COMMONWEALTH OF PENNSYLVANIA HOUSE OF REPRESENTATIVES CHILDREN AND YOUTH COMMITTEE PUBLIC HEARING

IN RE: HOUSE BILL 1482

STATE CAPITOL MAIN CAPITOL BUILDING ROOM 418 HARRISBURG, PENNSYLVANIA

THURSDAY, SEPTEMBER 27, 2007, 1:00 P.M.

BEFORE:

HONORABLE LOUISE WILLIAMS BISHOP, MAJORITY CHAIRMAN
HONORABLE ROSITA C. YOUNGBLOOD, MAJORITY VICE CHAIR
HONORABLE BARBARA MCILVAINE SMITH
HONORABLE FRANK LOUIS OLIVER
HONORABLE EDDIE DAY PASHINSKI
HONORABLE STEVE SAMUELSON
HONORABLE FRANK ANDREWS SHIMKUS
HONORABLE RICK TAYLOR
HONORABLE CAROLE A. RUBLEY, MINORITY VICE CHAIRMAN
HONORABLE KAREN BOBACK
HONORABLE SUSAN C. HELM
HONORABLE DUANE MILNE
HONORABLE DAN MOUL
HONORABLE ROSEMARIE SWANGER

1	ALSO PRESENT:	
2	TOM HILLER Democratic Executive Director	
3	JANELLE LYNCH	
4	Republican Executive Director	
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1 PROCEEDINGS 2 CHAIRPERSON BISHOP: Good afternoon. If 3 the committee would identify itself from my left, 4 please. 5 REPRESENTATIVE K. SMITH: Ken Smith, 112th 6 District, Lackawanna County. 7 REPRESENTATIVE PASHINSKI: Representative 8 Eddie Day Pashinski, Luzerne County, of the 121st 9 District. 10 REPRESENTATIVE OLIVER: Frank Oliver, 11 District 195, Philadelphia County. REPRESENTATIVE RUBLEY: Representative 12 13 Carole Rubley, Minority Chair of this Committee from parts of Chester and Montgomery Counties. 14 15 REPRESENTATIVE B. SMITH: Barbara 16 McIlvaine Smith, Chester County, 156th. 17 REPRESENTATIVE SWANGER: Representative 18 RoseMarie Swanger, Lebanon County, House District 19 102. REPRESENTATIVE SHIMKUS: Frank Andrew 20 Shimkus, I'm from the 113th District which is 21 22 Lackawanna County, City Expanded and surrounding 23 areas. 24 REPRESENTATIVE BOBACK: Karen Boback,

25 parts of Wyoming, Columbia and Luzerne County, 117th

1 District.

2 REPRESENTATIVE SAMUELSON: Steve Samuelson from the Lehigh Valley, District 135. 3 4 REPRESENTATIVE HELM: Sue Helm, 104th 5 District of Dauphin County. б REPRESENTATIVE CUTLER: Good afternoon, 7 Bryan Cutler, Southern Lancaster County, 100th 8 District. 9 REPRESENTATIVE MOUL: Representative Dan 10 Moul from Adams and Franklin, 91st District. 11 REPRESENTATIVE MILNE: Duane Milne, 167th 12 District, Chester County. 13 CHAIRPERSON BISHOP: And we are being joined by another one of our members who has just 14 walked in. 15 REPRESENTATIVE YOUNGBLOOD: And 16 17 Representative Rosita Youngblood from Philadelphia County, 198th District. 18 CHAIRPERSON BISHOP: And Representative 19 Mike Carroll has asked that this Committee hold a 20 21 public hearing so that an issue dealing with 22 children's safety could be addressed and 23 discussed. 24 And today's hearing is an opportunity for

25 him to explain his legislation and for others to

1 have a chance to gain knowledge from the topic.

2 Representative Carroll?

3 REPRESENTATIVE CARROLL: Thank you very4 much.

5 Good afternoon. I would like to thank the 6 members of the Children and Youth Committee and 7 Madam Chair Bishop for your interest in this 8 matter and for taking the time to conduct this 9 hearing.

10 My name is Michael Carroll and I'm the 11 father of three young children, a son age 12 and two 12 daughters, ages 10 and 8.

13 My son began his baseball playing career 14 at age 5 in T-ball and continued through this year 15 in Little League. My two daughters play girls 16 softball.

17 I've served my local Little League as a 18 head coach and assistant coach for the past eight 19 years. And prior to that, I served my local Little 20 League as a volunteer assistant dating back to the 21 1980's.

My experiences, especially during the past eight years as my son's coach, were one of my life's greatest joys. I firmly believe all children, both boys and girls, benefit greatly from participation 1 in team sports and from baseball or softball in

2 particular.

In addition, I am a product of Little 3 4 League, as is my father, and I encourage every child 5 in this Commonwealth to participate. As I watched 6 my son's games this year, I became extremely alarmed 7 with a playing condition I believed was being 8 created by the bats used by the players. 9 Each team we would play, as well as our own team, had one or two players who had above 10 11 average to exceptional talent. In my view, this talent, combined with a 12 very expensive metal bat, created a situation 13 whereby a batted ball hit toward the pitcher 14 15 traveled too fast for a defensive reaction by the 16 pitcher. I actually found myself hoping the 17 18 opposing team would intentionally walk our team's 19 best player for fear that he would injure the opposing team's pitcher. Thankfully, I never 20 21 witnessed such an injury. 22 Considering the possibility that metal bats may be creating an unsafe condition, I examined 23 every document I could find on the subject of metal 24

25 bats.

1 Suffice it to say there have been numerous 2 studies on metal bats which each attempting to 3 measure their performance. The most often cited 4 statistic in these studies is the exit speed of 5 the ball off the bat. I am certain other б presenters today will highlight these statistics for 7 you and attempt to document how today's metal bats 8 perform the same as a wood bat, but I am not 9 convinced.

10 Metal bats have evolved over time and some 11 steps have been taken by manufacturers, likely in 12 response to league demands, to make them safer than 13 they were in the past. Despite this, not all metal 14 bats are the same.

The use of metal bats is regulated on a league-by-league basis. And the mere fact that leagues regulate metal bats is cause for concern. Metal bats come in a variety of lengths, weights, composites and a measurement called performance factor.

For example, PIAA and NCAA limit
weight-length ratio to a minus 3. Therefore, a
30-inch bat cannot weigh any less than 27 ounces.
Many youth leagues have no such limit. In
fact, my son's league, most players on that team use

bats that range from a minus 9 to a minus 13. This
 means a 30-inch bat can weigh as little as 17
 ounces.

4 Other limitations imposed by leagues 5 target the bat performance factor. This factor or 6 ratio attempts to compare the performance of a metal 7 bat with the performance of a wood bat.

8 Beginning in 2009, Little League will 9 require all metal bats to comply with the 1.15 bat 10 performance factor. If manufacturers made the 11 change to 1.15 Bat Performance Factor in the early 12 90's, I wonder why Little League waits until 2009 to 13 impose this restriction.

Other leagues have a lengthy list of nonapproved metal bats. My analysis of the studies, combined with my years of experience, did not allay my concerns that the bats used today in youth baseball leagues are safe.

Metal bats are marketed as having a larger sweet spot, a trampoline effect, more pop and better overall performance. Their product is intended to hit the ball harder, faster and further to give the player using the bat an advantage.

I suspect bat manufacturers will continue to enhance their products yearly to outperform their competition or even last year's model. Leagues, in
 turn, will be faced with determining the effects
 bats have on players and the game with constantly
 evolving equipment.

5 My personal experience with metal bats is 6 the product of my time served as a Little League 7 volunteer. I am not a physicist and I will not 8 attempt to justify any scientific data to support 9 this legislation.

I share the same view as that of John Franco, 22-year major league baseball pitcher who testified in New York about his experience with metal bats used by high school players.

And John Franco said while the ball is getting out of my hand, it's already hitting the bat. I don't even see it coming at me. It's dangerous. It's very, very dangerous. I'm speaking from someone who is standing on the mound for 22 years, and I can see the difference, close quote.

I introduce this bill to ensure that we had a discussion in our Commonwealth about metal bats. I foresee the day when a player is tragically injured or even killed and the citizens of this State will stand up and ask if the metal bats are

1 safe.

I was hopeful the bill's introduction
 would spur that conversation before the tragedy.
 Judging from the interest in the subject, I firmly
 believe the subject is underway.

б I have heard the complaints from some who 7 say metal bats save money or that our child would be at a disadvantage if not allowed to continue their 8 use. The same arguments were used in other 9 jurisdictions that have taken action to limit the 10 use of metal bats, notably, New York City and the 11 State of North Dakota. I believe safety trumps all 12 other concerns when it comes to our state's 13 14 children.

Finally, to those who say we have more pressing issues to consider in Pennsylvania, I say there is no limit to the number of measures we can consider this session.

