THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2330 Session of 2022

INTRODUCED BY STURLA, HILL-EVANS AND WELBY, FEBRUARY 9, 2022

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, FEBRUARY 9, 2022

AN ACT

1 2 3 4 5 6	Authorizing counties to impose sales and use taxes; providing for the levying, assessment and collection of taxes and for the powers and duties of the Department of Community and Economic Development, the Department of Revenue and the State Treasurer; and establishing the County Sales and Use Tax Fund.	
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14	The General Assembly of the Commonwealth of Pennsylvania	
15	hereby enacts as follows:	
16	CHAPTER 1	
17	GENERAL PROVISIONS	
18	Section 101. Short title.	
19	This act shall be known and may be cited as the Optional	
20	Sales Tax or Property Tax Relief and Municipal Assistance Act.	
21	Section 102. Scope.	
22	It is the intent of this act to confer upon each county the	
23	power to levy, assess and collect taxes upon the subjects of	
24	taxation specified in this act.	
25	Section 103. Definitions.	
26	The following words and phrases when used in this act shall	
27	have the meanings given to them in this section unless the	
28	context clearly indicates otherwise:	
29	"Board of county commissioners." The term includes the	
30	successor in function to the board of county commissioners in a	
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1 county that has adopted a home rule charter under the provisions
2 53 Pa.C.S. Pt. III Subpt. E (relating to home rule and optional
3 plan government). The term does not include the city council of
4 a city of the first class or the county council of a county of
5 the second class.

"County." A county-level municipality within this 6 7 Commonwealth. The term includes a county that has adopted a home 8 rule charter or optional plan of government under the provisions of 53 Pa.C.S. Pt. III Subpt. E. The term does not include a 9 10 county of the first class or a county of the second class. "Department." The Department of Revenue of the Commonwealth. 11 12 "Fund." The County Sales and Use Tax Fund established under 13 section 316.

14 "Homestead." As defined in 53 Pa.C.S. § 8401 (relating to 15 definitions).

16 "Local Tax Enabling Act." The act of December 31, 1965 (P.L.1257, No.511), known as The Local Tax Enabling Act. 17 18 "Municipality." A city of the second class A, city of the 19 third class, borough, incorporated town, township of the first 20 class, township of the second class, home rule municipality, optional plan municipality, optional form municipality or 21 similar general purpose unit of government that may after the 22 23 effective date of this section be established by statute. The 24 term includes a municipality that is located entirely or 25 partially in the county. The term does not include a city of the first class, a city of the second class or a municipality 26 located in a county of the second class. 27

28 "PICAA." The act of June 5, 1991 (P.L.9, No.6), known as the 29 Pennsylvania Intergovernmental Cooperation Authority Act for 30 Cities of the First Class.

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"Population." The number of individuals residing in an area
 as determined in the most recent Federal decennial census.
 "Tax." The county sales and use tax authorized in this act.
 "Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2),
 known as the Tax Reform Code of 1971.

6 Section 104. Preemption.

7 An act of the General Assembly in effect prior to or after 8 the effective date of this section may not be deemed to vacate 9 or preempt any ordinance passed or adopted under the authority 10 of this act or any other act providing authority for the 11 imposition of a tax by a county, unless the act of the General 12 Assembly expressly vacates or preempts the authority to pass or 13 adopt the ordinance.

14 Section 105. Rates of taxation in home rule counties.

A county that has adopted a home rule charter or optional plan of government under the provisions of 53 Pa.C.S. Pt. III Subpt. E (relating to home rule and optional plan government) may not fix the rate of taxation for the subjects of taxation authorized under Chapter 3 in excess of the rates fixed in Chapter 3.

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CHAPTER 3

22 SUBJECTS OF TAXATION

SUBCHAPTER A

24 TAX AUTHORIZATION

25 Section 301. General tax authorization.

Subject to the provisions of this act, a board of county commissioners shall have the power and may by ordinance levy and assess or provide for the levying and assessment of taxes on the sale or use of tangible personal property and services at a rate of 1% within the geographical limits of the county.

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1 Section 302. Continuity of tax.

A tax levied under this act shall continue in force on a fiscal year basis without annual reenactment until the tax is subsequently repealed.

5 Section 303. Election to participate under act.

A board of county commissioners may elect to participate
under this act by adopting an ordinance imposing the tax under
the procedures specified in section 315.

9 Section 304. Referendum by electorate in county.

(a) Resolution to participate.--If, by a majority vote, a
board of county commissioners adopts a resolution to participate
in this act, the resolution shall be presented to the county
electorate as a referendum to the ballot in the next election.
If approved by the county electorate, a copy of the resolution
shall be filed with the county board of elections and the ballot
question shall be written as:

17 Should the county enact a 1% county sales and use tax as 18 allowed by the Optional Sales Tax for Property Tax Relief and 19 Municipal Assistance Act to reduce property taxes and provide 20 funding for county and municipal services in this county? Accordance with Election Code. -- A referendum under this 21 (b) 22 section shall be conducted in accordance with the act of June 3, 23 1937 (P.L.1333, No.320), known as the Pennsylvania Election 24 Code.

