#### COMMONWEALTH OF PENNSYLVANIA

#### HOUSE OF REPRESENTATIVES

The Pennsylvania House of Representatives Transportation Committee Hearing Topic:

Conrail Sale

Pages 1 through 67

North Fayette Township Municipal Building Allegheny County Oakdale, Pennsylvania

Thursday, October 16, 1997

Met, pursuant to notice, at 10:00 a.m.

#### BEFORE:

REPRESENTATIVE RICHARD A. GEIST, Chairman
REPRESENTATIVE SAMUEL SMITH
REPRESENTATIVE JOHN PIPPI
REPRESENTATIVE JOHN MAHER
RICHARD WILSON, Esquire
PAUL E. PARSELLS, Executive Director Transportation
Committee, House of Representatives

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#### PROCEEDINGS

10:00 a.m.

CHAIRMAN GEIST: I think that we should get underway and so, we will call the hearing to order. Let me introduce the folks who are with us this morning. my left is Representative Pippy. He is our host for this morning. We want to thank him very much for having us out to his district. And being the rail buffs that we are here, we are very concerned about the T Center and replacement, what's going to happen with the T Center. think that it's very symbolic that we're in his District, with that facility.

A long-time member of our Committee, Representative Sam Smith, from DuBois, Pennsylvania. Punxsutawney.

To my right, our counsel, Dick Wilson, who has done a fantastic job on this process, from day one.

To his right. Representative John Maher, who is the Representative, the new Representative, replacing our good friend. Al Pettit, who passed away.

Beside him is the Democratic Chairman staff member, Paul Parsells.

On the far right is our staff, Eric Bugaile and Paul Mazzo.

And we want to thank everybody for coming out today.

Under opening remarks, yesterday, there was an article in the Greensburg Tribune. The headline was a very erroneous headline. The story was not that bad. But we've spent a tremendous amount of time going through this —this briefing book (indicating) is just for today only. And we've had two other hearings: one in Philadelphia and one in Altoona, on the merger, acquisition. And today's will be the last. We have decided, the four Committee Chairmen have decided that, as a whole, to submit to the STB Board and that written submittal, I believe, has been signed off now by all the Chairmen and it should be filed in Washington, D.C.

So, we want to finish up today in Pittsburgh, get on the record what we need to get on the record and get about the business of building railroading and making sure that it is an integral part of what we do in Pennsylvania.

So, that completes my remarks and our first presenter, if you could use the table to our right, please, we would appreciate it, is Dave Willis. Dave is the Environmental Manager for the Pennsylvania Turnpike.

MR. WILLIS: Chairman Geist and other members of the Pennsylvania House Transportation Committee, my name is Dave Willis and I'm the Environmental Manager of the Turnpike Commission. I'm here today to present the

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John Martino, the Turnpike Commission's testimony of Legislative Liaison. Ι want to thank vou for the opportunity to before your Committee today with come testimony concerning the proposed acquisition of Conrail by CSX and Norfolk Southern railroads.

The five-member Pennsylvania Turnpike Commission was created in 1937 with powers to construct, finance, operate and maintain the Pennsylvania Turnpike System. Since opening in 1940 with 160 miles of road, the Turnpike System has been continually growing, building and expanding. Currently, the Turnpike System consists of 506 miles of limited access highways.

In the mid-80-s, the Turnpike Commission began an ambitious. multi-billion dollar expansion program. Authorization for these improvements came through three acts of the Pennsylvania General Assembly. In 1985, the General Assembly passed Act 61. This Act, the Turnpike Organization. Expansion and Toll Road Conversion Act, directed the Pennsylvania Turnpike Commission to construct and enhance the existing Turnpike and to expand the toll highway system. In 1991, Act 26 allocated 14 percent of a 55 mill increase of the Oil Company Franchise Tax to the which provides approximately \$40 Turnpike Commission annually for the Construction of Act 61 and In 1997, Act 3 provided the Commission Act 26 projects.

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with an addition \$28 million per year for Act 61 and Act 26 projects.

Among the projects authorized by these Acts are the Mon/Favette Expressway and the Southern Beltway projects. Consisting of seven independent projects, the planned improvements stretch from the West Virginia Border in the South to 1376 in Pittsburgh to the North, and from Jefferson Borough in the East, to the Pittsburgh International Airport in the West. These seven projects are shown on the attached color-coded map.

These transportation projects will bring much needed highway capacity, congestion relief, and highway access improvements; will stimulate economic development efforts; and will provide employment opportunities for Southwestern Pennsylvania. When all these projects are completed, the Commonwealth will have made a multi-billion dollar investment in the economic prosperity of Southwestern Pennsylvania.

A project critical to making the Mon/Fayette Expressway a reality, and the subject of our concern here today, is the proposed expressway from Route 51 in Jefferson Borough to I-376 in Pittsburgh and Monroeville. This highway will carry the most traffic of all the proposed projects, will provide an expressway alternative around the Squirrel Hill Tunnel, and will be a key component

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of a potential beltway south of the City of Pittsburgh. Currently, a Draft Environmental Impact Statement is being developed and is scheduled to be circulated in the Spring of 1998.

However, another equally important component of redevelopment and economic vitality for the region is efficient and effective rail service. Both highway and rail facilities are needed to provide the flexibility in transportation options needed for the movement of freight and people in the region. We wish to start working together now with the current or future owners of the railroads so that we can complete this needed improvement to the region's transportation network. This is our prime motivation for appearing before your Committee at this hearing today.

Construction of the Mon/Fayette Expressway from PA 51 to I-376 in Pittsburgh and Monroeville will require the bridging over and relocation of numerous railroad communications other railroad tracks. signals, and facilities. In order for Pennsylvania Turnpike the Commission to proceed toward construction, we need the involvement of the owners of these railroad facilities now during the Environmental Impact Statement and Preliminary Design phase of our project. Usually, final approvals by railroad companies come at the final design stage of a ı

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highway project, when very specific engineering details are available. In this particular situation, the railroad relocations are so substantial that some of the highway alternatives may not be feasible without a total commitment of cooperation by the owners of the railroad facilities.

Cooperation, as well as timely coordination, to accommodate rail and highway needs in this severelv restricted, narrow corridor is paramount to the achievement of our goals. Without appropriate review and approvals from the railroads during this Environmental Statement phase, the alternative selected mav be invalidated, which would cause a significant delay in project development and substantially increase the cost of the proposed transportation improvements.

Our project will have direct effects on Conrail, CSX and Union Railroad tracks and related facilities. initial estimate indicates that approximately 10 miles of railroad tracks belonging to Conrail. CSX and Union railroads would have to be relocated. In addition. numerous grade-separated crossings over existing tracks and yards will need to be constructed. This construction can be potentially disruptive to railroad operations if thoroughly coordinated. These railroad relocations not may also affect other facilities located in the railroad right-of-way. I have provided copies of maps that show

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the general locations where these relocations would be required.

Because of the number of parties involved and the complexity of the issues to be resolved, imperative that the Pennsylvania Turnpike Commission get early and full cooperation from the affected railroad companies - especially Conrail, Norfolk Southern and CSX so that a mutually satisfactory resolution - on a timely basis - can be achieved for both the highway and railroad facilities. Immediate cooperation is needed so that the Commission can proceed in a timely manner to complete the Environmental Impact Statement and obtain a Record of Decision for this major project. By working through these issues at this time, we can develop an alignment that will mutually accommodate and benefit both transportation modes - highway and rail - and serve the residents and businesses of the Commonwealth of Pennsylvania and our clients.

We have begun the necessary coordination with Conrail, CSX and Union Railroad. We have provided preliminary plans of our project to the Engineering Department of each Railroad. We are concerned that the pending acquisition will limit Conrail's ability and willingness to work with us.

Summary

Allow me then to summarize the needs of the Pennsylvania Turnpike Commission related to the effect of the acquisition of Conrail on our plans for the Mon/Fayette Expressway Project from PA 51 in Jefferson Borough to I-376 in Pittsburgh and Monroeville.

