## HOUSE OF REPRESENTATIVES ORIGINAL COMMONWEALTH OF PENNSYLVANIA HOUSE APPROPRIATIONS COMMITTEE

IN RE: BUDGET HEARING

MAIN CAPITOL
MAJORITY CAUCUS ROOM
ROOM 140
HARRISBURG, PENNSYLVANIA

WEDNESDAY, MARCH 17, 2004, 10:03 A.M.

## BEFORE:

HON. DAVID G. ARGALL, CHAIRMAN

HON. DWIGHT EVANS

HON. PATRICK E. FLEAGLE

HON. GIBSON C. ARMSTRONG

HON. MATTHEW E. BAKER

HON. STEVEN W. CAPPELLI

HON. CRAIG A. DALLY

HON. JEFFREY E. HABAY

HON. JIM LYNCH

HON. EUGENE F. McGILL

HON. SAMUEL E. ROHRER

HON. CURT SCHRODER

HON. PETER J. ZUG

HON. ANTHONY J. MELIO

HON. JAKE WHEATLEY, JR.

HILLARY M. HAZLETT, REPORTER NOTARY PUBLIC



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Matt

1-CHAIRMAN ARGALL: Welcome to the House Appropriations Committee's second budget hearing with 2 the Department of Environmental Protection. 3 This morning's hearing was scheduled as a follow-up to the first DEP budget hearing in order to 5 give our members time to ask questions that they were 6 unable to ask a few weeks ago. 7 Joining us once again this morning, 8 welcome, Secretary McGinty. 9 SECRETARY McGINTY: Thank you. 10 11 morning. CHAIRMAN ARGALL: After the members of the 12 Committee introduce themselves, we will begin right 13 where we left off at the first hearing. We will 14 begin with questions from the members who were slated 15 to ask questions before we ran out of time. 16 of course, once again, be conducting the hearing with 17 the Committee's traditional five-minute rule for 18-19 questions and answers. Steve, if you would like to begin with 20 21 introductions. REPRESENTATIVE CAPPELLI: Representative 22 Steve Cappelli from Lycoming County. Good morning. 23 24 SECRETARY McGINTY: Good morning.

REPRESENTATIVE BAKER: Good morning.

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Baker, Tiago and Bradford Counties.
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               REPRESENTATIVE MELIO: Good morning,
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    Miss Secretary.
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               SECRETARY McGINTY: Good morning.
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               REPRESENTATIVE MELIO: Tony Melio, Bucks
 5
    County.
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               REPRESENTATIVE McGILL: Eugene McGill,
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     Montgomery County.
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               REPRESENTATIVE ARMSTRONG: Gib Armstrong,
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     Lancaster County.
               REPRESENTATIVE ZUG: Peter Zug, Lebanon
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     County.
               REPRESENTATIVE LYNCH: Jim Lynch, Warren,
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     Fuller, and McKean Counties.
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               CHAIRMAN ARGALL: All right.
     Representative Lynch?
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               REPRESENTATIVE LYNCH: Secretary McGinty,
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     good to see you wearing green.
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               SECRETARY McGINTY: Top of the morning to
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     you.
               REPRESENTATIVE LYNCH: I have a question.
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     I want to get this. This is strictly local. I am
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     perplexed by this as many people back home are. You
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     may or may not be familiar with it. I will quickly
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     in a few minutes tell you about it.
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We have a piece of land in northern Warren County up near the New York state line. It's called Ackery Swamp. It's part of Pennsylvania State Gamelands 282. It's comprised of approximately 435 acres.

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It's an existing wetland. It hasn't always been an existing wetland. You're not familiar with this, are you?

SECRETARY McGINTY: The Ackery Swamp name, it's the first I'm hearing of it.

REPRESENTATIVE LYNCH: Okay. What happened was the swamp has been there, although it was smaller; 435 acres in size, sometime in the early 1900s, a train trestle was put through it between the actual part of the swamp and the creek called the Conewago Creek which flows into the Allegheny River in the city of Warren.

There were three underpasses to allow water to go back and forth underneath this trestle. As beavers will have it, they moved in there. They built some dams and they expanded the wetlands. The beavers left several years ago.

A lot of people came to me and said we need to do something about this. I'm in lieu of trying to get some beavers to move back in there. I got some

dam money. I got 20,000 from the state to put in some manually-operated structures in each of those three culverts underneath this trestle so that water can be taken care of and the wetlands preserved.

Now, right now, the situation is we're losing wetland vegetation. That's important for you guys because that's how you go out and determine a wetland.

The problem I have is this: There is seemingly nobody opposed to this. This has been going on for about four or five years now. I mean, most of them but not all of them. The Game Commission is in favor. The Fish and Boat Commission are in favor. All of the legislators in the area are in favor of it. The Audubon, all kinds of sportsmen's clubs, birds, all the conservation agencies in the area are in favor of it. The Corps of Engineers even issued their permits, but you haven't.

SECRETARY McGINTY: I'm guessing that there's a stump in the wood pile.

REPRESENTATIVE LYNCH: Yeah, it's called DEP. We cannot understand why when everybody is in favor of preserving this wetland, why DEP continues to nitpick. The Game Commission will submit

something. Ducks Unlimited will submit an application. They have been doing this for over two years now. DEP will say, you need to dot this I and cross this T. It's been going on. There's a stonewalling on something going on which DEP should be on top of.

I don't understand it. The Game Commission doesn't understand it. The Fish and Boat Commission doesn't understand it. All of these agencies that I mentioned, the conservation districts which are partially funded by you, don't understand it. I don't understand it.

What I'm asking you is to look into this and get back to us, get back to me, why you are not supporting this.

SECRETARY McGINTY: I'd be very happy to take a look at it. This is the first time I am hearing about it, but I am happy to look back and see what the holdup may be, the clean stream, or the Clean Water Act we have had but we will look at it.

REPRESENTATIVE LYNCH: Corps of Engineers has issued their permits.

SECRETARY McGINTY: Good. I will take a look at it. Thank you for raising it.

REPRESENTATIVE LYNCH: Thank you,

1 Mr. Chairman.2 CHA

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CHAIRMAN ARGALL: Representative Armstrong.

REPRESENTATIVE ARMSTRONG: Thank you,

Mr. Chairman.

Madam Secretary, I've got questions on three different subjects. I'll try to ask them quickly and if you could be just as brief, I would appreciate it. The first one deals with DEP data regarding out-of-state trash.

Since the increase of the tipping fee of \$4 increase, we've seen a 10 percent decrease in the amount of trash that we're taking from out of state.

Now, there are plans to more than double that fee.

Do you anticipate that this will continue to increase the amount of trash we will take from out of state?

Then also, you testified at the last hearing the ratio of out-of-state to in-state trash was 50/50. The Pennsylvania Waste Industries
Association claims it's more than 60/40, 60 percent in-state with 40 percent out-of-state.

With additional increases on tipping fees, that ratio is likely to go to 70/30, meaning that Pennsylvanians will carry the majority and a growing portion of the burden.

Do you have that? Is this the same data you have and was the information that you provided at the last hearing correct?

SECRETARY McGINTY: Did you have three?

Did you want me to go through the three and have me
answer?

REPRESENTATIVE ARMSTRONG: Let's just check this one.

SECRETARY McGINTY: On the out-of-state trash data, in fact, I think it was just yesterday, we put out last year's numbers. We do now have two years in a row where we have seen some dip in the amount of trash being imported.

At the same time, we have seen an increase in the amount of trash generated in state. Your question: Do we think that's a trend? Do we think that gap might continue?

With two years of data, I don't think we're prepared to say that there's a trend there. I would also point out that we do have record gasoline and transportation fuel prices at the moment.

In terms of the various factors that might be counseling towards not moving trash long distances, I think we need to take that into account.

We will obviously continue to monitor those numbers

and see which direction they go. That is related to the question that you asked about where are these percentages right now?

With the new data that has just come in and we announced yesterday or so with the decrease in out-of-state trash and the common in-state trash, I will need to recalculate that 50/50 number and come back to you and tell you as of today, as we sit here today, what that number is; but the percentages are moving.

REPRESENTATIVE ARMSTRONG: Thank you very much, Madam Secretary. I'm very concerned that if we don't impose a fee then, you know, we'll end up having Pennsylvanians pay the price in the end.

The second question regards the \$4 per ton residual waste that the Governor is imposing for its Growing Greener sewage.

This will also be assessed for captive waste or waste sent to a captive facility. In other words, the company owns the site where the waste was produced, as well as where the waste goes.

SECRETARY McGINTY: Yes.

REPRESENTATIVE ARMSTRONG: Why are you taxing a company for disposing of their own waste on their own facility?

SECRETARY McGINTY: For the same reason -the Governor's intention is to try to encourage the
beneficial reuse of materials wherever possible. The
exemption that we make broadly speaking in a residual
waste being -- if the material isn't disposed of but
it is being beneficially reused, then that it would
be exempt from the fees.