As United States District Judge John Codell noted in his decision relating to the New York City case, in short, the judgment that high school players' safety is more important than higher batting averages or more offense is a classic legislative judgment that the city counsel could constitutionally make. I believe we in Pennsylvania need to
 consider the player's safety and take appropriate
 steps to ensure children are not being subjected to
 unsafe conditions.

5 Outside of any action this committee may 6 take, I call on all youth leagues to carefully 7 examine the types of bats that are allowed to be 8 used and take every precaution to protect their 9 players from an injury that may be avoided.

10 I thank the Committee for their time and 11 interest and I'll be happy to try and answer 12 whatever questions you may have.

13 CHAIRPERSON BISHOP: Thank you very much, 14 Representative Carroll. The first testimony today 15 will come from Mr. Steve Keener, who is President 16 and CEO of the Little League International.

We are going to move to our first testifier representative. Thank you for your testimony. Mr. Carroll is the President and CEO of the Little League International -- Mr. Steve Keener, rather, and he's going to testify.

22 MR. KEENER: Good afternoon.

23 CHAIRPERSON BISHOP: Good afternoon.

24 MR. KEENER: Actually, my name is Steve25 Keener, I'm President and Chief Executive Officer of

1 Little League Baseball International, and I'm here 2 today to represent my program, which has nearly 3 3 million children playing both Little League 4 Baseball and softball in '92 countries. 5 I am certainly grateful to the 6 Pennsylvania House Children and Youth Committee and to you, Committee Chair Bishop, for giving me the 7 opportunity to present this testimony today on 8 behalf of the more than 250,000 Little League 9 Baseball players and other youth baseball and 10 11 softball participants throughout our Commonwealth. 12 I also want to just take a moment, and I presume Representative Carroll is still here, and I 13 want to thank him. First, every opportunity I get 14 15 publicly to thank the good work of a Little League 16 volunteer, I want to take the opportunity to do that, and I thank Representative Carroll for his 17 18 service to Little League Baseball and to his 19 community and certainly for his desire, as we all

20 share, to make the game of baseball --

21 CHAIRPERSON BISHOP: Excuse me. Would you 22 turn your mike on, please, so that we can be sure 23 everyone has an opportunity to hear you. That 24 should be the button there. Thank you.

25 MR. KEENER: Do I need to begin again?

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25

CHAIRPERSON BISHOP: You may.

2 MR. KEENER: I was thanking Representative Carroll for his volunteer services to the Little 3 4 League program and to his community and for 5 certainly sharing our interest in trying to make the 6 games of youth baseball and softball as safe as 7 possible for the more than 250,000 kids in this 8 Commonwealth who participate. 9 And it's volunteers like Representative Carroll throughout this state and around the world 10 11 which help us keep a watchful eye on our program and certainly make recommendations to us on every aspect 12 of safety in our program. 13

Even so, we strongly oppose the legislation proposed by Representative Carroll and we believe that passing such a law would not necessarily reduce injuries in baseball and softball.

And instead, in our judgment, and this And instead, in our judgment, and this is our belief, that this law is more likely to result in fewer children participating, not only in Little League and other youth programs but also in high school baseball and softball programs as well.

And I didn't want to come here today, and

I I'm sorry, I don't do this very often and I don't want to tell you I'm a little nervous, but I didn't want to come and sit before you today and provide testimony that I didn't have the full support of the Little League constituency in Pennsylvania to do.

7 So in preparation for this, we prepared a survey of 28,000 Little League volunteers, parents, 8 coaches in our program, sent them the survey, gave 9 them all the factual evidence which I will present 10 11 to you in a moment and ask them if they supported this legislation because if they are in favor of 12 the legislation, it doesn't matter what I present 13 to you, I wouldn't have a very strong case to 14 15 present.

Well, I'm pleased to report to you that 16 84 percent of them oppose the legislation. 16 17 18 percent favor the legislation. We had about 12 19 percent respond, about 3,300 people respond to the 20 survey. And so today I feel stronger that I'm on a pretty solid foundation of representing the 21 22 interests of our constituency in the State of 23 Pennsylvania.

We're led by more than 50,000 adultvolunteers in Pennsylvania, and certainly, this is

2 country. Pennsylvania also has the great
3 distinction of being the birthplace of the Little
4 League program and the home to the annual Little
5 League World Series which is played in Williamsport,

1 one of the largest Little League states in the

6 Pennsylvania.

7 Our volunteers know that safety of our 8 participants and our volunteers has always been the 9 hallmark and the foundation of the Little League 10 program. I could cite a litany of safety 11 innovations that have come through the Little League 12 program over many, many years that are now today 13 used at every level of baseball.

The double flap ear -- double ear flap batting helmet that is worn at every level of the game today is an innovation that came through Little League Baseball and my predecessor, Creighton Hale. He invented the helmet. It's used at every level of the game today.

20 We review injury data, recommendations 21 from our field volunteers on an annual basis to make 22 determinations about safety, about protective 23 equipment, about rules that will make the game 24 safer.

25 I'll give you just a couple of examples.

1 About 10, 12 years ago we found through our injury 2 data, which we've maintained in Williamsport, that 3 the most injuries taking place in our game were 4 happening, as a result of on-deck things, the 5 on-deck position in the Little League program, which 6 is, for those of you who aren't baseball fans, 7 that's the batter who is up next and they have to stand reasonably close to home plate so they're 8 9 ready to bat.

10 More kids were getting hurt by being in 11 that on-deck position than any other position in our 12 game. We eliminated the on-deck position from 13 Little League rules. Injuries declined rapidly.

14 That's a great tradition of the game, the 15 on-deck position. Baseball people don't like to 16 change tradition, but we did it in the name of 17 safety.

18 We eliminated the head first slide in our 19 program which could have catastrophic consequences 20 and has had.

21 We changed a decades-old rule just this 22 year where we're protecting young pitching arms. We 23 used to restrict kids by the number of innings that 24 they pitch.

Now we restrict them by the actual number

25

of pitches that they throw, and that was based on
 two years of study and science and consultation with
 medical professionals to guide us in doing that.
 This is how we operate.

5 We are the only national or international 6 youth sports organization which mandates background 7 checks of volunteers in our program. We believe 8 it's important that volunteers in our program have 9 their backgrounds looked into before they're given 10 the responsibility of handling other people's 11 children.

So we take seriously our role with 12 safety. And the issue before us today over nonwood 13 bats versus wood bats, in our opinion, if it was an 14 15 issue of safety, I think our track record of safety speaks for itself and that we would be leading the 16 effort to make changes if there was, in fact, a 17 18 safety issue related to the nonwood bats which are 19 used today.

20 Now, I don't expect you to take me at my 21 word to that. I'd like to share with you some, what 22 I believe to be evidence which will support my 23 position and to let you know how we've come to these 24 conclusions.

25 In the early 1990's, looking over our

1 injury data, we noticed that there was an escalation 2 of injuries to pitchers from batted balls, who are 3 certainly in the most vulnerable position on a 4 baseball field. We had a high in 1992 of 145 5 pitchers who required medical attention as a result 6 of being hit by a batted ball.

7 The short version of a long, long story is
8 that the bat manufacturers were summoned to
9 Williamsport, Pennsylvania, met with my predecessor
10 and his staff at that time.

11 The bat manufacturers left that meeting agreeing that they would not manufacture baseball 12 bats any more high performing than they were 13 currently being made and that a testing process 14 15 would be developed in order to make sure that the 16 nonwood bats being used today performed comparable -- as close as they could get them to 17 18 wood bats that were being used.

19 Several years later the bat performance 20 factor test was developed. It was developed by a 21 gentleman, I believe he's a physicist at New York 22 University, a Dr. Richard Brandt.

It's called the Bat Performance Factor.
It's a laboratory test which basically puts nonwood
bats, using a wood bat as a standard, fires

baseballs at them and measures the reflection of the
 ball from the bat.

3 That's the BPF test. You may hear about 4 the BESR certification a little later today. Little 5 League Baseball adopted that standard, and as 6 Representative Carrol said, that in 2009 we will 7 require all bats used in Little League play to carry 8 that BPF certification label on the bat.

9 Since the mid-90's those bats have been 10 required to meet the BPF certification. And our 11 arrangement with the manufacturers is the only way 12 we would license those bats to carry our Little 13 League name on the bat, would be is if they met that 14 standard.

15 So by the fact that our name was on the 16 bat approved by Little League Baseball meant the bat 17 met the BPF certification. So this is not a new 18 standard.

But in 2009, in our efforts to try to better educate and make people aware of what we are doing, we will require the actual BPF certification logo to be placed on the bat. So I just want to make sure that that's -- there has been a standard in place probably since the mid-90's.

