

COMMONWEALTH OF PENNSYLVANIA
HOUSE OF REPRESENTATIVES
HOUSE VETERANS AFFAIRS AND
EMERGENCY PREPAREDNESS COMMITTEE

EAST WING
HEARING ROOM 60
HARRISBURG, PENNSYLVANIA

THURSDAY, JUNE 28, 2007
9:30 A.M.

PUBLIC HEARING ON FLOODING,
FLOODING MITIGATION, AND FLEXIBLE FLOW

BEFORE :

HONORABLE ANTHONY J. MELIO, CHAIRMAN
HONORABLE RUSSELL FAIRCHILD
HONORABLE TIMOTHY J. SOLOBAY, SUBCHAIRMAN
HONORABLE BOB BASTIAN
HONORABLE MARTIN T. CAUSER
HONORABLE NEAL GOODMAN
HONORABLE ROBERT T. GRUCELA
HONORABLE JOHN HORNAMAN
HONORABLE BRYAN R. LENTZ
HONORABLE DARYL D. METCALFE
HONORABLE RON MILLER

1 (CONT'D)

2 HONORABLE EDDIE DAY PASHINSKI
HONORABLE JOHN D. PAYNE
3 HONORABLE KATHY L. RAPP
HONORABLE JOHN J. SIPTROTH
4 HONORABLE ROSE MARIE SWANGER
HONORABLE ROSITA C. YOUNGBLOOD

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ALSO PRESENT:

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HONORABLE MARIO SCAVELLO
10 HONORABLE MARGUERITE QUINN
HONORABLE MICHAEL PEIFER
11 HONORABLE TONY PAYTON, JR.

12 PATRICK M. CUSICK, EXECUTIVE DIRECTOR (D)

RICK O'LEARY, EXECUTIVE DIRECTOR (R)

13 HARRY M. BUCHER, II, RESEARCH ANALYST

SEAN HARRIS, RESEARCH ANALYST

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BRENDA S. HAMILTON, RPR
17 REPORTER - NOTARY PUBLIC

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25

1	NAME	INDEX	PAGE
2	CATHLEEN CURRAN MYERS		11
3	DIANE THARP		65
4	WALT CONWAY		94
5			
6			
7			
8			
9			
10			
11			
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			

1 PROCEEDINGS

2 SUBCHAIRMAN SOLOBAY: Good morning,
3 everyone. I'm Representative Tim Solobay from
4 Washington County, a subchairman on -- on
5 emergency readiness, Veteran Affairs and
6 Emergency Preparedness Committee.

7 Before we begin this morning's
8 testimony at this informal hearing on flood
9 mitigation issues, I'd like to start, as we do
10 each of our meetings, with the pledge of
11 allegiance, led by the man of the hour today,
12 our Representative John Siptroth.

13 (Pledge of allegiance.)

14 REPRESENTATIVE SIPTROTH: That flag
15 is flying twisted.

16 SUBCHAIRMAN SOLOBAY: Yeah. The flag
17 is twisted around, that is correct. We'll get
18 that done before the video gets turned on.

19 Again, this morning, just to set a
20 couple of the very minimal ground rules.
21 We're going to have testimony by four or five
22 different individuals on flooding issue here
23 in Pennsylvania.

24 And all you have to do is turn the TV
25 on this morning and see some of the messes

1 that are going on across the country,
2 especially in Texas and Oklahoma, to be a
3 little bit thankful that our issues here in
4 Pennsylvania aren't quite as complex as
5 those.

6 But needless to say, whether it's a
7 foot of water or an inch of water, any time
8 you get flooded out, it causes a lot of
9 problems, and we're here to hear some of those
10 issues that are going on in Pennsylvania and
11 try to see what, if possible, the legislature
12 can do to help and assist.

13 We have session beginning this
14 morning at eleven o'clock. It's a tentative
15 schedule. As of House rules, we cannot have
16 any committee meetings going on during the --
17 when the session is in, on the floor, so we
18 may have to suspend with wherever we're at
19 come eleven o'clock if session has begun.

20 And I apologize ahead of time for any
21 of those testifiers or any questions that may
22 not get answered prior to that time and if
23 there are those, we will surely get answers
24 down the road and get the testimony from those
25 individuals who were not able to participate.

1 The first thing I would like to do is
2 just have all the members of the committee who
3 are here introduce themselves and their -- and
4 their district that they represent. We'll
5 start to my far left.

6 REPRESENTATIVE HORNAMAN: John
7 Hornaman, Perry County.

8 REPRESENTATIVE QUINN: Marguerite
9 Quinn, Bucks County.

10 REPRESENTATIVE PAYNE: John Payne,
11 Dauphin County.

12 REPRESENTATIVE SWANGER: RoseMarie --
13 RoseMarie Swanger, Lebanon County, District
14 102.

15 REPRESENTATIVE BASTIAN: Bob Bastian,
16 Somerset/Bedford.

17 REPRESENTATIVE MILLER: Ron Miller,
18 93rd District, York County.

19 REPRESENTATIVE FAIRCHILD: Russ
20 Fairchild, Snyder and Union Counties.

21 REPRESENTATIVE SIPTROTH: John
22 Siptroth, 189th District, Monroe and Pike
23 Counties.

24 CHAIRMAN MELIO: Tony Melio, Bucks
25 County.

1 And as chairman of the committee, I'd
2 like to thank the presenters for being here
3 today because your testimony is very valuable
4 to this committee. Thank you.

5 REPRESENTATIVE GRUCELA: Rich Grucela
6 from the 137th District, Northampton County.

7 One of the testifiers, Mayor Bucci,
8 is one of my constituents.

9 REPRESENTATIVE CAUSER: Marty
10 Causer. I represent McKean, Potter and
11 Cameron Counties.

12 REPRESENTATIVE PASHINSKI: Eddie Day
13 Pashinski, Luzerne County, 121st District.

14 SUBCHAIRMAN SOLOBAY: Okay. Before
15 we get started with testimony, we do have a
16 few other brief opening remarks by several of
17 the members prior to.

18 I'd first like to call on Chairman
19 Fairchild for his comments.

20 REPRESENTATIVE FAIRCHILD: Thank
21 you. And thank you, Chairman Melio and the
22 subcommittee, for addressing this important
23 subject.

24 I'm also the chairman of the
25 Susquehanna River Basin legislative caucus.

1 So we share a lot of the same problems as far
2 as flooding that you do.

3 And I just want to say that we have
4 this little problem going on called the state
5 budget and we have to -- the Republicans have
6 a caucus at ten o'clock. So some of our
7 members are going to have to leave.

8 But I can assure you that we will get
9 the written testimony and the information to
10 all of our members.

11 And I think we all share in the
12 flooding problem. It's not going to get any
13 better. We know that. So we really got to
14 address this problem. Thank you.

15 SUBCHAIRMAN SOLOBAY: Thank you,
16 Chairman.

17 Also now I'd like to call on
18 representative Ron Miller from York County for
19 some opening comments.

20 REPRESENTATIVE MILLER: Thank you,
21 Mr. Chairman.

22 You know, sometimes in Harrisburg we
23 do things and we think that we have solved an
24 issue. Act 64 of 1999 was a start. We all
25 recognize that it didn't fix anything. But it

1 established Pennsylvania's membership in the
2 Federal Emergency Management Assistance
3 Compact, allows us to work with other states
4 when there's disasters.

5 Without going after some provisions
6 at that time, we have a lot of legislation
7 that has been introduced, was introduced last
8 session and the session before. I was very
9 happy to pick up the challenge from former
10 Chairman Semmel with House Bill 236, looking
11 at creating a flood insurance assistance
12 program modeled very much after our
13 agricultural drought assistance type programs,
14 crop insurance programs and I mean I think
15 there are several other bills that people have
16 out there that have been introduced this
17 session. I know Representative Petri has a
18 bunch of them. Representative Scavello has
19 some. And I know it's a very important issue
20 to many people in the Pocono area. So I
21 appreciate the fact that we're having this
22 hearing today.

23 Thank you.

24 SUBCHAIRMAN SOLOBAY: Thank you,
25 representative.

1 We've also been joined by
2 Representative Daryl Metcalfe, Representative
3 Mario Scavello, and I'm sorry, there are
4 new -- Michael --

5 REPRESENTATIVE PEIFER: Mike Peifer.

6 SUBCHAIRMAN SOLOBAY: Mike Peifer,
7 that's right. Sorry about that.

8 Now, some comments from
9 Representative John Siptroth before we start
10 with the testimony.

11 REPRESENTATIVE SIPTROTH: Thank you
12 very much. I'd like to thank Representative
13 Melio for hosting this and Representative
14 Solobay for chairing this committee and all
15 the other members that joined us.

16 Certainly it is -- has been a problem
17 in my specific area and neighboring
18 neighborhoods. The flooding the past few
19 years has been very devastating, and one of
20 two hit us, and hopefully we can get a
21 resolution to the Delaware River Basin
22 Commission employing a simple majority
23 regarding the regulation of the water risk of
24 containment in the New York reservoirs.

25 That's the purpose of this hearing

1 today, and hopefully that piece of legislation
2 will be resolved.

3 So thank you very much. Thank you to
4 all the testifiers also.

5 SUBCHAIRMAN SOLOBAY: Thank you,
6 representative.

7 We've also been joined by
8 Representative Rosita Youngblood from
9 Philadelphia.

10 Our first testifier is Cathleen
11 Curran Myers, Deputy Secretary of the Office
12 Of Water Management, Department of
13 Environmental Protection.

14 Madam Secretary, when you're ready.

15 DEPUTY SECRETARY MYERS: Thank you
16 very much. Am I on?

17 SUBCHAIRMAN SOLOBAY: Is your mike
18 on?

19 DEPUTY SECRETARY MYERS: No, I'm not
20 on. Ahh, there we go.

21 Chairman Melio, Chairman Fairchild,
22 Representative Solobay, and members of the
23 committee: I appreciate this opportunity to
24 appear before you today to discuss
25 Pennsylvania's flooding program, especially

1 with regard to the Delaware River flooding in
2 2004 to 2006.

3 I'd like to start with a little
4 background on flooding, flood mitigation, and
5 the management of the water resources of the
6 Delaware River basin.

7 Pennsylvania has the most extensive
8 flood protection program in the nation. As a
9 result of abundant rainfall, over 83,000 miles
10 of streams and our beautiful hilly topography,
11 Pennsylvania is tied with North Carolina as
12 being the most flood-prone state in the
13 nation.

14 As early as 1936, the legislature
15 authorized our predecessor agencies to provide
16 structural protection to the state's flood
17 prone communities.

18 And I am going to stop here and put
19 my testimony out, which I should have done
20 when I walked in the room, so you have a
21 copy. I apologize for that oversight.

22 Since 1940, the Department of
23 Environmental Protection's Waterways
24 Engineering Bureau and its predecessors have
25 constructed about 200 channel improvement and

1 flood protection projects in nearly 100
2 communities, at a current dollar cost of about
3 \$485 million.

4 These flood control projects are
5 initiated by local municipalities and funded
6 through the capital budget process. DEP
7 provides the design, the site and
8 environmental assessment, construction
9 coordination and oversight of these projects
10 from feasibility to installation.

11 In addition to the capital budget
12 funding of local projects, the Governor's
13 budget, usually, and this year again, provides
14 \$2.8 million for local flood protection
15 projects, including grants for non-routine
16 maintenance and specialized equipment for
17 flood project maintenance.

18 Since 2004, Pennsylvania has
19 experienced three devastating floods in the
20 Delaware Basin of a magnitude not experienced
21 since 1955. The June 2006 flood on the
22 Susquehanna River as well broke historic
23 records for flood crests in major communities
24 from Bloomsburg to Hershey.

25 We will continue to engage the

1 Delaware and the Susquehanna River Basin
2 Commissions in assisting with the outreach and
3 assessment of our flood warning and response
4 systems that were energized during those
5 floods and are under improvement as a result
6 of the things that worked and the things that
7 did not work during those floods.

