HOUSE OF REPRESENTATIVES COMMONWEALTH OF PENNSYLVANIA

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House Bill 1961 Local Police Radar

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House Transportation Committee Subcommittee on Highways

Room 205 Ryan Office Building Harrisburg, Pennsylvania

Tuesday, September 4, 2001 - 2:30 p.m.

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BEFORE:

Honorable Richard A. Geist, Majority Chair Honorable Dennis E. Leh, Majority Subcommittee Chair Honorable Ellen Bard Honorable Russ Fairchild Honorable Dick Hess Honorable Ron Marsico Honorable Eugene McGill Honorable Stanley Saylor Honorable Jess Stairs Honorable Jere Strittmatter Honorable Katharine Watson Honorable Keith McCall, Minority Chair Honorable Paul Costa Honorable Dave Levdansky Honorable Dante Santoni Honorable Stephen Stetler Honorable Anthony Melio

ALSO PRESENT: Eric Bugaile Majority Executive Director House Transportation Committee Paul Parsells Minority Executive Director House Transportation Committee

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1 CHAIRPERSON GEIST: Okay. I'd like to call 2 this committee hearing to order. We've been, we've been 3 looking at the local government radar use since I've been a 4 member of the General Assembly and long before. And one of the things that this committee wants to do is make sure 5 that if we do bring a bill, that it is probably the very 6 7 best that could possibly be crafted in order to protect the 8 motoring public, allow police to have a method of speed 9 control, and used in a way that is very prudent in its use. 10 Now, saying all those things, let me tell you this has not been an easy trip. And we had various members 11 who had either amendments or bills that they wanted to 12 offer. And in doing that, in conversation, in discussions 13 14 with Representative Leh, we have decided that no bill will come out of this committee unless it's Representative Leh's 15 bill and no bill will come out unless we've spent a 16 17 tremendous amount of time crafting that legislation. And I just want to tell you that Dennis Leh 18 19 has done a fantastic job in doing that. I know that he's 20 not nearly as liberal as you think he is. But he's getting 21 there now. And I'd like to turn this meeting and the rest 22 of the day over to Dennis Leh.

CHAIRPERSON LEH: Thank you very much, Mr.

Chairman. I'm not sure really how to accept that. In its infinite wisdom or lack thereof, the Chairman has given me

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the responsibility of crafting a piece of legislation to 1 grant local police departments the authority to use radar. 2 Primarily, he's done that -- at least the 3 reason why he told me that that was his wishes is that I've 4 always been a very strong opponent of the use of local 5 radar. So I quess he felt that if we're going to have a 6 7 local radar bill, we're going to have one that does what the local police want it to do but at the same time protect 8 9 the motoring public from any abuse. 10 With that said, what I would like to do now is ask the members from my right to the left to introduce 11 12 themselves by name and county; and then we can get started. It is getting late in the day. We do -- we would like to 13 14 be out of here before 5:00. 15 I know a lot of other folks here have things they need to do tonight, and so we hope to stay on time. 16 17 And I would ask those that are presenting testimony, if they can do it without reading word for word, if they can 18 19 somewhat summarize that testimony, the committee would be 20 greatly appreciative of it so we can move along. From my 21 right. 22 REPRESENTATIVE McGILL: Gene McGill, 23 Montgomery County. 24 REPRESENTATIVE MARSICO: Ron Marsico, Dauphin

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County.

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REPRESENTATIVE WATSON: Katharine Watson, part
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    of Bucks County.
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                 REPRESENTATIVE SAYLOR:
                                         Stan Saylor, York
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    County.
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                 REPRESENTATIVE FAIRCHILD: Russ Fairchild,
 6
    Snyder and Union County.
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                 MR. PARSELLS: Paul Parsells, Director of the
 8
    Committee for the Democratic Caucus.
                 REPRESENTATIVE LEVDANSKY: David Levdansky,
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10
    Allegheny County.
                 CHAIRPERSON LEH: And I'm from Berks County,
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    by the way, for those who don't know.
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                 CHAIRPERSON GEIST: Rick Geist, Blair County.
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                 MR. BUGAILE: Eric Bugaile, the Executive
   Director of the committee.
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                 REPRESENTATIVE MELIO:
                                        Tony Melio, Bucks
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    County.
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                 REPRESENTATIVE STAIRS: Jess Stairs,
19
    Westmoreland County.
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                 REPRESENTATIVE SANTONI: Dante Santoni, Berks
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    County.
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                 CHAIRPERSON LEH:
                                   Okay.
                                          Thank you very much.
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                 REPRESENTATIVE BARD: Ellen Bard, Montgomery
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    County.
                                                       I'm
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                 CHAIRPERSON LEH:
                                   Oh.
                                        Sorry, Ellen.
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sorry. I didn't see you there. With that done, I'd like to, the committee would like to ask Mr. Ted Leonard to come forward and present his testimony. Mr. Leonard is with the Pennsylvania AAA.

MR. LEONARD: Thank you.

CHAIRPERSON LEH: And you can begin whenever you're ready.

MR. LEONARD: Thank you. In the interest of saving time and at your request, I will skip over much of the prelude of what I had in my written testimony and move on to really what is on page 2, which I think is really the meat of the issue.

And the fact is that AAA members have been evenly divided on the question of local police use of radar for many, many years. Now, our most recent survey, which we took in December of last year, showed that 49 percent of the respondents supported local police use of radar while 51 percent of those who answered the survey opposed it.

And I would add that in wording the question as to the local police use of radar, it was a straightforward question: Do you oppose, or do you support? We did not really get into any of the details or conditions in the questioning.

And one of our concerns regarding the question of local police radar usage is the potential misuse of

radar to generate municipal revenues. And while we support
the many protective measures in House Bill 1961, we believe
that perhaps instead of limiting municipalities' total
revenue from radar fines to 5 percent, that all the fines
garnered from radar fines should go into a state fund,
possibly the Motor License Fund.

And we support those provisions of House Bill 1961 requiring the use of radar by only full-time police officers. We also support the requirement for a radar-utilizing vehicle to be in plain sight or to be highly visible and also the inclusion of sufficient training requirements for officers using radar.

AAA, as I mentioned, has had a long-standing and high regard for the many outstanding officers in our law enforcement community and their efforts to improve traffic safety. We believe that the most effective means of traffic enforcement is still the visible police presence.

We commend the sponsors of House Bill 1961 for their efforts in providing law enforcement officials the tools that they desire while providing safeguards against the misuse of radar to generate revenues instead of enforcing traffic safety.

And I thank the committee for this opportunity to allow us to provide comment on House Bill 1961. And I'd

be happy to both answer questions at this time and to work
with the committee and committee members to make any
amendments to House Bill 1961 or any improvements.

CHAIRPERSON LEH: Okay. Thank you, Ted. I guess the first question I have is with regards to the 5 percent. Now, in all honesty, that's a figure that basically I think we pulled out of the air as a starting point. And maybe the figure's too high. I don't know.

If you have a large municipality with a huge budget, then you could be talking some big bucks.

MR. LEONARD: Exactly.

CHAIRPERSON LEH: But on the other hand, I guess I see a local government entity using their police force to do what their police force is supposed to do; and that's, that's to control speeders and whatever. So they are performing a service.

And I guess I have a hard time with wanting to give the state all the money that they take rather than just not giving them some because they are performing the job. This isn't something that the state police are going to do.

This is something that a local police force is going to conduct. And, you know, I think, I think they need to be paid for it; but it might be just a matter of how much. It may not be the 5 percent. But I think there

1 should be some figure there. MR. LEONARD: Well, obviously, they should be 2 3 allowed to recover any costs of the operation. 4 CHAIRPERSON LEH: I understand. I understand 5 you weren't talking about actual costs being recovered. 6 MR. LEONARD: Right, right. But if the 7 motivation is traffic safety, as we believe it should be, 8 then it really shouldn't matter to them where the money 9 goes. And that, again, is our concern. And we'd be happy 10 to work with the committee on that. 11 CHAIRPERSON LEH: Okay. Thank you. Any questions? Yes. Representative Fairchild. 12 13 REPRESENTATIVE FAIRCHILD: Thank you, Chairman 14 Leh. Does your organization in Pennsylvania or in the 15 United States have any statistical figures on, on 16 municipalities that may have used this as a windfall? 17 MR. LEONARD: No, we don't have any 18 statistics. It's only anecdotal what we've read in 19 newspapers and so forth. Recently, a year or so ago, there 20 was a community which did complain about how those revenues 21 were no longer available to them. And I think the figure 22 mentioned in the paper was it took away one-third of the 23 local revenue. 24 REPRESENTATIVE FAIRCHILD: In your -- and 25 perhaps you can't make this judgment, or opinion. But in

your opinion, are these -- when these activities are 1 2 allowed to happen, do you think they're generated mostly 3 for income purposes or safety purposes? And when I say safety, not necessarily going the speed but directly 4 towards areas that have a, say, high accident rate. 5 MR. LEONARD: Well, if there were areas that 6 had a high accident rate, certainly we would support any 7 8 tools that could be used to enhance safety in that area. Our concern would be that this could be looked at as a 9 10 revenue operation to generate revenues through this means 11 and perhaps keep taxes down, local taxes down and used to balance the budget in a municipality. 12 REPRESENTATIVE FAIRCHILD: 13 Thank you. 14 CHAIRPERSON LEH: Okay. Representative 15 Levdansky. 16 REPRESENTATIVE LEVDANSKY: Thank you, Mr. 17 Chairman. I just want to follow up on a point made by 18 Representative Leh. And maybe you can help me. I want to 19 make sure I understand this. Under, under present law, 20 local police departments use VASCAR and other speed-timing 21 devices. 22 MR. LEONARD: Correct. REPRESENTATIVE LEVDANSKY: Correct me if I'm 23 24 wrong. But when they fine a citizen for a violation of the 25 Motor Vehicle Code for speeding or whatever, that local

1	government receives all the revenue from that particular
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2	citation; is that correct?
3	MR. LEONARD: I don't believe that's right. A
4	portion of it.
5	REPRESENTATIVE LEVDANSKY: Yes, yes.
6	MR. LEONARD: And a portion goes to the state.
7	REPRESENTATIVE LEVDANSKY: Okay. And under
8	present law, when the state police enforce speeding laws
9	using VASCAR or radar and they write a citation, a portion
10	of the revenue from that citation goes back to that
11	municipality as well.
12	MR. LEONARD: That's my understanding.
13	REPRESENTATIVE LEVDANSKY: So we have state
14	police, who are paid for with state taxpayer dollars,
15	enforcing the speeding laws and yet local governments get
16	revenue from it.
17	MR. LEONARD: Correct, some.
18	REPRESENTATIVE LEVDANSKY: Like a windfall.
19	Like, they don't incur any costs because it's state police.
20	MR. LEONARD: Correct.
21	REPRESENTATIVE LEVDANSKY: But they derive the
22	revenue.
23	MR. LEONARD: Correct.
24	REPRESENTATIVE LEVDANSKY: I mean, you heard
25	what Representative Leh said. I mean, maybe while we're

dealing with this issue of equity and cost of enforcement, we ought to deal with, with it on both sides, too. I mean, 2 I can understand where if local governments using -- if we 3 permit them to use radar and they're paying for their personnel and they're paying for the equipment, there is an 5 argument that can be made -- and I'm sure it will later 6 on -- by local government officials that they deserve the 7 revenue from that. 8 9 But if that's the case, the situation where the state police are doing the enforcement, then maybe the 10 state ought to derive all the revenue from that since it's 11 the state that's incurring the cost. 12 13 MR. LEONARD: That's something that could be 14 looked at. But what you just mentioned is if the local 15 municipalities garner any revenue, there becomes a point, I think, in which you question what is it really being used 16 17 for. Is it the enforcement of traffic safety, or are we 18 putting more people out there simply to use the radar and 19 generate revenue? 20 I can't say for certainty that that would happen, or I couldn't point a finger to anywhere that it 21 22 would happen. I'm just saying that that is a concern. 23 REPRESENTATIVE LEVDANSKY: Maybe some of the 24 above. Maybe all of the above.

MR. LEONARD: Possibly.

1 REPRESENTATIVE LEVDANSKY: Thank you. 2 CHAIRPERSON LEH: Okay. Thank you. Paul 3 Parsells. Ted, real quick. I know you've MR. PARSELLS: 4 done these surveys in the past. And I'm wondering if they 5 6 have changed because a lot of our municipalities, a lot of our members have heard that, a lot of complaints about 7 speeding; and they're looking for solutions for speeding. 8 But yet most of the comments that we've heard also were 9 10 very opposed to local radar. 11 Have you seen any shift in your surveys? there been an increase in interest in radar? 12 MR. LEONARD: Well, anticipating that 13 question, Paul, I did go back and look at our past surveys 14 over the past few years. We do them every 2 years, and I 15 went back and checked a couple of them. The results have 16 17 been pretty similar, pretty much split down. As I said, 51 There's really never been a wide variance on this 18 to 49. 19 issue. 20 MR. PARSELLS: Thank you. CHAIRPERSON LEH: It was just pointed out to 21 22 me by Eric Bugaile that we are just talking about a \$25 23 fine; in other words, not, not any other costs that they 24 could attach. Another question on top of that is I guess

the concern I have -- and it was pointed out to me by a

motoring activist. And that was, his concern was if the 2 state would collect the revenues, what would prevent us 3 from encouraging local police to up their quotas? I mean, we're just as guilty as being money 5 grubbing as anybody else. So I mean, that's a concern 6 that, that I have, too. I don't see that as necessarily a 7 solution, simply saying that, Well, you know, we don't trust the local municipalities to handle such, such monies 9 and such revenues. We trust the state government. 10 Well, I have just as much concern about state 11 government being in charge of collecting those funds for the obvious reasons. 12 13 MR. LEONARD: I think the local police would 14 probably tend to be more responsive to their local municipalities. 15 CHAIRPERSON LEH: Any questions on my left 16 17 down here? We have two new members that -- oh. 18 Representative Tony Melio. 19 REPRESENTATIVE MELIO: Yeah. My question is 20 to Representative Leh. Is this going to be on -- like, if 21 you have a 25 mile speed limit, is this going to be used on those roads? 22 23 CHAIRPERSON LEH: All the roads -- and I'm 24 assuming that this will come out in other testimony. All 25 the roads where radar will be allowed to be used, those

1 roads have to be certified the same as PennDOT certifies
2 the highways on which they set the speed limits.

REPRESENTATIVE MELIO: Because there's some roads, even here in the Harrisburg area, where you have 2 lanes and it's like a 35 mile speed limit. And most of the people that drive there go over that 35 mile speed limit because there's 2 lanes, 4 lanes.

CHAIRPERSON LEH: Yeah. Certifying the speed limit is simply using PennDOT's criteria to adopt the proper posted speed for that road. And therefore, I think there was some concern that municipalities could just go out and we could have a 4-lane highway that was capable of taking traffic 55 miles an hour in a township that put up a 25 mile an hour speed zone and a police car with a radar gun at the end of it and collect a lot of money.

But that's not the case. They would have to -- any highway that they use radar on has to be certified. So we have, I think we have two members that have showed up. Representative Jere Strittmatter from Lancaster County and Representative Stetler from York County. Any questions from you folks? (No response.)

Okay. That being said, Ted, thank you very much. Appreciate it. And this committee always appreciates and is very respectful of the fine work the AAAs do. So thank you.

Thank you. 1 MR. LEONARD: 2 CHAIRPERSON LEH: Thank you very much. 3 Mr. Don Bailey, a name that's very familiar here to us in Harrisburg, and Crystal Lyde. Is that how you pronounce 4 your name, Ma'am? 5 MR. BAILEY: Crystal Lyde. 6 7 CHAIRPERSON LEH: Lyde. Okay. That's okav. 8 Take your time. Gather yourselves together. Begin at your 9 own, in your own good time. 10 MR. BAILEY: Forgive me for rushing up here. 11 CHAIRPERSON LEH: No problem. Thank you for coming today. We appreciate it. 12 MR. BAILEY: Thank you, Sir, very much. 13 Ι 14 could submit some prepared remarks a little later, Mr. Chairman, members of the committee. Hi, Jess. 15 How are you? How are you doing? And I'll be happy to do that if 16 17 someone would want me to do so. 18 When I was requested to come down and offer 19 some, some testimony, one of the things that I did want to 20 do, I invited Crystal Lyde. I think you probably, because 21 of her technical knowledge, might really have more questions of her than you would of me. 22 I plan to be very brief since she's had 23 24 experience in working the field with Pennsylvania State 25 Police, both in the airplane and on the ground, with radar.

It's been some years, of course, since I was Auditor 2 General and some years since we did an investigation into some of the problems associated really at the time with 3 program audit-type work on the certification process 5 surrounding the utilization of speed verification means. And I don't have that report. But in the 6 process of doing the program audit, I'm going to share with 7 you, for what it's worth, some opinions and some 8 9 recommendations. And I'm going to do that more from the perspective of someone who's been outside of government for 10 11 many, many years and someone who's now involved as a lawyer in private practice and someone who is a civil rights 12 lawver in private practice. 13 14 And when we talk about civil rights, typically we bring to mind issues having to do with sexual 15 16 orientation and/or sex harassment and/or race issues 17 because they're the politic or sexy media-type issues. But 18 really, most of the civil rights work I do -- and I 19 represent incidentally many, many police officers, believe 20 it or not -- really have to do with interfaces where

enforcement.

