMAN TANGRETTI: Before you
- 21 start, I did want to introduce some members who
- 22 did come in: Representative Pallone,
- 23 Representative Gillespie, Representative
- 24 Samuelson and Representative Santoni.
- Okay, I'm sorry.

- 1 MS. URBAN: That's okay. Thanks for
- 2 that great introduction.
- 3 Good morning, Chairman Tangretti,
- 4 Chairman Nailor, and members of the committee.
- 5 I appreciate the opportunity to participate in
- 6 this hearing before the House Tourism and
- 7 Recreational Development Committee by offering
- 8 testimony on tourism funding in Pennsylvania.
- 9 I am Annie Urban, Executive Director of the
- 10 Laurel Highlands Visitors Bureau, an
- 11 organization that has been in existence since
- 12 1958. As you all know, I am extremely proud to
- 13 represent this beautiful region comprised of
- 14 Fayette, Somerset and Westmoreland counties.
- 15 Laurel Highlands Visitors Bureau has
- 16 been a recipient of matching funds every year
- 17 since the program began in the early 1960's.
- 18 This program has been instrumental in helping
- 19 our organization establish a strong private/
- 20 public partnership with the Commonwealth, the
- 21 counties that we represent, and our tourism
- 22 industry stakeholders.
- For decades we have leveraged the
- 24 state dollars with investment from the counties
- 25 and our tourism-related businesses, and most

- 1 recently, with hotel tax dollars as well. In
- 2 our case, the tourism Matching Funds Program
- 3 has also provided an incentive to remain
- 4 structured as a multi-county organization
- 5 because of the higher dollar match given to
- 6 eligible regional organizations.
- 7 The program is a win-win for everyone
- 8 as the investment from the state is matched
- 9 locally, and positive results have been
- 10 produced. It's a critical element of our
- 11 budget and the budget of each tourism agency in
- 12 Pennsylvania. However, as with any program, it
- is necessary to continually review procedures
- 14 and results. As the tourism industry and our
- 15 agencies have changed, grown and improved over
- 16 the last 40 years, the guidelines for this
- 17 program may also need to change, grow and
- 18 improve.
- 19 We need to look at this together so
- 20 the end result is positive for our tourism
- 21 industry as a whole. Do not look only at a
- 22 fair and equitable distribution of funds, but
- 23 also investigate ways to increase the dollars
- 24 in the program so we can remain competitive and
- 25 because it is an investment in one of the

- 1 largest industries in Pennsylvania.
- 2 Everyone is aware that the budgets of
- 3 our tourism promotion agencies have grown
- 4 significantly, particularly with the recent
- 5 implementation of hotel tax in most counties.
- 6 However, the hotel tax legislation itself
- 7 presented difficulties for many of our TPAs.
- 8 In our case, and other multi-county TPAs, the
- 9 biggest challenge was to stay together as a
- 10 regional organization.
- In other situations, individual
- 12 counties broke away from a viable regional
- 13 agency because counties now had their own
- 14 funding source to establish a single-county
- 15 tourism bureau. In some cases, county
- 16 commissioners leveraged their power to
- 17 designate a new TPA by negotiating for specific
- 18 uses of the hotel tax.
- 19 In our particular case, after trying
- 20 unsuccessfully to negotiate similar agreements
- 21 with all three counties, we finally came to
- 22 terms with two separate agreements that
- 23 allocate a specific percentage of the funds
- 24 being dedicated to tourism grant programs, a
- 25 commissioners' tourism fund, and a heritage

- 1 organization, as well as our own organization.
- 2 While we are generally pleased with the success
- 3 of the grant programs, a larger portion of the
- 4 funds has been designated to them than we
- 5 initially intended.
- 6 Our situation is further complicated
- 7 by one of our three counties that we represent
- 8 has refused to enact the hotel tax legislation,
- 9 and that results in a significant imbalance in
- 10 our funding.
- 11 But let's keep our eye on the ball.
- 12 The budget growth for our tourism marketing
- 13 efforts is good for Pennsylvania, and it's good
- 14 for our industry, and it has produced positive
- 15 results. We are experiencing an upswing in
- 16 visitation, visitors are spending more, and
- 17 more tax dollars are being generated for
- 18 Pennsylvania. Our destinations have expanded
- 19 providing a wide variety of attractions,
- 20 lodging and dining options, which creates more
- 21 jobs for the tourism industry. Tourism-related
- 22 educational programs have grown or been added
- 23 to the curriculum of our colleges and
- 24 universities, and that provides our industry
- 25 with an educated and trained workforce.

- 1 We cannot view tourism marketing in a
- 2 vacuum or as something that is unique to
- 3 Pennsylvania. It is of critical importance to
- 4 remember that this is an extremely competitive
- 5 industry. Every day you are constantly exposed
- 6 to exciting messages of destinations around the
- 7 country and the world when you open your
- 8 newspapers, turn on the computer, listen to
- 9 your radio or turn on your television.
- 10 For tourism to remain a top industry
- in our Commonwealth, our tourism promotion
- 12 agencies need to continue to have the ability
- 13 to reach out to new prospects and repeat
- 14 visitors, work in partnership with our
- 15 stakeholders, and develop cutting-edge
- 16 campaigns. Each one of our funding streams is
- 17 important. Thank you.
- 18 CHAIRMAN TANGRETTI: Thank you,
- 19 Annie, very much.
- Next I'm going to ask Craig Davis,
- 21 Vice President of Sales and Marketing for
- 22 VisitPittsburgh to offer his comments. Craig.
- MR. DAVIS: Thank you, Chairman
- 24 Tangretti and Chairman Nailor, as well as the
- 25 House Tourism and Recreational Development

- 1 Committee. If you'll allow me some context,
- 2 VisitPittsburgh received during its high-water
- 3 mark a total of \$3.3 million combined in
- 4 Regional Marketing Initiative and TPA matching
- 5 grants.
- 6 Since then, with the introduction of
- 7 the Matching Funds Program, the Commonwealth's
- 8 overall investment in both funds has decreased
- 9 throughout the years, with a smaller amount
- 10 being distributed to an increased number of
- 11 tourist promotion agencies. In other words,
- 12 the overall pie has gotten smaller and has been
- 13 divided in many more pieces.
- 14 Speaking for Pittsburgh, our 2007
- 15 combined grants will total \$2.3 million, which
- 16 is a decrease of \$1 million, or 30 percent,
- over our high-water year of 2000.
- 18 Specifically, the TPA matching grant has
- 19 decreased by \$142,000, or 12 percent, over the
- 20 same time period.
- We consider these grants investments,
- 22 and are strongly in favor of Mickey Rowley's
- 23 recommendation recently to a local Pittsburgh
- 24 paper that a competitive model needs to be
- 25 instated that gives special consideration to

- 1 those regions that provide the greatest return
- 2 on investment, similar, rather, to what Doctor
- 3 Harrill just said.
- 4 Research by Tripp Umbach shows that
- 5 in 2006, VisitPittsburgh generated over
- 6 \$1.25 billion in revenue through our direct
- 7 efforts, thereby, giving a return on investment
- 8 of \$545 for every dollar invested by the state.
- 9 Pittsburgh has a strong collaborative
- 10 marketing relationship with 11 surrounding
- 11 counties in southwestern Pennsylvania through
- 12 the marketing initiative called Pittsburgh and
- 13 its Countryside. It's important to note that
- 14 any investment with VisitPittsburgh by the
- 15 state in any form will also be a direct
- 16 investment in these additional 11 counties.
- 17 Thank you.
- 18 CHAIRMAN TANGRETTI: Thank you,
- 19 Craig, very much.
- 20 Doug Hill, Executive Director, County
- 21 Commissioners Association.
- MR. HILL: Thank you, Mr. Chairman,
- 23 Chairman Nailor. It's great to be with you
- 24 today. We appreciate the opportunity to
- 25 present just a little bit different perspective

- 1 on the issue, representing the counties that
- 2 levy the hotel tax locally. You have our
- 3 outline. I will go through that quickly, but
- 4 there are just a few points I want to
- 5 emphasize.
- 6 The history of the hotel tax is one,
- 7 as you heard, where we had Philadelphia and
- 8 Allegheny counties and then second-class A
- 9 counties, all of those funds were used
- 10 exclusively for promotion. But what evolved
- 11 from then was a relationship between the TPA
- 12 and the counties locally, where, one by one
- 13 counties were coming to the legislature for
- 14 special legislation to allow a local enactment.
- 15 And then the local enactment put in place
- 16 specific provisions that they had negotiated
- 17 locally on how the funds were to be spent; some
- 18 for promotions, some for specific projects
- 19 locally.
- 20 We at the time had a position that we
- 21 wanted the hotel tax extended to all the
- 22 counties. Another legacy of Bob Uguccioni was
- 23 that, he was one of our most local opponents at
- 24 the time, I think since has come around
- 25 significantly.

- But, in any event, ultimately in 2000
- 2 we were approaching sine die. We had, I think
- 3 three more counties up with special
- 4 legislation, and ultimately, we sat down with
- 5 the industry and we all agreed that it was just
- 6 a matter of time until there was an incredibly
- 7 confusing array of special legislation by all
- 8 of the counties. Consequently, we negotiated
- 9 what became one element of Act 142, extending
- 10 the hotel tax to the rest of the counties.
- Now, with the limited time we had
- 12 available then, we couldn't come up with a very
- 13 clear delineation of how the funding was to be
- 14 allocated and spent. So in its simplest terms,
- 15 the county leveled it, the TPA administered it,
- 16 and there really wasn't much more language than
- 17 that. We all set about putting in place some
- 18 guidelines and suggestions to our members on
- 19 how that might be done. The only thing that
- 20 was very clear was that it had to be spent for
- 21 tourism purposes.
- I will be candid and admit we had a
- 23 number of counties that tried to stretch the
- 24 envelope and use money for things that, I can't
- 25 even call it tangential. It really had

- 1 virtually no relationship.
- 2 One very good example is a county
- 3 that wanted to restore its courthouse. It's an
- 4 historic building in an historical district,
- 5 and that makes sense if you're talking about
- 6 the facade, but they also wanted to put in
- 7 computer wiring. No, that really wouldn't
- 8 qualify.
- 9 And as a result of some things like
- 10 that, we all got back together under the
- 11 leadership of this committee. We developed
- 12 what became Act 12 of 2005, which gave a more
- 13 clear delineation of how the funds are to be
- 14 spent.
- 15 The other thing we will do -- And I
- 16 know Mickey and I disagree a little bit on
- 17 this. While there are probably seven different
- 18 delineations within the county code right now
- 19 on authorizations for the hotel tax, it isn't
- 20 quite as confusing as it may seem, and
- 21 certainly isn't as confusing as some of the
- 22 other programs counties administer the way the
- 23 laws are arrayed.
- 24 But very specifically one thing that
- 25 we did in Act 12 was to make sure that same

- 1 list of allowable purposes applied in every
- 2 county. The only other thing that we did was
- 3 to grandfather in the legacy counties, the ones
- 4 that had special arrangements with special
- 5 expenditure allowances, Dauphin County,
- 6 Lackawanna County, Adams County, a number of
- 7 others. But, by and large, we did get them
- 8 more or less in the same article of the county
- 9 code, Article 17, and we did get more or less
- 10 the same list of allowable uses.
- 11 The other thing we clarified, the
- 12 list of allowable uses has six different items
- 13 to it. Five of those are very specifically
- 14 promotion related. The one element that is a
- 15 little bit movable says it can be spent on
- 16 projects or programs that are directly and
- 17 substantially related to tourism within the
- 18 county, augment and do not unduly compete with
- 19 private sector tourism efforts, and improve and
- 20 expand the county as a destination market.
- 21 And so, that is a very limited window
- 22 that allows some expenditure on capital
- 23 projects. The notion being, you can promote
- 24 the county all you want, but if there is not a
- 25 quality destination when people get there, you

- 1 lose word of mouth and you lose return visits.
- 2 And so, we thought it important to allow at
- 3 least some limited use.
- 4 Now, in practice we set up a dynamic
- 5 tension between the county and the TPA where
- 6 the county levies the tax, the TPA administers
- 7 the tax. Both sides essentially have to come
- 8 together. And while the law is not specific,
- 9 the way that's worked in practice is very much
- 10 the same as what was prior to Act 142, and that
- is, sit down together, you agree on what you
- 12 want to do, and then the county enacts it and
- 13 the money goes over to the TPA.
- 14 There is still a certain level of
- 15 tension even once those agreements are in
- 16 place. We still do get disagreements from time
- 17 to time. A couple things that we have been
- 18 doing in cooperation with the industry in that
- 19 respect, first is education, and working with
- 20 our members to show them what the law says and
- 21 what the law intends. That's not just done in
- 22 a vacuum.
- We have brought in the industry on
- 24 several occasions to do sessions at our
- 25 conferences. Four years ago we did one for our

- 1 newly-elected commissioners specifically. This
- 2 year our newly-elected commissioners' workshop
- 3 starts this Saturday. While we don't have the
- 4 industry specifically, we do have an
- 5 industry-related session on promoting the arts
- 6 and how that works into the larger issue of
- 7 economic development and promoting the county
- 8 as a destination.
- 9 The other thing that we've done is a
- 10 good bit more proactive. Barry Wickes and I
- 11 have a very specific relationship, and when he
- 12 finds a county or hears from a county or TPA
- 13 that's experiencing a problem with his board of
- 14 commissioners, Barry calls me, we talk it over.
- 15 I call the county and I talk it over with them
- on, here's the intent, here's what the law
- 17 says. That has, I think, helped resolve some
- 18 crises along the way.
- In our outline I mentioned that there
- 20 are a handful of other issues that probably
- 21 should be before the committee at some point.
- 22 One is TPA certification. And again, in that
- 23 respect we will concede that a number of our
- 24 counties have been a little bit heavy-handed in
- 25 that respect either with their local TPA or

- 1 with the regional TPA. Again, we've embarked
- 2 on some education there.
- 3 The other thing, though, is, I think
- 4 the sense you're getting from some of the
- 5 remarks is that the additional funding we've
- 6 been able to generate locally has been
- 7 significant under these taxes, and is both a
- 8 blessing and a curse. You have the additional
- 9 funding, but on the other hand, it makes it
- 10 much easier for a county to go it alone, to be
- 11 independent because now they have their own
- 12 resources and aren't relying as much on the
- 13 region, and that's something that our
- 14 association has a position.
- We would like to encourage a better
- 16 regional approach. We know that works better
- 17 statewide. We know that works better from the
- 18 perspective of visitors outside the state who
- 19 don't really identify us as county by county,
- 20 but they do identify us as regions. We think
- 21 it would be a much more effective expenditure
- 22 of the funds to the extent we can keep the
- 23 counties together on a regional basis.
- 24 We also would like to see our
- 25 counties do more to tie in with the state

