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1	COMMONWEALTH OF PENNSYLVANIA
2	HOUSE TRANSPORTATION COMMITTEE SUBCOMMITTEE ON HIGHWAYS
	CODOCINE (IEE ON LITCHISTS)
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4	In re: Public Hearing on Secondary Smoke House Bill 626
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8	Stenographic report of hearing
9	held in Hearing Room 22, Capitol Annex Harrisburg, Pennsylvania
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.	Tuesday,
1	April 26, 1994 10:00 o'clock a.m.
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	PETER J. DALEY, CHAIRMAN
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6	Pages 1 through 121, inclusive
7	MEMBERS OF THE TRANSPORTATION COMMITTEE
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MEMBERS OF THE TRANSPORTATION COMMITTEE Minority Hon. Brown Hon. Leh Hon. Marsico Hon. Cessar Hon. Druce Hon. Moh Hon. Pettit Hon. Fairchild Hon. Hess Hon. Phillips Hon. Laub

HOLBERT ASSOCIATES

MR. CHAIRMAN: Being the hour is 10:00, the Subcommittee on Highways for the House Transportation Committee will come to order. Today we're going to have a hearing on House Bill 626 and I have the pleasure of being the prime sponsor of this legislation. Quite honestly, when we introduced this Bill several months ago, it received a tremendous amount of criticism and praise throughout Pennsylvania and in the nation. House Bill 626 is the first of its kind anywhere in the United States as well as the world where there an attempt is being made by a legislative body be it this legislative body or any legislative body where we are regulating smoking in the car with children.

The first person to testify is Bill Godshall and I don't see Bill so what -- I do see Bill. Bill is the Executive Director of Smoke-free Pennsylvania and we're going to take a couple seconds for Bill to get himself organized.

So I'd like to introduce the members of the Committee that are with me today. Representative Marsico, Representative Leh, Representative Laub, Corporate Sales Executive Director of the Committee. To my right, Representative Melio, Representative McCall and Representative Dermody. And I thank all the members of the Committee for taking the time to come up, also to the public because quite honestly, what we say here and do here is

going to be spread throughout the nation. I think this is a high watermark in our effort in this regard and, Bill, you have the floor.

MR. GODSHALL: Good morning. I thank Chairman
Daley for holding this hearing on House Bill 626 and for
inviting me to testify. I would also like to thank members
of the Highway Subcommittee for attending this hearing.
Besides founding Smokefree Pennsylvania and serving as its
Executive Director without pay for the past three years, I
also serve as the legislative chair of the Coalition for a
Tobacco Free Pennsylvania. I have a bachelor's degree in
health education from Penn State University and a master's
degree in public health from the University of Pittsburgh.
And I have previously served as Director of Education for
the American Cancer Society in Pittsburgh; and have
instructed graduate school courses in Cancer Risk Reduction
at Penn State University.

It is my assessment that House Bill 626 is one of the most significant pieces of public health legislation introduced in America in the past 25 years. It is the first piece of legislation that has been introduced to protect the most vulnerable citizens, children, from the deadliest environmental health hazard, tobacco smoke, in locations where the contamination is the greatest, automobiles. It is also the first smoking pollution control bill in America

that would prevent children from being harmed by the actions of their own parents.

But just as many people thought Dr. John Snow was a fool when he removed the handle from the Broad Street water pump in London more than a century ago to halt the transmission of cholers, last year many newspaper editors and cartoonists ridiculed you when you introduced this legislation. While Dr. Snow went onto become the father of public health, I think that in just five years most people will wonder how anyone could have ever used to smoke tobacco in cars with children present.

One of the cornerstones of a civilized society, as compared with barbaric and feudal eras, is that governments provide children with special protection from disease, abuse, neglect and exploitation. Commonly referred to as child abuse, child welfare, and child labor, these laws protect children from abuses for which adults receive little or no protection. Additionally, most health, safety and welfare laws in our society provide greater protection and additional services for children than for adults.

This is why the state intervenes to protect fetuses from drug addicted mothers and why infants receive state funded health care. This is why the state requires young children to be strapped in safety seats in cars and why the state provides immunizations for dreaded diseases like

polio, diphtheria, measles, mumps, rubella and tetanus.

Protecting children is why the state requires children to attend state subsidized public schools and why motor vehicle drivers are required to stop for school buses while students enter and exit. This is also why the state prohibits retailers from selling tobacco and alcohol, society's two leading killers, to minors.

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Constitution states that, quote, "THE PEOPLE HAVE A RIGHT TO CLEAN AIR". The Constitution doesn't mention smoking or tobacco anywhere. But of the hundreds of statutes in Pennsylvania to protect children, none protect children from the third leading cause of death; tobacco smoke poisoning. According to the Surgeon General, 53,000 American deaths each year are attributable to environmental tobacco smoke. This includes 2,650 Pennsylvanians, which is greater than the number of deaths due to automobile accidents which is about 2300 a year and far greater than the combined death toll from homicides which is 750 deaths, illegal drugs about 400 deaths and fires which is about 200 deaths.

Last year's landmark EPA Report titled "Respiratory
Health Effects of Passive Smoking", which is the most
thoroughly scrutinized scientific report ever published,
confirmed that tobacco smoke is not only responsible for
killing Pennsylvania adults, but is also extremely harmful

to children and infants. According to the report, tobacco smoke causes up to 300,000 cases of bronchitis and pneumonia annually, including 15,000 cases in Pennsylvania, in infants and children under 18 months. The EPA Report also confirmed that exposure to tobacco smoke causes asthma attacks, and estimated that up to 1,000,000 asthmatic children, including 50,000 in Pennsylvania, have their condition worsened by their exposure to tobacco smoke. The EPA Report also confirmed that tobacco smoke causes ear infections, respiratory tract irritation, and reduced lung function in children; and is a risk factor for new cases asthma in children who have not had previous symptoms.

Scientists and physicians have long understood that children almost always suffer greater damage from exposure to poisonous chemicals than do adults, which is especially true for tobacco smoke as the primary route of transmission is inhalation through developing lungs. Since children are at greater risks than are adults for most chemical exposures, our laws usually take this into account. For example, to protect children from lead poisoning, federal laws have virtually eliminated lead in gasoline and in paint. Meanwhile, other laws still permit adults primarily painters that inhale lead in paint chip dust to be exposed to far greater levels of that poisonous substance.

Perhaps the most harmful substances in tobacco

smoke are inhalable particulates, which get trapped in lung tissues. The EPA already regulates particulates in outdoor air pollution and has a standard of 50 micrograms per cubic meter. When this level is exceeded, air pollution alerts are announced urging people to stay indoors, and fines and plant shut downs can also result. In 1991, the average outdoor particulate measurement for Allegheny County. according to the Air Pollution Bureau, was 33 micrograms per cubic meter, well within the standard. Particulate measurements taken in smoke free indoor air locations range from ten to thirty micrograms per cubic meter, again, well within the standard. Now, compare this with measurements taken in smoke filled indoor air locations, where levels of particulates have been found well over 1,000 micrograms per cubic meter which is twenty times the allowable limits for outdoor air pollution.

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Another dangerous chemical in tobacco smoke is nicotine which is also an addictive drug and an insecticide. In comparing average levels of nicotine in tobacco smoke at various locations where smoking occurred, cars have been found to be the most contaminated, as this accompanying chart shows. This is — I took right off the EPA Report. Pardon my artwork. This is the residence, homes average measurement sample of nicotine which is about 11 micrograms per cubic meter. In offices, it's about 12 or 13 on the

average and yet most offices now prohibit smoking to take place. In restaurants, it's about 19 average. Most restaurants in this state are required to have separate non-smoking sections to at least provide partial protection for non-smokers.

But in cars, as you can see, the average is 47 micrograms per cubic meter. This is four times what is found in a normal home and almost three times what's found in a restaurant, a smoke filled restaurant. No protection exists for people in cars, especially those most at risk; the children.

Other poisonous chemicals in tobacco smoke include acetone which is nail polish remover, ammonia, found in toilet bowl cleaner, arsenic, which is rat poison, carbon monoxide, car exhaust fumes, DDT which is banned insecticide found in tobacco that is imported from other countries, formaldehyde, which is embalming fluid, hydrogen cyanide, which is gas chamber poison, methane, swamp gas, methanol, rocket fuel, naphthalene, which is for mothballs and vinyl chloride which is used to make PVC.

Parents can be severely fined, imprisoned, and even face losing custody of their children for leaving them "home alone", how can our society turn its back and ignore children that are being assaulted daily by hundreds of toxic poisons, including more than 30 carcinogens, that are in

tobacco smoke?

Several courts have recently ruled that exposing adults to tobacco smoke is battery, and the U.S. Supreme Court last year ruled that exposing a prison inmate to tobacco smoke can be considered cruel and unusual punishment. Several Pennsylvania Courts have ordered smoking parents not to smoke in the presence of their own children, and one court in Erie ruled that a father could not smoke in his own house for two days prior to visits by his son.

The Federal Child Abuse and Protection Act of 1973 defines child abuse as quote, "the physical or mental injury, sexual, negligent treatment, or maltreatment of a child under the age of 18 years by a person responsible for that child's welfare under circumstances which indicate that the child's health or welfare is harmed or threatened thereby". Thus, exposing children to tobacco smoke in a small car shouldn't be considered anything less than child abuse, and as such, House Bill 626 should be welcomed by all as a less punitive preventive measure.

Compared to many laws that regulate behaviors while in motor vehicles, a ban on smoking while children are present seems so basic. Although there is little evidence that a speed limit of 55 mile an hour is any safer than 65 mile an hour on interstate highways, our state vigorously

enforces that speed limit law as anyone driving across the PA Turnpike will see dozens of state police hiding behind bridges and around bends.

Many states have enacted and enforce "open container laws" that prohibit motor vehicle drivers from carrying any alcohol drink while driving. Clearly these laws were not enacted because holding a drink poses a significant safety hazard. Rather, these laws are based on a presumption that the driver may have had a previous alcoholic drink or might consume additional alcoholic drinks, which could pose a hazard to other drivers.

Perhaps more appropriate analogies of traffic safety laws that are similar to House Bill 626 would be the laws that require child safety seats as they are intended to protect children from being harmed while in a motor vehicle. Even mandatory seat belt laws go far beyond the intent of House Bill 626, as seat belt laws are primarily intended to protect the driver, not child passengers.

Finally, just as seat belt laws and other smoking pollution control laws are self enforced, so too will be House Bill 626. The claims made by opponents that enforcement would be expensive, infringe upon civil liberties, and come at the expense of enforcement of more serious crimes are the same spurious arguments that were used when mandatory seat belt laws and other smoking

pollution control laws were being debated. None of those exaggerated claims ever became a reality.

In summary, since tobacco smoke kills, since children are most at risk from tobacco smoke exposure, and since cars are where tobacco smoke contamination is greatest, common sense is all that is needed to enact House Bill 626. Thank you.

MR. CHAIRMAN: Thank you, Mr. Godshall. Any members of the committee have any questions? Representative Leh?

REPRESENTATIVE LEH: Yes. Thank you, Mr. Godshall.

Just one question. The goal of your organization is to prohibit or outlaw smoking throughout the whole state?

MR. GODSHALL: No, we oppose prohibition of tobacco possession or purchase or sale. We think our goal is to protect non-smokers from exposure to environmental tobacco smoke and protect children from environmental tobacco smoke and also illegal sales of tobacco products.

REPRESENTATIVE LEH: Would it be safe to assume that your organization would support such legislation that would outlaw smoking in someone's home because of the presence of young children?

MR. GODSHALL: I think that issue is a much more difficult issue. Our organization has never taken a position on that. However, I do believe if it's --- since

tobacco smoke exposure does harm children, it should be treated as any other activities that would harm a child whether they take place in a person's home or outside in the public or in a car.

And if somebody would stick the same chemicals that are in tobacco smoke in somebody's food, they could be charged with attempted murder. And if you'd inject those same chemicals in a person's vein likewise. So I think this is a very serious issue that needs to be dealt with and I think the contamination levels on the chart that I had shown indicate that the problem in cars is far more severe than what would be encountered in homes. And I do think that the surveys are showing that many smokers do try to avoid smoking in front of their children in their own home. And often times the children at least can walk away into another room if they're being harmed. In a car, they have no such alternative.

REPRESENTATIVE LEH: Okay. That is all I have for now, Mr. Chairman. Thank you.

MR. CHAIRMAN: Any other members? Representative McCall?

REPRESENTATIVE MCCALL: Just one question. You were talking about the particulate in the car being high. Is that still within the EPA standards, 15 micrograms?

MR. GODSHALL: The measurements -- I have not seen

any measurements on particulate levels in cars. The chart I raised was the nicotine levels in cars. And I think part of the reason is that it takes much longer to measure the particulate measures. It takes four to five hours. And I never seen any.

REPRESENTATIVE MCCALL: How did that compare to the allowable standards?

MR. GODSHALL: In terms of particulates the average for indoor air is one cigarette. Smoke in this room, it would be about 100 micrograms per cubic meter of particulates which would about exceed the EPA standard.

REPRESENTATIVE MCCALL: What I'm trying to get at is your chart shows that it's 45 -- 47.

MR. GODSHALL: That was nicotine concentrations.

There is no EPA standard for nicotine in the outdoor air.

The particulates — my guess is — I've never seen the studies but as the nicotine levels rise in the tobacco smoke so do the particulate levels. And based on that assumption, it can be guessed that the particulate matters in cars from the tobacco smoke would be greatly in excess probably somewhere around 1,000 cubic — micrograms per cubic meter similar to bars.

REPRESENTATIVE MCCALL: Okay. The location that you identified as indoor air locations where a level of particulate is well over 1,000.

MR. GODSHALL: Yes, most of those levels are found in bars and bingo halls where there's excessive smoke. And those also had nicotine levels synonymous of what is it found in cars.

REPRESENTATIVE MCCALL: Thank you, Mr. Chairman.
MR. CHAIRMAN: Representative Melio?

REPRESENTATIVE MELIO: Could you tell me if you have any statistics that would tell how many cigarettes you would have to smoke to make the car dangerous or how long it would linger in a car or when it would become dangerous for children?

MR. GODSHALL: Because a car is only about two or three cubic meters of air, I would imagine within ten seconds after lighting up a cigarette the chemicals in that car would pose a safety risk especially to asthmatic children. It's difficult to say what is a safe exposure for tobacco smoke. Nobody knows.

REPRESENTATIVE MELIO: And if the windows were open in the car?

MR. 60DSHALL: If the windows were open, it does increase ventilation but it still would pose a significant hazard.

REPRESENTATIVE MELIO: And for how long would that last in the car? Do you have any idea?

MR. GODSHALL: Based on ventilation rates, based on

how many cigarettes are continuing to be smoked, the gases don't go away just because they're invisible they usually will latch to whatever materials are around whether it's the windows in the car or the seats. And over time — over a period of say 24 hours, they would decrease to probably levels that would be within the EPA standards for outdoor air pollution.

REPRESENTATIVE MELIO: Thank you, Mr. Chairman.

MR. CHAIRMAN: Thank you. Representative Laub?

REPRESENTATIVE LAUB: Just a follow-up to that one.

