## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE RESOLUTION

No. 2

Special Session No. 1 of 2023-2024

INTRODUCED BY CUTLER, JANUARY 9, 2023

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## A RESOLUTION

1 2 3 4 5 6	Adopting, with exceptions, the General Operating Rules of the House of Representatives (2021-2022) as the Rules of the House of Representatives for Special Session No. 1 (2023), further providing for debate, for time of meeting, for order of business, for standing committees, for powers and duties of standing committees and for Committee on Rules.
7	RESOLVED, That the business of the House of Representatives
8	during Special Session No. 1 (2023) be confined to the subjects
9	appropriate to the Special Session; and be it further
10	RESOLVED, That the General Operating Rules, Rules 1-78, of
11	the House of Representatives (2021-2022) be adopted as the Rules
12	of the House of Representatives for Special Session No. 1 (2023)
13	of the House of Representatives with the exception of Rules 10,
14	15, 17, 43, 45, 45(a) and 46; and be it further
15	RESOLVED, That the following be adopted as additional Rules
16	of the House of Representatives for Special Session No. 1 (2023)
17	of the House of Representatives:
18	RULE 10
19	Debate
20	When a member desires to address the House, the member shall

- 1 rise and respectfully address the Speaker. Upon being
- 2 recognized, the member may speak, and shall be confined to the
- 3 question under consideration and avoiding personal reflections.
- 4 When two or more members rise at the same time and ask for
- 5 recognition, the Speaker shall designate the member who is
- 6 entitled to the floor.
- 7 No member, except the Majority and Minority Leaders, may
- 8 speak more than twice on any question, without the consent of
- 9 the House. The sponsor of a bill or an amendment shall be
- 10 entitled to be recognized twice, and a maker of a debatable
- 11 motion shall be entitled to be recognized twice; but all other
- 12 members shall be recognized only once. When recognized, no
- 13 member except the Majority Leader and Minority Leader may debate
- 14 on any debatable question for more than five minutes each time
- 15 the member is recognized.
- 16 With the unanimous consent of the House a member may make a
- 17 statement not exceeding ten minutes in length concerning a
- 18 subject or matter not pending before the House for
- 19 consideration, providing the Majority and Minority Leaders have
- 20 agreed on a time the member is to ask for recognition.
- 21 RULE 15
- 22 Time of Meeting
- 23 The House shall convene at the discretion of the House. No
- 24 session of the House may begin before 8:00 A.M. nor end after
- 25 11:00 P.M. unless exigent circumstances exist, as determined by
- 26 an affirmative vote of three-fourths of the members elected to
- 27 the House, by a roll call vote on a motion to extend session. A
- 28 motion to extend session may be made to extend session generally
- 29 or to conclude business on a specific question or questions. If
- 30 a motion to extend session is made prior to 10:15 P.M. and a

- 1 roll call vote has not been ordered, the arrival of 10:45 P.M.
- 2 shall put an end to all debate and shall bring the House to an
- 3 immediate roll call vote on the question to extend session.
- 4 Nothing in this rule shall prevent the House from conducting
- 5 administrative matters, including the making of announcements
- 6 regarding the House schedule for the benefit of members or in
- 7 order to comply with 65 Pa.C.S. § 709 (relating to public
- 8 notice) after 11:00 P.M. Upon the Speaker's determination that
- 9 all administrative matters are concluded, the Speaker shall
- 10 adjourn the House.
- 11 RULE 17
- 12 Order of Business
- 13 The daily order of business shall be:
- 14 (1) Prayer.
- 15 (2) Pledge of Allegiance.
- 16 (3) Correction and approval of the Journal.
- 17 (4) Leaves of absence.
- 18 (5) Master Roll Call.
- 19 (6) Reports of Committee.
- 20 (7) First consideration bills.
- 21 (8) Second consideration bills.
- 22 (9) Third consideration bills, final passage bills
- 23 (including both third consideration and final passage postponed
- 24 bills) and resolutions.
- 25 (10) Final passage bills recalled from the Governor.
- 26 (11) Messages from the Senate and communications from the
- 27 Governor.
- 28 (12) Reference to appropriate committees of bills,
- 29 resolutions, petitions, memorials, remonstrances and other
- 30 papers.

