

7 pages



Commonwealth of Pennsylvania

1991-92
Governor's
Executive Budget

Department of Corrections

The department maintains a State system for the custody and rehabilitation of convicted criminals. Included within this system are residential programs and pre-release programs to provide inmates with supervision, counseling and treatment to enable them to satisfactorily adjust to society.

CORRECTIONS

Summary by Fund and Appropriation

	(Dollar Amounts in Thousands)		
	1989-90 Actual	1990-91 Available	1991-92 Budget
GENERAL FUND			
<i>INSTITUTIONAL:</i>			
State Correctional Institutions	\$ 333,342	\$ 414,048 ^a	\$ 451,003
PENNFREE — Drug and Alcohol Treatment	212 ^b	.....	.....
PENNFREE — Farview Conversion	12,000 ^b	.....	.....
(F) ADMSBG — Alcohol and Drug Services .....	.....	1,063	1,990
(F) DCSI — Correctional Institutions .....	.....	1,646	1,098
(F) Federal Inmates	125	280	280
(F) Mariel — Cuban Inmates	159	160	160
(F) Drug and Alcohol Inventory	40	.....	.....
(F) Veterans Training .....	.....	10	.....
(F) Library Services	10	25	25
(F) ADMSBG — Rehabilitation	110	110	110
(F) Therapeutic Communities	646	496	.....
(F) Drug and Alcohol Rehabilitation	30	.....	35
(F) Narcotics Control Training	54	.....	.....
(F) Substance Abuse .....	.....	60	.....
(A) Institutional Reimbursements	390	405	410
(A) Community Service Centers	309	335	340
STATE FUNDS	<u>\$ 345,554</u>	<u>\$ 414,046</u>	<u>\$ 451,003</u>
FEDERAL FUNDS	1,174	3,850	3,698
AUGMENTATIONS	699	740	750
GENERAL FUND TOTAL	<u>\$ 347,427</u>	<u>\$ 418,636</u>	<u>\$ 455,451</u>
OTHER FUNDS			
<i>MANUFACTURING FUND:</i>			
General Operations	<u>\$ 19,222</u>	<u>\$ 20,120</u>	<u>\$ 23,020</u>
<i>LOCAL CRIMINAL JUSTICE FUND:</i>			
Local Criminal Justice Grants .....	.....	.....	<u>\$ 39,000</u>
DEPARTMENT TOTAL — ALL FUNDS			
GENERAL FUND	<u>\$ 345,554</u>	<u>\$ 414,046</u>	<u>\$ 451,003</u>
FEDERAL FUNDS	1,174	3,850	3,698
AUGMENTATIONS	699	740	750
OTHER FUNDS	<u>19,222</u>	<u>20,120</u>	<u>62,020</u>
TOTAL ALL FUNDS	<u>\$ 366,649</u>	<u>\$ 438,756</u>	<u>\$ 517,471</u>

^aIncludes recommended supplemental appropriation of \$44,835,000.

^bThis continuing appropriation provides funds for both 1989-90 and 1990-91.

CORRECTIONS

Program Funding Summary:

	(Dollar Amounts in Thousands)						
	1989-90 ACTUAL	1990-91 AVAILABLE	1991-92 BUDGET	1992-93 ESTIMATED	1993-94 ESTIMATED	1994-95 ESTIMATED	1995-96 ESTIMATED
INSTITUTIONALIZATION OF OFFENDERS							
General Funds.....	\$ 345,554	\$ 414,046	\$ 451,003	\$ 476,406	\$ 496,317	\$ 515,374	\$ 534,556
Federal Funds.....	1,174	3,850	3,698	3,754	3,878	4,044	4,210
Other Funds.....	19,921	20,860	62,770	117,507	86,249	33,015	26,804
TOTAL.....	\$ 366,649	\$ 438,756	\$ 517,471	\$ 597,667	\$ 586,444	\$ 552,433	\$ 565,570
ALL PROGRAMS:							
GENERAL FUND.....	\$ 345,554	\$ 414,046	\$ 451,003	\$ 476,406	\$ 496,317	\$ 515,374	\$ 534,556
SPECIAL FUNDS.....	0	0	0	0	0	0	0
FEDERAL FUNDS.....	1,174	3,850	3,698	3,754	3,878	4,044	4,210
OTHER FUNDS.....	19,921	20,860	62,770	117,507	86,249	33,015	26,804
TOTAL.....	\$ 366,649	\$ 438,756	\$ 517,471	\$ 597,667	\$ 586,444	\$ 552,433	\$ 565,570

PROGRAM OBJECTIVE: To decrease the recurrence of crime by replacing criminal behavior with socially acceptable behavior.

