THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE RESOLUTION

No. 226

Session of 2017

INTRODUCED BY YUDICHAK, RESCHENTHALER, BREWSTER, WHITE, MENSCH, REGAN, WAGNER AND BARTOLOTTA, OCTOBER 19, 2017

REFERRED TO ENVIRONMENTAL RESOURCES AND ENERGY, OCTOBER 19, 2017

A RESOLUTION

Directing the Legislative Budget and Finance Committee to conduct an independent performance evaluation of certain Statewide environmental permitting programs administered by 3 the Department of Environmental Protection. 4 5 WHEREAS, The Department of Environmental Protection is 6 charged with the protection of this Commonwealth's air, land and water from pollution, as well as the environmental health and safety of residents; and 8 9 WHEREAS, Federal and State laws and regulations require the Department of Environmental Protection to review environmental 10 11 permit applications and make determinations for approval, 12 including the Clean Streams Law, the Dam Safety and 13 Encroachments Act, the Federal Clean Water Act and related 14 statutes; and 15 WHEREAS, Municipalities and industry and business communities 16 that perform activities subject to environmental regulation and 17 permitting have raised concerns about the cost, economic

impairment and missed opportunities for job creation resulting

from instances of inconsistent review of environmental permit

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- 1 applications and unreasonable delays in environmental permit
- 2 review and issuance by the Department of Environmental
- 3 Protection; and
- 4 WHEREAS, The Department of Environmental Protection has
- 5 undertaken considerable efforts to address concerns raised
- 6 regarding its environmental permit review process and continues
- 7 to work to identify problems and implement technical solutions
- 8 within available resources; and
- 9 WHEREAS, Continued concerns expressed by stakeholders on all
- 10 sides of the environmental permitting process deserve the
- 11 attention of the General Assembly, which may be addressed
- 12 through an independent, thorough and impartial performance
- 13 evaluation; and
- 14 WHEREAS, Such a review of Statewide environmental permitting
- 15 programs by the Legislative Budget and Finance Committee, with
- 16 assistance from impartial experts, is necessary to establish a
- 17 fair baseline from which additional administrative and
- 18 legislative policies may be established; therefore be it
- 19 RESOLVED, That the Senate direct the Legislative Budget and
- 20 Finance Committee to conduct an independent performance
- 21 evaluation of environmental permitting under the Erosion and
- 22 Sediment Pollution Control Program and the Water Obstruction and
- 23 Encroachment Program administered by the Department of
- 24 Environmental Protection and county conservation districts; and
- 25 be it further
- 26 RESOLVED, That the Legislative Budget and Finance Committee,
- 27 in conducting the evaluation, shall seek assistance, through
- 28 cooperation or contract, from impartial individuals who have
- 29 recognized experience and expertise in the oversight and
- 30 implementation of environmental laws and regulations and

- 1 environmental or energy engineering or sciences, including, but
- 2 not limited to, individuals from accredited academic
- 3 institutions; and be it further
- 4 RESOLVED, That the Legislative Budget and Finance Committee
- 5 include the following elements in its evaluation of permitting
- 6 under the Erosion and Sedimentation Program and Water
- 7 Obstruction and Encroachment Program:
- 8 (1) consideration of concerns for permitting programs
 9 expressed by stakeholders, including the Department of
 10 Environmental Protection and regulated municipality, business
- and industry representatives;
- 12 (2) an analysis and comparison of total and individual
 13 resources and workloads for the permitting programs and all
 14 offices charged with administration of the programs,
 15 including central and regional offices of the Department of
 16 Environmental Protection and county conservation districts;
 - (3) a comparison of permit review times, performance levels and goals for each office of the Department of Environmental Protection and a representative sample of county conservation districts charged with administration of the permitting program;
 - (4) a review of the appropriateness and effectiveness of applicable policies, procedures or guidance for permit review and issuance, including the permit decision guarantee program and related fee structures;
 - (5) an analysis of permit application procedures and outcomes, including the examination of random samples of applications and interviews with permit applicants and appropriate program staff of the Department of Environmental Protection and conservation districts;

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- 1 (6) an evaluation of recent and ongoing efforts and
 2 initiatives by the Department of Environmental Protection or
 3 conservation districts to remove obstacles to effective and
 4 efficient permit reviews and improve outcomes for applicants;
 - (7) a review of similar permitting programs administered in this Commonwealth or other states in an effort to identify best practices or offer suggestions for improving review performance without sacrificing environmental protection; and
- 9 (8) recommendations for practical administrative or
 10 legislative actions that improve administration, timing and
 11 outcomes of the permitting programs;
- 12 and be it further

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- 13 RESOLVED, That the Legislative Budget and Finance Committee
- 14 provide a comprehensive report of its findings and
- 15 recommendations to the Senate not later than one year after the
- 16 adoption of this resolution.