8 And I think PEMA will be addressing
9 these emergency programs later in your
10 hearing.

11 Governor Rendell has made flood
12 mitigation and response an administration
13 priority for 2007/2008, as evidenced by an
14 increase of \$2.2 million in the budget for DEP
15 for technical assistance for stormwater and
16 flood planning, including creation for the
17 first time of an interagency task force with a
18 senior level flood mitigation coordinator to
19 work full-time on flooding -- before, during,
20 and after a flood.

21 These floods will leverage nearly \$5
22 million -- no, flood -- these funds will
23 leverage nearly \$5 million in federal funding
24 for restoration projects from NRCS resulting
25 from the June 2006 flooding.

1 One aspect of this initiative will be
2 a new emphasis on non-structural alternatives,
3 measures, such as buyouts, flood proofing,
4 greenways and stream and wetland improvements,
5 which can often eliminate the need for or
6 reduce the footprint of a more expensive
7 structural solution, such as a levy or a dam
8 or detention area.

9 Turning more specifically to flooding
10 on the Delaware, since I know that is the
11 current need and current primary interest of
12 this body.

13 It's interesting to note that the
14 public health and safety crisis that
15 originally brought Delaware Basin states to
16 the negotiating table to find a better way to
17 manage jointly the shared water resources of
18 the Delaware River was drought, not flooding.

19 By the middle of the last century,
20 the basin states and New York City had sued
21 each three times in the U.S. Supreme Court in
22 three different decades.

23 When our normally plentiful rains
24 don't fall, there is simply not enough water
25 for the 15 million people in the basin who

1 depend upon Delaware River water reservoir
2 storage to augment the natural flows.

3 So New York City built three water
4 storage reservoirs in the Delaware headwaters
5 in the Catskills -- Cannonsville, Pepacton,
6 and Neversink reservoirs -- to store and save
7 spring runoff for the dry times.

8 Some of the water stored in the New
9 York City reservoirs is piped to New York City
10 residents.

11 And everybody really knows that.

12 Most importantly, though, for thirsty
13 Philadelphians, the remainder is dedicated for
14 release into the river for downstream use and
15 as a freshwater flow to hold back the salt
16 seawater at bay when rainfall is scarcer, as
17 occurs typically in late summer and fall.

18 About 2.5 million Pennsylvania and
19 New Jersey residents living downstream of the
20 Delaware Water Gap in Easton, in Yardley, in
21 Trenton, in Philadelphia, depend upon the
22 water stored in those New York City reservoirs
23 in the dry months.

24 During a recent drought nearly half
25 of the water in the river at Trenton came from

1 the New York City reservoirs. And the
2 Philadelphia Water Department tells us that at
3 some times as much as three-quarters of the
4 water they are using in low flow times is
5 water that was released from the New York City
6 reservoirs.

7 So as a commissioner for the Governor
8 who sits for Pennsylvania on the DRBC, it is
9 not a simple situation. I have flood victims
10 who are closer to the dams who believe the
11 reservoirs -- keeping those reservoirs empty
12 is the solution and people in Philadelphia
13 that will have no water to drink if we keep
14 those reservoirs empty.

15 So perhaps you're wiser than I am
16 because I would love to figure out how we can
17 safely balance those two critical needs in the
18 interest of our public.

19 So what lessons do we have from the
20 historical flood data? After more than 50
21 years without a flood of this magnitude, we
22 had three devastating floods -- nobody really
23 knows why. We did ask. We've looked at the
24 global warming. Everyone is trying to figure
25 out whether this is just the flip of the coin

1 that randomly can happen or whether this is
2 some new trend and we do not know the answer
3 to that.

4 The June 2006 flood was so widespread
5 it also broke historic flooding records in
6 nine communities in the Susquehanna River
7 Basin as well as in the Delaware.
8 Extraordinary rains filled the three New York
9 City reservoirs.

10 As the rains continued, water began
11 to overflow and spill over the dam spillways,
12 much like an overflowing bathtub.

13 And I apologize if that seems
14 simplistic, but the only way that I've been
15 able to understand all of this is to think
16 about a bathtub to understand the dynamics of
17 the situation.

18 As a result, some flood victims
19 erroneously -- erroneously concluded that the
20 reservoirs caused the flooding and that if
21 there hadn't been reservoir spills, their
22 homes and businesses could have been spared
23 inundation and could be spared in the future.

24 The historical data unfortunately
25 support neither of these contentions. In

1 fact, seven of the ten worst main stem floods
2 in the Delaware Basin occurred with no
3 reservoir spills at all contributing water and
4 three occurred when reservoirs were spilling.

5 Surprisingly, and counter to, no
6 greater common sense imagining, even when a
7 large impoundment is full and spilling and
8 overflowing, it has the effect of lowering the
9 peak discharges downstream because the
10 impoundment itself and the friction and the
11 water having to flow through the reservoirs
12 slows the water down, it sticks together, and
13 it actually helps lower the flood even when
14 it's full.

15 In the April 2005 flood the effect of
16 the spilling Neversink reservoir has been
17 measured and calculated and it actually halved
18 the peak rate flowing out of the reservoir,
19 even though it was overflowing at the time.

20 So reservoirs can help manage
21 flooding. But we need to understand the
22 differences in operating reservoirs that are
23 used for flood control primarily and were
24 built for flood controls and operating
25 reservoirs that are used for water supply, for

1 drinking water supply primarily and were built
2 for that purpose of storing water.

3 The Delaware River Basin has 13
4 reservoirs for multiple purposes ranging from
5 water supply storage to power generation, to
6 recreation like Nockamixon, and flood
7 control.

8 These flood control reservoirs,
9 including five owned and operated by the U.S.
10 Army Corps of Engineers in the basin, maintain
11 year-round flood storage voids or empty spaces
12 capable of capturing and temporarily storing
13 runoff from major storm events.

14 Like an empty bathtub, these
15 reservoirs can capture massive inflow rates,
16 store the water temporarily, and then release
17 it at controlled rates to help prevent that
18 water from contributing to downstream
19 flooding.

20 In contrast, water supply reservoirs
21 are operated to be as full as possible at all
22 times. Water supply reservoirs fill during
23 the winter and spring months of normal years.
24 They are managed to be at full capacity by
25 late spring in order to provide maximum water

1 supply storage for the drier summer and fall
2 seasons.

3 Intentionally not filling the
4 reservoirs, or maintaining voids, decreases
5 the safe yield of a water supply reservoir and
6 puts the public at risk of running out of
7 water.

8 Similar constraints on managing voids
9 for flood control apply to reservoirs created
10 for other purposes. Recreation reservoirs,
11 like Nockamixon, must maintain a pretty
12 constant water level so that docks and boats
13 and swimming areas are not getting stranded,
14 either high and dry, or as islands in water
15 that's fluctuating in this level.

16 Operators of power generation
17 reservoirs, like Wallenpaupack, must operate
18 in accordance with licenses issued by the
19 Federal Energy Commission.

20 However, it's certainly true that
21 operations of reservoirs not designed for
22 flood control may sometimes be modified to
23 provide some voids to help mitigate flooding,
24 without seriously diminishing their primary
25 function for water supply, for recreation or

1 for power generation.

2 And we need to know about that and we
3 need to use it to the maximum we can. Knowing
4 that Governor Rendell led the basin in
5 providing funding for development of a flood
6 modeling tool that will allow analysis of all
7 13 of the major reservoirs and impoundments in
8 the basin to determine the extent to which
9 each of them might be able to provide some
10 increment of help in managing flood flows.
11 The problem was we don't -- we have a good
12 tool right now for knowing what happens with
13 the three New York City reservoirs and the
14 main stem of the Delaware. We got a good
15 hydrologic model and we know that if you take
16 water from here and you put it in there what's
17 going to happen at Belvidere and Montague and
18 Port Jervis and Trenton and Philadelphia. We
19 have a good model for that.

20 We don't have a model that lets us
21 look at what happens on the Schuylkill and the
22 Lehigh and the Lackawaxen, Wallenpaupack, and
23 Nockamixon and if we change something at three
24 of those places what happens all along the
25 way.

1 Because we certainly don't want, as
2 was suggested to us, we don't want to have a
3 reservoir start to let water out in
4 anticipation of a storm and have that water
5 hit another community just as the storm
6 breaks. Which can happen.

7 It takes three days, for example, for
8 that water from the New York City reservoirs
9 to make it all the way down to Philadelphia.
10 And I was criticized at a public hearing,
11 understandably, because how would you know
12 that? I didn't know that. Who would think it
13 takes three days for water to get there. But
14 it does.

15 So, you know, that's why we really
16 need to investigate this and get good
17 engineering. But the fact is we were being
18 screamed at because by Wednesday before the
19 last -- Isabella, I believe it was, that
20 didn't end up being a problem, but on
21 Wednesday it was forecast to smack us again, I
22 was asked to be letting -- telling New York
23 City to let water out of those reservoirs.

24 If we had done that, the peak -- the
25 report was for peak rain at the lower part of

1 the basin, not the upper part of the basin --
2 so we would have been sending water stored in
3 the upper basin to the lower basin which was
4 going to get hit and we could have actually
5 created a dam of water that would have
6 prevented the tributaries from emptying just
7 when they needed to empty and make -- we could
8 have actually -- we can create the floods.

9 That would be a way we could create
10 the floods, by sending extra water down at the
11 wrong time, having it hit downstream when
12 they're getting tributary flooding, flash
13 flooding locally, that could create a flood.

14 So we have to do this with good tools
15 and good engineering. But we need to do it.

16 So this new tool, it's a half million
17 dollar project. The Governor put up 150 and
18 challenged the other states to, and they all
19 did. So that project is underway.

20 It's going to be another year or
21 perhaps two years, I believe I just heard, to
22 get that tool but when we get it it will be a
23 big help for us to figure out what we can do
24 with the 13 available reservoirs, not just
25 those three at the top, to help us with the

1 flooding.

2 Another problem with looking at this
3 problem is the sheer magnitude of the water.
4 I just want to speak to that for a moment
5 while I'm talking about how hard it is to get
6 your head around this size of a problem.

7 One other solution that's been
8 proposed, and sounds really good, is that we
9 should require New York City to take the
10 32-foot aqueduct that takes water from these
11 reservoirs to New York City for drinking and
12 remove water to that 32-foot aqueduct when
13 there's going to be floods. And that aqueduct
14 can take .9 billion gallons, 900 million
15 gallons of water a day out of the reservoirs
16 and head it for the Hudson Basin instead of
17 the Delaware basin.

18 Sounds like a really good idea. In
19 fact, with all the infrastructure you could
20 get 1.5 billion gallons a day out of those
21 reservoirs. And that may be something we
22 should be doing and, in fact, it's one of the
23 considerations that's in the engineering
24 studies we're requesting and pressing New York
25 to provide that information.

1 But look at the size of the problem.
2 One inch of rain makes 16 billion gallons of
3 water. So it would take about ten days. With
4 my simple math, if we can get 1.5 out a day,
5 at 16 from one inch, it was -- to get rid of
6 one inch of rainfall, we'd need ten days to
7 make the space, for one inch of rainfall.

8 And how much rainfall did we get in
9 these extraordinary events? We got 12 to 15
10 inches.

11 So I'm not saying it's not
12 important. It might be something we should
13 do. It might make some difference. But it
14 will not solve the problem. It get some water
15 out. It could be part of the solution.

16 But these are going to take a little
17 bit here -- to solve the flooding it's going
18 to take a little bit here, a little bit there,
19 everybody doing what they can to diminish the
20 impact.

21 Okay. So the New York City
22 reservoirs, a little bit more about them.
23 They are operated to provide releases
24 downstream throughout the year to achieve
25 river level targets at Montague and Trenton.

