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9	Wednesday, November 12, 1997			
10	Met, pursuant to notice, at 10:05 a.m.			
11	BEFORE:			
12	RICK GEIST, Chairman			
13	THOMAS W. DRUCE, Member			
14	TODD PLATT, Member JOSEPH MARKOSEK, Member RICHARD OLASZ, Member PETE DALEY, Member			
15				
16	JERE STRITTMATER, Member			
17	ALSO PRESENT:			
18	PAUL PARCELLS, Staff PAUL GNAZZ, Staff			
19	FAUL GNAZZ, Stall			
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11	NUMBER FOR IDENTIFICATION	IN EVIDENCE

(None.)

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members of the committee that are here. Dick Olasz is the co-chair of this Committee on the Democratic side. Pete Daley, a long time transit advocate on the left. On his left is Paul Parcells who is the on Trust of the Democratic House Committee. Paul Gnazzo is on our Committee and to my left Tom Druce, Representative Druce who requested that we come down here and we've brought the Committee down and I'm going to turn this hearing and this day over to Tom Druce.

REPRESENTATIVE DRUCE: Thank you, Mr.

Chairman. Good morning to everyone who is here.

We're just going to wait just a few minutes. The

Mayor is on his way down and he'll be the first

person to appear before the Committee this morning.

I want to thank the Chairman for bring ahold this

meeting of the subcommittee on Public Transportation.

As many of you may know, the Commonwealth of

Pennsylvania provides a dedicated funding source for

mass transit for the Commonwealth of Pennsylvania.

And in addition, Governor Ridge has recently

committed 150 million dollars annually towards mass

transit throughout the Commonwealth for as long as he

is Governor in an effort to try to improve our mass

1 transit systems because of the size and service area 2 that SEPTA provides its service to, they are 3 naturally the largest recipient of the dedicated funding source in the Commonwealth and will be the 5 largest recipient of the Governor's commitment of 150 million dollars. So with that we believe it was 7 appropriate for the Committee to take some time to 8 come down to talk to some of the SEPTA officials to see if it would be timely for us to get status report 10 on the management study which was done earlier this 11 year and of course also to cover other areas SEPTA 12 may feel relevant to bring before the Committee.

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At this time if any members have any opening comments they would like to make, we'll just take a few minutes and wait for the Mayor's arrival.

For the members of the press and guess that are here, there are packets at the end of this table to my right which contains Committee agenda for this hearing as well as our activities for the remainder of the day. If you would like to help yourselves to those packets, we'll be testifying at that time.

At this time I would like to welcome the Mayor of Philadelphia. I have a special arrange here this morning and that is I asked the Mayor to make a

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couple comments with the understanding that the

Committee will not ask questions. So, Mr. Mayor,

this is a unique opportunity for you to tell

Harrisburg a few things without any of us having the

ability to come back, but we very much appreciate

your hospitality in having us here this morning.

CHAIRMAN GEIST: We won't ask any questions if you won't ask for any money.

MAYOR RENDELL: Well, actually I want to start out by thanking the legislature for passing the gas tax and its result positive effect for SEPTA. know it is difficult in the current climate of America to ever vote for a tax increase, but this was a very necessary tax increase, necessary for the roads of Pennsylvania as well as Southeastern Pennsylvania and Philadelphia itself, but particularly necessary because it enabled us to get extra money for mass transit across the state and of course here in Philadelphia. SEPTA recently enacted capital budget, the mediate fruits of what you have done is apparent. For example, it allowed us to accelerate the completion of repairs in the Frankford elevated system and it allowed us up Temple actually to begin the repairs of the Market Street elevated system.

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It's interesting to note that the elevated subway line, the Market-Frankford El generates more passengers on a daily basis than all Suburban lines put together. Philadelphia is a very mass transit dependent City. Of the tenth largest cities in America, we have the lowest percentage of car ownership and our work force is desperately depending on mass transit, and although I think SEPTA does a good job day in and day out providing this mass transit and moving people, you know, the problems with Philadelphia, we love to complain I wish that every Philadelphian could spend two weeks a year living in another city and then they would come to appreciate a lot of things we have here, including our mass transit system. It's reliable. It's It moves the people quickly. dependable. safety record has improved. It's crime prevention have been successful and that doesn't mean to say we have problems, but we do do a good job and this capital infusion came from the legislature having the courage to pass the gas tax which is desperately important. And mass transit is not just people moving in the quality of life. It is truly economic development.

For example, one of the things that

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we're able to do with additional dollars that came as a result of the gas tax was to create a new rail station in Eastwick. Eastwick is an area of the city out near the Philadelphia International Airport, but it is one of the areas probably greatly due to its proximity to the airport, it's one of the areas that companies are interested in moving into. In fact, PNC Bank was interested in moving 1200 employees into a back room operation and we were in a knock down drag out battle with the state of New Jersey which was giving PNC also incentives to move them to the Camden Waterfront and we were able to successfully locate PNC in the Eastwick area because we promised them we would have a rail system so that their employees who are used to coming downtown would just hop on the rail line and go straight out. opened a temporary rail station now at Eastwick and the permanent rail station will be in place in a couple years, but the service will begin in the next two weeks and that's very important, not only for PNC already there, but to other firms that are looking in to moving in the Eastwick area, firms from out of state and also firms that we would otherwise lose to New Jersey or other locales. So the benefits of what you have done, as I said, are rapidly and readily

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apparent to all Philadelphians and I want to thank the legislature for that. I think it's a very positive step.

I know you're here today in great part to hear about Tom Tal Briddell's report, the management report and let me say that we have a great deal of faith in Phoenix management. They did a turnaround for our Gas Works which I think is very successful for us and new things that the Gas Works was doing and when they were bidding for the job for SEPTA, they asked me to recommended them and I did and Tal Briddell and his people do good work. say that a lot of the things that you read in the report are being addressed by our new general manager. Jack Leary has done a great job since he's been hearing and I think that's something you will get an almost unanimous agreement on, suburban counties as well as the City of Philadelphia, he's done a good job in balancing all the different interests that are in SEPTA and I think he's moved us forward and adopted many of the recommendations and I think he's just improved general management and given us really new life and a shot in the arm.

Jack came from Boston and I thought that he would be ready for the politics that is prevalent

in the Philadelphia and Pennsylvania and I just know -- he didn't know this, he described to a friend in Massachusetts difference between Massachusetts problems and Philadelphia problems and he said, but Massachusetts we play rough, but when its over, its over, but down here they shoot the wounded. I don't know if that's entirely accurate, but it is -- Jack has done a great job in negotiating and navigating. Difficulties come inherently when you've got an organization that represents five counties, legislature and governor's office. That inherently is not an easy task. I think Jack has done a good job. I think we're headed in the right direction.

Again, let me close by thanking you in saying mass transit despite its vital nature to this City and other cities, mass transit has too few friends in this country. In Washington D.C. we have too few friends and throughout the nation mass transit is not something that's favorite because Americans as we all know has a great love affair with the automobile, but we to wean ourselves off of total dependence on the automobile. If we didn't know that the new air standards that has been imposed by the Clinton administration which could put into effect, and now they've been delayed, debilitating effect on

us in terms of our competitiveness that dictate that we must use mass transit more. We simply got to get out of the idea that every individual who has a car should drive it into work and I think the way we do that is by building the best mass transit system we can, the fastest, most reliable and most dependable and cheapest mass transit system we can and that is a difficult task. And as I said, what you did in the gas tax has been been supportive and I think we're headed in the right direction which I clearly support, we've been getting from the legislature, but we can't kid ourselves. We have a long road to travel.

So welcome to Philadelphia. Welcome to this historic building. For those of you who are not from Philadelphia, this building is over a century old. It began construction in 1871. It took 30 years to build. Opened in 1901. So we'll be celebrating our 100th anniversary in 2001. And most of the stone on the outside was imported from France and this is a -- the architectural style is called a second branch Empire and if any of you've been to Paris -- I've never been to Paris. My wife and I had a 25th anniversary there, this building looks remarkably like the City Hall in Paris and we just

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went over there as tourists to look at it and we tried to get in and you can't get in City Hall in Paris without an appointment. Even Parisians can't get in there without an appointment.