- 1. We need a commitment from Conrail, CSX and Norfolk Southern to coordinate, cooperate and accommodate our highway. Unless we have such a commitment, our plans for a multi-billion dollar investment in the Mon Valley will be significantly delayed.
- 2. We need to expedite coordination with the current and future owners of the railroad facilities. This coordination <u>must</u> take place prior to completion of our Draft Environmental Impact Statement so that we can be assured of the feasibility of our alternatives.
- 3. We must be assured that any agreements we make now with Conrail regarding relocation or reconstruction of their facilities will be honored by the eventual owners of these facilities (CSX and Norfolk Southern.)
- 4. We need the timely review and approval of our proposed plans by all appropriate railroad officials, before the sale of Conrail is complete, to avoid delays and attendant increased costs.
- 5. We would appreciate the support of this Committee before the Surface Transportation Board (formerly

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the Interstate Commerce Commission) to achieve the four needs I have just enumerated, and to incorporate appropriate conditions in any Surface Transportation Board Order approving the acquisition of Conrail.

Thank you, Chairman Geist, for providing the opportunity to testify on behalf of the Pennsylvania Turnpike Commission for this very important project that is extremely important to the future of the City of Pittsburgh and Southwestern Pennsylvania.

CHAIRMAN GEIST: Thank you. I have a couple of questions. As a matter of fact, the Planning -- the Southwest Planning Commission will be the same thing. I've been very concerned, throughout this whole process about how we intermodally serve Pitcairn. I see Pitcairn as being a huge moneymaker for this part of Western Pennsylvania. And when you're going to get that many truck movements in and out of there, we have to prepare for it. And Mayor Murphy and I have talked about this for years and now, 1t looks like reality is close at hand to being upon us. we have to know what's in store for you guys at Turnpike Commission, what we've invested to get there and how in the heck we're going to service Pitcairn and really make it a homerun for all of us. It's a marvelous -it's going to be a marvelous inland port.

MR. WILLIS: I brought Ody Mackin and --

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CHAIRMAN GEIST: You have the power of Western Pennsylvania.

MR. WILLIS: Mackin Engineering, who is the design consultant for the environmental impact statement.

CHAIRMAN GEIST: Do you want to talk a little bit about it, Ody? It's a very big concern of ours.

MR. MACKIN: The corridor that has been selected and recommended, travels through the Borough of Turtle Creek, which is west of the proposed Intermodal Center in Pitcairn. The location of that highway is interconnected with the Intermodal Center by the Tri-Borough Expressway and Traffic Route 130, into Pitcairn. And we have made certain design accommodations, to be able to get the truck traffic from Pitcairn onto the Mon/Fayette Expressway, in both a northerly and southerly direction and obviously, in a westerly direction, into Pittsburgh, as well. But I think that it is probably a two-mile trip, from the Conrail Intermodal Center to the Mon/Fayette Expressway. And I think that what we have designed into the operation, will certainly be amenable to the future operation of the Intermodal Center.

CHAIRMAN GEIST: The state is going to have a tremendous infusion of capital. To say the least, the Mon Valley Expressway was heavily discussed, when we put the revenue package together. It was not popular with

Representatives over here, who voted against it. It was very popular with Senator Stout. He voted for it. But for those of us who see the overall picture, I would really like to see this thing designed and built and built right, so that we integrate rail and highway together, for a change.

MR. MACKIN: We have discussed this directly with Representative Thomas Michlovic, who represents that area.

Yes.

CHAIRMAN GEIST:

MR. MACKIN: We have done the best job that we could do, in an interconnection. There may be some improvement of the Tri-Borough Expressway, required in the area of Pitcairn, in the future, to make it even more acceptable. But I think that we have provided direct access and the very best direct access that we can.

CHAIRMAN GEIST: Okay. Any other questions from the panel?

MR. PARSELLS: Real briefly, do you have or have you been experiencing any resistance from any of the railroads, on working with you?

MR. WILLIS: I don't know that I could characterize it as resistance, although, typically, there's -there's always a concern with the utility companies, in
terms of not wanting to spend a lot of their time reviewing
plans, until the final design plans come along. But

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because of the nature of this project and the substantial involvement with the railroads, we've been trying to get that advanced. It just seems to us that Conrail is in a situation, where they are maybe perhaps uneasy about answering questions or making commitments, because they don't know a year from now, two years from now, what the situation is going to be. MR. PARSELLS: When do you anticipate that you

will actually need firm commitment?

MR. WILLIS: We're hoping to have a draft environmental impact statement out next spring/summer time frame and we'd like to have those things in place before we put the draft environmental impact statement out.

> MR. PARSELLS: Thank you.

CHAIRMAN GEIST: Any other questions?

(No response.)

CHAIRMAN GEIST: Thank you very much.

Is that right? Mr. Gealy Wallwork.

MR. WALLWORK: Yes.

CHAIRMAN GEIST: Thank you.

My name is Gealy Wallwork. MR. WALLWORK: I am a Member of the Southwestern Pennsylvania Regional Planning Commission ("SPRPC"). Southwestern Pennsylvania Regional Planning Commission was formed in 1962 as a forum for its member constituents to reach consensus on common issues

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involving regional development and transportation. The Commission is a six county agency representing Allegheny County, Armstrong County, Beaver County, Butler County, Washington County and Westmoreland County. It also includes the City of Pittsburgh.

Transportation planning has always been SPRPC's primary focus. In 1972, the Commission was certified as the Metropolitan Planning Organization for Southwestern Pennsylvania. As such, it is responsible for the region's long range transportation planning. SPRPC is also involved in local government assistance, business information services, airport system planning and assisting transit agencies.

In the 1980's. as Southwestern Pennsylvania experienced major economic reversals, economic development This became the region. increasingly important to ultimately led to the formation of the Southwestern Pennsylvania Regional Development Council which, in 1992, was named the Administrator of the Local Development District Appalachian Regional Commission and the the U.S. Pennsylvania Department of Commerce.

In 1994 SPRPC adopted a long range transportation plan for Southwestern Pennsylvania addressing issues of mobility, land use and air quality through the year 2015.

In 1996 SPRPC conducted a comprehensive examination

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of the freight railroad system in Southwestern Pennsylvania, with particular attention to the freight operating and service status of individual lines. This study also sought to identify capital improvement projects which would support railroad freight service and could be included in the SPRPC long range transportation plan and short term capital improvement programs.

Accordingly, SPRPC was well situated to evaluate and assess the impact of this rail merger on the freight transportation needs of Southwestern Pennsylvania. the several months, representatives of Southern and SPRPC have conducted several meetings and have exchanged information regarding the proposed transaction and regional industrial and economic development projects. As a result of this process, SPRPC has identified regional facilities which will be beneficially or adversely impacted by this transaction. Since CSX will continue to operate its existing rail lines in Southwestern Pennsylvania, most of Norfolk Southern's these impacts related to are acquisition of Conrall lines in the region.

Southwestern Pennsylvania facilities which will be most directly affected by the Norfolk Southern takeover of Conrail lines are:

Conrail's National Account Service Center -North Fayette Township, PA.

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Conrail presently operates its National Account Service Center in North Fayette Township along the Parkway West.

Norfolk Southern operates a similar national accounts center for its customers in Atlanta, GA and CSX has a similar center in Jacksonville. FL. NS and CSX have announced that the Conrail facility will be consolidated with their own facilities in Atlanta or Jacksonville. will result in the transfer to Atlanta or Jacksonville of 400 Conrail employees. An additional 92 positions at the Conrail center will be abolished. In addition. 31 management personnel will be transferred to Atlanta and 16 to Jacksonville.

#### 2. Conway Yard, Beaver County, PA

At present, Conway Yard is one of the principal east/west classification yards for Conrail. It will be operated by Norfolk Southern under the proposed operating Norfolk Southern has indicated that it intends to plan. eliminate multiple blocking and classification of trains in order to improve service on east/west routes. Overall, traffic levels at Conway Yard are projected to decrease approximately 29 percent largely as a result Approximately 45 agreement and noncompetition. agreement jobs (based on 1996 data) will be abolished at Conway Yard.

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Norfolk Southern has also announced that it intends to spend approximately \$30 million for a new maintenance and inspection facility at Conway Yard. In addition, a new \$1.5 million freight car light maintenance facility is also proposed at Conway Yard. It is essential to preservation of the rail employment base in Beaver County that the proposed car and locomotive maintenance facilities be constructed and brought on line. SPRPC and other local government development agencies stand ready to work with Norfolk Southern to assist in the planning and coordination of these new facilities. SPRPC would encourage Norfolk Southern to explore additional an regional intermodal facility in the Conway Yard area. Previous work by SPRPC has shown the Beaver County area to be the center for significant regional freight activity.