If I'm hearing you correctly, you say that the gases remain in the car regardless of whether a cigarette is lit or a cigar pipe for that matter. This legislation specifically addresses lit smoking in a vehicle. Are you suggesting that regardless of whether a cigarette or a pipe or a tobacco product is lit, that there is danger posed for a child riding in a car regardless if there had been something smoked in that car for 24 hour periods that there is a danger level?

MR. GODSHALL: Yes. And for some people — some children's danger levels are different than others depending on the age of the child, depending on the respiratory function. And I think some of the other witnesses could testify to that better than I could. But if an asthmatic child is in that car, it poses a life and death situation.

It's like lead poisoning. What is a safe level of exposure of lead to a child before poisoning occurs? All the experts would agree that it takes quite a bit to do a lot of harm and I guess where should you draw the level of what is harm and what is in harm. Is five points reduction in IQ level harm? I think the Federal Sovernment considered two points on the IQ level harm from just lead poisoning even though there is no resulting of that lead exposure. So if you look at other chemical exposures, the safe limits are set usually far below what has been found to be a hazard because by the time it's a hazard, the person's life could be destroyed.

REPRESENTATIVE LAUB: I guess my point is regarding this specific Bill judging from that comment that if we are to discuss this bill and impose a penalty on an adult smoking in a vehicle with a child under the age of 15, and from your comments, I believe that regardless of whether that cigarette is lit or not, if a cigarette has been smoked in that vehicle, within the previous prior hours, that the danger level still exists. Am I making a correct assessment of your remarks?

MR. GODSHALL: Yes, it's a lower exposure, a lower concentration because it gradually diminishes. But, yes, it could be considered depending on the numbers you're talking about. But I think most people sit with their windows open

after smoking a cigarette, leave it for an hour and get back in, you'll find that the levels are significantly higher than even in rooms, in buildings where the smoking has occurred.

REPRESENTATIVE LAUB: Thank you, Mr. Chairman.

MR. CHAIRMAN: Any members of the committee -- any other members have any questions?

(No response.)

MR. CHAIRMAN: Thank you, Mr. Godshall. The next group we have testifying is a group of children. Would the children come forward. We're going to try to place everyone around the table to testify. We have no particular order. The first one on my list is Allison Reigle.

MS. REIGLE: I have an experiment here. I need someone to light that.

MR. CHAIRMAN: Maybe Jerry can. Why don't we have each child identify who they are and where they're from and how old they are before we start the testimony of Allison.

MR. BRESNITZ: Darin Bresnitz, I'm 12 years old.

MR. CHAIRMAN: Could everyone speak up real clear and loud so everyone can hear. Darin, could you say your name again.

MR. BRESNITZ: My name is Darin Bresnitz. I'm from Bala-Cynwyd. PA and I'm 12 years old.

MR. BRESNITZ: I'm Greg Bresnitz and I'm 12 years

1	old and I'm from Bala-Cynwyd, PA.
2	MS. BROYER: My name is Daniel Broyer. I'm 16
3	years old and I'm from Central Dauphin High School.
4	MS. REIGLE: My name is Allison Reigle and I'm from
5	Halifax Middle School and I'm 12 years old.
6	MS. BASK: My name is Emily Bask. I am 13 years
7	old and I'm from Narberth, Pennsylvania.
8	MS. GROW: My name is Denise Grow and I'm 15 years
9	old and I live in Harrisburg, Pennsylvania.
10	MS. WINANT: My name is Johanna Winant. I'm 12
11	years old and I'm from Philadelphia.
12	MR. CHAIRMAN: And I think we have one more young
13	man in the back. Let's get a chair over here. And what is
14	your name young man?
15	MR. COX: Jonathan Cox.
16	MR. CHAIRMAN: And how old are you Jonathan?
17	MR. COX: Twelve.
18	MR. CHAIRMAN: And where are you from?
19	MR. COX: Beaver, Pennsylvania.
20	MR. CHAIRMAN: We'll start with Allison. Are you
21	ready, Allison? Is your experiment working?
22	MS. REIGLE: No, not yet.
23	MR. CHAIRMAN: Okay. Use the microphone and speak

MS. REIGLE: Hi, my name is Allison Reigle. I'm 12

24 as loud as you can.

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vears old and I'm Vice President of River Valley Riders Club 2 and a six grader at Halifax Middle School. I'm here today to demand that kids are protected from harmful second-hand 3 smoke. My parents don't smoke but a lot of my friend's parents do. I have ridden in cars with my friends who parents smoke and I have had to tolerate the lack of clean fresh air and the awful smell of cigarette smoke.

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I know my friends can't speak against the ones they love, so it's up to me to speak for those who can't. not against the smoker. A lot of smokers are nice people. I'm against the smoke that goes into the air and affects the health of others. I have taken every step I know to help my school friends not become addicted to tobacco. I even have been blackballed by those kids who tried to tempt other kids into smoking.

Even Penn State's 4-H recognizes that tobacco use around kids is not good. Our 4-H volunteer's code of conduct requires 4-H volunteers to refrain from the use of tobacco or tobacco products in the presence of young people.

I brought an experiment with me today to demonstrate what happens to second-hand smoke in a car. This is supposed to have smoke in it but I think the cigarette went out. In the closed container, the second-hand smoke fills the air of a car. This high collection of second-hand smoke is like putting a child in a pas chamber. I learned in my health class that what the human body is exposed to at an early age determines the health of that body in the future. If what we're taught is true, then why aren't kids being protected. Kids have rights to. But it seems to me that lawmakers think smokers are the only ones who have rights. I want this committee to stand up for kid's rights and pass a meaningful law that will help stop the death trap and save kids' lives. Thank you for allowing me to speak up for all the lives and safe kids' lives everywhere.

MR. CHAIRMAN: Can we just pass the microphone down to the next person? Identify yourself again please.

MS. BROYER: My name is Danielle Broyer, I'm 16 years old and I'm from Central Dauphin High School. Thank you for inviting me here to testify this morning. I have asthma. Being in a car with a person who is smoking adversely affects my asthma in many ways. I start to cough a lot and my eyes begin to water and they get very irritated. My lungs also start to hurt and my chest gets very tight.

Being in a car with a person who's smoking makes it extremely difficult to breathe. All of these factors make me very uncomfortable especially in a car. This gives me a feeling of being trapped because I cannot take myself out of the situation like I normally do. This feeling of anxiety

in turn makes my asthma worse. Prolonged exposure to cigarette smoke will make my symptoms progress into a full blown asthma attack. This is what makes me not want to be around or near anyone who's smoking especially in a closed area like a car.

Some of you might say why doesn't you just ask a smoker to put out a cigarette. But it's a little more difficult than just asking. I have a lot of friends that smoke and most of them know that I have asthma. When I ask them to put out their cigarette, most of them will respect me and my wishes, but there are always those few ignorant people who think asthma is a funny thing. Well, it's not funny to me. I take my health very seriously and I hope you do too. Thank you for letting me share with you today.

MR. CHAIRMAN: Gregory?

MR. BRESNITZ: Hello. My name is Greg Bresnitz and I'm 12 years old and I have asthma. I go to Bala-Cynwyd Middle School and I live in Montgomery County. My father is a lung doctor and he has helped his hospital, Medical College of Pennsylvania or MCP to become smoke free.

I am here to testify in support of Bill 626 against exposing children to environmental tobacco smoke or EPS.

For my asthma, I take medication every day twice a day.

When I have an asthma attack, my back gets itchy, my nose starts to run. I cough and I wheeze. My causes of asthma

1 are a cold, exercise and ETS. Some places where I deal with 2 ETS are the Spectrum, restaurants and especially cars.

Children of asthma are going to continue to suffer a lot if House Bill 626 is not passed because children have no choice but to be exposed to ETS.

Adults make the decisions. In my health class, we are studying smoke free 2000 which is a program for all the six graders to become smoke free by the time they graduate high school. Another program we also need is for adults to stop smoking in public places and cars. So please pass this House Bill. Thank you.

MR. CHAIRMAN: Darin?

MR. BRESNITZ: My name is Darin Bresnitz and I am 12 years old. I live in Bala-Cynwyd, PA and I go to school at Bala-Cynwyd Middle School. I have had asthma all my life, and all the medicine and inhalers I take let me breathe freely.

When I get an asthma attack, it feels like getting kicked in the stomach but worse. It starts out with coughing and hacking, then a terrible itch on my back and then more coughing. Some triggers of my asthma attack are running sports, enclosed areas, and secondary smoke.

My exposure to ETS from tobacco have occurred in many places like the Spectrum, restaurants and cars. Once riding in my friend's car, his mother was a heavy smoker.

She lit up a cigarette and started puffing with very little window open. I try not to breathe, but holding your breath for more than three minutes would kill you. What else could I do? I had to inhale and this brought on one of my worse asthma attacks. If parents smoke, their children inhale it in as if they are smoking. Kids aren't going to listen to their parents because enough adults smoke.

So in conclusion, please pass this law and help kids grow up in a clean air environment.

MR. CHAIRMAN: Jonathan?

MR. COX: My name is Jonathan Cox. I am a 12 year old sixth grader from College Square Elementary School in Beaver, Pennsylvania. I have had asthma since I was about one year old. Asthma is a problem with the lungs that makes it hard to breathe.

Most of the time I only have trouble with asthma with heavy exercise or sometimes if I have bronchitis. The feeling of not being able to breathe is scary and the medicine that I take doesn't taste very good. Fortunately, I don't have to take it all the time.

The other thing that really sets off my asthma is cigarette smoke. Last fall, I was riding in a car with one of my friends to go work on a school project when his mother lit up a cigarette. It was cool outside and she kept the windows up. I was afraid to ask her to not smoke since I'm

just a kid. She didn't even put it out when I began to cough. I wonder if all smokers know that they hurt other people when they smoke?

Even though most people don't smoke, I have to be very careful where I go like the mall or to restaurants where people smoke. Even if we sit in the nonemoking section, there always seems to be smoke everywhere. I feel like I'm being punished when we can't go eat out at my favorite restaurants. Why should smokers have the right to smoke, especially around kids, when we know how much harm it does?

The Environmental Protection Agency has declared passive smoke a Class A carcinogen, just like asbestos. Cigarette smoke contains over 4,000 chemicals, 40 of which are known to cause cancer. Carbon monoxide is also found in high concentrations and people commit suicide with that. More importantly to me, cigarette smoke causes over 20,000 cases of asthma each year in children and causes respiratory diseases such as bronchitis.

I would appreciate your supporting this bill not allowing cigarette smoking in cars where there are children who can't protect themselves but also to not allow smoking in public places where children frequent. Thank you.

MR. CHAIRMAN: Thank you, Jonathan. Pass it down to Emily.

MS. BOSK: My name is Emily Bosk and I'm 13 years old. Thank you for giving me the opportunity to speak here today. It is a privilege to speak to people who I know can make a difference of in the lives of so many children. Although I am only 13, I feel very, very strongly about the issue of secondary smoke.

One reason that I feel so strongly about secondary smoke is that I have asthma. I have only had asthma for a short time though I have always had a lot of trouble breathing through my nose. I have been hospitalized a couple of times for asthma in this past year.

I would like to tell you how secondary smoke hurts

me. When I come into contact with smoke, I cringe because I know what it can and will do to me. When I inhale smoke, I'm always engulfed by feelings of helplessness. I feel there is nothing, absolutely nothing, I can do to stop my body's reactions.

Whenever I am near smoke, my body reacts the same way without fail. The burning and pain in my lungs are always there. The continuous cough is always there. The gassing for breath is always there. The wheezing, the tears in my eyes, the congestion in my nose, are always there.

As a child, I can be put in uncomfortable situations where I feel I have no control over whether I will be exposed to secondary smoke. I would like to tell

you about one of these times.

A month ago, I was at a party in the evening that was held at the Philadelphia Zoo where there were many adults as well as children. After the party, a couple of my friends and I were waiting for a ride home. Our ride was late and so was the time. We were among the last people there. A very nice woman offered to wait with us until our ride came. We were relieved because the areas we were in is not a very safe one. We all stood around talking for awhile. Then this lady pulled out a cigarette and started to smoke. I just didn't know what to do. Here we were in a small enclosed security post with someone going out of her way to be nice and helpful, but unfortunately, her smoke set off the chain of reactions that I described earlier.

Although my eyes were burning and I was gasping for breath, I felt I couldn't ask her to please extinguish her cigarette, and I didn't. Asking someone not to smoke is very hard, especially if you are a kid. In a situation like this, I feel trapped. If I don't ask her to put out her cigarette, I know what will happen: My lungs will burn, I'll start to cough, and the whole chain will start. But if I do ask her, she might think that I am rude and even, ungrateful.

I know what I am supposed to do. I know what my parents have told me over and over to do in this kind of

situation. But I just couldn't bring myself to ask. I felt terrible that I was going to make myself sick by not asking, but the embarrassment of asking was just too much. I ended up wheezing and feeling ashamed because I couldn't do the right.

I desperately hope that you can help other children for being in situations like this. You probably can't remember what it's like to feel powerless but think of the four year old who is strapped into a car seat unable to speak up. You have the power to pass a Bill that would help all children in this position. Thank you.

MR. CHAIRMAN: Thank you, Emily. Denise?

MS. GROW: Hi. Thank you for inviting me to talk today to you about how cigarette smoking affects my asthma. My name is Denise Grow. I am 15 years old, I go to school at Central Dauphin High School. I feel that cigarette smoking affects my asthma in numerous ways. Here are some of the ways: Number one, it makes my eyes start to get watery and then itch. It makes me want to cough. Cigarette smoking has affected me by making my breathing get very difficult. Number four, I'm beginning to feel congested and get headaches. It also makes my lungs get tight.

I do not like to be around people when they're smoking cigarettes. I feel that I should go somewhere else where they are not. Thank you.

MS. WINANT: Hi. My name is Johanna Winant. I live in Philadelphia and attend sixth grade at Springside School. In the sixth grade, we take a course called "Life Issues". This includes learning about drugs, alcohol and other things you might have to face sometime in your life. We spent six weeks on smoking and its effects.

We learned about how dangerous second-hand smoke is, especially in an enclosed space. I spend between two and three hours in a car each week.

It wouldn't be very polite to say to a smoking adult, "Hey, you! Will you put out your cigarette? It's poisoning my lungs and everyone else's."

When I've been with a smoking driver, I just suffer in silence, hoping that my lungs aren't turning black or that I'm not developing lung cancer.

Kids rely on adults. We say we're independent, but adults have a certain kind of authority. We need adults to be in control of themselves. When an adult smokes, it's kind of frightening to me. It makes me worry, "This grown-up doesn't seem responsible, because they're out of control."

That's especially scary when you're in a car with someone, since driving takes concentration and control.

Some people might just say, "Open a window". But we can't do that when it's cold outside. Anyway, the smoke keeps

1 | coming at us.

And we can't even escape cigarettes after we get out of the car. The cigarette smell clings to our clothes all day.

I'm glad to be here because I'm helping out other kids. So only you have the real power to force kids into breathe dangerous cigarette smoke or give them cleaner air. I think every kid deserves to breathe clean air. I hope you agree with me. Thank you very much.

MR. CHAIRMAN: Any members of the committee have any questions for the kids?

REPRESENTATIVE LAUB: Buys, we thank you for coming. But I have just one question to any of you who choose to answer this. You're here today. Somebody asked you to come here today. Somebody asked you to write the essays or you had a contest in school. Is that correct or are you here because you volunteered?