Anything that is being essentially thrown out or disposed of is what the Governor has proposed to put the fee on, and that tracks with the municipal solid waste fees that we had in terms of what is being disposed of, going to the landfill, that that's where the fee attaches.

REPRESENTATIVE ARMSTRONG: Thank you. The last question: In 2001, the EPA released a toxic release inventory for Pennsylvania and reported there were between 200 and 283 million tons of waste depending on whether you count on-site and off-site.

If taxed at 15 cents a pound per the Governor's initiative, this will cost taxpayers between 30 and \$40 million. Now, that's considerably greater than the \$24 million burden that the Governor was hoping to assess.

SECRETARY McGINTY: Well, the TRI includes or calls for the reporting of emissions even when the

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materials that are associated with the emissions are being reused; for example, to generate energy out of those materials.

Again, that kind of beneficial reuse is subtracted and would not be subject to the fees that the Governor has proposed. That's the difference in the numbers in terms of the overall line and then subtract those that represent materials that are beneficially reused.

REPRESENTATIVE ARMSTRONG: So in other words, there would be some kind of a tax credit for some of this material?

SECRETARY McGINTY: No. I think it would be on the front end. The fee would only be assessed to those emissions that, for example, are not transferred for recycling, not transferred for energy recovery, not just being transferred for treatment. There's a fourth category that POTWs are not subject to reporting under TRI. That was also -- those materials by March would not be subject by the fee at all.

REPRESENTATIVE ARMSTRONG: We're just over our time limit. Thank you.

SECRETARY McGINTY: Thank you.

CHAIRMAN ARGALL: Representative Schroder?

REPRESENTATIVE SCHRODER: Thank you, 1 Mr. Chairman. 2 Madam Secretary, good morning. 3 SECRETARY McGINTY: Good morning. 4 REPRESENTATIVE SCHRODER: I appreciate your 5 willingness to come back before the Committee --6 SECRETARY McGINTY: 7 Sure. REPRESENTATIVE SCHRODER: -- as we have 8 questions that we didn't have time to get to last 9 10 time. Madam Secretary, my question concerns an 11 area that I recently had the chance to raise with 12 some visitors to my office, as well as directly to 13 one of the Governor's representatives just yesterday 14 15 or so. That is, it seems to me that based upon 16 what the Governor has proposed, we're being asked to 17 implement certain fees or taxes, however you want to 18 characterize them, during this budget process here; 19 but at some point in the future then the bond issue 20 to fund Growing Greener and the environmental 21 programs will go before the voters. 22 SECRETARY McGINTY: Right. 23 REPRESENTATIVE SCHRODER: Now, what 24

concerns me is, what happens if voters, you know, are

in the mood for whatever reason to pass that bond issue?

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Now, the voters in my part of the state might very well be because of the growth and development pressures that they face, but I don't know that that holds true for the entire state.

So if the bond issue would not pass, what happens to this additional revenue? What will it be used for? That's the first question.

Really then the second question is: Would it make more sense to tie the implementation of the fees into the passage of the -- the eventual passage of the referendum? In other words, if that doesn't pass, then we don't implement the new fees.

SECRETARY McGINTY: Right. Yes. There is a sequencing in terms of the fees being legislative and the bond issue appearing on the ballot for voter approval.

The reason why the Governor has asked that those move simultaneously, instead of the fees coming after the bond issue is passed, is because there are programs that are in need of funding now that would benefit from those fees, in addition to the new programs that the Governor has suggested that would be the subject of the bond initiative itself.

So for example, those fees would go to shoring up the revenues available in the Growing Greener Program, which revenues are dipping for a number of reasons, not the least of which includes the legislative sunset of the transfer into the Environmental Stewardship Fund of \$30 million a year from the combination of the recycling and the hazardous sites clean-up fund.

Second, related to that, the fees would also go to shoring up the hazardous sites clean-up fund, which as you know funds all of our ground fields work and our emergency response work.

Those programs, at least some of them, are out of money. We have not been able to fund some of the site remediation work under ground for the program ven this last fiscal year -- I'm sorry -- this fiscal year and certainly won't be able to do it for the '04-'05.

The reason for the fees now is in order to shore up current programs that are either running out of, have run out, or are in need of additional revenues to stay afloat.

Of the first years of those fees, I think it's roughly about \$18 million that would go towards debt on the bond. In the event that the bond would

pass, that would be the gap of the 48 million. It would be 18 million that would otherwise have been dedicated to the bond initiative.

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REPRESENTATIVE SCHRODER: So what you're saying is there's 18 million of that that is really contingent upon the bond passing?

SECRETARY McGINTY: Yes.

REPRESENTATIVE SCHRODER: It would be my hope that at least some of these fee portions contingent upon the bond passing, that we could find a way to, you know, tie it to the voter passage -- the voter passage of that.

Just another issue that I could bring up.

I think you and I had the chance to discuss briefly
with your testimony last time that you have correctly
pointed out that we have in the past relied upon
fines and fees to finance our environmental programs.
Certainly, I have supported that in the past.

I guess my concern is: When we're asked again to implement a tipping fee increase after we just did so a couple of years ago, I don't think we can look at this tipping fee increase in isolation because what has happened -- and, of course, this last tipping fee increase was passed on two municipalities which, in turn, passed it on to their

taxpayers -- they bore the brunt of that increase,
plus a little extras that some of the trash companies
passed through with their own increase at that time.

Then you add that onto the elimination of the Act 339 sewage grants which also gets passed on to the ratepayers in many of those same townships and municipalities, you realize the problem that I sense is that we have a piling on, if you will, of local government and then down to the taxpayer, ratepayer.

There's starting to be some push back on that from those folks who basically see the state government as financing their programs on the local government's back and are not too appreciative of that.

I just bring it up because it's fine to say that it's only a four- or five-buck increase; but we have to look at it in the context of what we just did a couple of years ago and, I think, the elimination of the Act 339 funds, which the cost of that gets passed on as well.

Thank you, Mr. Chairman.

CHAIRMAN ARGALL: Representative Cappelli?
REPRESENTATIVE CAPPELLI: Thank you,

Mr. Chairman.

Good morning, Madam Secretary.

SECRETARY McGINTY: Good morning. 1 REPRESENTATIVE CAPPELLI: It's nice to see 2 3 you again. SECRETARY McGINTY: You, too. REPRESENTATIVE CAPPELLI: I would like to 5 ask you first and foremost the question concerning the toxic release inventory and the Governor's proposal to assess the 15 cent per pound toxic emission fee on certain producers of some emissions 10 within the Commonwealth. It's my understanding that the Federal 11 Government through the EPA provides for credits to 12 those industries now below certain thresholds of 13 14 emissions, correct? 15 SECRETARY McGINTY: Well, you don't get a credit. You just don't have to report. 16 17 REPRESENTATIVE CAPPELLI: Could you explain to me the credit program? 18 SECRETARY McGINTY: The way that the toxic 19 release inventory is constructed, you have to meet 20 certain thresholds before you are subject to the 21 requirements at all. 22 You have to either be a manufacturer user 23 of 25,000 pounds per year or more or someone who has 24 on-site 10,000 pounds per year or more before you

trip into having to report at all.

Then even within that, there are only certain industry segments that are subject to reporting. Some industry segments are not included in the TRI reporting requirement.

REPRESENTATIVE CAPPELLI: But there are for those who are above the emissions level set by the department, there are credits available through the government.

SECRETARY McGINTY: There are credits

pursuant through the Federal Clean Air Act. That has

to do with the different sweep of air pollutants,

what are called the criteria air pollutants.

Pennsylvania has been a participant in that in the

Acid Rain Mine Drainage Program, for example, where

there is a cap and trade program in place.

REPRESENTATIVE CAPPELLI: And those producers can use those credits or they can sell those credits to a liable company or another producer within the state whose threshold is well exceeded.

SECRETARY McGINTY: Yes, exactly, which leaves each plant with the choice of taking whatever is the most cost-effective approach to them.

Either you completely reduce the pollution on-site; or if that's too expensive, you do a

combination of that and purchasing credits from 1 someone who has met and exceeded their pollution 2 3 obligation. REPRESENTATIVE CAPPELLI: Now, those credits would not in any way, shape, or form apply to 5 6 the --SECRETARY McGINTY: TRI: REPRESENTATIVE CAPPELLI: -- TRI? 8 SECRETARY McGINTY: No, they are not 9. because TRI is not regulatory. You just have to 10 11 report. REPRESENTATIVE CAPPELLI: Nor is the 12 Governor in any way, shape, or form proposing his own 13 14 credit program? SECRETARY McGINTY: Not pursuant to this at 15 It's just to attach a fee to those emissions 16 17 that are reported. REPRESENTATIVE CAPPELLI: So if you're a 18 producer of such emissions and you meet the letter of 19 the new law, you're going to have a 15 cent per pound 20 fee assessed? 21 SECRETARY McGINTY: For those categories of 22 emissions that are identified and not beneficially 23 2.4 reused. Thank you for REPRESENTATIVE CAPPELLI: 25

that answer. Lastly, on the Growing Greener Program, Growing Greener II, whatever we wish to call it, it's my understanding when the legislature acted a year or so ago to provide additional revenues into those programs, those sorts of revenues are fairly predictable at least through 2012.

