THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 569

Session of 2021

INTRODUCED BY ARGALL, LANGERHOLC, J. WARD, STEFANO, TARTAGLIONE, REGAN, YUDICHAK, BROWNE, SABATINA, MENSCH, LAUGHLIN AND ROBINSON, APRIL 16, 2021

REFERRED TO LABOR AND INDUSTRY, APRIL 16, 2021

AN ACT

- 1 Providing for guidelines and procedures governing certain
- investigations and interrogations of correctional and
- forensic employees; authorizing certain civil suits by
- 4 correctional officers; and providing for impact of collective
- 5 bargaining agreements and for summary suspensions.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Correctional
- 10 and Forensic Employees Investigation Procedure Act.
- 11 Section 2. Legislative intent.
- 12 It is the intent of the General Assembly to establish
- 13 quidelines and procedures governing the investigation and
- 14 interrogation of correctional and forensic employees during
- 15 certain investigations by the Department of Corrections or
- 16 Department of Human Services.
- 17 Section 3. Definitions.
- 18 The following words and phrases when used in this act shall
- 19 have the meanings given to them in this section unless the

- 1 context clearly indicates otherwise:
- 2 "Correctional employee." An individual employed under the
- 3 Governor's jurisdiction with whom the duty of care, custody and
- 4 control of an offender is required.
- 5 "Department." The Department of Corrections of the
- 6 Commonwealth or the Department of Human Services of the
- 7 Commonwealth.
- 8 "Employee." A correctional or forensic employee under this
- 9 act.
- 10 "Forensic employee." An individual employed under the
- 11 Governor's jurisdiction with whom the duty of care, custody and
- 12 control of a patient is required.
- "Interrogation." The formal and systematic questioning of an
- 14 employee accused in a complaint of malfeasance, misfeasance or
- 15 nonfeasance which may result in dismissal, demotion, suspension,
- 16 reduction in salary, written reprimand or transfer for punitive
- 17 purposes. The term does not include the normal questioning of an
- 18 employee which occurs in the normal course of duty, counseling,
- 19 instruction, informal verbal admonishment or other routine or
- 20 unplanned contact with a supervisor.
- 21 "Malfeasance." The performance of an act which is unlawful.
- "Misfeasance." The improper performance of a lawful act. The
- 23 term includes an act which constitutes a violation of department
- 24 policy for which there is no analogous criminal offense.
- "Nonfeasance." The omission of an act which a person has a
- 26 legal duty to perform.
- 27 Section 4. Rights of employees.
- If an employee is under investigation and subject to
- 29 interrogation by the department, the following standards shall
- 30 apply:

- 1 (1) The interrogation shall be conducted after not less
 2 than 24 hours' notice and shall occur when the employee is on
 3 duty or on approved leave. The employee may not be terminated
 4 from employment or disciplined for work missed because of the
 5 interrogation.
 - (2) The interrogation shall take place at one of the following locations:
 - (i) The office of the investigating officer.
- 9 (ii) The office of the correctional facility or 10 forensic facility conducting the investigation.
- 11 (iii) An office within a building owned or leased by 12 the department.
 - (iv) Other locations as is necessary to protect the safety or identity of the employee or is otherwise consented to by the employee.
 - (3) At the beginning of the interrogation, the employee under interrogation shall be informed of the name and professional title of the individual in charge of the interrogation and the names and professional titles of each individual that will be present.
 - (4) The employee under interrogation shall be informed, in writing, of the nature of the complaint and provided with the name or names of the complainant not less than 24 hours prior to the interrogation. This paragraph may not apply to any of the following:
- 26 (i) A complaint subject to section 3(c) of the act
 27 of December 12, 1986 (P.L.1559, No.169), known as the
 28 Whistleblower Law.
- 29 (ii) A complaint alleging sexual abuse or sexual
 30 harassment as defined by the Prison Rape Elimination Act