- 1 branding. The ready, set, go, and whatever its
- 2 successors might be for many of the same
- 3 reasons, the consistency that out-of-state
- 4 visitors, and for that matter, in-state
- 5 visitors see I think would help us all.
- 6 The last issue that I want to mention
- 7 is the tourism matching grants. We concur, we
- 8 would like to see a much higher appropriation.
- 9 We would like to see that at least indexed so
- 10 it's going to increase from year to year, and
- 11 before it's indexed, get it back up to where we
- 12 think it should be now.
- We understand that there is
- 14 significant issues with the allocation. Back
- in the early days, and probably prior to Act
- 16 142 when we had a couple markets, particularly
- 17 Allegheny and Philadelphia, that had the
- 18 capacity to put the money in, they drew a large
- 19 portion of the grant. But once the rest of the
- 20 counties got the money, we qualified for the
- 21 grants and we diluted what they were able to
- 22 achieve. So, we recognize that.
- We are looking forward to working
- 24 with the group that Mickey has put together to
- 25 try to deal with that allocation issue. I

- 1 would be happy to answer your questions.
- 2 CHAIRMAN TANGRETTI: Thank you, Doug,
- 3 very much.
- 4 William Kohl, President, Harrisburg
- 5 Hotel Corporation.
- 6 MR. KOHL: Thank you, Chairman
- 7 Tangretti, Chairman Nailor, and members of the
- 8 committee. For those of you who don't know
- 9 Harrisburg Hotel Corporation, we have the
- 10 Hilton Harrisburg in downtown. We manage the
- 11 Hilton Garden Inn in Hershey, Preico (phonetic)
- 12 Restaurant at Third and Chestnut, and the
- 13 Central Pennsylvania College Conference Center
- 14 in Cumberland County.
- 15 I'm also representing Pennsylvania
- 16 Tourism and Lodging Association today as their
- 17 immediate past chairman. So I appreciate the
- 18 opportunity to speak with you.
- 19 I'd like to offer just some general
- 20 comments on room taxes from PTLA's perspective
- 21 and, perhaps, some recommendations going
- 22 forward. I think we're largely in agreement
- 23 with our friends at the County Commissioners
- 24 Association and Doug, I think, stole some of
- 25 our remarks because we're in agreement, but

- 1 we'll reiterate them nonetheless.
- 2 From the industry's position, first
- 3 and foremost, we think that the room tax ought
- 4 to be competitive and not place the counties in
- 5 a situation where the tax is so high that it
- 6 discourages meetings and conventions from
- 7 coming to that destination. And, of course,
- 8 the famous case study for that was New York
- 9 City back in the '80's where their room taxes
- 10 were so high they lost millions and millions of
- 11 dollars of convention business. So, we would
- 12 like to make sure that we maintain those taxes
- on a competitive basis.
- 14 We also agree that room tax revenue
- 15 must be spent on marketing projects and
- 16 activities that attract tourists or to fund
- 17 tourism facilities that are significantly used
- 18 by tourists. We would like the room tax
- 19 revenue to be distributed to the recognized
- 20 tourism promotion agency, and this has been the
- 21 primary premise that has guided the development
- 22 of the room tax legislation I believe.
- The legislative intent of the current
- 24 enabling statutes which authorize the counties
- 25 to levy the room taxes does support the tourism

- 1 industry's position and provides the framework
- 2 for discussion and agreement on the
- 3 administration and the distribution of taxes on
- 4 the local level.
- 5 Just a reminder, and I don't think
- 6 you need it, but the implementation of the room
- 7 taxes is a two-step process. It's the
- 8 enactment of the enabling statute that's done
- 9 by you, but then the drafting of a local
- 10 ordinance which is approved by the county
- 11 commissioners. As Doug mentioned, in some
- 12 instances there has been disagreement about the
- 13 interpretation and the legislative intent of
- 14 the room tax laws between the local industry
- 15 and the county commissioners.
- As Doctor Harrill said, there's lots
- of choices out there and there's lots of noise.
- 18 And local communities in general, in the
- 19 lodging establishments specifically, all have a
- 20 vested interest in making sure that our room
- 21 taxes are used to generate paid overnight
- 22 stays.
- In our industry we have a lot of real
- 24 estate expense in our buildings, and the
- 25 financial success of the hotels, bed and

- 1 breakfasts, inns, really all depend on
- 2 generating revenue from overnight guests. I
- 3 know as you walk through the Hilton in
- 4 Harrisburg and see all of our receptions and
- 5 banquets, there may be an understanding that we
- 6 do a lot of food and beverage revenue and
- 7 that's where we generate our profit, but it's
- 8 not.
- 9 Hotels generally generate about
- 10 75 cents of every dollar earned in revenue as a
- 11 contribution margin to the bottom line from
- 12 rooms. And food and beverage contribution
- 13 margin is only about 30 cents on the dollar.
- 14 So, for every dollar we take in for food and
- 15 beverage, only about 30 cents on the dollar
- 16 contributes to the bottom line. So we have a
- 17 vested interest in, as the old adage goes,
- 18 putting heads in the beds and getting people
- 19 into our hotel rooms.
- 20 Additionally, because of all the
- 21 fixed costs of real estate and staff, you know,
- 22 that contribution margin really helps offset
- 23 that for us.
- 24 Additionally, more than benefiting
- 25 the hotel itself, as you know from practice,

- 1 visitors and conventioneers spend a lot of
- 2 money in the community while they're in the
- 3 town for a meeting or a convention or a leisure
- 4 stay. That helps generate jobs in the
- 5 community and economic development.
- 6 I think Harrisburg is a very, very
- 7 bright top-of-mind example for you there. Our
- 8 Hilton was built in 1990, specifically to be
- 9 the centerpiece of revitalization of downtown
- 10 Harrisburg. If you've looked at what has
- 11 happened in Harrisburg over the last 16 or 17
- 12 years, and we certainly don't take the credit
- 13 for it because there's been so many partners
- 14 and risk-takers, but you can see the economic
- 15 engine that a hotel and convention center can
- 16 be and the importance of getting those visitors
- 17 to downtown who can then go out into the
- 18 community. So, those are some general
- 19 comments.
- 20 With respect to some recommendations
- 21 for the future, in several cases a portion of
- 22 room tax revenue throughout the Commonwealth is
- 23 dedicated to the payment of debt service on
- 24 facilities or road projects or some other
- 25 things, convention centers, museums, et cetera.

- 1 I think this situation raises an
- 2 important policy issue for us that's not
- 3 necessarily been addressed in the past, and
- 4 that is, when the debt service is retired on
- 5 those facilities, we would like to recommend
- 6 that the current and future legislation
- 7 stipulate that those funds that were used to
- 8 pay off the debt service should then be
- 9 redistributed to the recognized TPAs for
- 10 tourism promotion purposes. So, that would be
- 11 one of our recommendations.
- 12 Additionally, in the future, and I
- 13 think that's the purpose of this meeting today,
- 14 we'd like to recommend that room tax
- 15 legislation really focus on a regional or
- 16 statewide basis rather than on a single-county
- 17 or piecemeal approach. We would like to
- 18 recommend with that, though, that the first
- 19 step continue to be that the local tourism
- 20 promotion agencies and their lodging members
- 21 reach consensus and develop plans for the use
- 22 of the tax revenue, and then approach the
- 23 legislature to seek the tax-enabling authority.
- 24 And then lastly, just to reiterate
- 25 some of Doug's comments, the tourism industry

- 1 and the county commissioners do need to have a
- 2 constant education process set up for our
- 3 respective members about room taxes. There's a
- 4 lot of turnover in our industry, in management,
- 5 and there's often turnover in the county
- 6 commissioners ranks through the election. So
- 7 education is a critical process for us because
- 8 of that constant turnover with the local
- 9 stakeholders, including TPA agency and staff as
- 10 well.
- 11 Several years ago the tourism
- 12 promotion industry and the Pennsylvania Tourism
- 13 Office developed minimum standards for tourist
- 14 promotion agencies. These standards require
- 15 that new TPA executive directors attend an
- 16 orientation in Harrisburg with representatives
- 17 from PACVB, PTLA and the Pennsylvania Tourism
- 18 Office. And we always review room taxes in
- 19 that orientation.
- I think to our credit, to Doug's
- 21 credit, as problems over room taxes occur on
- 22 the local level, there has been direct
- 23 communication between the three statewide
- 24 associations, PACVB, PTLA and CCAP. The
- 25 tourism industry and its two statewide

- 1 associations remain committed to the education
- 2 process and to the open communication with the
- 3 county commissioners on the state and local
- 4 levels. Thank you for your time today.
- 5 CHAIRMAN TANGRETTI: Thank you very
- 6 much. Jason, we're glad you're able to cross
- 7 the river.
- 8 MR. FINK: I'm actually glad to be
- 9 here as well. Trust me.
- 10 CHAIRMAN TANGRETTI: May I introduce
- 11 Jason Fink, Director of Lycoming County
- 12 Visitors Bureau and currently President of
- 13 PACVB.
- 14 MR. FINK: Thank you. First of all,
- 15 I want to just introduce myself for those of
- 16 you who don't know me. I'm the Executive
- 17 Director of the Lycoming County Visitors Bureau
- 18 and Executive Vice President of the
- 19 Williamsport/Lycoming Chamber of Commerce.
- 20 Our organization represents just under
- 21 1,000 businesses in Lycoming County. I'm also
- 22 here in my volunteer capacity as the President
- 23 of the Pennsylvania Association of Convention
- 24 and Visitors Bureaus.
- Today with you I'd like to first

- 1 focus my comments to you regarding the room
- 2 tax. My view will be macro from the
- 3 perspective that an overwhelming majority of
- 4 the counties in the Commonwealth have some form
- 5 of room tax that TPAs rely greatly upon to
- 6 market and promote assets in their communities.
- 7 The first areas of the state to
- 8 receive this type of funding were the
- 9 Pittsburgh and Philadelphia areas, with other
- 10 TPAs slowly beginning to receive their own form
- of enabling legislation in early and mid-1990s.
- 12 Our county actually was part of a special piece
- 13 of legislation passed in 1999 that enabled us
- 14 to implement a two percent room tax. Shortly
- 15 thereafter, a comprehensive piece of
- 16 legislation was passed that allowed all
- 17 counties to enact up to three percent. We
- 18 actually now are in under that as well from the
- 19 personal side of it.
- When this legislation was enacted,
- 21 most legislators did believe that the majority
- 22 of the funds were to be utilized by the local
- 23 TPA in marketing and promotion to bring
- 24 tourists to their given counties. And as
- 25 you've heard, this is the case in most

- 1 circumstances, including Lycoming County.
- 2 However, there are those cases in regions of
- 3 the state that this is not. And I do want to
- 4 comment that Doug has been a good partner with
- 5 us in being able to work through some of those
- 6 issues.
- 7 There are other TPAs that receive
- 8 only a portion of those funds, however, that
- 9 are collected by the room tax in their given
- 10 county. Of those TPAs, many have little or no
- 11 voice in how those monies would be allocated.
- 12 It's unfortunate, though, in those
- 13 circumstances, many outside the organization
- 14 believe that those monies collected do go to
- 15 the TPA. That perception, though, is not the
- 16 reality. In some circumstances only 30 to
- 17 50 percent of the total monies collected are
- 18 given to that TPA for tourism marketing and
- 19 promotion. That makes it difficult because of
- 20 the fact that when they're out there doing
- 21 their work and people are saying why aren't you
- 22 doing more, they don't have those resources
- 23 that they think they have.
- 24 This leads to another misconception
- 25 that because of the room tax revenues

- 1 collected, TPAs are properly funded and do not
- 2 need the same level of funding from the state
- 3 through the Matching Funds Program. And I can
- 4 tell you that is not the case. We realize that
- 5 there are many other organizations out there in
- 6 the state that rely upon funding to assist them
- 7 in achieving their efforts. However, tourism
- 8 is Pennsylvania's number 2 industry. Investing
- 9 in our industry does bring considerable revenue
- 10 to the state coffers.
- 11 While we produce for the state and
- 12 have proven our return on investment, funding
- 13 has either been flat, or, as in the past year,
- 14 cut. This is at a period where advertising
- 15 costs have continued coupled with the expanding
- 16 number of mediums that we have to advertise to
- 17 reach our targeted audience.
- 18 We need the support of the
- 19 legislature to work with us in being able to
- 20 see that the proper investment is brought back
- 21 to our industry. We do deliver as we -- We
- 22 will continue to deliver, as we have in the
- 23 past.
- We are pleased that a partnership
- 25 with DCED has been established to review the

- 1 current way the Matching Funds Program monies
- 2 have been dispersed. We look forward to
- 3 working with them, as with you, as their
- 4 legislative representatives are also at the
- 5 table to assist us with this effort. Thank
- 6 you, Al, and thank you, Angela, for working
- 7 with us.
- 8 Upon completion of this work, we do
- 9 look forward to coming back to you and sharing
- 10 these outcomes with you as well.
- 11 On behalf of our state association
- 12 and the Lycoming Visitors Bureau, I do want to
- 13 thank you for this time. Again, thank for
- 14 understanding about that accident.
- 15 CHAIRMAN TANGRETTI: Thank you,
- 16 Jason, very much.
- Now we'll hear from the gentleman we
- 18 had introduced before, Bob Uguccioni, a TPA,
- 19 Executive Director, soon to be enjoying the
- 20 beach. Is there a beach in the Poconos?
- MR. UGUCCIONI: Yeah. I hope the
- 22 expectation of my testimony is going to be met
- 23 here. First, I would like to thank the House
- 24 Tourism and Recreational Development Committee
- 25 for holding this public hearing. My name is

- 1 Bob Uguccioni. I'm Executive Director of the
- 2 Pocono Mountains Visitors Bureau. We are the
- 3 official tourist promotion agency for the
- 4 four-county area of Carbon, Monroe, Pike and
- 5 Wayne.
- 6 We have been a regional tourist
- 7 promotion agency for 40 years. We represent a
- 8 part of Pennsylvania that is about the size of
- 9 the State of Delaware in land mass, 2400 square
- 10 miles. The Pocono Mountains have been a resort
- 11 area since the 1800's, and continues to be one
- 12 of the primary tourism destinations in America.
- We appreciate the support of the
- 14 members of the House Tourism and Recreational
- 15 Development Committee for the funding levels
- 16 they have voted on, and also the initiatives
- 17 they have put forth in the past and are
- 18 presently engaged in. We know there are
- 19 questions going to be answered today or asked
- 20 today and we would be eager to participate in
- 21 that.
- But, we have some specific
- 23 recommendations, and here's some we'd like to
- 24 make:
- 25 We recommend that the House Tourism