MR. CHAIRMAN: How many kids are here because they volunteered to be here. Okay. So there was no essay contest or anything like that for being here.

REPRESENTATIVE LAUD: Who would ask you?

MR. BRESNITZ: My friend Jason back there asked me. His uncle works with a medical newspaper and he was going and Jason remembered that I had asthma. And so he asked me if I would come.

MR. CHAIRMAN: Okay. Thank you.

REPRESENTATIVE MARSICO: I have a question. I also want to thank you for being here. Let me ask you, I think all of you have mentioned that you have asthma. Is that correct? Who has asthma? Would you raise your hand. So it's all but one. Dkay. Thank you very much.

MR. CHAIRMAN: Okay. Representative Melio?

REPRESENTATIVE MELIO: Yes. I want to thank you for being here. You guys are powerful witnesses, and my father passed away he had emphysema and I can really feel for all of your concerns. What age do you think should be on this Bill? Is there a limit to what the age limit should be?

MR. DARIN BRESNITZ: I think it should be that everybody that nobody should be able to smoke in a car.

MS. BOSK: Asthma has other health problems. There isn't an age where you can't be affected by this. So any age is good because it will protect people.

MS. WINANT: I think the only time you should be able to smoke in a car is if you're by yourself.

MR. CHAIRMAN: Okay.

MR. GREG BRESNITZ: I don't even think by yourself because the smoke will still stay in the car even though most of it is out some of it will still stay there.

MS. REIGLE: It doesn't matter if you have asthma

1	or not, I mean this smoke in the air can really hurt
2	someone. You don't have to have a cigarette and be smoking
3	a cigarette to really harm you. It can just be the
4	cigarette in the air and the smoke I mean that can really
5	harm someone.
6	MR. DARIN BRESNITZ: I think the age should be 16
7	because at age 16 you can drive by yourself. So if the
8	older people want to poison themselves, they should poison
9	themselves and not me.
10	MR. CHAIRMAN: Mr. Cox, I got a letter from your
11	father. Could you explain the activity that you had where
12	you and some other youngsters went around to get cigarettes.
13	MR. COX: It was me and two of my Dad's friends.
14	We went around Beaver County area to see how many how
15	many places I could get cigarettes. And we visited 57
16	convenience stores, restaurants
17	MR. CHAIRMAN: How many?
18	MR. COX: Fifty-seven.
19	MR. CHAIRMAN: Fifty-seven convenience stores?
20	MR. COX: Uh-huh. And 30 out of the 57 were
21	willing to sell me the cigarettes and I didn't have any
22	trouble at all.
23	MR. CHAIRMAN: Did anyone ask you are you buying

MR. COX: Very few. A couple of places said you

them for your Dad or your Mom?

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are buying this for your parents, right? And I said, yes. But anybody can tell a lie. I mean, it's not that hard.

MR. CHAIRMAN: Any other questions for the children. I want to ask you one real quick question kids and you can respond. I know many times when you're riding in the car I think someone over here mentioned that they're riding with their friend's mom or dad and helpless they felt. How helpless do you feel as a child? I mean, I know you're 12 years old. Really how helpless do you feel? And do you think those parents are going to listen to you or that adult?

MS. REIGLE: I think it's really — you really feel helpless because you're just a kid. And they might think, well, we're the boss. We're the adult. What — since when can children boss us around?

MR. CHAIRMAN: Are you afraid to raise any questions to them or ask them to put the cigarette out?

MR. CHAIRMAN: Go ahead, Emily.

MS. BOSK: I am always afraid to ask someone. It's very embarrassing to say, well, your smoke is injuring me. It's very hard. And to ask it's incredibly difficult and you always feel very —

MR. CHAIRMAN: Johanna?

MS. REIGLE: Yes.

MS. WINANT: It's embarrassing to ask someone to

stop something they like doing just because of you. It might not be good for them or not good for us, but it is still very embarrassing.

MR. CHAIRMAN: Go ahead. Then I have one more question and maybe you guys can answer that.

MS. GROW: I'm like older than some of these kids and I still feel like very like -- it's still really hard for me to ask people to put out their cigarettes.

MR. CHAIRMAN: Do you really believe that adults take you serious when you ask them to put out the cioarettes?

MR. GREG BRESNITZ: No, because we're just younger and they think we're just foolish.

MR. DARIN BRESNITZ: No, because they don't respect younger kids. They just think, oh, they don't know what they're doing. They don't know what they're talking about. Because they think they're older than us, they're smarter than us. But if you're smoking, you're probably not as smart as us.

MR. COX: I think some people actually do believe and they will respect your rights because they might know that it is harming and they might be trying to quit. But the tobacco or nicotine addiction can get so strong, you can't stop for some people. And for some people, they just don't believe that cigarettes can harm you. They just think

that you're stupid and don't know anything and you're just a little kid anyway.

MR. CHAIRMAN: Okay. One last comment.

MS. BROYER: A lot of people from what I have had the experience with especially with some of my friends, like I said, they think my asthma is funny and I ask them to put out their cigarettes and most people do respect my wishes. But a lot of people don't. They just think that I'm a stupid kid and I don't know what I'm talking about. But I know what's good for me and what's good for my body and it's not what I want.

MR. CHAIRMAN: Representative Melio?

REPRESENTATIVE MELIO: Just one final question.

Why is it so attractive for your peers to smoke? What is the big attraction? Why do you always see kids on the corner smoking and wherever they may be?

MR. GRES BRESNITZ: One reason is that it could be that their older brothers or sisters do it because I know one girl who her brother influenced her not only to smoke but to try LSD. And a lot of people smoke because it's so easy for them to get cigarettes and they just needed to try it and it's so easy, they just can't stop.

MR. CHAIRMAN: Pass the mike down.

MR. DARIN BRESNITZ: Some people may think one person may do it and then just give another person a

cigarette and then another person and then after a while a lot of people start doing it.

MR. COX: If there is somebody they admire like their parents or a sports figure and they smoke and they try to be just like them or if somebody — they see somebody walking along the street and they smoke and they see them smoking a cigarette, they might say, well, if it's good enough for them, it's good enough for me.

MR. CHAIRMAN: Before we pass the microphone down, let me go into another question that may be you can answer. You're 12 and 11 and 13, and 15 and 16 and you're with these kids day in and day out, can you tell the committee and the public and the media how many kids are addicted to cigarettes at 12 years old? Are there a lot of kids that are addicted to cigarettes now at your age? Can someone answer that question, Emily or ----

MS. REIGLE: I think there is a lot of kids at my school that smoke. I've already tried — I already told the principal about some kids that I caught with digarettes and trying to sell them on the bus. So that's what I meant when I was blackballed. I mean, I've already gotten caught telling on them and they're talking behind my back now. So I think there is very many kids that are smoking.

MS. BOSK: I think it's a lot more than people realize. I know a lot of people that smoke and get away

with it behind their parents back without them ever finding out and it's really scary and surprising.

MS. WINANT: This is your answer to the first question. I think a lot of the kids smoke because it makes them feel grown up. Adults smoke — like he said people who they like smoke. It makes them feel more responsible or more like an adult to smoke. I don't see why.

MR. CHAIRMAN: Kids, what we're going to do is if there are no other questions from the committee.

REPRESENTATIVE MARSICO: Yes, I'd like to just make a comment. I don't know what that last question of yours has to do with the Bill at hand. What does that have to do with smoking in cars?

MR. CHAIRMAN: Well, what it has to do is the children are exposed to second-hand smoke. And there are studies that have been done that show by exposing that child to smoke that child can become addicted to cigarettes the same way as if that child was smoking him or herself.

What we're simply saying is children today are being exposed to an increased degree in cars to smoke by their parents and in essence then become addicted to smoking and become smokers themselves. That was the question — that was the issue I was raising.

REPRESENTATIVE MARSICO: Okay. Thank you. A comment please. Actually I'd like to ask a question again.

1	The many of you mentioned that you were afraid to ask the
2	adult drivers to quit smoking if they were smoking in the
3	cars while you were riding in the vehicles, okay. How many
4	of you have asked the adults to stop smoking? Four of you.
5	Okay. Then put your hands down. What were the responses?
6	MS. BOSK: I've asked twice. And once was yes and
7	once was no.
8	REPRESENTATIVE MARSICO: One said yes and one said
9	no. Danielle, you had your hand raised.
10	MS. BOYER: A lot of times they do put it out. But
11	like I said, there is always going to be those few people
12	that won't do it.
13	REPRESENTATIVE MARSICO: Well, some have
14	MS. BOYER: Some have.
15	REPRESENTATIVE MARSICO: abided by your wishes?
16	MS. BOYER: Yeah.
17	MS. REIGLE: I only asked once and luckily she put
18	our her cigarette because like I said smokers are very nice
19	people. But luckily she put our her cigarette.
20	REPRESENTATIVE MARSICO: Okay. Thank you. And you
21	had your hand up?
22	MR. COX: Yeah. Sometimes I'll ask people like
23	if I'm sitting by them at restaurants or something and
24	they'll just kind of laugh and they'll just kind of blow it
25	in my face sometimes.

REPRESENTATIVE MARSICO: What about in automobiles?

MR. COX: Yeah, they usually do.

REPRESENTATIVE MARSICO: They usually do?

MR. COX: Um-hum.

REPRESENTATIVE MARSICO: Thank you, Mr. Chairman.

MR. CHAIRMAN: Any other questions from the

committee members?

(No response.)

MR. CHAIRMAN: Children, thank you for taking the time to come out this morning and express your views. I'm sure that your words will be echoed tomorrow morning in the media and your concerns. The next person to testify is Gerald Kupris. He is the Tobacco and Candy Distribution Association Executive Director of Pennsylvania's Distributor's Association.

MR. KUPRIS: Good morning. My name is Gerald Kupris. But before I get started, those young ladies and gentlemen did an excellent job and I for one would never be smoking in a car with them. I wouldn't be smoking in a house with them, and I wouldn't be smoking outside of a zoo with them. They're fine people and they should be treated like the fine people they are. So my comments are not meant toward them. They're meant for good understanding adults and good understanding children.

Members of the House Transportation Committee, my

name is Gerald Kupris and I'm the Executive Director of the Pennsylvania Distributor's Association. We're an association of businesses which distribute billions of dollars of consumer goods in this Commonwealth; including products ranging from snack items, gum, paper products, health products, juices, food stuff and tobacco products.

I've been asked to testify and comment on House
Bill 626 legislation which amends the Vehicle Code to
effectively prohibit smoking in vehicles in certain
circumstances. I'm appearing here today to oppose House
Bill 626 because in short someone's got to do it. Someone
has to finally look you in the eye and say with all do
respect, are you guys kidding or what? Now, I don't mean to
insult you by a rhetorical question and I certainly don't
think you mean to insult my intelligence by imposing the
Bill on the merits because the Bill has written us up with
problems which may negate any possible merits the Bill is or
is intended to have.

Everyone, including myself, is fully aware of the problems with children smoking, using tobacco products and you are all aware of the obligations accompanied by epidemiological studies which address the issue of second-hand smoke or involuntary smoking or to put it more simply, my breathing in your cigarette smoke if I'm in the same area with you.

I'm not here to discuss that issue today and one thing should be perfectly clear. There are plenty of other forums available that rant and rave about the tobacco industry. Just look at Congress last week and the week before.

There are children going to be used in an effort by anti-tobacco sellers to do what they don't have the guts to do up-front and honest and that is to outlaw tobacco. If they took that route, I'd have much more respect for their cause then for any type of backdoor use of children approach.

I'm not suggesting that the sponsors to this legislation have done this or that the committee is being duped into this, absolutely not. I fully expect that the sponsors of this legislation have as much concern for this issue as I do but know this full well, I fully challenge anyone to suggest that either I or my industry objects to this legislation because it's going to end smoking, quite to the contrary, it won't do that. That's why I'm seriously considering that the legislation not be used as a means to get at the tobacco industry.

If this Bill is to address the concerns of children being placed in a less than positive environment, one which they cannot control, then we do have something to discuss and we have substantive issues of philosophy and

practicality to deal with here.

Having said that, let's look at some of those issues. First and foremost, it is important to set a limit as to how far a Government will go or must go to effect a certain policy. Next, it is necessary to determine exactly what actions are prohibited. And finally, it is necessary to determine the best and least means of affecting that policy.

For example, spanking a child is not lawful but taken beyond a certain point it may cause harm and be actionable as child abuse. Addressing serious concerns to a child verbally may be both legal and proper but verbal lashing and verbal abuse may result in emotional harm and psychological harm and could be actionable. Bad parenting, failing to communicate social morals from one generation to another is not a legal pro se. But may result in social maladjustment, could result in actionable harm to which the parents could be responsible.

Now, the point is this that a good parent or adult is responsible enough to act within the realm of proper behavior. Laws only deal with extreme and outrageous action and here's a further point. To say it's bad policy to go driving down a road puffing a tobacco product while infants are present in a car is quite proper. It is bad policy.

And it's bad for an adult to do that. Any person should be

educated that this type of action is inadvisable. But to make a law to control this behavior when something less than a law would do is overkill and it's unnecessary governmental intrusion. Why? Consider this.

By the way, I got this next wish from my son when I was talking to my son who is 12 years old. Cracking a window exits more air and introduces more fresh air to a vehicle then when riding with the windows up and having no air exchange. Pretty logical, pretty simple. You got smoke in the car, you're driving down the road, you open up the window, smokes gone. Wow. It's cleaner even when the occupant is smoking.

So if you're taking this Bill seriously, justice will be made with a crack your window amendment that would make the air more breathable. But that's kind of silly. Further, cruising down a road, traveling well within the speed limit, a state trooper observes what he believes to be a likely tobacco product being used or at least what appears to be smoke in the confines of the vehicle. He sees what he believes to be a person 15 years of age or younger. Is smoking being done? How can a trooper determine the age of the occupant? Is there a crime which allows him to stop a vehicle had probable cause been established? This is not to be treated as a moving violation nor is it to be held as level of negligence pro se in a Court action.

What if the passenger turns out to be 16? What about a 13 year old that's looks like he's 18 or she's 18? The persistent smokers don't want that ladder leaning in the car. And what about the two occupants in the car arguing over whose turn it is to take Johnny to the game this weekend. Johnny is in the back seat. The vehicle stops at a stop sign. A patrol car pulls up behind. The argument ensues. It becomes more heated and more heated. occupant of the car yells, oh, yeah I'll fix you and screams Officer, pops a cigarette in the mouth, lights it up. occupant gets fined for smoking in the vehicle. Now, more importantly, that beacon driver would not agree on Johnny's itinerary; has been caught operating a vehicle while someone was smoking while there was a passenger in the vehicle 15 years of age or younger. Ridiculous, preposterous out of touch with what is really intended, absolutely so.

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There are other means of effecting a public policy that an action is to be discouraged. Even now Detroit has seen which way the smoke is blowing by assembling its 1995 models with ashtrays as oxygens rather than standard equipment. This certainly is a disincentive to smoking in a vehicle.

And before we run full stream into this type of law mentality, consider legitimate courses of action such as educations of getting out whatever message it is that you

want to send regarding smoking in a vehicle. Being a concerned parent. It is difficult for me not to sympathize with the concerns being expressed or the concerns that are going to be expressed later on.

