THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 192

Session of 2019

INTRODUCED BY HUGHES, BREWSTER, HAYWOOD, SCHWANK, TARTAGLIONE, SANTARSIERO AND LEACH, FEBRUARY 1, 2019

REFERRED TO FINANCE, FEBRUARY 1, 2019

AN ACT

Amending Titles 24 (Education) and 71 (State Government) of the

Pennsylvania Consolidated Statutes, in membership, 2 contributions and benefits, further providing for member's 3 options, for death benefits and for payment of benefits; in administration and miscellaneous provisions, further 5 providing for duties of board regarding applications and 6 elections of members and for rights and duties of school 7 employees, members and participants; in benefits, further 8 providing for member's options, for death benefits and for 9 payment of benefits; and, in administration, funds, accounts, 10 general provisions, further providing for duties of board 11 regarding applications and elections of members and for 12 rights and duties of State employees, members and 13 participants. 14 15 The General Assembly finds and declares as follows: 16 (1)Spouses of State and public school employees in this 17 Commonwealth should be protected from impoverishment as a 18 result of the death of their spouses, consistent with the 19 Commonwealth's treatment of marital property and the 20 protections afforded spouses of private company employees. 2.1 The law in this Commonwealth currently recognizes a 22 spouse's marital property interest in a State or public 23 school employee's accrued pension benefits upon divorce, but

does not provide adequate protection to the nonemployee

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- 1 spouse in the event of the employee's death.
- 2 (3) Research indicates that women are less likely to
 3 have a pension than men. To the extent women have a pension,
 4 they typically receive a lower payout, because women have
- 5 historically earned less than men and, as primary caregivers,
- 6 have less consistent work records than men.
 - (4) Older women are more likely than older men to experience the loss of a spouse and, with such loss, a severe reduction of income and threat of poverty during widowhood.
 - (5) To address such disparities, Congress adopted the Retirement Equity Act of 1984 (Public Law 98-397, 98 Stat. 1426) to require all privately sponsored pension plans to make benefit payments in the form of a preretirement survivor annuity in the event of the employee's death during employment and a joint and survivor annuity upon retirement, each with a minimum 50% annuity payable to the surviving spouse upon the death of the employee or pensioner unless the surviving spouse consents to another form of benefit payment.
 - (6) While the majority of the states have adopted laws providing surviving spouses with protections similar to those imposed by Federal law, the Commonwealth has not provided such protection.
- 23 (7) The purpose of this legislation is to provide 24 greater economic security to surviving spouses of public 25 employees in this Commonwealth while being revenue neutral 26 with regard to the State budget.
- The General Assembly of the Commonwealth of Pennsylvania
- 28 hereby enacts as follows:
- 29 Section 1. Section 8345 of Title 24 of the Pennsylvania
- 30 Consolidated Statutes is amended by adding a subsection to read:

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1 § 8345. Member's options.

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3 ((C)	Spouse	must	consent	t o	election
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- (1) Any eligible member's election under this section

 that does not provide for at least 50% survivor annuity to

 such member's surviving spouse shall not take effect unless:
- 7 (i) (A) the spouse of the eligible member consents
 8 in writing to such election;
- dir writing to such electron,
- 9 (B) such election designates a beneficiary or

 10 form of benefits that may not be changed without

 11 spousal consent or the consent of such spouse

 12 expressly permits designations by the member without

 13 any requirement of further consent by the spouse; and
- 14 (C) the spouse's consent acknowledges the effect

 15 of such election and is witnessed by a member of the

 16 board or a notary public; or
- 17 (ii) it is established to the satisfaction of the

 18 board that the consent required under subparagraph (i)

 19 may not be obtained because there is no spouse or because

 20 the spouse cannot be located.
- 21 (2) Any consent by a spouse or establishment that the 22 consent of a spouse may not be obtained under paragraph (1)
- 23 (ii) shall be effective only with respect to such spouse.
- 24 Section 2. Sections 8347(a), 8349(c) and 8505(h) of Title 24
- 25 are amended to read:
- 26 § 8347. Death benefits.
- 27 (a) Members eligible for annuities. -- Any member or former
- 28 member on USERRA leave, other than an annuitant, who dies and
- 29 was eliqible for an annuity in accordance with section 8307(a)
- 30 or (b) (relating to eligibility for annuities) shall be