- 1 and Recreational Development Committee endorse
- 2 an initiative by the Legislative Budget and
- 3 Finance Committee, which is a joint committee
- 4 of the Pennsylvania General Assembly, to update
- 5 a performance audit report that was done in
- 6 October of 2000. This was a very comprehensive
- 7 report regarding travel and tourism. And I
- 8 believe there's copies that you have. I really
- 9 highly recommend that.
- 10 We also recommend the committee
- 11 engage in an analysis of the existing tourism
- 12 impact research studies that have been
- 13 contracted by the Commonwealth in the past and
- 14 in recent years. These tourism impact studies
- 15 are not consistent, and the latest one was
- 16 rejected by the Commonwealth. A more accurate
- 17 accounting of the impact of tourism on
- 18 Pennsylvania must be undertaken. And we have
- 19 fine institutions in the Commonwealth that
- 20 could professionally conduct a comprehensive
- 21 tourism impact study for the state.
- We have concerns also regarding the
- 23 philosophy that the state tourism funding
- 24 should be skewed towards giving a higher
- 25 percentage to areas that do well and that have

- 1 achieved more tourism revenue. It is most
- 2 certainly understandable to try to reward good
- 3 practices and productive agencies and areas
- 4 that have shown a good return on state funding.
- 5 However, the Matching Funds Program from its
- 6 beginning in 1961 was designed to help all
- 7 tourism areas in Pennsylvania.
- 8 And finally, and somewhat
- 9 controversial, but we talk a lot in Harrisburg
- 10 about private sector. Many states such as
- 11 California, Florida, and Virginia have
- 12 developed private sector organizations to
- 13 promote their tourism products at the state
- 14 level. Alaska and Hawaii contract marketing
- 15 responsibilities to outside agencies, and there
- 16 are other states looking at this new way of
- 17 marketing their tourism products statewide.
- The first private sector tourism
- 19 marketing organizations that these states have
- 20 set up have gone through some tough times.
- 21 However, they are now well established as some
- 22 of the top state marketing organizations.
- 23 California has just recently renewed an
- 24 appropriation to their private sector marketing
- 25 organization and we should look into this.

- 1 The prior chairman, Representative
- 2 Godshall, and myself and Al, I don't know if
- 3 you went along, but we went to Florida. We met
- 4 with the Florida USA people who are, indeed, a
- 5 private sector organization a couple years ago
- 6 to look at how they operated in Florida. It's
- 7 been very highly successful there.
- 8 That's the end of my testimony, Mr.
- 9 Chairman. But can I just tell a little story?
- 10 CHAIRMAN TANGRETTI: Sure.
- 11 MR. UGUCCIONI: I was really engaged
- 12 by the gentleman from South Carolina. Can I
- 13 tell you a little story about how we evolved as
- 14 a four-county area because it goes to this
- 15 question? Years ago the Poconos, there were
- 16 ads in the New York Daily News and it would
- 17 say, come to the eastern Poconos, come to the
- 18 western Poconos, come to the lake region of the
- 19 Poconos, and come to the central Poconos.
- 20 They all had little ads in the Daily
- 21 News, and they were all getting the same
- 22 inquiries, and they all ran little visitor
- 23 centers. The visitors centers had a map, like
- 24 Columbus's map that the world ended at their
- 25 area. And if you stopped at Blakeslee and you

- 1 said I want to go Mt. Pocono, they didn't want
- 2 to tell you where it was. They wouldn't tell
- 3 you anything about that.
- 4 It was the business people in the
- 5 Pocono Mountains who decided this was crazy
- 6 because they were all paying dues to all these
- 7 organizations and they were all participating
- 8 in their brochures. That's where they formed
- 9 the Pocono Mountain Vacation Bureau. It was
- 10 because they felt the duplicate issue was such
- 11 that it was more worthwhile to be --
- 12 It wasn't easy. It was a large area,
- 13 but they gave up their regional -- their little
- 14 organizations and formed the bureau. So, it's
- 15 sort of deja vu to go back to that kind of
- 16 thinking yet statewide and throughout the
- 17 country. But that happened 50 years ago. So I
- 18 want to thank you very much for your --
- 19 CHAIRMAN TANGRETTI: Thank you, Bob.
- 20 Thanks for that information. We really
- 21 appreciate it. Thanks for the recommendations.
- Q and A, again, it's going to be
- 23 informal and we're going to open it up to
- 24 everybody, between and among you all. I would
- 25 ask, however, questions to Doctor Harrill, if

- 1 you have any for him, we start with him first
- 2 because he has a travel restriction. He has to
- 3 leave sometime soon.
- 4 But let me just, if I may, take the
- 5 Chairman's prerogative and ask the first
- 6 question. The three models that you talked
- 7 about and the hybrid that you said that was
- 8 stuck in Rhode Island legislation, which I find
- 9 very hard to believe, could you just describe
- 10 what you would recommend for Pennsylvania as
- 11 you have reviewed all of the various programs
- 12 and counties and various other aspects of what
- 13 we do here relevant to the way we raise and
- 14 spend tourism dollars?
- DOCTOR HARRILL: I mean, you're given
- 16 what we're faced with now. We're in this
- 17 transition that this competition is becoming
- 18 intense. The individual models are important.
- 19 I have that there, and I'd be glad to come back
- 20 any time to help with ironing out mechanisms
- 21 and things like that.
- 22 But I think that there's two things
- 23 that you want to look at. You know, one is
- 24 figure out some way that there is this private
- 25 sector contribution ways and that they feel

- 1 like they are being rewarded for that
- 2 contribution through increased visitation, and
- 3 that they are equal partners, some kind of
- 4 partnership element.
- 5 The second part of that, which I
- 6 really like is, what I like about the Missouri
- 7 model, and this is America as apple pie is, let
- 8 me demonstrate for you what I can do. If you
- 9 doubt that tourism has a significant economic,
- 10 let me show you. So I like that. California
- 11 definitely has that private sector element that
- 12 Florida has. I like the fact, let's form a
- 13 partnership, let's everybody put in and
- 14 contribute equally. Then let me show you what
- 15 I can do, if you let me.
- 16 CHAIRMAN TANGRETTI: Just to follow
- 17 up on that; if you do perform as you say you
- 18 are going to perform, is there some reward for
- 19 that in terms of additional funding; and
- 20 conversely, if I may, the reduction of funding
- 21 for those who don't perform?
- 22 DOCTOR HARRILL: There's pros and
- 23 cons to each of these models. There's pros and
- 24 cons to each of these. And all these evolved
- 25 out of separate -- You know, California felt

- 1 one time, felt like they were going to lose all
- 2 of their funding. We better get together and
- 3 do something.
- 4 You know, all of these models have
- 5 something to offer, but -- I think in Missouri
- 6 they're pretty sure that there's a three
- 7 percent growth rate, and the reward is, if they
- 8 do offer that, they get to increase their own
- 9 budget through their own work. And, of course,
- 10 if you're depending on the sectors and there's
- 11 a downturn in any of those sectors, that might
- 12 affect how well those sectors perform and might
- 13 affect your budget. But so far they've had no
- 14 problems. They're not going to abandon that
- 15 model. There's been nothing happen so
- 16 catastrophic that they've lost money on that
- 17 model.
- 18 CHAIRMAN TANGRETTI: Members of the
- 19 committee, anybody else, questions?
- 20 Representative Millard.
- 21 REPRESENTATIVE MILLARD: A couple
- 22 questions here. Doctor Harrill, I took a note
- 23 of what you said concerning the models that
- 24 each one has pros and cons on it. And I'd just
- 25 like to get your opinion. Some areas of the

- 1 state that have tourist agencies are very large
- 2 geographically and other areas are somewhat
- 3 condensed. Now, if we were to do a performance
- 4 evaluation as Bob recommended over here, what
- 5 approach would you recommend on such an
- 6 evaluation based on performance?
- 7 DOCTOR HARRILL: As far as trying to
- 8 compare apples and oranges?
- 9 REPRESENTATIVE MILLARD: Yes.
- 10 DOCTOR HARRILL: All of this is a
- 11 simple economic impact study for these areas.
- 12 You can show quantitatively that you can still
- 13 kind of weigh them in an economic impact model.
- 14 Have a very good estimation, not perfect
- 15 because none of these models are -- It's just a
- 16 model, it's not reality, but a comprehensive
- 17 economic impact study I suppose better than the
- 18 one that's been injected.
- 19 REPRESENTATIVE MILLARD: But I guess
- 20 what I was really trying to focus on, what are
- 21 the common denominators that really reveal the
- 22 details in that model?
- DOCTOR HARRILL: Too many to name. I
- 24 would have to sit down and look at the
- 25 variables for those situations more carefully.

- 1 I couldn't answer that at this table right now.
- 2 REPRESENTATIVE MILLARD: Okay, thank
- 3 you. Mr. Chairman, if I may, I have one more
- 4 question for Mr. Rowley and Mr. Bonds.
- 5 REPRESENTATIVE NAILOR: Okay. If we
- 6 could, are there any for Mr. Harrill? Any
- 7 other? I know your schedule is tight.
- 8 REPRESENTATIVE SCAVELLO: Just one
- 9 comment. Mr. Harrill, are you aware what
- 10 Maryland passed in their Senate about raising
- 11 their room tax from five to 10 percent?
- DOCTOR HARRILL: No, I'm not aware.
- 13 REPRESENTATIVE NAILOR:
- 14 Representative Samuelson.
- 15 REPRESENTATIVE SAMUELSON: My
- 16 question, in your three models you talk about
- 17 the fairness model and then later on you talked
- 18 about the performance model. I guess my
- 19 concern here is that the state funding that's
- 20 being distributed comes from all Pennsylvania
- 21 taxpayers. We charge the same tax rate
- 22 statewide.
- 23 And other state programs we don't --
- 24 Many other state programs, like our
- 25 prescription program, we don't give seniors

- 1 extra prescriptions in areas where utilization
- 2 is high, or we don't base tuition at Penn State
- 3 depending on what the performance of the
- 4 education is. So if the tax dollars are coming
- 5 in statewide from citizens paying the same tax
- 6 rate, why shouldn't we go towards a fairness
- 7 model that distributes the dollars equally and
- 8 not favor certain regions to try to build
- 9 future tourism; not --
- 10 DOCTOR HARRILL: Well, you know,
- 11 that's a good point. You can incorporate
- 12 elements out of all of these and people -- In
- 13 other states besides these three, people do it
- 14 every way under the sun. But you know, a lot
- of people like the California model because,
- 16 out of one million you're going to pay this
- 17 much.
- 18 And if you're Disney, if you don't
- 19 want to talk about how much you make, you don't
- 20 have to if you pay a flat fee. So that's a
- 21 good point. It's a good comment. You could
- 22 borrow very easily from all three to come up
- 23 with something that is best for your citizens
- 24 and best for your tourism program.
- I guess I just kind of favor the

- 1 performance because, intuitively, you know, I'm
- 2 the kind of person, you know, you doubt me, let
- 3 me show you. But you make a very good point
- 4 that the equity model guarantees that everyone
- 5 is paying their fair share.
- 6 CHAIRMAN TANGRETTI: Representative
- 7 Longietti.
- 8 REPRESENTATIVE LONGIETTI: Thank you,
- 9 Mr. Chairman.
- 10 I'm just wondering if consideration
- 11 might be given, or you believe it should be
- 12 given to what maybe the mutual fund industry
- 13 would call emerging markets. In other words,
- 14 there are established markets that we know of
- in the state, like Pittsburgh and Philadelphia
- 16 regions that have been promoting tourism for
- 17 some time; whereas, some of the smaller regions
- 18 haven't had that long-term experience, but they
- 19 could be considered the emerging markets, and
- 20 with an appropriate investment they could be
- 21 great performers, and whether that ought to be
- 22 considered.
- 23 DOCTOR HARRILL: I think that they
- 24 are great performers. I think that, gosh, I'm
- 25 the biggest advocate for local flavor and

- 1 authenticity, but there has to be some way that
- 2 makes sense of when you make that investment
- 3 that you get a return on that investment at the
- 4 regional level. That's not going to replace
- 5 the local people with their local knowledge and
- 6 able to give great local tours like what I --
- 7 and the kind of flavor that I experienced when
- 8 I took that trip across the state. But the
- 9 investment needs to be made regionally to get
- 10 the best -- to help them the best.
- 11 REPRESENTATIVE LONGIETTI: Actually,
- 12 my question wasn't so much region versus county
- 13 or local, but in certain regions of the
- 14 Commonwealth, of our state, they haven't had as
- 15 much experience in promoting. And yet, if
- 16 perhaps, they're given the opportunity, they
- 17 could become a great performer.
- 18 But right now regions like Pittsburgh
- 19 and the Philadelphia region have had a longer
- 20 term experience, and so, naturally, they're
- 21 more mature and they're more productive. But,
- 22 perhaps, consideration ought to be given to
- 23 what I would call emerging markets of tourism
- 24 that are going to take some investment before
- 25 they can reach that maturity level and produce.

