THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1330 Session of 2021

INTRODUCED BY ORTITAY, HILL-EVANS, GAYDOS AND CIRESI, MAY 5, 2021

REFERRED TO COMMITTEE ON EDUCATION, MAY 5, 2021

AN ACT

1 2 3 4 5 6 7	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for supplemental online course initiative; and establishing the Online Course Clearinghouse Restricted Account. The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
10	Section 1. The act of March 10, 1949 (P.L.30, No.14), known
11	as the Public School Code of 1949, is amended by adding an
12	article to read:
13	ARTICLE XV-K
14	SUPPLEMENTAL ONLINE COURSE INITIATIVE
15	Section 1501-K. Definitions.
16	The following words and phrases when used in this article
17	shall have the meanings given to them in this section unless the
18	<pre>context clearly indicates otherwise:</pre>
19	"Account." The Online Course Clearinghouse Restricted
20	Aggount agtablished under gogtion 1500 K/g

- 1 "Clearinghouse." The central online clearinghouse
- 2 established under section 1502-K.
- 3 "Department." The Department of Education of the
- 4 Commonwealth.
- 5 <u>"Home education program." A program conducted in compliance</u>
- 6 with section 1327.1.
- 7 "Institution of higher education." The term includes any of
- 8 the following:
- 9 (1) A community college operating under Article XIX-A.
- 10 (2) A university within the State System of Higher
- 11 Education.
- 12 (3) The Pennsylvania State University.
- 13 (4) The University of Pittsburgh.
- 14 (5) Temple University.
- 15 (6) Lincoln University.
- 16 (7) Any other institution that is designated as "State-
- 17 related" by the Commonwealth.
- 18 (8) The Thaddeus Stevens College of Technology.
- 19 (9) Any accredited private or independent college or
- 20 university.
- 21 (10) Any private licensed school as defined in the act
- 22 of December 15, 1986 (P.L.1585, No.174), known as the Private
- 23 Licensed Schools Act.
- "Keystone Exam." An assessment developed or caused to be
- 25 developed by the department under 22 Pa. Code § 4.51b (relating
- 26 to Keystone Exams).
- 27 "Nonpublic school." A school, other than a public school,
- 28 located within this Commonwealth where a Commonwealth resident
- 29 <u>may legally fulfill the compulsory school attendance</u>
- 30 requirements of this act and that meets the applicable

- 1 requirements of Title VI of the Civil Rights Act of 1964 (Public
- 2 Law 88-352, 78 Stat. 241).
- 3 "Online course." A course of study that uses technology in
- 4 order to provide a significant portion of its curriculum and to
- 5 <u>deliver a significant portion of instruction to students through</u>
- 6 the Internet or other electronic means. The term shall include
- 7 all services and materials related to such course.
- 8 <u>"Provider." An individual or a nonprofit or for-profit</u>
- 9 organization, business, institution of higher education or
- 10 school entity which has submitted one or more online courses to
- 11 the Department of Education for inclusion in the clearinghouse
- 12 established under this article.
- 13 <u>"School entity." A school district, joint school district,</u>
- 14 <u>charter school, regional charter school, cyber charter school,</u>
- 15 <u>intermediate unit or area career and technical school.</u>
- 16 <u>"Secretary." The Secretary of Education of the Commonwealth.</u>
- 17 Section 1502-K. Clearinghouse for online course offerings.
- 18 (a) Duty to establish. -- The department shall establish a
- 19 central online clearinghouse which shall at a minimum include an
- 20 online database of online courses for students enrolled in
- 21 grades six through twelve and shall be accessible by school
- 22 entities, nonpublic schools, home education programs and the
- 23 general public. In establishing the clearinghouse, the
- 24 department shall adhere to the following implementation
- 25 schedule:
- 26 (1) From the date of establishment of the clearinghouse
- 27 <u>which shall be no later than the commencement of the 2021-</u>
- 28 2022 school year and in each school year thereafter, the
- 29 <u>clearinghouse shall offer online courses for all content</u>
- 30 areas assessed by a Keystone Exam, as well as online courses