- 1 considered as having applied for an annuity from the fund to
- 2 become effective the day before his death; and, in the event he
- 3 has not elected an option, it shall be assumed that he elected
- 4 Option 1 and assigned as beneficiary [that person last
- 5 designated in writing to the board.] his spouse unless a
- 6 contrary beneficiary designation meeting the requirements of
- 7 this chapter has been provided in writing to the board. If such
- 8 member is unmarried and has not designated a beneficiary under
- 9 this chapter, it shall be assumed that he elected Option 1 and
- 10 assigned his estate as his beneficiary.
- 11 * * *
- 12 § 8349. Payment of benefits from the system.
- 13 * * *
- 14 (c) Death or absence of beneficiary. -- If the beneficiary
- 15 designated by a member should predecease him or die within 30
- 16 days of his death, or if a valid nomination of a beneficiary is
- 17 not in effect at his death, any money payable to a beneficiary
- 18 shall be [paid to the estate of the member] payable first to his_
- 19 surviving spouse and, if there is no spouse, then to his estate.
- 20 * * *
- 21 § 8505. Duties of board regarding applications and elections of
- 22 members and participants.
- 23 * * *
- 24 (h) Death benefits. -- Upon receipt of notification of the
- 25 death of a member or former member on USERRA leave or an active
- 26 participant, an inactive participant or a former participant
- 27 performing USERRA leave, the board shall notify the designated
- 28 beneficiary or survivor annuitant of the benefits to which he is
- 29 entitled and shall make the first payment to the beneficiary
- 30 under the benefits elected by the beneficiary within 60 days of

- 1 receipt of certification of death and other necessary data. If
- 2 no beneficiary designation is in effect at the date of the
- 3 member's or participant's death [or no notice has been filed
- 4 with the board to pay the amount of such benefits to the
- 5 member's or participant's estate], the designated beneficiary of
- 6 the member or participant shall be deemed to be the surviving
- 7 spouse of the member or participant. If such member or
- 8 participant did not designate a beneficiary and was unmarried at
- 9 the time of member's or participant's death, the board is
- 10 authorized to pay such benefits to the executor, administrator[,
- 11 surviving spouse] or next-of-kin of the deceased member or
- 12 participant, and payment pursuant hereto shall fully discharge
- 13 the fund or plan from any further liability to make payment of
- 14 such benefits to any other person.
- 15 * * *
- 16 Section 3. Section 8507 of Title 24 is amended by adding a
- 17 subsection to read:
- 18 § 8507. Rights and duties of school employees, members and
- 19 participants.
- 20 * * *
- 21 (1) Restriction.--
- 22 (1) Notwithstanding anything to the contrary in this
- chapter, a member who is married at the time of his selection
- of a beneficiary or survivor annuitant, who is married at the
- 25 time of his selection of a form of benefit payment or who
- 26 becomes married following such selection of a beneficiary or
- 27 survivor annuitant but prior to becoming entitled to or
- 28 selecting a form of payment or distribution shall not be
- 29 permitted to select a beneficiary or survivor annuitant other
- than his spouse, if married at the time, unless:

1	(i) (A) the spouse of the eligible member consents
2	in writing to the election;
3	(B) the election designates a beneficiary that
4	may not be changed without spousal consent or the
5	consent of the spouse expressly permits designations
6	by the member without any requirement of further
7	consent by the spouse; and
8	(C) the spouse's consent acknowledges the effect
9	of the election and is witnessed by a member of the
10	board or a notary public; or
11	(ii) it is established to the satisfaction of the
12	board that the consent required under subparagraph (i)
13	may not be obtained because there is no spouse or because
14	the spouse cannot be located.
15	(2) Any consent by a spouse or establishment that the
16	consent of a spouse may not be obtained under paragraph (1)
17	(ii) shall be effective only with respect to the spouse.
18	Section 4. Section 5705 of Title 71 is amended by adding a
19	subsection to read:
20	§ 5705. Member's options.
21	* * *
22	(c) Spouse must consent to election
23	(1) Any eligible member's election under this section
24	that does not provide for at least 50% survivor annuity to
25	<pre>such member's surviving spouse shall not take effect unless:</pre>
26	(i) (A) the spouse of the eligible member consents
27	in writing to such election;
28	(B) such election designates a beneficiary or
29	form of benefits that may not be changed without
30	spousal consent or the consent of the spouse

Τ	<u>expressly permits designations by the member without</u>
2	any requirement of further consent by the spouse; and
3	(C) the spouse's consent acknowledges the effect
4	of such election and is witnessed by a member of the
5	board or a notary public; or
6	(ii) it is established to the satisfaction of the
7	board that the consent required under subparagraph (i)
8	may not be obtained because there is no spouse or because
9	the spouse cannot be located.
10	(2) Any consent by a spouse or establishment that the
11	consent of a spouse may not be obtained under paragraph (1)
12	(ii) shall be effective only with respect to such spouse.
13	Section 5. Sections 5707(a), 5709(c) and 5905(g) of Title 71
14	are amended to read:
15	§ 5707. Death benefits.
16	(a) Members eligible for annuities Any active member,
17	inactive member, vestee or current or former State employee
18	performing USERRA leave who dies and was eligible for an annuity
19	in accordance with section 5308(a) or (b) (relating to
20	eligibility for annuities) or special vestee who has attained
21	superannuation age and dies before applying for a superannuation
22	annuity shall be considered as having applied for an annuity to
23	become effective the day before his death and in the event he
24	has not elected an option or such election has not been approved
25	prior to his death, it shall be assumed that he elected Option
26	1[.] and assigned as beneficiary his spouse, unless a contrary
27	beneficiary designation meeting the requirements of this chapter
28	has been provided in writing to the board. If such member is
29	unmarried and has not designated a beneficiary under this
30	chapter, it shall be assumed that he elected Option 1 and