1 That's what Pennsylvania got out of
2 its Supreme Court decree. We got the right to
3 750 (sic) c.f.s. coming downstream to augment
4 low flows. That was the exchange for them
5 taking water out of the basin, that they had
6 to provide water from storage for 1750 c.f.s.

7 And the U.S. Supreme Court has a
8 river master appointed whose job is to measure
9 that every day and tell the reservoirs to dump
10 water to keep the water levels that high for
11 us.

12 During drought emergencies these
13 releases are critical to protecting downstream
14 municipal and industrial water supplies,
15 including the Philadelphia water supply intake
16 at Torresdale. Philadelphia depends on that
17 intake in the Delaware River for more than
18 half of its water supply.

19 During extreme droughts, when flows
20 to Philadelphia's Schuylkill River intake
21 decrease, the city water department may rely
22 even more heavily on water from the Torresdale
23 intake on the Delaware.

24 The water released from the New York
25 City reservoirs, in combination with releases

1 from Beltzville and Blue Marsh Reservoirs,
2 also pushes back the salt water from Delaware
3 Bay which creeps upriver as natural flows
4 diminishes and is crucial to keeping salinity
5 downstream and out of the Torresdale intake.

6 Over the past several years, releases
7 from the basin's New York City reservoirs have
8 been increased during the summer months to
9 maintain cold-water flows for fish in the
10 upper watershed and in the winter months to
11 mitigate the potential for spills.

12 A world class trout fishery has
13 developed in the tailrace and downstream of
14 the three reservoirs as an unintended, but
15 welcome, result of the release of cold
16 reservoir water throughout the summer and fall
17 to augment lower basin river flows.

18 But that is another issue you may
19 have heard about. We need to balance a third
20 interest. We got water supply which wants
21 reservoirs full. We got floods which floods
22 want the reservoirs empty. And we have the
23 fisheries which want enough water to send down
24 stream at the right time for the fish. So we
25 got a third factor to balance.

1 And there are several factors which
2 limit the potential for creating and
3 maintaining the year-round voids to address
4 flooding at the New York City reservoirs.

5 I already mentioned the U.S. Supreme
6 Court decree which allows New York City to
7 have the right to have up to 800 million
8 gallons per day from its three Delaware Basin
9 reservoirs.

10 New York City has historically taken
11 less than its full allocation and it manages
12 the reservoirs to achieve full storage in the
13 late spring in order to hedge against the
14 possibility that a severe drought might
15 develop.

16 The fact that they take less has not
17 gone without notice, and we are currently
18 through the river basin commission negotiating
19 a flexible flow management program that
20 recognizes they really don't use that water
21 and that water can be considered for other
22 uses and the lack of their need can be
23 considered in the flooding and the creation of
24 voids.

25 Water supply needs. As I mentioned

1 during dry periods the states of Delaware,
2 Pennsylvania, and New Jersey rely on these
3 releases from the New York City reservoirs to
4 not only provide water supply but to sustain
5 aquatic life and support fishing and boating
6 activities.

7 During the month of August 1999 an
8 average of 73 percent of the flow of the main
9 stem at Montague, New Jersey and 46 percent of
10 the flow of the main stem at Trenton were
11 comprised of the releases from the three New
12 York City reservoirs.

13 I would also note that if you go to
14 the DRBC website, you can see a picture of a
15 more recent emptying of the reservoirs from
16 low rainfall in -- and I'm going to talk about
17 that a little bit. So I'm just saying there
18 is a picture and it's quite amazing.

19 About weather forecasting. Weather
20 forecasting is not yet sufficiently advanced
21 to furnish reliable drought predictions.
22 Severe droughts can, in fact, develop within a
23 matter of months. By way of example, on May
24 1, 2001, New York City's Delaware Basin
25 reservoirs were 100 percent full, holding

1 approximately 271 billion gallons of water.
2 By December 15, less than eight months later,
3 the combined storage had declined to 63
4 billion gallons or only 23 percent of
5 capacity.

6 One frequent request by flooding
7 victims is that we keep a 20 percent
8 year-round void in the New York City Delaware
9 reservoir system.

10 So if we figure out what that means
11 to water supply, if a void of this size, about
12 54 billion gallons is in effect in May of
13 2001, the reservoirs would have only had 217
14 billion gallons of water stored rather than
15 271.

16 In that case, by December 15th, the
17 three giant impoundments would have been
18 essentially empty.

19 The system did not refill again until
20 spring of 2003. So it takes -- can take
21 nearly two years to fill those reservoirs.
22 Again, it takes a long time to empty them. It
23 takes a long time to fill them. In --
24 compared with what we need in creating voids
25 in the flood.

1 Since 1980 there have been eleven
2 droughts triggered by declines in the New York
3 City reservoir storage.

4 Weather forecasting is improving in
5 accuracy and some have suggested that in place
6 of permanent voids, water could be released to
7 make space in anticipation of impending storm
8 events. Unfortunately, that is not enough
9 time for reservoirs which are not designed for
10 flood control to release enough water to
11 create big enough voids to make a significant
12 reduction in flooding in locations more than a
13 few miles below the dams.

14 To illustrate, by the time you reach
15 Easton, about 80 percent of the water you're
16 seeing coming downstream at you in the main
17 stem or in a flood is coming from parts of the
18 watershed that are not affected by the New
19 York City reservoirs.

20 So even if we had the reservoirs
21 empty and the reservoirs happen to be able to
22 contain all of the water coming into them and
23 they didn't fill, we would have gotten 80
24 percent of the water we got at Easton. And
25 more like 90 percent by the time you get down

1 to New Hope and Yardley and farther south.

2 So we can't control that water with
3 just those reservoirs.

4 Well, what are the answers to
5 reducing flood damage in Pennsylvania?
6 Governor Rendell has provided leadership in
7 three key action areas to find the answers in
8 response to these disasters.

9 First, he directed the Delaware River
10 Basin Commission to form a -- do you want me
11 to continue or do you need to recess? A
12 broad-based task force of local leaders,
13 scientists and legislators to find answers to
14 flooding on the Delaware.

15 That report is due tomorrow. I have
16 seen a draft, so I know it's ready. There are
17 45 recommendations in it. We will all want to
18 digest that and perhaps we will all need to
19 then reconvene and decide what of those items
20 may be aided by your legislative assistance.

21 The mandated -- the development of a
22 half million dollar flood analysis modeling
23 tool that would tell us about the lower basin
24 and the 13 reservoirs available, not just the
25 three in New York City.

1 We accelerated negotiations among the
2 parties to the 1954 consent degree to develop
3 a flexible flow management plan that would
4 include flooding, water supply, and fisheries
5 in one management scheme, instead of in
6 patchwork, and allow the basin operations to
7 evolve as we evolve our science of -- of basin
8 management.

9 From these actions will come critical
10 data and feedback on the best courses of
11 action to improve our flood mitigation
12 program. Draft recommendations discussed at
13 recent public meetings indicate the task force
14 has concluded unfortunately that no set of
15 mitigation measures, however, will eliminate
16 flooding along the Delaware main stem and its
17 tributaries in an extraordinary rainfall event
18 like those of recent memory.

19 Much of the burden will fall on local
20 government zoning and planning to direct
21 future growth out of the floodways and protect
22 those currently in harm's way.

23 A combination of non-structural and
24 structural measures can improve the basin's
25 resiliency -- reduce the frequency and

1 severity of floods, reduce flood damage, and
2 prepare for and recover from flooding.

3 In the next few weeks we do expect to
4 receive the recommendations of the task
5 force. We will be hiring a flood coordinator
6 at the -- at the Governor's Office level,
7 senior level, to organize federal and state
8 agencies on a constant basis, to integrate
9 flood mitigation more significantly than in
10 any previous program, and provide for adaptive
11 management going forward.

12 In the long term, legislation may be
13 needed to fully implement some of these
14 recommendations so I really appreciate this
15 opportunity to begin that dialogue.

16 Thank you very much. If you have
17 questions, I would be happy to respond.

18 SUBCHAIRMAN SOLOBAY: Thank you very
19 much. For the record, I'd just like to also
20 mark that Representative Kathy Rapp was here
21 and had to leave.

22 Since the Republican members have
23 been called to caucus, I will call for any
24 questions from the Republican members first.

25 REPRESENTATIVE METCALFE: You guys

1 were called first.

2 SUBCHAIRMAN SOLOBAY: Well, I think
3 that was there. That was there. We're not
4 supposed to be in here.

5 All right. Representative Scavello.

6 REPRESENTATIVE SCAVELLO: Thank you.
7 Thank you, Mr. Chairman, for giving me the
8 opportunity, although I'm not a member of the
9 committee.

10 Cathleen, I want to thank you for
11 your testimony. But you made a statement that
12 I just had to ask this question. Are you
13 saying that those three reservoirs up in New
14 York -- that New York State has up there, they
15 don't use much of that water?

16 DEPUTY SECRETARY MYERS: They use
17 800 -- they use about 665, on the average,
18 million gallons.

19 REPRESENTATIVE SCAVELLO: And what is
20 that? In the capacity of their storage,
21 they're storing, percentage, what are we
22 talking about, the capacity of those -- those
23 three dams?

24 DEPUTY SECRETARY MYERS: They store
25 271 billion gallons of water and the rest

1 can't -- is and -- is used as needed to keep
2 the flow target at Montague at the level that
3 gives us the flow coming down stream and
4 that -- and how much is needed to supply that
5 varies. Obviously in the -- in 2001, which I
6 described, almost all 271 billion gallons,
7 less the 800 million gallons a day for New
8 York City, was used.

9 REPRESENTATIVE SCAVELLO: In your
10 comments you've -- you've also stated -- in
11 this report that we haven't seen -- was the
12 reduction of the -- of the levels of those
13 three an option?

14 DEPUTY SECRETARY MYERS: Oh, yes.

15 REPRESENTATIVE SCAVELLO: It was an
16 option?

17 DEPUTY SECRETARY MYERS: Oh, yes.

18 We're considering all options and we will need
19 to do a combination of things. And the
20 reservoir operations have already been changed
21 twice since the flooding, once to -- once to
22 include snow pack, for example. In the past
23 we just figured how full are the reservoirs
24 and then we said, wait a minute. We can be
25 pretty sure the reservoirs will fill based on

1 how much snow there is. So we can subtract
2 the snow and let that much water out. And so
3 we started doing that about two years ago.

4 And we've refined that so we have a
5 much better estimate and have further been
6 able to -- in real time we do aerial
7 photographs and measure the snow pack, and so
8 we really know how much is there, so that we
9 can count on that water coming in for water
10 supply and we can subtract more.

11 So we have done that with snow pack
12 and we have changed the rule curves of when
13 water is released. So that when the water is
14 -- when the storage is above normal, we --
15 it's a complex formula, but basically when
16 the -- when the water in the reservoir is
17 above normal, we now have a rule to start
18 releasing water. So send -- send it towards
19 normal. So then if it then, of course, if it
20 rains, and what people are watching, the
21 percent full. So you can be headed down and
22 releasing water. If it rains a million
23 gallons, it may help -- be back at the 90 or
24 95 percent full very quickly, but it doesn't
25 mean we're not releasing water.

1 So it's a combination of releasing
2 and actual filling, but we are now releasing
3 water whenever it's above normal.

4 And the new -- the flexible flow
5 management program I talked about incorporates
6 all those ideas into a new program.

7 We have gone out twice with that for
8 public comment. It's going to be out for
9 final public comment -- for final release in
10 July. And you will see it has still more --
11 and year-round ability to be reducing and
12 trying to keep what voids we can while still
13 pretty sure the reservoirs will be full enough
14 to supply water supply.

15 REPRESENTATIVE SCAVELLO: In the
16 three storms that pretty much devastated parts
17 of Monroe County, there was no early release.
18 Am I correct? When those -- those -- those
19 reservoirs were pretty much close -- close to
20 full?

21 DEPUTY SECRETARY MYERS: Oh, they
22 were full. They were full and spilling but
23 there were two storms a week apart. So they
24 were full and spilling from the first storm
25 when the second storm hit.