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I just want to ask you relative to your prediction that the program itself will be bankrupt by the end of the next fiscal year, would it be reasonable for me to conclude from your statement that the only way that that could actually occur is if we, the Commonwealth, and your Department in particular overspends against revenues that we know are fairly predictable from going into the next decade? Is that a fair statement?

of which programs have run out or is running out of money, it's the Brown Fields Program that would have been completely out of money by '03-'40 but for changes that we made in the program. Brown Fields remediation, we just didn't fund. \$8 million worth of such remediation, we just didn't have the money to fund. It would have been bankrupt.

In terms of Growing Greener, first of all, we're only talking about DEP's part of Growing

Greener, not the other agencies that participate.

Within that, we would have been out of money,

bankrupt in '05-'06 but for changes, again, that we

made in the preceding year, in the '03-'04 fiscal

year, moving some federal money into Growing Greener,

changing some programs that we used to do through

contract into watershed grants.

So we have changed what was a protectory of a program that would have been out of money in '05-'06 to one where the books would have been balanced; but that has come at a cost, No. 1, because we were only able to do \$11 million in grants this year as opposed to 37 to \$40 million in grants, which is what the legislature had provided for, one.

And then the second thing that I presented for the legislature's consideration, even though we have now a growing protectory to balance those books, we have fixed some of the problems that were there. There are two new issues on the scene or newly-appreciated issues. One is an increasing operation maintenance expense attached to the programs that have been funded, the projects that have been funded.

You may be aware of some of these in your district. They mostly associate with the passive

acid mind drainage treatment systems that we have put in place. Those costs are predicted to go up to on the order of \$11 million a year by 2012.

The second new cost or increasing cost on the scene has to do with the conservation's own enhancement program, which comes out of DEP's part of Growing Greening. It typically has been at about \$5 million a year, but 165,000 new acres have been added by virtue of the Federal Department of Agriculture's support of that initiative in Pennsylvania. That will add another 5 to \$6 million to those costs.

The books are balanced or will be balanced by the end of '05-'06 in Growing Greener. It will come at the substantial reduction costs of grants that we can give; but even then, we do have these new costs on the scene or newly-appreciated costs on the scene which create a funding problem again for Growing Greener.

REPRESENTATIVE CAPPELLI: Thank you.

CHAIRMAN ARGALL: Representative Zug.

REPRESENTATIVE ZUG: Thank you,

Mr. Chairman.

Madam Secretary, I wanted to tell you a little bit about a business in my district a few years ago. It was a great manufacturing job base.

1 They left because it's a multi-national corporation. 2 They went to other locations in other states. 3 What happened with the taxes you're applying on this manufacturing community? Are you 5 anticipating closures in the Commonwealth or does this help us attract jobs? ٠6 7 SECRETARY McGINTY: The Governor sees this 8 very clearly as this package combined with the work 9 you are doing with the Governor on the stimulus 10 package, and within this budget the tax cuts that the 11 Governor proposes, that this is part of an investment 12 strategy in Pennsylvania that will sharpen and enhance our competitive edge. 13 14 REPRESENTATIVE ZUG: So by putting more of 15 these fees on the manufacturers, you think that's 16 going to attract manufacturing jobs to Pennsylvania? 17 SECRETARY McGINTY: I think what the 18 Governor has said is this package as a whole with the 19 tax cuts, with the investments that are being made, 20 with the stimulus package, that this is a growth plan 21 for Pennsylvania, yes. 22 REPRESENTATIVE ZUG: I'm a little surprised

by taxing manufacturing we are attracting new

companies to come here.

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SECRETARY McGINTY: Well, for example, the

legislature has traditionally taxed manufacturers to fund the Brown Fields Program.

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The Brown Fields Program has created or retained 30,000 jobs in the Commonwealth of Pennsylvania.

One survey in southwest Pennsylvania found that because we're not moving quickly enough that the Brown Fields Program should be bigger, we lost out on \$419 million in new investment just in southwestern Pennsylvania, because we didn't have shovel-ready sites for businesses to either build or expand their businesses on.

REPRESENTATIVE ZUG: I understand what we're saying. I have to move on. I only have five minutes.

SECRETARY McGINTY: Okay.

REPRESENTATIVE ZUG: My sort of follow-up area is, and someone earlier talked about the numbers, the reduction in out-of-state trash that we are getting in the last two years, which I think is a good thing.

The problem though is our figure -- you had said initially 50/50. Our figure is leaning toward 40/60, 40 percent out-of-state and in-state 60. Less people will be sending trash here and some of our

municipalities are sending trash out of state because it's cheaper.

What happens with that bond issue that someone talked about earlier, how we're going to pay that back if there's less revenue coming in because more trash is going out of state?

You talked a little bit about that with the Growing Greener monies are down, which is revenue driven. Money from people smoking are down. You gave us money in the tobacco settlement. It's not coming in. We're general funded. We can't afford to do that.

How are you talking about making up that money for this environmental fund if the trash coming from out of state is going down?

SECRETARY McGINTY: Well, first of all, the point about the general fund can't handle it is part of the reason why the Governor is proposing new revenue sources and we agree.

In terms of the fluctuation in numbers as to how much is out of state and how much is in state, the latest round of data suggest it was only released yesterday, there is an increase in in-state generated waste.

I can't say to you today that the overall

aggregate numbers have gone down. Of course, the 1 fees are based on aggregate numbers, not on 2 3 sub-itemization numbers. REPRESENTATIVE ZUG: That would be interesting if you could get those numbers for us. 5 would really like to see them. 6 This is no longer an out-of-state tax. People from out of state are 7

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paying the tax. People in Pennsylvania are paying

9 the tax.

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I mean, if we can do things to keep out-of-state trash from going to other places, that's what I'm saying. Lebanon has a landfill. We will take everybody else's. We, as a state, are a hauler; but it just really scares me that the money that we are anticipating is going to go other places, which is a good thing but it's just going to drive the cost of funding this program down the drain like the tobacco settlement is going to do over the next couple of years. Thank you.

Thank you, Mr. Chairman.

CHAIRMAN ARGALL: Representative Rohrer?

REPRESENTATIVE ROHRER: Thank you,

Mr. Chairman.

Madam Secretary, good morning.

SECRETARY McGINTY: Good morning.

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REPRESENTATIVE ROHRER: I have a couple of questions. I want to pick up on the line of questioning that Representative Zug just went through.

The concern that I have, one of them, is obviously the imposing of significant taxes on our utilities, manufacturers, anybody with a smokestack.

As we have heard, I mean, we know of some that is going to be \$300,000. We learned of that last time. That is going to be maxed out at a 5 million cap and then wondering how in the world that we can say this is going to be good for employment. We would know the only thing that would grow is the unemployment line rather than attracting business here.

Could you tell me whether or not the

Department has entered into any kind of an economic

impact study to determine how these taxes will affect
what you're supposing on doing to grow business in
the state? Do you have that -- any kind of study?

SECRETARY McGINTY: We have been working with individual companies that have come to us and said, what do you think the tab will do for us? As anyone can do, on our website, we have helped to generate or calculate some numbers.

We have also looked at again the balance of the Governor's initiative, which, again, is lopsided toward tax cuts.

REPRESENTATIVE ROHRER: But have you done a statewide impact study, because this is not just for one region of the state? This is something that is all over.

SECRETARY McGINTY: That's where I think
the point that was made before is an important one in
terms of what the Governor proposed is not new in
most respects, of the sense that most of these
programs have been funded by the same kind of
imposition of fees on industry.

I think in the first round of questioning, we talked about maybe what we should do is see if the legislature has had a model over the years in looking at those impacts since this is the way we have finances in these programs. If that's the case, we should make sure we're all using the same assumption in that regard.

REPRESENTATIVE ROHRER: I appreciate the answer. The bottom line is, we have done the -- the administration, the study. The Budget Secretary has confirmed that no study has been done.

I think to change -- to make these kinds of

impacts without an objective study on what it will do
to business in the state, rather is going and talking
to a couple and seeing how bad it is going to be on
you, is not really prudent. We're rolling some big
dice here that I'm very concerned about, that
question.

The second one, let's zero in on the tipping fees. This has more to do with policy from the Department than anything. In my district, I have a large landfill as I'm sure you are aware, BFI.

That landfill has received multiple, many, many, close to 20 or over, violation citations for the Department, which I think everybody believes justified and was the appropriate thing for the Department to do.

On the other hand, there was an application in for an expansion. That is one of the largest landfills in the state, almost all coming out of state.

I'm wondering why the Department at this juncture of what I have seen, indicating that they would be above a permit for expansion when, in fact, where there have been so many continued and repeated violations.