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- of 2003 (Public Law 108-79, 117 Stat. 972).
 - whether the investigation is administrative and therefore compelled as a condition of employment or criminal. Where an investigation is administrative, the employee shall be read a statement that the employee's answers are protected as a matter of law and advised that the employee has a right to representation. Where an investigation is criminal, the employee shall be read warnings as provided by law and advised any statements made are not compelled as a condition of the employee's employment.
 - (6) (i) If an anonymous or unsworn complaint is made against an employee and no evidence is obtained within the applicable statute of limitations for the analogous criminal offense, the complaint shall be classified as unfounded and shall be completely expunged from each personnel file maintained by the department.
 - (ii) If an anonymous or unsworn complaint is made against an employee for an act of misfeasance and no evidence is obtained within 60 days, the complaint shall be classified as unfounded and shall be completely expunged from the personnel maintained by the department.
 - (7) The interrogation shall allow for personal necessities and for rest periods as are reasonably necessary.
 - (8) The employee under interrogation may not be offered promises of reward or threatened in connection with the investigation.
- 28 (9) The complete interrogation shall be recorded,
 29 including recess periods. A copy of the record shall be made
 30 available to the employee or the employee's counsel or

- 1 representative, upon request, without cost.
- 2 (10) The employee under interrogation shall have the 3 right to be represented by counsel or other representative as 4 provided by existing Federal and State law.
- 5 (11) No employee may be compelled to submit to a
 6 polygraph examination. No disciplinary action or other
 7 recrimination may be taken against an employee for refusing
 8 to submit to a polygraph examination. No testimony or
 9 evidence shall be admissible at a subsequent hearing, trial
 10 or proceeding, judicial or administrative, to the effect that
 11 the employee refused to take a polygraph examination.
 - (12) No employee may be subjected to or threatened with adverse employment action as a result of the exercise of the rights afforded to employees under this act.
- 15 (13) No employees may be required to disclose greater 16 information as to property, income, assets, source of income, 17 debts or personal or domestic expenditures, including those 18 of any member of the employee's family or household, than the 19 principal elected officials of the department are required to 20 disclose, unless the nature of the investigation necessitates the disclosure of the information and the information is 21 22 obtained under proper legal procedures.
- 23 Section 5. Civil suits by correctional officers.
- A correctional officer shall have a cause of action against a
- 25 person for damages suffered as a result of a complaint filed
- 26 against the correctional officer by the person which complaint
- 27 is found to be:

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- 28 (1) without merit and frivolous; or
- 29 (2) without merit and made in bad faith.
- 30 Section 6. Impact of collective bargaining agreements.

- 1 (a) Additional rights.--
- 2 (1) If there is a conflict between an existing
- 3 collective bargaining agreement and the rights and coverage
- 4 under this act, the collective bargaining agreement shall
- 5 govern.
- 6 (2) The rights and coverage under this act may not be
- diminished by a collective bargaining agreement entered into
- 8 or renewed on or after the effective date of this subsection.
- 9 (b) Department obligation. -- Nothing in this act shall be
- 10 construed to diminish the obligation of the department to comply
- 11 with a collective bargaining agreement which provides greater
- 12 rights and coverage to correctional officers than the rights and
- 13 coverage provided by this act.
- 14 Section 7. Suspensions pending investigation.
- 15 (a) General rule. -- A suspension pending investigation of an
- 16 employee shall be in accordance with the provisions of 71
- 17 Pa.C.S. Pt. III (relating to civil service reform), regardless
- 18 of the employee's civil service status, except as follows:
- 19 (1) No suspension pending investigation shall be
- utilized unless the department has just cause for the
- 21 employee's removal from the workplace in lieu of a temporary
- 22 administrative transfer.
- 23 (2) All suspensions pending investigation shall be with
- 24 pay and contractual benefits except as noted in subsection
- 25 (b).
- 26 (3) Medical benefits and insurance shall continue during
- the period of suspension.
- 28 (b) Governor's code of conduct.--
- 29 (1) An employee against whom a criminal proceeding has
- 30 been instituted and the requirements of 4 Pa. Code Ch. 7,

- 1 Subch. K (relating to code of conduct for appointed officials
- 2 and State employees) have been triggered may be suspended
- 3 pending investigation without pay. Medical benefits and
- 4 insurance to which an employee and spouse and dependents are
- 5 entitled by virtue of employment may not be suspended until
- 6 conviction or separation of the employee from the department,
- 7 whichever occurs first.
- 8 (2) If the employee's criminal charges are resolved and
- 9 the provisions of 4 Pa. Code Ch. 7, Subch. K no longer apply,
- 10 the employee shall be reinstated and reimbursed for all
- 11 salary and benefits that have not been paid during the
- 12 suspension period.
- 13 Section 8. Effective date.
- 14 This act shall take effect in 60 days.