1 So nothing we could have done in
2 terms of releasing water would have helped at
3 that point.

4 However, in some storm situations --
5 I mean it's hard to generalize. In some storm
6 situations, reducing water consistency and
7 managing it so that we have what voids we can
8 afford, as much of the time as we possibly
9 can, will help in some events.

10 It probably wouldn't have helped --
11 when you get a double whammy like that and you
12 get six inches of rain one weekend and it
13 fills up the reservoirs, because six inches of
14 rain is six times that 16 billion gallons,
15 it's going to fill them up unless they're
16 really empty. Then we're going to have a
17 problem when you get six more inches the
18 following weekend.

19 But there are some -- it will help
20 and we're going to work on that and fine tune
21 it.

22 REPRESENTATIVE SCAVELLO: Thank you
23 very much.

24 SUBCHAIRMAN SOLOBAY: We've also been
25 joined by Representative Bryan Lentz.

1 Next question, Representative Peifer.

2 REPRESENTATIVE PEIFER: Thank you,
3 Ms. Myers.

4 It just seems that there's such a
5 lack of coordination with the -- with the
6 three states. Now, obviously we have the
7 study coming out, which you say is in July,
8 that was the half million dollar study that
9 was ordered by Senators Clinton and -- as well
10 as --

11 DEPUTY SECRETARY MYERS: No.

12 REPRESENTATIVE PEIFER: No?

13 DEPUTY SECRETARY MYERS: No.

14 REPRESENTATIVE PEIFER: Was that part
15 of the testimony that was traveling that was
16 in Easton? Or a couple of testimony --

17 DEPUTY SECRETARY MYERS: There's a
18 lot of things going on. There's a lot of
19 people worried about flooding. There's a lot
20 of things going on. There's a one million --
21 there's a one million dollar study that was
22 already started in about 2004 that is the one
23 that Senator -- that you referred to Senator
24 Clinton that was --

25 REPRESENTATIVE PEIFER: Senator

1 Clinton, Senator Specter.

2 DEPUTY SECRETARY MYERS: Senator
3 Specter. A lot of folks participated in
4 that. And we focused it a little bit in the
5 scope of work after these floods to get more
6 information about basin management.

7 But it's not -- and that's coming out
8 in July. And that will provide some data and
9 information. But it's mostly gathering a lot
10 of information for -- for better understanding
11 of the water resource and how it -- how it
12 works.

13 But it's not the half million dollar
14 study to give us a specific engineering tool
15 to figure out the water scenarios for the 13
16 reservoirs. That one is a separate one.

17 So there's a one million dollar study
18 and a half million dollar study, both
19 involving the Corps, which makes it confusing.

20 REPRESENTATIVE PEIFER: The -- I'm
21 part of the Wallenpaupack Watershed Advisory
22 Committee. We've done some really good things
23 there with PPL.

24 DEPUTY SECRETARY MYERS: Yes, you
25 have. I should have mentioned that.

1 REPRESENTATIVE PEIFER: And they've
2 been monitoring pumping as part of that, you
3 know, and we've been monitoring the --
4 basically the basin for -- for what's coming
5 in with impervious surfaces and trying to get
6 better data on what's coming into our link.

7 DEPUTY SECRETARY MYERS: Yeah.

8 REPRESENTATIVE PEIFER: But it just
9 seems like that's a small piece of the pie
10 and --

11 DEPUTY SECRETARY MYERS: Well --

12 REPRESENTATIVE PEIFER: -- it's hard
13 to coordinate counties, let alone states, let
14 alone emergency management.

15 There's just a huge lack of
16 coordination between the three states. And
17 we're all affected by the water.

18 DEPUTY SECRETARY MYERS: Yep.

19 REPRESENTATIVE PEIFER: So hopefully
20 somewhere in the study we can address the
21 coordination of safety, which is obviously the
22 reason for this hearing.

23 DEPUTY SECRETARY MYERS: Uh-huh.

24 REPRESENTATIVE PEIFER: The second
25 thing is I'd just like to say from the

1 comments that I hear about this flexible flow
2 module, it still does not address flooding.

3 We have many issues where I'm from,
4 from brown trout to the rafters to the -- to
5 the constant water flow, and it just seems
6 like again and again and again that whatever
7 New York City wants for their water source,
8 that's what they get.

9 And that's -- that's -- that's from a
10 Pennsylvanian's viewpoint, but that's what I
11 hear.

12 DEPUTY SECRETARY MYERS: Well, it
13 does address flooding and I'll be happy to
14 discuss it further with you when the proposal
15 is -- the proposal is going to all of the
16 states for their various publication of
17 notice.

18 So, please, contact me and we --

19 REPRESENTATIVE PEIFER: Sure.

20 DEPUTY SECRETARY MYERS: -- can talk
21 more about that.

22 REPRESENTATIVE PEIFER: Thank you.

23 SUBCHAIRMAN SOLOBAY: Thank you.

24 Representative Grucela.

25 REPRESENTATIVE GRUCELA: Thank you,

1 Mr. Chairman.

2 Deputy Secretary, you and I have
3 discussed this several -- many times.

4 DEPUTY SECRETARY MYERS: Yes, sir.

5 REPRESENTATIVE GRUCELA: Because this
6 is an area that's affected my district, all
7 three of those floods, as well as north of me
8 in Monroe County, and as well Representative
9 Bob Freeman in the Easton area.

10 Of course, we were at Lafayette
11 College --

12 DEPUTY SECRETARY MYERS: Yes.

13 REPRESENTATIVE GRUCELA: -- when
14 Congressman Dent held a hearing.

15 And I want to start with -- my
16 colleague is right about the coordination.

17 DEPUTY SECRETARY MYERS: Uh-huh.

18 REPRESENTATIVE GRUCELA: Because
19 there's a couple things, after pursuing this
20 so many times, because of the three disastrous
21 floods, there's no doubt about the
22 coordination.

23 But, first of all, you mentioned --
24 and -- I don't know if it's a slip or maybe
25 it's just a semantic thing, but the issue

1 isn't to have the reservoirs empty. I don't
2 think anyone wants them empty.

3 DEPUTY SECRETARY MYERS: Uh-huh.

4 REPRESENTATIVE GRUCELA: I think the
5 issue has always been that they're over
6 capacity. And what I was able to find out --
7 and correct me if I'm wrong -- but that was
8 governed, I think, by the Supreme Court case
9 that you cited, and that in order to change it
10 it needed to be -- it's three governors and
11 the mayor of New York have a vote?

12 DEPUTY SECRETARY MYERS: Uh-huh.

13 REPRESENTATIVE GRUCELA: And -- and,
14 again, when you talk about coordination and
15 trying to get three governors, even if our
16 governor agrees and the other two governors
17 agree, the mayor's vote obviously stops it.

18 DEPUTY SECRETARY MYERS: Uh-huh.

19 REPRESENTATIVE GRUCELA: So I think
20 the issue has always been, you know, not empty
21 but that there's too much.

22 DEPUTY SECRETARY MYERS: Right.

23 REPRESENTATIVE GRUCELA: And
24 secondly --

25 DEPUTY SECRETARY MYERS: Could I --

1 could I just respond to that a little bit?

2 REPRESENTATIVE GRUCELA: Absolutely.

3 DEPUTY SECRETARY MYERS: Because that
4 is what is -- the flexible flow management
5 program is the negotiations among those
6 decreed parties.

7 REPRESENTATIVE GRUCELA: It would be
8 the three states and --

9 DEPUTY SECRETARY MYERS: So it would
10 be me sitting at the table with the mayor
11 --the representative of New York City and New
12 York state and New Jersey and Delaware, and
13 us, and this -- and that is the focus of that,
14 to relook at the whole way the New York City
15 reservoirs are managed and to see if we can
16 increase the voids without decrease -- without
17 increasing significantly drought days
18 downstream.

19 REPRESENTATIVE GRUCELA: And the key
20 word is negotiating. Does it take all four to
21 vote or just can it be three/one?

22 DEPUTY SECRETARY MYERS: Think of it
23 as a settlement agreement, because it is
24 exactly --

25 REPRESENTATIVE GRUCELA: The question

1 is -- I want to know the answer. Does it take
2 all four or does it take three?

3 DEPUTY SECRETARY MYERS: Yes, it
4 takes all four.

5 REPRESENTATIVE GRUCELA: Okay.

6 DEPUTY SECRETARY MYERS: Because it's
7 a settlement agreement.

8 REPRESENTATIVE GRUCELA: Okay.

9 That's all I needed to know. That's all I
10 needed to know. They can settle and negotiate
11 and do all the studies in the world; but if
12 one says no, then we're out --

13 DEPUTY SECRETARY MYERS: Yes. But we
14 could go back to the Supreme Court if we were
15 unsatisfied with that.

16 REPRESENTATIVE GRUCELA: I understand
17 that. I understand that.

18 And, secondly, I found out that the
19 problem is, as you mentioned, that this was
20 never designed for flood. It was designed for
21 water.

22 DEPUTY SECRETARY MYERS: Yes.

23 REPRESENTATIVE GRUCELA: For water
24 supply. And that's a problem.

25 DEPUTY SECRETARY MYERS: Yes.

1 REPRESENTATIVE GRUCELA: So we need
2 to retool. And I'm just speaking now of the
3 reservoirs, not the other areas.

4 We need to retool or redesign those
5 to make them for flood control as well as
6 water supply.

7 How -- do we know, A, who has the
8 authority to do that? Is it the federal
9 government? And, B, do we know what it costs
10 to do that?

11 How do we do that? How do -- how do
12 we redesign those --

13 DEPUTY SECRETARY MYERS: One of --

14 REPRESENTATIVE GRUCELA: --
15 reservoirs for flood control?

16 DEPUTY SECRETARY MYERS: I don't
17 know. I'm not an engineer, but that is one of
18 the specific provisions that we -- that I and
19 New Jersey sought from New York in these
20 negotiations, that we would do a comprehensive
21 review, including potential augmentation of
22 their storage and augmentation of their
23 storage in a way that would provide better
24 flood control.

25 REPRESENTATIVE GRUCELA: Okay. And

1 then I just have one more about -- in your
2 solutions, and then unfortunately I have to
3 run to caucus because they are running one of
4 my bills that I have to talk about.

5 You mentioned here that the burden
6 will fall on local governments, zoning and
7 planning to direct future growth of the
8 floodways and protect those currently in
9 harm's way.

10 My question is, how do you do that?
11 I mean the small -- you're going to hear from
12 the mayor of Portland.

13 DEPUTY SECRETARY MYERS: Uh-huh.

14 REPRESENTATIVE GRUCELA: The small
15 Borough of Portland already has a business
16 district that's there.

17 DEPUTY SECRETARY MYERS: Uh-huh.

18 REPRESENTATIVE GRUCELA: Okay? The
19 zoning -- I mean I don't know. We have to be
20 careful when we talk about zoning. We already
21 have issues with that.

22 In fact, part of the bill that I have
23 to go talk about in caucus is about
24 notification of planning and building.

25 We have a development -- it's close

1 enough to the river that it's going to affect
2 it -- proposed development of 1257 homes, but
3 it's in the other township. It's in the
4 township contiguous to the Borough of
5 Portland.

6 Now, there's no doubt in my mind --
7 and I was never a good science student, but a
8 little common sense tells me that 1257 roofs,
9 the rain is no longer going to fall gently on
10 the plain. It's going to be collected from
11 1257 roofs and channeled somewhere and this
12 has got to have some effect on the overall
13 water management of that area.

14 So -- but you have to be careful
15 because if the local government -- if you're
16 saying local government zoning, suppose they
17 zone that area environmentally sensitive or
18 floodplain or you can't build, you know,
19 you're going to end up in court, which is
20 probably where they're going to end up anyway,
21 with spot zoning where this township doesn't
22 have enough of this type of zone, et cetera,
23 et cetera.