Program: Institutionalization of Offenders

The State administered system includes 15 correctional institutions and 15 community service centers. During 1990 the following increases in institutional capacity occurred: 1) the opening of a 120 cell maximum-security modular unit at Camp Hill; 2) the opening of a 30 bed modular unit at Muncy; and 3) expansion of the newly converted State Correctional Institution at Waymart from a capacity of 132 to 433. There were 22,325 inmates housed in the State system at the end of December 1990.

In addition to providing the basic necessities of life, programs are available which enable inmates to leave prison better prepared to adjust to life in the community. These include educational services, vocational training and behavior modification.

Educational programs provided by the Pennsylvania Department of Education offer inmates the opportunity to obtain high school diplomas or adult basic educational skills. Post secondary education, in cooperation with nearby colleges, enables students to earn associate's or bachelor's degrees.

Vocational training is dedicated to the development of marketable job skills so that inmates are more employable upon their release. A variety of programs are offered which may lead to employment as plumbers, electricians, auto mechanics, sheet metalworkers, barbers or cosmeticians.

Counseling services are designed to modify social behavior to a more acceptable level. Mental health and sex offender units have been opened at many institutions. Alcohol and drug rehabilitation is also available.

Community service centers permit highly screened inmates, who meet established criteria, to live in halfway houses in the community. Here they receive 24 hour supervision and can utilize counseling services while working or attending school. In 1990 the Department of Corrections began establishing community centers for technical parole violators. These centers provide an option short of reincarceration for addressing minor parole violations. By the end of 1990-91 these centers are expected to have a bed capacity of 250.

A Proposal to Change to a Unified Corrections System

Pennsylvania's criminal justice system uses a sentencing system that specifies a maximum term and a minimum term that is no more than one-half the maximum term. Under this system, the Pennsylvania Board of Probation and Parole determines the appropriateness of the release of offenders upon completion of the minimum sentence. The Board can grant discharge to an offender based on demonstrated behavior, participation in treatment and readiness for community living. While this kind of sentencing appears to give assurance that only those individuals deemed to be safe will be returned to the community, the

process used by any parole body to predict the future behavior of individual offenders is often inaccurate. When released from confinement, the offender is placed under board supervision until expiration of the maximum sentence. Parole may be revoked if the offender commits a new offense or violates the terms of his parole.

This proposal will change that system in the following ways:

- The restriction that the minimum sentence not exceed one-half of the maximum sentence will be eliminated. The court will be authorized to set the term of the minimum sentence.
- The minimum sentence set by the court will be based on sentencing guidelines promulgated by the Pennsylvania Commission on Sentencing. Those guidelines will insure that the same information is used in the same way as a starting point in the process used in reaching a sentencing decision in each case.
- An offender will be released at the expiration of his minimum sentence less any reduction for earned time.
- Offenders who are guilty of misconduct or violent behavior while incarcerated may have their minimum sentence extended at the request of the Department of Corrections. The Board will determine if an offender's minimum term should be extended.
- The Department of Corrections will oversee post-release supervision. The Board will determine when and in what fashion an offender's parole should be revoked.

With these changes the decision making process for an inmate's incarceration or release will be separated from supervision during and after incarceration. The result is a more unified corrections continuum in which the Department of Corrections supervises the offender from incarceration through the post-release supervision period.

To implement this revision, complex and detailed organizational changes in both the Department of Corrections and the Board of Probation and Parole will have to take place. The two agencies are reviewing ways to make the transition in a timely and efficient manner. Since these reviews have not been completed, neither the resources to be transferred nor the schedule for their transfer has been established. Therefore, recommended changes to the budgets of these agencies have not been reflected in their recommended appropriations in this budget. However, preliminary analysis indicates that the net effect of the transfer will be budget neutral in the 1991-92 fiscal year. In future years, as the number of inmates that transfer from incarceration to post-release supervision increases, savings will be realized in prison operations. These savings can then be used to cover the cost of the required additional post-release supervision.

An analysis of the costs and the budgetary implications of this reorganization will be submitted to the legislature.