This room that we're in, obviously you couldn't build a room like this today. Is it called a Mayor's reception room. Obviously this is where I talk to large groups that come to visit, groups for things like proclaim Saint Patricks Day or the Parade day, things like that and I also have my press conferences in the room behind you hear. The second reason it's called the Mayor's reception room is these Portraits are some of a hundred and twenty-one Mayors in Philadelphia's history, including in the back wall almost all of the Mayors from the most recent years from the last fifty years. So if you're looking for my picture tradition is you don't get your picture there until you're no longer Mayor. when I was running for election in 1995 I had a person asked me about that and I said if my picture is up there next year then I'm in trouble, but welcome and again mass transit it does not have enough friends. We have tremendous gratitude of the interest the legislature has shown. If I can make one suggestion, it would probably be nice in

Philadelphia if we had more than two out of 15 members on the SEPTA board consider 60 percent of the ridership, but that's just a thought. Thank you all very much and have a good day.

much, Mr. Mayor. We very much appreciate you taking the time to be with us.

I'd like to note at this time that two

other members have joined the Committee,
Representative Markosek from Allegheny County who is
the Minority Chairman of the Subcommittee on Public
Transportation and also to his right Representative
Strittmatter from Lancaster County is with us this
morning.

At this time I would like to ask Mr. Wallace Nunn, a member of the SEPTA Board to come forward. Mr. Nunn wear several hats as managing director of Smith Barney and is also a member of counsel in Delaware County. Mr. Nunn.

MR. NUNN: Thank you. And I didn't think shooting your enemies were bad. I thought we're supposed to do that. That's why Boston still have the Kennedys.

I'd like to ask a question, if I could,
write up front -- and Tom, since I've already asked

you the question, you can't answer it. Does anybody know what the total subsidies last year were at SEPTA, all government subsidies? I'll answer it for I suspect you don't know, 750 million dollars. That's the problem. That's the problem. administration was able to obfuscate and control information and those of us that are elected or appointed to oversee these agencies had the information kept from us. And what we would have is a drum beat from Mr. Gambachini every year. matter of fact in the latter year and a half he said we're going to have a 75 million dollar deficit. ended up with a surplus. We ended up with a surplus because we had enough courage to take the Philadelphia Inquiry on. By the way there were six editorials saying I was wrong, saying Mr. Gambachini was wrong and in fact lied about me in the process.

It is difficult to be an elected official. It's difficult to be an appointed official. And we're used by our staffs. We're used by the people who run these facilities and we're kept in the dark. And if I can say one thing to you it is that we that are elected, we that are appointed need to get control of the information and that is what we did in this process. I had talked to Major Rendell

and he had suggested to me they would call his assistant if Tal Briddell and Phoenix management were a business, it was a business auditing firm. matter of fact they specialized in turnarounds. Ιf anything needed a turnaround it was SEPTA. suggested and the City agreed that they would be the right people. Immediately the staff of SEPTA and our allies of the Inquirer and total Board members began an obfuscation process and a marginalization process that me and others have supported so that they could keep from us the information that was necessary for us to do what was right for the tax payers. suggested that it was political. As a matter of fact, I wore a pin stripped suit today because the Philadelphia Inquirer, the editorial calls me the king of pin stripe. I'd like to keep in touch with them, make them feel comfortable. Unfortunately they're not here.

What we did was we forced this down their throats. They would not pay for it. They said there were reasons and legal reasons and what Delaware County did was say, fine, we'll pay for the audit. We're giving you money. We want the audit. And at the point that game was up and they capitulated. The consequence of that audit is as

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follows to date, we're down one thousand employees at SEPTA. There isn't one -- I don't know what the correct English is, but there's one fewer bus. You get my drift. There's a same number of buses.

There's a same number of trains. There's the same quality of maintenance. We have a thousand fewer people. That's 50 million, 60 million dollars a year that we're running, that were not spending, that we were spending, that we didn't have to spend.

Perhaps we could up the Inquirer's taxes. As I figured out if the Phoenix report was even half right, we over spend by a billion dollars during the last ten years. That's money that could go for schools. That's money that could go for senior citizens. That's money that could go for the retarded. God forbid that's money that the tax payers could have kept. Seven hundred and fifty million dollars by everybody that rides this system on a daily basis that got the new Dodge Neon literally.

So what I -- and I think you're from Allegheny County, your mass transit agency recently decided to have an audit and from what I understand the staff wanted to control and pick there also. You might want to look into that. Don't let the staffs,

don't let the bureaucrats control the flow of information. This is the information age. If we -you and we have the information, we can turn these agencies around. We can make them more efficient. We can hold the Gambachinis of this world accountable for the money that we're spending and we can stop the blackmail that went on year after year in the pages -- in the editorial pages of the various newspapers and Mr. Gambachini and Fran Trapsey with the Capital saying that you guys aren't going to shut us down if you don't give us more money. You didn't have the information to effectively counter that. I'm suggesting and I'll finish my remarks here, do what I did, get control of the information. You control the process. You control the pick and then you will do better job overseeing these agencies. Thank you.

REPRESENTATIVE DRUCE: Thank you, Wally.

Can I ask are there any members that would like to

ask any questions?

CHAIRMAN GEIST: I have two questions.

The first question is on the privatization. How much of the budget can be saved by putting work out on a bid basis?

MR. WALLACE: Representative Geist, I

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rather leave that question for Mr. Briddell who is going to be coming up and Jack Leary, but there's significant savings that can be had by making people compete. In essence, even the unions can get into a competitive situation and I think Mr. Leary is looking into some of that. What we're thinking about areas of maintenance and whatnot where the union can be allowed to compete against outside vendors for repairing ventures and things of that nature, but I rather let them get more specifically into that.

I think we just started a new route, didn't we, Jack. Paratransit, we went through quite a little contest here with the Paratransit. It was privatized. We think it's considerable savings. I think you started a new route in the suburbs.

MR. LEARY: One down in Wilmington.

MR. WALLACE: So we are looking into that. I don't think it's the only answer. Some government needs to be run by government. Some of the things that we do are frankly never going to run a profit, but we need to run it in a more businesslike way and in point of fact SEPTA one of the reasons I think they have such a bad reputation in Harrisburg was it was originally deserved and I would hope that some of the things we did here made

it easier for you people to, in fact, pass the laws that you passed over the last years to increase the funding for SEPTA. I'm not suggesting SEPTA needs less money. I'm suggesting that we can do a heck of a lot more than make a better system with the money we have.

CHAIRMAN GEIST: Well, somebody that's ridden mass transit in Moscow to Paris and been to most of the systems in all of Europe, no city, no state can have a good economic system without a good transit system and that's proven all over the world. If you have a bad transit system, you get a bad economy. That's proven all around the world and I had legislation last year and I want to do it this year that allows the authorities to have economic development around their station sites. And I'd really like to see that bill passed. I'd like to see strong support, especially from those in the private sector develop around here. I think it's absolutely run for SEPTA. It doesn't do too much in Altoona, but I think it's doing wonderful. I'd like to get some support for that from legislation. I think it's important for you and important for development of the city. And the second thing is that it's good to have guys like you who understand what the investment

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capital is and what economic term is to the society and that says economic impact is never ever brought up in Harrisburg when you talk about SEPTA. All we hear about is PACO and this is PACO system. I appreciate the remarks.

MR. NUNN: It's not nearly the patenage that people think there is I suspect, but no bureaucratic drove the bus and that's one of the things we have to drive across. Now, just to follow-up on the economic development or the Mayor's economic development, one of the things we've been doing, working with Jack starting new routes that service areas such as my county, the City of Chester which is deep trouble as any section of Philadelphia. As you may know, the airport is expanding and UPS is expanding and what we're trying to do now is be more responsive to getting people in the welfare work area where you change the laws up there which I agree with, but what we need to do in the local government level is make it easy for people that are on Welfare to get to the jobs that have been created. don't necessarily follow the traditional routes. So I think I see in Jack Leary and people that are there now much quicker response to those kinds of things.

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CHAIRMAN GEIST: And one final comment

and I'll shut up, Representative Markosek is probably the best friend mass transit has in the Pennsylvania and in the House and/or in the Senate. During the two years that we worked to get the revenues increased for PennDot for the trucking industry, for all transit, for all airports Joe Markosek did a job for you folks down here that was absolutely unbelievable and I think he needs some recognition in the eastern part of the state as well as what he's gotten from the western part of the state. And all that's said well and good except I can't get the people from PAC to take us to dinner.

