COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES HOUSE TRANSPORTATION COMMITTEE

IRVIS OFFICE BUILDING
ROOM G-50
HARRISBURG, PENNSYLVANIA

MONDAY, OCTOBER 15, 2007 11:00 A.M.

PUBLIC HEARING ON DISTRACTED DRIVERS HOUSE BILLS 698, 1506, 1549, AND 1827

BEFORE:

HONORABLE JOSEPH F. MARKOSEK, CHAIRMAN

HONORABLE RICHARD A. GEIST

HONORABLE MIKE CARROLL

HONORABLE PAUL COSTA

HONORABLE JOHN EVANS

HONORABLE KATE HARPER

HONORABLE DICK L. HESS

HONORABLE DAVID S. HICKERNELL

HONORABLE MARK K. KELLER

HONORABLE MARK LONGIETTI

HONORABLE RON MILLER

1	(CONT'D)
2	HONODADI E MONY DAVIDON
3	HONORABLE TONY PAYTON HONORABLE TINA PICKETT HONORABLE JEFFREY PYLE
4	HONORABLE JOHN P. SABATINA, JR.
5	HONORABLE DANTE SANTONI, JR. HONORABLE MARIO SCAVELLO
6	HONORABLE JOHN J. SIPTROTH HONORABLE THOMAS J. SOLOBAY
7	HONORABLE KATHARINE M. WATSON HONORABLE JAKE WHEATLEY
8	HONORABLE EDWARD P. WOJNAROSKI, SR,
9	
10	
11	ALGO DDEGENE.
12	ALSO PRESENT:
13	HONORABLE THOMAS R. CALTAGIRONE HONORABLE CHRIS ROSS
14	HONORABLE EUGENE DEPASQUALE HONORABLE WILLIAM C. KORTZ, JR.
15	HONORABLE JOSH SHAPIRO STACIA RITTER, EXECUTIVE DIRECTOR (D)
16	ERIC BUGAILE, EXECUTIVE DIRECTOR (R) MARK BUTERBAUGH, RESEARCH ANALYST
17	
18	DDENDA C HAMTITON DDD
19	BRENDA S. HAMILTON, RPR REPORTER - NOTARY PUBLIC
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1 PROCEEDINGS

- 3 CHAIRMAN MARKOSEK: First order of
- 4 business this morning is we want to recognize
- 5 one of our top staff people who has a
- 6 birthday, Vickie Trostle, and ask her to lead
- 7 us in the pledge of allegiance in honor of
- 8 her.
- 9 (Pledge of allegiance)
- 10 CHAIRMAN MARKOSEK: Happy birthday,
- 11 Vickie.
- 12 MS. TROSTLE: Thank you.
- 13 CHAIRMAN MARKOSEK: In case any of
- 14 you know Linda Lehman in the chief clerk's
- 15 office, it is her birthday today also. Good
- 16 friend of mine.
- 17 With that, I want to welcome
- 18 everybody here today. Good morning. I see we
- 19 have the mood lighting here for the audience
- 20 set up. I'm not sure why it's so dark back
- 21 there, but nevertheless I want to welcome
- 22 everybody here today and members that are
- 23 trickling in.
- 24 And, first of all, I want to say this
- 25 obviously is a hearing relative to a very

- 1 interesting and topical issue, that is,
- 2 distracted driving, in particular with
- 3 distracted driving by technology.
- 4 It doesn't include electric shavers
- 5 or hair dryers here today, but that does
- 6 distract some people on occasion.
- 7 I want to first also point out that
- 8 there was an erroneous e-mail, letter,
- 9 correspondence sent out here about a week ago
- 10 indicating that legislation that would ban
- 11 cell phones, et cetera, in vehicles had
- 12 passed, and that was totally erroneous.
- 13 Obviously these bills are in our
- 14 committee. That's why we're having our
- 15 hearing today. Certainly no guarantee in the
- 16 future what will happen, but hopefully the
- 17 information that we gather here this morning
- 18 will send us a good message on how we should
- 19 proceed relative to that.
- 20 Before I introduce Chairman Geist for
- 21 remarks, I'd like to have the secretary take
- 22 the role, please.
- MS. WOLFE: Markosek.
- 24 CHAIRMAN MARKOSEK: Here.
- MS. WOLFE: Carroll.

- 1 REPRESENTATIVE CARROLL: Here.
- 2 MS. WOLFE: Costa. Gerber.
- 3 Haluska. Longietti.
- 4 REPRESENTATIVE LONGIETTI: Here.
- 5 MS. WOLFE: Mann. Payton.
- 6 REPRESENTATIVE PAYTON: Here.
- 7 MS. WOLFE: Petarca. Sabatina.
- 8 Santoni. Siptroth. Solobay.
- 9 REPRESENTATIVE SOLOBAY: Here.
- 10 MS. WOLFE: Wagner. Wheatley.
- 11 REPRESENTATIVE WHEATLEY: Here.
- MS. WOLFE: Wojnaroski.
- 13 REPRESENTATIVE WOJNAROSKI: Here.
- MS. WOLFE: Geist.
- 15 REPRESENTATIVE GEIST: Present.
- MS. WOLFE: Evans.
- 17 REPRESENTATIVE EVANS: Here.
- MS. WOLFE: Harper.
- 19 REPRESENTATIVE HARPER: Here.
- 20 MS. WOLFE: Hess. Hickernell.
- 21 REPRESENTATIVE HICKERNELL: Here.
- MS. WOLFE: Keller.
- 23 REPRESENTATIVE KELLER: Here.
- MS. WOLFE: Maher, leave. Marsico.
- 25 Miller.

- 1 REPRESENTATIVE MILLER: Here.
- 2 MS. WOLFE: Pickett. Pyle.
- 3 REPRESENTATIVE PYLE: Here.
- 4 MS. WOLFE: Scavello.
- 5 REPRESENTATIVE SCAVELLO: Here.
- 6 MS. WOLFE: Watson.
- 7 REPRESENTATIVE WATSON: Here.
- 8 REPRESENTATIVE SCAVELLO: Just in
- 9 time, Watson.
- 10 CHAIRMAN MARKOSEK: Let the record
- 11 show also that Representatives Costa, Santoni,
- 12 and Siptroth have arrived.
- 13 With that I'll have some brief
- 14 remarks from Chairman Geist.
- 15 REPRESENTATIVE GEIST: Over the years
- 16 we've had many, many pieces of legislation
- 17 aimed just at cell phones, and it's my belief
- 18 that distracted driving is much more than cell
- 19 phones.
- 20 But I will say this. There's nothing
- 21 that bothers me more than watching a teenager
- 22 drive down the road with elbows steering while
- 23 they're texting. And I have -- I have not
- 24 mastered that yet, but I tell you what. That
- 25 kind of worries me.

- 1 Hopefully we can get good information
- 2 here and see what we can do. But I think we
- 3 have to address the whole distracted driving
- 4 in toto, not just one piece of it. Thank you.
- 5 CHAIRMAN MARKOSEK: Okay. Thank you,
- 6 chairman.
- 7 The first order of business we have
- 8 four bills officially in front of us here this
- 9 morning. Three of the prime sponsors of those
- 10 bills are here. Representative Ross,
- 11 Representative DePasquale, and Representative
- 12 Kortz, and I would like to have them come up
- 13 to the -- the three of them together come up
- 14 to the testifying area and -- for brief
- 15 remarks on -- on each of their bills.
- 16 Representative Shapiro also has a
- 17 bill in the committee. He will be here a
- 18 little bit later. He's on the turnpike. I
- 19 hope he didn't call from the turnpike.
- 20 REPRESENTATIVE SCAVELLO: He texted.
- 21 He texted.
- 22 CHAIRMAN MARKOSEK: Well, actually
- 23 it's not illegal right now, so when he shows
- 24 up later we'll -- we'll have him come on.
- 25 But at this point in time I'd like to

- 1 introduce these three gentlemen. We'll go
- 2 with Representative Ross first who has House
- 3 Bill 698. Representative Ross has to run to
- 4 another committee meeting I believe.
- 5 So, Representative Chris Ross, the
- 6 floor is yours, please.
- 7 REPRESENTATIVE ROSS: Thank you,
- 8 Mr. Chairman. And I appreciate the
- 9 consideration. I'm having one of those
- 10 mornings where there's a lot of things going
- 11 on.
- 12 So this is a subject that I've been
- 13 interested in for several sessions now and
- 14 have had legislation in the past on it.
- 15 And my understanding is really that
- 16 this is a serious issue, distracted driving;
- 17 that there are accidents that occur; there are
- 18 people that are driving down the road and
- 19 violating various different traffic laws
- 20 because they're distracted.
- 21 But I felt from the very beginning
- 22 when I first started learning about this issue
- 23 that it was a broad based kind of a problem.
- 24 And as Chairman Geist has mentioned earlier,
- 25 that there are many things that can take

- 1 people's attention away from the business at
- 2 hand of driving safely.
- 3 And with all due respect to Chairman
- 4 Markosek, we actually do in my legislation
- 5 also include personal grooming devices. So
- 6 they're not getting off with their hair dryers
- 7 or shavers in my legislation either.
- 8 But what I felt is important is to
- 9 focus in on the broad range of things that may
- 10 distract people from driving safely, including
- 11 the use of electronic, electrical, mechanical,
- 12 personal grooming devices, food, drinks,
- 13 books. Unfortunately people actually read
- 14 while they're driving. And other printed
- 15 material.
- 16 And my sense is that rather than
- 17 overburdening the police for -- for them to be
- 18 looking constantly in everybody's car and
- 19 stopping people all across the road that we
- 20 focus in on those that are particularly
- 21 engaged in these activities such that they are
- 22 otherwise violating a traffic law or perhaps
- 23 have gotten to the point where they are
- 24 actually involved in an accident.
- 25 And that if, in fact, either of those

- 1 two things come into play that we accelerate
- 2 the penalties and do that in a way that's
- 3 consistent with some of the other code
- 4 violations.
- 5 So my focus is a secondary offense
- 6 rather than a primary offense and also a fine
- 7 of \$50 if, in fact, one of these activities
- 8 has been engaged in such that you violated the
- 9 law or otherwise created an accident.
- 10 And that, in sum, is pretty similar
- 11 to what I've proposed in the past. I'll be
- 12 happy to take any questions that anybody would
- 13 have about it.
- 14 CHAIRMAN MARKOSEK: Thank you,
- 15 Representative Ross. What -- what we'd like
- 16 to do is have the other two gentlemen --
- 17 REPRESENTATIVE ROSS: All right.
- 18 CHAIRMAN MARKOSEK: -- speak as well
- 19 and then any members that have some
- 20 questions.
- 21 REPRESENTATIVE ROSS: Fair enough.
- 22 CHAIRMAN MARKOSEK: At this point in
- 23 time I'd like to introduce Representative
- 24 Eugene DePasquale from York, Pennsylvania,
- 25 House Bill 1506.

- 1 Eugene, you may begin.
- 2 REPRESENTATIVE DEPASQUALE: Thank
- 3 you, Mr. Chairman, and for -- members of the
- 4 committee, especially for highlighting on this
- 5 important traffic safety issue today.
- 6 On May 11th, 2007 Washington Governor
- 7 Christine Gregoire signed the country's first
- 8 law that put an end to text messaging or at
- 9 least the legality of text messaging while
- 10 driving in the state of Washington.
- 11 This was the result of a five-car
- 12 pileup on Interstate 5 in December of '06 that
- 13 was later found by State Police to be caused
- 14 by a driver typing on a BlackBerry.
- This legislation is what is used as
- 16 the model for my legislation, which is House
- 17 Bill 1506.
- 18 According to a New York Times report
- 19 about a 150 billion mobile text messages were
- 20 sent in the U.S. -- U.S. last year, up almost
- 21 two-fold from 2005. And while it's unknown
- 22 how many of those were typed by drivers in
- 23 moving vehicles, it doesn't take scientific
- 24 research to figure out we're talking a high
- 25 number.

- 1 In the Chicago area this year
- 2 18-year-old Richard Tatum was driving when he
- 3 sent his girlfriend a text message. His
- 4 quote, I don't even remember hitting the truck
- 5 because I was looking down at my phone when I
- 6 hit it.
- 7 His mother Linda said, quote, he was
- 8 using his text messaging on his cell phone and
- 9 crossed the yellow line and had a head-on
- 10 collision with a cement truck. His car was
- 11 totaled and he barely survived.
- 12 His pelvis was crushed along with his
- 13 hip and knee. He tore two ligaments and his
- 14 kneecap, a portion of it, chipped off.
- 15 His quote, you just look down, text,
- 16 look up, drive, look down, text, and it's not
- 17 hard to see to do so everybody does it.
- 18 According to Joe Neely, Jr., a
- 19 driving instructor with the National Highway
- 20 Safety Council, quote, you're talking about a
- 21 400 percent increase in the amount of time
- 22 that your eyes are off the road when you're
- 23 text messaging.
- 24 According to Mr. Neely, researchers
- 25 found another fact about test -- text

- 1 messaging behind the wheel. An increase of,
- 2 about, a 140 increase in lane violations,
- 3 where you're weaving across lanes because
- 4 you're not paying attention to the road.
- 5 As for Richard, the young man from
- 6 Chicago, he now has the hip of a 47-year-old
- 7 at 17 years of age because of the cartilage
- 8 damage and he's going to have arthritis, the
- 9 doctors say, and he's just not going --
- 10 according to his mom, he's just not going to
- 11 be able to do things that he could do before.
- 12 According to a Nationwide Mutual
- 13 Insurance survey found that one in five
- 14 drivers -- drivers in United States text
- 15 message while they're driving. That number
- 16 increases to 37 percent among those aged 18 to
- 17 34.
- 18 An April 2006 study from Liberty
- 19 Mutual Research Institute for Safety and
- 20 Students Against Destructive Driving found
- 21 that 80 percent of crashes and 65 percent of
- 22 near crashes involve some sort of driver
- 23 inattention -- so that could be everything --
- 24 within three seconds of that event.
- 25 So I would ask everyone when you are

- 1 out of this testimony, out of this hearing in
- 2 your office, look down at your BlackBerry or
- 3 your cell phone, type thanks and look back
- 4 up. That is going to take you at least three
- 5 seconds off the road.
- 6 So that is, again, when we're talking
- 7 about the studies now, we're talking about 80
- 8 percent of crashes, 65 of near crashes, are
- 9 talk -- we're talking about three seconds of
- 10 inattention prior to that incident. Just
- 11 looking down, typing thanks on your BlackBerry
- 12 or your cell phone text messaging-wise, and
- 13 looking back will be that three seconds of
- 14 time.
- My legislation, House Bill 1506,
- 16 would force violators to pay a hundred dollar
- 17 fine. Law enforcement, on-duty emergency
- 18 personnel, and drivers reporting an emergency
- 19 or traffic incident would be exempt.
- 20 And as a personal note, I used to do
- 21 this until my wife scolded me for doing it in
- 22 the minivan. And, yes, there is that reality
- 23 that I drive a minivan, which is the --
- 24 something I have to deal with personally.
- 25 Yes, it's sad. What are you going to do?