## 3. Norfolk Southern Regional Headquarters, Pittsburgh, PA

Norfolk Southern has stated that in order to operate Conrail's lines, it intends to establish a regional headquarters in Pittsburgh. This headquarters will make Pittsburgh the operational headquarters for all Conrail lines operated by Norfolk Southern. The STB application, however, does not indicate how many new jobs will be associated with this regional headquarters. SPRPC is pleased that Norfolk Southern has selected Pittsburgh for

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its regional headquarters and again stands ready to assist Norfolk Southern in the establishment of this headquarters office. Here again the creation of new jobs associated with this regional headquarters is essential to offset the jobs lost through the elimination of the National Customer Service Center.

Pitcairn Intermodal Center, Pitcairn, PA Conrail's recent improvement of its intermodal facility at Pitcairn Yard has not fulfilled expectations because Conrail marketing objectives focused long on haul intermodal movements which bypass this yard. Norfolk Southern representatives have indicated that they intend to concentrate more heavily on short haul intermodal moves of 500 miles or less. They have identified Pitcairn Yard for increased use in connection with short haul intermodal SPRPC applauds Norfolk Southern's commitment to traffic. Pitcairn Yard facility and will support Southern's intermodal operations. SPRPC will help to develop the Turtle Creek Valley Strategic Action Plan which is being developed to foster economic development through a public/private partnership capitalizing on the Pitcairn double-stack intermodal transportation center. SPRPC looks forward to working with the Norfolk Southern Industrial Development staff as an active partner in the Turtle Creek Valley Strategic Action Plan.

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## 5. Joint use of and competitive access to the Monongahela Railway Company

Monongahela Railway Company The serves coal fields of Green County, Pennsylvania and Northern West It is the largest rail traffic generator in the Virginia. Commonwealth. Prior to 1990, the railroad was owned and carriers: Conrail. CSX and P&LE. operated by three Eventually, Conrail acquired the interests of P&LE and CSX and most recently operated the line for its own account. Norfolk Southern will acquire operating control over the Monongahela Railway under the proposed operating plan and has granted CSX joint use of the Monongahela Railway lines. This plan re-establishes competitive rail service from the Monongahela coal fields and should substantially promote production in these coal fields. This is a significant benefit of the proposed merger for Southwestern Pennsylvania.

SPRPC has also noted that Bessemer & Lake Erie Railroad Company has sought access to the Monongahela coal fields through trackage rights and appropriate haulage arrangements with Norfolk Southern and/or CSX. SPRPC supports these efforts by Bessemer & Lake Erie inasmuch as previous conditions imposed by the former ICC of connection with Conrail's acquisition 100 percent control Monongahela Railway Company not οf the

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adequate to enable B&LE to become an active competitor for Monongahela coal traffic. B&LE is an effective raıl competitor in Southwestern Pennsylvania and has excellent port facilities on Lake Erie at Conneaut Dock which would greatly facilitate the marketing of Monongahela coal to lake served electric utilities. Since the relief requested Bessemer merely reconfirms and seeks to competitive access rights already recognized by the former Interstate Commerce Commission. SPRPC supports the imposition of meaningful competitive access conditions sought by B&LE.

# 6. Regional/Short Line Railroads - Wheeling & Lake Erie Railway Company and Buffalo & Pittsburgh Railroad Company

The merger application submitted by Norfolk Southern and CSX indicates that the Buffalo & Pittsburgh Railroad Company will experience a loss of \$8.3 million in freight revenue largely as the result of the elimination of CSX overhead traffic handled by the B&P. The Wheeling & Lake Erie Railway Company will experience a diversion of \$1.4 million in trade revenue largely as the result of Norfolk Southern rerouting traffic presently handled by the Wheeling to new Conrail lines to be obtained by Norfolk Southern as a result of the merger. Each of these regional carriers provides essential rail service to Southwestern

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Pennsylvania to Canadian markets via Buffalo, New York.

SPRPC understands that both carriers have experienced financial difficulties and have conducted extensive negotiations with Norfolk Southern and CSX. appropriate measures cannot be found to address the severe financial impact which this merger transaction poses for these regional carriers. SPRPC is extremely concerned that Southwestern Pennsylvania will lose the competitive and service benefits provided by these railroads to this region.

#### CONCLUSION

SPRPC believes that the proposed On balance. operation of Conrail lines Norfolk Southern in by Southwestern Pennsylvania presents important benefits and opportunities to this region. Pittsburgh will become a major operating hub for Norfolk Southern. There is the prospect for increased intermodal growth at Pitcairn Yard intermodal terminal. Norfolk Southern has proposed important new capital investment in equipment maintenance and repair facilities at Conway Yard. Finally, competitive rail service is being restored to Southwestern Pennsylvania implemented with fields. coal If these proposals are appropriate conditions. SPRPC believes that they offset employment at Conrail's National Customer loss of Service Center and the reduction of classification activities

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at Conway Yard.

The most serious problem presented by this merger to our region is the threat posed to the Wheeling & Lake Erie Railway and the Buffalo & Pittsburgh Railroad. If the applicants and those regional carriers are unable to negotiate appropriate measures to preserve the essential rail services provided by these regional carriers to Southwestern Pennsylvania shippers, then SPRPC strongly supports the imposition of appropriate competitive access trackage rights or other merger conditions which will assure the continued economic viability of these regional carriers and preserve the rail freight service which they provide in Southwestern Pennsylvania.

Thank you for allowing me to present these comments on behalf of the SPRPC.

CHAIRMAN GEIST: Thank you. That was very well prepared. Did you spend a little bit of time in the rail industry?

MR. WALLWORK: Did Sam say something? Yes. I am a retired business executive and the last 10 or so years of my career, I was the President and Chief Executive Officer of the Arthur T. Walker Estate Corporation. And it was a holding company and it held the Pittsburgh and Shawmut Railroad Company, the Mount Laurel Railroad Company and the Red Bank Railroad Company. And for a three-year

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period -- the first three years of the life of the B&P Raılroad, we were 50-50 partners, along with Tennessee and Wyoming Industries, in that railroad. But my history is with my good friend, George Ellis, in the coal industry, prior to that.

REPRESENTATIVE MAHER: I might add that I can offer from personal experience that no one knows the rail industry in Western Pennsylvania better than Gealy Wallwork.

MR. WALLWORK: I would not be so bold as to say that. Thank you.

CHAIRMAN GEIST: Let's talk a little bit about the role of the MPO here, in this whole mix. concerned about the intermodalism and the planning that's into it, especially since the state going to go investing so much of our liquid fuels money in Western Pennsylvania right now. Have they spent a lot of time talking with the planning group, the industrial development group from Norfolk Southern, on their development plans? Because here (indicating), there were a couple of ifs, especially about the reestablishment of the Pennsylvania Railroad. And I -- I'm going to live in the middle division, once again and so, you know, it's just like old We have the Pittsburgh headquarters here and the times. testimony had a bunch of ifs. Now, what are they -- what is Norfolk telling you folks now about this?

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MR. WALLWORK: We've had, I believe that it was a total of two meetings with them, plus correspondence and then, the Rail Committee that we have has been meeting for the last 18 months or so. I — I think at best, we can only go on the representations of what they expect to do. I believe that it's too early, in their process, for them to be able — at least as business people, to be really beyond the point of trying to assure the public that there will be no — no less, except in the areas that they have indicated.

CHAIRMAN GEIST: The testimony that was given to us in Philadelphia was that based upon census data for both railroads, that any displaced workers would be rehired by the railroad, within a period of three years. Have they conveyed any of that, with the —— especially with the employees of the T Center here?

MR. WALLWORK: Not to my knowledge. And I have no idea what they have -- what kind of communications they have had or if they had them. I think that Conrail, itself has had communications, but people that I've talked with, they've had a lot of communications and they've done a fairly good job with describing how those employees will be handled, at the time of the transaction. But I have no idea what they have said to the local people.

