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THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 811

Session of 2019

INTRODUCED BY COX, BERNSTINE, CIRESI, FREEMAN, HILL-EVANS, JONES, KEEFER, KINSEY, MASSER, MERSKI, D. MILLER, MULLINS, NEILSON, RAPP, ROZZI, SCHLOSSBERG, STAATS AND ZIMMERMAN, APRIL 9, 2019

REFERRED TO COMMITTEE ON PROFESSIONAL LICENSURE, APRIL 9, 2019

AN ACT

1 2 3 4	Amending Title 63 (Professions and Occupations (State Licensed) of the Pennsylvania Consolidated Statutes, providing for licensing for individuals with a criminal conviction and for occupational licensing for low-income individuals.
5	The General Assembly of the Commonwealth of Pennsylvania
6	hereby enacts as follows:
7	Section 1. Title 63 of the Pennsylvania Consolidated
8	Statutes is amended by adding parts to read:
9	<u>PART I</u>
10	PRELIMINARY PROVISIONS
11	(Reserved)
12	<u>PART II</u>
13	<u>LICENSING</u>
14	Chapter.
15	31. Licensing for Individuals with a Criminal Conviction
16	33. Occupational Licensing for Low-Income Individuals
17	CHAPTER 31
18	LICENSING FOR INDIVIDUALS WITH A CRIMINAL CONVICTION

- 1 Sec.
- 2 3101. Scope of chapter.
- 3 3102. Definitions.
- 4 3103. Fundamental right.
- 5 3104. Petition.
- 6 <u>3105. Disqualifications.</u>
- 7 3106. Issuance of determination.
- 8 3107. Adverse determination.
- 9 3108. Individual certification.
- 10 3109. Rescind determination.
- 11 <u>3110. Prohibition.</u>
- 12 <u>3111. Specialty occupational license for medical reimbursement.</u>
- 13 3112. Fee.
- 14 <u>3113.</u> Report.
- 15 § 3101. Scope of chapter.
- 16 This chapter relates to individuals with a criminal
- 17 conviction obtaining a professional or occupational license.
- 18 § 3102. Definitions.
- 19 The following words and phrases when used in this chapter
- 20 shall have the meanings given to them in this section unless the
- 21 context clearly indicates otherwise:
- 22 "Certification." Nontransferable certification provided by a
- 23 licensing or certifying body to an applicant who is not
- 24 disqualified under section 3105 (relating to disqualifications).
- 25 "Lawful occupation." A course of conduct, pursuit or
- 26 profession that includes the sale of goods or services that are
- 27 not themselves illegal to sell regardless of whether the
- 28 individual selling the goods or services is subject to an
- 29 <u>occupational regulation</u>.
- 30 "Licensing or certifying body." The issuing body to whom an

- 1 <u>individual has applied for a license or certification to conduct</u>
- 2 or perform a lawful occupation or profession for which the
- 3 <u>license or certification is required in this Commonwealth.</u>
- 4 "Occupational license." A nontransferable license issued by
- 5 a licensing or certifying body authorizing an individual who is
- 6 <u>not disqualified under section 3105 to undertake a lawful</u>
- 7 <u>occupation for compensation</u>.
- 8 <u>"Specialty occupational license for medical reimbursement."</u>
- 9 A nontransferable license issued by a licensing or certifying
- 10 body authorizing an individual who is not disqualified under
- 11 <u>section 3105 to qualify for payment or reimbursement from an</u>
- 12 <u>agency operating in this Commonwealth for the nonexclusive</u>
- 13 provision of medical services.
- 14 § 3103. Fundamental right.
- 15 The right of an individual to pursue a lawful occupation is a
- 16 <u>fundamental right</u>, which shall include the following:
- 17 (1) The right of an individual with a criminal record to
- 18 <u>petition the State to obtain a certification, occupational</u>
- 19 <u>license or specialty occupational license for medical</u>
- 20 <u>reimbursement.</u>
- 21 (2) The right against the Commonwealth using an
- 22 <u>individual's criminal record as an automatic bar to obtaining</u>
- 23 a State license or certification.
- 24 <u>§ 3104</u>. Petition.
- 25 (a) General rule. -- An individual with a criminal record may
- 26 petition a licensing or certifying body at any time, including
- 27 prior to obtaining required education or training, for a
- 28 determination of whether the individual's criminal record will
- 29 disqualify the individual from obtaining State recognition.
- 30 (b) Required information. -- The individual shall include in