REPRESENTATIVE DRUCE: With that introduction, Represent Markosek.

MR. MARKOSEK: Thank you very much. In other words, with Representative Geist make people work for food. I notice that in San Diego. Thank you very much. First of all, sorry I'm late. My colleague Jerry and I road the Amtrak SEPTA access in I guess would be the way to describe it into Philadelphia this morning, 30th Street and SEPTA heavy rail from there one stop and we had our pencils and papers out and we're taking notes, whether the conductor is friendly and the station is clean. And so far you've passed. This is the hard part.

Let me first say it's great to be here and thank you, Mr. Nunn, for the warning relative to the Board of Directors at the Port Authority vis-a-vis the management, what they may or may not be telling us. I'm on the Port Authority board in the county. And we've just recently brought on a new executive director Paul Satelus, but I don't think a day goes by that I don't speak with Paul or some of the other staff.

MR. NUNN: He was one of our finalist

MR. MARKOSEK: I think we have some pretty nice quality people there, but we will remain vigilant and keep our eyes open nevertheless, but I look forward to the hearings this morning and glad to be here.

MR. NUNN: What I'm suggesting is not that anyone -- it is human nature to try to make our lives as easy as possible and information you do not necessarily have to lie to someone, but having the information presented, having what information is presented can often times be part of a larger environment. If the consultants or the auditors are responsible to the oversight as opposed to responsible to the people who the oversight is

supposed to be over, I suggest to you that there's a different path that they take. And it would probably be better for us who are in charge of them to control the auditors and for them to control the auditors who will be writing a report about. That is my point. I'm not pointing a finger to anybody in particular, but I'm suggesting lifting the process from the staff and taking it up to the Board.

MR. MARKOSEK: I think that's a wise thing and I just want to set the record straight and we are, as I mentioned, I think pretty vigilant and we have a new team on Board and we're trying to make a better system for the Southwestern part of the states. I want to thank you for your suggestions.

REPRESENTATIVE DRUCE: Representative Olasz.

REPRESENTATIVE OLASZ: Yes. Mr. Nunn, did I understand you correctly that you operate now with one thousand employees less than originally when you came on board?

MR. NUNN: If you go back a year and a half when I started, yes.

REPRESENTATIVE OLASZ: Was this done through attrition.

MR. NUNN: Yes. Nobody was laid off. I

don't believe Jack -- attrition or early retirements.

REPRESENTATIVE OLASZ: Do you have an average age of your current employees?

MR. NUNN: We'll get that answer for you before you leave.

REPRESENTATIVE OLASZ: All right. Thank you very much.

REPRESENTATIVE DRUCE: Let me ask one final question, Mr. Nunn, if I may, you were -- I believe we have a question from Representative Daley.

MR. DALEY: Yes, sir. I'm looking at the Phoenix Management Service Report and it says that SEPTA should actively examine the potential to off source segments of current work in a manner which avoids layoffs. Could you explain or maybe I should defer my question to people from Phoenix, exactly how does that occur?

MR. NUNN: I think that rather answer a detail question, why don't we defer to Phoenix, but what you're talking about is an agency that was seriously bloated, especially bureaucracy. There is roughly 11,000 -- I think we have close to 11,000 employees at one point, the attrition running ten percent. You can do a lot of out-sourcing without laying people off, whether you have that kind of

attrition over the course of a year. It does not have to be massive layoffs. In fact, we're down a thousand people and we haven't laid anybody off. So I think you can do that. You have to be more careful. You'll have to do it over a period of time, but it's certainly a reasonable thing to do. For instance, if you were to out-source a maintenance facility, out-source overhauling diesel engines, pick something, there may be a number of workers that were working in that area, but you're also having attrition in the drivers area. We can move people from the out-source as the attrition happens over to the driver. So if we move people within the system, I think you can do quite a bit of that, if I'm making myself clear.

MR. DALEY: Not completely, but I'm trying to extrapolate as much as I can from what you're saying. You're saying the bloating is in the bureaucracy.

MR. NUNN: A lot of it was.

MR. DALEY: But you're saying out-sourcing maintenance, that that does in fact cause a bureaucracy.

MR. NUNN: I think if you look into the study, you'll see at one point we have a surprise

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visit at a maintenance facility. I don't have the numbers. Ask Mr. Briddell when he comes up, where you had something over 30 people on the manifest, but only two or three were there working. It would suggest to me that we might make some improvements.

MR. DALEY: My last question is the maintenance, are those people under union?

MR. NUNN: Yes.

MR. DALEY: What portion of SEPTA's employees are unionized?

MR. NUNN: Jack.

MR. LEARY: Close to eighty percent.

MR. NUNN: I think that's higher now than it was before because it was disproportionate number of people that were reduced that were in the bureaucracy.

MR. DALEY: So in essence the bloating occurred in that 20 percent of the bureaucratic administrative --

MR. NUNN: It was more egregious there than it was in other areas. I think laxity of management over a long period of time which caused inefficiencies in the entire operations. However, if I was to pick one and say one was more egregious than the other, it was egregious in the bureaucratic --

MR. DALEY: How much egregious was it in the 80 percent union employees?

MR. NUNN: That's a difficult question to answer. I think I'll leave that to the experts that are coming in behind me.

REPRESENTATIVE DRUCE: If I could ask one question since you had a hand in bringing this management study to SEPTA and I think you should be applauded for that and I think that Mr. Leary came on, he looked at the study as I think others should which is a difficult pill to swallow. A good opportunity come from self-studies like this to make improvements.

In a general sense are you satisfied with the direction and response that SEPTA has made to this point? I guess we're now many months since the studies were released. In terms of following through on those recommendations and maybe satisfied with at least some of the recommendations that may have been made which may or may not could be implemented where does management stands to date in terms of SEPTA's internal response to that? I appreciate your comment.

MR. NUNN: I am generally satisfied, but as Reagan said, trust to verify. We'll continue to

look at that, but to date I think, and you'll hear more when Mr. Leary and Mr. Briddell come up, but to date they have implemented quite a bit of the necessary changes. It's a huge organization. It will take a while. There are horror stories in that study, if you take the time to read it. I can go into how they designed the white rail cars. If you just read that. It's sort of a Monte Python skit. Monte Python put it on. It may be too silly for them. This is our money. This is the tax payers' money. We must spend it appropriately.

And I also want to say to Mr. Daley this is not an anti-union thing. What we're talking about here is being able to maintain the wages and benefits of the union people, not lay people off, but in fact ask only of the unions what we ask of the people who pay the taxes which they give us eight hours work for eight hours pay. And if that happens and if we do things to improve the system, take the money that we're saving because we're more efficient, put it in a better service, put it into lowering the cost perhaps of using the system, make the system service populations that are under served, that in fact I will guarantee those union members a better future than having a knee jerk reaction that says whatever

you want is the right thing. So, you know, this is not some crazy wild eyed right winning notion that we are coming in and destroying SEPTA. SEPTA is so critical to this area. I'm in Delaware County counsel. My county is largely working class. I'd say 60, 70 percent of our people live in row houses. They need SEPTA. I used to watch my mother. My mother -- you hate the word single parents, but my father died when he was 33. My mother raised four of us. Every day she got up and road the SEPTA bus to 69th Street and the subway downtown and that's how she supported us. So it's very important to me that SEPTA continues to prosper and do well.

Let me just tell you a story. I got a letter recently -- and I have to pay money to SEPTA every year. The only way I've got the subsidies is state tax. A woman sent me a letter \$8,100 in income \$3,100 in real estate taxes. That's a crime. But I'll tell you what, I'm not going to make the crime worse by giving money away or spending money to deliver the services we have to deliver. So every government that I've got anything to do with, every element of government I've got anything to do with is going to run efficient or I'm going to die trying to make it run efficient, but it's not an anti-union

thing. My father was a Teamster. I'm not anti-union.

REPRESENTATIVE DRUCE: Mr. Nunn, thank you very much for your time here this morning.