- 1 DOCTOR HARRILL: I think that that
- 2 can be accomplished once this proposal which
- 3 is -- is in place, I think that that will
- 4 happen.
- 5 REPRESENTATIVE LONGIETTI: Thank you,
- 6 Mr. Chairman.
- 7 CHAIRMAN TANGRETTI: Just to follow
- 8 up, then are you suggesting that whatever model
- 9 that you're describing would take into account
- 10 those kinds of, in Mark's terminology,
- 11 emerging, there would be some sort of incentive
- 12 for them? But I see his point, and I think
- 13 it's a valid one. And, by the way, anybody
- 14 else on the panel want to jump in here, please
- do, or anybody else for that matter.
- 16 It just seems that there are areas
- 17 that maybe need more help than others. It
- 18 seems to me -- We've had this conversation with
- 19 Mickey more times than I care to remember, but
- 20 it just seems to me that the magic of it, the
- 21 difficulty, the challenge is to be able to come
- 22 up with a funding formula that takes all of
- 23 that into account, assuming that you have a
- 24 finite source of dollars, which we do, how you
- 25 would structure that in such a way that you

- 1 could take care of the concerns that Mark is
- 2 talking about, as well as giving enough money
- 3 to Pittsburgh and Philadelphia and Lancaster
- 4 and the Poconos and the like.
- 5 DOCTOR HARRILL: To some extent I
- 6 always feel like a rising tide lifts all boats.
- 7 We'll never get to answer that question if
- 8 visitor dollars keep going elsewhere. We'll
- 9 never even be able to find out what that
- 10 equation is or even address this if those
- 11 dollars go to competitors--No longer it's your
- 12 next-door neighbor. You're competing against
- 13 Missouri, you're competing against
- 14 Portugal--unless that is addressed first.
- 15 CHAIRMAN TANGRETTI: As long as the
- 16 weak dollar continues the way it is, we have
- 17 the help of the Bush Administration. I'm
- 18 sorry, guys. But nevertheless, I understand
- 19 your point and I suppose I accept what you're
- 20 saying. I guess the difficulty we have is
- 21 trying --
- 22 DOCTOR HARRILL: Well, you know,
- 23 you're talking about a balance. There's a lot
- 24 of hard-working people who are very passionate
- 25 about tourism and are going to help that

- 1 process. I'm always available and always --
- 2 anyone who is helping themselves. I would love
- 3 to stay involved in your process and to assist
- 4 in any way I can.
- 5 CHAIRMAN TANGRETTI: I appreciate
- 6 that. Jason.
- 7 MR. FINK: Actually, this is -- Part
- 8 of our concern is, while looking at those sort
- 9 of emerging markets with the way Matching Funds
- 10 Program has been distributing funds over the
- 11 years, it appears to have not kept pace with
- 12 the growth of the tourism industry across the
- 13 state; not from the money side of it, but from
- 14 the formula side of it.
- 15 If you look back in the 1960's when
- 16 this program was first started, what was Penn
- 17 State at the time? It was very agricultural in
- 18 nature. You look at the Laurel Highlands, it
- 19 wasn't that well established at that time.
- I look in my own backyard, Little
- 21 League World Series was nothing at that time.
- 22 You look at it today, you look at these areas
- 23 now, they've grown, but they've not been able
- 24 to have been promoted in the proper way because
- 25 the way that the formula had been, really

- 1 hasn't kept pace with this.
- 2 Bob and I had talked about this also
- 3 from the perspective of, you look at some of
- 4 these events that take place that bring in
- 5 large numbers of people and also bring great
- 6 pride to our Commonwealth. They spill people
- 7 over into counties that aren't covered by that
- 8 TPA.
- 9 How do you recognize that TPA who is
- 10 responsible for promoting that but is
- 11 considered really a feeder event? Poconos has
- 12 a number of those events. They're all over the
- 13 state; whether it's a PGA golf tournament;
- 14 whether it's an auto-racing event; whether it
- 15 is a sporting event of any nature, or cultural
- 16 event.
- 17 CHAIRMAN TANGRETTI: But how do you
- 18 account for that?
- MR. FINK: Well, that's actually
- 20 what -- I mean, those are the things that I
- 21 think we need to look into in some way to be
- 22 able to factor in. I think an economic impact
- 23 study of some nature, and we understand there
- 24 are issues right now, but to be able to go back
- 25 to Bob's comments, I think that is something

- 1 that we need to be able to come up with; a way
- 2 to truly look at how those monies are impacting
- 3 those communities.
- 4 MR. UGUCCIONI: I think we have some
- 5 people here that were at the Pocono 500 or the
- 6 Pennsylvania 500 race. As an example,
- 7 Lackawanna, Luzerne County areas, Lehigh
- 8 Valley, all over the area they fill up for
- 9 those two races.
- 10 But I'd like to bring something to
- 11 the committee's attention about how this
- 12 Matching Fund Program evolved. I wasn't here
- 13 in 1961, but pretty close to it. When this
- 14 program first started--And this was developed
- 15 by the House of Representatives, incidentally.
- 16 It was the first Matching Fund Program in
- 17 America for tourism--it really was matching
- 18 private-sector money with state money. It
- 19 wasn't matching tax dollars with tax dollars.
- The reason some areas evolved with
- 21 more money is because they had more facilities
- 22 and they had more opportunity to get the
- 23 private-sector money and co-op advertising, put
- 24 money into a pot. The whole concept of the
- 25 Matching Fund Program in those days was to get

- 1 the business community to put money in so that
- 2 the state would match it and then they could
- 3 promote their area in a more efficient way.
- 4 Frankly, I think the whole way -- To
- 5 try to analyze tourism impact by not putting
- 6 into the equation the money spent by the
- 7 private sector in advertising and marketing,
- 8 and just evaluate the money spent by the state
- 9 and the TPAs is not correct.
- I mean, here in my area our budget,
- 11 my organization is \$7 million. But if I put
- 12 into the pot all of the money from my hotels,
- 13 the resorts, the ski areas, the campgrounds,
- 14 the bed and breakfasts, it's \$50 million. How
- 15 do you evaluate, take the \$7 million we spend
- 16 and say --
- 17 You know where I'm going with this.
- 18 Maybe you can explain it better than me. How
- 19 do you say that's the return on investment from
- 20 the seven? What about the fifty that's being
- 21 spent by the private sector?
- I don't know if anybody is here from
- 23 Dauphin County, but how does the TPA relate to
- 24 Hershey? I mean, Hershey spends 10 times --
- MR. KOHL: Three and a half million.

- 1 MR. UGUCCIONI: -- three and a half
- 2 million dollars in advertising. If you're
- 3 going to evaluate the money given to Dauphin
- 4 County from the TPA or from the state, how do
- 5 you not equate the Hershey portion of it,
- 6 because that's how they're going to analyze the
- 7 return on investment, right, by taxes, et
- 8 cetera?
- 9 CHAIRMAN TANGRETTI: Is there a way
- 10 of doing that, Mickey, Richard? How do we do
- 11 that? And should we? It makes sense.
- MR. BONDS: It's very difficult to
- 13 determine what the marketing plans would be for
- 14 private businesses. I mean, there's -- And
- 15 how --
- 16 CHAIRMAN TANGRETTI: Is that
- 17 proprietary information?
- 18 MR. BONDS: Technically it is, you
- 19 know, depending on the companies. Some
- 20 companies are more forthright in how they
- 21 explain their advertising budgets. But, I've
- 22 never seen -- Most financial statements I've
- 23 seen don't detail how much money is spent and
- 24 in what markets you spend it in. So it would
- 25 be kind of -- In some cases what the --

- 1 What Hershey may be spending money on
- 2 isn't necessarily directly related to the kind
- 3 of impact that you may want for the rest of
- 4 Dauphin County, for instance. If they focus on
- 5 a particular event or a one-day event and
- 6 you're spending some money, that might be less
- 7 effective than overnight packages and things
- 8 like that that go into the hotel business.
- 9 We do have revenue, hotel revenue I
- 10 think is at least a pretty accurate gauge of,
- 11 you know, success in tourism and you can get
- 12 that on a county basis. And you can
- 13 probably -- Although it takes forever from the
- 14 Department of Revenue, you can probably get
- 15 other SIC codes that relate to tourism
- 16 businesses and get revenue streams that way to
- 17 have very specific numbers.
- 18 But in these models when we talk
- 19 about is there volume, there are issues on how
- 20 that is calculated. When we talk about
- 21 economic impact models, all of them rely -- At
- 22 some point or another they rely on visitor
- 23 volume. So if you're not comfortable with how
- 24 many visitors you have, that economic impact
- 25 number isn't going to be something that you can

- 1 trust. So, it's not easy.
- 2 We have a couple of numbers that we
- 3 feel comfortable that we can utilize as one of
- 4 the matrix, hotel revenue, things like that.
- 5 We can get that easily from just reverse back
- 6 the hotel tax that's collected by the
- 7 individual counties to get, you know, solid
- 8 hotel numbers, hotel revenue numbers. So
- 9 that's one piece.
- 10 That might be a couple of other
- 11 pieces that we could look at. But, in terms of
- 12 other private companies, it's all over the lot
- 13 and how they're added --
- 14 CHAIRMAN TANGRETTI: It's not one
- 15 source of data or one -- You're shaking your
- 16 head, Annie, like there isn't.
- MS. URBAN: No, there is not.
- 18 CHAIRMAN TANGRETTI: You've been
- 19 there and there isn't.
- MS. URBAN: Yeah.
- 21 CHAIRMAN TANGRETTI: Okay.
- MR. BONDS: And you have companies
- 23 like Marriott, that they advertise their
- 24 corporate brand which can be helpful to
- 25 individual Marriotts in Pennsylvania and not

- 1 specific to the --
- 2 CHAIRMAN TANGRETTI: I have to take
- 3 that into account, right. Craig.
- 4 MR. DAVIS: Along these lines, you
- 5 have other counties that have sprung up with
- 6 TPAs with literally nothing to market. Because
- 7 they can, they have, they've created their own.
- 8 But you question as to whether they have any
- 9 product within their markets that would
- 10 actually be tourism worthy. And while they
- 11 have money coming from the state, money coming
- 12 from the hotel tax, they really have nothing to
- 13 market. And that's what we're trying to avoid
- 14 as well from the other side of the coin.
- There has to be, in my opinion, a
- 16 middle ground here. There should be some
- 17 evaluation as to whether there's something in
- 18 the county that is actually tourism worthy and
- 19 state money worthy, and that's our whole point
- 20 as well.
- 21 CHAIRMAN TANGRETTI: Okay. Mr. Kohl.
- MR. KOHL: Thank you, Mr. Chairman.
- 23 Just to expound upon what Richard said a little
- 24 bit, there's a lot of different components of
- 25 marketing that speak to generation of tourism

- 1 business that's not just advertising.
- 2 In Dauphin County this summer we know
- 3 from our good friends at Hershey that they
- 4 spent three and a half million dollars on their
- 5 marketing campaign for the hundredth
- 6 anniversary of Hershey Park this summer. That
- 7 generated tremendous demand and record levels
- 8 of visitors for the summer, but it didn't do
- 9 much for us for meetings and conventions at
- 10 other times of the year.
- 11 So, though Hershey spends all that
- 12 money to attract the visitors to the park and
- 13 to the destination Hershey, they also partner
- 14 with the TPA in going to different trade shows
- 15 around the country to generate bus tour and
- 16 meeting and convention business. You don't see
- 17 that in their marketing dollars for the
- 18 1-800-HERSHEY campaign for the summer.
- 19 CHAIRMAN TANGRETTI: Representative
- 20 Payne.
- 21 REPRESENTATIVE PAYNE: As the Hershey
- 22 guy, actually, I found Bob's comments very
- 23 interesting because that's how I remember the
- 24 initiative was, private-sector money has some
- 25 money, we're going to match it with the state.

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- 1 Together we can promote the region. We've kind
- 2 of gone away from that and we only talk about
- 3 the local TPA and the state money and all the
- 4 other things and we forget the private sector.
- 5 I would hope that as we move forward
- 6 and we look at the legislation that, you know,
- 7 one of those little blocks that Doug mentioned
- 8 that are available for the county commissioners
- 9 to use to promote tourism in that area could be
- 10 if the private sector steps to the plate, i.e.,
- 11 Hershey with three and a half million bucks, we
- 12 may match that a little bit because that's good
- 13 for the region. While it was only good for the
- 14 summer, I think everybody would agree it was a
- 15 great summer.
- In a time when other areas of our
- 17 country were struggling with tourism, were
- 18 struggling with high gas prices, we had record
- 19 attendance at Hershey. You couldn't get a room
- 20 anywhere in the area. Now, we'd like to
- 21 encourage Hershey to do that same kind of
- 22 promotion in January and February, and that
- 23 goes back to a statement I want to make, if I
- 24 can.
- 25 Many people today have concentrated

- 1 and commented on the original intent of the
- 2 law, and I agree. We have to upgrade, we need
- 3 to look at the provisions of the law. We
- 4 actually need a committee, imagine that, that
- 5 ought to look at every act that we've ever
- 6 enacted. Because, when I first came here as a
- 7 freshman, they gave me my first bill, as I'm
- 8 sure maybe the Democrats do too, and said, this
- 9 bill was from 1927. You can't park horses on
- 10 the left side of the street. We're going to
- 11 remove that provision, you're finally going to
- 12 get a bill passed as a freshman. Yeah.
- My point is, we've got legislation
- 14 and acts that nobody knows what they do from
- 15 back in the '20's and '30's and '40's. Are
- 16 they still pertinent? Are they doing what we
- 17 want them to do? We should, as we used to do
- 18 at the township, codify the ordinances, we
- 19 ought to be looking at what's really there.
- I'm also concerned, though, and I
- 21 would be opposed to any change that would give
- 22 all the dollars to the TPA and bypass the
- 23 county commissioners or totally eliminate the
- 24 ability to use a portion of the funds for new
- 25 attractions. Putting heads in the beds only

- 1 works if the tourists have a reason to visit
- 2 and stay in the area.
- Few tourists I've ever talked to
- 4 travel to central Pennsylvania and to Hershey
- 5 to see the front of the Clarion or the Best
- 6 Western or the Days Inn. Let's be honest, they
- 7 came here for the attractions. No attractions,
- 8 I would suggest you'd have empty beds with no
- 9 heads.
- 10 There's an article here in the
- 11 Philadelphia paper, it says: Two years ago the
- 12 tourism group ditched its sleep-over marketing
- 13 campaign; you know, the one where the Governor
- 14 and everybody else wore their pajamas, in favor
- of one that focused on the region's history,
- 16 culture and night life. The slogan, Philly's
- 17 More Fun When You Sleep Over, was shorten to
- 18 Philly's More Fun. Sleeping over is no longer
- 19 the hook. They, quote, the visitors, want to
- 20 know what they can do when they're awake.
- 21 So my point is, I think we constantly
- 22 have to have the ability to work with that
- 23 private sector. I don't mean we have to match
- 24 50/50, but if Hershey came to me and said we're
- 25 going to put up \$5 million, can we get

- 1 something to go and advertise the area? Can we
- 2 build the Giant Center, which was a
- 3 92-million-dollar facility that we used
- 4 25 million of state money for. Arguably, the
- 5 Giant Center has created hundreds and hundreds
- 6 of jobs and millions of dollars in revenue for
- 7 hotels and restaurants and other facilities
- 8 because we now have a large facility to bring
- 9 events in.
- 10 So, I just want to make sure that as
- 11 we go forward we're very, very clear that the
- 12 reason people come to Pennsylvania is not to
- 13 see what the outside of the hotel looks like,
- 14 but to visit an attraction. Thank you.
- 15 CHAIRMAN TANGRETTI: Anybody from the
- 16 panel want to react to what John had to say?
- 17 Mickey.
- 18 DEPUTY SECRETARY ROWLEY: Not
- 19 necessarily what John said, but Representative
- 20 Longietti mentioned the emerging markets. I
- 21 just want to point out quickly, it's a smart
- 22 observation and we have another fund, regional
- 23 marketing initiatives program that we haven't
- 24 talked about today, but put a ton of money up
- 25 into what we can describe as an emerging

