THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2335 Session of 2022

INTRODUCED BY R. MACKENZIE, SOLOMON, HERRIN, MOUL, PICKETT, ROTHMAN, ROWE, TOPPER AND ZIMMERMAN, FEBRUARY 9, 2022

REFERRED TO COMMITTEE ON STATE GOVERNMENT, FEBRUARY 9, 2022

AN ACT

- Amending the act of June 3, 1937 (P.L.1333, No.320), entitled "An act concerning elections, including general, municipal, special and primary elections, the nomination of candidates, 2 3 primary and election expenses and election contests; creating and defining membership of county boards of elections; 5 imposing duties upon the Secretary of the Commonwealth, 6 courts, county boards of elections, county commissioners; imposing penalties for violation of the act, and codifying, 7 8 revising and consolidating the laws relating thereto; and 9 repealing certain acts and parts of acts relating to 10 elections," in nomination of candidates, further providing 11 for casting of lots for position of names upon the primary 12 ballots or ballot labels and notice to candidates; in 13 ballots, further providing for form of official election 14 ballot and providing for order of candidates on the ballot; 15 and, in Pennsylvania Election Law Advisory Board, providing 16 for ballot order randomization study. 17 18 The General Assembly of the Commonwealth of Pennsylvania 19 hereby enacts as follows: 20 Section 1. Sections 915 and 1003(b) and (f) of the act of 21 June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania 22 Election Code, are amended to read: 23 Section 915. Casting of Lots for Position of Names Upon the
- 25 Immediately after the last day fixed for filing of such

Primary Ballots or Ballot Labels; Notice to Candidates .--

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- 1 nomination petitions with them, the Secretary of the
- 2 Commonwealth or the county board, as the case may be, shall fix
- 3 a day for the casting of lots, in such manner as may be
- 4 prescribed by the Secretary of the Commonwealth, or county
- 5 board, as the case may be, for the position of names upon the
- 6 primary ballots or ballot labels. The Secretary of the
- 7 Commonwealth shall give at least two (2) days notice by mail of
- 8 said date to all candidates whose petitions have been received
- 9 and filed in his office, and the county board shall give at
- 10 least two (2) days notice of said date by posting thereof in a
- 11 conspicuous place in its office, and by publication once in at
- 12 least two newspapers of general circulation published in the
- 13 county. All candidates may appear in person, or by agent duly
- 14 authorized by letter of attorney, signed and acknowledged by an
- 15 officer empowered to take acknowledgments. In the event of any
- 16 of said candidates not being present in person or by
- 17 representative at the time of casting of lots, it shall be the
- 18 duty of the Secretary of the Commonwealth or the county board,
- 19 as the case may be, to appoint some person to represent such
- 20 absentee. After said lots are cast, the Secretary of the
- 21 Commonwealth or the county board, as the case may be, shall
- 22 accordingly establish the order in which the names of said
- 23 candidates are to appear upon the primary ballots or ballot
- 24 labels, and certify the same for placing upon the official
- 25 primary ballots or ballot labels. For candidates to offices
- 26 which shall be voted on by electors of more than one county, a
- 27 new set of lots shall be cast for each county in which electors
- 28 are to vote for the same office. The Secretary of the
- 29 Commonwealth shall accordingly establish the order in which the
- 30 names of said candidates are to appear upon the primary ballots

- 1 or ballot labels in each county and certify the same for placing
- 2 upon the official primary ballots or ballot labels.
- 3 Section 1003. Form of Official Election Ballot .--
- 4 * * *
- 5 (b) On the back of each ballot shall be printed in prominent
- 6 type the words "Official Ballot," followed by the designation of
- 7 the election district for which it is prepared, the date of the
- 8 election and the facsimile signatures of the members of the
- 9 county board of elections. The names of candidates shall be
- 10 arranged under the title of the office for which they are
- 11 candidates, and shall be printed [thereunder in the order of the
- 12 votes obtained by the parties or bodies at the last
- 13 gubernatorial election, beginning with the party obtaining the
- 14 highest number of votes: Provided, however, That in the case of
- 15 parties or bodies not represented on the ballot at the last
- 16 gubernatorial election, the names of the candidates of such
- 17 parties shall be arranged alphabetically, according to the party
- 18 name or political appellation] printed as provided under section
- 19 1003.1. In the case of offices for which two or more candidates
- 20 are to be voted for, the candidates of each party shall be
- 21 arranged together in the order of the number of votes obtained
- 22 by them at the primary, beginning with the candidates obtaining
- 23 the highest number of votes, and the candidates of each
- 24 political body shall be arranged in the order in which their
- 25 names were placed in their nomination paper. Under the title of
- 26 such offices where more than one candidate is to be voted for,
- 27 shall be printed "Vote for not more than" (the blank
- 28 space to indicate the number of candidates to be voted for the
- 29 particular office.) Opposite or under the name of each candidate
- 30 shall be printed the name or appellation of the political party