I'd like to ask Mr. Tal Briddell, president of Phoenix Management Services to come before the Committee. If I could make a comment. I apologize for the late start we had this morning. I'm going to try to hold our next two presenters, if I could to about 30 minutes to committing questions because the Committee does need to move on to other business and I more than anything do not want to talk to this Committee and about 5:00 stuck in Philadelphia traffic trying to get out of town. So I promised the Committee. I'll never get a bill out of the Committee. We need to get this group out by 3:00 so we have other business. So I appreciate if we can tighten our schedule for the next two presenters.

Tal, thank you very much for taking the time for being with the Committee.

MR. BRIDDELL: Representatives and staff thank you very much for the opportunity to address you here today. I was told one time that if you're going to be introduced to a group like this, you ought to leave immediately after the reporter remarks

to maintain the integrity. Maybe I should excuse myself at some point after Mayor Rendell's and Councilman Nunn's comments.

I'd like to start off by telling you that this was an interesting project because I think it was viewed by some as perhaps an attack on the integrity of the management that was at SEPTA. never approached it that way. And in fact, we approached it as we do all of our assignments as a straight business proposition and looked at it as I will tell you that I think the Board best we can. and Mr. Nunn and Mr. Nunn's leadership and others of the Board as well showed a great deal of courage in having the tenacity to stay with that proposal and get the audit done and then support the new management by doing that and I think that's done. Т think your comments earlier about the courage it took to stay with that is well deserved.

The purpose of this audit from the beginning was to learn by the operational and financial management issues at the Authority, to examine what the financial needs of SEPTA were and really if there's such a word to deobfuscate the notion of how much subsidies money sent was receiving and put it into context that everyone can understand

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SEPTA receives a number of different subsidy forms each year and the notion of adding them together was an avid of some, but nonetheless one of the things we did was simply added all the subsidies to see where we were.

Interestingly there was a debate in the local press between former general manager and the press about how much that SEPTA subsidies was in total and neither side had it right. The paper got a little closer than the general manager did, but there are ways of dealing with that that I think were important. We have to look for an opportunity to identify certain qualities. We've heard consistently was SEPTA service was atrocious, was bad, was not on time, was sloppy and there were all sorts of criticisms that we heard. So we wanted to take a look at the service and help the Board and new general manager who we knew was coming in when we started, set forth the ground for the future. That's an extraordinary important asset to the region.

One of the first things we found, flipping to the second page or page three of the presentation which I believe you have is that SEPTA's service contrary to the rumors was very reliable. It

was timely. It was safe. Vehicles were generally well maintained because of the amount of capital that they'd been spending. It was relatively good shape compared to others that we looked at on a comparative basis and in general the rumors that SEPTA was not providing a good service were not true. I think the general manager and the management team of SEPTA had done a good job of maintaining the fleet, providing the service and also improving in the efficient structure that was in serious disrepair a number of years ago improved dramatically over the last five or six years. A long way to go yet. There's a lot of things that need to be done clearly you're aware of that and I'm sure Jack will take this opportunity to share his ideas of what need to be done there. fact, I'd be willing to bet on it. SEPTA had a strong advocate for the value of mass transit and both state wide and nationally. Contrary to some of the rumors to fares and total and aggregate were not extraordinarily high. They were high relatively to the other transit agencies we looked at, but they were not as had been said in a number of forms the highest in the country. The basic fare was very high, but some of the ancillary fares passed, the transfers and so forth were not particularly high and

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in an aggregate basis based on a number of rides, senior citizen program and a number of other programs like that in general there were a little higher than average, but not terribly high. We call for more fare structure than the absolute fare. And we think there's some things that can be done there.

Ridership decline was not as steep as they claimed in many areas. In fact, I'm going to report to you later that the actual ridership last year improved, went up for the first time in nine years. This is the kind of thing that we found in SEPTA, dispelling a lot of the negatives. As the Mayor said Philadelphia likes to go through self-legation process occasionally and I guess we're all guilty of that a little bit. Actually, we found that SEPTA from operational service from quality of fleet standpoint was doing a very good job.

However -- it's always a however, I guess, it doesn't appear that there were some serious financial control operational and management challenges that the agency was facing and we thought could be improved. Some of those challenges stem from the direction of mass transit in general. Mass transit in this country has been on a 40 year decline because of the automobile and the affluences of the

suburban community that move to the suburbs and so forth. So it's not unique to Philadelphia and nor is it unique to this region. It is a nationwide dragged away from mass transit which is not necessarily something that one can improve by going through additional marketing and by giving fares away.

I was in Austin recently and the bus service there is free and we were the only people on the bus. So it's sort of an education that this is not the sort of thing that is necessarily price grip in market sense of the economy where the use is driven by price. However, most of the issues that we saw facing SEPTA in the current management and financial control issues were within the purview of management. There were things that could be done that we thought could be more aggressively addressed than it had been.

on subsidy dollars and this is occurring in the serious escalating labor costs in terms of the actual cost of the labor, but more important in the number of individuals working at SEPTA. One of the ancillary comments of Representative Daley to be found was that SEPTA wages were not -- they were in -- report makes an issue of that, that the wages

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were reasonably well in line with comparable agencies. When we looked at it SEPTA had the second highest number of employees per bus or per vehicle per rider and use whatever comparative denominator you chose, but the number of individuals working at SEPTA, the number of hours going into that were very significant and I'm going to refer you to a chart. It's on page eight of your report and you can take a look at how subsidies have escalated over the last ten years while the fare revenue has remained relative flat. So the proportion of dollars which were coming from subsidies had moved to three out to four dollars from an initial 1986 timeframe about 50/50 was where we were in 1986. If you'll flip to the next chart you'll see that labor costs per ride, that is, the number absolute cost in providing a ride just for labor has gone up 121 percent in that period of time. That means that it is now two point two times as high it was when the \$7,500 deficit was recognized in 1986.

This is an expensive proposition and it's now costing nearly two dollars a ride for an individual on a bus and if that person changes from bus one to bus two, that's additional. That's what unlinked rides mean. It was clear they were

experiencing severe escalation and labor costs. That means by definition since it was coming from a number of employees and not from the absolute cost per employee, that it was an absolute decline in labor productivity, meaning, using whatever measure you use from maintenance on vehicle or in terms of the unlinked ride that SEPTA was expending more labor hours, and it's just a rough economic measure of the productivity. One measure hour other than comparative measure were done. We thought this stem based not only on the evidence that we put together, but based on the observations we had and the noticeable evidence we were able to gather were given more by insufficient management over size of the work force rather than particular behavior in work force. We thought that SEPTA's work force was about average for that size, but they were not receiving the direct supervision necessary to help them get their job done and to improve productivity.

And to paraphrase one thing Mr. Nunn said, you sort of can expect what you inspect and if you're not supervising individuals, the productivity declines to the lease common denominator, kind of the lowest process in the shop there had been continuing decline in ridership and particularly in the private

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sector. What a company does if it experience a decline in sales, they tend to scale in this work force to be consistent with the ability of the labor that is required to maintain productivity rather than allowing their sales, if you will, of ridership to decline and at the same time increasing ridership. Ridership decline, and I apologize. These numbers are getting stale, but I think it was about 20 percent more or less decline in ridership and ten percent increase in absolute labor individuals employed by SEPTA and I reserve the right to give you the second decimal point on inspection when I have a minute.

However, increasing fares and reducing service levels which was the protocol proposed when the 75 million that are in our budget was not the appropriate solution in this. If you continue to raise price and continue to reduce service, ultimately you're going to have a dozen few riders paying \$10,000 a ride. The point is that's not the solution. You need to break the chain of invents that continues to seek more subsidy dollars and still have your ridership decline. SEPTA is not going to pave its way to prosperity. Here they're not.

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labor costs in other savings to provide available service that this City I think deserve and I think this panel expects and that is I think important to the basic needs of the community. The fundamental problem here is how to provide service in an efficient cost effective manner, recognize the stewardship possibility that any management spending 750 million dollars a year has to the tax payer as well as the responsibility they have to provide for the riders. So we did not approach this saying that SEPTA needs to pave its way to prosperity. going to need to rely on increase subsidies. challenge is to reduce that growth rate so it's less than the growth product and ultimately make the absolute cost in economic terms less expensive for the tax payer while continuing to provide that and that simply means increasing the growth rate of the expenditures to a couple percentage a year where as they had been escalating in more like eight or nine percent a year depending on the year. Some years as much as 15 percent. I think in aggregate what we're saying is the government and tax payer we're going to assist and I know this group is going to insist that subsidy be sufficient in its release of the monies and at the expenditures and provide the timely

service we need here. Obviously continue to improve the cost of providing services is quite -- that's sort of what the -- and I didn't go into details obviously. This report is 330 pages and I can speak fairly quickly and I can't read it to you in a half hour that Representative Druce has allowed. So in other words, that's what we'd like.