- 1 But it really resulted from her --
- 2 she was looking at me while I was doing this.
- 3 We had the kids in the back. And she said,
- 4 you're not even looking at the road. And that
- 5 personal incident, because I didn't want to
- 6 sleep on the porch that night, is what caused
- 7 me to start doing a significant amount of
- 8 research on this issue. I do believe that
- 9 this is a very dangerous activity.
- 10 And I thank the committee for the
- 11 time and, Mr. Chairman, for the opportunity,
- 12 especially looking at the whole issue of
- 13 distracted driving.
- 14 CHAIRMAN MARKOSEK: Okay. Thank you
- 15 very much, Representative.
- 16 Next we have Representative Bill
- 17 Kortz and he has -- he's the sponsor of House
- 18 Bill 1549. Representative Kortz is a freshman
- 19 legislator from my home county of Allegheny.
- 20 And, Bill, welcome and you may begin.
- 21 REPRESENTATIVE KORTZ: Thank you,
- 22 Mr. Chairman, members of the committee.
- 23 Again, thank you for affording me the
- 24 opportunity to bring House Bill 1549 before
- 25 you for your consideration.

- 1 I bring this bill before the
- 2 committee out of concern for the safety of our
- 3 children that ride school buses. Basically,
- 4 this bill will ban the consumption of food or
- 5 beverages or the use of handheld cellular
- 6 phones by school bus drivers while they're
- 7 operating a school bus.
- 8 Okay. Now, there is a provision to
- 9 allow for those activities when the bus is
- 10 parked in a safe area off of a trafficway or
- 11 in an emergency situation where that it's
- 12 necessary to use a cellular phone.
- 13 The PSBA and I have had some
- 14 conversation about this. They are in support
- 15 of the provision. They do want to have some
- 16 minor language modification made which would
- 17 further define cellular phone and an emergency
- 18 situation.
- 19 In the handout that's on Page 2. You
- 20 can see their verbiage. I actually presented
- 21 this to the Educational Committee, and it was
- 22 re-referred over here and we got to redo the
- 23 amendment.
- 24 You will have it by the time voting
- 25 comes up.

- 1 Basically what I'm trying to do is
- 2 keep our children safe when they're in the
- 3 school bus.
- 4 There's further distractions.
- 5 There's enough distractions and when you think
- 6 about it, the time of operations of a school
- 7 bus, it's always high traffic volume times.
- 8 In the morning, 7:00 a.m. to about
- 9 8:30. That's when people are going back and
- 10 forth to work. That's also when our kids are
- 11 going to school.
- 12 You have some operation at noontime
- 13 with pre-K and with half-day kindergarten
- 14 kids.
- But then also you have the high
- 16 traffic volume in the afternoon from about
- 17 2:00 to 3:30. Again it's the time when some
- 18 people are returning home from work. So
- 19 that's another factor to consider when you
- 20 take a look at this legislation.
- 21 But I would ask for your consider --
- 22 positive consideration of this legislation. I
- 23 think it is long overdue and it's worthwhile
- 24 to put into play.
- Thank you.

- 1 CHAIRMAN MARKOSEK: Okay. Thank you,
- 2 Bill, Gene and Chris. We do have some
- 3 questions.
- I would advise the members, as well
- 5 as any other testifiers here today, we have a
- 6 little bit of a time constraint, one o'clock.
- 7 We do have to be on the floor at one o'clock.
- 8 So if we could ask our questions and
- 9 make our testimony as in a streamlined way as
- 10 possible.
- 11 Representative Harper.
- 12 REPRESENTATIVE HARPER: Thank you.
- 13 Thank you, Mr. Chairman.
- We have no less than 12 bills that
- 15 deals with these types of issues. And this
- 16 question is for Representative Ross, and I
- 17 really do like the way that you have set your
- 18 bill up aiming at -- instead of aiming at a
- 19 particular device, aiming at distracted
- 20 driving.
- I like that. I think that's a really
- 22 good way to go because I think distracted
- 23 driving is what causes accidents, whether
- 24 you're distracted by a cell phone or
- 25 whatever.

- 1 But here's my question for you. Why
- 2 would your version of the bill say that a
- 3 violation cannot be used as evidence in a
- 4 civil action?
- 5 I mean if some member of my family
- 6 gets creamed by somebody texting and is in a
- 7 wheelchair for the rest of their life and
- 8 would have a civil lawsuit against that person
- 9 for the damages that they have suffered, why
- 10 would you not be able to use the fact that
- 11 they pleaded guilty to or were found guilty
- 12 of, you know, using a cell phone or some other
- 13 device that caused the accident?
- 14 REPRESENTATIVE ROSS: Well, one of
- 15 the things that I was thinking a lot about
- 16 this whole subject is how does -- how do we go
- 17 forward with, first of all, working with the
- 18 police to get the violation properly recorded
- 19 and, secondly, to make sure that -- that
- 20 attention is paid when this is a contributing
- 21 factor to an accident or to some other form of
- 22 violation of the traffic code.
- 23 And one of the points is that -- I
- 24 make this a secondary offense because I want
- 25 to make sure that the police are focused in on

- 1 occasions when it really happens.
- 2 But, secondarily, if there is a
- 3 threat of a civil suit, in addition, that
- 4 might make the police somewhat less ready
- 5 to -- to cite it.
- 6 It will be a little bit of a judgment
- 7 call here as to whether or not someone was
- 8 actually -- you know, there's a book on the
- 9 seat. Was the person actually reading the
- 10 book or did it fall there afterwards while
- 11 they're reading it or whatever?
- 12 So I was concerned that there was
- 13 going to be more aggressive attempts to avoid
- 14 responsibility here if there was the civil
- 15 lawsuit hanging over their heads as well.
- 16 REPRESENTATIVE HARPER: Well, let me
- 17 just suggest that maybe we go with the mere
- 18 charging of the offense cannot be used.
- 19 REPRESENTATIVE ROSS: Well, I'm
- 20 open-minded to look at further considerations
- 21 in this regard, of course.
- 22 REPRESENTATIVE HARPER: But, in
- 23 general, I think it's a good bill. I think
- 24 it's probably the way to go.
- 25 REPRESENTATIVE ROSS: Thank you.

- 1 REPRESENTATIVE HARPER: Thank you,
- 2 Mr. Chairman.
- 3 CHAIRMAN MARKOSEK: Thank you.
- 4 Representative Pyle.
- 5 REPRESENTATIVE PYLE: Thank you,
- 6 Mr. Chairman.
- 7 I agree with Representative Harper.
- 8 I like the approach Representative Ross uses
- 9 with this bill with the distracted driving.
- 10 Representative Kortz, you'll have my
- 11 vote. I like your bill. School bus safety
- 12 can't be stressed enough.
- I have a question for Representative
- 14 DePasquale. First of all, is it not possible
- 15 to amend this where wives are not allowed to
- 16 yell at husband's while driving?
- 17 REPRESENTATIVE DEPASQUALE
- 18 Representative Pyle --
- 19 REPRESENTATIVE PYLE: I'm kidding. I
- 20 withdraw. I withdraw. I
- 21 withdraw. I withdraw.
- 22 My question for you, Representative
- 23 DePasquale, I don't know any punchouts here
- 24 for hands-free systems like On Star.
- I was at a Verizon Wireless store at

- 1 Pittsburgh Mills over the weekend. They're
- 2 now selling a device that wires into your car
- 3 stereo where your whole car stereo system
- 4 functions as a transponder.
- 5 Do you see any kind of leeway where
- 6 you can include that in your legislation as
- 7 them not being knocked out of the box?
- 8 Because I do feel it's a responsible way if
- 9 you got to use the phone while you're driving.
- 10 REPRESENTATIVE DEPASOUALE: No. No.
- 11 I do agree with that point, and I'm certainly
- 12 willing to engage in any discussion so that we
- 13 make sure that that type of activity is
- 14 appropriately dealt with.
- That isn't what the intent was.
- 16 That's why, again, I think it's a good idea to
- 17 have the hearing so we can sort of mete out
- 18 these issues. One challenge we have with
- 19 these technologies is they change so rapidly,
- 20 you know, that it's hard -- just from when I
- 21 first drafted the legislation and now we've
- 22 advanced.
- 23 REPRESENTATIVE PYLE: It's kind of
- 24 interesting. I was speaking with
- 25 Representative Curt Sonney earlier today and

- 1 he walked in to buy a little pouch for his
- 2 phone, and the salesman in the store came up
- 3 and asked him did he want a wireless
- 4 handheld -- handheld set because it had
- 5 already been law.
- I think if you can include, you know,
- 7 for lack of better words, open air, use of a
- 8 cell phone, one of those that talk into the
- 9 air and
- 10 you-don't-even-need-to-put-the-cell-phone-up-
- 11 to-your-head-type thing. That kind of
- 12 addresses the problem better.
- 13 Thank you, Mr. Chairman.
- 14 CHAIRMAN MARKOSEK: Okay. Thank
- 15 you.
- 16 Representative -- Representative
- 17 Evans is next. And just for the information
- 18 of the members, after Representative Evans, we
- 19 have Representative Payton, Keller, Wheatley,
- 20 and Watson so far.
- 21 So Representative Evans.
- 22 REPRESENTATIVE EVANS: Thank you,
- 23 Mr. Chairman. I'll try to make this quick.
- I've got -- I have a couple of
- 25 questions here for Representative DePasquale.

- 1 You referred to data from the state
- 2 of Washington as far as your model for this
- 3 legislation and current legislation they have
- 4 there.
- 5 REPRESENTATIVE DEPASQUALE: Right.
- 6 REPRESENTATIVE EVANS: Has there been
- 7 any documentation that since their bill came
- 8 into law that the text messaging issue has
- 9 changed? Are people text messaging less in
- 10 Washington since that legislation has passed?
- 11 REPRESENTATIVE DEPASQUALE: Yeah. I
- 12 have tried to research this issue. I haven't
- 13 found any evidence in either direction nor any
- 14 increase in fines in either direction,
- 15 although it was just in May.
- 16 REPRESENTATIVE EVANS: The other
- 17 example you gave was the -- the accident that
- 18 occurred in that state, and I can appreciate,
- 19 obviously, anecdotal evidence. It's
- 20 compelling in these type of testimonies. But
- 21 is it always the best public policy?
- 22 Because the same example could be
- 23 used for various distractions. I mean a
- 24 couple seconds of looking away at your radio
- 25 to tune the dial, to drop a CD in your car, if

- 1 you drop a soft drink or, you know, there's a
- 2 million things you could reference that would
- 3 take your attention away for those seconds.
- 4 So that's a bit of a concern.
- 5 I think the enforcement issue is
- 6 another one, particularly with text
- 7 messaging. How can an officer determine if
- 8 you're responding to a text if you're holding
- 9 it down below the steering wheel? I don't
- 10 understand how they can view that from a long
- 11 distance away, a view in your vehicle making
- 12 that action. It's very, very difficult to
- 13 understand.
- 14 REPRESENTATIVE DEPASQUALE: On that
- 15 point, you'll actually -- because on -- I'll
- 16 try to take them in order. If I don't answer
- 17 them all, I'll remind --
- 18 REPRESENTATIVE EVANS: Okay.
- 19 REPRESENTATIVE DEPASQUALE: -- me and
- 20 I'll answer them.
- 21 REPRESENTATIVE EVANS: Okay.
- 22 REPRESENTATIVE DEPASQUALE: I'm not
- 23 trying to duck any of them.
- On the enforcement side of it,
- 25 looking down on it, certainly a clear issue.

- 1 The officer would have to be close to the
- 2 vehicle.
- 3 However, the flip side of the
- 4 argument is in text messaging, when you open
- 5 the e-mail, when you send the e-mail, is all
- 6 recorded. I mean so that timing is all
- 7 recorded somewhere.
- 8 So if an officer is looking to
- 9 enforce it and you've, you know, sent it at
- 10 11:07 and you have an accident within that
- 11 time frame, that timing of the -- of the -- of
- 12 the sending of the message is recorded, as
- 13 well as the opening.
- Now, there's no question if someone
- 15 is doing it below the sight, that's a
- 16 different issue and I -- I concede that point
- 17 of the challenge.
- 18 But at least from a recording issue,
- 19 as we -- most of us are aware, the time you
- 20 send an e-mail, when you open up an e-mail,
- 21 and how long it is open, is all items that are
- 22 recorded.
- 23 REPRESENTATIVE EVANS: My
- 24 understanding is you can be cited for that
- 25 today under the reckless driving code, for --

- 1 for that.
- 2 But that aside, the other issue is
- 3 the primary or secondary offense. In
- 4 Pennsylvania we don't have seat belt laws as a
- 5 primary offense and to have a cell phone bill
- 6 as a primary offense is -- is somewhat
- 7 troubling in that regard because there is --
- 8 there is new technology also coming out, and I
- 9 think Representative Ross's bill does address
- 10 that issue.
- I saw recently on a trip that the
- 12 Garmin devices you can stick on the windshield
- 13 for mobile tracking and they're selling GPS
- 14 systems and so on and all the new things that
- 15 come out. Are we going to write new
- 16 legislation for each new piece of technology
- 17 that comes down the road in the future that
- 18 now we're not even aware of?
- 19 REPRESENTATIVE DEPASQUALE: Well,
- 20 I --
- 21 REPRESENTATIVE EVANS: I think that
- 22 presents a question.
- 23 REPRESENTATIVE DEPASQUALE: We do
- 24 have to deal with -- with -- I mean as society
- 25 moves further, I mean a lot of these

- 1 challenges are going to continually bump up.
- 2 I don't think we should not act on
- 3 this because some other technology may come
- 4 down the pike.
- 5 But it is certainly something for --
- 6 for us to consider as far as how we move
- 7 forward and to make sure that we are trying to
- 8 take it in as much of -- a comprehensive
- 9 approach as possible.
- 10 Regarding the seat belt issue, and
- 11 I'll remove my personal take on the seat belt
- 12 issue for a second. That is, at least when
- 13 you are putting the seat belt on or off, that
- 14 is impacting you.
- 15 If you are looking down when you are
- 16 text messaging and crash into someone else,
- 17 you could potentially be causing significant
- 18 injury or damage a life, threatening damage to
- 19 someone else by the text messaging, whereas --
- 20 again, I think everyone should wear their seat
- 21 belt. I want to be very clear about that.
- 22 But that is something that is impacting that
- 23 individual whereas an accident caused by text
- 24 messaging could severely impact somebody
- 25 else.