And let me begin my remarks by saying that the vast majority of our police officers are fine people.

people, usually as a matter of principle, feel very upset

about what's happened to them in the process of law

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They're dedicated people. They work very, very hard. I'm going to recommend to you, however, that you not give the kind of powers that I believe you're considering giving to local police officers. A number of reasons for that.

I'm going to rely largely on my memory of the work that we did in investigations. And the second thing I'm going to do is try to bring your attention to something that we learned about other countries. We did some work in Canada on the issue and in other states that are very different.

Pennsylvania has the largest number of small municipalities, small municipal corporations and jurisdictions than any other state in the union to my knowledge. I may not be correct on that, but I believe that they do.

One of the problems with the technical means available to local police forces in using radar, for example, to enforce speed verification is a jurisdictional one. Many boroughs are small. The access to many boroughs transportation-wise is relatively limited or lies in a limited kind of a circumstance where simply citing a vehicle properly, identifying a vehicle in traffic properly, or stopping and pursuing that vehicle augments conflicts which frequently occur at the local level between jurisdictions. It's a very, very common problem.

You have to know here in your capacity as transportation members that I'm sure you hear frequently about pursuit problems, interference of local police in pursuit jurisdictionally on speeding problems and other jurisdictions, et cetera. I think that turning that, that trigger over, I think, is going to create that problem.

And again, I'm not commenting negatively on local police forces. They are, however, underpaid. They are undertrained. Frequently, the officers are shared in jurisdictions. And whether any of us like it or not -- and this is an opinion from me. Again, an outsider looking in -- I think that there's going to be a tendency, perhaps it would be relatively rare -- I would hope -- to use the speeding, speed enforcement laws and particularly the radar mechanism as a way to raise money, as a way to finance and pay for the cost of local police enforcement which every small municipality wants.

I think it's extremely unwise for you to really turn that kind of power over to local law enforcement. And a lot of folks don't want to say that, but I will say it. I think that the vast majority of your people out there are going to behave. They're going to be, they'll behave very well.

Many of your local municipalities are going to treat you very well. They're going to treat the citizens

very well. But here and there, you're going to develop a speed trap mentality. And that's not something you have at the Pennsylvania State Police that I find in my experience are extremely well-trained and extremely professional in what they do on a trooper by trooper basis.

I think you can develop all kinds of implications if you don't want to. And I'll add a couple other things to it because these are things that appeared where we had opinions and information offered to us when we did the investigation on the certification issue.

The economy today is relatively interdependent. You got many people out there that drive our roads that do wholesale and retail work. Speed changes, zone changes, speed limit changes can occur very, very rapidly.

You know, do you want to be the state that's going to be viewed by people from outside and people that want to do business as a place where you got to watch for a speed trap here or there or you have to be concerned about going and doing business?

I don't think you're going to find that the powers that a police officer has today -- and incidentally, if a police officer observes you going down a street and that police officer can go before a magistrate -- and police officers don't lose in front of magistrates, ladies

and gentlemen. Not very often they don't.

That's a relatively friendly environment for those folks. It's the way law enforcement is in Pennsylvania, and it's a reality out there. The fact is, that police officer can testify as to speed. And if that police officer feels strongly that you're doing 20, 30, 40 miles over, excessively over an excessive speed in a speed zone, that officer, all that officer has to do is cite you.

He can take you into that magistrate's hearing. He can testify to that information. The magistrate can make a decision as to who's telling the truth and render a judgment. I think you'd be making a terrible mistake for Pennsylvania's economy.

I think you'd be increasing the burdens on our already overburdened criminal justice system. You know you have a right of de novo appeal to a Common Pleas Court system now. From a magistrate's decision, you wouldn't have that in the case of a traffic citation.

I know all you know these things. And I'm not talking down. Please forgive me. But I think it would be a terrible mistake. I think if we all really knew what went on with those lines they draw on the road -- I can take, I can take everyone up there and I'll put a stopwatch in your hand.

If I draw those lines close together, I'm

going to -- I'll tell you what. I'll bet you next year's salary you won't get, you won't get two or three of you to get the same time when you're trying to operate that kind of approach on who's crossing what line. You can't do it.

Now, you spread those lines out, you give somebody a vantage point where they can view those lines and they're a quarter of a mile apart, you'd start to get some relative, some relative accuracy to the point where just about anybody can do that kind of work.

Radar, this young lady here can testify -- and I'm going to turn the mike over to her. I've spoken too long already. Although, you're kind listeners. And she can tell you about some of the problems. And I don't know if the state police have taken a, an official position. I hope that they have.

And I hope they would oppose this legislation because I think they -- my understanding is they haven't taken a position on it. I wish they would speak to it.

Ladies and gentlemen, from the standpoint of your average citizen out there, this would be an error.

Police officers have good, they have a good quiver of arrows that they can use in cases of abuse. And we don't need more interference. It's ironic. Republicans and Democrats need to get together on civil libertarian issues. I really think that's where we all ought to

1 agree -- and I think we all do -- about the rights of our 2 citizens. Turn you over to Crystal Lyde. Thank you very 3 4 much. Tony, how are you doing? MS. LYDE: Good afternoon. It's a pleasure to 5 I was a Harrisburg police officer from '79 to 6 be here. 7 '80, and I was trained at the Pennsylvania State Police 8 Academy during that time period. I went to the State Police Academy the following year as a trooper and 9 retired -- can you hear me okay? 10 CHAIRPERSON LEH: Can you just move the mike 11 12 just a little bit nearer? Can all the members hear her? 13 Okay. Go ahead. Try it now. MS. LYDE: Okay. I was with the Pennsylvania 14 State Police until 1999 when I retired. I was certified as 15 16 an AOV, an aerial observer, where we went up in a fixed 17 wing and clocked by air. And I also used the radar by myself and with other individuals with the radar details, 18 federally funded programs and so forth. 19 20 I do have a prepared statement which I'd like to go over now. And if you have any questions, I'll 21 entertain them afterwards. 22 23 Radar is a tool of power. Properly used in 24 the designated hands of the Pennsylvania State Troopers on 25 major highways of Pennsylvania, radar has enforcement power to create a safe speed environment for those traveling in the Commonwealth.

Radar in the hands of local police departments creates a power that threatens the lives and futures of the people in an area where it cannot provide the same safety issues in their jurisdictions but instead cuts short the lives of a people of purpose and destiny.

The power radar holds in the hands of the user can be corrupt. Radar was designed to create a situation and circumstance for the motoring population of the Commonwealth of Pennsylvania to adhere to the Vehicle Code laws of this state.

Pennsylvania State Troopers are then to apply the letter of the law versus the spirit of the law while submitting themselves to the guidelines of the field and administrative regulations of the department. I am not insinuating that state police officers have less opportunities for the power of corruption with the radar unit than local police departments would have.

If that were the case, we wouldn't have situations such as driving while black, police brutality, and other circumstances of the like on the highways of this Commonwealth perpetrated by certain state police. What I have been led to say in truth is that when radar is in use, it should be in a location that is free of situations that

lack safety and circumstances that once the officer has the alleged violator in sight, that the operator would not lose sight of the vehicle, thus ensuring the correct violator has been stopped.

How much of a high speed pursuit would that officer have in attempting to stop that vehicle? How many roads in this Commonwealth -- local police jurisdictions -- have locations that are designed to handle high speed pursuit or even a case where a vehicle would turn a corner, the officer lose sight and stop the wrong vehicle or in his zeal or her zeal to make an arrest only to become the top pinch person -- traffic arrests made -- at their department to get special benefits from their chain of command?

Are you willing to sell your souls for a hidden quota system for radar arrests that you know have the potential to develop and breed corruption in the name of revenue for the local police departments? Are you prepared to return to these types of hearings to hash over the same issues should this pass?

How many times does an officer have to display the power to stop someone by using his radar to inflict their own personal prejudices against a population not readily prepared to defend themselves? How many children, elderly and families need to be struck, run over, killed, their futures devastated by permanent bodily injuries that could cut short their physical talents that they have been purposed for in this life?

How much blood would be on your hands at the time of judgment before you wake up and understand that again it may be a family member of yours that suffers at the hands of a situation and circumstance where a local police officer exercises his power in a reckless manner in the use of radar that will cause devastation?

What will it take to remove the scales over your eyes to say no to a situation and circumstance that you have been ordained with the power to deny the use of?

I'm sure you're aware of tunnel vision that occurs when an officer's adrenaline gets so pumped up that he or she can't see to the left or right.

In a man's need to succeed financially, malls and housing developments are being built in places that would have been safe for radar. Now strings of traffic lights are commonplace and create an unsafe haven for the use of radar in these local jurisdictions. You're just as guilty as the officer causing the devastation if you unleash that power in their hands.

We have good people in our local and state police departments. Blessed are the peacemakers, for they shall be called the sons of God. What happens when you

give that power of the use of radar to that negative element that exists in every facet of life, that negative element that exists and grows in evil, a power that infects and is infested in the police officer who becomes that hot dog cop, that they become so enveloped in the operation of the radar unit that they don't stop to patrol the high crime areas or make themselves available to be in a location where your daughter is raped, your home is burglarized, or your sons are approached by drugs and the peacekeepers, our servants to the public at large, are not in place?

Do you choose now to be in God's permissive will, or will you decide to make a change and be in his perfect will? He is raising up a people to meet their purpose and destiny? Will you be the one to aid his people in meeting their purpose and destiny that will glorify God, or will you be that source that will cut short everything that God has ordained in their lives at an intersection that purpose and destiny meet in the flesh, an intersection of death and destruction?

Will their blood be on your hands, or will your decision on this issue reflect a jewel on your crown for being in his perfect will to mandate what you know is right in your heart? I implore you to utilize your authority and deny the release the power to use the radar

has to the local police departments for the sake of the 1 safety of the roads of this Commonwealth and the people who 2 3 live and travel through it. Of course, the choice is yours. Use wisdom 4 5 and post a not for sale sign in your hearts on this issue and be that servant that you have been ordained to be for 7 the purposed people of this Commonwealth you swore before God to protect. 8 9 I'm not insinuating that each and every police 10 officer, local or state, are corrupt by nature. But every job and everywhere in each commonwealth, you have that 11 12 element. 13 MR. BAILEY: I think that Crystal's weakness 14 is that she doesn't feel strongly enough about this issue. 15 CHAIRPERSON LEH: Yeah. Where do you stand on the issue? At this time, I'd like to recognize Chairman 16 Rick Geist to ask some questions. 17 18 CHAIRPERSON GEIST: If I may, are you 19 practicing law now? 20 I'm a paralegal now. MS. LYDE: 21 CHAIRPERSON GEIST: The question goes to this: 22 Have you read the bill as it's in print now at length? 23 MS. LYDE: No, I have not, not in its 24 entirety. 25 CHAIRPERSON GEIST: We've addressed an awful

lot of what your comments were to try to balance this thing 1 out. And the police officers that we have worked with in 2 crafting this have been very aware of just about everything 3 that you've said to the point that I've had a very 4 unpleasant incident with a police chief who wants included 5 6 in this, who I don't think in any way, shape, or form 7 should be part of this and neither do the people that crafted the bill. 8 So I think that we're aware of it. 9 we're trying to do is reach that heavenly balance, as you 10 11 speak. And I think that Dennis Leh has divine quidance when it comes to all of this. Thank you. 12 13 MR. BAILEY: Can I do one brief comment, Mr. 14 Chairman? It will be very, very brief. You know, there 15 probably are ways to address some of those, some of those difficulties. And I'm sure that that's so. One of the 16 17 real problems I think is when you get into radar, you get 18 into limits.

You know, you get into -- if you got a 35 mile limit, how much room do you leave? Sometimes it's legislatively done. Sometimes it's done by custom and practice. Sometimes it varies. I can remember driving the Pennsylvania Turnpike at a time where if you were one mile over the limit, you'd be written up for that. At other times, you know, they'll allow you 10 miles an hour and

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that sort of thing.

I just think what you're going to be creating is from the standpoint of how the public appears to move from municipality after municipality in the state.

Sometimes you can, sometimes you can overregulate and overpolice. And it has a very negative effect on commerce and business and people just being out there and living and doing things because you're going to get unequal enforcement, even among the best of people.

CHAIRPERSON LEH: Representative Jess Stairs.

REPRESENTATIVE STAIRS: Yes. Thank you, Mr. Chairman. A question for Mr. Bailey and also the former trooper. And Don, you mentioned earlier about small communities, which we have a lot in Western Pennsylvania, across the Commonwealth.

But, you know, I'm aware that we have radar on the Turnpike and our major highways where distance is not a problem or it's easy, pretty easy to do. But in your small communities, not only do you have a short distance but you have curves, you have hills.

And do you feel that radar can be as effective in a congested area that's condensed, you might say, or a small area versus maybe a wide open highway as to -- what's the difference between the two? And I suspect a wide open highway would be much more effective. Maybe you can

address that.

MR. BAILEY: Well, there's a huge difference.

First of all, there are line of sight mechanisms. And that

means, you know, you got -- it's between the target

acquisition and the, the measurement and the calibration

that goes on if the machine does its job along with all of

the costs because you're going to end up paying for them.

You're going to end up paying for certification. There's going to be an industry in certification. You have the same kind of calibration problems, incidentally, with DUI and the Breathalyzer devices. Their accuracy -- I'll say this publicly -- is not what we think it is. It is not.

One of the problems you mentioned -- I'll give you a good example, Jess, because it's right out in your district out there -- is with hills. Let's say you're coming up from Donegal there. You're going up 711. You're going up and down those little grades and over some of those hills there.

If you come down, if you break a crest of a hill on a radar and that machine can get a read or can get a read on you right away, if you're coming down the hill, depending upon where that thing picks you up, you might pick up speed. You might pick up 5, 10, or 15 over or quickly enter into a 35 mile zone.

I just think that the price you pay -- not because the good folks are going to do things wrongly because I don't think they will. But from time to time, you're going to bump into mentalities. And this is a problem. It was a problem in the south, a very, very serious one that they have largely eliminated.

And they're now viewed as more forward looking in many ways than we are. And I hate to see us go back. It's that you get those kinds of situations where even if you can work at it and try to eliminate those people that are unfair, there's no way to get the inequities out of the system, the curves, the zone, the turns, the vehicle's coming down the hill.

John Deere hauling a hay wagon. Somebody pulls out and passes. If they got a short period of time they got to get back in and go over, how do you accommodate those things? A police officer gets a couple local teenagers that become a problem and, you know, almost it becomes tempting to the point of, you know, it's whose authority's involved. You don't have that kind of thing with the state police.

And I'm not saying radar should just be confined to the highway either. But you can get the state police assistance, and there may be other ways. I think a blanket approval would be a financial and political error.

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And that's the way I see it. I know that territory real
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   well, those, you know --
                 REPRESENTATIVE STAIRS:
                                         That was my concern.
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                 MR. BAILEY: Yeah.
                                     I think it's a real
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   problem.
              I really do.
                 REPRESENTATIVE STAIRS:
                                         Thank you.
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                 CHAIRPERSON LEH:
                                   The Chair now recognizes
   Representative Tony Melio from Bucks County.
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                 MR. BAILEY: Hi, Tony.
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                 REPRESENTATIVE MELIO: Don, do you know how
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   many states other than Pennsylvania allow local radar by
    the local police?
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                 MR. BAILEY:
                              I don't know. No, Tony, I don't.
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    I can tell you that in the western states, it's fairly
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             You get into a state like Wyoming, I mean, I've
   been there and seen some of these things. You go into
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    Cody, Wyoming. You know, you're at the east gate of
17
    Yellowstone, let's say, and you're driving and you come to
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    a, you know, it's a 45 and then it's a 35.
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                 Now, they have things where they tell you that
    speed limit's going to drop down so far ahead and that sort
21
22
    of thing. Now, people don't breathe beyond that speed
23
    limit at that place. They don't do that. Okay.
24
   Wyoming is not a Pennsylvania.
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I mean, you know, the entire population of

Wyoming make up a half of Allegheny County, if that. 1 think less. It's, you know, I think it's just all these 2 multiple jurisdictions. But honestly, I can't tell you 3 I think it's relatively small, but I could be today. 5 wrong. REPRESENTATIVE MELIO: The only other question 6 7 I have is, Trooper Lyde, in your experience with the radar, you mentioned pursuit and you were up in the helicopter. 8 And you said they may have to chase the individual. With 10 the use of the photo ops now, would that make it unnecessary? Would they take a picture? Or do you think 11 the pursuit's --12 It really depends on the officer 13 MS. LYDE: 14 basically because if the officer is properly trained and they don't have that infestation of that hot dog cop 15 mentality, you know, it could be safely done if it was a 16 location that like you're saying with the photo, that that 17 18 distance is there, that it can be covered. But if there's no distance to cover from point 19 20 A to point B to get the job done professionally and 21 properly, then you're going to have the same issues again of safety and everything else because they're going to 22 23 They just get the tunnel vision. Been there.

MR. BAILEY: Let me add one more thing to

Done that. And it's dangerous.

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that. One of the things that the state police will do is they'll tell you -- I represent, by the way, a lot of state police officers, believe it or not, in my practice. And one of the things they'll tell you they'll do, they like to see how that vehicle is moving if they can do that through a line or course of traffic, if they can do that, if the situation is set up for that.

Or they have a practice where if you're coming down the hill, at a bottom of the hill, we're not going to set up there, that kind of thing. Again, I think there are ways of technically you can do that. But, you know, you got to watch taking a snapshot of somebody's speed.