- 1 market, and that's Pennsylvania Wilds. So
- 2 there's a bit of a model for that. And you're
- 3 absolutely right, whatever we do, we've got to
- 4 look at the emerging markets.
- 5 CHAIRMAN TANGRETTI: Richard.
- 6 MR. BONDS: I would add to that, our
- 7 own marketing that we do, marketing to attract
- 8 tourists, we spend 90 percent of our marketing
- 9 budget not on Philadelphia and Pittsburgh, we
- 10 don't market those areas. We market Dutch
- 11 Country roads, northeast mountains, the Pocono
- 12 Mountains and Pennsylvania Wilds and Great
- 13 Lakes and the Alleghenies. So we focus our
- 14 advertising that we produce on the rest of the
- 15 state.
- 16 Philadelphia and Pittsburgh do great
- 17 jobs marketing themselves and their regions, as
- 18 they should. So, we give them financial
- 19 support, but the advertising that we create for
- 20 the Commonwealth, over 90 percent of it focuses
- 21 on the other regions of the state, so that
- 22 helps too.
- 23 CHAIRMAN TANGRETTI: Doug.
- MR. HILL: You asked for comments to
- 25 Representative Payne's remarks. I think that

- 1 echoes some of the things that we were saying
- 2 in our testimony as well; that it really does
- 3 require a balanced approach, but it does also
- 4 require, as has been the case in Dauphin
- 5 County, very close negotiations between the
- 6 commissioners and the industry to make sure
- 7 that you're all working in the same direction.
- 8 The other thing, just on the last
- 9 comment on emerging markets, one of the things
- 10 that struck us too is the need for very close
- 11 cooperation with the state because you
- 12 mentioned Pennsylvania Wilds. None of those
- 13 counties realized they were an emerging market
- 14 until the Commonwealth identified it as having
- 15 that potential and then brought the counties in
- 16 together. A few of them needed a little more
- 17 convincing, some of the municipalities
- 18 particularly. But in any event, I think that's
- 19 a great success story on a cooperative basis.
- 20 CHAIRMAN TANGRETTI: Mark.
- 21 REPRESENTATIVE LONGIETTI: Thank you,
- 22 Mr. Chairman.
- We talked a little bit about the
- 24 importance of regionalization this morning, and
- 25 regions don't know state boundaries. For

- 1 example, where I live, my district is right on
- 2 the Ohio border. Youngstown, Ohio is my media
- 3 market.
- 4 And just as an example, we're blessed
- 5 with someone locally that now has stepped up to
- 6 the plate and invested over \$8 million in
- 7 upgrading a relatively small country club and
- 8 putting it together with two across the border,
- 9 the Youngstown/Warren area.
- 10 When I talked to them the other day,
- 11 he talked about -- He was very vague, but he
- 12 mentioned we have investors and we're going to
- 13 make this into a destination. My community now
- is in the Youngstown/Warren metropolitan
- 15 statistical area, so we don't even have our own
- 16 MSA. We're part of the Ohio group.
- I just wanted to throw that out there
- 18 and see if there's any thought. I know that's
- 19 a more difficult task, but if there's any
- 20 thought to trying to cooperate between states.
- 21 CHAIRMAN TANGRETTI: Is it
- 22 reciprocity? Is there something that we deal
- 23 with at any time?
- 24 DEPUTY SECRETARY ROWLEY: Our
- 25 regional marketing grant at one point was

- 1 restricted to five counties or more, two of
- 2 which had to be in Pennsylvania. And it was
- 3 thinking the Ohio opportunities, thinking of
- 4 the Upper Delaware Valley, the counties north
- of the Poconos, except for New Jersey and New
- 6 York. Then Philadelphia has some programs with
- 7 New Jersey, so we'd support that, absolutely.
- 8 CHAIRMAN TANGRETTI: Annie.
- 9 MS. URBAN: We actually received a
- 10 regional marketing initiative grant last year
- 11 for a two-state project. We have an attraction
- 12 in this Commonwealth that crosses the state
- 13 lines. It's the Great Allegheny Passage. And
- 14 it starts with the C&O Canel Towpath in
- 15 Washington, D.C. and goes to Cumberland. And
- 16 the Great Allegheny Passage actually comes from
- 17 Cumberland all the way to Pittsburgh.
- 18 So we actually were able to leverage
- 19 \$20,000 out of the State of Maryland to give us
- 20 to match the dollars that DCED gave us for that
- 21 RMI initiative. We ended up with about
- 22 170,000-dollar campaign to market the Great
- 23 Allegheny Passage.
- MR. BONDS: We asked Annie to get
- 25 some work done in Maryland and we were happy

- 1 what she did.
- 2 CHAIRMAN TANGRETTI: There's a
- 3 gentleman in the back. If you would identify
- 4 yourself, sir.
- 5 MR. FIORE: Thank you, Mr. Chairman.
- 6 My name is Tore Fiore. It really is Tore
- 7 Fiore. You cannot make a name like that up.
- 8 CHAIRMAN TANGRETTI: Would you spell
- 9 that for our stenographer?
- 10 MR. FIORE: That's T-O-R-E,
- 11 F-I-O-R-E. I'm the Executive Director of
- 12 Delaware County Brandywine Conference and
- 13 Visitors Bureau. And I just wanted to throw a
- 14 couple things in. Sir, when you mentioned
- 15 regionalism, it just brought up something that
- 16 I know with Mickey and with Richard that we've
- 17 worked on ourselves with Philadelphia and the
- 18 Countryside. But I want to back up a second.
- 19 Nevertheless, what I'd like to talk
- 20 about first, though, is, when you look at the
- 21 various promotion agencies, the various
- 22 convention and visitor bureaus, each 47 or
- 23 49 of them have their own specific different
- 24 mandate; where they're supposed to advertise,
- 25 whether it's locally, regionally or on a

- 1 national level. And then you get into the
- 2 regional marketing or the regional marketing
- 3 initiatives.
- 4 I know with the fine folks here from
- 5 Chester County, we have the Brandywine Valley
- 6 Cooperative where we go after the motor coach
- 7 business. Then we have Philadelphia and the
- 8 Countryside that goes after the consumer
- 9 business, the consumer trade business. But we
- 10 have something else.
- When you get into talking about the
- 12 multiple states, we have something called
- 13 Forever Independent, and it was a brand. It
- 14 was a common market that was created by
- 15 16 different organizations from the business
- 16 sector, the tourism/hospitality sector, and the
- 17 arts alliance and cultural sector. That took
- 18 in those 16 organizations in 13 counties in
- 19 three states, in south Jersey, Jersey, Delaware
- 20 and southeastern Pennsylvania.
- 21 So I think what's important to know
- 22 is that, yes, the state is very comfortable in
- 23 helping to fund projects like that. So what
- 24 we're really looking at are three basic levels
- 25 here; that each bureau has a mandate by their

- 1 county council or commissioners or their board
- 2 of directors to promote their area in one
- 3 fashion.
- 4 Then you have the second tier, which
- 5 is to take those smaller regional marketing
- 6 initiatives, the two counties or the five
- 7 counties that make up Philadelphia and the
- 8 Countryside, and promote on that tier. So the
- 9 next tier I think we have to look at with the
- 10 help from the state is, taking it that step
- 11 further and making a larger regional initiative
- 12 to take in something like Forever Independent.
- 13 And if you have any interest in that,
- 14 just go to Forever Independent dot org and
- 15 you'll see what we're talking about. Thank you
- 16 very much.
- 17 CHAIRMAN TANGRETTI: Thank you very
- 18 much. Anybody want to react to that statement?
- 19 (No response.)
- 20 CHAIRMAN TANGRETTI: Mario, you had
- 21 some comments.
- 22 REPRESENTATIVE SCAVELLO: Thank you
- 23 Mr. Chairman. Just a couple of comments. I
- 24 want to thank you, Mickey, and thank the --
- 25 Dennis Yablonsky to reevaluate those funds

- 1 because I think that would really hurt
- 2 especially Monroe and we've heard the Lancaster
- 3 area and others. So I really appreciate that.
- 4 Thank you.
- 5 Just a couple of comments. I don't
- 6 know if we can help each other out here. Maybe
- 7 we can help Annie out with the other county
- 8 commissioners if you could set up a meeting and
- 9 see if we can help her move that process a
- 10 along so that they can enact the room tax. It
- 11 doesn't affect the county. It only helps -- It
- 12 only will help the county.
- MR. HILL: They do have a new
- 14 commissioner in Fayette County that may change
- 15 the complexion.
- MS. URBAN: Yeah.
- 17 REPRESENTATIVE SCAVELLO: Very good.
- 18 Happy to hear that.
- 19 There was a comment made about should
- 20 we attract businesses -- business to a park?
- 21 It doesn't really put any movement of people
- 22 into the rooms, but eventually it might, you
- 23 know. It's an investment you make, and if you
- 24 bring the folks to Hershey, to the Hershey
- 25 Park, they might not initially use your rooms,

- 1 but you know what, they might come back and
- 2 you're going to have that come-back business
- 3 down the road and say, you know what, this
- 4 would be a great place to come back and spend a
- 5 few days. So it's an investment in the future.
- 6 So I think when you make those type of
- 7 investments, they're good investments.
- 8 MR. KOHL: I don't know whether you
- 9 misunderstood or I misspoke. Hershey Park
- 10 generates a tremendous number of room nights
- 11 for us --
- 12 REPRESENTATIVE SCAVELLO: Okay.
- 13 MR. KOHL: -- visitors to the park.
- 14 It's a huge economic driver. And this year's
- 15 occupancies in Dauphin County were
- 16 unprecedented as a result of their investment.
- 17 REPRESENTATIVE SCAVELLO: I got the
- 18 impression from your comment that the
- 19 advertisements they spent didn't really help.
- MR. KOHL: No. Record occupancies
- 21 and record rates in Dauphin County directly
- 22 attributed to that Hershey campaign. And I
- 23 would add that it spilled over into other
- 24 counties as well because the demand was just
- 25 unbelievable.

- 1 My comment was intended to say that's
- 2 one component of the overall mix of business
- 3 that hotels need to be successful. In this
- 4 time of year going into March or April,
- 5 businesses in Hershey, businesses in Dauphin
- 6 County, Cumberland County, Lancaster County
- 7 need to rely on other sources of revenue in the
- 8 hotel rather than the leisure business that's
- 9 coming to the park because the park is closed.
- 10 So we need to look at individual business
- 11 travel, conventions, state associations.
- 12 My point was, Hershey partners very
- 13 well with Dauphin County and with us and all
- 14 the other private businesses to go to trade
- 15 shows and to market the destination for
- 16 meetings and conventions at the time of year
- 17 when we don't have the economic driver that is
- 18 the park.
- 19 REPRESENTATIVE SCAVELLO: Thank you
- 20 very much.
- 21 CHAIRMAN TANGRETTI: Chairman Nailor
- 22 has to leave for a speaking engagement. He
- 23 wants to make a comment before he does.
- 24 REPRESENTATIVE NAILOR: Thank you,
- 25 Chairman Tangretti. Three points. First,

- 1 Jason, you're doing something right because I
- 2 know the Mechanicsburg Museum Association has a
- 3 bus that's sold out and my wife is on it.
- 4 Saturday they're going to Williamsport.
- 5 MR. FINK: We love to see that.
- 6 REPRESENTATIVE NAILOR: So the museum
- 7 association has heard from you.
- John Payne, I think Representative
- 9 Payne has made some very good comments about
- 10 the funding and our working partnership and
- 11 that should have been made. I certainly
- 12 appreciate him making those.
- 13 But one issue I mentioned early on
- 14 that does concern me, and we have testimony up
- 15 here from previous Chairman Godshall on some of
- 16 the areas where we're talking about roads being
- 17 built, prisons being built, courthouses going
- in, and it's been publicly talked about or
- 19 written about in the newspapers. That really
- 20 offends our tourism industry, as well as the
- 21 intent of the initial and expanded legislation.
- Doug, you have a very difficult job
- 23 and I know that. We've worked well together I
- 24 think over the years and agree on most of the
- 25 issues. We refined this a couple years ago and

- 1 pulled in the parameters of what we can do with
- 2 the money coming from the hotel tax.
- I don't know if we have to go any
- 4 further or not or what we can do to assist you.
- 5 I know there are some people that are
- 6 spending--just like a windfall--money they
- 7 didn't have before and maybe they're new
- 8 commissioners. They weren't there before when
- 9 they had to take it out of the general fund to
- 10 promote travel and tourism in their counties.
- I I do think it's an area, and I hear that from
- 12 the tourism industry, that we have to consider
- 13 again at some point if we don't somehow work
- 14 together.
- I know you have your hands full,
- 16 you're dealing with an awful lot of different
- 17 people from different geographies around this
- 18 state with different priorities. If we can do
- 19 something to help you out, I want you to know
- 20 that we're there if that means putting pressure
- 21 in certain areas.
- Because, if you're getting a million
- 23 dollars, nine hundred to a million-dollar
- 24 windfall from a two percent tax on room tax and
- your matching share is 25,000, they don't care

- 1 if they lose the 25,000. There's no way you
- 2 can penalize them. This is a windfall and
- 3 we're going to build our new prison or put our
- 4 new road in because we have no penalties in
- 5 place. They can pretty much ignore us and do
- 6 what they want. That's wrong and it wasn't the
- 7 intent of the original legislation.
- 8 We're here, and I'm sure Tom is as
- 9 well, we're here to work with you. If we can
- 10 help you resolve some of these problems without
- 11 legislation, that would be marvelous if we can
- 12 help with some pressure where it needs to be
- 13 pushed. But the intent was for tourism, travel
- 14 and marketing promotion, and we really want to
- insist that that's where the money be spent.
- 16 So thank you all very much for your
- 17 testimony. I appreciate it today.
- 18 MS. URBAN: Thank you, Representative
- 19 Nailor.
- 20 CHAIRMAN TANGRETTI: Thank you,
- 21 Jerry. Do well at your speaking engagement.
- 22 I'm curious. Along those lines, can
- 23 anybody speak specifically to the most
- 24 egregious, outrageous example of hotel tax
- 25 money being not spent for the appropriate

- 1 limitations in the act? (No response.) We
- 2 don't have any examples? We don't have to
- 3 change it?
- 4 From the back, identify yourself,
- 5 please.
- 6 MS. SEITZ: Hi, I'm Crystal Seitz.
- 7 I'm from the Greater Reading Convention
- 8 Visitors Bureau. I don't know that it's being
- 9 spent uniquely from some others, but I do know
- 10 that the way our hotel tax is distributed --
- 11 And I had to shake my head when we're looking
- 12 at the hotel tax revenue to determine part of
- 13 the criteria on how we look at supporting
- 14 matching funds.
- I have a very unique hotel tax. It
- only spreads 15 miles outside of our city; does
- 17 not spread to the edges of our county. I
- 18 receive 20 percent of what is collected. The
- 19 other 80 percent goes to pay off the bond for
- 20 our convention center.
- Our convention center, in most cases,
- 22 only delivers -- in some cases delivers
- 23 overnight guests, but the majority are guests
- that come in for a hockey game or a basketball
- 25 game or an indoor football game or concert. So

- 1 it's a little unique. My hope is to spread it
- 2 to the edge of the county, first of all,
- 3 because we have Cabela's which is sitting right
- 4 there. It's the largest sprawl in the state.
- 5 We're not receiving any hotel revenue from the
- 6 hotels that are surrounding.
- 7 CHAIRMAN TANGRETTI: You're not
- 8 arguing the fact that the expenditure for the
- 9 convention center debt service is illegal -- Or
- 10 not illegal.
- 11 MS. SEITZ: It's not.
- 12 CHAIRMAN TANGRETTI: But you're
- 13 questioning the contract, the agreement that
- 14 you have with the commissioners?
- MS. SEITZ: Correct. There's one
- 16 other thing --
- 17 CHAIRMAN TANGRETTI: Go ahead.
- 18 MS. SEITZ: -- I'd just like to
- 19 mention. I know we talked about regionalism,
- 20 and I think regionalism is important. I think
- 21 if you think about Rhode Island and Missouri,
- 22 as Doctor Harrill has suggested, there's not
- 23 really one thing that comes to mind to me that
- 24 I would consider visiting there because I don't
- 25 know much about it.

