THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1586 Session of 2019

INTRODUCED BY SIMS, DALEY, RABB, SCHLOSSBERG, DONATUCCI, BURGOS, KINSEY, A. DAVIS, SOLOMON, ISAACSON, McCLINTON, HILL-EVANS, KIRKLAND, BRIGGS, KRUEGER, FRANKEL, COMITTA, CEPHAS, DAWKINS, HOHENSTEIN, MADDEN, ROZZI, FITZGERALD, YOUNGBLOOD, STURLA, SHUSTERMAN AND OTTEN, JUNE 6, 2019

REFERRED TO COMMITTEE ON EDUCATION, JUNE 6, 2019

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the laws relating thereto," in terms and courses of study, 5 providing for sexual health education; in sexual violence 6 education at institutions of higher education, further providing for education program; and imposing duties on the 8 Department of Education and the Department of Health. 9 10 The General Assembly finds and declares as follows: 11 (1)Discussions between youth and their parents or 12 quardians is the most important way to help youth make 13 responsible and healthy life decisions. 14 However, Pennsylvania's schools and other community 15 groups also have a responsibility to help ensure that the 16 youth have the knowledge and skills necessary to enable them 17 to make informed life decisions, to protect their health, to 18 prevent unintended pregnancy and to reduce the risk of 19 sexually transmitted infections (STIs).

Research has identified highly effective sex

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- 1 education and HIV prevention programs that positively affect
- 2 multiple behavioral outcomes and achieve positive health
- 3 impacts, which include the delay of sexual activity, a
- 4 reduction in the frequency of sex, the number of partners and
- 5 the incidence of unprotected sex and an increase in use of
- 6 condoms and contraception among sexually active participants.
- 7 Long-term outcomes and impacts include lower STI and
- 8 unintended pregnancy rates.
- 9 The General Assembly of the Commonwealth of Pennsylvania
- 10 hereby enacts as follows:
- 11 Section 1. The act of March 10, 1949 (P.L.30, No.14), known
- 12 as the Public School Code of 1949, is amended by adding a
- 13 section to read:
- 14 <u>Section 1512.2. Sexual Health Education.--(a) Each school</u>
- 15 <u>shall provide students with sexual health education that meets</u>
- 16 <u>the following criteria:</u>
- 17 (1) Information presented is medically accurate and
- 18 evidence-based, including, but not limited to:
- 19 <u>(i) The effectiveness, safety, proper use, health benefits</u>
- 20 and side effects of all contraceptive methods approved by the
- 21 Food and Drug Administration for preventing unintended
- 22 pregnancy.
- 23 (ii) Information about sexually transmitted infections
- 24 (STIs), including how STIs are and are not transmitted and the
- 25 effectiveness of various risk-reducing strategies, including
- 26 <u>medication approved by the Food and Drug Administration such as</u>
- 27 preexposure prophylaxis (PrEP) medication and postexposure
- 28 prophylaxis (PEP) medication.
- 29 (2) Instruction and materials:
- 30 <u>(i) Are age-appropriate.</u>

- 1 (ii) Include the following information:
- 2 (A) The anatomy and physiology of the human body,
- 3 particularly as it relates to human reproductive organs and
- 4 functions.
- 5 (B) The benefits of and reasons for delaying sexual
- 6 activity.
- 7 (C) That not engaging in sexual activity is the only
- 8 completely reliable way to prevent pregnancy and to reduce the
- 9 <u>risk of contracting STIs</u>, including HIV.
- 10 (D) The effect of alcohol and drug use on decision making
- 11 <u>and partner communication.</u>
- 12 <u>(E) The importance of healthy relationships that are based</u>
- 13 <u>on mutual respect and open communication.</u>
- (F) Relevant elementary education topics such as friendship,
- 15 body parts, puberty and "good touch versus bad touch."
- 16 (G) Up-to-date information on available local resources for
- 17 sexual and reproductive health care, including how to access the
- 18 resources and the legal rights afforded to individuals accessing
- 19 the resources and resources available for victims of sexual
- 20 harassment or assault.
- 21 (H) Up-to-date contact information for the school's Title IX
- 22 Coordinator.
- 23 (iii) Address healthy relationships and social pressures
- 24 related to sexual behaviors.
- 25 (iv) Establish an affirmative consent standard that includes
- 26 the following information:
- 27 (A) Both parties are responsible for obtaining affirmative
- 28 consent before proceeding with any sexual activity, including
- 29 between individuals who have previously engaged in sexual
- 30 activity with one another.