24 But I'm curious as to how or what
25 type of zoning and planning, because a lot of

1 these municipalities are hamstrung with their
2 planning and zoning ordinances.

3 Is there any recommendations?

4 DEPUTY SECRETARY MYERS: Well, I --
5 New Jersey has put in mandatory requirements
6 for buffers and floodway regulation that have
7 been upheld. So I think it is possible to do
8 that.

9 There has been a mix -- my
10 understanding is there has been mixed results
11 with -- with municipalities cases that have
12 tried to do that and some have been
13 challenged.

14 And I think that is an area to give
15 more teeth and clarity to. The municipal
16 ability to zone for public health and safety
17 in flood-prone areas would be a good thing.

18 REPRESENTATIVE GRUCELA: Tell me
19 about that first one. Buffering?

20 DEPUTY SECRETARY MYERS: New
21 Jersey -- New Jersey has put some mandatory
22 buffer and setback requirements for floodway
23 protection that have been upheld. So it is
24 possible to do that.

25 A court's decision on whether you can

1 zone for a purpose and whether what you did is
2 reasonable and within the public police
3 power -- powers is going to depend upon what
4 the laws giving authority to municipalities
5 say.

6 So that may be an area that we can
7 work together to improve the teeth for local
8 municipalities and then the courts would say,
9 yes, you have that authority.

10 Where currently it's not terribly
11 clear the extent to which municipalities, even
12 though they are, within our state, home rule
13 and the basis for land use planning -- it's
14 not clear exactly what their role is in flood
15 planning and I think if we -- we may need to
16 strengthen that.

17 REPRESENTATIVE GRUCELA: Okay. And
18 so I would be safe to say -- and I'm a strong
19 opponent of these 1257 homes.

20 It would be safe for me to say
21 that -- or recommend to those township
22 officials to take a look at this New Jersey
23 buffering and that it's possible that this
24 would be another quiver in their arrow or
25 quiver in their -- however you say -- that

1 they could use in their argument that,
2 conversely, with the argument that the builder
3 says that there's not enough homes that are
4 allowed for in the township.

5 So it's possible that they could
6 possibly use that --

7 DEPUTY SECRETARY MYERS: Yeah.

8 REPRESENTATIVE GRUCELA: -- you know,
9 as a -- as a defense.

10 Okay. Thank you very much, Madam
11 Secretary.

12 DEPUTY SECRETARY MYERS: You're most
13 welcome.

14 REPRESENTATIVE GRUCELA: I
15 apologize. I have to leave and go to caucus.

16 SUBCHAIRMAN SOLOBAY: Sure. Spend 20
17 minutes asking questions and then run out of
18 here.

19 Representative Miller.

20 REPRESENTATIVE MILLER: Thank you,
21 Mr. Chairman.

22 Thank you for the excellent
23 presentation. It will really help. I don't
24 live in the Delaware River Basin, but the
25 Susquehanna River Basin is applicable, I

1 believe, to any of them as far as their
2 complexities --

3 DEPUTY SECRETARY MYERS: Yes.

4 REPRESENTATIVE MILLER: -- of flood
5 control and water issues and everything else.

6 My question, I know New York state
7 had an issue, because I lived in Mansfield in
8 the early '70s when we had flooding from
9 northern Pennsylvania flow into New York,
10 Horsehead and Elmira --

11 DEPUTY SECRETARY MYERS: Right.

12 REPRESENTATIVE MILLER: -- and cause
13 some troubles there.

14 My question is this -- and I don't
15 understand the Delaware River basin well
16 enough -- does any water from the New England
17 states impact this?

18 DEPUTY SECRETARY MYERS: No.

19 REPRESENTATIVE MILLER: Because when
20 we talk about this compact, we're only
21 talking those few --

22 DEPUTY SECRETARY MYERS: No. All of
23 the states that have water that drains into
24 the Delaware are in the compact.

25 REPRESENTATIVE MILLER: They're all

1 in the compact?

2 DEPUTY SECRETARY MYERS: Yes, sir.

3 REPRESENTATIVE MILLER: Okay. Thank
4 you.

5 That was my only question,
6 Mr. Chairman.

7 SUBCHAIRMAN SOLOBAY: Thank you.

8 Representative Pashinski.

9 REPRESENTATIVE PASHINSKI: Thank you
10 very much. My question is similar to what
11 Representative Grucela was talking about.

12 In your studies, have they determined
13 how much of the water flow is from the lack of
14 reservoirs in other areas or the ground water
15 or has development altered that course to
16 allow for more flow into the rivers rather
17 than seeping into the ground?

18 DEPUTY SECRETARY MYERS: The answer
19 is generally yes. But I think you have to
20 separate -- there are two kinds of flooding
21 going on in most of the river communities.

22 One is local flash flooding, really
23 coming from the tributaries coming up very
24 fast. And the solutions to that -- that may
25 well be better storm water controls; less

1 impervious surface; better land use planning;
2 using our new BMP manual which says first look
3 at the site, manage as little -- you know,
4 don't gather together all the water and shoot
5 it out there. Manage as much on site as you
6 possibly can, infiltrate what you can, and
7 then manage a smaller amount structurally so
8 that we don't perpetuate this constant
9 increase of water we're sending into the
10 stream and expecting things to be fine.

11 So on the local flash flooding, the
12 local tributary flooding, which is usually
13 happening at the same time as the river coming
14 up, it will help a lot.

15 The main stem flooding, however,
16 while -- while help will not -- will not be
17 helped as much the -- this basin has lots of
18 high density areas and those high density
19 areas flood locally.

20 But the main stem flooding comes from
21 the total quantity of storm water and the
22 combined rain drops that get to the stream.

23 Most of the watershed is filled with
24 trees. The large -- it's a huge area and it's
25 mostly in trees, and the percentage of

1 increase in impervious surface is quite
2 small.

3 It's not like the Chesapeake Bay
4 where they're showing like ten percent
5 increases in impervious surface over only ten
6 years. That's extraordinary and -- and really
7 contributes to water problems.

8 I really don't think that, for the
9 main stem flooding, is the problem. But it
10 does make where people live worse because
11 you've constrained the ability of the
12 tributaries to handle and help. And so they
13 back up.

14 REPRESENTATIVE PASHINSKI: Thank you.

15 SUBCHAIRMAN SOLOBAY: Representative
16 Youngblood.

17 REPRESENTATIVE YOUNGBLOOD: Thank you
18 for your excellent report, Madam Secretary.

19 I have a question. In Philadelphia
20 County in certain areas, everyone is well
21 aware that a lot of the waterways were bottled
22 up.

23 What is primarily being done, relying
24 on the bottled-up waterways and how are they
25 affecting the residents? I've requested a map

1 of the Army Corps of Engineers.

2 I live in Germantown in the
3 southwest. Back in colonial times, Germantown
4 was considered sort of the summer homes for a
5 lot of our colonial folks because of the
6 streams, the ponds, and the creeks.

7 They've all bottled up, and when it
8 rains we're experiencing a massive flooding
9 problem through people's basements and through
10 their homes, anywhere from three to four
11 feet.

12 And I did call DEP and they came down
13 and said there's a problem underground but I
14 need to go to my local municipalities and get
15 the maps that showed actually how the
16 waterways were running through because at some
17 point in time they all emptied into the
18 Schuylkill.

19 I have not been able to ascertain
20 that information. I did contact the Army
21 Corps of Engineers. They said that, yes, in
22 Philadelphia there is a major problem, but
23 they have not gotten the cooperation from
24 local government.

25 So I was wondering if you have the

1 map? Have you gotten the cooperation?
2 Because this is something that I am very
3 concerned about everything that has been
4 bottled up underground and some of the
5 problems that we are currently experiencing.

6 DEPUTY SECRETARY MYERS: You have
7 identified the single most intractable and
8 difficult problem that we have in flooding,
9 and one that has even fewer good answers than
10 the Delaware River itself.

11 Darby Creek, Crumb Creek, Ridley
12 Creek, all of the -- all of the tributaries
13 down by Philadelphia, are extremely flashy,
14 because -- flashing, in that as soon as it
15 rains, they just (sound) fill up because there
16 is no way for water to get into the ground
17 water and into the soil.

18 And they were. I mean people just
19 said, oh, there's a stream in the way. We'll
20 just put it in a big pipe and we'll build over
21 it.

22 That was unwise. But we have
23 wonderful cities and wonderful towns. And in
24 Upper Darby, for example, the beautiful
25 brownstones on the main street are right over

1 where the stream bed is supposed to be and
2 where it flows underground in a much too small
3 culvert. And so every time it rains it's a --
4 it's a disaster and it all comes up from the
5 bottom because it can't stay in the pipes.

6 And we have -- I have 35 -- we're
7 very fortunate. We have waterways engineers
8 in Pennsylvania. I have little old -- my own
9 little Army Corps.

10 And we're one of the only states that
11 does, that certifies civil engineers that
12 would love to solve that problem. That's what
13 they live for, is to just protect people from
14 floods and build a structure to do it.

15 There's no place to work. There's --
16 there's no room to redesign. You can't even
17 get at it without demolishing half the town
18 and you can't make room for the stream to
19 expand and be able to flood safely because
20 there's no place to work.

21 And that's the same situation in
22 Philadelphia, although -- and what you really
23 have to do is very intelligent, smart future
24 planning, long-term planning, where you find
25 out -- and I don't know. I don't know where

1 those -- only in the municipalities in some
2 careful records would you find out where those
3 streams have been contained.

4 We don't have accurate maps. But you
5 need to find that out. You need to, whenever
6 you're doing -- you need to declare it a flood
7 management zone. You need to say that
8 whenever people move out and there's going to
9 be redevelopment, we're not going to rebuild.
10 We're going to make a space. And then some
11 day there will be enough room for my engineers
12 or someone's engineers to go in and try and
13 start fixing it with some projects that let it
14 flood safely into a park or wetland or
15 something that you build, or even a structure
16 that you build if that's what we can do.

17 But right now there's no way, short
18 of moving out whole neighborhoods, to fix it.

19 REPRESENTATIVE YOUNGBLOOD: Well, I
20 think that's eventually what's going to
21 happen. They'll have to move out whole
22 neighborhoods. Because in the area they're
23 going to have more parkland and I live across
24 the street from a 54-acre park. There's a
25 portion of the park, I think it was 90 or so

1 that are still left and that tells me -- and I
2 had talked to my dad. At one time there was a
3 creek and a pond --

4 DEPUTY SECRETARY MYERS: Okay.

5 REPRESENTATIVE YOUNGBLOOD: -- in the
6 park but they drained it off to build the
7 Schuylkill Expressway and that's probably part
8 of this problem. And I see in certain areas
9 where the streets are caving in or homes are
10 falling in because of the bottled-up
11 waterways.

12 DEPUTY SECRETARY MYERS: You're
13 absolutely right. And you may have a local
14 opportunity there and we would be happy to
15 come and look at the situation to see if there
16 is something, if you got the room to work and
17 if you have some open space, whether there's
18 something that could be done.

19 REPRESENTATIVE YOUNGBLOOD: Thank
20 you.

21 SUBCHAIRMAN SOLOBAY: Representative
22 Siptroth.

23 REPRESENTATIVE SIPTROTH: Thank you,
24 Mr. Chairman.

25 Secretary Myers, thank you very much

1 for testifying today. I certainly do
2 appreciate it.

3 One thing that wasn't touched on and
4 may be a possible solution, but has there been
5 any discussion regarding the rechannelization
6 of the river itself in the areas that we have
7 a lot of debris and sandbars that have been
8 created by previous floods, and if that would
9 promulgate the problems that we have in the
10 river?

11 DEPUTY SECRETARY MYERS: Yes, it has
12 been looked at and it has been suggested.
13 It's even been suggested that we bulldoze and
14 remove all of the islands to make more space
15 in the whole river.

16 The engineers advise us that that
17 really won't give us more space. Significant
18 -- enough more space to make a measurable
19 difference and is likely to move where it
20 floods downstream or to a different location,
21 but not eliminate the flooding.