CHAIRMAN GEIST: Now, other than the correspondence

that we've had and Dick's had, especially on the Conway Shop, capital investments and other capital projects here in Western Pennsylvania, we do know that they have put two of their industrial development people in Philadelphia and have named Craig Lewis as their Vice President of Operations for the State of Pennsylvania.

We're -- we're all, I guess we'd say a little bit cloudy about all of this process, but I would hope that Pennsylvania gets the same letter from Norfolk Southern, that the Governor of Maryland got from them. I would feel much more comfortable when that happens, though. But I'm sure that that will take a lot of the mystery out of this process. Any questions? Sam?

REPRESENTATIVE SMITH: Thank you, Mr. Chairman.

Gealy, I certainly appreciate the fact that you're here. As a matter of fact, when I saw your name on the agenda, I really didn't even look to see who you were speaking on — on behalf of whom you were speaking. I was thinking you were maybe here to talk a little bit about the short line business and the regional railroads up through our area. And I — I'm glad that you emphasized that point, as much as you did in your testimony.

You mentioned appropriate measures and specifically, you mentioned competitive access trackage rights. Are there some other specific things, you know,

"appropriate measures?" Are there some other things that should be considered, you know, that we could at least be talking about and trying to lean on a little bit? Because I'm very concerned, as you well know, what this potentially means, up -- you know, getting a little bit out of the Southwestern Region and up into the North Central Region.

MR. WALLWORK: The -- I -- I believe that if they could get competitive access rights, that it would help, especially the Bessemer and it could also help the Wheeling and Lake Erie. The B&P is another issue. And I think you understand that they are basically an overhead carrier. except for the Butler and Petrolia area. And we've not been able to communicate with the B&P. The only thing we know from the B&P is that they are in these negotiations.

My own assessment of it is, this \$8.3 million is -- is a disaster for the B&P. They -- they need that overhead traffic, in order to keep that line in place. They can truncate it and work Butler and Petrolia on this end and do what they do in Buffalo Creek Yard and the Buffalo end of it. But without -- with this traffic, that is being diverted, I think that it is very glum for them. And this is all only based on hearsay and other knowledge, not anything direct.

The reason that we backed out of the relationship

with B&P originally, was that we had significant diversions on the acquisition, the B&P, from CSX. We -- we had concrete language there would be no diversions, but they had a thousand some clerks that they could not control and so, they were immediately taking the traffic by other routes that they could take and the B&P ultimately was able to survive with what could not be diverted. And now, it appears that the bulk of that is being diverted. So, I think that the B&P has -- has difficulty and I -- I can't give you an answer to what might be done that would help them, other than to not allow those diversions and you are really entering into the free market there.

REPRESENTATIVE SMITH: And that's not something that we can particularly control here.

MR. WALLWORK: No.

REPRESENTATIVE SMITH: Anyway, the Surface Transportation Board might have some impact on that, I presume. Is that accurate? But beyond that, that would be the only government agency that would have authority or ability to intervene?

MR. WALLWORK: Right. But I think supporting the competitive access and trackage rights can be of some help, in other instances.

There's a little thing and I don't think it will change, but CSX has never turned the section of track from

Eidenau, which is west of Butler, to New Castle, over to 1 the B&P. The B&P has always been able to use that. And 2 that's always been for CSX's convenience, because they 3 wanted to pick up and drop off in New Castle, not at 4 Eidenau. Whether that will change now, I don't know. Ι 5 couldn't see that it would. 6 REPRESENTATIVE SMITH: Thank you, Gealy. 7 you, Mr. Chairman. 8 REPRESENTATIVE PIPPY: Mr. Wallwork, I have a 9 couple of questions concerning the service center here in 10 North Fayette. You had mentioned that there's ultimately 11 12 going to be a loss of 500 jobs, 400 of those being 13 You did mention 92 that would be abolished. 14 Do you have more details on what types of jobs those 92 15 were? 16 MR. WALLWORK: I do not. 17 REPRESENTATIVE PIPPY: Okay. 18 MR. WALLWORK: That's only what has been related 19 from the Norfolk Southern. 20 REPRESENTATIVE PIPPY: From Norfolk Southern. 21 MR. WALLWORK: Right. 22 REPRESENTATIVE PIPPY: And the other question 23

MR. WALLWORK: There were 47 other management-type people, who would also be transferred.

was --

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REPRESENTATIVE PIPPY: All right.

MR. WALLWORK: But that is a net loss of 447 jobs in our part of the community.

REPRESENTATIVE PIPPY: Exactly. The -- the concern I have is the facility. Have you heard or do you have information as to -- I know that we are getting a new center, somewhere in Pittsburgh, that will offset some of the jobs, but do you know how this facility here may be used?

MR. WALLWORK: I -- I have no information.

REPRESENTATIVE PIPPY: There is no talk or thought about what will happen to this?

MR. WALLWORK: Not to -- not to my knowledge.

REPRESENTATIVE PIPPY: Okay.

CHAIRMAN GEIST: Anything else?

(No response.)

CHAIRMAN GEIST: Thank you very much.

MR. WALLWORK: You're welcome.

CHAIRMAN GEIST: Our next presenter is, I guess one of the power people of Harrisburg, he's been around there forever, George Ellis, President of Pennsylvania Coal Association.

MR. ELLIS: Good morning. My name is George
Ellis, and I am President of the Pennsylvania Coal Association,
a trade association representing producers of bituminous

coal in Pennsylvania.

PCA's 44 Producing Members are responsible for 75 percent of the state's annual bituminous coal output, which totaled approximately 69 million tons in 1996.

According to DOE's latest figures, railroads are the main transportation link for coal nationwide. Coal constitutes some 40 percent of rail tonnage and a fourth of the railroads' annual revenues.

Pennsylvania is no exception. During 1995, 36 percent (or 22 million tons) of Pennsylvania bituminous coal deliveries to both in-state and out-of-state customers were by rail. The vast majority of that coal went to electric utility generation stations, which consumed 70 percent of Pennsylvania's coal production. While railroads are the dominant haulers of Pennsylvania mined coal to Pennsylvania utilities, Pennsylvania coal is also delivered by rail to electric generation and industrial consumers in 22 other states.

Coupled with utility deregulation, rail mergers are changing forever the way coal is bought, sold and transported. The proposed breakup of Conrail is no different in that its outcome will realign Eastern coal markets and dramatically change coal movement and rates.

With that, it should come as little surprise that

PCA member companies have a substantial interest in and

harbor a number of concerns about splitting Conrail between Norfolk Southern and CSX.

Under the current deal, Norfolk Southern would acquire 58 percent of Conrail's assets (\$5.9 billion), while CSX (for \$4.3 billion) would acquire the remaining 42 percent. CSX and NS claim, which we doubt, that the breakup of Conrail will provide them with savings of more than \$800 million a year and an increase in annual operating income of 25 percent.

CSX and NS are proposing to pay a substantial premium to get Conrail. The \$10.2 billion price paid equates to roughly \$2.76 for every dollar of Conrail revenue. This is considerably more than the \$1.43 per dollar of revenue the Union Pacific paid for the Southern Pacific - which was a cash/stock deal whereas the CSX/NS deal for Conrail is all cash.

It is likely that the coal industry will suffer dramatically higher freight raters as CSX and NS attempt to recoup this exorbitant premium from their shippers. Coal, because it lacks alternatives, has traditionally paid higher rail freight costs on a ton-mile basis than other commodities. The coal industry is skeptical that the acquisition at such a premium is justified based on the supposed cost savings and revenue growth as the federal State Transportation Board filing states.

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It is therefore, not surprisingly, that nearly 300 applications were filed with the Senate Transportation Board requesting the right to participate in the process of evaluating the proposal.

Included in the list of those wishing participate regional and short-line railroads. were: utilities, coal and other mining companies, plastics, and other basic industries, state and municipal governments, including a coalition of governors from our northeastern states, unions and members of Congress.

The Transportation Board has said it will reach a final decision in early June of next year.

The proposal filed with the Transportation Board is 14,810 pages long, so it is doubtful that anyone yet has a thorough understanding of how the new system would work.

Fairness, competition and cost are paramount among the coal industry concerns; but equally important questions turn on captive shipper access, rate structures, quality of service, and new access to Pennsylvania coal markets from out-of-state suppliers.

