THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1365 Session of 2020

INTRODUCED BY PHILLIPS-HILL, J. WARD AND BLAKE, OCTOBER 19, 2020

REFERRED TO CONSUMER PROTECTION AND PROFESSIONAL LICENSURE, OCTOBER 19, 2020

AN ACT

Amending Title 66 (Public Utilities) of the Pennsylvania Consolidated Statutes, in natural gas competition, further 2 providing for standards for restructuring of natural gas 3 utility industry and for consumer protections and customer service and for requirements for natural gas suppliers; and, 5 in restructuring of electric utility industry, further 6 providing for standards for restructuring of electric industry, for duties of electric distribution companies and 7 8 for requirements for electric generation suppliers. 10 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 11 12 Section 1. Section 2203 of Title 66 of the Pennsylvania 13 Consolidated Statutes is amended by adding a paragraph to read: 14 § 2203. Standards for restructuring of natural gas utility 15 industry. 16 The following interdependent standards shall govern the 17 commission's actions in adopting rules, orders or policies and 18 in reviewing, assessing and approving each natural gas 19 distribution company's restructuring filings and overseeing the 20 transition process and regulation of the restructured natural 21 gas utility industry:

1 * * *

2	(3.1) The commission shall require, by order or
3	regulation to be issued within 210 days of the effective date
4	of this paragraph, that each natural gas distribution company
5	unbundle all costs associated with providing supplier of last
6	resort service from distribution rates and ensure that the
7	appropriate level of the costs are recovered in supplier of
8	last resort rates. The specific costs to be unbundled shall
9	include, but not be limited to: commodity costs, capacity
10	costs, hedging costs whether financial or physical,
11	procurement costs, billing system and billing costs, customer
12	service and account management costs, working capital,
13	overheads, including building and information technology
14	costs, legal and financial costs and labor costs. To the
15	extent any of these costs are indirect costs to pay for
16	services that support both distribution customers and
17	supplier of last resort customers, the commission shall
18	require an appropriate proportion of those indirect costs be
19	allocated to supplier of last resort. The intent of this
20	requirement is to ensure that the actual costs of providing
21	distribution and supplier of last resort service are
22	accurately reflected in the rates charged for those services.
23	The unbundling and reallocation shall be accomplished in the
24	utility's next rate case. If a natural gas distribution
25	company does not file a rate case within three years
26	following the effective date of this paragraph, the
27	commission may order the filing of information to effectuate
28	unbundling and, after the filing, may commence a proceeding
29	where the unbundling is accomplished. After the initial
30	allocation, changes shall be permitted only in a general rate

- 1 case. If the commission finds it necessary to do so, the
- 2 <u>commission may establish a mandatory schedule for the filing</u>
- 3 information and the unbundling proceedings required by this
- 4 <u>paragraph</u>.
- 5 * * *
- 6 Section 2. Section 2206(b) of Title 66 is amended to read:
- 7 § 2206. Consumer protections and customer service.
- 8 * * *
- 9 (b) Change of suppliers.--
- 10 <u>(1)</u> The commission shall, by order or regulation,
- 11 establish procedures to ensure that a natural gas
- 12 distribution company does not change a retail gas customer's
- 13 natural gas supplier without direct oral confirmation from
- 14 the customer of record or written evidence of the customer's
- 15 consent to a change of supplier.
- 16 (2) The commission shall establish regulations to ensure
- that a natural gas distribution company processes a change in
- 18 natural gas supplier by using either the customer account
- 19 <u>number or other personally identifiable information. A</u>
- 20 <u>customer who consents to a change of natural gas supplier</u>
- 21 <u>shall not be required to provide a natural gas distribution</u>
- 22 company account number or other identification number if the
- 23 customer provides a valid government-issued identification or
- 24 <u>alternative form of identification as determined by the</u>
- 25 commission.
- 26 * * *
- 27 Section 3. Section 2208 of Title 66 is amended by adding a
- 28 subsection to read:
- 29 § 2208. Requirements for natural gas suppliers.
- 30 * * *

1 (i) Training and education program requirements for natural 2 gas suppliers.--(1) The commission shall develop a training and 3 educational program for any entity or individual that is 4 5 licensed by the commission under this section as a natural 6 gas supplier. 7 (2) The commission shall develop the program in consultation with interested stakeholders, including natural 8 9 gas suppliers. 10 (3) The program shall require that a designated representative of each licensed natural gas supplier 11 12 demonstrate a thorough understanding of the commission's 13 regulations regarding sales, consumer protection and any 14 other matter the commission deems appropriate through an 15 online training program. (4) At the conclusion of the training, the commission 16 17 shall conduct an online examination and, on a satisfactory 18 score, certify that the designated representative of the 19 licensed natural gas supplier has successfully completed the 20 training. 21 (5) The commission shall determine the schedule and 22 frequency by which a designated representative of a licensed 23 natural gas supplier must complete the training and 24 certification. The commission may not issue a license to a 25 new natural gas supplier until a designated representative of 26 the new natural gas supplier completes the training and 27 certification.