22 So I'm told that won't work.

23 REPRESENTATIVE SIPTROTH: Thank you
24 very much.

25 SUBCHAIRMAN SOLOBAY: Thank you,

1 Madam Secretary. I appreciate your time.

2 And I think we're going to be calling
3 on you probably on a more regular basis as we
4 continue on with this process.

5 DEPUTY SECRETARY MYERS: You know
6 where I am and we're always happy to talk
7 about this and try and find some solutions
8 because it's going to take everybody working
9 together to make things better.

10 SUBCHAIRMAN SOLOBAY: Thank you.

11 As usual we're about 15 minutes
12 behind on the testimony but that's okay.
13 We'll work through. We're trying to find out
14 now if we can delay the start of session for a
15 little bit to continue on.

16 I'd like to call now Diane Tharp to
17 come and testify.

18 You can begin as soon as you're set
19 up there. Do you have the testimony for all
20 of us or do you have --

21 MS. THARP: Yes. I think it was
22 passed out. Wasn't it?

23 I would like to thank Chairman Melio,
24 and Chairman Fairchild and Representative John
25 Siptroth, and all the representatives here

1 today for giving me this opportunity to speak
2 before this assembly.

3 I am Diane Tharp; science and math
4 teacher, a business owner, wife, mother,
5 grandmother, and a three-time flood victim.

6 As you are aware, the Delaware River
7 Basin that includes 4 states, 42 counties, and
8 800 municipalities has experienced the
9 devastation of three catastrophic floods in a
10 period of 18 months. The massive devastation
11 that occurred from these floods has taken the
12 lives of nine people, destroyed fishing
13 habitats, vegetation both in and on the banks
14 of the river and its tributaries, and has
15 placed an economical disadvantage on the
16 businesses and communities that depend on this
17 river for their livelihood.

18 Ironically, today is the one-year
19 anniversary of the June 2006 flood. The lives
20 of many of your constituents have been changed
21 in only ways that a flood victim can imagine.

22 Today, up and down the Delaware,
23 communities, homes, and businesses continue to
24 recover; many homes and businesses have simply
25 disappeared and others lie in ruin.

1 I have been researching this flooding
2 issue for the past three years and have been
3 given the opportunity to speak publicly --
4 publicly before federal and state politicians,
5 the DRBC and representatives from many state
6 and federal agencies involved in this flooding
7 issue.

8 The DRBC in the next few months, as
9 Ms. -- as Mrs. Myers just told you, will be
10 adopting a flexible flow plan which will
11 affect the lives of every single person in the
12 states of Pennsylvania, New Jersey, New York
13 and Delaware either due to flooding, water
14 supply or the cost to every taxpayer that must
15 bear the burden of the massive clean-ups and
16 rebuilding that occurs after each devastating
17 flood.

18 The proposed plan submitted to the
19 public previously did not address the needs of
20 the fisherman, the recreational industry and,
21 most importantly, did not provide an adequate
22 plan for flood control

23 I commend the DRBC for taking the
24 additional time to review and fully consider
25 the public comments received on this plan and

1 for contacting the USGS, Army Corps of
2 Engineers, NOAA and the National Weather
3 Service to develop a flood analysis modeling
4 tool to replace the ineffective Oasis Model
5 that is used now.

6 I realized that one of the major
7 problems facing this agency is that they must
8 have unanimous agreement for all their plans.

9 Today I would like to present to you
10 information that will help you understand the
11 problems facing the people of this
12 commonwealth and all people in the Delaware
13 Basin.

14 Flooding is caused by excessive
15 rainfall, which is an act of nature. It
16 occurs on rivers and streams with or without
17 reservoirs.

18 However, 100 percent full reservoirs
19 spilling billions of gallons of water into our
20 river system is an act of poor management,
21 arrogance, and negligence by the owners and
22 parties that have been entrusted with the
23 protection of this river.

24 The day before each of the floods,
25 the New York City's reservoirs in the upper

1 Delaware and Lake Wallenpaupack in
2 Pennsylvania were at or above 100 percent
3 capacity. The New York reservoir system at
4 100 percent capacity in its 19 reservoirs and
5 three controlled lakes has a total storage of
6 580 billion gallons of water.

7 The Delaware system contributes 270.8
8 billion gallons and the Catskill reservoirs
9 the remaining 309.

10 New York City's gross consumption is
11 approximately 1.1 billion gallons per day,
12 including the sale of water to many
13 communities before it reaches the city. Ten
14 years ago, there were over 60 communities. I
15 have not been able to locate the current
16 figures, but I am sure that it is many more.

17 Thus, without a drop of rainfall for
18 a year, mathematically, New York City has
19 enough water for approximately 300 days in its
20 Catskill system alone and over 500 in both
21 systems.

22 I realize also that 2.5 million
23 Pennsylvania and New Jersey residents depend
24 upon this river for their water supply; only
25 this river. Therefore, it is imperative that

1 it is managed in a fair and equitable way.

2 In Pennsylvania we also have seven
3 multi-purpose reservoirs that may provide
4 water during drought conditions. I realize
5 the concerns for water when drought conditions
6 exist, but New York has access to the
7 reservoirs on both the Hudson River and
8 Delaware River. The risk of completely
9 depleting these reservoirs is improbable.

10 I believe that a realistic solution
11 for flood control, based on year-round
12 capacity levels of the reservoirs, can be
13 reached in conjunction with diversions, voids,
14 and releases.

15 I have not come here today to only
16 address the New York City reservoirs. There
17 is another reservoir in the Delaware River
18 system that has also played an important role
19 in releases of excessive water into the
20 Delaware, increasing the height of the crests.

21 PP&L's Lake Wallenpaupack has been
22 under fire from local officials and residents
23 also for causing increased flooding during the
24 last three floods.

25 Of major concern since the

1 relicensing of Lake Wallenpaupack by FERC on
2 July 8, 2005, under Section 10 of the
3 settlement agreement, the new target lake
4 levels -- levels would be higher than current
5 target levels.

6 This is in collaboration with the
7 DRBC and the Upper Delaware River Basin for
8 drought conditions. The use of water from
9 Lake Wallenpaupack to meet the Montague target
10 of 1750 cubic feet per second results in even
11 fewer releases by the New York City
12 reservoirs.

13 This not only allows the reservoirs
14 to keep even more water, but provides for
15 major concerns for the fishing habitats that
16 depend on these cold water releases from the
17 upper reservoirs for survival.

18 I will address the fishing issue in a
19 moment.

20 The Pike County commissioners have
21 written letters to FERC concerning the lack of
22 any flood control elements in the relicensing
23 settlement. Since Lake Wallenpaupack is now
24 linked to the reservoirs by virtue of this
25 relicensing, the DRBC must include in their

1 new plan a comprehensive flood plan from PP&L
2 including voids.

3 When Lake Wallenpaupack opens their
4 flood gates for emergency spills, when the
5 river is already swollen and flooding, it adds
6 feet to the crest of the river -- water.

7 During last year's flood, Lake
8 Wallenpaupack was releasing over 8,000 cubic
9 feet per second through its flood gates.

10 To better understand how much water
11 this is, it would be as if 32 Olympic size
12 pools were emptying every minute.

13 I do know that the Lake Wallenpaupack
14 Advisory Committee, which was just mentioned,
15 has been working on a plan to avoid this type
16 of catastrophic releases, but this plan must
17 be included in the new flexible flow
18 management plan and must be one that protects
19 the people living downstream from this dam
20 also.

21 All reservoirs along the Delaware
22 need to have voids to help reduce flooding.

23 The DRBC, in their latest publication
24 entitled, "Water Supply Reservoirs and Flood
25 Protection" presents a chart -- and Mrs. Myers

1 just mentioned that -- listing the top ten
2 flood crests -- and actually she said in the
3 main stem Delaware, but it was actually at
4 Trenton -- in the last 100 years saying that
5 seven out of ten of the worst main stem floods
6 of the Delaware recorded in Trenton occurred
7 in the absence of reservoirs or in the absence
8 of spills.

9 As a science teacher, I teach my
10 students when you compare events you must
11 record all the variables. This chart does not
12 list the rainfall total and the number of days
13 of rainfall of each event, which obviously is
14 the main predictor of flood crests and in the
15 case of the 1955 flood there were two
16 hurricanes, as some of you remember, Connie
17 and Diane, in a period of one week depositing
18 over 21 inches and also during that event
19 smaller dams on tributaries broke.

20 Also the flood after further --
21 excuse me.

22 Therefore, after further analysis, if
23 you look at the floods after 1955, in their
24 chart, since the flood control dams were put
25 into place, the crests of the 2004, 2005, and

1 2006 floods are extremely high considering
2 that the rainfall amounts were far less than
3 in 1955. And I've listed those for you.

4 If the DRBC had published the chart
5 from the Tocks Island gauge on the main stem
6 near the Delaware Water Gap, where I live, the
7 highest recorded crests are 1955, 2006, 2005,
8 and 2004. Flood stage is 21 feet.

9 How can they explain such high crests
10 with rainfall being so much less when compared
11 to the 1955 amounts?

12 The DRBC, using a hypothetical model,
13 has publicly said that the full reservoirs
14 made a difference of only inches downstream
15 from the dams.

16 Tim Pryor, a 21-year member of the
17 American Society of Mechanical Engineers for
18 the Greater Trenton Area, did an analysis at
19 the Trenton gauge for the 2006 Flood and has
20 concluded that the reservoirs contributed 2.5
21 feet to the crest height at Trenton, or 17
22 percent, and that these numbers will increase
23 dramatically at each gauge upriver.

24 This does not include the momentous
25 spills at Lake Wallenpaupack which have been

1 estimated to have increased crests at least
2 two to three feet during the highest flows.

3 Roger Ruggles, the renowned
4 hydrologist at Lafayette College, just honored
5 as Engineer of the Year, has concluded that a
6 20 percent void in the reservoirs would have
7 lessened the crest at Belvidere by six feet.
8 Not inches, six feet.

9 His final report is coming out
10 tomorrow and will include also the spills from
11 Lake Wallenpaupack.

12 So at my home it is conceivable that
13 the spills from the reservoirs and Lake
14 Wallenpaupack together could have made a
15 difference of six to seven feet or more. That
16 would have saved both Portland and Water Gap,
17 who are here today to testify.

18 The DRBC needs to use the actual data
19 to find the true effects of the reservoirs and
20 not theoretical models. Spilling reservoirs
21 cause millions of dollars of additional damage
22 to homes and businesses that would have been
23 spared had they not spilled and instead
24 contained voids.

25 We all agree that rivers flood with

1 or without reservoirs. However, the DRBC also
2 acknowledges voids in the upper basin water
3 supply reservoirs can reduce, but not totally
4 eliminate, floods.

5 It has often been said that the
6 reservoirs actually help us, as was mentioned,
7 because they are releasing less water than the
8 in-flowing volume. However, if you have a
9 hole in your roof, you don't really care that
10 there were ten inches of rain that fell on
11 your roof. Instead you care that there is
12 five inches of water in your living room.

13 Thus, we care that there were
14 billions of gallons of water funneled directly
15 into the Delaware rather than a void that
16 would have held back those billions of gallons
17 of water.

18 Also, as rainfall falls upon a full
19 reservoir, it acts almost like a paved surface
20 and there is 16 times more runoff per acre
21 from a paved surface than from one that allows
22 absorption. Thus, the reservoirs funnel the
23 water directly into the tributaries or water
24 rather than allowing the ground to absorb more
25 rainfall and flooding creeks would take much

1 more time for the water to find the main river
2 tributary.

3 During the flood last year from June
4 26th through the 20th Pepacton spilled 30
5 billion, Cannonsville 46 billion and Neversink
6 over five. The total spillage by these
7 reservoirs was 82 billion gallons.