I would hope it would not be for the fact

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that they would hope that they would keep revenue increasing, particularly when they are an out-of-state company.

I hope there's no kind of consideration on the Department's standpoint that they would overlook violations in exchange for recognizing that the 7,000 tons that are coming in per day would be revenue under increased tipping fee.

Could you tell me why the Department seems to be taking this very, very lightly on enforcing the regulations that you have responsibility to enforce?

SECRETARY McGINTY: Well, we don't color outside the lines. The lines are as established by statute and regulation. Those lines include when an entity submits to us an application, it is incumbent upon us to review that.

What we are in the process of doing is as per legislative direction and statute in our regulations, reviewing, technically assessing an application that has come in. We will follow that procedure.

If standards are met, then an applicant gets their application. If the standards are not met, they do not get the application.

Having said that, we do not issue permits

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1 to entities that are out of compliance with state law. So that constitutes, I think, what the lawyers 2 would refer to as a permit bar if there's a 3 consistent pattern of violation of the law and 4 5 outstanding violations of the law at the time that an application will be finalized. 6 7 REPRESENTATIVE ROHRER: And you will act 8 according in that procedure? What you're saying, you 9 would follow that? SECRETARY McGINTY: We would follow that. 10 11 REPRESENTATIVE ROHRER: Thank you very 12 much. 13 SECRETARY McGINTY: Thank you. CHAIRMAN ARGALL: Vice Chairman Fleagle. 14 1.5 REPRESENTATIVE FLEAGLE: Thank you, Mr. Chairman. 16 17 Good morning, Madam Secretary. I wore a 18 green tie, green shirt, and suit today; and once 19 again, you have one-upped me. I think, Madam Secretary, you have found 20 21 throughout our hearings that basically -- and let's not be naive about it -- Republicans are not so much 22 against what you're spending this money for as they 23 24 are how you're going to raise it. I'm sure you

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picked that up.

I'm concerned also about that. My colleagues can tell you, I'm not a real visionary in this caucus, but I am really concerned about the tax policies that we have been following and the slope that we've been going down.

Governor Rendell has pretty poop-hauled the 4 percent sale tax increase. I'm not committed for anybody on that, including myself.

He has stopped that on the basis of it being a regressive tax and hurting the poor and that's fine. I can see that point; but with the fees that are going to be paid by my citizens and this is excluding -- I know businesses are really important. We want to bring businesses to Pennsylvania. I'm right in line with that.

What I'm really concerned about is my constituents and money. I know we're going to help them and all of these parks and all of these things are going to help the future for our kids. That might be true.

A lot of these folks are going to have this tax added on their property taxes, this tipping fee; or they'll get the same bill. They're going to see their bills go up.

And we've been trying -- Lord knows we have

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not had much success with lowering property taxes and here we're going to add another tax to these folks.

I'm really concerned about that. I'm concerned about the regressiveness of that. Usually big companies can take care of themselves, but poor people can't and working people can't who are basically going to be paying that. I think that is the cruelest of all regressive taxes.

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Granted, we have to work on the same team to provide the services that you say you're going to provide with these funds, but I would appreciate if you could convince the administration, because apparently we can't, that these are regressive taxes. The very taxes such as the sales tax that they are bad mouthing, they're basically doing the same thing that these tipping fees are going to be doing because even though industry -- it will be the person in the street who will be paying these.

It will be more money. Whether it's a dollar or a hundred dollars, it's money out of their pocket. You can respond to that, but I would appreciate if you could talk to your Governor, my Governor and steer him away from this type of funding.

SECRETARY McGINTY: Well, I think he would

welcome ideas that could help us to meet the objectives that I think we do share.

The programs we are talking about largely have come either from the initiation of Governor Casey or the initiation of Governor Ridge. All of them are of the notions that with smart investments, we not only clean up the environment but we do create jobs at the same time.

REPRESENTATIVE FLEAGLE: What about the regressiveness of it though?

SECRETARY McGINTY: Well, I think that the Governor would say, let's be specific about it. How about part of this initiative is to shore up the hazardous site clean-up fund?

I think it would be quite regressive if the state's emergency response capabilities were shut down such that each local municipality had to enhance its fire services, its emergency services, its health service, if each one had to have a mobile analytical lab, for example, to detect what emissions is coming from each facility that is making people sick.

I think they are economies of scale in sustaining a statewide program so that citizens in each municipality don't have to buy their own. I think it's a bigger picture and we should look at the

bigger picture and see what the best strategy is. 1 REPRESENTATIVE FLEAGLE: So you don't think 2 these taxes are regressive to poor folks? 3 SECRETARY McGINTY: No, I don't. As the 4 Governor has indicated, these are investments in the 5 Commonwealth to try to improve the vision we all 6 share and you've been working hard over the last 7 year, some of statistics are deplorable with 8 Pennsylvania. We shouldn't be so far behind the 9 bandwagon in keeping young people here and creating 10 jobs, that this is about turning those statistics 11 around. 12 REPRESENTATIVE FLEAGLE: I agree with your 13 ends, Madam Secretary. I don't agree with your 14 15 means. And there again, if SECRETARY McGINTY: 16 17 there are different means, the Governor is very willing to come to the table and hear alternate 18 suggestions. 1.9 REPRESENTATIVE FLEAGLE: Thank you, Madam 20 Secretary. 21 22 Thank you, Mr. Chairman. SECRETARY McGINTY: Thank you. 23 CHAIRMAN ARGALL: Do we know at this point 24 how many communities have the tipping fee built into 25

their property tax base?

SECRETARY McGINTY: I don't know that off the top of my head, but there are only a handful of municipalities that maintain their own landfill activities. Most of that over the years has been privatized or outsourced.

CHAIRMAN ARGALL: Where the tipping fee is actually part of the property tax, they don't pay a separate garbage fee, for instance --

SECRETARY McGINTY: Again, I would have to get back to the Committee with specifics. There are not that many municipalities that still take it upon themselves to provide that service.

CHAIRMAN ARGALL: Representative Habay?

REPRESENTATIVE HABAY: Thank you,

Mr. Chairman.

Happy St. Patrick's Day, Madam Secretary.

Good to see you today. I wanted to ask you about the Growing Greener II initiative. How many employees would you need to hire in order to administer and implement and monitor this initiative?

SECRETARY McGINTY: We would not have to hire any additional employees. What we have seen is a tailing off of the program with the diminishment of funds we have seen in Growing Greener.

REPRESENTATIVE HABAY: There wouldn't be anyone who would need to be hired in addition to with all this? No one at all?

SECRETARY McGINTY: We have a grant center

that is dedicated to overseeing the implementation of this initiative and some of our other grant programs. That grant center was designed and set up for what was intended with Growing Greener, which is that it was a 40, \$50 million program.

As indicated in response to an earlier question, we're down now to about \$19 million of new grants that we were able to offer in '03-'04.

REPRESENTATIVE HABAY: Okay. What is the state's capacity right now of local groups and contractors to effectively use this new funding?

SECRETARY McGINTY: Well, we receive many times more grant requests and contractor needs every year than we can fund. I think it was on the order of about \$153 million worth of requests in the '03-'04 grant cycle for Growing Greener.

Again, in terms of new grants that we were able to do watershed grants, it was only \$19 million that we were able to do.

REPRESENTATIVE HABAY: Well, aren't we in essence by doing this creating backlogs with these

groups as well as staff within the four agencies involved in Growing Greener? 2 SECRETARY McGINTY: I don't understand the 3 question in terms of backlog. What we're trying to 4 do is begin to get about that backlog and reduce, for example, in the acid mine drainage contacts where 6 we're looking at 350 years to clean up those 7 abandoned mines and put that on a faster footing, if 8 we could. 9 REPRESENTATIVE HABAY: Thank you very much. 10 SECRETARY McGINTY: Thank you. 11 CHAIRMAN ARGALL: We will now begin Round 12 2, if I may. 13 SECRETARY McGINTY: Okay. 14 CHAIRMAN ARGALL: And I promised my 15 colleagues that I will be much briefer than I was 16 last time. 17 I thank you for the follow-up information. 18 That was very interesting in regard to my specific 19 concerns in Tamaqua. In our last public hearing on 20 the budget, you spoke quite eloquently about your 21 desire and the Governor's desire to do more and to 22 improve rivers and streams all across the state. 23 SECRETARY McGINTY: Yes. 24:

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CHAIRMAN ARGALL: That's certainly a goal

that I share and every member of the Committee shares.

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We also discussed the problem that I have in my hometown, the Houkes River, which has seen some major environmental progress. Sadly over the last few years, it's began to run both orange and black on different days.

Your letter informed me that that's only a temporary condition, somewhere between, I think, six months and two years. I understand the balance that we're trying to strike for a need for healthy environment and the need for an economic environment. That's also a petition I share. I believe we should work on both at the same time.

As we look at this temporary period on the Little Schuylkill, I'm curious if you're willing to require the coal company, the LCNN, to temporarily re-reopen its mine water treatment facility at the No. 10 shaft to solve this temporary problem?