For Pittsburgh Seam producers on the Monongahela Railroad (MGA) moving coal to Baltimore on Conrail, the new merger should mean reduced transit times to the coast. This is because Conrail shared its line to the east coast

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with Amtrak, the passenger train service, thus limiting the time available to move coal traffic.

On the other hand, CSX has an all-freight line parallel to the Amtrak-Conrail line. CSX claims that transit times can be reduced by 12 hours in each direction because of this. On the negative side, we will not know for sure how well certain joint operating agreements will work until the two railroads actually begin operation.

The transaction gives producers of coal located on the lines of the former MGA direct access to two origin carriers - NS and CSX. NS gains access to most other Pa. coal producers. Those Pa. producers captive to NS will be placed at a competitive disadvantage to nearby competing mines that will have joint access.

There is a risk that Conrail will merely be replaced by another dominant carrier and that one railroad will reach most rail users. If this happens, coal operators fear a market concentration that would impede a shipper's ability to obtain competitive contract rates.

addition. given the broader geographic In dominance that will exist after the NS and CSX acquire Conrail, a greater likelihood exists that the railroads would have a greater ability to dictate, through the rate making coal is marketed. Because process. where railroad's marketing goal is to maximize coal volumes at

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the highest possible price, rates could be established which ensure that financially weak, high cost producers are given favorable rates to various destinations while forcing financially strong, efficient producers secondary markets. The theory is that the efficient producer will accept a secondary market because it has a cost structure that would allow it to do so albeit at a lower margin of profit.

The split may also accelerate the growth of Central Appalachian coal (primarily from WV and KY mines) in markets historically supplied by Pennsylvania coal operators (i.e. Pa. coal-fired electric generating plants). Coal mined to the south is inherently lower in sulfur and can be burned as a so-called "compliance" fuel by electric utilities with little or no value-added preparation. As the mandates of the Clean Air Act Amendments of 1990 become even more strict after 2000, this fuel option could become increasingly attractive to utilities in Pennsylvania and the Northeast. With that potential demand, a single rail system with monopolistic pricing control and access to huge, Central Appalachian low-sulfur coal reserves could open a floodgate of that competing coal to Pennsylvania coal markets.

The result would not only be devastation of the state's most important indigenous energy supplier (coal,

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much of it mined in Pennsylvania, fires 58 percent of the state's electricity supply), but also for the many communities for which it provides well-paid, family-sustaining jobs. And the breakup could have a similar effect on shipments of Pennsylvania products from other economically important businesses and industries - from agriculture to manufacturers.

This is all playing out at a time when both the electric utility industry and the coal industry are in a period of rapid change due to the deregulation of the electric industry. Competition in electric generation will place a premium on cost-effectiveness. Consequently, the future for coal or any other fuel will be dictated by how competitive it is. If coal remains a cost-effective fuel as it certainly is now - the coal industry will benefit the electric competition in generation However. competition among coal-fired plants intensify, which could result in significant displacements between coal-fired plants.

Thus, transportation costs, which already represent a significant portion of the cost to generate electricity, and the ability to negotiate with railroads for lower rates, become an even more significant component in the fuel procurement equation. As utilities sell electricity in a competitive, real-time market, will the

railroads package coal hauling services to meet utilities' changing needs? Utilities may balk at fixed-volume, fixed-rate, long-term commitments. But without such commitments, railroads may resist the capital improvements utilities expect. How can coal haulage contracts be written to satisfy these seemingly conflicting concerns while providing haulage rates that will continue to make locally produced Pennsylvania coal attractive to its chief users - Pennsylvania's electric utilities.

There are many who worry that the premium paid by CSX and NS for Conrail cannot be recouped through savings alone. They worry that with one less player in the game, freight rates will increase.

It is hard for coal operators to believe that the breakup of Conrail will accrue the "efficiencies" and "cost savings" promised -- especially for coal. Why? Because the debt load of any Conrail acquisition will easily offset by far any potential economies of scale.

The coal industry may likely bear the lion's share of the burden posed by a realignment, as higher rail freight costs reduce the competitiveness of Pennsylvania coal.

Another fear expressed by Pennsylvania coal operators is loss of service quality and reliability with a breakup. Without any real competition left behind.

in the wake of the deal making, quality of service may be reduced. Further, it is clear that problems such as crew and equipment shortages are a result of difficulties experienced in merging two large and diverse railroads into one.

There are many sections of the rail system that are approaching capacity limits. As the system reaches capacity, there is less and less margin for error in the coordination of railroad equipment or in the coordination of mining and shipping schedules.

In the "good old days," if a train didn't arrive for a day or two, you simply made up the shipment later. Today, because of the trend toward larger coal mines and with the huge volumes that must be moved from many mines, a missed schedule usually means lost business because high system loading will not permit those volumes to be made up later.

Even where joint operating agreements or capacity limits aren't an issue, the sheer size and diversity of the resulting two systems will require a very sophisticated level of control over equipment utilization to ensure that cars and power are available when and where they are needed.

This is not an imaginary concern. History suggests that service problems have occurred for some time after a large railroad merger. The Union Pacific suffered

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after it took over the Chicago Northwestern, currently providing poor service while it is digesting the Southern Pacific System: it 18 encountering serious problems with car shortages and train cycle times. Shippers across a broad spectrum of industries and over a broad geographic area are complaining of delays as much as three weeks in pickup and delivery of freight. The timing of the Conrail acquisition is particularly bad as the electric utility industry is moving toward deregulation and Phase II implementation of federal acid rain legislation. Coal cannot afford to miss a beat at this critical time.

Concerning service reliability, the CSX is not noted for its service reliability in the coal fields that it currently serves. Therefore, the Monongahela Railway (MGA) producers are concerned that after the takeover there will be a diminishment of service as compared to the excellent service currently provided by Conrail. We have less of a concern about the NS.

Concerning equipment availability, Conrail equipment will be divided with NS getting 58 percent of it. Service would be adversely affected on either the NS or the CSX if either railroad captures a greater percentage of the business than its percentage of the Conrail equipment.

The issue surrounding captive coal shippers in

Clearfield County is also very urgent. Currently, 75 percent of coal shipped from the Clearfield Cluster, a privately owned short line system in central Pennsylvania, goes to power plants operated by Pennsylvania Power & Light Company. In 1996, total coal shipments on the Clearfield Cluster totaled 3.2 million tons. Because of Clearfield coal operator proximity to PP&L's coal-fired power plants — and the importance of coal industry jobs to the Clearfield County region — the Clearfield Cluster must be offered competitive shipping rates in the future.

The Clearfield Cluster provides rail access to approximately 10 percent of the land area of Pennsylvania. If deprived of rail access, the Clearfield Cluster would be forced to discontinue its operations, with devastating impact on Clearfield County's already distressed economy for years to come. Despite the fact that PP&L has assured us that once final approval is given to the proposed rail acquisition, Norfolk Southern will provide the utility with competitive rail rates; PCA is concerned the new carrier's rates for Clearfield Cluster coal to PP&L plants will be fair and reasonable on a ton-mile basis compared to coal from other areas.

The suggestion that high sulfur coal will become less attractive to coal-fired utilities in the future due to Clean Air Act considerations denies the fact that

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low-cost sulfur dioxide emission allowance credits are available for sale with this coal.

Indeed, if they remain inexpensive, emission allowance credits combined with higher sulfur coal shipments are a wiable cClean. Air Act compliance option for utilities that can keep Pennsylvania coal competitive during Phase II implementation after the year 2000.

To summarize, the future for Pennsylvania coal depends on how efficiently -- and economically -- it can be delivered to electric utilities and other markets. Because rail freight rates are a major part of the delivered price of coal, the cost of that transportation is a key factor in coal sales. Only with true market competition can reasonable rates for hauling coal and other bulk commodities be assured.

final analysis, PCA believes that a the In split should only take place if Conrail it includes provisions give shippers meaningful competitive that options. Issues such as how rates will be established, competitive access to traditional markets and quality of service need to be addressed and resolved before approval is given to any realignment.

PCA urges the House of Representatives to resolve to oppose the Conrail buyout until such time as CSX and NS satisfactorily address those concerns.

PCA will continue to work with the General Assembly and the Ridge Administration to assess the implications for shippers and freight originators. We will also closely examine related issues raised by public comments as the proposal is considered by the federal Surface Transportation Board.