You know, somebody that goes 4, 5 miles over the limit -- I think the law now in clocking provides a 10 mile, 10 mile cushion at speeds under 55, if I'm not mistaken. And, what, a 6 mile cushion, is it, above 55? I just think a lot of those things need to be taken into account.

You got to be real careful with what's your right. And remember, you see signs of somebody using it for revenue purposes, you got to stop that. We got quota systems going on right now in the state government and the Bureau of Professional and Occupational Affairs.

Quota systems are tempting to government units that have the pressure to meet budget requirements and

raise revenues. And boy, I'll tell you, local police 1 2 departments are under huge pressure from councilmen and 3 councilwomen to do that kind of thing. You just really need to be careful. CHAIRPERSON LEH: The Chair now recognizes 5 Representative Saylor. 6 REPRESENTATIVE SAYLOR: Don --7 8 MR. BAILEY: How are you, Sir? REPRESENTATIVE SAYLOR: -- I don't know which 9 10 one of you or both of you. I got from your testimony is 11 that you believe that if we give this ability to local police of radar, that you believe there will be a lot of 12 racial profiling? Is that what I get from the gist, that 13 14 you believe there will be more of that? 15 And if so, is that -- I mean, is there statistics out there nationwide that show this kind of 16 stuff? I mean, I know the New Jersey case of talking to 17 18 state police there. I think we seem to have a varied state 19 police force in Pennsylvania. I don't think we've had much 20 of that. But I mean, I'm looking at statistics. Do you have anything? 21 22 Stan, I had a conversation close MR. BAILEY: to -- I'm a great admirer of Morris Dees. He's a very 23 24 famous and well-known civil rights lawyer that destroyed

the Ku Klux Klan in America, at least at the financial end

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1 of it.

And I had called him on a case I was working on because I needed some statistical information, some addresses and things to serve some people in a lawsuit. We had a little discussion. And he was talking about some of the white supremacists and Aryan nation types and that sort of thing.

And he said a very funny thing because I had been to the south and served in the Army in the south, been trained there. And when I was there -- and that was in the '60s -- it was really an oppressive place for people of color.

And he made a comment that burned into my mind. He said, Well, you know, it used to be the south and now it's the north and the west. Honestly -- I know we don't have time for it here -- if I showed you the things that came into my practice, racism is a horribly ugly thing that's very alive and well in Pennsylvania.

Pennsylvania racists now are happy to claim that they are vying with Georgia for the, for the leadership in number of members in the various KKK groups -- there's more than one. There's a number of them -- and some of the white supremacist groups.

And I think racial profiling would become an issue. And I don't think it's fair, though, to make

the presumption on where or what police officers. 1 That's grossly unfair. And I don't think racial 2 profiling -- although we expect more of our police, racial 3 profiling is a reflection of a wider problem in American 4 society, which I think we're all aware of. 5 Do I think that it would arise? Yes. I'11 6 7 tell you what I think would really come up, though, that I see most often: Conflicts between young males living in 8 local areas who, because the relationship with the police 10 is not good, become singled out. And the police single them out for picking on them and picking at them that leads 11 to terrible conflict. 12 One of the, one of the areas where I've done a 13 14 lot of -- well, I don't want to get into it. I don't think that's fair. I'm not going to do that. I think it will 15 become a problem. I think that you have to be, be careful 16 because the nature of local law enforcement is not as 17 18 detached as what you'd have on a state or a federal level. It can be incestuous, families, politics, people, 19 personalities, et cetera. 20 And I think the tools can be made available 21 without, without that, that radar thing there. A lot of 22 23 ways you can clean it up. I know that. And I know you will. And I know you're not going to do it unless it's the 24

right and best way to do it because I know that this has

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been looked at for a long time. I think it will have a negative effect on business in Pennsylvania. 2 3 REPRESENTATIVE SAYLOR: I would appreciate it if you would forward to Chairman Leh or Eric Bugaile, the 4 5 committee's executive director, any statistics or anything that you can provide the committee with on this. 6 MR. BAILEY: Okay. Yeah, I'll look it up. 7 8 CHAIRPERSON LEH: The Chair now recognizes 9 Eugene McGill from Montgomery County. 10 REPRESENTATIVE McGILL: Thank you, Mr. 11 Chairman. First of all, I'd like to note I find your testimony outrageous and insightful. I think that the 12 13 analogy that you drew was way out of whack. I think that 14 you, putting the blood of children on us is outrageous that you would make a statement like that. 15 16 I can turn that right around and say what 17 about the people in the neighborhoods where cars are flying 18 down the street and we don't give our local police officers 19 the opportunity to take a radar gun and stop that, that 20 person from driving like a nut and running someone over. 21 I think you owe the Pennsylvania State Police 22 I think you owe all of my local police

departments an apology. For you to make a statement that

they're not capable of doing this is just outrageous.

I hope we forget this testimony.

an apology.

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1 (Applause.) CHAIRPERSON LEH: Okay. Excuse me. 2 Let's not show a sound of applause or anything else. We do have 3 4 hearings. MS. LYDE: May I respond? 5 CHAIRPERSON LEH: Excuse me a second. 6 Yes, qo ahead. Do you have something to add or respond? 7 8 MS. LYDE: Yes, Sir. But make it brief, 9 CHAIRPERSON LEH: Okay. 10 please. 11 MS. LYDE: Yes, Sir. As I said, not every 12 police officer is that way. I've worked with local and state police officers, and there are some good people out 13 there. I'm just talking about that percentage, that low 14 15 percentage element. REPRESENTATIVE McGILL: Well, if it was a low 16 percentage, you certainly didn't indicate it in your 17 18 testimony. 19 CHAIRPERSON LEH: The Chair would also like to recognize some new members that have come, Representative 20 21 Paul Costa from Allegheny County; Representative Dick Hess from Bedford, the late Dick Hess. I think that's it. Are 22 there any other questions from the committee that we need 23 to entertain at this time? (No response.) 24 25 Seeing none, I would just like to comment.

guess I too felt that maybe some of the statements that were made were maybe a little over the top. It almost, it almost told me that because everybody is not going to be as pure as they should be, then we shouldn't really have people enforcing laws at all. And I don't think you meant that, but I think that's partially the way it came across.

In 1965, I was a sergeant in the MPs. I was only 19 years old. But one of my main jobs was running radar. Now, giving a radar gun to a 19-year-old is something the Army shouldn't even do because at that time we did have a lot of fun with it.

But I don't think, I don't think our local police operated with the irresponsibility that we used it as. And we did operate it irresponsible. But at the same token, I would say that the bill that we're trying to craft here is a bill that would meet a lot of the questions, not perfect because I always have the concern every time that a government agency or a body tries to meet every, every possible situation, you come up with something that's entirely impossible.

But nevertheless, I share your concerns about potential abuse. But at the same time, I don't share your opinions that, well, because there are going to be a small percentage that may abuse the system, that we throw out the baby with the bathwater.

And -- but with that said, I thank you for 1 2 your testimony. And I encourage you to work with this committee on your concerns. Don, you're -- be brief, 3 please. We have a long way to go. MR. BAILEY: I will. You've been very kind. 5 6 I thank you very much. I'm sorry the gentleman is upset. But I understand. I just think if you're going to make 7 this move, look at it to integrate it with a whole bunch of 8 9 other things. 10 There's ways -- you mentioned a photograph. 11 Give somebody a tape. I mean, there's a whole lot of things that can be done to make it better. You got a point 12 13 It's very unfair to people in a lot of ways. svstem. Okay. Point systems are -- somebody gets a thing in other 14 states, for example, from Pennsylvania. It's going to come 15 16 points off of their license. 17 CHAIRPERSON LEH: Well, under this bill here, 18 you'd have to be 26 miles over before any points would be 19 applied. 20 MR. BAILEY: Okay. Well, that's --21 CHAIRPERSON LEH: I mean, we're trying to give 22 every consideration to the motoring public to compensate 23 for the possibility of abuse. But anyway, thank you very 24 much. 25 MR. BAILEY: I'm sure you will. And I thank

you very much for the opportunity. Thank you. 1 2 MS. LYDE: Thank you. CHAIRPERSON LEH: Next, the Chair would like 3 to call Mr. Gerald Taylor, a Pennsylvania activist in the 4 National Motorists Association. I'm assuming you're 5 representing the -- is he here? Mr. Gerald Taylor? One 6 more time. Okay. We'll put him to the back. 7 Mr. Elam Herr, Executive Director, Assistant 8 Executive Director of the Pennsylvania State Association of 9 Township Supervisors. I always thought you were the 10 11 Director. Thanks for the promotion. Don't 12 MR. HERR: tell my boss, though, please. 13 14 CHAIRPERSON LEH: Elam, good to have you before this committee. You can proceed when you're ready. 15 16 MR. HERR: Thank you. Mr. Chairman, I will skip what, most of what's in the testimony since you have a 17 18 copy in front of you. I will hit very specific parts. are very supportive of the concept of radar to be used by 19 20 local police departments. Presently, as you well know, municipal police 21 do have several tools that they can use to check the speed 22 of vehicles traveling through their municipalities, whether 23 24 it be in timing them in their own vehicle, which has to be 25 certified, or through other types such as VASCAR. It is a

speed-timing device that is used in Pennsylvania.

We want to thank the sponsor and this committee for looking at this issue. It is an issue that we feel is long overdue. Although we support the concept, we do have some questions and concerns specifically about 1961; and that's where I will address my comments this afternoon.

Section 3368(c)(2) would require that signs be present in the municipalities enforcing radar to inform the public that radar is in use. Although we have no problem with that concept of placing signs, we do think it needs to be clarified whether these are to be permanent signs placed throughout the municipality stating that radar is an available tool within this municipality or you're using temporary signs that must be posted on those streets where you are running radar. We don't do that with other type of speed-timing devices. Why would radar be separated out under this issue?

3368(c), the placement of paragraph (2.1) does not quite make sense, particularly when you read it with paragraphs 2 and 4. (2.1) further defines paragraph (2). And we would suggest that paragraph (2.1) be renumbered as a subparagraph (2)(i).

If paragraph (2) were ever to be removed for whatever reason, then paragraph (2.1) as it stands now

would not make sense. We have no problem with applying the same cushions to radar that municipal police departments currently comply with when using VASCAR and other timing devices.

Under the current law, there is a 6 mile per hour allowance for zones of speed limits of 55 miles per hour and for VASCAR a 10 mile per hour allowance for zones of speed limits less than 55 miles per hour. We believe that the allowances for both VASCAR and radar and other timing devices as such should be uniform for the local police to enforce, for enforcement purposes.

We don't know what the rationale is for using a 6 mile an hour allowance for one device and 10 mile an hour cushion for the other device. I mean, if you're driving down the road and today we're using VASCAR, you get a 10 mile leeway.

But if you drive down using radar, it's only 6 miles for the municipal police. And that doesn't make sense. And we feel that it should be uniform. And we would say use the 10 mile an hour by local police departments that is presently in the law.

Section 3368 -- or excuse me. Section

1535(d)(2) would not allow points to be assigned for exceeding the maximum speed limit by less than 26 miles per hour if the offense was charged as a result of radar. We

feel that this is excessive and suggest that the current 1 point system be followed or that points be awarded for not 2 exceeding the maximum speed limit of 15 miles per hour. 3 Again, we question why the requirement would be different 5 for radar than the current penalties for a municipal police department that uses VASCAR. 6 Section 3368(c)(5) is confusing. 7 (c)(2.1), the term full-service police department is used. 8 But here in (c)(5), the definition is a full-time, 10 full-service police department. Again, we suggest that 11 term full service be used to make it clear in case there is any problems down the road if somebody would end up going 12 before a magistrate. 13 14 Also, in (c)(5)(ii), the term investigative 15 service is used. And we're not sure what this means under 16 this section. Is it referring to full enforcement of the Vehicle Code, or is it all types of statutes? And I think 17 18 that it should be spelled out so, again, it is clear when you're talking about what a municipal police department is 19 20 supposed to be doing. 21 Section 3368(c)(5), the definition of 22 full-time police officer in subsection (iv) should be 23 removed entirely since it is irrelevant in this context. 24 Only townships and boroughs are covered under the Municipal Police Pension Law, Act 600 of 56. 25

This subparagraph would prohibit police

officers of cities from using radar. Instead, the sentence

on page 4, line 12 concerning auxiliary, part-time, or fire

police should become subparagraph (iv) under this

definition. Our concern is, the way the bill is presently

written, if you look at the pension laws, as I said,

boroughs and townships are under Act 600.

Cities are under the Third Class City Pension

Law. This, in defining a full-time police officer, would

exclude those police departments. And I don't think that's

what the intent was. And then we also just question why is

the pension as one of the criteria for the officers.

If they're properly trained under the Municipal Police Education and Training Commission's requirements, which I think now is 720 hours, and to meet the other stipulations there, that should suffice to meet the definition of a full-time officer.

Section 3368(d) would increase the time period for testing of radar and LIDAR devices from the current 60 days to 3 years. We feel that 3 years is a little long and would leave a citation open for challenge on the grounds that the device has not been tested in such a long period of time.

We believe that probably one year might be a little better. The reason for that is it would be very

easy for an attorney, in defending his client, to say, you know, where is that unit kept during the period of time; how many different police officers have used it; has the unit been dropped in a 3-year period of time?

It just seems to open too many questions when that officer would go in front of a magistrate. You shrink it down to a year, I think it's safe to say that you can, the police department could honestly defend that action. Presently, that's one reason the 60 days is in there. It's very easy to defend that the unit has been calibrated within a period of time, and it holds up when it is being challenged.

Just a technical change on page 5, line 30.

The word corresponding is there. I think it's appropriate.

And that's to represent the municipalities if you have more than one like in a regional police department.

We agree with the statement in 3368(g). The primary use for radar or any other type of speed-timing device is for traffic safety. It's not for revenue-raising purposes. I will not sit here and say that speed-timing devices in the past have not been used for revenue-raising purposes.

I will not say that might not happen in the future. But the intent of why you're giving radar to police departments is for the safety of the citizens within

those municipalities. We do have a problem with the
defense for the citations if the primary purpose of the
municipality's use of radar is to generate revenue;
however, we contend that the 5 percent figure is arbitrary
and needs further clarification.

Is this referring to the full face value of the ticket, traffic citation that a particular municipality issues? If so, the municipality issuing the citation receives less than 50 percent of the revenues from the traffic citation; and the rest goes into the various funds.

When you're stopped and, for speeding and you get a ticket, the actual ticket that you're getting cited for, half is kept by the municipality, half goes into a state fund. Above that amount, there are other things added to it -- and that could be the CAT Fund and some of those other funds -- which raises the cost of that ticket substantially. So we think that should be clarified a little more.

And 6109(11), we feel it does not make sense. The issue at hand is the ability of local police to use radar. Current law restricts the ability of local police to enforce speed restrictions on limited access highways unless the agreement, they have an agreement with the Pennsylvania State Police.

If the Pennsylvania State Police do not feel

that a municipal police department is qualified, for
whatever reasons, to enforce the traffic conditions on
these highways, they do not have to sign the agreement and
qive the authority to that police department.

If they don't have that authority, any citations that may be issued will be thrown out when you go in front of the magistrate. That is a reason for a defense. We question why the requirement for full-time officers employed by a full-service police department was added to this section since presently all municipal police officers and police departments, whether they are full time or part time, must complete the same course of study. There was no rationale for this.

If the Pennsylvania State Police feels that a particular department is qualified to do it, that should be a decision with the Pennsylvania State Police, not with, we feel, in this legislation.

And then we also question subparagraph

(11)(ii) which allows Philadelphia to enforce speed

restrictions on limited access or divided highways without

the agreement with the state police. Our contention is,

Why the exception? Our municipal police departments we

feel are just as qualified as the City of Philadelphia's

police department to do this.

If they are, meet the requirements of the

Municipal Police Education and Training Commission's
requirements to become a police officer and they are
properly trained to run the speed-timing device, whether
it's VASCAR, radar or whatever, then I think they should
have the same rights.

I think Philadelphia should have the same requirements to go through and ask the Pennsylvania State Police for that, that requirement.

Ladies and gentlemen, that's a quick synopsis of the comments we have. As I stated when I started this testimony, we support the concept that's encompassed in this piece of legislation. We just think a few of the technical things have to be addressed in order to meet the earlier statements by Representative Leh of trying to get as close to a perfect bill as possible. Thank you.

CHAIRPERSON LEH: Okay. Thank you very much, Elam. Just some comments by me. I mean, as I listened to your testimony, it almost sounded like you didn't like the bill at all. And I guess my concern is -- and if I was correct in some of the things you said, you had concerns about the restrictions on the, the potential revenue enhancement.

At the same time, you didn't like the restriction on only full-time officers and fully trained officers. But if you take those two concerns away -- or

not the concerns. If you take the protections away, you simply can hire a part-time officer, give him a radar gun and tell him to go to town, unless I misunderstood you.

MR. HERR: You misunderstood me.

CHAIRPERSON LEH: Or I was reading too much into some of the concerns you had with the bill.

MR. HERR: No. You might be reading some of the, too much into the concerns. I think you misunderstood when I was talking about the full-time, full-service police department. We are not objecting to the requirements that it has to be, at this time at least, has to be full-time police officers in a full-time, or a full-service police department.

What I brought up was in one portion of the bill, you talk about a full-time, full-service police department. In another part, you just talk about a full-time police department. What I'm saying is the terminology should be the same. That's all.

