THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1476 Session of 2023

INTRODUCED BY VITALI, WAXMAN, MADDEN, SANCHEZ, HILL-EVANS, STEELE, KHAN, BRENNAN, HOWARD, PIELLI, HOHENSTEIN AND SALISBURY, JUNE 21, 2023

REFERRED TO COMMITTEE ON ENVIRONMENTAL RESOURCES AND ENERGY, JUNE 21, 2023

AN ACT

- 1 Providing for a moratorium on electric generating facility that
- provides, in whole or in part, behind-the-meter electric
- energy consumed or utilized by a qualifying crypto-asset
- 4 mining operation and for an impact study; and imposing duties
- on the Department of Environmental Protection.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the
- 10 Cryptocurrency Energy Conservation Act.
- 11 Section 2. Declaration of policy.
- 12 The General Assembly finds and declares as follows:
- 13 (1) Climate change is the most serious long-term threat
- 14 to this planet.
- 15 (2) The world needs to reach carbon neutrality by mid-
- century to avoid the worst effects of climate change.
- 17 (3) This Commonwealth is a major emitter of greenhouse
- gases that contribute to climate change, the vast majority of

- which are related to the production and consumption of energy.
- 3 (4) This Commonwealth is committed to reducing 4 greenhouse gas emissions within the Commonwealth in order to 5 help combat climate change, with goals of reducing greenhouse 6 gas emissions by 26% from 2005 levels by 2025 and further 7 reducing greenhouse gas emissions by 80% from 2005 levels by 8 2050 under Executive Order 2019-01.
 - (5) Recently, cryptocurrency mining has expanded greatly in the United States and this Commonwealth, with several major cryptocurrency mining operations expected to come online in this Commonwealth over the next several years.
 - (6) Cryptocurrency mining refers to the process of creating new units of cryptocurrency and verifying transactions by using computers to solve complicated calculations.
- 17 (7) Cryptocurrency mining requires a substantial amount
 18 of energy and currently accounts for as much as 1.7% of
 19 energy consumption in the United States, according to a White
 20 House report.
 - (8) The cryptocurrency mining industry currently operates with little governmental oversight or regulation.
- 23 (9) The massive use of energy to produce cryptocurrency 24 is a wasteful use of finite resources.
- 25 (10) Unchecked cryptocurrency mining in this
 26 Commonwealth will prevent this Commonwealth from reaching its
 27 stated greenhouse gas emissions reduction goals.
- 28 Section 3. Definitions.
- The following words and phrases when used in this act shall
- 30 have the meanings given to them in this section unless the

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- 1 context clearly indicates otherwise:
- 2 "Blockchain." A distributed ledger technology in which:
- 3 (1) the data are shared across a network that creates a
- 4 digital ledger of verified transactions or information among
- 5 network participants; and
- 6 (2) the data are typically linked using cryptography to
- 7 maintain the integrity of the ledger and execute other
- 8 functions, including transfer of ownership or value.
- 9 "Consensus mechanism." A process to achieve agreement among
- 10 network participants on the current state of a blockchain.
- "Crypto-asset mining." The process of performing
- 12 computations to add a valid block of data to the blockchain
- 13 typically in exchange for a reward or fee, including a proof of
- 14 work consensus mechanism and excluding those computations
- 15 required to validate individual transactions.
- 16 "Department." The Department of Environmental Protection of
- 17 the Commonwealth.
- 18 "Power load." The amount of electrical power, in megawatts,
- 19 that is consumed by a qualifying crypto-asset mining operation.
- 20 "Qualifying crypto-asset mining operation." The term means:
- 21 (1) an individual crypto-asset mining operation located
- in this Commonwealth that has a power load that is greater
- 23 than or equal to 5 megawatts;
- 24 (2) a crypto-asset operation located in this
- 25 Commonwealth compromised of more than one location that has a
- cumulative power load that is greater than or equal to 5
- 27 megawatts; or
- 28 (3) a crypto-asset mining operation located at a natural
- 29 gas well site in this Commonwealth.
- 30 "Scope 1 emissions." Greenhouse gas emissions directly from