- 1 REPRESENTATIVE EVANS: Just in
- 2 conclusion, Mr. Chairman, I think that
- 3 Representative Ross's bill does better spell
- 4 out the future technologies, addresses the
- 5 issue as a secondary offense if you already
- 6 are reckless driving, and I think it does
- 7 really meet the needs in a more comprehensive
- 8 way for all distractions that are out there.
- 9 So I -- I think the other bills are
- 10 certainly well-intentioned, but Representative
- 11 Ross's bill does -- does show some real merit
- 12 in the way that it's going at this issue.
- 13 Thank you.
- 14 CHAIRMAN MARKOSEK: Okay. Thank
- 15 you. We do have -- the State Police will be
- 16 testifying shortly as well relative to some of
- 17 the enforcement issues, for the information of
- 18 the members.
- 19 Representative Payton.
- 20 REPRESENTATIVE PAYTON: Thank you,
- 21 Mr. Chairman.
- 22 Representative Ross, quick question.
- 23 What other states have laws similar to the one
- 24 you're proposing?
- 25 REPRESENTATIVE ROSS: I can't answer

- 1 that question actually. I don't know. I just
- 2 drafted it up because I thought this would be
- 3 good for Pennsylvania.
- 4 REPRESENTATIVE PAYTON: All right.
- 5 Thank you very much.
- 6 CHAIRMAN MARKOSEK: We can look into
- 7 that and -- for the information of the members
- 8 and see if we can get that out.
- 9 Representative Keller.
- 10 REPRESENTATIVE KELLER: Thank you,
- 11 Mr. Chairman.
- 12 This is for Representative Kortz on
- 13 his particular bill. I think all of us
- 14 sitting here are very much on board as far as
- 15 safety is concerned with the school buses and
- 16 those types of things.
- 17 And as I read your -- your bill
- 18 itself, it specifically talks about exemptions
- 19 for emergencies with the drivers and those
- 20 type of things.
- I just want to point something out.
- 22 Do we need to make it a little clearer on the
- 23 fact -- and I'm going to give you an example.
- 24 As we have individuals out there today who are
- 25 diabetic and, of course, they'll drink an

- 1 orange juice to -- you know, and I'm thinking,
- 2 you know, okay, that comes on them pretty
- 3 fast. You know, do we need to make an
- 4 exception for something like that? Does --
- 5 does your bill itself, when it says exceptions
- 6 of emergencies, would that take into
- 7 consideration something in that caliber where
- 8 eventually they wouldn't be pulling off but
- 9 they'd drink that short orange juice very
- 10 quickly.
- 11 REPRESENTATIVE KORTZ: Yeah.
- 12 REPRESENTATIVE KELLER: I mean that's
- 13 just a concern that I want to throw out to you
- 14 and ask you, you know, if maybe we ought to
- 15 clear that up just a little bit better than
- 16 what's stated here so that there's no problem
- 17 in -- in deciphering which is what and -- and
- 18 how it is. So your response?
- 19 REPRESENTATIVE KORTZ: Sure. That's
- 20 an excellent point. And as the language is
- 21 currently drafted on the -- the amendment, it
- 22 does not take that into consideration. And
- 23 we're going to have to look at that,
- 24 absolutely.
- You bring a very good point up, and

- 1 that's why we're having these public hearings,
- 2 to bring out things just like that that
- 3 clearly should be added. Because that is a
- 4 medical condition and obviously we don't want
- 5 him going into diabetic shock while he's
- 6 operating the school bus.
- 7 Thank you.
- 8 REPRESENTATIVE KELLER: Well, thank
- 9 you.
- 10 Thank you, Mr. Chairman.
- 11 CHAIRMAN MARKOSEK: Thank you.
- 12 Representative Wheatley.
- 13 REPRESENTATIVE WHEATLEY: Thank you,
- 14 Mr. Chairman.
- I guess I'm going to ask the one
- 16 question first, and this could be to either
- 17 one of you.
- 18 Currently do we require a reporting
- 19 from accidents that lets us know what the
- 20 accident -- what's the -- what was the
- 21 mitigating factors of the accident? Meaning
- 22 if someone was texting or if someone was
- 23 reading or if someone was just carelessly
- 24 driving, do we report it in any way right now?
- 25 REPRESENTATIVE DEPASQUALE: My

- 1 understanding is that those reports would --
- 2 you know, from an accident would include the
- 3 cause from the officers on the scene.
- 4 Now whether they're always, you know,
- 5 completely accurate --
- 6 CHAIRMAN MARKOSEK: If I can
- 7 interrupt, we have the State Police will be
- 8 testifying. So that's better.
- 9 REPRESENTATIVE DEPASQUALE: Oh, that
- 10 would be better.
- 11 REPRESENTATIVE WHEATLEY: And the
- 12 reason why I ask that question is because it
- 13 seems that -- and we all can agree that
- 14 there's all reasons why drivers are
- 15 distracted. I mean some are on text. Some
- 16 are on the phone. Some are just careless in
- 17 their driving behaviors.
- 18 And, quite frankly, I'm probably one
- 19 of the worse drivers up here, for a -- for a
- 20 lot of reasons.
- 21 CHAIRMAN MARKOSEK: We won't tell
- 22 anybody. This room is hermetically sealed.
- 23 REPRESENTATIVE WHEATLEY: And the --
- 24 and the reason why I'm saying that is because
- 25 how do we -- are we trying to regulate

- 1 something that no matter what we do will --
- 2 will not necessarily solve our problem that
- 3 we're trying to solve?
- 4 REPRESENTATIVE DEPASQUALE: I can't
- 5 speak for the other bills, but I -- this has
- 6 gotten a lot of attention in the York area, my
- 7 legislation.
- 8 I've literally had people come up to
- 9 me at different events and say they've stopped
- 10 doing it because of the press coverage.
- 11 So if it's like that because there's
- 12 press coverage on it, if we were to make it
- 13 illegal, I think that would have an impact.
- 14 Would it eliminate it? I'm not naive
- 15 enough to think that. But I do think at least
- 16 the awareness of this issue, and that would
- 17 include that -- all the areas we're talking
- 18 about today, and I think even going further,
- 19 making this part of teen driver education, to
- 20 let teens know as they're -- as they're
- 21 getting their license how dangerous is it to
- 22 drive on their cell phones, to, you know, eat
- 23 while they're driving, to text message while
- 24 they're driving would be absolutely critical.
- 25 So I do think awareness has an

- 1 impact. So the legality of something
- 2 certainly would as well.
- 3 And we've seen how much press
- 4 coverage this received from -- saying this had
- 5 become law when it hadn't. So I think there
- 6 is an impact from that.
- 7 REPRESENTATIVE WHEATLEY: And I can
- 8 appreciate that answer, and I guess that's
- 9 where I was heading.
- 10 It seems to me that most of what I
- 11 read on this goes to the nature of awareness
- 12 and training, and there's all types of ways to
- 13 incentivize or to reprimand people for good
- 14 behavior or bad behavior.
- And, again, it goes to the point, do
- 16 we want to force people in a legal way to
- 17 drive better and more carefully or do we want
- 18 to incentivize, educate them, and train them
- 19 in better ways?
- 20 So I guess that's my point. I'm --
- 21 I'm -- I'm really -- who can argue with the
- 22 fact that we want to make our roads safer?
- 23 And if we can eliminate people from eating or
- 24 being distracted in any causative manner, if
- 25 we want to do that, but at the same way how do

- 1 we make that so it's not a punitive thing but
- 2 it's more of a thing that -- that -- that
- 3 tries to work with the behaviors of -- people
- 4 exhibited and make them -- make our world
- 5 safer.
- 6 So, anyway, that's -- that is my
- 7 statement. Those are my questions.
- 8 And thank you, Mr. Chairman.
- 9 CHAIRMAN MARKOSEK: Okay. Thank
- 10 you. We have Representative Watson, and
- 11 Representative Carroll had a question, and
- 12 then we're going to have Representative
- 13 Shapiro after that make some statements.
- 14 And Representative Hess has arrived.
- 15 Representative Watson.
- 16 REPRESENTATIVE WATSON: Thank you,
- 17 Mr. Chairman.
- 18 Gentlemen, then question. Probably
- 19 comment first and then question.
- 20 Certainly, Representative Kortz, I
- 21 think it's a very good bill. I would suggest
- 22 having familiarity with the school districts
- 23 in my county, in Bucks County, most of them
- 24 have that in a driver handbook that they can't
- 25 do it.

- 1 But I recognize it may not be there.
- 2 To codify it, I think, makes the point.
- 3 Certainly the exception
- 4 Representative Keller suggested where there is
- 5 the need to do, simply because it's medicine
- 6 and it's to protect while you drive, I
- 7 understand that.
- It seems to me that we're down to
- 9 with Representative Ross and Representative
- 10 DePasquale, we're talking really about the
- 11 concept of what I'll call the hands-free.
- 12 Texting involves the hands doing the -- and I
- 13 do text. Old people do text. I do not do
- 14 it --
- 15 REPRESENTATIVE SCAVELLO: You're not
- 16 old.
- 17 REPRESENTATIVE DEPASQUALE: You said
- 18 old, not me.
- 19 REPRESENTATIVE WATSON: And on
- 20 those -- on those nails, too. But I don't do
- 21 it while driving, and I honestly can't fathom
- 22 that one. I think I'm good, but that's just
- 23 beyond me.
- 24 But, in any event -- but answering
- 25 e-mails, or whatever it might be, I think it's

- 1 because it's not just the -- as Representative
- 2 DePasquale says -- looking down but it's also
- 3 the idea of the hands, and hands off the
- 4 wheel, or whether it's elbows or whatever.
- 5 REPRESENTATIVE KORTZ: Knees.
- 6 REPRESENTATIVE WATSON: Knees?
- 7 REPRESENTATIVE KORTZ: Knees.
- 8 REPRESENTATIVE WATSON: Good Lord.
- 9 Okay. Not in high heels. It's very
- 10 difficult. Anyway, it's a whole new thing.
- 11 But, in any event, very seriously, I
- 12 like the concept of distracted, if we can
- 13 include a variety of things.
- 14 My only -- and I'm a co-sponsor
- 15 because I think the texting, we sometimes
- 16 think it's just -- and that's why I made the
- 17 point, trying to be humorous, of old people do
- 18 it, because a lot of us do, that's what those
- 19 kids do.
- 20 And the bottom line is, no, it
- 21 isn't. That's what a lot of the grownups do.
- 22 And certainly figures would suggest there's
- 23 not just young people doing that.
- I guess I would prefer to see it
- 25 though as a secondary offense. Following up

- 1 on what Representative Harper said, I would --
- 2 if you are found guilty, I think it should be
- 3 used in a civil suit, or whatever, because it
- 4 is a contributing factor to that accident.
- 5 And, in fact, it may be the reason the
- 6 accident really occurred. That had you been
- 7 not texting or using your hands for something
- 8 else and paying attention, it wouldn't have
- 9 happened.
- 10 And I would just suggest consider
- 11 that, because I really would think -- and the
- 12 State Police are going to testify -- but I'm
- 13 not sure then if one is doing -- and down here
- 14 (demonstrating), like how the officer, as
- 15 you're flying, you know, on the turnpike, but
- 16 at a legal speed, is supposed to drive by and
- 17 see that. I mean it's real easy to pick up
- 18 that you're speeding and this and that, but
- 19 when you're starting now with what the hands
- 20 are doing, that gets really difficult.
- 21 So I would suggest that maybe we want
- 22 to go -- and I think that gets to something
- 23 Representative Wheatley was talking about, if
- 24 we were in the secondary offense, we then do
- 25 the investigation and you're found guilty of

- 1 that, as a contributing factor to the
- 2 accident, what might that keep adults from
- 3 doing who think they can get away with it?
- 4 Well, for adults, particularly, it's the idea
- 5 that, wow, in the accident they're going to
- 6 come at me and it will also be a civil suit.
- 7 And I think a lot of people pay attention to
- 8 that.
- 9 I do think that the texting may be
- 10 just a phenomenon of -- and I would think it's
- 11 going to last longer than even some of -- we
- 12 will advance in the technology, but I think
- 13 texting is going to be here to stay for a long
- 14 time.
- Sometimes it's less intrusive.
- 16 People like to do it. Therefore, we need to
- 17 consider it in a car.
- 18 I do think it's great in your
- 19 distracted driving to list the things that
- 20 people long ago -- they keep going about those
- 21 people on cell phones and texting and they
- 22 don't realize that eating or as, I guess,
- 23 Representative Evans said, changing the CD or
- 24 whatever, is also taking your eyes off the
- 25 road and your attention.

- 1 It's sort of like a pilot. You know,
- 2 you get set up. You know you're going to
- 3 drive. And then you just go. Not that you're
- 4 doing all the other stuff while you're
- 5 driving. You take the time to get set up for
- 6 the drive and then complete the drive. That
- 7 makes sense to me.
- 8 But I would ask, gentlemen, to --
- 9 if -- Representative DePasquale, consider kind
- 10 of folding it in something with Representative
- 11 Ross but making it secondary, and I think it
- 12 would be easier. Police could enforce it. We
- 13 could get to the heart of it. And people
- 14 would understand. Especially if we would
- 15 include that it could be used once found
- 16 guilty. I think it will have an effect on
- 17 adults who are texting.
- 18 Thank you.
- 19 REPRESENTATIVE DEPASQUALE: Thank
- 20 you. And I think the critical -- at least
- 21 from my point of view on that issue is I do
- 22 want to hear from law enforcement specifically
- 23 on the pros and cons specifically of primary
- 24 versus secondary, because I do think that will
- 25 be critical testimony on that specific policy

- 1 point.
- 2 REPRESENTATIVE KORTZ: Mr. Chairman,
- 3 if I may, if I could follow up on --
- 4 CHAIRMAN MARKOSEK: Representative
- 5 Kortz.
- 6 REPRESENTATIVE KORTZ: On the
- 7 representative.
- 8 Fifteen months ago in my area, there
- 9 was a young lady who was on her way to
- 10 Kennywood Park who was trying to dial her
- 11 mother. She crossed over the center line, hit
- 12 a car head-on, a family of four returning from
- 13 Kennywood, lived in Uniontown. The mother
- 14 perished in that. And she admitted to the
- 15 investigating officer she was trying to dial
- 16 her mother on the cell phone.
- 17 And it absolutely was the root cause
- 18 of that accident and the mother would be here
- 19 if she wouldn't have done that.
- 20 CHAIRMAN MARKOSEK: Thank you.
- 21 Representative Carroll, please. And
- 22 Representative Pickett has arrived.
- 23 REPRESENTATIVE CARROLL: Thank you,
- 24 Mr. Chairman.
- 25 A couple of thoughts. First on

- 1 Representative Kortz's bill.
- 2 It seems to me that we ought to
- 3 codify this under the Vehicle Code and not in
- 4 the School Code, and I'd ask you to take a
- 5 look at whether or not you think that the
- 6 school -- the Vehicle Code isn't a better
- 7 place to codify this language.
- 8 With respect to the other two bills,
- 9 and even Representative Shapiro, as I thought
- 10 about these bills on the agenda today, I was
- 11 trying to determine in my mind which way was
- 12 the better way to go and -- because there's
- 13 merit for -- for all of the bills. And it
- 14 dawned on me as I listened to the testimony
- 15 today that -- that really Representative
- 16 Ross's bill is not mutually exclusive of the
- 17 other bills and that because of the prevalence
- 18 of cell phone use we ought to highlight the
- 19 problem that that is for drivers and at the
- 20 same time consider the other distractions that
- 21 occur while driving.
- 22 And so I would ask that the committee
- 23 consider the possibility and the -- the belief
- 24 that we ought to consider both pieces of
- 25 legislation because there's real merit to

- 1 both, but especially, I think, consider the
- 2 prevalence of cell phone use and the immediate
- 3 danger that it causes to drivers that we
- 4 highlight that problem and prevent -- dedicate
- 5 a special section in the Vehicle Code to the
- 6 problem of cell phone driving -- or cell phone
- 7 use while driving a vehicle.
- 8 So thank you, Mr. Chairman.
- 9 CHAIRMAN MARKOSEK: Thank you,
- 10 Representative Carroll. It's a good idea. We
- 11 will consider that.
- 12 And I want to thank these three
- 13 gentlemen. I know some of them have other
- 14 meetings to go to. And thank you very much,
- 15 and the committee will investigate your bills
- 16 here.
- 17 And very good. Thank you for your
- 18 time.
- 19 And I'd like at this point in time to
- 20 have Representative Shapiro come forward and
- 21 make brief comments on his piece of
- 22 legislation.
- 23 Representative Shapiro has introduced
- 24 House Bill 1827, and Representative, just give
- 25 us a brief overview on that before we proceed.