PCA's ultimate objective is an assurance that the proposed breakup will result in reliable, efficient and competitive railroad transportation services.

I thank you for the opportunity to voice PCA's concerns and our wish to preserve effective rail transportation competition where it exists today for Pennsylvania coal producers.

CHAIRMAN GEIST: Thank you very much, George.

I've got a bunch of questions for you and I want to make sure that everybody else up here has the opportunity.

Just last week, I read in two different services that three of the coal-fired generating facilities, just west of us in this incline are either going to be sold or put out of service. Does that reflect, in your testimony, the 2000 decision, plus the increased cost in those plants?

MR. ELLIS: I'm not -- not familiar with the -- are they Pennsylvania utility companies?

CHAIRMAN GEIST: They -- Penelec's facilities in Seward.

MR. ELLIS: Okay. I think that that is more the --more a function of -- it's not deregulation. At this
point, I -- it wouldn't be a rail transportation issue.
Unfortunately, it's the Clean Air Act.

CHAIRMAN GEIST: That's a lot of money, for a lot of those towns.

MR. ELLIS: It certainly is. But, you know, the problem is with another issue, for perhaps another committee or --

CHAIRMAN GEIST: No. You address -- you address it in your testimony. You address it very clearly, on -- on the use of the low sulfur southern coal --

MR. ELLIS: That's right.

CHAIRMAN GEIST: -- (continuing) -- the high BTU -- MR. ELLIS: Right.

CHAIRMAN GEIST: -- (continuing) -- the good ash coal, the good coke button coal, versus the 300-year supply that we sit on, in my neighborhood.

MR. ELLIS: That's right. That's correct. And it certainly will make it easier for central Appalachian coal and the compliance in Pennsylvania with this. But certainly, you are right. It certainly makes then the utilities' decisions, on, you know, whether to — whether to keep a coal-fired power plant going. That's dependent upon high sulfur Pennsylvania coal, versus, on the other

side of that, the ability of the plant to meet the Clean Air Act. It kind of tilts that decision against Pennsylvania coal.

CHAIRMAN GEIST: Let's talk about the export coal market, a little bit. In the Pennsylvania coal, there currently is -- it currently goes to Baltimore, not to Pier 124, the export market and how this can impact on that coal.

MR. ELLIS: Well, and the problem, Mr. Geist, is that you used the term, in questioning the previous witness, you said that "This whole thing is cloudy."

CHAIRMAN GEIST: Right.

MR. ELLIS: And it is cloudy. This is not to say that Norfolk -- Norfolk Southern and CSX are meeting with the right operators, in the right regions of the state and the same, right thing. Okay? Whether or not this translates into the right things ultimately being had is -- is in doubt. I mean, what they are saying about the movement to -- to Baltimore, that it will be an advantage, because of the Conrail-Amtrak line, which I think they said will reduce the scheduled time by 12 hours, that's what we are saying.

CHAIRMAN GEIST: Have Pennsylvania shippers been assured of rate competitiveness with shippers, say the old standby customers in the south?

MR. ELLIS: No.

CHAIRMAN GEIST: Versus their new customers in Pennsylvania?

MR. ELLIS: No.

CHAIRMAN GEIST: Have there been letters of assurances, that rates will be competitive?

MR. ELLIS: No. There's been talk about that, but, you know, like I said, whether or not that happens, we don't know. I mean, really, for me, the only good news that I've seen thus far and Gealy talked about it, was the shippers on the Mon Railroad having dual -- dual service. But on the other hand, there are a number of companies in Southwestern Pennsylvania, 84 Mining Company comes to mind, that aren't on the Mon Rail, are in that geographic area, that won't have joint access, that will be captive.

CHAIRMAN GEIST: On the short lines that a lot of your members live and die by, have they received assurances on the paper walls that have been put up by the two new carriers in Pennsylvania, versus agreements that are already in place with Conrail?

MR. ELLIS: You know, it is interesting that you asked me the question, because, perhaps the most important short line is the Pullman McCormick short line Clearfield Cluster.

CHAIRMAN GEIST: Isn't that amazing!

MR. ELLIS: And when I was putting this testimony together, again, I mean, they have been given assurances, verbal assurances and PP&L has been given verbal assurances that they will get competitive rates. But, you know, it's cloudy. They still -- you know, they are still concerned about that.

And, you know, the problem with the Clearfield County coal is that really, its only market is the PP&L power plant. And that -- I mean, that -- the -- the edge for that coal has always been proximity. That -- you know, those rates aren't -- aren't fair or competitive. That knocks three to four million tons just out of market. There is no other market for that coal.

CHAIRMAN GEIST: That's a lot of the economy, just north of my district. Around Sam's district, that's -- that's real money.

I'm not going to ask any more questions, because I could probably do this all day. Let's -- any other panel members?

REPRESENTATIVE SMITH: No, I don't have any questions. I do appreciate your testimony, George and I appreciate your emphasis on the importance of those short lines and — you know, in the middle section of Pennsylvania and particularly the impact that this merger could have on them. It's important to hear from you folks and keep

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that kind of information -- have it on the record and hopefully, we can use that to some leverage, to at least get as good a deal as we can get.

REPRESENTATIVE PIPPY: George. I also want You mentioned earlier in your testimony, thank vou. concerning the rates, an increase in rates and you are It's important to realize and I talking about coal now. think you do, that this affects a lot of other businesses. For example, the coke plant, if you are the Clairton Works. Any cost of the tonnage of coal directly affects not only the cost of the coke that was produced, but the chemicals, by-products, the entire Mon Valley region. Our competitiveness is based upon just trying to get low cost, high quality coal, through blending and other issues. appreciate your comments and in particular, the Clean Air Act and what that's going to do. It's all related.

MR. ELLIS: Especially here in Southwestern Pennsylvania.

REPRESENTATIVE PIPPY: It is. Thank you very much.

CHAIRMAN GEIST: Too bad Carol Browner can't come here.

MR. ELLIS: Yes.

MR. PARSELLS: George, does PCA plan to file with the STD as an organization or --

MR. ELLIS: Yes. I think that we're -- we -- we have already -- our lawyers did whatever we had to do to participate in the process.

CHAIRMAN GEIST: Have you met with the Governor and Mayor Rendell yet; on their concerns?

MR. ELLIS: No.

CHAIRMAN GEIST: Okay, George. Thank you.

Any other questions?

(No response.)

CHAIRMAN GEIST: Thank you very much.

MR. ELLIS: I appreciate your interest.

CHAIRMAN GEIST: Our next presenter is Paul Wargo, staff of the Bureau of Rail Freight, Pennsylvania Department of Transportation.

MR. WARGO: Good morning. I'm going to present the testimony of Deputy Secretary Voras, who is ill and sends her regrets that she is unable to travel today.

Good morning Representative Geist and other members of the House Transportation Committee. Thank you for the opportunity to participate in this hearing.

On the day CSX announced its intentions to buy Conrail, the staff of the Bureau of Rail Freight, Ports and Waterways began an assessment of the impact of the proposal. We spoke with any segment and every segment of our transportation system that could potentially be

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We reached out to the shippers, shortline and regional railroad operators, representatives of ports and officials from the City of Philadelphia, major metropolitan planning organizations throughout the state, community leaders, economic development agencies, state legislators, and our Congressional delegation.

PennDOT's Rail Freight Advisory Committee was consulted and was kept well abreast of the state's activities.

We listened to union representatives and Conrail employees who feared the loss of jobs.

We talked to our transportation counterparts in other states where two other major railroad mergers had occurred: one between the Burlington Northern and Santa Fe and the other involving the Union Pacific and Southern Pacific railroads.

In March, Governor Ridge and Philadelphia Mayor Ed Rendell had a meeting with the CEOs of CSX and Norfolk Southern. Lines of communication were formally opened between Pennsylvania and the pending new Conrail's freight lines. Realizing substantive couldn't be resolved meeting, Governor one Ridge 1n selected a small group of players to try to come to terms, to reach agreement and compromise, where necessary, on the

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key issues and concerns facing the Commonwealth.