(c) Approval by electorate.--Upon approval of a referendum under this section, the board of county commissioners shall impose the tax under section 311.

28 SUBCHAPTER B
29 COUNTY SALES AND USE TAX
30 Section 311. Imposition of tax.

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1 (a) Sales.--

(1) The board of county commissioners may levy and
assess upon each separate sale at retail of tangible personal
property or services, subject to tax imposed under section
202 of the Tax Reform Code, within the boundaries of the
county, a 1% tax on the purchase price.

7 (2) The tax shall be collected by the vendor from the
8 purchaser and shall be paid over to the Commonwealth as
9 provided in this subchapter.

10 (b) Use.--

(1) In any county within which the tax authorized in subsection (a) is imposed, there shall be levied, assessed and collected upon the use within the county of tangible personal property and on services purchased at retail, as subject to tax imposed under section 202 of the Tax Reform Code, a 1% tax on the purchase price.

17 (2) The tax shall be paid over to the Commonwealth by18 the person that makes the use.

19 (3) The use tax imposed under this subsection shall not 20 be paid over to the Commonwealth by any person that has paid 21 the tax imposed under subsection (a) or has paid the tax 22 imposed by this subsection to the vendor with respect to the 23 use.

24 Section 312. Situs.

The situs of sales at retail or uses shall be determined in the manner specified by section 504 of PICAA and by Article II-A of the Tax Reform Code.

28 Section 313. Licenses.

The license issued under Article II of the Tax Reform Code or a separate license for the collection of the tax imposed by this

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subchapter may be issued by the department in the same manner as
 is provided for in section 505 of PICAA. Licensees shall be
 entitled to the same discount as provided in section 227 of the
 Tax Reform Code.

5 Section 314. Rules and regulations.

6 Regulations.--The rules and regulations promulgated (a) 7 under section 270 of the Tax Reform Code shall apply to the tax 8 as those rules and regulations are consistent with section 311. 9 Administration. -- The department shall administer and (b) 10 enforce the provisions of this subchapter and may promulgate and 11 enforce regulations consistent with the provisions of this 12 subchapter. The department may prescribe the extent to which a 13 regulation shall be applied without retroactive effect. 14 Section 315. Procedure.

11 Deceton 515. 110ccdd1

15 (a) Ordinance.--

16 (1) A county desiring to impose the tax authorized by 17 section 311 shall give at least 45 days' written notice to 18 each municipality in the county of the intent to impose the 19 tax. The notice and ordinance shall state the tax rate and 20 refer to this subchapter. The ordinance shall authorize the 21 imposition of the tax on all subjects provided for in section 22 311.

(2) Prior to adopting an ordinance imposing the tax
under section 311, the board of county commissioners shall
give public notice of the intent to adopt the ordinance in
the manner provided in section 306 of the Local Tax Enabling
Act and shall conduct at least one public hearing regarding
the proposed adoption of the ordinance.

(3) The board of county commissioners may waive therequirement for a public hearing if the ordinance will be

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adopted under the provisions of section 304.

2 (4) Except as provided in paragraph (5), an ordinance
3 adopted under this section shall be adopted by September 1
4 and the tax shall be imposed as of January 1 of the following
5 fiscal year.

6 (5) Notwithstanding paragraph (4), a county desiring to 7 impose the tax in the first fiscal year following the 8 effective date of this section may adopt an ordinance under 9 this section by November 30 of that year. If this paragraph 10 applies, the tax shall be imposed as of the date occurring 90 11 days following the adoption of the ordinance.

12 (b) Notification to department.--Certified copies of the 13 county ordinance shall be delivered to the department and the 14 municipalities within 15 days following adoption of the 15 ordinance.

16 (c) Repeal of tax by county.--

17 Not earlier than the end of the fifth fiscal year (1)18 following imposition of the tax by a county, the county may 19 repeal the tax. In that event, the county shall give at least 20 180 days' written notice to every municipality located in the 21 county of the intent to repeal the tax. The ordinance shall 22 authorize the repeal of the tax on all subjects provided for 23 in section 311 if municipalities representing more than 50% 24 of the population benefiting from the tax petition the county 25 to do so.

(2) Prior to adopting an ordinance repealing the tax
imposed under section 311, the board of county commissioners
shall give public notice of the intent to repeal the
ordinance in the manner provided in section 306 of the Local
Tax Enabling Act for the adoption of ordinances and shall

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conduct at least one public hearing regarding the proposed
 repeal of the ordinance.

3 (d) Delivery of repeal ordinance.--The board of county
4 commissioners shall deliver certified copies of a repeal
5 ordinance to the department and the municipalities within the
6 county by September 1 of the year prior to the effective date of
7 the repeal.

8 Section 316. County Sales and Use Tax Fund.

9 Establishment. -- The County Sales and Use Tax Fund is (a) 10 established in the State Treasury. The money in the fund is appropriated on a continuing basis to the department for the 11 12 purposes specified in this act. The State Treasurer shall be 13 custodian of the fund which shall be subject to the provisions 14 of law applicable to funds listed in section 302 of the act of April 9, 1929 (P.L.343, No.176), known as The Fiscal Code. 15 16 Subaccounts shall be established within the fund for each county 17 participating under this act.