Τ	which provide supprehentary instruction relating to a
2	Keystone Exam, free of charge to school entities. In
3	providing these online courses, the department shall develop
4	or cause to be developed online courses which meet the
5	requirements of subsection (c)(2). The department may utilize
6	any existing online courses it has already developed for
7	content areas assessed by a Keystone Exam in meeting this
8	requirement.
9	(2) Beginning in the 2022-2023 school year and in each
L O	school year thereafter, the clearinghouse shall offer those
1	online courses from providers that have been approved under
2	subsection (c) in addition to the courses required to be
13	offered under paragraph (1). Online courses included in the
_4	clearinghouse from providers under this paragraph shall be
.5	subject to purchase under the provisions of subsection (f).
. 6	(b) Responsibilities of department The department shall:
_7	(1) Create an online database that catalogs those online
8 .	courses for which an application was approved under
_9	subsection (c) and which the department shall develop or
20	cause to be developed and make the database available to
21	school entities, nonpublic schools, home education programs
22	and the general public.
23	(2) Construct the database provided for in paragraph (1)
24	in such a way as to:
25	(i) Provide information on each online course listed
26	in the database, including, but not limited to, a
27	description of the content and applicable grade levels of
28	<pre>each online course.</pre>
29	(ii) Provide each school entity, nonpublic school or
30	home education program which has utilized an online

Τ	course from the clearinghouse the opportunity to present
2	feedback and rate the online course which the school
3	entity, nonpublic school or home education program has
4	utilized. In providing feedback, each school entity,
5	nonpublic school or home education program may, with
6	discretion and in compliance with all applicable Federal
7	and State laws, share on the database personal comments
8	received by the school entity, nonpublic school or home
9	education program from parents and students about the
L O	online course.
1	(iii) Display feedback and a cumulative rating of an
_2	online course as a part of the information provided about
_3	the online course.
4	(iv) Facilitate communication between school
.5	entities, nonpublic schools or home education programs
- 6	and providers of online courses cataloged in the
_7	clearinghouse to expedite the purchasing of those online
-8	courses.
_9	(3) At least annually, or at any time the status of an
20	online course changes, update the database provided for in
21	paragraph (1).
22	(4) Collect application fees provided for in subsection
23	(d) and deposit the fees into the account.
24	(5) Utilize the funds in the account, including interest
25	on the funds, to pay expenses incurred by the department in
26	carrying out its duties under this article.
27	(6) Explore the possibility for Federal and private
28	funding to support the clearinghouse.
29	(7) Upon request, provide assistance to school districts
30	which have been declared to be in financial recovery status

1	or identified for financial watch status under Article VI-A
2	by facilitating the school districts' search for low-cost or
3	no-cost online course options.
4	(c) Applications The department shall develop an
5	application and an application process that specify the time,
6	form and manner by which providers may submit their online
7	course offerings to the department for inclusion in the
8	clearinghouse. The department shall approve applications under
9	one of the following procedures:
_0	(1) In the case of an online course which does not
.1	provide instruction in a content area assessed by a Keystone
.2	Exam and which is not used to provide supplementary
13	instruction relating to a Keystone Exam, a provider may
4	submit an application to the department for approval of the
_5	online course through a certification process. The
_6	application for this process shall include:
_7	(i) A notarized affidavit certifying that the online
8 ـ	course being submitted for inclusion in the clearinghouse
_9	is aligned to the State academic standards for education
20	provided for in 22 Pa. Code Ch. 4 (relating to academic
21	standards and assessment).
22	(ii) Evidence that the online course being submitted
23	for inclusion in the clearinghouse fulfills at least one
24	of the following criteria:
25	(A) has been approved by another state for use
26	<pre>by its public schools;</pre>
27	(B) has been developed by a provider that has
28	been accredited by a national accreditation body
29	recognized by the United States Department of
30	Education; or

1	(C) has been designed by a school entity that
2	utilizes the online course or provides the online
3	course to another school entity for its use.
4	(iii) Evidence that the online course being
5	submitted for inclusion in the clearinghouse includes an
6	assessment component for determining student performance.
7	(2) In the case of an online course which provides
8	instruction in a content area assessed by a Keystone Exam or
9	which is used to provide supplementary instruction relating
10	to a Keystone Exam, a provider shall submit an application to
11	the department for approval of the online course through a
12	department review process. The department shall perform a
13	review of the online course to confirm that the online course
14	meets the following criteria:
15	(i) Is aligned to the State academic standards for
16	education provided for in 22 Pa. Code Ch. 4.
17	(ii) Provides a detailed and quality curriculum and
18	accountability plan.
19	(iii) Includes an assessment component for
20	determining student proficiency.
21	(iv) Is adapted to the age, development and needs of
22	the students.
23	(3) In the case of an online course which does not
24	provide instruction in a content area assessed by a Keystone
25	Exam and which is not used to provide supplementary
26	instruction relating to a Keystone Exam, a provider may
27	voluntarily submit an application to the department for
28	approval of the online course through the department review
29	process established in paragraph (2).
30	(d) Fees, application review and approval The following