What I'd like to tell you kind of our perception of what is going on now and how it progressed in the last six months as report been issued of the good news is the Board has not and the management of SEPTA has not put this report in a desk It continues to be a live document. continues to be evaluated. There's 140 suggestions, recommendation in this report. Some of those should be adopted promptly, some of them to be considered, some of them considered and thrown out. I will report back to you that SEPTA's General Manager Jack Leary and some of his assistants, Mr. Cohen, whose here and others really have demonstrated a constructive spirit of stewardship as they look forward to the future. I think SEPTA is going to be see its long range plans on the move. We looked at a year plan and the fundamental reason honestly -- what Representative Board Member Nunn said and that is

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As we do our work in the government sector, one of the biggest and most consistent things we find frequent results are not measured and if you don't measure results, you can't judge performance and if you can't judge performance, you can't approve It's a fairly simple cycle. It's a deadly cycle. If you only project out one year at a time it's a difficult challenge no matter what information you put in place. If the need is every where that agency or institution or company is supposed to go, you can get there. If there is not a long term vision, if there's not a concise view of what this organization is intended to be five years out, ten years out, then no organization structure, no amount of subsidy, no management intervention is going to help it clear to us now. After the Board and the new leadership in SEPTA has that provision and continues to work in that direction, the management team, the service cuts be avoided for the most part. ridership increased as I mentioned earlier for the first time in nine years. The new buses are in service and some of the new heavy rail for the Broad Street, for the Market-Frankford El is coming on line and the more parking riders facility that PennDott

subsidies on.

Ninety-five is now open which will be a great relief for us finding the constructive magnet for additional ridership. Manpower efficiency has improved. As the entire plan was initiated maintenance standards has been developed and published, a head count has been reported to you and the work follows as we approach the next set of contracts. I argue with you to make sure we're not precluded implementing a change as the need of agency and the need of the system change from an initial performance standpoint. The 1998 subsidy total increase one percent over 1997 achieving the goal of maintaining that below the increase. 1997 ended with a substantial surplus as opposed to a 75 million dollar projective.

There's a balanced no growth budget approved for 1988 which means that, in effect, there had to be an achievement of some 25 to 30 million dollars of savings, but they're natural escalation is in the budget so if you're going to keep a total constant we need to find that kind of efficiency in the rest of the budget.

Twenty-five million dollars in the scheme of a billion dollars a year is not as

significant a number. Perhaps it may sound initially, but 25 million is still -- 30 million dollars -- but there has been continuous improvement since then. We have been fortunate enough to stay involved.

We've just completed a development of the maintenance standards for labor contents and maintenance activities as someone pointed out earlier. There's one driver on one bus and you're not going to get a great deal of improvement on that, but what you can do is utilize the back shop interest, individuals more effectively when the cuts were made the ERAP plans were implemented. focused primarily on the 20 percent, 25 percent of the work force which is the, quote, bureaucrat that Mr. Nunn referred to. We think there needs to be a similar initiative of any rank to provide for those individuals the same opportunities to accept an early retirement if they need to attrition rates and allow you to do some of the things that we were discussing earlier.

We talked a little bit about private sector initiative and chair with your permission, few on that since it was claimed that I would discuss that. Our view is that the union is still the best

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way to get the job done at SEPTA, but it does need to be competitive. So if you can subject the activities to the test, to the Litmus test of what market place will charge for that activity, then I think you would get the degree of assurance you need to go back to your constituents and tell them that the money is going to be spent effectively, but if it costs two, three, four times the money in an environment where you're not suggestive to that, then we can provide the same maintenance which will provide the supervisors with the tools they need to manage the back shop operation were from a labor standpoint of the principle that have been spent, have been developed. We would just be asked to extend this into a second phase implementation where the maintenance computer system will be implemented, the standards will be rolled out to additional maintenance facilities. We have been asked to help management evaluate the work rules and the issues which are preventing implement to operation in the contract, if any, and also to take a look at SEPTA as inventory management. This is another area that was referenced in the report we talked about.

Nonetheless, we will also be taking a look at heavy maintenance facility and supervisors in

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the maintenance shops particularly so that they can use these new tools to effectively manage and get the most work out of the work force. One of the things we found and one of the things inventory is here when a mechanic goes to make a repair of a bus, the parts aren't there, then they have to stop and put the bus off the rack and replace it. That's a very inefficient process. It's not that the labor force wants to work efficiently. In many cases they're precluded from working efficiently. The tools aren't there to do this. So we put those tools in place and you put the standards in place and then you -- and presumably you can make a significant improvement in this. We have five employees at SEPTA for every vehicle on the road. So there's five people, one bus driver and that's really the key that's pretty high for pertinent information.

REPRESENTATIVE DRUCE: I appreciate that information. Representative Olasz have some questions he would like to ask.

REPRESENTATIVE OLASZ: Mr. Briddell, I'm wondering if you know something we don't know as legislature. I'm looking at your graft here. I see a quite a height in subsidies. Where do you plan to get that money from in future years?

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MR. BRIDDELL: If you read the report we didn't speculate that. What we said is if the increase in subsidies fare is relatively flat that SEPTA was looking for a million dollars short fall and we did not speculate. I was frankly hoping that he would not improve to cover by taxes. I find the comment about the railroad ties interesting. Perhaps someone will foresight that and think maybe environmentally we better get many ties as we can.

REPRESENTATIVE OLASZ: Back to your labor costs. When you say four to one only one person drives a bus. How many of those people are provided in the accounting process.

MR BRIDDELL: It's a relative small number, 10,000 or 9,500 employees.

MR. LEARY: That's about a hundred.

REPRESENTATIVE OLASZ: In your labor costs do you include the cost of fuel?

MR. BRIDDELL: No, sir.

REPRESENTATIVE OLASZ: Where do you put that?

MR. BRIDDELL: The purpose of that chart was just to show the relative labor costs. Obviously fuel is another component and it was accounted for in the report. I just didn't prepare a chart on fuel

directly. We did recommend that SEPTA shift from a higher cost diesel to a lower cost diesel and I believe that has been implemented somewhere around three quarters of a million dollars savings per year on that.

REPRESENTATIVE OLASZ: When you write down your cost of the labor where do you find your labor cost the highest on your buses or rail system?

MR. BRIDDELL: Maintenance.

REPRESENTATIVE OLASZ: Maintenance on what, the bus or rails?

MR. BRIDDELL: There are obviously more buses by weight of numbers. You're doing to much cost there, but the bus operation was not -- did not compare well with peer agencies of the heavy rail operation.

REPRESENTATIVE OLASZ: Would you repeat that again.

MR. BRIDDELL: The bus operation did not compare well with peer agencies of the heavy rail operation. However -- so that the subway operation, subway surface and so forth seem to be reasonably well. The billing efforts costs of discrepancy with peer agency and SEPTA was in bus and track.

REPRESENTATIVE OLASZ: Obviously I'm

interested in lame service so what are your costs in the purchase of tires for your buses run annually approximately?

MR. BRIDDELL: I don't know.

REPRESENTATIVE OLASZ: How about the car wheel?

MR. BRIDDELL: The car wheels?

REPRESENTATIVE OLASZ: Car wheels.

MR. BRIDDELL: Again, I'm going to pass.

I don't have that data at my fingertips.

REPRESENTATIVE OLASZ: I guess you put steel wheels on SEPTA.

MR. BRIDDELL: They last a lot longer and they don't have blow-outs.

REPRESENTATIVE OLASZ: When you refer back to your bloated bureaucracy, that touches a nerve with me because we roll the clock back about five years and I'm having -- because I have a system that makes cars in my hometown. But we were in New York where they didn't meet SEPTA's specification to build your cars. They were overweight and I mean sometimes you'd like to say put the finger on proprietary speck, but how did that impact on your cost of those overweight cars, the delays, et cetera? Do you have those numbers available?