- 1 sources that are operated, controlled or owned by an individual
- 2 or entity performing a qualifying crypto-asset mining operation.
- 3 "Scope 2 emissions." Indirect greenhouse gas emissions
- 4 associated with the purchase of electricity, steam, heat or
- 5 cooling by an individual or entity performing a qualifying
- 6 crypto-asset mining operation.
- 7 Section 4. Moratorium.
- 8 Notwithstanding any other provision of law, for two years
- 9 following the effective date of this section, the department may
- 10 not approve an application for a new permit or renew an existing
- 11 permit under the act of January 9, 1959 (P.L.2119, No.787),
- 12 known as the Air Pollution Control Act, including, but not
- 13 limited to, section 6.1 of the Air Pollution Control Act, for an
- 14 electric generating facility that provides, in whole or in part,
- 15 behind-the-meter electric energy consumed or utilized by a
- 16 qualifying crypto-asset mining operation.
- 17 Section 5. Reporting requirements for qualifying crypto-asset
- 18 mining operations.
- 19 (a) Reporting. -- No later than six months following the
- 20 effective date of this subsection, the owner of a qualifying
- 21 crypto-asset mining operation in this Commonwealth shall submit
- 22 the following information to the department on a form prescribed
- 23 by the department:
- 24 (1) the number and geographic locations of the
- 25 qualifying crypto-asset mining operation;
- 26 (2) the number and type of devices engaged in crypto-
- asset mining, purchased and retired by the qualifying crypto-
- asset mining operation in the past year;
- 29 (3) the amount of electric energy consumed by the
- 30 qualifying crypto-asset mining operation, including the time

- 1 of electricity usage;
- 2 (4) the source or sources of electric generation for all
- 3 electric energy consumed by the qualifying crypto-asset
- 4 mining operation, including the type of fuel used by the
- 5 electric generating facility;
- 6 (5) scope 1 emissions and scope 2 emissions associated
- 7 with electric generation for all electricity consumed by the
- 8 qualifying crypto-asset mining operation;
- 9 (6) water use associated with cooling crypto-asset
- 10 mining devices used by a qualifying crypto-asset mining
- 11 operation; and
- 12 (7) any other information deemed necessary by the
- department.
- 14 (b) Ongoing reporting requirements.--
- 15 (1) Prior to starting operations in this Commonwealth, a
- qualifying crypto-asset mining operation shall submit the
- information required under subsection (a) to the department.
- 18 (2) The department shall require a qualifying crypto-
- asset mining operation to submit the information under
- 20 subsection (a) on an annual basis.
- 21 (c) Form. -- The department shall prepare a form that includes
- 22 all of the information required under subsections (a) and (b) to
- 23 make available on the department's publicly accessible Internet
- 24 website.
- 25 Section 6. Impact study.
- 26 (a) Report.--No later than one year following the effective
- 27 date of this subsection, the department, in consultation with
- 28 the Pennsylvania Public Utility Commission, shall issue a
- 29 report, including all of the following information:
- 30 (1) The number and location of any existing or planned

- qualifying crypto-asset mining operations, including which operations are located in an environmental justice area.
 - (2) The amount of greenhouse gas emissions and other air pollutants that are:
 - (i) released by an onsite energy source used by a qualifying crypto-asset mining operation; and
 - (ii) attributable to offsite-generated electricity, steam, heat or cooling provided to a qualifying crypto-asset mining operation.
 - (3) The anticipated increase of new, and expansion of existing, qualifying crypto-asset mining operations.
 - (4) The potential impacts of electric energy consumption by qualifying crypto-asset mining operations, including by prolonging the use of fossil fuel generators, on the ability of this Commonwealth to achieve stated greenhouse gas emission reduction goals.
 - (5) The ecological impacts, including ecological impacts associated with electronic waste generation and the use or discharge of cooling water, caused by qualifying crypto-asset mining operations.
 - (6) The potential public health impacts due to the reduced air and water quality and increased water stress on communities near qualifying crypto-asset mining operations.
 - (7) The potential public health and ecological impacts from noise generated by qualifying crypto-asset mining operations.
 - (8) The amount of electric energy consumed by each qualifying crypto-asset mining operation, including the time of use of electricity and the potential grid stress posed by the power load of the qualifying crypto-asset mining

- 1 operation.
- 2 (9) The source of electric energy consumed by each
- 3 qualifying crypto-asset mining operation.
- 4 (10) An analysis of energy use and greenhouse gas
- 5 emissions by type of consensus mechanism.
- 6 (11) An analysis of demand-response programs negotiated
- 7 between qualifying crypto-asset mining operations and
- 8 electric utilities.
- 9 (12) An analysis of potential rate-design measures that
- 10 could be implemented by State and local regulators to reduce
- 11 the energy consumption and dependence on fossil fuel energy
- 12 sources of qualifying crypto-asset mining operations.
- 13 (b) Report submission. -- The department shall submit the
- 14 report required under subsection (a) to the Governor, the
- 15 chairperson and minority chairperson of the Environmental
- 16 Resources and Energy Committee of the Senate and the chairperson
- 17 and minority chairperson of the Environmental Resources and
- 18 Energy Committee of the House of Representatives no later than
- 19 one year following the effective date of this subsection.
- 20 (c) Publication. -- The department shall publish the report
- 21 required under subsection (a) on the department's publicly
- 22 accessible Internet website.
- 23 Section 7. Regulations.
- The department and the Environmental Quality Board shall
- 25 promulgate regulations as necessary to implement the provisions
- 26 of this act.
- 27 Section 8. Effective date.
- This act shall take effect immediately.