1 shall apply to the establishment of fees and the review and

2	approval	of	applications:
---	----------	----	---------------

subsection (c)(1).

6

7

8

9

10

20

21

22

23

24

25

26

27

28

29

30

(1) The department may establish a nonrefundable
4 administrative fee not to exceed \$75 for the purpose of
5 reviewing each application submitted by a provider under

- (2) The department may establish a nonrefundable administrative fee not to exceed \$750 for the purpose of reviewing each application submitted by a provider under subsection (c)(2) or (3).
- (3) If, after a review of an application, the department 11 12 determines that the application meets the applicable requirements under subsection (c), the department shall 13 14 approve the application, notify the provider of the approval and include the online course in the database provided for 15 under subsection (b)(1) until such time as the provider 16 17 requests that the online course be removed or the department 18 removes the online course under the provisions of paragraph 19 (5).
 - (4) If, after a review of an application, the department determines that the application does not meet the applicable requirements under subsection (c), the department shall withhold approval of the application and notify the provider of the reason approval was withheld so that the provider may revise and resubmit the application. Any application that has been resubmitted for review shall be subject to the associated administrative fee authorized by this subsection.
 - (5) The department may revisit and review any approved application at any time and remove the associated online course from the database provided for under subsection (b) (1)

1	if	the	department	determines	that:
			-		

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

(i) the information contained in the application was false or misleading or is no longer accurate;

(ii) the online course has been materially changed or revised in such a way that the approval previously granted for the online course should not apply and the provider of the online course has not submitted an application to the department seeking approval of the revisions to the online course in accordance with the application and fee requirements of this section; or

materially changed in such a way that the approval
previously granted for the online course should not apply
and the provider of the online course has not submitted
an application to the department within 30 days seeking
approval of the online course with revisions to address
the revised standards in accordance with the application
and fee requirements of this section.

18 19 (e) Appeal. -- A determination by the department that an online course which provides instruction in a content area 20 21 assessed by a Keystone Exam or which is used to provide supplementary instruction relating to a Keystone Exam does not 22 23 meet the criteria under subsection (c)(2) shall be appealable 24 under 2 Pa.C.S. (relating to administrative law and procedure). 25 (f) Contracts for the provision of courses cataloged in the 26 clearinghouse. -- The following shall apply to contracts entered

27 <u>into by school entities, nonpublic schools or home education</u>

28 programs and providers of online courses cataloged in the

29 <u>clearinghouse:</u>

30 (1) The purchase price and other payment and contract

1	terms	of	an	online	course	cataloged	in	the	clearinghouse

- 2 shall be determined by direct negotiations between a school
- 3 <u>entity, nonpublic school or home education program and a</u>
- 4 <u>provider</u>.
- 5 (2) A school entity, nonpublic school or home education
- 6 program shall not be required to pay more than 60% of the
- 7 <u>total purchase price per participating student for an online</u>
- 8 <u>course prior to a student's completion of the online course.</u>
- 9 <u>Upon a student's completion of an online course, the school</u>
- 10 entity, nonpublic school or home education program shall pay
- 11 <u>the provider the remainder of the total purchase price per</u>
- 12 <u>participating student for each student that completed the</u>
- online course.
- 14 (3) Immediately upon commencing negotiations of the
- 15 <u>terms of a contract for an online course, a provider shall</u>
- 16 provide the school entity, nonpublic school or home education
- 17 program with information regarding refund policies and the
- 18 process for contesting payment amounts.
- 19 (q) Online Course Clearinghouse Restricted Account. --
- 20 (1) There is established a restricted revenue account in
- 21 the General Fund to be known as the Online Course
- 22 <u>Clearinghouse Restricted Account.</u>
- 23 (2) The account shall consist of application fees
- 24 collected under subsection (d), fines collected under section
- 25 1504-K and any interest generated by funds in the account.
- 26 (3) The funds in the account are appropriated to the
- 27 <u>department on a continuing basis for the purposes of paying</u>
- 28 expenses incurred by the department in carrying out its
- 29 duties relating to the administration of the clearinghouse
- 30 under this article.