SECRETARY McGINTY: It's my understanding that that would actually slow us down because the pumps are inoperable, which is part of the reason why this Committee and others have said, these passive treatment systems that don't depend on operable funds are an attractive option.

I have inquired about this. I understand it would take probably a very long time to replace those pumps because they're not off-the-shelf types of equipment either, that and given the size and the power of them.

The course that we are on, I believe, is the quickest course to trying to remediate the problem. As you know, it's not an inexpensive solution we have imposed on LCNN. They are looking at a 2.5 to \$3 million bill just to put the treatment system in.

This is not a cheap route by any means, but I think quicker than having to order new pumps, wait for their delivery, install them, get the bugs out of them, and get them up and running, etc.

CHAIRMAN ARGALL: Earlier I have been told that the whole problem started when the company stopped paying their electric bill and the pumps were turned off because they needed electricity.

You're telling me it's much more than just getting the company to pay their electric bill and flicking the switch?

SECRETARY McGINTY: My understanding is the pumps are inoperable. They do not work.

CHAIRMAN ARGALL: That's interesting

information. That's the first time I've seen that.

Any information you could provide on that would be very informative to me.

SECRETARY McGINTY: Sure.

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CHAIRMAN ARGALL: We also heard today much of the -- Mr. Fleagle just mentioned it -- that controversy we're facing with your suggestions is that really simple question, should taxes be increased to do a lot of good things on the environment?

As you heard though in Tamaqua on Monday night, that question isn't nearly as controversial as your March 2nd decision to grant the statewide general permit to fill abandoned strip mines with the dredge materials, the fly ash, and other materials.

We're trying to, I guess, learn more about this process all of the time. I understand that the second permit is necessary before that project can move forward.

In looking through our files, there is a letter to LCNN from Chief of the General Permit Section of DEP was talking about some -- several site specific issues raised by the district mining office that needed to be addressed and then went on to list 19 concerns.

why would the district mining office be evaluating site specific issues back in September if they were looking at the big picture, the statewide permit, with the understanding that then we move to the site specific issues later? I'm not sure I understand the time line here.

SECRETARY McGINTY: Well, I would say,
Mr. Chairman, in part because of the effective
advocacy of the elected representatives of the area
who know that while this is a general permit and
therefore is available to operators anywhere in the
state, who then come with a site specific application
that the applicant nonetheless is LCNN and the
applicants at least previously stated an intention or
desire to look at that Spring Dale pit as a place
where they might make an application for the use of
those materials.

So it isn't being responsive to the questions raised, the issue raised, the -- I think -- reasonable expectation that particular attention would be paid in this case to the applicant, even though it's an applicant for a general permit, that the specifics and the particulars that that applicant brings to the table have been issues that we have looked at.

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CHAIRMAN ARGALL: What is the Department's time line on consideration of this second permit?

SECRETARY McGINTY: Well, we don't have one because we haven't had one presented to us. However, should an application be presented and let's assume for the sake of discussion it's LCNN that presents an application to use the previously mentioned materials at the Spring Dale pit, that would require an amendment to the service mine permit that they have.

In our estimation, it would be a major amendment to that permit. That means that we would be essentially in the place that we were with the development of the general permit in the sense that there would have to be a public review of that and an opportunity of public discussion, etc.

CHAIRMAN ARGALL: How long can that take?

SECRETARY McGINTY: Well, it can take -
probably on the short side, it can take eight months

or six to eight months. On the longer side, some of

these things become controversial and it can take

longer than that.

I don't know if there's any specific rule of thumb with regard to major modifications to permits. It all depends on how complex the situation is and how much analysis needs to be done.

As you know in this case, there are not only technical issues that have to be looked at and satisfactorily resolved, there are financial issues.

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The applicant would have to show and indeed secure bonds sufficient to address any environmental issues that might be involved in the application.

So how long that takes we couldn't preprescribe. I guess I'm just saying that it would not be a minor modification. There would be some due process that would unfold upon submission of an application.

CHAIRMAN ARGALL: And you have no idea when the potential permittee may make such an application?

SECRETARY McGINTY: I do not. The potential permittee has indicated his interest obviously. That's why he pursued the general permit, but I do not know if they have an application in hand or if they don't or what have you. I'm not aware of any time line from the potential applicant.

CHAIRMAN ARGALL: But the shortest period you think it could occur in would be eight months?

SECRETARY McGINTY: I guess I don't want to be held on the record to that. I'm just saying that this is not a minor modification. It would not be accomplished over night. There would be public

process associated with it as there are with every 1 2 major permit application. CHAIRMAN ARGALL: That gives me a little 3 more time to get the bill out of the Senate and onto 4 the Governor's desk. SECRETARY McGINTY: It isn't done yet, 7 Mr. Chairman. CHAIRMAN ARGALL: You heard loud and clear . 8 on Monday that, I don't how many hundred or thousand people were in that room, but should such a permit be 10 11 applied for that it's certainly my desire and the desire of my constituents that you would say no. 12 13 Mr. Evans. REPRESENTATIVE EVANS: No questions, 14 15 Mr. Chairman. 16 CHAIRMAN ARGALL: Representative Frankel? REPRESENTATIVE FRANKEL: Thank you, 17 18 Mr. Chairman. 19 Good morning, Miss Secretary. 20 SECRETARY McGINTY: Good morning. REPRESENTATIVE FRANKEL: You might think 21 that after the tone of the questions so far this 22 morning there weren't any friendly voices here, but I 23 do want to speak and again congratulate you and the 24 25 Governor on this initiative.

Contrary to some of the previous comments,

I do not think it is regressive to be looking for
revenue from folks who have toxic emissions, residual
waste, or out-of-state trash, particularly when we're

talking about transforming Pennsylvania.

When I look at it, you talked about southwestern Pennsylvania in particular. The status quo which just isn't acceptable and the status quo from Pennsylvania has kept us at the bottom of the barrel in terms of job growth and the investment in this country. I think it's time we need to look for a vision that is transforming.

When I look at my own community in western Pennsylvania and at the communities through Monoghan Valley in Brownstown, western Pennsylvania, these brown fields these communities that have been condemned for decades now to a perpetual decline in their populations, a lack of investment and a shrinking tax base that basically guarantees they will never climb out of their depressed status.

We need something dramatic that will help transform these communities. We've seen it in the City of Pittsburgh as our riverfronts have been transformed.

We have seen the remediation of the brown

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fields and getting them ready for development that has taken place.

We have half a billion worth of development taking place right now on our riverfronts, and that type of vision can help the entire Monaghan Valley and many older industrial towns, gray fields throughout the state.

If the status quo was so good, I think

Pennsylvania would be looking a little different than

it does today. I don't believe it's regressive to

look at these sources of revenue. I intend to

support it. I hope my colleagues will as well.

I think many of them can read what you want to do is correct it, but, of course, we need to pay for it.

This makes some sense to me and hopefully encourage older industrial firms, companies, to come to this state to maybe update their manufacturing process to produce less toxic emissions and residual waste.

So I just wanted to give you a friendly word that you aren't alone in this process here this morning. We intend to support these initiatives.

Thank you very much.

SECRETARY McGINTY: Thank you very much.

All things are relative. I am actually finding the tone of discord this morning quite pleasant.

CHAIRMAN ARGALL: Representative Dally.

REPRESENTATIVE DALLY: Thank you, Mr.

Chairman.

That's what I was going to say. I think this was much more cordial than last time. I've been sitting with a smile on my face since you came into the room.

Anyway, my question is what impacts with the additional, the toxic emission fee and residual waste fee, and I have explored this with other members of the administration.

I have a cement company in my district that corresponded with me indicating it's going to cost them an additional \$300,000 in taxes and fees.

Now, the Associated Press reported on the 10th of December a study that was released about what they call the beleaguered manufacturing industry and what the DCD secretary said in that article, the first thing we have to do is stop the losses. Until we stop the bleeding, it's tough to grow the industry.

What am I missing? Is there some new economic theory that says higher taxes and higher

fees improve the manufacturing sector and improve employment? How do you justify these additional things?

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SECRETARY McGINTY: Well, I think that every business needs infrastructure on which to operate just to take some of the basics. If you do not have shovel-ready sites, those businesses cannot be maintained or grow or attract new businesses.

REPRESENTATIVE DALLY: But isn't it true,
Madam Secretary, it is a lot easier to maintain an
existing business in this state and help that
business prosper than to attract a new business to
Pennsylvania?

SECRETARY McGINTY: Well, I think both -REPRESENTATIVE DALLY: I'm saying we have
to do both.

SECRETARY McGINTY: Sure. I think staying in this competitive climate is a challenge and something we all need to work together. Again, I think it is a comprehensive picture.

To come back to the Chairman's question for a second, that cement company I hope will be able to benefit from the fact that we did make the determination that cement film dust can be used beneficially in abandoned mine reclamation.