25 The other thing we looked at, and you

can't look at the bats without looking at the
 baseballs. And so mid to late 90's we began
 examining the baseballs used in our program and
 found that many of them were livelier than baseballs
 used at the major league level.

6 We went to the American Society for 7 Testing Materials and asked them to work with us to 8 develop a test and a standard for baseballs used in 9 our program whereas the coefficient of restitution 10 and the compression of baseballs would be reduced in 11 balls use in youth baseball. And that became the 12 new standard.

13 I'm sorry to take so much of your time 14 explaining this, but I think it's important to know 15 that from 1992 when injuries were at a 145, the 16 standards imposed on the bats, the standards imposed 17 on the balls, today the injuries to pitchers from 18 batted balls in our program, somewhere between 20 19 and 30 per year.

20 We believe our actions have greatly 21 reduced the injuries in Little League Baseball and 22 in other youth baseball programs as well.

In 2001 this issue of the safety of
nonwood bats was raised by the United States
Consumer Products Safety Commission.

Little League Baseball voluntarily
 provided all of our testing, our injury data that
 we -- every bit of information we had about this
 subject we provided to the Consumer Product Safety
 Commission.

6 We testified before them in hearings. And 7 at the end of the day, the U.S. Consumer Products 8 Safety Commission concluded that there was 9 insufficient data or evidence to support a ban of 10 this particular product. And we felt that that was 11 probably the appropriate body to be making that type 12 of determination.

We've maintained injury data since the early 1960's. I can tell you, and I don't even like to talk about this, you know, any fatality, any catastrophic injury in our program, one is too many.

18 And unfortunately, in our program since
19 the early 1960's there have been eight fatalities in
20 our program as a result of a batted ball.

21 Six of those fatalities have come from 22 balls hit with wood bats. Two of them have come 23 from balls hit by nonwood bats. Those were in 1971 24 and 1973, more than 20 years prior to there being 25 any type of performance standard placed on nonwood

1 bats.

2 I did ask this question, and I think it's 3 a fair question and I'm assuming it may be in the 4 back of your minds, well, then why are you here, 5 what is your reason for opposing this legislation? б We oppose this because we believe that the 7 lighter bats which meet the standards that we require of the manufacturers are easier for, 8 particularly, the young children in our program to 9 handle and therefore have a greater opportunity for 10 11 having some success playing and therefore will want to continue to participate in our game. 12 13 Our belief is that going through a mandate or a prohibition of nonwood bats would only lead to 14 15 youngsters becoming very frustrated and swinging 16 heavy or more cumbersome wood bats, frustrated with

17 not having much fun playing the game and would18 ultimately turn away from the great games of19 baseball and softball.

20 That's our reason. This is about us 21 trying to maintain and grow participation in what we 22 believe to be healthy, wholesome recreational 23 activities that we'd like to have our children 24 involved in and not turn them away to perhaps other 25 less desirable activities. That's what this is

1 about.

2 I've also been asked, well, you must have 3 some business or financial interest in this because 4 you wouldn't be so adamant about your position if it 5 wasn't going to affect your bottom line in some 6 respect.

7 Let me tell you what our financial 8 relationship is with the manufacturers and make sure 9 you understand it clearly. Little League Baseball 10 is part of a group of youth organizations which 11 receive a royalty on the sale of both wood and 12 nonwood baseball bats.

13 The manufacturers pay the royalty to a 14 fund called the Sporting Manufacturers Association 15 Youth Baseball Bat Fund. We then receive a portion 16 of that fund based on the number of participants we 17 have in our program. That's distributed to us two 18 times a year.

We receive from that fund generally somewhere in the neighborhood of \$360,000 a year, which is just about 2 percent of our annual operating revenues, a pretty small amount.

If you were to enact a ban on these bats and it was to go into effect nationwide, I believe, and I think I'm reasonably sure about this, that not only would our royalties from that fund equal what we receive today, they would probably greatly exceed the royalties that we receive today because there would be perhaps millions more bats sold as a result of bats that break because of the quality of the wood bats that Little Leaguers and other youth programs -- only the major league baseball players get good wood bats.

9 Wood bats used at the youth levels are 10 made of wood that's not very good, break easily 11 and I think would certainly contribute to us 12 receiving a far greater share of the royalty fund as 13 a result.

14 So if this was a business interest for 15 Little League Baseball, I would be on the other 16 side. It's not a business interest. Our interest 17 is in keeping kids participating and growing 18 participation in our program.

19 Some people prefer wood bats. That's 20 fine. Our program is a program of choice. And if a 21 Little Leaguer or a local Little League itself wants 22 to use wood bats, we don't object to that. That's 23 their right to do so, and they are certainly capable 24 of making that decision and we support them and 25 would not try to change their mind. 1 Ultimately, there is no data, there is no 2 evidence, there is no science at this point which 3 would prove that the game of baseball and softball 4 would be any safer if played exclusively with wood 5 bats.

6 And if there was, then we certainly would 7 be looking at taking steps to correct that. And 8 even though Little League baseball and softball are 9 among the safe activities a child can participate 10 in, we would certainly like to prevent all injuries 11 in our program.

We ultimately believe that a ban on nonwood bats will not make it safer for youth baseball players and softball players in Pennsylvania.

16 Instead, as I said earlier, it would only 17 likely serve to decrease participation in these 18 sports and potentially drive these children into 19 less healthy pursuits.

I think in fairness, Chairwoman Bishop, I would like you to indulge me for one second, this issue, while primarily has been viewed as a baseball issue in the Commonwealth, this legislation has a potential devastating effect on softball in this great state of ours here in

1 Pennsylvania.

2 And I would like, if you would be willing 3 to give me just two minutes, to introduce to you 4 the lady who is the Junior Olympic Commissioner for 5 the Amateur Softball Association here in б Pennsylvania. I think she could probably provide 7 you with some pretty good insight into how this bill might affect the softball programs throughout 8 9 Pennsylvania. 10 Two points I should have made, and again, 11 I don't necessarily want to refute Representative Carroll's statements, Mike Mussina, who is a great 12 pitcher for the New York Yankees and is a Little 13 League graduate, a resident of the State of 14 15 Pennsylvania and a member of the Little League Baseball International Board, takes a contrary view 16 to this topic, as John Franco. 17 So in fairness, I think you should know 18

19 that -- and Mike Mussina is a pitcher who has been 20 hit in the face with a line drive from a wood bat 21 and tell you that it hardly makes much of a 22 difference. That's what he would tell you if he 23 were sitting here today.

And I think Representative Carroll also mentioned North Dakota. I would also ask you, and you don't necessarily have to rely on my word for this, but I would also ask you to check, the reason that the ban on wood -- nonwood bats took effect in North Dakota had nothing to do with safety. But the North Dakota Baseball Association made that decision because it's so cold in North Dakota when their season starts that the nonwood bats actually break when they're used.

9 And it was a decision made because the 10 nonwood bats can be very expensive, as you mentioned 11 or as it's been mentioned, and they were breaking 12 those bats.

So that was their reason for going to wood bats in the State of North Dakota. With that said, may I ask Miss Stuck to join me for a few moments?

17 CHAIRPERSON BISHOP: Yes. And would you18 remain there because the members would like to ask19 questions of you.

20 MR. KEENER: Thank you very much.

21 MS. STUCK: Thank you very much,

22 Mr. Keener.

23 My name is Stacey Stuck. I have lived in
24 Northumberland County for most of my life. I have
25 been the Junior Olympic Commissioner for the Amateur

1 Softball Association for the past eight years.

2 The Amateur Softball Association is the 3 national governing body for softball. Prior to 4 becoming the Commissioner, I played softball from 5 the age of 12, participating in high school 6 championships as well as women's fast pitch and slow 7 pitch championship teams.

8 I was a fast pitch pitcher as well as a 9 slow pitch pitcher, so I've experienced the way the 10 game has changed over the years with the addition of 11 the nonwooden bats.

Firstly, let me say the ASPA of PA registers the third largest number of teams in the country, exceeded only by Southern California and Texas. We register almost 5,000 teams and have about 75,000 girls participating in our program. We register our players and coaches individually as well for insurance purposes.

19 I have personally managed that program and 20 must sign off on all the insurance claims before 21 they're submitted to our insurance company for 22 payment.

In the past year we registered over 17,000
players and coaches. I've signed off on less than
12 claims at this time. The majority of the

1 claims have been from sliding, collisions and

2 throwing accidents. I do not recall any claim due 3 to a child being hit by a batted ball during this 4 past season.

5 In addition, over the years I've been in 6 charge of numerous tournaments for youth softball. 7 In all of these tournaments, the most serious 8 accident that I can remember is a shortstop getting 9 her leg broken by a player sliding into her.

10 I do not recall any batted ball incidents 11 in any of the tournaments that I have run. We, the 12 ASA of PA, also have developed a program by which we 13 classify our youth program.