MR. BRIDDELL: Again, we did not calculate what the cost of the delay was. I will tell you that one of the issues we found there's a principle that says work extent fit the time available. We did note that SEPTA was over specifying a lot of issues. For example, we -- and you can only do this by way of example and by only example allowed for that reason, but they were specifying the location of the overhead dome lights in production for vehicles and for the most part lights for you it's not expensive to do it. no reason to specify location only for example and there were some problems I think with the specifications there, but I do recognize that there was a longstanding battle over that and I was, you know -- obviously that was two to four years before we got involved in the reviews.

REPRESENTATIVE OLASZ: Last question.

Where do you make the majority of your bus purchases at, GM? Who makes your bus or where do you purchase those from?

MR. BRIDDELL: Well, the most recent bus

I think were being manufactured in Louisiana.

REPRESENTATIVE OLASZ: In Louisiana.

MR. BRIDDELL: I believe that's right.

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REPRESENTATIVE OLASZ: Okay. Thank you very much.

REPRESENTATIVE DRUCE: Questions from other members?

(No response.)

REPRESENTATIVE DRUCE: If I can ask one final question. In the report you mentioned a lot of the places what not to do. And this may go outside the scope of your study in terms of attracting ridership. Everything seem to be working from this side of Bucks County to Valley Forge, let's run a train because -- what suggestions in the report that you want to highlight for this Committee a proactive way you say that safety should do in order to attract ridership rather than saying don't do this? Does raise fares -- do things the proactive way.

MR. BRIDDELL: One of the things we suggested that attracted some controversy we suggested changing the fair protocol. In other words, not changing the base fare, but rather level of the fares. So that if you use a transfer, it wouldn't eliminate the plan first so you can drop -- you can conceivably drop the base fare, but do get off the don't, dos, the positives. One of the things we said we need to recognize is that SEPTA for years

with respect to the Mayor's commit, it is true that some 75 percent of ridership, 85 percent of the ridership is in Philadelphia. It's also a function of where you have the route, you know. If you have most of your capacity dedicated to that, then that's where you're going to get your ridership. There's been as in most cities, there's been a move out of the urban areas to the suburbs and there has been somewhat of a city separate union referred to as in SEPTA, the suburban service. When I talk to the various legislature groups in Delaware and Bucks, Montgomery and Chester County, they all sing the common theme which was how much money it was going to be and they were not getting a quote on service for their subsidy. We try to stay out or we tried to stay out of the condonate who gets the best feel. Didn't think that particularly useful to deal with.

First time I saw a 40 foot bus I did not realize we would run that, nobody else on board except the driver. What it really needs is have a form of many bus or jitney type service on that kind of line. We need to put our resources to the balance with the ridership demand. There are lots of opportunities in the City of Philadelphia to ride jitney service and there's far less expenses than 40

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foot buses which are terribly expensive. There are also, and I think this is a side -- I apologize for this, but it's not responsive to your question, but I'm going to say it anyhow, that is there's a notion if you have trackless trolleys and you should maintain that. Of course, there's a community spirit that we want to maintain that or to maintain a trolley system on the street. Light rail is extraordinarily an important adjunct to the system. I'm not sure that necessarily works on the street giving dedicated riders a way to work, treatment. While trackless trolleys have some of the things, they're very expensive to maintain. So there's some success in here that SEPTA over time migrates away from these rather replace trackless trolleys so that we put in bus routes.

In fact, back to your point, I think if you can recognize that the principle move has been to the suburbs and there's a great road in for construction. There was a time when there was no bus service on 95 or on the Blue Route or 202 for that matter. Now that has changed a little bit and there was some additional effort to put that in, but the two services are relatively recent. These are major transportation corridors and as I believe Chairman

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Geist said earlier, that's where the jobs are. So you need to transport folks to jobs and we know we're forcing folks off of the Welfare and that's fine, but you need to get them to the location where the jobs are and that means mass transit and that means that we're going to have to picture out how not to make it two hour commutes, a two half hour commute, have you go back and reexamine that because a lot of suburban companies would be happy to help with the freight, lot of that kind of service and it does get done, but it's a source we have to utilize dramatically.

REPRESENTATIVE DRUCE: Then you have Representative Daley.

REPRESENTATIVE DALEY: One quick overview and the question judging from your comment today, the paragon that you're purporting to us is that, in essence, the unions are essential to the function of what you're doing and our best thing to do -- what they're doing now according to your comment, but there's a Litmus test that must be applied and that Litmus test must have been applied and there's some short falls that have been determined in the evaluation that there's a need to break the chain of events, paraphrasing your comment, and there's a major change that needs to be

occurring. Now, I look at the recommendations, labor issues in which you're talking about hiring freezes, you're talking termination of the transit workers employees for less than one year and then I hear on the other side of the comment by the other gentleman that there's some out-source that needs to occur. I don't know how those two can co-exist, so to speak.

Maybe you can elaborate to some degree.

MR. BRIDDELL: Yeah. I think I even agree with about 90 percent. The only area I don't think that there's a dichotomy between what you suggested and the fact that you want to maintain a stabilized work for here. What I said was I don't have a fundamental problem with what the union workers do and there's an institutionalized union They're cooperative and presumably we can find hera. ways to supervising them in a way that make this a more event process. I think it's totally consistent, however, with the facts that it need to be measured. One of the ways to get labor efficiency is to stop hiring people if you conclude that you're 2,000 people more than you need. And you don't want to or can't because of the labor contract lay off individuals. First thing you have to do is stop hiring and I think that's kind of common sense. The

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second thing you can do perhaps as I suggested earlier, open up early retirement plans to those union individuals who chose to do that and I believe that that might make some sense and I believe the union would welcome that. I've done that for other circumstances. We've certainly did that on Philadelphia Gas Works where we used the same kind of methodology to reduce the work force financially there without resourcing this as very complex organization and you implement change here. It can be done constructively in a way that does not cause you to lay off individuals. I don't believe that's a chain saw approach. Organizational redesign is the best approach There are ways of doing this within the context of the union contract and without disrupting the lives of the people who devoted a great deal of this working energy to SEPTA. So when you do this I think its extraordinarily important and hopeful to find a willingness in the organized labor force in SEPTA and elsewhere. This counsel to hold town performance and to the Litmus test, to use your words or the measure of being competitive and it doesn't do any good for anyone to institutionalize uncompetitive performance if tax payer dollars are going to do it and I'm sure you will support that

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The critical piece I think it is a comparative labor analyst if it turn out for whatever reason that labor force cannot compete with private sector then I think financial prudence dictates that you examine that option and as Mr. Nunn said you may -- that may not precipitate layoffs. It may precipitate realignment of the work force responsibilities, but you try to add these issues in a presumably prior ties in it a way that deals with that.

One of the reason that Mr. Leary and Phoenix has focused on maintenance is because we felt that was a critical area and in none of what we recommended today, nor that SEPTA is doing that suggested out-sourcing termination of the current employees, but to put standards in place that are reasonable and whole and measure it.

REPRESENTATIVE DALEY: How many people are impacted? I don't believe terminating the TWU employees with less than one year service -- how many employees was recommended?

MR. BRIDDELL: I think it was 112, but that was not implemented.

REPRESENTATIVE DALEY: Maintaining

appropriate labor level, what is that as opposed to the labor level today.

MR. BRIDDELL: The current labor level was about 92 and I believe we recommended in our reports that we felt 8500 was appropriate.

REPRESENTATIVE DALEY: So basically that means 1200 people laid off.

MR. BRIDDELL: I didn't say that.

REPRESENTATIVE DALEY: Or reduced in some fashion.

MR. BRIDDELL: If you properly implement these controls over time an attrition will take 80 to 100 people a month out of there and that's a significant move. If you also put in place a retirement plan you could quickly get to those kind of numbers, but you do in the process have to put in the management process to allow service to continue, maintenance to continue at a level it has to date and SEPTA has done a good job of maintaining a service level and there's still some way to go and I believe Mr. Leary will agree with that.

REPRESENTATIVE DALEY: Last question is develop labor productivity standards based upon industries quotes best practices. I don't know what that is?