- 1 or political body nominating him, and at the right of such name
- 2 or appellation there shall be a square of sufficient size for
- 3 the convenient insertion of a cross (X) or check (\checkmark) mark.
- 4 * * *
- 5 [(f) In order that each elector may have the opportunity of
- 6 designating his choice for all the candidates nominated by one
- 7 political party or political body, there shall be printed on the
- 8 extreme left of the ballot, and separated from the rest of the
- 9 ballot by a space of at least one-half inch, a list of the names
- 10 of all the political parties or political bodies represented on
- 11 such ballot which have nominated candidates to be voted for at
- 12 such election. Such names shall be arranged in the order of the
- 13 votes obtained at the last gubernatorial election by the
- 14 candidate for Governor of the parties or bodies nominating,
- 15 beginning with the party that received the highest number of
- 16 votes cast. Following the names of such political parties and
- 17 political bodies shall be the names of the parties and bodies
- 18 not represented on the ballot at the last gubernatorial
- 19 election, arranged alphabetically, according to the party name
- 20 or appellation. A square of sufficient size for the convenient
- 21 insertion of a cross mark shall be placed at the right of each
- 22 party name or appellation.]
- 23 * * *
- 24 Section 2. The act is amended by adding sections to read:
- 25 <u>Section 1003.1. Order of Candidates on the Ballot.--(a) For</u>
- 26 <u>elections to offices which are to be voted on by the electors of</u>
- 27 only one county, immediately after the list of candidates to be
- 28 placed on the General Election ballot is finalized, the
- 29 <u>Secretary of the Commonwealth or the county board, as the case</u>
- 30 may be, shall fix a day for the casting of lots, in such manner

- 1 as may be prescribed by the Secretary of the Commonwealth or
- 2 county board, as the case may be, for the position of names upon
- 3 the primary ballots or ballot labels. The Secretary of the
- 4 Commonwealth shall give at least two days notice by mail of said
- 5 <u>date to all candidates whose petitions have been received and</u>
- 6 filed in his office, and the county board shall give at least
- 7 two days notice of said date by posting thereof in a conspicuous
- 8 place in its office, and by publication once in at least two
- 9 <u>newspapers of general circulation published in the county. All</u>
- 10 candidates may appear in person, or by agent duly authorized by
- 11 <u>letter of attorney, signed and acknowledged by an officer</u>
- 12 <u>empowered to take acknowledgments. In the event of any of said</u>
- 13 <u>candidates not being present in person or by representative at</u>
- 14 the time of casting of lots, it shall be the duty of the
- 15 Secretary of the Commonwealth or the county board, as the case
- 16 may be, to appoint some person to represent such absentee. After
- 17 said lots are cast, the Secretary of the Commonwealth or the
- 18 county board, as the case may be, shall accordingly establish
- 19 the order in which the names of said candidates are to appear
- 20 upon the ballots or ballot labels, and certify the same for
- 21 placing upon the official ballots or ballot labels.
- 22 (b) For elections to offices which are to be voted on by the
- 23 electors of more than one county, a new set of lots shall be
- 24 cast for each county in which electors are to vote for the same
- 25 office. The Secretary shall accordingly establish the order in
- 26 which the names of said candidates are to appear upon the
- 27 ballots or ballot labels in each county, and certify the same
- 28 for placing upon the official ballots or ballot labels.
- 29 Section 1303-E. Ballot order randomization study.
- The board shall conduct a study regarding the feasibility of

- 1 <u>implementing a precinct rotation system for the order of listing</u>
- 2 <u>candidates on the ballot in both primary and general elections</u>
- 3 and for each type of office. By no later than six months after
- 4 the effective date of this section, the study shall be published
- 5 on the Joint State Government Commission's publicly accessible
- 6 Internet website and made available in electronic format to the
- 7 Office of the Governor and members of the General Assembly. The
- 8 report shall include any recommendations developed by the board
- 9 for the implementation of such a precinct rotation system or of
- 10 any similar alternative method of varying the order in which
- 11 <u>candidates are listed on ballots so as to reduce or eliminate</u>
- 12 any statistical advantages provided to a candidate on the basis
- 13 of ballot order.
- 14 Section 3. This act shall take effect in 60 days.