I personally allow no smoking in my vehicle. That is my good sense and my good choice. And it is based upon my view of comfort rather than someone else's view of health.

I find using a car phone or people combing their hair or applying makeup using a rear view mirror to be dangerous activities while operating a motor vehicle. And people should have the common sense not to undertake these activities. And I would never sue for a law to prohibit such activities. I urge this committee to take my testimony under advisement and conclude that there are other means of addressing this situation. And that House Bill 626 should not move forward. Thank you.

MR. CHAIRMAN: Thank you, Mr. Kupris. I'd like to start questioning. I looked at your legislation and it has a number of statements such as preposterous, ridiculous, outrageous, vendetta, some of the other languages. Are you insulting our intelligence — insult my intelligence by thinking and so forth. You said are we kidding or what? Guess what, we're not kidding.

MR. KUPRIS: Guess what?

MR. CHAIRMAN: Can I finish? We're not kidding.

And EPA has come out with studies stating about the effects of second—hand smoke. Now, you're saying that you agree but you don't agree. And it's a matter of philosophy but it's a matter of politics. It's a matter of choice. It's a matter of not that choice.

Now, my question to you is what is the choice?

Now, you represent the industry that distributes and makes money off the sales of cigarettes. No one expected you to come here and support this legislation. But could you tell the public, in all honesty, that it's good public policy to have children sit in a car strapped with seat belts in a car that is rolled up 30 below zero and the mother is going to roll down the window so she can smoke a cigarette. Is that good public policy? Is that what we're trying to do here today?

MR. KUPRIS: Mr. Daley, it's always good public policy and wisdom for adults to have respect for a person with asthma or a child. It is bad public policy to pass a law like that. Yes, sir, I will tell you that. This is bad public policy. It's a bad law.

Look, life is tough and the parents should have the common sense and decency. I'll tell you, these kids were talking about when they were in a car and somebody lit up the cigarette. I wonder who the heck was driving that car

and lit up the cigarette. Who didn't have the sense that there was an asthmatic in that car. I don't need a law for that and there shouldn't be a law for that.

MR. CHAIRMAN: How about the people that simply do not take that into consideration? How about the people that simply let their child in a car and aren't concerned about that child in the car and will smoke and let that child sit in the car and will not roll down the window and let that child sit back in that car seat. What do we do about those people? How can we send the message to those people to be a good parent or be a good adult and practice responsible interaction with the public?

MR. KUPRIS: I don't have a full answer for that. But one of the answers that is not is this law.

MR. CHAIRMAN: Well, my next question to you is are you trying to draw an analogy that operating a motor vehicle while being on the car phone, combing your hair, applying makeup using the rear-view mirror is a dangerous activity as dangerous as smoking in the car with a child, the effect on that child's life, the harmful effect?

MR. KUPRIS: Mr. Daley, I'm giving you examples of things that I found offensive and was not making any analogy. And I would not pursue a law for that. If you want to make an analogy, you don't compare something which may be life threatening to an asthmatic. We also don't say

because a person has a problem that we're going to pass a law to deal with every problem.

You may want to educate adults and you may want to educate children to pursue which is a course of action which is to be courteous and respect the dignity of human beings. You know, I don't have to respect somebody's dignity. The law will tell me I have to do certain things. But if you teach me to respect a person's dignity as a human being, then you've done it without a law and you've done it forever. You're bypassing that.

You designate me as a human being by saying thall shall not smoke. Hey, I have the common sense. What about the person who is not going to do that? Let's spend our time finding them. I'll tell you what send them to me and I'll take them out to the woodshed and have a few talks with them.

MR. CHAIRMAN: Well, I think you're not being responsive to the question. Do you think putting makeup on in a car with a mirror or combing your hair or talking on a car phone is as dangerous an activity as smoking in a car with a child?

MR. KUPRIS: You know, if you have an accident and kill yourself it's probably more dangerous, sir.

MR. CHAIRMAN: So then it is more dangerous is that what you're saying?

MR. KUPRIS: No, I didn't.

MR. CHAIRMAN: It is or it isn't?

MR. KUPRIS: I didn't say that, sir. I said that I am not going to answer the question because you're trying to equate two things which are absolutely not equatable. We do not know that smoking — if a child is in a car, one person smoking one time is going to have the type of effect of long lasting, life lasting as a person that might be coming there and runs into a telephone pole and kills themselves. And you know full well, sir, that using an analogy is not the way you use it. An argument which is what I did rather than making an equal equation, you know that. I know that.

MR. CHAIRMAN: Well, quite honestly, why don't you just do that to plant the seed and I think that's what you were doing but you will not accept the fact that you were the planter of the seed. And I'm saying that I assume from your commentary here that you're saying that smoking in the car is equated to be a less dangerous activity as people on car phones and combing their hair in rear-view mirrors.

20 Does anyone else have a question?

REPRESENTATIVE MELIO: I just want to say that traveling back and forth to Harrisburg on the Turnpike, there is some areas that I wouldn't want to crack the window.

MR. CHAIRMAN: Members of the Committee?

(No response.)

MR. CHAIRMAN: Thank you, Mr. Kupris for your testimony today. The next individual to testify is John F. Banzhaf, III. John is the Executive Director and the Chief Counsel of Action on Smoking and Health and is a law professor at Seorge Washington University. And Mr. Banzhaf, I know that you have been a natural spokesman. You just flew in from Los Angeles and San Francisco and we appreciate you taking the time to be here today.

MR. BANZHAF: Thank you very much, Mr. Chairman.

My name is John Banzhaf. I'm a professor of public interest

law at the law center at George Washington University. I

apologize to the Members of the Committee, I have not

prepared written testimony as somebody alluded to we had

some very important things going on with regard to smoking

laws a couple of weeks ago in Washington.

However, the report I handed up does summarize many of the most important points. So I hope that will provide perhaps second best. Action on smoking and health is a national scientific and educational organization. It began by getting anti-smoking messages on the air and throw cigarette commercials off the air and we started what is now known as the non-smoker's rights movement back in 1969 by first getting separate smoking and no smoking sections on airplanes and of course, by now we got a ban on virtually

all domestic flights. We are involved in many of the first statutes limiting smoking including some in Pennsylvania.

We hope to get the first conjunction against smoking in an office to establish the concept way back in the mid 1970's with people who have asthma or sinusitis or dozens of other problems are handicapped persons entitled to protection then in the Federal Rehabilitation Act today under the American Lung Disabilities Act.

We've been involved in many of the cases where non-smokers have successfully brought legal actions for worker's compensation, unemployment, disability compensation and so on. We were largely responsible for first raising the issue of smoking in custody and divorce proceedings. At this point, 12 states including Pennsylvania have now agreed that it is important enough that smoking by a parent or subjecting a child to smoke by a parent is important enough to be a factor in custody divorce proceedings and therefore, perhaps a half a dozen cases where people have literally lost custody because they continue to subject their children to tobacco smoke.

We're a group primarily responsible for getting McDonald's and others to ban smoking in the work place. Most recently the Maryland Occupational Safety and Health Administration has proposed a virtually complete ban on smoking in most public places. Several weeks ago in

response to our lawsuit, the Occupational Safety Health Administration proposed rules which would ban smoking in virtually all work places. And as Bill mentioned earlier, we've been involved in a number of suits where Courts have now held — subjected somebody else to tobacco smoke may go beyond mere negligence and be a batter that is intentional toward for which punitive damages can be awarded.

I also happen to have before I became a lawyer and a law professor a scientific technical background. I have an MIT degree. I've written a dozen or so papers, developed a new mathematical concept. So I am prepared to discuss any of the scientific aspects with you. And what I would like to do is to divide my testimony into three part. First explain not in scientific language but in lay language some of the dangers of environmental tobacco smoke and why the protection for children is so important.

Secondly, to deal with the legal issues which have been raised which I think are largely a legal smoke screen. And then to address what I think are really the important ones and those are the policy issues.

First of all, ETS, environmental tobacco smoke is the most deadly substance to which human beings are subjected. When smokers inhale it, it causes about 420,000 deaths among Americans each year. For non-smokers, it causes over 50,000 deaths each year which is more than all

the automobile accidents, approximately twice the number of people who die from guns, almost twice the number of people who die from AIDS, about five to ten times the number of people who die from all deadly drugs. It has been classified as a group A carcinogen which means two things; first of all, we know that it causes cancer in human beings. Secondly, we know of no safe lower level.

And having a smoking and no smoking section in a restaurant or car or anywhere else makes about as much sense as having an asbestos and non-smoking asbestos section in a restaurant. The EPA fortunately has done a very, very detailed pure review study of the affects of tobacco smoke on children.

And to summarize it, they report looking only at children 18 months and under. And that is not magic because it continues to happen to all the children. Looking at just 18 months and under and looking at the level to which children are exposed in a home where one parent smokes which is far less than that which they would get in a car, we're talking about 300,000 respiratory infections every year including bronchitis which results in 7500 to 15,000 hospitalizations, some 200,000 to one million asthmatic attacks, up to 26,000 cases of new asthma, middle ear infection which is the major reason why children

go to a physician other than regular children visits.

The EPA did not report this but there are studies showing that smoking tobacco smoke in the home doubles a child's risk of getting lung cancer later on. Now, many people find a little bit of difficulty accepting this. How could it possibly be? We know that when the smoker smokes, that's dangerous. But how could it possibly be across the room even in a different room, there could be a danger. Well, let me spell it out very quickly for you.

Cigarettes are a little bit like your fireplace.

When you puff on a cigarette, you get a very hot clean breath. The percentage of dangerous chemicals coming off are far lower than when it's simply sitting there idling. Secondly, the smoke that smoker's inhale is filtered. Most cigarettes have filters on them even though the smoke is filtered through the tobacco. Third, have you ever observed or watched a smoker? They smoke probably puff actively on that cigarette only about 30 to 40 seconds on a cigarette that lasts anywhere from 10 to 15 minutes. And as a result of all of this, most of the smoke, most of these deadly carcinogens, toxins, hazardous chemicals and so on come off the end of the cigarette where they build up in concentrations in the room.

How high are these? Studies have actually shown that people in smoking atmospheres like bars will inhale the

equivalent of two packs of cigarettes a day. The smoke in a car as we saw before is much higher than what you would be inhaling in a car. We also know for a wide variety of reasons, kids are far more sensitive putting aside the kids with asthma. Ordinary, everyday healthy kids are far more sensitive to tobacco smoke. Most of their systems are not yet developed. They are still developing and they are far more vulnerable.

They have far more lung area than you or I in comparison to our body weight. Certainly they breathe more, more rapidly. And this is true even when they're sitting still which of course they rarely are because they tend to have a much higher respiratory rate than we do.

So for all of these reasons, kids even healthy kids are at a much, much higher risk from second—hand smoke then are adults. We also know that the various chemicals in second—hand smoke do affect non—smokers. We can measure it. We can measure it in their blood. We can measure it in their urine. We can measure it in their saliva. Recently, we found that the children of women who do not smoke but who have smoking in the office, again a much lower concentration than what you find in a car, when their newborns are first delivered and small samples of hair are taken, there are significant concentrations of nicotine and continine which is a breakdown product of nicotine.

Somebody asked before, I think it was this gentleman here, about the various concentrations. With regard to lung cancer, environmental tobacco smoke is a group A carcinogen having been classified that way by OSHA, by EPA, by MOSHA and by the U.S. Public Health Service. With regard to any group A carcinogen, there is no safe lower level. Any level so far as we know may be that molecule which first triggers the very small change in a healthy cell to a cancer cell.

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Obviously, the risk depends upon the length of the exposure and the amount of the exposure. So far as we know, there is no safe lower limit. That is why, for example, if you ask about EPA standards, there is an EPA standard. It's an insert into what I gave you. The EPA has now issued guidelines for tobacco smoke. Both of them provide that it shall be prohibited anywhere indoors unless it is in a separate room where that air is separately ventilated to the outside and where you maintain negative preservation.

In other words, the EPA, OSHA, MOSHA and NOSHA all tell you that if you permitted smoking in one of those rooms way at the end of the hall, you would be subjecting yourselves to levels in here which are greater than EPA, OSHA and other regulatory levels permit with regard to other dangerous chemicals.

However, with regard to many of the other problems;

particularly asthma, hey fever, sinusitis, various respiratory problems, there does seem to be a lower level. It does however vary with the child. Children who have asthma or hey fever are much more sensitive. Virtually all children will be affected at some levels. There are levels which are lower and lower. Unfortunately, while lowering a window will substantially reduce it, it will certainly not eliminate it. And all you have to do is ask yourself, would you want to be in a car where the windows are rolled down, where somebody was spraying around little bits of asbestos? Would you want to be in a car where there is a bottle of benzene and you could smell that benzene even if the windows were open? And if your answer is no, well, then the dangers there occur from the second-hand smoke also.

Unfortunately, the EPA has found that most of the Americans — of the 53 million Americans that smoke, most of them do subject their children to dangerous levels of second—hand smoke. This is true even though we've known the dangers ever since the Surgeon General's report in 1986. So unfortunately, education simply is not working. But indeed one of the points I would like to stress with you is I think one of the most important effects of this legislation after protecting the children of smokers who of course can't very well stand up when they're two years old and say, Mommy, please put out that cigarette. And the children of

non-smokers who you heard frequently have to travel with smokers. But also this will probably do more to have an educational effect then any kind of multi-million dollar program which you can enact which of course you're reluctant to spend additional money on. You're going to have very few convictions of this just as you probably have very few convictions of your smoking in public places law. Does anyone know how many convictions you had in this City by the way? I know in Washington we've had the law over 20 years and we've had one trial, one conviction, only one.

What I think will happen is you will have a very small number. These will be publicized. People will be reminded of it. And this by itself will have a tremendous educational effect and therefore the great benefit of the program is not going to be that five or ten or fifteen or twenty smokers are going to be fined whatever this small amount is but rather the tremendous educational —— like the same as, for example, the laws with regard to seat belts for children.

Now, let me look at some of the legal issues that have been raised particularly by the American Civil Liberties Union. The ACLU by the way has no maximum policy on this so far as I've been able to find. First, there is no legal right to smoke particularly among others. If there were legal right to smoke tobacco in public, presumably

there would be a legal right to chew and spit tobacco in public. There is no such right.

We now have to give up our right to fill up our cars with unleaded gasoline, our right to burn leaves in our backyard because they cause pollution. The issue has been raised several times in the report. It's been raised in connection with travel which is a first amendment protective right is thrown out. It has been raised even in the sense of somebody smoking in the privacy — well, it wasn't his own home but it could have been his own home one cigarette smoked off the job, there is no constitutional right to smoke. It was thrown out in Dade County on actually voting and other issues.

So certainly there is no legal moral I would suggest to you moral right to smoke around others any more than there is to store any other kind of gas. On the contrary, there are numerous rulings. Some of them are cited in there on behalf of non-smokers on the job in public places. And increasingly less than in the Courts. Court are now routinely writing orders prohibiting smoking in the home as well as in the car where you have children. Courts are now literally taking children out of homes. One recently a physician filed a complaint because a mother was smoking around an eight month child. That child was sent to a hospital in respiratory distress. She only got her child

back when she agreed not to smoke around the child anymore.

So very clearly there are no rights to smoke.

There are many rights to be protected from smoke and the Courts have been particularly concerned about children.

Secondly, there are no special rights of privacy in cars.