- 1 However, if I look at regionalism in
- 2 our state, I think it's helped to support
- 3 Pennsylvania. We are one of the top five,
- 4 states that are visited throughout this
- 5 country. I think it's a big risk to say we go
- 6 totally regionalized and we do not support our
- 7 local TPAs because we are in those top five
- 8 because each of us have many things that are
- 9 similar, but many things that are unique as
- 10 well. We need to be able to rope those
- 11 uniqueness.
- 12 We are, I would say, an up-and-coming
- 13 destination in greater Reading. We are
- 14 revitalizing our city. We're working very hard
- 15 to do that. The Governor has acknowledged
- 16 that. And I think it's important that we
- 17 continue to see our funds delivered and even
- increased as I would say for everybody here.
- 19 The other point -- I'm sorry, I'm a
- 20 little nervous.
- 21 CHAIRMAN TANGRETTI: No, go ahead.
- 22 You're doing fine.
- MS. SEITZ: The other part I'd like
- 24 to make is, that tourism is our product. It
- 25 does not involve anybody else. You can't

- 1 manufacture it in China or Japan. You can't
- 2 send it to Mexico. You need to invest in it
- 3 here, because if you do not invest it in
- 4 here--for many of these counties it is our
- 5 second or first largest industry--you're going
- 6 to see a lot of job loss. You're going to see
- 7 businesses leaving and going somewhere else
- 8 because we know that tourism is a driver. It
- 9 is an opportunity for us to bring business in
- 10 from other states, and might I add, to generate
- 11 additional sales tax revenue for our state.
- 12 CHAIRMAN TANGRETTI: Very well said.
- 13 Thank you.
- 14 (Applause.)
- 15 CHAIRMAN TANGRETTI: Another young
- 16 lady over here. Would you stand and identify
- 17 yourself?
- MS. SMITH: Hi, I'm Mary Smith,
- 19 Executive Director of the Hershey Harrisburg
- 20 Regional Visitors Bureau --
- 21 CHAIRMAN TANGRETTI: Would you spell
- 22 your last name, please?
- THE COURT REPORTER: It's Smith.
- 24 CHAIRMAN TANGRETTI: Oh, Smith. I
- 25 didn't hear.

- 1 MS. SMITH: -- representing Dauphin
- 2 and Perry County. And I want to tread lightly
- 3 here because we do have a unique situation with
- 4 our hotel tax dollars. I don't want to lead
- 5 anyone to believe that the portion that's going
- 6 to Hershey is a bad cause.
- 7 But, just to give you the dollar
- 8 amounts, currently room tax dollars that are
- 9 brought into our region is about three million.
- 10 We, the bureau, see \$325,000 of that. So,
- 11 there is a House bill that is on its way to,
- 12 hopefully, be approved that will change that
- 13 and we could get a significant increase in our
- 14 room tax dollars.
- But, it's just an example of how
- 16 other hands have gotten into that room tax and
- 17 we, as Hershey Harrisburg, you would think we
- 18 would have the dollars in our bureau and that
- 19 we would have a seven- or a nine-million-dollar
- 20 budget, and we don't. We have a 1.2-million-
- 21 dollar budget to market and promote Hershey.
- 22 From the standpoint with it -- When
- 23 you look at the state funding, it's a hard call
- 24 for the state as well because, here we are
- 25 ranked number 5 in the state below Pittsburgh,

- 1 Philly, Valley Forge and Lancaster, then
- 2 there's us. The amount of funding that we
- 3 receive from the state, we're much further down
- 4 on the totem pole.
- 5 CHAIRMAN TANGRETTI: I hate to
- 6 interrupt. How does that jive with the fact
- 7 that Hershey spent \$3 million for its own
- 8 promotion and the opportunities that that then
- 9 has generated with respect to tourism dollars?
- 10 MS. SMITH: But I think the point
- 11 that Bill was making, Hershey does partner with
- 12 us. They work very well with us as far as
- 13 doing cooperative advertising.
- 14 CHAIRMAN TANGRETTI: But in terms of
- 15 dollars from the state -- I guess this is where
- 16 I'm having a hard time understanding. In terms
- 17 of dollars that you are attempting to increase
- 18 from the state, that three million is not
- 19 accounted for.
- MS. SMITH: Exactly.
- 21 CHAIRMAN TANGRETTI: Okay. So, how
- 22 as policymakers, how do we address that? I'm
- 23 not asking you to answer, this is a rhetorical
- 24 question. We have to figure out how to address
- 25 that. I believe, but I think that's a valid

- 1 point, the thought, how do we make that
- 2 connection so that --
- 3 MS. SMITH: I think if I was
- 4 understanding the guidelines that they're
- 5 looking at, one of the formulas, the three
- 6 million would be taken into account for TPAs,
- 7 what's collected by the region, Mickey, Richard
- 8 is that correct? Not what's collected by the
- 9 TPA?
- 10 DEPUTY SECRETARY ROWLEY: You're
- 11 right, in measuring the economics of the
- 12 region, we're counting hotel revenue; not hotel
- 13 revenue that goes to the TPA.
- MR. SMITH: Because that formula
- 15 would significantly help us.
- 16 DEPUTY SECRETARY ROWLEY: Yeah. I
- 17 think --
- 18 CHAIRMAN TANGRETTI: You're -- I'm
- 19 sorry, go ahead.
- 20 DEPUTY SECRETARY ROWLEY: We had a
- 21 committee working on revised formulas, and one
- 22 of the ways of looking at the economy in each
- 23 region was hotel revenue; not hotel revenue
- 24 dedicated to tourism marketing. But your
- 25 observation is, how do we account for the three

- 1 million being spent in marketing at Hershey
- 2 investment or some of the larger resorts in the
- 3 Poconos.
- 4 You know, I do know Disney doesn't
- 5 belong to VisitFlorida USA. You know, there's
- 6 a problem there. Sea World is a big member of
- 7 it. For some reason, Disney isn't. So I'm
- 8 grappling with that, I can't imagine what the
- 9 answer is to that. Not a lot for a private --
- 10 CHAIRMAN TANGRETTI: I didn't want to
- 11 cut you off. I didn't know whether you were
- 12 finished or not.
- MS. SMITH: Yes. I'm finished.
- 14 CHAIRMAN TANGRETTI: I just wanted to
- 15 ask that question. And I apologize.
- 16 (Gesture from Mr. Fiore).
- 17 CHAIRMAN TANGRETTI: I remember Tore
- 18 Fiore --
- 19 MR. FIORE: I'd like to make --
- 20 CHAIRMAN TANGRETTI: Doug was first.
- 21 I'm sorry, go ahead.
- MR. HILL: Just in brief response to
- 23 the prior two sets of remarks. Both Dauphin
- 24 County and Berks County are special legislation
- 25 counties, so it's not -- Their particular and

- 1 peculiar allocations are not done under the
- 2 general guise of Act 142 or Act 12. But
- 3 rather, both of them preceded adoption of
- 4 those. And, in fact, it's very specific
- 5 language in the county code on the geographic
- 6 area in Berks County and the fact of using
- 7 money for the convention center. So, it is a
- 8 little bit of a different example from the ones
- 9 that are sometimes complained of.
- 10 CHAIRMAN TANGRETTI: Okay.
- MR. FIORE: What I wanted to do, I
- 12 gather that every one of the bureaus and every
- one of the counties, when that tax dollar is
- 14 collected, it goes into the county coffers or
- 15 the commissioners' county coffers and it's in a
- 16 separate fund; not in the general fund. Then
- 17 the money gets disseminated to the bureau on a
- 18 monthly basis, like (inaudible word), or
- 19 whatever the case may be.
- 20 So the real question becomes, how do
- 21 you actually know how much money is being
- 22 collected first? Number 2, how you can go
- 23 about utilizing those dollars? So, is the
- 24 answer really very simple that maybe the
- 25 bureaus themselves should be collecting that

- 1 two percent hotel tax? I'm not saying it's
- 2 right or wrong. I don't know the answer to
- 3 that.
- 4 MS. URBAN: It's illegal.
- 5 CHAIRMAN TANGRETTI: I'm shaking my
- 6 head only because I know the political
- 7 consequences of that.
- 8 MR. FIORE: Exactly correct. But the
- 9 real question becomes, number 1, how do you
- 10 know how much money is there? You go to Smith
- 11 Travel Research and I look at the money that
- 12 we've collected, and yeah, it's kind of close,
- 13 but not close enough to suit me. But you --
- 14 CHAIRMAN TANGRETTI: I thought that
- 15 was -- I'm sorry, not to interrupt again, but I
- 16 thought that was a number that's easily
- 17 defined.
- MR. FIORE: Well, it would be, sir,
- 19 easily defined if -- We have 31 establishments
- 20 that two percent hotel occupancy tax is
- 21 collected from. Only 13 of those 31 actually
- 22 subscribe to this Smith Travel Research Survey.
- 23 It's not mandatory for them to do that. You
- 24 can kind of get a good number, but not a great
- 25 number.

- 1 My whole point very simply being is
- 2 that, we're never going to be able to utilize
- 3 the three million if we can't control -- or her
- 4 three million if we can't control the three
- 5 million or at least know what is exactly in the
- 6 coffers and what we have available to spend.
- 7 CHAIRMAN TANGRETTI: Jason.
- 8 MR. FINK: That is actually public
- 9 information. All those records are collected
- 10 by the treasurer's office. I can speak for
- 11 Lycoming County's perspective. We actually get
- 12 a report on a monthly basis with our check,
- 13 actually each property that has remitted their
- 14 room tax based off of what they've reported,
- 15 and then actually our treasurer's office has
- 16 done audits on properties who have significant
- 17 gaps.
- 18 We've actually on one circumstance
- 19 had a property that we had to go and have some
- 20 legal action because they had been collecting
- 21 and not remitting.
- So, from that aspect of it, I mean,
- 23 that's the way it is supposed to work. If it's
- 24 not, then you do have an issue at your local
- 25 county. But there is actually a process,

- 1 though, that is in place for you to address
- 2 that.
- 3 CHAIRMAN TANGRETTI: Thank you,
- 4 Jason, very much. David.
- 5 REPRESENTATIVE MILLARD: Just one
- 6 last question here for Mr. Rowley and Mr.
- 7 Bonds. With those new emerging or expanding
- 8 markets, which is good news in the tourism
- 9 industry, so that they stay within their
- 10 mission of tourism and promoting tourism, what
- 11 dollars -- How do we derive dollars for them to
- 12 expand brick and mortar?
- 13 DEPUTY SECRETARY ROWLEY: Brick and
- 14 mortar? RCAP. It's a huge percent. I don't
- 15 know what the percent is, but I would guess
- 16 more than 50 percent of RCAP funding has gone
- 17 to tourism-related projects. And then, of
- 18 course, the tourism industry's fund, which the
- 19 Governor lost a couple years ago, three years
- 20 ago, has pushed out some, what was that final
- 21 number?
- MR. BONDS: Nine million.
- 23 DEPUTY SECRETARY ROWLEY: I was going
- 24 to say 11 million, but significant funding for
- 25 bricks and mortar and other kind of projects.