8 This does not include the spillage
9 from the other Pennsylvania reservoirs.

10 To put this amount into perspective,
11 this would be the same as draining over half
12 the Pepacton Reservoir or draining 90 percent
13 of the Cannonsville in a period of five days.

14 The DRBC goes to great lengths to
15 make comparisons with or without reservoirs.
16 We need to end this entire rhetoric and face
17 the reality that the reservoirs do exist and
18 indeed they can reduce flooding when voids are
19 present.

20 In October 2005 we experienced
21 excessive rainfall in our area. We recorded
22 eleven-and-a-half inches of rain on -- it's
23 supposed to be on October 8th through the
24 11th.

25 During this same time period the

1 Upper Delaware River Basin received a little
2 over -- almost five inches of rain, a
3 substantial amount of rain. Actually it was
4 the same amount that they recorded in
5 September. Yet the river rose six feet in
6 front of our home, not 34 feet as it did
7 during the June flood.

8 At this time you can see the
9 reservoir level, 26 percent, 56, and 63, and
10 Lake Wallenpaupack's levels also contained
11 voids. No spills occurred.

12 As you compare the summary of
13 hydrologic conditions for the months of the
14 last three floods with the report for October
15 2005, you will find that even though October
16 2005 recorded a higher precipitation than any
17 of the other flood months, we experienced
18 absolutely no flooding on the Delaware.

19 I think that everyone agrees that
20 when the reservoirs contain voids rainfall is
21 obviously retained and river and stream levels
22 are also much reduced.

23 The NYDEP and the DRBC consistently
24 separate the eleven reservoirs affecting the
25 Delaware into water supply reservoirs and

1 multi-purpose reservoirs. The flood control
2 reservoirs operated by the Army Corps of
3 Engineers in Pennsylvania do maintain
4 year-round storage voids and also have
5 recreational -- additional release for
6 recreational activities such as rafting on the
7 Lehigh.

8 The Delaware River Basin Commission,
9 which created the DRBC in 1961, was formed to
10 establish a joint responsibility and control
11 for the shared use of the Delaware River
12 between the four states of Delaware, New
13 Jersey, Pennsylvania, and New York, and the
14 federal government. It originated from the
15 Supreme Court decree that we've all been
16 talking about.

17 The New York DEP consistently state
18 that the reservoirs are not designed for flood
19 control but for a water supply system. Yet,
20 in Part 1 of the compact, it does not
21 differentiate between water supply reservoirs
22 and other reservoirs.

23 It says "Whereas the public interest
24 requires facilities must be ready and
25 operative when needed, to avoid the

1 catastrophe of unexpected floods, of prolonged
2 drought, and for other purposes".

3 Also in Article 6.1 Flood Protection
4 of the compact it states: "The commission may
5 plan, design, construct and operate and
6 maintain projects and facilities, as it may
7 deem necessary or desirable, for flood damage
8 reduction. It shall have the power to operate
9 such facilities and to store and release
10 waters on the Delaware River and its
11 tributaries and elsewhere within the basin, in
12 such a manner, at such times, and under such
13 regulations as the commission may deem
14 appropriate to meet flood conditions as they
15 may arise."

16 This statement certainly and legally
17 gives Pennsylvania the right to demand the
18 acceptance of a plan to release water from the
19 reservoirs at appropriate times and to reduce
20 flooding through the voids.

21 The commission after the 2004 flood
22 could have asked for more releases by the
23 NYDEP but did not act. They could have again
24 asked for a change after the 2005 flood but
25 did nothing to add additional releases or

1 require that New York divert water from the
2 Delaware reservoirs to their Catskill
3 reservoirs.

4 From January 1st, 2006 to June 20th,
5 2006 the New York system never fell below 90
6 percent, meaning that they have 100 billion
7 gallons of water stored above drought warning.
8 Yet during this time no additional releases or
9 diversions were made and, thus, on June 28th,
10 a year ago today, the residents of the
11 Delaware River Basin had to endure a third
12 catastrophic flood with higher crests than the
13 previous two.

14 Why wasn't action taken? It wasn't
15 until a letter from the four governors
16 demanding that something be done than an
17 interim plan was put into effect in September
18 2006.

19 Under this interim plan in place
20 since September, we have experienced many days
21 that the reservoirs have been 100 percent
22 full, even though releases were made according
23 to the chart. But no one calculated the
24 amount of precipitation we received.

25 If you have a full glass of water and

1 pour out one-third, and then pour one-half
2 back into the glass, it will obviously spill.
3 Thus, there must be an additional release
4 formula calculated in conjunction with the
5 rainfall.

6 For example, if a reservoir receives
7 rainfall that increase its capacity by one
8 billion gallons, an additional release of 800
9 cubic feet per seconds for 48 hours would void
10 those one billion gallons.

11 In this way reservoirs in times of
12 above average rainfall would not get to the
13 deadly levels of 95 to 100 percent or more.

14 Besides releasing water into the
15 Delaware, New York City can release into its
16 tunnels or aqueducts into the Catskill System,
17 as was mentioned previously. The purpose of
18 this FFMP plan must include a flood mitigation
19 plan by the city that includes mandatory
20 diversions to its Hudson system.

21 The New York DEP at the Gilboa Dam on
22 the Schoharie Reservoir in the Catskill
23 reservoir system did install four siphons that
24 are capable of moving 500 million gallons of
25 water per day from the reservoir. Next year

1 they will begin a project -- someone asked
2 about that here, about how we could retrofit
3 the reservoirs for flood control. They're
4 going to be doing it. That will include flood
5 gates on one of the reservoirs in the
6 Catskills.

7 So why doesn't the New York DEP give
8 the same consideration to people that live in
9 the Delaware River Basin as it gives to its
10 own citizens on the Catskill system?

11 The Supreme Court decrees of 1954
12 allowed New York City to divert an average of
13 800 million gallons a day -- and this has
14 already been discussed. And historically
15 actually the average is 460 million gallons to
16 630 million gallons, which actually was a high
17 average, which is only 60 to 80 percent of
18 their allotment.

19 They must also release enough water
20 to keep the Montague gauge at 1750. It was
21 never the intention of the Supreme Court in
22 their decree that the DRBC's job was to be
23 responsible for the New York City water
24 supply. The Supreme Court decree was meant
25 for the equitable apportionment of waters.

1 Consequently, in the original Supreme
2 Court decree of 1954 in Section IIB1c, there
3 were provisions provided for the release of
4 excess water by the reservoirs in a period of
5 120 days called the seasonal period so that
6 they would not be able to bank an excessive
7 amount of water, thus taking it away from the
8 Delaware.

9 However, the DRBC in the Delaware
10 River Basin Water Code of 2001 has had -- has
11 made many resolutions and rules such as excess
12 release quantity, excess release bank,
13 conservation releases, and excess release
14 credits, have given the New York reservoirs
15 the opportunity to remain 100 percent full or
16 higher.

17 Spills are unauthorized releases into
18 the Delaware. The Supreme Court does not
19 mention the word spills because they assumed
20 that there would be none.

21 The New York DEP has the attitude
22 that the water in the reservoirs at Pepacton
23 and Cannonsville is their water to be
24 controlled by them. However these dams are
25 located at the head waters of the Delaware

1 River, which is a free flowing river to be
2 shared by all four states.

3 Another important fact to consider is
4 that two-thirds of the non-tidal Delaware
5 River is designated as part of the National
6 and Scenic Rivers System. Under this federal
7 legislation, the Delaware River is to be
8 protected for the benefit of future
9 generations.

10 The DRBC in their recent resolution
11 adopted May 10th said that until September
12 20th we were going to be under the Revision 9,
13 which is the interim release plan, and
14 Revision 7, the tailwaters fishery program
15 which releases cold water for the fish. The
16 amount of releases is spelled out specifically
17 in this plan. Yet an e-mail on June 11th,
18 2007 from Rick Fromouth of the DRBC states
19 that the New York City DEC has decided not to
20 follow this plan specifically in fear of lack
21 of water in the thermal banks and has shut
22 down 12 miles of prime wild rainbow trout
23 water by moving a gage in Hankins and putting
24 it at Lordsville. The DRBC said that we would
25 follow these other revisions until September.

1 How can the New York City DEC simply
2 change the rules? There are four release
3 banks set up in this revision for water to be
4 released for the protection of the fisheries.

5 Presently there is 249 billion
6 gallons of water in the three Delaware
7 reservoirs. Why are the fish dying in the
8 upper Delaware? Why are boaters carrying
9 their canoes and rafts down many sections of
10 the Delaware?

11 Both the fishing and recreational
12 industry brings in millions of tax dollars
13 into this state and brings employment to
14 otherwise economically disadvantaged areas.
15 It is an important aspect of this state's
16 economy. It deserves the attention of this
17 assembly.

18 It has been stated by Ian Michaels of
19 the New York DEP that it would be negligent on
20 their part to have permanent voids in the
21 reservoirs in case of drought. Drought has
22 been the main focus of the decree parties
23 since the inception of the DRBC in 1961.

24 However, on the New York DEP website
25 in a chart labeled "History of Drought and

1 Water Consumption," the lowest percentage
2 listed is 33 and one-third percent. This
3 means that the capacity of the reservoirs has
4 never fallen below 190 billion gallons, still
5 enough water for 190 days.

6 Isn't it time to face reality and
7 focus on the problem at hand, flooding?

8 Also, isn't it the epitome of
9 negligence to have no back-up water filtration
10 in case the water system would become
11 polluted?

12 Since the decree of 1954, New York
13 City has done nothing to supplement their
14 water supply other than work on a third tunnel
15 that is taking 50 years to build and will cost
16 over \$6 billion and it does not increase their
17 water supply.

18 The EPA has just granted them an
19 unbelievable ten-year extension on the
20 filtration avoidance which I find to be quite
21 suspicious.

22 The state health department of New
23 York has just declared on June 8th that the
24 town of Newburgh, who takes water directly
25 from the Delaware aqueduct, must build a

1 filtration plant.

2 Pregnant women have been asked to
3 consult their doctors before drinking. If
4 this water coming directly from the Delaware
5 system must be filtered, then certainly the
6 water from the Delaware system that eventually
7 mixes in the reservoirs close to New York
8 which has had pollution problems for years due
9 to the extensive development must certainly --
10 must be filtered.

11 The EPA has already ordered New York
12 City to build a filtration plant on the Croton
13 Reservoir system. Exactly what data did the
14 EPA use to support this ten-year extension?

15 Are we running out of time, John, or
16 --

17 SUBCHAIRMAN SOLOBAY: Yeah. What I
18 was wondering, if you could make a summary of
19 what --

20 MS. THARP: Okay. I can just
21 summarize.

22 Okay. The most alarming part of this
23 proposed plan is that they are allowing
24 additional storage of the New York reservoirs
25 without finding out how safe these dams are.

1 And if additional storage could actually be
2 put into the dams.

3 How can the DRBC actually just put
4 the word additional storage in its plan
5 without a complete investigation of the dams?
6 I feel that additional storage, if it's going
7 to be put anywhere, should be put in the
8 Catskill system where the Hudson does not
9 flood. If they put 20 percent additional
10 storage -- if they're going to spend the
11 millions of dollars to make additional storage
12 in the Delaware system, spend the same
13 millions of dollars on the Catskill system.
14 Increase the storage there 20 percent,
15 decrease it 20 percent on our side, and they
16 will not compromise their water supply at all.

17 And if modifications are going to be
18 made, as Bill Gast of the DRBC said that they
19 would have to make alterations to the dam,
20 these earthen dams were put into service in
21 1954, 1955, and 1964.

22 How safe are they? We need
23 inspection reports. We need to know what
24 these dams are doing.

25 We just had eight inches of rain in

1 two hours in Roscoe, New York. If that had
2 shifted, if that had been over the Pepacton
3 Reservoir, would the dam have held? That's a
4 question and that's a frightening question.