MR. BRIDDELL: Basically if you found a better way to change the engine out, if someone else has found a better way to change, you got to change them together. Its sort of the best practice you look at fare groups and if they know something you don't know about maintaining a bus or improving it, for example, safety keeps a engine, keeps a bus in practice for 12 years. They have a practice of major overhaul every four years. Other systems do it every six years. So rather than two, now what does that do to costs. What does that do to service level and so forth. These are the kinds of things that —

REPRESENTATIVE DALEY: Doesn't have anything to do with benefits?

MR. BRIDDELL: No. No, sir.

REPRESENTATIVE DRUCE: Thanks. I just wanted to make sure -- I guess I had a different perception of the reading of the report and listening today to Representative Daley. He said -- I want to make sure he wasn't putting words in your mouth. He said that you thought the best way to go was the union way at this time and you said you agreed 95 percent and I'm wondering is that because what I thought I was hearing, you're able to maintain the union, able to have these savings, you're going to

have this chart, you're going to look for reasonableness, have it compared to other cities because it's so bad and that you would like this first cut easily because of the bloated, but if you're going to stay competitive then I don't see how you can agree with this statement 95 percent if you're not going to be looking at -- I thought it zero base budgeting and look at the most efficient way on behalf of the tax payers to deliver the services that they need, but you said you agree 95 percent that that would be according to the union standard. Is that correct?

MR. BRIDDELL: When I said 95 percent, if you measure all of the words, a couple words I didn't agree with was precisely the point that you raised. I think that my responsibility to Representative Daley was that you do have to subject the union and/or labor performance whether its unionized or labor force or not to competitive standards that include what we referred to as bureaucracy and I think the bloated bureaucracy where someone else sets forth words, no, I agree with you. You need to do that zero base budget. What I was suggesting to you by doing the comparison doesn't necessarily preclude your unionized labor force to

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providing that service if within the contention of the more or less comparing prices or cost of the performing service. This is a certain value in having that service in-house with your own training work force. You have better control you have better schedules and things like that. So actually advantage of doing things in-house, that's why people do it, but you have to subject it to the cost analysis and I think I made it pretty clear about the cost analysis, but the competition of the bids is the fact that you can have the same problem. have a construction industry where high prices have been able to be instituted from public works for a long, long time, not the fact that they were right. It's because comparatively they looked like they were okay. Only if when you start actually bidding out the work and you have true contention in areas and so its not a union, nonunion issue whether it comes to building trades. For instance, tax payers services construction industry issue an you can have everyone that it can be nonunion or union transit and just going to compare those prices and we did it across the states when it came to building projects that there's a 40 percent difference, but if you look at the comparisons in Philadelphia for construction it

would be about the same compared to labor funds.

REPRESENTATIVE DRUCE: Compared to labor

3 funds.

MR. BRIDDELL: And what was happening was that over the last 20 years, 15 to 20 years that they started bidding out these projects and what happened was there were other firms that came in initially to get that bid, then the union that bidded against that competitively not comparing what it was, but actually bidding on the work, they were able to have pride in the fact they won those contracts, those union contracts and did good jobs and they are getting a good work for what they're paying for and there's a whole turnaround with the way people look at the union work.

REPRESENTATIVE DRUCE: I was afraid when I was listening to that answer, we're going to maintain the system. There's no hope then for people to -- for SEPTA to regain the confidence of the tax payer unless you actually go out and out bid because the prices what somebody is willing to pay for it you have to go through competitive bidding process and we have a big trouble here in Pennsylvania trying to get started like that and I hope that you could help us with that in the future. You know what I'm talking

about and I know you're very familiar with that.

Don't you believe that we should do that in

Pennsylvania?

MR. BRIDDELL: The difference -- I agree a hundred percent what you said and I think the fundamental whether I talk about competitive contracting, that's really what I meant, when I responded to the question about how you can do it competitive contracting.

There's value in having the work force in-house where you control the results of the quality and so forth, but it has to be a legitimate bid. It can be that you're operating under a requirement of the contractor, to use your example, having to pay for daily wage and then trying to repeat on that basis. I know there was some recent discussions about whether that was going to stay in one place or not, so it does have to be competitively bidded at. You have to have the work force measured against 30 party arms length relationship.

Let me just respond one second to

Representative Strittmatter. My paraphrasing some of
the comments in my notes in which I'm sure the record
will reflect were your comments concerning the labor
unions and they're involvement here. So I'm sure

that, Representative Strittmatter, if you read the records you'll see exactly what you said, sir, as to their involvement here.

Again, I don't disagree that as a pragmatic matter the unions are here. They're going to get involved and we have to find a way and protocol that allows not only competitive contracting to go on, but work rules and changes in the way it's being done because it is a given. We're not going to come in here and start with a blank piece of paper and tell you importantly how you migrate to that situation over the next couple years.

I say to you out-source is a slippery slope. It's the beginning, end for the union and I think that can generate many problems beyond our imagination for the workers of the transportation authority or whatever it may be or union in Philadelphia. Thank you.

CHAIRMAN GEIST: I'd like to note that Representative Todd Platt has rejoined members today.

John Leary, General Manager of SEPTA if you could come forward to testify. The Mayor has mentioned Mr. Leary comes of way of Boston, but actually it was through Saint Louis running its transit agency prior to coming here to SEPTA. An I

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can say for the record that he has done an outstanding job. I appreciate very much the extension he's made to the suburban and I believe two Philadelphia delegations in the legislature to interact with us more than I believe we may have in the past and I think we appreciate that very, very much, but you may accept those comments with some trepidation knowing that you're in a city where on week you meet the Dallas Cowboys and in two weeks later you're the third string quarterback. So with that I'll let you begin with your comments here this morning.

MR. LEARY: Good morning and thank you very much for those kind words, Mr. Chairman. Mr. Chairman, I know you're pressed for time. If you would like to defer my comments and I can do them at lunch, it's up to you. It's only ten to twelve minutes worth of comments.

REPRESENTATIVE DRUCE: Why don't we do that, and we'll have your comments here. We'll go through some of those during lunch. Why don't we open the floor for questions at this time from members of the Committee.

CHAIRMAN GEIST: I have a question to ask about out-source. I represent a district that

has probably the most wonderful rail labor in America. We have locals in my district and brothern lodges that are in the same brothern lodges that you have currently at SEPTA. Now, when it comes to some of the work that's performed and a person that travel through SEPTA and I see the output of some of the stuff that's done in my district versus here. I can't see a problem with your contracts with asking for competitive bids from people who are doing the same thing in the private sector in my district that are working for you in the public sector down here. Is there a problem with that out-sourcing? Is there a problem with that competitive nature?

MR. LEARY: Representative, I would say that in 1990 it's important for every public agency to be as cost effective and return to the citizen, that tax payer dollars worth of effort for dollars worth of pay. An agency like that I think we have to look at the things we do and the way we do business and what we do good we should keep inside. What we don't do good, we have to look to the private sector to do that service for us and the money that we save by contracting out certain services, we can put back into the core of business that we do and we do well. Recently, we just had a great deal controversy that

we contracted out our Paratransit service. What the agency did originally -- let me give you the background on this In 1991 this agency took over the responsibility in this region to provide paratransit service and it had been contracted out since 1981. In 1996 one of the firms went bankrupt. The agency took that service, took over the employees and the emergency provided the service. months ago we put out requests for bids to provide that service to the private sector. We had this issue in our labor union. They wanted to keep that service in-house and get into that business. Frankly we felt it was not applicable business. We're not in the business of taking people to kidney dialysis every morning. We should leave that for the private sector. The monies we could save, the tax dollars we could say by giving private sectors that work, we could put additional buses on those routes that are currently standing room only and that we sought as a win win for everyone.

Some of our maintenance interests.

There are some things that we do real well, but we don't rebuild windshield wipers very well. We don't rebuild Volvo air conditioners. We have gone to contracting that out to the private sector. The

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money that's saved gets put right back. It can potentially be a win win for both labor and the tax payer if it's headed properly and I would respectfully say we're trying to handle it properly.

REPRESENTATIVE OLASZ: Some of my questions picking the flag crap out of the pepper.

I'm curious on page 42B when you went from number one to motor vehicle diesel fuel to number two, did that effect your mileage on your buses in any significant way?