The three classifications are 18-Gold for our best 18-year-old teams, Class A for our travel ball, Class B for our recreational programs so the skill levels of the players can be more evenly matched.

19 Secondly, the Amateur Softball Association 20 has taken great strides to protect the integrity of 21 our sport. Each year the ASA's Equipment Testing 22 and Specifications Committee examines the current 23 rules and specifications governing various items of 24 equipment.

25

This committee makes recommendations to

our counsel comprised of commissioners, selected
 youth and player representatives, umpires, elite
 athletes and other members.

The counsel makes the ultimate decision regarding the equipment, but at this time there are 6 64 bats on this banned list that cannot be used in 7 our program.

8 I also feel that the recruitment process 9 for our high school age young women would suffer tremendously. While the rest of the country is 10 11 playing softball using all of the equipment 12 available to them, we would be using the wood bat. 13 College coaches have a very limited budget in order to recruit players. I feel this would 14 15 affect their travel to Pennsylvania to recruit these players for college teams. 16

This legislation would force our children
to function at a disadvantage in the very highly
competitive world of scholarships and athletic
competition.

21 We have fought very hard to improve our 22 position within this competition. The ASA is the 23 organization of preference for college coaches and 24 we sanction a number of college showcases here in PA 25 every year. I I also researched the aspect of the ball coming off the wooden bat versus a nonwooden bat. What I found is less than 5 percent difference in the speed, which is incrementally small in relationship to the game.

6 If we would adopt the use of the wooden 7 game, I see other inherent issues that would affect 8 the game. The best wooden quality, as Steve said, 9 would be used at the major league level with the 10 quality of wood degrading down to the youth level. 11 The bats would break and splinter, causing a 12 different hazard for the sport.

Our softball is 12 inches in diameter, so If I'm very much concerned that it would have a great impact on the way that the bats would be used.

Adopting this legislation would also be 16 detrimental to the economy of Pennsylvania, where we 17 host many tournaments attended by teams outside the 18 19 Commonwealth, Little League included. If this 20 legislation were adopted, these teams would no 21 longer come to Pennsylvania to play in these 22 tournaments and therefore, hotels, restaurants, 23 et cetera, would suffer because these teams would go 24 elsewhere.

25

The other issue I see in this is that the

legislation as written is a girl or boy under the
 age of 18. We have 18- and 19-year-old women
 playing in both our high school and summer softball
 programs.

5 Therefore, as I see it, they would be able 6 to legally use a nonwooden bat when everyone else 7 could not. And the fielders would still have to 8 field the ball off of that bat, rendering this 9 legislation useless at that aspect.

10 In closing, I see enforcement of the 11 legislation problematic at best, but I will not begin to speculate on that issue. If this assembly 12 would like to improve softball and baseball for our 13 youth, perhaps legislation that would require 14 15 background checks for coaches who would directly impact the welfare of our children might serve our 16 children better. 17

18 Other issues would be to require coaches 19 to attend coaching education classes so that they 20 are taught the proper techniques to hit, field and 21 play the sport, rendering a level of safety at that 22 aspect.

23 Therefore, I respectfully request to
24 defeat this bill and allow the governing body of our
25 sport to preserve our sport. Thank you.

1 CHAIRPERSON BISHOP: Thank you very much. 2 And Miss Stuck, would you remain along with 3 Mr. Keener so that we can have the members ask 4 questions. And our first question begins with 5 Representative Rubley, the Minority Chair. 6 REPRESENTATIVE RUBLEY: Thank you, Madam

6 REPRESENTATIVE RUBLEY: Thank you, Madam7 Chair.

8 And thank you both for giving us the 9 benefit of your expertise today, and I would also 10 like to acknowledge that I appreciate Representative 11 Carroll's concern about the safety of our youth in 12 any sport that they're playing. It's something that 13 we do have to look at.

But I have learned so much more about what's going on with bats and balls in this last few weeks since this issue came up than I ever thought I needed to know. And I have children who play in Little League.

But Mr. Keener, you brought out that performance standards for bats were adopted 10 years ago and that the incidence of injury has diminished since that time.

23 Are you comfortable that bats meeting
24 these standards are being used across the country
25 with our Little Leagues -- are coaches all aware of

1 this?

2 And I know you're going to have the seal 3 coming out in a couple of years. But speaking for 4 today?

5 MR. KEENER: I am comfortable. The 6 manufacturers who make bats that are approved for 7 play in Little League Baseball are all required to 8 send them for this independent testing before we 9 will allow them to put Approved For Little League on 10 the bat.

11 So we get a report back from the testing 12 lab telling us that this particular bat model has 13 been submitted, tested. And as long as it meets 14 that standard, then the manufacturer is permitted to 15 put Approved For Play in Little League Baseball on 16 the bat.

17 We tell our coaches and managers that's 18 the only way you can tell if a bat meets the 19 standard that we require. That's why we're going to 20 take the further step of actually putting the BPF 21 certification on the bat. We'll try to explain to 22 them what that means. Sometimes I get lost in the 23 science of it all.

But if anything we can do to furthereducate and make our coaches, volunteers, umpires,

parents more comfortable that the bats that they're
 using have been tested and meet this standard, we
 certainly want to do that.

4 The fact that it says Approved For Play In
5 Little League is our seal of approval on the bat,
6 that it's been tested and meets that standard.

7 REPRESENTATIVE RUBLEY: And if I can just
8 follow up. I appreciate hearing that. And I was
9 very glad that each of you brought up two issues I
10 intended to bring up.

One is that North Dakota, their reason was
 not based on safety but other practical reasons
 because of the cold weather there.

And one of the other concerns I have has been with the quality of wooden bats. If you're using an inferior quality of wood, these broken bats can become projectiles, too, causing other injuries.

So I think you both brought up very, veryimportant issues. Thank you.

21 MR. KEENER: Thank you.

22 CHAIRPERSON BISHOP: Mr. Keener, is there 23 some special training that is required of the 24 coach to teach the Little League how to use these 25 bats? 1 MR. KEENER: We have numerous coach's 2 training programs that we -- there's no mandate that 3 a coach must attend a training session. We 4 certainly encourage them to do it. We provide them 5 with materials. We try to make it as easy as 6 possible for them to get the information. 7 In fact, right now it will probably be

8 ready sometime around the end of November, maybe 9 early December, we are developing what is called an 10 on-line coach's resource center which will be 11 available to any Little League volunteer coach to go 12 on-line and to actually be able to get all types of 13 training information.

And one of the things that needs to be taught and emphasized about a batted ball is how to best position your pitcher defensively to defend themselves against a -- it's something that a lot of coaches may need help in teaching.

19 That's going to be one of our strong 20 points of emphasis on this coach's resource center. 21 I would invite you all to take a look at it when 22 it's up and running.

23 It's very expensive to produce, and we've
24 finally been able to secure the funding to get it
25 done. So we're really excited about it. And that's

1 certainly one of the things that we'll be

2 highlighting on it.

3 But there is no mandate for any type of 4 coach's training or certification program, but we 5 certainly have a wide range of coach's training 6 programs, which fortunately, many of our coaches 7 do.

8 Now, they're also required to follow the 9 rules that are in the rule book, and this is clearly 10 quoted in the rules.

CHAIRPERSON BISHOP: Representative
 Shimkus.

REPRESENTATIVE SHIMKUS: Thank you,
 Madam Chairman.

15 I have some questions for you, Mr. Keener, 16 but I also want to salute Representative Carroll. 17 Mike and I are close friends. We sit next to each 18 other on the House floor and have talked about this 19 bill a lot of times.

And his intention has been to protect you people, number one, and you saluted that. But he also has mentioned to me several times that he certainly wanted to see a dialogue started.

He wanted to see people begin to thinkabout this issue. And we have seen this show up in

1 magazines and we've seen it show up in editorials

2 and we've seen the issue show up everywhere.

And so I think he has gotten not only the State's attention, but the Nation's attention. And J just really -- I respect him as a lawmaker and I respect him for introducing this bill.

7 That being said, I have also said to him
8 many times, my dear friend, I am going to oppose
9 this bill, and respectfully so.

10 And my reason for that is that I am a 11 former Little Leaguer. I have children who've 12 played Little League. And now I have 10 13 grandchildren. Six are old enough to play T-ball 14 and/or Little League. My oldest granddaughter is a 15 pitcher and has been trained in defense.

16 My primary reason that I would oppose this 17 bill may seem a bit strange. And my reason is 18 because I know Little League -- I know the Little 19 League organization. I have been to Williamsport 20 many times.

I have been to Lamade Stadium so many Limes, you know, the true proof that you have been to the Little League World Series is when you have ridden down the hill on a piece of cardboard. Right? 1

MR. KEENER: Yes.