- 1 (B) The absence of protest or resistance does not constitute
- 2 affirmative consent.
- 3 (C) Past sexual relations and existing relationships are not
- 4 indicative of affirmative consent.
- 5 (v) Emphasize the dangers and risks of sexting. The emphasis
- 6 shall include the following information:
- 7 (A) Images are easily shared and can be made publicly
- 8 available online.
- 9 (B) Once distributed online, images can be difficult to
- 10 remove.
- 11 (C) Consequences of sexting may include charges of criminal
- 12 activity, such as child pornography and disseminating of
- 13 <u>indecent material to minors.</u>
- 14 (vi) Discuss sexual activity as it relates to risk for STIs
- 15 <u>and unintended pregnancy.</u>
- 16 (vii) Encourage students to communicate with parents,
- 17 guardians, health care providers and other youth-serving or
- 18 trusted adults about sexuality without jeopardizing the
- 19 student's safety and well-being.
- 20 (viii) Are inclusive and do not promote bias against
- 21 students, regardless of race, religion, national origin, gender,
- 22 gender identity, gender expression, sexual orientation, sexual
- 23 expression or disability.
- 24 (3) Instructors are permitted to answer in good faith any
- 25 questions initiated by students that are germane to the material
- 26 of the course.
- 27 (b) (1) If the parent or quardian of a student under 18
- 28 years of age provides a written request to the school that the
- 29 <u>student be excused from all or any part of sexual health</u>
- 30 education, the student shall be excused from all or any part of

- 1 the sexual health education required under subsection (a) and
- 2 <u>may not be subject to disciplinary action or academic penalty</u>
- 3 for not participating in sexual health education instruction.
- 4 (2) The following shall be made publicly available to
- 5 students, parents and quardians through the school district's
- 6 publicly accessible Internet website, if available, the school
- 7 <u>district's student manual or by other means of communication</u>
- 8 <u>currently used by the school district:</u>
- 9 (i) information about the school district's sexual health
- 10 education instruction, including curriculum, information being
- 11 provided to students and a list of written and audio-visual
- 12 materials used for the education; and
- (ii) a form for excusing a student under 18 years of age
- 14 from all or any part of sexual health education.
- 15 <u>(c) The Department of Education, in consultation with the</u>
- 16 Department of Health, shall develop and maintain a list of
- 17 sexual health education curricula consistent with the
- 18 requirements of this section. The list shall be updated at least
- 19 annually and made available on the Department of Education's
- 20 publicly accessible Internet website. The Department of
- 21 Education shall promulgate rules necessary to provide oversight
- 22 and to implement and administer the provisions of this section.
- 23 (d) Money appropriated by the General Assembly for sexual
- 24 health education shall not contravene the provisions of this
- 25 <u>section and may not be used for health education programs that:</u>
- 26 (1) withhold health-promoting or lifesaving information
- 27 about sexuality related topics, including HIV;
- 28 (2) are medically inaccurate or have been scientifically
- 29 shown to be ineffective;
- 30 (3) promote gender or racial stereotypes and biases;

- 1 (4) are insensitive or unresponsive to the needs of sexually
- 2 <u>active young people</u>, <u>survivors of sexual violence</u>, <u>youth of all</u>
- 3 physical, developmental and mental abilities or youth of all
- 4 gender identities, gender expressions or sexual orientations; or
- 5 (5) are inconsistent with the ethical imperatives of
- 6 <u>medicine and public health.</u>
- 7 (e) (1) Local school districts shall approve and select
- 8 <u>curricula</u>, <u>textbooks</u> and <u>instructional materials</u> from the list
- 9 maintained by the Department of Education under subsection (c).
- 10 (2) The curricula selected must be consistent with the
- 11 educational criteria required under subsection (a).
- 12 (f) Each school shall include comprehensive sexual education
- 13 training within the professional education plan under section
- 14 1205.1 and continuing professional education program under
- 15 section 1205.2 for teachers certified to teach health and sexual
- 16 education.
- 17 (q) Nothing in this section shall limit a student's ability
- 18 or right to seek or have access to counseling services.
- 19 Notwithstanding any other provision of this section, a parent or
- 20 guardian may not opt out a student from counseling services.
- 21 (h) As used in this section, the following words and phrases
- 22 shall have the meanings given to them in this subsection:
- 23 (1) "Affirmative consent" shall mean an affirmative, willing
- 24 and conscious ongoing agreement between both parties of legal
- 25 age to engage in sexual activity.
- 26 (2) "Age-appropriate" shall mean topics, messages and
- 27 <u>teaching methods suitable to particular ages or groups of</u>
- 28 <u>children and adolescents, based on developing cognitive,</u>
- 29 emotional and behavioral capacity typical for the age or age
- 30 group.