5 So we need information before you can
6 just say that additional storage is going in
7 there.

8 Also -- on Page 8, in the middle,
9 since the DRBC is a federal-interstate compact
10 agency, this legislature has several legal
11 avenues to pursue if you are not in agreement
12 with the decisions made by this agency.

13 The National Environmental Policy Act
14 of 1969 calls for a detailed statement and
15 analysis by the president of the DRBC
16 explaining the entire environmental impact and
17 also a proposed plan, if that one is not
18 adopted. The Administrative Procedure Act of
19 1946 sets up a process for federal courts to
20 directly review this agency's decision.

21 And this proposed plan that they are
22 about to publish and give to all of you
23 actually changes parts of the original Supreme
24 Court decree and so it needs to be legally
25 challenged as well as challenging adherence to

1 the Delaware River Basin Commission, as I just
2 mentioned.

3 The Endangered Species Act, because
4 we have the dwarf mussel that is now becoming
5 extinct on the Delaware, and, lastly, of
6 course, Pennsylvania can take it back to the
7 Supreme Court if you do not feel that we're
8 getting equitable...

9 I'd just like to read the last
10 paragraph on Page 8. Assume for a moment that
11 New York reservoirs and Lake Wallenpaupack are
12 all at 100 percent or above capacity and it is
13 announced that there will be six to eight
14 inches of rainfall in three days.

15 What will happen differently today
16 than before each of the last three floods?
17 Absolutely nothing. Because in their interim
18 plan right now there are no releases right now
19 to take care of lowering those reservoirs.

20 We have had three years of public
21 outcry; an interim plan that has proved itself
22 ineffective; a four-state governors' flood
23 mitigation task force with 40 recommendations,
24 several of which call for releases sufficient
25 to reduce the likelihood that the upper basin

1 reservoirs will spill during a storm, and
2 hundreds of comments for changes; letters from
3 both federal and state politicians; and
4 hundreds of newspaper articles.

5 Yet, at this point today, on the
6 anniversary of the third devastating flood and
7 with hurricane season just arriving, we again
8 are facing the possibility of yet another
9 flood.

10 The political appointees for PA on
11 this commission are not representing the
12 people of the commonwealth. They are allowing
13 the New York DEP to dictate the contents of
14 the plan.

15 I am asking all of you and the
16 Governor of this state to demand that we, the
17 people of this commonwealth, get a fair and
18 equitable plan.

19 There's a summary of the -- there for
20 you and my references.

21 SUBCHAIRMAN SOLOBAY: Okay. Thank
22 you very much. We are --

23 MS. THARP: I know you have to --

24 SUBCHAIRMAN SOLOBAY: -- attempting
25 to see if we've started session or not.

1 MS. THARP: Okay.

2 SUBCHAIRMAN SOLOBAY: And see what's
3 going on as far as session. What I'd like to
4 do, especially since they made the trip down
5 here, is to --

6 MS. THARP: Right. Is to get them
7 on.

8 SUBCHAIRMAN SOLOBAY: Can you hold on
9 for a second?

10 MS. THARP: Uh-huh.

11 SUBCHAIRMAN SOLOBAY: I'd like to let
12 the two mayors come up next and be able to at
13 least give their testimony to us.

14 Mr. Comey can always give at a later
15 time. Of course, John has definitely run into
16 these words. And I want to make sure that we
17 don't run into problems here.

18 MS. THARP: Thank you for listening.

19 SUBCHAIRMAN SOLOBAY: Sure. Thank
20 you very much.

21 REPRESENTATIVE SIPTROTH: Thank you.
22 Thank you, Diane, for coming down from
23 Susquehanna. I certainly appreciate it.

24 SUBCHAIRMAN SOLOBAY: Mayor Conway is
25 here -- I thought you were here.

1 MAYOR CONWAY: Yes.

2 SUBCHAIRMAN SOLOBAY: We haven't gone
3 into session yet, so I'd like to go ahead and
4 let you guys get started and you share your
5 testimony with us and we will play this by ear
6 and hopefully we will be able to get your
7 remarks on the record.

8 Mayor Conway.

9 MAYOR CONWAY: Thank you very much.

10 I want to thank the committee for this
11 invitation to speak before you today, and I'd
12 like to thank my friend and neighbor, John
13 Siptroth, for his invitation.

14 My comments are very brief and very
15 short and hopefully being a businessman and a
16 mayor, I can put this in terms you can relate
17 to and not find typical.

18 The Borough of Delaware Water Gap is
19 approximately one square mile in size and has
20 over 700 residents and 400 homes. We have two
21 major manufacturing plants and many small
22 businesses located in the borough. The
23 operating budget for the borough is around
24 300,000 a year. We have two full-time
25 employees and all elected officials work

1 gratis.

2 The borough's main business district
3 has been flooded three times, 2004, 2005,
4 2006. Each time worst than the previous
5 event. Excuse me. The cost for each event is
6 as follows: 2004 our expense was \$2,523; 2005
7 it was \$31,600 and 2006, \$31,138. All costs
8 were reimbursed through PEMA or FEMA. We
9 received these within three months after
10 requested.

11 Our borough clerk/secretary has the
12 highest respect for how PEMA and FEMA has
13 responded to us. And we really want to make
14 sure that is understood. PEMA and FEMA were
15 there immediately in all situations.

16 The support and assistance that we
17 received from the county emergency management
18 team was excellent in alerting us for the
19 coming water and helped us during the flood.
20 PEMA and FEMA, along with various state
21 agencies, and our elected local officials,
22 both state and federal, were greatly
23 appreciated.

24 Our borough took a very aggressive
25 approach in cleaning up after the flood.

1 Through our emergency plan, our superintendent
2 had dumpsters and pumps reserved and ready to
3 be delivered and put into operation before the
4 water had receded. Basements were pumped out
5 within 24 hours. Electric was reconnected
6 within 36 hours. We have developed a list of
7 all homes that have the electrical fuse boxes
8 above the flood level so that the meters don't
9 have to be pulled in the future.

10 Seven days after the flood we
11 celebrated our Founders' Day celebration which
12 was postponed a week because of the flood.

13 We have recovered from the flood?
14 No. We still have businesses that are not
15 completely operating at the level they were
16 prior to June 2006. We have a hotel that was
17 still renovating its first floor from the 2005
18 flood when it was flooded in 2006. It is now
19 operating at only 50 percent capacity. We
20 have other businesses that the debt servicing
21 on their loans from the three floods is making
22 it almost impossible to stay in business.

23 Delaware Water Gap has the distinct
24 -- distinction of having a major international
25 firm that makes shielding devices that are in

1 approximately 90 percent of the cell phones
2 made in the world.

3 Motorola has four devices that were
4 made in Delaware Water Gap that shields the
5 microcircuitry that when it is in use that
6 heats up. The shielding device keeps it from
7 melting the other units. They're manufactured
8 in Delaware Water Gap.

9 The plant was in danger of being
10 closed and the operation shipped to China and
11 North Carolina. But the quality of the work
12 in Delaware Water Gap surprised -- or
13 surpassed anything that the other two
14 operations had and quality control suffered.

15 As a result, they brought that
16 service back to Delaware Water Gap. This
17 corporation has a \$13 million payroll a year
18 and it employs 3 to 400 people. Starting
19 wages are eight to nine dollars and most are
20 making 15 plus an hour.

21 There are technical positions such as
22 toolmakers that are annually making over
23 \$70,000. Half of the employees have been
24 there for over 20 years.

25 Now I got this information from the

1 plant manager yesterday. This plant has been
2 flooded three times. For over 50 years
3 everyone who operated in this plant was told
4 that Route 80 was filled with material that
5 would prevent the Delaware River from coming
6 through the roadbed. This was incorrect.

7 Since funds could not be obtained
8 from the state or federal government, this
9 company went out and spent a million dollars
10 of its own money to build a third leg or third
11 section of a dike system to prevent water from
12 coming into the plant. Last year's flood was
13 within 12 inches of going over the dike.

14 There is also a 40,000 foot building
15 that is supposed to be used as the
16 administration building on this location that
17 is outside the dike. This building is not
18 being used now except for storage.

19 These are just a few of the current
20 situations that exist in the borough.

21 And I offer the following concerns
22 that I think you should consider. Cost of
23 flood insurance. Every time someone has flood
24 insurance and has a loss, their premiums go
25 up.

1 Loss of jobs because businesses are
2 moving or closing.

3 Reduction in property values. On our
4 main street we have four buildings that are
5 for sale with no takers.

6 Cost of business recovery and future
7 operations. We have home owners and
8 businesses that have not completely recovered
9 from the 2005 flood, much less the 2006.

10 We also have a moral aspect that
11 should be looked at. The effect on life
12 style, effect on health, effect on families,
13 and a regard by neighbors that no one seems to
14 be doing anything.

15 Now DEP talks about the flood levels.
16 Now, I would like to say this. Delaware Gap
17 has what is called Cherry Creek, as John
18 can -- probably, what, ten feet wide maybe.

19 The source of our flooding was the
20 Cherry Creek. The Delaware River backed up
21 through the creek, then came up through the
22 town. The flood -- the crest levels for
23 Cherry Creek was actually going down when the
24 flood waters from the Delaware came down and
25 backed up the creek again.

1 So this idea that the streams below
2 are already at capacity when the water is
3 coming down the Delaware is not true.

4 The thing that I want to say is the
5 one phone call that I dread getting is from
6 PP&L telling me that they're releasing water
7 out of Lake Wallenpaupack, and it's only going
8 to have maybe a six inch impact on the flood
9 level. Well, I don't live in a flood zone but
10 I have been flooded twice. My office and my
11 home. And every time I get that phone call I
12 know I'm going to be getting water.

13 There is definitely a correlation
14 between the reservoirs and Lake Wallenpaupack
15 and the water coming down the river.

16 Thank you very much.

17 SUBCHAIRMAN SOLOBAY: Thank you,
18 Mayor. Unfortunately, Mayor Bucci, and I'm
19 not sure, what we'd like to do if possible,
20 and I know it may be an inconvenience for you,
21 as well as the previous testifier, we'd like
22 to keep you around for questions.

23 We are getting called to the floor
24 right now and we're going to have to cease
25 testimony. It's our understanding we may only

1 be in till around one o'clock this afternoon.

2 I would like to reconvene the meeting
3 immediately after.

4 We have this room to ourselves for
5 the day. We will let staff work along with
6 you as far as the convenience or the
7 inconvenience that's going to impose to you.

8 But we do need to stop at this point
9 and I would like to reconvene as soon as we're
10 done, about 15 minutes after we close on the
11 floor this afternoon, which I'm assuming is
12 going to be around 1:00 or 1:15.

13 If we could get -- inform staff what
14 your ability is to stay or not stay and the
15 folks from PEMA, John, if you can be able to
16 come back around 1:15 or 1:30, we're hoping
17 that's when the session is going to end, to do
18 your testimony then, we'll make an
19 announcement on the floor that we're going to
20 reconvene this meeting.

21 But unfortunately under House rules
22 we cannot continue this hearing and I
23 apologize for that inconvenience.

24 Pat or Harry, if you can meet with
25 the testifiers that were presently on -- on

1 the stage right now and those previous to see
2 if they would be able to stay until that time.
3 If not, we'll definitely be reconvening at
4 these type of meetings in the future because
5 it's obvious from what we've heard so far this
6 morning it's something we definitely need to
7 touch upon.

8 I appreciate it and, again, I
9 apologize for the inconvenience and, if not,
10 maybe the prepared statements you have can get
11 prepared and be able to be put in the
12 permanent record as well as maybe someone can
13 read that for us.

14 So we need to adjourn at this time
15 and we'll reconvene as soon as session is
16 over.

17 Also for the record show that
18 Representative Goodman and Representative
19 Payton were present.

20 (The hearing was adjourned.)

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I hereby certify that the proceedings
and evidence are contained fully and
accurately in the notes taken by me on the
within proceedings and that this is a correct
transcript of the same.

Brenda S. Hamilton, RPR
Reporter - Notary Public