Most states require, for example, the front windows be clear glass. This is for exactly the reason so that police officers can see in.

We prohibit open beverage containers. Whether or not you're drinking, we prohibit drinking in cars. We prohibit the carrying of drugs in cars. We prohibit the carrying of firearms in cars. In many states we prohibit the carrying of even fireworks in cars. We certainly prohibit nudity in car. We prohibit sexual activity in most public places in cars. Some states, mine already included, prohibit radar detectors in cars. Some prohibit police scanners in cars. And of course, the closest analogy is when most states, I believe yours is one, not only provide that children must be protected while they're in cars but you yourself, responsible adults must be belted in while you are in cars.

So clearly there is no magic about what goes on in a car. There is no reasonable expectation of privacy. The police already looked into them for a wide variety of different kinds of activities. Also there is certainly no

general parental right to the law to subject children to unnecessary circumstances. Virtually every state has under child abuse, child neglect, child endangerment statutes which prohibit that. But in extreme cases, Courts have uniformly held that when a child needs a blood transfusion that will be — over the strong religious First Amendment protective rights of the parent. Even over strong First Amendment protective rights, children may be held to be vaccinated.

В

And there are just many, many situations in cars or homes where there are unnecessary dangers. Homes are even more protected than cars. And yet, you may or may not know this but the major reasons why children are taken out of homes are for things like young children being left alone; nine year old for two hours, unsanitary conditions, exposure to other dangerous chemicals like base paint, gasoline in garages, oven cleaners. All of these are the health basis to remove children from homes because of unnecessary exposure to risk.

Now, you don't have to spell them out in special statutes because very few parents are stupid enough to bring a three year old into a garage while they are using gasoline to clean an engine. And very few of them are stupid enough to keep a child in their arms while they're spraying oven cleaner into the oven.

But where you do have and EPA reports all you have to do is go out and look on your streets one day and look at all the people who are smoking in cars with young children or go to restaurants where there are children in the smoking section or go on an international airline flight where young children are subjected to it six and eight hours at a time and you know this is happening and this is happening eight years after the Surgeon General reported how dangerous it is.

Finally, lawyers like to use the slippery slope. One of the most favored sayings if you do this, this is bound to happen. There is no way to stop. Well, my goodness if you ban smoking in cars, the next thing you're going to be doing is this, this, this and this. Except that hasn't happened. Most states have required children to be belted in in cars. Had they gone on and required them to wear helmets, shin guards, have inflatable life preservers because they may roll into a lake or river? Obviously, no, legislators draw lines.

We banned commercials for cigarettes on TV. We never had commercials for alcoholic beverages. When I first did that, they screamed are we going to do it for hamburgers and hot dogs and ice cream and so on? It's now been 30 years and it's never happened because legislators have more common sense.

Smoking bans, when we started talking about smoking bans in public places. They say, well, if we do it with smoking, next year they'll be doing it with hairspray and you're going to be doing it with perfume and aftershave lotion. Have you all been asked to do that? Is this a national problem? I don't know of any state which has done that. I know of one locality in California which has experimented with it. So if there is a real danger and it is in one situation, the fact that you deal with that situation does not mean that you are inevitably moved to ban smoking everywhere, to invade homes and so on.

Let me finally address some of the issues that I've heard in dealing with just trying to give you my view on it. Some people say why ban smoking in cars? Why not at home? After all, children are home probably more than they are in cars. I think there are three good reasons which coalesce. Number one, as you heard it, is far more serious in cars. The concentrations are far greater. Although some asthmatic children will be affected if there is one adult smoking in a large room, the great majority of kids I think are not going to be adversely affected by one person smoking in a large room at home. And of course, they can always leave the living room and go into their own room. But when you strap a young child into a very small car, the concentrations are huge, number one.

Secondly, it is much less inconvenient to smokers. Most of the trips we take with children — I think you've all experienced this — are short trips. We take them to school and back and forth. We take them to Karate and camp and tennis and dancing lessons and this and that. These are 20 minute, 30 minute, 40 minute trips.

Anybody can go without smoking for an hour. You have to do it when you go to a movie. You have to do it when you're on jury duty. We did it for many years on the airline before we went the full tilt. So the inconvience is much smaller say banning smoking in a home when you're talking about somebody being there eight or sixteen hours a day.

Third, cars are in the street where they are already policed. We don't have to have a whole new police force. We don't have to do anything different. As I mentioned before, we already look into cars at police activity in cars for dozens of different things. We don't do that with homes. We don't have police driving by looking in windows. We don't have smoke police anymore. We have other kinds of police dealing with homes.

Finally, the law is very clear. There is virtually no expectation of privacy in a car in terms of something which is easily observed. If you want to search a car, yes. But your Bill is not talking about searching a car. Your

Bill is talking about a non-felony which mines as I understand it, the police officer has to observe the violations not have probable cause, reason to believe but actually observe the violation.

В

Another big argument I heard, well, why not rely on education? And I think the answer is a number of things. First of all, we've known about these risks over eight years. The problem remains — the EPA said the majority of parents subject their children to dangerous levels of environmental tobacco smoke.

Secondly, this is one of the most pervasive things in the news, in the signs, nobody could possibly miss this as compared with more obscured things; when you put your baby on the belly or back with regard to SIDS. Nobody can escape the pervasive publicity about the second-hand, the dangers of second-hand tobacco smoke. It's hard to see what other educational campaigns you're going to come up with.

Yet despite this, we continue to have millions of people subjecting their children to it. Finally, so far as I know, we do not rely solely on education when we're talking about risk to others. We educate people not to drive drunk, but we prosecute them. We educate people not to use drugs, but we prosecute them. We educate people not to speed, not to drive after drinking and not to do a lot of other things, but we prosecute them when they do.

Education are most appropriate when the danger is to the individual and where that is a responsible adult. We're not going to tell you not to eat hamburg. We may tell you to cut down. You may want to provide the information for you, but nobody is going to prevent you from eating hamburg.

And then finally, I think in most cases, this is going to be the major educational force. And I see no reason, Mr. Chairman, I know I haven't had an opportunity to discuss this with you, but if education is going to be a beneficial way of doing this, could this not be put into effect for a three to six month period on a warning only basis. Let the police issue warning tickets for a period of three to six months. Let the newspapers write this up for three to six months. Let people be pulled over and given only a warning for three to six months. Surely that would be enough education.

Then if there are a few recounts to drivers who continue, then let the prosecution go on. But to rely endlessly on education, education, education, when we know what's happening, I think is very, very wrong.

Finally, there have been suggestions we might have other measures. Why don't we open a window? Well, of course, nobody opens windows when it's very cold. Nobody opens windows when it's steamy hot and you're running that

air conditioner as it frequently is in Pennsylvania. And even if your window is open, the levels of air pollutants in that car are probably going to be higher than EPA standards even for particulate matter. How many of you have ever been in Los Angeles during the worse air pollution emergency? I have. I've been in rooms where I've opened windows and I've never been in a room where I can look across that room and in that room see particles in the air. Now, tell me how many of you have been in a room where people have been smoking and you couldn't see particles in the air.

You asked before about the EPA standard just on particulate matter. Well, the ETS standard is clear. No smoking. Simply on particulate matter, the EPA standard we found several years ago that in most any restaurant with the best ventilation system, the EPA emergency standard would be triggered on the average within two hours. This is simply for particulate — inert particulate matter.

So if you think just opening one window or having the driver stick their hand out the window every once in a while is going to work, it isn't. And obviously there are going to be major enforcement. How far open it is, fully open, half open, cracked, how many windows are we going to have. I think we have a serious situation. You deal with that situation.

And finally, the only argument legitimately that I

heard against this is the slippery slope. I mean, even the general tobacco industry admits this is a serious problem. But of course, he has no solution other than education. You can do this now at no cost, literally negative cost with very serious little inconvenience to any smoker because most of the trips on which children go are shorter than two hours. And if you're driving with a child and you're driving a long period, you're probably going to stop every two hours to let that child get out and walk around.

You can attack a major threat to children's health. One which is a significant factor as any pediatrician will tell you, any EMB will tell you, any allergist will tell you in the health care cost for treating children including those on Medicare and Medicaid and all the other programs. And you will have a major educational program which probably will trickle down from the car into the home because every time that parent gets in the car and recognizes or is reminded or remembers they can't smoke because that child is in there, it may start to trickle down that maybe we ought to do the same thing in the home. And nobody so far as I'm aware is calling for a ban on smoking in the home. Smoke police are indeed a ban on smoking. I thank you very much for your attention. I'll be delighted to take any questions you might have.

MR. CHAIRMAN: Thank you, John, for your testimony.

When I watched you several months ago on the Oprah Winfrey show, there was a panel in which you were invited to participate. And am I correct in my assumption or at least in my recollection, there was some discussion that this is — if smoking around your child is child abuse, why can't we arrest the parents that take the children out and overindulge in junk food? And they should be arrested for child abuse for that. And we hear this argument all the time. And I think that question was raised on the Oprah Winfrey show and I think you addressed that.

MR. BANZHAF: Let me try to address it if I can.

First of all, I don't think that anybody who is planning on smoking in front of their child is always child abuse.

There have been a few cases. We're talking about children with very serious problems where they have in all cases that I'm aware of literally had to be rushed to hospitals in ambulances in respiratory distress because the parents were smoking. The parents have been told not to smoke around the child and they continue to smoke around the child.

One of the big differences I think here is that smoking is an activity which certainly doesn't benefit the child. This is something that benefits solely the adult. I have a 12 year old boy. I have to make decisions that many of you do with children. What risks to — should you let them play football, should you let them play soccer, should

you let them ride a bike? All of those have risks but they also have corresponding benefits. We have to weigh and balance those.

If you let your child go riding around in most states by the way without a bicycle helmet, you will be cited. But certainly there we have a risk and a benefit, and we have to weigh the one against the other. So we do not have a clear case of child abuse. But where you have something which solely benefits the adult and there is no corresponding benefit whatsoever to the child. And where we know that that child has a very serious problem with it, then it seems to me it can be child abuse. And, indeed, so the Courts are beginning to hold because here we're only talking about imposing a relatively small fine.

I'm telling you across the country increasingly
Courts are taking children away from parents over this. So
they certainly regard it as a very, very serious problem. I
would draw this analogy. Overfeeding a child ordinarily;
giving a child ice cream on certain days is child abuse even
if the child is overweight. But let us suppose the child
has been diagnosed as having a very severe allergy to dairy
products that some children have or nuts that some children
have. If that parent continues day after day feeding that
child ice cream and peanuts and peanut ice cream and that
child keeps coming down with a reaction that they can't

in that case we're talking about child abuse and child neglect endangerment. Although, certainly feeding ice cream and feeding peanuts to a child is not.

The other thing I think which is important that came out of that Oprah Winfrey show is you recall that there was a parent who had a child, who continued smoking around that child because she really didn't understand how dangerous it was. And I suspect that if her state adopted a law and publicized the law and began enforcing the law which said you cannot smoke around that child in the car, she and millions of other mothers like her would have a much greater appreciation for risk.

MR. CHAIRMAN: Thank you.

REPRESENTATIVE LAUB: Just a quick question. Thank you for testifying. I appreciate your compassion. I just have a quick question and please don't take this wrong but you are the head of an organization. You are the chief counsel and you are the executive director and so obviously you are making money somehow from this effort. I assume you get paid by this organization.

MR. BANZHAF: Well, I'm paid by the law school.

REPRESENTATIVE LAUB: Okay. What is the source of their funding?

MR. BANZHAF: The law school's funding?

1	REPRESENTATIVE LAUB: Well, you have a
2	MR. BANZHAF: The action on smoking and health is
3	entirely funded by taxes and contributions. And people send
4	us money in response to direct mail fundraising.
5	REPRESENTATIVE LAUB: Okay. So you are a
6	fundraising organization?
7	MR. BANZHAF: No, we're an educational organization
8	that raises funds.
9	REPRESENTATIVE LAUB: You receive your money from
10	fundraising?
11	MR. BANZHAF: Yes, sir.
12	REPRESENTATIVE LAUB: Are you a lobbying group?
13	MR. BANZHAF: We are a 501C3 with the election
14	which means that we can spend only a limited amount of our
15	resources on attempting to influence the passage of
16	legislation. And we have to carefully account for it. I
17	think our limit is about 15 to 20 percent of our
18	expenditures actually comes to less than 5 percent of our
19	expenditures.
20	MR. CHAIRMAN: Any other questions by members of
21	the Committee? Representative Marsico?
22	REPRESENTATIVE MARSICO: No.
23	MR. CHAIRMAN: Mr. Banzhaf, thank you very much for
24	taking the time to speak today.
25	MR. BANZHAF: We thank you very much. And let me

1 say by the way that the eyes of the country are on you. issued several press releases on this hearing. We've been 3 getting lots of calls from all over the country about what you are doing here and I have no doubt that first of all this kind of Bill will be standard in three to five years. I hope you are the first to do it. I think you're poised to do it. If you are not, certainly somebody else will do it 8 in I think five to ten years from now everybody will be wondering why we did allow these enormous concentrations of 10 tobacco smoke in cars with very young defenseless children with them. You have the opportunity. The eyes of the 12 country are on you. I hope you will pass the Bill. Thank 13 you.

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MR. CHAIRMAN: Thank you. We're going to take a short break. The Stenographer's fingers are about ready to fall off and she needs to change her paper. We're going to take a five minute break.

(Whereupon, a brief recess was taken.)

MR. CHAIRMAN: The next person to testify is Dr. Mary Consevage. Mary is a member of the Pennsylvania Chapter American Academy of Pediatrics.

MS. CONSEVAGE: Hello, my name is Mary Consevage. I'm a pediatrician in Harrisburg, Pennsylvania. This is my son, Stephen. As a pediatrician and mother in support of House Bill 626, I would like to address the detrimental

effects of passive cigarette smoke on our children. It is estimated that 40 percent of children under five live in households where at least one member smokes. In the medical literature there's no shortage of evidence linking passive smoking to numerous health problems. Sadly, I am reminded of these statistics each day in my practice. My discussion today will outline the very significant health issues affecting infants, children, and adolescents exposed to passive cigarette smoke.

Most commonly, passive smoke exposure is associated with an increased frequency of upper and lower respiratory tract infections, including sinusitis, pneumonia, bronchiolitis and bronchiotis; occurring twice as often as if a parent smokes. EPA reports estimate that second—hand smoke contributes to 300,000 lower respiratory tract infections annually in children under 18 months, leading to thousands of possible hospitalizations.

Children experience a higher prevalence of atitis media or middle ear infections with persistent middle ear effusion. This carries a risk for hearing loss and other infectious complications, frequently requiring surgical intervention such as insertion of tympanostomy tubes which is the most common operation performed on children and/or adenoidectomy. A Scottish study confirmed a significant association of middle ear effusion with the levels of

cotinine in children's saliva. Continine is an important metabolite of nicotine and a marker in measuring passive exposure to tobacco smoke. If you observe the diagram of the child's ear, you'll notice the middle ear and right in that space behind the ear drum is where the fluid accumulates and can remain and leading to increased risk of hearing loss and infection.