- 1 <u>assigned his estate as his beneficiary.</u> For purposes of this
- 2 subsection, a member with Class A-5 service or Class A-6 service
- 3 who has ten or more eligibility points shall be considered
- 4 eligible for an annuity based on Class A-5 or Class A-6 service,
- 5 subject to a reduction factor calculated to provide benefits
- 6 actuarially equivalent to an annuity starting at superannuation
- 7 age, even if the member had not attained age 62.
- 8 * * *
- 9 § 5709. Payment of benefits from the system.
- 10 * * *
- 11 (c) Death or absence of beneficiary. -- If the beneficiary
- 12 designated by a member should predecease him or die within 30
- 13 days of his death, or if a valid nomination of a beneficiary is
- 14 not in effect at his death, any money payable to a beneficiary
- 15 shall be payable to the estate of the member first to his
- 16 <u>surviving spouse and, if there is no spouse, then to his estate</u>.
- 17 * * *
- 18 § 5905. Duties of the board regarding applications and
- 19 elections of members and participants.
- 20 * * *
- 21 (g) Death benefits. -- Upon receipt of notification from the
- 22 head of a department of the death of an active member, a member
- 23 performing USERRA leave, a member on leave without pay, an
- 24 active participant, an inactive participant on leave without pay
- 25 or a former participant performing USERRA leave, the board shall
- 26 [advise] notify the designated beneficiary or survivor annuitant
- 27 of the benefits to which he is entitled, and shall make the
- 28 first payment to the beneficiary, under the plan elected by the
- 29 beneficiary, within 60 days of receipt of certification of death
- 30 and other necessary data. If no beneficiary designation is in

- 1 effect at the date of the member's death [or no notice has been
- 2 filed with the board to pay the amount of the benefits to the
- 3 member's estate], the member's designated beneficiary shall be
- 4 <u>deemed to be his surviving spouse. If such member did not</u>
- 5 <u>designate a beneficiary and was unmarried at the time of his</u>
- 6 <u>death</u>, the board is authorized to pay the benefits to the
- 7 executor, administrator[, surviving spouse] or next of kin of
- 8 the deceased member, and payment pursuant to this subsection
- 9 shall fully discharge the fund from any further liability to
- 10 make payment of such benefits to any other person. If no
- 11 beneficiary designation is in effect at the date of a
- 12 participant's death or no notice has been filed with the board
- 13 to pay the amount of the benefits to the participant's estate,
- 14 the board may pay the benefits as established in the plan
- 15 document, and payment pursuant to this subsection shall fully
- 16 discharge the trust from any further liability to make payment
- 17 of such benefits to any other person.
- 18 * * *
- 19 Section 6. Section 5907 of Title 71 is amended by adding a
- 20 subsection to read:
- 21 § 5907. Rights and duties of State employees, members and
- 22 participants.
- 23 * * *
- 24 (1) Restriction.--
- 25 (1) Notwithstanding anything to the contrary in this
- 26 <u>chapter, a member who is married at the time of his selection</u>
- of a beneficiary or survivor annuitant, who is married at the
- time of his selection of a form of benefit payment or who
- 29 becomes married following such selection of a beneficiary or
- 30 <u>survivor annuitant but prior to becoming entitled to or</u>

1	selecting a form of payment or distribution shall not be
2	permitted to select a beneficiary or survivor annuitant other
3	than his spouse, if married at the time, unless:
4	(i) (A) the spouse of the eligible member consents
5	in writing to such election;
6	(B) such election designates a beneficiary that
7	may not be changed without spousal consent or the
8	consent of such spouse expressly permits designations
9	by the member without any requirement of further
10	consent by the spouse; and
11	(C) the spouse's consent acknowledges the effect
12	of such election and is witnessed by a member of the
13	board or a notary public; or
14	(ii) it is established to the satisfaction of the
15	board that the consent required under subparagraph (i)
16	may not be obtained because there is no spouse or because
17	the spouse cannot be located.
18	(2) Any consent by a spouse or establishment that the
19	consent of a spouse may not be obtained under paragraph (1)
20	(ii) shall be effective only with respect to such spouse.
21	Section 7. This act shall take effect in 60 days.