That was more of a technical comment than anything else. Yes. Although our resolutions say that all municipal police departments that are properly trained and qualified should have the right, we are stepping back from that to say we got to crawl before we run and we should get something like 1961 to see how it works and to prove the point that municipal police departments can fulfill the

requirements of the bill and provide radar the same as they do other types of traffic-timing devices.

CHAIRPERSON LEH: I know one of the major concerns that those on this committee have brought forward in trying to come up with a piece of legislation that gets us to where we think we want to go with the use of local radar; and that is, there is a fear among us that we do not -- we are afraid to allow part-time police officers the authority to use radar for fear of what might happen.

Now, maybe that's unfounded on our part. But I don't think you're going to see any, any compromise on this committee concerning that. So you're either going to have to work with us --

MR. HERR: As I said, we have no position, no problem with what's in there with having full-time officers in a full-service department. And we will accept that.

When we got the use of VASCAR a number of years ago -- longer than what I'd like to admit I've been around -- but there was the same issue with not only the part-time but the full-time police departments.

And we had to come out and show that it could be used. I think today you would see that in the majority of cases -- and again, I'm not going to say 100 percent -- but in the majority of cases, those departments that use VASCAR and other approved timing devices are using

them with the intent for which they are intended; and that 1 is traffic safety. 2 I think, Representative Leh, if you read my 3 4 testimony, some of the concerns you have will be 5 eliminated. In trying to summarize to go a little faster, I might have confused some of the members more than if I 6 would have taken the time to read through because some of 7 8 the comments in there are very technical, specific that 9 you'd have to look at, especially like the one referring to 10 the one section (2.1). 11 CHAIRPERSON LEH: I think you know me long enough that you know I'm easily confused. 12 13 MR. HERR: Almost as easy as I am. I can tell 14 you that. 15 CHAIRPERSON LEH: The Chair now recognizes Paul Parsells. 16 Thank you, Mr. Chairman. When 17 MR. PARSELLS: 18 the former trooper that just spoke, it reminded me of a 19 problem that I've dealt with with many of our members over 20 the years. And it's a problem that we haven't discussed much on this issue, and that's diverting police officers 21 22 from their law enforcement jobs. 23 And we've had problems where township police 24 officers, for example, are out on interstate highways. And 25 you sort of prompted me to really follow up with this

question when you asked, you know, why don't you have the same ability as Philadelphia.

And quite frankly, I'm not sure why this is in here. Do you want to be on interstate highways enforcing speed? And if so, that would, you know, support the argument that we keep hearing of this revenue issue. That's what we don't need if we were to pass this legislation.

MR. HERR: You've asked two questions there, and I'll start with the last one first. Do we want to be out on interstate highways? In some cases, we're asked even by the Pennsylvania State Police to patrol a 4-lane highway through our municipality because of concerns that they have.

Also, at times, our officers will work with the Pennsylvania State Police to do certain types of speed-timing devices. I can think of in my township in Lancaster County where the local police have worked with the state police in a major construction site because of excessive speeds in it.

They don't have the -- they being the state police -- do not have the manpower, and they asked the municipal police departments to provide it. So there is that. The second thing is with the issue that you talked about of other services.

1 One of the things that radar can do is free up 2 some manpower because you can get away with one unit out 3 there. Where VASCAR and others, you need the unit to do the timing and you need the chase unit. So that does potentially free up some officers to go out and do other 5 6 investigative services. And I think that that would help in some cases. 7 8 MR. PARSELLS: And I agree. But I quess my point is, I live in Fairview Township, for example, where 9 10 we have the Turnpike and I-83 running through my township. 11 I'd be very upset if my police officers were on I-83. They have no business out there. I want them with that radar 12 13 qun in my neighborhoods, in my communities. So I guess I need to follow up then. Why do 14 you want the same ability to be on interstate highways? 15 MR. HERR: Well, I'm not sure even with the 16 radar. But the section that deals there does allow 17 18 municipal police out there in those situations. By putting it under this provision, you're changing present status 19 that's out there. 20

And maybe if you want to exclude it from the radar -- and I'm not sure if that's good, bad, or indifferent. I haven't thought about that. But the other ability for municipal police to be out there on those roads should be looked at from a different perspective.

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Maybe they should be out there even if it's 1 2 just helping the state police at those times. 3 MR. PARSELLS: Thank you. MR. HERR: Mr. Chairman, if I can say one 4 other thing. One that I didn't hit in here and I want to 5 make sure that you know, we believe that the section that 6 7 deals with the unit being visible, that also has to be clear. 8 9 We feel that it should be the car, the vehicle 10 and not necessarily when you talk about unit because, again, I think somebody could say the unit is the radar gun 11 that's attached to the window that's inside the car or 12 outside the car and I didn't see it. 13 CHAIRPERSON LEH: Okay. Well, it's my -- and 14 that was one of the concerns that I had. When I say a 15 unit, I'm talking about a police car. 16 17 MR. HERR: Yes. CHAIRPERSON LEH: I'm not talking about a 18 19 little radar unit or a gun that a police officer holds. 20 MR. HERR: That's right. And I just want to 21 make that clear because that's what we feel. We feel it should be a marked car out there because there's other 22 23 traffic safety issues that are involved and other safety 24 issues that are involved that have nothing to do with radar 25 in that what's happening right now out in Allegheny County

where they have an individual or more that's dressing as a 1 2 police officer and stopping cars. CHAIRPERSON LEH: I think we have more 3 4 questions for you. Representative Melio and then 5 Representative Watson. REPRESENTATIVE MELIO: Yeah, just one, Elam. 6 You end your remarks, you say, Finally, Pennsylvania's the 7 only state that prohibits municipal police from using 8 9 radar. 10 MR. HERR: When we were doing the testimony, 11 we did some research. And from what we could come up with, 12 those states -- and realize the majority of states do not have cities, boroughs, and townships. It's, you know, 13 14 county/city type of government. You have county sheriffs. 15 And what we could find out, we were the only one, if not one of two, that do not allow radar to be used 16 17 by a department below the state police. 18 REPRESENTATIVE MELIO: Because I was under the 19 impression New Jersey did not allow it. 20 MR. HERR: From what I understand, New Jersey allows their county, their sheriffs, police departments or 21 whatever it is, to use it. And so what I'm looking at with 22 that statement there, I'm looking from county on down. 23 24 REPRESENTATIVE MELIO: All right. Thank you, 25 Mr. Chairman.

1 CHAIRPERSON LEH: Okay. The Chair now recognizes Representative Watson from Montgomery County. 2 3 REPRESENTATIVE WATSON: No, from Bucks County. CHAIRPERSON LEH: Bucks County. 4 5 REPRESENTATIVE WATSON: And darn proud of it, Sir. Yes, Sir. But in any event -- and that does get to 6 7 something -- actually, if we had done a little bit to make a seque there, it works. First point, though, before I say 8 what I had intended to, I believe, Mr. Herr, when you were 10 discussing previously the question in my own district, 11 Route 309 is a limited access highway that absolutely does 12 rely on local police officers to enforce speed regulations. 13 It is also marked as one of probably the most difficult and treacherous highways in certain sections 14 through the 144th District and then above in Representative 15 Clymer's district for accidents. And it is certainly those 16 17 officers it would be very helpful and I think it would be 18 with the support of the state police. So I recognize their 19 places. 20 What I intended to say, Mr. Herr, was to say 21 thank you very much for your testimony. And I know -- Mr. 22 Herr and I know each other. So I'm not saying this. I'm

supervisor and also as the former Director of the Bucks

saying it for the benefit of the others. But I sit here

not just as a freshman legislator but as a former township

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County Highway Safety Program which allowed me to work with every police department in Bucks County at great, for 6 years.

So I have a pretty good knowledge of all of those departments. I do not have a knowledge of all of the other departments across the state. I do not have a good working knowledge of all the other local municipalities. I do in Bucks County because I was also the Deputy Administrator for the county for a time. I've done a lot of jobs.

But in any event, the point being I've had a really hard time sitting here. First of all, local municipal officials do not sit there, at least the ones that I know. And I can only speak for Bucks and Montgomery, Chester, and Delaware. I apologize, but I never got out of my local area.

But they don't sit there trying to entrap their citizens, their neighbors, their friends, or people who live and work there and set up some kind of traps to generate revenues. Local police departments — at least I will speak specifically to Bucks County and to the Bucks County Police Training Center. It's probably one of the best in the entire Commonwealth.

And I'd put it up against others across this country. And the local police departments in the County of

Bucks are highly professional and trained people. And I'd
even put them up against the City of Philadelphia police
officers. And I do know some of those folks pretty well.

And I guess what I've heard here is -- and I recognize the first gentleman in talking about the AAA.

And I have done a survey of my constituents, and it mirrors that because there's a lot of concern about what will happen. So it's about a 50/50 split, yes, do radar and no, don't or, like, well, there is that time when I'm trying to get that child to school and I do go a little fast and I really don't want radar to catch me.

I understand all of that mentality. But I really have a hard time sitting here and at least thank you for shedding some what I'll call just simple light on the fact that this is a, basically is a good working bill. It represents -- and I'm new. And you all have spent much more time and years, from what I'm understanding, working on this issue.

But to me, when I read it, it was sensible.

It addressed a lot of the issues. Can you tweak it? Can you do some things with it? Yes. But I didn't want to start from what seemed like the opening position here, which was municipal officials border on being corrupt; local police are totally inept. I have a real problem, and I will say that I have a major problem with that. I don't

see it. And I thank you for your testimony. 1 I did question, I guess, some things 2 about the -- and I'm sure Eric will give us an 3 answer -- about -- and I wondered that -- about the signs 5 or, Representative Leh, whether or not -- I had assumed 6 they were maybe permanent at the entrance to your township with the idea that just says, Hey, when you come into my 7 8 home Township of Warrington, we've got radar. 9 observe the speed laws. Do not go after our children, our 10 dogs, or little old ladies trying to cross the street as 11 you speed through our town, which by the way, we also have Route 611 and a few other big highways that we patrol, the 12 13 township patrols. But we could use the tool of radar as 14 just that, another tool. Thank you. 15 MR. HERR: Thank you. 16 CHAIRPERSON GEIST: Representative Strittmatter. 17 18 REPRESENTATIVE STRITTMATTER: Hi. Thank you, 19 I want to go back to the testimony where we started 20 over the years where I believe that the Second Class 21 Township Association has been in support of being granted this authority; isn't that correct? 22 23 MR. HERR: Correct. 24 REPRESENTATIVE STRITTMATTER: Because I 25 believe that by trying to make a, make a bill better, I

guess there has been some, some confusion. Usually when you're trying to get legislation passed, as you and I both know over the years, it's very easy to criticize and to enter and exit the marketplace to stop legislation.

But you have to have some people that are for it in order to have it go forward at all. What I'm afraid of is that if you're not for it and if you're not for the House Bill as it is now, who is going to be for it and who's going to push it forward?

So that's the one thing I just want to caution, that there has to be some times when trying to make the bill perfect, that there, you know, has to be a step back from the association. I would hope that -- you know, I know you're one person representing all of the groups and they have these concerns.

But I would hope that you would go back to the association that you represent and all the people who are for getting this, this added responsibility and rethink the position and the testimony because we can't go forward as a committee, the Chairman, the Subcommittee Chairman can't go forward to the Majority Leader and to the Governor and to the Senate and say we're going to move a, move a piece of legislation that people aren't supportive of.

You know, you never, you know, you never start off that way. There has to be at least some synergy of

1 support. And so I would ask that -- I believe the House Bill that's before us now is a very good compromise, a very 2 good starting point; and someone should be for it. And if it's not you, then who will be for it?

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And so if you do change your position, you know, to be for this bill, then I would ask that you get back to the Chairman and to the Subcommittee Chairman or else there's no reason for this legislation to be considered anymore because we have considered it for many years.

I know I have great concerns. We live in the same area. We hear from the same constituents about the fact that it's very unsafe. And people actually speed up when they see those little strips because then they know they're safe because they know they can speed up here until they get up to those strips.

And I think it's very dangerous in the neighborhoods when our police officers are forced to stoop to putting down these strips that actually cause more of a problem. And so I would ask that you go back to the association, try to get resolved at your, however soon you can do it, and find out that you're for this bill or not.

And if you're for it, then let the Chairman know; and we'll proceed. If we're not, then we know that we'll come back next session. Thank you.

MR. HERR: Can I just answer that? Basically, 1 2 we're for the bill. But there are a number of things. And I think if you have time to look at the testimony and read 3 it per se, they are technical changes that we feel need to be put into the bill or made so that once it would become 5 law and hopefully become law, that we don't lose some 6 citations because of technicalities that were in the bill. 7 8 The one that was just brought up about signs, it just needs to be clarified. If what I think 9 Representative Leh was getting at is, you know, signs at 10 the beginning, or coming into the municipalities, that 11 they're not letting you putting them up right where you're 12 13 running. 14 The bit with Act 600, I cannot see 15 Representative Geist going back to Altoona and saying, Yes, 16 we're giving it to boroughs and townships, police departments around you; but we're not giving it to the City 17 18 of Altoona. Those are things I think can be tweaked to help this bill. 19 20 REPRESENTATIVE STRITTMATTER: I agree. And I don't disagree with that. But one that can't be that I 21 believe that's been a compromise is one on points. 22 23 here -- and I brought this up, you know, to, to the person 24 who very ably testified before you, who's a friend of ours,

you know, who ably said that you're not for it if it goes

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with these points.

And I asked. I said, Well, I hope that when you testify again that we would be for this bill. But you said in this that you didn't understand why it had to be at that level. And so that's one area that's not a technical change. That's pretty substantive of whether we're going to be able to get 102 legislators to vote for legislation that's going to add points.

MR. HERR: The gentleman that you're referring to -- we were asked to get some township officials in the western part of the state -- he was not speaking on behalf of the association. That's also in the testimony. He was speaking on behalf of his township.

I know he stated at that hearing that he was speaking on behalf of the association, and that was not correct. We had asked him at the request when Eric called us to say about if there was any townships in the western part of the state that would like to testify.

He misunderstood what we were saying and for any confusion that's there. We do have it in our testimony about the 26 miles an hour. We're raising it as a question there. We are not raising that necessarily that says that we oppose it. We don't think that it's appropriate, but we at least brought it to your attention that that concern is there.

1 REPRESENTATIVE STRITTMATTER: But that goes 2 back to my question. You raised it as an issue. Then you 3 let it hang out there. If you're not for it, then nobody's going to be for it. And so if you hang it out there for 4 all the detractors to say, Oh, even the Second Class 5 Township thinks it's wrong or a question, that's my point; 7 that I'd like to have the township officials that you 8 represent be for something. So fine. You're against all of these things. 9 Then be for something and then let the Chairman and the 10 Subcommittee Chairman know. If that's as far as you can 11 go, then great. But if not, then I think that these -- I 12 13 thought that we were at that point. 14 I mean, that's why I'm surprised now that I get this testimony because I don't see any reason why we're 15 16 having these hearings if we're going back now and trying to 17 take another bite out of the apple. So thank you, Mr. 18 Chairman. 19 MR. HERR: That's fine. You and I can talk 20 later. 21 CHAIRPERSON GEIST: Thank you very much, Elam. 22 One more from Representative Levdansky. 23 REPRESENTATIVE LEVDANSKY: Thank you. you, Mr. Chairman. Elam, just kind of one technical 24 25 concern I want you to educate me on and then just one

1 substantive concern. On the technical thing, you mentioned before that when a local police officer pulls over someone 2 3 for a violation for speeding, for example, half of the value of the face fine goes to the local community and half 5 of it goes to the state. 6 MR. HERR: Goes into a fund. Yes, Sir. 7 REPRESENTATIVE LEVDANSKY: Okay. If it's a 8 state police that pulls over somebody on the interstate, 9 how does that --10 MR. HERR: Half is kept by the state police; 11 half goes into that fund that --12 REPRESENTATIVE LEVDANSKY: The local fund? The local fund. What it's set 13 MR. HERR: 14 up is if a municipality has a police department today 15 and there's a violation, the municipal police department -- I'll use Altoona. Altoona keeps half of it. 16 17 Say it's a \$50 fine. They keep 25, and 25 goes into a 18 state fund. If the state police outside of Altoona are on 19 20 a 4-lane and they stop somebody, the state police keeps 21 The other \$25 goes into that state fund. Twice a \$25. year, that state fund is distributed back to 22 23 municipalities, all municipalities, based on the liquid 24 fuels formula. 25 Fifty percent of that money goes by road

mileage, 50 percent goes by population. That fund is
approximately, if I remember right from several years ago,
about \$11 million.

REPRESENTATIVE LEVDANSKY: Okay. So the local governments essentially receive all the revenue as a result of half of their share of local enforcement. And then they get the other, the state pot of money distributed, whether, whether that state pot is created by local enforcement or state enforcement?

MR. HERR: Correct. Correct.

REPRESENTATIVE LEVDANSKY: Okay?

MR. HERR: Correct.

REPRESENTATIVE LEVDANSKY: Okay. I appreciate that. Now, just one really difficult. I think this bill really -- the success of whether or not it passes or not really hinges on how we work out this issue of giving police, local police departments this enforcement tool to promote public safety balanced with not letting it become a generator of local revenues.

And there's a section of the bill on page 6
that I'm a little concerned about. You mentioned that this
5 percent cap on revenue generated is rather arbitrary.
I'm not sure I even understand what this section means. If
you look at the bill, it says that the primary use of radar
is for traffic safety. It shall be a defense to

prosecution under this section if it can be demonstrated that the primary use of the device by local or regional police is to generate revenue.