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In addition to enhancing allergic sensitization, it has long been known that cigarette smoke is an extremely potent trigger of acute asthma; contributing on a chronic basis to cough, wheezing and excess mucous production; and more emergently to the acute onset of respiratory distress, sometimes necessitating hospitalization. Thus, it increases the frequency and severity of acute asthma attacks. In my own experience, it has not been unusual for me to see an asthmatic child as an emergency in severe respiratory distress after exposure to passive cigarette smoke. Epidemiologic evidence also suggests that environmental tobacco smoke is a risk factor for inducing asthma in previously asymptomatic children and may predispose them to chronic obstructive pulmonary disease in later life. lungs of a young child are particularly susceptible to environmental insults since they are undergoing significant growth and remodeling.

I'd like to interject here if I may that just on

Saturday night I saw a little boy as an emergency who had his first case of acute asthma. He has --- he suffers from some allergies, and he was fairly sick and came in reeking of cigarette smoke. And I talked at length to the parent about the hazards and not smoking in the home and in the car. And this little boy applauded me and thanked me.

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A Canadian study found a highly significant correlation between the number of cigarettes smoked by the parent in the home and the deterioration of lung function tests, indicating a dose-response relationship. A recent large British study revealed a clear relationship between exposure to passive smoke and reduced lung function by measuring salivary cotinine as a marker for tobacco exposure. A child's respiratory systems will be aggravated further by exposure to passive smoking in a vehicle where the levels of carbon monoxide and carcinogens are much greater than in the home. The EPA estimates that as many as one million asthmatic children are affected by second-hand smoke. If you'll refer to the table on the last page, basically the fifth page, this reiterates what Mr. Godshall had said about the levels of carcinogens in the car as compared to some common indoor environments. And if you'll notice the level of tobacco specific nitrosamines is far greater than in restaurants and in the homes in approaching the level of some bar rooms.

Prenatal exposure to tobacco detrimentally affects the elastic properties of the developing lung. Smoking is also associated with an increased risk for late fetal death, neonatal, and infant death, even after controlling for other variables. The death rate is particularly high for respiratory disease and sudden infant death syndrome or SIDS. A recent, large, case-controlled study revealed very strong evidence linking prenatal and postnatal maternal smoking with a greater risk of SIDS. Paternal smoking was also significantly associated with SIDS and the risk of SIDS increased with increasing levels of parental smoking. My discussion cannot end without mentioning the statistically significant association of passive smoking and lung cancer found in numerous U.S. and international studies.

In summary, I have outlined the more common health problems that plague our children exposed to passive cigarette smoke: An increased incidence of upper and lower respiratory tract infections, a higher prevalence of otitis media with effusion and possible hearing loss, allergic sensitization, a deterioration of bronchial asthma and lung function in general, and a higher risk for late fetal, newborn and infant mortality, including SIDS. In addition, passive smoking increases the child's overall lifetime risk of cancer. Every year we are presented with additional data emphasizing the harm of active and passive smoking. We need

no additional studies to prove this. We must protect the health of our children, especially when we consider that one half to two thirds of children under age five may have significant exposure to tobacco smoke. Thank you.

MR. CHAIRMAN: Thank you very much for your testimony. Do any members of the committee have any questions?

REPRESENTATIVE MELIO: Only I want to ask you does your son want to make a statement.

MR. CHAIRMAN: No other questions. I thank you very much for your testimony. The next individual to testify is Josh Mittledorf with the Clean Air Council.

MR. MITTLEDORF: Good morning. My name is Joshua Mittledorf. This is my daughter, Sarah. I'm a software consultant and an expert in financial computation. I am a graduate of Harvard University with a PhD in physics from the University of Pennsylvania. In my testimony today, I am representing the Delaware Valley Citizens' Council for Clean Air, where I've been a member of the board for five years and a volunteer for 12 years.

The Clean Air Council is Pennsylvania's oldest and most respected grass-roots environmental organization. For 30 years, the Council has taken moderate pro-environmental stances, firmly grounded in science and public policy. We have worked closely with government organizations to promote

sound environmental policy, and to prompt more effective enforcement of existing laws.

I want to talk to you today about the history of our understanding of air pollution and its effects on health, and how the legislation under consideration here fits into that history.

Back in the early 80's, I worked at the Center for Energy and Environmental Studies of Princeton University. Before that time, environmentalists focused exclusively on cutdoor air. Air pollution was synonymous with smog, and auto exhaust was the big culprit. Then scientists at the Princeton Center put together two observations to make a simple point that the environmental community had not yet appreciated. First, that most people spend most of their time indoors, and second, that the quality of indoor air is significantly less healthful than outdoor air.

The Princeton Center began surveying indoor air contaminants for the first time. They discovered new species of pollutants associated with home and work environments: Radon seeping out of basements, formaldehyde from rugs and upholstery and ozone from office copiers.

Each of these pollutants constitute larger health risks than the smog which we have been fighting since 1970.

But by far the worse indoor pollutant is tobacco smoke. Counted in terms of acute health effects like asthma

bronchial infection, or in terms of deaths from heart disease, cancer and emphysema, second-hand cigarette smoke is the single largest pollution problem in America today.

We're not talking about the effects on smokers here. We're speaking strictly of non-smokers exposed involuntarily to sidestream tobacco smoke. Smoking kills more non-smoking Americans every year than automobile accidents. More than homicides. More than AIDS.

The health effect of environmental smoke depends on the concentration, and the concentration in the presence of a burning cigarette is determined by the ventilation rate and the size of the enclosed space.

The ventilation rate in automobiles is generally quite high. But the enclosed space is extremely small. The result of the two is such that smoke concentration from a single burning cigarette in an automobile can reach far higher levels than are usually encountered in a home or office environment. You've seen the display Mr. Godshall brought that shows how smoke levels in cars can reach concentrations much higher than in these other areas. This is from the EPA's report last year.

The last of my concerns are children. Why do we single them out for special protection? Because children are more vulnerable than adults. They are more vulnerable socially; it is a rare child who is gutsy enough to stand up

directly to an adult, even when the adult's smoke is making it difficult for them to breathe. I want to remind you that the children who came here to testify were self-selected as being particularly articulate, particularly brave children. Even they testified how difficult they find it to stand up to an adult who's smoking. And children are also more vulnerable. Medically, asthma children much more commonly than adults. And lung infections are both more severe and more frequent in small children than in adults. In fact, the EPA estimates that 300,000 excess cases of bronchitis and pneumonia occur each year just among infants under 18 months, as a direct result of tobacco smoke inhalation.

So to review, it's been the consensus of environmental scientists for about a decade that the health effects of indoor air quality are more important than outdoor air quality. Two, tobacco smoke is far and away the worst of the indoor air pollutants. Three, because of the very small size of the enclosed space, cars pose the worst hazard of all indoor environments. Four, children are an especially vulnerable segment of the population, both because their lungs are more subject to asthma and infections and because they lack the social stature to demand that adults refrain from smoking.

Therefore, we believe that this legislation is useful and valuable. It is very appropriate for the

government to regulate smoking in enclosed spaces. And it makes sense to begin with those who are most vulnerable, and in the environment where the concentrations are highest.

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The only arguments advanced against this Bill have cited so-called "civil liberties". Americans treasure their government-guaranteed civil liberties: freedom of speech, and of religion. The right to assemble for political action, the right to fair treatment regardless of race, sex, or ethnicity.

But there is no right to take drugs. No constitutional guarantee that you can drink a beer wherever and whenever you want to. Psycho-active substances such as tranquilizers and stimulants are heavily regulated by the state. For historical reasons, tobacco has long been an exception, and has been subject to far less regulation than similarly addictive substances. This situation is changing rapidly.

Even among smokers, there is broad support for this change in the legal status of tobacco. The fact is that at any given time, 75 percent of smokers are actively trying to quit. No one hates smoking more than smokers themselves. Many see themselves as primary victims of the cigarette companies.

No, all of this pious talk of "civil liberties" comes from people who don't smoke themselves. People who

would protest loudly if you tried to light a cigarette in their own cars, and who would cry out in anguish if their youngsters became addicted to tobacco.

Don't be fooled. The only civil liberty their interested in is the liberty of the tobacco conglomerates to haul in profits at the expense of people who are trying to stop smoking, but can't.

I'd like to add a pineal comment. I've been an outspoken supporter of civil liberties and a member of the ACLU for many years all my adult life. I've supported the ACLU and cheered for them when they take on causes that I don't believe in simply as offenders of the rights of people to hold those views and to take those actions.

And therefore, it's come as a great blow to me personally to what has happened to the ACLU and this issue in recent years. Just in the last several years, the ACLU has accepted money from Philip Morris Corporation and coincidentally has become active against the rights of non-smokers during the same time period. And I look forward to the day in the not too distant future when the ACLU comes back home to their constituency and the integrity that's their legacy and their history.

MR. CHAIRMAN: Thank you very much for this testimony. Do any members have any questions? Yes, Representative Marsico?

REPRESENTATIVE MARSICO: Thank you, Mr. Chairman.

On page four of your testimony at the top of page four, I

guess it would be the second sentence and it makes sense to

begin with. Do you have that in the top paragraph?

MR. MITTLEDORF: Yes.

REPRESENTATIVE MARSICO: You're saying and it makes sense to begin with those who are most vulnerable. Let me ask you a question. Is there more coming? The next step being the privacy to ban the smoking in the privacy of the homes.

MR. MITTLEDORF: This is your business and not mine. Speaking on behalf of the Clean Air Council, the Clean Air Council has no position on whether smoking should be banned in homes. Speaking for myself personally, I believe that this society is not ready for such a ban that the enforcement would create chaos and that socially we're not — our attitude toward smoking is not such as to make that at all possible at present. I wouldn't rule it out in the future if societal attitudes change.

REPRESENTATIVE MARSICO: Okay. So you're saying personally you think that it would be the next step. Is that what you're saying?

MR. MITTLEDORF: I wouldn't have said that. I said if society changes. If our attitudes as a society -
REPRESENTATIVE MARSICO: But you're speaking

personally?

MR. MITTLEDORF: This is me personally. The Clean Air Council has no position on this subject.

REPRESENTATIVE MARSICO: But your statement though is letterhead of the Clean Air Council and I read this as it's coming from you as well as the Clean Air Council. And you're saying that to begin with it makes sense to begin with our children is what this is saying who are most vulnerable to ban smoking in automobiles with our children.

Now, you're saying that -- I guess my question again is you think the next step is going to be the banning of smoking in homes?

MR. MITTLEDORF: No, that is certainly not the next step. I think there is another Bill under consideration by this legislature right now maybe 2424 if I remember the number correctly that would ban smoking in public places. And the Clean Air Council is on record in support of that Bill.

REPRESENTATIVE MARSICO: Okay. Thank you.

MR. CHAIRMAN: Yeah, I was going to say the context of the whole paragraph as opposed to the one sentence in the paragraph. I think it's very important for the government to begin regulating smoking in enclosed spaces and continue with those who are the most vulnerable and that's the children. And where the children are in enclosed places

that's the car. I think that is what the context of --REPRESENTATIVE MARSICO: Well, a home is an enclosed space too.

MR. CHAIRMAN: I understand what you're saying but I think — and I'm sure he can answer for himself. He's talking about the automobile has the most enclosed by using the diagram where he's showing the most concentration is the car. And I think that is the analogy you're presenting. Am I correct, sir?

MR. MITTLEDORF: Exactly.

MR. CHAIRMAN: I'm sorry. Representative Dermody?

REPRESENTATIVE DERMODY: Thank you, Mr. Chairman.

I just have a brief comment and question. I think part of the problem we're talking about may be by the ACLU is involved or some of the concerns by the people on the committee. I mean, clearly I don't think anybody here advocates you should sit around in cars with closed windows smoking. I don't think anybody would condone that.

However, the problem is -- I think part of the problem is enforcement. That is I think the Bill if I understand correctly provides that it's a summary offense and that can be a substantive offense, that is it's not a secondary offense like seat belts wherein if you're stopped for some other reason there is probable cause to pull you over for some other reason and you don't have your seat belt

on you can be cited. A police officer could pull you over for smoking in your car and issue a citation.

And I think some of the concerns that some of us have have to do with the abuses that could come as a result of trying to enforce that law much like trying to enforce it in your home. I think those are some of the concerns. And I understand they'll be very tolerable. When you talk about the civil liberties argument, you must also understand you're really looking for some abuse. Everybody would be perfect in this society if we tried to enforce this law. And I think if there are concerns, those are the concerns that we have.

MR. MITTLEDORF: I think Mr. Banzhaf spoke most articulately to this question of whether it's an invasion of privacy in looking in someone's cars and see whether they're smoking. The only thing I want to say about the ACLU is had the ACLU independently come out and been cited independently to support smoker's rights over non-smoker rights, I would have said they have a different opinion from me but that's still the ACLU there my ACLU and I support them. But while they're taking money from Philip Morris and then they take that position, I think it's highly ——

REPRESENTATIVE DERMODY: I didn't know they were doing that. But those are some of the concerns and I think they are real ones.

MR. CHAIRMAN: Representative Dermody, you missed

John Banzhaf and that was one of his commentaries and he did

address that issue. Maybe when we get a copy of the

testimony you and I can go over that. Any other questions?

(No resonnse.)

MR. CHAIRMAN: Thank you very much for your testimony. The next individual to testify is Larry Frankel, ACLU. Thank you for being with us this morning.

MR. FRANKEL: Thank you for having me here
Representative Daley and other members on the Subcommittee
on Highways. I have prepared testimony. I'm going to have
to deviate from it somewhat because of certain issues that
were raised here today which I would like to address now
that I have an opportunity. Although I will also be
referring to my testimony.

I am the Legislative Director for the American Civil Liberties Union in Pennsylvania. We have almost 10,000 members in Pennsylvania. We have approximately 300,000 members across the nation. And we are dedicated to upholding the civil liberties guaranteed in the federal Pennsylvania Constitutions.

And I would like to just emphasize before I get into the substance of my testimony. There's been discussion about civil liberties. Well, there's one very important liberty that wasn't mentioned by anyone else and that's the

right to be left alone by the government. To be left alone by the government intrusiveness in the areas of private lawful behavior. And I think that is the issue that was raised here.

We have behavior and I think Representative Dermody just said, I think there is no disagreement that smoking in a car with children in it is not behavior we approve of. But it's a whole other step to go from disapproval to making that unlawful or criminal. And at some point we have to use common sense. We have to listen to what people say.

We can also look at what the Constitution and the Courts have said about privacy; privacy within automobiles and family privacy. But the bottom line and the reason the Civil Liberties Union takes this position is because we are talking about the criminalizing behavior that is lawful, that is legal, that is done in private and it's private behavior.

And we do have national policy. We support but we do not oppose. I should say we do not oppose carefully tailored regulation of smoking in public places. The various bills that have come before the legislature regarding smoking in public places, we do not see the ACLU of Pennsylvania or the ACLU nationally opposing that legislation.

However, when we move from the public ground into

the private ground, it becomes a different issue. And I think that is a very important distinction to keep in mind. I also — one of the other misstatements that I heard today was that this hasn't been introduced anywhere else in the nation. It was introduced in the state of Washington and I believe although I haven't looked in the last year since this was first introduced here, it did not pass into law in Washington. So this isn't the first time effort that a legislative body has looked at it. And I don't want the reporters or any members of the panel to believe that this is the first time any delivered body in the United States has examined this issue.