- 1 REPRESENTATIVE SHAPIRO: Sure. Thank
- 2 you, Mr. Chairman. I appreciate it.
- Just a brief overview of -- of my
- 4 legislation, House Bill 1827. It would create
- 5 a summary offense, a primary offense in
- 6 Pennsylvania, if an individual were to be
- 7 driving using a handheld cell phone.
- 8 That -- that means that one could be
- 9 pulled over for using a handheld cell phone.
- 10 It would allow a driver to use a hands-free
- 11 device, such as Bluetooth, a headset, a
- 12 speaker phone, what-have-you, and it would
- 13 carry with it a \$50 fine.
- 14 It would -- there is language in the
- 15 legislation to allow someone to manipulate the
- 16 phone for the purposes of dialing or
- 17 instigating or ending a phone call. And there
- 18 is also exception language built in primarily
- 19 for our emergency responders.
- 20 So that's a summary of the
- 21 legislation. I think the legislation, the
- 22 importance of it is borne out of the data and
- 23 the facts that are available to us today.
- 24 Back in 2006, and when Chairman Geist
- 25 was chairman of this committee, I testified

- 1 about this issue last year. I had introduced
- 2 a similar bill, and this data had just become
- 3 available to us.
- 4 But I want to remind the members of
- 5 the committee of this -- this important data.
- 6 Virginia Tech and the National Highway Traffic
- 7 Administration put out a study saying that
- 8 driver inattention is the number one factor in
- 9 causing crashes in the United States. And
- 10 that the number one factor to create driver
- 11 inattention is the use of cell phones.
- 12 As we look at our roads here in
- 13 Pennsylvania there's a board to my right that
- 14 just talks about crashes involving the use of
- 15 handheld versus hands-free cell phones.
- Between 2002 and 2006, as the board
- 17 shows, there were 5,715 accidents on
- 18 Pennsylvania roadways as a result of using a
- 19 handheld cell phone. During the corresponding
- 20 period of time, during the same period of
- 21 time, those using a hands-free cell phone,
- 22 there were only 367 accidents.
- 23 These numbers are according to
- 24 PennDOT, not according to one interest group
- 25 on one side of the issue or another.

- 1 I will point out that both numbers,
- 2 according to PennDOT, and according to
- 3 research we've done, are underreported. The
- 4 police are not required under current law to
- 5 assess at an accident scene whether or not
- 6 someone was using a handheld or a hands-free
- 7 device.
- 8 And even if they do assess and ask
- 9 that question, the driver is under no
- 10 obligation to admit whether he or she was
- 11 using a handheld or a hands-free device.
- 12 In fact, I was involved in an
- 13 accident when I was rear-ended on Old York
- 14 Road in Abington, Pennsylvania in my
- 15 district.
- I was hit by a driver who was on her
- 17 cell phone, and in the police report that was
- 18 written up certainly she was a hundred percent
- 19 responsible. I was stopped at a red light.
- 20 She hit me from behind. The -- there was no
- 21 mention in the citation that, in fact, she was
- 22 on a cell phone, even though she came out and
- 23 admitted to me and to the police officer that
- 24 she was on it.
- 25 So I think the underreporting --

- 1 certainly given the statistics that we know,
- 2 the underreporting bears out the fact even
- 3 more that we have a significant problem on our
- 4 roadway.
- 5 I would point out -- there was a
- 6 comment made about law enforcement earlier. I
- 7 was a bit late today because I was in
- 8 Montgomery County where Representative Harper
- 9 is from, at FOP Lodge 14, standing with many
- 10 of the police chiefs from around Montgomery
- 11 County, and there were chiefs from all across
- 12 Pennsylvania who support this legislation
- 13 urging us to pass it and urging us to get it
- 14 done and to help make our roadways safer.
- Now, we talk about making our
- 16 roadways safer, and I understand there was
- 17 some testimony earlier saying that there are
- 18 many distractions when people drive. That's
- 19 one of the criticisms of the legislation, that
- 20 it just focuses on one of the distractions.
- I have a five-year-old and a
- 22 two-year-old. It is certainly distracting to
- 23 drive with them.
- 24 As I drove on the turnpike this
- 25 morning, I was eating a banana and drinking a

- 1 cup of coffee. Not at the same time. But
- 2 eating in a car is -- is a distraction. I
- 3 understand that.
- 4 But I would submit to this committee
- 5 that we have the technology available to us
- 6 today that is basically free for the consumer
- 7 to make at least one of those distractions,
- 8 and the distraction that the Virginia
- 9 Tech/National Highway Traffic Safety
- 10 Administration says is the number one
- 11 distraction and we can render that distraction
- 12 even less and even more dangerous on -- even
- 13 less dangerous on our roadways by simply
- 14 requiring a distracted driver to plug in a
- 15 headset and, therefore, enable them to drive
- 16 safer.
- 17 The statistics are also clear that
- 18 when you plug in a headset you do drive
- 19 safer. There was a design science study done
- 20 on December 20th -- issued on December 20th,
- 21 2005 that found that 71 percent of drivers who
- 22 were done -- who were looked at during the
- 23 study were able to more accurately steer when
- 24 they used a headset, that 100 percent of the
- 25 drivers in this study reacted faster to

- 1 objects on the roadways and things coming into
- 2 their sight as a result of using a headset,
- 3 and that 92 percent of the drivers achieved a
- 4 more consistent speed throughout their driving
- 5 while using a headset.
- 6 It is certainly not perfect. There
- 7 is still a distraction when you're using a
- 8 headset. Your cognitive abilities could be
- 9 impaired if you're focusing too much on that
- 10 conversation.
- But we have the technology available
- 12 to us today to make our roadways safer.
- 13 And the final comment I'd like to
- 14 make, I've heard it from some of my colleagues
- 15 who suggest -- and very well-intentioned,
- 16 reasonable colleagues -- who suggest, you
- 17 know, is it really our job in the state to
- 18 legislate someone's behavior when they're in
- 19 the car? Don't they have a right to make that
- 20 phone conversation?
- 21 And my response to that would be,
- 22 yeah, they have a right to have that phone
- 23 conversation. I think we all probably talk on
- 24 the phone when we're in the car. We're all
- 25 busy people. We all have to get a lot done.

- 1 But that does not give us the right
- 2 to take a 5,000 pound object and use that in
- 3 an unsafe manner on our roadways and make some
- 4 other innocent driver potentially at risk
- 5 because we are not making available to us the
- 6 technology that could make our car driving
- 7 safer.
- 8 So I would respectfully encourage the
- 9 chairman of this committee and members of this
- 10 committee, as you go forward in your
- 11 deliberations -- and I'm very grateful that
- 12 you've given some time to this issue today --
- 13 but that you seriously consider adopting a
- 14 measure that relies on the technologies
- 15 available today to make our roadways safer, to
- 16 limit accidents on Pennsylvania roadways by
- 17 adopting my legislation.
- 18 Mr. Chairman, thank you for the time
- 19 and, if appropriate, I'd be more than happy to
- 20 answer any questions.
- 21 CHAIRMAN MARKOSEK: Thank you,
- 22 Representative. I think it's only fair to
- 23 tell you before you got here, we did discuss
- 24 some of your driving habits. You weren't
- 25 here. You weren't here to defend yourself,

- 1 but we'll talk about that later.
- 2 But Representative Wheatley and then
- 3 Representative Harper.
- 4 REPRESENTATIVE WHEATLEY: Thank you.
- 5 And I appreciate your review and your comments
- 6 this morning and, generally speaking, I think
- 7 we share the same view -- views on things.
- 8 The -- the question becomes, in my
- 9 mind, hands-free, if, in fact, our mission and
- 10 your mission is to make sure we try to take
- 11 care of one of the number one issues why
- 12 people are distracted, driving with -- with
- 13 the use of a phone, and you yourself said that
- 14 even hands-free has some causes around your
- 15 distraction --
- 16 REPRESENTATIVE SHAPIRO: Sure.
- 17 REPRESENTATIVE WHEATLEY: -- why --
- 18 why not just eliminate cell phone use in the
- 19 car altogether?
- 20 REPRESENTATIVE SHAPIRO: Well, it's a
- 21 fair question. I think there's some around
- 22 the state that would like to see us go that
- 23 far.
- I think that's unreasonable, and I
- 25 think that places a burden on the drivers and

- 1 on commuters who need to rely on a cell
- 2 phone.
- 3 And, again, the reason I think it's
- 4 not necessary to go that far is because we
- 5 have the technology available today to make
- 6 the practice of driving and talking safer, and
- 7 we have the technology available that is so
- 8 inexpensive that in many cases carriers are
- 9 simply giving away a -- a corded headset to --
- 10 to individuals when they purchase a cell
- 11 phone. So it's not a burden on the consumer.
- 12 I think given that, those two
- 13 factors, we can make our roadways safer, not
- 14 infringe upon the rights of individuals to
- 15 have that conversation, but make sure that, as
- 16 they have that conversation, they're driving
- 17 as safely as possible under those
- 18 circumstances.
- 19 REPRESENTATIVE WHEATLEY: And I know
- 20 I don't have a lot of time, so you're not
- 21 going to get more than one or two other
- 22 questions from me this morning.
- But, one, the statistics, I've always
- 24 been interested in how we gather the
- 25 information and we don't necessarily make it

- 1 so that when we collect on the accident scene
- 2 we know exactly what were the causes of that
- 3 accident altogether, be it that they were
- 4 using cell phones or texting or doing a
- 5 combination of things.
- 6 So how sure are you -- and I'm sure
- 7 I'm going to hear from the other testimony,
- 8 some of the other testimony -- testifiers --
- 9 how sure are you that that number of the 5,000
- 10 was -- the primary cause was by a handheld and
- 11 not a combination of some other things that
- 12 also added to the distraction and so if we
- 13 eliminate the hand -- handheld, we will see a
- 14 significant drop of the 5,000 accidents?
- 15 REPRESENTATIVE SHAPIRO: It's a very
- 16 fair question, Representative Wheatley. And
- 17 the numbers, as I said, were gathered by
- 18 PennDOT, according to the criteria that
- 19 PennDOT used.
- The PennDOT folks, as well as many of
- 21 the private individuals involved in this,
- 22 recognize that those numbers are
- 23 underreported.
- 24 I would venture to guess
- 25 underreported on both sides of the equation,

- 1 that is, handheld and hands-free accidents.
- 2 And I would further say that the
- 3 accidents that are listed under the handheld
- 4 cell phone column as well as those listed
- 5 under the hands-free cell phone column could
- 6 have other factors that -- that led to that --
- 7 that accident. I know that --
- 8 REPRESENTATIVE WHEATLEY: Well, I
- 9 guess the reason I'm asking that is -- is --
- 10 is -- do we have good data to help us
- 11 understand if you eliminate one, meaning the
- 12 cell phone, handheld cell phone, but there are
- 13 these other contributing factors that you will
- 14 see is a significant reduction?
- Because ultimately we're trying to
- 16 make our roadways safer.
- 17 REPRESENTATIVE SHAPIRO: Sure.
- 18 REPRESENTATIVE WHEATLEY: So we would
- 19 hope that the elimination of handheld would
- 20 ultimately bring our numbers down.
- 21 How sure are we in that data that
- 22 that will -- if we were to enact your piece of
- 23 legislation, that we would see that
- 24 significant drop?
- 25 REPRESENTATIVE SHAPIRO: Sure.

- 1 Here's what we are sure of based upon the
- 2 studies.
- 3 That driver inattention is the number
- 4 one cause of crashes and that the leading
- 5 factor in driver inattention -- and I should
- 6 be honest, too, that there have been other
- 7 studies that show cell phones not number one
- 8 but number two or three, but they're clearly
- 9 up at the top of the list. I think it's fair
- 10 to say that.
- 11 REPRESENTATIVE WHEATLEY: All cell
- 12 phone uses or handheld cell phone?
- 13 REPRESENTATIVE SHAPIRO: Cell phone.
- 14 Cell phone usage.
- 15 REPRESENTATIVE WHEATLEY: Okay.
- 16 REPRESENTATIVE SHAPIRO: I'm getting
- 17 there. Your --
- 18 REPRESENTATIVE WHEATLEY: All right.
- 19 REPRESENTATIVE SHAPIRO: Cell phone
- 20 usage. So driver inattention is a big
- 21 factor. That cell phones are number one or --
- 22 or toward the top of that -- that result in
- 23 accidents from that inattention.
- 24 And when you look at the statistics
- 25 from Pennsylvania, it clearly shows a

- 1 lopsidedness to suggest that when one is using
- 2 a handheld cell phone, they are more likely to
- 3 have an accident than one is using a
- 4 hands-free device.
- 5 I think those statements we can state
- 6 for sure, and then certainly people can argue
- 7 the specific numbers here and there.
- 8 REPRESENTATIVE WHEATLEY: Sure.
- 9 REPRESENTATIVE SHAPIRO: Because
- 10 we're not required to gather them right now.
- 11 REPRESENTATIVE WHEATLEY: Sure. And
- 12 I appreciate that.
- 13 And, Mr. Chairman, I would just make
- 14 this last final comment. The fact of the
- 15 matter is, you know, handheld versus
- 16 hands-free to me is -- I mean one -- one and
- 17 the other is the same to me in a lot of ways.
- 18 But if I'm drinking a cup of coffee
- 19 and I'm driving a car, it's the same kind of
- 20 -- type of motion as if I'm holding a
- 21 handheld.
- 22 So what the logical extension of that
- 23 is we're -- we're probably going to move to
- 24 reduce the use of food and other consumptions
- 25 in the car and we do know that there's new

- 1 technology now that's going to force people to
- 2 use less hand time on the wheel where they're
- 3 now going to be operating things from their
- 4 dashboards, from their computerized systems.
- 5 So I -- I still go back to the point
- 6 that I think education awareness and other
- 7 ways of trying to minimize careless driving
- 8 behaviors are better than trying to legalize a
- 9 punishment and trying to force people into
- 10 operations of habits that we know every year
- 11 we're going to have to come back and do
- 12 something else that punishes people for using
- 13 careless behaviors for driving.
- So I just -- that's just my -- my
- 15 take on this whole scenario.
- 16 CHAIRMAN MARKOSEK: Okay. Thank you
- 17 very much for the information to the members.
- 18 The lineup is Representative Harper,
- 19 Pyle, Scavello and Evans all with very brief
- 20 questions.
- 21 So Representative Harper.
- 22 REPRESENTATIVE SCAVELLO: Ha ha ha.
- 23 CHAIRMAN MARKOSEK: Representative
- 24 Harper.
- 25 REPRESENTATIVE HARPER: All right.