That provides a huge opportunity for those businesses, one, to avoid these fees, don't send the dust to a landfill and for us to achieve ecological gain by hopefully making some strides and achieving some of these abandoned mine reclamation.

REPRESENTATIVE DALLY: Boy, that sounds promising. The last hearing that was held I asked you a question concerning the liening of property. There was a remediation at a waste tire pile site.

Since that time, I noticed that the property is now listed for sale for \$80,000 an acre.

I'm wondering what is happening with your Department to follow through on that?

SECRETARY McGINTY: Following up on our discussion, I am aware that we have been crafting that legislation and very much support it. We are hoping it would move --

REPRESENTATIVE DALLY: It's passed.

SECRETARY McGINTY: Well, the legislation I'm talking about is legislation that would give us the authority to put a lien on that property.

REPRESENTATIVE DALLY: That's already law.

SECRETARY McGINTY: I will compare notes to see if it's a different statute that we're talking about.

REPRESENTATIVE DALLY: That was passed last 1 session. 2 SECRETARY McGINTY: Our understanding is 3 that was still proposed. Mr. Laten? That was Representative Yudichak's piece of legislation we 5 thought was being referred to. 6 REPRESENTATIVE DALLY: It's already in the 7. law. I explored this with Deputy Secretary Conrad of 8 9 your office --10 SECRETARY McGINTY: Okav. REPRESENTATIVE DALLY: -- and sent numerous 11 correspondence on it. He indicated it was not 12 lenient until the remediation was completed. As I 13 expressed to you, my concern was what happens if the 14 property is sold prior to the lien? 15 16 SECRETARY McGINTY: Sure. REPRESENTATIVE DALLY: I would suggest you 17 would get on this issue because it is important to 18 19 the people in my district. SECRETARY McGINTY: Sure. I would be happy 20 21 to do that. REPRESENTATIVE DALLY: Next thing, the 22 recycling fee. A few years back, there is a 23 24 situation in the City of Allentown where they were

shipping their waste out of state and not paying any

fees.

Now, are there any instances in this

Commonwealth where you have communities that are

collecting grant money out of the recycling fund but

not paying anything into it?

SECRETARY McGINTY: Well, the fees are paid by the haulers. It's a tipping fee. It is paid by those who are depositing the --

REPRESENTATIVE DALLY: If that waste is going out of state --

SECRETARY McGINTY: Yes, if it was going out of state but it would not be subject to these tipping fees.

REPRESENTATIVE DALLY: So those communities now are collecting money from our recycling fund but not paying anything into it?

SECRETARY McGINTY: I suppose if a community was 100 percent sending its waste out of state, its municipal solid waste out of state, then it would not be subject to the waste fees, that's correct; or if you had a community who was sending its waste 100 percent -- and I don't think we have them -- 100 percent to municipal waste incinerators, they have already been exempted from these fees. In that instance, you would also have a situation there.

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The recycling -- the 902 grant program is a
     repayment grant. It's a repayment grant in the sense
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     that it reimburses for expenses that a community has,
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     in fact, may be instituting a recycling program
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     whether it's the trucks or the bins or the other
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     hardware. It is for real costs incurred by that
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     community pursuant to Act 101.
               REPRESENTATIVE DALLY: Thank you, Madam
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     Secretary.
             CHAIRMAN ARGALL: Representative Wheatley?
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               REPRESENTATIVE WHEATLEY: Thank you,
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     Mr. Chairman.
               Good morning, Madam Secretary.
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               SECRETARY McGINTY: Good morning.
               REPRESENTATIVE WHEATLEY:
                                         This has been a
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     very interesting and informative discussion on how or
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     if we are increasing the possibility of supporting
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     manufactured growth for companies or if we are, in
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     fact, harming them.
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               I think I've only heard one other Rep, and
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    I think it was Representative Fleagle, who talked
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     about the human impact that this may be -- the fees
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     may or may not have.
               My question is when I started --
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     looking in on toxic release components.
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wondering if, one, me not being an environmentalist, if you can help me understand the releases that make the federal toxic list and if there is any -- to your knowledge, any human impacts to that release.

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I know this does not concur with the amount of release. I am hoping -- the second part of my question is: Do you think that this type of increase in fees may be a way to incentify the industry to figure out other ways in coming together so that we're not harming people's health since we don't want to talk about creating a universal health system?

We're not harming people's health and we're not putting people in a condition to make their quality of life condition suffer because we are interested in helping protect business. I want to help protect business as well, but I'm invoking that people in my area will get jobs in these companies and hoping these companies will provide full coverage to the health benefits to them.

I was wondering if you could talk to me about that, about the human capital investment that this may or may not have.

SECRETARY McGINTY: Well, it's a good point but I would just say that the toxics release inventory is well named -- I'm sorry, toxic materials

that we are talking about. They pose a threat at some level to human threat and the environment.

So as you are well aware, not only in our urban communities but certainly in our urban communities, we have seen, for example, escalating rates of asthma.

In fact, I think it is still correct to say -- I haven't seen the latest statistics but the leading or among the leading reasons why a child misses a day of school today in and around the United States is because of severe asthma attacks.

In looking at schools with my children the other day and talking to the school nurse and hearing some unbelievable percentage of the children who leave the inhalers at the nurse's office and the schools have to invest now in having a nurse on duty all the time because of those incidents and those attacks.

There's a very real human equation. I think you're right to bring us back to that, as well as look at the numbers. Those healthcare cost numbers are exacting a big toll as all.

REPRESENTATIVE WHEATLEY: Thank you.

CHAIRMAN ARGALL: Representative Baker?

REPRESENTATIVE BAKER: Thank you,

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Mr. Chairman.

Allow me to continue on that same topic, if you will. Will the businesses on that toxic release inventory list be subject to the new fee for all emissions or just emissions above the permitted levels?

SECRETARY McGINTY: Yes, just above. It's not a permit that is involved, but there are specifications in the federal law that establishes thresholds only above and beyond which a company is required to report.

REPRESENTATIVE BAKER: Okay. And clarify for me, if you will, that we currently have a Federal Outdoor Clean Air Act in place.

Is it true that what you are seeking to do is to impose a tax fee on emissions that in effect already comply with the Federal Outdoor Emissions

Act; is that true?

SECRETARY McGINTY: These fees attach to emissions that either are not subject to permit requirements or even if for other Clean Air Act requirements the facility is in compliance, that's true.

REPRESENTATIVE BAKER: Okay. So I think you can clearly see the concern of many manufacturing

and businesses that it's particularly those that have already expended millions of dollars to comply with the Outdoor Federal Clean Air Act that they see this as punitive, because they have already spent millions in some cases to comply with federal law; and now we're going above and beyond federal law by imposing in many cases a punitive tax on emissions that are legal from a federal standpoint, but are now going to be taxed at the state level.

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I think there's a very -- this is a very important distinction, because some of our constituents think this fee is being imposed on illegal emissions and it's not. These are legal emissions that this tax is being imposed upon.

SECRETARY McGINTY: That is exactly true; but in that case, it is in keeping with the fee structures that have traditionally been imposed.

It's not illegal to throw out trash, but we have imposed fees on that trash because the legislature thought it's a conclusion to attach to pay for some of these programs.

You are correct the fees attached is not a statement that someone is out of compliance, but it is in keeping with the same legality of throwing out trash but a fee attaches to that action.

REPRESENTATIVE BAKER: I certainly understand understand your position, and I certainly understand also the position of our job creator and our labor, because I think it is really going to lead to a loss in manufacturing and jobs.

I'm hoping this is going to be negotiated out in the budget process. As we proceed, will there be any exemptions for certain companies? I have heard there may be.

SECRETARY McGINTY: As the Governor has outlined and we have been putting on our website and testimony, first of all, only entities that are currently required to report under federal law subject potentially to the fee.

If you are not in that category and it is not every kind of entity that is required, then you would simply not be required here.

Second, if the materials in question are being beneficially reused, for example, in the residual waste context, if you are a generator of ash from a power plant and that ash is used for land reclamation, you would not be subject to the residual waste fee.