It kind of suggests that if it's a secondary purpose -- the principal purpose is public safety. But if there's a secondary purpose of raising local revenue, it sounds like it's okay.

Then it goes on to say, The generation of revenue shall be demonstrated if the revenue, blah, blah, blah, blah, exceeds 5 percent. So correct me if I'm wrong. This isn't a flat out prohibition on using this as a revenue generator.

It's just kind of suggestive language to local governments that they ought not but as long as it's not the primary reason for doing it, you can still exceed the 5 percent cap. I'm just asking you this just -- we don't use a -- how do we deal with this issue?

If we don't, if we don't use this section, I mean, what alternative do we have to make sure that this tool is not used as a generator for local funds for whatever local government use there is?

MR. HERR: This would be one way of doing it with the 5 percent. And what we raised were some questions to make sure that, what that 5 percent was going to and where they came up with 5 percent. But some of the

1 concerns that we have with this is: One, other
2 speed-timing devices that we use and can use.

My township uses VASCAR. It does not need the strips. It has the type that has two units that they put on either side of the road that it goes through. They're already precalibrated. They just set them up. It works. My township does not use it as a revenue raiser. It uses it as traffic safety type of concerns. It's used because of, of complaints that they have within the municipality.

I think anyone who is opposed to the use of radar by local police can use the same arguments whether they're using VASCAR or any other type of, of speed-timing device. A municipality that wants to use it -- and I think earlier there was a reference to a part-time police department up the river here that used to stop a lot of traffic, especially on Penn State weekends.

And he made a statement one time in the paper that that was paying for his, his position. That's not right. It's not fair. It's not what the intent of this is to do. You know, if we all followed the speed limit, nobody would need any type of speed-timing devices. But it's out there.

Will a municipality use it sometime? It's very possible. I can't sit here and say my members wouldn't say, one of my members saying, Yeah, go out there

and do this. I can't say that a police department, a chief 1 wouldn't tell his, his patrolmen to go out and do that. 2 I like to think that if we get the ability to 3 use this equipment under this piece of legislation, that my 4 municipalities and their police departments would use it for what it's intended, the same as they're doing today; 7 and that is for traffic safety within their municipality. 8 REPRESENTATIVE LEVDANSKY: Let me try this one other way, and then I'll just let it go. If right now half 10 of the, half of the revenue derived from a ticket written 11 by local police comes to the state and half of the value of a ticket written by state police for a violation comes into 12 13 the state fund and all that money is distributed back to 14 all the local governments --15 MR. HERR: Correct. REPRESENTATIVE LEVDANSKY: -- based on a 16 formula, then my question to you is, Why don't we just 17 18 eliminate this 5 percent arbitrary cap, let all the revenue come into the state fund, and then let all that revenue be 19 20 distributed back to all the local municipalities that have 21 police departments in the state? How about that as an alternative to this 5 22 23 percent admittedly arbitrary cap? 24 MR. HERR: There are some other issues with

what other money is going into the fund. It's not all

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coming in from radar. It's other uses. Municipalities that do not have police departments will argue that that money that's coming back is also going for traffic safety. They're using it back on their roads so that the roads are safe and everything else, signs, whatever that may be needed out there.

So that's another, another issue that you'd have to take into consideration if you look at that, just taking that money and putting it back to, to the police. You also -- and previously -- and I forget who made the statement -- is, you know, some of this money that comes back in does go and offset some of the costs. You got costs in putting your police departments out there.

Does it justify -- does it pay for your police officers and this unit? I don't think so. There's a lot of hidden costs when you put an officer out on, on the street. You know, you have to put the vehicle, the equipment. But you also are paying that officer when he goes in front of the district magistrate when there's a citation challenged and everything else that goes in there.

So municipalities that have police departments that are doing traffic safety, they have a cost.

REPRESENTATIVE LEVDANSKY: I mean, just for myself, I would rather deal with all these secondary and incidental issues than do something that some people are

1	going to accuse as being arbitrary.
2	MR. HERR: Understood.
3	REPRESENTATIVE LEVDANSKY: Thank you.
4	CHAIRPERSON GEIST: Thank you very much, Elam.
5	MR. HERR: Thank you, Mr. Geist.
6	CHAIRPERSON GEIST: Next up is a fellow that's
7	had his fingerprints, footprints, and everything all over
8	this legislation and has worked very hard at trying to put
9	together a balanced bill; and that's Ed Connor, Chief of
10	the Police in Ferguson Township. And he rooted for Miami.
11	MR. CONNOR: Thank you, Mr. Chairman. I have
12	to apologize to the members. I'm a police officer. I must
13	stick to the facts. I will not be able to use innuendos,
14	supposition, assumption, or half-truths in any of my
15	comments. I'm not an attorney.
16	CHAIRPERSON GEIST: Can you use the
17	microphone?
18	MR. CONNOR: I also would submit the former
19	state police trooper did not speak for the Pennsylvania
20	State Police or the State Troopers Association, with whom
21	we have been working very closely on this bill. This is
22	not my bill. It is not the Chief of Police bill.
23	This is a bill from law enforcement in
24	Pennsylvania. And we built the foundation of this bill
25	after we dealt with all of law enforcement, including the

state police, including the FOP, including the State
Troopers Association. So we're not in this alone.

My name is Edward J. Connor. There's a misprint here. I'm actually a 37-year member of the law enforcement community. I did my first 22 years in Philadelphia. So I'm well-acquainted with I-95. I am currently the Chief of Police in Ferguson Township Police Department in Centre County, Pennsylvania. And on occasion, I do root for Penn State.

I am privileged to be the Chairman, or Cochairman of the Legislative Committee of the Pennsylvania Chiefs of Police Association; and I work as a member of the executive board. And for Mr. Melio, Sir, Pennsylvania has stood alone as the only state in the nation that does not allow municipal police to use radar.

And you can imagine how insulting that was when my 18-year-old, part-time police department son in Wildwood, New Jersey would come back and tell radar stories when he was working on the Rio Grande Bridge. So Jersey has for many, many years used that.

But we -- I have been at this fight for over 14 years. And I know some of my predecessors have been at it longer than I have. This is the closest we've ever come. And I want to thank Mr. Geist and Mr. Leh who have persevered with me and have worked very hard along with me

to try to develop a bill that addressed all of your concerns and all of the concerns of the citizens of Pennsylvania.

The Pennsylvania Chiefs of Police have long recognized that there has been abuse by some departments in the Commonwealth of Pennsylvania of the speed-timing devices that we now employ. By and large, almost every one of these occurrences of abuse were by part-time police departments with part-time officers.

Some of our own members, our professional police officers, they are chiefs of part-time departments. They are not real happy with this bill. I can tell you that right now. But we are realists. We realize that unless we concede somewhere along the line, we are not going to get this vital tool that we need, primarily in residential neighborhoods, to address the concerns of our parents particularly about speeders and their children in developments and residential areas and school zones, for example.

Radar, like any other speed-timing device, is a tool. It's not, it's not a catchall or a work-all or do-it-all. We need our other tools also. But we need radar, again, particularly in the residential zones. The people who have used radar -- and there's going to be one person that testifies after me who has used radar

extensively, knows the difference between radar and VASCAR

and the ESP and the other speed-timing devices we have. We

are at a loss sometimes to address citizens' complaints

with the devices we have now.

House Bill 1961, although, like I stated before, we are not entirely happy with it; but we're willing to go along with it. There are some tweaks and changes we've already addressed to Mr. Leh and Mr. Geist and Mr. Bugaile.

And to address some of the other members' concerns, Mr. Parsells, the limited access highways, we have and the Pennsylvania Chiefs of Police already addressed that in that the limited access highway access is only granted by members of the Pennsylvania State Police, by the administration of the Pennsylvania State Police, which is one reason this chief of police, if you will, in Dauphin, the chief of the one-man, one part-time person police department who wrote more tickets than the entire City of Harrisburg is no longer in operation because the Pennsylvania State Police, at our request by and large, refused that department access to the limited access highways.

That is the control that law enforcement, professional law enforcement has on the limited access highways. So we are well aware of your concerns. And

we're well aware of the concerns of people who have been trapped by speed traps. We don't want it. It reflects negatively on us, and we really don't want to have it. And we want to work very hard to eliminate that.

As far as the 5 percent, Sir, for the total revenue generation, what we did early on was we looked at municipalities that represented from the first class cities down to third class townships. And we looked at what their approximate revenues were, their total revenues, and looked at 5 percent.

We were appalled to find that there were actually municipalities who were doing at least 33 percent and sometimes more. We don't want that. That is not what police officers are expected to do. We are expected to fight crime. We are expected to enforce traffic safety, but we are not expected to go out and generate revenue. That is not what we should be obligated to do by our elected officials.

House Bill 1961 would provide legitimate full-time, full-service professional agencies the means to more effectively address issues of public safety through the use of radar and LIDAR. It would provide for the training of such officers and for the accurate, accuracy testing of the permitted devices under national standards. That's where we went to 3 years. And that's where we got

the 3 years from as opposed to 1 year because the national standards are 3 years.

Finally, and to some most importantly, provide for a defense to prosecution if it can be demonstrated that the speed-timing devices are being used primarily as a revenue generator. I am not going to reiterate the many obvious advantages to this bill that would provide for public safety.

These points have been stated and restated by most of the representatives from law enforcement, public safety, public official and citizens associations who have already testified in favor of the legislation. I would like to point out, though, the significance of 1961.

Nineteen sixty-one was the year the

Pennsylvania State Police were given the use of radar.

During that time, over 150 of our municipal police officers have given their lives for this state and the people in this state.

During that time, those officers and the officers who are present now have fulfilled the same duties, responsibilities, and obligations as our brothers and sisters in the Pennsylvania State Police. We go to basically the same police academy.

We have mandatory in-service training. And most police departments go far beyond the mandated

in-service training. So we are not lesser citizens. 1 would ask you, Can you in good conscience expect us to 2 3 continue to do that? And for those representatives who made 4 5 positive statements for local law enforcement, I sincerely thank you. Would you consider -- or would you expect our brothers and sisters in law enforcement to continue to lay 7 down their lives day in and day out and yet not entrust in 8 them a tool that they need to protect our citizens? We in law enforcement have worked long and 10 hard to address your every concern on this issue. We will 11 continue to work long and hard. But now we respectfully 12 13 request your support. Thank you. 14 CHAIRPERSON GEIST: Would you like to 15 introduce the other lady that's with you? 16 MR. CONNOR: I'm very sorry. To my right is our lovely Executive Director, Ms. Amy Corl. Amy is the 17 18 Executive Director of the Pennsylvania Chiefs of Police. 19 MS. CORL: Good afternoon. 20 CHAIRPERSON LEH: Thank you very much, Chief. 21 First of all, 1961, that's significant for me, too, because that's the year that I received my learner's permit. 22 23 definition for full-time officer, is that sufficient, do you believe? Or would you like --24 25 MR. CONNOR: We can tweak that. That's not a

problem. 1 CHAIRPERSON LEH: Do we need some changes in 2 that? 3 MR. CONNOR: I think there are some changes 4 that have to be taken in that. We're more than happy to 5 work on the definition. Some had pointed out that those 6 departments who are working 12-hour days now instead of the 7 standard 8-hour days do not work 200 days a year. 8 So yes, we do have to work on a definition of 9 a full-time police officer. 10 11 CHAIRPERSON LEH: Also -- maybe this is a 12 leading question here. It's going to put you on the spot. But the language in Bill 1961, is the language sufficient 13 for you folks to do your job in the way to maintain safety 14 15 on your highways? MR. CONNOR: Yes, Sir, it is. 16 CHAIRPERSON LEH: With that said, as the 17 18 Chairman, I'll recognize any questions. First, I'll recognize the Chairman, Representative Geist. 19 20 CHAIRPERSON GEIST: Ed, thank you very much. 21 A question on the 15 mile an hour over, the no-point 22 ticket. Would you explain how that all came about? MR. CONNOR: Yes, Sir. 23 The 26 mile an hour? 24 Well, I'll go to 15. That's where we wanted it in the first place. Pennsylvania Chiefs of Police had 25

requested -- we'd give you 15 miles an hour for using radar. Twenty-six mile an hour came about because it's my understanding that the National Highway Transportation Safety Board has determined that 26 miles an hour over the posted speed limit is what constitutes reckless operation of a vehicle.

We don't agree. We are opposed to that.

However, we will concede and we will go along with it if we have to. We prefer to see 16 miles an hour, but we'll live with 26. We need a tool out there, particularly in residential areas, to address citizens' concerns because I hate telling people right now, Listen, I need 3 officers to be out there to address traffic safety in your residential development when I don't have 3 working sometimes.

Sometimes I'm down to one officer out on patrol. He can do it with radar. He can make the mothers real happy sending her kids off to school in the morning because they can't do it now.

And one other, if I may. There was a comment earlier about the amount of money we make. You know, the average ticket in Pennsylvania costs the average citizens \$93.50. We get \$12.50 out of that. It costs me money to have an officer write a ticket.

I don't see where we're making a whole lot of money. But if that's all we did in our existence, we'd

still work very, very, very hard to make 5 percent of our 1 total revenue. So we're not in it to make money nor should 2 3 we be. But there are some very small departments who are basically ordered by their locally elected officials to get 4 5 out and generate revenue if they want a new police car. That's ludicrous. That shouldn't be. We the 6 7 Pennsylvania Chiefs of Police have no control over our 8 members, but we have been rather successful in eliminating at least 3 of those departments from running on limited 9 10 access highways. And we have been somewhat instrumental in 11 encouraging other of our members to withdraw that type of 12 activity from the state highways because they're hurting 13 14 us. 15 CHAIRPERSON LEH: The Chair now recognizes Representative Melio. 16 17 REPRESENTATIVE MELIO: Thank you, Mr. 18 Chairman. Chief, just for my own benefit, information, you 19 mentioned Wildwood, New Jersey. Is that a county function, 20 or are you telling me that all of the municipalities in New 21 Jersey are allowed to use --22 MR. CONNOR: All of the municipalities are 23 allowed to use radar. 24 REPRESENTATIVE MELIO: Thank you, Mr. Chairman. 25

1 MR. CONNOR: Yes, Sir. 2 CHAIRPERSON LEH: Okay. The Chair now 3 recognizes Representative Paul Costa. REPRESENTATIVE COSTA: Thank you, Mr. 4 Chief Connor, thank you for testifying. 5 Chairman. 6 just made a comment that if someone's asking you to patrol their neighborhoods for speeding, it takes 3 police 7 officers? 8 MR. CONNOR: Yes, Sir. 9 REPRESENTATIVE COSTA: Could you explain that 10 11 because Mr. Herr explained earlier that it's one to clock, 12 one to chase. And I'm confused about the 3. Now, if you 13 have radar, you can limit it to one? 14 MR. CONNOR: Yes. See, what happens is if you 15 have -- when you have VASCAR, for example, most of our magistrates -- and that comment about police officers don't 16 17 lose in front of magistrates, I don't know where those 18 magistrates are, but I haven't run into a whole lot of 19 them. 20 REPRESENTATIVE COSTA: Magistrates are elected 21 officials. 22 MR. CONNOR: We -- no, I'm not going to say 23 that. Most of our magistrates are ex-cops, believe it or 24 not. And they're harder on us than the ones that weren't. 25 But we do lose in front of magistrates. To answer your

1 question, if you use ESP, for example, you only need 3 2 feet.

ESP is electronic speed preventer. I think I got that right. I was never a traffic cop in Philadelphia. I was in investigations. And I'll answer that question. Somebody had a question on investigative services. I'll answer that.

But ESP is 3 feet. So you have either 2 strips on the highway itself or 2 beams going across that use LIDAR, and that electronically times the speed as you break those beams across those 2 wires. And you only need 3 feet. So we can use that.

But the problem is you have the beams set out and you have the wires coming back into the patrol car.

And there's the officer with the ESP device. He clocks the speed. Now, he either throws this \$4,000 machine out the window and takes off after you or he has a chase car.

That's what we need in residential areas.

We'd have one at one end of the development, one at the other end of the development, and the third one running the ESP. Where radar, the officer can sit there in plain view in a marked car. He can have the lights on.

And as they come around that corner in the residential area, boom, got you. We're not out there to get people who accidentally come down somebody's hill and

pick up speed and do an extra 5 miles an hour. We're not even looking for the ones that pick up an extra 10.

But the ones that are doing 15 over the posted speed limit, they're speeding. They're not accidentally going over. They're speeding. They're the ones we want.

We want the kids that are on their way home from school squealing tires on 2 wheels coming around the curves in residential areas. They're the ones we want.

We know there has been abuse. But look at the people who have abused it. They're not the professional police officers in this state. And somebody -- I read an article this morning that Barney Phipps said, or wrote. And I know Senator Corman made that statement not too long ago. I agree with it wholeheartedly. There are some out there, and we're doing everything in our power to eliminate them.

REPRESENTATIVE COSTA: Thank you.

MR. CONNOR: There was a question on investigative services. That means a police department that does complete investigative services following the initial report of a crime. In other words, if you have a burglary, they follow that through to completion or to the best of their ability to solve the crime, arrest the perpetrator and take them to court.

CHAIRPERSON LEH: Okay. Representative

Strittmatter from Lancaster County.

police officer will locate.