I'll make it clear we strongly oppose House Bill 626 believe that the harms of passive smoke are sufficient to justify carefully tailored government regulations of smoking in public places. As I said before, we do have a national policy on that, but we do not think the government should regulate smoking in private places. We think that House Bill 626 is objectionable not because passive smoking poses little or no risk to children or adult passengers. Rather, we object to the legislation because it attempts to address a significant public health concern in the wrong manner — criminalizing otherwise lawful behavior.

This raises significant privacy concerns. I'm not here to argue that there is a constitutional right to smoke.

There is no constitutional right to smoke. But there is a constitutional right to be left alone. There is a right of privacy in one's automobile. It's a complicated area of law with regard to supreme court decisions and search and seizures as to what is and is not permissible. But the Court has recognized that there are rights of privacy that attach to an automobile. It's not as high as — it's not as comprehensive as what occurs in the home, but it's certainly higher than what occurs in other public places.

And the reasons that police officers can stop cars relating to criminal activity or activity that endangers public safety on the highway. There is nothing about smoking in cars or possibly lighting the cigarette that I can think of that raises the issue of safe travel on the highway. You don't have that kind of compelling justification to stop a vehicle.

People are entitled to have their right and expectations to be left alone in the car unless they are otherwise, you know, fleeing a police car, engaging in some criminal activity or there is some probable cause to believe that they have engaged in criminal activity to not be stopped. And I think that people in their reaction to this legislation, that is their expectation that they feel is violated by this law.

This Bill also interferes with family privacy. We

strongly believe that society will not tolerate the 1 establishment of a health police force or use the police 2 that already exist to enforce health regulations, 3 4 regulations that go to parents' child-rearing practices. 5 While passive smoke may have an adverse impact on a child's health, the danger is not so immediate and life threatening 6 7 as to warrant state intervention. It is nothing but crass 8 political manipulation for anyone to justify the 9 criminalization of smoking in the presence of one's child by 10 analyzing it to the horrible problems of physical abuse of 11 children. And I've heard that analogy made today. And it 12 offends me because I think it diminishes the real and 13 considerable problem that we have in dealing with physical 14 violence perpetrated on the children of this Commonwealth 15 and how many children are injured that the law can't even 16 take care of that and we are considering a Bill to criminalizing this behavior. Smoking may be obnoxious. It 17 18 may be unhealthy. It may be dirty, but it is not violent 19 and it is not traumatizing behavior.

If House Bill 626 justifiable, and maybe this is the dangerous slippery smoke argument, well, what is to prevent the state from trying to regulate smoking in one's home? Why should we limit the state regulation to the realm of passive smoking? Is the next step a monitoring of what parents feed their children, when they send them to bed and

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whether they make sure they get enough exercise? All of these affect children's health immediately and over the course of their lives. We all recognize that there are limits on the kind of control which the state can exercise over child-rearing. We believe this proposal goes too far and intrudes too deeply into the realm of family relationships.

It is not like the seat belt law. The seat belt law is directly related to the safety of a child because the child is in a motor vehicle that is moving and may get in an accident, and you're protecting the child from getting hurt in an accident.

It was pointed out also even that law is a secondary offense. It's not a direct offense. We don't have the police checking to make sure they have the children strapped in unless they pull them over for another reason. It's unlike — smoking in cars is not like carrying alcohol in a car or carrying firearms or fireworks or any kind of activities we've made illegal because of the direct physical danger that is posed by those activities.

And while we are primarily motivated by the privacy concerns I've addressed, there are some practical issues that we think must be confronted. Given the existing demands on our law enforcement officials throughout the state, does this General Assembly really want to burden them

with the responsibility for stopping cars because somebody is smoking? What kind of hearings will there be? There is no specification about that in the Bill for those charged with the offense. Who will bear the burden of proof at those hearings and how is the Commonwealth going to pay for the costs associated with these hearings and the additional police time to go to the hearings? Will such a law breed disrespect for the law and the police among otherwise law-abiding citizens?

I was speaking with a friend of mine who's a doctor who has two young children, and doesn't smoke. The other night he raises this issue to me. Now, he remembered when he was a teen-ager and how teen-agers felt about the police and how he's grown out of the teen-age rebellion attitude of his life with the police. But he can see that this kind of law where people come to resent the police for intruding again and kind of what I want to be left alone. I want to be left alone so I can get back home.

When the children were here testifying earlier and they talked about their helplessness, you know, hearing that testimony concerned me because of the lesson the children may be learning from these kind of proposals. Rather than teaching them to overcome that feeling of helplessness and how to take care of situations themselves, I think the message goes out. We have to pass a law to take care of

them. And I don't think that's how we want to approach children in teaching them how to deal with problems and growing into mature adults.

The problem in helplessness isn't passing laws. The problem in helplessness is teaching and working with children so that they can be assertive. They can learn to say I have asthma and I will feel sick if you continue to smoke. Will you please stop smoking? So if it isn't the cars, it's going to be in their friend's home or it's going to be in another place we don't regulate. And we need to teach them how they can stand up for themselves.

I have attached to my testimony 11 editorials all opposing the Bill not to show that I can collect them. But I think it shows the common sense of the people of this Commonwealth. They don't think this is something the Government should be doing.

I know as an advocate for a group with a particular interest, I can be zealous and compassionate in my point of view. And I heard that kind of zealousness and compassion here today. But we have to sometimes get back to some common sense approaches to problems, use persuasion. This press release talks about how they persuaded McDonalds to ban smoking in their restaurants; persuasion, education not coercion; incentives not penalties and punishment are the way to address these kinds of problems.

The education that needs to go on to parents in this kind of Bill. And I think this law would be harmful not helpful because the reaction is there is the Government getting in my life again, rather than receiving the message that passive smoke is hurting my children.

I believe that there is widespread agreement among the people of this Commonwealth. The General Assembly should not make behavior illegal just because it's offensive or unhealthy. There has to be something more for that kind of law to kick in. The citizens of Pennsylvania do not want it or need this kind of regulation and criminal legislature.

My last comment I'd like to address this issue that was raised about Philip Morris. When a bill like this comes up, I don't look and nobody on my board and nobody on my staff looks at who our contributors is to determine what position we take on a Bill. We have a national policy manual. We have resolutions that have been passed by the state Board. We look at the Constitution. We look at Court cases. We look at the Bill of Rights. We do not look at our contributor list to make decisions.

And certainly, if Philip Morris was so influential, we would be here testifying against those Bills to regulate smoking in public places. And I think it is ill-informed to suggest that Philip Morris in any way can control the decisions of this, the organization that I represent because

no individual contributor or corporate contributor could ever exercise that kind of control over the contrary on our boards.

MR. CHAIRMAN: Thank you. Any members of the committee have questions? Representative Melio?

REPRESENTATIVE MELID: When you mentioned about the young people that were here earlier, and you said they came here to ask us about the legislation. I think one of the young ladies, Allison Reigle didn't ask us, she demanded that we pass this legislation. And I think we have to take into consideration the concerns of these young people.

And I think that is one of the good reasons for having these hearings are to hear sides from opposing views and the people who are for the Bill. And it seems to me that there are quite a few people here supporting the Bill and there are people here also who have opposition to the Bill. But I think that we have to take into consideration all of the testimony that we hear here today.

And I think especially on me the youngsters had a great impact. And I think as far you mentioned also about the seat belt law and Representative Dermody mentioned about the abuses that could happen, would you be satisfied if something like an Amendment came about being a secondary where it would have to be someone who was stopped for another reason and then saw this particular violation before

someone who was arrested or convicted of the violation?

MR. FRANKEL: I can't say I would be satisfied. I would be ameliorated somewhat. I think that the privacy issue should remain and whether we want to be policing this kind of activity remain. Certainly, it's a far more sensible use of police resources to only make it a secondary offense. Whether that is capable of enforcing, because people have time to put out their cigarettes obviously raises an issue.

But I want to go back to what you mentioned earlier. I don't deny anybody an opportunity to come and testify and to demand. I'm sure your constituents demand things of you all the time and you don't necessarily pass those laws that they might be demanding. What I was reacting to was the sense that when they were asked if they felt helpless and it concerns me that if we are teaching children if not adults that you got a problem, the way to resolve it is to convince the legislature to pass the law rather than look at alternative ways to solve the problems.

And I hope — and I don't know whether any of the children are still here that there is another lesson that there needs to be learned and that we have a constitution that protects peoples' rights. And that can be important in respecting that and solving problems can coincide. They don't always have to conflict. And one of the ways to

resolve it is by helping children feel comfortable about saying I'm asthmatic. I'm allergic to cigarette smoke. Would you please put out your cigarette. Because there's going to be situations where the legislature is never going to intervene on their behalf.

MR. CHAIRMAN: Thank you. Representative Dermody? REPRESENTATIVE DERMODY: I have a couple questions for you, Larry. First of all you talk about — and I have so many questions I hope I get to them all. You said that the Constitution protects people's rights. And the thing that strikes me so violently is how about the kid's rights in the car. The four year old or the three year old that can't articulate, hey mom, hey dad, hey aunt, hey uncle, hey sister, hey brother put out the cigarette. Or how about the child that says, Dad, I have a right. Would you put out that cigarette that's bothering me. And the Dad turns around and spanks the child.

Does the Constitution just protect those that vote, those that can articulate, those that are in the forefront, middlemen or does it protect even the child in the car?

MR. FRANKEL: Certainly it protects the child in the car but it doesn't justify passing the law. I mean, as I recall when there was the debate earlier this year about I think it was House Bill 1,001 which would revise child abuse laws in Pennsylvania. There is much discussion about what

bounds you achieve between when the state intrudes and when
the state does not intrude. And there is no clear and right
line. But certainly when there is no immediate physical
danger to the safety of the child, I think the general
public would react and say, wait, hold on a minute.

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REPRESENTATIVE DERMODY: Are you saying -- let me correct the record here because we're taking this down -- that cigarette smoking in the car is no immediate danger to the child in the car? I mean, I'm assuming that's what you're saying.

MR. FRANKEL: It's not as an immediate danger as beating the child's head against the wall is.

REPRESENTATIVE DERMODY: But it is in danger -
MR. FRANKEL: It can over a long period of time
with repeated exposure be a danger.

REPRESENTATIVE DERMODY: So it is a danger to the child.

MR. FRANKEL: But it's not the same kind of danger of beating the child or spanking the child.

REPRESENTATIVE DERMODY: Okay. My question to you is you said there was a Bill of Rights and the ACLU looks at the Bill of Rights before it takes a position on the issue. I have a problem with again the issue of the child. Does the child fit into that equation? And you said that the Constitution says we have a right as Americans to be left

alone by our Government, obviously, and I think you left that out. I just graduated from law school and I know you're an attorney. I don't know where it says in the Constitution anywhere that we have the right to be left alone by the Government. Where does that say that specifically?

MR. FRANKEL: There are a whole series of cases going back to the early 60's that have developed a right of privacy which is not specifically articulated in the Constitution but based on the 1st, 4th, 5th, 9th and 14th Amendment. And if I have it correctly, the Supreme Court has found repeatedly there is a right of privacy and there has to be way against that right whether the dangers of what is the justification for the law. And it has to satisfy in most but not all cases a strict scrutiny analysis.

REPRESENTATIVE DERMODY: What is the public interest analysis at the state level?

MR. FRANKEL: It develops some inconsistency but it's not even a rational basis. It is a stronger test than a rational basis test. And there is a right of privacy but it's been recognized by the Court. It's not specifically stated in the Constitution but going back when Justice Brandice first articulated in the early part of the century and later on adopted in a series of decisions in the 60's that has the recognition of a right to be left alone by the

Government.

THE CHAIRMAN: The number of rights.

REPRESENTATIVE DERMODY: Right. But there is no where in the Constitution that says you have the right to be left alone. It's case law that establishes the certain privacy rights that we all have.

MR. FRANKEL: Well, it's case law decided by the Supreme Court and upheld for over 30 years.

REPRESENTATIVE DERMODY: Right. Now, you're saying criminalizing this activity and you've been saying that from the outset of this legislation. If you're riding in your car and you're smoking in your car and the police pull you over, if this Bill passes and becomes law, what happens to you? Do you get a criminal record when the police take you to the magistrate and cite you for this and you pay a fine? Is there a criminal record?

MR. FRANKEL: Under certain circumstances and they vary from county to county as to what kind of records they keep for summary offenses. Summary offense is what it says in the Bill. I mean, that is a crime. It is lower than a misdemeanor, but it is a crime. And you have the right to appeal it based on a summary offense.

REPRESENTATIVE DERMODY: Absolutely. And you're saying that if someone is cited that they are as a criminal would be the same as someone going through a stop sign,

1 someone not having a seat belt on their child, someone not 2 having a child in the car seat, that same type of criminal 3 activity. Because when we talk about criminal activity, we 4 think about felonies, we think about things such as that. 5 What are you specifically saying here?

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MR. FRANKEL: I would have to check how the statute defined driving through a light or not having a seat belt. This bill says summary offense and a summary offense is a crime in Pennsylvania.

REPRESENTATIVE DERMODY: Am I understanding seat belts, speeding, are all non-moving summary offenses under the code in Pennsylvania?

MR. FRANKEL: It very well might be, I don't know. But I also know and this is for my practice in Philadelphia that if one does get a moving violation, one appeals it from traffic court into the criminal courts and those criminal standards do apply even to traffic violations.

REPRESENTATIVE DERMODY: The standards of evidence and procedure, am I correct?

MR. FRANKEL: It's a rather loose procedure in Philadelphia, yes.

REPRESENTATIVE DERMODY: Well, we understand that but we cannot be held accountable for the rest of Pennsylvania. Let me ask you this question. You're talking about family privacy and the state is moving into this

child-rearing activity by saying you can't smoke in the car with your kids. I don't understand what you're saying here.

We're into people's lives everyday in terms of inoculations, vaccinations in sending your child to school. And in essence, if you do not feed your child or if you abuse your child, the state — the Courts can step in in loco parentis of the parents and regulate activities. Are you saying the state shouldn't be doing these types of things?

MR. FRANKEL: I'm not saying the state shouldn't be doing these types of things. But I think there are areas where the state just does not get involved unless there is immediate and physical danger to the children. Inoculations have been ordered in cases where there have been epidemic breakouts and people are inoculating their children and getting them immunized.

To equate driving in a car and smoking, these kind of dangers do minimize those dangers and I think there is a great deal of disservice to try and educate people about why they shouldn't smoke in a car because what they hear is Government wants to regulate every little detail of my life and they resent it and they don't get the message. That is, you know, maybe I sound a little angry but that is true. We get the calls in, what is the government up to now.

REPRESENTATIVE DERMODY: Well, that's a whole other

1 issue about the government's involvement in the public 2 interaction with us. But you said something I think that 3 really needs to be challenged. You said violent and 4 traumatizing behavior. Cigarette smoking is not violent and traumatizing behavior to the child in a car. And you tell 5 these kids that have asthma that it's not violent and traumatizing. I mean how can you say that with a straight face? 8

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MR. FRANKEL: You tell a child that has been beat up by their parent that smoking a cigarette in the car is the same thing and I'd like to see their reaction.

REPRESENTATIVE DERMODY: That is a different analogy altogether. You're telling me that when that child sits in that car and mom and dad smokes or aunts or uncles, that that is not violent and traumatizing to that child's lungs, that child's health. I mean, we can say beat the child or whatever you want to say but I'm saying about this specific incidence.