28 (6) The commission may adopt regulations that include
29 appropriate penalties or sanctions for failure to comply with
30 this subsection.

- 1 (7) The commission shall use the assessments collected
- 2 in accordance with this part for the initial development of
- 3 the training and educational program. The commission may
- 4 <u>establish reasonable fees, as authorized under paragraph (h),</u>
- 5 to fund the training and educational program.
- 6 Section 4. Section 2804 of Title 66 is amended by adding a
- 7 paragraph to read:
- 8 § 2804. Standards for restructuring of electric industry.
- 9 The following interdependent standards shall govern the
- 10 commission's assessment and approval of each public utility's
- 11 restructuring plan, oversight of the transition process and
- 12 regulation of the restructured electric utility industry:
- 13 * * *
- 14 (3.1) The commission shall require, by order or
- regulation to be issued within 210 days of the effective date
- of this paragraph, that each electric distribution company
- 17 unbundle all costs associated with providing default service
- from distribution rates and ensure that the appropriate level
- 19 of the costs are recovered in default service or standard
- 20 <u>offer service rates. The specific costs to be unbundled shall</u>
- 21 include, but not be limited to: commodity costs, capacity
- 22 <u>costs, hedging costs whether financial or physical,</u>
- 23 procurement costs, billing system and billing costs, customer
- 24 <u>service and account management costs, working capital,</u>
- overheads, including building and information technology
- 26 costs, legal and financial costs and labor costs. To the
- 27 <u>extent any of these costs are indirect costs to pay for</u>
- 28 services that support both distribution customers and default
- service customers, the commission shall require an
- 30 appropriate proportion of those indirect costs be allocated

- 1 to default service. The intent of this requirement is to
- 2 ensure that the actual costs of providing distribution and
- 3 <u>default service are accurately reflected in the rates charged</u>
- 4 <u>for those services. The unbundling and reallocation shall be</u>
- 5 accomplished in the utility's next rate case. If an electric
- 6 <u>distribution company does not file a rate case within three</u>
- years following the effective date of this paragraph, the
- 8 <u>commission may order the filing of information in order to</u>
- 9 <u>effectuate unbundling and may, after the filing, commence a</u>
- 10 proceeding where the unbundling is accomplished. After the
- initial allocation, changes shall be permitted only in a
- 12 general rate case. If the commission finds it necessary to do
- so, the commission may establish a mandatory schedule for the
- filing information and the unbundling proceedings required by
- this paragraph.
- 16 * * *
- 17 Section 5. Sections 2807 and 2809 of Title 66 are amended by
- 18 adding subsections to read:
- 19 § 2807. Duties of electric distribution companies.
- 20 * * *
- 21 (f.1) Processing changes in suppliers. -- The commission shall
- 22 <u>establish regulations to ensure that an electric distribution</u>
- 23 company processes a change in electric generation supplier by
- 24 <u>using either the customer account number or other personally</u>
- 25 identifiable information. A customer who consents to a change of
- 26 electric generation supplier shall not be required to provide an
- 27 electric distribution company account number or other
- 28 identification number if the customer provides a valid
- 29 government-issued or alternative form of identification as
- 30 determined by the commission.

1 * * *

2 § 2809. Requirements for electric generation suppliers.

3 * * *

- 4 (h) Training and education program requirements for electric
- 5 generation suppliers.--
- 6 (1) The commission shall develop a training and
- 7 <u>educational program for any entity or individual that is</u>
- 8 <u>licensed by the commission under this section as an electric</u>
- 9 <u>generation supplier.</u>
- 10 (2) The commission shall develop the program in
- 11 <u>consultation with interested stakeholders, including electric</u>
- 12 generation suppliers.
- 13 (3) The program shall require that a designated
- 14 representative of each licensed electric generation supplier
- demonstrate a thorough understanding of the commission's
- 16 regulations regarding sales, consumer protection and any
- 17 other matter the commission deems appropriate through an
- online training program.
- 19 (4) At the conclusion of the training, the commission
- shall conduct an online examination and, on a satisfactory
- score, certify that the designated representative of the
- 22 licensed electric generation supplier has successfully
- completed the training.
- 24 (5) The commission shall determine the schedule and
- 25 frequency by which a designated representative of a licensed
- 26 electric generation supplier must complete the training and
- 27 <u>certification. The commission may not issue a license to a</u>
- 28 <u>new electric generation supplier until a designated</u>
- 29 representative of the new electric generation supplier
- 30 completes the training and certification.

1	(6) The commission may adopt regulations that include
2	appropriate penalties or sanctions for failure to comply with
3	this subsection.
4	(7) The commission shall use the assessments collected
5	in accordance with this part for the initial development of
6	the training and educational program. The commission may
7	establish reasonable fees, as authorized under paragraph (g),
8	to fund the training and educational program.
9	Section 6. This act shall take effect in 60 days.