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- 1 REPRESENTATIVE MILLARD: Okay. And
- 2 then the final part of this question is, what
- 3 criteria would be necessary to be utilized to
- 4 gauge the success of their expansion making a
- 5 request for such funds? We talked about
- 6 different formulas here. What would be given
- 7 weight?
- 8 DEPUTY SECRETARY ROWLEY: It's a good
- 9 question because usually we'll get jobs,
- 10 production in the factories, support from the
- 11 state, and facets like that. We've never
- 12 gotten great at that for the tourism industry's
- 13 fund. What is the overall economic impact?
- 14 Tourism products like convention
- 15 centers never make money and don't employ a
- 16 whole lot of people, but we all know
- 17 intuitively they produce a lot of room nights,
- 18 a lot of restaurant activity, so they have an
- 19 economic impact. Some of these projects, a
- 20 little bit more complicated, no easy answer.
- 21 REPRESENTATIVE MILLARD: Thank you.
- 22 Thank you, Mr. Chairman.
- 23 CHAIRMAN TANGRETTI: Thank you.
- 24 Steve.
- 25 REPRESENTATIVE SAMUELSON: First, I'd

- 1 like to commend all of you for the work you do.
- 2 You got a commendation from my dentist. He
- 3 told me that he was giving me a checkup and
- 4 that he did a checkup on the Pennsylvania
- 5 tourism industry. He's traveled all over the
- 6 county. This year, this September he took a
- 7 vacation in Pennsylvania and he drove, he
- 8 stopped in Williamsport, he went to the
- 9 northwest, he went to Pittsburgh, stopped in
- 10 Laurel Highlands. He said it was one of the
- 11 best vacations he's taken in his lifetime and
- 12 he recommends it highly to anyone, to go on a
- 13 grand tour of Pennsylvania.
- Now, my question is for all of you,
- 15 several of you talked about these negotiations
- 16 that are going on with the Department and the
- 17 executive committee, and the guidelines that
- 18 were announced in July are not happening right
- 19 now. The 2006-2007 guidelines are continuing
- 20 for one year.
- 21 DEPUTY SECRETARY ROWLEY: Correct.
- 22 REPRESENTATIVE SAMUELSON: How are
- 23 the negotiations going? Are you finding some
- 24 common ground? Are you going to come to a
- 25 resolution by next July when the next state

- 1 budget's in place?
- 2 DEPUTY SECRETARY ROWLEY: Let me
- 3 address that because, first of all, extremely
- 4 well. I think there's no disagreement on the
- 5 principles that we would like these guidelines
- 6 to serve. And I think we actually came up with
- 7 some guidelines that we were ready to
- 8 implement. Our legal office looked at it and
- 9 that was through consensus. That was through
- 10 the board of directors of PACVB. So, all is
- 11 well, kumbayah, the whole bit, until we showed
- 12 that to the DCED legal office and they really
- 13 asked us to hold off.
- 14 They felt we were stretching the law
- 15 a little bit by getting too imaginative, and
- 16 they believe if there's going to be change to
- 17 the level that we had talked about with the
- 18 revised guidelines ideas, then it needs to be a
- 19 statutory change. They feel pretty strongly
- 20 about that. Quite frankly, they feel looking
- 21 back over the past 20 years that maybe we've
- 22 been overly creative in guidelines,
- 23 promulgation over the past 20 years.
- 24 So they want to be on that committee
- 25 as the law is written today. They want to be

- 1 on the committee to see how it's changed to
- 2 make sure it's legal.
- 3 REPRESENTATIVE SAMUELSON: I open
- 4 that question to any of the others.
- 5 MR. FINK: I can speak from the other
- 6 side of it that we were pleased with the fact
- 7 that DCED, all the way up to the Secretary, had
- 8 listened to us from the perspective of -- And I
- 9 do want to say thank you to all of you because
- 10 I think you all had a hand in being able to
- 11 help us have a voice there at the table to be
- 12 able to say, we need to have a timeout
- 13 basically and look at these guidelines as they
- 14 were proposed. So we had a moratorium on those
- 15 guidelines. It did give us an opportunity to
- 16 sit down with the Administration and look at
- 17 this.
- 18 We were actually hoping to be able to
- 19 go through a betting process and it got stopped
- 20 right there at the legal review. There is now
- 21 this committee in place and we are looking
- 22 forward to re-establishing that process of
- 23 looking at these guidelines.
- 24 CHAIRMAN TANGRETTI: Could you share
- 25 with us just the basic principles of what

- 1 you're thinking about with respect to the
- 2 guidelines? Anybody.
- 3 MR. FINK: We were looking at being
- 4 able to have -- Room tax was one of the things
- 5 that we did talk about as being able to have a
- 6 solid bench mark to be able to see what was
- 7 collected. It is not the perfect. I mean,
- 8 being able to find a perfect solution, as
- 9 you've heard today, it's very difficult. We
- 10 thought --
- MS. URBAN: As measurement.
- MR. FINK: As measurements, because
- it's one of the things that we had hoped,
- 14 actually, that we would be able to look at the
- 15 economic impact statistics. We thought that
- 16 that was a good way to be able to look at it
- 17 because of the fact that it pulled in some
- 18 other factors that we all believe -- For
- 19 example, day trips, camping, some of the things
- 20 that aren't measured through a room tax that
- 21 you can't get a hold of. But there are no
- 22 solid -- There's no solid figures.
- The most solid figure that we can
- look at is that room tax that's collected.
- 25 However, we also acknowledge that there are

- 1 those circumstances. There's counties that
- 2 don't have it. There are counties that have
- 3 special legislation that gives them the ability
- 4 to only collect in a certain radius. There are
- 5 those campgrounds; there are those vacation
- 6 rentals that aren't part of this process.
- 7 So, we're looking at that, but we
- 8 also are struggling at the fact that that can't
- 9 be the only factor on that. We're looking at
- 10 regional participation by the TPA because we've
- 11 all acknowledged how important it is from the
- 12 regional aspect of being able to do tourism
- marketing; to be able to see how much
- 14 involvement that that TPA has.
- 15 If they are a regional visitors
- 16 bureau is something that we were looking at as
- 17 well to be able to say, if they're a regional
- 18 visitors bureau, then there should be some
- 19 consideration given to that because, the fact
- 20 of the matter is, the guidelines all along
- 21 looked at that. We do believe that that is
- 22 important.
- We've seen what has happened from the
- 24 downside of it when a TPA has seen one of their
- 25 partners leave. We've seen the detrimental

- 1 side of that as well. So, those were some of
- 2 the things that we were looking at. I don't
- 3 have -- There was one other factor I believe
- 4 that we were looking into, and I cannot recall
- 5 off the top of my head what that was.
- 6 DEPUTY SECRETARY ROWLEY:
- 7 Accountability? And this actually came from
- 8 you, Mr. Chairman. When we talked about this
- 9 regional thing, Pittsburgh and Allegheny County
- 10 and Philadelphia County are regional, and you
- 11 said who's tracking whether they're advertising
- 12 for the large region? And it struck us --
- 13 CHAIRMAN TANGRETTI: Did I say that?
- 14 DEPUTY SECRETARY ROWLEY: Yeah,
- 15 pretty much just that way. Maybe a little bit
- 16 more. So accountability, so that our central
- 17 office has some ability to look at whether or
- 18 not these regional entities are doing what it
- 19 is they're getting favorable treatment in terms
- 20 of matching funds to do.
- 21 MR. FINK: If you don't mind me
- 22 adding one thing, there's been some other
- 23 things that have been thrown out here today;
- 24 that now that we're reevaluating and we have a
- 25 little bit longer to look at this, we need to

- 1 pull in what we've learned today and some of
- 2 the things that have been thrown out today
- 3 because we do have that time.
- I do believe, though, because we've
- 5 sort of been, I think all acknowledging that we
- 6 have to have something in place in time for
- 7 next year, for that time frame.
- 8 CHAIRMAN TANGRETTI: But if Mickey
- 9 and Richard are talking about their legal
- 10 department saying, if we're going to do these
- 11 things we need to enhance the statutory
- 12 requirements, we're going to need -- In order
- 13 to have that in place so that's effective the
- 14 beginning of the fiscal year, we're going to
- 15 need to move quickly with respect to some piece
- 16 of legislation recommended and agreed to, and
- 17 take into account those things we've heard
- 18 today, not the least of which is that bond
- 19 payment issue.
- 20 Bob, was that you that raised that
- 21 issue? Somebody raised the issue.
- MS. URBAN: That's hotel tax.
- 23 CHAIRMAN TANGRETTI: That's a
- 24 separate issue. But whatever we're going to
- 25 do, we need to be able to have a quick

- 1 agreement on a language so that we can get it
- 2 introduced and start moving it.
- 3 DEPUTY SECRETARY ROWLEY: Excellent.
- 4 The Governor's partnership meeting on Tuesday--
- 5 Angela was there--we appointed a committee,
- 6 which you're a member, but Angela is going to
- 7 be a member, Kathy Quesquell (phonetic), and
- 8 others. Each of these three TPA members of the
- 9 partnership and a couple others will be at
- 10 that. We're ready to meet and give you
- 11 something in draft.
- 12 CHAIRMAN TANGRETTI: Okay. But
- 13 getting back to the hotel tax, generally
- 14 speaking, it seems to me -- I'll just throw
- 15 this out. I mean, it seems to me we ought to
- 16 be looking at that in some fashion.
- 17 There was no response when I asked
- 18 the question if there was any outrageous
- 19 examples of how the tax was being abused by the
- 20 commissioners. I thought it was amazingly
- 21 interesting in view of what I've heard by way
- of anecdote over the months that I've been
- 23 chair of the committee. So, I'm assuming that
- 24 based on that limited response, zero response,
- 25 that that is not a problem.

- 1 MS. URBAN: Can I respond to that?
- 2 CHAIRMAN TANGRETTI: Okay. Anne.
- 3 MS. URBAN: I just want to add to
- 4 that, I think there are uses of the tax out
- 5 there in several counties where, just as Mary
- 6 described, the TPA --
- 7 CHAIRMAN TANGRETTI: Is that Mary
- 8 Smith?
- 9 MS. URBAN: Mary Smith, S-M-I-T-H.
- 10 -- where there was a perception in Harrisburg
- 11 that a lot of the -- that all the TPAs were
- 12 getting a hundred percent of the hotel tax. In
- 13 many cases we're not getting a hundred percent.
- 14 We can't say that the money is being misused
- 15 because it is being used for maybe tourism
- 16 purposes, but it's not being used by the TPA
- 17 for promotional purposes.
- So, I guess that's what I would say
- 19 to that, is that, there are many cases where
- 20 it's not being -- It's not illegal use or it's
- 21 not being misused by the counties, but a
- 22 hundred percent of the funding is not going to
- 23 the TPA for that county.
- 24 CHAIRMAN TANGRETTI: Mr. Kohl.
- MR. KOHL: Mr. Chairman, I'm sorry

- 1 that Representative Payne left because I'd like
- 2 to have him here. Dauphin County is one of the
- 3 most egregious examples of how the tax is not
- 4 being used -- the room tax is not being used
- 5 for promotion purposes. The initial tax that
- 6 was enacted, out of a hundred percent of the
- 7 tax had 70 percent of it earmarked to go to
- 8 servicing bonds on the Giant Center.
- 9 In my testimony I said one of our
- 10 recommendations would be to have the local TPAs
- 11 negotiate with the commissioners for the use of
- 12 room tax funds to build infrastructure. I
- 13 think we would all admit that the Giant Center
- 14 is a tremendous economic driver for Dauphin
- 15 County.
- 16 But, 70 percent of that initial tax
- 17 goes to service the bonds on the Giant Center.
- 18 Then 20 percent of that tax goes to the City of
- 19 Harrisburg to their general fund, leaving only
- 20 10 percent of that tax --
- 21 CHAIRMAN TANGRETTI: So there is an
- 22 example now.
- MS. URBAN: There's an example.
- 24 CHAIRMAN TANGRETTI: You're telling
- 25 me that 20 percent is not being used according

- 1 to one of these seven guidelines under the law?
- 2 MS. SMITH: Harrisburg persuaded them
- 3 that they use their percent for tourism
- 4 related --
- 5 MR. HILL: Yeah, this was special
- 6 legislation that was -- In Dauphin County when
- 7 that tax was enacted, it's one of the special
- 8 legislation pieces, of which Doug was speaking.
- 9 CHAIRMAN TANGRETTI: I thought I
- 10 found something.
- 11 MR. KOHL: The other 20 percent that
- 12 goes to the city eventually gets used by the
- 13 mayor for tourism purposes of some --
- 14 CHAIRMAN TANGRETTI: Understood.
- MR. KOHL: And then ten percent is
- 16 left for the bureau to promote. If you had an
- 17 example similar to that elsewhere, where the
- 18 money was going to service bonds on something
- 19 that was not as much of an economic driver as
- 20 the Giant Center is, leaves very little money
- 21 to promote that infrastructure that's been
- 22 built. And that's --
- 23 CHAIRMAN TANGRETTI: Curiosity sake,
- 24 what's the length of that bond?
- MR. KOHL: It's 20, 25 years I think.

- 1 MS. URBAN: And I think what happened
- 2 was, when the last bit of enabling legislation
- 3 was passed, because there were so many
- 4 different pieces of legislation out there, that
- 5 some county commissioners looked at cases like
- 6 that and said, well, we can keep -- you know,
- 7 can't we keep 20 percent for our city or our
- 8 general fund and things like that? Because
- 9 there were all these different pieces of
- 10 legislation out there that didn't necessarily
- 11 pertain to them, it made it difficult in some
- 12 cases.
- MR. KOHL: Just to speak further
- 14 about Dauphin County. The initial tax was
- 15 enabled up to three percent. I think it was
- 16 enacted at two percent. It was then raised to
- 17 three percent. A portion of that increase was
- 18 then used to service bonds on Route 39
- 19 improvements, so highway improvements for that.
- 20 I think that's a seven- or eight-year --
- 21 CHAIRMAN TANGRETTI: Before you say
- 22 anything, Bob, a question. I'm just curious.
- 23 Anybody feel that we need to take a look at the
- 24 entire act, including the special
- 25 considerations that have been generated over

- 1 the years and try to come up with--And maybe
- 2 it's not possible--some sort of overall piece
- 3 of legislation that addresses and unifies the
- 4 entire process throughout the Commonwealth, as
- 5 opposed to having this patchwork quilt?
- 6 MR. UGUCCIONI: I think what you said
- 7 about some of the basic problems -- And this
- 8 isn't across the board. But when you put the
- 9 dynamic that Doug talked about between the TPA
- 10 and the county commissioners as to how the
- 11 money is to be spent, it does get into the
- 12 point that county commissioners say, either you
- 13 do it our way or we form another TPA. We break
- 14 off from the --
- And my point is that they have the
- 16 right to do that. They are the highest elected
- 17 officials in the Commonwealth. But one of the
- 18 suggestions -- or in the counties.
- 19 One of the suggestions that I tried
- 20 to make was, how does the private sector feel
- 21 about this? How does the private sector feel
- 22 about the money being utilized in this fashion?
- 23 If the private sector is in favor that they're
- 24 collecting the room tax of the Giant Center, of
- 25 the bond issue, or a convention center, or

- 1 whatever, that's a very telling thing
- 2 because --
- 3 CHAIRMAN TANGRETTI: And you're
- 4 right. Speaking as an elected official, if
- 5 you're putting a vote up to create a tax, then
- 6 you ought to have some say so on how that's
- 7 spent. In fact, Mickey and I had this
- 8 conversation not too long ago. I don't think
- 9 there ought to be a limit on it. I don't think
- 10 it ought to be capped. I think county
- 11 commissioners should have the ability to raise
- 12 whatever they want. They wouldn't be stupid
- 13 enough to raise it to the point where they're
- 14 not competitive, I don't believe, or they
- 15 wouldn't last.
- 16 That gets to my last point, and that
- 17 is, if the voters do not like the fact that
- 18 they took 75 percent of the money and put it
- 19 into the Giant Center, then they have the
- 20 option every four years of dealing with that
- 21 issue at the ballot box.
- 22 It's very difficult -- And I did come
- 23 from county government at a certain level. It
- 24 just becomes very difficult for county
- 25 commissioners to put a tax vote up and then