- 1 the petition under subsection (a) the individual's criminal
- 2 record. The individual may include additional information about
- 3 the individual's current circumstances, including the amount of
- 4 time since the offense, evidence of rehabilitation, testimonials
- 5 <u>and employment aspirations.</u>
- 6 (c) Determination. -- The following shall apply:
- 7 (1) Notwithstanding any other statute or rule, the
- 8 licensing or certifying body that received the individual's
- 9 petition under subsection (a) is authorized to determine
- 10 whether the individual's criminal record disqualifies the
- individual from obtaining the requested license or
- 12 <u>certification</u>.
- 13 (2) The licensing or certifying body that received the
- 14 <u>petition under paragraph (1) shall use the disqualifications</u>
- 15 <u>under section 3105 (relating to disqualifications) to</u>
- 16 <u>determine whether the individual is eligible for the license</u>
- 17 or certification.
- 18 § 3105. Disqualifications.
- 19 The licensing or certifying body shall approve an individual
- 20 <u>unless the licensing or certifying body finds all of the</u>
- 21 <u>following:</u>
- 22 (1) The individual's criminal record includes a
- 23 <u>conviction for a felony or violent misdemeanor.</u>
- 24 (2) The type of felony or violent misdemeanor for which
- 25 the individual was convicted is expressly codified as a
- 26 <u>disqualifying offense in the relevant licensing or</u>
- 27 certification statute.
- 28 (3) The licensing or certifying body concludes the State
- 29 <u>has an important interest in protecting public safety that is</u>
- 30 superior to the individual's right. The licensing or

- 1 <u>certifying body may make this conclusion only if it</u>
- 2 <u>determines</u>, by clear and convincing evidence at the time of
- 3 the petition, that:
- 4 <u>(i) the specific offense for which the individual</u>
- 5 <u>was convicted is substantially related to the State's</u>
- 6 <u>interest;</u>
- 7 (ii) the individual, based on the nature of the
- 8 specific offense for which the individual was convicted
- 9 <u>and the individual's current circumstances, is more</u>
- 10 likely to reoffend by virtue of having the license than
- if the individual did not have the license or
- 12 <u>certification; and</u>
- 13 <u>(iii) a subsequent offense will cause greater harm</u>
- 14 <u>than the reoffense would if the individual did not have</u>
- the license or certification.
- 16 § 3106. Issuance of determination.
- 17 The licensing or certifying body shall issue its
- 18 <u>determination under this chapter within 90 days of receiving the</u>
- 19 petition under section 3104 (relating to petition). The
- 20 <u>determination shall be in writing and include a finding of facts</u>
- 21 and a conclusion of law.
- 22 § 3107. Adverse determination.
- 23 (a) Remedy.--If the licensing or certifying body determines
- 24 the government's interest is superior to the individual's right,
- 25 the licensing or certifying body may advise the individual of
- 26 actions the individual may take to remedy the disqualification.
- 27 (b) Revised petition. -- The individual may submit a revised
- 28 petition reflecting the completion of the remedies under
- 29 <u>subsection</u> (a) at any time after 90 days following the licensing
- 30 <u>or certifying body's judgment.</u>