- 1 (3) "Comprehensive sexual education" shall mean instruction
- 2 which:
- 3 (i) addresses the physical, mental, emotional and social
- 4 <u>aspects of human sexuality;</u>
- 5 (ii) is designed to motivate and assist students in
- 6 maintaining and improving their sexual health, preventing
- 7 <u>disease and reducing sexual health-related risk behaviors; and</u>
- 8 (iii) enables and empowers students to develop and
- 9 <u>demonstrate sexual health-related knowledge</u>, attitudes, skills
- 10 and practices that are age-appropriate.
- 11 (4) "Gender expression" shall mean the expression of an
- 12 <u>individual's gender, which may be through behavior, clothing,</u>
- 13 <u>haircut or voice and may not conform to socially defined</u>
- 14 behaviors and characteristics typically associated with being
- 15 either masculine or feminine.
- 16 (5) "Gender identity" shall mean the internal sense of an
- 17 individual regarding whether the individual is female, male, a
- 18 combination of male and female, neither, or another gender
- 19 altogether, regardless of the individual's designated sex at
- 20 birth or gender expression.
- 21 (6) "Healthy relationship" shall mean an interpersonal
- 22 relationship that is based on mutual respect and open
- 23 communication and is free of physical abuse, sexual abuse,
- 24 emotional abuse, coercion and violence.
- 25 (7) "Inclusive" shall mean sexual health education
- 26 curriculum which ensures that students from historically
- 27 <u>marginalized communities are reflected in classroom materials</u>
- 28 and lessons.
- 29 (8) "Medically accurate" shall mean information supported by
- 30 peer-reviewed research conducted in compliance with accepted

- 1 <u>scientific methods and recognized as accurate by leading</u>
- 2 professional organizations and agencies with relevant
- 3 experience, including the American Medical Association and the
- 4 <u>Department of Health.</u>
- 5 (9) "School" shall mean any public school, including a
- 6 charter school or cyber charter school, intermediate unit or
- 7 <u>area vocational-technical school operating within this</u>
- 8 Commonwealth.
- 9 (10) "Sexting" shall mean the procurement or distribution of
- 10 sexually explicit photographs or messages via electronic means
- 11 such as a cell phone.
- 12 (11) "Sexual health" shall mean a state of physical, mental
- 13 and social well-being in relation to sexuality, requiring a
- 14 positive and respectful approach to sexuality and sexual
- 15 relationships that are free of coercion, discrimination and
- 16 violence.
- 17 (12) "Sexual orientation" shall mean an individual's
- 18 attraction, including physical and emotional attraction, to
- 19 other people of the same gender, a different gender or all
- 20 <u>genders</u>.
- 21 (13) "STIs" Shall mean an infectious disease that spreads
- 22 from person to person during sexual contact.
- 23 Section 2. Section 2003-G(a)(2) of the act is amended to
- 24 read:
- 25 Section 2003-G. Education program.
- 26 (a) General rule. -- Institutions of higher education and
- 27 private licensed schools shall establish a sexual violence
- 28 awareness educational program. Institutions of higher education
- 29 and private licensed schools may collaborate with a Statewide
- 30 nonprofit organization, local rape crisis center or local sexual

- 1 assault program that arranges for the provision of services to
- 2 sexual violence and rape victims in the development of a sexual
- 3 violence awareness education program. Each education program
- 4 shall provide the following:
- 5 * * *
- 6 (2) A discussion of <u>affirmative sexual</u> consent,
- 7 including [an explanation that the victim is not at fault]
- 8 <u>the information contained in the affirmative consent standard</u>
- 9 <u>under section 1512.2(a)(2)(iv)</u>.
- 10 * * *
- 11 Section 3. The addition of section 1512.2 of the act shall
- 12 apply to school years beginning after the effective date of this
- 13 section.
- 14 Section 4. This act shall take effect in 90 days.