- 1 (13) Unfinished business on the Speaker's table.
- 2 (14) Announcements.
- 3 (15) Adjournment.
- 4 Any question may, by a majority vote of the members elected,
- 5 be made a special order of business. When the time arrives for
- 6 its consideration, the Speaker shall lay the special order of
- 7 business before the House.
- 8 RULE 43
- 9 Standing Committees
- 10 Two standing committees of the House, the Committee on
- 11 Appropriations and the Committee on Judiciary, are hereby
- 12 created.
- 13 The Committee on Appropriations shall consist of 20 members
- 14 of the majority party and 17 members of the minority party. The
- 15 Committee on Judiciary shall consist of 13 members of the
- 16 majority party and 12 members of the minority party. The quorum
- 17 for each of the standing committees shall be no less than the
- 18 majority of said committees.
- 19 The officers and members of the standing committees under
- 20 this rule shall be selected by the appropriate caucus leader.
- 21 The caucus leader shall make the appointment by letter and
- 22 deliver it to the Speaker.
- 23 RULE 45
- 24 Powers and Duties of Standing Committees
- 25 The chair of each standing committee shall fix regular
- 26 weekly, biweekly or monthly meeting days for the transaction of
- 27 business before the committee. The chair of the committee shall
- 28 notify all members, at least 24 hours in advance of the date,
- 29 time and place of regular meetings, and, insofar as possible,
- 30 the subjects on the agenda. In addition to regular meetings,

- 1 special meetings may be called from time to time by the chair of
- 2 the committee as they deem necessary. No recess or combination
- 3 of recesses shall exceed 48 hours for any committee meeting. No
- 4 committee shall meet during any session of the House without
- 5 first obtaining permission of the Speaker. During any such
- 6 meeting, no vote shall be taken on the Floor of the House on any
- 7 amendment, recommittal motion, final passage of any bill, or any
- 8 other matter requiring a roll call vote. Any committee meeting
- 9 called off the Floor of the House shall meet in a committee
- 10 room. In addition to the specific provisions of this rule, all
- 11 provisions of 65 Pa.C.S. Ch. 7 (relating to open meetings)
- 12 relative to notice of meetings shall be complied with.
- 13 At regularly scheduled meetings, or upon the call of the
- 14 chair, for special meetings, the membership of such committees
- 15 shall meet to consider any bill, resolution, or other matter on
- 16 the agenda. The secretary of each standing committee shall
- 17 record:
- 18 (1) the minutes of the meeting,
- 19 (2) all votes taken,
- 20 (3) a roll or attendance of members at standing committee
- 21 meetings showing the names of those present, absent or excused
- 22 from attendance, and the majority and minority chairs or their
- 23 designees shall verify by their signatures all votes taken and
- 24 the roll or attendance of those members present, absent or
- 25 excused before said records are submitted to the Chief Clerk,
- 26 and
- 27 (4) dispatch of bills and resolutions before the committee.
- 28 Such records shall be open to public inspection. On the first
- 29 legislative day of each week the House is in session, the chair
- 30 of each standing committee shall submit to the Chief Clerk for

- 1 inclusion in the House Journal only, the roll or record of
- 2 attendance of members at standing committee meetings held prior
- 3 thereto and not yet reported, along with the record of all votes
- 4 taken at such meetings. All reports from standing committees
- 5 shall be prepared in writing by the secretary of the committee.
- 6 Members of a standing committee may prepare in writing and file
- 7 a minority report, setting forth the reasons for their dissent.
- 8 Such committee reports shall be filed with the Chief Clerk
- 9 within five days of the meeting. All meetings at which formal
- 10 action is taken by a standing committee shall be open to the
- 11 public, making such reports as are required under Rule 44. When
- 12 any member, except for an excused absence, fails to attend five
- 13 consecutive regular meetings of his or her committee, the chair
- 14 of that committee shall notify the member of that fact and, if
- 15 the member in question fails to reasonably justify absences to
- 16 the satisfaction of a majority of the membership of the standing
- 17 committee of which he or she is a member, membership on the
- 18 committee shall be deemed vacant and the chair of the standing
- 19 committee shall notify the Speaker of the House to that effect.
- 20 Such vacancy shall then be filled in the manner prescribed by
- 21 these rules.
- Whenever the chair of any standing committee shall refuse to
- 23 call a regular meeting, then a majority of the members of the
- 24 standing committee may vote to call a meeting by giving two
- 25 days' written notice to the Speaker of the House, setting the
- 26 time and place for such meeting. Such notice shall be read in
- 27 the House and the same posted by the Chief Clerk in the House
- 28 Chamber. Thereafter, the meeting shall be held at the time and
- 29 place specified in the notice. In addition, all provisions of 65
- 30 Pa.C.S. Ch. 7 (relating to open meetings) relative to notice of