2	REPRESENTATIVE SHIMKUS: It's a tradition
3	of Little League Baseball. You only get that joke
4	if you've been
5	MR. KEENER: We've had people that want to
6	ban that, too.
7	REPRESENTATIVE SHIMKUS: And that's South
8	Williamsport, not Williamsport. But I have
9	been very closely aligned with Little League and
10	know that their number one priority is safety.
11	And so when I hear you give the statistics
12	to say that we are concerned, I immediately trust
13	you and say perhaps this is something that we should
14	leave to you and that Mike's intention,
15	Representative Carroll's intention to get you to
16	just think about this is perhaps enough of an
17	accomplishment.
18	I have not seen any injuries in all of the
19	Little League that I have covered from the time
20	that my kids were little, from the time that I
21	played, to the time that my grandchildren have
22	played now.
23	I am personally not concerned about it.
24	When I was listening to you, ma'am, speak, I was

24 When I was listening to you, ma'am, speak, I was 25 thinking that one of the things that we should be 1 concerned about for the safety of the Little

2 Leaguers is banning crazy parents who are

3 problems.

25

But I want to go on record saying that I respect and admire Mike's bill because it did get America to think about this issue. But I also want to publicly say that the Little League organization, their priority has been and always has been the safety of the kids.

10 I have the utmost respect and will stand 11 with Little League Baseball and say if they are 12 opposed to this bill, I, too, will also be opposed 13 to it. Thank you very much.

14 MR. KEENER: May I respond. Thank you for 15 your trust, and that is of utmost importance to our 16 organization, is maintaining the integrity of our 17 program.

And I agree with everything you've said, and that's why I wanted to publicly thank Representative Carroll, because I thanked him for his volunteer service and I thanked him for allowing us -- I really view this opportunity today as an opportunity to educate and to make people aware of what we are doing.

I don't know if Representative Carroll

1 would want to talk about this, but we met several 2 months ago and talked about this issue, and I really 3 came away from the conversation with the feeling 4 that I provided him with a lot of information he 5 wasn't aware of at that time as well.

6 But in order to maintain that public 7 trust and have most importantly, the trust of 8 parents and coaches in our program, I think Little 9 League Baseball, we cannot rest on our laurels 10 either.

We need to continue to move forward and do what we can, whether it's continue to look for better ways to look at bats and balls and every element of our game to make it as safe as we can. That's our responsibility, and we take that very seriously and we will continue to do that.

17 REPRESENTATIVE SHIMKUS: Madam Chairwoman,18 if I may follow up.

I was thinking about this and I'm not sure I was correct on this, if you would help me. Certainly, tourism will never come before the safety of our children. But if aluminum bats were banned, does that impact the World Series? Now, the World Series draws international attention. ESPN and ABC cover that every year, which is one of the reasons 1 why I have been there.

2 But will this have a bigger impact than 3 just the game in the grass field in Scranton, 4 Pennsylvania? 5 MR. KEENER: I have been asked that 6 question by members of the media and others. And my 7 answer today to you is that it would be difficult to 8 conduct the Little League World Series under a law like this. How difficult, I don't know and I can't 9 10 expound on that and tell you. 11 I just know it would be difficult to do. I would really, I guess, turn it back to you folks, 12 that if you felt this law was necessary and that you 13 were going to ban nonwood bats, I would ask you what 14 15 do we do, what do we do if 49 other states don't do 16 what Pennsylvania has done. 17 And essentially, the kids coming to 18 Williamsport would have to check their bats at the 19 border when they came in. So I think it would be a 20 very difficult cumbersome, awkward position to be 21 in. 22 I certainly don't want to be in that position. I don't think it's necessary that we're 23 placed in that position. But the best answer I can 24 give you today is that it would be a difficult 25

1 task.

2 CHAIRPERSON BISHOP: Thank you. I'm going to ask the members to please be as brief as 3 4 possible. We have a lot of members who do want to 5 ask questions. So try to avoid, again, a follow-up. 6 And Representative Boback is next. 7 REPRESENTATIVE BOBACK: Thank you, Madam 8 Chair. 9 And thank you, Mr. Keener, for being here today. And of course, the major purpose of any 10 11 legislator is to protect their constituency, and that's why we're all here, which leads me to my 12 question. 13 14 You said that you maintain injury data. I 15 just wanted to qualify something. You said since the mid-60's there were eight fatalities? 16 17 MR. KEENER: Since the early 1960's when we started maintaining injury data, there have been 18 19 eight fatalities in our program as a result of a 20 batted ball.

21 REPRESENTATIVE BOBACK: A batted ball? 22 MR. KEENER: A batted ball, and six of 23 those have come from wood bats, two of them from 24 nonwood bats. And the two that came from nonwood 25 bats were 20 years prior to the -- any performance

1 standard being placed on the bats.

2 REPRESENTATIVE BOBACK: And that statistic 3 alone means a lot to me with my decision concerning 4 this bill. 5 Another question then, you said in 1992 6 there were 145 injuries, but then in 2007 there were 20 to 30 injuries? 7 8 MR. KEENER: We don't have 2007 final numbers yet. But from 06, 05 and 04 they ranged 9 between 20 and 30 injuries. These are just the 10 11 pitchers --12 REPRESENTATIVE BOBACK: Yes. MR. KEENER: -- that have required 13 medical treatment, 20 to 30 per year, from a high of 14 145 in 1992. 15 REPRESENTATIVE BOBACK: And where do you 16 get your data from? Is it from Little League --17 18 MR. KEENER: Little League Baseball, Incorporated, as an element of our service to our 19 20 constituents, we operate our own insurance program. 21 We are essentially a third-party 22 administrator for, now the AIG Insurance Company underwrites our program. We essentially run it, 23 manage it, sell the policies. We provide all of the 24 25 insurance programs to our local leagues. They

1 purchase them through us.

2	We then, in turn, pay all the claims and
3	get sued and all those things that come with that.
4	But it's from that information that we are able to
5	obtain and maintain the injury data.
6	REPRESENTATIVE BOBACK: Valid
7	statistics
8	MR. KEENER: Yes.
9	REPRESENTATIVE BOBACK: that's what I
10	was looking for.
11	MR. KEENER: Yes.
12	REPRESENTATIVE BOBACK: And the last thing,
13	I certainly support your Bat Performance Standard
14	issuance that you will put on the bats.
15	MR. KEENER: Yes.
16	REPRESENTATIVE BOBACK: I think that's an
17	important thing. Thank you for the input.
18	MR. KEENER: Thank you.
19	CHAIRPERSON BISHOP: Thank you very much.
20	Representative Smith.
21	REPRESENTATIVE K. SMITH: Thank you, Madam
22	Chairman.
23	And thank you, Mr. Keener for taking your
24	time and for your testimony today. It's been very
25	enlightening.

And excuse me, if you have already 1 2 answered this question. But for example, the PIAA 3 and the NCAA, two governing bodies, they impose a 4 weight length limit of minus 3, I believe. 5 Why doesn't or why shouldn't youth leagues 6 consider such limits? 7 MR. KEENER: It's a very fair question, and I'm going to defer on the length-to-weight ratio 8 issue to Mr. Cashman from the PIAA. That's his area 9 10 of expertise, not necessarily mine. 11 We have relied on the Bat Performance Factor Standard, which I don't want to have to try 12 to explain in great detail, but it's not the same 13 test as the BESR certification, which is what 14 15 ultimately determines the length-to-weight ratio. But there are so many variables in kids 16 playing the game that to say that anybody playing 17 Little League Baseball would have to use a bat that 18 had a length-to-weight ratio no greater than 19 negative 5 or negative 6 or negative 7 would 20 21 probably have some similar consequences as playing 22 with a wood bat if they were all required to use the 23 same weight bat.

Now, with that said, one of the veryconfusing aspects of this whole issue is having to

explain the difference between the bat performance
 factor testing and certification process and the

3 BESR testing and certification process.

4 And I, to some extent, share your, I 5 believe, your interest in, and this is why I think 6 we need to continue to move this issue forward and search for ways where we could have perhaps a 7 common standard for baseball bats that would start 8 at the collegiate level and go all the way down to 9 the high school level so that we're all talking 10 about the same thing, so that if -- a youngster in 11 T-ball might be able to play with a bat that can't 12 be greater than a length-to-weight ratio of minus 13 14 11.

15 It may be best for the 5- and 6-year-olds 16 to have it -- and maybe the 11 and 12's should be 17 somewhere between negative 5 and negative -- I don't 18 know. That's up to the scientists and the engineers 19 and the physicists to determine if that's possible. 20 That's the kind of thing I think we ought to look at 21 in the future.

But today we use the BPFS certification, which has been -- obviously produce the results we've hoped for, which has been we've seen the reduction of injuries rather dramatically over the 1 years.