2 REPRESENTATIVE STRITTMATTER: Thank you.

Thank you, Chief, very much for your testimony. On page 5
of the bill, it addresses one of the issues that detractors
have brought when we haven't been able to pass this
legislation in the past; and that's dealing with where the

And in this case with this bill, we're talking about the police officer must locate -- and there's a few words in here -- in a location that is readily visible to the motoring public. In other testimony in Pittsburgh, it was talked about that there's a state police policy guideline that says something, you know, to the same effect.

Could you tell me what the chiefs of police, what the municipalities follow; and what is that policy; and what's the difference between the current policy now and what the policy would be in this bill; and what is the policy of the state police at this time?

MR. CONNOR: It's my understanding -- and I certainly want to make it clear that I don't speak for the Pennsylvania State Police. But it is my understanding that they have a directive or an order, if you will, that their vehicles must be readily visible by the motoring public when they're doing traffic enforcement.

In other words, no hiding behind billboards; 1 2 but we can hide in plain sight. You don't have to be a rocket scientist to realize that if you sit out in the bush 3 behind you and it's a light-colored bush and you have a 4 5 light-colored police car, it's going to be hard to see. 6 We can pick out driveways that have other cars parked in them, but we're still out in plain sight. Nobody 7 wants anybody hiding under manholes or getting behind 9 billboards. You really don't have to. Again, we're not 10 looking for the average citizen coming down the road 11 daydreaming and going over a little bit. We're looking for real violators. 12 13 REPRESENTATIVE STRITTMATTER: So this would 14 not create a contradiction. This would really just be 15 enforcing what really is the law today? 16 MR. CONNOR: Yes, yes. It's nothing new. 17 there were some concerns by some of the members or some of 18 the committee that wanted that addressed and put in there, and we had no objection whatsoever. 19 20 REPRESENTATIVE STRITTMATTER: Thank you very 21 much for clearing that up. 22 MR. CONNOR: Yes, Sir. 23 CHAIRPERSON LEH: The Chair now recognizes Representative Levdansky. 24 25 REPRESENTATIVE LEVDANSKY: Thank you, Mr.

Chairman. Chief, I appreciate your testimony. You sound 1 like someone who's pretty knowledgable about this 2 3 particular bill. MR. CONNOR: I've only been at it a long time. 4 5 REPRESENTATIVE LEVDANSKY: Okay. I just want to make sure I understand how this 5 percent cap issue 6 would be implemented. Okay. It says here that primary use 7 8 of radar is for traffic safety, is for traffic safety but it shall be a defense to prosecution if it can be 10 demonstrated that the primary use of the device is to 11 generate revenue. Does that mean that the local department -- if 12 we pass this, does it mean that the local department could 13 14 use radar and once they, once their ticket revenue for 15 speeding by using radar reaches 4.999 percent, that after that, they wouldn't be able to use radar for enforcement? 16 17 They could use it, but every one MR. CONNOR: 18 of their citations would be thrown out at the magistrate's level. 19 20 REPRESENTATIVE LEVDANSKY: If, if it were to 21 be -- if the individual were to plead not guilty and take a 22 hearing at the magistrate. 23 MR. CONNOR: That's true. 24 REPRESENTATIVE LEVDANSKY: Correct? MR. CONNOR: That's true. But it's not just 25

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radar. It's for traffic enforcement. We're not looking
1
2
   just for that radar bill. We're looking for all traffic
   enforcement, if all of your traffic enforcement reaches 5
3
   percent. And you know it only takes one citizen to make it
5
   clear that they are above 5 percent.
 6
                 And if there's a municipality out there that's
   abusing it, it's going to be real clear real early.
7
   Everybody's going to be taking a hearing. They're out of
 8
   business.
10
                 REPRESENTATIVE LEVDANSKY: Meaning ESP,
11
   VASCAR --
                 MR. CONNOR: Every one of them.
12
13
                 REPRESENTATIVE LEVDANSKY: -- and radar?
14
                 MR. CONNOR: Every one of them.
                 REPRESENTATIVE LEVDANSKY: By using all of
15
    those technologies, you could not generate revenue in
16
    excess of 5 percent of a local municipal's budget?
17
18
                 MR. CONNOR:
                             Yes, Sir. You're not going to do
19
    it unless that's all you do. Now, there was -- and we're
   well aware of the local municipality right adjoining
20
21
   Harrisburg. I believe that that's all they did. They're
22
   not cops. They're not law enforcement.
23
                 REPRESENTATIVE LEVDANSKY: But there may be
    some circumstances. I mean, honestly, listening to some of
24
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   the, some of the members talk about situations on state
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highways in their districts, I mean, there may be a 1 2 situation that would warrant writing tickets to promote safety that would generate 8 percent or 10 percent revenue. 3 But under this bill, that wouldn't be allowed to be 5 happening. MR. CONNOR: You know, for any department to 6 7 do that 5 percent, I'm going to be absolutely amazed because when we looked at it -- when I say we, it was a 8 collection of police officers that did it initially. 9 10 looked at the money that came into each municipality that 11 we selected. 12 And we had Philadelphia, Pittsburgh and a 13 bunch of smaller departments and municipalities. Nobody got even close to 5 percent. Most of us were less than 1 14 percent. So 5 percent is a tremendous amount of money per 15 16 municipality. 17 REPRESENTATIVE LEVDANSKY: So you have the 18 statistics that show what the present use by local police 19 of VASCAR and ESP, how much revenue is generated? 20 MR. CONNOR: I would probably be able to get 21 Elam Herr to get that a lot quicker. 22 REPRESENTATIVE LEVDANSKY: Okay. 23 like to be provided with that information. That would be 24 helpful. And just one final question. Rather than deal with this whole arbitrary 5 percent and, you know -- like I 25

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say, in some municipalities, it may, it may be the right
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    thing to do to write tickets to get good enforcement
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3
   because of safety violations and dangers.
 4
                 How about the idea that I postulated a little
   bit earlier about let's just take all this revenue written
5
    by tickets, whether it's written by state police, whether
 6
 7
    it's written by locals using either ESP, VASCAR, or radar,
    put it, collect it all at the state level with the
 8
    requirement that the state take that revenue and distribute
 9
    it out to all the municipalities so that we don't keep it?
10
11
                 MR. CONNOR: The problem with that, Sir, is a
12
    lot of the municipalities that get that money do not
13
    support their own police departments. And I know my
    elected officials would go right through the roof if I
14
15
    agreed to that because it wouldn't be a share, a fair
16
    return. Now, we don't generate --
17
                 REPRESENTATIVE LEVDANSKY:
                                            So you're saying
18
    local government -- I want to make sure I understand.
19
    You're saying local governments that don't employ local
20
    police --
21
                 MR. CONNOR:
                              That's correct.
22
                 REPRESENTATIVE LEVDANSKY:
                                            -- presently have
23
    access to that specific state fund?
24
                 MR. CONNOR: That part of the state fund, yes.
25
                 REPRESENTATIVE LEVDANSKY: Well, maybe we
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should create a separate restricted receipt account. 1 mean, I hear what you're saying. You're right. If they're 2 not sharing the local burdens of providing for their local 3 police department, they ought not receive revenue from 4 this. 5 But why can't we create a separate restricted 6 7 receipt account just to collect the revenue by local police 8 use of, of radar and send that money back to those 9 municipalities that employ their own police? 10 MR. CONNOR: I don't think you're going to get an argument there from law enforcement. But I think the 11 argument would be from the elected officials, the locally 12 elected officials. 13 14 REPRESENTATIVE LEVDANSKY: Okay. Thank you. 15 MR. CONNOR: Thank you, Sir. 16 CHAIRPERSON LEH: Let me just add something 17 there. It's the intent of the legislation that once you 18 reach the 5 percent, that doesn't mean the police officers 19 cease writing the traffic tickets. But any additional 20 revenue comes to the state over and above the 5 percent. 21 And maybe that's not really spelled out the 22 way it should be in the legislation. 23 MR. CONNOR: Well, I think to me, that would 24 clear up Mr. Levdansky's concern. 25 CHAIRPERSON LEH: Because otherwise, there

1 would be no incentive. No, it doesn't say it; but it was always, that was always the intent of the legislation not 2 3 to cease from writing tickets after you've reached 5 That would be ridiculous. The fact is --4 percent. MR. CONNOR: We certainly would not object to 5 6 that, that the additional monies over 5 percent would go to 7 the, right to the state. We have no objection to that. CHAIRPERSON LEH: The Chair now recognizes 8 9 Representative Fairchild. 10 REPRESENTATIVE FAIRCHILD: Thank you, Mr. 11 Chairman. On the first page -- and I think we talked about 12 this earlier. Basically, our Governor says if you do the 13 crime, you do the time. How do you -- how would you 14 address a constituent, if you were one of us, who believed -- and hopefully we make fair laws that are fair 15 16 to everyone where if you are caught speeding by the state 17 police, you're going to be assigned points. 18 Where if you're caught speeding the same road, 19 the same exact speed limit by municipal police, you're not going to be assessed points. And understanding that your 20 livelihood could be drastically affected by your ability to 21 22 drive. And if your license is suspended, obviously you 23 sometimes, you can't get to work. 24 Especially in rural Pennsylvania, this is a 25 problem that we've seen when people's driver's licenses has

1 been suspended. My question basically is, How do you address the fairness issue when you have that situation? 2 3 MR. CONNOR: It's not fair, Sir. It's nowhere 4 near fair. It's a compromise that we in municipal law 5 enforcement have agreed to live with, though. But it's not fair. 6 REPRESENTATIVE FAIRCHILD: Well, you may have 7 8 agreed to it; but I'm not sure my constituents agreed to it 9 when we try to make laws that are fair and equal for 10 everyone across the state. So I would just hope that you would perhaps revisit that somehow. And I understand your 11 12 position. You would rather have it the other way. 13 But -- and we get into a whole other set of 14 problems. That's probably why the compromise was made. 15 MR. CONNOR: I think in fairness, if we 16 reached a similar cushion, if you will, with the 10 miles 17 an hour and the 5 miles an hour that we currently have, 18 that to me would be more than fair because everybody would 19 get the same treatment across the board. 20 Like I said, this was a compromised bill. 21 did not come without bloodshed. It was very painful to 22 many of us. We have agreed to this bill as it's written If you folks on the committee and certainly the 23 General Assembly deem to change it, we would be more than 24

happy and grateful that you did.

25

1	But we felt when I say we, I'm talking
2	about not only the members of law enforcement and local
3	government that were involved but the members of your own
4	body that were involved. We felt that this one had a
5	chance. And after 40 years, we really hope it's our time.
6	REPRESENTATIVE FAIRCHILD: Thank you. Just as
7	a closing question, are you aware of any other laws in
8	Pennsylvania that are administered this way where the same
9	crime or the same violation results in a different penalty?
10	MR. CONNOR: No, Sir, I am not.
11	REPRESENTATIVE FAIRCHILD: Thank you.
12	CHAIRPERSON LEH: Representative Watson.
13	REPRESENTATIVE WATSON: Thank you,
14	Representative Leh. Thank you for your testimony, Chief.
15	Just something that you said in answer to another question.
16	And perhaps you could I'm confused. You referred to,
17	when we talked about the no points and it gets to
18	something we were just talking about but the 26 miles,
19	you said that it comes from NHTSA, that the 26
20	mile because that constitutes reckless driving?
21	MR. CONNOR: It's the Federal Department of
22	Transportation that came from.
23	REPRESENTATIVE WATSON: It came from DOT?
24	MR. CONNOR: Yes, Ma'am.
25	REPRESENTATIVE WATSON: If it

constitutes -- is that a legal definition of reckless 1 driving? And therefore, my question gets to, if that's the 2 3 case, could an officer, when you're also speeding, then 4 issue you that ticket for reckless driving, which most officers don't like to do because it's very hard when you 5 6 get before a judge to define it? MR. CONNOR: I would imagine if we got that 7 definition to come out legally throughout Pennsylvania, we 8 I would prefer that they did not. I don't think it 9 could. does local law enforcement or law enforcement at all any 10 11 great advantage to just load up on tickets for the same 12 offense. I'm not that -- it's 13 REPRESENTATIVE WATSON: 14 just I --15 MR. CONNOR: But they could, yes. REPRESENTATIVE WATSON: I want to be in the 16 spirit of compromise. And I'm new. 17 So I'm trying. 18 just have trouble when if you're already over 25 miles and 19 now I'm adding 25 and 26 to that one, you're seriously 20 reckless if you're in my neighborhood with children. I mean, I would have liked that a little lower 21 22

I mean, I would have liked that a little lower to really get you. And I mean, I'm sorry. But there are too many children and too many -- you know, I come from residential suburban areas. And that just -- that's a lot. I mean, 26 over 25, that's -- okay. Thank you.

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MR. CONNOR: Well, Ma'am, we understand that
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    this is a tough sell. And we're doing our best to --
2
                 REPRESENTATIVE WATSON: I know. And Sir, I'm
 3
    doing my best to buy it. I really am.
 4
                                            Honest.
                 MR. CONNOR: We certainly appreciate your
 5
    support. And with a brother in law enforcement in Bucks
 6
    County, I'm sure that I'll pass your kind comments along.
 7
 8
    Thank you.
                 CHAIRPERSON LEH: Representative Watson, I
 9
    share your concern. But I think you have to understand
10
    that if every legislator was from Bucks County, 26 would be
11
    too much. But when you have legislators from the western
12
13
    part of the state --
                 REPRESENTATIVE WATSON: I understand.
14
                 CHAIRPERSON LEH: -- where 75 over might be a
15
    minimum -- so this is West Texas out in Pennsylvania.
16
17
    Anyway, Representative Dick Hess from Bedford County.
18
                 REPRESENTATIVE HESS: Not quite West Texas but
19
    close.
20
                 CHAIRPERSON LEH: From where you are, Dick, it
21
    is.
22
                 REPRESENTATIVE HESS:
                                       Thank you, Mr. Chairman.
23
    Chief, just one question. If there was the sunset
    provision added to this bill, where would you be then?
24
25
                 MR. CONNOR: Sir, I believe there is a sunset
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provision in this bill, unless it was taken out. And the
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2
   reason it was put in, if we in municipal law enforcement
   don't do the right thing, this tool could be taken off of
 3
        Now, if we prove that we are trustworthy, if you will,
   and able to do the right thing, perhaps we can expand upon
 5
 6
   it.
 7
                 REPRESENTATIVE HESS: Excuse me.
                                                   I apologize.
    I misread that or missed it somehow.
                                          Thank you.
 8
                 CHAIRPERSON LEH: Paul Parsells.
 9
10
                 MR. PARSELLS: Real quick. Chief, thanks for
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    clarifying the limited access highway. That's, as you
    know, probably my main point for bringing it up. And
12
13
    clearly, I understand Representative Watson's concerns.
    And those roads should have local law enforcement.
14
                 But the situation you mentioned in the
15
   municipality around here set your cause back 10 years as
16
   you well know.
17
18
                 MR. CONNOR:
                             Yes, Sir.
19
                 MR. PARSELLS: And so I guess my question is,
   Do you believe that the state police should be involved in
20
21
   this decision for limited access highways?
22
                 MR. CONNOR:
                              Positively. It's their mandate.
23
   And the state police should determine which departments are
24
   professional enough to be up there assisting them on the
   highways. They know which ones are abusing it. And they
25
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1 don't want them up there any more than we do. Thank you very much, 2 MR. PARSELLS: Great. 3 Chief. 4 REPRESENTATIVE MARSICO: Mr. Chairman, I have 5 a question. 6 CHAIRPERSON LEH: Yes. Representative 7 Marsico. 8 REPRESENTATIVE MARSICO: Thank you. Chief, if 9 you're given the authority to use radar or LIDAR through 10 this bill, which would you prefer, radar or LIDAR, and why? 11 MR. CONNOR: I think in our case, local law enforcement would be better off with radar because we don't 12 13 have to pick one vehicle out of a bunch going down the 14 road. With LIDAR, LIDAR's primary capability is to, uses a 15 single beam to address one particular car out of a bunch. 16 We're primarily interested in that one 17 speeding car through a residential area. So radar would be 1.8 probably most beneficial for our purposes. 19 REPRESENTATIVE MARSICO: Isn't radar proven, LIDAR proven to be safer, using LIDAR safer than radar? 20 21 MR. CONNOR: No, Sir. That was a 22 misconception that was passed around and passed around and 23 passed around. But OSHA, for example, found that there is, 24 there are absolutely no adverse effects to the use of radar 25 for the average citizen.

1 For example, I think radar uses somewhere in the area of the energy of 6 fire flies, microwave ovens, 2 cell telephones, but significantly more times radio energy 3 than what radar does. 4 CHAIRPERSON LEH: Yes. One last question from 5 me, Chief. Should this bill, should this bill get out of 6 committee and reach the House floor, I know there's, I know 7 there's at least one representative out there that would 9 probably submit an amendment to allow a local referendum on 10 radar. Would you be supportive of that? 11 MR. CONNOR: What we would prefer to see is 12 that our elected officials have an ordinance passed or a 13 resolution passed to allow us to use radar. I don't think 14 a referendum is necessary. 15 CHAIRPERSON LEH: Okay. I want to thank you, 16 Chief. It's been a pleasure to work with you over the past 17 how many years. 18 MR. CONNOR: Thank you, Sir. CHAIRPERSON LEH: Year and a half or whatever. 19 20 But you -- I think you've come a long way. I want to thank 21 you for it. You've been a pleasure to work with. 22 you for your testimony. Amy, do you have anything you wish 23 to say? 24 MS. CORL: Basically, I'd just like to thank 25 Representative Watson for her comments about police

officers in Bucks County. And Bucks County is more the norm in Pennsylvania. They're not all bad. They're good people, and they really want this for traffic safety.