CORRECTIONS

Program: Institutionalization of Offenders (continued)

Program Measures:

	1989-90	1990-91	1991-92	1992-93	1993-94	1994-95	1995-96
Inmates (December)	20,490	22,325	24,487	26,437	28,290	29,948	31,570
Prison Capacity (December)	13,825	14,338	17,173	17,435	21,781	22,381	22,381
Inmates in excess of capacity	6,665	7,987	7,314	9,002	6,509	7,567	9,189
Inmates receiving high school diplomas (GED)	950	975	1,000	1,100	1,550	1,575	1,600
Inmates receiving vocational training	3,407	4,100	4,200	4,300	6,000	6,100	6,150
Inmates receiving other education training	6,110	6,330	6,640	6,940	7,240	7,550	7,850
Inmates receiving drug and alcohol treatment	4,400	4,900	6,000	6,200	8,000	8,100	8,200
Average annual cost per inmate	\$16,279	\$18,546	\$18,418	\$18,020	\$17,544	\$17,209	\$16,932

The program measures for inmates receiving drug and alcohol treatment reflect a revised method of reporting services. Previously, all drug and alcohol treatment including cursory services were counted. Currently, only more intensive services are included in the drug and alcohol treatment measures.

Population and Capacity				
Institutions	Population Dec. 1990	Estimated Population Dec. 1991	Capacity Dec. 1990	Estimated Capacity Dec. 1991
Cambridge Springs	500	500	500	500
Camp Hill	2,285	2,493	1,542	1,778
Cresson	948	1,166	547	795
Dallas	2,035	2,039	1,457	1,457
Frackville	1,038	1,150	540	668
Graterford	4,175	4,287	2,734	2,862
Greensburg	752	752	461	461
Huntingdon	2,007	2,226	1,347	1,595
Mercer	849	1,067	464	712
Muncy	691	887	410	632
Pittsburgh	1,968	1,968	1,620	1,620
Retreat	839	839	480	480
Rockview	2,040	2,093	1,250	1,310
Smithfield	955	1,138	484	692
Waymart	537	964	433	917
Waynesburg	280	379	168	280
Community Service Centers	379	414	401	414
Group Homes	125	125	.....	.....
Federal Prison System	422	.....	.....	.....
TOTAL	22,325	24,487	14,338	17,173

CORRECTIONS

Program: Institutionalization of Offenders (continued)
Expenditures by Institution: (Dollar Amounts in Thousands)

	1989-90 Actual	1990-91 Available	1991-92 Budget		1989-90 Actual	1990-91 Available	1991-92 Budget
Cambridge Springs				Mercer			
State Funds			\$ 5,225	State Funds	\$ 13,206	\$ 17,470	\$ 18,723
Federal Funds				Federal Funds		48	101
Augmentations				Augmentations	3	5	5
TOTAL			\$ 5,225	TOTAL	\$ 13,209	\$ 17,523	\$ 18,829
Camp Hill				Muncy			
State Funds	\$ 36,445	\$ 43,814	\$ 45,024	State Funds	\$ 14,473	\$ 17,260	\$ 18,894
Federal Funds		63	133	Federal Funds	25	790	367
Augmentations	143	135	135	Augmentations	90	95	95
TOTAL	\$ 36,588	\$ 44,012	\$ 45,292	TOTAL	\$ 14,588	\$ 18,145	\$ 19,356
Cresson				Pittsburgh			
State Funds	\$ 14,416	\$ 18,251	\$ 20,951	State Funds	\$ 35,955	\$ 42,135	\$ 43,012
Federal Funds	408	296	361	Federal Funds		63	133
Augmentations				Augmentations			
TOTAL	\$ 14,824	\$ 18,547	\$ 21,312	TOTAL	\$ 35,955	\$ 42,198	\$ 43,145
Dallas				Retreat			
State Funds	\$ 27,088	\$ 32,108	\$ 32,988	State Funds	\$ 12,861	\$ 16,222	\$ 17,384
Federal Funds		48	101	Federal Funds	5	32	66
Augmentations	61	65	65	Augmentations			
TOTAL	\$ 27,149	\$ 32,221	\$ 33,154	TOTAL	\$ 12,866	\$ 16,254	\$ 17,450
Frackville				Rockview			
State Funds	\$ 14,771	\$ 18,302	\$ 19,613	State Funds	\$ 26,473	\$ 31,613	\$ 33,879
Federal Funds	5	32	67	Federal Funds		63	133
Augmentations				Augmentations	52	55	55
TOTAL	\$ 14,776	\$ 18,334	\$ 19,680	TOTAL	\$ 26,525	\$ 31,731	\$ 34,067
Graterford				Smithfield			
State Funds	\$ 50,763	\$ 63,879	\$ 66,910	State Funds	\$ 12,720	\$ 15,998	\$ 19,198
Federal Funds	238	324	421	Federal Funds		53	101
Augmentations	33	35	35	Augmentations			
TOTAL	\$ 51,034	\$ 64,238	\$ 67,366	TOTAL	\$ 12,720	\$ 16,051	\$ 19,299
Greensburg				Waymart			
State Funds	\$ 14,211	\$ 17,350	\$ 18,781	State Funds	\$ 6,672	\$ 14,759	\$ 17,947
Federal Funds		48	101	Federal Funds		254	532
Augmentations				Augmentations			
TOTAL	\$ 14,211	\$ 17,398	\$ 18,882	TOTAL	\$ 6,672	\$ 15,013	\$ 18,479
Huntingdon				Waynesburg			
State Funds	\$ 25,739	\$ 31,197	\$ 33,434	State Funds	\$ 5,962	\$ 7,774	\$ 9,600
Federal Funds		63	133	Federal Funds	10	21	38
Augmentations	8	10	10	Augmentations			
TOTAL	\$ 25,747	\$ 31,270	\$ 33,577	TOTAL	\$ 5,972	\$ 7,795	\$ 9,638
Community Service Centers				Central Office			
State Funds	\$ 7,264	\$ 10,814	\$ 15,240	State Funds	\$ 14,535	\$ 15,100	\$ 14,200
Federal Funds				Federal Funds	483	1,652	910
Augmentations	309	335	350	Augmentations		5	
TOTAL	\$ 7,573	\$ 11,149	\$ 15,590	TOTAL	\$ 15,018	\$ 16,757	\$ 15,110