- 1 say, but you can't decide how it's going to be
- 2 spent. That's not going to happen. That's
- 3 what I was talking about earlier. The
- 4 gentleman mentioned that maybe we ought to
- 5 somehow give the money directly to the TPA. I
- 6 think that's a terrific idea, but it's not
- 7 going to happen.
- 8 MALE VOICE AT TABLE: It's not going
- 9 to happen.
- 10 CHAIRMAN TANGRETTI: So let's just
- 11 move on forward and figure out how we deal with
- 12 these negotiations in a better way among your
- 13 county commissioners. That's my personal
- 14 opinion. Maybe I'm wrong about that, but my
- 15 38 years in public service tells me I'm not.
- MR. UGUCCIONI: For the most part,
- 17 the county commissioners, as all elected
- 18 officials, are looking out for the betterment
- 19 of their area, there's no question about that.
- 20 I think where the issue arises is how you
- 21 perceive the room tax being used, what
- 22 priorities there are.
- 23 That's why I think whether it's a
- 24 survey of private sector facilities who aren't
- 25 going to be collecting the tax on their

- 1 customers, or whatever about possible uses, it
- 2 just seems that input is valuable. Because,
- 3 many times, you know, we make these things look
- 4 so bizarre, but the people who are collecting
- 5 the tax in the area, they want that to happen
- 6 that way.
- 7 CHAIRMAN TANGRETTI: I just asked
- 8 Angela, there's no public hearing requirement
- 9 with respect to the use of the money, correct?
- 10 MS. STALNECKER: No.
- 11 CHAIRMAN TANGRETTI: Wouldn't that be
- 12 something that we ought to think about?
- MR. UGUCCIONI: It's not a
- 14 requirement, but we make -- We did it in our
- 15 area, a public hearing.
- MR. HILL: It's adopted by ordinance
- 17 so that's not in a public meeting.
- 18 CHAIRMAN TANGRETTI: No, no, I
- 19 understand that. But I'm saying, once the
- 20 ordinance is adopted and the tax is
- 21 implemented, is there a public hearing on how
- 22 the money is to be used?
- 23 MR. HILL: Normally it's not
- 24 adopted --
- 25 CHAIRMAN TANGRETTI: Until you

- 1 decide --
- 2 MR. HILL: -- an agreement between
- 3 the two.
- 4 CHAIRMAN TANGRETTI: Well, let me
- 5 just rephrase it. Would there be an interest,
- 6 Doug --
- 7 MR. HILL: I don't think we'd have a
- 8 problem with that.
- 9 CHAIRMAN TANGRETTI: -- of having
- 10 some sort of public input at some level, even
- 11 for those that already exist, as to how the
- 12 money is being spent?
- MR. HILL: In a generalized way.
- 14 Because it's done as an ordinance, the Sunshine
- 15 Law requires us to allow public comment before
- 16 we take an action. I know that's not the same
- 17 as a public hearing. But additionally, because
- 18 it's an ordinance, it is out on the table for a
- 19 longer time than, for example, a resolution.
- 20 CHAIRMAN TANGRETTI: Yeah,
- 21 understood. Mickey.
- 22 DEPUTY SECRETARY ROWLEY: I just
- 23 caution you, tourism investments occur outside
- 24 of wherever you are. I do advertising outside
- of Pennsylvanian so Pennsylvanians don't see

- 1 it. If you have a public comment section, I
- 2 think most of the money would wind up down at
- 3 the local park supporting new backdrops and
- 4 stuff, because the people in the county don't
- 5 see tourism work. They feel it. They don't
- 6 always know they're feeling it, but they see
- 7 it.
- 8 MR. FINK: One of the things that's
- 9 almost a nice thing about the room tax viewed
- 10 by a lot of people is the fact that it's not
- 11 paid by somebody in the county. There is the
- 12 understanding that it is not a hotel tax. It's
- 13 a room tax, it's a user tax. So if it's
- 14 somebody who is from outside of the area, well,
- 15 you know, we could divert those funds to help
- 16 out the park or the playground.
- 17 Back to your original question about
- 18 the specific examples, I personally can't speak
- 19 to it. I'm fortunate from the perspective of
- 20 my county elected officials. Those who have
- 21 those issues are reluctant because there is
- 22 that -- always that little thing hanging out
- 23 there, that threat of decertification, how much
- 24 do I voice. This is where Doug and I may not
- 25 agree on this issue at least, is that, the TPA

- 1 is not an equal in this as to how those monies
- 2 are to be used.
- Now, how much of an involvement did
- 4 the TPA have in even Dauphin County on how the
- 5 funds were dispersed? I think the TPA was
- 6 probably told how the funds were dispersed.
- 7 And usually that's what happens within the
- 8 counties is, you either support us and you'll
- 9 accept what we give you, or, you know, we'll do
- 10 without. I think that's a difficult thing
- 11 there because, I'd rather have at least a
- 12 little bit of the money from the TPA room
- 13 tax -- or from the room tax to help my TPA
- 14 instead of seeing nothing implemented
- 15 whatsoever.
- 16 CHAIRMAN TANGRETTI: Mary, are you
- 17 going to comment directly on that issue,
- 18 because I have a question?
- 19 MS. SMITH: Yes.
- 20 CHAIRMAN TANGRETTI: Go ahead.
- 21 MS. SMITH: Just on the positive
- 22 side, you had mentioned about, were we
- 23 involved. The first go-around, I don't know
- 24 that the bureau was involved. I can tell you
- 25 there's a House bill on the floor, Mr.

- 1 Chairman, as you know, that will increase our
- 2 room tax dollars another two percent. The
- 3 bureau is slated to receive almost 70 percent
- 4 of that. So we were very active and very
- 5 involved in the discussions of how that would
- 6 happen. That to us was --
- 7 CHAIRMAN TANGRETTI: But that was
- 8 unique to your county?
- 9 MS. SMITH: Right.
- 10 CHAIRMAN TANGRETTI: Okay. So what
- 11 you're describing is something that is a
- 12 concern among, I would assume, some TPAs.
- 13 Without judging county commissioners across the
- 14 board, I assume there are some boards of county
- 15 commissioners who do operate in that fashion.
- 16 You're shaking --
- 17 MR. FINK: And this is where we've
- 18 worked with Doug. I can speak to secondhand
- 19 information. I have a colleague who is in a
- 20 neighboring county of mine where Doug has
- 21 actually been able to help us out in being able
- 22 to properly educate the county commissioners.
- 23 They wanted to bring on somebody within the
- 24 planning department and use tourism funds to be
- 25 able to pay for that planner that they were

- 1 going to -- the position they were going do
- 2 create. Part of that person's time was going
- 3 to be able to help with developing tourism and
- 4 infrastructure.
- 5 That's not really the intent of this
- 6 legislation. I will say, Doug did help us out
- 7 in being able to correct that. There is that
- 8 understanding that -- or that conception, well,
- 9 if I can --
- 10 CHAIRMAN TANGRETTI: Do you have a
- 11 suggestion on how that can be improved? Doug.
- 12 MR. HILL: One thing that we talked
- 13 about --
- 14 CHAIRMAN TANGRETTI: Assuming you
- 15 agree it needs to be improved.
- MR. HILL: But in a different
- 17 perspective. Something we have talked about
- 18 behind the scenes that goes back a couple
- 19 years, and we haven't talked about it recently,
- 20 is taking a look at the whole structure of how
- 21 TPAs are created, what their responsibilities
- 22 are; how counties and municipalities enter into
- 23 and exit from TPAs and certification, and all
- 24 the rest.
- One of the things that we had

- 1 included as a part of that discussion is that,
- 2 it wasn't just to be a whim or a random or a
- 3 simple vote, but rather, there had to be some
- 4 justification given. It wasn't meeting DCED
- 5 criteria, some specific issues.
- 6 CHAIRMAN TANGRETTI: Where's that
- 7 now? Is that just a discussion point?
- 8 MR. HILL: It was something that we
- 9 had discussed a couple years ago. There have
- 10 been a lot of other issues on the table.
- 11 CHAIRMAN TANGRETTI: Maybe that's
- 12 something --
- 13 DEPUTY SECRETARY ROWLEY: It was a
- 14 piece of legislation as I recall.
- 15 CHAIRMAN TANGRETTI: What was it,
- 16 Doug? Do you recall?
- 17 MR. HILL: I don't remember if it was
- 18 introduced or not.
- 19 DEPUTY SECRETARY ROWLEY: I don't
- 20 know if that was introduced.
- 21 CHAIRMAN TANGRETTI: Am I right,
- 22 Allen? Did you draft it?
- MR. TAYLOR: Yeah, I drafted that.
- 24 It was part of the discussion when we were
- 25 talking about clarifying room tax spending. I

- 1 think there was an agreement that we weren't
- 2 going to do that at that time. We were just
- 3 going to do the spending -- (voice trails off).
- 4 CHAIRMAN TANGRETTI: Well --
- 5 MR. TAYLOR: It would be in my files
- 6 if we can find it.
- 7 CHAIRMAN TANGRETTI: Do we have a
- 8 consensus that that's something we ought to
- 9 move toward?
- 10 MR. FINK: I think that would be good
- 11 to look at that again.
- MS. URBAN: Yeah, because we get
- 13 newly-elected officials all the time. But, you
- 14 know, there's still that -- Even though the
- 15 room tax has been passed in most of the
- 16 counties, there's still that issue with, you
- 17 know, negotiating if the new commissioners want
- 18 to come in and change something.
- 19 CHAIRMAN TANGRETTI: Right.
- 20 MS. KELLY: I'm Nina Kelly from
- 21 Chester County.
- 22 CHAIRMAN TANGRETTI: Is that with E-Y
- 23 or just Y?
- MS. KELLY: Just Y. I agree with
- 25 Mickey on what he said about opening it up into

- 1 public hearings if we're going to analyze this
- 2 issue of what happens with the monies and all.
- 3 But one of the important stakeholders
- 4 I would think would be the hotel communities.
- 5 The reason is, they take a lot of ownership of
- 6 that money since that's where the tax is
- 7 collected. They feel a lot of ownership.
- 8 We've said the phrase heads and beds
- 9 a lot today, and that's what they really want
- 10 to see the monies used for. Certainly that
- 11 can't be the only thing, and there's got to be
- 12 a comprehensive plan to attract visitors here.
- 13 And they don't only come, as Mr. Payne had
- 14 said, for a Hilton or a Sheraton. However,
- 15 when they stay there, that's where the money is
- 16 collected, and I think they have a pretty
- 17 accurate voice on what might happened with
- 18 that.
- 19 CHAIRMAN TANGRETTI: Thank you, Ms.
- 20 Kelly. Steve.
- 21 REPRESENTATIVE SAMUELSON: Quick
- 22 question. The 49 TPAs, does every county fall
- 23 within one of those 49 areas?
- 24 DEPUTY SECRETARY ROWLEY: Yes.
- 25 There's no piece of real estate in Pennsylvania

- 1 that isn't marketed by a TPA.
- 2 CHAIRMAN TANGRETTI: Danny.
- 3 REPRESENTATIVE MOUL: I feel like I'm
- 4 at home. I should use call-ahead seating.
- 5 I'm going to go into some murky
- 6 waters here and it's off the trail of what
- 7 we've been -- what I've been listening to all
- 8 morning. But since we have TPA people here, it
- 9 doesn't necessarily go to county commissioners,
- 10 but there's been a bill out there for quite
- 11 some time by Godshall that would affect tourism
- in Pennsylvania greatly, which would be to
- 13 start schools after Labor Day.
- I was wondering if any of the TPAs,
- or since Mickey is here, if some of the
- 16 advertising money might be used to educate the
- 17 public in general as to how important it is to
- 18 the tourism community to start schools after
- 19 Labor Day?
- 20 DEPUTY SECRETARY ROWLEY: I can tell
- 21 you I wouldn't be interested in spending our
- 22 advertising money on an advocacy campaign. I
- 23 am getting tons of letters. Apparently, the
- 24 school board association has hopped on this. I
- 25 got more letters about that than the Matching

- 1 Fund guidelines as you mentioned, opposed to
- 2 the decision.
- 3 CHAIRMAN TANGRETTI: Danny, I don't
- 4 know that anybody has the ability to use the
- 5 money legally for that. Is that -- Am I
- 6 accurate?
- 7 MR. FINK: You're right. And I think
- 8 we would probably be questioned if we were
- 9 using those funds. However, from the
- 10 perspective of being able from a visitor's
- 11 bureau to pool our membership to do a special
- 12 campaign, if the private sector chose to do
- 13 that as an offshoot of us, we would definitely
- 14 support that.
- 15 CHAIRMAN TANGRETTI: Just so you --
- 16 And, Dan, we haven't had this conversation I
- 17 don't think recently. The legislation has not
- 18 moved in and of itself, but we do have the
- 19 opportunity to do some things with respect to
- 20 amendments, or add an amendment. We're looking
- 21 for the appropriate vehicle for that to happen
- 22 in conjunction with Chairman Godshall since
- 23 it's his bill. I'm hopeful before we leave
- 24 here for the Christmas break, we will have an
- 25 opportunity to vote on that as an amendment to

- 1 the bill.
- 2 REPRESENTATIVE MOUL: Thank you.
- 3 CHAIRMAN TANGRETTI: Okay. Anything
- 4 else for the good of the cause?
- 5 MR. TAYLOR: Mr. Chairman --
- 6 CHAIRMAN TANGRETTI: Yes, Al.
- 7 MR. TAYLOR: As a staff member I
- 8 rarely speak here, I almost never do.
- 9 I just want to say, Mr. Uguccioni, I
- 10 moved over to the committee in 2001. You were
- 11 the first TPA director to contact me my first
- 12 year, my first week. You were on the cell
- 13 phone and I said, who is this guy calling me?
- 14 I don't know this guy. I was taking notes and
- 15 I couldn't spell your name. Six and a half
- 16 years later I still can't spell your name.
- 17 Thank you for everything.
- 18 CHAIRMAN TANGRETTI: Don't feel bad,
- 19 I can't spell Smith. Thank you all very much.
- 20 It's very, very, informative. We look forward
- 21 to working with all of you as we go forward. I
- 22 appreciate all the information we have. It was
- 23 I think a terrific hearing. Thank you.
- 24 (At or about 11:30 a.m., the hearing
- 25 concluded.)

1	CERTIFICATE
2	
3	I, Karen J. Meister, Reporter, Notary
4	Public, duly commissioned and qualified in and
5	for the County of York, Commonwealth of
6	Pennsylvania, hereby certify that the foregoing
7	is a true and accurate transcript of my
8	stenotype notes taken by me and subsequently
9	reduced to computer printout under my
10	supervision, and that this copy is a correct
11	record of the same.
12	This certification does not apply to
13	any reproduction of the same by any means
14	unless under my direct control and/or
15	supervision.
16	Dated this 27th day of November, 2007.
17	
18	
19	
20	Karen J. Meister - Reporter
21	Notary Public My commission expires 10/19/10
22	
23	
24	