Most police officers don't really care what
the budget of their police department is. They care that
they keep people going slow in their department, in their
areas and that they answer the concerns of their citizens.
And speeding is a concern of a number of citizens in
Pennsylvania. And I appreciate your comments and will pass
them on.

CHAIRPERSON LEH: I know as a tidbit from my own area -- and I live, myself, I live in a subdivision.

And in that subdivision, there runs a road that goes from one main highway to the next. And the people started to use that road as a main thoroughfare. And houses on both sides. They travel very rapidly on it.

So the neighbors that lived on that road got together. They called the supervisors. The supervisors got the police out there. And the police -- this is what the police chief told me: 90 percent of the people they arrested lived on that road. So then they caught hell for it.

MS. CORL: We get calls in our office all the time from citizens saying, Why can't you stop these speeders? And technically, a number of them don't know

that local police can't use radar. And they are trying to 1 2 get us to get their police officers out there with radar 3 quns. So I think it's something the citizens -- certainly, they don't like getting tickets. 5 But I think it's something that they are looking for us to 6 be able to provide, a service for us to provide to them. 7 CHAIRPERSON LEH: Again, thank you very much. 8 9 It's been a pleasure. 10 MR. CONNOR: Thank you, Sir. 11 CHAIRPERSON LEH: Next, the Chair would like 12 to recognize John Mancke. Is that how you pronounce that, 13 John? MR. MANCKE: Mancke. 14 CHAIRPERSON LEH: Mancke. 15 16 MR. MANCKE: Good afternoon. I'm John Mancke, 17 an attorney whose practice concentrates in motor vehicle law. For over 30 years, I've been actively defending 18 19 persons charged with motor vehicle violations, including 20 radar speeding offenses. 21 As a licensed FCC radar operator, I have conducted hundreds of experiments with radar devices, 22 23 including those models used by the Pennsylvania State 24 Police. Those in support of legislation such as this often 25 suggest that radar is more accurate and easier to use.

This simplistic approach minimizes the problems inherent in the use of radar and ignores the potential for abuse.

If radar is improperly used, incorrect and spurious readings can result. The Pennsylvania Superior Court has noted that radar contains inherent dangers of inaccuracy if not carefully used. The court has correctly pointed out that the measurement of speed by radar can be and is frequently distorted by objects in the environment or by another moving object.

The legislative proposal concerning the completion of a training course before the use of radar or LIDAR by local police is inadequate. I believe that the use of a nationally standardized course, such as NHTSA program entitled Basic Training Program in Radar Speed Management, should be legislatively mandated before any officer, including the state police, can use radar or LIDAR.

Further, any standards that are adopted should be made available readily to the public so that the public can be a watchdog of those officers that would use it improperly. Now, you may suggest, Well, the state police have regulations now and they're trained now. However, I believe that legislation that says they do not or does not mandate that they have to be trained in the same manner makes no sense.

I believe the state police training is currently inadequate to ensure that misuse does not occur. And I say that I am talking about a small portion of the state police, but I am talking about actual events that have occurred.

I brought along the approved radar unit approved by the state police. This is their model. Now, you say, Well, what is that? You notice there's no sight on it. There's nothing to indicate which vehicle is being timed other than the screens here.

You know, when the state police went to approve this unit for use, they didn't even realize when they tested it that it failed PennDOT regulations. They purchased through GSA -- and I have the records right here to show the signature of the State Trooper that marked approved.

I have the readings that they obtained when they tested it. Not only does it point out that this unit picks up heater fans, air-conditioning units that are in the vehicles -- they got readings off of both -- but it also notes in the testing that they performed that at 140 miles an hour, it read 138.

It immediately has to be taken out of service, cannot be used in Pennsylvania under PennDOT regulations.

Instead, what do you have? You have from the state

1 police --2 CHAIRPERSON GEIST: Excuse me a second. Can I 3 ask a technical question while you're --4 MR. MANCKE: Sure. 5 CHAIRPERSON GEIST: On the, what's considered -- on what's considered the frontal area by 6 7 definition with curvature and everything where a small sports car is going to have a smaller frontal square inch, 8 9 is it possible to have that car at 75 mile an hour and a truck at 85 mile an hour coming way behind it --10 11 MR. MANCKE: Absolutely. 12 CHAIRPERSON GEIST: -- and appear as 13 if -- because of the area reflective, what they call the 14 reflective area; is that correct? 15 MR. MANCKE: That is correct. 16 CHAIRPERSON GEIST: Would you explain that to 17 the committee a little bit? 18 MR. MANCKE: Sure. 19 CHAIRPERSON GEIST: I mean, a lot of this is 20 not understood at all. And I've been doing so much reading 21 right now, I feel like I'm back in mechanical engineering 22 school. But the problem that you have with it -- and what 23 got me started was the guy in Florida that timed the 24 coconut palms at 85 mile an hour when the wind was blowing. 25 But this whole area of what you read and what

you see when the officer sees the car, truck coming way, 1 way back is actually the profiled vehicle; is that correct? 2 Yes. It's called vehicle MR. MANCKE: 3 shadowing is what the courts have used where -- and the 4 Northwestern Traffic Institute, which is recognized as one of the police institutes, has a good photo of this or diagram of this where they put a motorcyclist first 7 8 followed by a car followed by a truck. 9 And they've indicated there's no way you can be sure which vehicle is being timed. They actually 10 11 suggest a 3 second interval between vehicles before you time for radar. That's their suggestion, not mine. I 12 agree with it. But I think it's important to know that 13 it's the Northwestern Traffic Institute. 14 15 Representative Stairs earlier had asked a question -- I don't think he got the answer to it -- does 16 the problem increase when you're in a cluster of vehicles 17 in local roads? We were running some experiments yesterday 18 19 for one of the local TV stations. 20 And as the cars went by us, our radar unit was jumping from 30 miles an hour to 41 just one right after 21 the other, the numbers. And that wasn't an isolated 22 23 incident. We had some others that were going 34 up to 44. Cluster of vehicles. Which vehicle is going faster? 24

Now, are you concentrating and looking at the

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back of the screen here; or are you looking at which vehicle might be going faster in that cluster? How do you make that determination? That's, that's a real problem in the local roads where you're going to have heavier traffic.

Now, in the isolated areas and the interstate highways, you got to be careful because, you know, we had a situation -- and this is isolated. There are other instances. But we had a photo, which we couldn't understand because the state police apparently allowed it to be taken and put in the newspaper.

And the trooper was using the radar like this while he was hiding in a PennDOT truck looking in the mirror holding the radar gun back this way. And here's the photo. Now, I can't conceive that somebody would even suggest that that's a proper way to use radar. And it was this model radar unit.

So I've seen these. I've seen officers taking a shortcut. And remember, this is not every trooper. I'm not suggesting it is. But you've probably seen it. I've seen it where they can only get parallel to the roadway. So they take the radar gun. They shoot it into the left mirror, bounce it off the mirror. It goes back, hits the vehicle, comes back into the mirror and bounces into the radar unit.

And the worst I ever saw was on 81 where it

came around the curve. The officer was shooting it into 1 the center mirror back through the window, the rear window. 2 Now, I have to tell you, I had a video camera. I went -- I 3 almost said flying up. I drove up, said I got to get this, 4 came back around 81, decided do I use one of those centers 5 as an emergency -- yeah, this was an emergency in my 6 7 estimation. Statute of limitations has run, went back, had 8 the unit, had the unit focused. And I'm driving down the 9 10 road videotaping this. I came around the corner. He had 11 two people pulled over. So these are not, these are concerns of mine. 12 13 CHAIRPERSON GEIST: Did you hand out your 14 business card? 15 MR. MANCKE: I did not, no. I did not do 16 But these are concerns of mine that maybe there are that. 17 shortcuts being taken now. And I'm worried about the abuse 18 that we, used by local police. So I'm suggesting you use 19 the national standard. There already is in place through NHTSA a 20 training program. So we don't need a training program. 21 22 think that you have to require the state police -- this 23 bill doesn't even have any training program for LIDAR for

So you're going to have what happened in New

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state police.

Jersey early on with LIDAR; and that was, their officers
came to court and didn't know what it was and didn't know
how to explain it. And the courts had, had thrown out
those type of cases. So I think that has to be added to
it.

I want to mention that last fall, I was asked by the Morning Call why I was against local police getting radar in the Lehigh Valley area. And quite frankly, I was in, I was waiting to meet with the police chief. And I kind of felt bad. I'm dicing police officers when I'm waiting for a favor from him to discuss an accident that occurred.

And she kept me on the phone for quite a while. I said, I have to go, I have to go. And as we were leaving the conversation, she said to me, Well, I don't know why you're so against it. We have a police chief down here that's running radar now and writing them up under 31.11, which is obedience to traffic control devices.

I said, He's doing what? She said, Oh, yeah. I said, Well, I haven't heard of that since we stopped a guy in York from doing that. And I said, Are you sure? She said, Oh, yeah. He told me that's what he's doing. And he's really stopping them from speeding.

I said, Well, he's in violation of federal law. And she said, What do you mean? I said, He's in

violation of the FCC law. And when I spoke the following month down at Lehigh County at the Bar Association, one of the judges and the district attorney both came up to me; and they knew exactly who that person was that was using radar in their municipality. I'm assuming he has since been told not to do it.

But those are the kind of questions I have.

And again, I'm not criticizing or suggesting that every

police officer is going to use it in this fashion. But you

have to be careful.

One other comment, and that is on the 60-day versus 3 years. When the state police had this unit -- and remember, it did not pass PennDOT regulations. But GSA paid \$329,478 for them -- they dropped this. They dropped it on the floor. And when they dropped it on the floor, the lens cover flew off. Now, before I want to be timed by that unit, I want to have it rechecked.

Another problem that was occurring with this model -- and again, this was the cheapest of the 6. This case is a Samsonite case. They don't have Samsonite cases. But I left the rubber the same as it was other than this spot to show you that this is the way this was to be put in here, the cord. They had a little hole there. They stuck it in there. Guess what happened. These were being shredded right off here.

So they had to put tape over the hole so the 1 troopers wouldn't put it back in there and break it off. 2 3 Three years is way, way too long to allow for an 4 officer -- and remember, these are being used by a whole lot of different officers -- to allow them to have a 3-year 5 6 certificate and say it's okay. I think that should remain at the 60 days if 7 8 you're going to pass this legislation, which I generally 9 I'd be happy to answer any questions. 10 CHAIRPERSON GEIST: Another, one other 11 technical question. The more that you get into the urban 12 areas, the more chance you have to have that become a 1.3 receiver; is that correct? MR. MANCKE: Yeah. You can -- we've shown 14 15 experiments. We did a videotape for the Pennsylvania Bar Institute a couple years back. And we ran it up at 322 up 16 17 by that restaurant when you used to go through the town 18 there. And we were actually showing the building going 42 miles an hour because what was happening, you were bouncing 19 20 it off the glass in front of the restaurant. 21 You have to be careful of those spurious readings. You also have to be careful of that vehicle 22 23 bunching problem that I mentioned earlier. 24 CHAIRPERSON GEIST: I represent a city. 25 degree of inaccuracy would be on the readings in a city

where you have all kind of lights and all kind of stuff? 1 2 MR. MANCKE: You can get -- it's not as dramatic as what happened in Florida, quite frankly, where 3 they get the trees going a speed because there's something 5 behind that. For example, you may be looking at a tree; but there's a car. These things go 4,000 feet. 6 what the manufacturer, not what I say, what the 7 8 manufacturer admits to. So that you may get something far away and not 9 10 recognize that because you're concentrating on the tree. There are some problems with air-conditioning units, like I 11 said, defrosters, those kind of things. There are also 12 some electronic devices that have kicked it off. 13 14 I think the bigger problem is going to be the 15 vehicle bunching, though. I would hope if it's passed, that any officer would go and survey the area before they'd 16 use it to make sure they're not getting that electronic 17 interference. I think all of that you'll find in the NHTSA 18 19 training that's already prescribed there. 20 I'd rather see if it's going to pass, which 21 again I express my reservations, it should be a national standard. You're using the national standard to pick out 22

CHAIRPERSON GEIST: In the wisdom of the

national standard for training?

which device you're going to use. Why aren't you using the

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General Assembly, which is not always perfect, we have 1 allowed for arbitrary posting of speed limits in 2 3 developments and other areas. And in the law, we have insisted that the 85 percentile in the surveys be in place 4 before this is used on any road. Would you take a second 5 and explain why that is good business? 6 7 MR. MANCKE: You mean as far as the engineering and traffic studies are being performed? 8 CHAIRPERSON GEIST: 9 Yes. 10 MR. MANCKE: That was done -- and I remember when the whole discussion came down on that in the '70s. 11 12 One of the concerns there was that, again, for revenue purposes, you would be setting up 15 mile per hour zones 13 14 when there wasn't any basis for doing it. So that was 1.5 there for that purpose. I do feel that even though currently the law 16 17 says that it has to be more than a 10 mile an hour increase 18 before, or decrease before you put on the speed zone 19 reduced ahead signs, I think you ought to do that right 20 away whenever it's being reduced rather than saying 11 or above and not at a 10 mile an hour because there have been 21 some abuses there as well where they set up. 22 23 And I know you have the 500 feet requirement. 24 But remember, if this thing's reading 4,000 feet back, 500

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feet is nothing.

1 CHAIRPERSON LEH: The Chair recognizes 2 Representative Strittmatter. REPRESENTATIVE STRITTMATTER: Thank you. 3 Thank you for your testimony. You pointed out the 4 inaccuracy of the radar and LIDAR. But isn't that more 5 accurate than what the local police are using now, the 6 VASCAR with, you know, their own hand-held device? 7 8 MR. MANCKE: I would agree with the potential 9 for VASCAR. But obviously, the infrared devices that was 10 referred to before, the ESP, by the Chief, I mean, that's 3 feet apart running the beam across. There are potential 11 12 error there if the unit is not completely level and you get part of the vehicle, the wrong part of the vehicle on 13 infrared beam "A" and don't get the same on infrared "B." 14 But there -- that's a lot less subject to the 15

But there -- that's a lot less subject to the potential for vehicle identification problems than radar is. And again, you have to be careful using radar. You have to say, You know what? I'm not sure about that one. I'm going to let that one go. Maybe he was going that fast, but I just can't be sure.

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And you have to have the mentality to say I don't know. And we were doing that yesterday when I was trying to explain to the television people, Look, you just don't know. You can assume that the faster vehicle, when you look up from the screen, was the one that you got; but

1 | you can't be sure.

And that's the difficulty. And that takes individual training. And I think that's, again, refers back to a national standard of training that should be part of any bill that's passed.

REPRESENTATIVE STRITTMATTER: But the idea is for public safety. And the idea is that many people are being killed and injured needlessly because of high speed. Is the local enforcement of VASCAR, is that proper? Or are there as many problems, as you've pointed out, that the state police would have today?

MR. MANCKE: I don't like VASCAR as a unit for speed timing. I've never liked it. I opposed it when they initially proposed it. But I have said consistently that the electronic strips and the laser beam across the highway, they're pretty accurate if they're properly used; and they don't have the vehicle identification problems that radar has. I have to concede that.

REPRESENTATIVE STRITTMATTER: So your suggestion is that we should be moving in that direction rather than the radar. So if we gained, if we gained any, anything out of this testimony that we heard from you today, it would be that we should be switching to those kinds of strips to be used electronically on all our highways.

1 MR. MANCKE: You have to -- the strips --2 REPRESENTATIVE STRITTMATTER: In order, in 3 order to enforce properly, that that would be the way to do 4 it. MR. MANCKE: I think the Chief would be the 5 6 first to tell you, cold weather, you can't put the strips 7 on the roadway. We've done some filming with that where 8 the strips started to fly up because it got too cold in the 9 evening as we were filming this. The infrared beams 10 eliminate the weather problems unless it's a torrential downpour, torrential snow, which you shouldn't be using 11 12 radar anyway. So I think the local police have the adequate 13 14 tools to enforce speed. I realize that they're concerned that the radar would only require one officer. But I 15 16 really think that you have to be careful. I think you really have to go out in the individual setting, individual 17 18 area and run radar for a while in a local area and see, see 19 it actually happen. 20 And I don't know that you're going to find that it's the panacea that everybody thinks it is. 21 22 REPRESENTATIVE STRITTMATTER: Thank you. 23 CHAIRPERSON LEH: Okay. The Chair recognizes 24 Representative Fairchild. 25 REPRESENTATIVE FAIRCHILD: Thank you, Mr.

Chairman. You said the Genesis unit did not meet PennDOT 1 2 specifications? MR. MANCKE: That is correct. 3 REPRESENTATIVE FAIRCHILD: You also referred 4 to the, that there were 5 models being considered by the 5 state police. 6 MR. MANCKE: There were 5 other models, yes. 7 REPRESENTATIVE FAIRCHILD: Did any of the 8 9 other models meet the specifications of PennDOT? 10 MR. MANCKE: The only specifications I 11 received from GSA, the only one that I received was the one for the hand-held because that was the one that was 12 approved. I did not request nor do I know that the state 13 police did it because Genesis was the lowest of the bids. 14 15 REPRESENTATIVE FAIRCHILD: What criteria did PennDOT use to establish their technical criteria? 16 17 MR. MANCKE: They have -- PennDOT regulations 18 have been in effect for many, many years. And with radar, 19 there are certain steps that have to be taken whenever it's In this case, they run tests starting 10 miles an 20 tested. hour, 15 miles an hour and 20. This unit generally does 21 not read 10 and 15. 22 But then in 5 intervals, mile per hour 23 intervals, they test this, they bench test it up to 140 24 25 miles an hour. Those can be -- they cannot be more than

plus zero or minus one. And clearly, the last tests of those tests it failed. I mean, it's obvious in the documents we received.