MR. FRANKEL: It is not traumatizing and violent in the same manner or even close in the same manner. grew up, I was allergic to cigarette smoke. This isn't foreign to me. And I was around people who smoke. It certainly wasn't comfortable. But it certainly didn't make me ever think I wanted the law to intrude. It certainly didn't make me think that it was violent or traumatizing.

It was unpleasant. It was obnoxious. But it was not illegal and should not be illegal.

REPRESENTATIVE DERMODY: You said you grew up with cigarette smoke like all of us probably have. You said that the children ought not to be here because we're teaching them a sense of helplessness and what they ought to do is we ought to teach them to articulate to their moss and dad, hey, mos, hey dad, stop smoking. Children ought to be, quote, "to be assertive, stand up for themselves." I mean, Larry, let's be serious here. How are we going to teach these children to stand up for themselves when they're three and four and five and six, eight years old? Tell us how we're going to do that. Tell the media, tell Pennsylvania and tell all of these children how are they actually going to do that, Larry.

MR. FRANKEL: I think we can start doing that in schools and I think there's an effort to do that in schools. People seem to resist trying to teach children to stand up for their parents at times. I think that children — and I never indicated that children shouldn't be here. I indicated that I have concern that we teach children that they need Government to help them when they can be taught to help themselves. And I think it's important that our — we understand that our society is based on Government not interfering without some very strong justification for that

interference. And when we lose that sense, when we lose that common understanding of the limits on Government, we move to a stage where Government is big brother and big protector. And I don't want and ACLU doesn't want and I think the people of Pennsylvania do not want the state government to be big brother and take care of all of our problems for us.

REPRESENTATIVE DERMODY: Well, the problem, Larry, is if you tell a kid to stand up to his mom and dad, that mom and dad are going to slap that kid down. Why didn't you stand up to your mom and dad when you knew smoking in the car with you was wrong. And the only reason why I couldn't because my dad would slap me in the face and your dad probably would have done the same thing.

And that does not — that reinforces that
helplessness that you want to try and correct, Larry, and
it's simply not going to happen. And you're talking about
the 11 editorials you attached and you said that I think
this proves that there's a common sense of people across
Pennsylvania. Eleven editorials are written by 11 people.
I have letters in my office from 5,000 students that say,
no, we want it stopped. This is i1 against 5,000. This
doesn't prove anything. It proves 11 people have a position
in the newspaper to articulate certain concerns. And my
last comment, Larry —

MR. FRANKEL: Can I respond to that comment?

REPRESENTATIVE DERMODY: Yes, sure.

MR. FRANKEL: Two things. One is I attached the editorial because I do represent public opinion.

REPRESENTATIVE DERMODY: It represents 11 individuals.

MR. FRANKEL: They do not represent an organized effort. Those 11 editorial writers did not get together and decide we'll write about this. And in many cases, editorial boards meet and decide whether editorials should be written. I don't know what the majority vote would be, but certainly on this kind of legislation to see that kind of a response in the newspapers and these aren't the big city newspapers, these are the newspapers from the small towns across the state demonstrates that there is concern about Government butting in where it shouldn't be butting in.

REPRESENTATIVE DERMODY: No, it demonstrates that it people or may be 30 people on an editorial board has taken a position where they know that they take certain advertisements in the paper. I think it's based upon the dollar which raises another question, Larry. The ACLU last year took a donation from Philip Morris for over a half a million dollars. Is that true, Larry? Are you aware of that?

MR. FRANKEL: I would not be aware of how much

money Philip Morris gives because as I stated earlier. I look at the Constitution. I look at the Bill of Rights. I look at our policy manual. I think compared to a lot of legislators I know a lot less about who contributes to my organization than legislators know about who contributes to their campaigns. That is not how we make policy. And if that's 500,000 for the entire national organization which is in 50 states, that is insignificant compared to the individual membership donation which we rely on for most of our lobbying and legislative efforts in individuals who donate to this organization over 300,000 nationwide.

REPRESENTATIVE DERMODY: I think a half a million bucks is not insignificant, Larry. My understanding is the way your policy is created when you come up with a position, it's sent to Washington D.C. especially on this issue it was approved by D.C. Your position that you're making now in public here in Pennsylvania, am I correct on that assumption?

MR. FRANKEL: You are not correct.

REPRESENTATIVE DERMODY: My understanding is that that position had to be approved by Washington D.C. and it was preapproved by D.C. based upon the financial budget that Phillip Morris and R.J. Reynolds makes to the ACLU.

MR. FRANKEL: I will reiterate what I said at the beginning which is true I do not know what your source of

information is. Our national policy manual specifically states our position on public places and regulating smoking in public places. It is very clear to me on the basis of that national policy statement, what our policy would be in reaction to a Bill like this. I did not have to call Washington. I did not have to submit anything to Washington. I had to consult with my executive director because I do not make policy announcements on my own. But we did not look into who contributed what.

We got some letters from members who were upset when we explained to them the Constitutional basis for our objection and they all agreed with us. And I think that there is a disservice going on in trying to represent the only basis for any Civil Liberty objections contribution from Philip Morris. That is nothing but an outright misstatement of what our position is, how we come to take the position. And I think it's an absurd defensive measure being taken by the components of the —

REPRESENTATIVE DERMODY: My last question is that the ACLU was established many years ago based upon protecting the first ten Amendments and those rights that people think are very important to be protected. My question to you is how do the non-smokers rights, not the kids, how about the guy that sits in the car or the girl that sits in the car and the other person is smoking, how

about those rights? Because it seems to me that we're protecting the smokers and their right to smoke, how about the 75 percent of the other Americans that don't smoke? How about their rights?

MR. FRANKEL: I don't know what 75 percent of other Americans think. But I do know that there are plenty members of my organization and people who are not members of my organization who do not let Government intrusiveness into private behavior. And they don't look at this as a smoker's right versus non-smoker's right. It's a right about where Government regulation ends when it comes to private behavior. And we're talking about defending the rights of the public; the smoker and the non-smoker to be left alone, to be left alone free from Government interference and private affair.

REPRESENTATIVE DERMODY: And then the follow-up would be to leave them alone so they can do what they want to endanger their children's lives regardless of any fact as long as the Government is non-intrusive to their privacy right?

MR. FRANKEL: I think the role of those who are interested — role is the wrong word. I think the manner to try and resolve this problem is not to look to Government to pass a law. It is persuasion. It is getting out in public and in private places and persuading people what they do is

wrong. That is what is important. I'm not saying don't, you know, everybody hands off. You can't do anything.

We're talking about what is appropriate for Government to do, and what is appropriate for all of those other entities in this country who do not have the coercive powers of the Government, the power to pass laws that require people to pay fines, and what happens to the person that doesn't pay a set of fines? Is he going to go to jail? We're talking about how you approach a public health issue. Do you approach it with criminal law or do you approach it through other less coercive means?

REPRESENTATIVE DERMODY: Thank you.

MR. CHAIRMAN: Thank you. Representative Dermody?

REPRESENTATIVE DERMODY: Thank you, Mr. Chairman.

I think I just have a comment. We talked quite a bit

recently about what the involvement of the children and what

we're teaching them by relying on the Government. I don't

know whether it's right or wrong. But I think one thing

that's been left out of the discussion a little bit. You

heard from Dr. Mary Consevage who talked about a patient she

examined the other evening with I believe it was an ear

infection or a respiratory infections. And she mentioned

the child came in smelling like smoke, and she had a long

conversation with the parents.

It seems to me that we can spend some time

educating parents about what they're doing for their children. It seems to me if those parents walked in with their kid reeking with smoke, they had no idea that they were killing their child, damaging that child's lungs, affecting their health for years to come.

Whether this should be a law or not, I'm not sure. I do know this. We need to start encouraging in education in anyway the Government can to encourage the medical profession or whoever else, the public health profession, the parents need to understand they can't subject their children to these types of health hazards and may be we ought to put some efforts into that. Thank you.

MR. CHAIRMAN: Thank you.

MR. FRANKEL: Thank you very much.

MR. CHAIRMAN: The next individual to testify is

Jeffrey Barg, Physicians' News Digest. And we only have two
more people to testify with Juli McGreevy being last.

MR. BARG: Thank you, Mr. Chairman. I will be brief. It's been a long morning going into the afternoon here. I'd just like to make a few brief points and be happy to take any questions that you might have.

My name is Jeffrey Barg. As editor of Physicians'
News Digest, richly every month studies come across my desk
further supporting to back those position as the number one
cause of premature death and disease in this country. One

of the most troubling aspects of the information is the way that we recklessly endanger the lives of our children with our complacency towards tobacco.

We allow huge billboards glamorizing tobacco to cast a shadow on our schools, playgrounds and to appear on Septa buses which carry many of our children to school. We allow cigarettes to be sold in vending machines along side candy or packaged with caps, t-shirts and alike and blazing with cartoon characters.

Most cigarette retailers don't even think twice about illegally selling cigarettes to minors. I know there was testimony earlier about this point. But in a study conducted in March by the Physicians' News Digest found that over 75 percent of the time, 14 and 15 year old volunteers were able to purchase cigarettes in Philadelphia area pharmacies, convenience stores and restaurants.

And all too often, we recklessly expose children's vulnerable lungs to toxic environmental tobacco smoke. As has already been testified to children are particularly vulnerable to the hazards of environmental tobacco.

Aside from the estimated 53,000 deaths a year caused by environmental tobacco smoke, children fall victim to 150,000 to 300,000 cases of bronchitis and pneumonia caused by ETS. Fifteen thousand of which lead to hospitalization. I want to emphasize that point. I mean,

we had a representative from the ACLU talking about this as ETS being merely offensive or unhealthy. We're talking about kids having acute asthmatic attacks and other respiratory problems that leads to 100,000 hospitalizations a year. If that isn't, you know, a clear and present danger, I don't know what is. Aside from the fact that it is deadly.

Now, the deadliness may not happen immediately although it may happen in some cases due to these asthmatic attacks, it happens over time. But still it causes 53,000 deaths a year. So I just want to make that clear. Not surprisingly, ETS in cars was found to have the highest concentration of nicotine compared to other complications. I think that is fairly common sensible which was another thing we were supposed to use as our common sense.

ETS in cars has four times the average nicotine level as in restaurants, five times the level. In offices, where we do -- the state does have laws that provide some protection as we -- as it may be at this point.

So what are some of the arguments about modest measures such as House Bill 626 which would fine people \$50 for smoking in a car carrying children 15 years of age or younger. Few people seem to object to the requirements of infants in safety seats in cars or with seat belts or with laws against drunk driving. And yet, fatalities caused by

automobile accidents are fewer than those caused by ETS.

This is common sense.

The tobacco industry and the beneficiary would have you believe that this is a radical assault on smoker's civil liberties and an outrageous invasion of privacy. But I don't hear anybody arguing that laws against drunk driving violate drinker's civil liberties or invade their privacy.

Others will want to characterize those measures as putting children against their parents; intruding on the parent-child relationship. But I don't hear anyone arguing that laws requiring child safety seats or seat belt laws put children against their parents if they don't use them intruding on the parent-child relationship.

And I will say there is a punitive measure against smokers and properly extending the role of government into our lives. But more so our assessment shows that this is a less troublesome measure for smokers than the law against smoking on all domestic airplanes. Smokers are free to pull over to the side of the road or pull into a rest area and get out of their car and smoke. And it only applies at times when they are carrying children under the age of 16. It doesn't seem that onerous to me.

In sum, this bill is not designed to punish smokers but rather to protect the health of children; a perfectly legitimate and wrongful role for government. As to the

issue of enforcing the Bill, I would refer to another important role of legislation in the legislative process; that is to inform the public.

I give smokers more credit than to the opponents of this Bill. Given the facts on this issue, be it the legislative process and the passage of this Bill, I believe most smokers will comply with the law without the leave for enforcement. Certainly a number of target enforcements that are publicized would aid in this as well.

After all, most smokers regret the day that they became addicted to tobacco and wish that they could quit. They don't want their children to smoke and they support reasonable tobacco control measures. Non-smokers are not their nemesis but rather the tobacco industry which spent billions of dollars to seduce them into starting to smoke in most cases while they were children.

So in closing, I urge the members of the subcommittee to summon up their courage to show some leadership on this issue and put the interest in Pennsylvania's children ahead of the interest of the tobacco industry. Thank you.

MR. CHAIRMAN: Thank you very much, Jeffrey. Any questions from any members of the committee?

(No response.)

MR. CHAIRMAN: Thank you. It seems like your

testimony was fitted in like as if you had known Mr.
Frankel's comments and you had answered some of his
concerns.

MR. FRANKEL: They were easily anticipated.

MR. CHAIRMAN: The last person to testify is Juli McGreevy. Okay. This is a private citizen wishing to testify before the committee.

MS. MCGREEVY: My name is Juli McGreevy, and I am here today to talk about traffic laws and personal freedom. It is my opinion from working in traffic safety since 1985 that all motor-vehicle laws designed to protect the health and safety of the public are an infringement on personal freedom. For example, the section of the vehicle code which says drivers must stop at stop signs is an infringement of the freedom to drive as you want and yet all motorists understand and accept the benefit of this law.

The question then, for me, is not whether a bill like House Bill 626 is an infringement on personal freedom. The question is whether the potential health and safety benefits of the Bill outweigh the infringement.

The Environmental Protection Agency, as you have heard in previous testimony, says that environmental tobacco smoke in cars is at a very high level, higher than that found in other places where people smoke. Children under the age of 16 are not mobile enough to get around without

the help of adults and should not be forced to sit in an environment where the air is so toxic.

We have other traffic laws that are working to protect children. For example, in the 1980's, Pennsylvania passed and implemented a child safety seat law and a seat belt law. The mere existence of these laws and the publicity surrounding their passage encourages parents and others to protect their children by buckling them up.

Posters like this one were used in Pennsylvania and throughout the United States to help parents understand the health risks of not buckling up children. The picture is of a three-year old sitting in the back seat of a car without either a seat belt or a child safety seat. The headline reads, "The most common form of child abuse." The reason the Keystone Safety Belt Network, the organization I was executive director of at the time, and other groups found this poster and a similar billboard so successful was that the message got good parents to question their behavior regarding protecting their children in cars.

We didn't view parents who failed to put their children in seat belts as "bad" parents. We felt they just didn't understand the risks that their behavior imposed upon their children. Having these laws helped people understand the risks and increased safety seat and seat belt use to over 65 percent.

I see House Bill 626 a similar law, a law whose
health benefits make an infringement on personal freedom a
valid trade off. Passing House Bill 626 into law would help
parents understand the risks to their children of smoking in

motor vehicles and be a reminder to smoke elsewhere.

MR. CHAIRMAN: I thank you very much. Any member of the committee have any questions?

(No response.)

MR. CHAIRMAN: Thank you very much. This concludes this hearing. I want to thank everyone for taking the time to testify and participate and listen, and I guess all of us are learning the process. As many of the individuals that testified today has stated that education is a major effort in what we're trying to do here. Being the fact that we had the hearing, it's part of that education process. We anticipate talking to the Chairman to see which direction this bill will go. We'll be voting in this Committee or the full Committee or it will be voted on the floor of the House. Thank you very much for your testimony today.

(Whereupon, at 1:10 p.m., the hearing adjourned.)

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