I think -- let me just highlight a statistic there. I think it's accurate to say that

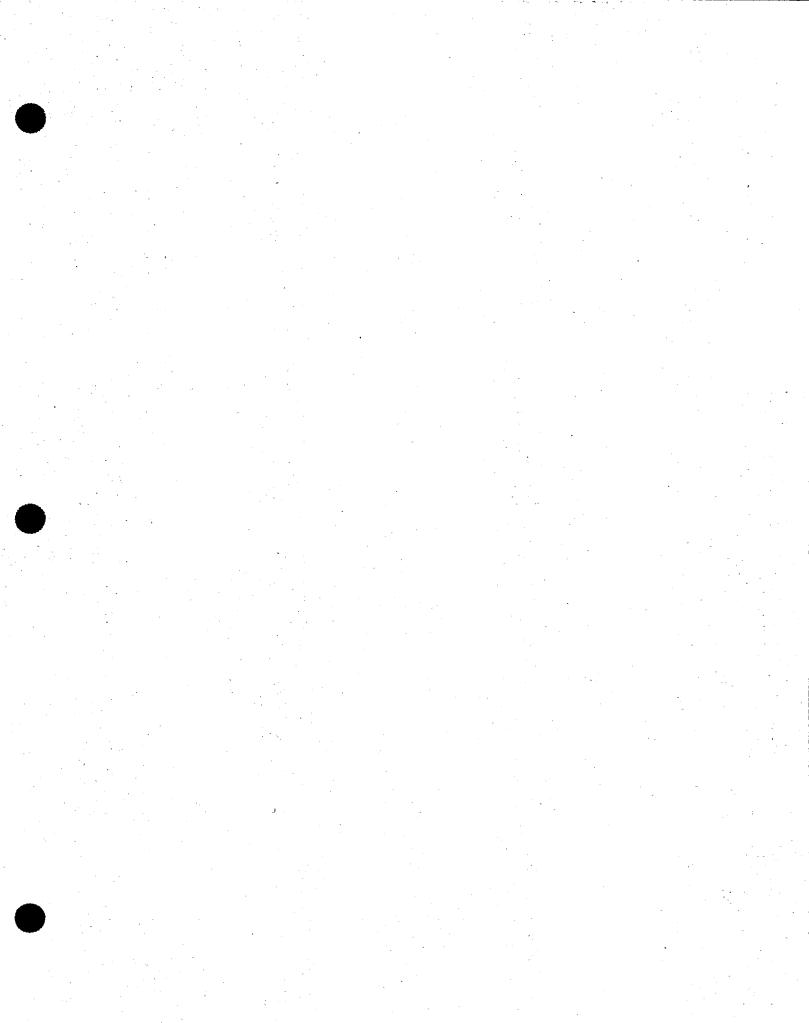
some 40 percent overall residual waste numbers in 1 Pennsylvania are ash. That means as some have said, 2 gee, but we look at the residual waste numbers and we :3 multiple by four, we get a much higher number. That 4 5 is accepted. REPRESENTATIVE BAKER: Madam Secretary, my 6 time is running out. Could you clarify that this 7 only applies to toxic emissions or air emissions, or 8 is this also going to impact releases to water or the 9 10 around? SECRETARY McGINTY: The latter. The toxic 11 release inventory covers ambient emissions. 12 releases into the environment. 13 REPRESENTATIVE BAKER: So this is going to 14 apply to air emissions and ground emissions and water 15 emissions? 16 SECRETARY McGINTY: As reported currently 17 on the toxic release inventory, it's in keeping with 18 exactly what is required under federal law, no more, 19 no less. Well, actually less in terms of beneficial 20 21 use. That darn buzzer. REPRESENTATIVE BAKER: 22 Thank you, Madam Secretary. 23

Thank you, Mr. Chairman.

SECRETARY McGINTY: Thank you.

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1 CHAIRMAN ARGALL: Thank you for honoring it. 2. Representative Sturla? 3 REPRESENTATIVE STURLA: 4 Thank you, Mr. Chairman. 5 6 Thank you, Madam Secretary. 7 SECRETARY McGINTY: Thank you. 8 REPRESENTATIVE STURLA: I'm a little 9 perplexed. I haven't found out where the lobbyist 10 from New York City is that's been running around the 11 state. 12 Everybody who is opposed to the tipping 13 fees kind of boggles my mind as a business person. If for every dollar I put in somebody else put in a 14 15 dollar, I would be a pretty happy camper. I look at these tipping fees and I know 16 that 50 percent of all of our waste generated in 17 Pennsylvania comes from out of state. 18 So every time we increase the tipping fee, 19 when I put in a dollar that goes to a program in my 20 21 state, somebody from out of state puts in a dollar 22 also. 23 As I understand it, we are the largest --24 we are the largest importer of trash of any state in I think second is Virginia. 25 the nation. The last



time I saw the figures, we were still importing more than twice as much trash as Virginia was.

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I think that the fees are such that we could raise that tipping fee not just another \$5 but another \$15 and still get just as much trash as we are getting now.

My question to you is: Other than the sort of easy ten second political sound bite of gosh, you raised the fee \$15, why wouldn't we want to raise this more so we have three times as much money for Pennsylvanians to use in our programs that are benefiting Pennsylvanians when I'm only paying 50 cents on the dollar.

SECRETARY McGINTY: Let me just say two things. One is that even if the numbers fluctuate as we've seen fluctuation, I can't think of another funding source that enables us to pick up some substantial percentage of the tag from operators out of state and not from Pennsylvania residents.

The second point I guess I would say is the Governor has said, and I will say this, before that should there be alternative ways to achieve the objectives of saving the Brown Fields Program, preserving open space, etc., he is very open to listening to ideas that may have been brought to the

table.

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REPRESENTATIVE STURLA: I'm perplexed on this one, because if my municipality is going to get back more money than I pay in my trash fee and they don't have to raise my tax fee at all, even though they are paying it because they getting that amount back in a recycling program or anything else and somebody else out of state is still chipping in money, I don't know why I don't want to do that program.

You said, sure. It makes sense. I just don't know why my colleagues, unless there is a lobbyist from New York City running around here saying don't dare raise our fees. For me, it's a win/win as a Pennsylvania citizen.

SECRETARY McGINTY: We still have very substantial daylight between what the overall fees would be in Pennsylvania and what they would be for New York City trash, for example, or New Jersey.

REPRESENTATIVE STURLA: Okay. Thank you.

CHAIRMAN ARGALL: Representative McGill?

REPRESENTATIVE McGILL: Thank you very

Good morning, Madam Secretary.

SECRETARY McGINTY: Good morning.

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REPRESENTATIVE McGILL: With all due respect to my perplexed legislator, your number has us as at 46 percent coming in out-of-state trash, 45 in 2001 and 47 in 2002 and a projected number down to 41.

While I do appreciate the fact that we like those numbers, it is simply supply and demand. I think one of the reasons that you heard today a number of the questions on trash is because you raised trash the last time.

When you do and when you open it up, I'm amazed to hear the people that come back to me and ask me questions based on that. We go to our staff and try to pull some numbers.

Let's face it, you want an \$800 million bond. Recognizing that, we have to make sure you paid for that \$800 million bond. I think that the best dialog is important in what we're here for.

What concerns me is in your last time here you stated that even with the increase in the tipping fee, Pennsylvania would still be lower than New York and New Jersey.

SECRETARY McGINTY: Right.

REPRESENTATIVE McGILL: And in our numbers -- and again, I could be mistaken. We used the

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Chartwell data from October of 2003. I'm not an expert. They tell me that the industry standard is based on this, and those numbers have us at 56/82.

New Jersey at 60 and New York is at 53. New York has been dropping.

Those new increases will put us over the top of New Jersey and New York with respect to the tipping fee. So you have to ask the first question of why would people want to bring trash to Pennsylvania when it will be less expensive to dump it in those other two states.

Again, these are numbers you're going to have to verify back to us. We take them from an industry. You have to say, no, you're all wrong or the industry is wrong; but that's the first point.

Then we get an, oh, by the way, that Ohio is 29/25 per ton with no out-of-state restrictions. Now, if I'm you, I'm very concerned because if I'm hearing -- I don't know if you know Ohio is 29/25. If I'm you, I'm extremely concerned.

On the other hand, I'm going to go to the Secretary of Transportation and say, please, please put tolls along Interstate 80 because that's the direction the trash is going to be going, because we might as well make money on our highway use because

we're certainly not going to make it with people tipping.

I'm not as much looking for an answer. I mean, these are real numbers that we have. If you can justify that our numbers are wrong, I would love you to do it so that we can all be on the same page, because the reality of it is it's a lot of money you're asking us to appropriate for the fund.

It's a legitimate question to ask you how you're going to be able to pay it back. If this is the method that you're going to pay it back, we need more justification on how.

Now, we put ourselves at the top. We got a guy in another state who is half the price. Have you seen these things?

SECRETARY McGINTY: The relevant comparison in terms of New York is New York City. The rest of New York City trash doesn't come to Pennsylvania. The numbers are considerably higher for New York and going north.

As you know, they closed down their major landfill. That's where the issue is with Pennsylvania and it's really a New York City comparison. Where our numbers come from are from the announced figures from New York City itself.

1 REPRESENTATIVE McGILL: What is the city number? SECRETARY McGINTY: It was in the 60s, but I don't know the number exactly off the top of my 4 head. 5 REPRESENTATIVE McGILL: 6 But if we're in the 7 60s and Jersey is in the 60s, isn't it just as easy 8 to run it to Jersey? SECRETARY McGINTY: We don't believe we 9 10 would be in the 60s of what the state is proposing, 11 as well as an average of what the overall tipping fee 12 I'm happy to look at the --13 REPRESENTATIVE McGILL: Our numbers right 14 now are 56 but add 5. 15 SECRETARY McGINTY: I would say that No. 16 56 number is high from what I have seen in the data 17 that has been presented to me. 18 REPRESENTATIVE McGILL: Is there a way we 19 can compare data --20 SECRETARY McGINTY: Sure. 21 REPRESENTATIVE McGILL: -- so we're kind of 22 on the same page because, you know, that is what the 23 intensive dialogue is about, and hopefully we can 24 come to some kind of an acceptable number that we 25 will go with.