2 And I can't also get away from the idea of 3 regulating the baseballs that are used, because 4 there's really two components that factor in that, 5 it's the bat and the balls. б I don't know if I've answered your 7 question or not? 8 REPRESENTATIVE K. SMITH: Somewhat. One 9 other quick question is with so many youth, both male and female, bringing their own bats to the 10 11 games, are the coaches required to check and make sure these bats fall under the auspices of --12 13 MR. KEENER: It's actually the responsibility of the umpire before each game to 14 check bats. 15 I think, as the gentleman indicated at the 16 Little League World Series, what you would see if 17 18 you were there early enough before a game, you would 19 see the umpires go to the dugout, bring out all the bats that the kids are going to use and put them 20 21 through a bat ring and check them to make sure that 22 there are no dents or cracks and if they say 23 approved for play in Little League. 24 REPRESENTATIVE K. SMITH: And are they

25 doing this at every game?

1

MR. KEENER: They're supposed to.

2 CHAIRPERSON BISHOP: Representative 3 Cutler.

4 REPRESENTATIVE CUTLER: Thank you, Madam5 Chair.

6 I have been listening with great interest 7 with regards to some of the bat performance factors 8 and the changes that you all have made to the ball, 9 which I commend you on and your commitment to 10 safety.

However, a variable that I have a question about actually deals with children themselves because I've seen 12-year-olds that are very tiny and I've seen 12-year-olds that are very large. Is there any kind of height or weight restriction on the players who can play?

17 MR. KEENER: In Little League Baseball 18 there is no height or weight restriction on 19 participants, much like you might see in like the 20 Pop Warner (ph) football program where they do 21 have regulations on how tall or heavy players can 22 be.

23 So no, we don't have a height or weight24 restriction in our program.

25 REPRESENTATIVE CUTLER: All right. Thank

you. Just a very brief comment on the bill then. I
 think that the safety of the children is everyone's
 interest here. I think it's Representative
 Carroll's and it sounds like it's certainly Little
 League's and many organizations as well.

б And it sounds as if you all are doing a 7 wonderful job doing this. I guess my one concern is, and like Representative Shimkus, I, too, will 8 oppose this bill because I think this is probably --9 I think in my estimation this is government reaching 10 11 too far. We're trying to micromanage sports at the local level, and I have a lot of concerns about 12 13 that.

And I think that since all of you are
doing a fine job at this, I think it should
continue. Thank you.

17 MR. KEENER: Thank you.

18 CHAIRPERSON BISHOP: Thank you very much.19 Representative Pashinski.

20 REPRESENTATIVE PASHINSKI: Thank you very21 much, Madam Chairman.

First of all, let me say to both you and Michael, thank you very much for your testimony. And since Pennsylvania is where Little League started, I think it is appropriate that we have this conversation here. Let's make sure what we do
 here is the right thing and we'll have the other
 states follow.

4 Don't worry about the cost of the bats. 5 These aluminum bats on steroids or baseball on 6 steroids, so to speak, sometimes the adults 7 involved here, they're overzealous, excitement, 8 energy in order to win sometimes plays a role in 9 this.

10 I was very happy to see that you said that 11 the umpires will check those bats to make sure they 12 have the proper notification on them. What do we do 13 for the balls?

MR. KEENER: The balls are marked the same way. I mean the balls actually -- a ball approved for the --

17 MS. STUCK: Same.

18 MR. KEENER: -- ASA. But I think it's 19 similar, if you pick up a ball that's marked 20 Approved For Play In Little League Baseball, it will 21 have an RS or RST on it, which means Regular Season 22 Tournament play. And it will also actually be 23 stamped on there what the weight, the ounces and the 24 cord compression, that it fits within the standards 25 that we require.

1 This is the responsibility of the 2 manufacturer, to make the balls to meet that standard. We tell the manufacturers what the 3 4 standards will be that we want in our program. And 5 then they have to manufacture the ball to meet that 6 standard before it can it be stamped for play in our 7 program. 8 REPRESENTATIVE PASHINSKI: Okay. Very 9 good. 10 MS. STUCK: And softball is the same way, 11 everything is stamped, the bats and the balls. REPRESENTATIVE PASHINSKI: Is there any 12 kind of check and balance, is there a follow-up, in 13 other words, when you become a Little League, like 14 15 to follow certain books, the policy and so on? 16 And then is there any follow-up by the Little League Association to make sure that they are 17 18 following those standards, any spot checks, is that 19 possible? 20 MR. KEENER: Well, we are not an 21 investigative agency. We have a corps of 600 Little 22 League district administrators worldwide who are the 23 liaison between Little League International 24 Headquarters, our regional operations and our valued

25 people down at the very grass-roots level of the

1 program.

2 We don't go in and spot-check. In order 3 to issue a charter to that Little League program 4 annually, they are agreeing by signing that charter 5 application that they will abide by the rules and 6 regulations of the Little League program. And we 7 expect them to do that.

8 If they do not abide by the rules and 9 regulations of Little League Baseball and that is 10 demonstrated to us, we then have authority to revoke 11 that charter and therefore essentially revoke their 12 affiliation with Little League Baseball.

We have done that for things probably far more egregious than perhaps using a ball or a bat that might not have met a standard. I don't know who's ever done it for that reason, but for other issues we have.

18 REPRESENTATIVE PASHINSKI: And I have one 19 other quick question, the BPF, the wooden bat has a 20 1.0 rating --

21 MR. KEENER: The best weight bat will have 22 a BPF rating of 1.15. That's the very best wood 23 bats that can be made, which can be very difficult 24 for Little Leaguers to get. But they, you know, 25 they might be able to get them if mom and dad can

1 afford to, you know, if mom and dad can afford a 2 \$250 nonwood bat, chances are some of them will be able to afford buying a better wood bat. 3 4 REPRESENTATIVE PASHINSKI: Am I 5 interpreting 1.15 as being less powerful? б MR. KEENER: No. Again, this is where I 7 wish we had the scientists here to explain this to you, the bat that's put in the laboratory for 8 testing is the best wood bat available. 9 10 And then the nonwood bat is placed against 11 it, next to it. And the balls are fired out --REPRESENTATIVE PASHINSKI: Yes. But is 12 the 1.15 livelier than the 1.0? 13 14 MR. KEENER: Yes. 15 REPRESENTATIVE PASHINSKI: Okay. I wonder why you wouldn't want to maintain the 1.0 rating 16 safety factor? 17 18 MR. KEENER: Because some programs will have access to the best wood bats. Most of the 19 leagues will not, but some will. 20 21 So we don't want the manufacturers to 22 have to manufacture a bat that doesn't perform 23 equal to the best wood bats. That's the standard 24 that --25 REPRESENTATIVE PASHINSKI: Would you agree

1 then we have the technology to create any kind of

2 bat necessary?

MR. KEENER: We, Little League Baseball, 3 4 we have the authority and the obligation to provide 5 the standard that the manufacturers have to meet to 6 make the bats. 7 The responsibility is on us to set the 8 standard for what we think is appropriate. 9 REPRESENTATIVE PASHINSKI: And that 10 standard is the aluminum bat is of the same --11 MR. KEENER: Cannot exceed the same 12 performance quality as the best wood bat. 13 REPRESENTATIVE PASHINSKI: As the best 14 wood bat? 15 MR. KEENER: Yes. 16 REPRESENTATIVE PASHINSKI: But you stated 17 earlier that the kids do not get the best wood 18 bats? 19 MR. KEENER: Some probably won't, yeah. REPRESENTATIVE PASHINSKI: Wouldn't the 20 standard be better regulated based upon that? 21 22 MR. KEENER: That's obviously a 23 conversation to have. But I believe the problem 24 with that theory is that the injury data today does 25 not support that we should make a change to it. The

1 injury data is very, very low.

2	We had, I think in 2006, I don't want to
3	be held somewhere in the 20-range, in the
4	mid-twenties, I believe, of injuries to pitchers
5	from batted balls.
б	We calculated that out. In the 2006
7	season we estimated that there were probably
8	160,000,000 at-bats in the Little League season.
9	and there were 23 or 24 injuries, according to our
10	data, that required medical attention.
11	It's almost immeasurable. It's not
12	immeasurable to those families and the kids who were
13	injured. We understand that.
14	CHAIRPERSON BISHOP: Representative Rick
15	Taylor brings the last question before our last
16	testifier.
17	REPRESENTATIVE TAYLOR: Thank you,
18	Ms. Chairman. Thank you, Mr. Keener, for coming
19	down and testifying today.
20	Got a quick question for you regarding
21	Little League and those who are not affiliated with
22	Little League. For example, I'm an assistant
23	baseball coach for Ambler Junior Baseball. It's not
24	affiliated with Little League.
25	But the question I have for you is because

Little League is such a large organization, is it
 Little League that basically establishes the
 standards for all bats or could -- let's say a group
 that's not affiliated with Little League, the bats,
 would they be possibly super bats or something like
 that instead of, you know --

7 MR. KEENER: I can only testify and provide information about Little League Baseball. 8 The program that you are -- in the Ambler? 9 10 REPRESENTATIVE TAYLOR: Ambler Junior. 11 MR. KEENER: Ambler Junior Baseball obviously is not affiliated with our program, 12 therefore is not subject to our rules, regulations 13 and requirements. 14

15 They're certainly not required to use any 16 of the products that we require certain standards to 17 be met. I think what you're asking me is because 18 Little League Baseball is the recognized leader in 19 this area, and probably the highest form of flattery 20 is copying.

