THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 604

Session of 2021

INTRODUCED BY FRITZ, RYAN, CAUSER, ROTHMAN, GAYDOS, KAIL, GLEIM, HAMM, ECKER, BROOKS, WARNER, PICKETT, MOUL, MILLARD, COX, O'NEAL, HERSHEY, KEEFER, ZIMMERMAN, ROWE, WHEELAND, OBERLANDER, DAVANZO, IRVIN AND MERCURI, APRIL 8, 2021

AS REPORTED FROM COMMITTEE ON ENVIRONMENTAL RESOURCES AND ENERGY, HOUSE OF REPRESENTATIVES, AS AMENDED, JUNE 23, 2021

AN ACT

Amending the act of April 9, 1929 (P.L.177, No.175), entitled "An act providing for and reorganizing the conduct of the 2 executive and administrative work of the Commonwealth by the 3 Executive Department thereof and the administrative 4 departments, boards, commissions, and officers thereof, 5 including the boards of trustees of State Normal Schools, or 6 7 Teachers Colleges; abolishing, creating, reorganizing or authorizing the reorganization of certain administrative 8 departments, boards, and commissions; defining the powers and 9 duties of the Governor and other executive and administrative 10 officers, and of the several administrative departments, 11 boards, commissions, and officers; fixing the salaries of the 12 Governor, Lieutenant Governor, and certain other executive 13 and administrative officers; providing for the appointment of 14 certain administrative officers, and of all deputies and 15 other assistants and employes in certain departments, boards, 16 17 and commissions; providing for judicial administration; and prescribing the manner in which the number and compensation 18 of the deputies and all other assistants and employes of 19 certain departments, boards and commissions shall be 20 21 determined," providing for environmental permits and plan approvals; making related repeals; and abrogating 22 23 regulations.

- 24 The General Assembly of the Commonwealth of Pennsylvania
- 25 hereby enacts as follows:
- 26 Section 1. The act of April 9, 1929 (P.L.177, No.175), known
- 27 as The Administrative Code of 1929, is amended by adding an

- 1 article to read:
- 2 ARTICLE XIX-C
- 3 ENVIRONMENTAL PERMITS AND PLAN APPROVALS
- 4 <u>Section 1901-C. Scope.</u>
- 5 (a) Environmental permits and plans. -- This article applies
- 6 to general permits, general plan approvals and individual
- 7 permits.
- 8 (b) Municipalities. -- Nothing in this article shall be
- 9 construed as limiting the rights of a municipality in the lawful
- 10 performance of the municipality's functions.
- 11 <u>Section 1902-C. Definitions.</u>
- 12 The following words and phrases when used in this article
- 13 shall have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Department." The Department of Environmental Protection of
- 16 the Commonwealth.
- 17 "Environmental law." Commonwealth statutes and regulations
- 18 promulgated in accordance with the act of July 31, 1968
- 19 (P.L.769, No.240), referred to as the Commonwealth Documents
- 20 Law, relating to the protection of the environment. The term
- 21 includes:
- 22 (1) The act of June 22, 1937 (P.L.1987, No.394), known
- as The Clean Streams Law, the act of January 8, 1960 (1959
- P.L.2119, No.787), known as the Air Pollution Control Act,
- 25 the act of November 26, 1978 (P.L.1375, No.325), known as the
- Dam Safety and Encroachments Act, and the act of July 7, 1980
- 27 (P.L.380, No.97), known as the Solid Waste Management Act.
- 28 (2) Federal statutes and regulations relating to the
- 29 protection of the environment, to the extent the statute and
- 30 regulation are administered or enforced by the Commonwealth.