1 SECRETARY McGINTY: I think we need to do 2 I think it would be very valuable. 3 REPRESENTATIVE McGILL: Thank you very 4 much. 5 CHAIRMAN ARGALL: I would like to follow 6 up, if I may. If New York City trash as a result of 7 these increased fees began going to somewhere else in New York state, I think my constituents would be 8 9 quite happy. You don't see that happening as a 10 result of this proposal? 11 SECRETARY McGINTY: Well, that has not been the case to date. I think as the Representative was 12 13 suggesting in other years where we may have seen some suggestion -- it's not actual data -- pointing 14 towards a transition there, Ohio may have been in 15 16. play; but then you have to factor in the 17 transportation cost. 18 As we all know, those transportation fuels 19 are literally at record high prices right now. I 20 think that would be very relevant in not over 21 predicting that we could see some surge of trash out 22 of state or circumvent Pennsylvania on its way to 23 Ohio. 24 CHAIRMAN ARGALL: Would the New York

landfills have the capacity to take additional New

York City trash should they make that decision? 1 2 SECRETARY McGINTY: Landfills proximate to New York City, again, taking into account the 3 transportation costs either are at capacity or, in fact, has been closed. That has not been an option 5 for New York City to date. 6 CHAIRMAN ARGALL: Representative Rohrer. 8 REPRESENTATIVE ROHRER: Thank you, Mr. Chairman. Madam Secretary, another couple of 10 questions here. In thinking through some of the 11 12 discussion we've had, I'm having some difficulty 13 coming to grips with some of the explanations. Back to the businesses again that we're 14 15 talking about earlier that would be impacted by the tax on the emissions which right now are legal and 16 we're going to basically say they're not legal so we 17 18 can tax them again. 19 I really kind of fail to understand how the 20 Department or yourself could be determining that that 21 tax is going to be viewed by those businesses as their an investment. 22 23 SECRETARY McGINTY: Well --REPRESENTATIVE ROHRER: And not -- and not 24 when they have to absorb or pass along that cost, not

make them far less competitive. I'm thinking particularly of entities that would have multiple locations.

There are many businesses that would be a part of this that have locations in other states and they're here too. And companies look at it from dollars and cents. There are fixed costs, and there are costs of doing business. Taxes already are high in this state. We know that.

This simply becomes one more major tax on some of them. I think it's impossible for anyone to objectively say that those companies that have location here and elsewhere would not say, well, I'm not going to be doing anything more in the Pennsylvania location. They may not shut it down tomorrow, but they're sure not going to grow it.

I mean, there's no -- there's no business way or an economic way of looking at this consideration saying that, yeah, they're going to be glad they're going to expand because they're now having an opportunity to invest more, which is simply more of the tax and we're already taxed too high.

Can you comment?

SECRETARY McGINTY: Sure. We see applications for economic development projects. We

go out and chase after them actually everyday. One of the big issues to a business being able to expand or relocate in Pennsylvania, water infrastructure, the ability to tap in to current water infrastructure.

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REPRESENTATIVE ROHRER: The problem -- I don't want to interrupt you on that because of the time again, but those are new locations. Those are primarily new businesses coming here. We have -- the first thing we have got to do is to stop the bleeding and to keep those that we have.

SECRETARY McGINTY: Sure.

REPRESENTATIVE ROHRER: It's really having access to water is not an issue that we heard about with businesses that are here.

SECRETARY McGINTY: Yes, sir, we do.

REPRESENTATIVE ROHRER: We have to be able to exist within our tax structure.

SECRETARY McGINTY: Yes. If you look at our only integrated steel manufacturing facility in Pennsylvania, the issue for them being able to stay in the business in Pennsylvania right now, we're not talking about expansion, we're only talking about them being able to use their current plant capacity and not have them consolidate their operations in

Ohio, it's all about water infrastructure and water treatment capabilities.

If we had to not have to have the economies of scale and the state being able to finance that infrastructure or emergency response infrastructure, each business would have to build their own, that would be an enormous financial burden on a business for many reasons.

REPRESENTATIVE ROHRER: There may be an exception that you're talking about there in a particular case, but it sure is not the rule across this state.

I think -- I would tend to disagree with the analysis on that and that we should look at the assessment of a new tax or a fee and have it be construed as an investment.

We can invest people to death. If we follow that perspective, then we may triple and quadruple if investment is what they want. It would turn out to be greater, but there comes a point where your investment does not produce a return.

When our companies are already moving and already losing jobs, it would seem to me that perhaps we ought to call the investment what it is, a tax, and look for something else in order to do.

I have another question to conclude with this. The whole issues we're talking about, the whole Growing Greener II, the plan that you and the Governor laid out, we're trying to come to grips with what it really is. We had a lot of discussion about what it may do and it's a synergistically put together package that is a comprehensive package, and if businesses only knew what they were gaining on the one side, they wouldn't have a problem to offer up their taxes.

On the other side, if the consumer thought they understood that they would have to pay more on the tipping fee and knowing what they would gain on the other side, all of these things sound really pretty good.

We're awfully short on details and how the funds are going to be spent, how the debt is going to be handled and allocated, and probably just as much on the what as the who and who is going to make the determination on who becomes the beneficiaries. This is a big thing you're talking about.

SECRETARY McGINTY: Sure.

REPRESENTATIVE ROHRER: When could you tell us that we would have the kind of details that we have to make our decision?

SECRETARY McGINTY: This chart among two or three other charts have been on your website since days after the Governor's announcement.

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It goes through dollar by dollar of exactly where the bond initiative would be expended and the fees once raised would be expended and even down to the dollar signs in terms of which department, how much financial resources, and here are all of the programs that are listed that the money would be invested in.

What is also on the website is a complete delineation of the fees, both the categories and the dollar signs.

We have made presentations now to numerous Chambers of Commerce, to the local business representations, to the local civic organizations.

This material has been public since days after the Governor's speech, but I'd be happy to get into as much detail, and obviously we came to work this hopefully to a legislative package as quickly as possible.

REPRESENTATIVE ROHRER: I appreciate that.

I say that I would think all of that is good, but I don't think it's sufficient to answer the question, which is why there are so many questions remaining

I think we need to go back to this. here. 1 CHAIRMAN ARGALL: Final question, Representative Dally. 3 REPRESENTATIVE DALLY: Hello again. SECRETARY McGINTY: Hello. 5 REPRESENTATIVE DALLY: Under the existing 6 7 Growing Greener Program, there's a fee that is assessed, \$5, \$4. 8 SECRETARY McGINTY: REPRESENTATIVE DALLY: The \$4 fee is 10 assessed. One of my bodes of contention with the 11 12 existing law is that Northampton County, we have three landfills and \$20,000 a day is received for 13 Growing Greener. 14 It's always been my contention that the --15 those communities are the ones that are bearing the 16 brunt of the impact of those facilities. 17 18 there should be some preference given to the communities in Northampton County, especially those 19 20 that are directly impacted for Growing Greener money. 21 I wondering if you could provide to me or the Committee a list of Growing Greener grants by 22 23 county and also the amount of money that is generated 24 within the county.

SECRETARY McGINTY: Very happy to do that,

yes. It's easily generated. Yes.

REPRESENTATIVE DALLY: Thank you.

CHAIRMAN ARGALL: I would like to thank the members for the questions today; and certainly, Madam Secretary, thank you for your answers, as well as your commitment that you will provide the follow-up information to any of those questions that you are unable to answer today.

We're certainly looking forward to further, as Representative Rohrer noted, crunching the data, as some of my professors would say. We will continue to dig deeper to a few of your suggestions, as well as some of those other options that may be available to us.

We continue to hear -- as least some of us continue to hear that the negative impact of the tax increases is very real. We want to be sure that we're doing the right thing for the environment, as well as the employers who are competing everyday with overseas manufacturers.

My guess is that question alone may be one of the most important questions that this Committee will grapple with in terms of the Governor's entire list of suggestions.

I will continue to work with Representative

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Evans and all of the members of this Committee and
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     the Administration as we try to reconcile these
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     needs. Thank you.
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               SECRETARY McGINTY: Thank you,
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     Mr. Chairman.
               CHAIRMAN ARGALL: We stand adjourned.
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                (The hearing concluded at 10:54 a.m.)
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I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the within proceedings and that this is a correct transcript of the same. Notary Public COMMONWEALTH OF PENNSYLVANIA Notarial Seal Hillary M. Haziett, Notary Public City Of Hamsburg, Dauphin County My Commission Expires Sept. 29, 2007 Member, Pennsylvania Association Of Notaries