MR. LEARY: No. Years ago the difference between number one diesel fuel and number two diesel fuel is very substantial, has the environmental regulations to hold late '80s, early '90 to refinement process has become such that there was a substantial difference in the quality of the fuel, but there was a substantial number of difference in price.

mechanically as far as your objective on your diesels, any increase maintenance?

MR. LEARY: Not at all receptacle.

REPRESENTATIVE OLASZ: Okay. Thank you

very much.

REPRESENTATIVE STRITTMATTER: One quick

FORM 2

question. I read in your comment that you were rapidly approaching the contract negotiation with the largest union of SEPTA. Can you say today or should this Committee be aware that we anticipate possibly some sort of work stoppage or impasse possibly due to the business recommendation that are going to try to be implemented at the bargaining table because my understanding of what your contract says here must be implemented at the bargaining table.

MR. LEARY: What I can say to you is, and I want to leave -- and I think it's appropriate to leave the backing at the negotiation table.

REPRESENTATIVE STRITTMATTER: Which I am.

MR. LEARY: I do believe in fair agreement which affect the both needs of labor and management I would personally like to see this project be a long term five year contract worked out. I don't think there is a need for a strike.

SEPTA has a reputation around the industry of striking first. I've been told in nine months that a strike issue. I keep asking people get beyond that. I've been asking everyone in SEPTA to keep a very open mind above the way that we do business. I think we all appreciate the changes

necessary to be competitive, but change doesn't necessarily have to be bad. It can be good. We can't keep doing business as usual and expect an organization to be successful and have people -- for people to have conference in the way we spend dollars if we don't do business as usual. I'm very hopefully that people will approach contract labor negotiations at this time with a very open mind and find a way to take contract agreement that was first written in 1924 and turn it into something that's 1997 and we can all be very proud of whether it's a person, the work out of this property that works eight hours every day, the bus driver that goes out and does his job every day, can be very proud of what he does and expect a pay check, long term stability built in this organization.

REPRESENTATIVE STRITTMATTER: I agree with you, sir, that negotiations should be taken and I hope today in this commentary is not an open salvo of that process. Thank you very much.

REPRESENTATIVE MARKOSEK: Mr. Leary, I have four questions and maybe we can continue the answers afterwards, but at least get everybody thinking. Two of them deal with the bullet sup. One is relative to written report here that you're

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switching some your heavy rail to light rail. Is that -- did I read this correctly?

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MR. LEARY: We're switching some of our We're trying to get into the standards issue lines. of livestock and over our next purchase -- let me back up. We're about to back upon a program to reinstitute rail service of one of our lines. Some of our existing needs on that line necessitate a purchase of knew equipment in West Philadelphia. Now, with that purchase we want to ask principal, one of them being standardization equipment. And I think what you're reading here is the fact that we're taking equipment from one line and putting it on another line as opposed to heavy line effect elevator, we're putting that on light rail. are different modes, different technologies that exist inside SEPTA.

MR. MARKOSEK: I want to talk a little bit more about that later.

A follow-up question is relative to

Amtrak compatibility and that equipment which you're switching to --

MR. LEARY: The compatibility issue with Amtrak involves our regional rail system which again is a different technology and our existing rail

equipment on our regional rail line is compatible with Amtrak. We have bids out as we speak for the purchase of 12 additional rail guys. Those guys we're trying to make them very standard guys.

thought I'm very familiar with it have been a great advocate has been the STV, Small Transit Vehicles, we call it the link system in Allegheny County and I think it was mentioned by the previous speaker, small feeder buses that go into the neighborhoods and drop people off and bring them to the main lines. How active are you with that? Do you have a significant program, small transit vehicles or is that something you're looking at?

MR. LEARY: We're just getting started.

As a matter of fact, we've just taken delivery of second group buses. We're now up to 17 small buses, but I have to tell you, the previous speaker talked about the changes, going into the counties and into residential neighborhoods and people don't want to see a standard 40 foot bus in residential neighborhoods. We have a service called Breeze. It's a small bus, different name. It's very important the first impact here in Philadelphia, it's been overwhelmingly, successful to the point it's got

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us in trouble. We introduced a new line called the Hoshen Breeze and within a matter of months the buses became packed. And unfortunately our customers began calling it the Hoshen Squeeze. So we're specifically going out and getting something additional buses and really responding, taking the product to the market. Since then we have the Commonwealth Breeze and we've met several others on the driver board. I would hope that we would like in the next year get up to 50, 60 buses, replacing big buses to small buses, creating shuttle type systems right into the transit stations and making the transit stations seem less possible so the bus arrives three or four minutes before the train arrives so people have a smooth transition from one road to another. These small buses for whatever reason are very, very successful.

REPRESENTATIVE MARKOSEK: Because of the labor problem, quite frankly, we lost it, but I think we got that proned out now and one of my goals coming on board part of the revenue get that route established again. We're working on a couple other things really. We've just chosen or been one of the people chosen to be, I don't know, genny pigs or whatever for the new choice in the electric power purchasing.

MR. LEARY: Deregulation of the pilot project.

REPRESENTATIVE MARKOSEK: I got a better word than genny pig. You are involved with that because I know it's a significant sayings for us?

MR. LEARY: Yes, I think that's a real opportunity for both of us in the future. We use 30 million in the course of the year and deregulation now competitive. We were selected for the pilot program which represent only ten percent of our full load. As soon as we were selected we solicited bids for both generally utility service, for high tension service and electrical power position and three competitive bids and in fact saved money on the three bids

REPRESENTATIVE MARKOSEK: And the last thing I have is relative to senior citizens, do you have any programs in line to attract more senior citizens ridership because you do get that off peak, you get that subsidy and you know, we received other transit systems and basically left money on the table senior ridership is bogged down. Do you have any programs in place to get that beefed up?

MR. LEARY: Fortunately and unfortunately that's a little larger part of our

market today I think we have to focus us on. We're spending a lot of time on that as we redesign our system to respond to the markets and, no, I can't give you any specifics at the moment, but we have much become aware that is becoming a very important market for us.

REPRESENTATIVE GEIST: I have one quick question and we'll move along. I'm curious in the short time you've been here probably it's Southeast called regionalism, but the time come to actually doing it is another story. Have you found on trying implementing some of the things you would like to do since you've been here, whether it deals with the Board or dealing with general assembly or other entities? What we like to talk about is in a positive way, sometimes become hindrance and I ask that question in one part. And the second part is are there ways that we in general assembly -- where we need to work together to put suburban Philadelphia and you work together in-house any other level of government that basically go there own boundaries of work can be helpful in trying to tear down some projects? It's not viewed as city projects. not viewed as suburban projects. How much of that do you think existing or you said it's really not an

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issue? You can do a lot of things without it?

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MR. LEARY: I can answer that question in two ways One of my personal strategies of riding in Philadelphia was beginning the first six months of my time talking to people and determining what the expectation was and what they looked for SEPTA to be in region. I can tell you a hundred percentage as I went around the region in the various counties as well it was very nice to see that there's such an overwhelming desire for SEPTA to be successful in this this region. I mean, people legitimately want it to work and they wanted it to work well. wanted it to be efficient and they wanted to make sure their tax dollars were being well spent. really make it work is there -- and as seen in the general assembly just shortly after I arrived with the transportation package, how positive that was.

down there is a competitiveness of the funds because there is a desire in each region to introduce new transportation services, new projects. Everybody wants these projects and they feel they're important and that in itself precipitates competition for the dollars and whether that is regionalism or not, it sort of the healthy process. It does indicate that

the needs far exceed the ability to provide. So we try to be very careful in determining priorities and stretch the dollar as far as we can, put together a counter program in the context of an annual element, but in the context of a six year plan and 12 year plan so we can begin to try to address so people can see what they're looking for, what the projects have for them, did they on the plan and they can see them and follow. That's how we're dealing with it, but, yes, there is a competitiveness for further dollars in the region.

CHAIRMAN GEIST: Jack, thank you very much for your time. Any other questions?

(No response.)

CHAIRMAN GEIST: At this time this concludes our Committee meeting and thank you all for attending.

(Whereupon, at 11:55 a.m. the hearing was adjourned.)

CERTIFICATE

I hereby certify, as the stemographic reporter, that the foregoing proceedings were taken stemographically by me, and thereafter reduced to typewriting by me or under my direction; and that this transcript is a true and accurate record to the best of my ability.

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