- 1 That was aimed at me. I'll be quick.
- Thank you, Mr. Chairman. Before you
- 3 came in, Representative Shapiro, I had said
- 4 that I preferred the Ross version of this bill
- 5 which goes to distracted driving instead of a
- 6 particular device or coffee cup or whatever,
- 7 and I find myself in agreement with my
- 8 colleague from the west, Representative
- 9 Wheatley.
- 10 Here's my question. The statistics
- 11 that you're showing on the board over there,
- 12 or that somebody is showing on the board over
- 13 there, I -- I want to ask you whether they
- 14 control for how many hands-free cell phones
- 15 were in circulation versus hand -- handheld
- 16 because it was my belief there were more
- 17 handheld cell phones in circulation so
- 18 naturally there would be more of them involved
- 19 in accidents.
- Is that accurate?
- 21 REPRESENTATIVE SHAPIRO: That's a
- 22 fair -- it's a fair statement that you made.
- 23 I don't know the answer to that.
- I think PennDOT would have to answer
- 25 whether or not they compared apples to apples

- 1 or apples to oranges. But I think that would
- 2 be up to PennDOT to -- to defend that number
- 3 on the board.
- 4 REPRESENTATIVE HARPER: Right. I
- 5 would not only add, Mr. Chairman, as a comment
- 6 that when we were at the hearing in
- 7 Philadelphia, which Representative Wheatley
- 8 and I both attended, and we heard from the
- 9 doctors, it may be the conversation that
- 10 distracts people, not the particular device.
- Now, obviously if you got your hands
- 12 off the wheel, that's an additional problem.
- 13 But the doctor from Children's
- 14 Hospital was -- was quite clear the brain
- 15 function is affected by a conversation and
- 16 that itself can be a distraction.
- 17 CHAIRMAN MARKOSEK: Representative --
- 18 REPRESENTATIVE HARPER: Thank you
- 19 very much, Mr. Chairman.
- 20 CHAIRMAN MARKOSEK: Representative
- 21 Pyle.
- 22 REPRESENTATIVE PYLE: Thank you,
- 23 Mr. Chairman.
- I notice, as I listen to the bills
- 25 today, they all have very good intention. We

- 1 all want our -- our highways to be safer.
- 2 I need to make clear for the record
- 3 the state of Pennsylvania does not consider
- 4 driving a right. It is not something you're
- 5 born with. It is a privilege for which you
- 6 must qualify through driver's tests, et
- 7 cetera.
- 8 Representative Shapiro, I applaud
- 9 your bill. I think it's great stuff.
- 10
 I'm not sure about Rep. DePasquale's,
- 11 but I'll work with him on it, but --
- 12 REPRESENTATIVE DEPASQUALE: He's got
- 13 some On Star issues.
- 14 REPRESENTATIVE PYLE: Well, yeah.
- 15 Dad just bought a car with On Star.
- 16 Anyway, but the point I wanted to
- 17 make, Mr. Chairman, for the assembled panel is
- 18 I -- I feel all these bills we're considering
- 19 today are kind of cut from the same bolt of
- 20 cloth and I think there is a compromise in
- 21 there that has a much -- far reaching effect
- 22 in Representative Ross's favor here.
- 23 You know, reckless driving comes in
- 24 many forms. And I don't want to get into
- 25 cognitive synaptic response about what a

- 1 conversation does or any of that.
- 2 It's plain commonsense, simple fact,
- 3 hands-free driving is the way we got to go.
- 4 We got to make it a condition of the license.
- 5 We've got to empower the State Police to stop
- 6 people who are not adhering to this. We got
- 7 to make the roadway safer.
- 8 And, Mr. Chairman, what I would
- 9 encourage is, through your leadership and in
- 10 bipartisan fashion, maybe we can get all four
- 11 of these bills together and come up with
- 12 something everybody thinks is the bee's knees.
- 13 Because I think there's good stuff in here.
- 14 CHAIRMAN MARKOSEK: Thank you very
- 15 much. Yeah, we had similar -- Representative
- 16 Carroll had a similar idea, and we will
- 17 consider that. So we appreciate that.
- 18 REPRESENTATIVE SHAPIRO:
- 19 Mr. Chairman, may I? I recognize
- 20 Representative Pyle didn't ask a question, but
- 21 may I respond in ten seconds?
- 22 CHAIRMAN MARKOSEK: To his
- 23 nonquestion?
- 24 REPRESENTATIVE SHAPIRO: To his
- 25 non -- to his statement.

- 1 REPRESENTATIVE PYLE: In short, do
- 2 you agree or not?
- 3 REPRESENTATIVE SHAPIRO: Thank you
- 4 very much. That was a -- that was a
- 5 Bidenesque-type question. You used your time
- 6 to make a statement.
- 7 Just one thing, I think
- 8 Representative Ross's intentions are very good
- 9 and I think we all should get together and
- 10 talk about this.
- 11 The only thing I would point out
- 12 is -- is somewhat of a discrepancy in what you
- 13 said between your -- your goal, I believe, and
- 14 what Representative Ross's legislation does.
- 15 His legislation, as I understand it,
- 16 is a secondary offense.
- 17 REPRESENTATIVE PYLE: Right.
- 18 REPRESENTATIVE SHAPIRO: So it
- 19 addresses it after the problem, after the
- 20 accident has already occurred. My legislation
- 21 and Representative DePasquale's legislation is
- 22 primary.
- 23 My goal is not to sort of punish
- 24 drivers a bit extra but rather to stop an
- 25 accident from occurring before it occurs. And

- 1 that -- that, I think, that is one of the key
- 2 differences we would need to iron out.
- 3 REPRESENTATIVE PYLE: I'd like to
- 4 frame this in a form of a question,
- 5 Mr. Chairman.
- 6 REPRESENTATIVE SHAPIRO: Oh, boy.
- 7 CHAIRMAN MARKOSEK: Briefly.
- 8 REPRESENTATIVE PYLE: If we're going
- 9 to make this a primary offense, do we have
- 10 enough State Police to adequately enforce this
- 11 or are we creating a toothless tiger?
- 12 REPRESENTATIVE SHAPIRO: I would hope
- 13 that Colonel Miller would be able to enforce
- 14 it under -- be able to enforce the new law
- 15 should we be able to pass it and should he
- 16 need additional officers, I've always been
- 17 supportive of additional funding for State
- 18 Police.
- 19 I think we would need to step up
- 20 and -- and provide him with that, with that
- 21 funding.
- 22 REPRESENTATIVE PYLE: I would agree
- 23 wholeheartedly.
- 24 Mr. Chairman, I'm just dying to see
- 25 more -- more troopers in the Kittanning

- 1 barracks.
- 2 CHAIRMAN MARKOSEK: Thank you. We
- 3 have a guest. Representative Caltagirone, the
- 4 Chairman of the Judiciary Committee, is in the
- 5 audience, and we wanted to make sure that we
- 6 recognized him.
- 7 Before we go to Representative
- 8 Scavello for a question, I just want to let
- 9 folks know that we have written testimony
- 10 submitted by the CTIA, Wireless Association,
- 11 and also the State Public Policy of -- Verizon
- 12 Wireless, Daniel Mullin has -- from Verizon
- 13 has submitted testimony also. They're not
- 14 here in person.
- Representative Scavello, please.
- 16 REPRESENTATIVE SCAVELLO: Thank you,
- 17 Mr. Chairman.
- 18 And not to beat a dead horse, but I
- 19 want to go back to the -- and Representative
- 20 Shapiro mentioned it earlier and -- and also
- 21 Representative Wheatley.
- 22 Let's talk about that coffee cup
- 23 because that coffee cup could be worse than
- 24 that cell phone if you spill it on you while
- 25 you're driving. I -- I think that we need to

- 1 continue to look at distraction in total
- 2 rather than just picking on the cell phone
- 3 industry.
- 4 I'd be interested in seeing how many
- 5 accidents occurred in the state of
- 6 Pennsylvania within those years from
- 7 distracted drivers.
- 8 I've seen folks reading a map while
- 9 they're driving, reading a newspaper, ladies
- 10 fixing their -- you know, putting their
- 11 make-up on. You know, the whole gamut.
- 12 And to -- just to go after the cell
- 13 phone industry, I just think there's others
- 14 and I bet you those numbers would be even
- 15 higher than the numbers that you have up
- 16 there. Distracted drivers in total.
- 17 And that's why I kind of tend to lean
- 18 towards Representative --
- 19 REPRESENTATIVE GEIST: Eating a
- 20 bagel.
- 21 REPRESENTATIVE SCAVELLO: Yeah, there
- 22 you go. Eating a bagel.
- 23 Lean to go towards Representative
- 24 Ross's bill.
- What's your comments on that bill?

- 1 REPRESENTATIVE SHAPIRO: Well, let me
- 2 also say I am not -- let me say for starters,
- 3 no one is picking on the cell phone industry.
- 4 In fact, Chairman Markosek just
- 5 mentioned Verizon Wireless who I understand
- 6 supports my legislation.
- 7 So we're trying to work with the cell
- 8 phone. There's no sort of unfair targeting of
- 9 the cell phone industry.
- 10 In fact, many of them want people
- 11 to -- to utilize their phones more safely.
- 12 They have safety campaigns. They encourage
- 13 people to use headsets. So that is not a
- 14 motivation on my part or anyone else's.
- 15 REPRESENTATIVE SCAVELLO: Okay.
- 16 REPRESENTATIVE SHAPIRO: And, again,
- 17 I think there are many distractions. I said
- 18 that at the beginning of my testimony.
- 19 We have technology available to
- 20 render the use of cell phones much safer when
- 21 one is driving. And I think we ought to
- 22 utilize the technology available to us to do
- 23 that.
- 24 If you can figure out a way to, using
- 25 technology more safely, eat a bagel or drink a

- 1 coffee, I'm game.
- 2 But right now the technology is -- is
- 3 available to make our cell phone safer and
- 4 that's what I think we should do.
- 5 REPRESENTATIVE SCAVELLO: How do you
- 6 dial a number when you're on hands-free?
- 7 REPRESENTATIVE SHAPIRO: My
- 8 legislation allows for a temporary period, a
- 9 brief period, to activate a call and also to
- 10 end a call and dial a call. So that -- that
- 11 is already built in the legislation.
- 12 REPRESENTATIVE SCAVELLO: Okay.
- 13 Thank you.
- 14 CHAIRMAN MARKOSEK: Thank you very
- 15 much.
- 16 Representative Evans and -- will be
- 17 the last questioner of this witness.
- 18 REPRESENTATIVE EVANS: Thank you very
- 19 much, Mr. Chairman. Appreciate it.
- 20 Question for you, Representative
- 21 Shapiro. On the statistics from PennDOT here,
- 22 do those crashes involving drivers using cell
- 23 phones on Pennsylvania roads, are those the --
- 24 did cell phones cause those crashes?
- 25 REPRESENTATIVE SHAPIRO: That is --

- 1 REPRESENTATIVE EVANS: Did cell phone
- 2 usage cause those individual crash -- numbers?
- 3 REPRESENTATIVE SHAPIRO: The requests
- 4 we made from PennDOT was please give us the
- 5 numbers for crashes caused from the use of
- 6 handheld cell phones versus crashes caused by
- 7 the use of hands-free cell phones and this is
- 8 the data that they provided us.
- 9 REPRESENTATIVE EVANS: All right.
- 10 Because last year -- last winter in Erie my
- 11 wife was involved in an -- in an automobile
- 12 accident. She was using her cell phone at the
- 13 time when it happened but she didn't cause
- 14 it. Somebody ran a stop sign and ran into
- 15 her.
- So would her -- would her statistic
- 17 be on that?
- 18 REPRESENTATIVE SHAPIRO: I believe --
- 19 it's hard for me to say, because I didn't
- 20 gather the statistics for PennDOT, but under
- 21 the request that we made we would not include
- 22 that in. It would not be included on that
- 23 list.
- 24 REPRESENTATIVE EVANS: It just seemed
- 25 to be a little bit of a gray area.

- 1 REPRESENTATIVE SHAPIRO: Again,
- 2 Representative Evans, I would also point out
- 3 that in the accident -- and I assume your wife
- 4 is -- is fine and -- but under that accident
- 5 the police would have been under no obligation
- 6 to find out whether your wife was on a cell
- 7 phone or the other driver was on a cell
- 8 phone. These statistics are -- are, in fact,
- 9 incomplete, as I said -- as I said earlier,
- 10 and probably much, much higher --
- 11 REPRESENTATIVE EVANS: Okay.
- 12 REPRESENTATIVE SHAPIRO: -- given the
- 13 fact the police are not required to collect
- 14 this data.
- 15 REPRESENTATIVE EVANS: Okay.
- 16 CHAIRMAN MARKOSEK: Thank you, Rep --
- 17 REPRESENTATIVE EVANS: They are
- 18 required.
- 19 REPRESENTATIVE SHAPIRO: If an
- 20 accident occurs, the police are not in --
- 21 according to PennDOT and according to many of
- 22 the police officers that we've spoken to, are
- 23 not in all the accidents recording whether or
- 24 not cell phones were the cause of accidents or
- 25 not the cause of accidents.

- 1 REPRESENTATIVE EVANS: Yeah. We'll
- 2 have to check on that when we have the police
- 3 testimony, but --
- 4 CHAIRMAN MARKOSEK: We'll -- we'll
- 5 have the staff look into that.
- 6 REPRESENTATIVE EVANS: One other very
- 7 brief question. The primary offense versus
- 8 secondary offense I think is somewhat
- 9 troubling on this bill.
- 10 CHAIRMAN MARKOSEK: Okay.
- 11 REPRESENTATIVE EVANS: And I think
- 12 we're all here in accord that we want to
- 13 enhance public safety, we want to make our
- 14 roads more safe, and we want to end distracted
- 15 driving.
- 16 But what's the best way to go about
- 17 it here?
- 18 As a primary offense right now, if
- 19 you're driving recklessly you could be pulled
- 20 over whether you're using the cell phone or
- 21 using text messaging or use -- whatever you're
- 22 doing. You can be cited for reckless
- 23 driving.
- 24 Under your bill if you're driving
- 25 safely and you're using a handheld cell phone

- 1 and an officer sees you hypothetically a
- 2 hundred yards away and thinks you're using a
- 3 handheld cell phone, wouldn't that not open
- 4 the door for potential of racial profiling in
- 5 Pennsylvania?
- 6 REPRESENTATIVE SHAPIRO: I suppose
- 7 any law we put on the books to help police our
- 8 roadways, whether it's cell phones or
- 9 otherwise, could open the door for racial
- 10 profiling or -- or ethnic profiling or
- 11 anything else.
- I would hope, and I believe, that our
- 13 police in Pennsylvania are not conducting
- 14 themselves in that manner.
- So I think, you know, that's a
- 16 question that could be applied to the cell
- 17 phone bill or any other bill when we empower
- 18 police to pull someone over.
- 19 And I have confidence that -- that
- 20 the brave men and women who serve in
- 21 Pennsylvania are not doing that.
- 22 REPRESENTATIVE EVANS: Well, I do
- 23 too. But the fact of the matter is it's a
- 24 primary offense. And in Pennsylvania right
- 25 now, as mentioned earlier if you're not

- 1 wearing a seat belt you cannot be pulled over
- 2 because that's not a primary offense.
- 3 REPRESENTATIVE SHAPIRO: Right.
- 4 REPRESENTATIVE EVANS: And I think
- 5 that that -- if we're going to make primary
- 6 offenses into law, I think we should be very
- 7 careful in doing so because it does open up
- 8 some doors for -- for possible questionable
- 9 conduct.
- 10 And I'm certainly not trying to
- 11 impugn our -- our men and women in the police
- 12 forces across the state, but I think it is
- 13 something that has to be considered and
- 14 brought out on the table and talked about when
- 15 we're thinking about these bills.
- 16 REPRESENTATIVE SHAPIRO: That's a
- 17 fair comment and I would be happy to join you
- 18 in making the seat belt law a primary offense
- 19 if you're interested.
- 20 CHAIRMAN MARKOSEK: Representative
- 21 Evans, thank you. That was very good
- 22 suggestions.
- 23 I'd like to thank the other members
- 24 for their very good comments and questions as
- 25 well.