- 1 meetings shall be complied with. Records, bills and other papers
- 2 in the possession of committees, upon final adjournment of the
- 3 House shall be filed with the Chief Clerk.
- 4 The chair of each standing committee shall have the power to
- 5 administer oaths and affirmations to witnesses appearing before
- 6 the committee.
- 7 No committee report, except a report of the Appropriations
- 8 Committee, shall be recognized by the House, unless the same has
- 9 been acted upon by a majority vote of the members of a standing
- 10 committee present at a committee session actually assembled and
- 11 meeting as a committee, provided such majority vote numbers at
- 12 least 13 members, and provided further a quorum is present. No
- 13 committee report of the Appropriations Committee shall be
- 14 recognized by the House, unless the same has been acted upon by
- 15 a majority vote of the members of such committee present at a
- 16 committee session actually assembled and meeting as a committee,
- 17 provided such majority vote numbers at least 18 members, and
- 18 provided further a quorum is present.
- 19 No proxy voting shall be permitted in committee, except as
- 20 provided for herein. If a member reports to a scheduled
- 21 committee meeting and advises the chair and other members of a
- 22 conflicting committee meeting or other legislative meeting which
- 23 he or she must attend on the same day, the member is authorized
- 24 to give the chair or minority chair his or her proxy in writing
- 25 which shall be valid only for that day and which shall include
- 26 written instructions for the exercise of such proxy by the chair
- 27 or minority chair during the meeting. The member should also
- 28 advise the chair where he or she can be reached. In the event
- 29 the conflicting committee meeting or other legislative meeting
- 30 is scheduled to convene at the same time or prior to the meeting

- 1 at which a member desires to vote by proxy, such proxy shall be
- 2 delivered to both the chair and minority chair prior to, but on
- 3 the same day as, the conflicting meetings.
- 4 When the majority of the members of a standing committee
- 5 believe that a certain bill or resolution in the possession of
- 6 the standing committee should be considered and acted upon by
- 7 such committee, they may request the chair to include the same
- 8 as part of the business of a committee meeting. Upon failure of
- 9 the chair to comply with such request, the membership may
- 10 require that such bill be considered by written motion made and
- 11 approved by a majority vote of the entire membership to which
- 12 such committee is entitled.
- Whenever the phrase "majority of members of a standing
- 14 committee" is used in these rules, it shall mean majority of the
- 15 entire membership to which a standing committee is entitled,
- 16 unless the context thereof indicates a different intent.
- 17 To assist the House in appraising the administration of the
- 18 laws and in developing such amendments or related legislation as
- 19 it may deem necessary, each standing committee of the House
- 20 shall exercise continuous watchfulness of the execution by the
- 21 administrative agencies concerned of any laws, the subject
- 22 matter of which is within the jurisdiction of such committee;
- 23 and, for that purpose, shall study all pertinent reports and
- 24 data submitted to the House by the agencies in the executive
- 25 branch of the Government.
- The Committee on Appropriations shall have the power to issue
- 27 subpoenas under the hand and seal of its chair commanding any
- 28 person to appear before it and answer questions touching matters
- 29 properly being inquired into by the committee, which matters
- 30 shall include data from any fund administered by the

- 1 Commonwealth, and to produce such books, papers, records,
- 2 accounts, reports, documents and data and information produced
- 3 and stored by any electronic data processing system as the
- 4 committee deems necessary. Such subpoenas may be served upon any
- 5 person and shall have the force and effect of subpoenas issued
- 6 out of the courts of this Commonwealth. Any person who willfully
- 7 neglects or refuses to testify before the committee or to
- 8 produce any books, papers, records, accounts, reports, documents
- 9 or data and information produced and stored by any electronic
- 10 data processing system shall be subject to the penalties
- 11 provided by the laws of the Commonwealth in such case. Each
- 12 member of the committee shall have power to administer oaths and
- 13 affirmations to witnesses appearing before the committee. The
- 14 committee may also cause the deposition of witnesses either
- 15 residing within or without the State to be taken in the manner
- 16 prescribed by law for taking depositions in civil actions.
- 17 RULE 46
- 18 Committee on Rules
- 19 The Committee on Rules shall consist of the Speaker, the
- 20 Majority Leader, the Majority Whip, the Minority Leader, the
- 21 Minority Whip, the Majority Appropriations Chair, the Minority
- 22 Appropriations Chair, 14 members of the majority party appointed
- 23 by the Majority Leader, and 12 members of the minority party
- 24 appointed by the Minority Leader. The Majority Leader shall be
- 25 chair.
- The committee shall make recommendations designed to improve
- 27 and expedite the business and procedure of the House and its
- 28 committees, and to propose to the House any amendments to the
- 29 Rules deemed necessary. The committee shall also do all things
- 30 necessary to fulfill any assignment or duty given to the

- 1 committee by any resolution, or other rule of the House of
- 2 Representatives.
- 3 The committee shall be privileged to report at any time.
- 4 The committee shall, until or unless superseded by law, adopt
- 5 guidelines for the expenditure of all funds appropriated to the
- 6 House or to any member or nonmember officer by any appropriation
- 7 act.
- 8 Such guidelines shall include a detailed statement of the
- 9 general and specific purposes for which the funds from that
- 10 appropriation account may be used, as well as uniform standards
- 11 of required documentation, accounting systems and record keeping
- 12 procedures.
- Except as expressly provided in Rule 30 or this rule, the
- 14 committee shall not have the power to amend any bill or joint
- 15 resolution.