And now, that the two railroads have filed an operational plan with the U.S. Surface Transportation Board, the Commonwealth stands ready to intercede in the federal proceedings on behalf of Pennsylvania. While our negotiations with Norfolk Southern were productive, I believe, as does Governor Ridge, that we can achieve more.

On October 21st, the Commonwealth will formally file its concerns with the S-T-B. In fact, I met last week with the House and Senate Transportation Committees to coordinate our filings. The final document will address eight key issues:

1. Employment is a major concern. Current employment levels and rail facilities' operations must be protected to the maximum extent possible. I'm referring to the railroad repair shops in Altoona and Holidaysburg, national regional customer center and regional headquarters in Pittsburgh and the intermodal facilities in Philadelphia, Pittsburgh, Harrisburg and Allentown.

In addition, Philadelphia has served as a rail corporate headquarters for more than a century and consideration must be given to an ongoing corporate presence in the state's largest city.

Conrail has a great economic impact in our state, especially, in the Philadelphia region where approximately

2,400 people are employed.

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Conrail employed approximately 8,000 people in In 1995, Conrail paid more than Pennsylvania last year. \$31 million in state and local taxes in Pennsylvania and purchased more than 439 million dollars in goods and services from Pennsylvania vendors. Conrail also contributed more than \$2 million to over 200 charities, community groups and other deserving organizations in the state in 1995. All told, Conrail's presence has mattered in Pennsylvania.

2. Competitive access, as you well know, is critical for our rail users.

It is imperative that all locations with access currently to two carriers be maintained. For example, where Conrail is currently permitting another major carrier to use one of its lines, the successor owner must continue to afford access to that rail line to the other major carrier.

At least three major carriers must be granted access to the Port of Philadelphia and, in the case of Pittsburgh's port operations, a minimum of two major railroads must be maintained.

The Commonwealth will need to retain two competitive east-west routes and two competitive north-south routes within the state.

Major rail carriers must provide competitive access to the regional and shortline railroads. This can be attained through trackage rights agreements or through reciprocal switch/local access.

- 3. Passenger service is another area that should be addressed with this acquisition. We are seeking a commitment from the Class 1 lines to work with us on expanding rail passenger service onto existing freight lines where it makes sense to do so.
- 4. Transportation rates and charges must be fair and competitive. If transportation efficiencies are realized as a result of the acquisition, consideration must be given to passing on some cost savings to the customers. We have done much to keep Pennsylvania competitive in its ability to retain and attract jobs. To assist in our economic development effort, transportation rates must be reasonable.
- 5. Recognized customer service standards and good corporate citizenry are essential to ensure reliable and efficient freight service. Rail users and major carriers should meet on a regular basis to assess service. And the railroads should commit to local and state officials to properly dispose of bridges, facilities and land parcels when rail lines and rail yards are abandoned.
  - 6. Plans to dispose of rail lines, including

associated real estate and land parcels, should be made known to the Commonwealth as soon as possible. Notification should come at least 60 to 90 days prior to the railroad's filing for abandonment.

The major carriers also should offer future "rationalized" lines to our regional and shortline railroads at a reasonable, minimum cost.

- 7. The environment is a concern to each of us. We must seek assurances that the new owners will comply with all federal and state environmental laws and regulations in the maintenance of railroad equipment, facilities and properties.
- 8. Safety, likewise, must be the haul-mark in rail operations. CSX and Norfolk Southern must maintain the highest safety standards for employees and the operation of equipment.

These issues are important to us, as a department of transportation, and are important to the Commonwealth, as a whole. The restructuring of Conrail by Norfolk Southern and CSX will determine how railroads will operate well into the 21st century; not just here in Pennsylvania, but across the nation.

While the "glory days" of railroading may be gone
-- the "working days" of trains are not. Pennsylvania
ranks first in the nation with 70 operating railroads.

With 5,400 miles of track, the keystone state ranks fifth in track mileage. One-third of all U.S. rail traffic moves through Pennsylvania.

Railroad employment in the state totals nearly 13,000 workers, the third highest in the nation.

These numbers tell the story of railroads' role in Pennsylvania. Any plan that restructures rail freight service from the Northeast to the deep South is going to affect the Commonwealth...it's going to affect the other railroads in the state...and it's going to affect those in business and industry who rely on trains to deliver raw materials or move completed products to market.

At the department of transportation, we are working diligently to ensure that the needs of Pennsylvania and its employees are protected. At PennDOT, we will keep the lines of communications open with the General Assembly and specifically the chairs of the transportation committees.

I am available to answer any questions you might have.

CHAIRMAN GEIST: Thank you, Paul. Since we all met, what was it, last week?

MR. WARGO: Yes.

CHAIRMAN GEIST: I don't think that we have any questions.

REPRESENTATIVE PIPPY: Just one, real quick one?

CHAIRMAN GEIST: Yes, go ahead.

REPRESENTATIVE PIPPY: One, quick question, Paul. You mentioned safety. The -- what is PennDOT doing right now, to make sure that during this whole process, the safety of our railroad system is maintained? I have a concern with, in particular, they are not putting the effort into the repairs and new equipment. Is there any indication of that happening?

MR. WARGO: There isn't any indication. Of course, Conrail is still the owner of the railroad --

REPRESENTATIVE PIPPY: Yes.

MR. WARGO: -- (continuing) -- and they are still the owner of the safety equipment. What we try to do right now is we are very concerned with the fact that there could be a lax. It's possible. We're trying to keep the lines of communication open. We meet with them as often as possible. And they have assured us that there cannot be any letdown in safety.

REPRESENTATIVE PIPPY: Okay. The -- this question comes from concerns, calls to my office, that they -- Conrail -- the fact that with everything going on, Conrail may not be -- that they are not buying new -- new equipment to repair or buy repair parts, but rather, they are cannibalizing or substituting. And I just wanted to make

sure that the quality of safety was there.

MR. WARGO: If they have to buy new repair parts, they will. There will be a time when they will have to have their purchases approved.

REPRESENTATIVE PIPPY: Are we at that time yet?

MR. WARGO. No.

REPRESENTATIVE PIPPY: Okay. Thank you.

CHAIRMAN GEIST: Any other questions?

(No response.)

CHAIRMAN GEIST: Thank you very much.

Before remarks by our counsel, Dick Wilson, Dick has done a fantastic job on this, far and above the call of duty. If anybody out there (indicating) would like to make any remarks or comments, you may.

FROM THE FLOOR: Yes.

CHAIRMAN GEIST: Your name, please?

the TWU, the car mechanics from Conrail, basically, out of Stubenville, Ohio, but we also represent people in West Virginia and Pennsylvania. Having lived through two mergers, the Penn Central and the Conrail merger, I've watched the cannibalization of the railroad take place.

A little history, in 1960, the early '60's, when the PRR and New York Central merged, there were 5500 car men employed at the Pennsylvania passenger station. With

the onset of Conrail, the guarantee of freight or passenger travel improvement and employment for these people was astronomical. Today, after the devastation of Conrail and two mergers, there is a total of 10 car men who live in that location, with the same responsibility of rail passenger safety.

The effects of this merger on the nation, not only for the employees of Conrail and the cannibalization of the railroad, we cannot continue to allow that to happen. A major disaster in this country, you take the war over in Desert Storm. The amount of freight that Conrail moved for the military, in the amount of time was unbelievable. There is no way that a rail company could go — that — that an airplane or highway transportation could move that amount of rail freight, safely and economically.

This country cannot afford another merger, such as the UPSP. Safety standards and I speak from experience, again, sidelined on Conrail. Issues as far as car parts to repair cars, we're cannibalizing cars now in the car shop. We replace parts, safety features on cars, to get them back on the road. They are not ordering new parts. Rail projects that have been projected for the next two to three years have ceased. They are not getting done. Upgrading of the track is not being done.

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The employees on Conrail today, everybody says that they are going to be protected under the New York docket. Having been a union president for over 30 years, following in my father's footsteps, over the last 45 years, I've seen two people. They were given New York docket protection on the railroad. The lies and the untruths that are being told by the people, major carriers are unbelievable.

We stand not only to lose the 2500 people employed on Conrail, that the merger says is going to happen, but we've also been told by the organization and I'm talking the Union organization, once the merger takes place, there's no guarantee that Norfolk Southern and CSX have got to take the negotiated agreements to protect these people now. Our people are looking to get \$43 a day maximum, for 18 months, while the President -- while the CEOs of the company are walking away with a \$30 million golden parachute.