21 Many youth baseball organizations run 22 their programs just the way Little League Baseball 23 would require them to. They just don't affiliate 24 with us, for whatever the reason might be.

25 They might use our rules. They use the

same equipment, all of those things. So that's why
 we think it's incumbent upon us to maintain a strong
 leadership position on issues like this.

But to answer your question, if a child
wants to use a product in your program, we obviously
have no control or authority over that.

7 REPRESENTATIVE TAYLOR: And I think that answers much of the question. But the bigger part 8 of that question really is -- because Little League 9 is a dominant part of the market, you know, for 10 11 organized sports for children, does it really, you know, when you go to, for example, a Target or 12 something like that and buy something, really the 13 only option is something that has the --14

MR. KEENER: Again, I don't spend a lot of time shopping, and I'm not -- I don't go to a lot of the retailers to see what's on the racks.

18 But I think you're probably right. I think most of the manufacturers -- Little League 19 20 Baseball makes up about roughly 70 percent of the 21 market of the youth baseball arena or universe. So 22 they're making bats that meet the standards and specifications that we require. And it's very 23 likely that they're not making many that don't 24 because simply there's not that big a market for 25

1 purchasing them.

2 Most parents going in and buying a bat at Wal-Mart or Dick's Sporting Goods or whatever it 3 4 might be are probably going to end up buying a bat 5 that's approved for play in Little League even 6 though they may use it in another program. 7 REPRESENTATIVE TAYLOR: And I'll step up to say Ambler Junior Baseball is an excellent 8 program (inaudible) not castigating them. It's just 9 10 a general question on that. 11 And just echo about the safety, I believe that is paramount. I think that is what we want. 12 But I also believe in the tradition of the Little 13 League World Series, and I would love to keep that 14 15 here for many years to come. Thank you for your 16 time. 17 CHAIRPERSON BISHOP: Mr. Keener, for one 18 who was very nervous in the beginning and had not 19 done this before, let me say thank you for a job well done. 20 MR. KEENER: Thank you very much. 21 22 CHAIRPERSON BISHOP: And our next 23 testifier today is Mr. Brad Cashman. He is from the

24 Pennsylvania Interscholastic Athletic Association.

25 MR. CASHMAN: Good afternoon.

1 CHAIRPERSON BISHOP: Good afternoon. 2 MR. CASHMAN: My name is Brad Cashman. 3 I'm the Executive Director of the Pennsylvania 4 Interscholastic Athletic Association. I've been a 5 member of the administrative staff for nearly 27 6 years. 14 of those years have been as the PIAA 7 Executive Director.

8 Thank you for inviting me to appear today 9 at the Committee on Children and Youth Hearing. House Bill Number 1482, if passed, would prohibit 10 11 the use of nonwood bats in the sports of baseball and softball by individuals under 18 years of age. 12 13 Before I provide you with reasons why PIAA opposes the passage of this bill, I believe that 14 15 some background information about PIAA is 16 appropriate.

I have taken the liberty of redacting or reducing, I should say, some of my presentation because I think this hearing has gone on longer than what some people may have anticipated. So I'm cutting out some background information, if you don't mind.

23 The Pennsylvania Interscholastic Athletic
24 Association is a nonprofit corporation and a
25 volunteer membership organization. The members of

1 the PIAA consist of almost all the public and many

2 of the private junior high, middle schools and

3 senior high schools in the Commonwealth of

4 Pennsylvania.

5 Generally stated, the function of PIAA is 6 to develop and enforce rules regulating the 7 interscholastic athletic competitions which are 8 authorized by our member schools.

9 The membership of PIAA consists of more 10 than 1,470 schools, divided almost equally between 11 senior high schools and junior high and middle 12 schools.

Of that membership, approximately 200 are private schools. Nearly 350,000 students participate in interscholastic athletics at all levels, varsity, junior varsity or otherwise at competitions under PIAA jurisdiction, which places Pennsylvania seventh among the state associations for 2006-2007.

20 The four major areas in which PIAA 21 currently operates are establishing and enforcing 22 rules governing the eligibility of high school 23 athletes to participate in interscholastic 24 athletics, including rules for academic performance 25 and attendance, age, amateur status and transfers, 1 adopting the contest rules for each sport under its

2 jurisdiction, with the exception of bowling, golf,

3 girls lacrosse, rifle and tennis.

4 The National Federation of State High 5 School Associations, of which PIAA has been a member 6 since 1925, publishes all of the contest rules 7 adopted by PIAA. As NFHS does not have rules in 8 these five sports, PIAA adopts those published by 9 the respective national governing bodies. 10 Our third area is registering and

11 providing training opportunities for officials to 12 officiate at contests in which PIAA member schools 13 participate.

Approximately 13,500 officials are currently PIAA-registered. PIAA requires the officials to be involved in continuing education and provides classes for them to attend on a local basis throughout the state.

And our fourth is organize and operate
 interdistrict championship contests in 11 girls
 sports and 11 boys sports.

It is the second major area of PIAA's operation, adopting the contest rules for each sport under its jurisdiction, which I would like to address today, specifically, the contest rules as 1 they pertain to baseball and softball bats.

2 As I mentioned above, PIAA, along with all 3 other state high school associations, adopts the 4 rules for each sport as established by NFHS. 5 This is a condition of membership in NFHS 6 and is intended to ensure uniformity of rules, at least on the competition surface, for 7 8 interscholastic sports throughout the country. Consistent with this requirement, PIAA has 9 adopted the NFHS baseball and softball rules books 10 11 and the bat rules as set forth in both 12 publications. 13 The types of bats which are available for use at the high school level have been a subject of 14 15 considerable study throughout the years. NFHS has

16 long been aware of the issues which this committee 17 has been asked to address and has adopted standards 18 to provide safeguards to high school baseball and 19 softball players.

20 NFHS Baseball Rule 3-2, as set forth in 21 this rules book, in relevant part, provides, All 22 nonwood bats shall meet the Ball Exit Speed Ratio, 23 or BESR, performance standard. And such bats shall 24 be labeled with a silkscreen or other permanent 25 certification mark. 1 The concept of BESR is discussed in the 2 White Paper from the Baseball Research Center at 3 the University of Massachusetts at Lowell, which I 4 have provided for you in Attachment 1 of my 5 presentation.

6 The National Collegiate Athletic 7 Association has taken the lead on restricting the 8 liveliness of bats. NCAA requires that all nonwood 9 bats be certified such that the BESR of the bat must 10 fall at or below a predetermined value.

11 The Baseball Research Center tests all 12 manufacturers' nonwood bats to see if they meet the 13 standard established by NCAA. The NCAA standard has 14 also been adopted by NFHS.

15 In addition, NFHS Baseball Rules provide 16 restrictions on the size of bats. NFHS Baseball 17 Rule 3-4 provides for wood bats to have a diameter 18 at its thickest part of 2 3/4 inches or less and 19 nonwood bats to have a diameter at its thickest part 20 of 2 5/8 inches or less.

21 Rule 3-4 also requires that a bat shall 22 not weigh numerically more than 3 ounces less than 23 the length of the bat, that is, a 33-inch long bat 24 cannot be less than 30 ounces.

25 The NFHS Baseball Rules Committee adopted

1 the nonwood 2 5/8 inch bat barrel diameter and the 2 minus 3 weight-to-length ratio to restrict the 3 performance of nonwood bats to that comparable to 4 wood bats.

5 The NFHS Softball Rules are comparable to 6 the baseball ones. NFHS Softball Rule 1-3-3, as set 7 forth in this rules book, relevantly provides the 8 specifications for a ball to be used in fast pitch 9 play shall be 12 inches in size and have .47 maximum 10 Coefficient of Restitution or COR.

11 NFHS Softball Rule 1-5-4 relevantly
12 provides that all bats must meet the 2004 Amateur
13 Softball Status, or ASA, Bat Performance Standard.
14 Certified bats that meet this standard can be found
15 at www.asasoftball.com.

The Amateur Softball Association White 16 Paper from the Sports Science Laboratory, School of 17 Mechanical and Materials Engineering, Washington 18 State University, Pullman, Washington, which is set 19 forth in Attachment 2 of my presentation, describes 20 21 in great detail the test methods that were used to 22 regulate both ball and bat performance in the sport 23 of softball.