- 1 Thank you, Representative Shapiro.
- 2 REPRESENTATIVE SHAPIRO: Thank you,
- 3 Mr. Chairman.
- 4 CHAIRMAN MARKOSEK: Thank you for
- 5 being here. You're welcome to stay and we
- 6 appreciate you being here. Thank you.
- We have our next testifier, is Gary
- 8 Horewitz from Sprint Nextel.
- 9 Gary, welcome. Perhaps we'll get a
- 10 different slant on this issue and you're
- 11 certainly -- we're glad that you're here and I
- 12 know you came some distance to be here and we
- 13 appreciate that and you may proceed when
- 14 you're ready, sir.
- MR. HOREWITZ: My pleasure,
- 16 Mr. Chairman, and thank you and thank you
- 17 members of the committee.
- 18 And --and actually not a dramatically
- 19 different -- different stance. I -- I -- and
- 20 I know we're behind on time a little bit,
- 21 but -- so I want to emphasis some key points
- 22 and, of course, make myself available for
- 23 questions.
- 24 CHAIRMAN MARKOSEK: I think you need
- 25 to speak a little more into the mike or make

- 1 sure it's on. The little green light.
- 2 MR. HOREWITZ: It's on. Can everyone
- 3 hear me okay?
- 4 CHAIRMAN MARKOSEK: Yeah. That's
- 5 better.
- 6 MR. HOREWITZ: I'm not allowed to say
- 7 can you hear me now because I lose a job if I
- 8 say something that's from one of my
- 9 competitors.
- 10 It's very hard to avoid that. I got
- 11 to give them credit for a great phrase. In
- 12 fact, I will say something about, you know,
- 13 working -- getting to work with our
- 14 competitors and -- and, in fact, I'm not here
- 15 on behalf of the whole industry except to one
- 16 point, that the -- that the wireless industry
- 17 is very interested in making sure that our
- 18 customers -- and I will argue that the data
- 19 supports that most -- probably mostly everyone
- 20 in this room -- that our customers do use
- 21 their -- their wireless devices in a safe
- 22 manner when they do drive.
- We're on the road, too. Our -- our
- 24 hundreds of thousands of employees of the
- 25 wireless industry drive -- drive the roads.

- 1 I'm on the road. I have that six-year-old and
- 2 three-year-old on the road. So we are very
- 3 interested in driver safety.
- 4 In fact, one of the things that we're
- 5 very proud of is Sprint Nextel has a program
- 6 and our competitors have programs, too. Our
- 7 program is called Focus On Driving.
- 8 We will provide that for free to any
- 9 school or -- or the troopers or any driving
- 10 instruction program that wants a copy of it
- 11 with the videotapes that reach out to new
- 12 drivers that explains that a lipstick is two
- 13 ounces but you're driving a 4,000 pound car
- 14 and a cell phone is eight ounces but you're
- 15 driving a 4,000 pound car. So we -- we do, in
- 16 fact, emphasize driver safety.
- 17 But back to the -- back to the fact
- 18 that we know that there are a dramatic -- has
- 19 been a dramatic increase in cell phone usage
- 20 and cell phone ownership in the Commonwealth
- 21 and yet the accidents, the crashes that
- 22 have -- over the years have also remained
- 23 steady despite that dramatic exponential
- 24 increase.
- 25 But, most importantly, we know that

- 1 cell phone usage, while -- it's one of the
- 2 most noticeable, not the highest, one of the
- 3 most noticeable distractions.
- 4 But we -- when we notice good drivers
- 5 and bad drivers out there, we can --we notice
- 6 the bad driver that happens to be talking on
- 7 their cell phone. The problem is -- and I
- 8 think it was pointed out about the fact that
- 9 we have drivers using their phones in a very
- 10 safe manner. I think the data supports that.
- We don't notice the drivers and say,
- 12 wow, that person is using their cell phone and
- 13 driving really, really well.
- 14 What we notice is, boy, that person
- 15 is driving poorly. I happen to notice they're
- 16 on a cell phone. We might not notice that
- 17 they're on --they're using or changing their
- 18 radio station, eating, drinking. It's --
- 19 happens to be one of the most noticeable
- 20 pieces.
- 21 So my main point is -- is -- here is
- 22 to understand that just -- that there are good
- 23 drivers and there are bad drivers, and there
- 24 are good drivers with cell phones and there
- 25 are bad drivers with cell phones.

- 1 And what -- what Sprint
- 2 Nextel opposes is saying that just because
- 3 you're using a handheld cell phone makes you a
- 4 bad driver. That is not true. The data is
- 5 not there.
- 6 In fact -- again, we're looking at
- 7 the PennDOT data. The PennDOT data said in
- 8 distracted driving, which is -- which is
- 9 reportable but does not -- between handheld
- 10 and -- it's not required to report between
- 11 handheld and hands -- a hands-free device, but
- 12 cell phone usage and distracted driving
- 13 crashes from PennDOT data is only ten
- 14 percent. I'm going to repeat that number.
- 15 Ten percent according to the PennDOT crash
- 16 data in 2006.
- 17 And that's -- that's consistent
- 18 despite dramatic increases over the years.
- 19 If -- if -- if cell phones were causing
- 20 crashes left and right, because of -- because
- 21 of the increase, we would see a dramatic
- 22 increase in crashes in the Commonwealth.
- 23 We're not seeing that.
- I am not here to tell you that
- 25 there -- that there is not a potential

- 1 distraction or potential risk in the use of a
- 2 cell phone. I'm not here to say that at all.
- More importantly, Sprint Nextel is
- 4 not here to say that we're against hands-free
- 5 devices. We sell lots of them. We're happy
- 6 to sell more.
- 7 What Sprint Nextel is against is a
- 8 legislative requirement singling out one
- 9 aspect of one potential distraction. We're
- 10 against legislation that would regulate and
- 11 require hands-free when using -- when using a
- 12 wireless device while talking and driving.
- 13 Why? Because Sprint Nextel believes
- 14 that not only is it singling out and
- 15 stigmatizing cell phone usage but, more
- 16 importantly, we're not sure that it's going to
- 17 make things safer.
- In fact, let me repeat that. We're
- 19 not sure that hands-free requirements would
- 20 make anything safer.
- 21 Sprint Nextel is concerned that it
- 22 would increase the risk to drivers. Let me
- 23 explain why.
- 24 First of all, you're on the
- 25 Schuylkill Expressway or I-95 and I'm -- while

- 1 I'm driving long, late for a hearing, not that
- 2 we've ever been driving along late for a
- 3 hearing, of course, and you get a phone call
- 4 -- I get a phone call from my nanny.
- 5 My nanny never calls me. She knows
- 6 that she can call at any time. But nanny
- 7 calls me. I look and I say, hey, it's my
- 8 house calling. Why is my nanny calling me at
- 9 three o'clock in the afternoon? And I just
- 10 don't happen to have a hands-free device that
- 11 day.
- 12 Again, we're not against hands-free
- 13 devices. Sprint Nextel encourages the use of
- 14 them.
- 15 What do I do? I now have to
- 16 cross four -- if I want to take that phone
- 17 call to find out what's wrong with my
- 18 children, I have to -- and, by the way, I'm
- 19 late for a hearing. I have to drive across
- 20 four lanes of highway. I got to change
- 21 lanes. Change lane, change lane, and then
- 22 exit the highway, and -- and -- and take that
- 23 phone call and now I got to merge back onto
- 24 the highway after I've taken that phone call.
- 25 Statistics say that's a really

- 1 dangerous activity. Because I didn't have a
- 2 hands-free device.
- 3 Or alternatively, I've got to go pull
- 4 to the shoulder. Can you imagine if everyone
- 5 pulled to the shoulder to make a phone call?
- 6 Can you imagine the danger of having that many
- 7 cars sitting on the shoulder?
- PennDOT, state troopers, AAA, will
- 9 tell you, the shoulder is not a good place to
- 10 hang out and make a phone call.
- 11 Well, that phone call, let's say I
- 12 take it and say, oh, it's my nanny saying, hi,
- 13 can you tell me where the glue stick is so the
- 14 kids can do their homework for first grade?
- 15 Yeah. It's on the second shelf in the pantry.
- 16 End of phone call. Or I could,
- 17 again, sit on the shoulder and cross those
- 18 lanes.
- And, by the way, your wife isn't
- 20 home. She's supposed to be home by now. Can
- 21 I feed the kids? Sure. Now, why didn't my
- 22 wife call? Well, maybe she doesn't have her
- 23 handset.
- 24 Do you really want to make it illegal
- 25 for the mother or, in my case, the father to

- 1 call home ahead of time and say, I'm going to
- 2 be late for the kids or do you want to tell
- 3 that parent to drive faster or worry about
- 4 their kids because they don't have a
- 5 hands-free device?
- 6 We are concerned -- Sprint Nextel is
- 7 concerned that with the intention of saying,
- 8 hey, this is a distraction. Hands-free
- 9 devices may make it better for you to steer,
- 10 that you're causing people -- you're opening
- 11 up a whole new can of worms causing people to
- 12 engage in other dangerous and, we would argue,
- 13 more risky activities.
- 14 The data supports that all these
- 15 activities are -- are more dangerous, of
- 16 crossing -- crossing the lanes, of exiting the
- 17 highway, sitting on the shoulder.
- 18 What we would -- we would propose is
- 19 two things. Let's use focus on driving in the
- 20 other programs to educate people to say, you
- 21 know what? You're driving on 90 -- I-95.
- 22 There's lots of traffic around you. Let that
- 23 phone call go to voice mail. Education is the
- 24 answer.
- 25 And, by the way, my wife, who was

- 1 late coming home, when she's sitting in
- 2 two-mile-an-hour traffic and doesn't have her
- 3 headset, maybe it's okay at that point to open
- 4 up the phone and say, hey, I'm going to be
- 5 late, but now I'm going to go drive safely and
- 6 slowly now that you know I'm coming home and
- 7 I'm going to be late.
- 8 It's called education. It's called
- 9 judgment. And that is the solution.
- Now, at the same time, Sprint Nextel
- 11 does support the Ross -- Ross legislation. We
- 12 have no problem whatsoever that if you're
- 13 using a cell phone and driving poorly that you
- 14 should get a ticket.
- 15 I'll be happy to answer any
- 16 questions. Thank you.
- 17 CHAIRMAN MARKOSEK: Thank you very
- 18 much. Okay. So you are in favor of the Ross
- 19 legislation?
- 20 MR. HOREWITZ: That's correct. We --
- 21 we -- we are only against the legislation that
- 22 requires hands-free or would ultimately
- 23 restrict phones.
- 24 But we do have a couple minor --
- 25 minor changes that we'll speak with

- 1 Representative --
- 2 CHAIRMAN MARKOSEK: What about -- oh.
- 3 MR. HOREWITZ: -- Ross about.
- 4 CHAIRMAN MARKOSEK: Excuse me. What
- 5 about the texting? We have a bill relative to
- 6 that. Representative DePasquale's bill and
- 7 also some school bus usage by the school bus
- 8 drivers or prohibiting usage by -- in certain
- 9 instances.
- 10 MR. HOREWITZ: Sprint Nextel doesn't
- 11 have -- is not going to take a position on the
- 12 texting. We're not -- we're not opposed to
- 13 that. We're not -- we're not saying we're in
- 14 favor either, but we're not taking a position
- 15 on -- on texting.
- 16 We do understand that there is a
- 17 difference between talking on the phone and --
- 18 and texting on the phone.
- 19 And, yes, we're also interested in
- 20 school bus safety.
- 21 Again, on the school bus measure, one
- 22 of the programs that Sprint Nextel has is that
- 23 we -- with global positioning systems, we are
- 24 able -- we have a product that enables us to
- 25 track buses and that if that bus deviates from

- 1 the route for any reason or there's an
- 2 emergency that the school district can contact
- 3 that bus.
- 4 Again, we would -- we'd want to work
- 5 on making sure that that kind of measure
- 6 would -- would still be enabled because we
- 7 think that does enhance safety.
- 8 CHAIRMAN MARKOSEK: Okay. Thank
- 9 you. Mr. Horewitz, thank you very much. Very
- 10 interesting testimony.
- 11 MR. HOREWITZ: Thank you.
- 12 CHAIRMAN MARKOSEK: Next is Captain
- 13 Jake Crider of the Pennsylvania State Police.
- 14 Captain Crider, come forward please. Thank
- 15 you.
- 16 CAPTAIN CRIDER: Thank you.
- 17 CHAIRMAN MARKOSEK: And I just want
- 18 to mention that Representative John Sabatina
- 19 has arrived as well from Philadelphia.
- 20 Welcome.
- 21 REPRESENTATIVE GEIST: Don't you
- 22 think you need Bill McHale up there?
- 23 CAPTAIN CRIDER: He's going to try to
- 24 let me wing this by myself but he's in the
- 25 bullpen waiting if I need him.

- 1 CHAIRMAN MARKOSEK: Thank you,
- 2 Captain, and you may proceed when you're
- 3 ready.
- 4 CAPTAIN CRIDER: Thank you. Well, my
- 5 testimony, I was going to start off with good
- 6 morning, but if you don't mind I'm going to
- 7 change that to good afternoon.
- 8 Good afternoon and thank you. I am
- 9 Captain Jacob M. Crider of the Pennsylvania
- 10 State Police. I am director of the Patrol
- 11 Services Division of the Bureau of Patrol.
- 12 On behalf of Colonel Jeffrey B.
- 13 Miller, the Commissioner of the Pennsylvania
- 14 State Police, I would like to thank you for
- 15 the invitation to provide testimony at this
- 16 public hearing concerning distracted driving.
- 17 Highway safety continues to be a
- 18 major objective of the Pennsylvania State
- 19 Police. In our efforts to achieve this
- 20 objective, troopers enforce the traffic laws
- 21 of the Commonwealth as part of their patrol
- 22 duties. Troopers also investigate vehicle
- 23 crashes to identify causal factors and then
- 24 take appropriate enforcement action to help
- 25 prevent future crashes.