I don't think that it is fair that people who have put their blood, sweat and tears, over the last 20 years, building Conrail, can allow a railroad that's self-sufficient, to be cut up like this.

CHAIRMAN GEIST: Thank you. Any questions?
(No response.)

CHAIRMAN GEIST: Is there anybody else who would

like to make remarks?

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(No response.)

CHAIRMAN GEIST: I'd like to turn it over to Dick, to do a little summation of where we have been and what we are going to do. The Chairs came together, with staff and the Department and we have filed with the Surface Transportation Board and I'd like Dick to do a little review of where we've been.

MR. WILSON: Thank you, Chairman Geist.

As -- as the Chairman has indicated, we've held three hearings across the state, the last several months, since the announcement of the Conrail merger. We've reviewed the merger application, we've had several thousand pages of testimony. I think that we probably have as good an idea of what the impact of this transaction is going to have on the Commonwealth, as any public body could have, given the availability of the information.

I think, at least from my perspective as Special Counsel, that we began this process somewhat relying on the information of the railroads and seeing this as a troublesome but generally positive development for the railroad industry. I think I'd be unfair to say that as we have gone through this hearing, we have had a change of perspective on this transaction. We recognize that as the legislative committee of a state government, we have

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very little, from a legal standpoint that we can do. transaction is a federalized transaction and is regulated by the Surface Transportation Board. The current status of federal law allows us to comment and participate in that merger proceeding. auite frankly. But the current standards for evaluating railroad mergers are very liberal and we have no illusion that our comments are going to make a substantial difference or would serve as a basis for having this transaction reversed. I think if you talked everybody industry, ın the railroad from union interests, to shipper interests, to other short everybody has virtually concluded that it is a certainty that this transaction will be approved by the Surface Transportation Board.

Nonetheless, the Board doesn't have the authority to impose protective conditions, as a qualifying requirement for implementing the merger and as a consequence and based upon the findings that we have made, over the last several months, we are going to be filing comments and requests for condition with the Surface Transportation Board.

Ultimately, our concern is that Norfolk Southern and CSX pay such a premium price for Conrail and have tried to justify this transaction, on the basis, that they are going to divert substantial amounts of traffic from the

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highways. Anyone who knows anything about intermodal traffic understands that the margins on that traffic are very thin, it's exceedingly competitive and we remain convinced, as a committee, that the revenue generation capability, from this intermodal diversion is possible.

Given that fact, Conrail and -- Norfolk Southern and CSX have to find other ways to justify this acquisition and pay for it. We are concerned, particularly in Pennsylvania. that captive shippers. such as our chemical companies and coal companies are going to see their rates increase, wherever there are no competitive options. are also concerned that many of the public interest benefits that have been promised by Norfolk Southern and intermodal facilities. CSX. regarding improvements to construction of new yards, improvements on lines, may not happen, because, if they get squeezed for revenue, these capital improvement projects will bе postponed or terminated.

Accordingly, we are going to file with the Surface Transportation Board and request that they condition the merger on the implementation of all of the public interest benefits that Norfolk Southern and CSX have proposed. The difficulty with this is that they can propose these different capital improvements, but unless they are made a condition of the merger, they are not

legally enforceable. We want to be sure that the promises that they have made to the Commonwealth and to its citizens are legally enforceable.

Additionally, we are also going to be requesting that all — that Conrail employees who have been dislocated or terminated, as a result of this transaction, have a first priority on rehiring, by Norfolk Southern and CSX. We are also going to be requesting that Norfolk Southern and CSX be required, as a condition of the merger, to place and work through local employment counsels and local community agencies, in the communities that were impacted by this transaction, so that people who have been adversely impacted, get a first shot at whatever new jobs or new employment is available, within the railroad.

I think, in summary, our conclusion is that this is an extremely high risk transaction. At the same time, we recognize that simply by virtue of geography and the presence of these rail lines where they are, the interests of the Commonwealth and the interests of Norfolk Southern and CSX in this merger are inextricably intertwined. We are both in the same boat. And while we can do what we can to offset the adverse impacts, we recognize that the Commonwealth, CSX and Norfolk Southern are going to have to work together, to try to make this merger benefit the citizens of this Commonwealth. It's not a situation which

I think we are particularly pleased to be in, but it's one in which we are going to try to exact the most protections we can for the citizens of the Commonwealth, but at the same time, try to work in as cooperative a fashion as we can, with the railroads who serve the Commonwealth.

CHAIRMAN GEIST: Thank you. With that, we will conclude --

FROM THE FLOOR: May I?

CHAIRMAN GEIST: Yes, sir?

FROM THE FLOOR: I'm sorry I'm late. I thought it was going till twelve o'clock. I'm Bob O'Connor, City Councilman. May I have two minutes?

CHAIRMAN GEIST: Sure. We'd be more than glad to accommodate you.

MR. O'CONNOR: I apologize.

CHAIRMAN GEIST: If you want to just take a seat at the table over there (indicating) and fire away.

MR. O'CONNOR: I'm here, mainly because of the Mon Valley Expressway. We passed a resolution in Council, about two weeks ago, which probably was — the Mon Valley Expressway has been on the table for probably 10 years in the city and no decision has been made. I think it is a landmark decision that we agreed, in principle, to keep it on the north shore, the expressway. We think that's a benefit to our community and we would now go along with

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all -- we would be the 22nd city or municipality to agree with the Mon Valley Expressway route.

The only details that we're concerned about and I represent the Squirrel Hill, Hazelwood, Greenfield and part of Oakland District. So that this whole Mon Valley and the railroads go through my District. My concerns are we -- again, I think I heard the tail end of your -- of your comments, which is exactly what we are saying, if a merger comes and the railroad would give us at least that one end, a couple miles, would give us one end for the highway, especially along the -- underneath the High Level Bridge, if we could have the highway there, the railroad could do all their railroad. Right now, there's two tracks, two sets of tracks on the Homestead side and one on the North Side. If -- if that was available to us, it would not only be cost effective, it would be environmentally much more aesthetic, environmentally safer and it looks like a -- it would be a much better project for -- and much -- with due consideration to any opponents of it, I think it would neutralize almost any opposition, if we'd have the road along the railroad.

Again, CSX is on both sides. And there are two bridges. If it could be worked out, where they could run their rail lines, at least to that section, on the Homestead side and leave us for the north shore to build

a highway that is very badly needed for our region.

Again, I'm here to -- in cooperation with the rails. If we could work together on any future merger, that would include consideration for this north shore.

CHAIRMAN GEIST: Thank you very much.

The Committee will be meeting in Harrisburg. We will be doing some work with the resolution, in the near future. And this will conclude all three hearings that we've had.

I want to thank everybody who came out and participated. We have heard from such a diverse, diverse field of interests here, that -- that this acquisition really touches the lives of an awful lot of Pennsylvanians, in a lot of different ways. It is not only an economic decision, but, in reality, it's a very personal decision. And the -- the -- once again, major league railroading is going to have a major impact upon the people's lifestyles and many families across the state.

So, I've been very, very pleased to have tremendous support from my counterparts on the other side of the aisle, on this Committee. I think that we, as one look at this together. We -- we -- it is not a partisan issue, at all. All four Chairmen and our staffs totally agree on the process that we've gone through and that's why we've filed our exceptions with the Surface Transportation

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Board.

We are looking forward to this being a very positive move in Pennsylvania and we hope that the political engineering and the mechanical engineering that go into this make it a very, very good, good deal for everyone. And if we can receive assurances, as Maryland has received, by letter, from the presidents of those railroads, then, I think that based upon the comments we have heard from both Norfolk Southern and CSX, this thing could work and work very well. And now, we are just awaiting that kind of word. And believe me, with the kind of money that they're spending in Harrisburg and other state capitols, I'm sure we are going to be hearing from them very soon.

Thank you all for coming out.

(Whereupon, at 11:36 a.m., the public meeting was adjourned.)

## CERTIFICATE

I hereby certify, as the stenographic reporter, that the foregoing proceedings were reported stenographically by me, and thereafter reduced to typewriting by me or under my direction; and that this transcript is a true and accurate record to the best of my ability.

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