- 1 Section 1503-K. School entities.
- 2 A school entity may utilize any online course made available
- 3 through a school entity, through the clearinghouse or through
- 4 any other source. A school entity that offers online courses to
- 5 students shall:
- 6 (1) Determine how instruction relating to an online
- 7 course shall be delivered.
- 8 (2) Establish policies and procedures for student
- 9 eligibility and participation, including a policy on the
- selection of online courses made available to students by the
- school entity. The policies and procedures shall be made
- 12 <u>accessible to parents and students and posted on the school</u>
- 13 <u>entity's publicly accessible Internet website.</u>
- 14 (3) Ensure that parents and students are made aware of
- the opportunity for online learning and make information
- 16 <u>about available online courses easily accessible to parents</u>
- and students.
- 18 Section 1504-K. Penalties.
- 19 (a) Participation prohibited. -- If the department determines
- 20 that a provider intentionally submitted false or misleading
- 21 information on an application, the provider shall be prohibited
- 22 from participating in the clearinghouse for a period of five
- 23 years.
- 24 (b) Fine. -- In addition to the penalty provided under
- 25 subsection (a), a provider may be assessed a fine of up to
- 26 \$1,000 for each application on which the provider was found by
- 27 the department to have intentionally submitted false or
- 28 misleading information.
- 29 (c) Deposit of fines.--Any fines assessed in accordance with
- 30 this section shall be deposited into the account.

- 1 (d) Appeal.--A determination by the department that a
- 2 provider intentionally submitted false or misleading information
- 3 on an application shall be appealable under 2 Pa.C.S. (relating
- 4 to administrative law and procedure).
- 5 <u>Section 1505-K. Report.</u>
- 6 The secretary shall submit a report to the Governor, the
- 7 <u>chairperson and minority chairperson of the Education Committee</u>
- 8 of the Senate and the chairperson and minority chairperson of
- 9 the Education Committee of the House of Representatives and post
- 10 the report on the department's publicly accessible Internet
- 11 website no later than June 30, 2026. The report shall at a
- 12 minimum include all of the following information:
- 13 (1) The number of students participating in online
- courses.
- 15 (2) The number of students participating in online
- 16 courses from the clearinghouse.
- 17 (3) The number of online courses available through the
- 18 clearinghouse.
- 19 (4) A description of the types of online courses
- 20 available through the clearinghouse.
- 21 (5) An assessment of the academic impact of online
- 22 <u>courses on the participating students.</u>
- 23 (6) Recommendations for improving the clearinghouse.
- 24 Section 1506-K. Construction.
- Nothing in this article shall be construed:
- 26 (1) To prevent a school entity from establishing and
- 27 <u>offering its own online course or program.</u>
- 28 (2) To prevent a school entity or school entity
- 29 personnel from:
- 30 (i) supplementing an online course;

1	(ii) providing assistance, tutoring or enrichment to
2	a student enrolled in an online course;
3	(iii) using the content of an online course in
4	instruction delivered by school district personnel; or
5	(iv) monitoring a student's progress and attention
6	to instruction in an online course.
7	(3) To require a student to participate in an online
8	course offered by a school entity.
9	(4) To supersede or preempt the rights, remedies and
10	procedures afforded to school employees or labor
11	organizations under Federal or State law, including the act
12	of July 23, 1970 (P.L.563, No.195), known as the Public
13	Employe Relations Act, or any provision of a collective
14	bargaining agreement negotiated between a school entity and
15	an exclusive representative of the employees in accordance
16	with that act.
17	Section 1507-K. Regulations.
18	The State Board of Education may promulgate regulations under
19	the act of June 25, 1982 (P.L.633, No.181), known as the
20	Regulatory Review Act, necessary to establish approval periods
21	for courses approved under section 1502-K(d) and to implement
22	this article.
23	Section 2. This act shall take effect in 60 days.