- 1 (c) Appeal. -- An individual may appeal a licensing or
- 2 <u>certifying body's adverse determination under section 3106</u>
- 3 (relating to issuance of determination) as provided by the
- 4 <u>licensing or certifying body's rules and regulations regarding</u>
- 5 <u>appeals of determinations.</u>
- 6 (d) Time limitation. -- The individual may submit a new
- 7 petition to the licensing or certifying body at any time after
- 8 two years following a final judgment of the initial petition.
- 9 § 3108. Individual certification.
- 10 (a) General rule. -- An individual who has received
- 11 certification may use the term certified as a designated title.
- 12 (b) Noncertified. -- An individual who did not receive
- 13 <u>certification may also perform the lawful occupation for</u>
- 14 compensation but may not use the title certified.
- 15 § 3109. Rescind determination.
- 16 The licensing or certifying body may rescind a determination
- 17 at any time if the individual is convicted of an additional
- 18 offense that the licensing or certifying body determines meets
- 19 the elements under section 3105 (relating to disqualifications).
- 20 § 3110. Prohibition.
- In an occupation for which a license is required, it is
- 22 illegal for an individual who does not possess a valid
- 23 occupational license to perform the occupation for compensation.
- 24 § 3111. Specialty occupational license for medical
- 25 <u>reimbursement.</u>
- 26 (a) Recognition of credential. -- A private company may
- 27 recognize the specialty occupational license for medical
- 28 <u>reimbursement.</u>
- 29 (b) Provision of services. -- Notwithstanding the specialty
- 30 <u>occupational license for medical reimbursement, it shall be</u>

- 1 legal for an individual who does not possess a license:
- 2 (1) that is regulated under a separate occupational
- 3 regulation to provide similar services as defined in that
- 4 <u>statute for compensation and reimbursement; or</u>
- 5 (2) to provide the identified medical services for
- 6 compensation but the nonlicensed individual shall not qualify
- 7 <u>for payment or reimbursement from a government agency.</u>
- 8 § 3112. Fee.
- 9 The licensing or certifying body may charge a fee to recoup
- 10 costs, not to exceed \$100 for each petition.
- 11 <u>§ 3113.</u> Report.
- 12 (a) General rule. -- The Department of State shall compile an
- 13 <u>annual report containing the following information:</u>
- 14 (1) The number of applicants petitioning each licensing
- or certifying body.
- 16 (2) The number of each licensing or certifying body's
- 17 approvals and denials.
- 18 (3) The type of offenses for which each licensing or
- 19 certifying body approved or denied a petition.
- 20 (4) Other data the Department of State determines is
- 21 necessary.
- 22 (b) Required information. -- Each licensing or certifying body
- 23 shall provide the information described under subsection (a) to
- 24 the Department of State at the department's request.
- 25 (c) Disclosure of report. -- The Department of State shall
- 26 publish each report on the department's publicly accessible
- 27 Internet website.
- 28 CHAPTER 33
- 29 OCCUPATIONAL LICENSING FOR LOW-INCOME INDIVIDUALS
- 30 <u>Sec.</u>

- 1 3301. Definitions.
- 2 3302. Fee waived.
- 3 § 3301. Definitions.
- 4 The following words and phrases when used in this chapter
- 5 shall have the meanings given to them in this section unless the
- 6 <u>context clearly indicates otherwise:</u>
- 7 "Licensing or certifying body." The issuing body to whom an
- 8 <u>individual has applied for a license or certification to conduct</u>
- 9 or perform a lawful occupation or profession for which the
- 10 license or certification is required in this Commonwealth.
- 11 "Occupational license." A nontransferable license issued by
- 12 a licensing or certifying body authorizing an individual who is
- 13 not disqualified under section 3105 (relating to
- 14 <u>disqualifications</u>) to undertake a lawful occupation for
- 15 <u>compensation</u>.
- 16 § 3302. Fee waived.
- 17 An individual who obtains an occupational license from a
- 18 <u>licensing or certifying body shall not be required to pay the</u>
- 19 associated fee if the individual's household income is less than
- 20 200% of the Federal poverty line, as defined under section
- 21 673(2) of Subtitle B of the Community Services Block Grant Act
- 22 (Public Law 97-35, 95 Stat. 511), as adjusted from time to time.
- 23 Section 2. This act shall take effect in 60 days.