As in baseball, the NFHS Softball RulesCommittee adopted the aforementioned standards to

1 restrict the performance of nonwood bats to that

2 comparable to wood bats.

3 On a subject somewhat unrelated to NFHS 4 rules and the restrictions which already exist 5 relating to bats, it must be pointed out that House 6 Bill Number 1482, as currently drafted, creates a 7 possible inequity between high school baseball and softball players 18 or 19 years of age, which would 8 be limited mostly to high school seniors and those 9 10 under the age of 18.

Under the bill, those senior student 11 athletes could use a nonwood bat against field 12 players that are under the age of 18. If there is 13 indeed evidence that metal bats, even if 14 15 restricted as they are by the existing rules, are superior to wood bats, this bill would provide for 16 an unintended competitive advantage to those 18- or 17 18 19-year-old high school baseball and softball 19 players.

20 In conclusion, PIAA opposes the passage of 21 House Bill 1482 as we believe that the National 22 Federation of State High School Associations 23 Baseball and Softball Rules Committees have 24 properly reviewed and studied the issue and that 25 they and the National Collegiate Athletic Association have adequately addressed the issue by
 adopting uniform rules that provide for flexibility
 in the use of either wood or nonwood bats, while
 promoting the health and safety of student athletes
 that participate in the sports of baseball and
 softball.

7 I also have brought with me today, and I
8 think you received copies of these, several letters.
9 There is letter from the Chair of the Pennsylvania
10 Athletic Oversight Committee that has oversight
11 responsibilities over PIAA.

Also, the President of the PIAA High 12 School Baseball Coach Association has submitted a 13 letter providing for, among other things, speaking 14 15 to the safety issues of bats, but also outlining the increased cost that schools would have to incur 16 if they were required to use wood bats and the 17 18 number of wood bats it would have to provide per 19 player.

And finally, there is an NFHS news release just this past Tuesday setting forth the results of a comparative study of Illinois high school baseball teams using wood bats and nonwood bats during the same season.

25

In summarizing that study, one, there was

1 no statistically significant difference in injuries;

2 two, games with nonwood bats produced more hits; and three, therefore, they generally last longer. 3 4 Thank you for allowing me to testify 5 today. If you have any questions, I'll be more than 6 glad to answer them at this time. 7 CHAIRPERSON BISHOP: Our first question 8 comes from Representative Shimkus. 9 REPRESENTATIVE SHIMKUS: Thank you, Madam 10 Chairwoman. 11 Thank you, sir. Thank you for being here. PIAA spiritually controls all sports in the 12 Commonwealth of Pennsylvania in one way or another, 13 and I appreciate that and I take your testimony very 14 15 seriously. My question is on a bit of a different 16 note, although it relates to this. You and I have a 17 bit of a history, although you may not remember. As 18 19 I said, my name is Frank Andrew Shimkus. 20 And my question comes to you as a former 21 vice president of the New York Times Broadcast Group 22 and as the former news director of WNEP TV when we battled the PIAA for the rights to broadcast a state 23 game, and we were denied. And we tried to get a lot 24 25 of records, and we were denied.

1 And I'm just wondering, in the spirit of 2 openness, if the PIAA has now opened its records or 3 is willing to open its records and let us see how it operates, how it functions, how it gets money, how 4 5 it spends money, how all of these policies, how all 6 of these studies have gone, because I spent three or 7 four years of my career trying to get information 8 from the PIAA that I could not. 9 MR. CASHMAN: That's a rather long question. I'll try to give you a brief answer, if I 10 11 can. Yes, we have changed our policy since that 12 time and we allow access to certain records. 13 Obviously, we're not going to allow the media to 14 15 have records regarding student's eligibility. 16 We do have records that deal with that, and we especially can summarize those for those that 17 18 request it. But we have an open meetings policy, 19 which is similar to the open meetings law. 20 We also have policies in regard to 21 retention of records and the release of records. So 22 we do have those things in place now that we did not 23 have in place at that time. 24 CHAIRPERSON BISHOP: Represent Rubley. 25 REPRESENTATIVE RUBLEY: Thank you again,

1 Madam Chair.

2 And thank you, Mr. Cashman, for not only your verbal testimony, but the in-depth information 3 4 that you have supplied to us. 5 And certainly the science behind the 6 caliber of bats and balls is much greater than I ever anticipated. And so I really just have a 7 comment that based on the testimony we received 8 today and the letters and information we have 9 10 received before this, I am impressed with what's 11 happening out there among the various organizations and associations and with their concern about the 12 safety of our young people. 13

And I frankly don't see a need for a bill hike this, and I just hope that as time goes on these associations will continue to look at the incidences of any injury and do what they can to make sure it's as safe as possible.

But from everything I've learned, I'm very comfortable with what's happening today. So thank you.

22 MR. CASHMAN: Thank you.

23 CHAIRPERSON BISHOP: Thank you very much.24 Representative Samuelson.

25 REPRESENTATIVE SAMUELSON: Thank you.

1 My question is about the Bat Performance 2 Factor that we've heard about that Little League 3 uses as a standard. I think they have a maximum of 4 1.15, or I guess 15 percent higher than the average 5 wood bat.

6 You've handed us quite a bit of 7 information. And the White Paper, actually, near 8 the back of that White Paper, about seven pages from 9 the back there is a chart about some bats that were 10 tested. And one of them, instead of 1.15, goes up 11 as high as 1.6, or perhaps a Bat Performance Factor 12 of 1.6.

Does that mean there's a bat out there that's 60 percent differential between a nonwood bat and a wood bat? That's my first question.

And my second question is, does PIAA use a rsimilar Bat Performance Standard? Do you have an upper limit like a 1.15 on the Bat Performance Factor, or do you have another upper limit?

20 MR. CASHMAN: Well, I'm not that 21 well-versed on this Bat Exit Speed Ratio testing. I 22 can only tell you that the testing was done and the 23 testing was done in such a way that the exit speed 24 of a ball off of a nonwood bat is comparable to that 25 of a wood bat.

1 Otherwise, it would not be certified as 2 being a legal bat. I don't know --CHAIRPERSON BISHOP: Mr. Cashman, you may 3 4 get that information, if you like, and send it to 5 the Committee and we can see that it is 6 distributed. 7 MR. CASHMAN: I think it is in the 8 information that you do have as your Attachment 1. 9 CHAIRPERSON BISHOP: Okay. 10 MR. CASHMAN: But the ratios that you're 11 referring to are not necessarily provided for in the 12 rules book. 13 The Bat Exit Speed Ratio Standard is the standard by which the baseball bats are used at the 14 15 high school level. They have to meet that standard and they have to be certified in some kind of 16 permanent fashion on the bat, that they meet the 17 18 BESR standard. REPRESENTATIVE SAMUELSON: Well, I guess 19 20 I'm trying to reconcile the testimony today. Earlier I heard that bat manufacturers since 1993 21 22 have only been making bats that go up to 1.15. 23 And then I have a 2007 study here that 24 there's a bat out there that has 1.6. I'm wondering 25 how -- what's the range of bats that are out there

1 in use on the bat performance factor?

2 MR. CASHMAN: Based on Mr. Keener's 3 testimony, I believe there are two separate 4 standards out there, one for Little League Baseball 5 and one for high school baseball. And I'm not that 6 familiar with the standard for Little League 7 Baseball.

8 I can only speak to -- within my limited 9 knowledge, of the standard that's been established 10 for high school baseball and collegiate baseball 11 also.

12 REPRESENTATIVE SAMUELSON: And it sounds
13 like you use, instead of the Bat Performance Factor,
14 you use a separate exit speed standard?

15 MR. CASHMAN: Yes. It's commonly referred 16 to as a BESR standard, and that's the standard that 17 we use at the high school level. It's also the same 18 standard that NCAA has adopted.

19 It was established by NCAA, trickled down 20 to the high school level, but apparently, according 21 to Mr. Keener's testimony, has not yet trickled 22 down to Little League, and they have used a 23 separate standard, another testing standard for 24 their bat.

25 But I'm not familiar with that to the

1 extent I can speak to that, other than it appears 2 that there's a separate standard they use. REPRESENTATIVE SAMUELSON: Thank you for 4 being here today. CHAIRPERSON BISHOP: Thank you very much 6 for joining us, and this concludes our meeting for 7 today. MR. CASHMAN: Thank you. (Whereupon the hearing was concluded at 10 2:20 p.m.) 

1	CERTIFICATION
2	
3	I hereby certify the foregoing to be a
4	true and accurate transcript of my original
5	stenographic notes taken at the time and place
6	hereinbefore set forth.
7	Dated at York, Pennsylvania, this 29th day
8	of October, 2007.
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