REPRESENTATIVE FAIRCHILD: I'm curious. As an attorney representing clients who feel that they have been wronged, why doesn't the judge, how can any court uphold the use of these machines when they do not meet the specifications of the state?

MR. MANCKE: Well, in many instances, it's difficult to prove how radar was being used and whether it was being used properly or improperly because the trooper may say I was using it in this fashion. And then you're going to have to have the evidence to show that maybe it wasn't being used in that fashion. Maybe it was being shot in the window. And some of them have admitted it. And then in those instances, it's a not guilty decision.

The difficulty with radar for us, the thing we look at is vehicle identification. For example, I will ask an officer -- he will testify my client was the only vehicle in the zone of influence. I will say, What is the zone of influence? He will say, I don't know.

Well, then how do you know that he was the only vehicle in the zone of influence? We are not trained on that. We do not have to answer that question. Judge, I object to the question. Now, all that does is raise

reasonable doubt as to what occurred.

So thank you very much. Is there anything else I can do? So maybe I'm shooting myself in the foot by suggesting a method in which the officers would be properly trained so they could answer the basic question so that when I ask the question, I don't get an answer I don't know.

For example, I asked a trooper one time about what she was taught about Doppler, the Doppler principle with radar. And she said, Well, that's not relevant because it wasn't raining outside. And these are actual cases. Now, I was shocked; the judge was shocked.

But you just guess who won the case. So I mean, again, I may be shooting myself in the foot by suggesting a method, if you're going to pass something, that would properly and adequately prepare people for testimony and for the use and be able to give up those questionable cases. And that's, that's the point I want to make.

REPRESENTATIVE FAIRCHILD: Just one last question, if I may, a technical question. I understand these things can and perhaps should be, from a safety aspect and everything else, be mounted outside the vehicle, preferably the rear window?

MR. MANCKE: Well, in answer -- and I heard

the Chief talk earlier that the safety thing was kind of 1 Remember, though, it was the police that sued 2 because they got cancer. And, you know, I made --3 REPRESENTATIVE FAIRCHILD: I understand that. 4 5 MR. MANCKE: And either in the eyes or in the testicles in one case out of Connecticut. When you buy one 6 7 of these, you will have a federal disclaimer in the front 8 of it --9 REPRESENTATIVE FAIRCHILD: I understand that. 10 MR. MANCKE: -- from the human services. 11 REPRESENTATIVE FAIRCHILD: My question wasn't 12 necessarily on that aspect of the safety. It was then when 13 these are externally mounted, how do you aim it so you 14 get --15 MR. MANCKE: Good point. That's the problem 16 that I tried to suggest, even with the hand-held if you're going to hold it back here. I mean, all you have to do is 17 18 think about hunting. And whoever puts a gun out here, 19 looks in a mirror here and expects to be able to shoot 20 something accurately back there, I agree with you 21 wholeheartedly that that's a problem. 22 They don't have sights on them. But if you're 23 not even at least looking down in the area consistent with 24 that beam of influence, it's very, very difficult to be 25 sure which of the vehicles you're getting.

REPRESENTATIVE FAIRCHILD: Thank you. 1 2 CHAIRPERSON LEH: John, thank you very much. MR. MANCKE: Okay. Thank you. 3 CHAIRPERSON LEH: Appreciate it. Appreciate 4 5 your testimony. We look forward to working with you. 6 may have you back. Not today. 7 MR. MANCKE: That's fine. Thank you. CHAIRPERSON LEH: Next, the Chair would like 8 9 to recognize Mr. Joseph Picciotti. Thank you very much. 10 And feel free to proceed. I would only ask you, with 11 reference to time, that -- we do apologize -- but if you 12 could somehow summarize your testimony. 13 I notice the membership here is waning a little bit. And I would hate to see for the last testifier 14 15 there would be nobody here. 16 I'll try to get you before you MR. PICCIOTTI: 17 leave. First of all, my name is Joseph Picciotti, Junior. 18 And I'm a retired police chief with a master's degree in public administration and having been employed in the 19 states of New York and Massachusetts on the local and 20 21 county levels. And I now reside with my wife on the border 22 of two communities in Pennsylvania, Ferguson and State 23 College. 24 During my 35 years serving local communities, 25 I have personally experienced the benefits of radar

enforcement and observed how they enhance the quality of life in those communities. Let me just digress for a moment and say that I don't think that there's any perfect instrument made that doesn't have some unique problems to them.

But generally overall, radar is probably the most accurate speed-timing device that we have. The benefits to the communities are such that let me take a moment and just outline them quickly for you.

Community-oriented policing, as you well know, is something that every chief that I'm familiar with works hard to accomplish from the time of recruit all the way through the training of their police officers when they hit the streets.

We're very sensitive to the community and the people's needs and their desires. It's a different breed of law enforcement of officers and police chiefs that we have today. Most of them are not only highly trained but highly educated.

Some of the comments that may have been addressed a bit earlier I think were rather archaic and a distortion of what I've seen in my years in law enforcement. But the immediate and tangible response to complaints of speeding in neighborhoods and school zones, most radar that's ever been used as long as I've been in

law enforcement is within a quarter mile.

The counselor that was up here before mentioned the fact that I think the radar unit operates almost up to a mile. That's not the use by local police. Most local police would be using them in school zones and in neighborhoods. Most of that radar would be used to identify one single car.

And let me just say briefly that his preference for infrared is probably more obvious than you realize as opposed to radar. If -- radar used properly under proper training is probably the most fail-safe method at getting convictions in courts.

Also, we use display screens for educational purposes. We may be called into an area where we'll set up a display screen that actually shows the speed of moving vehicles in a neighborhood or in a school zone. And people become aware of it. So it's kind of like an education program for prevention prior to the use of radar.

I think that the one thing that hasn't yet been addressed is the increase of public safety through selective enforcement. Generally, in those areas where there's a high complaint of speeding and a high degree or frequency of motor vehicle accidents, radar and LIDAR are target-specific; and they are probably the highest degree of accuracy opposed to the methods now being employed in

Pennsylvania.

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And by the way, radar does not discriminate in Somebody broached the subject of profiling. Profiling is generally that which is in reference to a practice called probable cause stops. It's not done by radar. Radar is indiscriminate because it actually aligns the vehicle from a quarter to a mile before it ever gets 7 into the view of the police officer.

By increased visibility and enforcement through radar, we are proactively enforcing speeding; and it is a proven way to reduce street crime and apprehend criminals. There is a secondary benefit to the use of radar. And I want to tell you that many studies have been done, which I can cite for you or certainly make available to you, as to radar's use at more than just reducing speeding.

The propensity to use radar for generation of revenue would probably be evident in any community that is presently using one of the more archaic uses of speed enforcement. So I don't think that anything would be enhanced by the use of radar.

Laws not enforced fairly and consistently are ignored. Speed becomes ineffective. So if you put up your speed zones in the, in your communities, they're really ineffective if people know that there's no enforcement.

And I think that ignoring laws becomes acceptable behavior. 1 I'm a little bit taken aback since I moved 2 into the Commonwealth of Pennsylvania, having lived in 3 4 Massachusetts and New York, at the high degree of speeding On local streets I'm talking about. that I see. 5 6 where the accidents occur. That's where you have high 7 pedestrian traffic. You don't have pedestrian traffic out on the 8 9 highways where the state police are designated. If there's 10 a pedestrian injury or if there's injuries or accidents 11 involving pedestrians, bicyclists, it's in local areas. 12 And this is the one way to combat it. 13 Let me talk about the checks and balances on 14 the abuse of radar. Number one, as I already addressed, 15 it's the people in the community. The people are very 16 vocal and work very closely with most of their chiefs of 17 police. They'll make it known as to what they feel is wrong with the use of the radar if it's being abused. 18 19 They also have an effect on their elected 20 officials. And the elected officials, through 21 appropriations by the way -- something that hasn't been 22 addressed -- control the funding of police departments and 23 their police chief. 24 There's no quicker way to send a message to a

police executive than to reduce their funding or not allow

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the appropriations. And the chief of police has a responsibility to meet the needs of calls for service, which are number one. Calls for service are the first necessary response of those officers on that particular shift.

It's not like too many agencies, I don't believe, in the Commonwealth are going to be able to designate people to sit on a highway for 8 hours a shift. There's just too many other things and too much work for already burdened police agencies.

Finally, the judiciary, the judiciary and their dismissal and their review. Contrary to earlier testimony, I can tell you that the magistrates take a very careful and jaundiced eye to an enormous amount of influx of tickets that may result in some departments.

They too are members of the community. They too are responsible to their constituents. And you probably, by allowing those local police departments with full-time officers -- I think -- by the way, I commend you on the considerations for every aspect of the bill.

I think you've tried to cover every base possible. It's impossible to write a perfect bill. But certainly, you've taken into consideration most of those concerns. Also, your requiring training and certification are important. I think to disallow it and, would be to

deny local communities their right to self-governance.

I understand you perceive them as

constituents. But also local community representatives

would like to have their rights to self-governance. And

you would also, by disallowing it, you would deny

full-time, highly trained police the opportunity to better

service the public needs.

Somebody mentioned the fact already that when they're called, they can't tell people that they can respond to their concerns about a school zone or a playground or in the summer when we have more children on bicycles. As people ignore speeding, they ignore 12 months of the year. And yet our children are let out of school in the summer months, and that's when the accident rate increases.

To disallow it would also deny police an opportunity to reduce crime, as I mentioned earlier. And finally, to disallow the use of radar is to deny the community its full effort of its local police at community service and public safety.

Let me just add one caveat in conclusion. And I think I've done this in under 5 minutes. So please bear with me. As I've listened to a lot of the misinformation and distortion on use of radar and what's gone on, I started my law enforcement career in 1960.

We've used radar in every state that I've been a chief executive or have had the pleasure of employment in law enforcement. Think about this fact: You've given every police officer in the Commonwealth the authority to carry a loaded gun which can take a life in an instant.

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But you have thus far disallowed them a radar gun which enhances life and community safety. I think the argument should be turned around the other way. Instead of the concerns about money and generation of money and funding, which seems to be the major criteria for your decision, it should be more on public safety and enhancing the police in their mission in response to the communities' needs.

Thanks for providing me with the opportunity to be heard. I hope you'll seriously research the detailed scientific information available through the International Association of Chiefs of Police which has a lot of statistical data, have run all kinds of programs through the Department of Justice which can be made available to you.

If I personally can be of any assistance by way to help you make your decision to allow local police the opportunity that's necessary as an important tool to accomplish their mission, do not hesitate to call.

(570) 622-6850

Let me just apologize for my outburst at one

point in your meeting. I understand it's a serious 1 consideration. However, it was difficult to sit there and the honor and dignity I think I've brought to the job of 3 law enforcement and hear some of the misinformation and distortions of truth. It was difficult for me to sit 5 there. But I apologize. Thank you. 6 Thank you very much, Joseph. 7 CHAIRPERSON LEH: Are you aware of any studies or stats that actually, that 8 you could bring forth that would warrant the use of radar 10 in urban and suburban areas, I mean, to show that it really is a major problem that this body should really be 11 addressing in a relatively specific time? 12 MR. PICCIOTTI: Both NHTSA -- Mr. Leh, both 13 NHTSA and the International Association of Chiefs of Police 14 have volumes of studies that have been done on those areas 15 where radar has not been used as opposed to where it has 16 been used. 17 18 There's specific studies in how they affect the reduction of minor crimes because we know if we reduce 19 minor crimes and minor violations, we also reduce major 20 21 crimes and major violations. And I think if you want to 22 look on a larger scale, in New York City, the Governor, the 23 Mayor of New York City started off with very small, insignificant minuscule crimes. 24

And as a result of it, it enhanced law

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1	enforcement and reduced crimes throughout the entire city.
2	You can go there and feel safe now.
3	CHAIRPERSON LEH: Well, I guess my question is
4	strictly directed at speeding violations.
5	MR. PICCIOTTI: Yes, yes.
6	CHAIRPERSON LEH: And I know
7	MR. PICCIOTTI: There have been studies done,
8	yes.
9	CHAIRPERSON LEH: That would probably be wise.
10	Do any members of the committee have any questions? (No
11	response.) There being none, Joseph, thank you very much
12	for your time. Appreciate it.
13	MR. PICCIOTTI: Thanks a lot.
14	CHAIRPERSON LEH: Next on the agenda, we have
15	Michael Lutz, President of the Fraternal Order of Police.
16	Mr. Lutz, how are you doing?
17	MR. LUTZ: Fine. Thank you very much. Thank
18	you for having me here today.
19	CHAIRPERSON LEH: Feel free to begin. And I
20	would ask you the same thing, that if you can summarize.
21	And that will get you out of here sooner and us out of here
22	sooner.
23	MR. LUTZ: Well, you're in luck because I'm
24	not an expert.
25	CHAIRPERSON LEH: I'm far enough away from

home to be one.

MR. LUTZ: Good afternoon. My name is Michael Lutz. I'm the President of the Fraternal Order of Police State Lodge, which represents 38,000 active and pension police officers throughout the Commonwealth.

I would first like to take this opportunity to thank the Chairman and members of the Transportation

Committee for giving me the opportunity to address your committee on the issue of, concerning radar. As you may recall, in the past, the State Lodge was steadfast in its position of opposing the use of radar by municipal police officers because of their concern that radar could adversely affect the health of police officers who use the radar gun.

I can assure you that I, as President, am no less concerned about the health and safety of our law enforcement officers in Pennsylvania. We, as law enforcement officers, are the front line of defense in a very violent society. As such, we are already confronted with many hazards on a daily basis.

However, with proper training, I personally do not view the electronic radio microwave devices, commonly referred to as radar, as being one of these hazards to police officers. While conducting some research, I found that the University of Washington has conducted scientific

studies which indicate that exposure to low level microwave milliwatts of radiation is not a health threat.

In continuing, according to Law Enforcement

Technology -- that's a periodical -- the overwhelming body

of scientific literature and, almost without exception, the

entire scientific community has arrived at one conclusion:

Traffic radar poses no health risks to police officers.

This coupled with the fact that the United

States Occupational Safety and Health Administration, OSHA,
has been quoted as stating health risks from long-term

exposures to electronic magnetic radiation have not been
demonstrated. We cannot identify a clear risk associated
with traffic radar operation.

Despite the seemingly overwhelming evidence that the use of radar by police is a health hazard, I must caution that there may be some who believe that exposure to low level microwaves can adversely affect one's health. It is for this reason that I qualify my opening statements in the safe use of radar by the words "proper training."

I believe that if any fear exists at all associated with the use of radar by police, it can be quelled by proper training on the safe use of radar. For example, it should be noted the radar device can be mounted on the outside of the vehicle on the driver's side window. Know when to turn the radar on and when to turn the radar

1 off.

When using a radar gun, don't lay it on your lap. Don't lay the radar gun on the seat next to you.

When the radar is turned on, only point it out the window and never at the operator. Make sure that the radar device is turned off when not in use.

As you can see, proper training and certification in the use of radar is an absolute must. In addition to the safety concerns by the Fraternal Order of Police, we also want to ensure that any proposed legislation concerning the use of radar by the municipal police officers mandates that the primary use of radar is for the purposes of traffic safety and not to generate revenue.

Pennsylvania is of the utmost importance. However, crime is plaguing our streets and drugs are poisoning our children. The fight against crime and drug abuse are the primary concerns of police and should not take a back seat to the use of radar by police.

I believe that the open preventive patrol with police presence is by far a greater deterrence against not only criminal activity but motor vehicle violations as well. Notwithstanding, the use of radar speed-timing devices with the necessary training and controls by

municipal police officers will save lives by enhancing 1 traffic safety. 2 Therefore, I strongly urge this panel to 3 exhibit their continued support for law enforcement by 4 approving legislation that provides our municipal police 5 with the appropriate tools to better protect our citizens 6 as they travel the roads throughout the Commonwealth. 7 Thank you. 8 9 CHAIRPERSON LEH: Mr. Lutz, I want to thank you very much. Are there any members of the committee that 10 11 have any questions for the gentleman? (No response.) There being none, I wish to thank you again. You were 12 brief and concise, and this committee appreciates that. 13 14 MR. LUTZ: Thank you very much, Sir. 15 CHAIRPERSON LEH: And it's my understanding this committee will hold one additional hearing in Bucks 16 County sometime in October. All interested parties will be 17 informed. With that, I'd like to thank everybody for their 18 19 participation. And these meetings and this hearing are 20 concluded. Thank you. 21 (Whereupon, at 5:22 p.m., the hearing adjourned.) 22 23 24 25

1	I hereby certify that the proceedings and
2	evidence are contained fully and accurately in the notes
3	taken by me during the hearing of the within cause and that
4	this is a true and correct transcript of the same.
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10	Jennifer P. McCovath
11	JENNIFER P. McGRATH
12	Registered Professional Reporter
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14	
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17	My Commission Expires:
18	April 30, 2005
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