- 1 <u>"General permit." A permit required by an environmental law</u>
- 2 <u>issued for a category of activities in which projects in that</u>
- 3 <u>category have been determined to be similar in nature and</u>
- 4 <u>capable of being adequately regulated utilizing standardized</u>
- 5 specifications and conditions without the necessity of applying
- 6 for and obtaining an individual permit.
- 7 <u>"General plan approval." A plan approval required by an</u>
- 8 <u>environmental law issued for a category of activities in which</u>
- 9 projects in that category have been determined to be similar in
- 10 nature and capable of being adequately regulated utilizing
- 11 standardized specifications and conditions without the necessity
- 12 of applying for and obtaining an individual permit.
- 13 "Individual permit." A permit required by an environmental
- 14 <u>law that contains site-specific terms and conditions.</u>
- "Necessary information." Plans, forms, fees, notifications,
- 16 receipts, analyses, certifications, reports, drawings, diagrams
- 17 or letters.
- 18 Section 1903-C. Filing of application.
- 19 An application for an individual permit or for coverage or
- 20 <u>authorization to proceed under a general plan approval or</u>
- 21 general permit shall be stamped by the department with the date
- 22 of filing. An application shall be deemed to be filed with the
- 23 department on the date the application is delivered to the
- 24 department.
- 25 Section 1904-C. Time period.
- 26 (a) Action.--
- 27 (1) Subject to paragraph (2), the department must issue,
- 28 modify, renew, transfer or refuse to issue, modify, renew or
- 29 <u>transfer an individual permit or coverage or authorization to</u>
- 30 proceed under a general plan approval or general permit

- 1 within THE TIME FRAME REQUIRED BY LAW, OR, IF NOT SPECIFIED <--
- 2 BY LAW, WITHIN 45 days of the date the application was filed
- 3 under section 1903-C.
- 4 (2) The time requirement under paragraph (1) may be
- 5 <u>tolled under sections:</u>
- 6 <u>(i) 1906-C(c); or</u>
- 7 (ii) 1907-C(d).
- 8 (b) Failure to act.--If the department does not comply with
- 9 <u>subsection (a), section 1910-C applies.</u>
- 10 Section 1905-C. Administratively complete application.
- 11 (a) Contents. -- An application is administratively complete
- 12 <u>if the application contains the necessary information or other</u>
- 13 <u>information requested in the application, notwithstanding</u>
- 14 whether the necessary information or other information supplied
- 15 <u>in the application is sufficient to grant the application.</u>
- 16 (b) Disagreements. -- Disagreements between the department and
- 17 the applicant as to the substance or merits of, or professional
- 18 judgment contained within, the application shall not render the
- 19 application to be administratively incomplete.
- 20 (c) Presumption. -- An application accompanied by an affidavit
- 21 executed under penalty of perjury by a professional engineer, <--
- 22 LANDSCAPE ARCHITECT, GEOLOGIST OR LAND SURVEYOR licensed by the
- 23 Commonwealth affirming that the application is administratively
- 24 complete to the best of the engineer's INDIVIDUAL'S knowledge, <--
- 25 information and belief shall be presumed to be administratively
- 26 complete, unless the department rebuts the presumption by clear
- 27 and convincing evidence in a proceeding under section 1907-C.
- 28 Section 1906-C. Administratively incomplete application.
- 29 <u>(a) Written statement.--An application determined by the</u>
- 30 department to be administratively incomplete shall be returned

- 1 to the applicant within 15 days of the date the application was
- 2 filed under section 1903-C accompanied by a written statement of
- 3 the specific necessary information or other information required
- 4 to complete the application.
- 5 (b) Identification. -- An omission not identified in the
- 6 manner provided under subsection (a) shall be deemed to be cured
- 7 <u>if not contained in the written statement required under</u>
- 8 subsection (a).
- 9 (c) Tolling. -- The time period under section 1904-C(a) shall
- 10 be tolled from the date the application is returned until the
- 11 <u>date the application is refiled with the department.</u>
- 12 <u>Section 1907-C. Informal dispute resolution.</u>
- 13 <u>(a) Referee.--A dispute as to the administrative</u>
- 14 completeness of the application may be submitted by the
- 15 applicant to a referee selected under section 1908-C.
- 16 (b) Response. -- The department must file a written response
- 17 to the applicant's submission of the dispute within 10 days of
- 18 service of the submission of the dispute.
- 19 <u>(c) Decision.--</u>
- 20 (1) The referee's decision must be rendered without the
- 21 necessity of a hearing:
- (i) within 10 days of the filing of the department's
- 23 written response; or
- 24 (ii) if the department does not file a response
- 25 <u>under subsection (b), within 20 days of service of the</u>
- 26 <u>submission of the dispute.</u>
- 27 (2) Failure of a referee to comply with the time
- requirements under paragraph (1) shall be deemed to be a
- 29 <u>ruling in favor of the applicant.</u>
- 30 (3) A decision under this section is not appealable.