- 1 According to the National Highway
- 2 Traffic Safety Administration, NHTSA, driver
- 3 inattention is the leading factor in most
- 4 crashes and near crashes. Primary causes of
- 5 inattention are distracting activities such as
- 6 cell phone use and drowsiness.
- 7 The most common distraction for
- 8 drivers is the use of cell phones according to
- 9 NHTSA. However, the number of crashes and
- 10 near crashes attributable to dialing is nearly
- 11 identical to the number associated with
- 12 talking or listening. Dialing is more
- 13 dangerous but occurs less often than talking
- 14 or listening.
- When a driver is text messaging on
- 16 his cell phone, he or she is not only dialing
- 17 to send messages but also reading incoming
- 18 text messages as well. This is not only
- 19 distracting but requires the driver to take
- 20 his or her eyes off the roadway.
- 21 As the Pennsylvania driver's manual
- 22 states, driving requires constant awareness of
- 23 everything around you, such as speed, signs,
- 24 and road conditions.
- 25 Many drivers at some point look away

- 1 from the road, whether it is to text on a cell
- 2 phone, dial a cell phone when talking on the
- 3 phone, to read, apply makeup, eat fast food,
- 4 drink a cup of coffee, check their BlackBerry,
- 5 or even only to change the radio station, or
- 6 replace a CD.
- 7 However, the more frequently a driver
- 8 engages in such multi-tasking activities, the
- 9 greater the chance their inattentiveness will
- 10 cause a vehicle crash. No one can be sure
- 11 when it is safe to look away.
- 12 The situation on a highway can change
- 13 in an instant, leaving a driver with little
- 14 time to react.
- 15 Examples of distracted driving, such
- 16 as text messaging or talking on a cell phone,
- 17 are an even greater problem when the driver is
- 18 committing another moving violation such as
- 19 speeding or following another vehicle too
- 20 closely.
- 21 According to the Pennsylvania
- 22 driver's manual, driver distraction and
- 23 inattention to road and traffic conditions are
- 24 responsible for 25 percent to 30 percent of
- 25 police-reported traffic crashes. This adds up

- 1 to approximately 1.2 million traffic crashes
- 2 every year.
- 3 The Pennsylvania driver's manual also
- 4 reports that research has found a normal,
- 5 undistracted driver fails to notice an
- 6 important road event, such as another driver
- 7 making a mistake, three percent of the time.
- 8 An adult dialing a cell phone misses the same
- 9 event 13 percent of the time. A teenager
- 10 dialing a cell phone misses the event 53
- 11 percent of the time.
- 12 The Pennsylvania driver's manual
- 13 recommends that for safety purposes drivers
- 14 should pull to the side of the road to make or
- 15 receive calls.
- 16 The National Highway Traffic Safety
- 17 Administration's position on cell phone use is
- 18 as follows: The primary responsibility of the
- 19 driver is to operate a motor vehicle safely.
- 20 The task of driving requires full attention
- 21 and focus. Cell phone use can distract
- 22 drivers from this task risking harm to
- 23 themselves and others. Therefore, the safest
- 24 course of action is to refrain from using a
- 25 cell phone while driving.

- 1 According to NHTSA's study six
- 2 percent of drivers used handheld phones while
- 3 driving in 2005. This was an increase from
- 4 five percent of drivers in 2004. The number
- 5 of drivers speaking with headsets on while
- 6 driving increased from 0.4 in 2004 to 0.7 in
- 7 2005.
- 8 The Pennsylvania Department of
- 9 Transportation has been collecting data on the
- 10 use of cellular telephones by drivers involved
- 11 in reportable vehicle traffic crashes
- 12 investigated by police in Pennsylvania.
- 13 The statistics collected do not
- 14 specify whether the use of the cell phone was
- 15 a contributing factor to the crash but rather
- 16 whether the cell phone was in use at the time
- 17 of the traffic crash.
- 18 Below is a chart which indicates cell
- 19 phone use in reportable crashes statewide for
- 20 Pennsylvania from the years 2002 through 2006
- 21 provided by PennDOT and that is in each of
- 22 your packets, that chart.
- The current PennDOT traffic crash
- 24 report does contain an entry block to indicate
- 25 whether the use of a cell phone was a

- 1 contributing factor in the crash. However,
- 2 the investigating officer or trooper generally
- 3 relies on the observation of the witness or
- 4 the statement of a driver in making a
- 5 determination concerning cell phone use.
- 6 This information may not be a true
- 7 indicator of the effect of cell phone usages
- 8 in vehicle crashes.
- 9 If a trooper determines the use of a
- 10 cell phone by the driver was a contributing
- 11 factor to a crash or a traffic violation, the
- 12 driver could be cited under the Vehicle Code
- 13 Section 3714, Careless Driving.
- 14 This section states: Any person who
- 15 drives a vehicle in careless disregard for the
- 16 safety of persons or property is guilty of
- 17 careless driving, a summary offense.
- 18 Often, a more specific causal traffic
- 19 violation occurs as a result of the driver
- 20 engaging in a secondary activity while they
- 21 are driving. Such common violations include
- 22 Following Too Closely; Driving On Roadways
- 23 Laned For Traffic, moving from one lane to
- 24 another, or Driving On Right Side Of Roadway,
- 25 swerving into the opposite lane.

- 1 According to the Governor's Highway
- 2 Safety Association, GHSA, highlights of
- 3 current state cell phone driving laws include
- 4 the following:
- 5 In May of 2007, Washington became the
- 6 first state to ban driving while text
- 7 messaging for all drivers. A few other states
- 8 are considering similar measures.
- 9 Seventeen states and the District of
- 10 Columbia have special cell phone driving laws
- 11 for novice drivers.
- 12 School bus drivers in 14 states and
- 13 the District of Columbia are prohibited from
- 14 all cell phone use when passengers are present
- 15 except for emergency situations.
- No state completely bans all type of
- 17 cell phone use, handheld and hands-free, while
- 18 driving.
- 19 Connecticut, New York, New Jersey,
- 20 and the District of Columbia have enacted
- 21 jurisdiction-wide cell phone laws prohibiting
- 22 driving while talking on handheld cell
- 23 phones. California and Washington have passed
- 24 similar laws that will go into effect in July
- 25 of 2008. Many other states ban cell phone use

- 1 in specific situations.
- 2 Some states, such as Utah and New
- 3 Hampshire, treat cell phone use as a larger
- 4 distracted driving issue.
- 5 Because there are few studies and
- 6 little crash data available, states are
- 7 beginning to take a more active role in
- 8 improving data collection. DeKalb County,
- 9 Georgia has begun sanctioning drivers whose
- 10 improper usage of a mobile phone was a
- 11 contributing factor in a collision causing
- 12 death, injury, or damage. The law is likely
- 13 the first of its kind in Georgia and perhaps
- 14 elsewhere.
- 15 While the ability to multi-task may
- 16 be a desirable attribute in the office or at
- 17 home, all available research indicates drivers
- 18 should do their best to focus solely on
- 19 driving and potential hazards while they're
- 20 behind the wheel.
- 21 Engaging in any other activity while
- 22 driving increases the chances the driver will
- 23 be involved in a vehicle crash.
- 24 The State Police have and will
- 25 continue to take appropriate enforcement

- 1 action against those drivers who commit
- 2 traffic violations in an effort to minimize
- 3 the number of vehicle crashes and resulting
- 4 injuries and fatalities which occur far too
- 5 often.
- 6 Once again, I thank you for the
- 7 opportunity to appear before this committee
- 8 today. I would be happy to answer any
- 9 questions.
- 10 CHAIRMAN MARKOSEK: Thank you. Thank
- 11 you very much, Captain.
- I see we do have Representative
- 13 Siptroth and Representative Scavello.
- 14 Representative Siptroth.
- 15 REPRESENTATIVE SIPTROTH: Thank you,
- 16 Mr. Chairman.
- 17 Thank you, Captain, for enlightening
- 18 us today.
- 19 Can you tell us what the current fine
- 20 is under the Vehicle Code, Section 3714, for
- 21 careless driving?
- 22 CAPTAIN CRIDER: Current fine? It
- 23 will be \$25, plus costs then.
- 24 REPRESENTATIVE SIPTROTH: Thank you
- 25 very much.

- 1 Thank you, Mr. Chairman.
- 2 CHAIRMAN MARKOSEK: Okay. Thank
- 3 you.
- 4 Representative Scavello.
- 5 REPRESENTATIVE SCAVELLO: Thank you,
- 6 Mr. Chairman.
- 7 And thank you, Captain, for your
- 8 testimony.
- 9 If we looked back over the last 12
- 10 years and I'd say, you know, cell phone use
- 11 probably in the last ten years has become more
- 12 than -- than prior, have our accidents gone
- 13 down or our accidents gone up?
- 14 And I'm looking, you know, at your
- 15 numbers here from 2002 to 2006 and we've gone
- 16 down 10,000 crashes in that five-year period.
- 17 But have we looked into the early
- 18 '90s, the accidents on our state roads, in
- 19 Pennsylvania, has that gone up because of cell
- 20 phone use? Has it stayed the same?
- 21 Because we're always saying cell
- 22 phone use rather than distracted drivers. I'd
- 23 be interested in looking at those statistics
- 24 and comparing them to -- to the last five.
- 25 CAPTAIN CRIDER: On the chart here,

- 1 sir, as you said, the traffic crashes from
- 2 2002 to 2006 have gone down approximately
- 3 10,000 and the percentage of cell phone
- 4 uses -- usage in those crashes has pretty much
- 5 remained unchanged.
- 6 It's gone up a little bit. It's
- 7 from -- just a tad over one percent in 2006,
- 8 and it was around 90 percent from 2002.
- 9 REPRESENTATIVE SCAVELLO: But,
- 10 Captain, it doesn't mean that because of the
- 11 cell phone that that accident occurred. Am I
- 12 right?
- 13 CAPTAIN CRIDER: That's correct.
- 14 These are only statistics.
- 15 REPRESENTATIVE SCAVELLO: Those are
- 16 just statistics.
- 17 CAPTAIN CRIDER: That's correct.
- 18 There are no statistics that say that the cell
- 19 phone usage caused a traffic crash.
- 20 REPRESENTATIVE SCAVELLO: So if
- 21 somebody is dialing a cell phone and driving,
- 22 you know, and driving and he's erratic, and a
- 23 State Police officer sees him, he's going to
- 24 pull him over I'm -- I'm assuming.
- 25 CAPTAIN CRIDER: That's correct.

1 REPRESENTATIVE SCAVELLO: And the

- 2 fine would only be \$25?
- 3 CAPTAIN CRIDER: Yes.
- 4 REPRESENTATIVE SCAVELLO: See,
- 5 that -- that we need to address. Okay. Thank
- 6 you.
- 7 CHAIRMAN MARKOSEK: Okay. Thank
- 8 you.
- 9 Representative Evans.
- 10 REPRESENTATIVE EVANS: Thank you,
- 11 Mr. Chairman.
- 12 Thank you very much for your
- 13 testimony today. Appreciate it very much,
- 14 Captain.
- The poster that was referenced
- 16 earlier, is that from your department or is
- 17 that from Representative Shapiro's office?
- 18 Does anyone know?
- 19 CAPTAIN CRIDER: That poster?
- MS. RITTER: PennDOT.
- 21 CHAIRMAN MARKOSEK: The source is
- 22 PennDOT.
- 23 REPRESENTATIVE EVANS: The source is
- 24 PennDOT.
- 25 CAPTAIN CRIDER: And that's the

- 1 statistics that I have also, are PennDOT's
- 2 statistics.
- 3 REPRESENTATIVE EVANS: Is that part
- 4 of your presentation or was this presented by
- 5 Representative Shapiro?
- 6 CAPTAIN CRIDER: No, I have not seen
- 7 those.
- 8 REPRESENTATIVE EVANS: It was
- 9 Representative Shapiro's. Okay.
- Just clarifying, Representative
- 11 Shapiro referenced this poster during his
- 12 testimony and the question I asked was whether
- 13 or not the example I gave of my wife using a
- 14 cell phone, involved in the accident which she
- 15 did not cause, in Page 3 of your testimony you
- 16 indicate that the data collected does not
- 17 specify whether the use of a cell phone was a
- 18 contributing factor to the crash.
- 19 So I think that does somewhat refute
- 20 Representative Shapiro's testimony, if I'm not
- 21 mistaken.
- 22 CAPTAIN CRIDER: What -- what I can
- 23 tell you -- and I have a photocopy here and I
- 24 could have copies made for you of a page of
- 25 the traffic crash report that we have.

- 1 There's a block under driver action,
- 2 and basically to refer to whether a cell phone
- 3 was used, it's driver using handheld phone,
- 4 driving using hands-free phone. That would
- 5 just be a driver action. But it would not --
- 6 it would being carried -- carried for as
- 7 somebody that would be, as you'd say, in a
- 8 violation or not in a violation, as you
- 9 indicated.
- 10 I heard your previous testimony. So
- 11 if the police officer investigating that and
- 12 your wife was using a cell phone, that
- 13 characteristic would be carried there but if
- 14 she did not commit a violation that would not
- 15 be -- she would not be -- that would not be
- 16 held against her.
- 17 REPRESENTATIVE EVANS: Thank you very
- 18 much.
- 19 And just briefly on Page 4 with the
- 20 chart that references the crashes from 2002 to
- 21 2006, you indicate that those have remained
- 22 fairly constant, hovering around one
- 23 percent --
- 24 CAPTAIN CRIDER: That's correct.
- 25 REPRESENTATIVE EVANS: -- as a

- 1 baseline there.
- Isn't that somewhat shocking?
- 3 Because, you know, if you look at the sales
- 4 statistics of cell phones from 2002 to 2006,
- 5 hasn't the market exploded? Haven't we seen,
- 6 you know, tens of thousands, hundreds of
- 7 thousands more phones being sold, and that
- 8 statistic I -- I really am somewhat stunned
- 9 that the -- the figure has remained constant
- 10 from 2002 to 2006.
- 11 Does that surprise you as well,
- 12 Captain?
- 13 CAPTAIN CRIDER: Well, the only
- 14 concern that I have is a lot of times on our
- 15 traffic crash reports we're only going on
- 16 testimony of whether a witness has seen it or
- 17 what the driver tells us ourselves, unless we
- 18 would happen to witness a crash.
- 19 So that would be the only thing that
- 20 some of our statistics, as far as what we get
- 21 for the reports, I'm not sure if they're a
- 22 hundred percent accurate.
- 23 REPRESENTATIVE EVANS: That is being
- 24 used though as the baseline?
- 25 CAPTAIN CRIDER: Yes. That's how

- 1 we -- we either ask the driver or if we have
- 2 an independent witness that can establish
- 3 whether a person was using a cell phone.
- 4 REPRESENTATIVE EVANS: All right.
- 5 Well, thank you very much, and thank you for
- 6 your testimony today.
- 7 CAPTAIN CRIDER: Thank you.
- 8 CHAIRMAN MARKOSEK: Thank you.
- 9 Representative Wheatley.
- 10 REPRESENTATIVE WHEATLEY: Actually,
- 11 Captain, I think you actually answered the
- 12 question, because I was going to the point
- 13 that you -- in your testimony where you
- 14 referred to the investigating officer or
- 15 trooper having to rely on the witness to
- 16 generally tell them if they were using the
- 17 cell phone or not.
- 18 There's nothing that -- well, here's
- 19 the question. When you're -- when you're
- 20 investigating actions, like drunk driving, you
- 21 either -- your trooper either can smell or see
- 22 from the performance that there is maybe
- 23 alcohol involved.
- 24 Are there other things that you
- 25 investigate, not just solely from the witness

- 1 testimony, I mean, providing you with
- 2 information, that you actually investigate
- 3 that could be comparable to an incident that
- 4 would involve cell phone usage where you can
- 5 investigate? Is there something comparable to
- 6 it?
- 7 CAPTAIN CRIDER: Sometimes probably a
- 8 seat belt, whether somebody had a seat belt on
- 9 or not.
- 10 REPRESENTATIVE WHEATLEY: And that --
- 11 you normally would be able to see that from --
- 12 once you got to the scene, you would be able
- 13 to investigate if the seat belt was in use,
- 14 not necessarily depending on if the person
- 15 said that they were wearing a seat belt or
- 16 not?
- 17 CAPTAIN CRIDER: Sometimes we would
- 18 have to also depend on their testimony whether
- 19 they had a seat belt on or not. Also some
- 20 injuries you can match up sometimes, like
- 21 damage to the windshield. But that would be
- 22 comparable sometimes to where we would have to
- 23 ask whether somebody was wearing a seat belt
- 24 or not. In a less serious crash where there
- 25 wouldn't -- where there aren't injuries.