18 (b) Deposits.--

19 (1) The tax imposed under section 311 shall be received 20 by the department and paid to the State Treasurer and, along 21 with interest and penalties, less any collection costs 22 allowed under this subchapter and any refunds and credits 23 paid, shall be credited to the respective counties' 24 subaccounts not less frequently than every two weeks.

(2) During any period prior to the credit of money to
each subaccount, interest earned on money received by the
department and paid to the State Treasurer under this
subchapter shall be credited to the respective subaccount.
(c) Lapsing and interfund transfers prohibited.--All money
in the fund and credited to the subaccounts, including, but not

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limited to, money credited to the subaccounts under this
 section, prior year encumbrances and the interest earned
 thereon, shall not lapse nor be transferred to any other fund or
 subaccount, but shall remain in the fund and be credited to the
 respective subaccounts as provided under this chapter.

(d) Investment.--Pending disbursement, money received on
behalf of or deposited into the fund shall be invested or
reinvested as is other money in the custody of the State
Treasurer in the manner provided by law. All earnings received
from the investment or reinvestment of the money shall be
credited to the fund.

(e) Administrative costs.--The department shall use money in
the fund for costs to administer, excluding collection, the tax.
Section 317. Disbursements.

(a) General rule.--On or before the 10th business day
following receipt from the department of the necessary
calculations, the State Treasurer shall make disbursements as
provided under this section.

(b) Disbursement to counties.--The State Treasurer shall make disbursements to a county that has imposed the tax. The money shall be deposited into the county general fund for disposition as provided under section 501(a).

23 Section 318. Allocations.

(a) Allocations to municipalities.--The county shall compute
allocations of the sums to be disbursed to municipalities under
section 317(b) in the following manner:

(1) Money distributed shall be allocated based on the
assessed value of tax-exempt properties if the properties
were taxable in each municipality located in the county. For
municipalities located in more than one county, the weighted

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1 tax revenues for the county shall be prorated based upon the 2 location of tax-exempt properties within the municipality.

3 (2) If revenue generated by the tax exceeds or does not 4 cover the assessed value of tax-exempt properties for both 5 the county and municipality, the money shall be distributed 6 proportionally on a pro-rated basis based on millage rate of 7 the county and municipality.

8 (3) Money shall be distributed to municipalities within 9 90 days of the Department of Community and Economic 10 Development's certification of the county's calculation of 11 assessed value of tax-exempt properties.

12 (b) Calculation of assessed tax-exempt properties.--13 Calculations of assessed tax-exempt properties shall be made by 14 the county. These calculations shall be submitted to the 15 Department of Community and Economic Development and certified 16 by the department based upon information reported to the Department of Community and Economic Development, subject to 17 18 review, verification and approval by the Department of Community 19 and Economic Development.

20

CHAPTER 5

21 DISPOSITION OF TAX REVENUES

22 Section 501. Sales and use tax revenues.

(a) Counties.--All of the revenues estimated to be received
by a county from the tax in a fiscal year shall be expended by
the county to maintain core services.

(b) Municipalities.--All of the revenues estimated to be received by a qualified municipality from the tax in a fiscal year must be expended by the municipality as follows:

(1) If a municipality's pension plan is a moderately or
 severely distressed municipal pension system under the act of

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1 December 18, 1984 (P.L.1005, No.205), known as the Municipal 2 Pension Plan Funding Standard and Recovery Act, revenues 3 received in a fiscal year shall first be used to pay in full the municipality's minimum municipal obligation under the 4 5 Municipal Pension Plan Funding Standard and Recovery Act. 6 Remaining revenues received shall be used to maintain core services. 7

8 (2) If a qualified municipality's pension plan is a 9 minimally distressed municipal pension system under the 10 Municipal Pension Plan Funding Standard and Recovery Act, 11 revenues received in a fiscal year shall be used to maintain 12 core services.

13 (3) If a municipality does not have a minimally, 14 moderately or severely distressed pension system under the 15 Municipal Pension Plan Funding Standard and Recovery Act, 16 revenues received by a qualified municipality shall be used 17 to maintain core services.

18 (C) Definitions.--As used in this section, the following words and phrases shall have the meanings given to them in this 19 20 subsection unless the context clearly indicates otherwise: "Core services." The term includes: 21

- 22 (1)Police services.
- 23 (2) Fire services.
- 24 (3) Public works.
- 25 Public health and welfare services. (4)
- 26 Housing. (5)
- 27 Code enforcement. (6)
- 28 CHAPTER 21
- 29

- MISCELLANEOUS PROVISIONS
- Section 2101. Construction. 30

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1 The tax imposed by the board of county commissioners under 2 Subchapter B shall be in addition to any tax imposed by the 3 Commonwealth under Article II of the Tax Reform Code. Except for 4 the differing situs provisions under section 312, the provisions 5 of Article II of the Tax Reform Code shall apply to the tax. 6 Section 2102. Effective date.

7 This act shall take effect immediately.