- 1 (d) Tolling. -- The time period under section section 1904-
- 2 C(a) shall be tolled during the time period the dispute is
- 3 pending before the referee.
- 4 Section 1908-C. Selection of referee.
- 5 (a) List.--If a dispute arises as to the administrative
- 6 completeness of an application, the applicant may request a list
- 7 <u>of three referees from the master list of referees compiled by</u>
- 8 the Environmental Hearing Board no later than three months
- 9 <u>following the effective date of this subsection.</u>
- 10 (b) Qualifications. -- A referee under subsection (a) must be
- 11 <u>a professional engineer, LANDSCAPE ARCHITECT, GEOLOGIST OR LAND</u> <--
- 12 SURVEYOR who has consented to serve as a referee under this
- 13 <u>article</u>.
- (c) Process.--
- 15 (1) The department must eliminate one name from the list
- 16 <u>under subsection (a) within five days after issuance of the</u>
- 17 list. Failure to comply with the time requirement under this
- 18 paragraph shall be deemed a decision in favor of the
- 19 applicant.
- 20 (2) After elimination of a name under paragraph (1), the
- 21 applicant must, within five days of the elimination,
- 22 eliminate one name from the list. Failure to comply with the
- 23 time requirement under this paragraph shall be deemed a
- 24 <u>decision in favor of the department.</u>
- 25 (3) The individual whose name remains on the list shall
- 26 be the referee selected to decide the dispute under section
- 27 1907-C.
- 28 <u>Section 1909-C. Approval of application.</u>
- 29 The department shall approve the application if environmental
- 30 <u>laws governing the applicable general permit, general plan</u>

- 1 approval or individual permit are satisfied.
- 2 Section 1910-C. Application deemed approved.
- 3 An administratively complete application shall be deemed
- 4 approved and an individual permit or coverage or authorization
- 5 to proceed under a general plan approval or general permit shall
- 6 be deemed issued if any of the following paragraphs apply:
- 7 (1) The department fails to comply with the time
- 8 <u>requirement under section 1904-C(a).</u>
- 9 (2) The administratively complete application is
- 10 <u>accompanied by an affidavit executed under penalty of perjury</u>
- by a professional engineer, LANDSCAPE ARCHITECT, GEOLOGIST OR <--
- 12 LAND SURVEYOR licensed by the Commonwealth affirming that:
- (i) the contents of the application are true and
- correct to the best of the engineer's INDIVIDUAL'S <--
- 15 knowledge, information and belief; and
- 16 (ii) the requirements for issuance of the individual
- 17 permit or for coverage or authorization to proceed under
- 18 the general plan approval or general permit set forth in
- 19 all applicable environmental laws have been satisfied.
- 20 Section 1911-C. Construction.
- 21 If there is a conflict between a provision of this article
- 22 and another statutory provision:
- 23 (1) Except as set forth in paragraph (2), the provision
- of this article governs.
- 25 (2) Paragraph (1) does not apply if the other statutory
- 26 provision specifically states that it governs over this
- 27 article.
- 28 Section 2. Repeals are as follows:
- 29 (1) The General Assembly declares that the repeal under
- 30 paragraph (2) is necessary to effectuate the addition of

- 1 Article XIX-C of the act.
- 2 (2) All acts and parts of acts are repealed insofar as
- 3 they are inconsistent with the addition of Article XIX-C of
- 4 the act.
- 5 Section 3. Regulations in the Pennsylvania Code are
- 6 abrogated insofar as they are inconsistent with the addition of
- 7 Article XIX-C of the act.
- 8 Section 4. This act shall take effect in 60 days.