- 1 REPRESENTATIVE WHEATLEY: The only
- 2 reason I'm asking that question is because
- 3 I -- I would be very interested in seeing how
- 4 we can institutionalize the reporting of
- 5 distractions, you know, some way of
- 6 understanding what are these distractions that
- 7 leads to some of these crashes and getting it
- 8 more institutionalized in our reporting
- 9 system.
- 10 And I don't know if that's what
- 11 they're doing in Georgia where you say it was
- 12 the first of its kind, but I would be very
- 13 interested, before we start making -- passing
- 14 laws to try to identify one thing over the
- 15 other, that we have good data that helps us
- 16 understand what's happening on our roads.
- 17 Thank you.
- 18 CHAIRMAN MARKOSEK: Okay. Thank you,
- 19 Representative Wheatley.
- 20 And one final follow-up question by
- 21 Representative Scavello and then we're going
- 22 to move to our next testifier.
- 23 REPRESENTATIVE SCAVELLO: Thank you.
- 24 Captain, you were here earlier when I
- 25 asked Representative Shapiro, you know, that

- 1 the hands-free, how does someone dial? And he
- 2 says he gives them -- he allows them that time
- 3 to -- to dial.
- 4 So if they're dialing, you know, if
- 5 they're pushing, wouldn't they -- that's when
- 6 the problem is going to occur, would it not?
- 7 CAPTAIN CRIDER: That's when I think
- 8 one of the problems would occur, dialing, such
- 9 as in text messaging.
- 10 REPRESENTATIVE SCAVELLO: So the
- 11 dialing, you know, and I'm looking at those
- 12 statistics here about hands-free, isn't it
- 13 possible that not many folks have hands-free
- 14 and so that's why those numbers are here?
- 15 Because I would assume most of the
- 16 time that the accident is going to occur is --
- 17 is when somebody is pushing the buttons. So
- 18 really by allowing hands-free in this
- 19 legislation, it's flawed because when you're
- 20 dialing is when your problem is going to
- 21 occur.
- 22 CAPTAIN CRIDER: Right. And I
- 23 believe as I stated in my testimony earlier
- 24 there, that even though it's about the same
- 25 when you're dialing as when you're talking or

- 1 listening but you're listening and talking
- 2 many more times -- much more of the time than
- 3 you are the dialing but it is the time when it
- 4 occurs from NHTSA, it is about the same. So I
- 5 would have to agree.
- 6 REPRESENTATIVE SCAVELLO: If somebody
- 7 is going to be driving -- driving and reading
- 8 a newspaper -- and we see it -- we're going to
- 9 cite them. Am I correct?
- 10 CAPTAIN CRIDER: That would be --
- 11 probably the officer would pull them over and
- 12 probably use the careless driving citation.
- 13 REPRESENTATIVE SCAVELLO: And that's
- 14 that \$25?
- 15 CAPTAIN CRIDER: Yes.
- 16 CHAIRMAN MARKOSEK: Okay. Thank you.
- Just one follow-up question of my own
- 18 relative to truckers and CB's, any data
- 19 relative to that on accidents that they have?
- 20 Because the CB requires some hand motion, et
- 21 cetera, just like a cell phone would.
- 22 CAPTAIN CRIDER: I'm not aware of any
- 23 specific data on that here today, but I'm sure
- 24 that's something that we could look at and
- 25 find out.

- 1 CHAIRMAN MARKOSEK: Okay. Thank you,
- 2 Captain. We appreciate you being here. Very
- 3 good testimony. And thank you very much.
- 4 CAPTAIN CRIDER: Thank you.
- 5 CHAIRMAN MARKOSEK: We'll have our
- 6 next person to kind of sum up everything here
- 7 today, very important person to testify,
- 8 Mr. Ted Leonard, from the AAA Federation.
- 9 And, Ted, welcome.
- 10 MR. LEONARD: Thank you very much.
- 11 CHAIRMAN MARKOSEK: Okay. And --
- 12 MR. LEONARD: I hope I'm not holding
- 13 everyone from lunch.
- 14 CHAIRMAN MARKOSEK: We have to be on
- 15 the -- I remind the members we have to be on
- 16 the floor at one o'clock. So I guess that
- 17 reminder is for you as well so --
- MR. LEONARD: Okay. Well, I'd be
- 19 happy to summarize the --
- 20 CHAIRMAN MARKOSEK: Thank you.
- 21 MR. LEONARD: -- the information that
- 22 I submitted, including the chart on cell phone
- 23 laws.
- 24 First of all, AAA would advocate a
- 25 comprehensive approach to distracted driving,

- 1 not particularly aimed at any specific type
- 2 technologies. The technologies are changing
- 3 too fast. A cell phone is not just a
- 4 telephone anymore. You can also surf the web,
- 5 check football scores, stock market prices,
- 6 anything on the phone anymore.
- 7 AAA has conducted a couple different
- 8 studies. The first study to try and determine
- 9 what types of distractions were out there that
- 10 took drivers attention and eyes and hands off
- 11 the road.
- 12 In my testimony I listed basically a
- 13 hierarchy of the events and the types of
- 14 events, the percentage of drivers that were
- 15 infected with these different types of
- 16 distractions.
- Topping the list by a pretty wide
- 18 margin was an event outside of the car, and it
- 19 goes right on down with adjusting the radio,
- 20 another occupant in the car causing a
- 21 distraction, a moving object. And cell
- 22 phones, which received a great deal of
- 23 attention, were at about 1.5 percent.
- 24 The Pennsylvania Joint State
- 25 Government Commission also conducted a study

- 1 in 2001 which came up with a similar hierarchy
- 2 of events.
- 3 A follow-up on the AAA study, which
- 4 was pretty technical in nature. It put
- 5 cameras in the cars and cameras on the roads
- 6 and so forth to try to determine what type of
- 7 distractions were occurring in the cars and
- 8 what it actually did to the driver. It
- 9 focused on their eyes and hands and when the
- 10 hands would leave the wheel and so forth. And
- 11 this study came up with pretty much the same
- 12 hierarchy.
- In the -- 2002 the National
- 14 Conference of State Legislators released a
- 15 report documenting an eight-month study that
- 16 brought together state legislators, staff,
- 17 wireless service providers, auto
- 18 manufacturers, and safety groups, and the
- 19 report recommended, among other things, that
- 20 states, rather than local jurisdictions,
- 21 should decide whether or not to -- to regulate
- 22 any particular technologies.
- 23 And we would advocate that as well.
- 24 That if anything is going to be regulated,
- 25 that it should be on a state level and not a

- 1 jurisdictional level.
- 2 In 1997 the New England Journal of
- 3 Medicine published a report on distracted
- 4 driving and among the important conclusions in
- 5 this report was one that hands-free devices
- 6 were really not risk free.
- 7 In fact, they placed the level of
- 8 risk of a hands-free device at pretty much the
- 9 same as that of a handheld device. It's the
- 10 conversation that provides an intellectual
- 11 distraction to the driver.
- 12 And a studies at Carnegie Mellon, the
- 13 University of Rhode Island, and University of
- 14 Utah have reached the same conclusion, that
- 15 the problem is as much holding the
- 16 conversation as it is holding the phone while
- 17 operating a vehicle.
- 18 And because mobile phones are
- 19 visible, people believe that they alone are
- 20 the problem, and that mobile phones pose a
- 21 greater risk than other distractions.
- 22 I've provided in my testimony what
- 23 some of the other states have done. New York,
- 24 New Jersey, Connecticut, and the District of
- 25 Columbia have enacted bans on handheld cell

- 1 phones. California and Washington have bans
- 2 that will go into effect in July of 2008.
- 3 And, as mentioned in previous
- 4 testimony, Washington became the first state
- 5 to ban text messaging while the vehicle was
- 6 moving and laws prohibiting the use of cell
- 7 phones by teens are now in place in 18 states
- 8 and the District of Columbia and Maine this
- 9 year expanded its state prohibition of teens
- 10 using cell phones to include all forms of
- 11 handheld technology.
- 12 Kentucky and Minnesota recently have
- 13 passed legislation to prevent school bus
- 14 drivers from using cellular phones. This
- 15 brings to a total of 14 states, plus the
- 16 District of Columbia, that now have these
- 17 bans.
- 18 Utah has added the misdemeanor of
- 19 careless driving to its aggressive driving
- 20 law, and it defines careless driving as two or
- 21 more distracting activities occurring during
- 22 one continuous period of driving and
- 23 prescribes penalties of up to six months in
- 24 jail, \$1,000 in fines, and the license
- 25 suspension of three months.

- 1 AAA understands distracted driving,
- 2 including the use of telephones -- cell
- 3 phones, is a major contributor to vehicle
- 4 crashes.
- 5 We have taken an educational
- 6 approach. We've urged our members to avoid
- 7 using cell phones while driving. We have
- 8 included in the AAA drivers ed curriculum a
- 9 focus on distracted driving, and we have
- 10 produced brochures and pamphlets that we have
- 11 distributed to schools to focus on distracted
- 12 driving.
- 13 It's difficult to legislate behavior
- 14 and to eliminate things like distracted
- 15 driving. The -- I mentioned earlier the state
- 16 of New York had a cell phone ban, and I have
- 17 some statistics on how their ban was working.
- In 2001, when they enacted the ban,
- 19 2.3 percent of drivers were using cell phones
- 20 while -- while the vehicle is moving.
- 21 Following the ban, that percentage dropped to
- 22 1.1 percent. However, within two years, by
- 23 2003, it was back up to 2.1 percent. We're
- 24 again using cell -- cell phones while -- while
- 25 moving.

- 1 I'll conclude my oral testimony right
- 2 there and be happy to answer any questions on
- 3 either the written testimony that I've
- 4 submitted or if you have any questions I'd be
- 5 happy to answer them later.
- 6 CHAIRMAN MARKOSEK: Okay. Thank you,
- 7 Mr. Leonard.
- 8 Representative Evans.
- 9 REPRESENTATIVE EVANS: Thank you,
- 10 Mr. Chairman.
- 11 Thank you for your testimony today,
- 12 Mr. Leonard. We appreciate it.
- 13 Some of the information you presented
- 14 was -- was very, very interesting. And I'm
- 15 just collecting my notes here.
- 16 In some of the previous testimony
- 17 today -- I hate to pick on Representative
- 18 Shapiro because he's not here at the moment,
- 19 but he did mention twice during his
- 20 testimony -- I might have to check the
- 21 record -- that in his opinion cell phones were
- 22 the major cause of distractions behind the
- 23 wheel. I think that was stated twice during
- 24 his testimony.
- 25 REPRESENTATIVE SCAVELLO: That's

- 1 right.
- 2 REPRESENTATIVE EVANS: In looking at
- 3 this study that you cite here from the
- 4 University of North Carolina, just going down
- 5 in descending order here, very briefly,
- 6 outside person, object or event, 29 percent;
- 7 adjusting radio/CD, 11 percent; other
- 8 occupant, 10 percent; moving object in
- 9 vehicle, four percent; other device brought
- 10 into vehicle, three percent; vehicle climate
- 11 control is three percent; eating, drinking,
- 12 two percent; cell phone, 1.5 percent; smoking,
- 13 one percent.
- 14 Why the disparity or why the
- 15 conclusion on that type of an issue when it
- 16 comes to that legislation he's putting
- 17 forward?
- 18 MR. LEONARD: I -- I think part of
- 19 the issue is in data collection. And that,
- 20 again, is one of the things that AAA has
- 21 advocated that better data collection needs to
- 22 be done.
- 23 There are probably only about a dozen
- 24 or so states that collect data regarding the
- 25 use of cell phones and their involvement in

- 1 crashes, and I've seen involvement usage
- 2 ranging from one percent to 11 percent in
- 3 California. So there's a wide range of data
- 4 out there.
- 5 The studies that were funded by AAA,
- 6 two studies, in fact, done by the University
- 7 of North Carolina, used federal CDS, crash --
- 8 crash worthiness data systems. So the first
- 9 study was an analysis of the data that had
- 10 been submitted by states.
- 11 REPRESENTATIVE EVANS: I appreciate
- 12 your testimony. I think that what you've put
- 13 forward here today really underscores the need
- 14 for a comprehensive distracted driving bill
- 15 here in Pennsylvania. Representative Ross, I
- 16 think, has a good template for that which
- 17 covers not only cell phone usage, text
- 18 messaging, but the other distractions as well
- 19 are covered in that and also future technology
- 20 is a component of that.
- 21 And I'm hoping that our committee,
- 22 Mr. Chairman, can find a way to perhaps work
- 23 with the other members to -- to put a package
- 24 together of legislation that could address
- 25 these problems and move it through our

- 1 committee this session.
- 2 Thank you.
- 3 CHAIRMAN MARKOSEK: Okay. Thank
- 4 you.
- 5 Representative Sabatina.
- 6 REPRESENTATIVE SABATINA: Thank you,
- 7 Mr. Leonard, for your testimony.
- 8 I was wondering if you or AAA had any
- 9 information on data regarding what are the
- 10 states that banned cellular devices before and
- 11 after. In other words, there were a thousand
- 12 crashes due to electronic devices before and
- 13 then the ban was in place, now there's half
- 14 that, something to that effect?
- MR. LEONARD: I will see if I can
- 16 research that and get back to you. The only
- 17 data that I had come across before and after
- 18 was the New York data that I cited. That
- 19 before the ban the use was at 2.3 percent.
- 20 Immediately after the ban it dropped to 1.1,
- 21 but within two years had gone back up.
- 22 REPRESENTATIVE SABATINA: Okay.
- 23 Thank you. I just thought that might be
- 24 helpful, just to see if these bills would
- 25 work.

- 1 MR. LEONARD: Certainly.
- 2 REPRESENTATIVE SABATINA: If they
- 3 work in other states.
- 4 MR. LEONARD: Certainly. I'd be
- 5 happy to get back to you.
- 6 REPRESENTATIVE SABATINA: Thank you.
- 7 CHAIRMAN MARKOSEK: Okay. Some very
- 8 good testimony, Mr. Leonard. I, you know,
- 9 myself think that the key to this whole thing
- 10 is enforcement. Irregardless of what we do,
- 11 there are so many people that have become in
- 12 the habit of doing these various things in the
- 13 car for better or for worse, and I don't know
- 14 that we as a legislature can necessarily
- 15 control some of that unless we have an
- 16 enforcement policy that is -- enables us to do
- 17 that.
- But that's why we have the committee,
- 19 and that's why we have this process.
- 20 I would like to thank you and the
- 21 other testifiers that was here today for the
- 22 wonderful testimony they made. I want to
- 23 congratulate the members on great questions.
- 24 And, again, I don't think the staff
- 25 gets enough credit for what we do here, and

1 they've done an excellent job and -- and a lot

- 2 of what they do helps us to -- to carry on
- 3 these very good hearings.
- 4 So I do want to make one
- 5 announcement. The next meeting of the
- 6 Transportation Committee is scheduled for
- 7 Tuesday, October 30th at 9:30 a.m., Room 2005
- 8 in the Ryan Office Building. It will be a
- 9 voting meeting. We'll get to the members on
- 10 particular bills before that time.
- 11 And just to -- to end the meeting, I
- 12 will say, again, happy birthday to Vickie and
- 13 the meeting is adjourned. Thank you.
- 14 (The proceedings were concluded at
- 15 12:50 p.m.)

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2	I hereby certify that the proceedings
3	and evidence are contained fully and
4	accurately in the notes taken by me on the
5	within proceedings and that this is a correct
6	transcript of the same.
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10	Brenda S. Hamilton, RPR Reporter - Notary Public
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