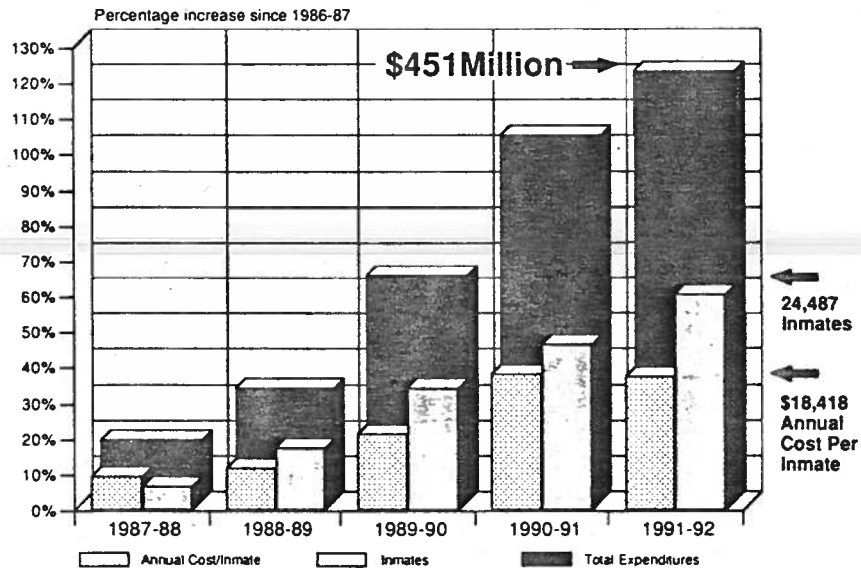
Program: Institutionalization of Offenders (continued)

Program Recommendations:

This budget recommends the following changes: (Dollar Amounts in Thousands)

State Correctional Institutions		
\$ 5,225	—Initiative — SCI Cambridge Springs — to increase institutional capacity by adding a new 500 bed State correctional institution.	1,500 —for repairs and facility improvements at SCI Graterford
280	—Initiative — Community Service Center —to open an additional center which will provide 50 beds for inmates screened and determined to be low risk.	1,000 —for continuation of asbestos removal. 4,060 —additional cost of parole violator programs implemented during the latter portion of 1990-91.
612	—Initiative — to increase security at various correctional institutions.	3,756 —to replace equipment and purchase additional equipment due to the larger inmate population.
15,562	—additional cost of 1990-91 initiatives including the new modular housing units, the opening of SCI Waymart and the motivation camp, and SCI Pittsburgh Improvements.	9,732 —to continue current program. -10,822 —nonrecurring cost of 1990-91 equipment purchases and housing of inmates in Federal prisons.
6,052	—to provide for additional inmate health care, food, clothing and other operational items due to the larger inmate population.	\$ 36,957 <i>Appropriation Increase</i>

**State Correctional Institutions
Five Year Growth Comparison**



Expenditures are expected to increase from \$204 million in 1986-87 to \$451 million in 1991-92 - a 120% increase. Inmate population is estimated to grow 61% while cost/inmate increases 37%.

Appropriations within this Program:

	(Dollar Amounts in Thousands)						
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GENERAL FUND:							
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